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TELEGRAM

PAGE 01 STATE 254349

ORIGIN NOOS: 00

INFO OCT-01 /001 R

DRAFTED BY S/P:WLRD, IO:ROBLAKE
APPROVED BY S/P:WLRD
IO:WROUFFUM (SUBSTANCE)
EA:AMUNEL (CN SUBSTANCE)
S/S: RERUODS

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FM SECSTATE WASHDC
TO AMEMBASSY TOKYO IMMEDIATE

~~SECRET~~ STATE 254349

NOVA
TOSEC 030

E.O. 11652: GDS
TAGS: PFOG, UNGA, CN, CH
SUBJECT: KHMER QUESTION AT UNGA

REFERENCE: SECYO 3, PARAGRAPH 5 (190045Z, FROM AIRCRAFT)
FOR THE SECRETARY FROM LORD

1. PER YOUR INSTRUCTION I HAVE TALKED TO MR. CHI OF THE CHINESE LIAISON OFFICE TODAY SAYING THAT I HAD HEARD FROM YOU AND SUGGESTING A DELAY IN THE CAMBODIAN QUESTION AT THE UN. I SAID THE ISSUE WAS LIKELY TO COME UP DURING YOUR VISIT TO THE PRC. WE THOUGHT IT WOULD BE AWKWARD FOR BOTH SIDES TO HAVE THIS HAPPEN AND TO HAVE A VOTE WHILE YOU WERE THERE. I SAID THAT IF THE CHINESE SIDE SHARED OUR ASSESSMENT WE WOULD APPRECIATE THEIR SUGGESTING IN NEW YORK THAT THERE BE A POSTPONEMENT FOR A WEEK OR SO. WE WOULD BE GLAD TO DO ANYTHING ON OUR SIDE ON THIS MATTER IF THEY THOUGHT IT WOULD BE HELPFUL.

2. MR. CHI SAID HE WOULD REPORT THIS IMMEDIATELY. HE MADE

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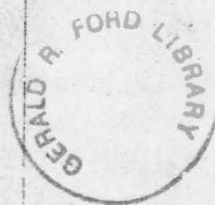
NO COMMENTS AND HE DID NOT ASK ANY QUESTIONS.

3. FYI: WE HAVE NOT REPEAT NOT INSTRUCTED AMBASSADOR SCALT TO DO ANYTHING IN NEW YORK WITH RESPECT TO YOUR INSTRUCTION SINCE WE ASSUME YOU MEANT ONLY TO APPROACH THE PRO AT THIS POINT. WE WILL TAKE NO FURTHER ACTION UNLESS WE HEAR FROM YOU.

4. BILL GIFFORD REPORTS THE FOLLOWING SITUATION FOR YOUR INFORMATION:

IN NEW YORK, THERE IS INTENSIVE MANEUVERING ABOUT WHEN THE KHMER AND KOREA ITEMS WILL BE CONSIDERED. SINCE THERE WOULD BE ADVANTAGE TO THE PRO-SIHANOUK FORCES IN HAVING A VOTE ON THE KHMER ITEM BEFORE THE KOREAN ITEM, ON WHICH THE SOUTH KOREAN POSITION WILL PROBABLY PREVAIL, BOUTEFLYKA IS MANEUVERING TO OBTAIN A VOTE ON THE KHMER ITEM PRIOR TO A VOTE ON THE KOREAN ITEM. ON OUR SIDE THE BASIC STRATEGY IS TO ENCOURAGE THE ARGENTINE CHAIRMAN OF THE FIRST COMMITTEE TO HOLD FIRM ON HOLDING THE KOREAN DEBATE AS SOON AS POSSIBLE SO THAT IF BOUTEFLYKA CONTINUES TO INSIST ON TAPPING UP THE KHMER ITEM JUST AFTER PALESTINE, HE WILL BE FACED WITH THE SIMULTANEOUS DISCUSSION OF TWO ASIAN ISSUES. PART OF OUR EFFORT HAS BEEN BASED ON CONVINCING THE CHAIRMAN OF THE FIRST COMMITTEE THAT FOREIGN MINISTER KHU'S SCHEDULE IS SUCH THAT A CHANGE IN A DISCUSSION OF THE KOREAN ITEM WILL BE HIGHLY INCONVENIENT TO HIM. BOUTEFLYKA IS DETERMINED, RESOURCEFUL, UNPRINCIPLED AND WELL-PLACED TO SUCCEED IN HIS TACTICS, AND HOWEVER HARD WE MAY WORK THERE IS STILL A STRONG POSSIBILITY THAT THE ACTUAL VOTE ON KHMER MAY COME BEFORE THAT OF KOREA.
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PAGE 01 STATE 254399

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DRAFTED BY PM/ISO:JOSTODDART/NEA/RAISEPALMER, JR./HLK
APPROVED BY P - JOSEPH J. SISCO
NEA - MR. ATHERTON
PM - MR. VEST
S/S - MR. WOODS

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FM JCSSTATE WASHDC
TO AMEMBASSY TOKYO PLASH



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STADIS
EXDIS (HANDLE AS NODIS) TOSEC 040

E.O. 11652: XGDS-3

DECLASSIFIED
E.O. 12958, SEC. 3.5 *State Dept Review*
STATE DEPT, GUIDELINES *FD 7/23/02*
BY HR, NARA, DATE 1/27/03

TAGS: NOPS, CENTO, XO

SUBJECT: PROPOSED US NAVY SORTIE INTO PERSIAN GULF
PERSONAL FOR THE SECRETARY FROM SISCO

1. I WANT TO BE SURE YOU ARE INFORMED OF (AND APPROVE) THE PLAN TO PULL OUR AIRCRAFT CARRIER OUT OF THE FORTHCOMING CENTO MIDLINK EXERCISE FOR A SORTIE INTO THE PERSIAN GULF.
2. JCS HAS DIRECTED USS CONSTELLATION (CVA-64) AND SUCH ESCORTS AS MAY BE APPROPRIATE TO BE PREPARED TO DETACH FROM CENTO MIDLINK EXERCISE ON NOVEMBER 23 AND PROCEED INTO THE PERSIAN GULF FOR THIRTY-SIX HOURS OF OPERATIONS. FOLLOWING OPERATIONS IN GULF FROM APPROXIMATELY 0600Z NOVEMBER 24 TO 1800Z NOVEMBER 25, CONSTELLATION WOULD REJOIN FINAL PHASE OF MIDLINK EXERCISE SCHEDULED FOR NOVEMBER 26-29. DOD PLANS ON INFORMING CENTO MIDLINK PLANNING MEETING

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ON TUESDAY, NOVEMBER 19, OF FOREGOING IN VIEW OF SCHEDULED
ROLE CONSTELLATION WAS TO PLAY IN EXERCISE.

3. I BELIEVE OUR CENTO ASSOCIATES SHOULD BE INFORMED
THROUGH DIPLOMATIC CHANNELS OF WHY WE ARE PULLING THE CON-
STELLATION OUT OF THE LONG-PLANNED MIDLINK EXERCISE. THE
BRITISH HAVE BEEN CONSISTENTLY CURIOUS ABOUT OUR NAVAL

ACTIVITIES IN THE INDIAN OCEAN AREA. THEIR INTEREST IS
OF PARTICULAR NOTE AT THIS JUNCTURE IN VIEW OF IMMINENT
MINISTERIAL ACTION ON THE DEFENSE REVIEW, OF WHICH THEIR
DECISION ON OUR PROPOSED EXPANSION PLAN FOR DIEGO GARCIA
IS A PART. ACCORDINGLY WE HAVE PREPARED, SUBJECT TO YOUR
APPROVAL, THE FOLLOWING PROPOSED NOTIFICATION TO THE
BRITISH, TURKS, IRANIANS AND PAKISTANIS: QUOTE THE
USS CONSTELLATION WILL BE DETACHED FROM EXERCISE MIDLINK
ON NOVEMBER 23 TO ENGAGE IN A ROUTINE TRANSIT INTO THE
PERSIAN GULF FROM NOVEMBER 24 TO 25. THE CONSTELLATION
WILL REJOIN EXERCISE MIDLINK ON NOVEMBER 26. THE U.S.
DECIDED THAT THE PRESENCE OF THE CONSTELLATION IN THE
NORTHWESTERN INDIAN OCEAN AREA PROVIDED AN EXCELLENT
OPPORTUNITY FOR A ROUTINE FAMILIARIZATION DEPLOYMENT
INTO THE PERSIAN GULF. IT SHOULD BE EMPHASIZED THAT THE
DEPLOYMENT INTO THE GULF IS COMPLETELY CONSISTENT WITH
US POLICY, STATED PUBLICLY IN 1973, TO THE EFFECT THAT
THE US NAVY WOULD MAKE MORE FREQUENT PERIODIC DEPLOYMENTS
INTO THE INDIAN OCEAN AREA. IT SHOULD BE EMPHASIZED
THAT THE CONSTELLATION WILL BE AVAILABLE FOR THE MOST
IMPORTANT PART OF EXERCISE MIDLINK BETWEEN NOVEMBER 26-29.
IT SHOULD ALSO BE NOTED THAT THE TRANSIT INTO THE GULF
WAS NOT POSSIBLE SUBSEQUENT TO THE COMPLETION OF MIDLINK
WITHOUT FORCING THE CREW TO FORFEIT CHRISTMAS AT THE
CONSTELLATION'S HOMEPORT IN SAN DIEGO. UNQUOTE.

4. WE ALSO PLAN TO DRAW ON FOREGOING TO ADVISE, ON
CONFIDENTIAL BASIS, APPROPRIATE LITTORAL AND OTHER AREA
HOST GOVERNMENTS SHORTLY BEFORE SORTIE IS EFFECTED.

5. TO PRESS AND OTHER PUBLIC QUERIES, WE PROPOSE TO
RESPOND, ONCE DEPLOYMENT HAS OCCURRED, SIMPLY ALONG

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FOLLOWING LINE: QUOTE: THE (SHIP NAMES AND TYPES) WILL ENGAGE IN A ROUTINE TRANSIT INTO THE PERSIAN GULF FROM (DATE) TO (DATE). THIS DEPLOYMENT IS CONSISTENT WITH U.S. POLICY, STATED PUBLICLY IN LATE 1973, TO THE EFFECT THAT THE U.S. NAVY WOULD MAKE MORE FREQUENT PERIODIC DEPLOYMENTS INTO THE INDIAN OCEAN AREA. THIS IS A ROUTINE FAMILIARIZATION DEPLOYMENT. UNQUOTE.

6. APPRECIATE FLASH REPLY. INGERSOLL

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TELEGRAM

PAGE 01 STATE 254489

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INFO OCT-01 /001 R

DRAFTED BY EA/LC/APANTIPPASIJY
APPROVED BY FA:AWHUNMEL
S/S - MR. WOODS

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FM SECSTATE WASHDC
TO AMEMBASSY TOKYO IMMEDIATE
INFO AMEMBASSY KATHMANDU
USMISSION USUN NEW YORK~~SECRET~~ STATE 254489NODIS
TOSEC 047E.O. 11652: GDS
TAGS: PFOR, CR, UN, NP
SUBJECT: LETTER FROM THE SECRETARY ON KHMER REPRESENTATION
REF: (A) TOSEC 317 (B) STATE 2541091. EMHASSY IS REQUESTED TO DELIVER FOLLOWING LETTER FROM
THE SECRETARY TO KING BIRENDRA FOLLOWING EXECUTE MESSAGE
FROM THE DEPARTMENT.))2. QUOTE: YOUR MAJESTY: I REGRET THAT MY TRIP TO SOUTH
ASIA THIS LAST MONTH WAS TOO SHORT TO PERMIT ME TO TRAVEL
TO NPAL TO DISCUSS ALL OF THE ISSUES OF MUTUAL CONCERN
TO US. I AM THEREFORE TAKING THIS MEANS OF BRINGING TO
YOUR ATTENTION A MATTER TO WHICH I ATTACH THE GREATEST
IMPORTANCE AND ON WHICH I EARNESTLY SEEK YOUR GOVERNMENT'S
SUPPORT. I REFER TO THE PROBLEM OF CAMBODIA AND, MORE
PARTICULARLY, TO THE DEBATE ON THE ISSUE OF CAMBODIAN
REPRESENTATION WHICH IS TO BEGIN SHORTLY IN THE GENERAL
ASSEMBLY.WE BELIEVE THAT THE WAR IN CAMBODIA HAS GONE ON TOO LONG
AND COST TOO MUCH IN TERMS OF HUMAN LIVES AND RESOURCES~~SECRET~~

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AND IN TERMS OF DISTRACTING ATTENTION FROM MORE POSITIVE ENDEAVORS. WE BELIEVE THAT A PEACEFUL SOLUTION TO THE WAR IN CAMBODIA IS AN URGENT NECESSITY. WE STAND READY TO HELP IN ACHIEVING SUCH A SOLUTION. THE LEGITIMATE GOVERNMENT IN CAMBODIA, FOR ITS PART, HAS OFFERED NEGOTIATIONS WITHOUT PRECONDITIONS AND I HOPE THAT ALL PEACELOVING NATIONS WOULD SUPPORT THE PRINCIPLE OF NEGOTIATIONS EVEN THOUGH THERE MAY NOT BE AGREEMENT ON THE MERITS OF THE RESPECTIVE CAUSES. UNFORTUNATELY, THE NOMINAL LEADER OF THE INSURGENTS, PRINCE SIHANOUK, HAS REJECTED NEGOTIATION, BELIEVING THAT A MILITARY VICTORY CAN BE ACHIEVED.

MY GOVERNMENT BELIEVES THAT THE INSURGENTS ARE NOT REPRESENTATIVE OF THE WILL OF THE KHMER PEOPLE AND CANNOT WIN MILITARILY. IT IS ALSO EVIDENT THAT THE LEGITIMATE GOVERNMENT CANNOT DEFEAT THE INSURGENTS AND THE COUNTRY APPEARS DESTINED FOR ENDLESS WAR UNLESS GREATER MORAL AUTHORITY IS BROUGHT TO BEAR ON THE PARTIES.

AS YOU KNOW, THE ASIAN NEIGHBORS OF CAMBODIA HAVE JOINED TOGETHER TO DRAFT AND SPONSOR A RESOLUTION IN THE UNITED NATIONS WHICH WOULD ENCOURAGE THE UN TO ENGAGE ITSELF IN THIS ENDEAVOR. THE RESOLUTION, IN THE SPIRIT OF THE CHARTER, DOES NOT ASK THE UNITED NATIONS TO CHOOSE EITHER SIDE IN THE DISPUTE. WE SUPPORT THIS AND BELIEVE IT IS A MOST APPROPRIATE ACTIVITY FOR THE ORGANIZATION. WE DO NOT BELIEVE, AND HOPE THAT YOU AGREE, THAT THE UN SHOULD ATTEMPT TO PREJUDGE THE ISSUE BY TAKING UPON ITSELF THE RESPONSIBILITY TO CHANGE THE REPRESENTATION OF THE CAMBODIAN PEOPLE AS PROPOSED BY ONE RESOLUTION NOW BEFORE THE ASSEMBLY. THIS WOULD NOT ONLY DO GREAT DAMAGE TO THE BASIC UN PRECEPT OF SELF-DETERMINATION BUT WOULD CONSTITUTE A VERY DANGEROUS PRECEDENT FOR ALL MEMBER STATES. WE BELIEVE THAT SUCH AN ACTION TO SEAT AN EXILE REGIME COULD ALSO WELL MAKE IT MORE DIFFICULT TO BEGIN NEGOTIATIONS, THEREBY PROLONGING THE SUFFERING OF THE CAMBODIAN PEOPLE.

IT IS WITH THESE THOUGHTS IN MIND, THEREFORE, THAT I ASK YOUR SUPPORT FOR THE RESOLUTION INTRODUCED BY THE ASIAN COUNTRIES AND VOTING PRIORITY FOR IT.

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BEST REGARDS,

--

HENRY A. KISSINGER,

END QUOTE. INGERSOLL

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PAGE 01 STATE 254490

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DRAFTED BY EA/LC:AFANTIPPAS:JY
APPROVED BY EA/AWHUMMEL
S/S - MR. WOODS

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FM SECSTATE WASHDC
TO AMEMBASSY TOKYO IMMEDIATE
INFO AMEMBASSY TUNIS
USMISSION USUN NEW YORK

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NO01A
TOSEC 040

E.O. 11652: GDS

TAGS: PFOR, CB, UN, TS

SUBJECT: LETTER FROM THE SECRETARY ON KHMER REPRESENTATION

REF: (A) TOSEC 31; (B) STATE 254109

1. EMBASSY IS REQUESTED TO DELIVER FOLLOWING LETTER FROM THE SECRETARY TO MINISTER OF FOREIGN AFFAIRS CHATTI FOLLOWING EXECUTE MESSAGE FROM THE DEPARTMENT.
2. BEGIN QUOTE: DEAR HABIB: AMBASSADOR SEFLYE INFORMS ME THAT YOUR GOVERNMENT'S POSITION ON THE KHMER REPRESENTATION ISSUE IN THE UNGA MAY BE CHANGING. WHEN I MET WITH YOU IN TUNIS EARLIER THIS MONTH, I UNDERSTOOD THAT YOU WERE INSTRUCTING YOUR UN DELEGATE TO BE ABSENT WHEN THE VOTE WAS TAKEN. FOR THAT REASON, AND SINCE I UNDERSTAND THE PRESSURE TO WHICH TUNISIA MIGHT BE SUBJECT FROM ITS NORTH AFRICAN NEIGHBORS, I DID NOT TAKE THE OCCASION OF MY VISIT TO SEEK YOUR VOTE IN SUPPORT OF THE ASEAN PRODU-

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TION.

IT IS THE VIEW OF THE UNITED STATES GOVERNMENT THAT THE WAR IN CAMBODIA HAS GONE ON FAR TOO LONG AND HAS COST FAR TOO MUCH IN TERMS OF LIVES, RESOURCES AND BITTERNESS. MY GOVERNMENT BELIEVES THAT A PEACEFUL SOLUTION TO THE CAMBODIAN PROBLEM HAS BECOME AN URGENT NECESSITY. IT STANDS READY TO ASSIST IN ACHIEVING SUCH A SOLUTION. THE GOVERNMENT OF THE KHMER REPUBLIC, FOR ITS PART, HAS OFFERED TO NEGOTIATE WITH ITS OPPOSITION WITHOUT PRECONDITIONS. WE APPLAUD THIS OFFER AND HOPE THAT ALL PEACE-LOVING NATIONS WILL GIVE IT THEIR FULL SUPPORT. UNFORTUNATELY, THE OPPOSITION, WHICH IS LED BY FORMER CHIEF OF STATE PRINCE Sihanouk, HAS REJECTED THE OFFER. THEIR ASSUMPTION IS APPARENTLY THAT A MILITARY VICTORY IS POSSIBLE.

WE, FOR OUR PART, BELIEVE THAT NEITHER SIDE IS LIKELY TO WIN THE WAR IN CAMBODIA, AND THAT THE ONLY RATIONAL COURSE IS TO SEEK AN END OF THE WAR THROUGH NEGOTIATIONS. IT IS FOR THIS REASON THAT WE SUPPORT THE ACTION OF THE DELEGATIONS OF ALL OF THE COUNTRIES OF SOUTHEAST ASIA WHICH ARE MEMBERS OF THE UNITED NATIONS. THEY HAVE PREPARED A RESOLUTION WHICH WILL ENCOURAGE THE PARTIES TO SEEK A NEGOTIATED SETTLEMENT OF THE CONFLICT. THEY HAVE BEEN JOINED IN CO-SPONSORING THIS RESOLUTION BY A NUMBER OF GOVERNMENTS FROM VARIOUS PARTS OF THE WORLD. IT IS MY HOPE, AND THAT OF THE UNITED STATES GOVERNMENT, THAT YOUR GOVERNMENT WILL BE ABLE TO GIVE THIS RESOLUTION ITS SUPPORT OR, IF SUPPORT IS NOT POSSIBLE, TO ABSTAIN OR BE ABSENT WHEN THE VOTES ON IT AND ON VOTING PRIORITY FOR IT ARE TAKEN.

THE UNITED STATES STRONGLY OPPOSES ANY ATTEMPT TO ALLOW REPRESENTATIVES OF THE CAMBODIAN OPPOSITION TO TAKE THE SEAT OF THE KHMER REPUBLIC IN THE GENERAL ASSEMBLY. WE BELIEVE THAT THE PASSAGE OF A RESOLUTION WITH THAT OBJECTIVE IS NOT ONLY POLITICALLY BUT LEGALLY UNDESIRABLE AS FAR AS THE UNITED NATIONS ITSELF IS CONCERNED. HOWEVER, IN TERMS OF THE SUPPORTING OF THE CAMBODIAN PEOPLE, THE PASSAGE OF SUCH A RESOLUTION COULD WELL MAKE

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IT MORE DIFFICULT TO START NEGOTIATIONS TO END THE FIGHT-
ING IN CAMBODIA.

I THINK YOU WILL AGREE WITH ME THAT THE UNITED NATIONS
SHOULD NOT INTERFERE IN THE INTERNAL QUESTION OF WHO IS TO
REPRESENT THE KHMER PEOPLE. MOREOVER, SEATING THE
GRUNK, AN EXILE REGIME, IN THE UNITED NATIONS WOULD BE
A HARMFUL PRECEDENT. OTHER NATIONS MAY FIND THEMSELVES
IN SIMILAR SITUATION IN THE FUTURE, WITH AN INSURGENT
REGIME SUPPORTED BY EXTERNAL POWERS WHICH CLAIMS TO BE
THE LEGITIMATE REPRESENTATIVE IN THE UNITED NATIONS.

IT IS WITH THESE CONSIDERATIONS IN MIND, THEREFORE, THAT
I EARNESTLY SEEK YOUR HELP IN PERMITTING THE ASIAN RE-
SOLUTION TO BE FAVORABLY VOTED UPON IN THE GENERAL
ASSEMBLY. WARM REGARDS, HENRY A. KISSINGER. END QUOTE INGERS

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S/S - MR. WOODS

020702

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FM SECSTATE WASHDC
TO AMEMBASSY TOKYO IMMEDIATE
INFO AMEMBASSY OSLO
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~~SECRET~~ STATE 254496

NOO10W
TOSEC 053

E.O. 11652: GDS
TAGS: PFOR, PORO, CA
SUBJECT: MESSAGE FROM THE SECRETARY ON KHMER REPRESENTATION
REF: (A) TOSEC 31 (B) STATE 254109

1. EMBASSY SHOULD DELIVER FOLLOWING MESSAGE FROM THE SECRETARY TO MINISTER OF FOREIGN AFFAIRS FRYDENLUND FOLLOWING EXECUTE MESSAGE FROM THE DEPARTMENT.

2. BEGIN QUOTE. DEAR MR. MINISTER: I REGRET THAT OUR MEETING IN NEW YORK LAST SEPTEMBER TIME WAS TOO SHORT TO DISCUSS ALL OF THE ISSUES OF MUTUAL INTEREST TO US. I AM THEREFORE TAKING THIS MEANS OF BRINGING TO YOUR ATTENTION A MATTER TO WHICH I ATTACH THE GREATEST IMPORTANCE AND ON WHICH I EARNESTLY SEEK YOUR GOVERNMENT'S SUPPORT. I REFER TO THE PROBLEM OF CAMBODIA AND, MORE PARTICULARLY, TO THE DEBATE ON THIS SUBJECT WHICH IS ABOUT TO TAKE PLACE IN THE GENERAL ASSEMBLY.

IT IS THE VIEW OF THE UNITED STATES GOVERNMENT THAT THE WAR IN CAMBODIA HAS GONE ON FAR TOO LONG AND HAS COST FAR TOO

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MUCH IN TERMS OF LIVES, RESOURCES AND BITTERNESS. MY GOVERNMENT BELIEVES THAT PEACEFUL SOLUTION TO THE CAMBODIAN PROBLEM HAS BECOME AN URGENT NECESSITY. IT STANDS READY TO ASSIST IN ACHIEVING SUCH A SOLUTION. THE GOVERNMENT OF THE KHMER REPUBLIC, FOR ITS PART, HAS OFFERED TO NEGOTIATE WITH ITS OPPOSITION WITHOUT PRECONDITIONS. WE

APPLAUD THIS OFFER AND HOPE THAT ALL PEACELOVING NATIONS WILL GIVE IT THEIR FULL SUPPORT. UNFORTUNATELY, THE OPPOSITION, WHICH IS LED BY FORMER CHIEF OF STATE, PRINCE NORODON SIMANDUK, HAS REJECTED THE OFFER. THEIR ASSUMPTION IS APPARENTLY THAT A MILITARY VICTORY IS POSSIBLE. WE, FOR OUR PART, BELIEVE THAT NEITHER SIDE IS LIKELY TO WIN THE WAR IN CAMBODIA, AND THAT THE ONLY NATIONAL COURSE IS TO SEEK AN END OF THE WAR THROUGH NEGOTIATIONS. IT IS FOR THIS REASON THAT WE SUPPORT THE ACTION OF THE DELEGATION OF THE KHMER REPUBLIC IN THE UNITED NATIONS, AND OF THE DELEGATIONS OF ALL OF THE COUNTRIES OF SOUTHEAST ASIA WHICH ARE MEMBERS OF THE UNITED NATIONS, TO ENCOURAGE A NEGOTIATED PEACEFUL SETTLEMENT. THE ASIAN COUNTRIES OF THE GOVERNMENT OF THE KHMER REPUBLIC HAVE PREPARED A RESOLUTION WHICH WILL ENCOURAGE THE PARTIES TO SEEK A NEGOTIATED SETTLEMENT OF THE CONFLICT. THEY HAVE BEEN JOINED IN CO-SPONSORING THIS RESOLUTION BY A NUMBER OF GOVERNMENTS FROM VARIOUS PARTS OF THE WORLD. IT IS MY HOPE, AND THAT OF THE U.S. GOVERNMENT, THAT THE NORWEGIAN GOVERNMENT WILL FIND IT POSSIBLE TO GIVE THIS RESOLUTION ITS FULL SUPPORT.

THE UNITED STATES, THEREFORE, STRONGLY OPPOSES ANY ATTEMPT TO ALLOW REPRESENTATIVES OF THE CAMBODIAN OPPOSITION TO TAKE THE SEAT OF THE KHMER REPUBLIC IN THE GENERAL ASSEMBLY. WE BELIEVE THAT THE PASSAGE OF A RESOLUTION WITH THAT OBJECTIVE IS NOT ONLY POLITICALLY BUT LEGALLY UNDESIRABLE AS FAR AS THE UNITED NATIONS ITSELF IS CONCERNED. HOWEVER, IN TERMS OF THE SUFFERING OF THE CAMBODIAN PEOPLE, THE PASSAGE OF SUCH A RESOLUTION COULD WELL MAKE IT MORE DIFFICULT TO START NEGOTIATIONS TO END THE FIGHTING IN CAMBODIA.

I THINK YOU WILL AGREE WITH ME THAT THE UNITED NATIONS

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SHOULD NOT INTERFERE IN THE INTERNAL QUESTION OF WHO IS TO REPRESENT THE KHMER PEOPLE. MOREOVER, SEATING THE GRUNK, AN EXILE REGIME, IN THE UNITED NATIONS WOULD BE A MOST HARMFUL PRECEDENT. OTHER NATIONS MAY FIND THEMSELVES IN SIMILAR SITUATIONS IN THE FUTURE, WITH AN INSURGENT REGIME SUPPORTED BY EXTERNAL POWERS WHICH CLAIMS TO BE THE LEGITIMATE REPRESENTATIVE IN THE UNITED NATIONS.

IT IS WITH THESE CONSIDERATIONS IN MIND, THEREFORE, THAT I EARNESTLY SEEK YOUR SUPPORT FOR THE RESOLUTION INTRODUCED BY THE ASIAN NEIGHBORS OF CAMBODIA AND FOR VOTING PRIORITY FOR IT. BEST REGARDS, HENRY A. KISSINGER.
END QUOTE. INGENSOLL

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INFO OCT-01 7001 R

DRAFTED BY SIMMBOYLE:EF
APPROVED BY S - MR. ADAMS
S/S - MR. EALUM

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TO AMEMBASSY TOKYO IMMEDIATE

~~CONFIDENTIAL~~ STATE 255000

NODIS
TOSEC 094

E.O. 11652: GOS
TAGS: OVIP (KISSINGER, HENRY A.)
SUBJECT: DELEGATION TO FUNERAL OF FORMER PRESIDENT
OF IRELAND, ERSKINE CHILDERS

FOR EAGLEBURGER FROM BOYLE

1. THE FOLLOWING LIST OF NAMES HAS BEEN CABLED TO THE PRESIDENT AS WHITE HOUSE RECOMMENDATIONS FOR INCLUSION ON US DELEGATION TO FUNERAL OF FORMER PRESIDENT OF IRELAND, ERSKINE CHILDERS.
2. AS HEAD OF DELEGATION: CHIEF JUSTICE WARREN BURGER, ASSOCIATE JUSTICE OF THE SUPREME COURT, WILLIAM BRENNAN, AND SECRETARY OF THE ARMY HOWARD H. CALLOWAY. THESE NAMES ARE IN PRIORITY ORDER AND THE PRESIDENT HAS BEEN ASKED TO PRIORITIZE LIST.
3. FOR THE SECOND POSITION ON DELEGATION, ONLY SENATOR BUCKLEY WAS RECOMMENDED.
4. FOR THE THIRD POSITION ON DELEGATION, AMBASSADOR JOHN O.J. MOORE WAS RECOMMENDED.

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5. A LIST OF NAMES IN PRIORITY ORDER WAS RECOMMENDED FOR THE FOURTH MEMBER OF DELEGATION. IT INCLUDED: GEORGE MEANY; THOMAS MURPHY, PRESIDENT OF THE BRICKLAYERS UNION;

JOSEPH POWER, GENERAL PRESIDENT OF PLASTERERS' UNION; AND THOMAS GLEASON, PRESIDENT OF THE EAST COAST LONGSHORF-MEN.

6. ALL OF THE ABOVE-MENTIONED NAMES WERE RECOMMENDED TO THE PRESIDENT WITHOUT REPEAT WITHOUT STATE DEPARTMENT CONCURRENCE. HOWEVER, THERE IS NO OBJECTION TO THE THREE NAMES PROPOSED AS HEAD OF DELEGATION, BUCKLEY, MOORE, OR MEANY. BUREAU FEELS MURPHY, POWER, AND GLEASON ARE NOT HIGH-LEVEL ENOUGH. THIS OPINION IS BASED ON FEELING THAT FUNERAL DELEGATION FOR A HEAD OF STATE SHOULD CONSIST OF WELL-KNOWN INDIVIDUALS.

7. IF POSSIBLE, PLEASE INFORM SECRETARY OF RECOMMENDATION TO ACCREDIT MEANY, NOT MURPHY, POWER, AND GLEASON. HE MAY WANT TO MENTION TO PRESIDENT.

8. THERE HAS BEEN NO RESPONSE FROM PRESIDENT TO WHITE HOUSE CABLE WHICH WAS SENT MONDAY P.M. (WASHINGTON TIME). PLEASE TRY TO EXPEDITE REPLY. I AM IN TOUCH WITH INGERSOLL'S OFFICE ON DELEGATION ARRANGEMENTS AND IT CONCURS IN SENDING THIS CABLE. INGERSOLL

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P - MR. SISCO
S/AM - AMB. MCCLOSKEY
S/S - MR. E UM

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E.O. 11652 NA
TAGS: OVIP (KISSINGER, H. A.)
SUBJ: DEATH OF DARIUS JHARVALA OF BOSTON GLOBE
FOR EAGLEBURGER FROM ANDERSON

1. DARIUS PASSED AWAY EARLY THIS MORNING AT HIS HOME. PRELIMINARY INDICATIONS ARE THAT DEATH CAUSED BY HEART ATTACK FOLLOWING SEVERE RECURRENCE OF ULCER TROUBLE ON SUNDAY NIGHT.

2. SUGGESTED STATEMENT FOR SECRETARY WHICH WE RECOMMEND S/PRS RELEASE TO PRESS THIS AFTERNOON FOLLOWS: BEGIN QUOTE. I HAVE JUST LEARNED WITH SHOCK AND DISHAY THE TRAGIC NEWS OF THE DEATH OF DARIUS JHARVALA. AS PAST PRESIDENT OF THE STATE DEPARTMENT'S CORRESPONDENTS ASSOCIATION, AND AS ONE OF THE MOST REGULAR OF THE REGULARS COVERING THE DEPARTMENT, I VALUED DARIUS AS AN OUTSTANDING JOURNALIST AND AS A FRIEND. HE WILL BE MISSED NOT ONLY FOR THE HIGHEST



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PROFESSIONAL STANDARDS HE SET FOR HIMSELF, BUT ALSO FOR THE WARMTH AND GENTLENESS FOR WHICH HE WAS HELD IN SUCH HIGH ESTEEM BY ALL OF US IN THE DEPARTMENT.

DARIUS WAS A GREAT HUMAN BEING. WE HAVE ALL LOST A UNIQUE FRIEND. END QUOTE.

3. SUGGESTED MESSAGE FROM SECRETARY TO MRS. JHADVALA UNDER COVER OF LETTER FROM ACTING SECRETARY WHICH WE WOULD HAVE HAND CARRIED TO HER HOME TODAY FOLLOWS: BEGIN QUOTE. DEAR MRS. JHADVALA: THE NEWS I HAVE JUST RECEIVED OF DARIUS' PASSING COMES AS A TERRIBLE SHOCK. YOU AND THE CHILDREN HAVE MY DEEPEST SYMPATHY. BESIDES BEING A SUPERB JOURNALIST HELD IN THE HIGHEST PROFESSIONAL ESTEEM BY HIS COLLEAGUES IN THE PRESS CORPS, HE WAS ALSO A MAN WHOSE DEEP HUMAN QUALITIES MADE HIM A FRIEND TO ALL WHO CROSSED HIS PATH.

HE WAS A GOOD MAN, LOVED AND RESPECTED BY ALL WHO WORKED WITH HIM. WE WILL ALL MISS HIM. SINCERELY, HENRY A. KISSINGER UNQUOTE.

4. JOE SISCO AND BOB MCCLOSKEY CONCUR IN FOREGOING. PLEASE ADVISE. INGERSOLL

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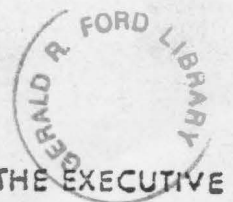
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SUBJECT: EPISODE INVOLVING PHILIPPINE AMBASSADOR
TO THE SECRETARY FROM THE ACTING SECRETARY

AS YOU KNOW, THE EPISODE INVOLVING THE PHILIPPINE AMBASSADOR HAS NOW ENDED WITHOUT INJURY TO ANYONE. THE FILIPINO (RESIDENT IN WASHINGTON) WHO HAD BARRICADED HIMSELF IN THE AMBASSADOR'S OFFICE, YESTERDAY AFTERNOON AROUND 4:00 P.M. GAVE UP AT 2:00 A.M. THIS MORNING WHEN HE WAS TOLD THAT HE HAD ACHIEVED HIS OBJECTIVE, I.E., PERMISSION FOR HIS SON TO LEAVE THE PHILIPPINES AND COME TO THE UNITED STATES. I CALLED AMBASSADOR ROMUALDEZ THIS MORNING TO EXPRESS YOUR AND MY RELIEF THAT HIS ORDEAL HAD BEEN SO BRIEF AND THAT HE HAD NOT BEEN INJURED. ROMUALDEZ WAS GRATEFUL FOR THIS EXPRESSION OF OUR SYMPATHY AND ASKED THAT HIS APPRECIATION BE TRANSMITTED TO YOU. HE SPECIFICALLY MENTIONED HIS GRATITUDE FOR THE EFFORTS OF OUR SECURITY PEOPLE. ART HUMMEL AND STUART

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ROCKWELL ARE ALSO CALLING ON THE AMBASSADOR THIS MORNING
TO EXPRESS OUR CONCERN AND RELIEF. INGERSOLL

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E.O. 11652: GDS
TAGS: OVIP (KISSINGER, HENRY)

REF: TOKYO 15006

1. HUMMEL CONVEYED TO PRCLD MR. CHI FOLLOWING MESSAGE:
QUOTE THE SECRETARY WILL BE DELIGHTED TO DO SOME
SIGHTSEEING IN SOOCHOW OR WHATEVER OTHER LOCATION THE
CHINESE SIDE PROPOSES AFTER LEAVING PEKING ON NOVEMBER 29.
THE SECRETARY WOULD, HOWEVER, HAVE TO BE IN TOKYO ON
THE NIGHT OF THE 29TH TO REST FOR THE NIGHT BEFORE
FLYING DIRECTLY TO WASHINGTON THE FOLLOWING MORNING.
THIS WOULD MEAN THAT THE SECRETARY SHOULD ARRIVE IN
TOKYO FROM CHINA DURING EARLY EVENING OF THE 29TH.
DEPARTURE TIME FROM CHINA WOULD THEREFORE DEPEND ON
WHERE IN CHINA THE PARTY WOULD BE SIGHTSEEING. END QUOTE

2. CHI ASKED WHETHER THE WHOLE PARTY WOULD BE ON THE
AIRCRAFT FOR THE SIGHTSEEING TRIP AND HUMMEL SAID THEY
WOULD. CHI SAID HE WOULD REPORT TO PEKING. INGERSOLL

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E.O. 11652: GDS

TAGS: PFOR, CB, UN, MO

SUBJECT: LETTER FROM THE SECRETARY ON KHMFR REPRESENTATION

REF: (A) TOSEC 31; (B) STATE 254199

1. EMBASSY IS REQUESTED TO DELIVER FOLLOWING LETTER FROM THE SECRETARY TO MINISTER OF STATE IN CHARGE OF FOREIGN AFFAIRS FOLLOWING EXECUTE MESSAGE FROM THE DEPARTMENT.
2. BEGIN QUOTE: DEAR MR. MINISTER: I REGRET THAT OUR MEETING IN RABAT LAST MONTH WAS TOO SHORT TO DISCUSS ALL OF THE ISSUES OF MUTUAL CONCERN TO US. I AM THEREFORE TAKING THIS MEANS OF BRINGING TO YOUR ATTENTION A MATTER TO WHICH I ATTACH THE GREATEST IMPORTANCE AND ON WHICH I EARNESTLY SEEK YOUR GOVERNMENT'S SUPPORT. I REFER TO THE PROBLEM OF CAMBODIA AND, MORE PARTICULARLY, TO THE DEBATE ON THE ISSUE OF CAMBODIAN REPRESENTATION WHICH IS TO BEGIN SHORTLY IN THE GENERAL ASSEMBLY.



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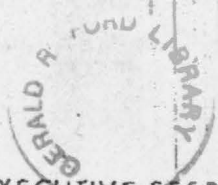
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WE BELIEVE THAT WAR IN INDOCHINA IN GENERAL AND CAMBODIA IN PARTICULAR HAS GONE ON TOO LONG AND COST TOO MUCH IN TERMS OF HUMAN LIVES AND RESOURCES AND IN TERMS OF DISTRACTING ATTENTION FROM MORE POSITIVE ENDEAVORS. WE BELIEVE THAT A PEACEFUL SOLUTION TO THE WAR IN CAMBODIA IS AN URGENT NECESSITY. WE STAND READY TO HELP IN ACHIEVING SUCH A SOLUTION. THE LEGITIMATE GOVERNMENT IN CAMBODIA, FOR ITS PART, HAS OFFERED NEGOTIATIONS WITHOUT PRECONDITIONS AND I HOPE THAT ALL PEACE-LOVING NATIONS WOULD SUPPORT THE PRINCIPLE OF NEGOTIATIONS EVEN THOUGH THERE MAY NOT BE AGREEMENT ON THE MERITS OF THE RESPECTIVE CAUSES. UNFORTUNATELY, THE NOMINAL LEADER OF THE COMMUNIST INSURGENTS, PRINCE Sihanouk, HAS REJECTED NEGOTIATION, BELIEVING THAT A MILITARY VICTORY CAN BE ACHIEVED.

MY GOVERNMENT BELIEVES THAT THE INSURGENTS ARE NOT REPRESENTATIVE OF THE WILL OF THE KHMER PEOPLE AND CANNOT WIN MILITARILY. IT IS ALSO EVIDENT THAT THE LEGITIMATE GOVERNMENT CANNOT DEFEAT THE INSURGENTS AND THE COUNTRY APPEARS DESTINED FOR ENDLESS WAR UNLESS GREATER MORAL AUTHORITY IS BROUGHT TO BEAR ON THE PARTIES.

AS YOU KNOW, THE NON-COMMUNIST ASIAN NEIGHBORS OF CAMBODIA HAVE JOINED TOGETHER TO DRAFT AND SPONSOR A RESOLUTION IN THE UNITED NATIONS WHICH WOULD ENCOURAGE THE UN TO ENGAGE ITSELF IN THIS ENDEAVOR. WE SUPPORT THIS AND BELIEVE IT IS A MOST APPROPRIATE ACTIVITY FOR THE ORGANIZATION. WE DO NOT BELIEVE, AND HOPE THAT YOU AGREE, THAT THE UN SHOULD ATTEMPT TO PREJUDGE THE ISSUE BY TAKING UPON ITSELF THE RESPONSIBILITY TO CHANGE THE REPRESENTATION OF THE CAMBODIAN PEOPLE AS PROPOSED BY ONE RESOLUTION NOW BEFORE THE ASSEMBLY. THIS WOULD NOT ONLY DO GREAT DAMAGE TO THE BASIC UN PRECEPT OF SELF-DETERMINATION BUT WOULD CONSTITUTE A VERY DANGEROUS PRECEDENT FOR ALL MEMBER STATES. WE BELIEVE THAT SUCH AN ACTION TO SEAT AN EXILE REGIME COULD ALSO WELL MAKE IT MORE DIFFICULT TO BEGIN NEGOTIATIONS, THEREBY PROLONGING THE SUFFERING OF THE CAMBODIAN PEOPLE.

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IT IS WITH THESE THOUGHTS IN MIND, THEREFORE, THAT I ASK
YOUR SUPPORT FOR THE RESOLUTION INTRODUCED BY THE ASIAN
COUNTRIES AND VOTING PRIORITY FOR IT. BEST REGARDS,
HENRY A. KISHINGER. END QUOTE. INGERSOLL

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R.O. 11552: 004
TAGS: OVID (HENRY A. KISSINGER)
SUBJECT: MESSAGE FROM DUTCH CHARGE

FOR THE SECRETARY FROM UNDER SECRETARY SISCO

1. DUTCH CHARGEI CALLED ME TO SAY HE HAD A PRIVATE MESSAGE FROM HIS FOREIGN MINISTER. HE SAID THAT EC-9 HAD BEEN DISCUSSING IN PARIS THE PLO ISSUE AT THE CA. VAN OER STOEL WOULD LIKE TO VOTE AGAINST THE RESOLUTION, PROVIDED HE CAN BE ASSURED THAT HE WON'T BE THE ONLY ONE AMONG THE EC-9.

2. TO THIS END, HE ASKED WHETHER WE WOULD BE WILLING TO TALK TO THE UK AND THE GERMANS TO SEE IF ONE OR BOTH WOULD BE WILLING TO VOTE NO. HE STRESSED THAT THIS WAS A VERY CONFIDENTIAL AND PRIVATE COMMUNICATION BETWEEN US.

3. I SAID THAT WHILE WE WILL NOT MAKE A FINAL DECISION AS TO HOW WE WILL VOTE UNTIL THE TEXT IS SUBMITTED, IT IS VERY LIKELY THAT WE WILL VOTE AGAINST THE RESOLUTION AND WOULD WELCOME ANY OTHERS WHO WOULD JOIN US IN THIS REGARD. AS TO THE ATTITUDE OF THE UK AND THE GERMANS, I THOUGHT THEY WERE



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C.O. 116521 NDS
TAGS: OGEN
SUBJECT: SECRETARY'S MEETING WITH FRANK STANTON
FOR EAGLEBURGER FROM BROWN AND McCLOSKEY

1. THE STANTON PANEL, WHICH IS STUDYING STATE-ASIA RELATIONS, HAS FORMULATED PRELIMINARY RECOMMENDATIONS FOR REVIEW AT ITS DECEMBER 9 MEETING. THIS PANEL IS A FOUNDATION-FINANCED STUDY RESULTING FROM THE JOINT INITIATIVE OF THE ADVISORY PANELS OF CU AND USTAF IT IS BEING CONDUCTED UNDER THE ADMINISTRATIVE REGIS OF DAVE KESHIRE'S CENTER AT GEORGETOWN. THE MURPHY COMMISSION WILL CONSIDER THE STANTON RECOMMENDATIONS AS THE PRIMARY CONTRIBUTION TO ITS STUDY OF STATE-ASIA INTERRELATIONSHIPS.

2. IN HIS OCTOBER 7 LETTER TO STANTON THE SECRETARY SAID HE WANTED TO DISCUSS PANEL RECOMMENDATIONS. IN REPLY STANTON SUGGESTED THAT LARRY EAGLEBURGER AND HALTER ROBERTS, THE DIRECTOR OF THE PANEL STUDY, WORK OUT A MEETING. THE DECISION-MAKING MEETING OF THE PANEL WILL BE DECEMBER 9. WE THINK THE SECRETARY SHOULD MEET STANTON. DURING THE WEEK OF DECEMBER 2. WE WOULD LIKE TO HAVE THE MEETING INCLUDE

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ROBERTS PLUS BROWN, MC CLOSKEY AND EAGLEBURGER.

3. A MAJORITY OF THE EXECUTIVE COMMITTEE (INCLUDING STANTON) SEEMS TO FAVOR BRINGING USIA INTO A CLOSER RELATIONSHIP WITH THE DEPARTMENT OF STATE SOMEWHAT ANALOGOUS TO THAT OF AID. PERSONNEL SYSTEMS WOULD BE INTEGRATED, BUT BUDGETS SEPARATE, AND EDUCATIONAL AND CULTURAL PROGRAMS (CU) INCORPORATED. WHETHER VOA WOULD BE IN OR OUT REMAINS UNDECIDED. POLICY (ESSENTIALLY PRESS) FUNCTIONS WOULD BE SHIFTED FROM USIA TO STATE. THERE HAS BEEN SOME INCONCLUSIVE DISCUSSION OF DESIGNATING THE DIRECTOR OF THE NEW AGENCY ALSO AS AN UNDER SECRETARY OF STATE RESPONSIBLE FOR GUIDING AND COORDINATING ALL THE FOREIGN AFFAIRS-RELATED COMMUNICATION ACTIVITIES OF THE DEPARTMENT AND OTHER AGENCIES.

4. A VOCAL MINORITY SEEMS TO MAINTAIN THE PRESENT INDEPENDENT STATUS OF USIA, INCORPORATING THE BUREAU OF EDUCATIONAL AND CULTURAL AFFAIRS. THIS GROUP, LED BY LEONARD MARKS, FORMER USIA DIRECTOR AND PRESENT CHAIRMAN OF THE CU ADVISORY COMMISSION, IS ACTIVELY SEEKING SUPPORT FOR THIS POSITION AT THE DECEMBER 9 PANEL MEETING. USIA DIRECTOR KEOGH PUBLICLY INDICATED HIS PREFERENCE FOR THIS APPROACH DURING A SPEECH TO THE NATIONAL PRESS CLUB NOVEMBER 12.

5. WE UNDERSTAND THERE IS NO SENTIMENT IN THE PANEL FOR FULLY INTEGRATING USIA WITH STATE. THIS SEEMS TO REFLECT THE VIEW THAT A SEPARATE USIA BUDGET IS LESS VULNERABLE AND A CONCERN THAT WITHIN THE DEPARTMENT, THESE PROGRAMS MIGHT RECEIVE INADEQUATE ATTENTION. ON THE OTHER HAND NO ONE IS SUPPORTING THE STATUS QUO.

6. THE STANTON PANEL IS CONCERNED WITH AN ASPECT OF FOREIGN POLICY LONG IN NEED OF ATTENTION. ITS RECOMMENDATIONS ARE LIKELY TO ATTRACT CONGRESSIONAL ATTENTION IN THE MONTHS IMMEDIATELY AHEAD, WILL BE OF PIVOTAL IMPORTANCE IN THE OUTCOME OF THE MURPHY COMMISSION DELIBERATIONS, AND COULD SHAPE LONG-TERM INSTITUTIONAL ARRANGEMENTS FOR PROMOTING INTERSOCIETAL RELATIONS AT THE VERY TIME WHEN

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THESE ARE ASSUMING GREATER IMPORTANCE FOR INTERNATIONAL COOPERATION.

7. THE PANEL THINKS IT HAS TO HAVE MEANINGFUL INPUT FROM THE SECRETARY BEFORE IT REACHES FINAL DECISIONS ON ITS RECOMMENDATIONS ON DECEMBER 9. WE AGREE.

8. ABOVE COORDINATED WITH HITCHCOCK. RICHARDSON IS IN THE HOSPITAL FOR TESTS AFTER A SORT OF COLLAPSE. INGERSOLL

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