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Department of State TELEGRAM

ACTION SS-30

THEO OCT-01 ISO-00

R 940800Z AUG 74 FM AMEMBASSY TAIPEI TO SECRIATE WASHDC 2645 INFO AMEMBASSY TOKYO AMEMBASSY SECUL AMEMBASSY MANILA AMCONSUL HONG KONG USLO PEKING CINCPAC AMEMBASSY BANGKOK AMEMBASSY JAKARTA AMEMBASSY KUALA LUMPUR AMEMBASSY SINGAPORE

S R C R E T SECTION 3 OF 3 TAIREI 5091

EXDIS.

EUBR

SPECAT FOR MIL ADDRESSEES

UPON THE PRESENCE HERE OF A FORMAL US COMMAND STRUCTURE. AT A MUCH FURTHER REMOVE, IT MAY RPT MAY BE ASSURED BY MODALITIES OTHER THAN THE MUTUAL DEFENSE. TREATY, OR THAT SECURITY COULD BE EFFECTIVELY GUARANTEED EVEN AFTER THE ENF OF FORMAL DIPLOMATIC RELATIONS.

C. THE "SPECIAL RELATIONSHIP": IT IS GROC POLICY TO CLING AS TIGHTLY AS POSSIBLE TO THE US, AND TO LOOK TO US AS THE ROC'S PROTECTOR AND PATRON. IN THE PAST FEW YEARS WE HAVE BEGUN BACKING AWAY FROM THIS ROLE WHICH WE PREVIOUSLY PLAYED FOR SO LONG, AND IN MY FIRST PUBLIC SPEECH (JUNE), I TRIED TO TAKE A FURTHER STEP BY OPEN DIS-CUSSION OF THE BENEFITS OF THE SHANGHAI COMMUNIQUE AND OUR RAPPROCHEMENT WITH THE PRC. WE SHOULD CONTINUE TO MOVE PROGRESSIVELY TOWARD A LESS PATERNALISTIC RELATIONSHIP. T RELIEVE THE TIME HAS COME TO RECONSIDER THOSE PORTIONS



TELEGRAM

SECRET

PAGE 02 TAIREI 05091 03 OF 03 141133Z

OF THE 1973 PARA WHICH STATE WE SHOULD "ENCOURAGE GROWTH OF ROC ECONOMIC RELATIONS WITH JAPAN AND OTHER COUNTRIES THAT RECOGNIZE THE PRC"; NOR SHOULD WE PERFORM THE GROC'S OWN FUNCTION BY GOING OUT OF OUR WAY TO "HELP MAINKTAIN" FOREIGN AND DOMESTIC CONFIDENCE ON TAIWAN IN THE STABILITY OF THE REPUBLIC OF CHINA." TO BE SURE, SO LONG AS THE PUTURE CONTINUES UNCERTAIN AND SEVERE SHOCKS WILL THREATEN TAIWAN, IT WILL BE IN OUR INTEREST TO GIVE REASONABLE SUPPORT TO THE GROC EFFORTS TO SUSTAIN ITS PCONOMIC POSITION. BUT ULTIMATE RESPONSIBILITY FOR DECISIONS THAT MAINTAIN OR WEAKEN POLITICAL STABILITY, SUPPORT OR WEAKEN THE ECONOMY, MUST REST WITH THE GROC. MILITARY PROFILE: THE PROGRESSIVE REDUCTIONS CARRIED OUT SINCE LAST FALL HAVE BY AND LARGE GONE SMOOTHLY. THE REMOVAL OF THE F-48 WENT PARTICULARLY WELL, SHOWING, ? BELIEVE, THAT WE HAVE LEARNED THE APPROPRIATE LESSONS FROM THE C-130 WITHDRAWAL REDEPLOYMENTS ARE VERY MUCH A PART OF THE CONDITIONING PROCESS AND WE SHOULD USE THEM AS SUCH IN PURPOSIVE BUT SOPHISTICATED WAYS, PROBLEMS CAN BE GREATLY EASED IF WE STAGE EVENTS CAREFULLY AND IN SMALL RATHER THAN LARGE BITES! GIVE AMPLE NOTICE OF OUR INTENTIONS, LINK CHANGES IN MILITARY POSTURE HERE TO SIMI-LAR EVENTS BLSEWHERE IN THE REGION AND THE WORLD! AND LET THE GROS, RATHER THAN THE US, DO THE EXPLAINING TO THE PUBLIC HERE, LONG LEAD TIMES AND CAREFUL PLANNING ARE RESENTIAL. IN THE NOT TOO DISTANT PUTURE I PLAN TO MAKE RECOMMENDATIONS AS THE SHAPE OUR MILITARY COMMAND STRUCTURE SHOULD ASSUME IN FY76 AND THEREAFTER.

E. OVERALL SECURITY POLICY: THE COURSES OF ACTION FNUMERATED IN THE FY73 PARA SEEM SOUND AND SENSIBLE. WE SHOULD BEAR IN MIND THAT AS WE REDUCE OUR MILITARY PROFILE FURTHER, PARTICULARLY AS WE CUT BACK OUR MAAG AND TDC STAFFS, WE WILL NEED TO HANDLE MILITARY AND ADVISORY RELATIONSHIPS WITH EVEN GREATER ADROITNESS AND SOPHISTICATION THAN HTERETOFORE. ADDITIONALLY, WE ARE PINDING THAT MODERN MILITARY TECHNOLOGY BLURRS THE FORMERLY SHARP DISTINCTION BETWEEN "OFFENSIVE" AND DEMENSIVE" WEAPONRY. ULTIMATELY, WE MAY HAVE TO DEVISE AND DOCTRINE FOR MILITARY ASSISTANCE -- ONE WHICH TAKES THE ACCOUNT THE POLITICAL AND PSYCHOLOGICAL DIMENSIONS



TELEGRAM

SECRET

PAGE 03 TAIPET 05091 03 OF 03 141133Z

AS WELL AS THE PURELY MILITARY, ESSENTIALLY, ROC SECURITY DEPENDS UPON THREE THINGS: (1) US DETERRENCE WHICH, UNDER PRESENT CIRCUMSTANCES, IS MORE POLITICAL THAN MILITARY (WE NEED TO DO MORE TO MAKE THAT DIFFICULT POINT ACCEPTED MERE! (2) THE ABILITY OF THE ROC MILITARY TO EXACT A SIGNIFICANT PRICE IN THE EVENT OF ATTACK! (3) THE DOMESTIC CREDIBILITY OF THE ROC DEFENSE EFFORT AND THE OVERALL DETERRENT. PEDEALING WITH PREMIER CCK; WE NEED TO BEAR IN MIND THAT MUCH OF THE PREMIER'S EFFECTIVENESS AS A LEADER LIES IN PUBLIC PERCEPTION THAT HE IS ABLE TO MAKE THE US TAKE INTO FULL ACCOUNT THE BASIC NEEDS OF THE ROC AND THE CON-CERNS OF ITS PEOPLE. IF WE HAVE A BITTER PILL TO ADMIN-TSTER -- AND THERE WILL BE SUCH OCCASIONS IN THE FUTURE --A MODEST AMOUNT OF SUGAR -COATING WILL OFTEN PROVE TO BE A WISE INVESTMENT. WE HAVE SEEN THAT PROBLEMS OFTEN STEM MORE FROM THE FORM AND PRESENTATION THAN THE SUB-STANCE OF CHANGE. IN PRESENT CIRCUMSTANCES -- AND THEY SHOW NO SIGN OF SIGNIFICANT EARLY ALTERATION -- CCK IS IN CHARGE, IS A PRAGMATIC REALIST, AND IS BEST ABLE TO BRING TAIWAN ALONG THE ROAD WE WILL WISH IT TO TRAVEL WITHOUT COMING APART AT THE SEAMS, POLITICAL INSTABILITY HERE, WHICH COULD RESULT FROM AN UNDERMINING OF HIS POSITION, WOULD NOT ADVANCE US INTERESTS OR OVERALL CHINA POLICY. ON THE CONTRARY, ANYTHING THAT MAKES IT MORE DIFFICULT FOR THE PREMIER TO KEEP A TIGHT REIN ON THE GROC MILITARY, THE SECURITY APPARATUS, THE KMT "OLD GUARD", OR THE INDEPENDENCE-MINDED TAIWANESE, IS UN-LIKELY TO BE OUR ULTIMATE ADVANTAGE.

44. I HAVE USED MY FIRST QUARTERLY REPORT FROM TAIPET TO PRESENT A RELATIVELY PERSONAL VIEW OF THE CURRENT SITUATION OF THE ROC, ITS BASIC POLICIES AND WHERE I BELIEVE IT IS HEADED, TOGETHER WITH THE IMPLICATIONS WE SHOULD DRAW THEREFROM. THIS REPORT, TAKEN IN CONJUNCTION WITH THE REVISED COUNTRY BACKGROUND STATEMENT TO THE PARA (TAIPEI 2855) -- SUBMITTED BEFORE MY ARRIVAL BUT WITH WHICH I CONCUR -- SHOULD ALSO BE TAKEN AS COMPLETING OUR "OFF-YEAR" PARA REQUIREMENT (EXCEPT FOR STATISTICAL SECTIONS), PENDING NEXT YEAR'S SUBMISSION OF A NEW PARA. UNGER

TELEGRAM

SECRET 9988

PAGE 01 TAIPEI 05091 02 OF 03 141102Z

ACTION 55=30

INFO OCT-01 ISO-00 /031 W

064127

FM AMEMBASSY TAIPEI
TO SECSTATE WASHDC 2644
INFO AMEMBASSY TOKYO
AMEMBASSY SEOUL
AMEMBASSY MANILA
AMCONSUL HONG KONG
USLO PEKING
CINCPAC
AMEMBASSY BANGKOK
AMEMBASSY JAKARTA
AMEMBASSY SINGAPORE

SECRET SECTION 2 OF 3 TAIPEI 5091

EXDIS

SPECAT FOR MIL ADDRESSEES

BOTH DOMESTICALLY AND INTERNATIONALLY, THE CURRENT ECONOMIC DOWNTURN, THOUGH NOT SEVERE BY CONTEMPORARY WORLD STANDARDS, IS SERIOUSLY WORRYING.

a. CENTRALITY OF THE US RELATIONSHIP: I CANNOT EMPHASIZE TOO STRONGLY THE DEGRZR TO WHICH GOVERNMENT AND PEOPLE HERE CONSIDER THAT CONTINUED EXISTENCE OF THE ROC WITH ITS PRESENT ECONOMIC AND POLITICAL SYSTEMS, AS AN ENTITY SEPARATE FROM THE MAINLAND, DEPENDS UPON WHAT THE US DOES OR DOES NOT DO -- OR THE CIRTUAL UNANIMITY WITH WHICH CONTINUED SEPARATION IS DESIRED ON TAIWAN. THERE IS NO SIGNIFICANT GROUP WHICH FAVORS UNIFICATION WITH A COMMUNIST MAINLAND, AND THERE IS NO SIGNIFICANT GROUP WHICH DESIRES ANYTHING OTHER THAN THE CLOSEST POSSIBLE ASSOCIATION WITH THE KUS. DESPITE RUMORS THAT ONE OR ANOTHER ELEMENT HERE MIGHT, IN EXTREMIS, BE READY TO EX-



PAGE 02

PLORE A SOVIET CONNECTION, THE PREMIER'S POLICY OF NO NEGOTIATIONS WITH PEKING, NO CONTACT WITH MOSCOW, TOTAL RELIANCE ON THE US HAS SOLID, ALMOST UNANIMOUS BACKING.

o. Specifically Political Ties to one side, The US is THE ROC'S MOST IMPORTANT TRADING PARTNER, THE SOURCE OF HIGHLY SIGNIFICANT INVESTMENT AND ESSENTIAL LOANS; THE ONLY REASONABLY RELIABLE SOURCE OF MILITARY EQUIPMENT, ADVICE AND TRAINING; THE PLACE TO WHICH UPWARDS OF 2.000 UNIVERSITY STUDENTS GO EACH YEAR FOR GRADUATE TRAINING; AND THE TRADITIONAL FRIEND AND PROTECTOR. THESE ELEMENTS COMBINE TO CREATE THE LOCAL SENSE OF SECURITY SYMBOLIZED BY THE MUTUAL DEFENSE TREATY.

WHAT THE US DOES IN ITS RELATIONS WITH PEKING IS SEEN AS THE DECISIVE FACTOR IN DETERMINING THE POLITICAL PUTURE OF THE ROC. ALTHOUGH SENIOR OFFICIALS WILL ONLY RARELY DISCUSS SUCH MATTERS -- AND THEN ONLY IN THE MOST GUARDED TERMS -- MOST OF THE POLITICALLY SOPHISTICATED IN AND OUT OF GOVERNMENT SEEM NOW TO BELIEVE US DIPLO-MATIC RECOGNITION OF PEKING IS INEVITABLE. SOME OF THE MOST SOPHISTICATED SPECULATE QUIETLY ON SPECIFIC RECOGNITION FORMULAS THAT MIGHT BE USED, MOST, HOWEVER, FIND THE PROBLEM JUST TOO WORRYING AND TOO DIFFICULT TO THINK ABOUT, AND IN ANY CASE THE "PARTY LINE" DOES NOT SANCTION DANGEROUS THOUGHTS. PEOPLE FERVENTLY HOPE THE EVIL DAY WILL BE PUT OFF AS FAR AS POSSIBLE AND THAT WHEN IT COMES, THE USG WILL ACT RESPONSIBLY AND (IN THEIR TERMS) "MORALLY", SO THAT TAIWAN WILL CONTINUE TO EXIST DISTINCT FROM THE MAINLAND.

11 SENATOR JACKSON'S PRESS CONFERENCE STATEMENTS AND RUMORS OF SECRETARIAL AND POSSIBLY PRESIDENTIAL VISITS TO PEKING HAVE RESURFACED ANXIETIES ABOUT THIS WIDELY REARED EVOLUTION OF US POLICY, IRONICALLY, THE SHANG-HAT COMMUNIQUE IS NOW SEEN BY MOST AS AKN ACCEPTABLE BASIS FOR US-ROC RELATIONS, LARGELY BECAUSE OF CONERN THE US WILL ADVANCE BEYOND IT. THIS IS ANOTHER WAY OF SAYING THAT WHAT IS DESIRED ABOVE ALL ELSE IS AN INDEFINITE PRO-LONGATION OF THE PRESENT STATUS QUO, AND WHAT IS FEARED ABOVE ALL ELSE IS THAT IN DEALING WITH PEKING, THE US

NOT TO BE REPRODUCED \ HOUTS TO BE EXECUTIVE SECRETARY



TELEGRAM

SECRET

PAGE 03 TAIPEI 05091 02 OF 03 1411027

WILL AGREE TO ARRANGEMENTS WHICH WILL RESULT IN SUCH ECONOMIC AND SECURITY ENFEEBLING AS TO MAKE IT IMPOSSIBLE POR THE ROC TO CONTINUE TO EXIST. TO THE EXTENT THAT INDIVIDUALS HAVE THOUGHT BEYOND PRESENT ARRANGMENTS -- AND TO THE EXTENT THEY ARE WILLING TO REVEAL THEIR INNER THOUGHTS -- THEY TEND TO BELIEVE THAT IF THE STATUS GUO CANNOT BE MAINTAINED, THE NEXT MOST DESIRABLE SITUATION WOULD BE ONE IN WHICH CHANGE IS CONFINED SOLELY TO THE DIPLOMATIC ARENA, LEAVING THE PRESENT ECONOMIC, SECURITY AND TRAVEL LINKAGES WITH THE US ESSENTIALLY UNAAFFECTED.

FOLICY, SEEKING TO BIND ITSELF TO THE INTERNATIONAL COMMUNITY IN CONCRETE, PRACTICAL WAYS SO AS TO PREVENT
TRUE ISOLATION. SOMETHING SIMILAR TAKES PLACE VIS-AVIS THE US, ALTHOUGH HERE THERE IS ALSO AN ACTIVE CAMPAIGN AIMED AT CREATING CONSTITUENCIES WHICH WILL SPEAK
FOR THE NECESSITY OF MAINTAINING CLOSE CONNECTIONS WITH
TATWAN. ACCORDING TO SRF INFORMATION, FUNDS FOR THAT
PURPOSE WILL INCREASE GREATLY DURING THE CURRENT YEAR.
WE MUST ANTICIPATE A HIGHLY DEVELOPED LOBBYING CAMPAIGN
TO PERSUADE THE AMERICAN CONGRESS AND PEOPLE THAT THE
PRESENT US-ROC RELATIONSHIP SHOULD NOT BE CHANGED.

13. CUES FOR US POLICY

A. LEVERAGE: WITH THE ROC SO HEAVILY DEPENDENT UPON THE US IN SO MANY KEY AREASK OF NATIONAL EXISTENCE, IT SEEMS REASONABLE TO SUPPOSE THE US HAS ENORMOUS LEVERAGE HERE. WE SHOULD BE MINDFUL, HOWEVER, THAT THIS VERY DEPENDENCY -- WHICH IS KEENLY FELT -- PRODUCES A NATURAL DESIRE TO PROVE VIRILITY. IT IS IMPORTANT, THEREFORE, TO AVOID THE TEMPTATION TO THROW OUR WEIGHT AROUND ON ISSUES SIGNIFICANT TO US. WE ARE A FACTOR THEY MUST AND DO TAKE THO ACCOUNT. WE NEED HAVE NO QUALMS ABOUT CALLING THE GROC TO HEEL ON ISSUES OF CONSIDERABLE IMPORTANCE TO US FOR EXAMPLE, ATTEMPTS TO SABOTAGE US-PRC RAPPROCHEMENT OR TO HEIGHTEN TENSIONS IN THE REGION. BUT WE SHOULD AVOID INTERVENING WHEN THE MATTER IS ONE OF US CONVENEDENCE (E.G. THE EXACT TIMING OR PUBLIC HANDLING OF OUR



TELEGRAM

SECRET

PAGE 04 TAIREI 05091 02 OF 03 141102Z

MILITARY REDEPLOYMENTS) RATHER THAN US INTEREST. ABOVE ALL, WE WANT OUR INFLUENCE TO BE STABILIZING, RATHER THAN ONE-SHOT FASHION. AND WE WANT TO AVOID DEEPENING ANXIETIES TO THE POINT WHERE GOVERNMENT OR PEOPLE, FEEL-ING THEMSELYES IN EXTREMIS, BEGIN TO SERIOUSLY CONSIDER ABANDONING THE PRESENT POLICY OF ACCOMODATING TO OVERALL US CHINA POLICY.

R. THE CONDITIONING PROCESS: I AGREE WITH PAST EMBASSY ANALYSIS THAT THE OPERATION OF A "CONDITIONING PROCESS" HAS MADE DIGESTIBLE, IF NO TERRIBLY PALATAVLE, PROGRESSIVE CHANGE IN ROC RELATIONSHIPS WITH US AND THE REST OF THE WORLD. I BELIVE WE CAN AND SHOULD USE THIS PROCESS WITH MORE DELIBERATION AND PLANNING. FOR EXAMPLE, WE HAVE GRADUALLY ACCUSTOMED ELITES HERE TO THE IDEA THAT REDUCTIONS IN US MILITARY PROFILE DO NOT ALTER OUR ABILITY TO PROTECT THE ROC IF THE NEED ARISES. IT WOULD BE DIFFICULT AND CERTAINLY WOULD REQUIRE MUCH TIME, THOUGHT AND CAREFUL HANDLING, BUT IT SHOULD ALSO BE POSSIBLE TO ESTABLISH THE IDEA THAT SECURITY FROM ATTACK DOES NOT DEPEND

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TNFO OCT-01 ISO-00 /031 W

FM AMEMBASSY TAIPEI TO SECSTATE WASHDC 2643

THE AMEMBASSY TOKYO AMEMBASSY SEOUL

AMEMBASSY MANILA LESS THE THE TENEDE THE THE DESIGNATION AMCONSUL HONG KONG

USLO PEKING MESTERM SCHOTTER GASESETS CHINESE TH MONE

CINCPACERONSH THE LATTER IS USUALLY ATTRIBUTED TO CUTEROS

AMEMBASSY BANGKOK CHEMEN AND BOLENAMENTE WE MON COMMONS

AMEMBASSY JAKARTAD MER GULLEGATE WAS EARL BEEFE DEVE

AMEMBASSY KUALA LUMPUR

SECTION 1 OF 3 TAIPET 5091

SPECAT FOR MIL ADDRESSEES

THIES HAVING AECOGNIZED PEKING, AND WITH SOME OF ITS F.O. 11652: GDS ON ON THE BUCK WAS TED CONCERNS - MELL AS

SUBJECT: AMBASSADOR'S REPORT: CUES FOR US POLICY TOWARD THE ROC

TAGS: PFOR. TW

INTRODUCTION AND SUMMARY: THE GROC HAS ABSORBED THE SHOCKS OF 1971-72 AND HAS ACHIEVED A NEW EQUILIBRIUM MORE OR ESS ADEQUATE TO NEW CIRCUMSTANCES, WE MAY NOT BE CONTEM-PLATING A MAJOR FORWARD STEP TO COMPLETE THE PROCESS OF NORMALIZATION WITH THE PRC, IF SO WE SHOULD BEGIN TO FORMULATE A PROGRAM, FOR EARLY IMPLEMENTATION, DESIGNED TO LEAD THE GROC TO CONCLUDE THAT THERE CAN BE YET A FURTHER VIABLE, ALBEIT LESS ATTRACTIVE, EQUILIBRIUM FOR TATWANS ONE WHICH IT WILL HAVE TO ACCEPT AND FOR WHICH IT MIGHT WELL BEGIN TO PERPARE ITS OWN PEOPLE. THE NEW



Department of State TELEGRAM

SECRET

PAGE 02 TAIRET 05091 01 0F 03 141034Z

EQUILIBRIUM WOULD INVOLVE LESS FORMAL POLITICAL AND SECURITY RELATIONS. WHAT FOLLOWS BELOW PROVIDES THE BACKGROUND FOR THESE THOUGHTS, AND HIGHLIGHTS THE IMPORTANCE OF PREMIER CHIANG CHING-KUO TO THE PROCESS. END SUMMARY.

2. BASIC SITUATION OF THE GROC AND ITS CONCERNS - WITH 92 COUNTRIES HAVING RECOGNIZED PEKING, AND WITH SOME OF ITS CLOSEST SEA NEIGHBORS CONTEMPLATING SIMILAR ACTION, THE FIRST CONCERN OF THE GROC IS THAT IT CONCINUE TO SURVIVE AS A POLITICAL ENTITY DISTINCT FROM THE MAINLAND, ALTHOUGH IN PRINCIPLE IT CONTINUES TO CLAIM THE SOLE RIGHT TO SPEAK FOR ALL OF CHINA, THE ESSENCE OF THE GROC'S POSITION COULD BE RESTATED AS: THE CANNOT PREVENT YOU FROM DEALING WITHSTHESE 3 9 PRC AS A SOVEREIGN ENTITY, BUT YOU MUST TREAT US ASSEFEED ----TIVELY SOVEREIGN OVER TAIWAN. " PRESS REFERENCES TO THE ROC AS A COUNTRY OF 16 MILLION PEOPLE AND EVEN PRESS USAGE OF THE PHRASE, "ONE CHINA, TWO GOVERNMENTS" ARE NOW COMMON-PLACE, THOUGH THE LATTER IS USUALLY ATTRIBUTED TO OUTSIDE OBSERVERS (AMERICAN SCHOLARS, OVERSEAS CHINESE IN HONG KONG OR THE US. ETC.). CERTAINLY THE GOVERNMENT BEHAVES IN THIS WAY IN ESTABLISHING A TRADE AND INFORMATION OFFICE IN CARACAS, FOR EXAMPLE, OR CONCLUDING AN INFORMAL AGREEMENT ON VISA ISSUANCE WITH THE MALAYSIANS.

GURRENT ATTEMPTS TO HEAD OFF PHILIPPINE RECOGNITION OF PEKING, ARE ANOTHER EXAMPLE, AND ARE BASED NOT ON GURIDICAL CLAIMS, BUT RATHER ON APPEALS TO NATIONAL AND REGIONAL SECURITY, PAST FRIENDLY COOPERATION, AND THE POSSIBILITY THAT THE LARGE OVERSEAS CHINESE COMMUNITY IN THE PHILIPPINES WOULD BECOME A PRC FIFTH COLUMN. THE GROC WILL WORK HARD TO PREVENT PHILIPPINE RECOGNITION OF PEKING, BUT IF IT COMES WILL ATTEMPT TO WORK OUT WITH THE GOP AS INSTITUTIONALIZED AS POSSIBLE A SET OF PRACTICAL ARRANGEMENTS TO HANDLE TRADE, MILITARY COOPERATION AND INTELLIGENCE EXCHANGES, VISAS AND TOURISM, NEWS-GATHERING AND PROPAGANDA ACTIVITIES, AND OFFICIAL LIAISON BETWEEN THE TWO GOVERNMENTS.

A. SECURITY ASPECTS OF THIS POLITICAL SURVIVAL ARE OF PARAMOUNT IMPORTANCE. WHILE WE SEE TENSIONS IN THE TAIWAN

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TELEGRAM

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PAGE 03 TAIPET 05091 01 OF 03 141034Z

STRAIT AT THEIR LOWEST EBB WITHIN RECENT MEMORY, THE GROC SEES PEKING AS UNPREDICTABLE, INHERENTLY AGGRESSIVE AND, ABOVE ALL, AS MANY TIMES STRONGER THAN ITSELF. IN TRYING TO FORESEE THE FUTURE OF PRC-US-ROC RELATIONS, FOR THE GROC THE ULTIMATE QUESTION IS: "HOW WOULD THE PRC BEHAVE IF NO LONGER INHIBITED BY A US GUARANTEE OF TAIWAN'S SECURITY?" THUS PEOPLE HERE ARE HYPER-SENSITIVE TO THE POSSIBLE TERMINATION OF OUR DIPLOMATIC TIES LEST THIS ALSO BRING TO AN END, OR LEAST CAST SERIOUS DOUBTS ON OUR SECURITY COMMITMENT, AND THEY REMAIN HIGHLY SKEPTICAL ABOUT THE POSSIBILITY OF RELYING INECREASINGLY ON POLITICAL AS OPPOSED TO MILITARY DETERRENTS.

5. BEHING THE PHRASE, "FEAR OF DIPLOMATIC ISOLATION",
HIDES A MORE PRACTICAL FEAR: THAT THE INTERNATIONAL COMMUNITY WILL CEASE TREATING THE ROC IN CONCRETE WAYS AS AN
ENTITY OF 16 MILLION PEOPLE HAVING A DEFINABLE AREA OF
JURISDICTION (TAIWAN AND ASSOCIATED ISLANDS, NOT THE MAINLAND), AND THAT, ACCORDINGLY, THE ROC WILL LOSE ITS
CAPACITY TO DEAL WITH OTHER COUNTRIES IN WAYS WHICH ENHANCE ITS TRADE AND ECONOMIC LIFE IN GENERAL. NO ONE HERE
DOUBTS THAT THIS DENIAL OF ACROSS-THE BOARD ACCESS IS
THE PROFS INTENTION.

6. TO COUNTER THIS THREAT, THE GOVERNMENT CONDUCTS AN ACTIVE AND INCREASING PROGRAM OF INVITATIONAL AND OSTENSIBLY PRIVATE "PEOPLE TO PEOPLE DIPLOMACY", IN MANY WAYS SIMILAR TO PRC EFFORTS BEFORE IT ACHIEVED GENERAL RECOGNITION, IN ORDER TO CONVINCE AN MANY OPINION-MOULDERS AS POSSIBLE OF THE IMPORTANCE AND VIABILITY OF TAIWAN. ALP THOUGH SPORTS AND CULTURAL EVENTS PLAY THEIR PART, THE KEY DEVICE IN ATTRACTING INTEREST MOST COMMONLY LIES IN THE ECONOMIC AREA: TRADE, INVESTMENT AND CARE-FULLY SELECTED ASSISTANCE PROJECTS.

THE IMPORTANCE OF ECONOMICS: EMBASSY REPORTING HAS RIGHTLY EMPHASIZED THE GREAT IMPORTANCE OF TAIWAN'S "ECONOMIC MIRACLE" IN MAINTAINING DOMESTIC CONFIDENCE DESPITE THE POLITICAL TRAUMAS OF THE PAST FEW YEARS. EMPHASIS SHOULD ALSO BE PLACED ON THE IMPORTANCE OF TAYWAN'S ECONOMIC ATTRACTIVENESS AS A TRADING PARTNER AND



Department of State TELEGRAM

SECRET

PAGE 04 TAIPEI 05091 01 0F 03 141034Z

FOCUS OF INVESTMENT IN KEEPING THE ROC FROM BECOMING
TRULY ISOLATED FROM THE WORLD COMMUNITY. IT IS THIS
FCONOMIC ATTRACTIVENESS WHICH HAS ENABLED THE GROC TO
CONDUCT A SUCCESSFUL "WEB OF RELATIONSHIPS" POLICY,
WHETHERIT IS A MATTER OF A TRADE OFFICE IN FRANCE, A
WEST GERMAN SPONGE IRON PLANT IN SOUTHERN TAIWAN, OR
AN ROC SUGAR MILL IN SAUDI ARABIA, AND THUS TO MAINTAIN
WORKING RELATIONSHIPS WITH MOST OF THE WORLD.
THE PREMIER'S PERSONAL COMMITMENT TO THE "TEN CONSTRUC"
TION PROJECTS" SHOULD BE VIEWED IN THIS LIGHT. IT IS,
AT BOTTOM, A POLITICAL DECISION: TO MODERNIZE TAIWAN'S
INFRASTRUCTURE SO AS TO INSURE FUTURE COMPETITIVENESS
IN INTERNATIONAL TRADE AND THUS ENCHANCE SURVIVABILITY AS
A POLITICAL ENTITY. ACCORDINGLY, WITH SO MUCH AT STAKE

NATIONAL ARCHIVES AND RECORDS ADMINISTRATION Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 012695

REASON FOR WITHDRAWAL National security restriction
TYPE OF MATERIAL Telegram
CREATOR'S NAME AMEMBASSY TAIPEI RECEIVER'S NAME SECSTATE WASHDC
DESCRIPTION Re Madame Chiang Ching-Kuo
CREATION DATE
VOLUME 1 page
COLLECTION/SERIES/FOLDER ID . 032400127 COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL COUNTRY FILES FOR EAST ASIA AND THE PACIFIC
BOX NUMBER
DATE WITHDRAWN 04/26/2001 WITHDRAWING ARCHIVIST

TELEGRAM

SECRET 6250

Secweroft

PAGE W1 TAIPET 05482 3008132

ACTION SS=30

INFO OCT-01 ISO-00 /031 W

106683

R 300720Z AUG 74
FM AMEMBASSY TAIPEI
TO SECSTATE WASHDC 2818:
SECDEF WASHDC
TNPO JCS WASHDC
CINCPAC
COMUSTDC TAIPEI
CHMAAG TAIPEI
327TH AD

SECRET TAIPEI 5482

EXDISHITE WALDE ANDWELLER COMPLETE TOWN DAY COR.

ELO, 11652: GDS
TAGS: MARR, PFOR, TW
SUBJ: FUTURE USE OF TAINAN AIR BASE

CINCPAC ALSO FOR POLAD

SUMMARY: I BELIEVE USAF PROPOSAL TO MAINTAIN A GROUP OF 300 AT TAINAN AIR BASE FOR WAR RESERVE MATERIEL STORAGE IS UNNECESSARY, WASTEFUL AT A TIME WHEN PRESIDENT HAS CALLED FOR MAXIMUM BUDGETARY SAVINGS, AND POLITICALLY MOST NADVISABLE, END SUMMARY.

2. I UNDERSTAND USAF HAS PROPOSED MAINTAINING
A GROUP OF 300 AT TAINAN AIR BASE FOR WAR RESERVE
MATERIEL STORAGE PURPOSES. IN THIS CONNECTION, I
WOULD LIKE TO POINT OUT THAT A STUDY CONDUCTED BY
MLITARY OFFICERS CONCERNED HAS DETERMINED
IT IS COMPLETELY FEASIBLE AND HIGHLY COST
EFFECTIVE TO CONTRACT WITH GROC FOR SECURITY AND
MAINTENANCE OF THIS WAR RESERVE MATERIEL, WITH ONLY
A FEW-- PERHAPS LESS THAN 20 -- US PERSONNEL



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EXDIS



TELEGRAM

SECRET

PAGE W2 TATPET 05482 300813Z

OPERATING AS QUALITY CONTROL INSPECTORS, ESSENTIALLY, THIS IS NOW THE SITUATION AT CHIAYI, EXCEPT THAT THE QUALITY CONTROL PEOPLE ARE RESIDENT AT CCK AIRBASE AND COMMUTE.

J. UNDER THESE CIRCUMSTANCES, TO PLAN FOR 40-60
PEOPLE FOR PERIMETER SECURITY, ANOTHER 40-50 FOR
ROUTINE MAINTENANCE, AND 200 OR SO TO PROVIDE ADMINIST
TRATIVE AND LOGISTIC SUPPORT, RUN SCHOOLS AND OPERATE
PX'S. CAN BE DESCRIBED ONLY AS UNNECESSARY AND WASTEFUL.
CERTAINLY, IT SEEMS IN CONTRADICTION TO THE PRESIDENT'S
INSTRUCTIONS TO SAVE EVERY POSSIBLE BUDGETARY DOLLAR.

4. ENTIRELY ASIDE FROM THESE CONSIDERATIONS OF COST FFFECTIVENESS, I WANT TO EMPHASIZE THE POLITICAL INADVISABILITY OF THE USAF PROPOSAL, TO ENVISAGE A PERMANENT OR EVEN SEMI-PERMANENT US MILITARY INSTALLATION ON TAIWAN IS DIRECTLY COUNTER TO THE SHANGHI COMMUNIQUE HAVING MANAGED TO SECURE PREMIER CHIANG CHING-KUDIS UNDERSTANDING AND ACQUIESCENCE IN TAINAN APB GOING INTO CARETAKER STATUS-EXPLAINED AS: MEANING A HANDFUL OF PEOPLE -- BY THE END OF THIS CALENDAR YEAR, I CONSIDER IT MOST INADVISABLE TO SEE THAT NUMBER VASTLY INFLATED AND THEN AT SOME FUTURE TIME. BECAUSE OF OUR OBJECTIVES AS STATED IN THE COMMUNIQUE, TO HAVE TO RESOPEN A HEALED WOUND AND EXPLAIN A NEW DECISION TO REMOVE FORCES FROM TAINAN, IT SEEMS TO ME MOST IMPORTANT THAT WE CONTINUE TO GIVE THE PREMIER EVERY EVIDENCE THAT OUR ACTIONS ARE TAKEN IN A FULLY PLANNED, FULLY COORDINATED AND HIGHLY DEPENDABLE MANNER, DECISIONS TAKEN AND THEN HASTILY UNTAKEN OR REVISED ARE TO BE AVOIDED. UNGER



NATIONAL ARCHIVES AND RECORDS ADMINISTRATION Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 012696

REASON FOR WITHDRAWAL National security restriction
TYPE OF MATERIAL Telegram
CREATOR'S NAME AMEMBASSY TAIPEI RECEIVER'S NAME SECSTATE WASHDC
DESCRIPTION Re Republic of China
CREATION DATE
VOLUME 4 pages
COLLECTION/SERIES/FOLDER ID . 032400127 COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL COUNTRY FILES FOR EAST ASIA AND THE PACIFIC
BOX NUMBER
DATE WITHDRAWN

EXEMPTED 7/02

NATIONAL ARCHIVES AND RECORDS ADMINISTRATION Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 012697

REASON FOR WITHDRAWAL	. National security restriction
TYPE OF MATERIAL	. Telegram
CREATOR'S NAME	
DESCRIPTION	. Re People's Republic of China and Republic of China
CREATION DATE	. 09/14/1974
VOLUME	. 3 pages
COLLECTION/SERIES/FOLDER ID COLLECTION TITLE	. 032400127 . NATIONAL SECURITY ADVISER. PRESIDENTIAL COUNTRY FILES FOR EAST ASIA AND THE PACIFIC
BOX NUMBER	. 5 . China, Republic of - State Department Telegrams: To SECSTATE - EXDIS (1)
DATE WITHDRAWN	

EXEMPTED 7/02 4/28/10

NATIONAL ARCHIVES AND RECORDS ADMINISTRATION Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 012699

REASON FOR WITHDRAWAL	N	ational security restriction
TYPE OF MATERIAL	т	elegram
CREATOR'S NAME		
DESCRIPTION	R	e Republic of China
CREATION DATE	0	9/20/1974
VOLUME	3	pages
BOX NUMBER	N	ATIONAL SECURITY ADVISER. PRESIDENTIAL COUNTRY FILES FOR EAST ASIA AND THE PACIFIC
DATE WITHDRAWN WITHDRAWING ARCHIVIST		

paneized 4/10/02



SECRET 2751

PAGE 01 TAIREI 05879 2008472

ACTION SS=30

TNFO OCT-01 ISO-00 /031 W

P 2007127 SEP 74 FM AMEMBASSY TAIRET TO /SECSTATE WASHDC 2995 SECDEF WASHDC CIA WASHDC THEO CHO WASHDO COMUSTDC TAIPEI CHMAAG TAIPET CINCPAC

RECRET TAIPEL 5879

EXDIS

SPECAT EXCLUSIVE

With PORTIONS EXEMPTED E.O. 12958 Sec. 1.5 (d)

DECLASSIFIED . E.O. 12958 Sec. 3.6

MR 02-22 #4: et etv. 36/02

By dal MARA DEED 4/16/02

E.O. 116521 GDS TAGS: MPOL, MARRY MASSITTW SUBUL ROC ATTEMPT TO ACQUERENEG-121

SUMMARY, SENIOR ROC MILITARY HAVE COMPLAINED TO MISSION OFFICERS THAT STATE DEPT IS BLOCKING ACQUISITION OF TWO EC-121 AIRCRAFT AND HAVE ASKED FOR COUNTRY TEAM ASSISTANCE, WE HAVE INFORMED THEM EC-121 PROPOSAL DOES NOT HAVE COUNTRY TEAM APPROVAL AND IS NOT ADVOCATED BY DOD OR CHO. GROCEWILL CONTINUESTO PRESS FOR AIRBORNE CAPABILITY, FOR THIS REASON, MISSION WISHES: URGE AGAIN THAT IT BE INFORMED AS EARLY AS. POSSIBLE ON ALL PROPOSALS WHICH SURFACE IN WASHINGTON FOR MAJOR ROD EQUIPMENT AND WEAPONSDEYSTEM ACQUISITIONS TINCLUDING ITEMS ASSENSITIVE AND POTENTIALLY PROVOCATIVE TO PRC END SUMMARY.

B. GENERAL LAI, CHIEF OF GENERAL STAFF, AND OTHER SENTOR ROC MILITARY HAVE COMPLAINED TO SENJOR MISSION OFFICERS THAT STATE DEPT IS BLOCKING ROC ACQUISITION



TELEGRAM

SECRET

PAGE 02 TAIREI 05879 2008472

THAT ACQUISITION. THESE OFFICERS HAVE VOICED A STRONG DESIRE FOR ROC AIRBORNE SIGINT CAPABILITY AND FOR IMPROVED ELECTRONIC WARFARE KNOWLEDGE AND SELFH-SUFFICIENCY. THEY ARE AWARE OF EW DEVELORMENTS AND TACTICS IN MID-EAST OCTOBER WAR (A GROUP OF ISRAELI DEFENSE OFFICIALS ARE CURRENTLY IN TAIPEI AND EW MATTERS: PROBABLY HAVE BEEN DISCUSSED). ALTHOUGH ROC EW TECHNICAL KNOWLEDGE IS VERY LIMITED, ROC OFFICERS TEND

COMMITTEE, FOLLOWING COORDINATED POSITION WAS GIVEN GENERALLAI BY CHIEF MAAGE

A: WE WILL CONTINUE WITH POSITIVE ASSISTANCE AND ADVICE THROUGH EW ANNEX OF DATA EXCHANGE AGREEMENT AND OTHER APPROVED EW PROJECTS, AND WILL CONTINUE TO PROVIDE EW ORDER OF BATTLE INFORMATION.

N. SOME ROC AIRBORNE EW INTERESTS ARE NOT VALID MILITARY REQUIREMENTS AND OTHERS CAN BE SATISFIED BY OTHER MEANS, DEDICATED AIRBORNE ASSETS ARE VERY COSTLY, OFTEN PROVOCATIVE, AND FREQUENTLY NOT EFFECTIVE.

C. COST ALONE OF INTRODUCING AND MAINTAINING EC-121 SYSTEM IS PROHIBITIVE, COUNTRY TEAM UNANIMOUSLY AGREE IN NOT SUPPORTING EC-121 ACQUISITION, EC-121 ACQUISITION IS NOT ADVOCATED BY DOD OR CND AS ALLEGED BY ROC MILITARY OFFICIALS.

A. GENERAL LAI AGREED EC-121 WOULD BE VERY EXPENSIVE AND PROBABLY NOT COST EFFECTIVE, BUT FELT IT WOULD BE EDUCATIONAL TOOL FOR CHUNG SHAN INSTITUTE OF SCIENCE AND TECHNOLOGY AND MIGHT OFFER SOME AIRBORNE OPTIONS IN CASE OF EMERGENCY, LAI PERSISTS IN WANTING AIRBORNE EW CAPABILITY, ARGUING HIS STAFF BELIEVE THERE ARE CERTAIN EW TASKS WHICH CAN BE MORE EFFECTIVELY ACCOMPLISHED AIRBORNE, HE CONCLUDED "TTH PLEA THAT IF NOT EC-121, WE HELP ROC DEVELOP CAPABILITY USING C-54, C-119 OR C-123.



TELEGRAM

SECRET

PAGE 03 TAIPET 05879 2008472

ADMIRAL WU, ROCH INTELLEGENCE CHIEF, AND ADMIRAL SOONS,

6. COMUSTOC STATES ROC ACQUISITION OF THO EC-121 AIRCRAFT WOULD NOT ADD SIGNIFICANT CARABILITY TO US/ROC DEFENSE:

TI SEEMS CLEAR THAT ROC OFFICIALS WHO POSHED

EC-121 PROPOSAL WILL NOT BE DETERRED BY THIS ONE FAILURE

AND WE ANTIGIPATE THEY WILL CONTINUE TO LOOK FOR OPPOR
TUNITIES TO BROADEN THEIR AIRBORNE. CARABILITY,

RERHAPS IN WAYS WHICH WOULD BE CONTRARY TO US INTERESTS.

FOR THIS REASON, MISSION AGAIN EMPHASIZES GENERAL RULE

THAT ROC MILITARY SYSTEMS ACQUISITION PROPOSALS WHICH

SURFACE IN WASHINGTON -- PARTICULARLY ITEMS AS SENSITIVE AND

POTENTIALLY PROVOCATIVE TO PRO AS

PROMPTLY REFERRED TO COUNTRY TEAM MISSION SECURITY

COMMITTEE FOR REVIEW.

NATIONAL ARCHIVES AND RECORDS ADMINISTRATION Presidential Libraries Withdrawal Sheet

WITHDRAWAL ID 012701

REASON FOR WITHDRAWAL National security restriction
TYPE OF MATERIAL Telegram
CREATOR'S NAME AMEMBASSY TAIPEI RECEIVER'S NAME SECSTATE WASHDC
DESCRIPTION Re Republic of China
CREATION DATE
VOLUME 2 pages
COLLECTION/SERIES/FOLDER ID . 032400127 COLLECTION TITLE NATIONAL SECURITY ADVISER. PRESIDENTIAL COUNTRY FILES FOR EAST ASIA AND THE PACIFIC
BOX NUMBER
DATE WITHDRAWN 04/26/2001 WITHDRAWING ARCHIVIST

EXEMPTED 7/02



TELEGRAM

SECRET 8052

PAGE 01 TAIPEI 01535 271258Z

53 ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

003759

O R 270018Z MAR 75
FM AMEMBASSY TAIPEI
TO SECSTATE WASHOC IMMEDIATE 4586
AMEMBASSY SAIGON IMMEDITE
INFO AMEMBASSY SEUUL
AMEMBASSY JAKARTA
AMEMBASSY MANILA

SECRET TAIPEI 1535

EXDIS

EO 11652 GDS TAGS MASS VS TW

SUBJECT: LST LOAN REF: A. STATE 069147 B. SAIGON 3595

ON GENERAL LAI MING-TANG TOGETHER WITH ADMIRAL
VU PO-SHENG LATE TODAY AND MADE APPROACH BASED ON
PARA (2) REFTEL B. GENERAL LAI, WHO HAD ALREADY
DECEIVED SIMILAR REQUEST FRUM GVN RELAYED BY GROC
FMBASSY SAIGON, ASKED HOW MANY SHIPS WERE NEEDED.
NASH INDICATED THAT NEED WAS VERY GREAT, AND THAT UP
TO TWELVE COULD BE USED.

2. GENERAL LAI SAID THAT HE CUULD MAKE TWO LST'S WITH ROC CREWS AVAILABLE IMMEDIATELY, AND THAT ONCE THESE WERE ON THE SCENE ROC COULD CONSIDER THE POSSIBILITY OF SENDING ADDITIONAL SHIPS. HE THOICATED THAT HE ALREADY HAD THE PREMIER'S APPROVAL AND THAT TWO SHIPS WILL BE READY TO SAIL "TOMORROW"AS SOON AS THE GROC HAS RECEIVED DETAILS BEING REQUESTED VIA ITS EMBASSY IN SAIGON ABOUT WHERE AND TO WHOM SHIPS SHOULD REPORT. GEN LAI ASSUMES



Department of State TELEGRAM

SEGRET

PAGE 02 TAIPEI 21535 2712582

THAT BUNKERING, PROVISIONING, ETC. WILL BE PROVIDED BY GVN. ALTHOUGH HE ADDED THAT TWO LST'S WOULD LEAVE WITH PROVISIONS FOR ONE MUNTH, THERE WAS NO RPT NO MENTION OF FINANCIAL ARRANGEMENTS.

3. GENERAL LAI SAID THAT THE TWO SHIPS WOULD SAIL WITHOUT ESCORT AND WOULD REQUIRE ABOUT SIX DAYS! SATEING TIME, CAREFUL PRECATIONS HOULD BE TAKEN TO KEEP SHIP S DEPARTURE AND COURSE SECRET. THE SHIPS! COURSE WOULD CARRY THEM HELL SOUTH OF THE PARACELS.

4. AS BOTH GENERAL LAI AND ADMIRAL YU SHOWED EVERY INDICATION THAT THE GROC WISHES TO BE BOTH RESPONSIVE AND PROMPT IN MEETING THE GVNIS URGENT REQUEST FOR ASSISTANCE, SUGGEST THAT EMBASSY SAIGON FOLLOW THROUGH AND MAKE SURE THAT THE GROC EMBASSY IS GETTING THE DESIRED INFORMATION ASAP FROM THE GVN.

5, THERE WAS NO MENTION OF LOANED SHIPS, WE ASSUME DEPT WILL NOT NEED SHIP IDENTIFICATION FOR PRIOR NOTICE TO CONGRESS TREE A PARA 7).

6. FYI. DOES EMBASSY SAIGON BELIFVE THAT ROCAF C-119'S, (WITH ROC AIR CREWS) CARRYING APPROXIMATELY FIFTY PERSONS PER TRIP COULD BE USEFUL AT THIS STAGE?

7. SUGGEST DEPT CONSIDER REPEATING THIS AND OTHER PERTINENT CABLES TO SEDEF, JCS AND CINCPAC. UNGER





TELEGRAM

- SECRET 3944

PAGE 01 TAIPEI 01577 291029Z

12 ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

034275

O 291013Z MAR 75
FM AMEMBASSY TAIPEI
TO SECSTATE WASHDC IMMEDIATE 4606
PHNOM PENH AMEMBASSY IMMEDIATE 279

SECRET TAIPEI 1577

EXDIS

EO 11652 GDS TAGS PFOR DVIP XB

SUBJECT: LON NOL VISIT TO TAIWAN

PREMIER CHIANG CHING-KUO PASSED TO ME TODAY, MARCH 29, A MESSAGE THAT GROC REPRESENTATIVE IN PHNOM PENH, AMBASSADOR KUNG LIN CHEN, WAS REQUESTED BY GKR PRIME MINISTER LONG BORET TO ASK GROC TO RECEIVE VISIT FROM MARSHAL LON NOL IN TAIPEI FOR MEDICAL TREATMENT.

ACCORDING TO PREMIER, GROC HAS ACCEPTED IN PRINCIPAL. THERE WAS NO INDICATION WHERE VISIT WOULD TAKE PLACE OR FOR HOW LONG IT WOULD LAST.

UNGER





TELEGRAM

4522 SECRET

PAGE 01 TAIPEI 01581 3103352

61 ACTION SS-25

INFO OCT-PI IS0-00 SS0-00 NSCE-00 1026 W

040942

0 310316Z MAR 75 FM AMEMBASSY TAIPEI TO SECSTATE WASHDC IMMEDIATE 4609 INFO AMEMBASSY PHNOM PENH IMMEDIATE

S F C R E T TAIPEI 1581

EXPIS

F.O. 11652: GDS TAGS: PFOR OVIP XB SUBJECT: LON NOL VISIT TO TAIWAN

REF: TAIPEIH 1577

IN PENULTIMATE LINE REFTEL, CHANGE "WHERE"TO READ "WHEN" REPEAT "WHEN". UNGER



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645

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1164

PAGE 01 TAIPET 01864 1009372

ACTION EA-96

TNFO OCT-M1 88-14 180-00 INR-05 PRS-01 58-02 CPR-01 PA-01

F8-03 /034 W

R 1009137 APR 76 FM AMEMBASSY TAIPEI: TO SECSTATE WASHOC 4768

LIMITED OFFICIAL USE TAIPET 1864

LIMDIS.

TAGS PGOV, PFOR TW US
SUBJECT: LOCAL DISSATISFACTION WITH U.S. RESPONSE TO
PRESIDENT CHIANG'S DEATH

REF ! TAIPET 1840.

TO THE COURSE OF APRIL 10 THE EMBASSY CONTINUED TO REFEIVE CUMPLAINTS FROM AMERICANS AND REGAN TO RECEIVE DIRECT COMPLAINTS FROM INDIVIDUAL CHINESE ABOUT THE SELECTION OF SECRETARY BUTZ TO REPRESENT THE U.S. AT PRESIDENT CHIANG'S FUNERAL. THE MAIN THEME OF THE PROTESTS WAS THAT WHATEVER THE POLITICAL SITUATION, THE U.S. SHOULD REMEMBER THAT PRESIDENT CHIANG HAD LED AN IMPORTANT ALLY OF THE U.S. DURING WORLD WAR II. THEREFORE, THE U.S. SHOULD SEND A HIGHER RANKING OFFICIAL TO SHOW PROPER RESPECT FOR THIS GREAT WORLD LEADER.

A. AMERICANS WHO PROTESTED FREQUENTLY CHARACTERIZED THE SELECTION OF BUTZ AS "HUMILIATING". THE PRESIDENT OF A VERY LARGE AND LONG ESTABLISHED AMERICAN FIRM IN TATWAN DESCRIBED THE APPOINT AS "A (CENSURED) SHAME, AN INSULT, AND A DISGRACE."

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PAGE 02 TAIPEI 01864 1009372

3. ONE AMERICAN DESCRIBED CHINESE REACTION TO BUTZISSELECTION AS "STUNNED". ANOTHER, WHO HAS CLUSE CONTACTS
WITH A BROAD SEGMENT OF THE AMERICAN AND CHINESE BUSINESS
COMMUNITIES, SAID THE OVERWHELMING FEELING OF BOTH
CUMMUNITIES WAS THAT THE SELECTION OF BUTZ WAS "INSULTING."

A. CHINESE WHO INDIVIDUALLY CALLED THE EMBASSY EXPRESSED THEIR DISSATISFACTION WITH THE SELECTION AND HOPE THAT A OFFICIAL OF GREATER PRESTIGE COULD BE CHOSEN TO HEAD THE U.S. DELEGATION. ONE KMT SOURCE TOLD AN EMBOFF THAT ALMOST EVERYONE HE HAD SPOKEN TO IN THE KMT CONSIDERED THE APPOINTMENT TO BE A SLAP IN THE FACE AND THAT THERE WOULD BE UPEN CRITICISM OF THE APPOINTMENT IN THE PRESS AFTER THE FUNERAL OCCURS.

TO BE REPRESENTING THE VIEWS OF A GROUP RATHER THAN SPEAKING AS INDIVIDUALS. SOME OF THOSE WHO REGISTERED COMPLAINTS ASKED THAT THE EMBASSY RELAY THEIR VIEWS TO WASHINGTON. OTHERS STATED THAT THEY PLANNED TO BEND TELEGRAMS TO THE WHITE HOUSE.





TELEGRAM

12

TAIPEI 02015

ACTION SS-25

ISO-00 OCT=01

038403

O R 161331Z APR 75 FM AMEMBASSY TAIPEI TO SECSTATE WASHDC IMMEDIATE 4846 INFO AMEMBASSY SEOUL WHITE HOUSE WASHDC

SECRET TAIPEI 2015

EXDIS

E.O. 11652: XGDS-1 TAGS: OVIP (ROCKEFELLER, NELSON A.) SUBJECT: VICE PRESIDENT'S MEETING WITH KIM CHONG-PIL

1. VICE PRESIDENT ROCKEFELLER MET FOR APPROXIMATELY FORTYFIVE MINUTES MORNING APRIL 16 WITH RIME MINISTER KIM CHONG-PIL OF THE REPUBLIC OF KOREA AT THE LATTER'S REQUEST, DEPTASSISEC ZURHELLEN AND VICE PRESIDENT'S ASSISTANT FOR NATIONAL SECURITY AFFAIRS CAPT. HOWE WWERE PRESENT AND MR. HAN SANG-KOOK ACTED AS INTERPRETER FOR PRIME MINISTER.

2. PM KIM SAID THAT PRESIDENT PARK HAD ASKED HIM TO CONVEY WARM PERSONAL REGARDS TO PRESIDENT FORD. VICE PRESIDENT REPLIED THAT HE WAS GRATEFUL FOR THE MESSAGE AND HE KNEW PRESIDENT FORD WOULD BE VERY PLEASED. VICE PRESIDENT STATED THAT THE US HAS A FIRM COMMITMENT TO THE REPUBLIC OF KOREA AND EXPECTS TO LIVE UP TO IT. THE SITUATION IN CAMBODIA AND VIETNAM WAS SPECIAL AND DID NOT IMPLY ANYTHING TOWARDS SOUTH KOREA AND THE REST OF THE Retain Class'n Change to NORTHEAST ASIA AREA. WE HAVE EVERY INTENT TO Declassify in part and excise as shown KEEP AN AMERICAN PRESENCE AND AMERICAN FORCES IN KOREA. WE HAVE

STATE DEPT. DECLASSIFICATION REVIEW EO 12958, 25X()()()_ Declassify After _ ☐ With concurrence __

_ (not)(obtained

Date 8/9/00

STATE DEPT, GUIDELINES

E.O. 12958, SEC. 3.5

DECLASSIFIED



TELEGRAM

-SEGRET

PAGE 02 TAIPEI 02015 161550Z

A STRONG AND CLEAR DETERMINATION TOWARDS THE ROK AND WE APPRECIATE THE ROLE OF THE ROK IN OUR OWN SECURITY.

3. THE VICE PRESIDENT NOTED THAT THERE IS A FREE PRESS IN THE US, HOWEVER, WHICH CRITICIZED SOME OF THE METHODS USED IN THE ROK, AND THIS CRITICISM WAS PICKED UP IN THE CONGRESS. HE UNDERSTOOD THE NEED FOR MAINTAINING INTERNAL SECURITY AND HAD NO INTENTION OF TRYING TO TELL THE ROK HOW TO HANDLE ITS AFFAIRS, BUT THIS CRITICISM DID EXIST.

4. PM KIM EXPRESSED HIS SINCEREST APPRECIATION FOR THE VICE PRESIDENT'S HAVING RECONFIRMED THE US DETERMINATION WHICH HE HAD WANTED TO HEAR, HE FELT REASSURED, HE SAID THE US HAS AN ABLE AMBASSADOR IN KOREA WHO COMMANDS HIGH RESPECT. THE ROK WAS DOING ITS BEST TO MAINTAIN UNFALTERING FRIENDSHIP AND THE CLOSEST POSSIBLE COOPERATION BETWEEN THE US AND KOREA IN SEOUL. HE EXPLAINED HOW THE ROK GOVERNMENT FEELS THAT NORTH KOREA IS UTILIZING STUDENT DEMONSTRATIONS, ANTI-GOVERNMENT MEETINS, AND OTHER MEANS OF CAUSING DIFFICULTY WITHIN THE ROK. THE SITUATION, HOWEVER, WAS NOT AS SERIOUS AS EPOPLE ABROAD THOUGHT. SOMETIMES PRESIDENT PARK TOOK STONG MEASURES BUT IT SHOULD BE UNDERSTOOD THAT THE COMMUNISTS WERE USING AGAINST SOUTH KOREA HTE SAME MEHTODS BY WHICH THEY HAD DESTROYED THE NATIONALIST GOVERNMENT IN CHINA AND DRIVEN CHIANG KAI-SHEK FROM THE MAINLAND. THE COMMUNISTS TODAY IN KOREA ARE PARTICULARLY WORKING THROUGH RELIGIOUS GROUPS, ESPECIALLY THOSE CONCERNED WITH URBAN EVANGELIZATION. THE ROK HAD ALWAYS CONSIDERED CLERGYMEN AS ANTICOMMUNIST BUT THESE DAYS THIS WAS NOT NECESSARILY THE CASE. THE EPOPLE ARE BEING AGITATED AGAINST THE GOVERNMENT BY SLOGANS



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TELEGRAM

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PAGE 03 TAIPEI 02015 161550Z

AND CLAIMS THAT THE GOVERNMENT IS ANTI-DEMOCRACY AND SUPPRESSES FREEDOM. THIS IS MEANT TO CONFUSE THE PEOPLE AND INCAPACITATE THE GOVERNMENT.

5. PM KIM SAID IN CONCLUSION HE WANTED TO ASSURE THE US THAT KOREA WAS A STONG ALLY. THE VICE PRESIDENT REPSONDED THAT WE WANT IT TO STAY THAT WAY. HE WAS HAPPY TO HAVE HAD THIS CHANCE TO MEET THE PM, EVEN THOUGH UNDER SAD CIRCUMSTANCES, AND TO EXPRESS THE DETERMINATION OF THE US. PM KIM SAID THAT KOREA WOULD TAKE CASE OF ITSELF AND DO ITS BEST TO MAINTAIN STABILITY AND NOT BECOME A BURDEN ON THE US. HE HOPED THAT THE VICE PRESIDENT AND PRESIDENT FORD WOULD LOOK UPON KOREA IN THIS WAY AND COUNT ON IT TO RESPOND IF THE IME CASE WHEN WE HAD TO WORK TOGETHER. UNGER





Department of State TELEGRAM

-CONFIDENTIAL

5042

TAIPEI 02013 161000Z PAGE 01

15 ACTION SS-25

350-00 NSCE-00 /026 W INFO OCT-01 ISO-00

033310

0 160949Z APR 75 FM AMEMBASSY TAIPEI TO AMEMBASSY TOKYO IMMEDIATE INFO SECSTATE WASHDC 4843

CONFIDENTIAL TAIPEI 2013

EXDIS

E.O. 11652: GDS TAGS: JA, OVIP (EMPEROR HIROHITO) SUBJ: EMPEROR'S VISIT TO THE U.S.

1. PLEASE INFORM FONOFF OFFICE OF PROTOCOL THAT ROGER WALLACE S/CPR OFFICER TRAVELING WITH THE VICE PRESIDENT'S PARTY, WOULD BE HAPPY TO MEET WITH THEIR REPRESENTATIVES DURING ONE HOUR STOPOVER AT HANEDA ON APRIL 17. PLEASE CONFIRM IF THIS IS CONVENIENT WITH FONOFF OFFICE OF PROTOCOL.

2. THE VICE PRESIDENT'S PARTY, TRAVELLING ABOARD AIR FORCE II VC137 TAIL NO. 86970 WILL ARRIVE AS REQUESTED AT 1600 HRS APRIL 17. UNGER





TELEGRAM

SECRET 2629

PAGE 01 TAIPEI 02256 260535Z

10 ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

056875

O 260455Z APR 75 FM AMEMBASSY TAIPEI TO SECSTATE WASHDC IMMEDIATE 4970 INFO AMEMBASSY SAIGON IMMEDIATE

SECRET TAIPEI 2256

EXDIS

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E.O. 11652: GDS TAGS: AEMR, VS, TW SUBJECT: FORMER RVN PRESIDENT THIEU ARRIVES IN TAIPEI

- 1. ON APRIL 26 AT APPROXIMATELY 0420 LOCAL TIME FORMER RVN PRESIDENT NGUYEN VAN THIEU, FORMER PRIME MINISTER TRAN THIEN KHIEM, AND TEN OTHERS ARRIVED BY US AIR FORCE C-118 AT SUNG SHAN MILITARY AIRPORT, TAIPEI. THEY WERE MET BY A MOFA DELEGATION HEADED BY ROC FOREIGN MINISTER SHEN CHANG-HUAN, AMBASSADOR UNGER, AND MEMBERS OF THE RVN EMBASSY INCLUDING THE WIFE AND SON OF AMBASSADOR NGUYEN VAN KIEU, WHO REPORTEDLY WILL RETURN FROM SAIGON LATER TODAY.
- 2. OTHERS IN THE PARTY ARRIVING FROM SAIGON WERE COLONEL VO VAN CAM, COLONEL NHAN VAN THIET, CULONEL TRAN THANH DIEN, COLONEL NGUYEN VAN DUC, LT. COLONEL TON THAT AI-CHIEU, MAJOR HO VUONG MINH, LT COLONEL DANG VAN CHAU, LT.COLONEL DINH SON THONG, LT. COLONEL NGUYEN TAN THAN, AND DANG VU.
- 3. AIRCREW GAVE PAROLE DOCUMENTS FOR ALL OF THE ABOVE TO AMBASSADOR UNGER, AND THE DOCUMENTS WERE SUBSEQUENTLY HANDED OVER TO RVN EMBASSY THIRD SECRETARY NGUYEN NGOC HOON APRIL 26.
- 4. FOR SAIGON AND DEPT: IN EXAMINING THE PAROLE



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FORM DS-1652

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Department of State TELEGRAM

-SECRET

PAGE 02 TAIPEI 02256 260535Z

DUCUMENTS WE NOTED THAT THE DOCUMENT ORIGINALLY PREPARED FOR A TRAN VAN PHAN HAD HIS NAME INKED OUT AND HAD SUB-STITUTED THE NAME OF LT. COLONEL NGUYEN LIN THAN. WE ALSO NOTED THAT SIX PEOPLE -- COL. VO VAN CAM, COL. NHAN VAN THIET, COL. TRAN THANH DIEN, COL. NGUYEN VAN DUC, LT. COL. TON THAT AI-CHIEU, AND MAJOR HO VUONG MINH--ARE INCLUDE JOINTLY ON ONE DOCUMENT IN THREE IDENTICAL ORIGINALS; IN THIS CASE ALSO NAMES ARE HANDWRITTEN.

5. WE OF COURSE ARE NOT FULLY AWARE OF THE EMERGENCY PROCEDURES ESTABLISHED FOR ISSUING PAROLE DOCUMENTS IN SAIGON, BUT WISHED TO BRING THESE APPARENT DISCREPANCIES TO YOUR NOTICE IN CASE THEY MIGHT RESULT IN DIFFICULTIES IN OBTAINING ENTRY TO THE US.

6. WE DO NOT KNOW WHEN ANY MEMBERS OF THE PARTY PLAN. TO LEAVE TAIPED FOR THE US BUT WILL KEEP YOU-INFORMED, AS INFORMATION BECOMES AVAILABLE. UNGER





16

SECRET 2290

PAGE 01 TAIPEI 02330 3010202

21 ACTION SS=25

INFO OCT-01 ISO-00 1020 W

105595

P 300948Z APR 75 FM AMEMBASSY TAIPEI TO SECSTATE WASHOC PRIORITY 5010

S E C R T TAIPEI 2330

EXDIS

E.O. 11652# GDS TAGS: SREF, VS. TW SUBJECT: PAROLE DUCUMENTS FOR MEMBERS OF EX-PRESIDENT THIEU'S ENTOURAGE

REF: A. SAIGUN 5672

B. STATE 97656

C. TAIPÉI 2256

- ON APRIL 30 RVN EMBASSY FIRST SECRETARY DANG DUC HIEN CALLED AT HIS REQUEST ON EMBOFFS TO DISCUSS THE PAROLE DO-CUMENTS HELD BY SIX OF THE GROUP WHO ARRIVED IN TAIPET ON APRIL 26 WITH FORMER RVN PRESIDENT NGUYEN VAN THIEU, AS NOTED IN PARA 4 REF C. SIX OF THE GROUP POSSESS A JOINT PARULE DO-CUMENT IN THREE IDENTICAL ORIGINALS.
- HIEN SAID THAT SINCE THE SIX WOULD BE TRAVELING SEPARATELY TO THE US AT AN UNSPECIFIED TIME IN THE FUTURE, THEY WOULD REQUIRE SEPARATE ORIGINAL DUCUMENTS. ACCORDINGLY, HE REQUESTED THAT EMBASSY TAIPEI REISSUE SIX SEPARATE PAROLE DOCUMENTS.
- HIEN ADDED THAT AT LEAST UNE AND POSSIBLY MORE OF THE GROUP HAD WIVES AND CHILDREN (NOT INCLUDED IN THE PAROLE DOCUMENTS) WHO HAD COME EARLIER TO TAIPET (AND ARE STILL IN TAIPEI) AND WHO WOULD BE TRAVELING WITH THEIR PRINCIPALS.
- 4. EMBOFFS EXPLAINED TO HIEN THAT AT PRESENT EMBASSY TAIPEL HAD NO AUTHORIZATION FROM THE DEPARTMENT TO AMEND ANY

SECTET



TELEGRAM

-SECRET

PAGE 02 TAIPEI 02330 3010202

PREVIOUSLY ISSUED PAROLE PAPERS AND THAT GUIDANCE FROM THE DEPARTMENT WOULD BE REQUIRED, HIF! LEFT THE THREE ORIGINAL PAROLE PAPERS IN QUESTION WITH US PENDING RECEIPT OF GUIDANCE. HE ALSO UNDERTOOK TO PROVIDE US WITH INFORMATION ON PRINCIAPLS! WIVES AND CHILDREN NOW IN TAIPEI.

5. REQUEST DEPARTMENT PROVIDE GUIDANCE ASAP ON HOW WE SHOULD RESPOND TO HIEN'S APPROACH. IN THE EVENT THE DEPART MENT AUTHORIZES US TO RE-ISSUE PAROLE DOCUMENTS, WE WOULD NEED DETAILED GUIDANCE ON THE APPROPRIATE FORMAT AND ANY SUBSTANTIATING DOCUMENTATION REQUIRED. SPECIFICALLY, SHOULD THE FORMAT BE SIMILAR TO THAT OF THE PRESENT PAROLE DOCUMENTS (SEE BELOW), MUST DEPENDENTS! NAMES BE INCLUDED, AND WHAT IS THE LENGTH OF TIME FOR WHICH THE DOCUMENT IS VALID? (WE NOTE THAT THE DOCUMENTS PRESENTLY HELD BY THOSE MENTIONED IN REF C DO NOT REPEAT NOT HAVE ANY DATE UPON WHICH THE DOCUMENTS WOULD BECOME INVALID.)

6. FYI: THE DOCUMENTS NOW HELD BY ALL THOSE NAMED IN REF C ARE APPARENTLY XEROXED ON EMBASSY LETTERHEAD, WITH RAISED SEAL AND STAMPED CONSULAR OFFICER SIGNATURE, AND IS ADDRESSED "TO THE EXAMINING IMMIGRATION OFFICER AT THE PORT OF ENTRY". FOLLOWING IS THE TEXT:

A. "THE BELOW LISTED ALIENS HAVE BEEN GRANTED PAROLE STATUS BY THE ATTORNEY GENERAL FOR ENTRY INTO THE UNITED STATES WITHOUT IMMIGRANT VISA."

NAME

RELATIONSHIP

B. "ALL ALIENS LISTED ABOVE WERE VERIFIED AS BELONGING TO AUTHORIZED PAROLE CATEGORIES SPECIFIED IN STATE DEPART-MENT TELEGRAM 91723 OF APRIL 22, 1975.

C. "EACH ALIEN HAS BEEN INSTRUCTED TO BRING WITH HIM: ALL OF THE CIVIL DOCUMENTS IN HIS POSSESSION AND HAS BEEN GIVEN A COPY OF THIS LETTER TO PRESENT TO THE CAPTAIN OF THE AIRCRAFT TRANSPORTING HIM AND HIS FAMILY.

D. "THE NAMES OF THE ALIENS LISTED ABOVE ARE BEING CABLED TO THE DEPARTMENT OF STATE AND THE IMMIGRATION AND NATURALI-



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RM DS-1652



Department of State TELEGRAM

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TAIPEI 02330 301020Z PAGE 03

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PAGE 01 TAIPEI 02256 260535Z

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FM AMEMBASSY TAIPEI
TO SECSTATE WASHDC IMMEDIATE 4970
INFO AMEMBASSY SAIGON IMMEDIATE

SECRET TAIPEI 2256

EXDIS

E.O. 11652: GDS
TAGS: AEMR, VS, TW
SUBJECT: FORMER RVN PRESIDENT THIEU ARRIVES IN TAIPEI

- 1. ON APRIL 26 AT APPROXIMATELY 0420 LOCAL TIME FORMER RVN PRESIDENT NGUYEN VAN THIEU, FORMER PRIME MINISTER TRAN THIEN KHIEM, AND TEN OTHERS ARRIVED BY US AIR FORCE C-118 AT SUNG SHAN MILITARY AIRPORT, TAIPEI. THEY WERE MET BY A MOFA DELEGATION HEADED BY ROC FOREIGN MINISTER SHEN CHANG-HUAN, AMBASSADOR UNGER, AND MEMBERS OF THE RVN EMBASSY INCLUDING THE WIFE AND SON OF AMBASSADOR NGUYEN VAN KIEU, WHO REPORTEDLY WILL RETURN FROM SAIGON LATER TODAY.
- 2. DTHERS IN THE PARTY ARRIVING FROM SAIGON WERE COLONEL VO VAN CAM, COLONEL NHAN VAN THIET, COLONEL TRAN THANH DIEN, COLONEL NGUYEN VAN DUC, LT. COLONEL TON THAT AI-CHIEU, MAJOR HO VUONG MINH, LT COLONEL DANG VAN CHAU, LT.COLONEL DINH SON THONG, LT. COLONEL NGUYEN TAN THAN, AND DANG VU.
- 3. AIRCREW GAVÉ PAROLE DOCUMENTS FOR ALL OF THE ABOVE TO AMBASSADOR UNGER, AND THE DOCUMENTS WERE SUBSEQUENTLY HANDED OVER TO RVN EMBASSY THIRD SECRETARY NGUYEN NGOC HOON APRIL 26.
- 4. FOR SAIGON AND DEPT: IN EXAMINING THE PAROLE



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