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DERMON, RON
TASK FORCE SUBC:
D.C. Bic. Coordinating Comm

September 2, 1975

MEMORANDUM FOR: RON DERMON

FROM: TED MARRS

The matter of police security in the District of Columbia is one which is extremely important and requires some careful consideration.

Obviously, we do have an interest in this and we are very vulnerable in terms of possible problems occurring during the peak visitor periods which might be attributed to lack of sufficient security procedures based upon a failure to appropriate sufficient funds to cover such contingencies. It may be that we will receive criticism no matter what we do. However, that should not deter us from doing all possible to meet the needs that are projected.

Attached are summary papers from both the Metropolitan Police Department and the United States Park Police. Both total up to about 7.8 million dollars for additional security requirements to cover possible contingencies during 1976.

As I understand it, there is no money for overtime included in the Metropolitan Police Budget currently under consideration by the City Council. The Mayor has a contingency for emergencies of some \$2 million, but the use of this money is unspecified and would cover a broad spectrum of activities and emergencies.

I would appreciate your evaluation as quickly as possible.

NEM/sjd

cc: John Marsh



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FACT SHEET

FUNDING REQUIREMENTS FOR D.C. BICENTENNIAL PROJECTS

As a result of the efforts of the task force on the D.C. Bicentennial over approximately four months; several funding problems have surfaced. The listing below details those problems and also contains some suggested alternative courses of action.

1. Requirements for Payment of Overtime to D.C. Metropolitan Police and the United States Park Police. I have met several times with Chief Cullinane of the Metropolitan Police Department and Chief Wells of the Park Police. As a result of these meetings, an operational plan for police services for the bicentennial year in the District has been developed. If the plan were implemented, as presented in the attached cost estimates submitted by these police forces, the total cost could be as follows: \$4,000,022 for the Metropolitan Police and \$3,793,344 for the Park Police. These funding estimates amount to approximately \$7.8 million and represent the largest single item directly attributable to the Bicentennial which is currently unsupported. As I understand it, there is no money for overtime included in the Metropolitan Police budget currently under consideration by the City Council. The Mayor has a contingency for emergencies of some \$2 million, but the use of this money is unspecified and would* cover a broad spectrum of activities and emergencies. It is entirely possible, as I review these budget submissions, that the estimates can be pared down significantly. For example, the Park Police estimates include almost a million dollars for para-police activities, that is, temporary employees who would assist in traffic and crowd control. This may well be a luxury we can't afford, or it could possibly be underwritten by an Economic Development Administration grant of some sort. The number of officers of both forces programmed for overtime may well be reduced; either on the basis of justifiable modifications to the plans as presented, or simply as a fiscal constraint. In any event, even if the estimates are reduced by 50 percent, there will be a requirement of significant proportions, say \$4 million, to support the local police. I consider this the cornerstone of a safe, successful D.C. Bicentennial celebration.

Several alternatives present themselves:

(a) A LEAA grant may be authorized to defray part or all of the requirements. I am exploring the feasibility of this alternative with OMB representatives.

(b) NPS appropriated funds could be reprogrammed to support the Park Police. The appropriation language would permit this. I think, however, I would run into trouble in my own



Department pursuing this alternative, as the Park Service already feels quite tightly restrained by the level of its request in the FY 1976 President's budget submission to Congress.

(c) The District budget could be supplemented during OMB's review to cover these requirements (including even the Park Police requirements, through a reimbursable agreement). This might give rise to the allegation that the Federal Government was pre-empting the Home Rule process.

(d) Funds could be solicited from the private sector through "holding companies" represented by some repository for non-appropriated funds, such as, the D.C. Bicentennial Commission, Inc., or the National Park Donations Fund.

(e) A direct supplemental could be sought by the Administration from Congress. I am aware that this latter alternative would give the President some problems.

2. The Visitor Referral System. The cost of manning 15 phone banks during peak hours and as few as five phone banks during slack periods during CY 1976, on a 12-hour day basis, will run to approximately \$300,000. As a result of my preliminary negotiations with the Economic Development Administration and the United States Travel Service, both in the Department of Commerce, and ARBA, I feel that grant monies may well be available to underwrite this operation. Alternatively, funds from the private sector, say AT&T, could be solicited or perhaps an organization such as AT&T could operate the entire system as a community service. If the C&P Telephone Company will install the phone banks at cost, it's conceivable that the cost would be reduced by as much as a third.

3. The Great Hall of Commerce. It may cost as much as \$250,000 to complete the renovation of the Great Hall for use as a satellite visitor center. Restroom facilities apparently can be installed at a cost as low as \$40,000, I find, as a result of further talks with the General Services Administration. Possibly, this cost can be absorbed in the General Services Administration's budget. The balance of funding would be to provide a suitable theme for the Great Hall, most probably for the display of gifts to the President and other Bicentennial memorabilia. The most viable alternative seems to be to underwrite this cost from the Commerce budget. I can't conceive of a grant that could be utilized for this purpose, but possibly the USTS money that I understand will become available in September to be used as grant funding to stimulate domestic travel could be employed. In any event, that portion of the cost of the Great Hall which can't be absorbed properly by GSA will have to be absorbed by Commerce.

4. Funds to Operate the D.C. Office of Bicentennial Programs. (This is Dr. Stanley's Office.) The Office of Bicentennial Programs (OBP) has been supported during its lifetime primarily through a HUD grant. The Mayor called me early this month and indicated that approximately \$900,000 would be necessary to operate the OBP for the 15-month period extending from July 1, 1975, through September 30, 1976. He had been informed that the HUD grant money would no longer be available in the amounts previously granted. I learned that a total of \$500,000 in HUD money had been made available to the OBP during the latter part of fiscal 74 and all of fiscal 75. After some lengthy discussion with Dr. Stanley and his budget group, I have whittled the amount of HUD money down to approximately \$500,000 for operation of the office through September 76. Now I must meet with David Meeker, Assistant Secretary for Administration in HUD, to see if these monies can be supplied. If the money is not available, Dr. Stanley's operations will have to be severely curtailed. Stanley has plenty of program money. The funds I seek are for staff and the operations of his central office.

5. D.C. Fire Department Requirements. Fire Chief Johnson, of the District Fire Department, has surfaced a requirement for two mobile intensive care vehicles at \$25,000 each, together with related medical equipment and two-way radio facilities. The total cost of the vehicles and personnel to man them adds up to a requirement of approximately \$205,000. I am tracking this down with OMB's help. It may be that the requirement can be satisfied through the normal budgetary process.

I feel the time has arrived when we must make a major effort to surface available funds already appropriated within the government to satisfy these requirements. To do this will require a reordering of priorities in many instances which may give rise to complaints of preferable treatment to the District, as opposed to other Bicentennial cities, and even in relation to some national priorities. Because of recent favorable publicity, I have some leverage with these agencies. However, I feel that more motivation is required, even to the extent of some remarks by the President at a Cabinet meeting.

Some of the alternatives I mention involve contacts with the private sector. I need a White House position on the propriety of making these contacts and White House endorsement if I am permitted to exercise this option. ~~The~~ supplemental ~~of our~~ budget amendment would, while it is the easiest and most feasible alternative, give everybody heartburn because of the budget deficits we face already.

I request your early consideration of these problems in order that we may agree upon a course of action prior to my next meeting with my full task force in early September.

Deputy Assistant Secretary-Management

Attachments

EXHIBIT A

METROPOLITAN POLICE DEPT.

PART V

ESTIMATED COST

Although coverage of the Bicentennial Celebration will be made during the entire period of January 1 through September 30, 1976, the following cost estimates have been based on the period of March 1 through September 30, 1976, when the heaviest concentration and deployment of manpower will be utilized. Correspondingly, the cost reflects the combined manpower needs as previously described in Parts I and II for Traffic and Crime Control respectively. It is also based entirely on overtime rates (working days off) since there will not be sufficient personnel on regular duty to handle the additional responsibilities.

Manpower

200 officers @ \$9.84 per hour (\$79.00 per day)	=	\$3,368,772
*20 Sgts @ \$12.80 per hour (\$102.00 per day)	=	438,288
* 4 Lts. @ \$9.61 per hour (\$77.00 per day)	=	65,803
* <u>2 Cpts. @ \$11.38 per hour (\$94.00 per day)</u>	=	<u>38,969</u>
Total 226 for 214 days	Sub Total	\$3,911,832

*Note: Officials needed for supervision.

A special detail will be needed to handle the July 4th Celebration.* Approximately 600 members in addition to the numbers mentioned above will be required to work the holiday for pay.

600 @ \$7.12 per hour (holiday) for 8 hours	=	\$34,190
Sub Total		\$3,946,022

*In addition to the normal complement on duty, 800 extra officers will be required for crowd and traffic control on July 4, 1976, as this is the peak day of the Bicentennial observance with many large special events scheduled.

Support Services

Crane Service	\$ 54,000.00
Total	\$4,000,022.00

Budget

The Mayor's original budget for the District of Columbia for fiscal year 1976 included \$2,000,000.00 for overtime pay in order to provide proper police services for the Bicentennial. However, our budget as it stands now provides no money for Bicentennial purposes. Consequently, the Chairman of the Interagency Coordinating Committee for the D. C. Bicentennial, Mr. Richard Hite, in a meeting with representatives of concerned D. C. and Federal agencies, requested detailed justification for the previously requested \$2,000,000.00. A detailed breakout of \$2,000,000.00 in overtime salary costs for the first half of calendar year 1976 was furnished to Dr. A. Knighton Stanley, Director of the D. C. Office of Bicentennial Programs, who was coordinating the responses from all D. C. Government agencies. It was specifically stated that this was for the first half of the calendar year and that additional funds would be required for the balance of the Bicentennial period. This current submission therefore reflects an estimate of \$4,000,022.00 which is sufficient to cover total Bicentennial funding requirements through September 30, 1976.

EXHIBIT B

UNITED STATES PARK POLICE COSTS OF ADDITIONAL
MANPOWER REQUIREMENTS RELATED TO BICENTENNIAL
PROGRAMS

I. Initial Manpower Costs

A. Twelve hour shifts (5 Days per week) for 400 officers.

400 officers X 20 hours O.T. per week =
8,000 hours overtime per week
8,000 hours overtime per week X *\$11.00 per hour =
88,000.00
24 Weeks = \$2,112,000

* Average overtime cost per hour

B. Hire 220 Temporary employees (110 at the GS-3 level,
110 at the GS-4 level).

	<u>GS 03/01</u>	<u>GS 04/01</u>
Salary PA	\$6,764	\$7,596
Benefits (7%)	<u>473</u>	<u>532</u>
TOTAL	\$7,237	\$8,128 ..
One Week's Pay	\$139.17	\$156.30
8 hrs. O.T.	<u>39.04</u>	<u>43.84</u>
TOTAL	\$178.21	\$200.14

110 @ \$178.21 = \$19,603.10

110 @ \$200.14 = \$22,015.40

Total Cost per week = \$41,618.50

24 Weeks = \$998,844.00

C. Cost per week for police officers overtime and temporary
employees = \$129,618.50

24 Weeks = \$3,110,844

II. Cost Summary

A. 12 hour Shifts - 400 officers (24 Weeks) 10% Support	\$2,112,000 211,200
B. Hire 220 Temporary Employees (24 Weeks) 20% Support (Including uniforms and equipment)	998,844 199,768
C. Communications Equipment (Exhibit J)	<u>271,532</u>
Total	\$3,793,344

III. Mobilization Costs

- A. Should any major event or activity occur requiring the total mobilization of the U.S. Park Police, those police officers on their day off would be called to duty.
- B. This would enable the Force to activate 150 officers for a 12 hour tour of duty. In view of their day off status, they would receive 12 hours overtime. This overtime expense would be above the projected costs listed in Paragraphs I and II above.
- C. 150 officers X 12 hours per day = 1,800 hours O.T. per day
1,800 hours per day X \$11.00 per hour = \$19,800 per day
One Day = \$19,800

September 25, 1975

MEMORANDUM FOR: RUSS ROURKE
FROM: JACK MARSH

This is something I want you to handle especially and with great circumspection. I would not urge the writing of any memos except one, which would be a very basic, informational memo to describe the problem and raise certain questions as to how that problem is addressed. I would use this memo more as a talking paper with the people with whom you meet, rather than giving them a copy. However, you will have to be the judge of that.

The only persons I think you should discuss this with would be Marra, Mitler, Buchen, Rumsfeld, Cheney, McFarlane, Scowcroft, Kaiser, Warner, the Chief of Secret Service, and the Security Officer at State.

I think you and Ted should first discuss the forthcoming visit of heads of state collectively for the Bicentennial next Spring or Summer, and also the individual visits of d'Estaing and the Queen from the standpoint of security. I do not want any public or even widespread knowledge internally of our discussion of this. My guess is that the British are somewhat concerned by the recent events from the standpoint of the visit of the Royal Family.

The large number of heads of state that we want to have here at one time poses an additional problem. The French also have their concerns.

It is my thought that we should early on begin to develop a plan to address this. I want you to keep a log or memoranda of any phone calls or personal conversations that you have on this.

JOM/dl

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SECURITY MEETING
ROOSEVELT ROOM
JUNE 10, 1976
3:30 P.M.

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DEFENSE (Office of the Secretary)	<u>Major General Guy E. Hairston</u> , Deputy Assistant Secretary for Public Affairs
FBI	<u>Nick F. Steams</u> , Special Agent in Charge of the Washington Field Ofc. <u>James O. Ingram</u> , Inspector-Deputy Assistant Director, HQ. Ofc.
INTERIOR DEPARTMENT	<u>Richard R. Hite</u> , Deputy Assistant Secretary for Management <u>Manus J. Fish</u> , Director-National Capital Parks
JUSTICE DEPARTMENT	<u>Lloyd Bastian</u> , Director, Security and Administrative Programs Staff <u>Roger Whidden</u> , Special Assistant to the Attorney General
MILITARY DISTRICT OF WASHINGTON	<u>Major General Robert G. Yerks</u> , Commander, MDW <u>Colonel Frank Cohn</u> , Aide to Gen. Yerks <u>Colonel Thomas P. Rametta</u> , Assistant Chief of Staff for Operations
METROPOLITAN POLICE DEPARTMENT	<u>Maurice J. Cullinane</u> , Chief, MPD <u>Robert L. Rabe</u> , Deputy Chief, MPD
SECRET SERVICE	<u>Richard E. Keiser</u> , Special Agent in Charge of the President's Detail
UNITED STATES PARK POLICE	<u>Jerry L. Wells</u> , Chief, USPP <u>James Lindsey</u> , Inspector

