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APPROVED
JUL 31 1976

8/31/76

THE WHITE HOUSE
WASHINGTON
July 30, 1976

ACTION

Last Day: August 3

MEMORANDUM FOR

THE PRESIDENT

FROM:

JIM CANNON

SUBJECT:

H.R. 14231 - Department of Interior
and Related Agencies Appropriations
Act, 1977

Attached for your consideration is H.R. 14231, sponsored
by Representative Yates.

The enrolled bill appropriates for FY 77 a total of
\$5,814,102,000 in budget authority for activities of
the Department of the Interior; the U.S. Forest Service,
(Agriculture); Indian health services (HEW); the Energy
Research and Development Administration; the Federal
Energy Administration; and certain small agencies. The
enrolled bill provides \$102.5 million more in 1977 budget
authority than your total requests of \$5,711.6 million.

The enrolled bill also appropriates the \$20,000,000 in
supplemental transition quarter funds you requested on
emergency assistance to the Government of Guam relating
to Typhoon Pamela.

Additional discussion is provided in OMB's enrolled bill
report at Tab A.

OMB, Max Friedersdorf, Counsel's Office (Lazarus), Bill Seidman
and I recommend approval of the enrolled bill.

RECOMMENDATION

That you sign H.R. 14231 at Tab B.

Posted
8/2/76

Archives
8/2/76



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

JUL 28 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 14231 - Department of the Interior
and Related Agencies Appropriation Act, 1977
Sponsor - Rep. Yates (D), Illinois

Last Day for Action

August 3, 1976 - Tuesday

Purpose

Appropriates for fiscal year 1977 a total of \$5,814,102,000 in budget authority for activities of the Department of the Interior; the U.S. Forest Service (Agriculture); Indian health services (Health, Education, and Welfare); the Energy Research and Development Administration; the Federal Energy Administration; and certain small agencies.

The bill also appropriates the \$20,000,000 in supplemental transition quarter funds you requested on June 25, 1976, for emergency assistance to the Government of Guam. These funds--urgently needed to restore governmental services and provide emergency repairs to damaged public facilities in the wake of Typhoon Pamela--will be available upon enactment of this bill.

Agency Recommendations

Office of Management and Budget	Approval
Affected agencies	Approval (informally)

Discussion

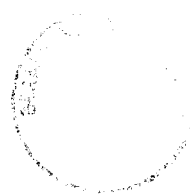
The enrolled bill provides \$102.5 million more in 1977 budget authority than your total requests of \$5,711.6 million. The effect of Congressional changes to your requests is to increase estimated outlays by \$92 million in 1977 and by \$209 million in 1978.

The following table shows the effect of Congressional action on your 1977 budget requests for major agencies in the enrolled bill:

1977 Budget Authority
(in thousands of dollars)

	<u>Amount provided in bill</u>	<u>Change from</u>	
		<u>Amount requested</u>	<u>1976 appropriation</u>
Department of the Interior:			
Land and Water resources.....	290,447	+515	+13,665
Fish and wildlife and parks.....	908,743	+135,372	+114,336
Energy and minerals.	564,101	+18,033	+47,982
Indian affairs.....	802,276	+40,911	+38,286
Territorial affairs.	102,923	-3,444	-24,268
Secretarial offices.	46,824	-2,263	+2,110
Total, Interior....	(2,715,314)	(+189,124)	(+192,111)
Department of Agriculture:			
Forest Service.....	743,270	+25,982	+78,615
Energy Research and Development Administration.....	583,995	+33,545	+125,054
Federal Energy Administration.....	598,069	-152,772	+131,617
Funds Appropriated to the President:			
Petroleum reserves..	406,116	-15,250	+264,264
Department of Health, Education, and Welfare:			
Indian Health.....	425,585	+30,789	+75,160
Other related agencies.....	<u>341,753</u>	<u>-8,920</u>	<u>-17,495</u>
Grand total.....	5,814,102	+102,498	+849,326

The following compares the enrolled bill with House and Senate appropriations subcommittee allocations under the first concurrent resolution on the budget:



1977 BUDGET AUTHORITY
(in millions of dollars)

<u>House</u> <u>Target</u>	<u>Senate</u> <u>Target</u>	<u>Enrolled</u> <u>bill</u>
6,714	6,700	5,814

Major Changes to Requested Amounts

This section of the memorandum discusses major changes (increases and decreases) made by the Congress to the amounts of 1977 budget authority you requested for the programs contained in this bill.

Major Increases:

Interior

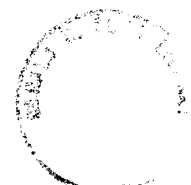
The total net increase for programs of the Department of the Interior--\$189.1 million--represents a number of individual increases in existing programs or, in some cases, a refusal of the Congress to accept your proposals to reduce certain lower priority programs from their 1976 funding levels. These increases do not reflect the initiation of new programs or drastic increases in the level of funding for existing programs, with the exception of a large increase for Federal land acquisition.

Congressional increases of particular significance include:

- An additional \$97.1 million for Federal land acquisition, distributed among the National Park Service (+\$67.3 million), the Forest Service (+\$22.5 million), and the Fish and Wildlife Service (+\$7.3 million).

These increases reflect the Congress' concern over what it deems to be a sizeable backlog of authorized park, forest, and wildlife preserve acquisitions.

- Increases totaling a net \$40.9 million for programs of the Bureau of Indian Affairs. Most of this increase (\$30.8 million) would provide for an increased level of effort in school construction. Other minor increases are for Indian education and unemployment programs.
- An additional \$20.5 million for the U.S. Fish and Wildlife Service. This increase is primarily for the construction of fish hatcheries (+\$10.5 million) and the acquisition of wetlands refuges for migratory birds (+\$4.0 million).



- Increases for the National Park Service of \$18.0 million, distributed as follows:
 - +\$7.5 million in grants-in-aid for the preservation of historic properties.
 - +\$6.9 million for planning and construction of several National Park Service projects.
 - +\$3.6 million to support an additional 548 new positions and to fund deferred maintenance and rehabilitation in the park system.

Energy Research and Development Administration (ERDA)

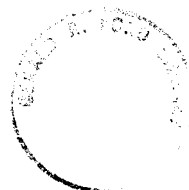
The Congress considered your requests for the Energy Research and Development Administration (ERDA) in two 1977 appropriation bills--this enrolled bill and the Public Works bill, which you approved on July 12, 1976. Your \$550.5 million request considered in this bill has been increased by a net \$33.5 million. We consider all of the Congressional increases in this bill for ERDA's programs to be unnecessary. Your budget provided ample funding for efforts of high priority. Furthermore, both appropriations committees indicated serious concern about large unobligated balances already existing in ERDA's programs, notably the fossil and conservation research and development programs.

Congressional increases of particular significance include:

- an additional \$12.0 million for research and development of conservation technology for industry, buildings, and transportation.
- an additional \$8.2 million for fuel cell research and development.
- an additional \$7.5 million for the establishment of a new energy extension service program.
- an additional \$6.0 million for petroleum and natural gas research and development.

Indian Health Services and Facilities

A net increase of \$30.8 million to your \$394.8 million request



for Indian health services and facilities (Department of Health, Education, and Welfare) is the result of the following actions:

- The Congress decreased your \$354.4 million request for Indian health services by \$17 million. This net decrease reflects a reduction of \$18.5 million for Indian self-determination activities; an increase of \$16 million to continue various Congressional add-ons to the 1976 program levels; and rejection of the proposed transfer of \$14.9 million in Indian alcoholism projects from the Alcohol, Drug Abuse and Mental Health Administration (ADAMHA) to the Indian Health Service (IHS). Funds for Indian alcoholism treatment projects will be included in the Labor-HEW appropriation bill.
- The Congress has added \$47.8 million to your request for construction of Indian health facilities. This amount includes an increase over your 1977 request of \$18.4 million for sanitation services and \$29.4 million to partially construct or plan for a variety of hospitals and clinics.

Forest Service

A net increase of \$26 million for the Forest Service (Department of Agriculture) is the result of the following Congressional actions:

- An increase of \$30 million for the Youth Conservation Corps to restore this program to the 1976 funding level. You had proposed a reduced 1977 program--using funds deferred from 1976--and your budget requested no new funding.
- A \$27 million reduction for forest road construction. This reduction is illusory as the program level would actually be increased a net \$45 million from existing contract authority. This carries with it a corresponding increase in outlays. In its scorekeeping, the Congress has "shifted" \$27 million in forest road construction contract authority, which is counted as budget authority, to an appropriation to liquidate contract authority, which is not counted as budget authority. Through this financial adjustment, the Congress is able to show a reduction from your 1977 appropriation request while actually dictating a major increase in spending.
- Increases totaling \$23 million to provide additional support for a variety of Forest Service activities including forest



insect and disease control, timber sale administration, forest fire control, construction and land acquisition, and a variety of research projects. Taken individually, none of these add-on's to your requests are large, nor do they represent the initiation of any new programs.

Major Decreases:

Federal Energy Administration

The enrolled bill provides \$152.8 million less than your \$750.8 million request for the Federal Energy Administration. This decrease is distributed as follows:

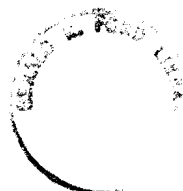
- a reduction of \$110 million for the Strategic Petroleum Reserve. Your budget assumed purchase of 50 million barrels of oil for the Reserve. In this bill, the Congress has provided funds for the purchase of 40 million barrels, since it believes that amount to be a more reasonable estimate due to time factors involved in developing this program, acquiring storage sites, developing storage facilities, and purchasing oil. The House Appropriations Committee has indicated that it would consider a supplemental budget request should the storage of additional supplies of oil become possible.
- a reduction of \$42.8 million, 60 percent of which is applied to State grants for energy conservation and environment programs. Other minor decreases are applied to energy resource development, policy and analysis activities, and executive direction and administration. These reductions could result in a personnel ceiling level that is 300-400 positions lower than the level in your amended request. This lower level would not differ significantly from FEA's current on-board strength.

Petroleum Reserves

A reduction of \$15.3 million in funds you requested for production of oil from Naval Petroleum Reserves reflects a reestimate of the anticipated costs of production facilities and development drilling at Naval Petroleum Reserve No. 3 (Teapot Dome, Wyoming). The reestimate corresponds to our most recent projection of funds required for this project. The reduction, therefore, is not objectionable.

Personnel Mandates

The mounting effort of the Congress to control personnel levels through the appropriations process is applied in this bill to



the Department of the Interior in two ways: (1) appropriation language, and (2) directives in committee reports.

A language provision in the enrolled bill states that:

...the full-time permanent employees hired by the Bureau of Mines to staff the mining research center at Carbondale, Illinois, shall not be counted against or considered to be a part of any employment ceiling assigned to the Department of the Interior.


While we object to this provision as an intrusion on an executive branch function, the provision itself will have little effect on the establishment of personnel employment ceilings. The personnel at the Carbondale research center will be counted against a separate and distinct employment ceiling, and the ceiling for the Department of the Interior will be lowered accordingly.

Although this provision is the only personnel-related directive specified in the enrolled bill, the reports of both the House and Senate Appropriations Committees address the matter of employment ceilings directly. The House report contains the following:

Maximum efficiency and economy should be realized in the expenditure of Federal funds. It is clear that personnel ceilings greatly undermine this objective. The Committee strongly believes that dollar levels and prudent management, rather than artificially contrived personnel ceilings, should govern the level of permanent positions allocated to an agency. The Committee expects that OMB and the various Departments will recognize the wastefulness and futility of artificially low ceilings.

The Senate report states, in somewhat stronger language:

As noted in several sections of this report, the Committee has recommended increases that entail expanded employment. In many cases the Committee has spelled out required additions in permanent positions and has stipulated that these increases shall not be thwarted by position ceilings imposed by the Administration and shall not be accommodated at the expense of other agencies' personnel needs. The Committee has refrained from including language in the bill that would mandate personnel levels



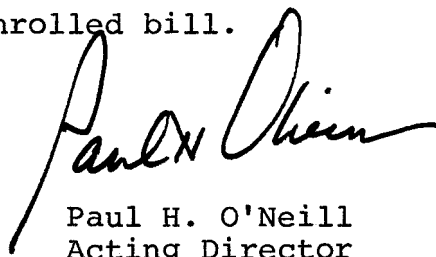
because of obvious problems associated with any employment number fixed by law. However, if its directives are ignored and approved program increases frustrated by inadequate employment levels--including the costly practice of 'firing' so-called temporary personnel at year's end to meet a synthetic ceiling requirement--the Committee is prepared to turn to bill language.

Recommendation

While the increases contained in the bill are objectionable, some of the \$102.5 million increase may be ameliorated through the development of rescission and deferral proposals which we will submit for your consideration at a later date.

The exclusion of employees of the Carbondale mining research center from personnel ceilings of the Department of the Interior is an unwarranted intrusion on your management of executive branch agencies, but overall personnel levels should not be affected if the Department of the Interior ceiling is reduced by the amount of expected personnel at Carbondale.

I recommend that you sign the enrolled bill.



Paul H. O'Neill
Acting Director

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: July 29

Time: 930am

FOR ACTION: George Humphrey^S cc (for information): Jack Marsh
 Glenn Schleede^{AK} Jim Cavanaugh
 Lynn May^{JK} Ed Schmults
 Max Friedersdorf^{OK}
 Ken Lazarus^{OK} Steve McConahey^{OK}
 Bill Seidman^{OK}

FROM THE STAFF SECRETARY

DUE: Date: July 30

Time: noon

SUBJECT:

H.R. 14231-Dept. of Interior and related agencies
appropriation Act, 1977

ACTION REQUESTED:

- | | |
|---|---|
| <input type="checkbox"/> For Necessary Action | <input type="checkbox"/> For Your Recommendations |
| <input type="checkbox"/> Prepare Agenda and Brief | <input type="checkbox"/> Draft Reply |
| <input checked="" type="checkbox"/> For Your Comments | <input type="checkbox"/> Draft Remarks |

REMARKS:

please return to judy johnston, ground floor west wing



PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
For the President

July 29

Time: 930am

ACTION: ✓ George Humphreys
 Glenn Schleede
 Lynn May
 Max Friedersdorf
 Ken Lazarus
 Bill Seidman

cc (for information): Jack Marsh
 Jim Cavanaugh
 Ed Schmults

Steve McConahey

FROM THE STAFF SECRETARY

DUE: Date: July 30

Time: noon

SUBJECT:

H.R. 14231-Dept. of Interior and related agencies
 appropriation Act, 1977

ACTION REQUESTED:

 For Necessary Action For Your Recommendations Prepare Agenda and Brief Draft Reply For Your Comments Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

*I recommend
 approval
 ant*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

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James M. Cannon
 For the President

J
 1

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: July 29

Time: 930am

FOR ACTION: George Humphreys
 Glenn Schleede
 Lynn May
 Max Friedersdorf
 ✓ Ken Lazarus
 Bill Seidman

FROM THE STAFF SECRETARY

cc (for information): Jack Marsh
 Jim Cavanaugh
 Ed Schmults

Steve McConahey

DUE: Date: July 30

Time: noon

SUBJECT:

H.R. 14231-Dept. of Interior and related agencies
 appropriation Act, 1977

ACTION REQUESTED:

 For Necessary Action For Your Recommendations Prepare Agenda and Brief Draft Reply For Your Comments Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

No objection -- Ken Lazarus 7/29/76

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James M. Cannon
 For the President

J:
 1

JUL 29 RECD

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

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Jim Cavanaugh
Ed Schmults

Steve McConahey

FROM THE STAFF SECRETARY

DUE: Date: July 30

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SUBJECT:

H.R. 14231-Dept. of Interior and related agencies
appropriation Act, 1977

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

Approval
JMS

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James M. Cannon
For the President

J
r

THE WHITE HOUSE

MEMORANDUM

WASHINGTON

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July 29

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Jim Cavanaugh
Ed Schmults

M.C.
Steve McConahey

FROM THE STAFF SECRETARY

DUE: Date: July 30

Time: noon

SUBJECT:

H.R. 14231-Dept. of Interior and related agencies
appropriation Act, 1977

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

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If you have any questions or if you anticipate a
delay in submitting the required material, please
telephone the Staff Secretary immediately.

James M. Cannon
For the President

J.

To -
J. Carmona
7-28-76
6:00 p.m.

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

JUL 28 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 14231 - Department of the Interior
and Related Agencies Appropriation Act, 1977
Sponsor - Rep. Yates (D), Illinois

Last Day for Action

August 3, 1976 - Tuesday

Purpose

Appropriates for fiscal year 1977 a total of \$5,814,102,000 in budget authority for activities of the Department of the Interior; the U.S. Forest Service (Agriculture); Indian health services (Health, Education, and Welfare); the Energy Research and Development Administration; the Federal Energy Administration; and certain small agencies.

The bill also appropriates the \$20,000,000 in supplemental transition quarter funds you requested on June 25, 1976, for emergency assistance to the Government of Guam. These funds--urgently needed to restore governmental services and provide emergency repairs to damaged public facilities in the wake of Typhoon Pamela--will be available upon enactment of this bill.

Agency Recommendations

Office of Management and Budget

Approval

Affected agencies

Approval (informally)

Discussion

The enrolled bill provides \$102.5 million more in 1977 budget authority than your total requests of \$5,711.6 million. The effect of Congressional changes to your requests is to increase estimated outlays by \$92 million in 1977 and by \$209 million in 1978.

Calendar No. 937

94TH CONGRESS }
2d Session }

SENATE }

REPORT
No. 94-991

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATION BILL, 1977

JUNE 25 (legislative day, JUNE 18), 1976.—Ordered to be printed

Mr. ROBERT C. BYRD, from the Committee on Appropriations,
submitted the following

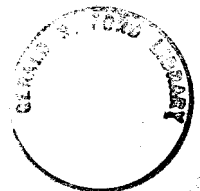
REPORT

[To accompany H.R. 14231]

The Committee on Appropriations, to which was referred the bill (H.R. 14231) making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1977, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended:

FISCAL YEAR 1977

Amount of bill as passed by House.....	\$5, 957, 896, 000
Amount of increase by Senate.....	305, 313, 000
<hr/>	
Total of bill as reported by Senate.....	6, 263, 209, 000
Estimates considered by House.....	5, 900, 709, 000
Estimates considered by Senate.....	6, 007, 953, 000
The bill as reported to the Senate:	
Over the budget estimate, 1977.....	255, 256, 000
Over appropriations, 1976.....	1, 063, 073, 000
<hr/>	



SUMMARY OF BILL

For this bill, estimates totaling \$6,007,953,000, which include new obligational authority and amounts necessary to liquidate contract authorization, were considered by the Committee for the programs and activities of the agencies and bureaus of the Department of the Interior—except the Alaska Power Administration; the Southeastern Power Administration; the Southwestern Power Administration; and Bonneville Power Administration; and the Bureau of Reclamation—and the following related agencies:

Forest Service (Department of Agriculture).
 Energy Research and Development Administration.
 Federal Energy Administration.
 Funds Appropriated to the President—Petroleum Reserves.
 Indian Health Service, Health Services Administration, and Indian Education Act, Office of Education (Department of Health, Education, and Welfare).
 Indian Claims Commission.
 Navajo and Hopi Relocation Commission.
 Smithsonian Institution.
 National Gallery of Art.
 Woodrow Wilson International Center for Scholars.
 National Foundation on the Arts and the Humanities.
 Commission of Fine Arts.
 National Capital Planning Commission.
 American Revolution Bicentennial Administration.
 Franklin Delano Roosevelt Memorial Commission.
 Joint Federal-State Land Use Planning Commission for Alaska.
 Pennsylvania Avenue Development Corporation.

The Committee recommends appropriations totaling \$6,263,209,000 for the programs and activities in this bill. This includes \$5,437,597,000 for definite and \$535,218,000 for indefinite appropriations; \$265,394,000 in appropriations to liquidate contract authority; and \$25,000,000 in borrowing authority. This is an increase of \$255,256,000 in the budget estimates and \$305,313,000 in the House allowance. The Committee acted on \$107,244,000 in budget amendments not considered by the House.

MAJOR CHANGES RECOMMENDED IN THE BILL

The Committee has recommended significant increases in the Administration's budget proposal across a wide sweep of programs to enhance the nation's natural resources and expand energy development. At the same time, selected reductions in programs of lesser priority have enabled the Committee to keep within its assigned ceiling on budget authority and outlays.

In the area of land and water needs, forest, range and wildlife resources, the Committee has recommended more than \$80 million in additional appropriations. These additional funds are directed mainly to the Bureau of Land Management, U.S. Fish and Wildlife Service, and the Forest Service.

Recreation resources have drawn additional funds exceeding \$156 million. These additional moneys are directed primarily at the growing backlog in National Park operations, maintenance and construc-

tion, and particularly at rapidly mounting land acquisition needs of the National Park System, National Forest recreation and wilderness areas, and endangered species habitat.

Energy and mineral programs of the Interior Department have also merited increased support in the Committee's recommendations—more than \$12 million over the budgeted programs for the Geological Survey, Bureau of Mines and Mining Enforcement and Safety Administration alone.

Principally because of unacceptable reductions proposed in the Administration's budget for health and construction programs, the Committee is recommending some \$91 million in added funding for Indian programs. Major attention has been devoted to education programs and to school and health facilities.

The budget recommended sharp increases in energy resource development and in energy research, development and demonstration. In view of the demonstrated capabilities of the various administering agencies to obligate effectively the sharp spending increases provided in recent years, the Committee has exercised restraint in recommending added moneys. Nonetheless, the Committee has marked in an increase of more than \$55 million for the Energy Research and Development Administration, directed chiefly at conservation R. & D.

A major reduction recommended by the Committee is in petroleum purchases for the Strategic Petroleum Reserve. This is based not on a program reduction but on the Committee's estimate of actual needs and capability. Funds to implement the early storage plan by acquiring storage sites and facilities have just become available in the recently-enacted second supplemental appropriations bill, and it was highly questionable whether the Federal Energy Administration would be able to obligate the \$550 million requested in the budget. Accordingly, the Committee recommends a \$110 million reduction, in agreement with the House-reported allowance. Smaller reductions have been recommended for several agencies funded in the bill, mainly in salaries and expenses.

PERSONNEL LIMITATIONS

As noted in several sections of this report, the Committee has recommended increases that entail expanded employment. In many cases the Committee has spelled out required additions in permanent positions and has stipulated that these increases shall not be thwarted by position ceilings imposed by the Administration and shall not be accommodated at the expense of other agencies' personnel needs. The Committee has refrained from including language in the bill that would mandate personnel levels because of obvious problems associated with any employment number fixed by law. However, if its directives are ignored and approved program increases frustrated by inadequate employment levels—including the costly practice of "firing" so-called temporary personnel at year's end to meet a synthetic ceiling requirement—the Committee is prepared to turn to bill language.

ROAD CONSTRUCTION

In order to avoid the recurring necessity for Congressional action on annual deferrals or rescissions of road construction contract authority available under past Federal-Aid Highway Acts, the Commit-

tee has included language in the contract liquidation appropriation accounts of the Bureau of Land Management, National Park Service and Forest Service rescinding remaining unused obligating authority under the Federal-Aid Highway Act of 1973. Such language is not necessary for the Bureau of Indian Affairs since that agency has exhausted its contract authority. Under the Budget Reform Act, future authorizations will be subject to annual appropriations. Rescission of outstanding contract authority will permit straight budget authority appropriations, as with other construction activities of these agencies, and simplify appropriations procedures. All of the above agencies have the basic authority for road construction, and any future needs in the current year, should they arise, can be accommodated through a direct appropriation.

UNAUTHORIZED PROGRAMS

The Committee has recommended appropriations for several on-going programs where necessary annual or periodic authorizing legislation has not yet been enacted. In all cases, the appropriate legislation has been reported to the Senate (or passed the Senate) by the May 15 deadline established by the new budget control legislation, and the amounts will be available only upon enactment of authorizing legislation. The unauthorized programs funded in the bill are as follows:

Historic preservation grants (S. 327 passed Senate October 29, 1975, sent to Conference May 17, 1976);

Energy Research and Development Administration (part) (S. 3105 reported to the Senate May 14, 1976);

Federal Energy Administration (H.R. 12169 passed Senate June 16, 1976, sent to Conference June 16, 1976);

Indian Claims Commission (S. 2981 passed Senate April 9, 1976);

National Foundation on the Arts and the Humanities (H.R. 12838 passed Senate May 20, 1976, sent to Conference June 18);

Endangered Species (Fish and Wildlife Service) (sent to the President June 21, 1976);

Pennsylvania Avenue Development Corporation (S. 1689 passed Senate December 18, 1975).

REVENUES GENERATED BY AGENCIES IN THE BILL

The table below displays receipts generated by activities in this bill on an actual basis for fiscal year 1975 and on an estimated basis for fiscal years 1976 and 1977. Principal revenues are generated by off-shore oil and gas leasing activities.

Receipts	Fiscal year 1975	Fiscal year 1976	Fiscal year 1977
Department of the Interior.....	3,228,102,000	3,929,814,000	7,018,913,000
Forest Service.....	373,061,441	485,415,000	488,475,000
Total.....	3,601,163,441	4,415,229,000	7,507,388,000

TITLE I—DEPARTMENT OF THE INTERIOR

LAND AND WATER RESOURCES

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

Appropriation, 1976.....	\$215,463,000
Budget estimate, 1977.....	120,240,000
House allowance.....	216,299,000
Committee recommendation.....	223,829,000

¹ Includes \$10,540,000 in S. Doc. 94-213 not considered by House.

The Committee recommends an appropriation of \$223,829,000, an increase of \$3,589,000 in the budget estimate and \$7,530,000 in the House allowance. Changes in the budget estimate are detailed in the following table:

Coal leasing.....	-\$300,000
Offshore oil and gas.....	-2,000,000
Public domain forest management.....	+1,100,000
Soil and water management.....	+1,000,000
Range management.....	+4,000,000
Wildlife management.....	+890,000
Additional motor vehicles.....	-900,000
Pay act costs.....	-201,000

Energy leasing.—A budget amendment totaling \$10,540,000 to implement the Department's new coal leasing policy was transmitted too late for House consideration. This proposal consisted of \$9,640,000 for leasing operations and related environmental assessments and \$900,000 for additional vehicles. The Committee recommends a reduction of \$300,000 for leasing operations and directs the Bureau to utilize existing resources for vehicle acquisitions. The recommendation will provide \$14,289,000 for coal leasing, primarily for environmental work.

The Committee recommends a \$2,000,000 reduction in the \$60,428,000 request for Outer Continental Shelf oil and gas leasing. Because of continuing slippage in the leasing schedule, the reduction has been applied to post-development monitoring studies.

The Committee is concerned about the safety of existing and contemplated offshore oil and gas drilling and production platforms. Recent technological developments now make it possible to videotape underwater structures to determine deterioration and breakage. With many platforms now in service five years or longer, the Committee suggests that the Department fully explore the advisability of utilizing these new inspection techniques to assess existing and potential problems in these offshore facilities.

Renewable resources management.—The Committee has recommended a total of \$57,209,000 for forest, range, wildlife, and soil and water management and fire protection on the public domain, an in-

crease of \$6,990,000 in the budget request. These increases, in consonance with the House allowance, are targeted for demonstrated deficiencies in forest and range resources programs. The recommendation includes a \$110,000 reduction for management of game ranges which have been placed solely under the Fish and Wildlife Service. The Committee has recommended \$6,160,000 for recreation and cultural resource management, the budget estimate.

The Committee has learned that a forestry program increase appropriated by the Congress for fiscal year 1976 could not be utilized as intended because position ceilings fixed by the Office of Management and Budget would not permit the hiring of required personnel. Although the Committee has reluctantly approved a reprogramming of the funds, it does not intend to permit this practice in the future.

The Committee's recommendations are detailed below by activity:

Activity	Budget estimate	Committee recommendation
Energy and minerals management.....	\$92,324,000	\$89,474,000
Lands and realty management.....	37,151,000	37,091,000
Surface resource use and protection.....	58,669,000	63,369,000
Planning for multiple use.....	8,656,000	8,656,000
Cadastral survey.....	15,892,000	15,892,000
Firefighting and rehabilitation.....	4,750,000	4,750,000
General administration.....	4,798,000	4,798,000
Pay act costs.....	(4,027,000)	-201,000

Within available funds, the Committee directs that \$100,000 be utilized for orthophotoquad mapping in Wyoming in cooperation with the Geological Survey, and \$100,000 be used to continue the experimental tansy ragwort control program in Oregon.

CONSTRUCTION AND MAINTENANCE

Appropriation, 1976.....	\$9,404,000
Budget estimate, 1977.....	9,884,000
House allowance.....	7,510,000
Committee recommendation.....	9,970,000

The Committee recommends an appropriation of \$9,970,000, increasing the budget estimate by \$86,000 and the House allowance by \$2,460,000. This recommendation restores the House cut of \$2,600,000 for a Fairbanks, Alaska, district office and provides budget additions of \$40,000 for the Winddrinker Overlook and \$50,000 for the Goldeneye Reservoir road, both in Wyoming. The allowance agrees with House a reduction of \$4,000 in pay costs.

PUBLIC LANDS DEVELOPMENT ROADS AND TRAILS

Appropriation, 1976.....	\$3,183,000
Budget estimate, 1977.....	5,000,000
House allowance.....	5,000,000
Committee recommendation.....	5,000,000

The Committee recommends an appropriation of \$5,000,000 to liquidate contract obligations authorized under the Federal-Aid Highway Act, the same as the budget estimate and the House allowance.

OREGON AND CALIFORNIA GRANT LANDS

(Indefinite Appropriation of Receipts)

Appropriation, 1976.....	\$28,000,000
Budget estimate, 1977.....	30,000,000
House allowance.....	30,000,000
Committee recommendation.....	30,000,000

The Committee recommends an appropriation of \$30,000,000, the same as the budget estimate and House allowance, based on a portion of the estimated gross receipts from timber activities on the revested Oregon and California grant lands. Again this year the Committee directs that the Bureau utilize \$4.5 million of the additional funds anticipated to be available in fiscal year 1977 to acquire an appropriate site and construct needed new administrative facilities in Medford, Ore. Receipts in the current year apparently will not be sufficient to cover the facility expenses.

RANGE IMPROVEMENTS

(Indefinite Appropriation of Receipts)

Appropriation, 1976.....	\$5,435,000
Budget estimate, 1977.....	7,235,000
House allowance.....	7,235,000
Committee recommendation.....	7,235,000

The Committee recommends an appropriation of \$7,235,000, the same as the budget estimate and the House allowance.

RECREATION DEVELOPMENT AND OPERATION OF RECREATION FACILITIES

(Indefinite, Special Fund)

Appropriate, 1976.....	\$300,000
Budget estimate, 1977.....	300,000
House allowance.....	300,000
Committee recommendations.....	300,000

The Committee recommends an appropriation of \$300,000, the same as the budget estimate and the House allowance.

OFFICE OF WATER RESEARCH AND TECHNOLOGY

SALARIES AND EXPENSES

Appropriation, 1976.....	\$18,180,000
Budget estimate, 1977.....	22,273,000
House allowance.....	21,003,000
Committee recommendation.....	21,553,000

The Committee recommends an appropriation of \$21,553,000, a reduction of \$720,000 in the budget estimate and a \$550,000 increase in the House allowance.

A substantial portion of the changes in the budget request reflects Congressional action on authorizing legislation. Title II of the Water

Resources Research Act was not renewed, and increases were approved for saline water conversion. The Committee recommendation provides the full authorization for saline water conversion together with a \$2,630,000 increase for grants to institutes under title I of the Water Resources Research Act. The increase will raise individual State grants from \$110,000 to \$160,000 and provide grants of \$80,000 each to the District of Columbia and the Virgin Islands and \$40,000 to Guam. Administrative costs have been reduced by \$1,000,000.

Included in the Committee's recommendation are \$1,300,000 for seawater membrane development at Wrightsville Beach, N.C., and \$1,150,000 for brackish water membrane development at Roswell, N. Mex.

The Committee's recommendations are detailed below:

Activity	Budget estimate	Committee recommendation
Assistance to states for institutes	\$5,730,000	\$8,360,000
Matching grants to institutes	3,200,000	3,200,000
Water resources research	4,450,000	2,000,000
Technology development	5,500,000	4,700,000
Scientific information center	1,100,000	1,100,000
Administration	2,293,000	2,213,000
Pay costs		-5,000
Travel costs		-15,000

FISH AND WILDLIFE AND PARKS

BUREAU OF OUTDOOR RECREATION

SALARIES AND EXPENSES

Appropriations, 1976	\$5,889,000
Budget estimate, 1977	6,187,000
House allowance	5,961,000
Committee recommendation	5,961,000

The Committee recommends an appropriation of \$5,961,000, a decrease of \$226,000 below the budget estimate and the same as the House allowance. The decreases in the budget estimate consist of \$98,000 for development of data for the 5-year revision of the nationwide plan, \$90,000 for a State provided data system, \$3,000 for pay and personnel costs, and \$35,000 for travel.

Although program reductions are related to data collection activities, if the Department believes these data needs are of a high priority they may be accommodated within total funds available.

LAND AND WATER CONSERVATION FUND

Appropriation, 1976	\$316,986,000
Budget estimate, 1977	300,000,000
House allowance	307,056,000
Committee recommendation	430,461,000

The Committee recommends an appropriation of \$430,461,000, an increase of \$130,461,000 in the budget request and \$123,405,000 in the House allowance.

This substantial increase, directed to Federal land acquisition, is to be financed from the unappropriated balance available in the Land and Water Conservation Fund. It is in response to congressional con-

cern over the staggering backlog of authorized land acquisitions. The backlog exceeds \$2.3 billion in currently authorized areas and pending legislation considered likely to be enacted would add another \$640 million—a total approaching \$3 billion. The Committee again expresses the hope that legislative committees will exercise restraint in considering future park, forest and wildlife additions.

Several proposals submitted to the Committee involved additional appropriations from the Fund of more than \$230 million. The Committee's recommendation was developed after careful consideration of both the needs and the capabilities of the concerned agencies. The amount recommended is deemed to be the maximum that can be obligated effectively and is directed to the highest priority acquisitions.

The increases are summarized below by agency:

National Park Service	+\$95,000,000
Forest Service	+27,000,000
Fish and Wildlife Service	+8,500,000

Specific Committee recommendations are displayed in the following table:

Activity	Budget estimate	Committee recommendation	Change
STATE PROGRAM			
Assistance to States	\$175,516,000	\$175,516,000	
FEDERAL PROGRAMS			
National Park Service:			
Deficiencies	2,500,000	4,500,000	+2,000,000
Inholdings	15,000,000	23,400,000	+8,400,000
Relocation	2,000,000	2,000,000	
Recently authorized areas:			
Appalachian Trail	500,000	1,000,000	+500,000
Apostle Island National Lakeshore, Wis.	150,000	150,000	
Bighorn Canyon National Recreation Area, Mont.	255,500	450,122	+194,622
Big Cypress National Preserve, Fla.	15,000,000	35,000,000	+20,000,000
Big Thicket National Preserve, Tex.	9,300,000	19,300,000	+10,000,000
Boston NHP, Mass.		1,600,000	+1,600,000
Canaveral National Seashore, Fla.	3,000,000	6,938,500	+3,938,500
Cape Cod National Seashore, Mass.	2,000,000	2,000,000	
Cape Lookout National Seashore, N.C.	1,000,000	4,568,753	+3,568,753
Colonial National Historic Park, Va.	1,000,000	1,000,000	
Cumberland Island National Seashore, Ga.		246,000	+246,000
Cuyahoga Valley National Recreation Area, Ohio	5,700,000	10,700,000	+5,000,000
Delaware Water Gap National Recreation Area, Pa.		5,000,000	+5,000,000
Everglades National Park, Fla.	1,000,000	1,000,000	
Fire Island, National Seashore, N.Y.	269,162	269,162	
Golden Gate National Recreation Area, Calif.		2,000,000	+2,000,000
Grand Canyon National Park, Ariz.	920,000	920,000	
Indiana Dunes National Lakeshore, Ind.	1,500,000	2,500,000	+1,000,000
Lake Mead National Recreation Area, Nev.	1,000,000	2,282,438	+1,282,438
Lower St. Croix National Scenic Riverways, Minn.	3,000,000	11,000,000	+8,000,000
Minute Man National Historic Park, Mass.		863,000	+863,000
Point Reyes National Seashore, Calif.	150,000	800,000	+650,000
Rocky Mountain National Park, Colo.	246,569	246,569	
Sleeping Bear Dunes National Lakeshore, Mich.	5,000,000	12,330,315	+7,330,315
Valley Forge NHP, Pa.		3,400,000	+3,400,000
Virgin Island National Park		5,425,000	+5,425,000
Voyageurs National Park, Minn.	6,811,769	11,313,141	+4,501,372
Total, National Park Service	77,303,000	172,303,000	+95,000,000
Forest Service:			
National recreation areas:			
Whiskeytown-Shasta Trinity National Recreation Area, Calif.	1,000,000	1,000,000	
Sawtooth National Recreation Area, Idaho	6,740,000	8,694,000	+1,954,000
Oregon Dunes National Recreation Area, Oreg.	400,000	515,000	+115,000
Mount Rogers National Recreation Area, Va.	2,000,000	2,000,000	
Spruce Knob-Seneca Rocks National Recreation Area, W. Va.	1,000,000	1,000,000	
Hells Canyon, Idaho		1,000,000	+1,000,000

Activity	Budget estimate	Committee recommendation	Change
Forest Service—Continued			
National trails system:			
Appalachian Trail	\$3,120,000	\$3,120,000	
Pacific Crest Trail	500,000	500,000	
Wilderness and primitive areas	2,000,000	3,500,000	+\$1,500,000
Deficiency awards and inholdings	3,552,000	4,552,000	+1,000,000
Lake Tahoe Basin	3,300,000	3,300,000	
National wild and scenic rivers:			
Chattooga, N.C., S.C., Ga	872,000	872,000	
Middle Fork Clearwater, Idaho	1,040,000	1,040,000	
Eleven Point, Mo.	2,000,000	2,000,000	
Feather, Calif.	604,000	604,000	
Rogue, Oreg.	987,000	987,000	
Middle Fork Salmon, Idaho	310,000	310,000	
Cascade Head scenic research areas	536,000	1,636,000	+1,100,000
National Forest composites		20,331,000	+20,331,000
Total, Forest Service	29,961,000	56,961,000	+27,000,000
U.S. Fish and Wildlife Service:			
Special legislation:			
San Francisco Bay, Calif.	1,600,000	1,600,000	
Great Dismal Swamp National Water Reserve, N.C., Va.	2,500,000	2,500,000	
Tinicum National Environmental Center, Pa.		750,000	+750,000
Recreation additions:			
Great Swamp, N.J.	495,000	495,000	
Desert National Water Reserve, Nev.	400,000	400,000	
Santa Ana National Water Reserve, Tex.	300,000	300,000	
National Wildlife refuges:			
National Elk Refuge, Wyo.		300,000	+300,000
San Bernard NWR, Tex.		1,100,000	+1,100,000
Ding Darling NWR, Fla.		300,000	+300,000
Great White Heron refuge, Fla.		100,000	+100,000
Endangered species	4,500,000	7,950,000	+3,450,000
Deficiencies	1,200,000	1,200,000	
Total, U.S. Fish and Wildlife Service	8,495,000	16,995,000	+8,500,000
Bureau of Land Management:			
King Range NCA, Calif.	46,000	46,000	
Pacific Crest Trail, Calif.	157,000	157,000	
Rio Grande National Scenic Riverways, N. Mex.	47,000	47,000	
Rogue NSR, Oreg.	1,750,000	1,750,000	
Total, Bureau of Land Management	2,000,000	2,000,000	
Administrative expenses	6,725,000	6,686,000	-39,000
Total, land and water conservation fund	300,000,000	430,461,000	+130,461,000

Included within the additional \$20,331,000 for addition national forest composites are the following amounts and acquisitions:

Gallatin Canyon (Goodrich property), Mont.	\$950,000
Deerlodge-Beaverhead (Mt. Haggin Ranch), Mont.	1,100,000
Cleveland NF (Kemp Ranch), Calif.	675,000

Within the total funds available to the Forest Service for deficiencies and inholdings, the Committee directs that \$1,590,000 shall be used to complete condemnation payments on the Circle-C Ranch property, Hells Canyon NRA, Idaho and Oregon.

Without otherwise diminishing its previously stated position that lands in public ownership ought to be acquired for Federal park purposes by donation (Senate Report 238, 90-1), the Committee wishes to clarify that Federal acquisitions by negotiated purchase at fair market value or condemnation need not be precluded (1) when private property is transferred to public ownership subsequent to the authorization of Federal acquisition; and (2) when a public body has ownership or a lesser interest in land because of unpaid taxes or other debt owed a state or local government; and (3) when a public body has acquired land at the request of a Federal agency for subsequent con-

veyance to such agency for use as Federal parkland; provided, that the amount of reimbursement shall not exceed fair market value or the amount expended by the public body, including reasonable expenses, whichever is the lesser amount.

U.S. FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

Appropriation, 1976	\$120,750,000
Budget estimate, 1977	122,821,000
House allowance	127,799,000
Committee recommendation	129,169,000

The Committee recommends an appropriation of \$129,169,000, an increase of \$6,348,000 in the budget estimate and \$1,370,000 in the House allowance. Recommendations are detailed below by activity:

Activity	Budget estimate	Committee recommendation
Habitat preservation	\$23,671,000	\$23,771,000
Wildlife resources	51,863,000	54,359,000
Fishery resources	26,091,000	28,622,000
Endangered species	9,198,000	9,198,000
Interpretation and recreation	7,003,000	7,268,000
General administration	4,995,000	4,995,000
Pay costs		-44,000

The following table displays specific increases recommended by the Committee:

Lake Champlain environmental studies	\$100,000
Refuge rehabilitation	800,000
Sherburne NWR, Minn.	30,000
Operation of 3 game ranges (30 positions)	525,000
Warm Springs NFH, Ore.	100,000
Indian fishing rights decision	2,057,000
Great Dismal Swamp NWR, Va.	186,000
Agassiz NWR, Minn.	55,000
Alaska fishery resources	300,000
Bowden NFH, W. Va.	48,000
White Sulfur Springs NFH, W. Va.	6,000
Steamship Bertrand relics	225,000
Rice Lake, NWR, Minn.	40,000
Miles City hatchery, Mont.	20,000
Blackbird control	900,000

Major changes in the House allowance include restoration of \$1,450,000 in resource development and planning and biological services and disallowance of a \$1,800,000 increase for law enforcement. The Committee is sympathetic to the law enforcement needs created by changes in retirement laws but feels the solution lies in corrective legislation. Thus the Committee concurs with the House in urging the responsible legislative committees to consider amendments with the costs and personnel displacement problems in mind.

Last year the Committee directed the Service to defer reorganizational plans to establish a network of area offices within its five regions until congressional committees could appraise the proposal. Subsequent inquiries, including a review by the General Accounting Office, did not develop any significant problems involved in the area office

concept. It has not been determined, however, whether particular benefits, if any, would be realized. The Committee is withdrawing its objections to implementing the area office plan but wishes to be kept fully informed on progress and benefits that might develop. Further, the Committee expects that this reorganization will in no way increase administrative resources at the expense of field operations in terms of both funding and manpower.

The Committee concurs in the House directive that \$67,000 within available funds shall be used for operation and maintenance of the Corning National Fish Hatchery, Ark. Further, an additional \$25,000 in available funds shall be used to reopen the Corning hatchery's aquarium.

As it has with other program additions, the Committee will expect the required positions to be made available regardless of set ceilings, and such additional positions shall not be at the expense of other agencies.

The Federal court (Boldd) decision on Indian fishing rights in western Washington State is based on Federal Indian Treaties. Using funds appropriated by Congress, the BIA and the Fish and Wildlife Service have assisted Indian Tribes and relevant State agencies adjust to the decision's requirements. The Committee directs that in concert with the expenditures of these funds, there will be established a high-ranking advisory group with responsibility for designing a long-range management and enforcement mechanism to conform to Judge Boldd's Indian fishing rights decision. This management plan should also include provisions for a coordinated enhancement program to increase the supply of harvestable fish. This advisory group, formed under the direction of the Secretary of the Interior, shall be constituted in a way which fairly represents the major parties affected by the Boldd ruling.

Upon formulation of an agreed-upon plan for management, enforcement and enhancement of the fisheries affected by the Court's decision, it shall be forwarded to the appropriate State and Federal agencies for implementation. The Secretary should analyze the proper future role of the Department in further assisting the Tribes and State agencies in complying with the decision and protecting the fisheries involved. The Committee expects that the Department's fiscal year 1978 budget request will include necessary amounts in this regard.

The Committee has included language in the bill authorizing the Service to carry out an exchange of aircraft. It is the Committee's understanding that an opportunity exists for the service to exchange an unneeded float plane for a newer aircraft of a design more adaptable to Service needs. The Committee intends this exchange to be advantageous to the government.

CONSTRUCTION AND ANADROMOUS FISH

Appropriation, 1976.....	\$19,311,000
Budget estimate, 1977.....	6,727,000
House allowance.....	14,493,000
Committee recommendation.....	15,330,000

The Committee recommends an appropriation of \$15,330,000, an increase of \$8,603,000 in the budget estimate and a decrease of \$837,000

in the House allowance. The increases above the budget estimate provide for construction at the following locations:

Warm Springs NFH, Oreg.....	\$1,000,000
Muscatatuck NWR, Ind.....	297,000
Okefenokee Swamp NWR, Ga.....	115,000
San Francisco Bay NWR, Calif.....	600,000
White River NFH, Vt.....	1,000,000
Iron River NFH, Wisc.....	500,000
Columbian White-tailed Deer Refuge, Oreg.....	446,000
Agassiz NWR, Minn.....	200,000
Rice Lake NWR, Minn.....	250,000
Bowden NFH, W. Va.....	89,000
White Sulphur Springs NFH, W. Va.....	206,000
Makah NFH, Washington.....	2,000,000
LaCrosse NFH, Wisc.....	1,900,000

The Committee recommendations provide a total of \$11,817,000 for construction and \$3,513,000 for the anadromous fish program.

MIGRATORY BIRD CONSERVATION ACCOUNT (DEFINITE, REPAYABLE ADVANCE)

Appropriation, 1976.....	\$7,500,000
Budget estimate, 1977.....	
House allowance.....	7,500,000
Committee recommendation.....	

The Committee recommends no appropriation under this account, the same as the budget estimate and a decrease of \$7,500,000 below the House allowance.

An estimated \$12,000,000 in Duck Stamp revenues will be available for wetlands purchases in fiscal year 1977.

NATIONAL PARK SERVICE

OPERATION OF THE NATIONAL PARK SYSTEM

Appropriation, 1976.....	\$255,203,000
Budget estimate, 1977.....	272,864,000
House allowance.....	272,685,000
Committee recommendation.....	280,437,000

The Committee recommends an appropriation of \$280,437,000, an increase of \$7,573,000 in the budget request and \$7,752,000 over the House allowance.

Included in the recommendation is restoration of the \$1,000,000 House reduction in interpretive activities and a general program increase of \$7,250,000 to meet the most critical needs of the rapidly expanding National Park System.

Specifically, the Committee recommends an additional \$3,250,000 to fund 683 new permanent positions to staff new areas and to fill personnel reductions in older units. Of the total new positions, 383 are to be converted from existing "part-time" personnel and 300 are added new personnel.

The Committee expects these new positions to be filled without regard to Departmental restrictions imposed under position ceilings fixed by the Office of Management and Budget. These added positions shall not, under any circumstances, be filled at the expense of per-

sonnel allocations to other agencies. The Committee was disturbed at the Administration's failure to provide all the congressionally-approved additional positions in fiscal year 1976 and at certain offsetting reductions elsewhere in the Department for the new positions that were approved. Although reluctant to write personnel provisions into the bill itself, the Committee is prepared to take this step if position directives accompanying this appropriation are not followed.

The balance of the general increase, \$4,000,000, is to fund deferred but badly needed maintenance and rehabilitation in the park system. These are projects that are also designed to enhance job opportunities.

In addition, the Committee has recommended the following increases and decreases in the budget request:

Cuyahoga NRA operations, Ohio.....	+\$177,000
Indiana Dunes NL operations, Ind.....	+296,000
Everglades NP resource research, Fla.....	+400,000
Pay costs.....	-300,000
Travel (administrative).....	-285,000

The Committee shares the concern expressed by the House Committee over the wide variety of "temporary" structures on the Mall for the bicentennial in the nation's capital. However, the small theater recently built near the Washington Monument serves a useful and popular role and does not appear to intrude on the general Mall environment. Consideration should be extended to keeping this theater as a permanent facility if satisfactory arrangements can be made for its continued operation without excessive cost to the taxpayer.

PLANNING AND CONSTRUCTION

Appropriation, 1976.....	\$27,457,000
Budget estimate, 1977.....	33,200,000
House allowance.....	37,228,000
Committee recommendation.....	40,237,000

The Committee recommends an appropriation of \$40,237,000, an increase of \$7,037,000 in the budget estimate and \$3,009,000 over the House allowance. This recommendation restores the House reduction of \$1,175,000 for the Alaska Task Force and provides increases and decreases as follows:

Project planning and development at the West Beach Unit, Indiana Dunes NL, Ind.....	+\$318,000
Planning, Voyageurs NP, Minn.....	+200,000
Painted Canyon Overlook facilities, Theodore Roosevelt NP, N. Dak.....	+1,000,000
Sewage treatment facilities, Grand Teton NP, Wyo.....	+1,000,000
Utility installation, Cowpens NB, S.C.....	+150,000
Gustavus Airport runway reconstruction, Glacier Bay NM, Alaska.....	+350,000
Father Marquette NM, Mich.....	+1,000,000
Rehabilitation projects.....	+3,000,000
Planning, Harpers Ferry NHP, W. Va.....	+109,000
Roosevelt-Campobello International Park Commission operations.....	+22,000
New area studies.....	-112,000

The \$1,000,000 increase for sewage treatment facilities at Grand Teton National Park will allow work to begin at Flagg Ranch. The Committee will give serious consideration to a supplemental budget request to fund completion of construction at this site and for required construction at Huckleberry Hot Springs.

ROAD CONSTRUCTION

(Liquidation of Contract Authority)

Appropriation, 1976.....	\$40,115,000
Budget estimate, 1977.....	18,000,000
House allowance.....	19,100,000
Committee recommendation.....	23,495,000

The Committee recommends an appropriation of \$23,495,000 to liquidate contracts obligated under authority of the Federal-Aid Highway Act. This is an increase of \$5,495,000 in the budget estimate and \$4,395,000 over the House allowance.

A general increase of \$2,000,000 is recommended for job enhancing rehabilitation and maintenance projects throughout the National Park System, complimenting provisions under the operating and construction accounts.

In addition, the Committee has approved the following specific projects in addition to those budgeted:

Project	Obligation program	Liquidation required
Natchez Trace Parkway:		
Section 3-C construction, Miss.....	\$2,882,000	\$1,500,000
Section 3-X planning, Miss.....	100,000	100,000
Section 1-C planning, Tenn.....	495,000	495,000
Section 3-B planning, Miss.....	465,000	465,000
Sections 3-A-2 and 3-A-3 planning, Miss.....	480,000	480,000
Section 2-D-1 construction, Ala.....	5,633,000	455,000
Cowpens National Battlefield development, S.C.....	1,196,000	-----

PRESERVATION OF HISTORIC PROPERTIES

Appropriation, 1976.....	\$24,666,000
Budget estimate, 1977.....	14,500,000
House allowance.....	19,500,000
Committee recommendation.....	24,500,000

The Committee recommends an appropriation of \$24,500,000, an increase of \$10,000,000 above the budget estimate and \$5,000,000 above the House allowance. The increase is for the grants-in-aid program increasing its total to \$20,000,000. The amount recommended by the Committee includes the following activities:

Grants-in-aid.....	\$20,000,000
Maintenance of the National Register.....	405,000
Historic architectural and archeological services.....	404,000
Historic site survey.....	589,000
Historic American building survey.....	462,000
Historic American engineering record.....	245,000
Archeological investigations and salvage.....	1,831,000
Advisory council on historic preservation support.....	564,000
Total.....	24,500,000

PLANNING, DEVELOPMENT AND OPERATION OF RECREATION FACILITIES

(Indefinite, Special Fund)

Appropriation, 1976.....	\$14,000,000
Budget estimate, 1977.....	14,000,000
House allowance.....	14,000,000
Committee recommendation.....	14,000,000

The Committee recommends an appropriation of \$14,000,000, the same as the budget estimate and the House allowance.

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

Appropriation, 1976.....	\$2,645,000
Budget estimate, 1977.....	3,072,000
House allowance.....	3,072,000
Committee recommendation.....	3,072,000

The Committee recommends an appropriation of \$3,072,000, the same as the budget estimate and the House allowance.

ENERGY AND MINERALS

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

Appropriation, 1976.....	\$272,836,000
Budget estimate, 1977.....	297,858,000
House allowance.....	296,146,000
Committee recommendation.....	306,516,000

¹ Includes \$11,850,000 in S. Doc. 94-213 and \$1,700,000 in S. Doc. 94— not considered by House.

The Committee recommends an appropriation of \$306,516,000, increasing the budget estimate by \$8,658,000 and the House allowance by \$10,370,000.

Increases recommended in the budget request are mainly to restore reductions imposed by the Administration on several activities to offset requested increases in energy-related programs. The Committee recognizes the need to minimize the impact of energy demands, but not to the extent that it undermines ongoing efforts essential to proper resource management and protection.

The Committee's recommended changes are summarized in the following table:

Activity	Budget estimate	Committee recommendation	Change
Quadrangle mapping and revision.....	\$39,686,000	\$40,386,000	+700,000
Land resource surveys.....	31,960,000	33,660,000	+1,700,000
Energy resource surveys.....	19,309,000	25,309,000	+6,000,000
Offshore geologic surveys.....	13,147,000	14,450,000	+1,303,000
Federal water resource investigations.....	19,660,000	20,660,000	+1,000,000
Critical national water problems.....	9,487,000	10,287,000	+800,000
OCS lands.....	39,575,000	37,575,000	-2,000,000
Earth sciences applications.....	1,640,000	1,390,000	-250,000
Environmental impact analysis.....	3,360,000	3,110,000	-250,000
Earth resources observation systems.....	8,423,000	10,423,000	+2,000,000
Coal leasing policy implementation.....	8,450,000	7,450,000	-1,000,000
National petroleum reserve.....	2,700,000	2,500,000	-200,000
Pay costs.....	2,116,000	2,010,000	-106,000
Travel.....	10,390,000	9,351,000	-1,039,000

Energy programs.—While increasing offshore geologic surveys—necessary “front-end” work to accelerate OCS oil and gas leasing—the Committee has recommended a reduction in the OCS management program because of slippage in the lease schedule. The Committee has also recommended a \$6,000,000 increase to restore the fiscal year 1976 level for geothermal resource investigations. It is believed this program should continue to be funded and managed within the Geological Survey instead of the Energy Research and Development Administration where the funds were shifted under budget recommendations.

In a late-arriving budget amendment not considered by the House, the administration proposed an additional \$8,450,000 to implement the Department's new coal leasing policy. Since it is not expected that the new leasing plan will have a significant impact on fiscal year 1977 mining operations, the Committee has recommended reductions of \$200,000 in water resource investigations and \$800,000 in regulation of mining operations.

The amendment also included an additional \$1,000,000 in connection with the transfer of Naval Petroleum Reserve No. 4 in Alaska to the Interior Department. An appropriation of \$800,000 is recommended as sufficient preparation funding pending recommended changes in management of the reserve. Finally, a second budget amendment transmitted as the Committee prepared to mark up the bill proposed an additional \$1,700,000 to enable the USGS to begin work on an extensive environmental impact statement in connection with planning development of the petroleum reserve. The full request has been included in the bill, along with a companion request under the Office of the Secretary.

Land and water resources.—The Committee recommends restoration of the House reduction for Alaska mineral appraisal and has included program increases in mapping, water resources and land information programs totaling \$4,700,000. The budget increases include \$700,000 and 12 positions for earthquake hazards reduction, \$300,000 and 6 positions for groundwater recharge, and \$500,000 to expand studies on the Madison limestone formation.

An additional \$2,100,000 is recommended to augment resource information programs of the Earth Resources Observation System and its data center in South Dakota.

Also approved is \$2,400,000 requested in the budget amendment for repair and replacement of facilities and equipment damaged by a fire at the Denver Federal Center.

Within available funds, the Committee directs that \$100,000 be used for the production of maps depicting transportation systems for use by the Senate Commerce and Interior Committees.

The U.S. technology in predicting earthquakes and other natural disasters has not been developed to any great extent. The Chinese have apparently implemented a system which accurately predicts both the time and location of earthquakes. The U.S. Geological Survey is directed to initiate an exchange with Chinese scientists in order to increase our expertise in this area.

MINING ENFORCEMENT AND SAFETY ADMINISTRATION

SALARIES AND EXPENSES

Appropriation, 1976.....	\$84,465,000
Budget estimate, 1977.....	¹ 91,040,000
House allowance.....	91,098,000
Committee recommendation.....	93,740,000

¹ Includes \$892,000 in S. Doc. 94-213 not considered by House.

The Committee recommends an appropriation of \$93,740,000, an increase of \$2,700,000 in the budget estimate and \$2,642,000 in the House allowance.

Included in the recommendation is a restoration of a \$1,000,000 House reduction for operation of the National Mine Health and Safety Academy. The academy at Beckley, W. Va., will become fully operational in fiscal year 1977, and the Committee believes the full budgeted resources are required for proper and effective management.

The Committee has concurred in House increases of \$1,500,000 for state grants for coal mine health and safety research and training and \$500,000 for operation of the new mine training center at Lexington, Ky. In addition, the Committee recommends \$750,000 and 12 positions for expansion of mechanical and explosive environment testing at the heavy equipment testing laboratory, Wheeling, W. Va.

The Committee has recommended approval of a late-arriving budget amendment of \$892,000 for purchase of additional vehicles required by increased mine inspection personnel.

Finally, the Committee has agreed to a House reduction of \$50,000 in pay costs.

BUREAU OF MINES

MINES AND MINERALS

Appropriation, 1976.....	\$158,818,000
Budget estimate, 1977.....	¹ 157,170,000
House allowance.....	163,315,000
Committee recommendation.....	158,037,000

¹ Includes \$2,800,000 in S. Doc. 94-198 not considered by House.

The Committee recommends an appropriation of \$158,037,000, increasing the budget estimate by \$867,000 and reducing the House allowance by \$5,278,000. Changes in the budget request are detailed below by activity:

Activity	Budget estimate	Committee recommendation
Metallurgy research.....	\$24,367,000	\$24,367,000
Mining research.....	107,130,000	107,520,000
Data collection and analysis.....	14,913,000	14,713,000
Engineering, evaluation, and demonstration.....	9,273,000	10,273,000
Program administration.....	1,487,000	1,487,000
Pay costs.....		-44,000
Travel.....		-279,000

Included in the Committee recommendation is a budget addition of \$1,000,000 for establishment of a mine subsidence control demonstration program in bituminous coal areas of West Virginia, and \$640,000 to bring coal mine health and safety research to the \$30,000,000 level.

The Committee recommendation does not include House additions of \$2,900,000 for metallurgy research and \$5,978,000 for mined land investigations and demonstrations in anthracite coal areas; but it does agree with the House reduction of \$25,000 for the contribution to the World Mining Congress.

A budget amendment proposing \$2,800,000 for relocation of the Bureau's metallurgy research center from College Park to Avondale, Md., has been approved in full. This proposal arrived too late for House consideration.

The Committee has learned that the Bureau is planning to transfer a number of positions from various research centers and facilities in several states in order to staff a research facility at Carbondale, Ill. The Committee does not feel that expansion in one area should be at the expense of others and directs the Bureau not to implement the transfers. The Bureau should seek additional positions if it desires to establish and staff a Federal research facility at Carbondale.

INDIAN AFFAIRS

BUREAU OF INDIAN AFFAIRS

OPERATION OF INDIAN PROGRAMS

Appropriation, 1976.....	\$566,118,000
Budget estimate, 1977.....	589,510,000
House allowance.....	602,610,000
Committee recommendation.....	602,113,000

The Committee recommends an appropriation of \$602,113,000, an increase of \$12,603,000 in the budget request and a reduction of \$497,000 in the House allowance. Changes in the budget estimates are detailed below:

Assistance to formerly private schools.....	+ \$3,000,000
Johnson-O'Malley educational assistance.....	+2,000,000
Career development.....	-1,902,000
Law enforcement.....	+1,500,000
Housing program administrative expenses.....	-200,000
Indian contract support.....	-1,000,000
Business enterprise development.....	-3,000,000
Credit.....	-150,000
Direct employment.....	-1,000,000
Forestry and agriculture.....	+5,500,000
Indian Action Teams.....	+6,000,000
Indian rights protection.....	+1,500,000
Repair and maintenance of BIA schools.....	+4,000,000
General reduction of 150 positions.....	-2,400,000
Pay costs.....	-180,000
Travel costs.....	-1,065,000

Education.—The Committee has concurred in the House increase of \$3,000,000 for assistance authorized by Public Law 93-638 to tribal schools that were formerly private operations. Included in the increase is sufficient funding to meet the operating needs of the Duck-

water Shoshone Elementary School, Nev.; Hannahville Indian School, Mich.; Ojibibwa Elementary School, N. Dak.; St. Francis and Marty Indian Schools, S. Dak.; Paschal Sherman Indian School, Wash.; St. Stephens Indian School, Wyo.

In view of the increase recommended for Indian Action Teams, the Committee has agreed with the House reduction of \$2,000,000 in adult vocational education. The House disallowance of \$305,000 for a Navajo-Hopi study is also included in the Committee's recommendations, along with a budget addition of \$153,000 for expansion of the masters in public health program at Berkeley, California.

The Committee is aware of the participation by BIA and Indian contract schools in Title VII, ESEA, the Bilingual Education Act Programs, and is aware that this federally supported bilingual-bicultural education program has been used to develop outstanding education programs for Indian children. Following the enactment of the Education Amendments of 1974 which provided that a nonprofit institution or organization of an Indian tribe could be considered a local education agency for the purposes of applying for a title VII grant, the utilization of this program for Indian school children was open to increase.

However, the Committee notes that Indian schools are at a disadvantage in applying for and fully utilizing this program because of the limited number of years in which schools may be funded through demonstration programs of this kind, especially when competition for limited funds is growing rapidly. Indian schools are unable to turn to local or state funding sources for continuation of bilingual education programs when Federal participation ends, which causes serious problems in planning and continuing Indian bilingual programs. The Committee, therefore, urges that the Education Office of the Bureau of Indian Affairs develop a program for fiscal year 1978 which would allow the Bureau to pick up successful Indian bilingual education programs when title VII participation ends, and that in the meantime every effort be made to provide additional support for these programs in schools where they are now operating.

The Bureau of Indian Affairs has made little attempt to implement the major recommendations contained in the 1969 Special Subcommittee Report on Indian Education. The Committee feels that budgetary matters affecting educational policy and procedure should be in the hands of educational personnel rather than the hands of the Area Director. The Bureau is directed to develop a system to allow for direct funding of BIA schools from the Central Office to the schools. The Committee intends that this system be in place for the 1978 fiscal year. Further, the Committee will expect a report from the Bureau no later than May 15, 1977 on the steps taken to implement the recommendations contained in the Off-Reservation Boarding School Survey.

The Committee is deeply concerned about the effectiveness of the Bureau of Indian Affairs Central Office Education Program and believes that steps must be taken to correct past deficiencies. Extensive changes in the Bureau's education division structure, however, should not ignore the lessons of the past concerning over-centralization in Washington. It should be noted that the original purpose in establishing the Indian Education Resource Center at Albuquerque was to

bring government closer to the people, and many education and Indian groups still strongly endorse this concept. While the Committee supports the efforts of the Commissioner to improve the educational services of the Bureau, it is compelled to remind him that the Committee feels useful program monitoring and research activities can still be carried out best at the field level, and not in Washington.

In its report on fiscal year 1976 appropriations the House Committee directed the BIA to utilize other budgeted funds totaling \$2,900,000 for operation and maintenance of the Intermountain Indian Boarding School in Utah at a level of \$4,900,000. This operating level was elevated to \$6,300,000 in the House Committee's report on the accompanying bill.

The Committee has learned that the Bureau, in order to comply with the House Committee directive for fiscal year 1976, used \$700,000 in facilities maintenance funds and \$2,200,000 budgeted for other BIA school operations. The latest directive would further disrupt budgeted school maintenance and operations, and the Committee is no longer able to accede to this procedure.

A BIA study of Indian boarding school policy is to be submitted to the Committee shortly in response to its own directive in fiscal year 1976. Until this study report can be analyzed by the Committee, the Committee is compelled to require that school and facility funds be allocated as budgeted within the appropriations approved by the Congress for fiscal year 1977.

The Committee has included an additional \$250,000 in the BIA career development program to provide continuing support for the Indian-into-Medicine (INMED) program now being managed by the Indian Health Service. Funds supplied by anti-poverty and health educational sources will terminate in December, and the IHS currently has no authority to fund the program. It is expected that the BIA will finance continuance of this important physician training program until necessary authorization will enable the IHS to resume management with direct funding.

Law enforcement.—The Committee recommends an additional \$1,500,000 to strengthen law enforcement programs, in agreement with the House. Within the increase, not to exceed \$500,000 shall be used for expenses associated with law enforcement retrocession of the Washoe Tribe, Nevada, and California.

The Committee is troubled at the persistence of the Bureau in draining off law enforcement assistance for administrative expenses and continuing delays in shifting these responsibilities to Indian tribes through contracting. The Committee concurs fully in the provision inserted in the bill by the House that mandates contracting to willing and eligible tribes.

Housing.—The Committee is concerned that the House Committee proposal to shift \$1,000,000 from administrative to program costs within the Bureau's housing improvement program could undermine joint efforts with the Department of Housing and Urban Development. The BIA-HUD program would provide 7,500 new units in addition to the 400 to be built directly by the Bureau. Accordingly, the Committee recommends a \$200,000 reduction in overall administrative costs in lieu of the House proposal.

Vocational training.—The Committee has agreed with the House increase of \$6,000,000 for Indian Action Team but feels the offsetting reduction of \$2,200,000 in direct employment (on-the-job training) would disrupt ongoing programs. The direct employment reduction of \$1,000,000 recommended by the Committee will maintain OJT programs at essentially the fiscal year 1976 level.

Forestry and agriculture.—The Committee endorses the House increase of \$5,500,000 for important forestry and agriculture programs benefiting Indian tribal resources. Within the increase, the Committee directs that \$115,000 be used for an inventory of Coeur D'Alene tribal forestry resources in Idaho, \$475,000 for development of a Quinault tribal forestry program in Washington and sufficient funds to begin a flood control project for the lower Elwha Tribe, S. Dak.

The BIA is also directed to maintain support for the resource management program of the Metlakatla Indian Community at not less than the fiscal year 1976 level.

Indian rights protection.—The Committee recommendation, in agreement with the House, provides an additional \$1,500,000 for Indian rights protection, including \$1,000,000 to assist tribes in implementing the Indian fishing rights decision in Washington. Together with increases recommended for the Fish and Wildlife Service, a total of \$6,452,000 is provided for the programs mandated under the U.S. district court decision, an increase of \$3,057,000 in the budget estimates.

Facilities.—The recommended \$4,000,000 increase for repair and maintenance of school facilities, in agreement with the House, maintains the program expansion provided in the recently enacted second supplemental appropriations bill for fiscal year 1976. This increase stems from reports of unacceptable deterioration of facilities, particularly in the Navajo region. The Committee will expect these added funds to be utilized for improvements and not for increased administrative costs.

Administration.—Committee recommendations include a general reduction in Bureau positions of 150 and \$2,400,000. The House allowance was for a reduction of 250 positions and \$4,000,000, but the Committee fears this large a reduction would have disruptive effects on important programs. In approving a 150-position reduction the Committee directs that none of the reductions shall apply to classroom teachers.

The Committee this year became aware of the Bureau's "3599 account" for administrative and program expenses. The fiscal year 1977 estimate for this account is \$27.2 million, an increase of almost \$3 million over the fiscal year 1976 level. This clearing account has never been justified to the Congress, nor does there seem to be any rational method for determining how much each program account contributes to the 3599 fund. The Committee therefore directs the BIA to assess each program at a level not to exceed the dollar amount of the fiscal year 1976 charge. Further, the Bureau is not to additionally assess program accounts for any services which have been paid from this account in the past. The Bureau is expected to justify this account as a line item in fiscal year 1978 and subsequent budget presentations to Congress.

CONSTRUCTION

Appropriation, 1976.....	\$80,672,000
Budget estimate, 1977.....	46,263,000
House allowance.....	70,969,000
Committee recommendation.....	82,406,000

The Committee recommends an appropriation of \$82,406,000, an increase of \$36,143,000 in the budget estimate and \$11,437,000 above the House allowance. Construction projects recommended by the Committee are listed below:

Chemawa School, Ore.....	\$15,928,000
Tamgass Creek hatchery, Alaska.....	805,000
Pyramid Lake hatchery, Nev.....	2,000,000
Seama dam and reservoir, Laguna Pueblo, N. Mex.....	410,000
Public school construction grants.....	17,000,000

The funds for public school construction grants shall be utilized under priorities established by the Office of Education, Department of Health, Education and Welfare.

ROAD CONSTRUCTION

Appropriation, 1976.....	-----
Budget estimate, 1977.....	\$37,205,000
House allowance.....	37,205,000
Committee recommendation.....	39,405,000

The Committee recommends an appropriation of \$39,405,000, an increase of \$2,200,000 in the budget estimate and the House allowance. The recommendation includes increases of \$1,540,000 for Cochiti Lake road, N. Mex., and \$660,000 for road construction needs of the Sisseton-Wahpeton reservation, S. Dak.

ROAD CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORITY)

Appropriation, 1976.....	\$76,705,000
Budget estimate, 1977.....	46,795,000
House allowance.....	36,795,000
Committee recommendation.....	36,795,000

The Committee recommends an appropriation of \$36,795,000, the same as the House allowance and \$10,000,000 below the budget estimate.

REVOLVING FUNDS FOR LOANS

Appropriation, 1976.....	\$3,000,000
Budget estimate, 1977.....	-----
House allowance.....	-----
Committee recommendation.....	-----

The Committee recommends no appropriation for this account, consistent with the budget estimate and the House allowance.

LOAN GUARANTY AND INSURANCE FUND

Appropriation, 1976.....	\$10,000,000
Budget estimate, 1977.....	20,000,000
House allowance.....	15,000,000
Committee recommendation.....	15,000,000

The Committee recommends an appropriation of \$15,000,000, the same as the House allowance and \$5,000,000 below the budget estimate.

In view of the large unobligated balance in this fund, the Committee agrees with the House position that the recommended amount is more than adequate for this program.

ALASKA NATIVE FUND

Appropriation, 1976	\$70,000,000
Budget estimate, 1977	30,000,000
House allowance	30,000,000
Committee recommendation	40,000,000

The Committee recommends an appropriation of \$40,000,000, an increase of \$10,000,000 in the budget estimate and the House allowance, for the annual deposit to the Alaska Native Fund as provided by Public Law 92-203, the Alaska Native Claims Settlement Act.

The additional \$10 million is recommended to fund Section 407 of Public Law 93-153 which authorizes advance payments to the Alaska Native Fund of \$5 million every 6 months until such time as the delivery of North Slope crude oil to a pipeline is commenced. These funds will be subtracted from the total Federal obligation under the Alaska Native Claims Settlement Act.

TRUST FUNDS

Appropriation, 1976	\$34,200,000
Budget estimate, 1977	38,387,000
House allowance	38,387,000
Committee recommendation	38,387,000

The Committee recommends an appropriation of \$38,387,000, the same as the budget estimate and the House allowance.

TERRITORIAL AFFAIRS

OFFICE OF TERRITORIAL AFFAIRS

ADMINISTRATION OF TERRITORIES

Appropriation, 1976	\$27,753,000
Budget estimate, 1977	44,046,000
House allowance	43,846,000
Committee recommendation	43,846,000

¹ Includes \$20,000,000 in S. Doc. 94- —.

The Committee recommends an appropriation of \$43,846,000, \$200,000 below the budget estimate and the same as the House allowance.

The \$22,846,000 included in the bill for American Samoa will provide \$403,000 for the Governor's Office, \$376,000 for the judiciary, and \$22,067,000 for operating and construction grants. Included in the amount for construction grants is an increase over the budget of \$800,000 to construct facilities at the Ta'u Harbor and a decrease of \$1,000,000 for road construction. The decrease for road construction is offset by an appropriation in the Second Supplemental Appropriation Bill, 1976.

In addition to certain funds available to the Virgin Islands and Guam under permanent appropriations, this bill provides \$1,000,000 for the Guam Economic Development Fund, the budget estimate.

The Committee has recommended the full Administration request of \$20,000,000 that was transmitted to the Congress in a last-minute

budget amendment for emergency assistance to the Government of Guam. The funds are urgently needed to restore governmental services and provide emergency repairs to damaged public facilities in the wake of destructive Typhoon Pamela and will be available upon enactment of the bill.

TRUST TERRITORY OF THE PACIFIC ISLANDS

Appropriation, 1976	\$86,438,000
Budget estimate, 1977	82,321,000
House allowance	84,566,000
Committee recommendation	81,277,000

The Committee recommends an appropriation of \$81,277,000, reducing the budgeted estimate by \$1,044,000 and the House allowance by \$3,289,000. Budget changes involve a \$1,941,000 reduction in the grant program, a \$3,000 cut in pay costs and a addition of \$900,000 for a human development project in the Marshall Islands.

Recommended changes in the grant program consist of a reduction in construction of \$2,241,000, to be applied to the lower seven priority projects developed at the Committee's hearings; and an increase of \$1,300,000 for airport construction in Truk, a deferred project ranked as high priority by the Congress of Micronesia. Operations grants have been reduced by \$1,000,000. This is to be applied to the Public Works Department, whose role in overseeing construction projects has been largely taken over by the Navy.

Although Department witnesses testified that sweeping improvements are being made in the scheduling and management of construction projects, the Committee feels that it is too early to assess development needs and recommends reduced funding. It appears likely that a substantial reprogramming of project funding will be submitted for approval in the near future.

The Committee recommends an increase of \$900,000 to initiate a human development program in the Marshalls in response to an amendment to the Trust Territory's authorization. This project, espoused by the not-for-profit Institute of Cultural Affairs, is directed at socioeconomic development with the goal of helping inhabitants of 26 scattered atolls achieve self-sufficiency. The Committee has heard arguments both in support and in opposition to the Institute's plans but believes a program of this nature, if successfully pursued, could bring important benefits to the Marshallese. It is expected that the Department will use great care in determining how the funds will be used and will closely monitor the progress of the program. Choice of an organization to implement the development program should be on a competitive basis, and none of the funds provided shall be used for private ventures of the administering organization.

SECRETARIAL OFFICES

OFFICE OF THE SOLICITOR

SALARIES AND EXPENSES

Appropriation, 1976	\$11,598,000
Budget estimate, 1977	12,658,000
House allowance	12,371,000
Committee recommendation	12,371,000

The Committee recommends an appropriation of \$12,371,000, the same as the House allowance and a decrease of \$287,000 in the budget estimate. The decrease below the budget estimate consists of decreases of \$46,000 for travel, \$6,000 for pay and personnel cost, and \$235,000 for costs of 10 new positions.

OFFICE OF THE SECRETARY

SALARIES AND EXPENSES

Appropriation, 1976.....	\$19,256,000
Budget estimate, 1977.....	21,097,000
House allowance.....	20,430,000
Committee recommendation.....	21,060,000

The Committee recommends an appropriation of \$21,060,000, a \$37,000 reduction in the budget estimate and a \$630,000 increase in the House allowance. Changes in the budget estimate are detailed below:

Field coordination.....	+\$250,000
Congressional and legislative affairs.....	-120,000
Audit and investigations.....	+150,000
Personnel management and management consulting and services.....	-200,000
Pay costs.....	-9,000
Travel.....	-108,000

These recommendations restore House cuts of \$430,000 for departmental direction and \$200,000 for program direction and coordination. Included is a "transfer" of \$250,000 deleted from the Departmental Operations account to establish a departmental field support program, mainly in western regions, in connection with energy leasing and related programs.

DEPARTMENTAL OPERATIONS

Appropriation, 1976.....	\$12,366,000
Budget estimate, 1977.....	¹ 14,425,000
House allowance.....	11,812,000
Committee recommendation.....	13,770,000

¹ Includes \$1,730,000 in S. Doc. 94— not considered by the House.

The Committee recommends an appropriation of \$13,770,000, reducing the budget request by \$655,000 and increasing the House allowance by \$1,958,000. Changes are detailed below.

Johnny Horizon program.....	-\$373,000
Office of Mineral Policy, Research and Development.....	-222,000
Pay costs.....	-5,000
Travel.....	-55,000

The Committee is concerned that the House reduction of \$450,000 in the \$1,602,000 request for the Office of Mineral Policy, Research and Development was too severe and recommends restoring \$228,000. As noted earlier, \$250,000 of the \$373,000 reduction in the terminated Johnny Horizon program has been shifted to the salaries and expenses account.

The Committee has approved a late budget amendment requesting \$1,730,000 to initiate exploration and development studies in preparation for the transfer of Naval Petroleum Reserve No. 4 in Alaska to Interior Department management.

SALARIES AND EXPENSES

(Special Foreign Currency Program)

Appropriation, 1976.....	\$1,494,000
Budget estimate, 1977.....	907,000
House allowance.....	907,000
Committee recommendation.....	907,000

The Committee recommends an appropriation of \$907,000, the same as the budget estimate and the House allowance.

TITLE II—RELATED AGENCIES

DEPARTMENT OF AGRICULTURE—FOREST SERVICE

FOREST PROTECTION AND UTILIZATION

FOREST LAND MANAGEMENT

Appropriation, 1976.....	\$489,658,000
Budget estimate, 1977.....	388,621,000
House allowance.....	395,911,000
Committee recommendation.....	399,248,000

The Committee recommends an appropriation of \$399,248,000, increasing the budget estimate by \$10,627,000 and the House allowance by \$3,337,000. Changes in the budget request are detailed below.

The net increase over the budget estimate consists of increases and decreases as follows:

Timber sale administration (54 positions).....	+\$3,476,000
Reforestation and stand improvement.....	+124,000
Recreation use: operation and maintenance (10 positions).....	+1,545,000
Wild and scenic river study, Clark-Fork River, Wyoming.....	+60,000
Wildlife management, Mark Twain NF, Mo.....	+327,000
Rangeland management (30 positions).....	+1,500,000
Boundary surveys, Monongahela NF, W. Va.....	+110,000
Insect and Disease Control.....	+3,855,000
Cooperative law enforcement.....	+250,000
Pay and personnel costs.....	-620,000

Included in the increases for timber sale administration and reforestation is \$600,000 for implementing a timber management plan on the Gifford Pinchot National Forest, Wash. The increase recommended for recreation use includes \$330,000 for Blanchard Springs Caverns, Ark., and \$215,000 for completion of the Pactola visitor information center, Black Hills National Forest, S. Dak., and \$30,000 for survey and planning, Bishop Knob Campground, W. Va., as well as sufficient funding to maintain campgrounds in the Shawnee National Forest, among others.

The recommended overall increase in timber sale administration is designed to increase sales preparation by an estimated 350 million board-feet.

The Committee has recommended \$1,500,000 additional for range management in line with increases given to the Bureau of Land Management for the same purposes. This is a \$500,000 reduction in the House allowance.

An additional appropriation of \$3,855,000 for insect and disease control is recommended to restore the contingency fund to an \$8,000,000 level and provide \$880,000 for noxious weed control, including \$140,000 for Wyoming. Within the increased funding, the Committee expects that efforts to control mountain pine beetle infestation in the Black Hills National Forest, S. Dak., will be expanded.

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FOREST RESEARCH

Appropriation, 1976.....	\$82,280,000
Budget estimate, 1977.....	84,691,000
House allowance.....	83,311,000
Committee recommendation.....	88,537,000

The Committee recommends an appropriation of \$88,537,000, an increase of \$3,846,000 in the budget estimate and \$5,226,000 above the House allowance.

The amount recommended restores House reductions of \$786,000 for forest products utilization research and \$550,000 for forest economics and marketing research. Increases and decreases are recommended as follows:

Anadromous fish habitat research.....	+\$440,000
Endangered species research, Mont.....	+150,000
Endangered species research, Hawaii.....	+150,000
Recreation research.....	-150,000
Pitch canker research, Athens, Ga.....	+100,000
Renewable resources evaluation.....	+3,300,000
Pay and personnel costs.....	-144,000

The increase of \$3,300,000 in forest resource evaluation is recommended to accelerate efforts in performing 10-year assessments of all forest and rangeland as mandated in the Renewable Resources Planning Act of 1974.

Within available funds, the Committee directs that \$100,000 be used for timber management research for the Ozark-Ouachita highlands, at Fayetteville, Ark.

STATE AND PRIVATE FORESTRY COOPERATION

Appropriation, 1976.....	\$33,158,000
Budget estimate, 1977.....	24,800,000
House allowance.....	33,254,000
Committee recommendation.....	33,254,000

The Committee recommends an appropriation of \$33,254,000, the same as the House allowance and an increase of \$8,454,000 in the budget estimate. The increase above the budget estimate consists of the addition of \$8,884,000 for cooperation in forest fire control and reductions of \$420,000 in general forestry assistance and \$10,000 in pay and personnel costs. The reductions are in agreement with the House.

The additional funds recommended by the Committee for cooperation in forest fire control will bring the program to a level of \$20,596,000 which approaches the fiscal year 1976 funding. The Committee is strongly opposed to any efforts to phase out this program.

CONSTRUCTION AND LAND ACQUISITION

Appropriation, 1976.....	\$18,523,000
Budget estimate, 1977.....	14,414,000
House allowance.....	16,674,000
Committee recommendation.....	17,244,000

The Committee recommends an appropriation of \$17,244,000, an increase of \$2,830,000 in the budget estimate and \$570,000 over the House

allowance. The increase above the budget estimate consists of the following projects:

Water and sewage system, Antelope Recreation Site, Ashley NF, Utah	\$346,000
Design and planning for day lodge, Timberline Lodge, Oreg.	200,000
Tour development, Blanchard Springs Caverns, Ark.	610,000
Recreation construction, Monongahela NF, W. Va.	221,000
Recreation construction, Trout Pond Recreation Area, George Washington NF, W. Va.	60,000
Recreation construction, Tipsaw Lake, Hoosier NF, Ind.	445,000
Deferred recreation maintenance at Ashley NF, Bighorn NF, and Bridger-Teton NF, Wyo.	878,000
Boat ramp extension, Shasta Lake, Calif.	70,000

YOUTH CONSERVATION CORPS

Appropriation, 1976	\$35,098,000
Budget estimate, 1977	
House allowance	28,000,000
Committee recommendation	35,000,000

The Committee recommends an appropriation of \$35,000,000, an increase of \$7,000,000 over the House allowance and \$35,000,000 over the budget request.

The administration proposed that the YCC program for the summer of calendar year 1977 be financed by deferring \$16,000,000 from the appropriated funds in fiscal year 1976. The Congress disapproved that proposed deferral and the program for the summer of calendar year 1976 will be \$32,000,000. In recommending an increase over the budget and a total program of \$35,000,000, the continuation of this program at the same level as fiscal year 1976 is assured.

FOREST ROADS

Appropriation, 1976	
Budget estimate, 1977	\$200,000,000
House allowance	173,000,000
Committee recommendation	173,000,000

The Committee recommends an appropriation of \$173,000,000, in agreement with the House and \$27,000,000 below the budget estimate. This new account, required by the Renewable Resources Planning Act of 1974, shows road construction by timber purchasers as new budget authority in order to display the entire road program of the Forest Service. The Committee concurs in the House decision to shift \$27,000,000 of this construction to the regular road construction account following this section. The funds will then be available for multipurpose roads.

The Committee supports the policy of reducing road construction by timber purchasers to achieve a better balance and more efficient planning and construction.

FOREST ROADS AND TRAILS

(Appropriation to Liquidate Contract Authority)

Appropriation, 1976	\$112,857,000
Budget estimate, 1977	170,104,000
House allowance	216,104,000
Committee recommendation	200,104,000

The Committee recommends an appropriation of \$200,104,000, increasing the budget request by \$30,000,000 and reducing the House allowance by \$16,000,000. Included in the recommended shift of \$27,000,000 in obligation authority from the preceding account.

The amount recommended to liquidate obligations will finance a total obligational program of \$227,104,000, an increase of \$30,000,000 in the overall budget request and \$30,000,000 below the House allowance. Of the total, \$5,000,000 shall be for recreation-related roads and trails, including the following amounts:

Blanchard Springs Caverns, Ark.	\$108,000
Gallatin National Forest, Mont.	507,000
Hoosier National Forest, Ind.	390,000
Bishop Knob Campground, Monongahela National Forest, W. Va.	45,000

ACQUISITION OF LANDS FOR NATIONAL FORESTS, SPECIAL ACTS

(Special Fund, Indefinite)

Appropriation, 1976	\$161,000
Budget estimate, 1977	160,000
House allowance	160,000
Committee recommendation	160,000

The Committee recommends an appropriation of \$160,000, the same as the budget estimate and the House allowance.

ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

Appropriation, 1976	\$35,000
Budget estimate, 1977	54,000
House allowance	54,000
Committee recommendation	54,000

The Committee recommends an appropriation of \$54,000, the same as the budget estimate and the House allowance.

COOPERATIVE RANGE IMPROVEMENTS

(Special Fund, Indefinite)

Appropriation, 1976	\$700,000
Budget estimate, 1977	700,000
House allowance	700,000
Committee recommendation	700,000

The Committee recommends an appropriation of \$700,000, the same as the budget estimate and the House allowance.

ASSISTANCE TO STATES FOR TREE PLANTING

Appropriation, 1976	\$1,368,000
Budget estimate, 1977	1,373,000
House allowance	1,373,000
Committee recommendation	1,373,000

The Committee recommends an appropriation of \$1,373,000, the same as the budget estimate and the House allowance.

CONSTRUCTION AND OPERATION OF RECREATION FACILITIES
(Indefinite, Special Fund)

Appropriation, 1976.....	\$3, 674, 000
Budget estimate, 1977.....	2, 475, 000
House allowance.....	2, 475, 000
Committee recommendation.....	2, 475, 000

The Committee recommends an appropriation of \$2,475,000, the same as the budget estimate and the House allowance.

ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

OPERATING EXPENSES—FOSSIL FUELS

Appropriation, 1976.....	\$431, 266, 000
Budget estimate, 1977.....	493, 230, 000
House allowance.....	544, 275, 000
Committee recommendation.....	541, 611, 000

The Committee recommends an appropriation of \$541,611,000, increasing the budget estimate by \$48,381,000 and reducing the House allowance by \$2,664,000. Recommended amounts and changes are detailed below by activity and program:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Coal:			
Liquefaction.....	\$73, 946, 000	\$72, 000, 000	-946, 000
High-Btu gasification.....	45, 054, 000	44, 054, 000	-1, 000, 000
Low-Btu gasification.....	33, 052, 000	33, 052, 000	-----
Advanced power systems.....	22, 500, 000	22, 500, 000	-----
Direct combustion.....	52, 416, 000	51, 916, 000	-500, 000
Advanced research and supporting technology.....	37, 085, 000	37, 085, 000	-----
Demonstration plants.....	53, 000, 000	53, 000, 000	-----
Magnetohydrodynamics.....	37, 441, 000	37, 986, 000	+545, 000
Petroleum and natural gas:			
Gas and oil extraction.....	35, 074, 000	45, 074, 000	+10, 000, 000
Supporting research.....	1, 831, 000	1, 831, 000	-----
In-situ technology:			
Oil shale.....	21, 085, 000	20, 985, 000	-100, 000
In-situ coal gasification.....	8, 236, 000	8, 236, 000	-----
Supporting research.....	1, 310, 000	1, 310, 000	-----
Conservation research and development:			
Industry conservation.....	11, 430, 000	14, 430, 000	+3, 000, 000
Buildings conservation.....	21, 600, 000	26, 600, 000	+5, 000, 000
Transportation energy conservation.....	23, 170, 000	27, 170, 000	+4, 000, 000
Improved conversion effi- ciency.....	15, 000, 000	26, 000, 000	+11, 000, 000
Energy Extension Service.....	-----	7, 500, 000	+7, 500, 000
State Energy Institutes.....	-----	5, 000, 000	+5, 000, 000
Small grants program.....	-----	5, 000, 000	+5, 000, 000
Pay and personnel costs.....	-----	-13, 000	-13, 000
Travel.....	-----	-105, 000	-105, 000
Total, operating ex- penses, fossil fuels.....	493, 230, 000	541, 611, 000	+48, 381, 000

The Committee's recommendations agree with House reductions of \$2,446,000 in the coal program and include increases of \$545,000 for magnetohydrodynamics, \$10 million in gas and oil extraction, and \$40.5 million for conservation research and development.

The conservation increases include \$11 million for fuel cells, \$2,000,000 for building performance standards, and \$3,000,000 for urban waste conversion.

The Committee is concerned that methane in coal mines not only is a safety hazard but currently is an unutilized energy source and encourages ERDA to study this area. Of the \$21,000,000 for fuel cells, the Committee directs that ERDA spend at least \$200,000 for a study of the economic utilization of methane from coal mining operations as a fuel for fuel cell systems. At the completion of the study, if the process appears to be both technically and economically feasible, ERDA should present the Committee with a plan to demonstrate this process.

Program expansion.—The Committee extended careful consideration to several requests for sizeable additions to conservation and believes the amounts recommended are the maximum that can be obligated effectively. It should be noted that the recommended total for conservation will triple the fiscal year 1976 level at a time when ERDA is experiencing difficulty in obligating funds already available.

The rate of ERDA's obligations continues to concern the Committee. At the beginning of June, the agency had obligated only \$225,393,000 of the \$529,541,000 available to it for the fossil energy development program. For conservation, ERDA had obligated only \$24,368,000 of the \$41,779,000 available. Unfortunately, a rapid growth in research and development funding—no matter how well intentioned—is not the only solution to the nation's energy problems. The Committee is keenly aware of large increases being considered in program authorizations and of the wide Congressional support for expansion. It must, however, caution against ill-considered increases that cannot be effectively utilized.

Waste conversion.—The Committee is concerned that ERDA appears to be giving little attention to the development of technologies to recover energy from waste. ERDA has not formulated plans or programs for productive use of waste even though it was specifically directed to do so by the Congress in Public Law 93-577, Sec. 6(b)(3). Indeed, the ERDA 48 Report makes no mention of such activities. The Committee believes that the R.D. & D. program for energy recovery from waste is extremely important and therefore directs the Administrator to report, in writing, within one hundred-eighty days from the date of this legislation, what consideration has been given to consolidation of all phases of R.D. & D. on energy from waste into a single, integrated waste-energy recovery program under the Conservation Activity. The Committee believes that it is time for ERDA to formulate a comprehensive waste-to-energy program as mandated by Public Law 93-577, and which is consistent with the goals stated in the National Energy Plan (ERDA 76-1).

It has been brought to the attention of the Committee that a new technology which converts municipal solid waste into pelletized fuel

has the potential for providing low-cost, environmentally acceptable fuel. The Committee is aware that a demonstration plant operated by the Seagrave Corp. in Los Gatos, Calif., has successfully utilized this process to reclaim and recycle metals and glass as well as other waste materials; and that 50 percent of the actual waste materials is converted into usable fuel. Because of this feature, as well as the environmental advantages of the pelletized process, the Committee urges ERDA to give consideration to granting assistance to projects which appear likely to improve the process and bring it to a commercially viable stage.

Commercial demonstrations.—The Committee also considered requests to fund a proposed new commercial demonstration loan guarantee program for urban waste and biomass conversion. In the absence of final Congressional action on a specific authorization, however, it was felt that implementation of a program of this magnitude should await proper authorization.

It should be noted that Congressional action is also pending on a major commercial demonstration loan guarantee program for synthetic fuels. The Committee hopes that a Congressional decision will be forthcoming soon so that consideration may be extended to possible appropriations in a supplemental bill.

The Committee believes it imperative that commercial sized synthetic fuel demonstration plants be brought into operation at the earliest possible date. In this regard the Committee is concerned over ERDA's apparent lack of ability to overcome administrative and technical obstacles hindering this objective. The Committee believes that at least one plant from each of the major synthetic fuel areas is needed in order that they can be used as a benchmark against which cost-shared or industry-owned plants can be measured. Therefore, the Committee directs that ERDA expeditiously explore alternate processes and approaches, including Government Owned Contractor Operated plants since that approach has proven successful in the past in the production of synthetic rubber. The Committee directs that ERDA provide the Committee with a complete report on this matter within 120 days including the funding necessary to carry these plans forward. The Committee also believes that existing Federal facilities should be utilized when possible.

The Committee continues to be interested in proposals for a demonstration plant for atmospheric fluidized coal bed combustion to provide heating and cooling in a non-profit institution. ERDA is directed to keep the Committee informed in a timely fashion on progress toward this goal.

The Committee notes with concern the fact that ERDA has tended to concentrate its fossil Energy resources to processes that produce energy and has not considered industrial processes that would allow large energy users to use our abundant resources of high sulfur coal. The Committee urges ERDA to give priority to processes which will use high sulfur coal in an environmentally acceptable manner for large industrial users.

Petroleum and natural gas.—Of the \$10,000,000 additional funding recommended by the Committee for expanded oil and gas extraction, \$6,000,000 is intended for enhanced gas recovery in Devonian shale and \$4,000,000 for enhanced oil recovery. This additional funding will permit ERDA to continue the accelerated pace begun in fiscal year 1976 on the development of Devonian shales and permit an estimated seven enhanced-gas recovery tests, three more than budgeted, and six enhanced-oil-recovery tests, two more than planned.

Energy extension program.—The Committee recommends an increase of \$17,500,000 over the budget request to fund a new energy extension service program proposed in the Senate-reported ERDA authorization bill. The funding, which is available only upon the enactment of authorizing legislation, would be allocated as follows:

Energy extension service.....	\$7,500,000
State energy institutes.....	5,000,000
Small grants program.....	5,000,000

PLANT AND CAPITAL EQUIPMENT—FOSSIL FUELS

Appropriation, 1976.....	\$21,025,000
Budget estimate, 1977.....	57,220,000
House allowance.....	68,570,000
Committee recommendation.....	63,920,000

The Committee recommends an appropriation of \$63,920,000, increasing the budget estimate by \$6,700,000 and reduces the House allowance by \$4,650,000. In addition to the budgeted program, the Committee recommends \$6,700,000 to begin construction of a magnetohydrodynamics component development and integration facility (CDIF) in Montana. This amount would be authorized in the Senate-report ERDA authorization bill, and the Committee has included language making this additional appropriation contingent upon enactment of that authorization.

The balance of the recommended appropriation is distributed as follows:

Capital equipment not related to construction:	
Fossil energy development.....	\$1,020,000
Conservation research and development.....	2,000,000
Modifications and additions to energy research centers.....	6,900,000
Clean boiler fuel demonstration plant.....	30,000,000
High-Btu synthetic pipeline gas demonstration plant.....	10,000,000
Low-Btu fuel gas demonstration plant.....	7,320,000

FEDERAL ENERGY ADMINISTRATION

SALARIES AND EXPENSES

Appropriation, 1976.....	\$153,077,000
Budget estimate, 1977.....	193,157,000
House allowance.....	148,458,000
Committee recommendation.....	185,220,000

The Committee recommends an appropriation of \$185,220,000, a reduction of \$7,937,000 in the budget request and an increase of

\$36,762,000 in the House allowance. Recommended allowances by activity and changes in the budget estimates are detailed below:

Activity	Budget estimates	Committee recommendation	Change
Executive direction and administration:			
Administrator	\$1,694,000	\$1,600,000	-\$94,000
General counsel	4,518,000	4,313,000	-205,000
Management and administration	15,742,000	14,800,000	-942,000
Communications and public affairs	3,253,000	2,800,000	-453,000
Congressional affairs	1,080,000	1,080,000	
Office of private grievances and redress	1,926,000	1,926,000	
Intergovernmental regional and special programs	2,759,000	2,350,000	-409,000
Nuclear affairs office	582,000		-582,000
Policy and analysis	34,372,000	31,590,000	-2,782,000
Regulatory programs	47,800,000	46,234,000	-1,566,000
Conservation and environment	62,596,000	60,206,000	-2,390,000
Energy resource development	14,914,000	17,045,000	+2,131,000
International energy affairs	1,921,000	1,736,000	-185,000
Travel			-460,000
Total, salaries and expenses	193,157,000	185,220,000	-7,937,000

The Committee carefully analyzed the House reductions in FEA programs against the agency's appeal and the information developed during the Committee's hearings. Although in agreement that reductions in the budget request are in order, the Committee believes the House reductions to be too severe in light of the added responsibilities mandated by the recent Energy Policy and Conservation Act (EPCA) and pending amendments to the FEA authorization act. The restoration of the House reductions is considered necessary if the FEA is to continue in its present role and perform the myriad functions assigned to it by the Congress.

Committee recommendations provide a total of 3,323 permanent positions, a reduction of 271 in the budget request and an addition of 305 to the House allowance. None of the funds in the accompanying bill shall be used to fill more than 16 executive level positions.

Included in the Committee's recommendations is a budget addition of \$5,000,000 to expand utility rate structure demonstration projects as authorized in the Senate-reported FEA extension bill.

The failure of the Congress to act on the FEA's reauthorization bill and continuing uncertainty over the final form of the legislation—if it is indeed enacted—has complicated the consideration of appropriations. The Committee has included language making this appropriation available to any other entities designated to take over the FEA's functions in the event that the agency is allowed to terminate on June 30, 1976, for lack of Congressional reauthorization. The Committee will expect to be kept fully informed of the details of necessary funding transfers if such a situation should arise.

STRATEGIC PETROLEUM RESERVE

Appropriation, 1976	\$313,375,000
Budget estimate, 1977	557,684,000
House allowance	447,684,000
Committee recommendation	447,684,000

The Committee recommends an appropriation of \$447,684,000, the same as the House allowance and a reduction of \$110,000,000 in the budget estimate.

The reduction below the budget estimate relates to the acquisition of 50 million barrels of crude oil for storage. The Committee feels that 40 million barrels is a more realistic goal and that the best estimate of average price is \$11 per barrel. The recommended appropriation will provide \$440,000,000 for purchase of crude oil, \$4,000,000 for contract studies relating to the Strategic Petroleum Reserve Program, \$3,684,000 for 150 permanent positions associated with the program.

FUNDS APPROPRIATED TO THE PRESIDENT

PETROLEUM RESERVES

Appropriation, 1976	\$141,852,000
Budget estimate, 1977	421,366,000
House allowance	406,116,000
Committee recommendation	406,116,000

¹ Appropriated to Department of Defense.

The Committee recommends an appropriation of \$406,116,000, the same as the House allowance and a reduction of \$15,250,000 in the budget estimate.

The Naval Petroleum Reserves Production Act of 1976 required that the Navy begin production of oil from Naval Petroleum Reserves No. 1 (Elk Hills, Calif.), No. 2 (Buena Vista, Calif.), and No. 3 (Teapot Dome, Wyo.). It also mandated an intensive exploration program at Petroleum Reserve No. 4 (Alaska) and provided that that Reserve be transferred to the jurisdiction of the Department of the Interior on June 1, 1977. The recommended appropriation will provide for this accelerated production and exploration program. The decrease of \$15,250,000 below the budget estimate results from a reestimate of anticipated costs of production facilities and development drilling at Naval Petroleum Reserve No. 3.

The amount recommended by the Committee is allocated as follows:

Naval Petroleum Reserve No. 1	\$285,970,000
Naval Petroleum Reserve No. 2 and 3	17,370,000
Naval Petroleum Reserve No. 4	100,492,000
Oil Shale Reserves	1,300,000
Office of the Director	984,000

Total 406,116,000

The Committee is concerned that the 1976 act cited above mandates production from the Elk Hills reserve at a time when the delivery of crude oil through the Alaska pipeline could create a surplus in the petroleum market. Accordingly, the Committee has included language

in the bill permitting a halt in production in such an event, but only after congressional review.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

HEALTH SERVICES ADMINISTRATION

INDIAN HEALTH SERVICES

Appropriation, 1976.....	\$294,809,000
Budget estimate, 1977.....	354,451,000
House allowance.....	314,562,000
Committee recommendation.....	349,413,000

¹ Includes \$39,857,000 in S. Doc. 94-209 and 94-215 not considered by House.

The Committee recommends an appropriation of \$349,413,000, a decrease of \$5,038,000 in the budget estimate and an increase of \$34,851,000 in the House allowance.

Two recent budget amendments were not considered by the House; one requesting \$37,000,000 for implementation of Public Law 93-638 and the other requesting an additional \$2,857,000 for the Indian alcoholism program. The Committee recommends \$30,000,000 for implementation of the Indian Self-determination Act (Public Law 93-638), a decrease of \$7,000,000 from the budget estimate. Funding at this level is more consistent with appropriations under the Bureau of Indian Affairs for this purpose.

In line with the policy adopted by the House, the Committee has recommended against an appropriation of \$14,857,000 (including \$2,857,000 proposed in the budget amendment) for Indian alcoholism programs. These are programs currently administered by the National Institute on Alcohol and Alcohol Abuse (NIAAA) under the Department of HEW, proposed for transfer to IHS. The Committee is not opposed to the program transfer but believes it should be carried out in a phased manner. This recommendation is in consonance with recommendations of the Subcommittee on Labor and Health, Education, and Welfare.

Increases recommended by the Committee are shown in the following table:

Checkerboard area health system.....	848,000
Medical services, Blackfeet Tribe.....	59,000
Seneca health program.....	928,000
Menominee health program.....	654,000
Puyallup health program.....	693,000
Indian health clinic, Miami, Okla. (20 positions).....	656,000
Urban Indian health projects.....	1,808,000
Medical-dental care, Alaska (11 positions).....	800,000
Dental services, Blackfeet Tribe (2 positions).....	20,000
Community health aids.....	292,000
Indian health clinic, Umatilla, Oregon (22 positions).....	571,000
Indian health clinic, Wewoka, Okla. (49 positions).....	1,394,000
Rocky Boys health center, Montana (19 positions).....	396,000
Indian health center, Lummi, Wash. (25 positions).....	153,000
Operating expenses, Claremore Hospital (130 positions).....	1,686,000
Indian health clinic, Ignacio, Colo. (14 positions).....	510,000
Pawhuska health clinic, Okla.....	491,000
Emergency medical services, Alaska.....	1,500,000
Sault Ste. Marie tribal medical services.....	360,000
Contract care.....	3,000,000

The recommendation for contract care will partially cover uncontrollable inflationary increases in the cost of providing medical services. This action is consistent with increases granted in the Second Supplemental Appropriations Bill for fiscal year 1976, and will help provide the Indian health care levels intended by Congress.

With three exceptions, all the increases recommended for health services are to continue programs funded by the Congress in fiscal year 1976. No provision was made for their continuation in the budget estimates, which were based on the proposed rescission of all congressional increases, a proposal subsequently rejected by the Senate.

The Committee directs that the Indian Health Service conduct a feasibility study to determine the possibility of adding wings to existing community hospitals for use by Native Americans. The Committee recognizes the importance of the IHS working closely with the tribes to be served in conducting this study, and would encourage the IHS to report its findings and recommendations to the Committee at the earliest possible date.

INDIAN HEALTH FACILITIES

Appropriation, 1976.....	\$55,616,000
Budget estimate, 1977.....	40,345,000
House allowance.....	70,663,000
Committee recommendations.....	76,499,000

The Committee recommends an appropriation of \$76,499,000, an increase of \$36,154,000 in the budget estimate and \$5,836,000 over the House allowance. This recommendation includes the following increases and decreases:

Santa Fe, N. Mex., Hospital.....	-\$1,390,000
Acomita, N. Mex., Hospital.....	+1,990,000
Bethel, Alaska, Hospital.....	+8,000,000
Ada, Okla., Hospital.....	+4,500,000
Red Lake, Minn., Hospital.....	+3,000,000
Whiteriver, Ariz., Hospital.....	+6,800,000
Lummi Indian health clinic, Wash.....	+590,000
Sanitation facilities.....	+9,964,000
Master planning, Sisseton-Wahpeton Hospital, S. Dak.....	+50,000
Poplar Community Health Center, Mont.....	+2,650,000

Construction projects recommended by the Committee will allow for continuation of work which began with funds approved in fiscal year 1976, with the exception of the Whiteriver, Arizona, hospital and the Poplar, Montana, health center. The Administration proposed deferral of the funded projects in fiscal year 1976, a request which was rejected by the Senate. In order for these projects to continue at an acceptable level, additional funds are provided for fiscal year 1977. Construction at Whiteriver, Arizona is recommended as the next priority project.

The reduction of \$1,390,000 for Santa Fe hospital is an budget adjustment. The committee recommendation will provide \$5,400,000, the amount required for the next phase of construction.

The increase for sanitation facilities will allow the Indian Health Service to provide required water and sewage services to homes constructed by the Bureau of Indian Affairs, the Department of Housing and Urban Development, and by Indian tribes. The Committee recommendation is a decrease of \$8,439,000 in the House allowance.

OFFICE OF EDUCATION

INDIAN EDUCATION

Appropriation, 1976.....	\$57,055,000
Budget estimate, 1977.....	42,055,000
House allowance.....	40,933,000
Committee recommendation.....	58,983,000

The Committee recommends an appropriation of \$58,983,000 an increase of \$16,928,000 in the budget estimate and \$18,050,000 over the House allowance. This recommendation restores House reductions of \$2,920,000 in part B funding (special projects for Indian children) and \$130,000 for the National Advisory Council on Indian Education.

Additionally, the Committee recommends a budget increase of \$15,000,000 to restore the fiscal year 1976 level and an additional \$2,000,000 in part B to fund a program in graduate fellowships as authorized by Public Law 93-380. This amount will help the rapidly growing needs of college-educated Indian students seeking technical or professional training at the graduate level.

Allocation of the amount recommended by the Committee is detailed below:

Part A (entitlement).....	\$35,000,000
Part B (Special projects for children).....	18,000,000
Part C (Special projects for adults).....	4,000,000
Administration.....	4,055,000
Travel.....	-72,000

INDIAN CLAIMS COMMISSION

SALARIES AND EXPENSES

Appropriation, 1976.....	\$1,411,000
Budget estimate, 1977.....	1,530,000
House allowance.....	1,525,000
Committee recommendation.....	1,525,000

The Committee recommends an appropriation of \$1,525,000, a decrease of \$5,000 in the budget estimate and the same as the House allowance. The reduction below the budget estimate is for pay and personnel costs.

NAVAJO-HOPI RELOCATION COMMISSION

SALARIES AND EXPENSES

Appropriation, 1976.....	\$12,700,000
Budget estimate, 1977.....	500,000
House allowance.....	400,000
Committee recommendation.....	400,000

The Committee recommends an appropriation of \$400,000, a decrease of \$100,000 in the budget estimate and the same as the House allowance. The recommended appropriation will provide for the operating expenses of the three-member Commission at the same level allowed in fiscal year 1976.

SMITHSONIAN INSTITUTION

SALARIES AND EXPENSES

Appropriation, 1976.....	\$81,673,000
Budget estimate, 1977.....	85,100,000
House allowance.....	82,635,000
Committee recommendation.....	82,616,000

The Committee recommends an appropriation of \$82,616,000, a reduction of \$2,484,000 in the budget request and \$19,000 below the House allowance. Recommended amounts and compared to the budget estimates are detailed below:

Activity	Budget estimate	Committee recommendation
Science.....	\$37,722,000	32,492,000
History and art.....	13,555,000	13,522,000
Public service.....	2,495,000	2,452,000
Museum programs.....	6,265,000	6,265,000
Special programs.....	2,256,000	1,699,000
Administrative and support activities.....	27,807,000	27,247,000
Contingency reserve fund.....		-1,000,000
Travel.....		-61,000

The Committee does not disagree with the House reduction in the contingency reserve fund, or working fund, but feels a partial restoration is in order so that unforeseen needs can be accommodated during the operating year. This does not diminish the Committee's concern, however, over the disclosure of this fund that has not been identified in budget presentations to the Congress. The practice, brought out during the Committee's hearings, has been to assess certain units of the Smithsonian at about 2 percent of the approved operating appropriation. These assessments have been held in a reserve fund and used at the discretion of the Secretary of the Smithsonian, not necessarily for purpose connected with the assessed unit.

In the future the Committee will expect to be kept fully informed on the use of any contingency or reserve fund, and that estimated needs for such a fund are clearly identified as a separate item in the Smithsonian budget justifications. The \$683,000 recommended for the fund for fiscal year 1977 are to be used for unforeseen needs and not for any continuing, unbudgeted programs.

MUSEUM PROGRAMS AND RELATED RESEARCH

(SPECIAL FOREIGN CURRENCY PROGRAM)

Appropriation, 1976.....	\$500,000
Budget estimate, 1977.....	4,481,000
House allowance.....	2,500,000
Committee recommendation.....	3,481,000

The Committee recommends an appropriation of \$3,481,000, a decrease of \$1,000,000 in the budget estimate and an increase of \$981,000 over the House allowance. This recommendation provides \$2,481,000 for ongoing research programs and \$1,000,000 for a continuation of the international program to save the monuments of Philae, Egypt.

SCIENCE INFORMATION EXCHANGE

Appropriation, 1976.....	\$1,940,000
Budget estimate, 1977.....	1,900,000
House allowance.....	1,900,000
Committee recommendation.....	1,900,000

The Committee recommends an appropriation of \$1,900,000, the same as the budget estimate and the House allowance.

CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

Appropriation, 1976.....	\$8,390,000
Budget estimate, 1977.....	6,800,000
House allowance.....	6,580,000
Committee recommendation.....	6,580,000

The Committee recommends an appropriation of \$6,580,000, a decrease of \$220,000 in the budget estimate and the same as the House allowance.

The recommended amount will provide \$5,840,000 for Beaver Valley development, \$100,000 for graphics, \$440,000 for repairs and improvements at Rock Creek, and \$200,000 for repairs and improvements at Front Royal.

RESTORATION AND RENOVATION OF BUILDINGS

Appropriation, 1976.....	\$1,192,000
Budget estimate, 1977.....	3,300,000
House allowance.....	2,700,000
Committee recommendation.....	3,050,000

The Committee recommends an appropriation of \$3,050,000, a decrease of \$250,000 in the budget estimate and an increase of \$350,000 over the House allowance. This recommendation restores a portion of the House reduction for general repairs and improvements and adds \$100,000 for planning.

The amount recommended by the Committee will provide for the following projects:

General building and facility repairs and improvements.....	\$825,000
Mount Hopkins, Arizona, observatory road and water system improvements.....	250,000
Fire detection and control systems.....	250,000
Arts and industries building renovation (roof replacement).....	950,000
History and technology building terrace repairs.....	100,000
Renwick Gallery building exterior repairs.....	200,000
Building improvements for the handicapped.....	175,000
Building equipment monitoring systems installation.....	200,000
Planning.....	100,000
Total.....	3,050,000

CONSTRUCTION

Appropriation, 1976.....	-----	-----
Budget estimate, 1977.....	-----	\$500,000
House allowance.....	-----	-----
Committee recommendation.....	-----	-----

The Committee recommends no appropriation for this budget estimate in agreement with the House. The proposed funds were to begin planning for an extensive museum support facility. Because of the high costs involved, the Committee suggests that the Smithsonian use available funds to review the project scope in an effort to curb estimated spending needs.

NATIONAL GALLERY OF ART

Salaries and Expenses

Appropriation, 1976.....	\$7,759,000
Budget estimate, 1977.....	12,309,000
House allowance.....	12,309,000
Committee recommendation.....	11,546,000

The Committee recommends an appropriation of \$11,546,000, reducing the budget estimate and House allowance by \$763,000. Most of the Gallery's \$4,550,000 requested increase of fiscal year 1976 funding is for furnishing and equipping the new East Building and related facilities. A total of 89 new positions were included in the request, 72 of them for staffing the new structure. Recommended changes in the budget estimates are detailed below:

Reduction of 10 new positions.....	-\$113,000
Equipping and landscaping new public areas.....	-210,000
Ground maintenance facilities.....	-10,000
Installment of new art registration and shipping facilities.....	-425,000
Travel expenses.....	-5,000

WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

SALARIES AND EXPENSES

Appropriation, 1976.....	\$975,000
Budget estimate, 1977.....	1,120,000
House allowance.....	1,120,000
Committee recommendation.....	1,120,000

The Committee recommends an appropriation of \$1,120,000, the same as the budget estimate and the House allowance.

NATIONAL FOUNDATION ON THE ARTS AND HUMANITIES

SALARIES AND EXPENSES

Appropriation, 1976.....	\$157,410,000
Budget estimate, 1977.....	170,000,000
House allowance.....	166,000,000
Committee recommendation.....	166,000,000

The Committee recommends an appropriation of \$166,000,000, the same as the House allowance and \$4,000,000 below the budget request.

The recommended amount will provide equal funding of \$77,500,000 each to the National Endowment for the Arts and National Endowment for the Humanities, increases of \$3,000,000 and \$5,500,000 respectively over fiscal year 1976 levels. An appropriation of \$11,000,000, the budget estimate, is recommended for joint administrative expenses.

Within funds available for administrative expenses, \$50,000 is available to the Federal Council on Arts and Humanities to implement the Arts and Artifacts Indemnity Act.

The Committee recognizes the value of the long term study currently underway regarding the problems of disseminating scholarly knowledge, and the Humanities Endowment's partial support of this venture. Nevertheless, the Committee strongly believes that some financial assistance must be afforded now to those scholarly publishers that have accepted the meritorious research sponsored by NEH. The Committee therefore, directs NEH to follow the precedents and policies which have been established and traditionally followed by other Government supported foundations and agencies such as the National Science Foundation and the National and Historical publications and Records Commission to help defray partially the cost of publishing research which has been sponsored by NEH. NEH is directed to provide the Committee with specific details on implementing these directions within 90 days.

The Committee suggests that the National Endowment for the Arts and Humanities support a pilot program at a university in the Nation's capital to train and educate undergraduate students in the artistic, scientific and technical aspects of conservation and restoration of culturally significant works of art. This would be a national exemplar which would establish a pool of trained undergraduates to preserve our Nation's art works, in accordance with testimony submitted to this Committee.

MATCHING GRANTS

Appropriation, 1976.....	\$15,000,000
Budget estimate, 1977.....	15,000,000
House allowance.....	14,000,000
Committee recommendation.....	14,500,000

The Committee recommends an appropriation of \$14,500,000, a decrease of \$500,000 in the budget estimate and an increase of \$500,000 in the House allowance.

The recommended amount will provide \$7,500,000 for the National Endowment for the Arts and \$7,000,000 for the National Endowment for the Humanities.

COMMISSION OF FINE ARTS

Appropriation, 1976.....	\$202,000
Budget estimate, 1977.....	215,000
House allowance.....	214,000
Committee recommendation.....	214,000

The Committee recommends an appropriation of \$214,000, a decrease of \$1,000 in the budget estimate and the same as the House allowance. The reduction below the budget estimate is in pay and personnel costs.

NATIONAL CAPITAL PLANNING COMMISSION

Salaries and Expenses

Appropriation, 1976.....	\$1,871,000
Budget estimate, 1977.....	1,904,000
House allowance.....	1,904,000
Committee recommendation.....	1,904,000

The Committee recommends an appropriation of \$1,904,000, the same as the budget estimate and House allowance.

AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION

SALARIES AND EXPENSES

Appropriation, 1976.....	\$9,462,000
Budget estimate, 1977.....	1,965,000
House allowance.....	65,000
Committee recommendation.....	65,000

The Committee recommends an appropriation of \$65,000, the same as the House allowance and a \$1,900,000 reduction in the budget estimate. In concurrence with the House, the Committee directs that phase-out costs of the ARBA be financed primarily from an estimated \$2.6 million in receipts to be derived from sales and commemorative medals and other activities.

FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION

SALARIES AND EXPENSES

Appropriation, 1976.....	\$29,000
Budget estimate, 1977.....	29,000
House allowance.....	29,000
Committee recommendation.....	29,000

The Committee recommends an appropriation of \$29,000, the same as the budget estimate and the House allowance.

JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA

SALARIES AND EXPENSES

Appropriation, 1976.....	\$764,000
Budget estimate, 1977.....	540,000
House allowance.....	540,000
Committee recommendation.....	737,000

The Committee recommends an appropriation of \$737,000, increasing the budget estimate and House allowance by \$197,000. The additional funding is recommended so that the Federal share will full match the appropriation approved by the Alaska legislature.

PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

SALARIES AND EXPENSES

Appropriation, 1976.....	\$824,000
Budget estimate, 1977.....	1,425,000
House allowance.....	1,425,000
Committee recommendation.....	1,318,000

The Committee recommends an appropriation of \$1,318,000, contingent upon the enactment of suitable authorizing legislation. This is a \$107,000 reduction in the budget estimate. The House did not consider this request because of the continuing uncertainty of the agency's authorization.

The Committee has recommended reductions of \$30,000 in executive direction, including \$5,000 in travel, and \$77,000 in planning.

The following two accounts, also dependent upon authorizing legislation, will enable the Corporation to begin implementing the Pennsylvania Avenue redevelopment plan previously approved by the Congress.

LAND ACQUISITION AND DEVELOPMENT

(Borrowing Authority)

Appropriation, 1976.....	
Budget estimate, 1977.....	\$25, 000, 000
House allowance.....	
Committee recommendation.....	25, 000, 000

The Committee recommends approval of \$25,000,000 in borrowing authority available to the Corporation. These funds, pending enactment of the Corporation's authorization, will be utilized for land acquisitions, appraisals, payments in lieu of property taxes, site clearance and utility preparation as the first stage of implementing the development plan.

PUBLIC DEVELOPMENT

Appropriation, 1976.....	
Budget estimate, 1977.....	¹ \$11, 450, 000
House allowance.....	
Committee recommendation.....	10, 450, 000

¹ S. Doc. 94-222, not considered by House.

The Committee recommends an appropriation of \$10,450,000, a reduction of \$1,000,000 in the budget estimate, to begin funding the public development and historical preservation phase of the Pennsylvania Avenue development plan. This budget request was not before the House Committee when it completed consideration of the bill, and it is not yet authorized. This appropriation is recommended with language making it unavailable until enactment of a suitable authorization.

Of the total amount recommended, an estimated \$7,300,000 would be obligated for Public development projects and for project management. The balance would be utilized for relocation and property management, temporary operation of acquired property, and interest on short-term financing.

SPENDING CEILING

The Committee's recommendations were carefully developed to keep budget authority amounts well within the ceiling it has set for the Department of Interior and related agencies appropriation for fiscal year 1977. As displayed in the following, the recommended total is more than \$700 million below target, but the balance will be needed to accommodate anticipated supplementals and possible new energy program authorizations.

A sharp increase in budget outlay estimates, however, has driven the total calculated for the bill just above the Committee's \$6.1 billion target. This has been caused largely by outlay increases in the Administration's budget requests brought on partly by a series of unanticipated budget amendments and partly by Congressional Budget Office re-estimates. Those changes have greater impact than the increases recommended by the Committee.

This is a matter of serious concern to the Committee. A careful analysis of CBO outlay estimates is needed to determine if all the upward revisions are required. Some adjustment in estimates or in the bill outlay target will clearly be required to provide for spending needs through the balance of the fiscal year.

On a budget function basis, the Committee's recommendations would appear to be well within ceilings established under the budget resolution.

BUDGETARY IMPACT OF H.R. 14231¹
(Dollars in millions)

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
I. Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1977:				
SUBCOMMITTEE ON INTERIOR AND RELATED AGENCIES	\$6,700	\$5,998 (under target)	2\$6,100	2\$6,159 (over target)
II. Summary by functional category of 1977 budget amounts recommended in the bill:				
250 - General Science, Space, and Technology-----		2		22
300 - Natural Resources, Environment, and Energy-----		4,184		24,363
450 - Community and Regional Development-----		528		2,557
500 - Education, Training, Employment, and Social Services-----		597		2,578
550 - Health-----		520		2,478
750 - Law Enforcement and Justice-----		2		22
800 - General Government-----		166		2,179
III. Financial assistance to state and local governments for 1977 in the bill-----		500		3,269
IV. Projections of outlays associated with budget authority recommended in the bill:				
1977-----				33,976
1978-----				1,691
1979-----				201
1980-----				64
1981-----				29
Future year-----				36

¹ Prepared by the Congressional Budget Office pursuant to Section 308a, Public Law 93-344.

² Includes outlays from prior year budget authority.

³ Excludes outlays from prior year budget authority.

COMPLIANCE WITH PARAGRAPH 8, RULE XVI, STANDING RULES
OF THE SENATE

The following amendments recommended by the Committee, not made to carry out the provision of an existing law, are brought to the attention of the Senate in accordance with Rule XVI:

Under "Federal Energy Administration: Salaries and Expenses" on page 38, line 16:

in the event of the expiration of such Administration, the funds provided herein shall be available for obligation by any other entity or entities established to carry out substantially the same functions as such Administration

Under "Funds Appropriated to the President: Petroleum Reserves" on page 39, line 11.

: Provided, That, notwithstanding any other provision of law, in the event the Secretary of the Navy should be unable to dispose of the petroleum produced from Naval Petroleum Reserve Numbered 1 at public sale, he shall submit to the Congress a certification so stating; and within 30 days after such submission, if neither House of the Congress adopts a resolution disapproving termination of production or a portion of production, such production or a portion of such production will cease

Under "Pennsylvania Avenue Development Corporation" on page 48, line 10

PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

SALARIES AND EXPENSES

For necessary expenses, as authorized by section 17 of Public Law 92-578 as amended, \$1,318,000: Provided, That this appropriation shall be available only upon enactment of authorizing legislation.

LAND ACQUISITION AND DEVELOPMENT

The Pennsylvania Avenue Development Corporation is authorized to borrow from the Treasury of the United States \$25,000,000 pursuant to the terms and conditions specified in paragraph 10, section 6, of Public Law 92-578: Provided, That this authority shall be available only upon the enactment of S. 1689, Ninety-Fourth Congress, or similar legislation.

PUBLIC DEVELOPMENT

For public development activities and projects in accordance with the development plan approved under section 5 of Public Law 92-578, as amended, \$10,450,000: Provided, That this appropriation shall be available only upon enactment of authorizing legislation.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AUTHORITY FOR 1976 AND THE BUDGET ESTIMATES FOR 1977
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—
FEDERAL FUNDS**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Item	1976 appropriation	Budget estimate	Increase (+) or decrease (-)
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY FEDERAL FUNDS			
Department of the Interior—Indefinite:			
Payments to State and local governments:			
Payments to States (proceeds of sales).....	\$1,045,000	\$300,000	-\$745,000
Payments to States from grazing receipts, public lands.....	1,373,000	175,000	-1,198,000
Coos Bay Wagon Road grant lands, payments to Coos Bay and Douglas Counties, Oreg., in lieu of taxes.....	1,250,000	1,700,000	+450,000
Oregon and California grant lands, payment to counties.....	49,348,000	17,500,000	-31,848,000
Mineral leasing, payment to States.....	126,114,000	106,735,000	-19,379,000
Payments to counties, national grasslands, Bureau of Land Management.....	261,000	390,000	+129,000
Payments to Oklahoma, (Royalties).....	8,000	---	-8,000
Payment to counties under national wildlife refuge fund.....	2,400,000	3,300,000	+900,000
Educational expenses, children of employees, Yellowstone National Park.....	295,000	295,000	---
Payments to State of Wyoming, in lieu of taxes on lands in Grand Teton National Park, National Park Service.....	25,000	25,000	---
Alaska native fund (Alaska).....	2,000,000	2,000,000	---
Claim and treaty obligations, Bureau of Indian Affairs.....	200,000	200,000	---
Office of Comptroller for Guam.....	600,000	256,000	-344,000
Internal Revenue collections for Virgin Islands, Territorial Affairs.....	19,500,000	19,000,000	-500,000
Total.....	204,419,000	151,876,000	-52,543,000
Receipts applied to operations:			
Leasing of grazing lands.....	1,000	---	-1,000
Expenses, Public Land Administration Act.....	1,500,000	1,500,000	---
Migratory bird conservation fund.....	12,000,000	12,000,000	---
Management of national wildlife refuges and enforcement activities.....	800,000	---	-800,000
Expenses, incident to sale of refuge products.....	1,000,000	1,000,000	---
Proceeds from sales, water resources development projects.....	45,000	45,000	---
Operations and maintenance revenue, Indian irrigation systems.....	6,850,000	6,850,000	---

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AUTHORITY FOR 1976 AND THE BUDGET ESTIMATES FOR 1977
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—
FEDERAL FUNDS**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Item	1976 appropriation	Budget estimate	Increase (+) or decrease (-)
Power revenues, Indian irrigation projects....	\$5,816,000	\$5,816,000	---
Litter prevention and cleanup.....	25,000	25,000	---
Total.....	28,037,000	27,236,000	-\$801,000
Mixed receipts:			
Federal aid in fish restoration management:			
Payments to States.....	20,234,000	21,834,000	+1,600,000
Applied to operations.....	1,660,000	1,660,000	---
Federal aid in wildlife restoration:			
Payments to States.....	59,019,000	62,347,000	+3,328,000
Applied to operations.....	4,028,000	4,100,000	+72,000
Total.....	84,941,000	89,941,000	+5,000,000
Contract authority:			
Land and water conservation, Bureau of Outdoor Recreation.....	30,000,000	30,000,000	---
Helium fund, Bureau of Mines.....	---	47,500,000	+47,500,000
Total.....	30,000,000	77,500,000	+47,500,000
Total, Dept. of Interior.....	347,397,000	346,553,000	-844,000
American Revolution Bicentennial Administration:			
Commerative activities fund (indefinite).....	11,400,000	3,200,000	-8,200,000
Department of Agriculture-Forest Service-Definite:			
Payments to States and local governments (indefinite):			
Payments to States, national forest fund (25 percent fund).....	89,770,055	35,600,000	-54,170,055
Payment to Minnesota (Cook, Lake, and St. Louis Counties).....	259,038	65,000	-194,038
Payments to counties, national grasslands....	875,000	950,000	+75,000
Payments to school funds, Arizona and New Mexico.....	76,827	25,000	-51,827
Total.....	90,980,920	36,640,000	-54,340,920
Receipts applied to operations:			
Expenses, brush disposal (indefinite).....	33,000,000	33,000,000	---
Roads and trails for States (10 percent fund) (indefinite).....	35,908,943	14,250,000	-21,658,943
Licensee programs (Smokey Bear-Woodsey Owl) (indefinite).....	250,000	280,000	+30,000
Restoration of forest lands and improvements (indefinite).....	50,000	50,000	---
Total.....	69,208,943	47,580,000	-21,628,943
Total, Dept. of Agriculture-Forest Serv.....	160,189,863	84,220,000	-75,969,863
Total, FEDERAL FUNDS.....	518,986,863	433,973,000	-85,013,863

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)
AUTHORITY FOR 1976 AND THE BUDGET ESTIMATES FOR 1977
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—
FEDERAL FUNDS**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Item	1976 appropriation	Budget estimate	Increase (+) or decrease (-)
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY TRUST FUNDS			
Department of Interior-Indefinite			
Deposits by individuals for surveying public lands.....	\$159,000	\$159,000	---
Administration and protection of grazing districts.....	540,000	540,000	---
Trustee funds, Alaska townsites, Bureau of Land Management.....	1,000	1,000	---
Contributed funds, Fish and Wildlife Service.....	2,063,000	2,063,000	---
Donations, National Park Service.....	2,997,000	2,997,000	---
Birthplace of Abraham Lincoln, preservation of National Park Service.....	3,000	3,000	---
Contributed funds, Bureau of Mines.....	485,000	600,000	+\$115,000
Indian moneys, proceeds of labor, agencies, schools, etc.	5,200,000	5,200,000	---
Funds contributed for Indian projects.....	400,000	400,000	---
Bequest of George C. Edgeter, relief of indigent Indians.....	2,200	2,200	---
Miscellaneous trust funds of Indian tribes.....	221,555,800	223,099,800	+1,544,000
Total.....	233,406,000	235,065,000	+1,659,000
Department of Agriculture-Forest Service, cooperative work (indefinite).....	72,900,000	72,900,000	---
Other agencies-Indefinite:			
American Revolution Bicentennial Administration: Gifts and donations.....	7,000	---	-7,000
Contributed funds, Energy Research and Development Administration.....	40,000	40,000	---
Cosponsor funds, Energy Research and Development Administration.....	10,000,000	10,000,000	---
National Foundation on the Arts and the Humanities: Gifts and donations.....	20,660,000	15,000,000	-5,660,000
Smithsonian Institution: Canal Zone biological area fund.....	55,000	55,000	---
Joint Federal-State Land Use Planning Commission for Alaska: Cooperative funds....	711,000	60,000	-651,000
Contributions, Indian Health Facilities.....	1,250,000	1,250,000	---
Total.....	105,623,000	99,305,000	-6,318,000
Total, TRUST FUNDS.....	339,029,000	334,370,000	-4,659,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONS) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977

Item	1976 Appropriation	Budget estimate
TITLE I-DEPARTMENT OF THE INTERIOR		
LAND AND WATER RESOURCES		
Bureau of Land Management		
Management of lands and resources.....	\$215,463,000	\$220,240,000
Construction and maintenance.....	9,404,000	9,884,000
Public lands development roads and trails (appropriation to liquidate contract authority).....	3,183,000	5,000,000
Oregon and California grant lands (indefinite, appropriation of receipts).....	28,000,000	30,000,000
Range improvements (indefinite, appropriation of receipts).....	5,435,000	7,235,000
Recreation development and operation of recreation facilities (indefinite, special fund).....	300,000	300,000
Subtotal.....	258,602,000	267,659,000
Office of Water Research and Technology		
Salaries and expenses.....	18,180,000	22,273,000
Total.....	276,782,000	289,932,000
FISH AND WILDLIFE AND PARKS		
Bureau of Outdoor Recreation		
Salaries and expenses.....	5,889,000	6,187,000
Land and Water Conservation Fund		
Appropriation of receipts (indefinite).....	316,986,000	300,000,000
United States Fish and Wildlife Service		
Resource management.....	120,750,000	122,821,000
Construction and anadromous fish.....	19,311,000	6,727,000
Migratory bird conservation account (definite, repayable advance).....	7,500,000	---
Subtotal.....	147,561,000	129,548,000
National Park Service		
Operation of the national park system.....	255,203,000	272,864,000
Planning and construction.....	27,457,000	33,200,000
Road construction (appropriation to liquidate contract authority).....	40,115,000	18,000,000
Preservation of historic properties.....	24,666,000	14,500,000
Planning, development and operation of recreation facilities (indefinite, special fund).....	14,000,000	14,000,000
John F. Kennedy Center for the Performing Arts.....	2,645,000	3,072,000
Subtotal.....	323,971,000	337,636,000
Total.....	794,407,000	773,371,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONS) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$216,299,000	\$223,829,000	+\$8,366,000	+\$3,589,000	+\$7,530,000
7,510,000	9,970,000	+566,000	+86,000	+2,460,000
(5,000,000)	(5,000,000)	(+1,817,000)	(----)	(----)
30,000,000	30,000,000	+2,000,000	---	---
7,235,000	7,235,000	+1,800,000	---	---
300,000	300,000	---	---	---
261,344,000	271,334,000	+12,732,000	+3,675,000	+9,990,000
21,003,000	21,553,000	+3,373,000	-720,000	+550,000
282,347,000	292,887,000	+16,105,000	+2,955,000	+10,540,000
5,961,000	5,961,000	+72,000	-226,000	---
307,056,000	430,461,000	+113,475,000	+130,461,000	+123,405,000
127,799,000	129,169,000	+8,419,000	+6,348,000	+1,370,000
14,493,000	15,330,000	-3,981,000	+8,603,000	+837,000
7,500,000	---	-7,500,000	---	-7,500,000
149,792,000	144,499,000	-3,062,000	+14,951,000	-5,293,000
272,685,000	280,437,000	+25,234,000	+7,573,000	+7,752,000
37,228,000	40,237,000	+12,780,000	+7,037,000	+3,009,000
(19,100,000)	(23,495,000)	(-16,620,000)	(+5,495,000)	(+4,395,000)
19,500,000	24,500,000	-166,000	+10,000,000	+5,000,000
14,000,000	14,000,000	---	---	---
3,072,000	3,072,000	+427,000	---	---
346,485,000	362,246,000	+38,275,000	+24,610,000	+15,761,000
808,237,000	943,167,000	+148,760,000	+169,796,000	+134,930,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGA-
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED**

Item	1976 Appropriation	Budget estimate
ENERGY AND MINERALS		
Geological Survey		
Surveys, investigations, and research.....	\$272,836,000	\$297,858,000
Mining Enforcement and Safety Administration		
Salaries and expenses.....	84,465,000	91,040,000
Bureau of Mines		
Mines and minerals.....	158,818,000	157,170,000
Total.....	516,119,000	546,068,000
INDIAN AFFAIRS		
Bureau of Indian Affairs		
Operation of Indian Programs.....	566,118,000	589,510,000
Construction.....	80,672,000	46,263,000
Road construction.....	---	37,205,000
Road construction (appropriation to liquidate contract authority).....	(76,705,000)	(46,795,000)
Revolving fund for loans.....	3,000,000	---
Indian loan guaranty and insurance fund.....	10,000,000	20,000,000
Alaska native fund.....	70,000,000	30,000,000
Trust funds (definite).....	3,000,000	3,000,000
Trust funds (indefinite).....	31,200,000	35,387,000
Total.....	763,990,000	761,365,000
TERRITORIAL AFFAIRS		
Office of Territorial Affairs		
Administration of territories.....	27,753,000	44,046,000
Permanent appropriation (special fund).....	(600,000)	(256,000)
Transferred from other accounts (special fund).....	(975,000)	(620,000)
Trust Territory of the Pacific Islands.....	86,438,000	82,321,000
Micronesia claims fund, Trust Territory of the Pacific Islands.....	10,000,000	---
Ex gratia payment, Bikini Atoll.....	3,000,000	---
Total.....	127,191,000	126,367,000
SECRETARIAL OFFICES		
Office of the Solicitor		
Salaries and expenses.....	11,598,000	12,658,000

**TIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND
IN THE BILL FOR FISCAL YEAR 1977—Continued**

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$296,146,000	\$306,516,000	+\$33,680,000	+\$8,658,000	+\$10,370,000
91,098,000	93,740,000	+9,275,000	+2,700,000	+2,642,000
163,315,000	158,037,000	-781,000	+867,000	-5,278,000
550,559,000	558,293,000	+42,174,000	+12,225,000	+7,734,000
602,610,000	602,113,000	+35,995,000	+12,603,000	-497,000
70,969,000	82,406,000	+1,734,000	+36,143,000	+11,437,000
37,205,000	39,405,000	+39,405,000	+2,200,000	+2,200,000
(36,795,000)	(36,795,000)	(-39,910,000)	(-10,000,000)	(---)
---	---	-3,000,000	---	---
15,000,000	15,000,000	+5,000,000	-5,000,000	---
30,000,000	40,000,000	-30,000,000	+10,000,000	+10,000,000
3,000,000	3,000,000	---	---	---
35,387,000	35,387,000	+4,187,000	---	---
794,171,000	817,311,000	+53,321,000	+55,946,000	+23,140,000
43,846,000	43,846,000	+16,093,000	-200,000	---
(256,000)	(256,000)	(-344,000)	(---)	(---)
(620,000)	(620,000)	(-355,000)	(---)	(---)
84,566,000	81,277,000	-5,161,000	-1,044,000	-3,289,000
---	---	-10,000,000	---	---
---	---	-3,000,000	---	---
128,412,000	125,123,000	-2,068,000	-1,244,000	-3,289,000
12,371,000	12,371,000	+773,000	-287,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977—Continued

Item	1976 Appropriation	Budget estimate
Office of the Secretary		
Salaries and expenses.....	\$19,256,000	\$21,097,000
Departmental operations.....	12,366,000	14,425,000
Salaries and expenses (special foreign currency program).....	1,494,000	907,000
Subtotal.....	33,116,000	36,429,000
Total.....	44,714,000	49,087,000
Total, new budget (obligational) authority, Department of the Interior.....	2,523,203,000	2,546,190,000
Consisting of—		
Appropriations.....	2,523,203,000	2,546,190,000
Definite Appropriations.....	2,127,282,000	2,159,268,000
Indefinite Appropriations.....	395,921,000	386,922,000
Memoranda—		
Appropriations to liquidate contract authority.....	120,003,000	69,795,000
Total, new budget (obligational) authority and appropriations to liquidate contract authority.....	2,643,206,000	2,615,985,000
TITLE II-RELATED AGENCIES		
DEPARTMENT OF AGRICULTURE		
Forest Service		
Forest protection and utilization:		
Forest land management.....	489,658,000	388,621,000
Forest research.....	82,280,000	84,691,000
State and private forestry cooperation.....	33,158,000	24,800,000
Subtotal.....	605,096,000	498,112,000
Construction and land acquisition.....	18,523,000	14,414,000
Youth conservation corps.....	35,098,000	---
Forest roads.....	---	200,000,000
Forest roads and trails (appropriation to liquidate contract authority).....	(112,857,000)	(170,104,000)
Acquisition of lands for national forests:		
Special acts (special fund, indefinite).....	161,000	160,000
Acquisition of lands to complete land exchanges.....	35,000	54,000
Cooperative range improvements (special fund, indefinite).....	700,000	700,000
Assistance to States for tree planting.....	1,368,000	1,373,000
Construction and operation of recreation facilities (indefinite, special fund).....	3,674,000	2,475,000
Total.....	664,655,000	717,288,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977—Continued

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$20,430,000	\$21,060,000	+\$1,804,000	-\$37,000	+\$630,000
11,812,000	13,770,000	+1,404,000	-655,000	+1,958,000
907,000	907,000	-587,000	---	---
33,149,000	35,737,000	+2,621,000	-692,000	+2,588,000
45,520,000	48,108,000	+3,394,000	-979,000	+2,588,000
2,610,303,000	2,784,889,000	+261,686,000	+238,699,000	+174,586,000
2,610,303,000	2,784,889,000	+261,686,000	+238,699,000	+174,586,000
2,216,325,000	2,267,506,000	+140,224,000	+108,238,000	+51,181,000
393,978,000	517,383,000	+121,462,000	+130,461,000	+123,405,000
60,895,000	65,290,000	-54,713,000	-4,505,000	+4,395,000
2,671,198,000	2,850,179,000	+206,973,000	+234,194,000	+178,981,000
TITLE II-RELATED AGENCIES				
DEPARTMENT OF AGRICULTURE				
Forest Service				
Forest protection and utilization:				
395,911,000	399,248,000	-90,410,000	+10,627,000	+3,337,000
83,311,000	88,537,000	+6,257,000	+3,846,000	+5,226,000
33,254,000	33,254,000	+96,000	+8,454,000	---
512,476,000	521,039,000	-84,057,000	+22,927,000	+8,563,000
16,674,000	17,244,000	+1,279,000	+2,830,000	+570,000
28,000,000	35,000,000	-98,000	+35,000,000	+7,000,000
173,000,000	173,000,000	+173,000,000	-27,000,000	---
(216,104,000)	(200,104,000)	(+87,247,000)	(+30,000,000)	(-16,000,000)
160,000	160,000	-1,000	---	---
54,000	54,000	+19,000	---	---
700,000	700,000	---	---	---
1,373,000	1,373,000	+5,000	---	---
2,475,000	2,475,000	-1,199,000	---	---
734,912,000	751,045,000	+86,390,000	+33,757,000	+16,133,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977—Continued

Item	Increase (+) or decrease (-) compared with—	
	1976 Appropriation	Budget estimate
ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION		
Operating expenses, fossil fuels.....	\$431,266,000	\$493,230,000
Plant and capital equipment, fossil fuels.....	21,025,000	57,220,000
Special foreign currency program, fossil fuels.....	6,650,000	---
Total.....	458,941,000	550,450,000
FEDERAL ENERGY ADMINISTRATION		
Salaries and expenses.....	153,077,000	193,157,000
Strategic petroleum reserve.....	313,375,000	557,684,000
Total.....	466,452,000	750,841,000
FUNDS APPROPRIATED TO THE PRESIDENT		
Petroleum reserves.....	141,852,000	421,366,000
DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE		
Health Services Administration		
Indian health services.....	294,809,000	354,451,000
Indian health facilities.....	55,616,000	40,345,000
Total.....	350,425,000	394,796,000
Office of Education		
Indian education.....	57,055,000	42,055,000
INDIAN CLAIMS COMMISSION		
Salaries and expenses.....	1,411,000	1,530,000
NAVAJO AND HOPI RELOCATION COMMISSION		
Salaries and expenses.....	12,700,000	500,000
SMITHSONIAN INSTITUTION		
Salaries and expenses.....	81,673,000	85,100,000
Museum programs and related research (special foreign currency program).....	500,000	4,481,000
Science information exchange.....	1,940,000	1,900,000
Construction and improvements, National Zoological Park.....	8,390,000	6,800,000
Restoration and renovation of buildings.....	1,192,000	3,300,000
Construction.....	---	500,000
Construction (appropriation to liquidate contract authority).....	(2,500,000)	(---
Salaries and expenses, National Gallery of Art.....	7,759,000	12,309,000
Salaries and expenses, Woodrow Wilson International Center for Scholars.....	975,000	1,120,000
Total.....	102,429,000	115,510,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977—Continued

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$544,275,000	\$541,611,000	+\$110,345,000	+\$48,381,000	-\$2,664,000
68,570,000	63,920,000	+42,895,000	+6,700,000	-4,650,000
---	---	-6,650,000	---	---
612,845,000	605,531,000	+146,590,000	+55,081,000	-7,314,000
148,458,000	185,220,000	+32,143,000	-7,937,000	+36,762,000
447,684,000	447,684,000	+134,309,000	-110,000,000	---
596,142,000	632,904,000	+166,452,000	-117,937,000	+36,762,000
406,116,000	406,116,000	+264,264,000	-15,250,000	---
314,562,000	349,413,000	+54,604,000	-5,038,000	+34,851,000
70,663,000	76,499,000	+20,883,000	+36,154,000	+5,836,000
385,225,000	425,912,000	+75,487,000	+31,116,000	+40,687,000
40,933,000	58,983,000	+1,928,000	+16,928,000	+18,050,000
1,525,000	1,525,000	+114,000	-5,000	---
400,000	400,000	-12,300,000	-100,000	---
82,635,000	82,616,000	+943,000	-2,484,000	-19,000
2,500,000	3,481,000	+2,981,000	-1,000,000	+981,000
1,900,000	1,900,000	-40,000	---	---
6,580,000	6,580,000	-1,810,000	-220,000	---
2,700,000	3,050,000	+1,858,000	-250,000	+350,000
---	---	---	-500,000	---
(---	(---	(-2,500,000)	(---	(---
12,309,000	11,546,000	+3,787,000	-763,000	-763,000
1,120,000	1,120,000	+145,000	---	---
109,744,000	110,293,000	+7,864,000	-5,217,000	+549,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGA-
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED**

Item	1976 Appropriation	Budget estimate
NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES		
Salaries and Expenses		
Endowment for the arts.....	\$74,500,000	\$79,500,000
Endowment for the humanities.....	72,000,000	79,500,000
Administrative expenses.....	10,910,000	11,000,000
Subtotal.....	157,410,000	170,000,000
Matching Grants		
Endowment for the arts (indefinite).....	7,500,000	7,500,000
Endowment for the humanities (indefinite).....	7,500,000	7,500,000
Subtotal.....	15,000,000	15,000,000
Total.....	172,410,000	185,000,000
COMMISSION OF FINE ARTS		
Salaries and expenses.....	202,000	215,000
NATIONAL CAPITAL PLANNING COMMISSION		
Salaries and expenses.....	1,871,000	1,904,000
AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION		
Salaries and expenses.....	9,462,000	1,965,000
FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION		
Salaries and expenses.....	---	29,000
LOWELL HISTORIC CANAL DISTRICT COMMISSION		
Salaries and expenses.....	120,000	---
JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA		
Salaries and expenses.....	764,000	540,000
PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION		
Salaries and expenses.....	824,000	1,425,000
Land acquisition and development (borrowing authority)	---	25,000,000
Public development.....	---	11,450,000
Total.....	824,000	37,875,000

**TIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND
IN THE BILL FOR FISCAL YEAR 1977—Continued**

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$77,500,000	\$77,500,000	+\$3,000,000	-\$2,000,000	---
77,500,000	77,500,000	+5,500,000	-2,000,000	---
11,000,000	11,000,000	+90,000	---	---
166,000,000	166,000,000	+8,590,000	-4,000,000	---
7,000,000	7,500,000	---	---	+\$500,000
7,000,000	7,000,000	-500,000	-500,000	---
14,000,000	14,500,000	-500,000	-500,000	+500,000
180,000,000	180,500,000	+8,090,000	-4,500,000	+500,000
214,000	214,000	+12,000	-1,000	---
1,904,000	1,904,000	+33,000	---	---
65,000	65,000	-9,397,000	-1,900,000	---
29,000	29,000	+29,000	---	---
---	---	-120,000	---	---
540,000	737,000	-27,000	+197,000	+197,000
---	1,318,000	+494,000	-107,000	+1,318,000
---	25,000,000	+25,000,000	---	+25,000,000
---	10,450,000	+10,450,000	-1,000,000	+10,450,000
---	36,768,000	+35,944,000	-1,107,000	+36,768,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977—Continued

Item	1976 Appropriation	Budget estimate	Increase (+) or decrease (-) compared with—		
			House allowance	Committee recommendation	House allowance
Total, new budget (obligational) authority, Related Agencies.....	\$2,441,573,000	\$3,221,864,000	\$3,070,594,000	\$3,212,926,000	+\$142,332,000
Consisting of—					
Appropriations.....	2,441,573,000	3,196,864,000	3,070,594,000	3,187,926,000	+117,332,000
Definite appropriations.....	2,422,038,000	3,178,529,000	3,053,259,000	3,170,091,000	+116,832,000
Indefinite appropriations.....	19,535,000	18,335,000	17,335,000	17,835,000	+500,000
Borrowing Authority.....	---	25,000,000	---	25,000,000	+25,000,000
Memoranda—					
Appropriations to liquidate contract authority.....	115,357,000	170,104,000	216,104,000	200,104,000	-16,000,000
Total, new budget (obligational) authority and appropriations to liquidate contract authority.....	2,556,930,000	3,391,968,000	3,286,698,000	3,413,030,000	+126,332,000
RECAPITULATION					
Total, new budget (obligational) authority, all titles.....	4,964,776,000	5,768,054,000	5,680,897,000	5,997,815,000	+316,918,000
Consisting of—					
Appropriations.....	4,964,776,000	5,743,054,000	5,680,897,000	5,972,815,000	+291,918,000
Definite appropriations.....	4,549,320,000	5,337,797,000	5,269,584,000	5,437,597,000	+168,013,000
Indefinite appropriations.....	415,456,000	405,257,000	411,313,000	535,218,000	+123,905,000
Borrowing Authority.....	---	25,000,000	---	25,000,000	+25,000,000
Memoranda—					
Appropriations to liquidate contract authority.....	235,360,000	239,899,000	276,999,000	265,394,000	-11,605,000
Grand total, new budget (obligational) authority and appropriations to liquidate contract authority.....	5,200,136,000	6,007,953,000	5,957,896,000	6,263,209,000	+305,313,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977—Continued

Item	1976 Appropriation	Budget estimate	Increase (+) or decrease (-) compared with—		
			House allowance	Committee recommendation	House allowance
Total, new budget (obligational) authority, Related Agencies.....	\$2,441,573,000	\$3,221,864,000	\$3,070,594,000	\$3,212,926,000	+\$142,332,000
Consisting of—					
Appropriations.....	2,441,573,000	3,196,864,000	3,070,594,000	3,187,926,000	+117,332,000
Definite appropriations.....	2,422,038,000	3,178,529,000	3,053,259,000	3,170,091,000	+116,832,000
Indefinite appropriations.....	19,535,000	18,335,000	17,335,000	17,835,000	+500,000
Borrowing Authority.....	---	25,000,000	---	25,000,000	+25,000,000
Memoranda—					
Appropriations to liquidate contract authority.....	115,357,000	170,104,000	216,104,000	200,104,000	-16,000,000
Total, new budget (obligational) authority and appropriations to liquidate contract authority.....	2,556,930,000	3,391,968,000	3,286,698,000	3,413,030,000	+126,332,000
RECAPITULATION					
Total, new budget (obligational) authority, all titles.....	4,964,776,000	5,768,054,000	5,680,897,000	5,997,815,000	+316,918,000
Consisting of—					
Appropriations.....	4,964,776,000	5,743,054,000	5,680,897,000	5,972,815,000	+291,918,000
Definite appropriations.....	4,549,320,000	5,337,797,000	5,269,584,000	5,437,597,000	+168,013,000
Indefinite appropriations.....	415,456,000	405,257,000	411,313,000	535,218,000	+123,905,000
Borrowing Authority.....	---	25,000,000	---	25,000,000	+25,000,000
Memoranda—					
Appropriations to liquidate contract authority.....	235,360,000	239,899,000	276,999,000	265,394,000	-11,605,000
Grand total, new budget (obligational) authority and appropriations to liquidate contract authority.....	5,200,136,000	6,007,953,000	5,957,896,000	6,263,209,000	+305,313,000

[COMMITTEE PRINT]

NOTICE.—This report is subject to change pending action by the full committee.

94TH CONGRESS } HOUSE OF REPRESENTATIVES { REPORT
2d Session } { No. 94-1218

DEPARTMENT OF THE INTERIOR AND RELATED
AGENCIES APPROPRIATION BILL, 1977

MAY 27, 1976.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. YATES of Illinois, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. ——]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1977. The bill provides regular annual appropriations for the Department of the Interior (except Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, and Alaska Power Administration) and for other related agencies, including the U.S. Forest Service, the Energy Research and Development Administration, and the Federal Energy Administration.

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COMMITTEE OVERVIEW AND OBSERVATIONS

The Committee is recommending an appropriation bill which is, in the aggregate, under the amount recommended in the Administration budget, as amended. To attain this result, the Committee recommends major decreases, as well as increases, from the budget. The increases recommended above the budget estimate fall into several categories described below:

1. RESTORATION OF CUTS MADE BY THE ADMINISTRATION

The budget proposed by the Administration included cutbacks in many programs which the Congress has authorized and which the Committee believes are useful. The Committee, the Congress, and the public have given these programs strong support in the past, and the Committee is at a loss in understanding why the reductions were proposed by the Office of Management and Budget. The Committee therefore, has recommended increases above the budget estimates for these programs as follows:

Historic preservation grants.....	+\$5,000,000
Endangered species grants.....	+1,000,000
Wetland acquisition loan fund.....	+7,500,000
Youth Conservation Corps.....	+28,000,000
Cooperation in forest fire control.....	+8,884,000
Geological Survey programs.....	+11,838,000

2. CONTINUATION OF COMMITTEE INITIATIVES

In the past three years, the Committee has initiated programs to eliminate unjustified backlogs in reforestation and range management. These programs were undertaken in the belief that the resources of the public lands belonged to all the people and should be protected and enhanced for generations to come. Numerous reports have documented the poor condition of grazing lands resulting from overgrazing and insufficient management. Millions of acres of forest lands remain unre-

forested. The Committee initiatives are intended to change this situation.

The budget estimates from the Forest Service were adequate to continue the reforestation program in order to eliminate the backlog in ten years. In other areas, however, the budget was deficient. The Committee has, therefore, recommended increasing the budget by \$1,100,000 for forest management in the Bureau of Land Management, \$6,000,000 for rangeland management and associated programs for the Bureau of Land Management, and \$2,000,000 for rangeland management in the Forest Service. The Committee expects that unless legislation is enacted to the contrary, the Departments of Interior and Agriculture will continue the grazing fee schedule discussed in last years report. In addition, the Committee has recommended an increase of \$5,500,000 in the budget for the forestry program of the Bureau of Indian Affairs. This increase will begin a ten year program to eliminate the reforestation backlog on Indian lands and increase the future harvests from these lands. The resources of Indian lands must be protected from abuse. This has not always been done in the past. The Committee believes it is important to begin now to assure the improvement of these resources for future generations.

3. INDIAN PROGRAMS

The Committee strongly supports the concept of the recently enacted Indian Self-Determination and Educational Assistance Act. That act established as policy the assurance of "maximum Indian participation in the direction of educational as well as other Federal services to Indian people . . . the maintenance of the Federal Government's unique and continuing relationship with and responsibility to Indian people . . . [and to] provide the quantity and quality of educational services and opportunities which will permit Indian children to compete and excel in the life areas of their choice."

It is important for Indian tribes to have the flexibility to develop the human and physical resources of their reservations as they see fit. In most cases, the accomplishment of this objective means the investment of additional dollar resources. The Committee notes that the funds provided by the Committee in past years have resulted in notable improvement in the condition of Indian people. But much more remains to be done. The Committee recommends appropriations of new budget authority for Indian programs aggregating \$1,222,254,000 for fiscal year 1977. This is a net increase of \$53,922,000 above the amount appropriated in fiscal year 1976 and a net increase of \$61,865,000 over the budget estimate. Major increases over the budget recommended by the Committee include the following:

Assistance to formerly private schools.....	+\$3,000,000
Johnson-O'Malley assistance to public schools.....	+5,000,000
Law enforcement.....	+1,500,000
Forestry and Agriculture.....	+5,500,000
Indian action teams.....	+6,000,000
Rights protection.....	+2,000,000
Housing.....	+1,000,000
Facilities management.....	+4,000,000
Construction of BIA schools.....	+15,784,000
Public school construction.....	+8,922,000
Indian health services.....	+11,968,000
Indian health facilities.....	+30,318,000

The Committee believes that these increases are completely justified and will assist the Indian community in making further progress toward self determination.

RECOMMENDED DECREASES

The major decrease below the budget estimate is for the Strategic Petroleum Reserve program. The Committee is firmly committed to this essential program but believes that the schedule for acquiring petroleum for the reserve is optimistic. Funds provided in the Second Supplemental Appropriation Act, 1976, which will not become available until early June, will be used to undertake the multitude of activities which must precede acquisition of petroleum for storage: further studies, acquisition and construction of storage sites (mostly salt domes and mines), preparation of the storage areas (including acquisition of equipment) and determination of delivery schedules. The Committee, therefore, recommends that the appropriation provide for the purchase of 40 million barrels of oil instead of 50 million barrels of oil as proposed in the budget. The resulting decrease is \$110,000,000. The Committee has also recommended a decrease of \$47,859,000 in the salaries and expenses appropriation of the Federal Energy Administration, including a reduction of \$25 million in the newly authorized State grant program for energy conservation. The Committee believes that the \$25 million recommended in the bill for this program will provide adequate funds until State plans are formulated. Other reductions are described in more detail later in this report.

The Committee has recommended other smaller decreases below the budget estimates for the Smithsonian Institution, the National Foundation on the Arts and the Humanities, and the American Revolution Bicentennial Administration. These decreases are fully explained later in this report.

END OF YEAR EMPLOYMENT CEILINGS FOR PERMANENT POSITIONS

In the report on last year's bill, the Committee expressed its concern about the impact on agency operations of end-of-year employment ceilings and the Committee requested the investigative staff to make a report on this situation. That investigation confirmed that these ceilings do indeed impose constraints on agency operations and result in wasteful and inefficient use of tax dollars. Some of the results of the investigation are as follows:

"Personnel ceilings have not effectively limited employment but have resulted in artificially contrived staffing practices." In the five bureaus reviewed, there were "over 9,000 employees who were actually working substantially full-time schedules but who were charged off for ceiling purposes as seasonal and intermittent help. . . . The short term implications of this artificial staffing situation include recruitment difficulties, morale problems, wasteful turnover and retraining, a watering down in the quality of the staff and the buildup of a caste system with two classes of employees."

"Contracting versus in-house performance decisions are seldom supported by cost studies," even though such studies are required by OMB Circular A-76. It is clear that in many instances contracting is more expensive than in-house performance but "bureaus have little incentive to make cost analyses because additional personnel is usually not a viable alternative."

Playing the "ceiling game" (whereby thousands of employees are separated just before the end of the fiscal year and are rehired when the new fiscal year begins) was criticized as "wasting manpower, generating volumes of unnecessary paperwork, impugning the credibility of Government employment figures, confusing employees, and accomplishing nothing."

"Restrictions on hiring full-time staff have generally impaired the competitive recruiting position of these bureaus . . . Officials complained bitterly about the frustrations and the time wasted in having to explain to bright young college graduates why employment with the organization has to be on something less than a full-time basis."

Maximum efficiency and economy should be realized in the expenditure of Federal funds. It is clear that personnel ceilings greatly undermine this objective. The Committee strongly believes that dollar levels and prudent management, rather than artificially contrived personnel ceilings, should govern the level of permanent positions allocated to an agency. The Committee expects that OMB and the various Departments will recognize the wastefulness and futility of artificially low ceilings.

The Committee recognizes that there is always some "lapse" between the number of authorized permanent positions and the actual number of permanent employees onboard at any time due to normal turnover. The Committee also recognizes that there is a legitimate need and place for less than full-time permanent positions, particularly where work is of a seasonal nature. The Committee also recognizes that the Executive Branch needs some flexibility in the assignment of personnel. But these, the Committee believes, should not be used as an excuse for mandating unreasonable ceilings whose only purpose is to reflect a false picture.

Throughout this report, the Committee has identified the number of authorized permanent positions for each agency. These numbers have been taken from justification material submitted to the Committee, adjusted for Committee changes which are explained in the report. The Committee expects that this level of permanent positions should be the basis on which personnel ceilings are established, taking into account a reasonable lapse rate. To the extent that the appropriation level places a constraint on the filling of authorized positions, the Committee directs that the Departments and agencies inform the Committee of the reasons for any necessary adjustments. Budget justification material for all agencies should show as the number of permanent positions only those positions which can reasonably be expected to be filled at some time during the fiscal year.

SUMMARY OF THE BILL

Item	Budget estimates, fiscal year, 1977	Recommended in bill	Comparison
Title I, Department of the Interior: New budget (obligational) authority	\$2,496,678,000	\$2,589,246,000	+\$92,568,000
Title II, Related Agencies: New budget (obligational) authority	3,144,132,000	2,999,934,000	-144,198,000
Grand total, new budget (obligational) authority . . .	5,640,810,000	5,589,180,000	-51,630,000

TOTAL APPROPRIATIONS FOR THE DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES

In addition to the amounts in the accompanying bill, which are reflected in the table above, permanent legislation authorizes the continuation of certain Government activities without consideration by the Congress during the annual appropriations process.

Details of these activities are listed in appropriate tables appearing at the end of this report. In fiscal year 1976 these activities are estimated to total \$858,015,863. The estimate for fiscal year 1977 is \$768,843,000.

The following table reflects the total budget (obligational) authority contained both in this bill and in permanent appropriations for fiscal years 1976 and 1977:

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES TOTAL BUDGET AUTHORITY FOR FISCAL YEARS 1976-77

Item	Fiscal year 1976	Fiscal year 1977	Change
Interior and related agencies appropriation bill.....	\$4,467,304,000	\$5,589,180,000	+\$1,121,876,000
Permanent appropriations, Federal funds.....	518,986,863	433,973,000	-85,013,863
Permanent appropriation, Trust funds.....	339,029,000	334,370,000	-4,659,000
Total, budget authority.....	5,325,319,863	6,357,523,000	+1,032,203,137

REVENUE GENERATED BY AGENCIES IN BILL

The following tabulation indicates total new obligational authority to date for fiscal years 1975 and 1976, and the amount recommended in the bill for fiscal year 1977. It compares receipts generated by activities in this bill on an actual basis for fiscal year 1975 and on an estimated basis for fiscal years 1976 and 1977.

Item	Fiscal year 1975	Fiscal year 1976	Fiscal year 1977
New obligational authority.....	\$3,988,893,310	\$4,467,304,000	\$5,589,180,000
Receipts:			
Department of the Interior.....	3,228,102,000	3,929,814,000	7,018,913,000
Forest Service.....	373,061,441	485,415,000	488,475,000
Total receipts.....	3,601,163,441	4,415,229,000	7,507,388,000

UNAUTHORIZED PROGRAMS

The Committee has recommended appropriations for several ongoing programs where necessary annual or periodic authorizing legislation has not yet been enacted. In all cases, the appropriate legislation has been reported to the House of Representatives (or passed the House) by the May 15 deadline established by the new budget control legislation. The Committee's recommendations are within the limits set forth by legislation which has either passed the House or been reported by a House Committee. In all cases, the Committee has required that the amounts be available only upon enactment of authorizing legislation. The unauthorized programs, together with the amounts recommended in the bill are as follows:

Saline water conversion programs (Office of Water Research and Technology) (H.R. 11559 passed House April 5, 1976).....	\$9,700,000
Historic preservation grants (H.R. 12234 passed House May 5, 1976).....	15,000,000
Energy Research and Development Administration (part) (H.R. 13350 passed House May 20, 1976).....	545,345,000
Federal Energy Administration (H.R. 12169 reported to House May 10, 1976).....	145,298,000
Indian Claims Commission (H.R. 11909 reported to House May 14, 1976).....	1,525,000
National Foundation on the Arts and the Humanities (H.R. 12838 passed House April 26, 1976).....	180,000,000
Endangered species (Fish and Wildlife Service) (H.R. 8092 passed House March 15, 1976).....	9,198,000

The Committee has not recommended appropriations for the Pennsylvania Avenue Development Corporation. The necessary authorization for this program was defeated by the House earlier this year and until authorizing legislation is enacted no appropriation can be made.

LIMITATION ON UNIT COST OF EMPLOYEE HOUSING

The committee has established the limitation on the unit cost of employee housing (regardless of the source of financing) in the continental United States, Alaska, Hawaii, and the Territories at \$45,000. This limitation includes engineering and design costs, but excludes provision of utilities to the lot line. Any exceptions to this monetary limitation must be submitted to the Committee for its advance review and approval. Employee houses must not exceed the standards outlined by the Committee in House Conference Report No. 2049, 87th Congress, 2d Session.

INFLATIONARY IMPACT STATEMENT

Clause 2(1)(4), Rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of such bill or resolution may have an inflationary impact on prices and costs in the operation of the national economy. The committee estimates that enactment of this bill would have minimal overall inflationary impact on the national economy.

A significant part of the budget authority contained in this bill is for programs which generate revenue for the Federal Government, estimated at \$7.5 billion for fiscal year 1977. Therefore, the expenditures proposed in this budget will contribute to economic recovery, rather than inflation.

**TITLE I—DEPARTMENT OF THE INTERIOR
LAND AND WATER RESOURCES**

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

Appropriation, 1976.....	\$216,463,000
Estimate, 1977.....	209,700,000
Recommended, 1977.....	216,299,000
Comparison:	
Appropriation, 1976.....	-164,000
Estimate, 1977.....	+6,599,000

The Bureau of Land Management is responsible for the conservation, management, and development of about 450 million acres of the Nation's public lands onshore and 544 million acres under 200 meters on the Outer Continental Shelf. In addition the Bureau administers mining leasing on other Federally owned lands, or former Federal lands where minerals have been reserved in public ownership, land which totals about 369 million acres.

In addition to the minerals management responsibility mentioned above, the Bureau of Land Management administers grazing of approximately 9.0 million head of livestock and 2.5 million big game animals. Grazing receipts are estimated to be about \$20.5 million in 1977 compared to receipts of \$16.6 million in FY 1976 and \$ 11.7 million in FY 1975. The Bureau also administers the sale of over 1.2 billion board feet of timber annually. Timber receipts are estimated to be \$143.0 million in 1977 compared to receipts of \$131.0 million in FY 1976 and \$108.2 million in FY 1975. Finally, the Bureau administers an active program of soil stabilization on 160 million acres of public lands covering about 2,000 watersheds. Practices are designed to conserve and develop public land soil and water resources, contouring and cultivation, revegetation, protective fencing, and water development.

The amount recommended by the Committee for fiscal year 1977 compared with the budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Energy management-onshore	\$17,129,000	\$17,129,000	-----
Energy management-offshore	60,379,000	60,379,000	-----
Nonenergy minerals management	5,207,000	5,207,000	-----
Land and realty operations	28,758,000	28,758,000	-----
Trans-Alaska pipeline	7,847,000	7,847,000	-----
Forest management	6,023,000	7,123,000	+ \$1,100,000
Water, forage, and habitat management	35,408,000	41,108,000	+ 5,700,000
Recreation resource management	6,120,000	6,120,000	-----
Fire protection	8,422,000	8,422,000	-----
Planning for multiple use	7,085,000	7,085,000	-----
Cadastral survey	15,637,000	15,637,000	-----
Firefighting and rehabilitation	4,750,000	4,750,000	-----
General administration	4,724,000	4,724,000	-----
Pay and personnel costs	2,211,000	2,010,000	- 201,000
Total, management of lands and resources	209,700,000	216,299,000	+ 6,599,000

The changes recommended by the Committee in the budget estimate are as follows:

Timber management outside western Oregon (43 positions)	+ \$1,100,000
Soil and water resource management (10 positions)	+ 1,000,000
Range management (102 positions)	+ 4,000,000
Wildlife management (20 positions)	+ 1,000,000
Pay and personnel costs	- 201,000
Transfer of game ranges to Fish and Wildlife Service	- 300,000

The increases recommended by the Committee are part of the Committee initiatives in rangeland management and forest management discussed earlier in this report. The decrease of \$300,000 is offset by a corresponding increase in the Fish and Wildlife Service appropriation. Three game ranges, the Charles Sheldon Antelope Range, the Charles M. Russell National Wildlife Refuge, and the Kofa Game Range, which were previously administered jointly by the Bureau of Land Management and the Fish and Wildlife Service are now administered solely by the Fish and Wildlife Service.

The Committee received testimony concerning the impact of wild horses and burros on the carrying capacity of public rangelands. Under existing law, the BLM cannot transfer title of the animals to private individuals nor can the Bureau use mechanized vehicles to herd the animals. The Committee believes this is an important problem and it urges the authorizing committee to make every effort to resolve it.

The Committee is concerned about the growing backlog of energy and nonenergy mineral lease applications. The Committee expects the BLM to make every effort to decrease this backlog and improve its processing of applications.

The Committee directs that within available funds \$100,000 be allocated for cadastral survey work in the Middle Rio Grande Conservancy District, New Mexico.

The total permanent positions for the Bureau of Land Management is 5,689. This includes the 5,514 identified in the justifications and the additional positions associated with recommended Committee increases identified above. The Committee notes with regret the testimony before the Committee which revealed that increases for forest management provided by the Committee in FY 1976 could not be used because the Administration did not provide additional personnel associated with this increase. As discussed earlier in this report, the Committee expects that this practice will not continue in the future.

CONSTRUCTION AND MAINTENANCE

Appropriation, 1976	\$9,004,000
Estimate, 1977	9,884,000
Recommended, 1977	7,510,000
Comparison:	
Appropriation, 1976	-1,494,000
Estimate, 1977	-2,374,000

Funds in this appropriation provide for construction and maintenance of various facilities necessary for proper administration of public lands under the jurisdiction of the Bureau of Land Management. The net decrease recommended by the Committee consists of a decrease of \$2,600,000 for construction of an Alaska District Office in Fairbanks, Alaska, and a decrease of \$4,000 for pay and personnel costs, and increases of \$190,000 for construction of a new recreation site at Little Sahara, Juab County, Utah and \$40,000 for construction at Wind Drinker Overlook, Pryor Mountain complex, Wyoming. The reduction of funds for the Fairbanks District Office results from the Committee's belief that adequate rental space will be available in Fairbanks when construction of the oil pipeline is completed.

PUBLIC LANDS DEVELOPMENT ROADS AND TRAILS

(LIQUIDATION OF CONTRACT AUTHORITY)

Appropriation, 1976.....	\$3,183,000
Estimate, 1977.....	5,000,000
Recommended, 1977.....	5,000,000
Comparison:	
Appropriation, 1976.....	+1,817,000
Estimate, 1977.....	

The Bureau of Land Management is responsible for maintaining about 44,430 miles of roads on the 450 million acres administered by the Bureau.

This appropriation is required to liquidate obligations incurred under contract authority provided in the Federal-Aid Highway Act for development of roads and trails on public domain lands.

OREGON AND CALIFORNIA GRANT LANDS

(INDEFINITE, APPROPRIATION OF RECEIPTS)

Appropriation, 1976.....	\$28,000,000
Estimate, 1977.....	30,000,000
Recommended, 1977.....	30,000,000
Comparison:	
Appropriation, 1976.....	+2,000,000
Estimate, 1977.....	

The bill continues the indefinite appropriation of 25 percent of the gross receipts from sales of timber and other products, representing one-third of the 75 percent of revenues due the Oregon and California Grant Land counties.

It is estimated that a total of \$30,000,000 will be available during fiscal year 1977 for construction, acquisition, and operation and maintenance of access roads and improvements. The funds will also be used for forest protection and development on the revested lands and on other Federal lands in the Oregon and California land grant counties of Oregon.

RANGE IMPROVEMENTS (INDEFINITE, APPROPRIATION OF RECEIPTS)

Appropriation, 1976.....	\$5,435,000
Estimate, 1977.....	7,235,000
Recommended, 1977.....	7,235,000
Comparison:	
Appropriation, 1976.....	+1,800,000
Estimate, 1977.....	

The Committee recommends an indefinite appropriation of \$7,235,000 to be derived from public lands and Bankhead-Jones Farm Tenant Act Lands grazing receipts for construction, purchase, and maintenance of range improvements.

RECREATION DEVELOPMENT AND OPERATION OF RECREATION FACILITIES
(INDEFINITE, SPECIAL FUND)

Appropriation, 1976.....	\$300,000
Estimate, 1977.....	300,000
Recommended, 1977.....	300,000
Comparison:	
Appropriation, 1976.....	
Estimate, 1977.....	

The Committee recommends an appropriation of \$300,000, the budget estimate. This is an appropriation of receipts from recreation user charges at facilities administered by the Bureau of Land Management. The funds will be used to perform corrective and preventive maintenance at recreation facilities such as picnic sites and campgrounds. They will also be used to construct and improve facilities in support of the BLM off-road vehicle management program.

OFFICE OF WATER RESEARCH AND TECHNOLOGY

SALARIES AND EXPENSES

Appropriation, 1976.....	\$18,180,000
Estimate, 1977.....	22,273,000
Recommended, 1977.....	21,003,000
Comparison:	
Appropriation, 1976.....	+2,823,000
Estimate, 1977.....	-1,270,000

The Office of Water Research and Technology has a number of important functions: to stimulate, sponsor, provide for, and supplement present programs for the conduct of research, development, demonstration, investigations, and experiments; to train scientists in the fields of water and resources which affect water; and to assist the Nation in obtaining a supply of water sufficient in quantity and quality to meet its requirements. Its work is especially important as the Nation moves to expand its energy resources and needs for more water increase.

The Committee recommends an appropriation of \$21,003,000. The decrease of \$1,270,000 below the budget estimate is accounted for by changes in authorizing legislation which recently passed the House (H.R. 11559) which failed to reauthorize the Title II program of the Water Resources Research Act. Budget estimates for this program amounted to \$9,950,000, which the Committee has accordingly deleted from the bill. The amount recommended by the Committee will provide full funding for the various programs identified in H.R. 11559 in the area of saline water conversion research and development.

The amount included in the bill provides the following:

Assistance to states for institutes.....	\$5,730,000
Matching grants to institutes.....	3,200,000
Water resources research.....	2,900,000
Technology development.....	5,100,000
Test facility operation and maintenance.....	700,000
Scientific information center.....	1,100,000
Administration.....	2,293,000
Reduction in travel costs.....	-15,000
Reduction in pay and personnel costs.....	-5,000

Total 21,003,000

The total permanent positions for the Office of Water Research and Technology is 70.

FISH AND WILDLIFE AND PARKS

BUREAU OF OUTDOOR RECREATION

SALARIES AND EXPENSES

Appropriation, 1976.....	\$5,889,000
Estimate, 1977.....	6,187,000
Recommended, 1977.....	5,961,000
Comparison:	
Appropriation, 1976.....	+72,000
Estimate, 1977.....	-226,000

The Bureau of Outdoor Recreation serves as the focal point in the Federal government for activities relating to outdoor recreation. In addition, a liaison is maintained with State and local governments and with the private sector with a view toward developing and executing a nationwide coordinated effort in the provision of outdoor recreation opportunities.

The Bureau also administers a program of matching grants to States for recreation planning, for acquisition of land and water areas, and for the development of such areas.

The Committee recommends an appropriation of \$5,961,000, a decrease of \$226,000 below the budget estimate. The decrease consists of \$98,000 for development of data for the five-year revision of the nationwide plan, \$90,000 for a state-provided data system, \$3,000 for pay and personnel costs, and \$35,000 for travel.

The two program reductions recommended by the Committee reflect the Committee's concern about the proliferation of data and data systems in the Federal Government. The Committee believes that all agencies should exercise the greatest caution in expanding data collection and analysis activities. If the Department believes that these program increases are urgent, the Committee will consider a reprogramming request to assist in financing them.

The number of permanent positions for the Bureau of Outdoor Recreation is 466.

LAND AND WATER CONSERVATION FUND

Appropriation, 1976.....	\$311,886,000
Estimate, 1977.....	300,000,000
Recommended, 1977.....	307,056,000
Comparison:	
Appropriation, 1976.....	-4,830,000
Estimate, 1977.....	+7,056,000

The following table reflects the action recommended by the Committee on the budget request:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Assistance to States.....	\$175,516,000	\$175,516,000	-----
FEDERAL PROGRAMS			
NATIONAL PARK SERVICE			
Deficiencies.....	2,500,000	2,500,000	-----
Inholdings.....	15,000,000	15,000,000	-----
Relocation.....	2,000,000	2,000,000	-----
Recently authorized areas:			
Appalachian Trail.....	500,000	500,000	-----
Apostle Island NL, Wis.....	150,000	150,000	-----
Bighorn Canyon NRA, Mont.....	255,500	255,500	-----
Big Cypress NP, Fla.....	15,000,000	15,000,000	-----
Big Thicket NP, Tex.....	9,300,000	9,300,000	-----
Canaveral NS, Fla.....	3,000,000	3,000,000	-----
Cape Cod NS, Mass.....	2,000,000	2,000,000	-----
Cape Lookout NS, N.C.....	1,000,000	1,000,000	-----
Colonial NHP, Va.....	1,000,000	1,000,000	-----
Cuyahoga Valley NRA, Ohio.....	5,700,000	8,000,000	+ \$2,300,000
Everglades NP, Fla.....	1,000,000	1,000,000	-----
Fire Island NS, N.Y.....	269,162	269,162	-----
Grand Canyon NP, Ariz.....	920,000	920,000	-----
Indiana Dunes NL, Ind.....	1,500,000	1,500,000	-----
Lake Mead NRA, Nev.....	1,000,000	1,000,000	-----
Lower St. Croix NSR, Minn.....	3,000,000	3,000,000	-----
Point Reyes NS, Calif.....	150,000	150,000	-----
Rocky Mountain NP, Colo.....	246,569	246,569	-----
Sleeping Bear Dunes NL, Mich.....	5,000,000	5,000,000	-----
Voyageurs NP, Minn.....	6,811,769	6,811,769	-----
Total, National Park Service.....	77,303,000	79,603,000	+ 2,300,000
FOREST SERVICE			
National recreation areas:			
Whiskeytown-Shasta Trin- ity NRA, Calif.....	1,000,000	1,000,000	-----
Sawtooth NRA, Idaho.....	6,740,000	6,740,000	-----
Oregon Dunes NRA, Ore.....	400,000	400,000	-----
Mount Rogers NRA, Va.....	2,000,000	2,000,000	-----
Spruce Knob-Seneca Rocks NRA, W. Va.....	1,000,000	1,000,000	-----
National trails system:			
Appalachian Trail.....	3,120,000	3,120,000	-----
Pacific Crest Trail.....	500,000	500,000	-----
Wilderness and Primitive Areas	2,000,000	2,000,000	-----
Deficiency Awards and In- holdings.....	3,552,000	3,552,000	-----
Lake Tahoe Basin.....	3,300,000	3,300,000	-----

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
FOREST SERVICE—continued			
National wild and scenic rivers:			
Chatooga, N.C., S.C., Ga.	872,000	872,000	-----
Middle Fork Clearwater, Idaho	1,040,000	1,040,000	-----
Eleven Point, Mo.	2,000,000	2,000,000	-----
Feather, Calif.	604,000	604,000	-----
Rogue, Ore.	987,000	987,000	-----
Middle Fork Salmon, Idaho	310,000	310,000	-----
Cleveland NF, Calif.		670,000	+670,000
Mammoth Lakes Basin, Calif.		1,875,000	+1,875,000
Cascade Head Scenic Research Areas	536,000	536,000	-----
Total, Forest Service	29,961,000	32,506,000	+2,545,000
U.S. FISH AND WILDLIFE SERVICE			
Special legislation:			
San Francisco Bay NWR, Calif.	1,600,000	1,600,000	-----
Great Dismal Swamp NWR, N.C.		1,500,000	+1,500,000
Tinicum National Envi- ronmental Center, Pa.		750,000	+750,000
Recreation additions:			
Great Swamp, N.J.	495,000	495,000	-----
Desert NWR, Nev.	400,000	400,000	-----
Santa Ana NWR, Tex.	300,000	300,000	-----
Endangered species	4,500,000	4,500,000	-----
Deficiencies	1,200,000	1,200,000	-----
Total, U.S. Fish and Wildlife Service	8,495,000	10,745,000	+2,250,000
BUREAU OF LAND MANAGEMENT			
King Range NCA, Calif.	46,000	46,000	-----
Pacific Crest Trail, Calif.	157,000	157,000	-----
Rio Grande NSR, N.M.	47,000	47,000	-----
Rogue NSR, Ore.	1,750,000	1,750,000	-----
Total, Bureau of Land Management	2,000,000	2,000,000	-----
Administrative expenses	6,369,000	6,366,000	-3,000
Travel	356,000	320,000	-36,000
Total, land and water conservation fund	300,000,000	307,056,000	+7,056,000

The increases recommended by the Committee will accelerate land acquisition in the recently created Cuyahoga Valley National Recreation Area, acquire recreation land for the Forest Service in California

where adverse development is threatened, and provide for additional land acquisition at the Great Dismal Swamp, N.C. and the Tinicum National Environmental Center, Pa.

UNITED STATES FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

Appropriation, 1976	-----	\$120,483,000
Estimate, 1977	-----	122,821,000
Recommended, 1977	-----	126,742,000
Comparison:		
Appropriation, 1976	-----	+6,259,000
Estimate, 1977	-----	+3,921,000

The Fish and Wildlife Service produces in excess of 5.8 million pounds of fish a year. The cumulative effect is estimated to support approximately 58 million fisherman-days annually. In addition, the Service's wildlife refuges accommodate about 1.7 billion waterfowl-use-days, not including Alaska. These refuges also support almost 7.8 million hunting- and fishing-use-days.

The amounts recommended by the Committee for fiscal year 1977 compared with the budget estimates by activity are as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Habitat preservation	\$23,671,000	\$22,221,000	-\$1,450,000
Wildlife resources	51,863,000	54,408,000	+2,545,000
Fishery resources	26,091,000	27,736,000	+1,645,000
Endangered species	9,198,000	10,198,000	+1,000,000
Interpretation and recreation	7,003,000	7,228,000	+225,000
Administration	4,995,000	4,995,000	-----
Pay and personnel costs		-44,000	-44,000
Total, resource manage- ment	122,821,000	126,742,000	+3,921,000

The net increase of \$3,921,000 above the budget estimate consists of the following increases and decreases:

Biological services	-----	-\$1,450,000
Operation of 3 game ranges (10 positions)	-----	+300,000
Alaska resource studies	-----	-640,000
Endangered species grants to States	-----	+1,000,000
Law enforcement (50 positions)	-----	+1,800,000
Refuge rehabilitation	-----	+800,000
Animal damage control	-----	+200,000
Operations at Warm Springs National Fish Hatchery, Ore. (3 positions)	-----	+100,000
Operations at Fish Research Center, Marion, Ala. (3 positions)	-----	+245,000
Operations at Northeastern Fisheries Research Center, Pa. (21 positions)	-----	+300,000
Environmental impact statement, Sherburne National Wildlife Refuge, Minn.	-----	+30,000
Okefenokee Swamp National Wildlife Refuge, Ga. (2 positions)	-----	+55,000
Steamboat <i>Bertrand</i> relic preservation	-----	+225,000
Indian fishing rights decision	-----	+1,000,000
Pay and personnel costs	-----	-44,000

Within available funds, the Committee directs that \$67,000 be used for operation and maintenance at the Corning National Fish Hatchery, Arkansas.

The Committee received a great deal of testimony concerning the operation of warm water fish hatcheries. The Committee is aware of the desire on the part of the Department to phase out federal involvement in many of these fish hatcheries and turn their operation over to the states. The Committee believes that federal fish and wildlife programs should be focused only where there is a clear direct federal role. It may be desirable to turn over to state operation a number of these hatcheries which serve farm ponds and other private and state waters. The Committee has not changed the budget estimate for the operation of the warm water fish hatchery program, but encourages the Fish and Wildlife Service to work with the states to effect transfers where they are possible and where the federal interest can be protected. The Committee restates its directive that no such transfers shall take place without the concurrence of the Committee.

The Committee has recommended in the accompanying bill a total of \$5,395,000 for implementation of the Washington State Indian fishing rights decision, the so-called Boldt decision. That decision, made by a Federal District Court, defined Indian treaty rights as affording them the opportunity to catch up to 50% of the harvestable catch, authorized the Indian tribes under certain conditions to regulate Indian fishing off the reservation, required both the Tribes and the State of Washington to determine what constituted a harvestable catch, and directed the State to make treaty reserved rights an objective of State regulatory policy. The amount recommended includes \$3,255,000 in the Bureau of Indian Affairs to assist Indian tribes in assuring that their rights are protected. The recommendation also includes \$1,840,000 in this appropriation and \$300,000 under the anadromous fish grant program. In fiscal year 1976, \$1,985,000 was provided for assistance to the Washington State Departments of Fisheries and Game; the budget estimate for fiscal year 1977 provided no funding. Many of the Washington State Congressional delegation, specifically Congressmen Meeds, Bonker, Hicks, Adams, McCormack, and Pritchard, urged the Committee to add an additional \$2,057,000 to continue the funding provided last year. As Congressman Meeds stated in a letter to the Committee:

Intense bitterness and anger have flared since the ruling was made in 1974. Activities are underway in the state to impeach Judge Boldt. If indeed we saw our fish runs further reduced or overfished because of improper management surely the relations among our residents would only further deteriorate. For the good of our state economy; for the continuation of this vital natural resource; for the quality of relations among our citizens, I urge the subcommittee to approve the funding request presented by the State of Washington, of which I spoke in support before this panel.

The Committee believes that the primary federal responsibility is to the Indians because of the unique trust relationship. Most of the

Committee members have serious reservations about the propriety of or need for continuing funding for the Washington State Departments of Game and Fisheries through the Fish and Wildlife Service. However, because of the appeals noted above and the Committee's desire to help bring the parties together, the Committee has recommended \$1,000,000 above the budget estimate, for assistance to the Washington State Departments of Fisheries and Game. The Committee expects that those Departments will match these funds with state resources this year. The Committee intends that this will be the last year that Federal funds should be provided for this purpose for such Departments.

The number of permanent positions for the Fish and Wildlife Service is 4,563. This number consists of the 4,398 identified in the justifications, a reinstatement of 76 positions which were reduced by the Administration but not accompanied by any decreases in appropriated funds, and the increases and decreases associated with the Committee changes to the budget estimate identified above. The Committee reemphasizes the concern expressed in hearings that, to the maximum extent possible, additional positions in the Fish and Wildlife Service, and employees currently employed by the Service, should be assigned to ground activity in the field. The Committee believes that the Fish and Wildlife Service has concentrated manpower in administrative tasks at the expense of management in the field and directs the Service to re-examine its staffing policies. The Committee directs the Fish and Wildlife Service to present a plan for improving service in the field by the time the committee considers its fiscal year 1978 budget.

The addition of 50 positions and \$1,800,000 which the Committee has recommended for law enforcement results from recently-enacted legislation which forces earlier retirement of law enforcement officers. The Committee is concerned about the impact of this legislation on the capability of the Fish and Wildlife Service to discharge its responsibilities and also on the increases necessary in future budgets for retirement costs. The Committee urges the appropriate authorizing committee to consider amending this law.

CONSTRUCTION AND ANADROMOUS FISH

Appropriation, 1976.....	\$19,311,000
Estimate, 1977.....	6,727,000
Recommended, 1977.....	14,493,000
Comparison:	
Appropriation, 1976.....	-4,818,000
Estimate 1977.....	+7,766,000

This appropriation finances the construction and rehabilitation of fish hatcheries and wildlife refuge facilities, and fishery and wildlife research facilities. It provides funds to carry out the provisions of the Anadromous Fish Conservation Act, to preserve, develop, and enhance anadromous fishery resources within the several States and the Great Lakes.

The increase of \$7,766,000 above the budget estimate provides for construction projects at the following locations:

Warm Springs National Fish Hatchery, Oreg.....	+ \$1,000,000
Muscatatuck National Wildlife Refuge, Ind.....	+297,000
Okefenokee Swamp National Wildlife Refuge, Ga.....	+115,000
Coleman National Fish Hatchery, Calif.....	+450,000
San Francisco Bay National Wildlife Refuge, Calif.....	+600,000
LaCrosse National Fish Hatchery, Wis.....	+1,900,000
San Marcos National Fish Hatchery, Tex.....	+235,000
White River National Fish Hatchery, Vt.....	+1,000,000
Mattamuskeet National Wildlife Refuge, N.C.....	+169,000
Crab Orchard National Wildlife Refuge, Ill.....	+500,000
Iron River National Fish Hatchery, Wis.....	+500,000
Allegheny National Fish Hatchery, Pa.....	+500,000
Berlin National Fish Hatchery, N.H.....	+500,000

The funds made available for the San Francisco Bay National Wildlife Refuge may be used, to the extent feasible, for an innovative energy system at the visitor center.

The amount recommended by the Committee will provide \$10,980,000 for construction and \$3,513,000 for the anadromous fish grant program.

MIGRATORY BIRD CONSERVATION ACCOUNT (DEFINITE, REPAYABLE ADVANCE)

Appropriation, 1976.....	\$7,500,000
Estimate, 1977.....	
Recommended, 1977.....	7,500,000
Comparison:	
Appropriation, 1976.....	
Estimate, 1977.....	+7,500,000

Under the provisions of the wetlands legislation, this appropriation provides advances to the fund for acquisition of refuges. The advances are to be repaid from receipts in future years. The Congressional intent in approving advance funding was to enable purchase of wetlands before land price escalation. For the past three years, the Congress has approved funds in this appropriation over the objection of the Administration and this year the Committee is again recommending funds when none have been requested by the Administration. The Committee fully supports this program.

In addition to funds provided in this appropriation, receipts from the sale of duck stamps, estimated at \$12,000,000 in fiscal year 1976 and \$12,000,000 in fiscal year 1977, will be available for acquisition of wetland areas.

NATIONAL PARK SERVICE

OPERATION OF THE NATIONAL PARK SYSTEM

Appropriation, 1976.....	\$251,328,000
Estimate, 1977.....	272,864,000
Recommended, 1977.....	272,685,000
Comparison:	
Appropriation, 1976.....	+21,357,000
Estimate, 1977.....	-179,000

The amount recommended by the Committee for fiscal year 1977 compared with the budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Management of park areas.....	\$37,181,000	\$37,206,000	+ \$25,000
Concessions management.....	954,000	954,000	
Interpretation.....	31,177,000	30,228,000	-949,000
Informational publications.....	1,651,000	1,651,000	
Volunteers-in-parks.....	250,000	250,000	
Visitor protection and safety.....	32,626,000	32,690,000	+64,000
Maintenance.....	123,918,000	125,238,000	+1,320,000
Resource management.....	38,574,000	38,770,000	+196,000
Forest fire suppression and re-habilitation of burned areas.....	700,000	700,000	
Executive direction.....	5,833,000	5,833,000	
Pay and personnel costs.....		-300,000	-300,000
Travel.....		-535,000	-535,000
Total, operation of the national park system.....	272,864,000	272,685,000	-179,000

The net decrease of \$179,000 below the budget estimate consists of the following increases and decreases:

Interpretive services.....	-\$1,000,000
Maintenance.....	+1,000,000
Operations and maintenance, Cuyahoga Valley National Recreation Area, Ohio (5 positions).....	+177,000
Operating expenses and maintenance, Indiana Dunes National Lakeshore, Indiana.....	+296,000
Operating expenses, Fire Island National Recreation Area, New York (2 positions).....	+183,000
Travel.....	-535,000
Pay and personnel costs.....	-300,000

Testimony before the Committee on the fiscal year 1977 budget indicated that consideration was being given to phasing out certain arts programs conducted by the National Park Service, in particular those in the National Capital area. The Committee supports these programs and believes that they have the support of the people who are served by them. The Committee has included funds for these programs and directs that before phasing out or terminating any programs including the program at Turkey Run Park, the Park Service should secure the concurrence of the Committee and make arrangements for alternative funding sources.

The Committee is also concerned about the proliferation of "temporary" facilities in the National Capital area to be used to accommodate Bicentennial visitations. These include the alterations to the Sylvan Theater on the grounds of the Washington Monument and the construction of a movie theater also on the Washington Monument grounds. The Committee expects that all these "temporary" structures will be removed at the termination of the Bicentennial celebration.

The total permanent positions for the National Park Service is 8,222. This consists of the 8,215 identified in the justifications and the 7 additional positions identified above.

PLANNING AND CONSTRUCTION

Appropriation, 1976	\$27,215,000
Estimate, 1977	33,200,000
Recommended, 1977	37,228,000
Comparison:	
Appropriation, 1976	+10,013,000
Estimate, 1977	+4,028,000

The Committee recommends the following increases and decrease from the budget estimate:

Project planning and development at the West Beach Unit, Indiana	
Dunes National Lakeshore, Ind.	+\$318,000
Planning, Voyageurs National Park, Minn.	+200,000
Restoration work, Fort Scott, Kans.	+275,000
Site work, Jefferson National Expansion Memorial, Mo.	+200,000
Painted Canyon Overlook Facilities, Theodore Roosevelt National Park, N. Dak.	+1,000,000
Sewage treatment facilities, Grand Teton National Park.	+1,000,000
Purchase of locomotive and storage facilities, Golden Spike National Historic Site	+2,060,000
Utility installation, Cowpens National Battlefield.	+150,000
Alaska task force.	-1,175,000

The Committee has included language in the bill which provides that the \$2,060,000 recommended for the Golden Spike National Historic Site shall be available only upon enactment into law of authorizing legislation.

ROAD CONSTRUCTION

(LIQUIDATION OF CONTRACT AUTHORITY)

Appropriation, 1976	\$40,115,000
Estimate, 1977	18,000,000
Recommended, 1977	19,100,000
Comparison:	
Appropriation, 1976	-21,015,000
Estimate, 1977	+1,100,000

This appropriation provides for liquidation of obligations incurred for construction of parkways and roads and trails by the National Park Service under contract authority provided in the Federal-Aid Highway Act.

The Committee recommends the following projects in addition to those proposed in the budget estimates:

Natchez Trace Parkway construction, section 3C	\$1,000,000
Natchez Trace Parkway planning, section 3X	100,000

The Committee directs that, within the available liquidating cash recommended in this appropriation, sufficient funds be allocated for road construction connected with the installation of utilities at the Cowpens National Battlefield, South Carolina.

PRESERVATION OF HISTORIC PROPERTIES

Appropriation, 1976	\$24,666,000
Estimate, 1977	14,500,000
Recommended, 1977	19,500,000
Comparison:	
Appropriation, 1976	-5,166,000
Estimate, 1977	+5,000,000

The Committee recommends an appropriation of \$19,500,000, an increase of \$5,000,000 above the budget estimate. The increase over the budget estimate is for the grants-in-aid program and will provide for a total appropriation for this program of \$15,000,000. The amount recommended by the Committee includes the following activities:

Grants-in-aid	\$15,000,000
Maintenance of the National Register	405,000
Historic architectural and archeological services	404,000
Historic site survey	589,000
Historic American building survey	462,000
Historic American engineering record	245,000
Archeological investigations and salvage	1,831,000
Advisory council on historic preservation support	564,000
Total	19,500,000

PLANNING, DEVELOPMENT AND OPERATION OF RECREATION FACILITIES
(INDEFINITE, SPECIAL FUND)

Appropriation, 1976	\$14,000,000
Estimate, 1977	14,000,000
Recommended, 1977	14,000,000
Comparison:	
Appropriation, 1976	
Estimate, 1977	

Authority for this program originates from Public Law 92-347, approved July 11, 1972, whereby fees collected by the National Park Service for admission to designated units of the System and for special recreation-use facilities are earmarked for appropriation for its own use.

The Committee recommendation will provide for the following activities:

Enhancement of fee collection systems	\$4,800,000
Alternate transportation systems	3,200,000
Planning, rehabilitation, and repair of recreation facilities	6,000,000
Total	14,000,000

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

Appropriation, 1976	\$2,645,000
Estimate, 1977	3,072,000
Recommended, 1977	3,072,000
Comparison:	
Appropriation, 1976	+427,000
Estimate, 1977	

The Committee recommends an appropriation of \$3,072,000, the budget estimate. This amount will provide for operation and maintenance of the Kennedy Center functions not directly involved in the performing arts. The increase over fiscal year 1976 is largely attributable to increases in utility and maintenance costs.

ENERGY AND MINERALS

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATION, AND RESEARCH

Appropriation, 1976.....	\$272,236,000
Estimate, 1977.....	284,308,000
Recommended, 1977.....	296,146,000
Comparison:	
Appropriation, 1976.....	+23,910,000
Estimate, 1977.....	+11,838,000

The amount recommended by the Committee for fiscal year 1977 compared to the budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Alaska pipeline related investigations.....	\$321,000	\$321,000	-----
Topographic surveys and mapping.....	47,482,000	49,682,000	+\$2,200,000
Geologic and mineral resource surveys and mapping.....	86,052,000	94,255,000	+8,203,000
Water resources investigations.....	57,382,000	59,962,000	+2,580,000
Conservation of lands and minerals.....	63,079,000	63,079,000	-----
Land information and analysis.....	16,897,000	16,897,000	-----
Facilities.....	9,448,000	9,448,000	-----
General administration.....	3,647,000	3,647,000	-----
Pay and personnel costs.....		-106,000	-106,000
Travel.....		-1,039,000	-1,039,000
Total, geological survey.....	284,308,000	296,146,000	+11,838,000

The net increase of \$11,838,000 above the budget estimate consists of the following increases and decreases:

Standard quadrangle mapping and revision (23 positions).....	+\$2,200,000
Earthquake hazard studies (12 positions).....	+700,000
Regional geologic surveys (17 positions).....	+1,000,000
Mineral resource surveys in Alaska (-8 positions).....	-800,000
Geothermal resource investigations (105 positions).....	+6,000,000
Oil and gas resource appraisals offshore.....	+1,303,000
Federal water resource investigations program (7 positions).....	+2,000,000
Subsurface waste storage (4 positions).....	+200,000
Groundwater recharge (6 positions).....	+300,000
Flood hazard mapping (3 positions).....	+80,000
Pay and personnel costs.....	-106,000
Travel.....	-1,039,000

The budget request for Geological Survey proposed program increases of \$26,700,000, most of which were in the Conservation Division to handle a largely expanded workload in offshore and onshore lease management. The Geological Survey was forced to "finance" these increases by reprogramming \$20,200,000 from ongoing, basic programs in topographic mapping, geologic surveys, and water resource investigations. The Committee recommendation will restore,

on a selective basis, some of these base programs which have been reduced.

The total number of permanent positions for the Geological Survey is 9,418. This consists of the 9,249 positions in the budget justifications and the 169 additional positions identified above.

MINING ENFORCEMENT AND SAFETY ADMINISTRATION

SALARIES AND EXPENSES

Appropriation, 1976.....	\$84,318,000
Estimate, 1977.....	90,148,000
Recommended, 1977.....	91,098,000
Comparison:	
Appropriation, 1976.....	+6,780,000
Estimate, 1977.....	+950,000

The amount recommended by the Committee for fiscal year 1977 compared with the budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Coal mine health and safety inspections.....	\$48,481,000	\$49,981,000	+\$1,500,000
Metal and nonmetal mine health and safety inspections.....	16,641,000	16,641,000	-----
Education and training.....	9,879,000	9,379,000	-500,000
Technical support.....	13,002,000	13,002,000	-----
Program administration.....	2,145,000	2,145,000	-----
Pay and personnel costs.....		-50,000	-50,000
Total, mining enforcement and safety administration.....	90,148,000	91,098,000	+950,000

The net increase of \$950,000 over the budget estimate consists of the following increases and decreases:

State grants for coal mine health and safety.....	+\$1,500,000
Operating costs for mine training center, Lexington, Ky. (16 positions).....	+500,000
Academy operations.....	-1,000,000
Pay and personnel costs.....	-50,000

The Committee has included a total program for state grants under the Coal Mine Health and Safety Act of \$2,500,000. This recommendation is based on the best estimates provided by the Interior Department of the anticipated applications from the states for this program. The Committee emphasizes that it strongly supports this state grant program. If additional requirements are necessary, the Committee will give serious consideration to additional funding in a supplemental appropriation bill.

The total number of permanent positions for the Mining Enforcement and Safety Administration is 3,458. This consists of the 3,442 identified in the budget justifications and the 16 additional positions associated with the increase identified above.

BUREAU OF MINES

MINES AND MINERALS

Appropriation, 1976.....	\$158,818,000
Estimate, 1977.....	154,370,000
Recommended, 1977.....	163,315,000
Comparison:	
Appropriation, 1976.....	+4,497,000
Estimate, 1977.....	+8,945,000

The amount recommended by the Committee for fiscal year 1977 compared with the budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Metallurgy research.....	\$21,567,000	\$24,467,000	+\$2,900,000
Mining research.....	107,130,000	107,520,000	+390,000
Data collection and analysis.....	14,913,000	14,913,000	
Engineering, evaluation and demonstration.....	9,273,000	15,251,000	+5,978,000
Program administration.....	1,487,000	1,487,000	
Pay and personnel costs.....		-44,000	-44,000
Travel.....		-279,000	-279,000
Total, bureau of mines..	154,370,000	163,315,000	+8,945,000

The net increase of \$8,945,000 over the budget estimate consists of the following increases and decreases:

Metallurgy research.....	+\$2,900,000
Coal mine health and safety research.....	+640,000
World Mining Congress support.....	-250,000
Mined land investigations and demonstrations anthracite area.....	+1,978,000
Anthracite conversion demonstration plant.....	+3,000,000
Subsidence control project, Southern Illinois.....	+1,000,000
Pay and personnel cost.....	-44,000
Travel.....	-279,000

The Committee directs the Bureau of Mines to complete the architecture and engineering study for the Metallurgy Research Center in Salt Lake City, Utah, by January 1, 1977. The Committee appropriated \$700,000 for this purpose in fiscal year 1975, and the Committee will consider providing funds for construction when cost estimates are available.

The total number of permanent positions for the Bureau of Mines is 2,974.

INDIAN AFFAIRS

BUREAU OF INDIAN AFFAIRS

OPERATION OF INDIAN PROGRAMS

Appropriation, 1976.....	\$565,118,000
Estimate, 1977.....	589,510,000
Recommended, 1977.....	602,610,000
Comparison:	
Appropriation, 1976.....	+37,492,000
Estimate, 1977.....	+13,100,000

The amount recommended by the Committee for fiscal year 1977 compared with the fiscal year 1977 budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Education.....	\$243,807,000	\$249,502,000	+\$5,695,000
Indian services.....	154,735,000	155,235,000	+500,000
Tribal resources development.....	88,744,000	94,894,000	+6,150,000
Trust responsibilities.....	24,010,000	26,010,000	+2,000,000
General management and facil- ities operation.....	76,174,000	80,174,000	+4,000,000
Navajo/Hopi settlement pro- gram.....	2,040,000	2,040,000	
Pay and personnel costs.....		-4,180,000	-4,180,000
Travel.....		-1,065,000	-1,065,000
Total, operation of Indian programs.....	589,510,000	602,610,000	+13,100,000

The net increase of \$13,100,000 over the budget estimate consists of the following increases and decreases:

Assistance to formerly private schools.....	+\$3,000,000
Johnson-O'Malley educational assistance.....	+5,000,000
Adult vocational training (--24 positions).....	-2,000,000
Socioeconomic impact of Navajo-Hopi area.....	-305,000
Law enforcement (40 positions).....	+1,500,000
Indian contract support.....	-1,000,000
Business enterprise development.....	-3,000,000
Credit (--10 positions).....	-150,000
Direct employment.....	-2,200,000
Forestry and agriculture (36 positions).....	+5,500,000
Indian action teams (9 positions).....	+6,000,000
Indian rights protection (Boldt decision).....	+1,000,000
Indian rights protection (other programs) (2 positions).....	+500,000
Automation of land records.....	+500,000
Repair and maintenance of BIA schools.....	+4,000,000
General reduction of 250 positions.....	-4,000,000
Pay and personnel costs.....	-180,000
Travel.....	-1,065,000

It has come to the attention of the Committee that in many cases in the past there have been no requirements for reforestation of cut-over lands in timber purchase contracts on Indian lands, and that these lands have remained unreforested for many years. The Committee strongly believes that all timber purchase contracts should have a requirement on the part of the timber purchaser to reforest the land which he has cut. The Committee intends to monitor this program very closely. In addition, the Committee is initiating a major program in timber stand improvement and reforestation on Indian lands and has added \$5,000,000 over the budget estimate to initiate the program. The Committee believes that the long-term benefits from this investment will far outweigh its initial costs. This program will not only increase the quality of Indian forest lands but will increase the revenues to Indian tribes which have forestry resources. An increase of \$500,000 is also included for timber sales administration. This increase,

together with the increase mentioned above, will provide a total appropriation in fiscal year of \$34,945,000 for Forestry and Agriculture. In connection with this program the Committee feels strongly that the BIA and the tribes themselves should make maximum effort to assure that these resources are managed properly.

Last year the Committee approved a substantial increase in the law enforcement program of the Bureau of Indian Affairs. In last year's report, the Committee said the following: "The Committee directs that where Indian tribes demonstrate the capability to administer a law enforcement program, law enforcement funds appropriated in this bill be used on a contract basis with those tribes if they so choose." Testimony before the Committee this year indicated that this directive has not in all cases been complied with. Funds which apparently should be going directly to Indian tribes for their own law enforcement programs have been diverted to law enforcement programs directly administered by the Bureau of Indian Affairs.

The Committee continues to be concerned that an expanded law enforcement program is resulting in overlap and duplication between the various jurisdictions concerned with law enforcement on Indian reservations. The Committee believes that the appropriate way to alleviate this duplication is to utilize law enforcement programs administered by Indian tribes where they are willing and capable of doing so. Therefore, the Committee has included language in the bill this year to require the Bureau of Indian Affairs to contract with tribes for law enforcement programs where the tribes have demonstrated a willingness to do so and where the tribes have qualified under the criteria and requirements of the Indian Self Determination Act. The Committee intends that up to \$500,000 of the additional funds provided for law enforcement be used for areas where state and local governments have retroceded from law enforcement responsibilities.

The Committee received testimony on the need for additional law enforcement facilities on the Navajo and other reservations. Since the law enforcement program has expanded rapidly in recent years, there may be a need for improved facilities on many reservations. Therefore, the Committee directs the BIA to survey the law enforcement facility requirements of BIA and the tribes; the Committee will expect a report by January 1, 1977.

The additional \$5,000,000 provided for the Johnson-O'Malley educational assistance program will make a total of \$32,952,000 available for this activity in fiscal year 1977. The additional funds are to be distributed in accordance with the newly established formula and are not intend to continue the "hold harmless" provision provided in fiscal year 1976.

The \$16,121,000 included in the bill for housing under the Indian services activity, includes an increase in the housing program of \$1,000,000 and a decrease of \$1,000,000 in administrative costs.

The Committee heard testimony this year from representatives of the Navajo Tribe about the deplorable condition of school facilities operated by the Bureau of Indian Affairs. In many cases, school facilities built as recently as 10 years ago had leaking roofs, cracking walls, and were generally falling apart. The Committee believes that this has resulted not so much from the lack of funds in the maintenance program, as from lack of proper supervision of construction contracts.

The Committee has requested the Investigation Staff to conduct a study of the construction and maintenance program of the Bureau of Indian Affairs schools. In addition, the Committee has added \$4 million to improve the physical conditions. These funds are to be allocated on a priority basis to enable BIA schools to meet local, state and federal safety codes. These funds along with the \$1.5 million made available in the Second Supplemental Appropriation Bill, 1976, demonstrate the Committee's commitment to improving Indian education facilities.

There is a potential for misuse of the additional funds provided for maintenance and construction of both public and Bureau of Indian Affairs schools. Therefore the Committee expects that the findings and recommendations of the Investigative report will be followed in the obligation of the additional funds recommended in this bill. In the meantime, the Bureau of Indian Affairs should make all necessary and appropriate efforts to assure that its schools are properly maintained and that contracts for construction of new schools and new school facilities are properly written and supervised so as to protect the interests of the government and of the Indian people.

The Committee has become concerned about reports on the effectiveness of the central office of Indian education programs within the Bureau of Indian Affairs. A recent letter from the Chairman of the House Committee on Education and Labor to the Commissioner of Indian Affairs urged that "the Bureau begin a thorough review of its administrative structure in education, including an analysis of the need for education functions to be delegated to the Central Office in Albuquerque . . . in this review we would urge very serious consideration being given to centralizing all responsibility in the BIA office in Washington, D.C. . . ." The Committee is pleased that the Commissioner of Indian Affairs has initiated a study of the Bureau's Central Office of Indian Education programs. The Committee endorses that study and urges the Commissioner to follow that study with remedial action, making what changes he deems necessary, including moving all or part of the Albuquerque Office to Washington, D.C., in order to improve the operation and administration of the Bureau's educational programs.

The Committee has reduced the budget request for Indian Self-Determination Services by \$1 million. This decrease is for Indian contract support and doesn't affect in any way the grant program which is essential to success of the Self-Determination Act. The Committee heard testimony from numerous witnesses that the proposal formula for allocation of grants under the Indian Self-Determination Act would discriminate against small tribes, particularly those in California. The Committee hopes that the self-determination regulations for distributing funds will consider the problem of small tribes.

The Committee has reduced the adult vocational training and the on-the-job training programs by \$2 million and \$2.2 million respectively. The Committee has accompanied these decreases with a \$6 million increase in the Indian Action Team Program. The Committee feels this program offers a more innovative and effective way to combat unemployment and provide training on Indian reservations.

Included in the \$2,040,000 for the Navajo-Hopi resettlement program is \$250,000 for legal fees. The Committee has deleted proposed language which would allow the Bureau of Indian Affairs to spend

receipts from the sale of livestock in carrying out the Navajo-Hopi Act. The Committee believes that the livestock purchase program should be funded exclusively from direct appropriations.

The committee directs the funding of Intermountain Indian School at a minimum level of \$6.3 million in fiscal year 1977 from available funds, and further directs that the position of superintendent at Intermountain be staffed at at least a GS-14 level. The Commissioner, at his discretion, should consider entering into cooperative law enforcement agreements with local officials because of Intermountain's impact on the local community.

The total permanent positions for the Bureau of Indian Affairs is 13,845. This includes a net reduction of 178 positions associated with the recommendation of the Committee identified in the report from the 14,023 identified in the justifications.

CONSTRUCTION	
Appropriation, 1976.....	\$79,172,000
Estimate, 1977.....	46,263,000
Recommended, 1977.....	70,969,000
Comparison:	
Appropriation, 1976.....	-8,203,000
Estimate, 1977.....	+24,706,000

The Committee recommends an appropriation of \$70,969,000, an increase of \$24,706,000 and 19 positions over the budget. The increase over the budget estimate is for construction of schools to serve Indian children as identified below. In the case of Bureau of Indian Affairs schools, the projects identified correspond to the highest priority projects which were cut by the Office of Management and Budget. In addition, \$5,000,000 is provided for the initiation of construction at Chemawa School in Oregon which has been condemned. In the case of public schools, the projects to be funded are those which have the highest priority on the public school construction priority list maintained by the Department of Health, Education, and Welfare. The specific projects funded by the recommended additional appropriations are as follows:

Chemawa Indian School, Oregon.....	+ \$5,000,000
Lower Brule High School, South Dakota (phase I).....	+2,000,000
Little Wound (Kyle) High School, South Dakota.....	+4,300,000
Kindergarten and quarters.....	+1,200,000
Planning and design.....	+359,000
Deferred equipment.....	+2,925,000
Public school construction.....	+8,922,000

ROAD CONSTRUCTION	
Appropriation, 1976.....	
Estimate, 1977.....	\$37,205,000
Recommended, 1977.....	37,205,000
Comparison:	
Appropriation, 1976.....	+37,205,000
Estimate, 1977.....	

This appropriation provides new budget authority for the construction of roads. In the past, all new obligational authority for road construction has been provided in the Federal Aid Highway Act. This new appropriation is needed because the available authority in the current Federal Aid Highway Act is not sufficient to finance the recom-

mended road construction program. At the time the Committee considered this appropriation, the renewal of the Federal Aid Highway Act was not enacted into law. This appropriation, when combined with the remaining available contract authority, will provide a total obligation program for road construction for the Bureau of Indian Affairs of \$68,544,000.

The committee is concerned with the level of road construction and directs the BIA to re-examine the needs for roads in the northern end of the Navajo Reservation near Bluff, Utah. The committee directs the BIA to prepare a plan for a two lane road from Mexican Water, Arizona, to Bluff, Utah. BIA should also prepare a plan for replacing the foot bridge over the San Juan River near the Bluff Mission.

ROAD CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORITY)

Appropriation, 1976.....	\$66,705,000
Estimate, 1977.....	46,795,000
Recommended, 1977.....	36,795,000
Comparison:	
Appropriation, 1976.....	-29,910,000
Estimate, 1977.....	-10,000,000

This appropriation is required to liquidate obligations incurred for Indian road construction under contract authority provided in the Federal Aid Highway Act. The contract authority obligation program for fiscal year 1977 which is associated with this liquidating cash, is \$31,339,000. The decrease below the budget estimate results from an accounting error on the part of the Office of Management and Budget.

REVOLVING FUND FOR LOANS

Appropriation, 1976.....	\$3,000,000
Estimate, 1977.....	
Recommended, 1977.....	
Comparison:	
Appropriation, 1976.....	-3,000,000
Estimate, 1977.....	

This program was established by the Indian Financing Act of 1974 (Public Law 93-262). This appropriation provides for direct loans to Indian tribes and individuals at interest rates and terms established by the Act. The Committee emphasizes that it fully supports this program, as well as the other programs of the Indian Financing Act, and believes that these programs can make a large contribution to the goal of Indian self-determination.

The Committee recommends no appropriation for this account in fiscal year 1977. This recommendation is consistent with the budget request. The Committee notes that \$14.3 million will be available in fiscal year 1977, derived from a \$6.1 million cash balance and \$8.2 million in estimated collection from outstanding loans.

LOAN GUARANTY AND INSURANCE FUND

Appropriation, 1976.....	\$10,000,000
Estimate, 1977.....	20,000,000
Recommended, 1977.....	15,000,000
Comparison:	
Appropriation, 1976.....	+5,000,000
Estimate, 1977.....	-5,000,000

This program was established by the Indian Financing Act of 1974 (Public Law 93-262). Information supplied to the Committee indicates that only a small portion of the funds made available in fiscal year 1975 and 1976 have been obligated to date. Since this appropriation remains available until expended, the unused funds (amounting to about \$25 million) will be available for use in fiscal year 1977, in addition to the \$15,000,000 recommended by the Committee.

ALASKA NATIVE FUND	
Appropriation, 1976.....	\$70,000,000
Estimate, 1977.....	30,000,000
Recommended, 1977.....	30,000,000
Comparison:	
Appropriation, 1976.....	-40,000,000
Estimate, 1977.....	

Section 6 of the Alaska Native Claims Settlement Act, (Public Law 92-203) provides for the establishment in the United States Treasury of an Alaska Native Fund into which \$462,500,000 shall be deposited over a period of 11 years.

After completion of an Alaska Native roll, all money in the Alaska Native Fund, except for certain fees as provided in section 20 of the Act, are distributed among the regional corporations (organized pursuant to section 7 of the Act) for the benefit of Alaskan Natives.

The bill includes \$30,000,000, the budget estimate.

TRUST FUNDS	
Appropriation, 1976.....	\$34,200,000
Estimate, 1977.....	38,387,000
Recommended, 1977.....	38,387,000
Comparison:	
Appropriation, 1976.....	+4,187,000
Estimate, 1977.....	

Funds held in trust for Indian tribes under the provisions of various acts are used for expenses of tribal governments, administration of Indian tribal affairs, employment of tribal attorneys, establishment and operation of tribal enterprises, investments, and the welfare of Indians.

TERRITORIAL AFFAIRS

OFFICE OF TERRITORIAL AFFAIRS

ADMINISTRATION OF TERRITORIES

Appropriation, 1976.....	\$26,753,000
Estimate, 1977.....	24,046,000
Recommended, 1977.....	23,846,000
Comparison:	
Appropriation, 1976.....	-2,907,000
Estimate, 1977.....	-200,000

The Secretary of the Interior is charged with responsibility of promoting the economic and political development of those territories which are under the United States' jurisdiction and within the responsibility of the Interior Department.

In addition to certain funds available to the Virgin Islands and Guam under permanent appropriations, this bill provides \$1,000,000 for the Guam Economic Development Fund, the budget estimate.

The \$22,846,000 included in the bill for American Samoa will provide \$403,000 for the Governor's Office, \$376,000 for the judiciary, and \$22,067,000 for operating and construction grants. Included in the amount for construction grants is an increase over the budget of \$800,000 to construct facilities at the Ta'u Harbor and a decrease of \$1,000,000 for road construction. The decrease for road construction is offset by an appropriation in the Second Supplemental Appropriation Bill, 1976.

The Committee is aware of recent disagreements between the Governor of American Samoa and the Samoa Legislature. The Committee hopes and expects that the Governor will consult with the Legislature of American Samoa in the process of making major decisions concerning the government operations of Samoa.

The total permanent positions for Territorial Affairs is 217.

TRUST TERRITORY OF THE PACIFIC ISLANDS

Appropriation, 1976.....	\$87,438,000
Estimate, 1977.....	82,321,000
Recommended, 1977.....	84,566,000
Comparison:	
Appropriation, 1976.....	-2,872,000
Estimate, 1977.....	+2,245,000

Funds provided under this appropriation are for the continuation of the accelerated development program in the fields of education, health, public works, and resource management of the Trust Territory of the Pacific Islands.

The appropriation recommended in the bill is consistent with the allocation agreed upon by the Congress of Micronesia and the Interior Department. Included in the Committee recommendation is \$2,200,000 for dormitory facility construction in the Marshall Islands. The recommended appropriation will provide \$500,000 for the High Commissioner's Office, \$290,000 for the Judiciary, \$250,000 for the Federal Comptroller's Office, and \$83,526,000 for grants. The recommendation also includes a \$3,000 decrease for pay and personnel costs.

The Committee notes the recent approval of the covenant to establish the Commonwealth of the Northern Marianas Islands. The implementation of this covenant will probably require appropriations in addition to those contained in the accompanying bill. The Committee will be pleased to consider a supplemental request if needed.

SECRETARIAL OFFICES

OFFICE OF THE SOLICITOR

SALARIES AND EXPENSES

Appropriation, 1977.....	\$11,598,000
Estimate, 1977.....	12,658,000
Recommended, 1977.....	12,371,000
Comparison:	
Appropriation, 1976.....	+773,000
Estimate, 1977.....	-287,000

The Committee recommends an appropriation of \$12,371,000, a decrease of \$287,000 below the budget estimate. The decrease below the budget estimate consists of decreases of \$46,000 for travel, \$6,000 for pay and personnel costs, and \$235,000 for costs of 10 new positions.

The total permanent positions for the Office of the Solicitor is 442.

OFFICE OF THE SECRETARY

SALARIES AND EXPENSES

Appropriation, 1976.....	\$19,256,000
Estimate, 1977.....	21,097,000
Recommended, 1977.....	20,430,000
Comparison:	
Appropriation, 1976.....	+1,174,000
Estimate, 1977.....	-667,000

The Committee recommends an appropriation of \$20,430,000, a decrease of \$667,000 below the budget estimate. The net decrease consists of the following increase and decreases:

Immediate Office of the Secretary (-2 positions).....	-\$60,000
Office of the Under Secretary (-4 positions).....	-120,000
Assistant Secretary, Congressional and Legislative Affairs (-4 positions).....	-120,000
Audit and investigation (+10 positions).....	+150,000
Management consulting, personnel management, management services (-20 positions).....	-400,000
Pay and personnel costs.....	-9,000
Travel.....	-108,000

The recommended increase of 10 positions for the Office of Audit and Investigation will help the Department to fully respond to additional audit responsibilities resulting from the Indian Self-Determination Act. The decrease of 20 positions for management consulting, personnel management and management services is based on the Committee's continuing concern that there is overlap and duplication in these offices. The Committee encourages the Department to streamline its management functions to eliminate this duplication and overlap.

The total number of permanent positions for the Office of the Secretary is 1,382. This consists of the 1,419 identified in the justifications and the increase and decreases identified in the recommendations by the Committee for this appropriation and for the departmental operations appropriation which follows.

DEPARTMENTAL OPERATIONS

Appropriation, 1976.....	\$12,366,000
Estimate, 1977.....	12,695,000
Recommended, 1977.....	11,812,000
Comparison:	
Appropriation, 1976.....	-554,000
Estimate, 1977.....	-883,000

The Committee recommends an appropriation of \$11,812,000, a decrease of \$883,000 below the budget estimate. The decrease consists of the following items:

Johnny Horizon Office (-7 positions).....	-\$373,000
Office of Mineral Policy Research and Development (-10 positions).....	-450,000
Pay and personnel costs.....	-5,000
Travel.....	-55,000

SALARIES AND EXPENSES

(SPECIAL FOREIGN CURRENCY PROGRAM)

Appropriation, 1976.....	\$1,494,000
Estimate, 1977.....	907,000
Recommended, 1977.....	907,000
Comparison:	
Appropriation, 1976.....	-587,000
Estimate, 1977.....	

The Committee recommends an appropriation of \$907,000, the budget estimate. The recommended appropriation will provide \$600,000 for research on endangered species, and \$307,000 for other research, principally in the area of energy and minerals.

TITLE II—RELATED AGENCIES

DEPARTMENT OF AGRICULTURE—FOREST SERVICE

The Forest Service manages 187,531,606 acres of land in National Forests across the country and administers a wide variety of programs including timber production, recreation, grazing, wildlife protection, and soil and water conservation. Recreation use on National Forests lands was 199.2 million visitor days in 1975 and is estimated to be 216.4 million visitor days in 1977. An estimated 10,400,000,000 board feet of timber is scheduled for sale in fiscal year 1977 with an estimated 10,000,000,000 board feet harvested. This volume represents about one-fourth of the total timber and thirty percent of the softwood timber cut for industrial purposes annually, and is equivalent to the construction of about 1.0 million average sized homes. In addition to these programs, the Forest Service administers the grazing of 6.1 million head of livestock, including offspring. This provides a continued and necessary source of grazing required by 16,600 family-type ranch units. An estimated 4.1 million big game animals graze on National Forest lands.

FOREST PROTECTION AND UTILIZATION

The bill includes under this heading a total appropriation of \$512,476,000, an increase above the budget of \$14,364,000. The following is a summary of actions taken on the programs included under this appropriation:

FOREST LAND MANAGEMENT

Appropriation, 1976.....	\$489,361,000
Estimate, 1977.....	388,621,000
Recommended, 1977.....	395,911,000
Comparison:	
Appropriation, 1976.....	-93,450,000
Estimate, 1977.....	+7,290,000

The amount recommended by the Committee for fiscal year 1977 compared with the budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Sales administration and management	\$101,277,000	\$104,753,000	+ \$3,476,000
Reforestation and stand improvement	63,132,000	63,256,000	+124,000
Recreation use	57,860,000	58,860,000	+1,000,000
Wildlife and fish habitat management	13,500,000	13,500,000	
Rangeland management	23,451,000	25,451,000	+2,000,000
Soil and water management	19,542,000	19,602,000	+60,000
Minerals area management	8,095,000	8,095,000	
Forest fire protection	42,224,000	43,224,000	+1,000,000
General land management activities	35,647,000	35,647,000	
Subtotal	364,728,000	372,388,000	+7,660,000
Amount advanced from cooperative range improvements	-700,000	-700,000	
Subtotal, National forest protection and management	364,028,000	371,688,000	+7,660,000
Fighting forest fires	4,275,000	4,275,000	
Forest insect and disease control	15,012,000	15,012,000	
Cooperative law enforcement	5,306,000	5,556,000	+250,000
Pay and personnel costs		-620,000	-620,000
Total, forest land management	388,621,000	395,911,000	+7,290,000

The net increase over the budget estimate consists of increases and decreases as follows:

Timber sale administration (54 positions)	+ \$3,476,000
Reforestation and stand improvement	+124,000
Recreation use: operation and maintenance (10 positions)	+1,000,000
Wild and scenic river study, Clark-Fork River, Wyoming	+60,000
Rangeland management (30 positions)	+2,000,000
Fuel modification (5 positions)	+1,000,000
Cooperative law enforcement	+250,000
Pay and personnel costs	-620,000

Included in the additional funds recommended for timber sale administration is \$600,000 for the Gifford Pinchot National Forest, Washington. This is the first national forest in the Douglas Fir region to have completed its ten-year forest management plan. Forest Service statistics indicate that this plan may be a model for planning an increase in timber harvests. At requested budget levels, the programmed harvest level in the Gifford Pinchot Forest would be 404 million board feet. By providing additional funds intensive management practices will provide 91 million board feet additional over present budget levels and will achieve the potential yield level of 495 million board feet of

timber. Forest Service figures indicate that the additional ten-year cost of precommercial thinning, interplant, and planting of genetic stock would approximate \$5,750,000. At current average stumpage values this will return to the U.S. Treasury \$18,000,000 additional for the \$600,000 investment. Twenty percent of this total or more than \$3,500,000 would be returned the first year.

The \$3,000,000 increase in the timber sale administration program recommended by the Committee will increase timber sale preparation by an estimated 350,000,000 board feet, to help meet the need created by an upturn in new housing starts. The Committee will give consideration to a supplemental request if the market continues to improve and additional resources are necessary.

The Committee has recommended an additional appropriation of \$2,000,000 for rangeland management; this brings the total for this program to \$24,751,000. This recommendation is a continuation of the rangeland management program which the Committee initiated last year. The Committee emphasizes that the increased funds are for onground range work, and not for additional validation studies.

The amount for cooperative law enforcement will provide for a pilot program in cooperative search and rescue.

Within funds available for recreation use, the Committee directs that the campgrounds at the Shawnee National Forest be kept open during fiscal year 1977.

Testimony before the Committee this year revealed that approximately 27 billion board feet of salvable sawtimber has been killed by insects on lands of all ownership in the West. The Forest Service estimates that about 7.4 billion board feet of that amount is currently accessible and could be harvested. The Committee is disturbed that more effort is not being made by the Forest Service to harvest this valuable resource. The Committee expects the Forest Service to expeditiously complete the Western Forest Insect Issues Study to determine the nature and the extent of this problem, develop courses of action supported by economic data, develop an analysis of the consequences of each course of action, and indicate the necessary funding requirements.

The conference report on the fiscal year 1976 bill directed the Forest Service to review its cost sharing arrangements with private and State landholders for the control of forest insects and diseases. The study has been completed and recommends the following cost sharing arrangements: For non-federal public lands—25 percent of the total per acre cost of control projects; for lands owned by forest industry—33½ percent; and for lands in non-industrial private—50 percent. The Committee concurs in the recommendations of the Forest Service and directs that future cost sharing arrangements be made on the above-stated allocations.

The total permanent positions for the Forest Service is 23,909. This includes the 23,180 identified in the justifications and the additional positions associated with recommended committee increases identified previously.

FOREST RESEARCH	
Appropriation, 1976	\$82,280,000
Estimate, 1977	84,691,000
Recommended, 1977	83,311,000
Comparison:	
Appropriation, 1976	+1,031,000
Estimate, 1977	-1,380,000

The amount recommended for the Committee for fiscal year 1977 compared to the budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Trees and timber management research.....	\$15,252,000	\$15,252,000	
Forest watershed management research.....	7,802,000	7,802,000	
Wildlife, range and fish habitat research.....	5,770,000	5,870,000	+\$100,000
Forest recreation research.....	1,518,000	1,518,000	
Surface environment and mining (SEAM).....	2,628,000	2,628,000	
Fire and atmospheric sciences research.....	8,456,000	8,456,000	
Forest insects and disease research.....	19,142,000	19,142,000	
Forest products utilization research.....	11,395,000	10,609,000	-786,000
Forest engineering research.....	1,581,000	1,581,000	
Renewable resources evaluation.....	7,153,000	7,153,000	
Forest economics and marketing research.....	3,994,000	3,444,000	-550,000
Pay and personnel costs.....		-144,000	-144,000
Total, forest research...	84,691,000	83,311,000	-1,380,000

The net reduction of \$1,380,000 below the budget estimate is made up as follows: an increase of \$100,000 (1 position) for wildlife, range and fish habitat research in Lubbock, Texas, decreases of \$144,000 for pay and personnel costs and \$1,336,000 (35 positions) for forest economics and marketing research and forest products utilization research. The Committee believes that these programs should be assumed in greater measure by private industry.

Within available funds, the committee directs that \$100,000 be spent for timber management research for the Ozark-Ouachita highlands, at Fayetteville, Arkansas.

STATE AND PRIVATE FORESTRY COOPERATION

Appropriation, 1976.....	\$33,158,000
Estimate, 1977.....	24,800,000
Recommended, 1977.....	33,254,000
Comparison:	
Appropriation, 1976.....	+96,000
Estimate, 1977.....	+8,454,000

The State and private cooperative program encourages private timber management.

The increase above the budget estimate consists of the addition of \$8,884,000 (17 positions) for cooperation in forest fire control and a reduction of \$420,000 (2 positions) for technical assistance for hardwood producers and manufacturers, and \$10,000 for pay and personnel costs.

The additional funds recommended by the Committee for cooperation in forest fire control will provide a total program of \$20,596,000. This is a good program, a valuable program. The Committee rejects the efforts of the Administration to phase it out.

CONSTRUCTION AND LAND ACQUISITION

Appropriation, 1976.....	\$18,523,000
Estimate, 1977.....	14,414,000
Recommended, 1977.....	16,674,000
Comparison:	
Appropriation, 1976.....	-1,849,000
Estimate, 1977.....	+2,260,000

The increase above the budget estimate consists of the following projects and an additional three positions.

Laboratory construction, Fresno, Calif.....	\$600,000
Pinewoods Lake project, Mark Twain National Forest, Mo.....	354,000
Water and sewage system, Antelope Recreation Site, Ashley National Forest, Utah.....	346,000
Recreation construction, Little Mill Campground, Uinta National Forest, Utah.....	260,000
Recreation construction, Bear Creek Campground, Jefferson National Forest, Va.....	500,000
Design and planning for day lodge, Timberline Lodge, Oregon.....	200,000

YOUTH CONSERVATION CORPS

Appropriation, 1976.....	\$35,098,000
Estimate, 1977.....	
Recommended, 1977.....	28,000,000
Comparison:	
Appropriation, 1976.....	-7,098,000
Estimate, 1977.....	+28,000,000

During these days of frustrating unemployment among the youth of our country, the Committee welcomes the opportunity of providing valuable work experience for young people between the ages of 15 and 18, through the summer work programs supervised by the Forest Service and the Department of the Interior. The projects provide a two-fold benefit: gainful employment for our youth in the great outdoors and improvement of our own forests and parks. The Committee commends to its colleagues this valuable work-training concept.

The Administration proposed that the YCC program for the summer of calendar year 1977 be financed by deferring \$16,000,000 from the appropriated funds in fiscal year 1976. The Congress disapproved that proposed deferral and the program for the summer of calendar year 1976 will be \$32,000,000. In recommending an increase over the budget and a total program of \$28,000,000 (46 positions), the continuation of this program at about the same level as last year will be assured. The funds are to be equally divided between the Forest Service and the Department of the Interior.

FOREST ROADS

Appropriation, 1976.....	
Estimate, 1977.....	\$200,000,000
Recommended, 1977.....	173,000,000
Comparison:	
Appropriation, 1976.....	+173,000,000
Estimate, 1977.....	-27,000,000

This is a new appropriation, required as a result of Section 9 of Public Law 93-378, the Forest and Rangeland Renewable Resources Planning Act of 1974. That section required that the financing of road construction by timber purchasers be shown in the budget as budget authority and budget outlays. In this way, the total road construction program in the national forests, consisting of both the roads that are constructed using funds appropriated by Congress and those roads constructed by timber purchasers, are considered as a whole.

The fiscal year 1977 budget from the Administration assumed a timber purchaser road construction program of \$200,000,000. The Committee has reduced this estimate by \$27,000,000 and "transferred" this budget authority to the liquidating cash appropriations discussed below. Many of the required roads serve multiple purposes. Using appropriated funds should give flexibility to the Forest Service, increase competition for timber by reducing capital requirements of small operators, and provide a better system at no net cost increase to government.

In making this recommendation this year, the Committee intends to follow a five-year program which will result in annual road construction programs where 30 percent of the construction is by timber purchasers and 70 percent of the road construction is by the Forest Service.

FOREST ROADS AND TRAILS

(APPROPRIATION TO LIQUIDATE CONTRACT AUTHORITY)

Appropriation, 1976.....	\$112,857,000
Estimate, 1977.....	170,104,000
Recommended, 1977.....	216,104,000
Comparison:	
Appropriation, 1976.....	+103,247,000
Estimate, 1977.....	+46,000,000

These funds are required to liquidate obligations incurred under contract authority contained in the Federal Aid Highway Act. The net increase of \$46,000,000 (600 positions) over the budget estimate consists of a "transfer" of \$27,000,000 from the timber purchaser road construction program and an additional \$19,000,000 for a general program increase. The \$216,104,000 recommended as an appropriation to liquidate contract authority will provide for an obligation program in this account of \$257,104,000. This is an increase of \$87,000,000 over the budget estimate. This increase is partially offset by the reduction of \$27,000,000 in the timber purchaser road program mentioned previously, making a total increase in the obligation level of \$60,000,000 for Forest Service road construction. The Committee directs that within this total increase, \$5,000,000 be allocated for recreation-related road construction. The Committee further directs that within available funds, \$108,000 be allocated for trail construction and parking lot improvements at Blanchard Springs Caverns, Arkansas.

ACQUISITION OF LANDS FOR NATIONAL FORESTS, SPECIAL ACTS

Appropriation, 1976.....	\$161,000
Estimate, 1977.....	160,000
Recommended, 1977.....	160,000
Comparison:	
Appropriation, 1976.....	-1,000
Estimate, 1977.....	

Congress has enacted several special laws which authorize appropriations from the receipts of specified national forests for the purchase of lands to minimize erosion and flood damage.

ACQUISITION OF LANDS TO COMPLETE LAND ACQUISITION

Appropriation, 1976.....	\$35,000
Estimate, 1977.....	54,000
Recommended, 1976.....	54,000
Comparison:	
Appropriation, 1976.....	+19,000
Estimate, 1977.....	

The Act of December 4, 1967 (16 USC 484a) stipulates that deposits made by public school districts or public school authorities to provide for cash equalization of certain land exchanges can be appropriated to acquire similar lands suitable for National Forest system purposes in the same State as the National Forest lands conveyed in the exchanges.

COOPERATIVE RANGE IMPROVEMENTS

(SPECIAL FUND, INDEFINITE)

Appropriation, 1976.....	\$700,000
Estimate, 1977.....	700,000
Recommended, 1977.....	700,000
Comparison:	
Appropriation, 1976.....	
Estimate, 1977.....	

A portion of the grazing fees from the national forests, when appropriated, are used for revegetation of depleted rangelands, construction and maintenance of range improvements, rodent control, and eradication of poisonous plants and noxious weeds. The \$700,000 estimated for this program for fiscal year 1977 is based on receipts which become available under the animal-months-permitted formula.

ASSISTANCE TO STATES FOR TREE PLANTING

Appropriation, 1976.....	\$1,368,000
Estimate, 1977.....	1,373,000
Recommended, 1977.....	1,373,000
Appropriation, 1976.....	+5,000
Estimate, 1977.....	

These funds are used to provide advice, technical assistance, and financial contributions under section 401 of the Agricultural Act of 1956, to carry out increased tree planting and reforestation work on non-Federal forest lands.

Grants are matched by the States, and work is conducted in accordance with the plans submitted by the States, and approved by the Secretary of Agriculture.

CONSTRUCTION AND OPERATION OF RECREATION FACILITIES

(INDEFINITE, SPECIAL FUND)

Appropriation, 1976.....	\$3,674,000
Estimate, 1977.....	2,475,000
Recommended, 1977.....	2,475,000
Appropriation, 1976.....	-1,199,000
Estimate, 1977.....	

The Committee recommends an appropriation of \$2,475,000, the budget estimate. Authority for this program is contained in Public Law 92-347, approved July 11, 1972, whereby admission fees and user charges collected by the U.S. Forest Service at certain recreation areas are made available for appropriation for recreation-related activities.

The recommendation will provide for repair of facilities at fee-designated sites and increased enforcement of laws and regulations on Forest Service lands in order to reduce vandalism.

ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

OPERATING EXPENSES, FOSSIL FUELS

Appropriation, 1976.....	\$427, 516, 000
Estimate, 1977.....	493, 230, 000
Recommended, 1977.....	488, 125, 000
Appropriation, 1976.....	+60, 609, 000
Estimate, 1977.....	-5, 105, 000

The amount recommended by the Committee for fiscal year 1977 compared with the budget estimate by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Coal:			
Liquefaction.....	\$73, 946, 000	\$73, 000, 000	—\$946, 000
High-Btu gasification.....	45, 054, 000	44, 054, 000	—1, 000, 000
Low-Btu gasification.....	33, 052, 000	33, 052, 000	-----
Advanced power systems.....	22, 500, 000	22, 500, 000	-----
Direct combustion.....	52, 416, 000	51, 916, 000	—500, 000
Advanced research and supporting technology.....	37, 085, 000	37, 085, 000	-----
Demonstration plants.....	53, 000, 000	53, 000, 000	-----
Magnetohydrodynamics.....	37, 441, 000	35, 000, 000	—2, 441, 000
Petroleum and natural gas:			
Gas and oil extraction.....	35, 074, 000	35, 074, 000	-----
Supporting research.....	1, 831, 000	1, 831, 000	-----
In-situ technology:			
Oil shale.....	21, 085, 000	20, 985, 000	—100, 000
In-situ coal gasification.....	8, 236, 000	8, 236, 000	-----
Supporting research.....	1, 310, 000	1, 310, 000	-----
Conservation research and development:			
Industry conservation.....	11, 430, 000	11, 430, 000	-----
Buildings conservation.....	21, 600, 000	21, 600, 000	-----
Transportation energy con- servation.....	23, 170, 000	23, 170, 000	-----
Improved conversion effi- ciency.....	15, 000, 000	15, 000, 000	-----
Pay and personnel costs.....		—13, 000	—13, 000
Travel.....		—105, 000	—105, 000
Total, operating ex- penses, fossil fuels.....	493, 230, 000	488, 125, 000	—5, 105, 000

The Committee emphasizes its strong support for the programs in fossil fuel and conservation research administered by the Energy Research and Development Administration and funded by this subcommittee. It is for this reason that the Committee has made only small reductions in the fossil fuel program and has allowed the full budget estimate for the conservation program.

The Committee is greatly concerned that ERDA has been unable to efficiently and expeditiously obligate funds appropriated in prior years. In the fossil fuel program alone, the unobligated balance at the end of March, 1976, was \$322,000,000. Of the \$491,000,000 available in fiscal year 1976, only \$159,700,000 have been obligated in this period. The Committee questions whether additional funds should be made available when the contracting problem appears so difficult. Testimony before the Committee has revealed that much of the problem results from ERDA using contract review procedures which ERDA inherited from the Office of Coal Research, the Atomic Energy Commission, the Bureau of Mines, and the National Aeronautics and Space Administration.

The Committee believes that ERDA should give special attention to these problems, making every effort to simplify the procedures. If ERDA improves its procedures, the Committee will be glad to consider additional appropriations for fossil fuel research in a supplemental appropriation bill.

With respect to the conservation research and development program, the Committee notes that the program has almost doubled from fiscal year 1976 to fiscal year 1977. The 1976 appropriation was \$38,190,000, and the recommended amount for fiscal year 1977 is \$71,200,000. The conservation program also evidences the same heavy paper problems in contract review that have been discussed previously with respect to the fossil fuel program. Of the \$41,200,000 available in fiscal year 1976, only \$15,400,000 has been obligated through the end of March, 1976.

The Committee believes that the energy conservation research program is a vital one and should be pursued vigorously. However, the testimony before the Committee seems to reveal that ERDA has still to formulate a well-conceived, long-range program. It is true that the program has only been in operation for one year on an accelerated basis but it is time progress was made.

The Committee is aware that the authorization for conservation research programs will exceed the budget request substantially when it is finally enacted. However, the Committee believes that if additional appropriations are needed, they can be considered in a supplemental appropriation bill.

The Committee notes with interest that under Section 111 of the proposed fiscal year 1977 authorization bill for the Energy Research and Development Administration (H.R. 13350), a program of activities in the field of intermediate technology would be established. The Committee believes that activities in intermediate technology—characterized by smallness of scale, relatively low cost, emphasis on use and conservation of local resources—are to be encouraged.

The Committee notes with concern the fact that ERDA has committed all of its oil shale research and development resources to in-situ processes. The Committee believes that ERDA should give consideration to providing funding for programs employing surface retort methods of recovery as well.

Because of its concern for the high cost and questionable long-term payoff of the research program in magnetohydrodynamics the Committee directs that ERDA report to the Committee every three months on the progress of this program.

Last year, the Committee expressed its concern that the Department of the Interior, the Federal Energy Administration, and the Energy Research and Development Administration had given insufficient attention to the problem of nonutilization of recoverable, low sulfur, anthracite coal residual once discarded as useless. The Committee directed the agencies to forcefully implement a process which will demonstrate the utilization of this source of energy. The response, particularly the response from ERDA, was less than satisfactory. The Committee this year has recommended an additional appropriation of \$3,000,000 under the Bureau of Mines to begin construction of a plant to demonstrate this process. Since this program will involve technology in which both ERDA and the Bureau of Mines are involved, the Committee believes that the two agencies should be fully coordinated, although the program will be under the direction of the Bureau of Mines.

The Committee believes that it is important that a mechanism be established to have at least one commercial-size plant built in the U.S. by 1982 to serve as a cost bench-mark for production of synthetic fuels. The problems attendant upon restructuring ERDA's energy R&D have caused serious slippage in meeting critical national energy objectives. The Committee encourages ERDA to produce a plan that would select one demonstration plant in each of the primary synthetic fuel areas for accelerated development. ERDA should eliminate as many administrative hurdles as possible to move the selected projects quickly from pilot plant to commercially feasible demonstration plants. ERDA should consider entering into cost-sharing contracts with companies possessing the requisite technical skill, knowledge, and capability to carry to the commercial level each of these projects. ERDA should guarantee that the technology developed, including all of the plans, and the technical requirements for building successful plants would be available to any company that desired to move into the field.

The Committee has no intention of disrupting normal contracting and review procedures for on-going ERDA energy R&D. The Committee is convinced, however, that the desirability for rapid development of synthetic fuels merits special attention for this program.

The total number of positions funded by this appropriation, all located at ERDA energy research centers is 769.

The committee has included language in the bill that prohibits ERDA from entering into loan guarantee or price guarantee commitments. Several proposals pending in the Congress would authorize such programs. Because there is a potential for "backdoor spending" in these proposals, the Committee wants to assure that no commitments are made for such programs until provision is made for them in a subsequent appropriation act.

PLANT AND CAPITAL EQUIPMENT, FOSSIL FUELS

Appropriation, 1976.....	\$21,025,000
Estimate, 1977.....	57,220,000
Recommended, 1977.....	57,220,000
Comparison:	
Appropriation, 1976.....	+36,195,000
Estimate, 1977.....	-----

The Committee recommends an appropriation of \$57,220,000, the budget estimate. The recommended appropriation will provide for the following projects:

Capital equipment not related to construction: fossil energy development.....	\$1,020,000
Capital equipment not related to construction: conservation research and development.....	2,000,000
Modifications and additions to energy research centers.....	6,900,000
Clean boiler fuel demonstration plant.....	30,000,000
High Btu synthetic pipeline gas demonstration plant.....	10,000,000
Low Btu fuel gas demonstration plant.....	7,300,000
Total	57,220,000

FEDERAL ENERGY ADMINISTRATION

SALARIES AND EXPENSES

Appropriation, 1976.....	\$142,992,000
Estimate, 1977.....	193,157,000
Recommended, 1977.....	145,298,000
Comparison:	
Appropriation, 1976.....	+2,306,000
Estimate, 1977.....	-47,859,000

The amount recommended by the Committee for fiscal year 1977 compared with the budget estimate by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Executive direction and administration:			
Administrator.....	\$1,694,000	\$1,254,000	-\$440,000
General counsel.....	4,518,000	3,818,000	-700,000
Management and administration.....	15,742,000	14,302,000	-1,440,000
Communications and public affairs.....	3,253,000	2,053,000	-1,200,000
Congressional affairs.....	1,080,000	600,000	-480,000
Office of private grievances and redress.....	1,926,000	1,926,000	-----
Intergovernmental regional and special programs.....	2,759,000	2,099,000	-660,000
Nuclear affairs office.....	582,000	-----	-582,000
Policy and analysis.....	34,372,000	29,032,000	-5,340,000
Regulatory programs.....	47,800,000	44,640,000	-3,160,000
Conservation and environment.....	62,596,000	34,400,000	-28,196,000
Energy resource development.....	14,914,000	9,674,000	-5,240,000
International energy affairs.....	1,921,000	1,500,000	-421,000
Total, salaries and expenses.....	193,157,000	145,298,000	-47,859,000

The number of permanent positions recommended by the Committee, and the number proposed in the budget, is as follows:

Office	Request	Recommendation
Executive Direction and Administration:		
Administrator.....	72	50
General Counsel.....	195	160
Management and Administration.....	472	400
Communication and Public Affairs.....	70	35
Congressional Affairs.....	48	24
Office of Private Grievances and Redress.....	70	70
Intergovernmental, Regional, and Special Programs.....	66	33
Nuclear Affairs Office.....	21	0
Policy and Analysis.....	467	400
Regulatory Programs.....	1,483	1,325
Conservation and Environment.....	284	217
Energy Resource Development.....	297	200
International Energy Affairs.....	49	44
Total.....	3,594	2,958

The Committee expects that the funds recommended will provide the capability to fully implement the requirements of the recently enacted Energy Policy and Conservation Act, as well as other energy programs mandated by Congress. The Committee has included language in the bill which prohibits the Administration from entering into agreements to guarantee loans for the opening of new coal mines pursuant to Section 102 of the Energy Policy and Conservation Act. Testimony before the Committee revealed that the Administration does not at this time intend to enter into such loans. The program is under review while proposed regulations and procedures are being developed. The Committee reserves judgment on this program until the Administration is prepared to justify it in the context of a supplemental appropriation bill or other future appropriation bills. The Committee wants to assure that this "backdoor spending" will not proceed without specific provision for it in an appropriation act.

The amount included in the bill for state grants for energy conservation is \$25 million. At the time of the hearings, no decision had been made on how to allocate the funds for this program to the various states. Furthermore, there was little indication as to the state of preparedness for implementing such a program on the part of the states. The Committee believes it best to wait until the program is better developed before appropriating additional funds.

STRATEGIC PETROLEUM RESERVE

Appropriation, 1976.....	
Estimate, 1977.....	\$557,684,000
Recommended, 1977.....	447,684,000
Comparison:	
Appropriation, 1976.....	+447,684,000
Estimate, 1977.....	-110,000,000

The Committee recommends an appropriation of \$447,684,000, a decrease of \$110,000,000 below the budget estimate. This appropriation will provide for the purchase, at an average price of \$11 a barrel, of 40 million barrels of oil for the Strategic Petroleum Reserve authorized by title I, part B of the Energy Policy and Conservation Act.

The Committee questioned FEA on the possibility of taking royalty oil, of buying oil from old wells at a lower price, of seeking other alternatives. It appears that at this time the price of \$11 per barrel is the best price to be used.

The reduction below the budget estimate reflects the Committee's belief that the Administration will not be able to acquire the 50 million barrels projected in the budget amendment. Forty million barrels is a more reasonable target because it will take time to develop the program, acquire storage sites, develop storage facilities, and purchase oil. The Committee will be amenable to consideration of a supplemental request if additional funding is needed.

The recommended appropriation will provide \$440,000,000 for purchase of crude oil, \$4,000,000 for contract studies relating to the Strategic Petroleum Reserve program, and \$3,684,000 for 150 permanent positions associated with this program.

FUNDS APPROPRIATED TO THE PRESIDENT

PETROLEUM RESERVES

Appropriation, 1976.....	\$421,366,000
Estimate, 1977.....	406,116,000
Recommended, 1977.....	
Comparison:	
Appropriation, 1976.....	+406,116,000
Estimate, 1977.....	-15,250,000

The Naval Petroleum Reserves Production Act of 1976 required that the Navy begin production of oil from Naval Petroleum Reserves Number 1 (Elk Hills, California), Number 2 (Buena Vista, California), and Number 3 (Teapot Dome, Wyoming). It also mandated an intensive exploration program at Petroleum Reserve Number 4 (Alaska) and provided that that Reserve be transferred to the jurisdiction of the Department of the Interior on June 1, 1977. The recommended appropriation will provide for this accelerated production and exploration program. The decrease of \$15,250,000 below the budget estimate results from a reestimate of anticipated costs of production facilities and development drilling at Naval Petroleum Reserve Number 3.

The revenues generated by the production of oil under this program go into a fund in the Treasury, the Naval Petroleum Reserves Special Account, which was established by the Act. In fiscal year 1977, the revenues will be utilized to offset the cost of acquiring oil from the Strategic Petroleum Reserve administered by the Federal Energy Administration.

The amount recommended by the Committee is allocated as follows:

Naval Petroleum Reserve No. 1.....	\$285,970,000
Naval Petroleum Reserve No. 2 and 3.....	17,370,000
Naval Petroleum Reserve No. 4.....	100,492,000
Oil Shale Reserves.....	1,300,000
Office of the Director.....	984,000

Total 406,116,000

The number of permanent positions funded by this appropriation is 113.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

HEALTH SERVICES ADMINISTRATION

INDIAN HEALTH SERVICES

Appropriation, 1976	-----	\$280,310,000
Estimate, 1977	-----	314,594,000
Recommended, 1977	-----	314,562,000
Comparison:		
Appropriation, 1976	-----	+34,252,000
Estimate, 1977	-----	-32,000

The amount recommended by the Committee for fiscal year 1977 compared with the budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Patient care:			
Hospital care	\$110,490,000	\$111,558,000	+\$1,068,000
Contract care	59,732,000	61,139,000	+1,407,000
Preventative health and ambulatory care:			
Sanitation	9,731,000	9,915,000	+184,000
Dental	10,238,000	10,781,000	+543,000
Public health nursing	5,296,000	5,381,000	+85,000
Health education	2,293,000	2,349,000	+56,000
Field medical services	54,603,000	47,920,000	-6,683,000
Ambulatory care	58,657,000	61,965,000	+3,308,000
Program management	3,554,000	3,554,000	
Total, Indian health services	314,594,000	314,562,000	-32,000

The net decrease below the budget consists of the following increases and decreases:

Contract care	-----	+\$500,000
Indian alcoholism program	-----	-12,000,000
Checkerboard area health system	-----	+848,000
Medical services, Blackfeet Tribe	-----	+59,000
Seneca health program	-----	+928,000
Menominee health program	-----	+654,000
Puyallup health program	-----	+693,000
Indian health clinic, Miami, Okla. (20 positions)	-----	+656,000
Urban Indian health projects	-----	+1,808,000
Medical-dental care, Alaska (11 positions)	-----	+800,000
Dental services, Blackfeet Tribe (2 positions)	-----	+20,000
Community health aids	-----	+292,000
Indian health clinic, Umatilla, Oregon (22 positions)	-----	+571,000
Indian health clinic, Wewoka, Okla. (49 positions)	-----	+1,394,000
Rocky Boys health center, Montana (19 positions)	-----	+396,000
Indian health center, Lummi, Wash. (25 positions)	-----	+153,000
Operating expenses, Claremore Hospital (130 positions)	-----	+1,686,000
Indian health clinic, Ignacio, Colo. (14 positions)	-----	+510,000

Virtually all of the increases above the budget estimate are for programs initiated by the Congress in fiscal year 1976. The Administration sought to rescind the funds appropriated for these programs in

fiscal year 1976, and when that failed, it approved no appropriations to continue the programs in fiscal year 1977. It is therefore necessary to increase the budget estimate for these programs in order to continue them in fiscal year 1977.

The reduction of \$12,000,000 below the budget estimate for the Indian alcoholism program is offset by a recommended increase of \$12,000,000 in the appropriation for the Department of Health, Education, and Welfare. The Administration proposed to transfer this program from other areas of the Department of Health, Education, and Welfare to the Indian Health Service. The proposal was part of the Administration's plan for a major overhaul of health services programs in the Department of Health, Education, and Welfare. The Committee believes that it would be more prudent at this time for the funding for the alcoholism program to remain where it has been.

The total permanent positions for the Indian Health Service is 8,772. This includes the 7,831 identified in the justifications, 292 associated with recommended Committee increases identified above, and 649 associated with the current program level reflected in the table above.

INDIAN HEALTH FACILITIES

Appropriation, 1976	-----	\$55,366,000
Estimate, 1977	-----	40,345,000
Recommended, 1977	-----	70,663,000
Comparison:		
Appropriation, 1976	-----	+15,297,000
Estimate, 1977	-----	+30,318,000

The net increase above the budget estimate includes the following increase and decreases:

Sanitation facilities	-----	+\$18,403,000
Lummi Indian health clinic, Washington	-----	+590,000
Hospital construction, Acoma, N. Mex.	-----	+1,990,000
Hospital construction, Santa Fe, N. Mex.	-----	-1,390,000
Hospital construction, Ada, Okla.	-----	+4,500,000
Hospital construction, Cherokee, N.C.	-----	+2,600,000
Hospital construction, Red Lake, Minn.	-----	+3,000,000
Hospital construction, Southwest Memorial Hospital, Cortez, Colo.	-----	+625,000

With the exception of the Southwest Memorial Hospital, the hospital and clinic construction projects recommended by the Committee continue ongoing construction work commenced with funds approved by Congress in fiscal year 1976. The Administration proposal to defer these projects was not approved.

The \$18,403,000 added above the budget for sanitation facilities results from the shocking failure on the part of the Office of Management and Budget to properly coordinate the budget estimates for the various agencies concerned with Indian housing on Indian reservations. The budget estimate which was considered by the Committee was most inadequate, falling far short of the requirements for providing decent sanitation facilities for homes to be constructed by the Bureau of Indian Affairs, the Department of Housing and Urban Development and by Indian tribes. The Committee has therefore recommended that the appropriations for sanitation facilities be increased accordingly.

OFFICE OF EDUCATION
INDIAN EDUCATION

Appropriation, 1976----- \$57,055,000
 Estimate, 1977----- 42,055,000
 Recommended, 1977----- 40,933,000
 Comparison:
 Appropriation, 1976----- -16,122,000
 Estimate, 1977----- -1,122,000

The amount recommended by the Committee for fiscal year 1977 compared to the budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Part A—Entitlement-----	\$25,000,000	\$25,000,000	-----
Part B—Special projects for Indian children-----	12,000,000	11,080,000	-\$920,000
Part C—Special projects for Indian adults-----	3,000,000	3,000,000	-----
Administration-----	2,055,000	1,925,000	-\$130,000
Travel-----	-----	-72,000	-72,000
Total, Indian education-----	42,055,000	40,933,000	-\$1,122,000

The Indian Education Act provides support for the special educational needs of American Indians. Part A authorizes formula grants to local educational agencies. These grants are made for the purpose of improving the educational opportunities, educational quality, and the level of success of Indian students. Discretionary grants are awarded under parts B and C of the act to focus on the educational needs of Indian children and adults. These discretionary programs are designed to enable schools serving Indian children and the Indian community to explore a wide range of approaches for the purpose of developing appropriate, innovative, and culturally relevant programs for meeting the educational needs of Indian children and adults.

The decrease of \$1,122,000 below the budget estimate consists of a decrease of \$72,000 for travel, \$130,000 for the National Advisory Council on Indian Education, and \$920,000 to develop a model so that BIA boarding and day school curricula and educational services be comparable with those of the public school system.

The Committee notes that the amount recommended for fiscal year 1977 is a reduction below the appropriation for fiscal year 1976 because the Committee has chosen to provide a substantial increase for the Johnson O'Malley program administered by the Bureau of Indian Affairs, rather than recommending additional funds for this program. This recommendation is based on the belief that the Johnson O'Malley program will more directly reach the Indian students with the greatest need, whereas an entitlement program such as this one is distributed irregardless of need.

The total number of permanent positions for Indian Education is 50.

INDIAN CLAIMS COMMISSION

SALARIES AND EXPENSES

Appropriation, 1976----- \$1,411,000
 Estimate, 1977----- 1,530,000
 Recommended, 1977----- 1,525,000
 Comparison:
 Appropriation, 1976----- +114,000
 Estimate, 1977----- -5,000

The Indian Claims Commission is a temporary independent agency engaged in the adjudication of Indian claims filed under the Indian Claims Commission Act, as amended. Under existing law the Commission's existence will terminate on April 10, 1977, and any work not finished by that date will automatically be transferred to the Court of Claims.

The reduction below the budget estimate is for pay and personnel costs.

The total number of permanent positions for the Indian Claims Commission is 42.

NAVAJO-HOPI RELOCATION COMMISSION

SALARIES AND EXPENSES

Appropriation, 1976----- \$12,700,000
 Estimate, 1977----- 500,000
 Recommended, 1977----- 400,000
 Comparison:
 Appropriation, 1976----- -12,300,000
 Estimate, 1977----- -100,000

The Commission was established by Public Law 93-531 which provides for final settlement of conflicting rights and interests of Navajo and Hopi tribes in a joint-use area first established by Executive Order in 1882.

The recommended appropriation of \$400,000 will provide for the operating expenses of the three-member Commission, the same as provided in fiscal year 1976. The decrease below the fiscal year 1976 appropriation results from the fact that the appropriation of \$10,500,000 for assistance payments and \$1,800,000 for relocation payments has yet to be utilized and is programed for use in fiscal year 1977 and fiscal year 1978.

The total number of permanent positions for the Navajo-Hopi Relocation Commission is 10.

SMITHSONIAN INSTITUTION

SALARIES AND EXPENSES

Appropriation, 1976----- \$81,264,000
 Estimate, 1977----- 85,100,000
 Recommended, 1977----- 82,635,000
 Comparison:
 Appropriation, 1976----- +1,371,000
 Estimate, 1977----- -2,465,000

The Smithsonian Institution is one of the great scientific and intellectual organizations in the world. Its programs and exhibits covering a large variety of activities attract millions of visitors every year. The amount recommended by the Committee for the fiscal year 1977 compared with the budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
Science.....	\$32,722,000	\$32,492,000	-\$230,000
History and art.....	13,555,000	13,522,000	-33,000
Public service.....	2,495,000	2,452,000	-43,000
Museum programs.....	6,265,000	6,265,000	-----
Special programs.....	2,256,000	1,947,000	-309,000
Administrative and support activities.....	27,807,000	27,701,000	-106,000
Contingency reserve fund.....	-----	-1,683,000	-1,683,000
Travel.....	-----	-61,000	-61,000
Total, salaries and expenses.....	85,100,000	82,635,000	-2,465,000

The Committee has been advised of the practice of the Smithsonian Institution in assessing each of the activities for which appropriations are made to create a "contingency fund" to be used by the Secretary of the Smithsonian at his discretion. This assessment is of dubious legal authority. The Committee strongly believes, and the law requires, that funds be obligated for the purposes for which they were appropriated and not redirected for other purposes. The Committee directs that this contingency fund be discontinued. If the Institution believes that a contingency fund is necessary it should justify it to the Committee as a separate item in the budget.

It has also come to the attention of the Committee that in at least one recent instance the Smithsonian was considering undertaking a construction loan. The Committee believes that it is unwise to mortgage the assets of the Institution in order to raise funds. If private funds are insufficient for construction projects, a direct Federal appropriation should be requested.

MUSEUM PROGRAMS AND RELATED RESEARCH

(SPECIAL FOREIGN CURRENCY PROGRAM)

Appropriation, 1976.....	\$500,000
Estimate, 1977.....	4,481,000
Recommended, 1977.....	2,500,000
Comparison:	
Appropriation, 1976.....	+2,000,000
Estimate, 1977.....	-1,981,000

The amount recommended by the Committee will provide \$1,500,000 for ongoing research programs, and \$1,000,000 for a continuation of the international program to save the monuments of Philae, Egypt.

SCIENCE INFORMATION EXCHANGE

Appropriation, 1976.....	\$1,940,000
Estimate, 1977.....	1,900,000
Recommended, 1977.....	1,900,000
Comparison:	
Appropriation, 1976.....	-40,000
Estimate, 1977.....	-----

The Science Information Exchange receives, organizes, and disseminates information about research in progress in the life, physical, and social sciences. Its mission is to assist the planning and management of research activities supported by Government and nongovernment agencies and institutions by promoting the exchange of information that concerns subject matter, distribution, level of effort, and other data pertaining to current research in the pre-publication stage.

The Committee recommends an appropriation of \$1,900,000, the full budget estimate.

CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

Appropriation, 1976.....	\$8,890,000
Estimate, 1977.....	6,800,000
Recommended, 1977.....	6,580,000
Comparison:	
Appropriation, 1976.....	-1,810,000
Estimate, 1977.....	-220,000

The amount recommended will provide the following:

Beaver Valley development.....	\$5,840,000
Graphics.....	100,000
Renovation, repairs, and improvements, Rock Creek.....	440,000
Renovation, repairs, and improvements, Front Royal.....	200,000
Total.....	6,580,000

The amount recommended by the committee will continue the major modernization and renovation program at the National Zoological Park. The master plan for the zoo was approved by the National Capital Planning Commission and the Fine Arts Commission in 1973 and the first appropriations to implement the plan were provided in fiscal year 1974. Total estimated cost of the modernization program is \$92 million over a ten-year period.

RESTORATION AND RENOVATION OF BUILDINGS

Appropriation, 1976.....	\$1,192,000
Estimate, 1977.....	3,300,000
Recommended, 1977.....	2,700,000
Comparison:	
Appropriation, 1976.....	+1,508,000
Estimate, 1977.....	-600,000

The amount recommended by the Committee will provide for the following projects:

General building and facility repairs and improvements.....	\$575,000
Mount Hopkins, Arizona, observatory road and water system improvements.....	250,000
Fire detection and control systems.....	250,000
Arts and industries building renovation (roof replacement).....	950,000
History and technology building terrace repairs.....	100,000
Renwick Gallery building exterior repairs.....	200,000
Building improvements for the handicapped.....	175,000
Building equipment monitoring systems installation.....	200,000
Total.....	2,700,000

CONSTRUCTION

Appropriation, 1976	
Estimate, 1977	
Recommended, 1977	\$500, 000
Comparison:	
Appropriation, 1976	
Estimate, 1977	-500, 000

The Committee recommends no appropriation for planning of the museum support facility. The Committee fully supports the need for and desirability of this facility, but the Committee was faced with difficult choices and since this project had large future-year costs, the Committee has recommended that the project be delayed.

NATIONAL GALLERY OF ART

SALARIES AND EXPENSES

Appropriation, 1976	
Estimate, 1977	\$7, 759, 000
Recommended, 1977	12, 309, 000
Comparison:	
Appropriation, 1976	
Estimate, 1977	+4, 550, 000

The National Gallery of Art receives, holds, and administers works of art acquired for the Nation by the Gallery's Board of Trustees; and maintains and administers the Gallery building to give maximum protection to art treasures so that it may be exhibited regularly to the public without charge.

The Committee recommends an appropriation of \$12,309,000, the full budget estimate. The increase over the fiscal year 1976 appropriation is for nondiscretionary inflationary increases, such as utility costs and pay cost increases, and also for expenses associated with the construction of the new Connecting Link and East Building.

The total number of permanent positions for the National Gallery of Art is 533.

WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

SALARIES AND EXPENSES

Appropriation, 1976	
Estimate, 1977	\$975, 000
Recommended, 1977	1, 120, 000
Comparison:	
Appropriation, 1976	
Estimate, 1977	+145, 000

The Woodrow Wilson International Center for Scholars was authorized by Public Law 90-637, approved October 24, 1968, as the Nation's official living memorial to the 28th President. It sponsors a continuous advanced scholar, international fellowship program on various social and scientific subjects of special interest in the world of today.

The Committee recommends an appropriation of \$1,120,000, the full budget estimate. The Committee urges the Center to reconsider its method of selection for scholars with a goal of increasing the diversity of ideas and interests among Woodrow Wilson scholars.

The total number of permanent positions for the Woodrow Wilson International Center for Scholars is 22.

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

SALARIES AND EXPENSES

Appropriation, 1976	\$157, 410, 000
Estimate, 1977	170, 000, 000
Recommended, 1977	166, 000, 000
Comparison:	
Appropriation, 1976	+8, 590, 000
Estimate, 1977	-4, 000, 000

The amount recommended by the Committee for fiscal year 1977 compared with the budget estimates by activity is as follows:

Activity	Budget estimates, fiscal year 1977	Committee bill, fiscal year 1977	Committee bill compared with budget estimates
National Endowment for the Arts:			
Grants-in-aid to groups or individuals	\$63, 003, 000	\$61, 003, 000	-\$2, 000, 000
Grants-in-aid to States	16, 497, 000	16, 497, 000	
National Endowment for the Humanities:			
Grants-in-aid to groups or individuals	62, 000, 000	60, 000, 000	-2, 000, 000
State based programs	17, 500, 000	17, 500, 000	
Administrative expenses	11, 000, 000	11, 000, 000	
Total, salaries and expenses	170, 000, 000	166, 000, 000	-4, 000, 000

In recommending \$166,000,000 to support the programs of the National Foundation on the Arts and the Humanities, the committee takes particular cognizance of the important role the arts and humanities have in our national life.

The Committee believes that the Foundation's programs and efforts have greatly contributed to an increased awareness of the values of the arts and humanities throughout the Nation. Apart from the aesthetic and cultural values imparted by the Foundation's activities these values can be translated into tangible terms, to more jobs in a time of economic travail, to more pleasure for increasing audiences, and more participation and involvement by all segments of our society. The Committee believes that the Endowments serve as significant catalysts to foster artistic and cultural growth, and especially to encourage much needed private support.

The Committee directs the National Endowment for the Humanities to reconsider its decision to eliminate the Younger Humanist Fellowship Program. The Committee believes that the Endowment may be encouraging established humanists at the expense of younger scholars.

The total number of permanent positions for the National Foundation on the Arts and the Humanities is 387.

MATCHING GRANTS

Appropriation, 1976	\$15,000,000
Estimate, 1977	15,000,000
Recommended, 1977	14,000,000
Comparison:	
Appropriation, 1976	-1,000,000
Estimate, 1977	-1,000,000

Funds provided under this appropriation are available for matching gifts, bequests, and devises of money, and other property received by each Endowment.

The \$14,000,000 recommended by the Committee in this appropriation will provide \$7,000,000 for the National Endowment for the Arts and \$7,000,000 for the National Endowment for the Humanities.

COMMISSION OF FINE ARTS

SALARIES AND EXPENSES

Appropriation, 1976	\$202,000
Estimate, 1977	215,000
Recommended, 1977	214,000
Comparison:	
Appropriation, 1976	+12,000
Estimate, 1977	-1,000

The Commission of Fine Arts is a permanent advisory agency created to give advice concerning aesthetic standards and matters of civic design involved in the orderly development of the City of Washington; and to furnish expert opinion on questions of art to the President, to the Congress and its committees, and to the heads of various departments and agencies of the Federal and District Governments.

The reduction of \$1,000 below the budget estimate is for pay and personnel costs.

The total number of permanent positions for the Commission of Fine Arts is 7.

NATIONAL CAPITAL PLANNING COMMISSION

SALARIES AND EXPENSES

Appropriation, 1976	\$1,871,000
Estimate, 1977	1,904,000
Recommended, 1977	1,904,000
Comparison:	
Appropriation, 1976	+33,000
Estimate, 1977	

The National Capital Planning Commission, pursuant to the National Capital Planning Act of 1952, as amended (40 U.S.C. 71-71i), is the central planning agency for the Federal Government in

the National Capital. The Act has as its purpose the securing of comprehensive planning for the physical development of the National Capital. Accordingly, the Commission is "charged with the duty of preparing and adopting a comprehensive, consistent, and coordinated plan for the National Capital . . ." and with reviewing and making recommendations on plans originated by Federal and District agencies for proposed development and projects in the National Capital region "in preliminary and successive stages".

The Committee recommends an appropriation of \$1,904,000, the full budget estimate.

The total number of permanent positions for the National Capital Planning Commission is 64.

AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION

SALARIES AND EXPENSES

Appropriation, 1976	\$9,462,000
Estimate, 1977	1,965,000
Recommended, 1977	65,000
Comparison:	
Appropriation, 1976	-9,397,000
Estimate, 1977	-1,900,000

The function of the Administration is to coordinate, facilitate, and aid in the scheduling of events, activities and projects of local, state, national, and international significance sponsored by both governmental and nongovernmental entities in commemoration of the American Revolution Bicentennial. The Administration has compiled a master calendar of events and projects for the Bicentennial. It has joined with States, local communities, and the private sector in recognizing official Bicentennial events and projects. It is coordinating the involvement by Federal agencies in Bicentennial projects, and it has promoted the Bicentennial celebration as a national event involving all segments of American society.

The Committee recommends an appropriation of \$65,000, a reduction of \$1,900,000 below the budget estimate. The budget justifications for ARBA which the Committee examined for fiscal year 1977 indicated that there would be approximately \$2.6 million unobligated at the end of fiscal year 1977 in the permanent appropriation derived from receipts from the sale of medals, and other authorized activities. At the time of the hearings, the Administration had not made a decision with respect to the disposition of these funds. The Committee believes that rather than providing the Administration with additional new obligational authority, the Administration should use these available and unprogrammed funds to pay the salaries and expenses relating to the winding down and termination of the Administration.

The Administration's estimated fiscal year 1976 permanent position level of 165 will be reduced to zero by the end of fiscal year 1977 and any remaining administrative functions will be transferred to the Secretary of the Interior as provided in Public Law 93-179.

FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION

SALARIES AND EXPENSES

Appropriation, 1976	-----	
Estimate, 1977	-----	\$29, 000
Recommended, 1977	-----	29, 000
Comparison:		
Appropriation, 1976	-----	+29, 000
Estimate, 1977	-----	

The Commission, in conjunction with the Department of the Interior, is authorized to prepare plans for completion of an adequate and suitable memorial to the late President Franklin D. Roosevelt. It is authorized by Public Law 92-332, June 30, 1972.

The Committee recommends an appropriation of \$29,000, the budget estimate. The amount recommended will be used to continue the formulation and execution of preliminary plans in developing the approved site, supervising the preparation of working sketches, subarea plans and environmental impact assessment, and continuing the necessary administrative work incidental to completing the project.

There are no permanent positions associated with the recommended appropriation for the Franklin Delano Roosevelt Memorial Commission.

JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA

SALARIES AND EXPENSES

Appropriation, 1976	-----	\$764, 000
Estimate, 1977	-----	540, 000
Recommended, 1977	-----	540, 000
Comparison:		
Appropriation, 1976	-----	-224, 000
Estimate, 1977	-----	

The Joint Federal-State Land Use Planning Commission for Alaska was established by the Alaska Native Claims Settlement Act (P.L. 92-203). Under the Act the Federal Government will pay 50% of the Commission's expenses and the State Government will pay 50%.

The Committee recommends an appropriation of \$540,000, the full budget estimate.

The total number of Federal permanent positions for the Joint Federal-State Land Use Planning Commission for Alaska is 7.

COMPARISONS WITH BUDGET RESOLUTION

In accordance with Section 308(a)(1)(A) of the Congressional Budget Act of 1974 (Public Law 93-344), the following table provides comparisons between the new budget authority targets set forth in the First Concurrent Resolution on the Budget, as allocated by the Committee on Appropriations under Section 302 of the Act, and the budget authority contained in the accompanying bill.

Function	Resolution target	Committee bill	Difference
General Science-Space-Technology	\$1, 900, 000	\$1, 900, 000	-----
Natural Resources-Environment-Energy	4, 881, 283, 000	3, 914, 574, 000	-\$966, 709, 000
Community and Regional Development	520, 458, 000	477, 673, 000	+42, 785, 000
Education-Training-Employment-Social Services	634, 472, 000	578, 279, 000	+56, 193, 000
Health	501, 087, 000	476, 323, 000	+24, 764, 000
Law Enforcement and Justice	1, 530, 000	1, 525, 000	+5, 000
General Government	173, 677, 000	138, 906, 000	+34, 771, 000
Total	6, 714, 407, 000	5, 589, 180, 000	+1, 125, 227, 000

FIVE-YEAR PROJECTION OF OUTLAYS

In accordance with Section 308(a)(1)(B) of the Congressional Budget Act of 1974 (Public Law 93-344), the following table contains 5-year projections of the outlays associated with the budget authority provided in the accompanying bill.

Budget authority	-----	\$5, 589, 180, 000
Outlays:		
1977	-----	3, 846, 638, 000
1978	-----	1, 465, 806, 000
1979	-----	179, 331, 000
1980	-----	47, 648, 000
1981	-----	21, 314, 000

Outlays after fiscal year 1981 from budget authority provided in this bill are projected to be \$28,443,000.

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with Section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), the new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments are as follow:

New budget authority	-----	\$423, 911, 000
Fiscal year 1977 outlays resulting therefrom	-----	243, 323, 000

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 6, in connection with Salaries and Expenses, Office of Water Research and Technology:

of which \$9,700,000 shall remain available until expended and shall be available for obligation only upon the enactment into law of H.R. 11559, Ninety-Fourth Congress, or similar legislation:

On page 8, in connection with Resource Management, United States Fish and Wildlife Service:

Provided, That \$9,198,000 shall be available for obligation only upon the enactment into law of H.R. 8092, Ninety-Fourth Congress, or similar legislation.

On page 10, in connection with Planning and Construction, National Park Service:

Provided, That \$2,060,000 shall be available for obligation only upon the enactment into law of authorizing legislation providing for the acquisition of locomotives and related facilities at the Golden Spike National Historic Site.

On page 11, in connection with Preservation of Historic Properties, National Park Service:

Provided, That \$15,000,000 of the amount made available under this head shall be available for obligation only upon the enactment into law of H.R. 12234, Ninety-Fourth Congress, or similar legislation.

On page 18, in connection with Operation of Indian Programs, Bureau of Indian Affairs:

and includes expenses necessary to carry out the provisions of sections 8 and 19(a) of Public Law 93-531, \$2,040,000 to remain available until expended, of which not more than \$250,000 shall be available for payments pursuant to section 8(e) of said Act: Provided, That the Secretary of the Interior is directed, upon the request of any tribe, to enter into a contract or contracts with any tribal organization of any such tribe for the provision of law enforcement, if such contract proposal meets the criteria established by Public Law 93-638.

On page 25, in connection with General Provisions, Department of the Interior, Section 102:

and the period July 1, 1976 through September 30, 1976,

On page 35, in connection with Operating Expenses, Fossil Fuels, Energy Research and Development Administration:

Provided further, That the funds made available under this head shall be available for obligation only upon the enactment into law of H.R. 13350, Ninety-Fourth Congress, or similar legislation: Provided further, That none of the funds herein appropriated shall be used to implement or finance authorized price support or loan guarantee programs unless specific provision is made for such programs in future appropriation Acts.

On page 36, in connection with Plant and Capital Equipment, Fossil Fuels, Energy Research and Development Administration:

Provided further, That the funds made available under this head shall be available for obligation only upon the enactment into law of H.R. 13350, Ninety-Fourth Congress, or similar legislation.

On pages 36 and 37 in connection with Salaries and Expenses, Federal Energy Administration:

Provided further, That the funds made available under this head shall be available for obligation only upon the enact-

ment into law of H.R. 12169, Ninety-Fourth Congress, or similar legislation: Provided further, That loan guarantees and obligation guarantees authorized by Public Law 94-163 shall not be made unless so authorized by limitations of outstanding obligational authority provided in future appropriation Acts.

On page 37, in connection with Strategic Petroleum Reserve, Federal Energy Administration:

Provided, That this appropriation shall be reduced to the extent that funds are made available for this purpose pursuant to section 201 of the Naval Petroleum Reserves Production Act of 1976.

On page 39, in connection with Salaries and Expenses, Indian Claims Commission:

Provided, That the funds made available under this head shall be available for obligation only upon the enactment into law of H.R. 11909, Ninety-Fourth Congress, or similar legislation.

On page 41 in connection with Museum Programs and Related Research (Special Foreign Currency Program), Smithsonian Institution:

Provided further, That not to exceed \$1,000,000 shall be available to the Smithsonian Institution for the salvage of archeological sites on the Island of Philae.

On page 44 in connection with Salaries and Expenses, National Foundation on the Arts and the Humanities:

Provided further, That the funds made available under this head shall be available for obligation only upon the enactment into law of H.R. 12838, Ninety-Fourth Congress, or similar legislation.

On page 44 in connection with Matching Grants, National Foundation on the Arts and the Humanities:

Provided further, That the funds made available under this head shall be available for obligation only upon the enactment into law of H.R. 12838, Ninety-Fourth Congress, or similar legislation.

CHANGES IN APPLICATION OF EXISTING LAW

Pursuant to clause 3, rule XXI of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law. In most instances these provisions have been included in prior appropriation bills.

1. The bill provides that certain appropriation items remain available until expended where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability. Most of these items have been carried in previous appropria-

tion bills. This authority tends to result in savings by preventing the practice without due regard to the purpose for which the funds are used in government of committing funds at the end of the fiscal year.

2. The bill includes, in certain instances, limitations on the obligation of funds for particular functions or programs. These limitations include restrictions on the obligation of funds for administrative expenses, travel expenses, the use of consultants, and programmatic areas within the overall jurisdiction of a particular agency.

3. The committee has included limitations for official entertainment or reception and representation expense for selected agencies in the bill.

4. Language included in the bill under the Bureau of Land Management provides that a portion of the revenues (25 percent) otherwise due to the Oregon and California Grant Land counties under permanent authority from revenues from the Oregon and California Grant Lands be used instead by the Bureau, the Forest Service, and the Federal Highway Administration for construction, operation, maintenance, and other improvements to the O&C lands. This language or similar language has been carried in annual appropriation bills since 1953.

5. Language included in the bill under the Bureau of Land Management, Administrative Provisions, provides for the protection of lands for the State of Alaska. This activity is not specifically authorized by law. The State currently does not have in-house capability to provide fire protection for selected lands patented to the State. The Bureau of Land Management provides fire protection for the State on a reimbursable basis.

6. Language included in the bill under the Bureau of Land Management, Administrative Provisions, provides that payments to States in fiscal year 1977 under the Mineral Leasing Act of 1920 and under other statutes be based on receipts collected during the period July 1, 1976 through September 30, 1976. This provision is necessary because of the recent change in the fiscal year.

7. For the Office of Water Research and Technology, language is provided to merge the unexpended balances of the appropriations for the Office of Water Resources Research and Saline Water Conversion.

8. Language is included under United States Fish and Wildlife Service, Resource Management, allowing for the maintenance of the herd of long-horned cattle on the Wichita Mountains Wildlife Refuge. Without this language the long-horned cattle would have to be removed from the refuge.

9. Language is included under United States Fish and Wildlife Service, Administrative Provisions, allowing for expenses of law enforcement activities; for insurance on motor vehicles, aircraft, and boats operated in Mexico and Canada; and for other activities of the Service which allow for a more efficient operation and management of the programs administered by the Fish and Wildlife Service.

10. Language is included under National Park Service, Operation of the National Park Service, to allow special road maintenance service to trucking permittees on a reimbursable basis. This provision has been included in the annual appropriation bill since 1954.

11. Language is included under National Park Service, Planning and Construction, to allow for construction of buildings which exceed

\$3,000. This language is also included in the planning, development and operation of recreation facilities account.

12. Language is included under National Park Service, Administrative Provisions to allow for the transportation of children in nearby communities to and from any unit of the National Park system; for emergency law enforcement situations; and to provide for insurance on motor vehicles and aircraft operated in Mexico and Canada.

13. Language is provided under Geological Survey, Administrative Provisions, for the reimbursement of the GSA for security guard services and for contracting for topographic maps and geophysical or other surveys.

14. Language is included under Mining Enforcement and Safety Administration, Salaries and Expenses, disallowing the use of funds to pay any public relations firm for promotional campaigns among coal miners.

15. Language is included under Mining Enforcement and Safety Administration, Administrative Provisions, to allow for purchase and bestowal of certificates and trophies in connection with mine rescue and first-aid work and for the cost of mine rescue and survival operations in the event of major mine disasters.

16. Language is included under Bureau of Mines, Mines and Minerals, which places a limitation on the use of funds for the field testing of nuclear explosives in the recovery of oil and gas.

17. Language is included under Bureau of Mines, Administrative Provisions, to allow the sale of metal or mineral products manufactured in pilot plant projects.

18. Language is included under the Bureau of Indian Affairs, Operation of Indian Programs, directing the Secretary of the Interior to enter into contracts with any tribe for the provision of law enforcement, as provided in Public Law 93-638.

19. Language is included under Bureau of Indian Affairs, Construction, to allow transfer of funds to the Bureau of Reclamation for the construction of the Navajo Irrigation Project.

20. Certain transfers are permitted under General Provisions, Department of the Interior to meet unforeseen emergencies. These provisions have been carried in previous appropriation bills.

21. Language is included under General Provisions, Department of the Interior, to allow for obligations in connection with contracts issued by GSA for services or rentals for periods not in excess of twelve months beginning at any time during the fiscal year.

22. Language is included under Forest Service, Forest Land Management, to allow for the emergency rehabilitation of burned-over lands. This language is also contained in the Bureau of Land Management, Management of Land and Resources account.

23. Language is included under Forest Service, Youth Conservation Corps, to allow joint administration between the Departments of Interior and Agriculture of the Youth Conservation Corps program.

24. Language is included under Forest Service, Administrative Provisions, limiting the amount of funds available for expenses incident to donations and exchanges of land.

25. Language is included under Forest Service, Administrative Provisions, limiting the availability of funds to change the boundaries or abolish any region or to move or close any regional office.

26. Language included under the Forest Service, Administrative Provisions, which prohibits purchase of lands under the Weeks Act outside the boundaries of national forests.

27. For the Energy Research and Development Administration language is provided to merge the funds provided in the bill with funds provided for this Agency in other appropriation bills because two appropriations subcommittees have jurisdiction over various ERDA programs. In addition language is provided which places a limitation on the field testing of nuclear explosives for the recovery of oil and gas and on price support or loan guarantee programs.

28. Language is included under the Federal Energy Administration, Salaries and Expenses, providing that loan guarantees and obligation guarantees shall not be made unless so authorized by limitations of outstanding obligational authority provided in future appropriation Acts.

29. Language is included under Smithsonian Institution, Salaries and Expenses, to allow for advance payments to independent contractors performing research services or participating in official Smithsonian presentations. Similar language is included under the National Gallery of Art, Salaries and Expenses.

30. Language is included under National Foundation on the Arts and the Humanities, Salaries and Expenses, limiting the amount available for program development and evaluation to 3 percent of the funds appropriated to the Foundation. In addition, language is provided under the Matching Grant program to allow for the obligation of current and preceding fiscal years and the transition period amounts of gifts, bequests, and devises of money for which equal amounts have not previously been appropriated.

31. Title III—General Provisions contains language carried in previous appropriation bill, which places limitations on the use of funds in the bill for the export of unprocessed timber from the United States unless it is determined that the timber is surplus to domestic needs. In addition, language included in the bill limits the use of funds for the leasing of oil and natural gas by noncompetitive leasing within the boundaries of the Shawnee National Forest.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1977 (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1977 (6)
TITLE I—DEPARTMENT OF THE INTERIOR					
LAND AND WATER RESOURCES					
Bureau of Land Management					
Management of lands and resources.....	\$ 216,463,000	\$ 209,700,000 ^{2/}	\$ 216,299,000	\$ -164,000	\$ 6,599,000
Construction and maintenance.....	9,004,000	9,884,000	7,510,000	-1,494,000	-2,374,000
Public lands development roads and trails (appropriation to liquidate contract authority).....(	3,183,000)(	5,000,000)(	5,000,000)(	1,817,000)(---
Oregon and California grant lands (indefinite, appropriation of receipts).....	28,000,000	30,000,000	30,000,000	2,000,000	---
Range improvements (indefinite, appropriation of receipts).....	5,435,000	7,235,000	7,235,000	1,800,000	---
Recreation development and operation of recreation facilities (indefinite, special fund).....	300,000	300,000	300,000	---	---
Total, Bureau of Land Management.....	259,202,000	257,119,000	261,344,000	2,142,000	4,225,000
Office of Water Research and Technology					
Salaries and expenses.....	18,180,000	22,273,000	21,003,000	2,823,000	-1,270,000
Total, Land and Water Resources.....	277,382,000	279,392,000	282,347,000	4,965,000	2,955,000
FISH AND WILDLIFE AND PARKS					
Bureau of Outdoor Recreation					
Salaries and expenses.....	5,889,000	6,187,000	5,961,000	72,000	-226,000
Land and Water Conservation Fund					
Appropriation of receipts (indefinite).....	311,886,000	300,000,000	307,056,000	-4,830,000	7,056,000
United States Fish and Wildlife Service					
Resource management.....	120,483,000	122,821,000	126,742,000	6,259,000	3,921,000
Construction and anadromous fish.....	19,311,000	6,727,000	14,493,000	-4,818,000	7,766,000
Migratory bird conservation account (definite, repayable advance).....	7,500,000	---	7,500,000	---	7,500,000
Total, U.S. Fish and Wildlife Service.....	147,294,000	129,548,000	148,735,000	1,441,000	19,187,000
National Park Service					
Operation of the national park system.....	251,328,000	272,867,000	272,685,000	21,357,000	-179,000
Planning and construction.....	27,215,000	33,200,000	37,228,000	10,013,000	4,028,000
Road construction (appropriation to liquidate contract authority).....(	40,115,000)(	18,000,000)(	19,100,000)(	-21,015,000)(	1,100,000)
Preservation of historic properties.....	24,666,000	4,500,000	19,500,000	-5,166,000	5,000,000
Planning, development and operation of recreation facilities (indefinite, special fund).....	14,000,000	14,000,000	14,000,000	---	---
John F. Kennedy Center for the Performing Arts.....	2,645,000	3,072,000	3,072,000	427,000	---
Total, National Park Service.....	319,854,000	337,636,000	346,485,000	26,631,000	8,849,000
Total, Fish and Wildlife and Parks.....	784,923,000	773,371,000	808,237,000	23,314,000	34,866,000
ENERGY AND MINERALS					
Geological Survey					
Surveys, investigations, and research.....	272,236,000	284,308,000	296,146,000	23,910,000	11,838,000

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1977 (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1977 (6)
Mining Enforcement and Safety Administration					
Salaries and expenses.....	84,318,000	90,148,000	91,098,000	6,780,000	950,000
Bureau of Mines					
Mines and minerals.....	158,818,000	154,370,000	163,315,000	4,497,000	8,945,000
Total, Energy and Minerals.....	515,372,000	528,826,000	550,559,000	35,187,000	21,733,000
INDIAN AFFAIRS					
Bureau of Indian Affairs					
Operation of Indian Programs.....	565,118,000	589,510,000	602,610,000	37,492,000	13,100,000
Construction.....	79,172,000	46,263,000	70,969,000	-8,203,000	24,706,000
Road construction.....	---	37,205,000 ^{3/}	37,205,000	37,205,000	---
Road construction (appropriation to liquidate contract authority).....(	66,705,000)(	46,795,000)(	36,795,000)(	-29,910,000)(	-10,000,000)
Revolving fund for loans.....	3,000,000	---	---	-3,000,000	---
Indian loan guaranty and insurance fund.....	10,000,000	20,000,000	15,000,000	5,000,000	-5,000,000
Alaska native fund.....	70,000,000 ^{4/}	30,000,000	30,000,000	-40,000,000	---
Trust funds (definite).....	3,000,000	3,000,000	3,000,000	---	---
Trust funds (indefinite).....	31,200,000	35,387,000	35,387,000	4,187,000	---
Total, Bureau of Indian Affairs.....	761,490,000	761,365,000	794,171,000	32,681,000	32,806,000
TERRITORIAL AFFAIRS					
Office of Territorial Affairs					
Administration of territories.....	26,753,000	24,046,000 ^{5/}	23,846,000	-2,907,000	-200,000
Permanent appropriation (special fund).....(	600,000)(	256,000)(	256,000)(	-344,000)(---
Transferred from other accounts (special fund).....(	975,000)(	620,000)(	620,000)(	-355,000)(---
Trust Territory of the Pacific Islands.....	87,438,000	82,321,000	84,566,000	-2,872,000	2,245,000
Micronesian claims fund, Trust Territory of the Pacific Islands.....	10,000,000	---	---	-10,000,000	---
Ex gratia payment, Bikini Atoll.....	3,000,000	---	---	-3,000,000	---
Total, Office of Territorial Affairs.....	127,191,000	106,367,000	108,412,000	-18,779,000	2,045,000
SECRETARIAL OFFICES					
Office of the Solicitor					
Salaries and expenses.....	11,598,000	12,658,000	12,371,000	773,000	-287,000
Office of the Secretary					
Salaries and expenses.....	19,256,000	21,097,000	20,430,000	1,174,000	-667,000
Departmental operations.....	12,366,000	12,695,000	11,812,000	-554,000	-883,000
Salaries and expenses (special foreign currency program).....	1,494,000	907,000	907,000	-587,000	---
Total, Office of the Secretary.....	33,116,000	34,699,000	33,149,000	33,000	-1,550,000
Total, Secretarial Offices.....	44,714,000	47,357,000	45,520,000	806,000	-1,837,000
* Total, new budget (obligational) authority, Department of the Interior.....	2,511,072,000	2,496,678,000	2,589,246,000	78,174,000	92,568,000
* Consisting of-					
* Appropriations.....	2,511,072,000	2,496,678,000	2,589,246,000	78,174,000	92,568,000
* Definite Appropriations.....	2,120,251,000	2,109,756,000	2,195,268,000	75,017,000	85,512,000
* Indefinite Appropriations.....	390,821,000	386,922,000	393,978,000	3,157,000	7,056,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1977 (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1977 (6)
* Memoranda-					
* Appropriations to liquidate contract					
* authority.....	110,003,000	69,795,000	60,895,000	-49,108,000	-8,900,000
* Total, new budget (obligational) authority					
* and appropriations to liquidate					
* contract authority.....	2,621,075,000	2,566,473,000	2,650,141,000	29,066,000	83,668,000
TITLE II-RELATED AGENCIES					
DEPARTMENT OF AGRICULTURE					
Forest Service					
Forest protection and utilization:					
Forest land management.....	489,361,000	388,621,000	395,911,000	-93,450,000	7,290,000
Forest research.....	82,280,000	84,691,000	83,311,000	1,031,000	-1,380,000
State and private forestry cooperation.....	33,158,000	24,800,000	33,254,000	96,000	8,454,000
Total, Forest Protection and Utilization.....	604,799,000	498,112,000	512,476,000	-92,323,000	14,364,000
Construction and land acquisition.....	18,523,000	14,414,000	16,674,000	-1,849,000	2,260,000
Youth conservation corps.....	35,098,000 ^{8/}	---	28,000,000	-7,098,000	28,000,000
Forest roads.....	---	200,000,000	173,000,000	173,000,000	-27,000,000
Forest roads and trails (appropriation to liquidate contract authority).....(	112,857,000)(	170,104,000)(	216,104,000)(	103,247,000)(	46,000,000)
Acquisition of lands for national forests:					
Special acts (special fund, indefinite).....	161,000	160,000	160,000	-1,000	---
Acquisition of lands to complete land exchanges.....	35,000	54,000	54,000	19,000	---
Cooperative range improvements (special fund, indefinite).....	700,000	700,000	700,000	---	---
Assistance to States for tree planting.....	1,368,000	1,373,000	1,373,000	5,000	---
Construction and operation of recreation facilities (indefinite, special fund).....	3,674,000	2,475,000	2,475,000	-1,199,000	---
Total, Forest Service.....	664,358,000	717,288,000	734,912,000	70,554,000	17,624,000
ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION					
Operating expenses, fossil fuels.....	427,516,000	493,230,000	488,125,000	60,609,000	-5,105,000
Plant and capital equipment, fossil fuels.....	21,025,000	57,220,000	57,220,000	36,195,000	---
Special foreign currency program, fossil fuels.....	6,650,000	---	---	-6,650,000	---
Total, Energy Research and Develop Admin.....	455,191,000	550,450,000	545,345,000	90,154,000	-5,105,000
FEDERAL ENERGY ADMINISTRATION					
Salaries and expenses.....	142,992,000	193,157,000 ^{7/}	145,298,000	2,306,000	-47,859,000
Strategic petroleum reserve.....	---	557,684,000 ^{8/}	447,684,000	447,684,000	-110,000,000
Total, Federal Energy Administration.....	142,992,000	750,841,000	592,982,000	449,990,000	-157,859,000
FUNDS APPROPRIATED TO THE PRESIDENT					
Petroleum reserves.....	---	421,366,000	406,116,000	406,116,000	-15,250,000
DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE					
Health Services Administration					
Indian health services.....	280,310,000	314,594,000	314,562,000	34,252,000	-32,000
Indian health facilities.....	55,366,000	40,345,000	70,663,000	15,297,000	30,318,000
Total, Indian Health.....	335,676,000	354,939,000	385,225,000	49,549,000	30,286,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1977 (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obligational) authority, fiscal year 1977 (6)
Office of Education					
Indian education.....	57,055,000	42,055,000	40,933,000	-16,122,000	-1,122,000
INDIAN CLAIMS COMMISSION					
Salaries and expenses.....	1,411,000	1,530,000	1,525,000	114,000	-5,000
NAVAJO AND HOPI RELOCATION COMMISSION					
Salaries and expenses.....	12,700,000	500,000	400,000	-12,300,000	-100,000
SMITHSONIAN INSTITUTION					
Salaries and expenses.....	81,264,000	85,100,000	82,635,000	1,371,000	-2,465,000
Museum programs and related research (special foreign currency program).....	500,000	4,481,000	2,500,000	2,000,000	-1,981,000
Science information exchange.....	1,940,000	1,900,000	1,900,000	-40,000	---
Construction and improvements, National Zoological Park.....	8,390,000	6,800,000	6,580,000	-1,810,000	-220,000
Restoration and renovation of buildings.....	1,192,000	3,300,000	2,700,000	1,508,000	-600,000
Construction.....	---	500,000	---	---	-500,000
Construction (appropriation to liquidate contract authority).....(	2,500,000)(	---)(	---)(	-2,500,000)(---
Salaries and expenses, National Gallery of Art.....	7,759,000	12,309,000	12,309,000	4,550,000	---
Salaries and expenses, Woodrow Wilson International Center for Scholars.....	975,000	1,120,000	1,120,000	145,000	---
Total, Smithsonian Institution.....	102,020,000	115,510,000	109,744,000	7,724,000	-5,766,000
NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES					
Salaries and Expenses					
Endowment for the arts.....	74,500,000	79,500,000	77,500,000	3,000,000	-2,000,000
Endowment for the humanities.....	72,000,000	79,500,000	77,500,000	5,500,000	-2,000,000
Administrative expenses.....	10,910,000	11,000,000	11,000,000	90,000	---
Subtotal, Salaries and Expenses.....	157,410,000	170,000,000	166,000,000	8,590,000	-4,000,000
Matching Grants					
Endowment for the arts (indefinite).....	7,500,000	7,500,000	7,000,000	-500,000	-500,000
Endowment for the humanities (indefinite).....	7,500,000	7,500,000	7,000,000	-500,000	-500,000
Subtotal, Matching Grants.....	15,000,000	15,000,000	14,000,000	-1,000,000	-1,000,000
Total, National Foundation on the Arts and the Humanities.....	172,410,000	185,000,000	180,000,000	7,590,000	-5,000,000
COMMISSION OF FINE ARTS					
Salaries and expenses.....	202,000	215,000	214,000	12,000	-1,000
NATIONAL CAPITAL PLANNING COMMISSION					
Salaries and expenses.....	1,871,000	1,904,000	1,904,000	33,000	---
AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION					
Salaries and expenses.....	9,462,000	1,965,000	65,000	-9,397,000	-1,900,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1977 (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1977 (6)
FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION					
Salaries and expenses.....	---	29,000	29,000	29,000	---
LOWELL HISTORIC CANAL DISTRICT COMMISSION					
Salaries and expenses.....	120,000	---	---	-120,000	---
JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA					
Salaries and expenses.....	764,000	540,000 ^{9/}	540,000	-224,000	---
* Total, new budget (obligational) * authority, Related Agencies.....	1,956,232,000	3,144,132,000	2,999,934,000	1,043,702,000	-144,198,000
* Consisting of-					
* Appropriations.....	1,956,232,000	3,144,132,000	2,999,934,000	1,043,702,000	-144,198,000
* Definite appropriations.....	1,936,697,000	3,125,797,000	2,982,599,000	1,045,902,000	-143,198,000
* Indefinite appropriations.....	19,535,000	18,335,000	17,335,000	-2,200,000	-1,000,000
* Memoranda-					
* Appropriations to liquidate contract * authority.....	115,357,000	170,104,000	216,104,000	100,747,000	46,000,000

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* Total, new budget (obligational) authority * and appropriations to liquidate * contract authority.....	2,071,589,000	3,314,236,000	3,216,038,000	1,144,449,000	-98,198,000
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RECAPITULATION

* Total, new budget (obligational) authority, * all titles.....	4,467,304,000	5,640,810,000	5,589,180,000	1,121,876,000	-51,630,000
* Consisting of-					
* Appropriations.....	4,467,304,000	5,640,810,000	5,589,180,000	1,121,876,000	-51,630,000
* Definite appropriations.....	4,056,948,000	5,235,553,000	5,177,867,000	1,120,919,000	-57,686,000
* Indefinite appropriations.....	410,356,000	405,257,000	411,313,000	957,000	6,056,000
* Memoranda-					
* Appropriations to liquidate contract * authority.....	225,360,000	239,899,000	276,999,000	51,639,000	37,100,000
* Grand total, new budget (obligational) authority * and appropriations to liquidate * contract authority.....	4,692,664,000	5,880,709,000	5,866,179,000	1,173,515,000	-14,530,000

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^{1/} Includes amounts in Second Supplemental Appropriation Bill (H.R. 13172) as passed by House.
^{2/} Includes budget amendment of \$960,000 contained in H.Doc. 94-397.
^{3/} Includes budget amendment of \$10,000,000 contained in H.Doc. 94-445.
^{4/} Includes trust funds of \$10,000,000.
^{5/} Includes budget amendment of \$2,184,000 contained in H.Doc. 94-445.
^{6/} Includes \$10,000,000 contained in the continuing resolution, 1976 (H.J.Res. 499).
^{7/} Includes budget amendment of \$91,760,000 contained in H.Doc. 94-476.
^{8/} Budget amendment contained in H.Doc. 94-476.
^{9/} Includes budget amendment of \$480,000 contained in H.Doc. 94-445.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND THE BUDGET
ESTIMATES FOR 1977**

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) ¹ authority, 1976 (2)	Estimates of new (obligational) authority, 1977 (3)	Increase (+) or decrease (-) (4)
PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY FEDERAL FUNDS				
	Department of the Interior—Indefinite ^{2/}			
	Payments to State and local governments:			
	Payments to States (proceeds of sales).....	\$ 1,045,000	\$ 300,000	\$ -745,000
	Payments to States from grazing receipts, public lands.....	1,373,000	175,000	-1,198,000
	Coos Bay Wagon Road grant lands, payments to Coos Bay and Douglas Counties, Oreg., in lieu of taxes.....	1,250,000	1,700,000	450,000
	Oregon and California grant lands, payment to counties.....	49,348,000	17,500,000	-31,848,000
	Mineral leasing, payment to States.....	126,114,000	106,735,000	-19,379,000
	Payments to counties, national grasslands, Bureau of Land Management.....	261,000	390,000	129,000
	Payments to Oklahoma, (Royalties).....	8,000	---	-8,000
	Payment to counties under national wildlife refuge fund.....	2,400,000	3,300,000	900,000
	Educational expenses, children of employees, Yellowstone National Park.....	295,000	295,000	---
	Payments to State of Wyoming, in lieu of taxes on lands in Grand Teton National Park, National Park Service.....	25,000	25,000	---
	Alaska native fund (Alaska).....	2,000,000	2,000,000	---
	Claim and treaty obligations, Bureau of Indian Affairs.....	200,000	200,000	---
	Office of Comptroller for Guam.....	600,000	256,000	-344,000
	Internal Revenue collections for Virgin Islands, Territorial Affairs.....	19,500,000	19,000,000	-500,000
	Subtotal.....	204,419,000	151,876,000	-52,543,000
	Receipts applied to operations:			
	Leasing of grazing lands.....	1,000	---	-1,000
	Expenses, Public Land Administration Act.....	1,500,000	1,500,000	---
	Migratory bird conservation fund.....	12,000,000	12,000,000	---
	Management of national wildlife refuges and enforcement activities.....	800,000	---	-800,000
	Expenses, incident to sale of refuge products.....	1,000,000	1,000,000	---
	Proceeds from sales, water resources development projects.....	45,000	45,000	---

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND THE BUDGET
ESTIMATES FOR 1977**

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) ¹ authority, 1976 (2)	Estimates of new (obligational) authority, 1977 (3)	Increase (+) or decrease (-) (4)
	Operations and maintenance revenue, Indian irrigation systems.....	6,850,000	6,850,000	---
	Power revenues, Indian irrigation projects.....	5,816,000	5,816,000	---
	Litter prevention and cleanup.....	25,000	25,000	---
	Subtotal.....	28,037,000	27,236,000	-801,000
	Mixed receipts:			
	Federal aid in fish restoration management:			
	Payments to States.....	20,234,000	21,834,000	1,600,000
	Applied to operations.....	1,660,000	1,660,000	---
	Federal aid in wildlife restoration:			
	Payments to States.....	59,019,000	62,347,000	3,328,000
	Applied to operations.....	4,028,000	4,100,000	72,000
	Subtotal.....	84,941,000	89,941,000	5,000,000
	Contract authority:			
	Land and water conservation, Bureau of Outdoor Recreation.....	30,000,000	30,000,000	---
	Helium fund, Bureau of Mines.....	---	47,500,000	47,500,000
	Subtotal.....	30,000,000	77,500,000	47,500,000
	Total, Department of the Interior.....	347,397,000	346,553,000	-844,000
	American Revolution Bicentennial Administration:			
	Commerative activities fund (indefinite).....	11,400,000	3,200,000	-8,200,000
	Department of Agriculture—Forest Service—Definite			
	Payments to States and local governments (indefinite):			
	Payments to States, national forest fund (25 percent fund).....	89,770,055	35,600,000	-54,170,055
	Payment to Minnesota (Cook, Lake, and St. Louis Counties).....	259,038	65,000	-194,038
	Payments to counties, national grasslands.....	875,000	950,000	75,000
	Payments to school funds, Arizona and New Mexico.....	76,827	25,000	-51,827
	Subtotal.....	90,980,920	36,640,000	-54,340,920
	Receipts applied to operations:			
	Expenses, brush disposal (indefinite).....	33,000,000	33,000,000	---
	Roads and trails for States (10 percent fund) (indefinite).....	35,908,943	14,250,000	-21,658,943
	Licensee programs (Smokey Bear—Woodsy Owl) (indefinite).....	250,000	280,000	30,000

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND THE BUDGET ESTIMATES FOR 1977

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) authority, 1976 (2)	Estimates of new (obligational) authority, 1977 (3)	Increase (+) or decrease (-) (4)
	Restoration of forest lands and improvements (indefinite).....	50,000	50,000	---
	Subtotal	69,208,943	47,580,000	-21,628,943
	Total, Dept. of Agriculture-Forest Serv.	160,189,863	84,220,000	-75,969,863
	Total, permanent new budget (obligational) authority, Federal funds	518,986,863	433,973,000	-85,013,863

^{1/} Some amounts are estimated and therefore subject to change.

^{2/} Exclusive of Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, Southwestern Power Administration, and Alaska Power Administration (which will be considered in connection with the Public Works appropriation bill).

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND THE BUDGET ESTIMATES FOR 1977

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) authority, 1976 (2)	Estimates of new (obligational) authority, 1977 (3)	Increase (+) or decrease (-) (4)
	PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY TRUST FUNDS			
	Department of Interior-Indefinite ^{1/}			
	Deposits by individuals for surveying public lands.....	\$ 159,000	\$ 159,000	\$ ---
	Administration and protection of grazing districts.....	540,000	540,000	---
	Trustee funds, Alaska townsites, Bureau of Land Management.....	1,000	1,000	---
	Contributed funds, Fish and Wildlife Service.....	2,063,000	2,063,000	---
	Donations, National Park Service.....	2,997,000	2,997,000	---
	Birthplace of Abraham Lincoln, preservation of National Park Service.....	3,000	3,000	---
	Contributed funds, Bureau of Mines.....	485,000	600,000	115,000
	Indian moneys, proceeds of labor, agencies, schools, etc.	5,200,000	5,200,000	---
	Funds contributed for Indian projects.....	400,000	400,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND THE BUDGET ESTIMATES FOR 1977

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) authority, 1976 (2)	Estimates of new (obligational) authority, 1977 (3)	Increase (+) or decrease (-) (4)
	Bequest of George C. Edgeter, relief of indigent Indians.....	2,200	2,200	----
	Miscellaneous trust funds of Indian tribes ^{2/}	221,555,800	223,099,800	1,544,000
	Total, Department of the Interior.....	233,406,000	235,065,000	1,659,000
	Department of Agriculture—Forest Service			
	Cooperative work (Indefinite)	72,900,000	72,900,000	----
	Other Agencies Indefinite			
	American Revolution Bicentennial Administration:			
	Gifts and donations.....	7,000	----	-7,000
	Contributed funds, Energy Research and Development Administration.....	40,000	40,000	----
	Cosponsor funds, Energy Research and Development Administration.....	10,000,000	10,000,000	----
	National Foundation on the Arts and the Humanities:			
	Gifts and donations.....	20,660,000	15,000,000	-5,660,000
	Smithsonian Institution:			
	Canal Zone biological area fund.....	55,000	55,000	----
	Joint Federal-State Land Use Planning			
	Commission for Alaska: Cooperative funds.....	711,000	60,000	-651,000
	Contributions, Indian Health Facilities.....	1,250,000	1,250,000	----
	Total, other agencies.....	105,623,000	99,305,000	-6,318,000
	Grand total, permanent new budget (obligational) authority, trust funds.....	339,029,000	334,370,000	-4,659,000

^{1/} Exclusive of Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, Southwestern Power Administration, and Alaska Power Administration (which will be considered with the Public Works appropriation bill).

^{2/} Annual Appropriation language required.