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APPROVED
DEC 13 1974



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

DEC 10 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill S. 3546 - Time extension, bridge agreement between Illinois and Missouri
Sponsor - Sen. Eagleton (D) Missouri and 3 others

Posted
12/14
Jo Archives
12/16

Last Day for Action

December 16, 1974 - Monday

Purpose

Extends for one year, until June 1, 1975, the time within which Illinois and Missouri can reach agreement with respect to the operation of a bridge connecting the two States.

Agency Recommendations

Office of Management and Budget

Approval

Department of Transportation
Department of the Army

No objection
Defers to Department of Transportation

Discussion

Missouri and Illinois agreed to take over from the city of Chester, Illinois a bridge connecting the two States which is now operated by the city. Existing law provides that the two States were to reach agreement concerning the transfer of this interstate bridge by June 1, 1974. For several reasons, the States have not yet completed their negotiations to finalize the agreement, so the enrolled bill would extend the time period until June 1, 1975.


James F. C. Hyde, Jr.
Acting Assistant Director for
Legislative Reference

Enclosures



ACTION

THE WHITE HOUSE
WASHINGTON

Last Day: December 16

December 12, 1974

MEMORANDUM FOR THE PRESIDENT

FROM: KEN COLE *U*

SUBJECT: Enrolled Bill S. 3546 - Time Extension,
bridge agreement between Illinois
and Missouri

Attached for your consideration is S. 3546, sponsored by Senator Eagleton and three others, which extends for one year, until June 1, 1975, the time within which Illinois and Missouri can reach agreement with respect to the operation of a bridge connecting the two states.

OMB recommends approval and provides you with additional background information in its enrolled bill report (Tab A).

Bill Timmons and Phil Areeda both recommend approval.

RECOMMENDATION

That you sign S. 3546 (Tab B)



To-
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12-10-74
H: 457.7.



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

DEC 10 1974

MEMORANDUM FOR THE PRESIDENT

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(Signed) James F. C. Hyde, Jr.
Acting Assistant Director for
Legislative Reference

Enclosures



Handwritten signature

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 767

Date: December 10, 1974

Time: 5:30 p.m.

FOR ACTION: Mike Duval *o.k.*
Bill Timmons *o.k.*
Phil Areeda *noob.*

cc (for information): Jerry Jones
Warren Hendricks

NSC/S no comment - Kennedy

FROM THE STAFF SECRETARY

DUE: Date: Thursday, December 12

Time: 2:00 p.m.

SUBJECT:

Enrolled Bill H. 3546 - Time extension, bridge agreement between Illinois and Missouri

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor, West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
For the President



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 767

Date: December 10, 1974

Time: 5:30 p.m.

FOR ACTION: Mike Duval
Bill Timmons
Phil Areeda
NSC/S

cc (for information): Jerry Jones
Warren Hendriks

FROM THE STAFF SECRETARY

DUE: Date: Thursday, December 12

Time: 2:00 p.m.

SUBJECT:

Enrolled Bill S. 3546 - Time extension, bridge agreement between Illinois and Missouri

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor, West Wing

OK - Segn
Mike Duval



PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks
For the President

THE WHITE HOUSE
WASHINGTON
December 11, 1974

MEMORANDUM FOR: MR. WARREN HENDRIKS
FROM: WILLIAM E. TIMMONS *WT*
SUBJECT: Action Memorandum - Log No. 767
Enrolled Bill S. 3546 - Time Extension,
bridge agreement between Illinois and Missouri

The Office of Legislative Affairs concurs in the attached proposal and has no additional recommendations.

Attachment



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 767

Date: December 10, 1974

Time: 5:30 p.m.

FOR ACTION: Mike Duval
Bill Timmons
Phil Areeda ✓
NSC/S

cc (for information): Jerry Jones
Warren Hendriks

FROM THE STAFF SECRETARY

DUE: Date: Thursday, December 12

Time: 2:00 p.m.

SUBJECT:

Enrolled Bill S. 3546 - Time extension, bridge agreement between Illinois and Missouri

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor, West Wing

*No objection
P Areeda*



PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks
For the President



GENERAL COUNSEL

OFFICE OF THE SECRETARY OF TRANSPORTATION
WASHINGTON, D.C. 20590

DEC 5 1974

Honorable Roy L. Ash
Director, Office of
Management and Budget
Washington, D.C. 20503

Dear Mr. Ash:

This is in reply to your request for the views of this Department concerning S. 3546, an enrolled bill:

"To extend for one year the time for entering into a contract under section 106 of the Water Resources Development Act of 1974."

The purpose of this bill is to extend for one year the time for entering into a contract under section 106 of the Water Resources Development Act of 1974. This extension would allow additional time for the States of Illinois and Missouri to negotiate an agreement to jointly operate a bridge connecting the two States.

The U.S. Department of Transportation has no objection to this enrolled bill receiving Executive approval.

Sincerely,

A handwritten signature in black ink, appearing to read "Rodney E. Eyster". The signature is fluid and cursive.

Rodney E. Eyster





DEPARTMENT OF THE ARMY
WASHINGTON, D.C. 20310

9 DEC 1974

Honorable Roy L. Ash
Director
Office of Management and Budget

Dear Mr. Ash:

This is in reply to your request for the views of the Department of the Army on enrolled enactment S. 3546, 93d Congress, "To extend for one year the time for entering into a contract under section 106 of the Water Resources Development Act of 1974."

Section 106 of the Water Resources Development Act of 1974 (Public Law 93-251) authorized the States of Illinois and Missouri to contract individually or jointly with the city of Chester, Illinois, on or before June 1, 1974, to assume responsibility for operating, maintaining, and repairing Chester Bridge and the approaches to the bridge. This bridge connects Illinois and Missouri, and section 106 establishes certain guidelines on the charging of tolls and the use of toll revenues concerning this bridge and certain rights to be vested in either of the two States involved should one of them decline to assume the joint maintenance responsibility which is authorized.

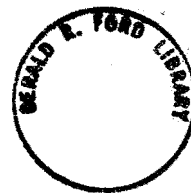
The Act would extend for one additional year, to June 1, 1975, the time in which either or both Illinois or Missouri may enter into the aforementioned bridge maintenance contract with the city of Chester.

The Department of the Army believes that the primary responsibility for the protection of the Federal interest in this type of circumstance rests with the Department of Transportation. Accordingly, we defer to that agency on the merits of the approval of the enrolled enactment.

Sincerely,

Howard H. Callaway

Howard H. Callaway
Secretary of the Army



CHESTER BRIDGE, MISSOURI AND ILLINOIS

JUNE 3, 1974.—Ordered to be printed

Mr. GRAVEL, from the Committee on Public Works,
submitted the following

REPORT

[To accompany S. 3546]

The Committee on Public Works, to which was referred the bill (S. 3546), to extend for 1 year the time for entering into a contract under section 106 of the Water Resources Development Act of 1974, having considered the same, reports favorably thereon without amendment and recommends that the bill do pass.

PURPOSE

The purpose of S. 3546, as reported, is to provide for a one-year extension of the time available to the States of Missouri and Illinois for negotiating an agreement to jointly operate a bridge connecting the two States at Chester, Illinois. The negotiations were authorized by Section 106 of the Water Resources Development Act of 1974 (P.L. 93-251) enacted March 4, 1974.

GENERAL STATEMENT

The Chester Bridge has been operated as a toll facility since its construction in 1939, well beyond the thirty years which Congress has urged as the maximum for such operations. Because of the long-term indebtedness on the bridge, and the need to provide funds for maintenance and operation, it is likely the tolls will continue well into the 1980's unless some arrangement is made to relieve the City of Chester, Illinois, of these financial obligations. Section 106 of the Water Resources Development Act of 1974 authorizes the States of Missouri and Illinois to contract with the City of Chester for the takeover of all operating responsibilities for the Bridge. The section provides that tolls shall be continued only until sufficient funds



are accumulated to honor outstanding indebtedness. After that time and the states jointly or either state individually, will undertake operation and maintenance as part of their normal highway program and tolls will be discontinued.

Section 106 as enacted by Congress placed a time limit on bridge negotiations of June 1, 1974. This appeared to be an adequate time when the bill was introduced by Mr. Eagleton of Missouri on February 24, 1973. However, because of the long delay in enacting P.L. 93-251, and the complexities of the negotiations themselves, Mr. Eagleton introduced S. 3546 for himself and Senators Symington, Stevenson and Percy, seeking an extension of the time for negotiations to June 1, 1975. The governors of both states have endorsed the negotiations.

HEARINGS

No hearings were held by the Committee on Public Works on S. 3546.

COMMITTEE VIEWS

This legislation provides for a simple one-year extension of negotiations previously authorized by the Congress. The Committee believes the extension is in order and recommends endorsement of S. 3546.

COST OF LEGISLATION

Enactment of S. 3546 will involve no cost to the federal government.

ROLLCALL VOTES

Section 133 of the Legislative Reorganization Act of 1970 and the rules of the Committee on Public Works require that any rollcall votes be announced in this report. During the committee's consideration of this bill, no rollcall votes were taken.

CHANGES IN EXISTING LAW

In compliance with subsection 4 of rule XXIX of the Standing Rules of the Senate, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman) :

WATER RESOURCES DEVELOPMENT ACT OF 1974

TITLE I—WATER RESOURCES DEVELOPMENT

SEC. 106. Notwithstanding section 105 of the River and Harbor Act of 1966 (80 Stat. 1406) or any other provision of the law, the States of Illinois and Missouri, which are connected by the bridge constructed by the city of Chester, Illinois, pursuant to Public Law 76-751 and Public Law 85-512, are authorized to contract individually or jointly with the city of Chester, Illinois, on or before June 1, [1974,] 1975, to assume responsibility for the operation, maintenance, and repair of

the Chester Bridge and the approaches thereto and lawful expenses incurred in connection therewith (exclusive of principal, interest, and financing charges on the outstanding indebtedness on such bridge and approaches). When either or both States enter into such an agreement, all tolls thereafter charged for transit over such bridge shall, except as provided in the last two sentences of this Act, be used exclusively (A) to retire outstanding indebtedness (including reasonable interest and financing charges) on the bridge and approaches thereto and (B) credited into a sinking fund established for such bridge. No tolls shall be charged for transit over such bridge after the outstanding indebtedness on the bridge and approaches (including reasonable interest and financing charges) has been retired, or sufficient funds are available through the sinking fund to pay off all outstanding indebtedness (including reasonable interest and financing charges) on such bridge and approaches. If a State declines or is unable to participate in the agreement authorized by this Act, the other State may assume the responsibilities such State would have assumed under such an agreement. In that event, the assuming State shall be entitled to receive from toll revenues, after provision is made for principal and interest payments on any indebtedness then outstanding on the bridge and its approaches, as reimbursement, an amount of money (no less often than annually) which is equal to the nonparticipating State's fair share of the operating, maintenance, repair, and other lawful costs incurred in connection with the bridge and its approaches.

○

CHESTER BRIDGE, MISSOURI AND ILLINOIS

NOVEMBER 19, 1974.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. BLATNIK, from the Committee on Public Works,
submitted the following

REPORT

[To accompany S. 3546]

The Committee on Public Works, to whom was referred the bill (S. 3546) to extend for one year the time for entering into a contract under section 106 of the Water Resources Development Act of 1974, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE

The purpose of the bill is to extend for one year the time for entering into a contract under section 106 of the Water Resources Development Act of 1974. This extension would allow additional time for the States of Illinois and Missouri to negotiate an agreement to jointly operate a bridge connecting the two States.

GENERAL

Section 106 of the Water Resources Development Act of 1974 (P.L. 93-251) authorizes the states of Illinois and Missouri to contract with the City of Chester for the takeover of all operating responsibilities for the bridge between the two states at Chester, Illinois. This will relieve the city of the operation and maintenance costs and permit the bridge to become toll free.

Since 1939, the Chester Bridge has been operated as a toll facility. This is well beyond the thirty year maximum which Congress has urged as the limit on such operations. In the case of the Chester Bridge, it is likely that tolls will continue well into the 1980's unless some arrangement is made to relieve the City of Chester of these heavy financial obligations.

Section 106 gave the two states until June 1, 1974 to enter into a contract. At the time the bill was introduced, this appeared to be a sufficient amount of time to reach agreement. Because of the long delay in enacting P.L. 93-251, and also because of the complexity of the nego-

tiations, an extension is now needed to allow the contract to be finalized. S. 3546 would extend that deadline to June 1, 1975.

COST OF THE LEGISLATION

Enactment of this legislation will not result in any cost to the United States. This estimate has been prepared pursuant to Rule XIII (7) of the Rules of the House of Representatives.

VOTE

The Committee ordered the bill reported by voice vote.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

SECTION 106 OF THE WATER RESOURCES DEVELOPMENT ACT OF 1974

SEC. 106. Notwithstanding section 105 of the River and Harbor Act of 1966 (80 Stat. 1406) or any other provision of the law, the States of Illinois and Missouri, which are connected by the bridge constructed by the city of Chester, Illinois, pursuant to Public Law 76-751 and Public Law 85-512, are authorized to contract individually or jointly with the city of Chester, Illinois, on or before June 1, [1974] 1975, to assume responsibility for the operation, maintenance, and repair of the Chester Bridge and the approaches thereto and lawful expenses incurred in connection therewith (exclusive of principal, interest, and financing charges on the outstanding indebtedness on such bridge and approaches). When either or both States enter into such an agreement, all tolls thereafter charged for transit over such bridge shall, except as provided in the last two sentences of this Act, be used exclusively (A) to retire outstanding indebtedness (including reasonable interest and financing charges) on the bridge and approaches thereto and (B) credited into a sinking fund established for such bridge. No tolls shall be charged for transit over such bridge after the outstanding indebtedness on the bridge and approaches (including reasonable interest and financing charges) has been retired, or sufficient funds are available through the sinking fund to pay off all outstanding indebtedness (including reasonable interest and financing charges) on such bridge and approaches. If a State declines or is unable to participate in the agreement authorized by this Act, the other State may assume the responsibilities such State would have assumed under such an agreement. In that event, the assuming State shall be entitled to receive from toll revenues, after provision is made for principal and interest payments on any indebtedness then outstanding on the bridge and its approaches, as reimbursement, an amount of money (no less often than annually) which is equal to the nonparticipating State's fair share of the operating, maintenance, repair, and other lawful costs incurred in connection with the bridge and its approaches.



Ninety-third Congress of the United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the twenty-first day of January,
one thousand nine hundred and seventy-four*

An Act

To extend for one year the time for entering into a contract under section 106 of the Water Resources Development Act of 1974.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That section 106 of the Water Resources Development Act of 1974 (Public Law 93-251) is amended by striking out "June 1, 1974" and inserting in lieu thereof "June 1, 1975".

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*

④

December 4, 1974

Dear Mr. Director:

The following bills were received at the White House on December 4th:

S. 1561 ✓
S. 3308 ✓
S. 3546 ✓

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder
Chief Executive Clerk

The Honorable Roy L. Ash
Director
Office of Management and Budget
Washington, D. C.

