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APPROVED
OCT 24 1974

EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

OCT 18 1974

Posted
10/25
To Archive
10/25

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 14597 - United States membership dues for the International Criminal Police Organization Sponsor - Rep. Rodino (D) New Jersey

Last Day for Action

October 29, 1974 - Tuesday

Purpose

To increase the amount authorized for payment of 1974 and future dues for United States membership in the International Criminal Police Organization ("Interpol") from \$80,000 to \$120,000 and authorize payment of the unpaid balance of 1973 dues.

Agency Recommendations

Office of Management and Budget

Approval

Department of the Treasury

Approval (informally)

Department of State

Approval (informally)

Department of Justice

No objection

Discussion

The enrolled bill would increase from \$80,000 to \$120,000 the amount the Secretary of the Treasury is authorized to pay annually for United States membership dues to Interpol and authorize payment of up to \$30,000 for the unpaid balance of dues due for 1973. Present law authorizes the Attorney General to maintain membership in Interpol on behalf of the United States and to designate agencies and departments to participate in the United States representation. It also authorizes payment of dues. The Department of the Treasury has been designated by the Attorney General as the United States representative to Interpol and has been responsible for the payment of Interpol membership dues.



Treasury submitted draft legislation to the Congress in April 1974 identical to the enrolled bill except that the \$30,000 limit for 1973 unpaid dues had been set at \$20,000 by Treasury. Treasury had concurred in the increase to \$30,000 because the \$20,000 figure was inadequate due to a calculation error. The increase is needed because:

- Interpol dues are to be paid in Swiss francs and the U.S. dollar has declined in relation to the Swiss franc over the past two years;
- the Secretary General of Interpol has announced he will request a 20 percent increase in dues in 1975; and
- the Congress and the Administration believe some latitude is needed to anticipate possible further fluctuations between the value of the dollar and the Swiss franc.

Welfred H. Rommel

Assistant Director for
Legislative Reference

Enclosures



THE WHITE HOUSE
WASHINGTON

ACTION

Last Day - October 29

October 23, 1974

MEMORANDUM FOR: THE PRESIDENT
FROM: KEN COLE
SUBJECT: Enrolled Bill H.R. 14597
United States membership dues
for the International Criminal
Police Organization

Attached for your consideration is House bill, H.R. 14597, sponsored by Representative Rodino, which increases the amount authorized for payment of 1974 and future dues for United States membership in the International Criminal Police Organization ("Interpol") from \$80,000 to \$120,000 and authorizes payment of the unpaid balance of 1973 dues.

Roy Ash recommends approval and provides you with additional background information in his enrolled bill report (Tab A).

We have checked with the Counsel's office (Chapman) and Bill Timmons who both recommend approval.

RECOMMENDATION

That you sign House bill, H.R. 14597 (Tab B).



Department of Justice
Washington, D.C. 20530

OCT 17 1974

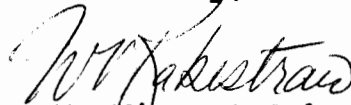
Honorable Roy L. Ash
Director, Office of Management
and Budget
Washington, D.C. 20503

Dear Mr. Ash:

In compliance with your request, I have examined a facsimile of the enrolled bill H.R. 14597, "To increase the limit on dues for United States membership in the International Criminal Police Organization."

The Department of Justice has no objections to Executive approval of this bill.

Sincerely,



W. Vincent Rakestraw
Assistant Attorney General





DEPARTMENT OF STATE

Washington, D.C. 20520

OCT 17 1974

Honorable Roy L. Ash
Director
Office of Management and Budget

Dear Mr. Ash:

With reference to Mr. Rommel's request of October 16, 1974 for the State Department's views on H.R. 14597, I wish to inform you that we consider the bill a reasonable action to compensate for the change in the real value of our dues payments to INTERPOL since payment was first authorized in 1938. We therefore recommend its approval.

Sincerely yours,

A handwritten signature in black ink, appearing to read "Linwood Holton".

Linwood Holton
Assistant Secretary for
Congressional Relations





THE GENERAL COUNSEL OF THE TREASURY
WASHINGTON, D.C. 20220

OCT 18 1974

Director, Office of Management and Budget
Executive Office of the President
Washington, D. C. 20503

Attention: Assistant Director for Legislative
Reference

Sir:


Your office has requested the views of this Department on the enrolled enactment of H.R. 14597, "To increase the limit on dues for United States membership in the International Criminal Police Organization."

The enrolled enactment would increase from \$80,000 to \$120,000 the limit on total annual United States membership dues that may be paid to the International Criminal Police Organization. It would also authorize the payment of the unpaid balance of dues for calendar year 1973 and authorize an appropriation of not to exceed \$30,000 for that purpose.

The enrolled enactment incorporates proposed legislation transmitted to the Congress by this Department after clearance by the Office of Management and Budget. During the course of the consideration of the measure, it was amended to increase the amount authorized for unpaid calendar year 1973 dues from \$20,000 to \$30,000. This amendment was recommended by the Department.

The Department recommends that the enrolled enactment be approved by the President.

Sincerely yours,


General Counsel



W. Henderson
10/18
6 pm

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

OCT 18 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 14597 - United States membership
dues for the International Criminal Police Organization
Sponsor - Rep. Rodino (D) New Jersey

Last Day for Action

October 29, 1974 - Tuesday

Purpose

To increase the amount authorized for payment of 1974 and future dues for United States membership in the International Criminal Police Organization ("Interpol") from \$80,000 to \$120,000 and authorize payment of the unpaid balance of 1973 dues.

Agency Recommendations

Office of Management and Budget	Approval
Department of the Treasury	Approval (informally)
Department of State	Approval (informally)
Department of Justice	No objection

Discussion

The enrolled bill would increase from \$80,000 to \$120,000 the amount the Secretary of the Treasury is authorized to pay annually for United States membership dues to Interpol and authorize payment of up to \$30,000 for the unpaid balance of dues due for 1973. Present law authorizes the Attorney General to maintain membership in Interpol on behalf of the United States and to designate agencies and departments to participate in the United States representation. It also authorizes payment of dues. The Department of the Treasury has been designated by the Attorney General as the United States representative to Interpol and has been responsible for the payment of Interpol membership dues.



Last Day - October 29

October 23, 1974

MEMORANDUM FOR: THE PRESIDENT
FROM: KEN COLE
SUBJECT: Enrolled Bill H.R. 14597
United States membership dues
for the International Criminal
Police Organization

Attached for your consideration is House bill, H.R. 14597, sponsored by Representative Rodino, which increases the amount authorized for payment of 1974 and future dues for United States membership in the International Criminal Police Organization ("Interpol") from \$80,000 to \$120,000 and authorizes payment of the unpaid balance of 1973 dues.

Roy Ash recommends approval and provides you with additional background information in his enrolled bill report (Tab A).

We have checked with the Counsel's office (Chapman) and Bill Timmons who both recommend approval.

RECOMMENDATION

That you sign House bill, H.R. 14597 (Tab B).



THE WHITE HOUSE
WASHINGTON

10/18/78

TO: W. Hendricks


John J. Ratchford

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 680

Date: October 21, 1974

Time: 11:30 a.m.

FOR ACTION: ✓ Geoff Shepard
✓ Phil Buchen
✓ Bill Timmons

cc (for information): Warren K. Hendriks
Jerry Jones
Paul Theis

FROM THE STAFF SECRETARY

DUE: Date: Thursday, October 24, 1974 Time: 2:00 p.m.

SUBJECT: Enrolled Bill H.R. 14597 - United States membership dues for the International Criminal Police Organization

ACTION REQUESTED:

- For Necessary Action
- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

Please return to Kathy Tindle - West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
For the President



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 680

Date: October 21, 1974

Time: 11:30 a.m.

FOR ACTION: Geoff Shepard
Phil Buchen
Bill Timmons

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- For Necessary Action
- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

Please return to Kathy Tindle - West Wing

*No objection
D.C.*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks
For the President



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 680

Date: October 21, 1974

Time: 11:30 a.m.

FOR ACTION: ✓ Geoff Shepard
Phil Buchen
Bill Timmons

cc (for information): Warren K. Hendriks
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ACTION REQUESTED:

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- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

Please return to Kathy Tindle - West Wing

*noolyette
PCS 10/21*



PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks
For the President

THE WHITE HOUSE
WASHINGTON

October 21, 1974

MEMORANDUM FOR: MR. WARREN HENDRIKS
FROM: WILLIAM E. TIMMONS *WT*
SUBJECT: Action Memorandum - Log No. 680
Enrolled Bill H. R. 14597 - U. S. membership
dues for the International Criminal Police
Organization

The Office of Legislative Affairs concurs in the attached proposal and has no additional recommendations.

Attachment



INCREASING THE LIMIT ON DUES FOR UNITED STATES
MEMBERSHIP IN THE INTERNATIONAL CRIMINAL
POLICE ORGANIZATION

JUNE 27, 1974.—Committed to the Committee of the Whole House on the State
of the Union and ordered to be printed

Mr. EILBERG, from the Committee on the Judiciary,
submitted the following

REPORT

[To accompany H.R. 14597]

The Committee on the Judiciary, to whom was referred the bill (H.R. 14597) to increase the limit on dues for United States membership in the International Criminal Police Organization, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE OF THE BILL

The purpose of H.R. 14597 is to substitute \$120,000 for the present statutory ceiling of \$80,000 on the total annual dues authorized to be paid for United States membership in the International Criminal Police Organization and to authorize \$20,000 for the payment of dues for calendar year 1973, which have not been paid because of the existing \$80,000 ceiling.

GENERAL STATEMENT

The Act of June 10, 1938 (22 U.S.C. 263a), as amended, authorizes the Attorney General to accept and maintain, on behalf of the United States, membership in the International Criminal Police Organization, commonly referred to as "Interpol". It also authorizes the Attorney General to designate departments and agencies for participation in the United States representation to Interpol which presently consists of 118 members.

United States participation dates from 1938 when the Department of Justice, through the Federal Bureau of Investigation, acted as the first U.S. representative to Interpol. An informal affiliation of the

Department of the Treasury with that organization commenced in 1951 and in 1958 that department was officially designated as the U.S. representative to Interpol.

Interpol maintains a secretariat in Paris staffed by experts in various fields and its primary purpose is to coordinate international law enforcement efforts by compiling and exchanging with member governments information concerning international criminal operations. In order to fulfill this objective, Interpol has established a complex communications network consisting of an international radio network as well as telex and cable facilities. In addition to collecting, exchanging and retrieving information on international criminal activities, Interpol organizes seminars and schedules meetings to consider law enforcement issues of international concern. It also conducts research projects and publishes articles on topics ranging from new criminal investigative techniques to police ethics.

The Treasury Department has advised the Committee that the United States receives valuable information and services from Interpol especially in the area of combating international narcotics traffic, smuggling, counterfeiting and forgery. Furthermore, as a result of the increasing awareness by the member countries of the services provided by Interpol, the case load of that organization is increasing. Due to the rising international crime rate and the increasing ease and availability of international travel, greater reliance is being placed upon Interpol's role in combating such crime. For example, the Washington office of Interpol processed a total of 3,918 foreign and domestic requests for investigative information in Fiscal Year 1973. Of this number, 1,098 were requests from U.S. enforcement agencies for foreign investigations—representing an 800% increase over similar U.S. requests that were made in Fiscal Year 1969.

The Committee is convinced that U.S. membership in Interpol is of substantial value.

The present statutory limitation of \$80,000 per year falls short of the current dues assessment of \$91,251 applicable to the United States as a so-called "Group I member" (other Group-I members which each pay approximately 6% of the total dues of the organization are France, Germany, United Kingdom, and Italy). As a result, the United States will be unable to pay its 1974 dues and a portion of the calendar year 1973 dues remains unpaid. In addition, the Committee has been advised that the General Assembly of Interpol is expected to vote an additional 21% increase in September of this year which will raise the U.S. dollar equivalent in dues to approximately \$117,420 at the current exchange rate.

This bill is designed to raise the limit on annual dues from \$80,000 to \$120,000, thereby enabling the United States to pay its proportionate share of annual dues and to provide a small cushion to account for future fluctuations in the money market.

H.R. 14597 also authorizes an additional \$20,000 for the payment of unpaid calendar year 1973 dues.

The Committee continues to believe that some limitation ought to be imposed on the amount which the United States is authorized to

pay as dues to this organization in order to insure that legislative control over this budgetary item is not meaningfully diminished.

Committee vote

The Committee met in open session on June 24, 1974 and ordered H.R. 14597 favorable reported to the House by unanimous voice vote.

ESTIMATE OF COST

Pursuant to the requirements of clause 7 of Rule XIII of the Rules of the House of Representatives, the Committee estimates that the cost of this legislation cannot exceed \$140,000 for the fiscal year following its enactment and \$120,000 in subsequent fiscal years.

EXECUTIVE COMMUNICATIONS

Attached hereto and made a part of this report are a letter dated April 30, 1974 from the Secretary of the Treasury George P. Shultz to the Speaker of the House of Representatives and a letter dated June 24, 1974 from David R. Macdonald, Assistant Secretary for Enforcement, Operations and Tariff Affairs, Department of the Treasury, to the Honorable Joshua Eilberg, Chairman of the Subcommittee on Immigration, Citizenship, and International Law, which provides additional background relating to the operations and financing of Interpol.

[Copies of letters are attached:]

THE SECRETARY OF THE TREASURY,
Washington, April 30, 1974.

HON. CARL ALBERT,
*Speaker of the House, House of Representatives,
Washington, D.C.*

DEAR MR. SPEAKER: There is transmitted herewith a draft of a proposed bill, "To increase the limit on dues for United States membership in the International Criminal Police Organization."

The primary purpose of the proposed legislation is to amend the Act of June 28, 1938, as amended (22 U.S.C. 263a), by increasing from \$80,000 to \$120,000 the limit on total annual United States membership dues that may be paid to the International Criminal Police Organization (commonly referred to as "Interpol"). The draft bill would also authorize the payment of the balance of the dues remaining unpaid for 1973 and authorize the appropriation of up to \$20,000 for that purpose.

The Act of June 28, 1938, as amended, authorizes the Attorney General to accept and maintain, on behalf of the United States, membership in Interpol and to designate departments and agencies to participate in the United States representation with that organization. This Department is the only Federal agency which has been designated by the Attorney General for United States participation. In that capacity, the Department has been responsible for the payment of Interpol

membership dues and has obtained annual appropriations for that purpose.

The Department believes that there are two primary reasons why it is necessary and desirable to raise the ceiling on U.S. membership dues in Interpol from the present \$80,000, established by the Congress in August 1972, to a new level of \$120,000. First, since members' dues are denominated in Swiss Francs, the dollar cost of United States dues of Swiss Francs 291,000 has substantially risen because of exchange rate changes since August 1972. Between August 1972 and December 10, 1973, the dollar cost of United States dues has increased by 18½ percent; in dollar terms this represents an increase from \$77,004 to \$91,251.

The increase in the ceiling to \$120,000 is also necessary because Interpol membership dues may be increased in the future. The budget of Interpol has continued to rise due to higher expenses, expansion and improved facilities. The Secretary General of Interpol has recently announced that in 1975 the General Assembly will request a 20% increase in membership dues. Such a 20% increase would bring United States dues to SF 349,200 which would amount to approximately \$109,500 at the exchange rate of December 10, 1973.

The Department believes that participation in Interpol has been very valuable to the United States. Such membership makes this country a part of a productive information and communications system relating to criminals. This is valuable not only because of the data Interpol regularly provides about offenders, but also because of the knowledge it imparts about developing trends in international crime and police science. Moreover, the financial contributions of the member nations are classified in a manner that results in dues being apportioned on an equitable basis. Thus, the United States share represents only about six percent of the total amount of dues payable by all members and is equivalent to the individual shares paid by France, Germany, Italy, and the United Kingdom.

The proposed legislation will permit the payment of unpaid dues for 1973, the payment of dues for 1974 and provide some latitude in case of future increases in such dues. Congress will still have the opportunity for an annual review since the dues must be justified in connection with annual appropriation requests.

There is enclosed for your convenient reference a comparative type showing the changes in existing law that would be made by the proposed legislation.

It would be appreciated if you would lay the proposed bill before the House of Representatives. An identical bill has been transmitted to the President of the Senate.

The Department has been advised by the Office of Management and Budget that there is no objection from the standpoint of the Administration's program to the submission of this proposed legislation.

Sincerely yours,

GEORGE P. SHULTZ.

THE DEPARTMENT OF THE TREASURY,
Washington, D.C., June 24, 1974.

HON. JOSHUA EILBERG,
Chairman, Subcommittee on Immigration, Citizenship and Inter-
national Law, Judiciary Committee, House of Representatives,
Washington, D.C.

DEAR MR. EILBERG: As requested by a member of your staff, the following information is being furnished as a supplement to the Secretary of the Treasury's letter to the Speaker of the House, dated April 30, 1974, regarding H.R. 14597. This bill is currently before your Subcommittee to authorize an increase in the United States dues for the International Criminal Police Organization—Interpol.

The International Criminal Police Organization, more familiarly referred to by its cable designation, INTERPOL, currently comprised of 118 member countries and is represented in the United States by the Treasury Department.

The purpose of Interpol, as stated in its Constitution, is:

"A. To ensure and promote the widest possible assistance among all criminal police authorities within the respective limits of the laws existing in their countries * * *"

"B. To establish and develop all institutions likely to contribute effectively to the prevention and suppression of crime."

Therefore, Interpol is the catalyst which enables the police of the world to effectively coordinate their work in law enforcement and crime prevention.

The Organization, however, is forbidden to undertake any intervention or investigation of cases having a political, military, racial, or religious character.

In practical terms, Interpol is the tool and means by which any police agency, whether it be local, county, state or Federal, having a requirement for foreign investigation, from a routine criminal name check to a full criminal investigation leading to the gathering of evidence and subsequent arrest and extradition of a fugitive, can communicate their needs.

Each participating country appoints a corresponding National Central Bureau to coordinate and channel their enforcement agencies' foreign investigative requirements. For example, in the United Kingdom, the National Central Bureau is a part of Scotland Yard; in France, it functions as a branch of the Police Nationale; in Australia, all foreign requests are handled by the Melbourne Police Department.

Interpol Washington, located at the Treasury Department, is staffed by Special Agents of the United States Secret Service, United States Customs Service and the Drug Enforcement Administration. Supporting clerical and translation staff is provided by the Secret Service, Customs, Alcohol, Tobacco and Firearms Bureau, and the Office of the Secretary of the Treasury.

Recently installed communications facilities enable our Interpol Bureau to communicate with 52 other member Interpol countries via

the Interpol radio network and with 38 countries via international telex and cable facilities. In addition, effective June 1, 1974, Interpol Washington has the capability of requesting investigative assistance and receiving investigative requests from local and state enforcement agencies in the United States through the National Law Enforcement Telecommunications System.

Since 1969, Interpol Washington's emphasis has been on advising, encouraging and educating, not only the Treasury and other Federal enforcement agencies, but also the local and state criminal justice organizations of the services and potential benefits available through our Washington Bureau. Because of the jet age of today, the sophisticated criminal has no national boundaries too distant in which to commit his offenses and to flee.

In Fiscal Year 1973, our Interpol National Central Bureau handled a total of 3,918 foreign and domestic investigative requirements. This reflects a 69% increase over the previous year. Of that total, 1,098 were requests for foreign investigation from U.S. enforcement agencies, including Federal, state and local. This represents an eight-fold increase of the mere 130 United States requests in fiscal year 1969.

Interpol maintains a Secretariat in Paris with a staff of approximately 150 experts in various enforcement fields, including a United States Special Agent on assignment from the Drug Enforcement Administration. These experts furnish member police agencies with studies, reports and intelligence on the activities of various individuals and groups who are engaged in international criminal operations. In addition, they maintain complete identification files, fingerprints, photographs, etc. on known criminals. At the request of police agencies, they will also assist in the location and surveillance of individuals by soliciting the aid of the various member countries. With the limited American enforcement force overseas, Interpol Washington, on behalf of Federal, state and local law enforcement agencies, frequently requests such assistance.

In his correspondence, Secretary Shultz had noted that the Organization would be requesting an increase of the members' dues in 1975 to be effective in calendar year 1976. We have recently been notified that the Executive Committee of the Organization intends to propose during the General Assembly in September a 21% increase in all members' dues to take effect January 1, 1975. If adopted, our dues would be increased to 354,000 Swiss Francs, which amounts to approximately \$117,420 at the exchange rate of 3.0148SF to \$1. The U.S. contribution to the Organization would continue to be approximately 6.4% of the total budget.

With the marked increase in international crime, such as the illicit traffic in narcotics, counterfeit currency, stolen securities, art and other commodities, as well as the increased number of fugitives from justice fleeing to avoid prosecution, it is quite clear that the information and assistance furnished by the Interpol community far outweighs the cost of membership.

Sincerely yours,

DAVID R. MACDONALD,
Assistant Secretary,
(Enforcement, Operations, and Tariff Affairs).

COMMITTEE RECOMMENDATION

The Committee, after careful and detailed consideration of all the facts and circumstances involved in this legislation, is of the opinion that this bill should be enacted and accordingly recommends that H.R. 14597 do pass.

CHANGES IN EXISTING LAW

In compliance with paragraph 2 of clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill are shown as follows (new matter is printed in italic, matter proposed to be omitted is printed in black brackets, existing law in which no change is proposed is printed in roman).

ACT OF JUNE 10, 1938, AS AMENDED

AN ACT To authorize membership on behalf of the United States in the International Criminal Police Commission

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the Attorney General is authorized to accept and maintain, on behalf of the United States, membership in the International Criminal Police Organization, and to designate any departments and agencies which may participate in the United States representation with that organization. Each participating department and agency is authorized to pay its pro rata share, as determined by the Attorney General, of the expenses of such membership. The total dues to be paid for the membership of the United States shall not exceed **[\$80,000]** *\$120,000* per annum.

○

DUES FOR U.S. MEMBERSHIP IN INTERNATIONAL CRIMINAL POLICE ORGANIZATION

OCTOBER 1, 1974.—Ordered to be printed

Mr. EASTLAND, from the Committee on the Judiciary,
submitted the following

REPORT

[To accompany H.R. 14597]

The Committee on the Judiciary, to which was referred the bill (H.R. 14597) to increase the limit on dues for U.S. membership in the International Criminal Police Organization, having considered the same, reports favorably thereon with an amendment and recommends that the bill, as amended do pass.

AMENDMENT

At line 9, strike "\$20,000" and insert in lieu thereof "\$30,000".

PURPOSE OF THE BILL AS AMENDED

The purpose of H.R. 14597, as amended, is to substitute \$120,000 for the present statutory ceiling of \$80,000 on the total annual dues authorized to be paid for membership of the United States in the International Criminal Police Organization (Interpol) and to authorize payment of \$30,000 to meet the unpaid balance of dues for calendar year 1973, which has not been paid because of the existing \$80,000 ceiling.

United States participation dates from 1938 when the Department of Justice, through the Federal Bureau of Investigation, acted as the first U.S. representative to Interpol. An informal affiliation of the Department of the Treasury with that organization commenced in 1951 and in 1958 that department was officially designated as the U.S. representative to Interpol.

Interpol maintains a secretariat in Paris staffed by experts in various fields and its primary purpose is to coordinate international law enforcement efforts by compiling and exchanging with member gov-

ernments information concerning international criminal operations. In order to fulfill this objective, Interpol has established a complex communications network consisting of an international radio network as well as telex and cable facilities. In addition to collecting, exchanging and retrieving information on international criminal activities, Interpol organizes seminars and schedules meetings to consider law enforcement issues of international concern. It also conducts research projects and publishes articles on topics ranging from new criminal investigative techniques to police ethics.

The Treasury Department has advised the Committee that the United States receives valuable information and services from Interpol especially in the area of combating international narcotics traffic, smuggling, counterfeiting and forgery. Furthermore, as a result of the increasing awareness by the member countries of the services provided by Interpol, the case load of that organization is increasing. Due to the rising international crime rate and the increasing ease and availability of international travel, greater reliance is being placed upon Interpol's role in combating such crime. For example, the Washington office of Interpol processed a total of 3,918 foreign and domestic requests for investigative information in Fiscal Year 1973. Of this number, 1,098 were requests from U.S. enforcement agencies for foreign investigations—representing an 800% increase over similar U.S. requests that were made in Fiscal Year 1969.

The Committee is convinced that U.S. membership in Interpol is of substantial value.

The present statutory limitation of \$80,000 per year falls short of the current dues assessment of \$91,251 applicable to the United States as a so-called "Group I member" (other Group I members which each pay approximately 6% of the total dues of the organization are France, Germany, the United Kingdom, and Italy). As a result, the United States will be unable to pay its 1974 dues and a portion of the calendar year 1973 dues remains unpaid. In addition, the Committee has been advised that the General Assembly of Interpol is expected to vote an additional 21% increase in September of this year which will raise the U.S. dollar equivalent in dues to approximately \$117,420 at the current exchange rate.

This bill is designed to raise the limit on annual dues from \$80,000 to \$120,000, thereby enabling the United States to pay its proportionate share of annual dues and to provide a small cushion to account for future fluctuations in the money market.

In accordance with a committee amendment, H.R. 14597 also authorizes the amount of \$30,000 for the payment of unpaid calendar year 1973 dues. As passed by the House of Representatives, the authorization for payment of back dues in the subject bill was limited to \$20,000. However, it was necessary to amend the House-passed measure in this one respect in order to correct a clerical error of the Department of the Treasury (see Executive Communication of August 1, 1974, *infra.*).

The 1973 deficiency amounts to \$22,382.52 in current American dollars. The \$30,000 ceiling will allow the United States to become current in its dues and provide the flexibility to meet the almost daily fluctuation in international exchange markets.

CONCLUSION

Although sound arguments can be advanced for providing a somewhat broader margin for dues payments to Interpol,¹ the Committee recommends the prompt enactment of the subject bill as reported in order to obviate the possibility of further embarrassment for failure to promptly meet a relatively minor financial responsibility.

EXECUTIVE COMMUNICATIONS

THE DEPARTMENT OF THE TREASURY,
Washington, D.C., August 1, 1974.

HON. JAMES O. EASTLAND,
*Chairman, Committee on the Judiciary,
U.S. Senate, Washington, D.C.*

DEAR SENATOR EASTLAND: I am pleased to respond to your invitation to clarify Treasury's request for an increase in dues paid by the United States to the International Criminal Police Organization (Interpol). The basic reason for the need to increase the dollar amount of the dues is that Interpol dues, according to its charter, are to be paid in Swiss francs and the U.S. dollar has been declining in relation to the Swiss franc over the past two years.

Former Secretary Shultz, in his letter of April 30, 1974, (attached), requested that the authorization for future dues be increased from \$80,000 to \$120,000, because of this exchange rate factor and anticipated increases in all member countries' assessments. However, in addition, we had to provide for a deficiency in our payment of dues for 1973 of 67,480 Swiss francs. At the time of our request this amounted to U.S. \$22,382.58. Due to a clerical error, only a \$20,000 additional authorization was requested to cover this \$22,382.58 deficiency for 1973.

Therefore, since the dollar valuation fluctuates on a daily basis, our request should read "not to exceed \$30,000" instead of \$20,000. This will allow us to become current in our dues, providing at the same time the flexibility to meet fluctuations in international exchange markets.

Thank you for your consideration to this important matter.

Sincerely yours,

DAVID R. MACDONALD,
*Assistant Secretary,
(Enforcement, Operations, and Tariffs Affairs).*

Enclosure.

THE SECRETARY OF THE TREASURY,
Washington, D.C., April 30, 1974.

HON. GERALD FORD
*President of the Senate,
Washington, D.C.*

DEAR MR. PRESIDENT: There is transmitted herewith a draft of a proposed bill, "To increase the limit on dues for United States membership in the International Criminal Police Organization."

¹This is the second time in two years that the Congress has increased the Interpol dues authorization due to dollar devaluation (see, Public Law 92-380).

The primary purpose of the proposed legislation is to amend the Act of June 28, 1938, as amended (22 U.S.C. 263a), by increasing from \$80,000 to \$120,000 the limit on total annual United States membership dues that may be paid to the International Criminal Police Organization (commonly referred to as "Interpol"). The draft bill would also authorize the payment of the balance of the dues remaining unpaid for 1973 and authorize the appropriation of up to \$20,000 for that purpose.

The Act of June 28, 1938, as amended, authorizes the Attorney General to accept and maintain, on behalf of the United States, membership in Interpol and to designate departments and agencies to participate in the United States representation with that organization. This Department is the only Federal agency which has been designated by the Attorney General for United States participation. In that capacity, the Department has been responsible for the payment of Interpol membership dues and has obtained annual appropriations for that purpose.

The Department believes that there are two primary reasons why it is necessary and desirable to raise the ceiling on U.S. membership dues in Interpol from the present \$80,000, established by the Congress in August 1972, to a new level of \$120,000. First, since members' dues are denominated in Swiss Francs, the dollar cost of United States dues of Swiss Francs 291,000 has substantially risen because of exchange rate changes since August 1972. Between August 1972 and December 10, 1973, the dollar cost of United States dues has increased by 18½ percent; in dollar terms this represents an increase from \$77,004 to \$91,251.

The increase in the ceiling to \$120,000 is also necessary because Interpol membership dues may be increased in the future. The budget of Interpol has continued to rise due to higher expenses, expansion and improved facilities. The Secretary General of Interpol has recently announced that in 1975 the General Assembly will request a 20% increase in membership dues. Such a 20% increase would bring United States dues to SF 349,200 which would amount to approximately \$109,500 at the exchange rate of December 10, 1973.

The Department believes that participation in Interpol has been very valuable to the United States. Such membership makes this country a part of a productive information and communications system relating to criminals. This is valuable not only because of the data Interpol regularly provides about offenders, but also because of the knowledge it imparts about developing trends in international crime and police science. Moreover, the financial contributions of the member nations are classified in a manner that results in dues being apportioned on an equitable basis. Thus, the United States share represents only about six percent of the total amount of dues payable by all members and is equivalent to the individual shares paid by France, Germany, Italy, and the United Kingdom.

The proposed legislation will permit the payment of unpaid dues for 1973, the payment of dues for 1974 and provide some latitude in case of future increases in such dues. Congress will still have the opportunity for an annual review since the dues must be justified in connection with annual appropriation requests.

There is enclosed for your convenient reference a comparative type showing the changes in existing law that would be made by the proposed legislation.

It would be appreciated if you would lay the proposed bill before the Senate. An identical bill has been transmitted to the Speaker of the House of Representatives.

The Department has been advised by the Office of Management and Budget that there is no objection from the standpoint of the Administration's program to the submission of this proposed legislation.

Sincerely yours,

GEORGE P. SHULTZ.

Enclosures (2).

CHANGES IN EXISTING LAW

In compliance with subsection (4) of Rule XXIX of the Standing Rules of the Senate, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman) :

ACT OF JUNE 10, 1938, AS AMENDED

An Act to authorize membership on behalf of the United States in the International Criminal Police Organization.

That the Attorney General is authorized to accept and maintain on behalf of the United States, membership in the International Criminal Police Organization, and to designate any departments and agencies which may participate in the United States representation with that organization. Each participating department and agency is authorized to pay its pro rata share, as determined by the Attorney General, of the expenses of such membership. The total dues to be paid for the membership of the United States shall not exceed **[\$80,000]** \$120,000 per annum.

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Ninety-third Congress of the United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the twenty-first day of January,
one thousand nine hundred and seventy-four*

An Act

To increase the limit on dues for United States membership in the International
Criminal Police Organization

*Be it enacted by the Senate and House of Representatives of the
United States of America in Congress assembled, That the Act of
June 10, 1938, as amended (22 U.S.C. 263a), is further amended by
deleting "\$80,000" and inserting in lieu thereof "\$120,000".*

SEC. 2. The Secretary of the Treasury is authorized to pay to the
International Criminal Police Organization the unpaid balance of the
dues for the calendar year 1973. There is authorized to be appropriated
not to exceed \$30,000 to carry out the provisions of this section.

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*

October 17, 1974

Dear Mr. Director:

The following bills were received at the White House on October 17th:

S.J. Res. 236	S. 2840	H.R. 7768	H.R. 14225
S.J. Res. 250	S. 3007	H.R. 7780	H.R. 14597
S.J. Res. 251 ✓	S. 3234	H.R. 11221	H.R. 15148 ✓
S. 355	S. 3473	H.R. 11251	H.R. 15427
S. 605 ✓	S. 3698	H.R. 11452	H.R. 15540
S. 628	S. 3792	H.R. 11830	H.R. 15643
S. 1411	S. 3838 ✓	H.R. 12035	H.R. 16857 ✓
S. 1412	S. 3979 ✓	H.R. 12281	H.R. 17027
S. 1769 ✓	H.R. 6624	H.R. 13561	
S. 2348 ✓	H.R. 6642	H.R. 13631	

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder
Chief Executive Clerk

The Honorable Roy L. Ash
Director
Office of Management and Budget
Washington, D. C.

