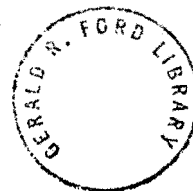


**The original documents are located in Box 14, folder “Environment (3)” of the James M. Cannon Files at the Gerald R. Ford Presidential Library.**

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THE WHITE HOUSE  
WASHINGTON



April 14, 1975

MEMORANDUM FOR:

The Honorable Rogers C. B. Morton  
Secretary of Interior

The Honorable Russell E. Train  
Administrator, Environmental  
Protection Agency

The Honorable Frank G. Zarb  
Administrator, Federal Energy  
Administration

SUBJECT:

Domestic Council Study of U.S.  
Environmental Policy

The attached memorandum proposes a Domestic Council Review Group to study domestic environmental programs and policies on air and water pollution and land use.

Before submitting this memorandum to the President, I wanted to obtain your views as well as any suggestions or recommendations you may have.

I would appreciate having your input Wednesday midday, April 16th so that a complete package may be sent to the President that evening.

Thank you.

A handwritten signature in cursive script, appearing to read "Jim Cannon".

James M. Cannon  
Assistant to the President  
for Domestic Affairs

Attachment

THE WHITE HOUSE

WASHINGTON

April 14, 1975

MEMORANDUM FOR:

PHIL BUCHEN  
MAX FRIEDERSDORF  
ALAN GREENSPAN  
BOB HARTMANN  
JIM LYNN  
JACK MARSH  
BILL SEIDMAN

FROM:

JIM CANNON *J Cannon*

SUBJECT:

Domestic Council Study of  
U.S. Environmental Policy

The attached memorandum proposes a Domestic Council Review Group to study domestic environmental programs and policies on air and water pollution and land use.

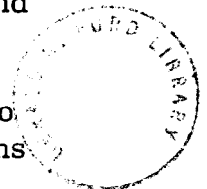
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I would appreciate having your input Wednesday midday, April 16th so that a complete package may be sent to the President that evening.

Thank you.

Attachment

cc: Jim Connor  
Jerry Jones



THE WHITE HOUSE  
WASHINGTON

ACTION

April 14, 1975

MEMORANDUM FOR: THE PRESIDENT  
FROM: JIM CANNON  
SUBJECT: Domestic Council Study of  
U.S. Environmental Policy

I recommend that the Domestic Council undertake a study of domestic environmental programs and policies, to determine their effectiveness, consistency with other national objectives, direct and indirect costs, and impact on the creation of new jobs and on productivity.

SUBJECT OF STUDY

The study would review existing Federal programs on air and water pollution and land use, including their impact on the consumer and on the economy as a whole, their consequences for specific major industries, and their interplay with State and local priorities.

OBJECTIVE

The objectives of the study are:

- To produce a thorough-going analysis of Federal, State and local environmental programs in operation;
- to assess the efficiency of current environmental programs in meeting national objectives in air and water quality and sound land use, to see if they need improvement; and,
- if warranted by the conclusions of the study, to formulate for your consideration a series of policy options for modifying existing programs and policies to better serve the national interest.



ORGANIZATION

The review group for this study should include appropriate representatives of the following Departments and Agencies:

Treasury	OMB
Interior	CEA
Agriculture	EPA
Commerce	CEQ
HUD	ERC
Transportation	EPB

The review group would be chaired by the Executive Director of the Domestic Council.

TIMETABLE

The study should be completed by October 1, 1975.

DECISION

Proceed: Yes \_\_\_\_\_

No \_\_\_\_\_

Other Action: \_\_\_\_\_



THE WHITE HOUSE

WASHINGTON

April 15, 1975

MEMORANDUM FOR: JIM CANNON

FROM: PHIL BUCHEN *P.W.B.*

SUBJECT: Domestic Council Study of  
U. S. Environmental Policy

I have reviewed your draft memorandum to the President on the referenced subject. My only comment is to suggest the possibility of including Virginia Knauer and a ~~representative of FEA~~ as members of the review group.



due: 4/16 p.m.

THE WHITE HOUSE  
WASHINGTON

April 14, 1975

MEMORANDUM FOR:

PHIL BUCHEN  
MAX FRIEDERSDORF  
ALAN GREENSPAN  
BOB HARTMANN  
JIM LYNN  
✓ JACK MARSH  
BILL SEIDMAN



FROM:

JIM CANNON *Jain*

SUBJECT:

Domestic Council Study of  
U.S. Environmental Policy

The attached memorandum proposes a Domestic Council Review Group to study domestic environmental programs and policies on air and water pollution and land use.

Before submitting this memorandum to the President, I wanted to obtain your views as well as any suggestions or recommendations you may have.

I would appreciate having your input Wednesday midday, April 16th so that a complete package may be sent to the President that evening.

Thank you.

Attachment

cc: Jim Connor  
Jerry Jones

THE WHITE HOUSE  
WASHINGTON

ACTION

April 14, 1975

MEMORANDUM FOR: THE PRESIDENT  
FROM: JIM CANNON  
SUBJECT: Domestic Council Study of  
U.S. Environmental Policy



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SUBJECT OF STUDY

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OBJECTIVE

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- To produce a thorough-going analysis of Federal, State and local environmental programs in operation;
- to assess the efficiency of current environmental programs in meeting national objectives in air and water quality and sound land use, to see if they need improvement; and,
- if warranted by the conclusions of the study, to formulate for your consideration a series of policy options for modifying existing programs and policies to better serve the national interest.



marsh

ORGANIZATION

The review group for this study should include appropriate representatives of the following Departments and Agencies:

Treasury	OMB
Interior	CEA
Agriculture	EPA
Commerce	CEQ
HUD	ERC
Transportation	EPB

The review group would be chaired by the Executive Director of the Domestic Council.

TIMETABLE

The study should be completed by October 1, 1975.

DECISION

Proceed: Yes

No

Other Action: \_\_\_\_\_



*Jim*  
Sounds like an excellent idea. Would consider State (Law of the Seas) have an input on international aspect of problem. What about NASA? NSF?

*Just*

NASA  
NSF

THE WHITE HOUSE  
WASHINGTON

April 14, 1975

MEMORANDUM FOR:

PHIL BUCHEN  
MAX FRIEDERSDORF  
ALAN GREENSPAN  
✓ BOB HARTMANN  
JIM LYNN  
JACK MARSH  
BILL SEIDMAN

FROM:

JIM CANNON *J Cannon*

SUBJECT:

Domestic Council Study of  
U.S. Environmental Policy

The attached memorandum proposes a Domestic Council Review Group to study domestic environmental programs and policies on air and water pollution and land use.

Before submitting this memorandum to the President, I wanted to obtain your views as well as any suggestions or recommendations you may have.

I would appreciate having your input Wednesday midday, April 16th so that a complete package may be sent to the President that evening.

Thank you.

Attachment

cc: Jim Connor  
Jerry Jones

*Fine, but why  
should it take  
five months?  
PJ*



# United States Department of the Interior

OFFICE OF THE SECRETARY  
WASHINGTON, D.C. 20240

APR 16 1975

MEMORANDUM FOR THE HONORABLE JAMES M. CANNON  
Assistant to the President for Domestic Affairs

SUBJECT: Domestic Council Study of U.S. Environmental Policy

I am in agreement that a Domestic Council review of Federal policies and programs dealing with the environment is necessary and timely. The objectives stated in your draft memorandum to the President are ambitious, but are, I believe, achievable with the active participation of the appropriate departments and agencies. On that point, I suggest that ~~FEA, HEW, Labor and either the Nuclear Regulatory Commission or ERDA~~ be added to the list of participants. It may also be useful to involve the ~~Council on Wage and Price Stability~~.

*Rog Moston*  
Secretary of the Interior



*Save Energy and You Serve America!*

THE WHITE HOUSE  
WASHINGTON

April 14, 1975

MEMORANDUM FOR:

PHIL BUCHEN  
MAX FRIEDERSDORF  
ALAN GREENSPAN  
BOB HARTMANN  
JIM LYNN  
JACK MARSH  
✓ BILL SEIDMAN

FROM:

JIM CANNON *Jain*

SUBJECT:

Domestic Council Study of  
U.S. Environmental Policy



The attached memorandum proposes a Domestic Council Review Group to study domestic environmental programs and policies on air and water pollution and land use.

Before submitting this memorandum to the President, I wanted to obtain your views as well as any suggestions or recommendations you may have.

I would appreciate having your input Wednesday midday, April 16th so that a complete package may be sent to the President that evening.

Thank you

Attachment

cc: Jim Connor  
Jerry Jones

*Proceed - yes - suggest  
that Council on Wage &  
Price controls has done  
cost benefit work in this  
area might be of  
help. JWS*



FEDERAL ENERGY ADMINISTRATION

WASHINGTON, D. C. 20461

APR 16 1975

OFFICE OF THE ADMINISTRATOR

MEMORANDUM FOR: James M. Cannon  
Assistant to the President  
for Domestic Affairs

FROM: Frank G. Zarb *FZ*  
Administrator

SUBJECT: Domestic Council Study of U. S.  
Environmental Policy

Your April 14, 1975 memorandum requested my views on the proposed Domestic Council Review Group study of domestic environmental programs and policies on air and water pollution, and land use.

I concur in the need for such a study, the stated objectives, and the proposed timetable. My only suggestion is that appropriate FEA representatives be included as participants in the review group.

Thank you for the opportunity to comment on the proposed Domestic Council study.

EXECUTIVE OFFICE OF THE PRESIDENT  
COUNCIL ON ENVIRONMENTAL QUALITY  
722 JACKSON PLACE, N. W.  
WASHINGTON, D. C. 20006

April 16, 1975


MEMORANDUM FOR: James M. Cannon  
Assistant to the President  
for Domestic Affairs

SUBJECT: Domestic Council Study of  
U. S. Environmental Policy

This is in response to your memorandum of April 15 on the above subject.

The Council on Environmental Quality supports your proposal for such a study as a means of integrating and focusing the substantial amount of effort already being applied to the evaluation and definition of our environmental programs.

As you well know, millions of dollars are being spent by different agencies, commissions, and private groups, on conducting studies relevant to this subject. In addition to undertaking our own analyses, the CEQ keeps track of and helps coordinate these other studies, and thus is in a position to provide the same service in respect to the proposed Domestic Council effort. We would be happy to assist you in defining the study, identifying sources of relevant information, and in any other way we can.

  
Russell W. Peterson  
Chairman



United States  
Environmental Protection Agency  
Washington, D.C. 20460

April 16, 1975

The Administrator

MEMORANDUM FOR: Mr. James M. Cannon  
Assistant to the President for  
Domestic Affairs

SUBJECT: Domestic Council Study of U. S. Environmental Policy

I have reviewed the draft Domestic Council Study of U. S. Environmental Policy and have the following comments:

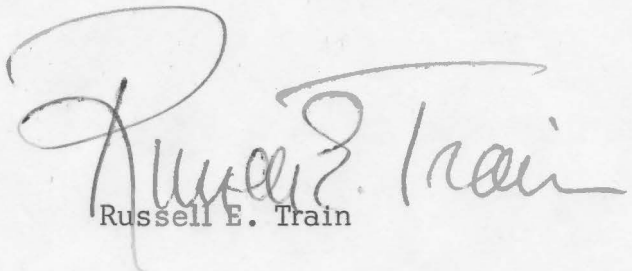
1. In my view, there is ~~no need to initiate another study~~ of the impact of environmental programs on the consumer and on the economy. A substantial amount of economic information is already available (attached is a study we previously conducted for the House Appropriations Committee on this subject). In addition, in-depth studies of six industries (the industries with the greatest economic impact) and of their overall impact on capital availability are currently underway, and ~~should be completed in September~~. As you know, these studies are part of our MBO commitment to the President and to OMB, and we have participation from several of the agencies.
2. The study, as currently outlined, ~~fails to bring into consideration the reasons for environmental programs, chiefly to protect public health as well as other values.~~
3. In my mind, the most useful contribution of a study of this nature is to analyze the ability and willingness of State and local governments to carry out environmental quality programs. I am concerned that we are losing many of the incentives for State and local governments to take over environmental, as well as other Federal programs. We need a better understanding of the means by which the Federal Government can effectively delegate environmental quality responsibilities to those governments closest to the people.

4. I believe the best type of person to head this study would be someone who has had State/local experience in administering environmental programs. If we do not get this kind of leadership, this could easily be another Federal study without meaningful understanding of State and local needs.

A study which focuses on the State and local government question, as my comments suggest, could have a very significant payoff, and in my opinion, would be very desirable. ~~If it is decided to move ahead with this study, I would like to prepare a draft prospectus for the effort.~~

I consider a study such as the one outlined in your memorandum to be very significant to the Environmental Protection Agency. ~~I would like to have an opportunity to discuss it with you and, if desirable, with the~~ President.

A minor point: I would ~~eliminate ERC and EPB from the list of formal participants because their component parts are in fact represented in the list.~~

  
Russell E. Train

Attachment



*file*

THE WHITE HOUSE

WASHINGTON

March 31, 1975

MEMORANDUM FOR THE VICE PRESIDENT

FROM: Jim Cannon

SUBJECT: Environmental Study

Here is Peter Wallison's draft of  
the environmental study.

JMC:jm  
Enclosure  
cc Dick Dunham



OFFICE OF THE VICE PRESIDENT  
WASHINGTON

March 31, 1975

MEMORANDUM TO: James Cannon  
FROM: Peter J. Wallison *PJW*  
SUBJECT: Memo to the President on  
Environmental Policy Study

The Ross memo (March 21) recommends a massive study of future environmental policies for the United States; the DuVal memo (March 22) narrowed this focus to a study of existing programs in operation -- for the purpose of assessing their effectiveness and costs. The Quern memo (March 25) followed the Ross formulation (probably because that's all he'd seen).

To my mind, the DuVal approach is superior because

1. I don't think it's possible to produce a restatement of U.S. environmental policy during the remainder of the Ford first term, let alone by October. This will cause problems around the loop.
2. It is just barely possible, in the time allotted, to assess the impact of existing laws -- and it is well worth doing before any thought is given to future policies and programs.
3. I'm not entirely familiar with the Vice President's views on this matter, but I thought the narrower focus is what he is looking for.

For these reasons, the attached draft follows the narrower formulation of the problem, rather than the broader Quern format; I'd be glad to take another cut if you want a broader approach.

Attachments

PJW draft  
Ross, DuVal and Quern memos and drafts

Draft

MEMORANDUM FOR THE PRESIDENT

FROM: James Cannon

SUBJECT: Domestic Council Study of U.S. Environmental  
Policy

I recommend that the Domestic Council undertake a study of Federal environmental programs and policies, to determine their effectiveness, consistency with other objectives, and fully allocated costs.

SUBJECT OF STUDY

The study would review existing Federal programs on water pollution, air pollution and land use, including their impact on the economy as a whole, their consequences for specific industries, and their interplay with State and local priorities.

OBJECTIVE

The objectives of the study are to produce a thorough-going analysis of Federal environmental programs in operation, and, if warranted by the conclusions of the study, to formulate for your consideration a series of policy options for modifying existing programs and policies in specific respects.

ORGANIZATION

The review group for this study, which will be required to draw upon numerous governmental and non-governmental resources, should consist of appropriate representatives of the following Departments and Agencies:

Treasury  
HUD  
Transportation  
EPA  
OMB

Interior  
Commerce  
Agriculture  
Council on Environmental  
Quality

TIMETABLE

The study should be completed by October 1, 1975.

PRESIDENTIAL DECISION

Proceed: Yes \_\_\_\_\_

No \_\_\_\_\_

Other Action: \_\_\_\_\_

THE WHITE HOUSE

WASHINGTON

April 15, 1975

MEMORANDUM FOR JIM CANNON  
FROM: MIKE DUVAL *Mike*  
SUBJECT: DOMESTIC COUNCIL STUDY OF  
U.S. ENVIRONMENTAL STUDY

Your memo on this study (see attached) was sent to Morton, Train and Zarb but not Russ Peterson. Peterson is technically the principal environmental advisor to the President.

There may be very valid reasons (which I am not aware of) for including Zarb but excluding Peterson. I thought this should be brought to your attention because you may decide to include Russ Peterson.

*suval.*

THE WHITE HOUSE  
WASHINGTON

April 14, 1975

MEMORANDUM FOR:

The Honorable Rogers C. B. Morton  
Secretary of Interior

The Honorable Russell E. Train  
Administrator, Environmental  
Protection Agency

The Honorable Frank G. Zarb  
Administrator, Federal Energy  
Administration

SUBJECT:

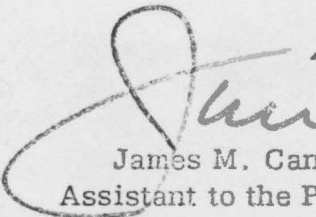
Domestic Council Study of U.S.  
Environmental Policy

The attached memorandum proposes a Domestic Council Review Group to study domestic environmental programs and policies on air and water pollution and land use.

Before submitting this memorandum to the President, I wanted to obtain your views as well as any suggestions or recommendations you may have.

I would appreciate having your input Wednesday midday, April 16th so that a complete package may be sent to the President that evening.

Thank you.



James M. Cannon  
Assistant to the President  
for Domestic Affairs

Attachment

THE WHITE HOUSE

WASHINGTON

April 14, 1975

MEMORANDUM FOR: THE PRESIDENT

FROM: JIM CANNON

SUBJECT: Domestic Council Study of  
U.S. Environmental Policy

I recommend that the Domestic Council undertake a study of domestic environmental programs and policies, to determine their effectiveness, consistency with other national objectives, direct and indirect costs, and impact on the growing intrusion of the Federal Government in State, local and private decisions, the creation of new jobs, and on productivity.

SUBJECT OF STUDY

ok  
The study would review existing Federal programs on air and water pollution and land use, including their impact on the consumer and on the economy as a whole, their consequences for specific major industries, and their interplay with State, local and individual priorities.

OBJECTIVE

The objectives of the study are:

- To produce a thorough-going analysis of Federal, State and local environmental programs in operation;
- to assess the efficiency of current environmental programs in meeting national objectives in air and water quality and sound land use, to see if they need improvement;

- to determine the full cost of these programs and who is bearing the burden of these costs;
- to assess the full impact of Federal environmental programs on the ability of State and local governments and individuals and private businesses to govern their own affairs; and,
- if warranted by the conclusions of the study, to formulate for your consideration a series of policy options for modifying existing programs and policies to better serve the national interest.

ORGANIZATION

The review group for this study should include appropriate representatives of the following Departments and Agencies:

Treasury	OMB
Interior	CEA
Agriculture	EPA
Commerce	CEQ
HUD	ERC
Transportation	EPB

The review group would be chaired by the Executive Director of the Domestic Council.

TIMETABLE

The study should be completed by October 1, 1975.

DECISION

Proceed: Yes \_\_\_\_\_

No \_\_\_\_\_

Other Action: \_\_\_\_\_



*Jim Casper*

THE WHITE HOUSE  
WASHINGTON

TO: *Dick*

FROM: MIKE DUVAL

For your information \_\_\_\_\_

Comments:

*Per your request.  
good suggestions  
DeaB*

*Rec'd 4:13*

THE WHITE HOUSE  
WASHINGTON

DRAFT

April 14, 1975

MEMORANDUM FOR: THE PRESIDENT  
FROM: JIM CANNON  
SUBJECT: Domestic Council Study of  
U.S. Environmental Policy

*{ the growing intrusion of the federal government in state, local + private decisions,*  
I recommend that the Domestic Council undertake a study of domestic environmental programs and policies, objectives, direct and indirect costs, and impact on the creation of new jobs, and on productivity.

SUBJECT OF STUDY

The study would review existing Federal programs on air and water pollution and land use, including their impact on the consumer and on the economy as a whole, their consequences for specific major industries, and their interplay with State and local priorities.

OBJECTIVE

The objectives of the study are:

- To produce a thorough-going analysis of Federal, State and local environmental programs in operation;
- to <sup>35</sup>access the efficiency of current environmental programs in meeting national objectives in air and water quality and sound land use, to see if they need improvement; ~~and~~
- to determine the full cost of these programs and
- to formulate for your consideration a series of policy options for modifying existing programs and policies to better service the national interest.

*and individual*  
*who is bearing the burden of these costs,*  
*- to assess the full impact of federal environmental programs on the ability of state + local governments and individuals + private business to govern their own affairs, etc.*

ORGANIZATION

The review group for this study should include appropriate representatives of the following Departments and Agencies:

Treasury	OMB
Interior	CEA
Agriculture	EPA
Commerce	Council on Environmental Quality
HUD	<del>FEA</del> <b>ERC</b>
Transportation	EPB

*Energy Resources Council  
(to include ERDA, etc)*

The review group would be chaired by the Executive Director of the Domestic Council.

TIMETABLE

The study should be completed by October 1, 1975.

PRESIDENTIAL DECISION

Proceed: Yes \_\_\_\_\_

No \_\_\_\_\_

Other Action: \_\_\_\_\_

THE WHITE HOUSE  
WASHINGTON

April 14, 1975

*Russ Peterson*

MEMORANDUM FOR:

~~The Honorable Rogers C. B. Morton~~  
Secretary of Interior

~~The Honorable Russell E. Train~~  
Administrator, Environmental  
Protection Agency

~~The Honorable Frank G. Zarb~~  
Administrator, Federal Energy  
Administration

*include FEA memo*

SUBJECT:

Domestic Council Study of U.S.  
Environmental Policy

The attached memorandum proposes a Domestic Council Review Group to study domestic environmental programs and policies on air and water pollution and land use.

Before submitting this memorandum to the President, I wanted to obtain your views as well as any suggestions or recommendations you may have.

I would appreciate having your input Wednesday midday, April 16th so that a complete package may be sent to the President that evening.

Thank you.

*J. Cannon*

James M. Cannon  
Assistant to the President  
for Domestic Affairs



Attachment

WKA.

THE WHITE HOUSE  
WASHINGTON

April 14, 1975

MEMORANDUM FOR:

~~PHIL BUCHEN~~  
MAX FRIEDERSDORF  
~~ALAN GREENSPAN~~  
~~BOB HARTMANN - comments. (5/1/75).~~  
~~JIM LYNN - no prob.~~  
~~JACK MARSH NSF/NASA?~~  
~~BILL SEIDMAN - comments (Council says fine) stability~~

FROM:

JIM CANNON *J Cannon*

SUBJECT:

Domestic Council Study of  
U.S. Environmental Policy

The attached memorandum proposes a Domestic Council Review Group to study domestic environmental programs and policies on air and water pollution and land use.

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Thank you.

Attachment

cc: Jim Connor  
Jerry Jones

THE WHITE HOUSE

WASHINGTON

April 14, 1975

MEMORANDUM FOR: DICK DUNHAM  
FROM: NORM ROSS  
SUBJECT: Environmental Study

I have reviewed the subject draft and concur with it as written.

The timing is excellent in that I understand the staff of the National Commission on Water Quality will have completed its evaluation and have its recommendations by September 1. This will allow us to coordinate their input with those that we develop.

Same plays.

- Train

Prudity

13  
Hub  
bus  
Lynn  
Sally

"Will make recommendations"

- 1- Vice President (participation / recommended?)
- 2- The Domestic Council Committees on Environmental Resources.

3- CEA? (Land Use impact on economy, productivity & creation of new jobs)  
~~Under Secretary of Army. (Corps of Engineers)~~

GSA?

Justice?

ERC (land use) or FEA

EPB

- 4- staff out & list recommendations

5- Environmental Review Group.

What happens to DC Committees?

- 6- memorandum to Cannon from Pres asking to undertake

How much visibility

(high) ↑

(low) ↓

- 7- "should include" — "would include"

as much as social programs.



V.P.

all down  
propos & policies

THE WHITE HOUSE

DRAFT

WASHINGTON

March 26, 1975

MEMORANDUM FOR THE PRESIDENT

FROM: ~~THE VICE PRESIDENT~~ *Jim Cannon*

SUBJECT: Domestic Council Study of U. S. Environmental Policy

I am recommending that the Domestic Council undertake a broad overview study of U. S. environmental policy with particular emphasis given to the fiscal and energy implications of these policies. 7

SUBJECT OF STUDY:

U. S. Environmental Policy

*Domestic  
Water  
etc*

BACKGROUND:

Much of the environmental policy work which is currently underway deals with specific elements of the government's approach to the environment, e.g., Water Quality Commission, EPA study of air quality, congressional debate over land use. We are, however, without a clear set of principles by which we can

*actual  
some*

- formulate overall environmental goals
- measure the interreaction of specific environmental policies with each other
- assess the interreaction with energy and economic policies.

OBJECTIVE:

To formulate a consistent and cohesive set of principles which will provide a framework for all federal environmental policies and programs. Particular emphasis will be on:





THE WHITE HOUSE

WASHINGTON

March 25, 1975

MEMORANDUM FOR JIM CANNON  
FROM: MIKE DUVAL *Mike*  
SUBJECT: ENVIRONMENTAL STUDY

Attached is a first draft proposing a Domestic Council study on environmental policies and programs.

The real purpose of such an exercise would be to permit the President to take legislative and administrative action designed to better balance environmental and other national objectives and policies.

I have deliberately defined the scope of the study and the organization in a manner which attempts to protect the President's prerogatives and options. Even if one aspect of the study were to tilt out of direction, the ultimate decision would clearly be the President's, and his options would not be preempted by premature public disclosure or narrow advocacy.

cc: Dick Dunham  
Jim Cavanaugh



Domestic Council

ENVIRONMENTAL POLICY STUDY

PURPOSE OF STUDY

To develop information and conclusions concerning Federal environmental policies and programs which will provide a basis to enable the Domestic Council to determine if changes are warranted.

STUDY OBJECTIVE

A) Overview

- (1) To assess the effectiveness of Federal [Government] environment policies and programs.
- (2) To determine if these environmental policies and programs are consistent with or hinder the attainment of other national objectives.
- (3) To determine the cost of Federal environmental programs and who ultimately bears these costs.
- (4) To determine the impact of these environmental policies and programs on the relationships between
  - the Federal, State and sub-State governments; and
  - Government and the private sector.

B) Specific Goals

- (1) Effectiveness of Federal actions
  - Air Pollution
    - are the statutory goals adequate?
    - are statutory goals being met?
    - have regulations and court cases gone beyond statutory goals?

- Water Pollution
  - are the statutory goals adequate?
  - are statutory goals being met?
  - have regulations and court cases gone beyond statutory goals?
- Land Pollution (e.g., solid waste, toxic substances)
  - are the statutory goals adequate?
  - are statutory goals being met?
  - have regulations and court cases gone beyond statutory goals?

(2) Consistency with Other Objectives

- Define other objectives
  - e.g., - Energy Facility Siting
  - Automobile Fuel Efficiency
  - OCS Production
  - Agriculture Production
  - Transportation Facility Development
- Quantify delays (etc.) imposed by environmental laws, regulations, etc.

(3) Costs of Environmental Programs

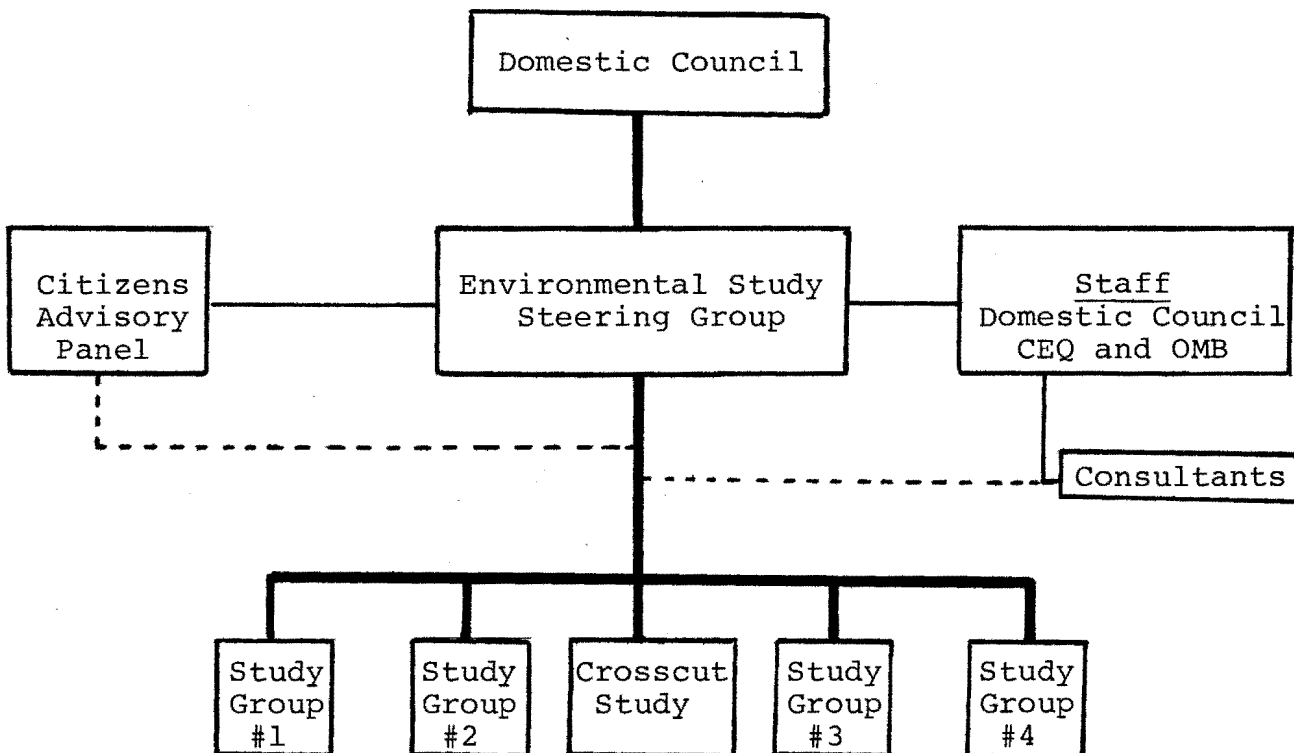
- Pull together existing cost/benefit studies, inflation impact reports, etc.
- Study cost impacts on
  - businesses and consumers
  - competitive relationships of businesses
- Develop several representative case histories of full cost impact of a particular standard, e.g., auto emissions.

## (4) Federal, State, sub-State and Private Sector Relationships

- Develop a "snapshot" of current policies, laws and processes of implementation for governments.
- Assess trends of government control over private sector land use decisions.

ORGANIZATION

A steering group (consisting of Domestic Council members) will assign tasks to a "lead" department or agency. An "Advisory Panel" should be used, made up of outside people including representatives from State and local government. Domestic Council staff, CEQ and OMB should have primary staff responsibility to support the steering group.



TIMETABLE

The study should be completed by the Fall of 1975. This will permit the State of the Union and FY '77 Budget to reflect its conclusions and legislative recommendations.

See rough chart on timing which follows.







THE WHITE HOUSE  
WASHINGTON

March 22, 1975

MEMORANDUM FOR JIM CANNON  
FROM: MIKE DUVAL *Mike*  
SUBJECT: DOMESTIC COUNCIL STUDY ON  
ENVIRONMENT

I have reviewed the papers submitted directly to you from Norm Ross (apparently at your request) concerning a recommendation that the Domestic Council undertake a broad environmental policy study.

I agree with many of the points raised by Norm, but I think that there are other issues which should be incorporated. Also, I believe that the structure of the study should be changed.

I don't know what the time frame is on this study definition phase, but I will work with Norm, Glenn and others, in developing an alternative proposal.

In the meantime, I recommend that we do not go forward with the current proposal.

cc: Dick Dunham  
Jim Cavanaugh  
Norm Ross  
Glenn Schleede

*copy*

*Fov*  
*Art Queen*  
*←*

THE WHITE HOUSE  
WASHINGTON

March 21, 1975

MEMORANDUM FOR: JAMES M. CANNON  
FROM: NORM ROSS *NR/pt*  
SUBJECT: Proposed Domestic Council Study

Pursuant to your request, I have drafted a proposal that the Domestic Council undertake a broad study of the United States environment.

In addition to selecting those areas which I believe require further study, I have made an attempt to include areas in which studies and data collection activities are currently underway in the Departments and Agencies. A number of individual Agency activities should be properly coordinated to address broad environmental policy issues.

Attachment

cc:  
Mr. Dunham  
Mr. Cavanaugh  
Mr. Duval



D R A F T

BROAD STUDY OF THE U. S. ENVIRONMENT

STUDY SUBJECT

I recommend that the Domestic Council undertake a study of selected Federal environmental programs with two broad areas of emphasis: in the pollution control area on air quality, water quality, and solid waste, and in the natural resources area on the capability of public lands to meet conflicting demands for renewable resources, energy and minerals, recreation, watershed protection, and wildlife habitat.

STUDY OBJECTIVE

The objectives of the study are to formulate for your consideration, a policy position and action program on (1) the appropriate future Federal role in pollution abatement and control; and (2) the appropriate balance between competing demands upon the public lands.

Precise objectives for the pollution control phase are:

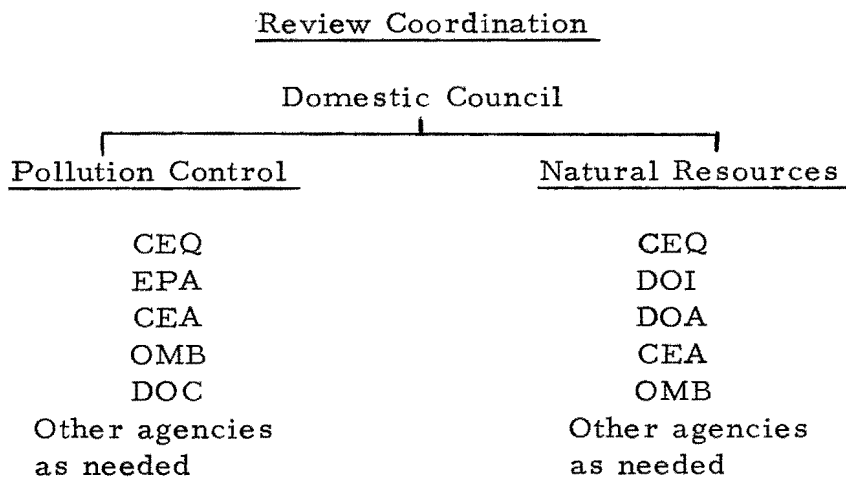
1. Assess the present status of program implementation and effectiveness.
2. Determine current and project costs of implementation for public and private sectors.
3. Review status of knowledge on benefits of pollution abatement: protection of health and ecosystems; conservation of resources.
4. Develop proposals arrived at balancing the benefits of pollution control with other important national objectives: modifications of air and water quality programs; Federal incentives for resource recovery.

Precise objectives for the natural resources phase are:

1. Describe public lands natural resources: minerals, timber, rangeland, wilderness, etc.
2. Determine current and projected demand for goods and services from public lands: energy and mining, forest products, recreation, etc.
3. Assess capacity of public lands to meet demands for goods and services.
4. Identify important conflicts among alternative demands upon public lands.
5. Propose actions to resolve conflicts and/or to increase capacity of public lands to meet needs.

#### ORGANIZATION

The review groups should be organized as shown below and consist of appropriate agency representatives:



TIMETABLE

The review group should report to the Domestic Council with a study plan within two weeks, detailed outline within six weeks, an interim report three months later, and a final report three months after that. The total lapsed time from initiation through final report would be approximately eight months.

THE WHITE HOUSE

WASHINGTON

March 5, 1975

MEMORANDUM FOR :           NORM ROSS  
FROM :                    JIM CANNON

The Vice President would like to have drafted a proposal to the President that the Domestic Council undertake a broad study of the United States environment.

In particular, he would like to include air quality and water quality, but he does not want to exclude all other aspects of the environment.

Would you draft a recommendation for such a study, following the attached outline?

If you like, when you get a rough draft, you might want to sit down with Mike DuVal, Jim Cavanaugh, Dick Dunham, and myself so that we can go over it.

Many thanks.

Attachment

cc: Dick Dunham  
      Jim Cavanaugh  
      Mike DuVal

TO: THE PRESIDENT  
FROM: THE VICE PRESIDENT  
SUBJECT: Domestic Council Recommendation for Study

Study Subject

I recommend that the Domestic Council undertake a study of .....

Study Objective .....

The objectives of the study are to formulate, for your consideration, a policy position and action program on ..... Precise objectives are:

- (1) .....
- (2) .....

Organization .....

The review group should consist of appropriate representatives of the following Departments and Agencies:

- (1) .....
- (2) .....

Timetable .....

The review group should report to the council by \_\_\_\_\_.

Presidential Decision

Proceed: Yes \_\_\_\_\_

No \_\_\_\_\_

Other Action \_\_\_\_\_