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#### THE WHITE HOUSE

WASHINGTON

October 29, 1975

MEMORANDUM FOR:

MRS. FORD

VIA:

MARIA DOWNS

FROM:

WAYNE VALIS

SUBJECT:

Honoring some American "Institutions"

Goerge Burns, Jimmy Durante, and Groucho Marx are all comedians that have entertained the American public since the early part of the century. Their careers span vaudeville, radio, films and television. In fact, virtually every American under seventy knows these men as friends.

While these personalities are almost legendary to many Americans, all of the three are in their eighties and may have few active years remaining. Burns is in good health now, but had open heart surgery last year. Durante has had several strokes in recent years and is confined to a wheelchair. Marx is rapidly becoming physically feeble, though he's extremely alert mentally. Some of these three, such as Groucho Marx, have not been guests at the White House since the 1940's. In a recent interview Groucho said he'd like to be invited to the White House because he considered Gerald Ford an "honest man."

The passing of Jack Benny gives special emphasis to the need to honor this important human resource -- the people who make America laugh. A White House dinner or social function honoring "Great Old American Comedians" (or whatever) would be an appropriate means of publicly recognizing their contributions to American society.

These comedians' "constituency" encompasses the political spectrum. Americans of all persuasions could applaud this effort by the White House to give credit where it is due.

I enclose some information about these men. Thank you for your consideration.

SCHEDULE PROPOSAL
DATE: March 10, 1976
FROM: Wayne H. Valis
VIA: W. W. Nicholson
Maria Downs

- the set for whatevery would

MEETING:

Dinner or other event honoring comedians George

Burns, Groucho Marx and Jimmy Durante

DATE:

At the convenience of the First Family

PUR POSE:

To honor these great American comedians whose humor cut across party lines and the boundaries of age, race,

class, etc.

FORMAT:

location: East Room

participants: First Family and guests

length of participation: at convenience of First Family

SPEECH MATERIALS: General remarks to honor comedians prepared by Bob Orben (with assistance from Wayne Valis)

PRESS

COMERAGE:

Full press coverage

RECOMMEND:

Wayne Valis

PREVIOUS

PARTICIPATION:

None

BACKGROUND:

George Burns, Jimmy Durante and Groucho Marx are all comedians that have entertained the American public since the early part of the century. Their careers have spanned vaudeville, radio, films and television. In fact, virtually every American under seventy knows these men as friends.



BACKGROUND (continued)

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SERVICE SOURCE S

## Durante Perks Up

In Beverly Hills, Calif., the old timer Jimmy Durante is reported to be doing "very well." He takes short, daily walks outside



10/28/75 500



August 20, 1974

MEMORANDUM FOR:

DICK WILLIAMS

FROM:

WAYNE VALIS

Since there are going to be five vacancies on the Federal Council on Aging, I would appreciate a list and biographies on suggested candidates.

Thanks.



WAYNE:

WE SHOULD START WORKING ON THIS NOW....

DICK WILLIAMS

. Sharon Masaye Fuill, of

# Office of the White House Press Secretary

#### THE WHITE HOUSE

The President today announced his intention to nominate fourteen persons to be members of the Federal Council on the Aging for the terms indicated:

#### For a term of one year:

Bertha S. Adkins, of Oxford, Maryland, former Under Secretary of the Department of Health, Education, and Welfare.

Dorothy Louise Devereaux, of Honolulu, Hawaii, former Member of the Hawaii State House of Representatives.

Carl Eisdorfer, M.D., Ph.D., of Seattle, Washington, Professor and Chairman, Department of Psychiatry and Behavioral Sciences, University of Washington, past President of the Gerontological Society.

Charles J. Fahey, The Reverend Monsignor, of Syracuse, New York, Director of the Catholic Charities for the Roman Catholic Diocese of Syracuse and a member of the Board and Vice President of the American Association of Homes for the Aging.

John B. Martin, of Chevy Chase, Maryland, Special Consultant to the American Association of Retired Persons and the National Retired Teachers Association.

#### For a term of two years:

Frank B. Henderson, of Worthington, Pennsylvania, Deputy Director, Armstrong County Community Action Agency.

Frell M. Owl, of Cherokee, North Carolina, Retired from the Bureau of Indian Affairs; Member of the Indian Advisory Council of the United States Senate Special Committee on Aging.

Lennie-Marie P. Tolliver, of Oklahoma City, Oklahoma, Professor, School of Social Work, the University of Oklahoma.

Charles J. Turrisi, of Norfolk, Virginia, retired as General Superintendent of Mails. He is highly active in the National Association of Retired Federal Employees and the American Association of Retired Persons.

(MORE)

(OVER)

### For a term of three years:

Nelson Hale Cruikshank, of the District of Columbia, President, National Council of Senior Citizens.

Sharon Masaye Fujii, of Seattle, Washington, Doctoral Candidate Florence Heller Graduate School for Advanced Studies in Social Welfare, Brandeis University, Waltham, Massachusetts.

Hobart C. Jackson, of Philadelphia, Pennsylvania, Executive Vice President, Stephen Smith Geriatric Center and Administrator of the Stephen Smith Home for the Aged. Mr. Jackson was the founder of the National Caucus of the Black Aged and presently serves as Chairman.

Garson Meyer, of Rochester, New York, former Chief Chemist, Eastman Kodak and the President Emeritus of the National Council on the Aging .

Bernard E. Nash, of Camp Springs, Maryland, Executive Director of the National Retired Teachers Association and the American Association of Retired Persons.

Charles J. Fahey, The Reverend Monsignor, of Syracuse, New York,

The President is also announcing that upon confirmation by the Senate he will designate Bertha S. Adkins to be Chairman of the Council.

These are new appointments to the Council which was established by P.L. 93-29 of May 3, 1973, The Older Americans Comprehensive Services Amendments of 1973. The Council will consist of the Secretary of Health, Education, and Welfare and the Commissioner on Aging, together with 15 members appointed by the President.

The purpose of the Council is to advise and assist the President and the Commissioner on Aging on matters relating to the needs of the elderly and to serve as a spokesman on behalf of the elderly by making recommendations to the President, the Secretary of Health, Education and Welfare, the Commissioner on Aging, and the Congress.

Frell M. Owl, of Cherokee, North Carolina, Retired from the Bureau of Indian Affairs; Member of the India # Hudsory Council of the United

Lannie-Marte P. Tolliver, of Oklahoma City, Oklahoma, Professor, School

## The Spotlight May Yet Shine On 'Rating Lobbies' Who Twist Results to Make Partisan Points

"I think it is time to rate the raters," says Rep. Louis Frey, Jr., of Florida, Chairman of the House Republican Research Committee.

"It would be a wholesome thing to take a good look at them," agrees Democrat Wayne L. Hays of Ohio, Chairman of the House Administration Committee.

What they are talking about are the special interest groups with flag-and-motherhood-sounding names who rate the records of Congressmen on the basis of a handful of votes they construe as being for or against the special interests they represent.

As Rep. William L. Dickinson of Alabama, ranking Republican on the House Administration Committee, put it: "We see so many groups in this country who are organized for the express purpose of affecting legislation on the floor, and label themselves with a name that sounds good. While they insist that we divulge everything, they do not even declare the sources of their income. They are nothing more and nothing less than lobbying groups and should call themselves lobbyists. No member of Congress should object to standing on his record, but it must be his whole record, not bits and pieces of misinformation."

The Committee, as part of a campaign reform bill, is considering an amendment which would make it mandatory that complete financial reports be filed by any special interest group "which commits any act for the purpose of influencing directly or indirectly the nomination for election, or election, of any person for federal office."

As the Republican Congressional Committee Newsletter pointed out recently, "although most of these groups label themselves as 'non-partisan,' the bulk of them are Democratic-oriented and several are funded by organized labor. The issues which most of these groups use to rate Congressmen point up as much as anything their partisanship--with votes selected to make Republicans look bad and Democrats heroic."

The Newsletter listed among these organizations something called Environmental Action, which included 10 Republicans in its "Dirty Dozen" Congressmen who were said to have cast "anti-environment" votes. One of these "anti-environment" votes was against federal assistance for abortions. Another group, Women's Lobby, Inc., made its ratings on the basis of only five votes in both the 92nd and 93rd Congresses. Still another, the 

Consumer Federation of America, painted Republicans as against consumers on the basis of eight votes in the House and 13 in the Senate-which included three in the Senate and one in the House involving curbs on construction of the Alaskan pipeline. How delaying the pipeline would benefit consumers is difficult to fathom since a major consumer problem revolves around the energy shortage.

An in-depth look at another of these groups--the National Council of Senior Citizens--was provided by Philip A. Guarino, RNC's Director of Senior Citizen Activities. The NCSC made its rating on the basis of 10 carefully selected votes--some of which had nothing to do with issues affecting the needs of the elderly. Said Guarino: "The Council's review is not only unfair but it also is obviously a deliberate misinterpretation designed to impugn the voting records of Republicans by giving them a very low rating while giving a much higher rating to Democrats."

President of the Council is Nelson H. Cruikshank. a former top AFL-CIO official. The Council itself was described by Rep. John R. Rarick (D-La.) as being "an offspring of the Senior Citizens for Kennedy and Johnson organization from the early 1960s."

He added in the Congressional Record that a close look at the 10 votes selected for the "rating" by the Council "would lead one to question whether those votes were more representative of the thinking and aims of big labor bosses, rather than votes crucial to older Americans. Every vote called for additional government spending. By now we should have learned that additional inflationary spending and more big brother Government only adds to the burden of every citizen. This is especially true of the elderly in this country living on a fixed income. They of all people can least afford a soaring inflation rate."

Guarino said there actually were at least 27 votes in the first session of the 93rd Congress which were of concern to older citizens and the votes on these showed the vast majority of Republicans supported the viewpoint of the elderly. Only 4.6 percent of the 191 Republicans in the Congress received a rating below 65 when all 27 votes were tabulated. On Cruikshank's list of 10 selected votes, 91.6 percent of the Republicans rated below 65.

As Congressman Rarick put it: "The organization's (Council's) close ties with the AFL CIO and the National Democratic Party make their vote choice understandable."

(Continued on page 24)

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(Continued on page 24)

FEDERAL COUNCIL ON THE AGING WASHINGTON, D.C. 20201

REGULAR MEETING

New Executive Office Building 17 & Pennsylvania Ave., N.W. Washington, D.C. Room 2008 September 10, 1974 9 a.m. 5 p.m. Room 2008 September 11, 1974 9 a.m. - 3 p.m.

#### AGENDA

- I. STATUS OF BUDGET AND STAFF REQUEST
- II. REPORT OF SENIOR SERVICES COMMITTEE
  - a. Amendments to FCA Rules of Procedure
  - b. FCA Support for Continued Federal Funding for National Senior Citizens Law Center
  - c. FCA Support for Continued Federal Funding of Mainstream
  - d. FCA Position on SOS Location
  - e. Status of Formula Study
  - f. Status of Benefits Study
  - g. Future Committee Activities
- III. BRIEFING ON LONG-TERM CARE
- IV. REPORT OF ECONOMICS OF AGING COMMITTEE
  - a. FCA Support for BLS Intermediate Budget Level for Elderly
  - b. Federal Action on Condominiums
  - c. FCA Position on SSA Outreach for SSI
  - d. Status of Tax Study
  - e. Proposed Format for FCA Annual Report
  - f. Future Committee Activities
  - V. REPORT OF AGING RESEARCH AND MANPOWER COMMITTEE
    - a. Status of FCA Relationship to National Institute on Aging and Other Federal Research Bodies
    - b. Future Committee Activities
- VI. OUTLINE ANNUAL REPORT
- VII. REVIEW PUBLIC INFORMATION MANDATE



#### FEDERAL COUNCIL ON THE AGING

#### MINUTES

June 25, 1974 1 p.m. - 5 p.m. New Exec. Office Bldg. Room 2010 June 26, 1974 9 a.m. - 3 p.m. New Exec. Office Bldg. Room 2010

Chairman Bertha Adkins presided over the first meeting of the Federal Council on the Aging and Executive Director Cleonice Tavani served as the recorder. The new members were sworn into office before Secretary of Health, Education, and Welfare Caspar Weinberger that morning in the Snow Room at HEW. Also in attendance were Assistant Secretary for Human Development Stanley Thomas, Social Security Commissioner Bruce Cardwell and Commissioner on Aging Arthur Flemming.

Greetings were extended to the Council by Frank Church, Chairman and Hiram Fong ranking minority member of the Senate Special Committee on Aging. Their letter was delivered personally by William Oriol, Staff Director and John Guy Miller, Minority Staff Director.

The meeting was open to the public.

#### Attendance

#### Members

0

Nelson H. Cruikshank (6-25-74 only) Dorothy L. Devereux Charles J. Fahey Sharon M. Fujii

Frank B. Henderson Hobart C. Jackson

Bertha S. Adkins

Hobart C. Jackson (6-26-74 only)

John B. Martin Garson Meyer Frell M. Owl

Lennie-Marie P. Tolliver

Charles J. Turrisi

Arthur S. Flemming (6-26-74 only)

#### Staff

Cleonice Tavani F. Richard Williams Gwendolyn S. Walker

#### Agency

Donald Reilly - HEW/AoA Virginia Mitz - NICHS
Kenneth Rice - HEW/AoA A. G. Huber - Commerce
Olivia Coulter- HEW/AoA Marie L. Blank - NIMH
Jessie Gertman- HEW/AoA James G. Hill - NIH
Fred Teal - HEW/AoA James L. Hill - OMB

Ira Laster - DOT
Billy August - ACTION
R.F. Sykes - HUD
James Burr HEW/SRS

#### 1. Adoption of Rules of Procedure

Rules of Procedure which had been developed by the Chairman and staff were presented to the Federal Council on the Aging in fulfillment of the Federal Advisory Committee Act which calls for government advisory bodies to establish certain procedures. These are in addition to other provisions of this Act which regulate the Federal Council on the Aging and are contained in Circular #A-63 of the Office of Management and Budget.

FCA members asked for clarification of the role of the Chairman as spokes—man. It was generally agreed that the intent of this provision was to convey that the Chairman would give the "official word" of the body such as in official news releases. In no way would this be a limit on the freedom of individual members to discuss their views on Council action or to generally describe to their own colleagues and communities what was happening.

To an inquiry by Mr. Cruikshank on the utilization of alternates for regular members, the Executive Director gave her interpretation that such an appointment was not permissible.

Without major change, the Rules of Procedure were adopted and are attached to these minutes. For the record, Mrs. Devereux voted against the final version of Section III on Public Participation. She felt there need not be an advance period of notice by members of the public wishing to speak at a regular meeting of the Federal Council. Other members felt that there had to be some order to the input of the public to maintain the integrity of the agenda of the Council and allow the group to complete its work in as expeditious a fashion as possible. Furthermore, the vehicle of hearings and forums will be available for receiving the views of the general public.

#### 2. Establishment of Committees

The Chairman proposed the establishment of three committees as a means of dividing up the work of the group into areas that might cover the general field of aging and the Council's responsibilities. The following sub-units, general mandates and appointments were agreed to:

Committee on Economics of Aging - Nelson Cruikshank (Chairman), Hobart Jackson, Garson Meyer and Charles Turrisi. Concerned with such issues as pension reform, retirement policies and practices, effect of taxes on elderly, income maintenance programs and financing of senior services, health care, housing and other benefits.

Committee on Aging Research and Manpower - Carl Eisdorfer (Chairman), Dorothy Devereux, Sharon Fujii and Bernard Nash. Concerned with oversight of Federal research activities and personnel needs in the field of aging. Because these categories do not always fall neatly into place, it was understood that there would be some overlap in interests but that communication via full Council meetings and staff could prevent any problems. The general Committee mandates will be studied in depth by each group and needed revisions will be brought back to the Council.

#### 3. Initiate Studies Mandated by Congress

General background papers on each of the three one-time studies mandated by Congress to be carried out by the Federal Council were sent to Council members in advance. It was agreed that the study on state allotments under Title III of the Older Americans Act and the study on the interrelationships of benefit programs for the elderly should be referred to the Committee on Senior Services. The study on the combined impact on all taxes on the elderly was referred to the Committee on the Economics of Aging.

It was agreed that the general directions suggested by the papers would be utilized as a basis for the development of contracts and other arrangements which the Committees were authorized to utilize to carry out the studies. HEW funds and contracting procedures and personnel would be the means of accomplishing these tasks. FCA staff will have to bear the burden of coordinating development phases of these studies with whatever assistance can be made available from the Administration on Aging, the Office of Human Development and other units of HEW.

The Council concurred in the determination by the Secretary of HEW to ask Congress to change the due dates on the tax and benefits studies from eighteen months after enactment of the 1973 amendments to eighteen months after confirmation of the members by the Senate.

#### 4. Relationship to National Institute on Aging

Dr. Eisdorfer who could not be at the meeting had conveyed through staff his serious interest in the Council's developing a close liaison with the new National Institute on Aging. The legislation creating the Institute also calls for the development of a one-time comprehensive, coordinated research plan in the Federal government. This same assignment was given to the Technical Advisory Committee on Aging Research which was abolished by the Secretary of HEW when the Federal Council on the Aging was created with the understanding that the FCA could now carry out the functions of TACAR.

Mr. Martin proposed that a first step in assuring a close relationship with the new Institute on Aging would be to recommend to the Secretary that a member or members of the Federal Council on the Aging be appointed as ex-officio members of the National Advisory Council which is the advisory body to the National Institute on Aging. The FCA members concurred.

#### 5. Public Information Mandate

Materials distributed to members before the meeting described the general responsibilities of the FCA, set forth in the law, for informing the public about the problems and needs of the aging in consultation with the National Information and Resource Clearinghouse for the Aging, providing public forums on the needs of the aging and conducting public hearings to obtain information on the elderly.

There had been general agreement that in the course of carrying out the general work of the Council especially relating to the mandated studies that hearings and forums would be a useful added tool. The Chairman proposed that the Council might want to join with the Federal government and the Administration on Aging in using the observation of the Bicentennial as a means of "informing the public about the needs of the elderly".

Ms. Adkins proposed that the Federal Council might want to convene a group of scholars to prepare papers on various aspects of the rights and obligations of older persons. These study materials would then be used as the basis for four forums to be held in different parts of the country throughout the next year.

The group generally agreed that it was premature to talk about Council involvement on issues of rights and responsibilities of older persons until the Council had gotten a handle on its unique role in the national picture and gone through a deliberative process on what its overall priorities would be.

Meanwhile, each Committee is to consider the public information of the Council within the context of the work it will be doing and report back to the whole group on further recommendations in this area.

#### 6. Identification of Issues

Council members took several different approaches in determining how to begin to take hold of their overall mandate. They agreed that certain background materials such as the annual report of the Senate Special Committee on Aging (which had been distributed in advance of the meeting) and the recommendations of the 1971 White House Conference on Aging were basic documents which each member should utilize. FCA staff was directed to summarize recommendations from the WHCOA along with the current status of what had happened on each issue. This would be used by each Committee as it sets out to determine priority matters in its area of responsibility. FCA members are to be put on the mailing list for AoA information memoranda.

The Chairman accepted the offer of William Oriol, Staff Director of the Senate Special Committee on Aging, who was in attendance at the meeting, to prepare a list of issues which may be of concern to the Council

The FCA directed the Chairman to gather information from the various Federal departments and agencies regarding their aging activities in order to provide material for the evaluation which the FCA is mandated to carry out. This would coordinate information—seeking rather than having each Committee Chairman and/or member making inquiries. Dr. Flemming expressed the hope that the group would first determine that such information had not been compiled already by the Senate Special Committee on Aging or the Office of Management and Budget or the Domestic Council or the Administration on Aging so as not to overburden the agencies with duplicative requests.

There was general discussion of a number of issues on which priority attention should be directed and several members requested that they be entered on the record in certain areas which would then be referred to appropriate sub-units of the Federal Council.

#### Mr. Turrisi:

Social Security improvements - pass-through of Social Security increases for Old Age Assistance and Veterans pension benefits and raise Social Security earnings limit to \$3,600.

Federal income tax - increase retirement income credit.

Hospital emergency room situation in Miami - situation of elderly waiting for care dying in wheel chairs.

Nursing home in Virginia Beach - study of terrible conditions and possibility of closing down home.

#### Mrs. Devereux:

Medicare reforms - should cover drugs, hearing aids and glasses.

Handicapped - need for specially equipped buses, airplanes with special arrangements and senior housing should accommodate disabled.

Housing - no rent increases for elderly citizens on fixed incomes.

Mentally retarded elderly - staff will obtain information for Mrs. Devereux about the work of the President's Committee on Mental Retardation.

Nutrition - increase food stamps to offset high cost of living

#### Mr. Owl:

Rural elderly - concern for this group in all FCA actions.

#### Mr. Meyer:

Life care contracts - described a situation in Florida where number of elderly defrauded, matter spreading around country.

#### 7. Staffing Proposal

The FCA is currently slotted for three full-time staff positions: Executive Director, Deputy Director and Administrative Aide. A proposal for adding: three program analysts who would respectively staff the three standing committees, two secretaries and one administrative assistant was presented by staff. The members approved this staff pattern as a beginning with the option of again reviewing it as the work of the Council proceeds. There will be an attempt to obtain two of the positions, namely, one program analyst and one secretary during Fiscal 1975. A professional person with a background in economics is particularly required to assist in carrying out the work in that area which is a specialization not held by any of the present staff.

Dr. Flemming pointed out that this pattern would provide general staff support for the activities of the Federal Council on the Aging. He sees it as part of a broader approach whereby the Council would identify a particular job that is needed and determine whether a particular Federal agency should and can carry it out or if it might be accomplished through a contract or grant outside government. If it is an appropriate job for the Administration on Aging, as Commissioner, he would do everything possible to rearrange internal priorities in order to get the job done.

#### 8. Budget Proposal

The Council agreed to an annualized budget of \$2 million for regular operation as presented in materials developed by staff. The Chairman was authorized to work out an incremental approach to this level with the \$602,700 allocated for FY '75 as part of this process.

These amounts include the two additional staff positions which will be requested for FY '75 and four persons in FY '76. The budget proposals also include an increase in the honoraria paid members from \$100 to \$135. This latter recommendation was introduced by Mr. Turrisi and unanimously approved. The group felt that since the law establishing the FCA indicated they could receive up to the pay level of a GS-18 and because of the high cost of living in Washington that an amount higher than permitted by HEW policy for Presidential-level advisory bodies should be requested.

#### 9. Election of Vice Chairman

Mr. Turrisi nominated Mr. Meyer as Vice Chairman. He was unanimously elected.

#### 10. FCA Schedule

The following schedule was approved for Council meetings with all sessions to be held in Washington:

September 10-11, 1974

March 6-7, 1975

December 5-6, 1974

May 8-9, 1975





#### COMMITTEE ON SENIOR SERVICES

#### MINUTES

July 29, 1974 9:30 a.m. - 5 p.m. Donohoe Building Room 4022 July 30, 1974 9 a.m. - 3 p.m. Donohoe Building Room 4022

Committee Chairman, John Martin presided at this first meeting of the Senior Services Committee. FCA Executive Director, Cleonice Tavani served as recorder. The entire session was open to the public. Agency and public observers were invited to join the discussion on an informal basis from time to time.

#### Attendance

#### Members

John B. Martin Charles J. Fahey Frank B. Henderson Lennie-Marie P. Tolliver Frell M. Owl

#### Staff

Cleonice Tavani F. Richard Williams Gwendolyn S. Walker

#### Agency

Jeanne Priester Dept. Agriculture James Burr HEW/SRS Patience Lauriat SSA Sherron Hiemstra HEW/OHD Kenneth Rice HEW/OHD Susan Mulak HEW/OHD Nell Benton HEW/OHD Lisa DeFilippis HEW/OHD

#### Speakers

Alair Townsend
Herman Brotman
Gene Handelsman HEW/AoA
Muriel Shurr HEW/AoA

#### Public

8 persons



#### 7/29-30/74 Minutes - SENIOR SERVICES COMMITTEE - FCA

#### 1. Review of Committee Functions and Operating Procedures

The general duties and mandate assigned to the Senior Services committee by the Council were reviewed and no need was seen to make any change at this time. Therefore, this committee will continue to have general jurisdiction over the Council's interests in the adequacy, effectiveness and delivery of senior services to older persons.

A process was begun of developing priorities for committee action in short-range and long-range terms. There was general agreement that this would be done within a context of evaluating ongoing service and planning programs especially relatively new ones; taking positions on pending legislation; and developing long-range and broad policy recommendations out of the studies which will be conducted under Council sponsorship.

Three matters were referred to the full Council for clarification and possible adoption of new procedures:

- a. The Council should take positions on pending Federal legislation, where and when appropriate to the President, and/or the Congress and/or the Secretary and/or the Commissioner.
- b. The Chairman, acting for the Council, may communicate directly with the Congress concerning the interests of the FCA.
- c. Consideration should be given for a procedure for taking positions outside a regular meeting using a method such as a telephone or mailed poll.

#### 2. Study of State Allotment Formulae in Older Americans Act

Chairman Bertha Adkins has received a request from Arthur Flemming, Commissioner on Aging asking that the study on the formulae for State allotments for area planning and social service programs be expanded to include the formulae specified for the allocation of State agency administrative funds contained in Section 306 (b)(1) of the Act and the Nutrition program Section 703 (a)(1). The communication was transmitted to the Senior Services committee and the study will be expanded accordingly.

Gene Handelsman, Director of the Office of State and Community Programs in the Administration on Aging provided a general background on the problems involved with the administration of the three respective formulae.

Herman Brotman, Consulting Gerontologist who will be retained by the Federal Council on the Aging to carry out the major work of the Congressional study, presented some of the history of the first formula used for State allotments in the original Older Americans Act in 1965.

They told how a number of factors such as rural-urban mix and State median income had been considered but were discarded in favor of allocating half of the first appropriation under the Act to the States evenly so that units on aging could be created in each State and dividing the remaining Federal money among the States on the basis of the size of the older population to provide program grants to local communities. There have been a number of adjustments over the years as aging programs have expanded but an overhaul of the basic formula calculations, which had been advanced as a temporary measure, is long overdue.

At the present time, the formula for allocation for State agency administration causes the most distress among the States. Beginning with this fiscal year, Title VII money is no longer available to the State agencies to administer the Nutrition program. It was expected that States could administer both Titles III and VII out of the allocation to administer Title III. The complication in both of these issues is that there are two minimums established by the law: a percentage minimum and an absolute dollar minimum. For State agency administration, every State is to receive 1/2 of 1% of the total amount of money available and no State shall receive less than \$160,000. For area planning and social services, the law states that the 1/2 of 1% applies and, in addition, no State shall receive less than their allotment in Fiscal Year 1973.

The Committee generally agreed with Mr. Brotman's proposal that the study should take the current factors for determining the formulae and add all or some of such new factors as: number of area agencies on aging to be supported, revenue sharing criteria and poverty levels in a State. Various arrangements of factors should be translated into actual dollar amounts for States of differing sizes. These computations would be the basis for a series of options which would be the final work product of Mr. Brotman, one or two additional consultants and HEW staff. The latter group would primarily be providing computer capacity and programming assistance. The Senior Services Committee would make a selection among the options and pass it along to the full Council as the recommendation to go to the Congress by January 1, 1975.

Certain additional procedural arrangements were also agreed upon:

- 1. A letter will be sent to each State unit on aging inviting their general suggestions about the formulae. These would be fed into the information about formula computation in other relevant Federal programs which would be obtained by the consultants.
- 2. Limited field visits would be made by the consultants as part of the development of a proposal to be completed early in October.
- 3. The draft proposal would be sent to each State unit for their written comments prior to a hearing to be held by the Senior Services committee in Washington on November 6 and half-day on November 7 to be followed by a regular Committee meeting of a day and a half.

4. The National Association of State Units on Aging will be invited to send a delegation and other interested parties including individual States would be given the opportunity to apply to testify.

The Committee Chairman and FCA staff were authorized to complete all necessary arrangements pertaining to the study including the obtaining of consultants and the hearing.

#### 3. Study of Interrelationships of Benefit Programs

Alair Townsend, Research Director of the Subcommittee on Fiscal Policy of the Joint Economic Committee of Congress had been invited to present highlights of the 3-1/2 years of work of the Subcommittee because of its strong relevancy to the study of interrelationships of benefits programs which the Congress has directed the Federal Council on the Aging to carry out.

This Subcommittee was initiated by Congresswoman Martha Griffiths during the debate on the Family Assistance Program. She became concerned about the range of benefits that FAP recipients would have received in addition to cash or might lose because of FAP and the administrative complications because of the different laws and regulations under which each program operated. Mrs. Griffiths felt the Congress did not have sufficient information upon which to evaluate the actual benefits, the equity and the work incentive which would accrue under FAP.

Several of the study papers of the Subcommittee on Fiscal Policy looked at programs affecting the elderly and were discussed by Ms. Townsend. Paper #10 is on the Supplemental Security Income program. Paper #1 on public income transfer programs was distributed to members of the Senior Services committee. Distributed in advance of the meeting was a copy of Mrs. Griffiths recent statement before the Senate Special Committee on Aging.

Ms. Townsend said that she does not believe the elimination of all duplication and overlap is necessarily the objective of an effort such as the FCA study. A world with one program which solves all needs is highly unlikely. She suggests that the purposes of the various income maintenance and social service programs should be reviewed. If "in kind" benefits such as food stamps and the emerging""transportation vouchers" could be provided just as easily as cash — then sweeten Supplemental Security Income payments with equivalent dollars. Unnecessary duplication should be eliminated and "cashing-out" should be utilized wherever possible as being more equitable and economical. Mr. Martin and Ms. Townsend agreed on the need for a massive education process if this simplification of program is to take place successfully.

Technically speaking, Ms. Townsend indicated that she would think our study should be more specific and intensive than the Congressional effort. In addition to their already completed papers, she thought their Social Security Volume #16 and a possible paper on the integration of Social

Security and private pensions would be of assistance in the FCA study. The Subcommittee on Fiscal policy will go out of existence at the end of this year but will provide whatever assistance it can to the FCA during the remaining time.

Ms. Patience Lauriat of the Office of Research and Statistics of the Social Security Administration joined a discussion on the effects of adding general revenues to the Social Security Trust funds as the base for benefit payments. No one has done a study on what the impact of this would be. The FCA was advised to coordinate their efforts with the Advisory Committee on Social Security which is concerning itself with benefit overlap. The SSA Office of Research and Statistics is most interested in assisting in the study in whatever way possible.

Ms. Tavani has been in contact with the Office of Planning and Evaluation in HEW and they have indicated that they would be able to provide assistance in developing the study proposal. The Committee authorized the Chairman of the Senior Services Committee and the FCA staff to proceed to develop the work plan and Request for Proposal and proceed to engage a contractor to carry out the study. On a point of clarification, the Committee agreed that a strict age limit should not be a criteria of the study. All programs should be included whether they are designated as being for senior citizens or whether they generally benefit older people.

A referral from the FCA Committee on the Economics of Aging that the problem of the relationship of Veterans benefits to Social Security increases be given priority attention in this study was considered. The Senior Services committee agreed that this was an important matter but that it would be difficult to do anything now about one particular benefit program because the interrelationship of benefits was the very core of the study.

#### 4. Development of Issue Agenda

In planning its work program, the Committee considered a structure and process which would give advance "warning" of emerging national issues and allow sufficient study and thought before proposing an FCA position. In developing specific issues, the Committee utilized the FCA staff Summary of 1971 White House Conference recommendations that had been distributed in advance and the suggestions made by FCA members at their first meeting. This process will be continued by members as preparation for their next meeting.

Several major topics were chosen as a beginning base with short, mid and long range issues and actions identified:

#### HEALTH CARE

Short- \*review implications for elderly in current national health insurance proposals (Rev. Fahey will develop a memo before

the next meeting on this and the scope of benefits and payments of Medicare and Medicaid. It will be shared with the Committee on the Economics of Aging which is also interested in this general area.)

Mid- \*viability of Health Maintenance Organizations (HMO) for health care of elderly

\*need for continuum in health care whether in congregate care or in own place of residence

Long- \*education of health care professionals, not just physicians (Referred to Committee on Aging Research and Manpower)

#### SOCIAL SERVICES

Short- \*review Title VII procedures and possible simplifications (Invite AoA staff to November meeting. FCA staff prepare summary of relevant comments from Congressional hearings.)

\*review AoA evaluation projects of Title III (invite AoA staff to November meeting)

\*recommend FCA position on future location of Senior Opportunities and Services (SQS) program now in Office of Economic Opportunity (Staff provide views of Congress and Administration and develop paper giving alternative locations.)

\*recommend FCA support for continuing Federal funding of National Senior Citizens Law Center. The new national Legal Service law does not provide funding for university back-up centers such as this. Limited AoA monies have been made available to Center for a conference.

\*recommend FCA support for renewal of authorization to provide continued Federal funding of senior employment programs conducted under provisions of Title IX of the Older Americans Act until it can be ascertained that implementation of the Comprehensive Employment Training Act will adequately serve the elderly.

Mid- \*review proposed Title XX of the Social Security Act providing social services to aged, blind and disabled and its relation-ship to Supplemental Security Income (SSI) recipients

Long- \*study interface of Medicaid, Title III of the Older Americans
Act and of adult services of the Social Security Act especially as they relate to long-term care of the elderly.

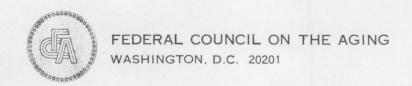
#### LIVING ARRANGEMENTS

- Short- \*recommend FCA support for Presidential approval of Housing and Community Development Act of 1974 (dependent on status of bill at time of Council meeting)
- Mid- \*attain barrier-free environments for elderly (Invite Gerontological Society which has AoA funded project in this area to next meeting.)
- Long- \*include certain social services as part of the cost of subsidized housing

#### PLANNING

- Short- \*determine sensitivity of CHP, RMP, CMHP and Hill-Burton to needs of elderly
- Mid- \*evaluation of Title III especially as it relates to Title VII and the involvement of the elderly in planning and policy-making
- Long- \*consider nature and duration of government intervention in lives of vulnerable elderly





#### COMMITTEE OF ECONOMICS OF AGING

#### MINUTES

 July 23, 1974
 1 p.m. - 5 p.m.
 Donohoe Building
 Room 4022

 July 24, 1974
 9 a.m. - 3 p.m.
 Donohoe Building
 Room 4022

Committee Chairman, Nelson Cruikshank presided at this first meeting of the Economics of Aging Committee. FCA Executive Director, Cleonice Tavani served as recorder. The entire session was open to the public. Agency and public observers were invited to join the discussion on an informal basis from time to time.

#### Attendance

#### Members

Nelson H. Crukshank Hobart C. Jackson Garson Meyer

#### Staff

Cleonice Tavani F. Richard Williams Gwendolyn S. Walker

#### Agency

Nelson McClung Dept. of Treasury
Jane Ross HEW/OS
Patience Lauriat HEW/SSA

#### Public

10 persons



#### 1. Review of Committee Mandate

Council Chairman Bertha Adkins who attended part of the meeting participated in a general discussion of the charge given to this Committee and some of the matters to which they should give early attention. They agreed that there were many matters other than the tax study that they should and wanted to work on.

The implementation of the pension reform bill was identified as an important matter that the Federal Council might want to hold hearings on in a year. Meanwhile, staff is to provide members with a summary of the final provisions of the Employee Retirement Income Security Act. Also set for early attention was the Age Discrimination Act and its implications for retirement practices and policies in both the government and non-government work.

#### 2. Staffing Arrangement

Staff with a background in economics to provide general support for activities of the Council in this area and the work of the Committee on Economics of Aging in particular is a priority for any new full-time slot which the FCA might be able to obtain in FY '75. In the meantime, the Committee authorized Mr. Cruikshank to work with staff and Ms. Adkins in obtaining immediate assistance, especially to serve as "project manager" for the tax study, through retention of a consultant or whatever arrangement can be worked out in relation to HEW practices. This would be in addition to consultant services directly relevant to the tax study.

#### 3. Study of Combined Impact of All Taxes on the Elderly

A format paper developed by staff of the Urban Institute on possible approaches to this study had been distributed to members at the earlier Council meeting. Recently, Mr. Cruikshank spoke to several Congressional committee staff people who expressed considerable interest in the results of the study. In preparation for this meeting and in consultation with the Chairman, Ms. Tavani had invited several officials in the Federal government whose work is related to this study.

Nelson McClung, Assistant Director of the Office of Tax Analysis of the Treasury department described an endeavor in which he is involved which could provide the basic data for the tax study. A survey of consumer expenditures which is being conducted by the Census Bureau for the Bureau of Labor Statistics of the Department of Labor is to be used by the Treasury department to get a picture of tax payments of all persons in the two sample groups of 10,000 each. It could be easily broken between the aged and non-aged and the Treasury would be interested in doing this for the Federal Council. The major problem is that of scheduling. The first tapes will not be available until October and the second set in the Spring and these are not firm dates. Treasury is now interested in breaking out data on the elderly and will be requesting the Labor Department to do so anyway. A reply to this request is expected within a month.

An alternative would be the simulation analysis route using something like the TRIM model which Treasury has developed. This is a complicated set of routines utilizing imputed data and is, therefore, not as reliable as facts directly derived such as the Consumer Expenditure Survey.

Mr. McClung suggested that the FCA take a chance on the Consumer Expenditure Survey material being available by Spring of 1975 because this route would provide the best answers upon which to base the recommendations Congress has requested the Council to produce. The Committee agreed that this seems to be the best course to follow. The FCA staff, including hopefully an additional person who would have expertise in this area, would maintain liaison with Mr. McClung. As data emerges, break-outs which would be useful to the FCA study would be negotiated and the staff project manager, Committee members, consultants and other Federal agencies like the Social Security Administration could develop appropriate policy questions.

Ms. Patience Lauriat of the Office of Research and Statistics in the Social Security Administration described the several activities within the SSA which are relevant to the FCA tax study. Their "Survey of New Beneficiaries" consists of a series of monthly samples of people who came on the rolls between July 1968 and June 1970. Fourteen reports have been published thus far attempting to show what other resources these people have, most of whom are age 62. The survey did not ask for expenditures or taxes paid but Ms. Lauriat feels the data could be manipulated to infer the taxes paid thus being useful for the FCA tax study.

Ms. Lauriat said there is increasing pressure within the Federal government to do a separate expenditure survey for elderly people but resources are not available at the present time. Meanwhile, there might be some possibility that the Social Security Administration could provide some analytical assistance to the FCA of the Consumer Expenditure Survey data referred to by Mr. McClung. FCA staff will maintain communication with the Office of Research and Statistics at SSA to develop and utilize the number of mutual interests.

The Committee agreed that it would want FCA staff to develop a work statement for the study including the scope, parameters and objectives of the study. This paper is to go out to the Committee before the Council meeting for their reaction and then presented to the Council as a status report.

#### 4. Issue Identification

Mr. Jackson moved that the Federal Council on the Aging include a Black and other minority aspect to these three studies to be undertaken by the FCA. There was unanimous agreement.



Mr. Turrisi urged Committee action to assist World War I veterans' widows whose benefits are offset whenever there is a Social Security increase. Because this is an element of the interrelationships of benefits study which is being carried out by the Senior Services Committee, this matter was referred to that group for action.

Picking up on Mr. Meyer's concern in relation to a situation in Florida where elderly persons were defrauded in an apartment purchase and life-care contract scheme, the Committee turned its attention to the mushrooming development of condominiums. This has had nationwide implications for the elderly both in relation to those residing in buildings that have been converted who cannot finance purchase and those who do want to purchase but are not aware of all the complications. It was agreed that staff, in consultation with the Committee Chairman, should develop a recommendation to be presented at the Council meeting for Federal legislation and/or administrative action to protect older persons involved in condominium conversions or purchases. Mr. Meyer volunteered to develop further information for the Committee on what he feels is a growing problem of life-care contracts in apartment houses.

Mr. Cruikshank expressed concern that so many potential eligibles for Supplemental Security Income (SSI) had not been enrolled because of what he feels is a lack of information dissemination on the part of the Social Security Administration. He feels that the agency with responsibility for administering a program should assume responsibility for educating portential clients of their rights and benefits and not farm it out to some voluntary group. The Social Security Administration has not done this. The Committee agreed with him that SSI Alert had not been successful in rural and inner-city areas. Therefore, the Committee agreed to propose to the Council that they recommend to the Secretary that he direct the Social Security Administration to assume an ongoing national program responsibility based on a pilot effort for an outreach program targeted at the hard-to-reach. Mr. Jackson's amendment that this be done in cooperation with other Federal agencies was accepted. He wanted to be sure that previous successive efforts using paid peer groups be recognized and built on.

Using the summary of recommendations from the White House Conference on Aging which had been prepared by staff, the Committee began to identify priority issues for its own work agenda. First of all, they agreed to suggest to the Council that a kind of scoreboard of implementation of the recommendations from the 1971 Conference be a feature of the FCA Annual Report.

As a first and immediate priority, Mr. Jackson suggested the attainment of an income level for older persons pegged at least at the intermediate level of the Bureau of Labor Statistics. The Committee agreed that this matter should be recommended by the Council to the Congress and the Secretary. FCA staff will obtain the current data on BLS levels.

Keeping in mind the need for immediate reforms in Medicare and Medicaid, especially in relation to financing long-term care, the Committee agreed to take up the matter of National Health Insurance and its implications for older persons at its next meeting. Staff will provide in advance of the meeting a side-by-side comparison of what emerges out of the House Ways and Means Committee and whatever other proposals will still be viable.

The Committee members agreed to utilize the WHCOA summary as homework upon which to continue their determination of priorities prior to their next meeting.

#### 5. Next Meeting

The Committee agreed to hold its next meeting on October 3-4 meeting from 12 noon to 5 p.m. on Thursday and 9 a.m. to 3 p.m. on Friday.



#### FEDERAL COUNCIL ON THE AGING

**Meeting Announcement** 

The Federal Council on the Aging was established by the 1973 amendments to the Older Americans Act of 1965 for the purpose of advising the President, the Secretary of Health, Education, and Welfare, the Commissioner on Aging, and the Congress on matters relating to the special needs of older Americans.

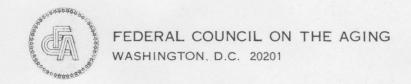
The Council will hold a regular meeting on September 10, 9 a.m. to 5 p.m. and September 11, 5 a.m. to 3 p.m. in the New Executive Office Building, 17th & Pennsylvania Avenue, N.W., Washington, D.C. in Room 2008. The agenda will include the following items: Review of budget and staff requests for FY 75 and 76, report from Senior Services committee, report from Economics of Aging Committee, report from Aging Research and Manpower committee, outlining of annual report, review of public information mandate and briefing on long-term care of the elderly.

Meeting open to public observation.

CLEONICE TAVANI, Executive Director, Federal Council on the Aging.

AUGUST 12, 1974. [FR Doc. 74-19800 Filed 8-26-74;8:45 am]





August 29, 1974

TO: Members, Aging Research and Manpower Committee Carl Eisdorfer, Chairman Dorothy Devereux Sharon Fujii Bernard Nash

FROM: Cleonice Tavani, Executive Director

RE: September 9th Meeting

The agenda and background materials for your first meeting are enclosed. Carl Eisdorfer and I tried to put together some basic items which we thought would be useful in preparation for undertaking the work of the Aging Research and Manpower Committee. The annual report "Developments in Aging" issued by the Senate Special Committee on Aging, which was previously sent to you, will also be useful in getting an overview to Federal activities.

Martin Sicker, Acting Director of the Office of Research, Development and Manpower Resources in AoA will at our meeting as a resource person.

We look forward to seeing you all on Monday morning September 9th at 9 a.m. in Room 4022 in the Donohoe Building.

#### Enclosures:

Paper from Senate Committee on Aging Summary of White House Conference on Aging Recommendations Article on Inter-Agency Committee on Aging Research Article on AoA Research and Training Grants and Contracts



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#### Income Maintenance:



1. Supplemental Security Income Program: Hearings conducted by our Committee on July 15-16, 1974, raised serious questions about (1.) standards for eligibility and methods used for determining them (2.) need for additional staff to handle increased workload at Social Security field offices, and (3.) efforts to enroll all those qualified to receive benefits. Senator Church is considering several proposals for legislative or administrative actions. A proposal for tying SSI payments to cost-of-living increases was incorporated into H.R.8217, now awaiting action by the President. One of Senator Church's prime goals is the elimination of poverty among older persons by raising SSI standards. He and others, although aware of problems which have arisen in the early months of SSI, are firmly committed to its continuance and improvement.

ALMAN ST

- 2. Numerous attacks on the soundness of the Social Security system are receiving Committee attention. A Congressional reprint of a rebuttal prepared by Wilbur Cohen is now available. (At the University of Michigan Conference on August 5, Mr. Cohen repeated his confidence in the Social Security system and invited Commissioner Flemming, as a former Chairman of the Social Security Advisory Council, to comment. Dr. Flemming readily supported Dean Cohen's position.)
- 3. Among those matters now under consideration in conjunction with our Committee's "Future Directions in Social Security" study are (1.) treatment of women and minority group members in conjunction with retirement income maintenance (2.) a definition of "adequacy" in terms of Federal policy on retirement income (3.) the future role of private pensions in providing retirement security, especially in view of pension reform legislation now apparently approaching enactment.

\*\*An interim report on the "Future Directions" hearings is now under preparation and may be issued by October.

8/7/74

## Housing for the Elderly:

The House and Senate have agreed in Conference to renew the highly popular Section 202 Housing Program for the Elderly and Handicapped. Here are some of the highlights of that agreement:

- \*\*\* The Secretary of HUD is authorized to borrow from the Treasury \$800 million for loans to sponsors of housing for the elderly. With the \$100 million already available in the old program, the combined amount could produce up to 45,000 units.
- \*\*\* The loans to sponsors will be made at the Government borrowing rate, instead of the earlier 3 percent figure.
- \*\*\* Rents will be brought down to serve the low-income elderly through the Section 23 Leasing Program which provides that tenants pay only 25 percent of their income for rent.

National organizations for the elderly are strongly behind this approach, and they have been meeting to coordinate with HUD the writing of regulations for the combined Section 202/Section 23 Program so that the eventual administration of the program will best serve the needs of the elderly.

Many additional issues remain in housing, despite the major step forward that would be taken by this legislation. For example, far more should be done to provide social services, along with units.

\*\*\* Marie McGuire Thompson is now working with the Committee on a study which would explore some of these housing-related service needs.



#### Nursing Homes:



\*\*A major report is now under preparation by our Subcommittee on Long-Term Care, and the first part may be published in September. Val Halamandaris of our staff would be happy to discuss the issues with you at any time you judge to be appropriate.

#### Health:

Hearings conducted by our Subcommittee on Long-Term Care in July and June dealt with provisions of the Kennedy-Mills bill related to long-term care. Witnesses generally agreed that the legislation provided a welcome emphasis upon a well-rounded range of services designed to prevent or shorten institutionalization, but some problems remain.

In addition, the Subcommittee and the full Committee continue to be concerned about problems related to Medicare and Medicaid. (See Chapter III of our May 13, 1974 annual report for additional discussion.)

One of the major thrusts of the Subcommittee continues to be home health care. Legislation to encourage development and greater use of home health agencies has been introduced and is receiving growing support.

#### Older Americans Act:

To prepare for Congressional action on extension of the Older Americans Act in 1975, the Committee is devoting special attention to:

1. Early successes and problems of area-wide agencies on aging: We have received testimony and information indicating that a wide effort is being made to fulfill expectations of Congress and the Commissioner on Aging. But we are also concerned about reports that the funding levels are not adequate to meet such obligations, that regulations are complex and at times confusing, and that existing agencies on aging are sometimes bypassed. One witness in Albuquerque said her A.A.A. is "underfunded and over-regulated."



- 2. Relationships between the Title VII and Title III projects: Obviously, a transition of some kind must be made, at a time when programs under both Titles are strong enough to adjust. In addition, we are concerned about the effect of rising food costs upon Title VII.
- 3. Efforts to raise funding levels for varying titles in the Senate: Wilbur Cohen, for example, called for increases in funding for the following programs under the Older Americans Act:

(In million		Cohen
Authorization	Allowance	Recommendation
\$130	\$96	\$125
Open-ended	8	10
Open-ended	0	12.5
\$150	1/	150
	Authorization \$130 Open-ended Open-ended	\$130 \$96 Open-ended 8 Open-ended 0

Additionally, he urged that appropriations for the Title IX Older Americans Community Service Employment Act (Department of Labor Appropriations) be raised from \$10 million (in the House-passed bill) to \$40 million. Moreover, he recommended that funding for the Age Discrimination in Employment Act (Department of Labor Appropriations) be increased from \$1,755,000 to \$3,000,000.

Senators Kennedy and Eagleton have also proposed a \$65 million funding level for the Title IX program. Senator Tunney has called for a two million funding increase in the Section 308 Model Projects Program — from \$5 million to \$7 million — to strengthen representation and referral services for the elderly. Senator Church has recommended a \$3 million appropriation for the Age Discrimination in Employment Act to strengthen enforcement activities.

<sup>1/</sup> The House deferred consideration (on June 27) of funds for the Title VII Nutrition Program until the authorization was extended for fiscal 1975. H.R. 11105 -- which provided for a three-year extension of the nutrition program and \$150 million authorization for fiscal 1975 -- was signed into law (Public Law 93-351) on July 12, 1974.



4. Relationship between Titles III and VII of the Older Americans
Act and Title VI of the Social Security Act: The present postponement of implementation of regulations on Title VI was merely
a holding action but it is a matter of some concern that there
is little in the way of a concerted effort to resolve major
issues related to those regulations.





5. Transportation study mandated under last year's amendments: The Committee on Aging will be represented at a meeting within the next few weeks called by Mr. Revis. In addition, the Committee is considering proposals which would add to the dimensions of that study.



- \*\*\* hearings by the Senate Committee on Aging on "Transportation and the Elderly, Problems and Progress" in April 1974 will soon be published. They include proposals for action by the Department of Transportation and by the Administration on Aging.
- 6. Training needs in gerontology: At hearings last year (June 19 and 21), the Committee expressed concern about Administration plans to suspend career training in gerontology. That policy was later changed to continue present programs until January of this year. The Committee remains firm in its conviction that basic opportunity grants will not meet needs in the field of aging, but Administration plans seem to be under way once again to end present programs.
- \*\*\* A Senate Committee on Aging report on innovative actions by state agencies on aging and state legislatures is now in final preparation and will be issued by the Senate Committee on Aging in late August or September. It is based upon questionnaires to all states. Bill Bechill provided the intrepretation and background.

#### National Institute on Aging:

At a hearing on August 1, 1974, the Senate Committee on Aging heard from Administration witnesses and representatives of national organizations on implementation of the Research in Aging Act. The early hearing explored such issues as: funding levels, division of labor between AoA and NIA, (and your Council, as well) and thrusts of research efforts.

#### \*\* Transcripts should be available by October 1

#### Age Discrimination Act:

Recent court settlements and a more determined enforcement policy by the Department of Labor have focussed new attention upon this Act. Senator Fong has introduced legislation (Senator Church is a cosponsor) which would eliminate the upper age limit (65) for application of the law.



\*\*\* Several other proposals for dealing with age discrimination may be found in "Improving the Age Discrimination Law", A Working Paper Prepared for the Senate Committee on Aging, September 1973.

#### Inflation:

This year's annual report by this Committee provides useful information on the impact of inflation upon the elderly on pp. 9-13.

## "Energy Crisis" and the Elderly:

Part of this year's hearing on transportation was devoted to a discussion of plans by the Federal Energy Office (now Federal Energy Administration) to prepare for possible fuel shortages or high costs this past winter. Latest available information from FEA indicates that there is no contingency plan now in effect or under consideration for the forthcoming winter. Senator Chiles may hold a hearing this September to examine the situation further.



## ther areas:

- --Retired Senior Volunteer Program: We are concerned about working relationships between RSVP and Older Americans Act agencies on aging.
- --Legal Services for older persons: The Committee conducted hearings on June 14 in Los Angeles in cooperation with the Judiciary Subcommittee on Representation of Citizen Interests. Senater Tunney, who presided, plans to take follow-up action.
- --Property tax: Your Council's study of tax interrelationships will certainly deal with this pressing issue. David Affeldt, our counsel, is very familiar with property tax studies prepared by the Advisory Commission on Intergovernmental Relations, and he has developed material of his own, as well. He stands ready to be of assistance in this area, and other fields of taxation as well.
- --Employment opportunity for older persons: Title IX. In recent appropriations bills, the Congress has reaffirmed its intent that the Title IX Older American Community Service Employment Act be administered primarily by national contractors. Efforts are also underway to win increased funding for the program (see earlier discussion of Wilbur Cohen's recommendation and the Kennedy-Eagleton Amendment.) Legislation is expected to be introduced during the fall to extend and improve the Title IX program. The Committee on Aging is also concerned that the new Comprehensive Employment and Training Act be responsive to the manpower needs of the elderly.
- --A World Assembly on Aging: Senator Church has received considerable support for this proposal. He envisions an assembly of nations discussing national policy, and he believes that it could be held within several years after the 1975 International Congress of Gerontology in Israel. Such a world assembly could be important for the United States in terms of helping to develop national policy which could then be discussed in detail at a White House Conference on Aging, should one be proposed and held in 1981.

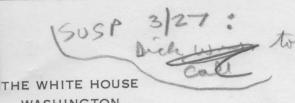


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WASHINGTON DATE: F. DEBACA TO: PAM POWELL JEFF EVES STAN SCOTT WAYNE VALIS VIRGINIA KNAUER PAT LINDH JOHN VICKERMAN TED MARRS DON WEBSTER FROM: WILLIAM J. BAROODY, JR. FOR YOUR INFORMATION FOR APPROPRIATE ACTION FOR YOUR COMMENTS/ RECOMMENTATIONS OTHER:

Susp: March 27th to Rober West THE WHITE HOUSE



MEMORANDUM FOR: PUBLIC LIAISON OFFICE

FROM:

PRESIDENTIAL PERSONNI

SUBJECT:

Federal Council on the Aging

Attached is our proposed memorandum to the President in which we recommend the reappointment of five persons to the Federal Council on the Aging.

Please contact Jocelyn Waggoner in Robin West's office (456-2941) with any comments you may have regarding these proposed actions. We would appreciate receiving your comments by Thursday, March 27. If we have not heard from your office by that date, we shall assume that you have no objections to this memorandum.

Thank you.

Attachment



# THE WHITE HOUSE WASHINGTON

MEMORANDUM FOR THE PRESIDENT

THROUGH:

DONALD RUMSFELD

FROM:

WILLIAM N. WALKER

SUBJECT:

Federal Council on Aging (PAS-WAE)

This memorandum seeks your approval of five persons who are recommended for reappointment to the Federal Council on Aging.

The Federal Council on Aging was established by P.L. 93-29 on May 3, 1973 (Legislation, Tab A). The purpose of the Council is to advise the President on matters relating to the special needs of older citizens, to review Federal policies that affect the aging, and to educate the public concerning the problems of the aging. Each year the Council makes three reports to the Congress.

The Council consists of fifteen members appointed by you with the advice and consent of the Senate for three year terms. Members are representative of older citizens, national organizations with an interest in aging, business, labor, and the general public. At least five of the members are themselves older persons. (Membership list, Tab B.)

On June 5, 1975, the terms of five of the original Council members will expire. Each of these persons has been an active and interested member of the Council during the past year, and each represents an important constituency.

I therefore recommend that the following members be reappointed to serve full three year terms on the Council:

Bertha S. Adkins (Resume, Tab C), a Republican from Maryland. Miss Adkins, 68, was Under Secretary of Health, Education and Welfare during the Eisenhower Administration. She was the Vice Chairman of the 1971 White House Conference on Aging and Executive Vice Chairman of the Advisory Committee on Older Americans. Miss Adkins has served ably as Chairman of the Council since its inception.

Approve	Disapprove	6 N. 1020 110			
		AN			

Carl Eisdorfer, M.D. (Resume, Tab D), a Republican from Washington. Dr. Eisdorfer, 44, is a past President of the Gerontological Society and former Director of Duke University's Center for the Study of Aging and Human Development. He is presently Chairman of the Department and Professor of Psychiatry at the University of Washington in Seattle. Dr. Eisdorfer is a psychiatrist and psychologist whose major research interest concerns behavioral studies on aging. He is the only physician on the Council.

aging. He is the only physician on the Council.
Approve Disapprove
Dorothy Louise Devereaux (Resume, Tab E), a Republican from Hawaii. Mrs. Devereaux, 63, is a professional volunteer with the handicapped and aged. She chaired the steering committee for Hawaii's first Conference on the Aging in 1954. From 1958 to 1972, Mrs. Devereaux served in the Eawaii House of Representatives. Senator Fong strongly supports Mrs. Devereaux for reappointment to the Council.
Approve Disapprove
Tharles J. Fahey, The Reverend Monsignor (Resume, Tab F) from New York. Although unregistered, Father Fahey was supported for appointment to the original Council membership by Senators Javits and Buckley. He is Director of Catholic Charities for the Roman Catholic Diocese of Syracuse, New York. Father Fahey, 41, is a member of the Board and Vice President of the American Association of Homes for the Aging and is endorsed by nursing home administrators across the country and by Catholic, Protestant, and Jewish religious leaders.
Approve Disapprove
John B. Martin (Resume, Tab G), a Republican from Maryland. Mr. Martin, 65, is a former Commissioner on Aging and Special Assistant to the President on Aging, from Michigan. He also served as a member of the National Planning Advisory Committee for the 1961 White House Conference on Aging, and as the Chairman and the Vice Chairman of the Michigan Commission on Aging. Mr. Martin was supported by you for his original appointment to the Council. He is now serving as a special consultant to the American Association of Retired Persons and the National Retired Teacher Association.
Approve Disapprove

Apprepriations.

"(c) There are authorized to be appropriated to carry out the purposes of this section during the fiscal year ending June 30, 1973, the fiscal year ending June 30, 1974, and the fiscal year ending June 30, 1975, such sums as may be necessary.

#### "FEDERAL COUNCIL ON THE AGING

Establishment; membership.

80 Stat. 378. 5 USC 101.

Appointment.

Vacancies.

5 USC 5332 note.

80 Stat. 499; 83 Stat. 190. Chairman. Meetings.

Duties.

Post, p. 45.

"Sec. 205. (a) There is established a Federal Council on the Aging to be composed of fifteen members appointed by the President with the advice and consent of the Senate for terms of three years without regard to the provisions of title 5. United States Code, Members shall be appointed so as to be representative of older Americans, national organizations with an interest in aging, business, labor, and the general public. At least five of the members shall themselves be order

"(b) (1) Of the members first appointed, five shall be appointed for a term of one year, five shall be appointed for a term of two years, and five shall be appointed for a term of three years, as designated by the President at the time of appointment.

"(2) Any member appointed to fill a vacancy occurring prior to the expiration of the term for which his predecessor was appointed shall be appointed only for the remainder of such term. Members shall be eligible for reappointment and may serve after the expiration of their terms until their successors have taken office.

"(3) Any vacancy in the Council shall not affect its powers, but shall be filled in the same manner by which the original appointment was made.

"(4) Members of the Council shall, while serving on business of the Council, be entitled to receive compensation at a rate not to exceed the daily rate specified for grade GS-18 in section 5332 of title 5, United States Code, including traveltime, and while so serving away from their homes or regular places of business, they may be allowed travel expenses, including per diem in lieu of subsistence, in the same manner as the expenses authorized by section 5703(b) of title 5, United States Code, for persons in the Government service employed intermittently.

"(c) The President shall designate the Chairman from among the members appointed to the Council. The Council shall meet at the call of the Chairman but not less often than four times a year. The Secretarv and the Commissioner on Aging shall be ex officio members of the Council

"(d) The Council shall—
"(1) advise and assist the President on matters relating to the special needs of older Americans;
"(2) assist the Commissioner in making the appraisal of needs

required by section 402;

(3) review and evaluate, on a continuing basis, Federal policies regarding the aging and programs and other activities affecting the aging conducted or assisted by all Federal departments and agencies for the purpose of appraising their value and their impact on the lives of older Americans; and

"(4) serve as a spokesman on behalf of older Americans by making recommendations to the President, to the Secretary, the Commissioner, and to the Congress with respect to Federal policies regarding the aging and federally conducted or assisted programs and other activities relating to or affecting them;

"(5) inform the public about the problems and needs of the aging, in consultation with the National Information and Resource negat of all ertv. no lat dent s of the deems "(i) the eff the St progra this st togeth mulae any cl the Se Labor tion ar

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Pub. Law 93-29 May 3, 1973 973 87 STAT. 34 pur-Clearing House for the Aging, by collecting and dissentinating , the information, conducting or commissioning studies and publishing 2 30, the results thereof, and by issuing publications and reports; and "(6) provide public forums for discussing and publicizing the problems and needs of the aging and obtaining information relating thereto by conducting public hearings, and by conducting or sponsoring conferences, workshops, and other such meetings.

"(e) The Secretary and the Commissioner shall make available to Information, sing with the Council such staff, information, and other assistance as it may availability. HOHE require to carry out its activities. Fhall "(f) Beginning with the year 1974 the Council shall make such Report to ional President. interim reports as it deems advisable and an annual report of its findgenings and recommendations to the President not later than March 31 of cach year. The President shall transmit each such report to the Con-Transmittal to order gress together with his comments and recommendations. d for "(g) The Council shall undertake a study of the interrelationships of benefit programs for the elderly operated by Federal, State, and port to Conlocal government agencies. Following the completion of this study, but i, and y the to Gryan no later than eighteen months after enactment of this Act, the Presito the dent shall submit to Congress recommendations for bringing about greater uniformity of eligibility standards, and for eliminating the negative impact that one program's standards may have on another. shall all be their (h) The Council shall undertake a study of the combined impact of all taxes on the elderly-including but not limited to income, props, but erty, sales, social security taxes. Upon completion of this study, but tment no later than eighteen months after enactment of this Act, the President shall submit to Congress, and to the Governor and legislatures of the States, the results thereof and such recommendations as he ess of xcead deems necessary. itle 5, "(i) The Council shall undertake a study or studies concerning Post, p. 37. the effects of the formulae specified in section 303 for allotment among awav lowed the States of sums appropriated for area planning and social service e same programs authorized under title III of this Act. Upon completion of Post, p. 36. nited this study, but no later than January 1, 1975, the results of such study, ployed together with recommendations for such changes, if any, in such formulae as may be determined to be desirable, and the justification for ng the any changes recommended, shall be submitted to the Commissioner, the Secretary of Health, Education, and Welfare, the Committee on he call Secre-Labor and Public Welfare of the Senate, and the Committee on Educaof the tion and Labor of the House of Representatives. "ADMINISTRATION OF THE ACT to the "Sec. 206. (a) In carrying out the purposes of this Act, the Commissioner is authorized to: f needs "(1) provide consultative services and technical assistance to policies public or nonprofit private agencies and organizations; "(2) provide short-term training and technical instruction; "(3) conduct research and demonstrations; fecting its and "(4) collect, prepare, publish, and disseminate special educaimpact tional or informational materials, including reports of the projects eans by for which funds are provided under this Act; and "(5) provide staff and other technical assistance to the Federal policies Council on the Aging. "(b) In administering his functions under this Act, the Commisograms sioner may utilize the services and facilities of any agency of the Federal Government and of any other public or nonprofit agency or of the lesource organization, in accordance with agreements between the Commissioner and the head thereof, and is authorized to pay therefor, in

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FED COUNCIL AGING MER	WAE	PAS	03	0	NASH PERNARD E	D	MARYLAND	74/06/06	77/06/05	G	1	6) ]
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· FEDERAL DI SASTER ASSISTANCE NATIONAL COUNCIL ON

#### BIOGRAPHY

Name: ADKINS, Bertha S. (Miss) born: 8-24-06, Salisbury, Maryland

Home Address: Business Address:

P.O. Box 396 (Retired)

Oxford, Maryland 21654

Bertha S. Adkins was Under Secretary of Health, Education, and Welfare in 1958-61 during the Eisenhower Administration. During that time, she was the key departmental official involved in planning the 1961 White Ecuse Conference on Aging. She has just completed service as a Vice Chairman of the 1971 White House Conference on Aging and was Executive Vice Chairman of the Advisory Committee on Older Americans until it was seperceded by legislation establishing the Federal Council on the Aging.

Yiss Adkins has a bachelor's degree from Wellesley College in Massachusetts and a M.A. from Columbia University. She also has several honorary coctoral degrees.

Size was Dean of Women in Western Maryland College and Dean of Residence at Bradford Junior College in Massachusetts before coming to Washington in 1950 as Executive Director of the Women's Division of the Republican National Committee.

In 1959, she was United States delegate to the United Nations Seminar on the Participation of Women in Public Life, held in Bogota, Colombia. The same year she made an official trip to Poland under auspices of the International Education Exchange Program of the Department of State. She also served on the Defense Advisory Committee for Women in the Service for the Defense Department.

When Miss Adkins left HEW in 1961 she became Headmistress of the Foxcroft School in Middleburg. Virginia, She retired in 1967 to her home in Oxford, Maryland. She is a member of the Talbot County Commission on Aging and is Chairman of the Talbot County Chapter of the American Red Cross. She also has been a member of the Advisory Board to the Social Security Administration.



#### BIOGRAPHY

Name: EISDORFER, Carl (Dr.)

born: 6-20-30, Bronx, New York

Home Address:

Business Address:

8548 - 53rd Court, N.E. Seattle, Washington 98115 Professor and Chairman Department of Psychiatry University of Washington Seattle, Washington 98195

Carl Eisdorfer is both a psychologist and a psychiatrist. He became a professor and the Chairman of the Department of Psychiatry at the University of Washington in Seattle in 1972. Just prior to that time, he was director of the University Center for the Study of Aging and Human Development at Duke University. He was recently named Chairman of the Washington State Commission on Aging. He was a member of the Advisory Interest on Older Americans which the Federal Council on the Aging superceded. A member of the National Planning Board for the White House Conference on the Aging, he was active with many aspects of the 1971 meetings.

Dr. Eisdorfer is past President of the Gerontological Society and a Fellow of the American Geriatrics Society. In 1969, he received the Robert E. Kleemeir award of the Gerontological Society for excellence in research. He has been a consultant to many agencies at HEW including the National Institute of Child Health and Human Development.

His publications are numerous and include articles and book chapters on human aging and behavior, psychological reaction to cardiovascular change in the aged and the phenomenology of aging.

He received an A.B. degree from New York University and three degrees from Duke: a Ph.D. and a M.D. In 1962, he was a special Fellow of the U.S. Public Health Service. Dr. Eisdorfer began his career as a school psychologist in New York City and then served for two years with the U.S. Army in the field of clinical psychology.



#### BIOGRAPHY

Name: DEVEREUX, Dorothy L. (Mrs.)

born: 11-8-11, Spokane, Washington

(h. John William Devereux, d.)

Home Address:

to sta de a

Business Address:

2721 Huapala Street Honolulu, Hawaii 96822

Derothy Devereux was a registered nurse who practiced her profession prior to and for one year following marriage to physician John Devereux. She had received her R.N. from California Lutheran School of Nursing in 1931 and cid post graduate work at Chicago Lying-In Hospital. Settling in Hawaii, Mrs. Devereux then embarked on virtually two full-time careers of rearing four children and continuous service as a volunteer with groups concerned about education, youth, health, the handicapped and aging.

She has been: President of the Hawaii Congress of Parents and Teachers, President of the Oahu Health Council, President of the Oahu Society for Crippled Children and Adults, President of the Women's Auxiliary to the Hawaii Medical Association and Chairman of the Steering Committee for Hawaii's first Conference on Aging in 1954. She was a member of the House of Representatives of the Territory of Hawaii in 1958 and then continued in that body after statehood had been achieved until 1972.

She is presently a member of the Hawaii State Comprehensive Health Planning Advisory Council, the Board of Directors of the Health and Community Services Council and the Hawaii Mental Health Association, and the Salvation Army Advisory Board.

Mrs. Devereux was Hawaii's "Mother of the Year" in 1955 and has life membership on the Salvation Army Advisory Board and the Hawaii Rehabilitation Association. Her other awards include: the Distinguished Service Award of the Hawaii Rehabilitation Association and the Annual Kokua (help) Award of Abilities Unlimited, Inc., an organization for the handicapped.



#### BIOGRAPHY

Name: FAHEY, Charles J. (Rev. Msgr.) born: 4-13-33, Baltimore, Md.

Home Address:

Business Address:

672 W. Onondaga Street Syracuse, New York 13204 Director
Catholic Charities of Diocese of
Syracuse
240 E. Onondaga Street
Syracuse, New York 13202

Charles Fahey is both a priest and a social worker and has been involved in some aspect of service to the elderly for most of his priestly and professional life. He is currently Director of Catholic Charities for the Roman Catholic Diocese of Syracuse with responsibility for a variety of aging programs such as the development of residential and nursing home facilities, and social, nutuitional and recreational programs in 160 parishes.

Monsignor Fahey served in several different posts in connection with the 1971 White House Conference on Aging including chairmanship of the Special Section on Long Term Care. He is President-Elect of the American Association of Homes for the Aging. In 1972, he was awarded that organization's National Award of Honor.

He was ordained in February 1959 and named an honorary prelate in December 1971. He received a Master's degree in Social Work from the Catholic University of America in 1963. In addition to his major work assignments with Catholic Charities, Msgr. Fahey has been very active with a wide range of local, state and national health, social welfare and religious organizations. He was Chairman of the Commission on Aging of the National Conference of Catholic Charities in 1967-72 and continues to serve as a member. Also on the national level, he is a member of the National Council on the Aging, the Gerontological Society and the Academy of Certified Social Work of the National Association of Social Workers.

He is presently Chairman of the New York State Council of Catholic Charities Directors, member of the Board of his area's Comprehensive Health Planning Agency, and a member of the Board of the United Way of Onondaga County along with many other affiliations.

#### BIOGRAPHY

Name: MARTIN, John B. (Mr.)

born: 10-3-09, Grand Rapids, Mich.

Home Address:

Business Address:

7607 Glendale Road Chevy Chase, Maryland 20015 Special Consultant American Association of Retired Persons National Retired Teachers Association 1909 K Street, N.W. Washington, D. C. 20006

John Martin was appointed by President Nixon as U.S. Commissioner on Aging May 28, 1969 and as Special Assistant to the President for the Aging on Italian 24, 1969. He served in these positions until March 1973 and is now a Special Consultant to the American Association of Retired Persons - National Retired Teachers Association. He was educated at Dartmouth, A.B., in 1931; Oxford, as a Rhodes Scholar, B, Litt., 1933; and the University of Michigan Law School, J.D., 1936.

Mr. Martin has been interested and active in the field of aging for many years. He served as Vice-Chairman of the Michigan Commission on Aging from 1960 to May 1963, and as Chairman from May 1963 to March 1967. In 1959-1960, he was the Chairman of the Grand Rapids Coordinating Council on Aging. He served as a member of the National Planning Advisory Committee for the White House Conference on the Aging, held in January of 1961.

Mr. Martin served as legal secretary to the Chairman of the Securities and Exchange Commission in 1936, and as Deputy Chief of the Ohio State Division of Securities in 1941. He helped to organize and served as Deputy Director, U.S. Office of Civilian Defense, 1942-1944. In 1944, he was commissioned in the USNR, served in Europe and was discharged with the rank of Lieutenant Commander in 1946. After the War, he served as a member of the United States Prosecutor's staff at the Nuremberg War Trials.

In 1948, he was elected to the Michigan State Senate from Grand Rapids, and in 1950 was elected State Auditor General, serving until 1954.

Mr. Martin was elected Republican National Committeeman for Michigan in 1957, and again in 1960 and 1964. He served as delegate, and as Chairman of the Committee on the Executive Branch, in the 1961-62 Michigan Constitutional Convention.

#### THE WHITE HOUSE

October 1, 1974

#### WAYNE VALIS:

Dick Williams called this morning asking that we consider a Mrs. Margaret Morgan for the Aging Council or a related Advisory Council for the Aging. Said she is the wife of Gerald Morgan with Hamel, Morgan, Park, McCabe and Saunders on 1776 F Street. She apparently has been quite active in working with the elderly in her community.

Should this be checked out further?

Loraine

245-0443 (365-8053)

