

# **CHARLES J. ORLEBEKE PAPERS, 1975-77**

## **Collection Type**

Federal Records

## **Extent**

9.3 linear feet (ca. 18,600 pages)

## **Record Type**

Textual

## **Access**

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## **Processed by**

Julie C. Judkins, March 2009

## **Biography**

Charles J. Orlebeke

1934 - Born in Grand Rapids, MI

1957 - B.A., Calvin College

1960 - Master's degree in Political Science, Michigan State University

1960-61 - Fulbright Scholar, Australia

1962 - Employed by George Romney's gubernatorial campaign

1963-69 - Governor Romney's Office: 1963-66 - Administrative Assistant to Governor for Program Development; 1967-68 - Executive Assistant to the Governor for Planning and Program Development

1965 - PhD in Political Science, Michigan State University

1969-70 - Executive Assistant to Secretary Romney, Department of Housing and Urban Development (HUD)

1971 - Member of U.S. delegation to the Economic Commission of Europe Symposium on the Urban Environment

1973-75 - Dean, College of Urban Sciences, University of Illinois at Chicago

1975-77 - Assistant Secretary for Policy Development and Research, HUD

1978- ca. 1994 - Professor, School of Urban Planning and Policy, University of Illinois at Chicago; he also served as Acting Director and then Director of Student Recruitment

1983 - *Federal Aid to Chicago* published

1997 - *New Life at Ground Zero: New York, Home Ownership, and the Future of American Cities* published

## **Scope and Content Note**

Charles J. Orlebeke was nominated by President Gerald R. Ford to the position of Assistant Secretary for Policy Development and Research at the Department of Housing and Urban Development (HUD) on July 24, 1975. In this position Orlebeke spearheaded programs of research, studies, testing, and demonstrations concerned with improving the nation's communities. Research topics included: testing the feasibility of providing direct cash assistance to needy families for rental or homeownership payments; studies of fair housing and equal opportunity practices; development of techniques to lower or stabilize the costs of housing production; programs to increase housing safety and security; studies of the conservation of energy; better methods for the guidance of economic and community growth; and programs concerned with the problems of housing deterioration and neighborhood decay. Orlebeke's appointment was confirmed on August 1, 1975. Orlebeke remained in the position until January 1977 when the Ford presidency ended. Prior to his appointment as Assistant Secretary, Orlebeke previously worked at HUD from 1969 to 1972 as an assistant to Secretary George Romney.

This collection contains correspondence, memorandums, budgets, conference programs, meeting minutes, brochures, and speeches on issues related to urban policy, such as: community development, housing, urban renewal, the Urban Reinvestment Task Force (URTF), New York City finances, equal opportunity housing, the United Nations Conference on Human Settlements (HABITAT), the Experimental Housing Allowance Program (EHAP), and Section 8. In addition, a number of speeches and papers about urban policy issues that were presented at conferences by Orlebeke from 1975 to 1977 are present.

One entire series concerns the President's Committee on Urban Development and Neighborhood Revitalization, established on June 30, 1976, by President Ford to research problems in urban areas and suggest solutions to improve America's neighborhoods. Secretary of HUD Carla A. Hills chaired the Committee and Orlebeke served on it. On October 21, 1976 the Committee delivered a final report to President Ford. The collection contains Orlebeke's extensive working files on the Committee, drafts of the Committee's report, and a final copy of the report.

## Related Materials (2009)

The Bentley Historical Library of the University of Michigan holds the Charles J. Orlebeke Papers, 1962-73, which contain topical files related to Orlebeke's early career at HUD, prior to Ford's presidency. The Bentley Library also holds the George Romney Papers, which include files that show Orlebeke's work as an aide to Romney in both the gubernatorial and HUD periods.

The Ford Library holds the Michael H. Moskow Papers, 1969-1976. Moskow preceded Orlebeke as Assistant Secretary for Policy Development and Research. He held the position from 1973-75. Other related collections of interest include: James T. Lynn Papers, 1974-78 (HUD Secretary, 1973-75); Thomas Cody Papers, 1972-76 (HUD Assistant Secretary for Administration, 1974-76); David O. Meeker Papers, 1971-84 (HUD Assistant Secretary for Community Planning and Development, 1973-76); and Carla Hills Speeches, 1975-77 (HUD Secretary, 1975-77).

### **Last Modified Date**

2024-04-09

### **Subject File, 1975-77.**

(Boxes 1-16, 6.3 linear feet)

Inter-office correspondence, memorandums, HUD budgets, conference programs, speeches, conference papers, and meeting minutes. The materials relate to urban policy programs researched, designed, and implemented by HUD, as well as Orlebeke's participation in conferences and travel across the United States as an expert in urban policy and a representative of HUD. Also included is material on the transition to the Carter Administration.

Arranged alphabetically by subject.

### **Box 1 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Briefing Prospectus - Housing and Urban Development/Department of Agriculture Rural Demonstration
OPEN	Budget - Housing and Urban Development - Fiscal Year 1977 (1)-(3)

<b>Status</b>	<b>Title</b>
OPEN	Budget - Housing and Urban Development - Fiscal Year 1978 (1)-(2)
OPEN	Budget - Policy Development and Research - Fiscal Year 1976
OPEN	Budget - Policy Development and Research - Fiscal Year 1977 (1)-(3)

**Box 2 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Budget - Policy Development and Research - Fiscal Year 1977 (4)
OPEN	Budget - Policy Development and Research - Fiscal Year 1978
OPEN	California Hills/White House Policy Meeting, September 19, 1975
OPEN	Carabetta/Bella Vista / Hartford
OPEN	Community Development Block Grant Evaluation
OPEN	Community Planning and Development
OPEN	Community Planning and Development, Environmental Impact Review
OPEN	Community Planning and Development, Housing Assistance Payments (HAP), "Expected to Reside" Issue
OPEN	Community Planning and Development, Housing Assistance Plans
OPEN	Conference Paper, Government Regulations and Housing Costs, November 1976

**Box 3 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Confidentiality Dispute, Research and Development, Housing Research, Housing Assistance Research, General Accounting Office (GAO)
OPEN	Confirmation Hearings, July 30, 1975

<b>Status</b>	<b>Title</b>
OPEN	Congregate Housing Dinner, November 11, 1975 , National Conference on Congregate Housing for Older People
OPEN	Counseling Demo's and Studies (1)-(4)
OPEN	Countercyclical Bill (1)-(2)
OPEN	Denver , CO , November 29 - November 30, 1976 , Congress of Cities
OPEN	Department of Housing and Urban Development (HUD), Research/Criticism, Review, Planning
OPEN	Economic Affairs, 1975 (1)

#### **Box 4 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Economic Affairs, 1975 (2)-(3)
OPEN	Economic Affairs, 1976 (1)-(3)
OPEN	Economic Commission for Europe (ECE) Committee on Housing, Building, and Planning - Budapest October 4 - 8, 1976 ; London October 11 - 12, 1976
OPEN	Energy, General (1)-(2)
OPEN	Energy, Solar, Demo Program/Grants
OPEN	Experimental Housing Allowance Program (EHAP) and Section 8, Research and Development, Housing Assistance Research 1975 (1)

#### **Box 5 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Experimental Housing Allowance Program (EHAP) and Section 8, Research and Development Research 1975 (2)
OPEN	Experimental Housing Allowance Program (EHAP), Research and Development, Housing Assistance Research 1976 (1)-(2)
OPEN	Fair Housing and Equal Opportunity
OPEN	"Fair Share" Plans
OPEN	Federal Coordinating Council for Science, Engineering, and Technology

<b>Status</b>	<b>Title</b>
OPEN	Federal Executive Institute, December, 8 - 9, 1976, Charlottesville , VA
OPEN	Federal Housing Administration (FHA), Future Role HABITAT, "The United Nations Conference on Human Settlements," May - June 1976, Vancouver , British Columbia , Canada (1)-(5)

**Box 6 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Homeownership Policy Options
OPEN	Housing Assistance Council (1)-(2)
OPEN	Housing Block Grants (1)-(2)
OPEN	Housing Management (1)-(4)
OPEN	Housing Opportunity Plans
OPEN	Innovative Projects/Productivity (1)-(2)

**Box 7 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	International Affairs, General (1)-(2)
OPEN	Joint Center for Urban Studies of MIT/Harvard
OPEN	Labor Relations
OPEN	Lunch - American Iron & Steel Institute, October 15, 1975
OPEN	Management, Secretary's Conference, Departmental Management (1)-(2)
OPEN	Manpower Demonstration Research Corporation (1)-(2)
OPEN	National Academy of Code Administration (NACA)
OPEN	National Academy of Sciences, International Institute for Applied Systems Analysis (1)-(2)
OPEN	National Center for Housing Management
OPEN	National Housing Conference, February 29, 1976 , Statler Hilton , Washington , D.C.
OPEN	National Science Foundation

**Box 8 - Subject File**

<b>Status</b>	<b>Title</b>
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OPEN	Neighborhood Housing Services
OPEN	New Communities Task Force
OPEN	New Technology
OPEN	New York City , Finance (1)-(2)
OPEN	New York City 's Financial Crisis and Impact on Housing and Urban Development (HUD) Programs (1)-(3)
OPEN	New York City , Tishman Proposal 1976 (1)-(3)

**Box 9 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Operation Breakthrough 1975-76 (1)-(3)
OPEN	Operation Breakthrough Discussion Paper, April 1976
OPEN	People United to Save Humanity (PUSH) Contract 1975 (1)-(2)
OPEN	Policy Development and Research, Management and Personnel
OPEN	Policy Development and Research Organizations, Regional Contacts
OPEN	Program Analysis and Evaluation (1)-(2)
OPEN	Reactivation of 235, 1975

**Box 10 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Real Estate Settlement Procedures Act of 1974 (RESPA) (1)-(2)
OPEN	Redlining
OPEN	Regions, Miscellaneous (1)-(2)
OPEN	Research and Development, Product Dissemination and Transfer
OPEN	Research and Development, Community Conservation (1)-(2)
OPEN	Research and Development, Community Development and Management Research (1)-(2)



<b>Status</b>	<b>Title</b>
OPEN	Research and Development, Community Economic Development (Commerce/Labor/Department of Housing and Urban Development)
OPEN	Research and Development, Energy, Building, Technology and Standards Research, Chandler Case

**Box 11 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Research and Development, Housing Research, Basic Homes
OPEN	Research and Development, Housing Research, Tenant Management Demo, 1976
OPEN	Research and Development, Neighborhood Conservation, Monsignor Geno Baroni (1)-(2)
OPEN	Robinson Report (1)-(2)
OPEN	Roundtable, September 13, 1976 , National Urban Policy, Brookings Institution, Academy for Contemporary Problems
OPEN	Rural Development
OPEN	Secretary's (Carla A. Hills) Statements (1)-(2)
OPEN	Section 235 - Homeownership Subsidy Program (1)-(2)

**Box 12 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Section 235 - Homeownership Subsidy Program (3)
OPEN	Section 701 (1)-(2)
OPEN	Section 8 - Housing Assistance Program (1)-(3)
OPEN	Section 8 - Field Evaluation 1976, Introduction and Tabs A-E

**Box 13 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Section 8 - Field Evaluation 1976, Tabs F-J
OPEN	Section 802
OPEN	Section 815

<b>Status</b>	<b>Title</b>
OPEN	Site Search Criteria (1)-(3)
OPEN	Speech, February 23, 1976 , American Association for the Advancement of Science Symposium (AAAS), Symposium on Habitat, Boston , MA
OPEN	Speech, April 27, 1976 , American Statistical Association, Chicago , IL
OPEN	Speech, May 3, 1976 , Southern Methodist University ( SMU ) Seminar on Managing Urban Growth, Dallas , TX
OPEN	Speech, November 3 - 5, 1976 , Neighborhood Housing Services Conference, Chicago , IL
OPEN	Speech, November 9, 1976 , Massachusetts Institute of Technology (MIT), Sloan Fellows Seminar, Boston , MA
OPEN	Speech, November 11, 1976 , National Council for Urban Economic Development (CUED), Hyatt Regency, Washington , D.C. (1)-(2)
OPEN	Speech, January 20, 1976 , National Association of Home Builders (NAHB), Dallas , TX

**Box 14 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Speech, June 30, 1976 , Brookings Orientation Program, Meeting with Economic Policy Fellows, Washington D.C.
OPEN	Speech, May 24, 1976 , Annual Meeting of Baltimore Neighborhoods, Inc.
OPEN	St. Louis University Proposals/Wendel, Ten Management/Pruitt-Igoe
OPEN	Statement, June 24, 1975 , Hearings Before the Committee on Banking, Currency, and Housing, House of Representatives
OPEN	Sternlieb Rehabilitation Strategy, 1976
OPEN	Sternlieb, George
OPEN	Street Graphics
OPEN	Summary Program Data

<b>Status</b>	<b>Title</b>
OPEN	The Neighborhood Succession Process
OPEN	Transition Policy Development and Research, Summary for Carter Administration
OPEN	Transportation, Department of
OPEN	Travel, September 28 - October 2, 1975 , International City Management Association (ICMA) Conference, Seattle , WA
OPEN	Travel, October 9 - October 10, 1975 , Joint Center for Urban Studies, Boston , MA
OPEN	Travel, November 2 - 3, 1975 , National Growth Seminar, Kansas City , MO
OPEN	Travel, January 27, 1976 , Meeting with Mayor et al. regarding Rehabilitation, Louisville , KY (1)-(2)

#### **Box 15 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Travel, October 18 - 20, 1976 , Ford Campaign Trip, Illinois and Iowa
OPEN	Travel, December 6 - 7, 1976 , Neighborhood Conservation and Housing Rehabilitation (NAHRO) Workshop, Tulsa , OK
OPEN	U.S. Conference of Mayors
OPEN	Urban Consortium For Technology Initiatives (1)-(2)
OPEN	Urban Homesteading (1)-(2)
OPEN	Urban Institute
OPEN	Urban Land Institute (1)-(2)
OPEN	Urban Reinvestment Task Force, 1976 (1)-(2)
OPEN	Urban Reinvestment Task Force (URTF), Correspondence on URTF budget/Proxmire et. al. (1)

#### **Box 16 - Subject File**

<b>Status</b>	<b>Title</b>
OPEN	Urban Reinvestment Task Force (URTF), Correspondence on URTF budget/Proxmire et. al. (2)

<b>Status</b>	<b>Title</b>
OPEN	Welfare Reform 1970s, from personnel files in office
OPEN	Welfeld, Irving - In-House Debates on Subsidy Incentives/Income Determination (1)-(3)
OPEN	White House Appointees' Orientation, 9/1975
OPEN	Workshop, July 14, 1976 , National Center for Productivity, Annapolis , MD

**President's Committee on Urban Development and Neighborhood Revitalization File, 1976.**

(Boxes 16-23, 3.0 linear feet)

Proposals, Report to the President (drafts and final), memoranda, speeches, research files, correspondence, and conference programs. Materials document the background and operation of the committee, the development of the final committee Report, reactions to the Report, government organizations comprising the committee, city visits made for research purposes, and congressional hearings and other issues related to urban policy in the United States. Included is a paper by Bernard J. Carl (Acting Assistant Secretary for Policy Development and Research, 1976-77).

Arranged alphabetically by subject.

**Box 16 (Continued) - President's Committee on Urban Development and Neighborhood Revitalization File**

<b>Status</b>	<b>Title</b>
OPEN	Action (1)-(2)
OPEN	Agriculture (1)-(2)
OPEN	Background (1)-(4)

**Box 17 - President's Committee on Urban Development and Neighborhood Revitalization File**

<b>Status</b>	<b>Title</b>
OPEN	Background (5)
OPEN	Background (Advisory Council on Historic Preservation) (1)-(3)

<b>Status</b>	<b>Title</b>
OPEN	Carl, Bernard J. "Urban Crisis, Issues and Needs," paper, August 1976
OPEN	City Visits, Schedule
OPEN	City Visits, August 2, 1976 , Boston , MA (1)-(5)
OPEN	City Visits, August 3, 1976 , Cleveland , OH
OPEN	City Visits, August 6, 1976 , Baltimore , MD (1)-(2)

**Box 18 - President's Committee on Urban Development and Neighborhood Revitalization File**

<b>Status</b>	<b>Title</b>
OPEN	City Visits, August 7, 1976 , Chicago , IL
OPEN	City Visits, August 12, 1976 , Hartford , CT (1)-(2)
OPEN	City Visits, August 12, 1976 , Newark , NJ
OPEN	City Visits, August 12 - 13, 1976 , San Diego , CA
OPEN	City Visits, August 13, 1976 , New Orleans , LA (1)-(3)
OPEN	City Visits, September 9, 1976 , Oklahoma City , OK
OPEN	City Visits, August 25, 1976 , Pittsburgh , PA (1)-(3)
OPEN	Commerce (1)-(3)

**Box 19 - President's Committee on Urban Development and Neighborhood Revitalization File**

<b>Status</b>	<b>Title</b>
OPEN	Community Services Administration
OPEN	Coordinating Volunteers Serving Local Governments, City/County/Regional Government Volunteer, Programs Coordinator Program, Model I, Large Cities (1)-(2)
OPEN	Coordinating Volunteers Serving Local Governments, City/County/Regional Government Volunteer, Programs Coordinator Program, Model II, Medium Sized Cities (1)-(3)
OPEN	Coordinating Volunteers Serving Local Governments, City/County/Regional Government Volunteer, Programs Coordinator Program, Model III , Small Cities/Counties (Non-Vac) (1)-(2)
OPEN	Creation of President's Action, Preliminary Drafts (1)-(2)

<b>Status</b>	<b>Title</b>
OPEN	Domestic Council
OPEN	Einhorn, David Papers
OPEN	Environmental Protection Agency
OPEN	Federal Home Loan Bank Board
OPEN	General Correspondence, A - Z (1)-(2)

**Box 20 - President's Committee on Urban Development and Neighborhood Revitalization File**

<b>Status</b>	<b>Title</b>
OPEN	General Correspondence, A - Z (3)-(4)
OPEN	Health, Education, and Welfare (HEW), Department of (1)-(3)
OPEN	Health, Education, and Welfare (HEW), Department of, Program Summary Sheets (1)-(4)
OPEN	Hills, Carla A., Testimony, September 9, 1976 , National Commission on Neighborhoods
OPEN	Housing and Urban Development (HUD) (1)-(2)

**Box 21 - President's Committee on Urban Development and Neighborhood Revitalization File**

<b>Status</b>	<b>Title</b>
OPEN	Housing and Urban Development (HUD) (3)
OPEN	Justice
OPEN	Labor (1)-(2)
OPEN	Liaison Committe Meeting, July 7, 1976
OPEN	Liaison Committee Meeting, July 22, 1976 (1)-(2)
OPEN	National Governors' Conference
OPEN	National People's Action
OPEN	Neighborhood Commission Proposal (1)-(2)
OPEN	Neighborhood Preservation Hearings, June 14, 1976 (1)-(2)

**Box 22 - President's Committee on Urban Development and Neighborhood Revitalization File**

<b>Status</b>	<b>Title</b>
OPEN	Neighborhood Preservation Hearings, June 14, 1976 (3)

<b>Status</b>	<b>Title</b>
OPEN	Office of Management and Budget (OMB)
OPEN	President's Committee Meeting, July 21, 1976 (1)-(2)
OPEN	President's Committee on Urban Development and Neighborhood Revitalization Interim Report to the President, Drafts (1)-(6)
OPEN	President's Committee on Urban Development and Neighborhood Revitalization, Final Interim Report to the President, Summary and Press Conference, October 21, 1976 (1)-(3)
OPEN	Program Summary Results
OPEN	Proposed Meetings and Topics (1)

**Box 23 - President's Committee on Urban Development and Neighborhood Revitalization File**

<b>Status</b>	<b>Title</b>
OPEN	Proposed Meetings and Topics (2)
OPEN	Reactions to Report to the President
OPEN	Small Business Administration (1)-(2)
OPEN	Status Reports, August 20, 1976
OPEN	Transportation (1)-(3)
OPEN	Treasury
OPEN	White House Public Liaison
OPEN	White House Conference on Ethnicity and Origin, May 5, 1976 (1)-(2)