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GERALD R. FORD
FIFTH FLOOR
WASHINGTON, D.C. 20540

SECRETARY - TRANSITION

CONFIDENTIAL



THE WHITE HOUSE

WASHINGTON

National Security Decision Memorandum

TO: The Secretary of State
 The Secretary of the Treasury
 The Secretary of Defense,
 The Attorney General
 The Secretary of the Interior
 The Secretary of Agriculture
 The Secretary of Commerce
 The Director of Central Intelligence

SUBJECT: The National Security Council System

The provisions of NSDM 1 and NSDM 2, dated January 20, 1969, as amended and extended by subsequent National Security Decision Memoranda, which set forth the organization and procedures of the National Security Council System, are reaffirmed and remain in effect.

The National Security Council System shall assist me in carrying out my responsibilities for national security affairs and the National Security Council shall continue to be the principal forum for consideration of policy issues requiring Presidential determination. The operation of the National Security Council System will



continue to be under the direction of the Assistant to the President
(National Security Affairs).

cc: The Director, Office of Management and Budget
Counsellor to the President for Economic Policy
Assistant to the President for National Security Affairs
Administrator, Federal Energy Administration
Administrator, Agency for International Development
Director, Arms Control and Disarmament Agency
Chairman, Council of Economic Advisers
Chairman, Joint Chiefs of Staff
Chairman, Atomic Energy Commission
Executive Director, Council for International Economic Affairs



I

THE WHITE HOUSE
WASHINGTON

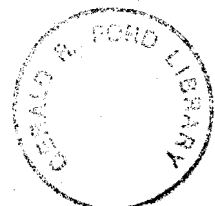
MEMORANDUM FOR

The Secretary of State
The Secretary of the Treasury
The Secretary of Defense
The Attorney General
The Secretary of the Interior
The Secretary of Agriculture
The Secretary of Commerce
The Director of Central Intelligence

SUBJECT: The National Security Council System

The National Security Council and its subordinate elements constitute the system through which I intend to exercise my authorities and responsibilities in the field of foreign and national security policy. I hereby reaffirm the structure of the National Security Council system as it is presently organized and functioning. The operation of the NSC system will continue to be under the direction of the Assistant to the President (National Security Affairs).

I further direct that communications to me relating to national security matters shall be transmitted through the Assistant to the President (National Security Affairs). Directives, instructions, and



other communications from the Assistant to the President (National Security Affairs) shall be considered to emanate from me.

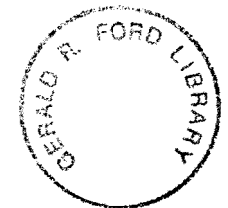
cc: The Director, Office of Management and Budget
Counsellor to the President for Economic Policy
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Administrator, Agency for International Development
Director, Arms Control and Disarmament Agency
Chairman, Council of Economic Advisers
Chairman, Joint Chiefs of Staff
Chairman, Atomic Energy Commission
Executive Director, Council for International Economic Affairs





THE PRESIDENT AND/OR THE SECRETARY OF STATE:Messages and Special Actions

	<u>Drafted by:</u>	<u>Ready by:</u>	<u>When sent:</u>
1. Statement at time of swearing in on continuity of foreign policy.	Scowcroft	3 p.m. Thursday	
2. Special Presidential messages to Heads-of-Government:	Lord - PRC Sonnenfeldt - Europeans Sisco - all others	8 a.m. Friday	Immediately after swearing in
1. Algeria	20. Luxembourg		
2. Australia	21. Mexico		
3. Belgium	22. NATO/SYG		
4. Brazil	(Rumsfeldt to deliver)		
5. Canada	23. Netherlands		
6. Denmark	24. Norway		
7. Egypt	25. OAS/SYG		
8. FRG	(Maillard to deliver)		
9. France	26. Pakistan		
10. GVN	27. Poland		
11. Greece	28. Portugal		
12. Iceland	29. PRC		
13. India	30. Romania		
14. Iran	31. Saudi Arabia		
15. Israel	32. Syria		
16. Italy	33. Turkey		
17. Japan	34. UK		
18. Jordan	35. UN/SYG - Waldheim		
19. Korea	36. USSR (Brezhnev)		
	37. Zaire		



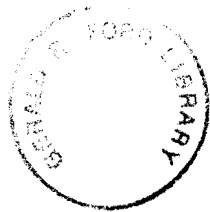
	<u>Drafted by:</u>	<u>Ready by:</u>	<u>When sent:</u>
3. Special messages from the Secretary to Heads-of Government: 1. Egypt 5. Jordan 2. FRG 6. Saudi Arabia 3. Iran 7. Syria 4. Israel 8. Turkey	Sonnenfeldt - Europeans Sisco - all others	8 a.m. Friday	Immediately after swearing in
4. Special messages from the Secretary of State to Foreign Ministers: 1. Algeria 10. Japan 2. Brazil 11. Jordan (to Rifai) 3. Cyprus 12. Mexico 4. EC Commis- 13. Pakistan sion (Ortoli) 14. PRC (Chou en-lai) 5. Egypt 15. Saudi Arabia 6. FRG 16. Turkey 7. France 17. UK 8. India 18. USSR 9. Israel	Lord - PRC Sonnenfeldt - Europeans Sisco - all others	8 a.m. Friday	Immediately after swearing in
5. Circular letter from the Secretary of State to all posts (except those in 2 through 4 above) for the Ambassador to deliver to the Foreign Minister.	Eagleburger	8 a.m. Friday	Immediately after swearing in
6. Presidential message to the armed forces	Scowcroft	Thursday noon	Immediately after swearing in
7. WSAG Meeting chaired by the Assistant to the President		<u>When:</u> 10 a.m. Friday	<u>Attendance:</u> Principals and Deputies



8. The Secretary of State calls in the following Ambassadors:

Friday, August 9

<u>Time</u>	<u>Place</u>	<u>Ambassador(s)</u>	<u>Presidential Participation</u>	<u>Other Participation</u>	<u>Briefing Responsibility</u>	<u>Talking Points Due to Secretary</u>
2:00 PM	Roosevelt Room	<u>NATO Ambassadors</u> - Belgium - Italy - Canada - Luxembourg - Denmark - Netherlands - France - Norway - Germany - Portugal - Greece - Turkey - Iceland - U. K.	Possible	Secretary Sonnenfeldt Stabler (notetaker)	EUR	8:00 AM Friday
2:45 PM	Secretary's White House Office	Japan	Possible	Secretary Hummel Sneider (notetaker)	EA	8:00 AM Friday
3:15 PM	Secretary's White House Office	Soviet Union	Possible	Secretary Sonnenfeldt Armitage (notetaker)	EUR	8:00 AM Friday
4:00 PM	Roosevelt Room	<u>Middle Eastern Ambassadors</u> - Algeria - Oman - Egypt - Qatar - Jordan - Saudia Arabia - Kuwait - Sudan - Lebanon - Syria - Libya - Tunisia - Morocco - United Arab Emirates - Yemen		Secretary Sisco Atherton (notetaker)	NEA	8:00 AM Friday
4:45 PM	Secretary's White House Office	PRC	Possible	Secretary Lord O. Armstrong (notetaker)	EA, S/P	8:00 AM Friday



<u>Time</u>	<u>Place</u>	<u>Ambassador(s)</u>	<u>Presidential Participation</u>	<u>Other Participation</u>	<u>Briefing Responsibility</u>	<u>Talking Points Due to Secretary</u>
5:15 PM	Roosevelt Room	<u>Latin America</u> - Argentina - Haiti - Chile - Honduras - Colombia - Jamaica - Barbados - Mexico - Bolivia - Nicaragua - Brazil - Panama - Costa Rica - Peru - Dominican Rep. - Trinidad - Ecuador & Tobago - El Salvador - Uruguay - Guatemala - Venezuela - Guyana - Paraguay - Bahamas		Secretary Kubisch Bowdler (notetaker)	ARA	8:00 AM Friday
6:00 PM	Secretary's White House Office	Israel	Possible	Secretary Atherton Saunders (notetaker)	NEA	8:00 AM Friday
6:30 PM	Secretary's White House Office	Vietnam		Secretary Hummel Bartley (notetaker)	EA	8:00 AM Friday





Saturday, August 10

<u>Time</u>	<u>Place</u>	<u>Ambassador(s)</u>	<u>Presidential Participation</u>	<u>Other Participation</u>	<u>Briefing Responsibility</u>	<u>Talking Points Due to Secretary</u>
9:00 AM	State Dept	<u>OAU Ambassadors</u> - Botswana - Burundi - Cameroon - Central African Republic - Chad - Dahomey - Equatorial Guinea - Ethiopia - Gabon - Gambia - Ghana - Guinea - Ivory Coast - Kenya - Lesotho	- Liberia - Madagascar - Malawi - Mali - Mauritania - Mauritius - Niger - Nigeria - Rwanda - Senegal - Sierra Leone - Somalia - Swaziland - Tanzania - Togo - Upper Volta - Zaire - Zambia	Secretary Mulcahy Blake (notetaker)	AF	2:00 PM Friday
9:30 AM	State Dept	Pakistan		Secretary Atherton Constable (notetaker)	NEA	2:00 PM Friday
10:15 AM	State Dept	Spain		Secretary Stabler Lukens (notetaker)	EUR	2:00 PM Friday
10:45	State Dept.	Iran		Secretary Atherton Naas (notetaker)	NEA	2:00 PM Friday

<u>Time</u>	<u>Place</u>	<u>Ambassadors(s)</u>	<u>Presidential Participation</u>	<u>Other Participation</u>	<u>Briefing Responsibility</u>	<u>Talking Points Due to Secretary</u>
11:30 AM	State Dept.	India		Secretary Atherton Kux (notetaker)	NEA	2:00 PM Friday
12:00	State Dept.	Romania		Secretary Sonnenfeldt Stabler (notetaker)	EUR	2:00 PM Friday



9. The Deputy Secretary of State calls in the following Ambassadors:

- | | |
|-------------------|-----------------|
| 1. Australia | 10. Laos |
| 2. Bulgaria | 11. Malaysia |
| 3. Burma | 12. New Zealand |
| 4. Czechoslovakia | 13. Philippines |
| 5. Fiji | 14. Poland |
| 6. Hungary | 15. Singapore |
| 7. Indonesia | 16. Taiwan |
| 8. Khmer Republic | 17. Thailand |
| 9. Korea | 18. Yugoslavia |

Drafting Responsibility:
Relevant Assistant Secretary

Ready by:
Friday AM

10. Under Secretary of State for Political Affairs calls in the following Ambassadors:

- | | |
|----------------|-----------------|
| 1. Afghanistan | 7. Malta |
| 2. Austria | 8. Nepal |
| 3. Bangladesh | 9. South Africa |
| 4. Cyprus | 10. Sri Lanka |
| 5. Finland | 11. Sweden |
| 6. Ireland | 12. Switzerland |

Relevant Assistant Secretary

Friday AM



(

When:

Attendance:

11. NSC Meeting

Monday AM

NSC Members

12. The President Meets with the
Joint Chiefs of Staff

Monday PM

JCS, Secretary Kissinger,
Secretary Schlesinger

Drafted by:

Ready by:

13. Preparation of briefing papers
for the President on crisis
areas (State and NSC Staff)
a) The Middle East
b) Cyprus
c) Vietnam

Relevant Assistant
Secretary

Saturday AM

14. Overview of essential foreign
policy issues

S/P and P

Saturday AM

15. Preparation of briefing books
on less critical issues, foreign
visitors scheduled, and other
upcoming events (State and
NSC Staff)

Relevant Assistant
Secretary

Tuesday PM



II. Internal -
State Department



INTERNAL - STATE DEPARTMENT

	<u>When:</u>	<u>Where:</u>
1. Secretary meets with all principals, Assistant Secretaries and Deputy Assistant Secretaries	8:30 A.M. Friday	Secretary's Conf. Room
	<u>Prepared by:</u>	<u>Ready by:</u>
2. Secretary's letter of resignation	Eagleburger	Friday A.M.
3. State Department principals' and Assistant Secretaries' letters of resignation	Relevant Principal/ Assistant Secretary (in conjunction with Dean Brown)	Friday A.M.
4. Circular telegram to all Ambassadors requesting their resignations.	Dean Brown	Friday A.M.



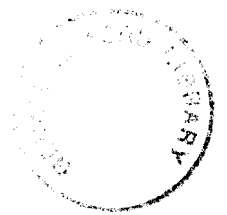
III. Intra-
Governmental Meetings



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THE SECRETARY'S
INTRA-GOVERNMENTAL
MEETINGS

<u>Who</u>	<u>When</u>	<u>Where</u>	<u>Attendance</u>
1. Senior State Department Personnel	8:30 a.m. Friday	Secretary's Conf. Rm. State Department	Secretary, Principals, Assistant Secretaries, Deputy Assistant Secretaries
2. WSAG Meeting Chaired by The Assistant to the President	10:00 a.m. Friday	White House	Principals and Deputies
3. Meeting with NSC Staff Members	After WSAG	White House	NSC Staff Members



→ 9. A17 with
letter

- Tab I Talking Points
- Tab II Immediate Issues - State
- Tab III Immediate Issues - Scowcroft
- Tab IV Memo on the NSC System
- Tab V Checklist
- Tab VI Ambassadorial Visit Schedule

Have me present at meetings

Japan trip late Nov - early Dec.
Hussein

Wednesday - Falang]

Friday 5 PM - black bag.

Tuesday

Rabin early Sept.





TOP SECRET/SENSITIVE/EYES ONLY

TALKING POINTS

-- A change in the Presidency of the United States, by its very nature (by virtue of the U.S. position of political, military and economic leadership in the world) creates uncertainty among our allies as well as our adversaries. It is vitally important to move immediately to reassure friendly foreign governments and to reaffirm our strength and purpose to potential adversaries.

-- With respect to immediate considerations of national security and the threat of attack, it is the judgment of Secretary Schlesinger and Director Colby, which I support, that there will be no strategic military initiative by the Soviet Union in the face of immediate and clear exercise of authority and leadership within the U.S. Government. Thus, I do not believe it is necessary or desirable to increase the alert status of U.S. strategic or general purpose forces.

-- The entire intelligence and military community is, however, maintaining a close watch worldwide for any indication of unusual activity which might seek to take advantage of the situation.

-- I suggest for your consideration the following scenario for the next few days designed to demonstrate clearly your assumption

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DECLASSIFIED
E.O. 12958, Sec. 3.5
NSC Memo, 11/24/98, State Dept. Guidelines
By dal, NARA, Date 1-21-03

TOP SECRET/SENSITIVE/EYES ONLY

of personal command of the national security and foreign policy apparatus:

- At the earliest moment, perhaps even Thursday night, it would be valuable for you to issue a strong statement affirming the continuity of U.S. foreign policy and announcing my continuation in the role of Assistant to the President and Secretary of State;

- On Friday morning, I would propose convening a meeting of the Washington Special Actions Group -- our senior-level crisis management group -- to discuss the transition and identify any potential problem areas, with a view to assuring appropriate contingency planning;

- On Friday afternoon I propose a circular message to all U.S. Ambassadors instructing them to approach their host governments to inform them of your assumption of the Presidency and of your intention to maintain the continuity of our relationships;

- In addition, you should send personal messages to key world leaders (e.g. our NATO allies, the USSR, PRC, Japan, etc.) expressing your commitment to continuing our relations based upon the principles that have governed them in the past. The message to our allies also would reaffirm your intention to maintain U.S.

TOP SECRET/SENSITIVE/EYES ONLY

~~TOP SECRET/SENSITIVE/EYES ONLY~~

security commitments. For those leaders to whom there are specific commitments, e.g., for state visits, you would reaffirm the invitation (Foreign visit schedule at Tab A).

- On Friday afternoon, I would call foreign ambassadors of a number of key countries into the White House to convey to them your intentions concerning continuation of our relationships. You might wish to drop in to greet a selected few.

- On Monday I suggest you convene a meeting of the National Security Council. The purpose of this meeting would be to demonstrate to the world your immediate assertion of leadership and to assert to the Council members your intent to continue the NSC system under your personal direction.

-- By early next week I will have for you summary briefing materials on:

- Major national security issues
- Potential or active crisis situations
- On-going negotiations
- Outline of 40 Committee programs
- Schedule of coming events
- Selected CIA issues
- Selected Defense Department issues

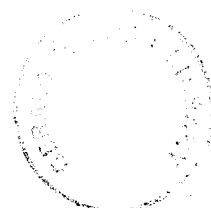
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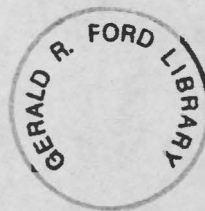
~~TOP SECRET~~/SENSITIVE/EYES ONLY

-- At some time next week I would suggest a brief meeting with the Joint Chiefs of Staff to make clear your assertion of your Commander-in-Chief responsibilities.

~~TOP SECRET~~/SENSITIVE/EYES ONLY



A



9.30 - letters

TENTATIVE FOREIGN VISITOR SCHEDULE

No state visit - Dec 15 - Jan 30

1974

August 15	King Hussein of Jordan
September	President Leone of Italy ✓
September-October	Prime Minister Rabin of Israel ✓
October 8-9	First Secretary Gierek of Poland ✓
October-November	President Sadat of Egypt ✓
November	Chancellor Kreisky of Austria ✓
December	King Hassan of Morocco ✓
October-December	President Bourguiba of Tunisia

1975

January	Sultan Qaboos of Oman
	King Faisal of Saudi Arabia
	President Frangie of Lebanon
Spring	General Secretary Brezhnev of the USSR



ii, Immediate
Issues - State



SECRET/NODIS

CHECKLIST OF ACTIONS AND DECISIONS TO
RAISE WITH PRESIDENT-DESIGNATE FORD
AT YOUR 3:00 P.M. Meeting

1. MESSAGES TO HEADS OF GOVERNMENT.

Review attached Plan of Action relating to President's and Secretary's Messages to Heads of Government. Does he wish to review messages?

2. TRADE BILL.

Markup in progress; Title IV now in form of Jackson-Vannik Amendment.

Need to indicate readiness to veto if no change in text;

Approve compromise on basis of exchange of letters regarding Soviet emigration policy between Secretary of State and Jackson.

*Tuesday
Brady*
✓

3. SALT

Resumption in Geneva planned for early September. NSC meeting and general Presidential decision on approach (probable NSDM) required in next several weeks.

4. BREZHNEV VISIT.

Next visit to US extended at last summit to take place next spring (1975); needs to be reaffirmed. (Note discussion of special summits if warranted; referred to also in final communique; but no decision required now.

✓

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E.O. 12958, Sec. 3.5
NSC Memo, 11/24/98, State Dept. Guidelines
By dal, NARA, Date 12/18/03

SECRET/NODIS



5. GIEREK VISIT

Invitation extended for October 8-9; planning in progress. Needs to be reaffirmed. ✓

6. CW: ENVIRONMENTAL WARFARE

Papers in NSC process; decisions on options required to permit Moscow summit follow-up in late August-October.

7. FAHMY VISIT

Agree to meet with him some time between August 12 and 14. *Wednesday # 17 & - ~~has~~ Working under*

8. HUSSEIN VISIT

Agree to meet with him on August 16 and give a dinner on evening of August 16. (Dinner should probably be large social occasion since Queen is accompanying Hussein.) *Friday with office*

9. RABIN VISIT

Late September or early October. It would be desirable to confirm this in his Presidential Message to Rabin. ✓

10. SADAT Visit

In November. It would be desirable to confirm this in his Presidential Message. ✓

11. RECOGNITION OF GUINEA-BISSAU

Presidential determination on recognition of Guinea-Bissau will be necessary when Portugal formally grants independence to that country. Approval of a proposed Presidential announcement will also be necessary; this might be necessary next week.



SECRET/NODIS

- 3 -

12. DIPLOMATIC RELATIONS WITH THE GDR

We have held up announcement of establishing diplomatic relations with the GDR because of harassments in the Berlin area. These have ceased. Ask his approval for going ahead now with the announcement.

13. CHINA

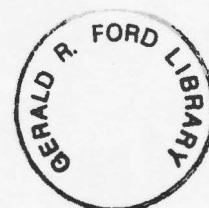
✓ Tell him about Presidential commitments on the normalization schedule as well as our general policy on the Taiwan issue. Obtain his approval for these to be re-confirmed by him to Mao and by you to Chou.

Inform him of your next planned visit to China, probably in November. Ask him whether he wishes to express at this time a general desire to visit China (date unspecified).

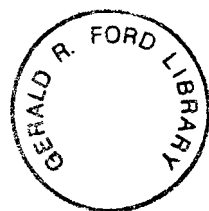
14. PRESENTATION OF CREDENTIALS

Presentation of Credentials by various Ambassadors: Spain, Syria, Indonesia, Ghana, Barbados, Costa Rica, Venezuela. This should be done as soon as possible and might be a suitable occasion for him to dramatize his involvement in the foreign policy field in the course of next week some time.

SECRET/NODIS



III. Immediate
Issues - Scowcroft



TOP SECRET

Issues of Substance for Discussion
with the Vice President

1. Negotiations with Jackson on Trade Bill

-- I mentioned this briefly yesterday, but not in any detail.

2. Vietnam

-- Ford is aware of developments but you might wish to mention our actions.

- Move a carrier in
- Warnings to PRC and USSR
- SR-71 flight
- Prepare for accelerated military consumables resupply

3. Cyprus

-- Mention of the beginning of talks today and a few words from you about U. S. management of the whole crisis would be useful.

4. Middle East

-- I brought him up to date on negotiations with Allon and Rifai. However, you might wish to discuss briefly, especially in the context of Hussein's arrival next week.

5. 40 Committee Briefing

-- You should tell the Vice President you will brief him next week on the ongoing programs of the 40 Committee. (He is thoroughly familiar with Azorian.)

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E.O. 12958, Sec. 3.5

NSC Memo, 11/24/98, State Dept. Guidelines
By dal, NARA, Date 12/18/03



latest intelligence indicates some of our signals were wrong. you may wish to dump play as a list.

NSC - Pres. commitments

TOP SECRET

- 2 -

6. Briefing on national emergency procedures and Presidential relocation

5 PM ✓
-- We should arrange for the Military Assistant to brief him on the SIOP materials which the Military Aide always carries (Ford has been briefed on the SIOP) and on Presidential relocation plans and sites.

- Briefing should probably be Friday afternoon.

7. Foreign Assistance

-- Both military and economic aid have come under heavy attack in both Houses. You might point out that you have testified before all four subcommittees but that we have a tough fight ahead, especially with respect to Vietnam.

- The House on Tuesday cut MASF for Vietnam by \$300 million.

8. Other potential items are:

- ✓ ✓
- Termination of UNC (I have not briefed on this)
 - Latin pressure on the Cuba issue (not briefed)
 - MBFR (he is fairly up to date)
 - Cambodian Credentials fight in UN (is vaguely aware)
 - Your planned travel
 - State visit to Japan
 - Turkish Opium (he is up to date and agrees with your approach to the problem)

TOP SECRET

