The original documents are located in Box 10, folder "Indochina Refugees - Interagency Task Force (1)" of the Theodore C. Marrs Files at the Gerald R. Ford Presidential Library.

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DEPARTMENT OF STATE







Dr. Theodore Marrs Special Assistant to the President The White House

Dear Dr. Marrs:

The Inter Agency Task Force is finalizing its General Resettlement Plan in an effort to provide broad guidance to the diverse groups with whom we are working to ensure the effective resettlement of Indochinese Refugees. As you know, one critical element of this Plan is to increase sponsorship offers from individuals and groups and to foster public acceptance and interest in these refugees.

I was delighted with the prospect that Chairman Eisenhower and the Advisory Committee would set as a top priority the development of a Public Media and Sponsorship Campaign to increase interest in sponsorship and resettlement activities.

I would be most interested in receiving a plan of Advisory Committee activities with respect to this effort so that the Committee and the Task Force will be able to better coordinate our joint efforts on behalf of refugee resettlement.

I look forward to receiving the Advisory Committee's Resettlement Plan at your earliest convenience.

Sincerely,

Julia Vadala Taft Director, Interagency Task Force

Dr. Theodore Marrs Special Assistant to the President The White House

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Sincerely,

Julia Vadala Taft Director, Interagency Task Force

FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
List	List of Inter-Agency Task Force - Senior Members (4 pages)	c. 1975	A

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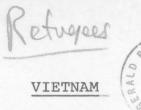
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NATIONAL ARCHIVES AND RECORDS ADMINISTRATION

NA FORM 1429 (1-98)



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WE ARE FACED WITH A GRAVE HUMAN TRAGEDY WHICH HAS RESULTED FROM THE SPEEDY COLLAPSE IN VIETNAM. THE UNITED STATES HAS RESPONDED TO THIS EMERGENCY ENERGETICALLY. SPECIFICALLY, WE HAVE:

- REDUCED THE NUMBER OF AMERICANS IN VIETNAM TO A FEW HUNDRED - A REDUCTION OF MORE THAN ABOUT 6,000 IN THE LAST TWO WEEKS.
- INSTITUTED AN AIRLIFT WHICH HAS BEEN MOVING MORE THAN <u>6,000 VIETNAMESE PER DAY</u>. MORE THAN 40,000 VIETNAMESE HAVE LEFT THE COUNTRY TO DATE.
- EXTENDED PAROLE AUTHORITY FOR UP TO <u>130,000</u> <u>VIETNAMESE</u>, INCLUDING 50,000 IN THE "HIGH RISK" CATEGORY.
 - (4) <u>HIGH RISK</u>: THOSE WHO COULD BE KILLED U.S. EMPLOYEES EMPLOYEES OF U.S. FIRMS VOLUNTARY AGENCIES UNIONS
 - (b) POL/INTELLIGENCE FIGURES/ RELIGIOUS/EDUCATIONAL
 - (c) HELPFUL IN EVACUATION
- ESTABLISHED AN INITIAL STAGING AREA IN <u>GUAM</u> AND WAKE AFTER CLARK AFB BECAME OVERCONGESTED.

- WILL ESTABLISH <u>THREE PROCESSING CENTERS</u> IN THE UNITED STATES WHICH WILL PROCESS AND ASSIST IN RESETTLEMENT ON EQUITABLE BASIS THROUGHOUT U.S., IN CLOSE COOPERATION WITH VOLUNTARY AGENCIES. ONE IS OPEN - PENDLETON. VIETNAMESE ARRIVED AT NOON. TEAMJ & VOLS READY- (HOPE
- WORKED CLOSELY WITH CONGRESS TO OBTAIN <u>FUNDING</u> FOR THIS PROGRAM. THE \$327 MILLION PACKAGE, WHICH WE HOPE FOR THIS WEEK, WILL MATERIALLY IMPROVE PROSPECTS FOR SUCCESSFUL RESETTLEMENT. FULL COOPERATION WITH H.E.W. AND OTHER AGENCIES. AIM IS FOR FULL FUNDING OF ADDED COSTS TO COMMUNITIES.
- COORDINATED OUR APPROACHES WITH PRINCIPAL <u>INTERNATIONAL AGENCIES</u> (ICEM, UNHRC, ICRC) WITH THE OBJECTIVE OF SECURING THEIR INVOLVEMENT IN RESETTLEMENT PROCESS AROUND WORLD.
- LAUNCHES A <u>DIPLOMATIC EFFORT</u> WITH OTHER GOVERNMENTS AROUND WORLD TO OBTAIN THEIR HELP IN DEALING WITH THIS HUMAN TRAGEDY.

THIS HAS BEEN OUR URGENT BLUEPRINT FOR ACTION. THE FOLLOWING ARE SOME CONSIDERATIONS WHICH HAVE GOVERNED OUR WORK:

- THE <u>CRITICAL FACTOR HAS BEEN TIME</u>. THE TASK FORCE OPENED APRIL 18.
- THE PACE HAS BEEN RAPID AND SPURRED BY <u>URGENCY</u> AND <u>UNCERTAINTY</u> OF THE SITUATION. WE HAVE NEVER KNOWN HOW MUCH TIME WE HAVE.
- THE EFFORT HAS ALSO REQUIRED A MAJOR <u>TEAM EFFORT</u>. STATE, DEFENSE, AID, USIA, INS, JUSTICE, H.E.W., LABOR TRANSPORTATION, INTERIOR, CIA, HUD. WITH RESPECT TO PRIVATE SECTOR, WE HAVE DEVELOPED CLOSE WORKING ARC, AC RELATIONS WITH VOLUNTARY AGENCIES. I AM PLEASED TO REPORT THAT WE HAVE RECEIVED SPLENDID SUPPORT FROM ALL SIDES.

OUR <u>OBJECTIVE</u> THROUGHOUT THESE AGONIZING DAYS HAS BEEN TO <u>DEAL HONORABLY</u> WITH THE TRAGEDY OF THE MOMENT IN VIEW OF OUR LONG RELATIONSHIP WITH VIETNAM AND ITS PEOPLE. WE HAVE TRIED ESPECIALLY TO BRING OUT THROUGH THE AIRLIFT VIETNAMESE WITH A SPECIAL RELATIONSHIP OF BLOOD, MARRIAGE, OR LOYALTY.

THERE WILL BE MANY PROBLEMS IN RESETTLING THESE FOREIGN ERIENDS IN OUR COUNTRY. BUT I AM CONVINCED, THE GENEROSITY AND GOODWILL OF THE AMERICAN PEOPLE WILL ONCE AGAIN OVERCOME THE IMMEDIATE OBSTACLES WHICH CONFRONT US.

* * * * * * * *

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HUMAN RESOURCES RESEARCH ORGANIZATION

May 12, 1975

nR'

300 North Washington Street Alexandria, Virginia 22314 (703) 549-3611

Ambassador Dean Brown Vietnamese Task Force National Security Council The White House Washington, D.C.

Dear Ambassador Brown:

At the suggestion of Dr. Theodore Marrs, Special Assistant to the President, I'm writing to acquaint you with some of the capabilities of HumRRO which could be of assistance in helping prepare the Vietnamese refugees for their entrance into the American community.

HumRRO is an independent, non-profit corporation devoted to the improvement of human performance through behavioral and social science research, development and consultation. We were established in 1951 as part of The George Washington University and worked exclusively under Army sponsorship for 16 years, pioneering in the development of the technology of education and training. Because of the relevance of our work to civilian problems, the sponsorship of our work was extended to other government and non-government agencies in 1967. To increase our flexibility to serve many sponsors, we left the university in 1969 to become an independent corporation. Enclosed is our <u>Annual Report for FY74</u> which indicates the scope of our program and the diversity of our current sponsorships.

I believe that HumRRO organizational experience would be helpful in making plans for an inventory of skills possessed by the refugees, in developing organized training experiences which would better qualify them for entering the American work force and in facilitating the acculturation process. While we have not sought to develop the capability to operate training programs we have been effective in defining training objectives and developing training techniques and materials in close cooperation with operating personnel.

We would appreciate your suggestion about with whom we might discuss our interests.

Cordially yours,

Meredith P. braw ford Meredith P. Crawford President

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Enclosure: Annual Report

cc: Dr. Theodore Marrs

M.P.C. CRAWFORD

300 North Washington Street Alexandria, Virginia 22314

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Over Twenty Years Of Service



Mr. Theodore Marrs Special Assistant to the President The White House Washington, D.C.



S/R:ORN:PEKELLY:FY 5/15/75 EXT 2230L S/R:FLKELL0GG

S/R:LAWIESNER

ROUTINE

E.O. 11652:

TAGS:

SUBJECT:

1. THIS IS TELEGRAPHIC LETTER GRANT IN ASSISTANCE NUMBER 1037-

OF NEW YORK, NEW YORK TO REIMBURSE FOR COSTS INVOLVED IN NECESSARY BEST EFFORT REFUGEE RESETTLEMENT AND PLACEMENT ASSISTANCE AS AUTHORIZED AND LIMITED UNDER THE PROPOSED INDOCHENA-MIGRATION AND REFUGEE ASSISTANCE ACT OF 1975 AND THE SCOPE OF WORK PROVIDED HEREIN.

2. AUTHORIZATION: THE GRANTEE IS AUTHORIZED TO EXPENDA UNDER THE TERMS OF THIS GRANT DOLS. SDD PER REFUGEE FOR COSTS INCURRED. FUNDS NOT EXPENDED FOR PROCESSING INDO-CHINA REFUGEES UNDER THIS AUTHORITY SHALL BE RETURNED TO THE U.S. GOVERNMENT.

3. DEFINITIZATION: A DEFINITIVE GRANT AGREEMENT WITH A FIXED CEILING IS CONTEMPLATED TO REPLACE THIS LETTER GRANT BY JUNE 1, 1975. IF AGREEMENT IS NOT REACHED BY THAT DATE, OR ANY EXTENSION THEREOF BY THE GRANTING OFFICER, THE GRANT MAY BE TERMINATED AT THE CONVENIENCE OF THE GOVERNMENT.

ASSE

4. SCOPE OF WORK: TO ASSEMBLE AND PUT INTO PLACE AT RESTAGING SITES OR OTHER DESIGNATED LOCATIONS THOSE PERSONNEL RESOURCES REQUIRED TO PROVIDE NORMAL AND TRADITIONAL RESETTLEMENT SERVICES TO REFUGEES FROM INDOCHINA.

INCLUDED IN THE SERVICES TO BE PERFORMED AS REQUIRED ARE: {A} COUNSELING ASSISTANCE TO REFUGEES IN THE SELECTION OF RESETTLEMENT LOCATIONS AND ARRANGEMENTS WITH SPONSORS TO PROVIDE NECESSARY FACILITIES.

{B} ASSISTANCE TO REFUGEES IN THE IDENTIFICATION OF OR DEVELOPMENT OF EMPLOYMENT OPPORTUNITIES AND THE IMPLEMENTA-TION OF THE REFUGEES EMPLOYMENT.

{C} SERVICES REQUIRED IN SECURING AND AUTHORIZING REQUIRED TRANSPORTATION FROM RESTAGING SITES TO RESETTLEMENT LOCATION.

{D} PROVISION OF FINANCIAL ASSISTANCE TO ALL REFUGEES THEY SPONSOR TO MEET REQUIREMENTS FOR EMPLOYMENT, NORMAL MEDICAL CARE, AND MAINTENANCE AND OTHER LEGITIMATE NEEDS DURING THE RESETTLEMENT PERIOD.

{E} ASSISTANCE TO THE REFUGEES IN ASSURING CONTINUING STABILITY IN EMPLOYMENT, SHELTER AND HEALTH SERVICES. {F} DEVELOPMENT OF CONTINUING RELATIONSHIPS WITH SPONSORS OR OTHER ASSISTING AUTHORITIES OR INDIVIDUALS TO MONITOR THE SUCCESSFUL IMPLEMENTATION OF THE REFUGEE RESETTLEMENT.

{G} THE VOLUNTARY AGENCY WILL STAND READY TO REASSIST THOSE REFUGEES WHO FACE IN THE FUTURE SPECIFIC RESETTLEMENT PROBLEMS.

{H} OTHER TRADITIONAL SUPPORTIVE SERVICES AS REQUIRED. U.S. GOVERNMENTAL ASSISTANCE WILL BE PROVIDED AT RE-STAGING SITES: OFFICE SPACE. TELEPHONE AND OTHER NECESSARY COMMUNICATION SERVICES. USE OF OFFICE EQUIPMENT. QUARTERS AS AVAILABLE. TRANSPORTATION AS AVAILABLE BETWEEN RESTAGING SITES AND TEMPORARY HOUSING FOR VOLAG WORKERS. ACCESS TO REFUGEES.

5. PAYMENTS OF THE INDIVIDUALLY LIMITED AMOUNTS PRIOR TO DEFINIZATION OF GRANT. PENDING DEFINITIZATION THE GRANTEE MAY, UPON ACCEPTANCE OF THIS LETTER GRANT, IN-VOICE ON A PER REFUGEE BASIS FOR ANY REFUGEES FOR UHICH PROCESSING HAS COMMENCED. INVOICES SHALL CONTAIN THE NAMES, ALIEN REGISTRATION NUMBER, AND LOCATION OF SUCH REFUGEES.

L. TERMINATION: IN THE EVENT OF TERMINATION BY THE GOVERNMENT THE GRANTEE WILL BE REIMBURSED, WITHIN THE INDIVIDUAL AND CUMULATIVE LIMITATIONS STIPULATED HEREIN, FOR ALL REFUGEES PROCESSED.

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FORM DS 322A {OCR}

7. EXECUTION: THE GRANTEE'S OBJECTIONS IF ANY OR ACCEPTANCE OF TERMS OF THIS GRANT MUST BE INDICATED BY URITTEN NOTICE RECEIVED BY THE GRANTING OFFICER AS SOON AS POSSIBLE. NEGOTIATIONS AND BILATERAL EXECUTION WILL IMMEDIATELY FOLLOW.

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8. INCORPORATIONS: STANDARD FORM 32 GENERAL PROVISIONS IS CONTEMPLATED TO BE INCORPORATED IN THE DEFINITIZED GRANT WITH EXCEPTION OF DEFAULT CLAUSE. ADDITIONAL CLAUSES FOR INCLUSION IN DEFINITIVE GRANT INCLUDE: {A} TERMINATION FOR CONVENIENCE. {B} RESETTLEMENT OF DOCUMENTATION. {C} REPORTS. {D} ALLOWABLE COSTS. {E} GRANTING OFFICER'S REPRESENTATIVE. {F} ACCOUNTING PRACTICES. {G} GOVERNMENT PROVIDED FACILITIES AND SERVICES.

LO. APPROPRIATION DATA: APPROPRIATION L95/L1143 ALLOTMENT L037 OBLIGATION NUMBER L037-

13. EXAMINATION OF RECORDS RIGHTS SHALL BE EXTENDED TO DEPARTMENTAL REPS.

12. ADVANCE OF FUNDS AUTHORIZED

IF YOU AGREE WITH THE CONTENTS OF THIS TELEGRAPHIC LETTER PLEASE INFORM OFFICE OF MR. FRANK KELLOGG, DEPARTMENT OF STATE TELEPHONE 202-632-9557. YY

THE WHITE HOUSE

WASHINGTON

May 30, 1975

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ERALD

MEMORANDUM FOR:

TED MARRS JOHN A. SHAW

FROM:

SUBJECT:

John A. Svahn

Svahn might be a good candidate to replace Brown with the Refugee Program.

Per our conversation -

June 1975

EDUCATION

1. Language Training at the Reception Centers

Language training is presently being provided by personnel of the voluntary agencies at the centers, other volunteers, and by Federal and State education personnel. In instances where a State does not have the capability of mounting a complete program or where it is otherwise inappropriate for the State to do so, the Department will provide language training directly through a private contractor.

2. Other Education and Training Activities at the Reception Centers

The Department of Labor in cooperation with State and local manpower/employment agencies is presently providing job counseling to all heads of households desiring such assistance. The counselors advise on needed retraining or updating of job credentials. This service also includes information on employment possibilities in the areas to which they will be moving, using the Department of Labor's Job Bank which lists job openings nationwide categorized by geographical skill and type of job.

3. <u>School Districts Enrolling Large Numbers of Refugee</u> Children

In order to provide transitional assistance to school districts enrolling high concentrations of refugees, the Department of Health, Education and Welfare is developing procedures to help defray special costs which may be incurred, particularly for English language instruction. These procedures will be developed in the very near future, in time to assist local school districts in their planning for the coming school year.

4. Services for School Districts

A national clearinghouse for information on special teaching resources and materials is now being established. It will disseminate information to States and school districts describing materials and resources which are particularly appropriate for the language instruction and cultural orientation of the refugee children. In instances where teaching materials have been designed especially to meet the needs of these children, the clearinghouse will distribute these materials directly to the States and school districts.

5. <u>Student Assistance to Refugees Wishing to Pursue</u> Postsecondary Education

The Basic Educational Opportunity Grants (BEOG) program and the Guaranteed Student Loan (GSL) program, which provide direct financial assistance to college, university, and postsecondary vocational students pursuing their studies at accredited institutions, will be available to refugees who meet the requirements of the programs. These funding opportunities will also be available for Vietnamese and Cambodian students who were studying in this country at the time of the fall of their respective governments and who wish to remain here.

HEALTH

Health problems which exceed the capabilities of on-site medical resources are the responsibility of the Public Health Service. Public Health Service Hospitals and Clinics have been designated to provide or arrange and pay for necessary off-site health care, and specific Public Health Service Hospitals at San Francisco, New Orleans, and Baltimore have been designated as the referral units for the reception centers. When required services are not available in Public Health Service facilities or when other considerations, such as separation of a family unit are involved, care may be authorized by Public Health Service contract or in other community facilities.

Upon release from the reception centers and resettlement in communities, direct responsibility for medical services to the Indochinese refugees by the Department of Defense and Public Health Services terminates, and health care must be obtained through community resources and facilities.

In those cases where the refugees with the help of their sponsors are unable to obtain health insurance, State Medical Assistance is available to cover medical services. Sponsors can assist the refugee in registering for medical assistance at local agencies where existing State eligibility criteria regarding the income and assets of the refugee will be applied.

WELFARE AND MEDICAL ASSISTANCE

The Department of Health, Education and Welfare encourages maximum coordination between State agencies, private organizations, and sponsors in the resettlement effort. In this way, coordinated efforts can be developed and maximum utilization made of private and voluntary efforts to help the refugees become self-supporting residents of the State. However, in order to meet the emergency needs of refugees if sponsorship arrangements do not work out, and to avoid a burden on State or local resources, welfare and medical assistance will be made available to refugees with little or no income or resources regardless of the composition of the family.

Under the Indochina Migration and Refugee Assistance Act of 1975, the Social and Rehabilitation Service of the Department of Health, Education and Welfare will provide States with 100 percent reimbursement for welfare and medical assistance to needy Vietnamese and Cambodian refugees. Full reimbursement will also be provided for administrative costs incurred by State welfare agencies in the provision of such assistance. In addition, within limitations to be defined, 100 percent reimbursement will be provided for social services which are intended to enable refugees to become self-supporting.

To avoid complete breakdowns in the sponsorship of refugees, medical assistance will be made available to needy refugees even though they do not receive financial assistance. This will enable a sponsor who may not be able to meet major medical needs which occur to continue to provide food, maintenance, shelter, and help in securing employment for a refugee family.

In general, the eligibility of refugees for welfare and medical assistance will be based on the same standards of need as apply to other residents of the State, and the amount of assistance provided will be based on the levels of payments made under the State's program of aid to families with dependent children (AFDC).

Full guidelines on welfare and medical assistance will be provided to the States early next week.

SPONSORSHIP

With certain exceptions, refugees require sponsors to assist in ensuring that the refugees do not become public charges and to help each refugee make the transition from refugee to a self-sufficient member of his community.

Sponsorship can take the form of an offer of support, employment or both. However, the sponsor must also be ready to help the refugee with some of the less tangible aspects of resettlement such as adjustment to a new culture and a new way of life. Sponsorship is not a formal, legal commitment. However, the sponsor undertakes a clear moral commitment to help the refugee to the best of his ability.

A sponsor, working through an appropriate voluntary agency, state or local government unit will be expected to:

1. Receive the refugee and his family;

2. Provide shelter and food, until the refugee becomes self-sufficient. Shelter need not be in the residence of the sponsor but must be adequate;

3. Provide clothing and pocket money;

4. Provide assistance in finding employment and in school enrollment for children;

5. Cover ordinary medical costs or medical insurance. In order to meet emergency needs, refugee families who are eligible may obtain medical assistance through state Medicaid programs. This assistance, however, in no way abrogates a sponsor's moral obligation to provide normal health assistance for refugee families.

Once employment is obtained, the sponsor will assist the refugee to locate permanent housing, acquire minimal furniture and arrange for other necessities.

MODEL FOR STATE AND LOCAL GOVERNMENT GROUP SPONSORSHIPS

1. AGREEMENT TO INITIATE GROUP SPONSORSHIP

As a first step, State and local governments interested in undertaking group sponsorship should bring together political, business, union, church and voluntary leadership to decide:

-- if group sponsorship is desirable,

--- what numbers of refugees can best be absorbed into the area or community (e.g. some considerations are labor market, housing availability, and community services),

-- how to organize a task force or appropriate mechanism to coordinate the group sponsorship. If there is enough leadership consensus to move forward, an initial contact should be made with the President's Interagency Task Force (202-632-3172).

2. ESTABLISHMENT OF A REFUGEE TASK FORCE

Having agreed to initiate group sponsorship, and after preliminary discussions with the Task Force, an operational coordinating body, representative of public and private sector organizations, should be established to set up procedures in the context of a proposal to be discussed in person with the civil coordinator of the resettlement center nearest you.

-2-

3. PROPOSAL DISCUSSION WITH TASK FORCE

The proposal will be reviewed and discussed with the Chief Civilian Coordinator and his senior staff at the resettlement center. If approved by this group the State or local representative returns to his or her homesite.

4. IDENTIFICATION AND CERTIFICATION OF SPONSORSHIP

The State or local Task Force should set up a system to solicit sponsorships. Such offers need to be checked in order to certify the ability of sponsor volunteers to perform sponsorship responsibilities. Once an adequate number of certified sponsorship offers are certified a Task Force representative should return to the Resettlement Center.

5. SIGN MEMORANDUM OF AGREEMENT

Memorandum between the State or local official and the three Interagency Task Force officials will be signed confirming the terms of the group sponsorship policies and procedures.

6. SELECT REFUGEES AND ASSIST IN TRAVEL ARRANGEMENTS

With the assistance of the Civil Coordinator Staff, the State/local representative will select refugees to participate in the group sponsorship and arrange for transportation. The costs of transportation of refugee families from the Resettlement Center to the sponsors' locations will be borne by the Federal Government.

7. SUGGESTIONS

--State or local governments may wish to consider formation of a non-profit organization to administer the resettlement program. The possibility of receiving tax-deductible contributions to defray non-reimbursable administrative expenses might be explored with the Internal Revenue Service.

-- In calling for sponsorship offers, the State or local organization should concentrate on identifying actual family sponsors, but should encourage individual offers of housing, employment, clothing, etc. as part of the total sponsorship program. These latter types of offers can be matched with possible requirements of individual family sponsors.

-3-

MODEL FOR LOCAL ORGANIZATION SPONSORSHIP

Organizations who wish to sponsor a number of refugees may wish to use the following procedure and checklist in preparing a program.

A. Undertake a survey to determine the number and kinds of jobs available in the community for the refugees.

B. Determine the approximate number of families who will undertake the temporary housing and feeding of the newly arrived families. This may also be done on a community basis where two or three families living in adjacent houses could handle a large family by splitting the housing and support burden. Another plan could utilize public and private facilities such as unused college housing and messing facilities or other centrally located buildings for group support maintenance.

C. Sub-committees should be formed to handle on the single-point of contact basis the following logistics.

1. Contact with the local voluntary agency being asked to process the families (Tab A list).

Liaison with the relocation center providing the refugees.

Meeting refugees at airports or bus stations and providing transport to sponsoring family.

2. General orientation to refugee families such as the "welcome wagon" concept.

Collection of clothing and other life support items donated by the community.

 Central point of contact for refugees seeking employment. Telephone assistance for appointments, etc.

Briefings and assistance regarding taxes deductions - medical insurance, etc. Obtaining
 driving permits - enrollment of children in schools.

5. Permanent housing assistance. When employment is secured by the refugee and he begins to have an income, the securing of permanent housing is a major step on his road to self-sufficiency. HUD projects, FHA support, and/or community-supported loans or rentals may be considered.

When your organization has familiarized itself with the above requirements soon to be needed by the refugee it is then time to contact one or more of the volunteer organizations. Your

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local chapter of a voluntary organization is the place to start. Discuss with this local office the type of individuals, skills and quantity of refugees your organization is capable of handling. We suggest your organization picks out a planning figure based on your survey. If say, 100 families are possible to resettle in your area, start with 10 families until you gain experience. You can always go back for more.

Major objective of your efforts must be to assist the refugee to become self-sufficient and prevent him from becoming a public charge.

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As of 06/05/75

US Catholic Conference Migration and Refugee Services 1312 Massachusetts Avenue, NW Washington, DC 20005 202/659-6631

American Fund for Czechoslavak Refugees 1790 Broadway Room 513 New York, NY 10019 212/265-1919

Church World Services Immigration and Refugee Program 475 Riverside Drive New York, NY 10027 212/870-2061

Lutheran Immigration and Refugee Service 315 Park Avenue South New York, NY 10010 212/677-3950

Tolstoy Foundation, Incorporated 250 West 57th Street New York, NY 10019 212/247-2922

International Rescue Committee 386 Park Avenue South New York, NY 10016 212/679-0010

American Council for Nationalities Service 20 West 40th Street New York, NY 10018 212/279-2715

Traveler's AID-International Social Services 345 East 46th Street New York, NY 10017 212/687-2747

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TO:

United Hias Service, Incorporated 200 Park Avenue South New York, NY 10003 212/674-6800

YMCA

International Division 291 Broadway New York, New York 10007 212/374-2188

. . . .

FREQUENTLY ASKED QUESTIONS -- AND THEIR ANSWERS



Q. Now long will the reception centers be in operation?

A. Those in the Western Pacific will close out as the last refugees leave for the United States, third countries or, at their own request, return to Indochina.

The four reception centers in the continental U. S. are planned as flow-through facilities through which the refugees may be properly security-checked and processed before joining their sponsors. The time involved is currently taking longer than it should, a problem the Task Force is working hard to resolve. If we are successful, the reception centers' life span may range from 90 days to perhaps 6 months.

Eglin Air Force Base in Florida will have the shortest use; it will be phased out just as soon as the speed-up in processing permits.

Q. Will there be a fifth reception site in the U. S.?

- A. We do not envision that the necessity will arise. In fact, we are planning to phase out Eglin AFB as early as it may prove feasible and to continue to refine our procedures at Pendleton, Chaffee, and Indiantown Gap so as to be able to manage with three reception centers only.
- Q. <u>Will one camp be established for "residual" refugees -- hard-to-</u> place, unskilled, illiterate, or even excludable by INS?
- A. No such facility is envisioned or planned. The voluntary agencies will continue to seek sponsors for all refugee families. The search may take longer for some families than for others, but it is extremely doubtful that the numbers will be high enough to require the indefinite management of a Defense Department installation.

The Immigration and Naturalization Service will be judging each excludable refugee on a case-by-case basis and will determine its own requirements. It should be noted that INS has found fewer than 30 refugees to be undesirable out of the first approximately 50,000 that have been checked.

-1-

Q. What is a Sponsor? What are his responsibilities?

A. A sponsor may be an individual, a family, a church, a service or other organization, or a business firm which has made a moral commitment to do everything possible to help a refugee family from the moment it arrives in the community until such time as the family is self-supporting. The Sponsor provides or arranges for shelter, food, counselling, job-seeking, and assimilation into American life. In so doing, the Sponsor has the cooperation of a Voluntary Agency.

Q. What is the role of the Voluntary Agencies?

- A. The traditional voluntary agencies (see attached list) are responsibile for the actual resettlement of the refugee families. They locate sponsors, investigate the willingness and capability of sponsors to undertake the necessary commitment, interview families and attempt to match sponsors and families in the most felicitous arrangement. Voluntary Agencies also stand ready to assist sponsors financially (with funds made available to them under the terms of their contracts with the U. S. Government) and to find secondary sponsors in the unhappy event that the original choices do not work out.
- Q. What is the role of State and Local Governments?
- A. State and local governments may act as sponsors by applying directly to the IATF and indicating how many refugee families they believe they are in a position to assist. Funds will be made available for this purpose by the IATF, which will reimburse the state or local government's resettlement expenses up to a total of \$500 per each refugee successfully resettled.

Q. What about those who want to go home?

A. The United States believes in freedom of movement; those Vietnamese or Cambodians who indicate a desire to return to Indochina are free to do so. Since the USG is not in a position to fly repatriates back to Indochina, it has called upon the UN High Commissioner for Refugees to assume his traditional role in these instances. The IATF is providing the UNHCR with the names and locations of all refugees who have expressed a wish to return.

-2-

The UNHCR, or its assigned representative, will interview each one to insure that the decision has been made voluntarily. The UNHCR requires that each refugee seeking repatriation fill out a quessionnaire which it will submit to the authorities in Vietnam. UNHCR will arrange flights for those who are accepted back through the International Committee of the Red Cross (ICRC) and/or the Inter-Governmental Committee for European Migration (ICEM), each of whom is also taking up its traditional role.

Q. What about refugees who may prefer to go to third countries?

A. Even before April 29, the USG had begun to internationalize the resettlement of the refugees, through bilateral discussions and through the UNHCR and ICEM. Several countries, notably Canada and France, have sent immigration officers to Guam and/or the reception centers. As of May 26, more than 2,000 refugees have gone to other countries, Canada, Australia, France, the Philippines, and Okinawa taking the largest numbers.

Q. What is the legal status of a refugee in the U. S.?

A. The Vietnamese and Cambodian refugees are entering as "parolees" under Section 212(d)(5) of the Immigration and Naturalization Service is issuing each one an I-94 which identifies the holder. as a Vietnamese refugee who has been paroled into the United States under Section 212(d)(5) of the Immigration and Nationality Act with authority to work.

The refugee may later seek to change his status to lawful permanent resident of the United States under Section 245 of the Immigration and Nationality Act if eligible for such adjustment or under such subsequent legislation as may be enacted by the Congress. Thereafter, he may begin the procedure leading to citizenship. The Vietnamese and Cambodians who were already in this country when their governments fell, and who wish to remain, may also seek an adjustment of status from that under which they entered (such as students or visitors) to the above. Pending the availability of this remedy, Immigration and Naturalization Service will not forcibly require them to return to their homelands. Their status will be that of aliens in "indefinite voluntary departure"

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and they will be permitted to remain indefinitely and accept full-time employment.

Q. To what public assistance benefits are the refugees entitled?

- A. All benefits to which U. S. citizens are entitled, provided they meet the same eligibility requirements. The assistance would include financial and medical assistance and related social services. The Federal Government (HEW) will reimburse the States 100% for any sums spent in this manner.
- Q. Is there a locator?
- A. We hope to have an efficient locator system some time in June which will help to find individual refugees in the restaging or reception sites. It will not be possible to locate a family once it has left USG control and joined its sponsor, however.
- Q. Is there a profile of the refugee community? What is known about skills, occupations, literacy, etc.?
- A. No one has yet been able to answer that question on the basis of a valid scientific sample. Again, in June, we hope to have enough information from the extended biographic sheets the refugees are now required to fill out to draw a definite picture of a representative number of refugees for the first time.

Q. How is the program being funded?

A. By the Indochina Migration and Refugee Assistance Act of 1975 (PL94-23) signed into law by the President on May 24. It provides 405 million dollars which will be spent as follows: \$155 million for daily maintenance at the restaging and reception centers; \$65 million for the Airlift; \$70 million for resettlement costs (furnished to VOLAGS); \$100 million for subsequent welfare and medical services; \$15 million for the movement of refugees to third countries. An additional \$98 million, made available for previous Foreign Assistance Act funds, paid for the evacuation sea and airlift and for the opening up of the restaging and reception sites.

Inter-Agency Indo-China Task Force 06/04/75

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JUN 9 7975

MEMORANDUM FOR: THE PRESIDENT

THROUGH:

Mr. Ron Nessen

FROM:

Julia Vadala Taft, Director, Inter-Agency Task Force on Indochinese Refugees (IATF)

SUBJECT:

Comments on the Kennedy Subcommittee Report

A report released today by Senator Edward Kennedy, Chairman of the Senate Judiciary Subcommittee on Refugees lists several recommendations related to the refugee program. Cited below are those recommendations with a brief statement of the Task Force position:

1. Up-Grading the Resettlement Program. Kennedy charges a lack of Presidential commitment and urges immediate upgrading of level of responsibility and Presidential concern for resettlement. He states the program is "scarcely off the ground and refugees could remain in camps for months or years."

IATF: The program has consistently received Presidential support, and the Task Force remains a White House level operation with its new director, Julia Vadala Taft, reporting to the President and his advisor for National Security Affairs. The program is off the ground and progress is impressive. In seven weeks, almost 25% of the refugees have been released to third countries or resettled in the United States.

2. Resettlement in Other Countries. The report accurately states that the Administration estimated that 20,000 refugees would resettle in third countries and charges that the much fewer numbers (1900) reflects on the slowness on the part of the President's program.

IATF: The initial progress of third country placement was disappointing. But in recent weeks the Intergovernmental Committee on European Migration has expanded its activities on Guam and at stateside reception centers to a point that 3405 persons have been released and many additional refugees are in the process of registering for third countries.

3. Voluntary Repatriation to Cambodia or South Vietnam. The Report comments on the "Administration's belated recognition of the need to provide opportunities for repatriation"but states that the Administration is working with the UN High Commissioner for Refugees.

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IATF: We have consistently supported the UNHCR's traditional role to assist in repatriation. UNHCR has representatives in Guam, Pendleton, Chaffee, Indiantown Gap, and will visit Eglin later this week to process questionnaires. Of the 131,000 refugees, approximately 1,563 have requested repatriation.

4. Better Structuring of Task Force and Transfer to HEW. The report concurs with the continuation of the Task Force headed by a Presidential appointee, but charges that HEW should be the clearly defined focal point for resettlement.

IATF: No decision has been reached on final organizational location although the shift toward domestic agency participation has been accelerating. The Director is a senior HEW official and staff support from domestic agencies, primarily HEW, is expanding.

5. Moving Refugees From Guam. The Report recommends that due to deteriorating conditions in Guam and potential typhoons that substantial numbers of refugees be processed to stateside and that an additional reception center be established.

IATF: No new centers are envisioned at this time. With current rate of out-processing in the States, Guam will have no more refugees by the end of July. In our initial directive to Guam in May, we stated Guam should get prepared to house/feed 50,000 for 3 months. We are on target.

6. Role of Voluntary Agencies. The report praises the potential of the voluntary resettlement agencies and chastises the ability of the Administration to work effectively with them.

IATF: It is fair to say that initially the Volags were unhappy with the guidance and limited planning that we were able to offer to them. This was due, by and large, to the tragic and rapid unfolding of events in Vietnam. However, once the Task Force began organizing and became fully operational, one of the first priorities was close regular liaison with the Volags; in fact, senior Task Force officials are in constant communication with the Volags through regular meetings and through daily telephone calls and visits. The principal officials of these agencies have told us they have never enjoyed such close cooperation with the Federal Government as on this issue.

7. Systematic Registration Procedures. The report also criticizes the failure of the Task Force from the outset to have uniform registration and data collection procedures.

IATF: Initially, this was a problem due to the crisis nature of the operation. Now all procedures are uniform and a major compatible data collection process is in operation.

8. Reimburse State and Local Governments for Refugee Expenses. The Report states that a clarification of HEW reimbursement policy is long-overdue.

IATF: In Congressional testimony and communications to Governors and State Welfare Agencies, the broad guidelines for reimbursement have been explained. HEW will issue regulations on reimbursement this week.

9. Training Programs for Refugees. The report charges "indecision of the Task Force and bureaucratic roadblocks" impeding the development of training programs.

IATF: English language and orientation classes are offered at each reception center. Training materials are being developed for school systems; HEW has made excellent progress in registering health professionals to ensure skills training and licensure.

10. Public Information on Refugees. The Report states that the President's Advisory Committee on Refugees should immediately launch a public information program.

IATF: The Committee already has established this as a high priority.

Two other recommendations which are outside the IATF's responsibility relate to the need for the President to establish diplomatic relations with Hanoi, Saigon and Phnom Penh and to offer them humanitarian assistance.

In general, we think the report is slanderous, based on false premises, contains more rhetoric than fact and is a disservice to the thousands of military, civilian and volunteer personnel who have dedicated extraordinarly long hours in the last seven weeks to ensure the effective movement and processing of the refugees to their new homes.

Indochina Refugee Resettlement Statistical Fact Sheet

Total Number of Refugees	131,252
Number of Refugees in Overseas Sites: Guam, Wake, Clark Air Force Base, Subic Bay, Thailand	41,022
Number of Refugees in Stateside Reception Centers or Enroute by	· .
Air	59,177
Number of Refugees Released to Third Countries	3,459
Number of Refugees Resettled into American Communities	26,935
Number of Refugees Released from Reception Centers within last 24 Hours	839

TASK FORCE STATEMENT RELEASED LAST NIGHT, SUNDAY, JUNE 8, 1975

The Interagency Task Force has not yet received a courtesy copy of the Senate Judiciary Committee's report and is thus unable to discuss it in detail. The seven weeks of our existence have not been without problems of course but the cooperation of the military and civilian departments of the Federal government, of the voluntary agencies and the private sector and of the Congress has permitted an unprecedented undertaking in so brief a time.

Today, seven weeks after the inception of the Task Force more than 130,000 human beings who very recently were fleeing for their lives can look forward to their new ones with confidence because of the unceasing efforts of the dedicated Americans who are engaged in the truly monumental resettlement task. While there continues to be ways in which we can improve a program which was developed under crisis conditions, we are satisfied now that the fundamental aspects of the program are sound, coordination with resettlement voluntary agencies is effective, and channels of communications are open to all who wish to use them.

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THE WHITE HOUSE

WASHINGTON



June 5, 1975

MEMORANDUM FOR:

FROM:

SUBJECT:

DR. THEODORE MARRS ROGER D. SEMERA

INTERAGENCY TASK FORCE MEETING, JUNE 3, 1975

<u>Refugee Processing</u> - - The number of refugees processing out of U.S. facilities has reached 875 daily. (Camp Pendleton provided over 500 of this number.) Interagency Task Force (IATF) Director Taft expressed concern at the low processing rates at the other facilities (Eglin and Ft. Chaffee). She will investigate and determine the reasons for these low rates and advise at the meeting on June 6 of action(s) taken.

Sanitary/Health Conditions (Guam) - - It was noted that current health conditions were adequate, but that Guam had the potential of becoming a very serious medical/health problem. Generally dusty conditions coupled with a lack of rain were contributing factors in a great increase in upper respiratory infections and other minor medical problems. However the crowded conditions create the potential for the spread of contagious diseases. Any such outbreak could seriously delay the movement of refugees. It was recommended by the staff medical and sanitation experts that the numbers on Guam be expeditiously reduced and that the facilities closed.

<u>Relocation from Pacific Camps</u> - - A representative of the Joint Chiefs of Staff reported that a daily release rate of 850 refugees through 1 July would permit the number of refugees on Guam to be reduced to approximately 10,000 by 15 July. (Current number in Guam: 52,810.) -- Interagency Task Force representatives will meet with Volunteer Agencies to review solutions and processing problems.

-- Statistical Summary - June 3, 1975

l. At Guam, In Pacific	52,810
2. Released into the U.S.	24,448
3. Released to other countries	2,033
In the United States/Relocation Centers	50,204

а.	Chattee	23,510
b.	Pendleton	15,633
с.	Eglin	4,391
d.	Indiantown	6,670

-- Next meeting scheduled for June 6, 1975, 4:00 p.m.

-- Unless you object I will have this memorandum distributed to the members of the President's Advisory Committee and will do so with all other reports of Interagency Task Force meetings.

June 6, 1975

MEMORANDUM FOR:

MRS. JULIA V. TAFT Acting Director, Interagency Task Force on Vietnam

FOR

FROM:

DR. THEODORE C. MARRS

SUBJECT:

Information Required

In our earlier conversations you agreed to supply me and the President's Advisory Committee clarifying statements regarding the refugee program. Specifically: (1) a clear, comprehensive description of sponsorship; (2) a policy statement on how medical expenses will be handled; and (3) guidelines and procedures for states, local committees and others wishing to sponsor refugees.

In addition, we require a key Task Force staff breakdown by area of responsibility, name, telephone number. Of particular concern is the identity of the staff person handling special or V.I.P. requests for information, locator services or sponsorship requests.

Your cooperation will be appreciated.

June 6, 1975

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DEPARTMENT OF STATE

Washington, D.C. 20520

JUN 9 7975

MEMORANDUM FOR: THE PRESIDENT

THROUGH:

Mr. Ron Nessen

FROM:

Julia Vadala Taft, Director, Inter-Agency D Task Force on Indochinese Refugees (IATF)

SUBJECT:

Comments on the Kennedy Subcommittee Report

A report released today by Senator Edward Kennedy, Chairman of the Senate Judiciary Subcommittee on Refugees lists several recommendations related to the refugee program. Cited below are those recommendations with a brief statement of the Task Force position:

1. Up-Grading the Resettlement Program. Kennedy charges a lack of Presidential commitment and urges immediate upgrading of level of responsibility and Presidential concern for resettlement. He states the program is "scarcely off the ground and refugees could remain in camps for months or years."

IATF: The program has consistently received Presidential support, and the Task Force remains a White House level operation with its new director, Julia Vadala Taft, reporting to the President and his advisor for National Security Affairs. The program is off the ground and progress is impressive. In seven weeks, almost 25% of the refugees have been released to third countries or resettled in the United States.

2. Resettlement in Other Countries. The report accurately states that the Administration estimated that 20,000 refugees would resettle in third countries and charges that the much fewer numbers (1900) reflects on the slowness on the part of the President's program.

IATF: The initial progress of third country placement was disappointing. But in recent weeks the Intergovernmental Committee on European Migration has expanded its activities on Guam and at stateside reception centers to a point that 3405 persons have been released and many additional refugees are in the process of registering for third countries.

3. Voluntary Repatriation to Cambodia or South Vietnam. The Report comments on the "Administration's belated recognition of the need to provide opportunities for repatriation"but states that the Administration is working with the UN High Commissioner for Refugees.

- 2 -

IATF: We have consistently supported the UNHCR's traditional role to assist in repatriation. UNHCR has representatives in Guam, Pendleton, Chaffee, Indiantown Gap, and will visit Eglin later this week to process questionnaires. Of the 131,000 refugees, approximately 1,563 have requested repatriation.

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THE WHITE HOUSE

WASHINGTON

June 9, 1975



MEMORANDUM FOR

<u>Lia</u>

ACTING DIRECTOR, INTERAGENCY TASK FORCE ON VIETNAM (MRS. JULIA V. TAFT)

I was most impressed by Dave Ford's responsiveness in preparing material for Governor Evans' use.

Please thank him and other appropriate folks.

Theodore C. Marrs Special Assistant to the President THE WHITE HOUSE

WASHINGTON

June 11, 1975

MEMORANDUM FOR:

CHAIRMAN EISENHOWER COMMITTEE MEMBERS

ROGER D. SEMERAD /

FROM:

SUBJECT:

INTERAGENCY TASK FORCE MEETING, JUNE 6, 1975

<u>Sponsorship</u> -- Each branch of the armed forces is in the process of establishing a group sponsorship program. The numbers that will be sponsored are not known at this time, but each program will be oriented towards identifying sponsors for refugees who had been members of the armed forces of Vietnam or Cambodia.

<u>Repatriation</u> -- It is estimated that approximately 1,300 refugees will request repatriation. Discussions are in progress as to the manner in which to segregate and hold those who have requested repatriation.

<u>Relocation Center Operations</u> -- A management review of the operations at Camps Chaffee and Pendleton has been completed. A comprehensive bilingual guide is in preparation and will be distributed shortly. The guide will explain features of life and customs in America, along with information on social issues and administrative procedures.

<u>Volunteer Agencies</u> -- According to the management review, volunteer agencies continue to have numerous problems in handling the refugee load and remain understaffed at the four centers. Task Force representatives will assist in finding qualified personnel for hire by the volunteer agencies and attempt to provide volunteer support as available.

It was noted that a continuing requirement exists for sponsors. A public information effort is planned by the Task Force to encourage greater citizen participation. <u>Note:</u> Advisory Committee Members interested in participating in an effort to publicize the need for additional sponsors may call Jim Delaney to effect coordination and receive additional materials.

Task Force has made a special computer run to identify potential sponsors for problem placements, identified as single, former military and large families. Printouts of this run have been made available to the volunteer agencies.

<u>Problems in Resettlement</u> -- There have been reports from the volunteer agencies that a number of non-immigrants who had entered the United States prior to April 1975 were requesting assistance from the volunteer agencies. These individuals are identified by the Immigration and Naturalization Service as "asylees". Since they do not have the same legal standing as the refugees the Task Force is considering what governmental assistance, if any, may be authorized.

Statistical Summary -- As of June 8, 1975.

1.	Guam, in Pacific	43,158
2.	Released into U.S.	26,935
3.	Released to other countries	3,405
	In the U.S./Relocation Centers	56,667
	a. Chaffee 23.036	

a.	Chaffee	23,030
Ъ.	Pendleton	16,235
c.	Eglin	4,273
d.	Indiantown Gap	13,123

Next meeting of Interagency Task Force will be Tuesday, May 10, 1975, at 4:00 p.m.

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR:

CHAIRMAN EISENHOWER COMMITTEE MEMBERS

ROGER D. SEMERAD

FROM:

SUBJECT:

INTERAGENCY TASK FORCE MEETING, JUNE 11, 1975

R.F.Ie

<u>Release of Refugees</u> -- During the last 24-hour reporting period 925 refugees were released into the U.S. and to other countries. This is the highest number in any 24-hour period to date.

<u>Repatriation</u> -- There has been no significant change in the number of refugees requesting repatriation. The United Nations High Commission for Refugees (UNHCR) has approved the United States' proposal to consolidate at designated locations refugees who have requested repatriation. Refugees in the Pacific area who are to be repatriated will be moved to Wake Island, and the refugees in the Continental United States will be moved to a site yet to be designated in the United States.

<u>Refugee Orientation Booklet</u> -- An initial printing of 100,000 copies of the bilingual information/orientation booklet will be completed by June 20, 1975. The booklet will be distributed directly to all refugees in the camps and sufficient numbers made available to the volunteer agencies to permit distribution to refugee families and sponsors.

<u>Sponsorship</u> -- A number of additional municipal governments have expressed interest in sponsoring groups of refugees. Announcement of the specific communities and numbers must be delayed pending the completion of discussions.

Statistical Summary -- As of June 11, 1975.

1.	Guam, in	Pacific	38,491
2.	Released	into U.S.	29,244
3.	Released	to other countries	3,568

In the U.S./Relocation Centers

a.	Chaffee	22,894
Ъ.	Pendleton	17,449
с.	Eglin	4,418
d.	Indiantown Gap	14,747

Next meeting of Interagency Task Force is scheduled for Tuesday, June 17, 1975.

THE WHITE HOUSE WASHINGTON June 18, 1975

MEMORANDUM FOR:

JACK MARSH

FROM:

RUSS ROURKE R

I spoke with Julia Taft, Acting Director, Inter-Agency Task Force on Refugees. At noon today they will put out a press release concerning the wind down of refugee activities on Guam. Because of the typhoon threat and the criticism re tent camp living, they will have reduced the number of refugees on Guam to 10,500 by June 24. The 10,500 will be housed in fixed facilities, thereby assuring a greater degree of protection during any typhoon.

This Guam wind down will create a concurrent "bubble" for a period of several days to two weeks in the various relocation centers in the United States.

The following centers will experience short term escalation:

-- Camp Pendleton + 500

-- Eglin + 1,000

-- Fort Chaffee + 1,000

-- Indiantown Gap + 2,000

Julia's office is contacting all appropriate Hill offices this morning (McClellan, Sikes, Scott, etc.) to pre-advise of this anticipated action.

Every effort will be made to speed up the relocation of refugees from the aforementioned centers in order that the agreed upon ceilings can be brought back into line at the earliest possible date.

cc: Ted Marrs