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APPROVED
OCT 1 - 1976

THE WHITE HOUSE
WASHINGTON
September 30, 1976

ACTION

Last Day: October 5

posted
10/2/76
archives
10/4/76

MEMORANDUM FOR THE PRESIDENT
FROM: JIM CANNON *JAC*
SUBJECT: H.R. 15193 - District of Columbia
Appropriation Act, 1977

Attached for your consideration is H.R. 15193, sponsored by Representative Natcher.

The enrolled bill appropriates \$1,483,903,800 for the activities of the Government of the District of Columbia for fiscal year 1977.

A detailed discussion of the provisions of the enrolled bill is provided in OMB's enrolled bill report at Tab A.

OMB, Max Friedersdorf, Bill Seidman, Alan Greenspan, Counsel's Office (Kilberg) and I recommend approval of the enrolled bill.

RECOMMENDATION

That you sign H.R. 15193 at Tab B.





EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

SEP 28 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 15193 - District of Columbia
Appropriation Act, 1977
Sponsor - Rep. Natcher (D), Kentucky

Last Day for Action

October 5, 1976 - Tuesday

Purpose

Appropriates \$1,483,903,800 for the activities of the Government of the District of Columbia for fiscal year 1977.

Agency Recommendations

Office of Management and Budget	Approval
District of Columbia	Approval (informally)

Discussion

This enrolled bill provides Federal payments and loans of \$363,796,400 for the District of Columbia and appropriates District of Columbia funds in the amount of \$1,120,107,400. Only the Federal payments and loans are included in the Federal budget.

The following compares the enrolled bill with House and Senate appropriations subcommittee allocations under the second concurrent resolution on the budget:

1977 Budget Authority
(in millions of dollars)

<u>House Target</u>	<u>Senate Target</u>	<u>Enrolled Bill</u>
364	400	364

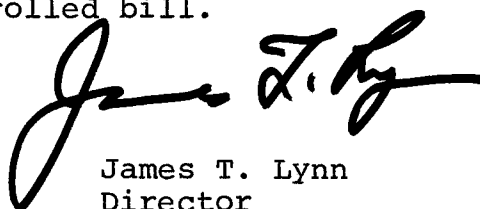
The bill provides: (1) Federal payments of \$262,504,400, a decrease of \$20.2 million from the budget request, and (2) Federal loans for capital improvements in the amount of \$101,292,000, a decrease of \$12.9 million from the budget request. The reduction in the Federal payment represents savings made possible because of Congressional cuts in several city budget requests, predominantly for staff and the D. C. contribution to Metrobus operating subsidies. The decrease in Federal loans reflects the deletion of several city construction projects which, in the opinion of the Congress, had not progressed to a point warranting inclusion in the District's construction program.

Total Federal funds for 1977 (Federal payments and loans for capital outlays) are \$100.8 million below the amounts appropriated for 1976. While Federal payments have increased slightly over 1976 levels, the dramatic decrease results from a trailing off of D. C. borrowing from the Treasury, consistent with the Home Rule authority to borrow on the open market for new city projects. The bill will reduce projected 1977 outlays by an estimated \$4.2 million.

The enrolled bill reflects a continuing deep interest on the part of Congressional appropriations committees in setting city budget priorities and in scrutinizing city budget procedures. Overall, District of Columbia funds (not included in the Federal budget totals) are reduced by \$8 million. The Congress has added one construction project which the city had not requested. It has redirected budgeted funds in an effort to further improve health and welfare services in the District, restored city reductions to police and public safety activities, and "mandated" a bus fare increase by denying the city's request for its full subsidy payment to the regional transportation authority.

Recommendation

I recommend that you sign the enrolled bill.



James T. Lynn
Director

THE CHAIRMAN OF THE
COUNCIL OF ECONOMIC ADVISERS
WASHINGTON

September 30, 1976

MEMORANDUM FOR JAMES M. CANNON

FROM: ALAN GREENSPAN

SUBJECT: H. R. 15193 - District of Columbia Appropriations
Act, 1977

This is in response to your request for the views of the Council of Economic Advisers on H. R. 15193, the District of Columbia Appropriations Act.

The District of Columbia Appropriations Act appropriates \$1.5 billion for the activities of the District of Columbia Government during fiscal year 1977. \$364 million of this amount is for Federal payments and loans covered in the Budget, and I am pleased to see that this figure is about \$100 million below last year's appropriation. This cut reflects the desire of the Congress (as expressed in the District of Columbia Self-Government and Governmental Reorganization Act of 1975) to allow the District to issue its own obligations to fund capital projects, thus phasing out its reliance on borrowings from the U. S. Treasury, I heartily endorse this movement toward self-sufficiency in financing the District Government's operations.

My only reservation with regard to the bill concerns the wisdom of reducing Federal support for the District's share in the Metro system's operating subsidies. This provision has the laudable objective of encouraging fiscal discipline within the District Government and Metro itself. However, other things equal, this may very well result in another increase in fares which will further discourage use of public transportation services and encourage increased use of private automobiles. In the case of public transportation, some combination of subsidized fares and higher taxes on automobile use is probably necessary to meet the objectives of environmental quality, energy conservation, and distributional equity. I trust that some consideration was given to these issues in the Congress.

On balance, however, I have no objection to the appropriation bill and I recommend that the President sign it.



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: September 29

Time: 445pm

FOR ACTION: Steve McConahey cc (for information): Jack Marsh
 Max Friedersdorf Jim Connor
 Hebbie Kilberg Alan Greenspan Ed Schmults
 Robert Hartmann
 Bill Seidman

FROM THE STAFF SECRETARY

DUE: Date: September 30

Time: 500pm

SUBJECT:

H.R. 15193-District of Columbia Appropriation Act, 1977

ACTION REQUESTED:

- | | |
|---|---|
| <input type="checkbox"/> For Necessary Action | <input type="checkbox"/> For Your Recommendations |
| <input type="checkbox"/> Prepare Agenda and Brief | <input type="checkbox"/> Draft Reply |
| <input checked="" type="checkbox"/> For Your Comments | <input type="checkbox"/> Draft Remarks |

REMARKS:

please return to judy johnston, ground floor west wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
For the President

EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503



SEP 28 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 15193 - District of Columbia
Appropriation Act, 1977
Sponsor - Rep. Natcher (D), Kentucky

Last Day for Action

October 5, 1976 - Tuesday

Purpose

Appropriates \$1,483,903,800 for the activities of the Government of the District of Columbia for fiscal year 1977.

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This enrolled bill provides Federal payments and loans of \$363,796,400 for the District of Columbia and appropriates District of Columbia funds in the amount of \$1,120,107,400. Only the Federal payments and loans are included in the Federal budget.

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1977 Budget Authority
(in millions of dollars)

<u>House Target</u>	<u>Senate Target</u>	<u>Enrolled Bill</u>
364	400	364

THE WHITE HOUSE

WASHINGTON

September 30, 1976

MEMORANDUM FOR: JIM CAVANAUGH
FROM: MAX L. FRIEDERSDORF *M. L.*
SUBJECT: HR 15193 - D.C. Appropriation Act, 1977

The Office of Legislative Affairs concurs with the agencies that the subject bill be approved.

Attachments

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: September 29

Time: 445pm

FOR ACTION: Steve McConahey cc (for information): Jack Marsh
 Max Friedersdorf Jim Connor
 Bobbie Kilberg Alan Greenspan Ed Schmults
 Bill Seidman

FROM THE STAFF SECRETARY

DUE: Date: September 30

Time: 500pm

SUBJECT:

H.R. 15193-District of Columbia Appropriation Act, 1977

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

*APPROVE
RBP*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please

James M. Cannon

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1977

AUGUST 10, 1976.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. NATCHER, from the Committee on Appropriations, submitted the following

REPORT

together with

ADDITIONAL VIEWS

[To accompany H.R. 15193]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the District of Columbia for the fiscal year ending September 30, 1977.

SUMMARY OF BILL

The Committee recommends appropriations in Federal funds totaling \$372,707,000 for fiscal year 1977. Appropriations from District of Columbia funds recommended total \$1,118,859,800 for 1977.

A summary of the recommendations follows:

Federal funds:

Federal payment.....	\$270,000,000
Payment for Federal water and sewer services.....	2,707,000
Federal loans for capital outlay.....	100,000,000
Total.....	<u>372,707,000</u>

District of Columbia funds:

Operating expenses.....	1,083,065,100
Capital improvements.....	35,794,700
Total.....	<u>1,118,859,800</u>

BUDGET ESTIMATES CONSIDERED

Estimates considered by the Committee were contained in the President's budget for 1977 (House Document No. 94-343) transmitted to the Congress on January 21, 1976, and the Budget of the District of Columbia (House Document No. 94-514) transmitted to the Congress on June 2, 1976.

A comparative summary of the appropriations recommended by the Committee follows:

SUMMARY OF BILL

Bill page No.	Report page No.	Agency and item	Bill compared with—				
			(4)	(5)	(7)	(8)	
(1)	(2)	(3)	New budget (obligational) authority, fiscal year 1976	Budget estimates of new obligational authority, fiscal year 1977	New budget (obligational) authority recommended in bill	New budget (obligational) authority, fiscal year 1976	Budget estimates of new obligational authority, fiscal year 1977
FEDERAL FUNDS							
2	7	Federal payment.....	\$248,948,700	\$280,000,000	\$270,000,000	+\$21,051,300	-\$10,000,000
2	7	Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	5,688,000	2,707,000	2,707,000	-2,981,000	
2	10	Loans to the District of Columbia for capital outlay.....	210,000,000	114,187,000	100,000,000	-110,000,000	-14,187,000
		Total, Federal funds.....	464,636,700	396,894,000	372,707,000	-91,828,700	-24,187,000
DISTRICT OF COLUMBIA FUNDS							
3	15	Operating expenses.....	1,042,142,700	1,092,280,900	1,083,065,100	+\$40,922,400	-9,215,800
8	29	Capital outlay.....	117,706,500	35,794,700	35,794,700	-81,911,800	
		Total, District of Columbia funds.....	1,159,849,200	1,128,075,600	1,118,859,800	-40,989,400	-9,215,800

ESTIMATES AND RECOMMENDATIONS

GENERAL STATEMENT

The fiscal year 1977 budget considered by the Committee, of necessity, was based on the 1976 budget estimates rather than on final action by Congress. Due to the late submission of the 1976 budget, the Congress was unable to process and finally enact the bill until late in June 1976. Numerous adjustments have been necessary in the 1977 estimates to reflect the final action on the 1976 budget which included funding for the transition period, July 1 through September 30, 1976. Other adjustments have had to be made due to the omission of funding by the city in the 1977 budget for new positions and programs requested and subsequently allowed in the 1976 budget. Approximately \$2,400,000 has been provided over the budget estimates for restoration of base reductions and annualization of pay and other costs. The Committee is deeply concerned that a budget would be prepared and submitted to the Congress without any provision for the continuation of programs or positions in a subsequent year.

FEDERAL FUNDS

A total appropriation of \$372,707,000 in Federal funds is recommended for fiscal year 1977 which is \$24,187,000 less than requested, and \$91,929,700 below the 1976 level. Federal funds provided for fiscal year 1976 totaled \$464,636,700.

A summary of the requests and recommendations follows:

FEDERAL FUNDS

Item	Appropriation, 1976	Estimate, 1977	Recommended, 1977
Federal payment.....	\$248,948,700	\$280,000,000	\$270,000,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	5,688,000	2,707,000	2,707,000
Loans to the District of Columbia for capital outlay.....	210,000,000	114,187,000	100,000,000
Total, Federal funds.....	464,636,700	396,894,000	372,707,000

Federal payment.—The Committee recommends a Federal payment of \$270,000,000 for fiscal year 1977, which is \$10,000,000 less than requested. The budget proposed a Federal payment of \$280,000,000, the amount authorized for fiscal year 1977 in the Home Rule Act (Public Law 93-198). The allowance is \$21,051,300 above the fiscal year 1976 Federal payment of \$248,948,700.

Payment in lieu of reimbursement for charges for water and sewer services.—A total of \$2,707,000 in Federal funds is recommended for 1977 as a payment to the District of Columbia in lieu of reimbursements for charges for water, water services and sanitary sewer services furnished to Federal facilities at the seat of government.

Federal loans for capital outlay.—The Committee recommends a loan appropriation of \$100,000,000 to finance the capital improvements program recommended in this and prior year bills. The budget proposed a total of \$114,187,000. Due to the uncertainty of when the city will be able to issue bonds to finance the capital outlay program, the Committee is recommending the same language as was in the 1976 Act permitting the continuation of Federal loan authority.

DISTRICT OF COLUMBIA FUNDS

The Committee recommends a budget totaling \$1,118,859,800 for fiscal year 1977 which is \$9,215,800 less than requested and a net decrease of \$40,989,400 below 1976 appropriations. The budget estimates totaled \$1,128,075,600. A total of \$1,159,849,200 was appropriated for 1976. Details of the Committee's recommendations are explained in later sections of this report.

A summary of the requests and recommendations for 1977 follows:

DISTRICT OF COLUMBIA FUNDS—SUMMARY

Item	Estimate	Recommended	Decrease
Operating expenses.....	\$1,092,280,900	\$1,083,065,100	-\$9,215,800
Capital outlay.....	35,794,700	35,794,700
Total, District of Columbia funds.....	1,128,075,600	1,118,859,800	-9,215,800

DELAYS IN PROCESSING BUDGET

As was detailed in the report on the recently enacted fiscal year 1976 Appropriations Act, there has been an inordinate delay in the submission of the 1976 and 1977 budgets. The amended budget for the fiscal year 1976 beginning July 1, 1975 was not received by the Congress until May 6, 1976. The bill was considered in the House on May 26, in the Senate on June 17, the conference report was agreed to on June 28 and 29, and became law on June 30 when it was signed by the President. The 1977 budget was received on June 2 and hearings commenced on June 8 and were concluded on June 18.

The Committee has been advised by District officials that the city is on a schedule for the formulation of the fiscal year 1978 budget to enable transmittal to the Congress by mid-February 1977. If timely action is not forthcoming, the Committee will feel constrained to recommend legislation setting a date certain for the submission of annual city budgets.

MOUNTING DISTRICT DEBT

The Committee reiterates its concern over the cost of government at all levels, the Federal Government, State governments and county and city governments, and especially the financial problems that many of the large cities are encountering. Of particular concern is the District's growing debt-load at a time when the city's population continues to decline.

The District government, as of April 30, 1976, owed the Federal Treasury approximately \$1.1 billion, primarily for loans drawn down to finance long-term improvements to the city's physical plant, and it is estimated this outstanding debt will increase to \$1.3 billion by September 30, 1976. It is alarming that Washington's per capita debt of \$1,460 per person will rise to \$1,762 per person as of September 30, which is almost equal to New York's per capita debt of \$1,767 per person, as well as the expectation that by 1981 Washington's debt-load is expected to almost double.

In addition to the current debt of \$1.3 billion to the Federal Treasury for capital projects, the District does not have a funded pension plan for policemen and firemen and the teachers' plan is only partially funded. The unfunded liability for these pension plans is approximately \$1.8 billion and is expected to increase to \$16.8 billion by the year 2010, at which time it is estimated pension payments for policemen and firemen will be approximately 110 percent of the payroll.

This ever mounting debt of the city is one that must be addressed by both the city and the Congress. The Committee is aware of the concern of the House and Senate District Committees in this regard. This Committee will address the problem in more detail during the hearings on the fiscal year 1978 budget.

TOTAL RESOURCES

It is estimated a total of \$1,481,897,100 and 47,493 positions will be available to the District of Columbia Government during the next fiscal year. These figures include the appropriations from District funds recommended in this bill, Federal grants, other grants, and reimbursements. The financing of appropriations from District funds is from the Federal payment, revenue sharing funds, and revenues accruing from various District taxes and fees.

A summary of these resources by appropriation title follows:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1977

(Dollar amounts in thousands)

Item	Recommended in bill (District of Columbia funds)		Federal grants		Grants, reimburse- ments, and other		Total resources	
	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount
Operating expenses:								
General operating expenses	3,244	\$112,870.7	3,892	\$116,312.7	433	\$13,624.8	7,569	\$242,808.2
Public safety	10,154	247,160.4	47	1,277.8		3,721.3	10,201	252,159.5
Education	11,510	245,287.7	1,744	47,692.8	30	1,331.6	13,284	294,312.1
Recreation	754	17,674.4	6	1,683.2	84	6.5	844	19,364.1
Human resources	9,043	267,955.8	1,648	146,190.8	95	386.6	10,786	414,533.2
Transportation	1,421	25,810.9	37	1,075.7		1,437.7	1,458	28,324.3
Environmental services	2,975	69,078.0	96	1,830.2	280	2,320.2	3,351	73,228.4
Personal services (policemen, firemen, and teachers)		16,245.0						16,245.0
Settlement of claims and suits		143.1						143.1
Repayment of loans and interest		80,839.1						80,839.1
Total, operating expenses	39,101	1,083,065.1	7,470	316,063.2	922	22,828.7	47,493	1,421,957.0
Capital outlay		35,794.7		24,145.4				59,940.1
Grand total	39,101	1,118,859.8	7,470	340,208.6	922	22,828.7	47,493	1,481,897.1

FINANCING OF TOTAL RESOURCES

As is shown in the tabulation above, a total of \$1,481,897,100 will be available for the operation of the city during fiscal year 1977, of which approximately 50 percent, or \$738,915,600 will be financed from the various Federal funds available to the District including those recommended in the accompanying bill as well as Federal grants. The

remaining 50 percent will be derived from local revenue sources. A summary of both Federal and local source revenues is shown below:

Item	Amount
Federal funds:	
Federal payment	\$270,000,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	2,707,000
Federal loans for capital outlay	100,000,000
Revenue sharing	26,000,000
Subtotal (included in this bill)	398,707,000
Federal grants	340,208,600
Subtotal	738,915,600
Local and other revenue sources:	
Local taxes, fees, charges and other collections	786,455,000
Cash on hand and accounts payable	3,903,100
Grants, reimbursements, and other	22,828,700
Capital outlay adjustment	-64,205,300
Subtotal	748,981,500
Grand total	1,487,897,100
Less permanent appropriations	16,000,000
Net grand total	1,481,897,100
¹ Composed of the following:	
Judgments	\$1,000,000
Restorations	1,000,000
Refunds	4,000,000
Total	6,000,000

FEDERAL PAYMENT

The Committee recommends a Federal payment of \$270,000,000 to the General Fund, a reduction of \$10,000,000 in the amount requested. The budget proposed the appropriation of the full authorized payment for fiscal year 1977 of \$280,000,000. Also recommended is \$2,707,000 in lieu of reimbursement for water and sewer services provided the Federal Government.

A comparative summary of the allocations recommended follows:

FEDERAL PAYMENT

Item	Appropriation, 1976	Estimate, 1977	Recommended, 1977
Federal payment	\$248,948,700	\$280,000,000	\$270,000,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	5,688,000	2,707,000	2,707,000
Total	254,636,700	282,707,000	272,707,000

The recommended Federal payment to the General Fund is \$21,051,300 more than the 1976 allowance. As is shown in the follow-

ing table, the Federal payment recommended represents 38.7 percent of the anticipated local collections during fiscal year 1977.

The table referred to follows:

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL FUND LOCAL COLLECTIONS

[Dollar amounts in thousands]

Fiscal year	Federal payment appropriated (general fund)	Local general fund collections	Federal payment as a percentage of local general fund collections
1951	\$9,800	\$97,866	10.0
1952	10,400	102,388	10.2
1953	10,000	104,823	9.5
1954	11,000	105,456	10.4
1955	20,000	114,808	17.4
1956	18,000	122,302	14.7
1957	20,000	137,280	14.6
1958	20,000	144,745	13.8
1959	25,000	149,751	16.7
1960	25,000	162,858	15.3
1961	25,000	167,986	14.9
1962	30,000	181,615	16.5
1963	30,000	205,298	14.6
1964	37,500	215,804	17.3
1965	37,500	230,995	16.2
1966	44,250	256,398	17.3
1967	58,000	272,906	21.3
1968	70,000	301,767	23.2
1969	89,365	341,033	26.2
1970	116,166	388,542	29.9
1971	131,000	432,010	30.3
1972	173,654	458,523	37.9
1973	181,500	505,276	35.9
1974	187,450	534,253	35.1
1975	226,200	554,222	40.8
1976	248,949	623,500	39.9
1977 estimate	280,000	698,240	40.1
1977 recommended	270,000	698,240	38.7

DISTRICT OF COLUMBIA GENERAL FUND LOCAL COLLECTIONS

It is estimated that local general fund collections will total \$698,240,000 in fiscal year 1977, which when added to estimated income accruing to the other funds will provide a grand total of \$786,455,000. A summary of the major sources of these revenues, by fund, follows:

District of Columbia local collections

General fund:	Thousands
Property taxes	\$168,760
Sales taxes	224,730
Income taxes	233,030
Other taxes	22,750
Charges and miscellaneous revenues	48,970
Subtotal	698,240
Highway fund—gasoline tax, licenses, and other	41,470
Sanitary sewage works fund—service charges	26,580
Water fund—service charges	19,900
Metropolitan area sanitary sewage works fund—service charges	265
Total	786,455

HISTORY OF FEDERAL PAYMENT

The usual history of the Federal payment and its relationship to the General Fund is shown below. It will be noted that in 1967 the Federal payment was \$58,000,000 and represented 18.23 percent of

the total operating budget of \$318,057,766. The Federal payment proposed for 1977 is \$270,000,000 and represents 27.26 percent of the total recommended budget of \$990,120,400 financed from the General Fund. The population of the city in 1960, according to the 1960 census, was 763,956. The 1970 census showed a decline to 756,510. The latest population estimate provided by the Census Bureau is 723,000.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATION TO THE GENERAL FUND

Fiscal year	Appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1921	\$21,474,271	\$12,256,178	\$9,218,093	42.92
1922	22,977,411	13,784,648	9,192,763	40.00
1923	23,833,043	14,430,265	9,402,778	39.45
1924	23,903,755	14,463,330	9,440,425	39.49
1925	31,175,672	22,030,317	9,145,355	29.33
1926	31,139,730	22,139,638	9,000,082	28.90
1927	33,951,478	24,950,987	9,000,491	26.51
1928	34,894,148	25,892,358	9,001,790	25.79
1929	35,957,970	26,957,753	9,000,217	25.03
1930	40,694,306	31,694,306	9,000,000	22.12
1931	45,625,286	36,125,252	9,500,034	20.82
1932	43,840,022	34,339,911	9,500,111	21.67
1933	39,626,998	31,851,847	7,775,151	19.62
1934	29,700,737	24,000,708	5,700,029	19.19
1935	34,620,004	30,080,709	4,539,295	13.11
1936	38,295,953	32,588,424	5,707,529	14.90
1937	40,182,768	35,177,768	5,005,000	12.46
1938	41,143,818	36,118,792	5,025,026	12.21
1939	40,494,451	35,494,451	5,000,000	12.35
1940	41,777,885	35,777,768	6,000,117	14.36
1941	43,136,909	37,136,909	6,000,000	13.91
1942	47,401,269	41,401,269	6,000,000	12.66
1943	49,422,932	43,422,932	6,000,000	12.14
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,598,125	56,599,125	6,000,000	9.58
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.45
1949	86,017,985	75,017,985	11,000,000	11.79
1950	98,331,275	87,331,275	11,000,000	11.49
1951	103,924,822	94,124,822	9,800,000	9.53
1952	121,265,978	110,865,978	10,400,000	8.88
1953	113,589,327	103,589,327	10,000,000	8.30
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,579,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	199,522,707	174,522,707	25,000,000	12.52
1962	209,571,780	179,571,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	13.35
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.14
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.23
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	116,166,000	21.96
1971	591,262,789	460,262,789	131,000,000	22.15
1972	641,466,600	467,812,600	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.74
1976	957,088,700	708,140,000	248,948,700	26.01
1977 estimate	998,534,000	718,534,000	280,000,000	28.04
1977 recommended	990,120,400	720,120,400	270,000,000	27.26

¹ Excludes appropriations for capital outlay beginning with fiscal year 1961.

² Includes \$5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and \$8,000,000 as provided in Public Law 91-297 for use in defraying the cost of the retroactive pay increases for policemen, firemen, and teachers.

³ Includes \$5,000,000 as provided in Public Law 91-358 for purposes of the District of Columbia Court Reform and Criminal Procedures Act of 1970.

FEDERAL LOANS

The Committee recommends loan appropriations totaling \$100,000,000 to finance the construction program during fiscal year 1977. This allowance is \$14,187,000 less than requested and \$110,000,000 below the 1976 allowance.

A comparative summary follows:

FEDERAL LOANS

Item	Appropriation, 1976	Estimate, 1977	Recommended, 1977
Federal loans for capital outlay	\$210,000,000	\$114,187,000	\$100,000,000

FEDERAL GRANTS

The District of Columbia participates in the various Federal grant programs as do the 50 states. These grants are over and above the budget recommendations provided in this bill. The current estimate of funds to be derived from Federal grants during fiscal year 1977 totals \$340,208,600.

A summary of the grants by agency follows:

Summary of Federal grant assistance to the District of Columbia

Agency	1977 estimate
General operating expenses:	
Executive Office	\$10,997,300
Public Library	374,700
Department of Manpower	23,572,700
Department of Housing and Community Development	80,995,800
Board of Parole	61,200
Minimum Wage and Industrial Safety Board	311,000
Public safety:	
Metropolitan Police Department	571,500
Public Defender Service	191,000
Department of Corrections	515,300
Education:	
Public Schools	37,814,200
D.C. Teachers College	787,900
Federal City College	5,022,200
Washington Technical Institute	4,068,500
Recreation: Recreation Department	2,320,600
Human Resources: Department of Human Resources	146,190,800
Transportation: Department of Transportation	24,583,700
Environmental Services: Department of Environmental Services	1,830,200
Total	340,208,600

GENERAL REVENUE SHARING

The District also participates in the general revenue sharing program. Under the State and Local Fiscal Assistance Act of 1972 it qualifies for both state and local funds. The 1977 allocation totals \$26,000,000 and is a resource for funding the recommendations in the bill.

The following tabulation summarizes the allocation by agency:

Agency	Amount
Department of Finance and Revenue	\$300,000
Public Library	499,300
School Transit Subsidy	3,762,300
Police Department	1,376,400
Fire Department	2,014,000
Department of Corrections	2,140,000
Public Schools	5,179,800
Recreation Department	208,200
Department of Human Resources	6,520,000
Department of Transportation	2,500,000
Department of Environmental Services	1,500,000
Total	26,000,000

BALANCED BUDGET RECOMMENDED

The Committee is recommending a balanced budget for fiscal year 1977. As shown in the following table, it is estimated sufficient resources will be available on a cash basis to finance the operating expense and debt service requirements recommended, and provide a cash balance at the close of the fiscal year.

It should be noted however, that no provision was made in the budget submitted to the Congress, or has been made in the accompanying bill, for the pay raises anticipated later in this calendar year or for metrorail subsidies that will be required as additional segments of the subway become operational. Financing for these requirements, which are estimated to cost a total of \$56,600,000 in fiscal year 1977, is tied to pending legislation authorizing a tax on the income of nonresidents working in the city. The outcome of this legislation is uncertain at this time.

The projections exclude capital outlay (major construction) appropriations which, under authority in the bill, will continue to be financed by loans from the United States Treasury.

The table referred to follows:

DISTRICT OF COLUMBIA GOVERNMENT

Projected cash flow, fiscal year 1977—Appropriated funds only

	Thousands
Estimated funds available:	
Cash and investments, opening balance.....	\$17. 0
Federal payment.....	272, 707. 0
Receipts.....	786, 455. 0
Revenue sharing.....	26, 000. 0
Short-term advance.....	40, 000. 0
Total, estimated funds available.....	1, 125, 179. 0
Estimated funds required:	
Opening accounts payable: ¹	
Wages and salaries.....	42, 924. 3
Other payables and undelivered orders.....	50, 452. 8
Unobligated authority.....	29, 661. 4
Total, opening accounts payable.....	¹ 123, 038. 5
Budget recommended in bill.....	1, 083, 065. 1
Permanent authorizations and restorations.....	6, 000. 0
Repayment of current year short-term loans.....	60, 000. 0
Appropriation lapses.....	-12, 620. 0
Closing accounts payable:¹	
Wages and salaries.....	-44, 636. 7
Other payables and undelivered orders.....	-54, 517. 6
Unobligated authority.....	-35, 501. 6
Total, closing accounts payable.....	¹-134, 655. 9
Total, estimated funds required.....	1, 124, 827. 7
Estimated closing cash balance.....	351. 3
¹ In addition, the outstanding advances to be repaid to the U.S. Treasury are estimated to be:	
Opening balance.....	\$40, 000. 0
Closing balance.....	20, 000. 0

COMMITTEE ACTION ON ESTIMATES

OPERATING EXPENSES

The 1977 budget proposed increases over the adjusted base totaling \$122,936,900. The Committee recommends a net increase of \$115,-303,600, a reduction of \$7,633,300. As will be noted in the tabulation that follows adjustments have been made in the various categories of increases. The request for annualization of pay increases and other prior year increases, as well as the requests for the cost of within grades and inflation increases, have been reduced 5 percent across the board. The reduction is to be absorbed within the resources available to various departments and agencies involved. The requests for staffing and maintenance of new facilities have been adjusted to reflect delays in the opening of new school facilities. Except for two items under "Repayment of Loans and Interest" the requests in the statutory category have been allowed in full. Adjustments in the "Other" category are discussed in the paragraphs relating to the agencies and departments involved. Included under "Other" are such items as the cost of additional printing and equipment requirements, payments by the various agencies to the District's central SHARE computer system, the District's share of the Metrobus operating subsidy, certain Human Resources programs, and costs associated with the Blue Plains sewage treatment plant as it becomes operational.

Inasmuch as the 1977 budget estimates were based on the 1976 budget rather than on the 1976 Appropriation Act, due to the late submission and passage of that bill, certain adjustments were required to reflect final action as well as to adjust certain discrepancies in the estimates as submitted. Funds have been restored to the 1977 base of agencies for positions allowed in Fiscal Year 1976 and the transition period that were not included in the 1977 budget. Other additions include increases for 1977 annualization for new positions allowed in 1976 for a shorter period of time than originally budgeted as well as those for which no annualization had been provided in the 1977 budget. The Committee has restored \$901,600 and 105 positions to the base of the Police Department budget. The bill also provides for the redirection of \$1,000,000 in the Human Resources budget from the Payments Assistance Administration to Forest Haven. The Committee has provided \$583,400 to enable the reopening of three Drug Treatment Centers closed as a result of Council action on the 1976 budget.

The requests and recommendations by categories of increase are shown in the table that follows:

COMPARISON OF INCREASES REQUESTED AND RECOMMENDED BY CATEGORY

Item	Requested	Recommended	Increase/ decrease
Annualization:			
Pay.....	\$35, 790, 000	\$34, 000, 900	-\$1, 789, 100
Prior year increases.....	13, 236, 600	13, 666, 300	+429, 700
Within grades.....	4, 382, 800	4, 163, 200	-219, 600
Staffing and maintenance.....	4, 648, 500	4, 455, 200	-193, 300
Statutory.....	34, 732, 000	30, 725, 000	-4, 007, 000
Inflation.....	6, 443, 500	6, 121, 600	-321, 900
Other.....	23, 703, 500	22, 171, 400	-1, 532, 100
Total.....	122, 936, 900	115, 303, 600	-7, 633, 300

PERSONNEL

The Committee recommends 39,101 permanent authorized positions to be financed from District of Columbia appropriated funds during fiscal year 1977, which is 1,170 less than the total of 40,271 authorized for 1976. The allowance provides 457 new positions including 170 for staffing new schools scheduled for opening during the year and 275 for various Department of Human Resources facilities including 148 not requested in the budget for the care of the mentally retarded at Forest Haven (99) and three drug treatment centers (49). The Committee has also restored 105 police positions and the necessary funds to the base to prevent the compulsory separation of incumbent police officers in those jobs. Due to the late submission and passage of the 1976 budget, 1977 estimates were based on 1976 budget requests rather than finally enacted figures. Necessary adjustments to reflect final action on the 1976 budget are shown in the tabulation that follows.

EMPLOYMENT CEILING

The Committee is recommending an employment ceiling of 35,250¹ which is an increase of 250 over the level proposed in the budget and 4,369 below the 1976 level. The restriction on the maximum number of positions that may be filled during any month is contained in section 13 of the bill under General Provisions. Appropriations recommended for personnel compensation reflect a lapse rate of

approximately 10 percent which will restrict actual employment to the ceiling.

A comparative summary of positions by agency follows:

SUMMARY OF POSITIONS AUTHORIZED, REQUESTED, AND RECOMMENDED—PERMANENT AUTHORIZED POSITIONS—FISCAL YEAR 1977

Activity	Authorized, 1976	Authorized, 1977 base	Adjustments	Revised, 1977 base	Increase requested, 1977	Increase recommended by committee	Total authorized, 1977
General operating expenses:							
Office of the Mayor.....	32	29		29	2		29
Council of the District of Columbia.....	83	107	-24	83	9		83
District of Columbia Auditor.....	10	10		10	5		10
Executive Office:							
Office of the Secretariat.....	25	28	-3	25			25
Office of Public Affairs.....	12	8		8			8
Office of Budget and Management Systems.....	279	296	-17	279			279
Municipal Planning Office.....	82	82		82			82
Office of Personnel.....	73	70		70			70
Legislation Office.....		11	1-11				
Office of Emergency Preparedness.....	7	7		7			7
Office of Human Rights.....	37	56		56			56
Office of Consumer Affairs.....	18	16		16			16
Office of Bicentennial Programs.....					1	1	1
Rental Accommodations Office.....		45		45			45
Office of Latino Affairs.....					9		9
Total, Executive Office.....	533	619	-31	588	10	1	589
Department of Finance and Revenue:							
Office of the Corporation Counsel.....	179	172	2	174			174
Department of General Services.....	512	547		547			547
Department of Economic Development.....	200	187		187			187
Public Library.....	550	522	-1	521	11	11	532
Department of Manpower.....	9	24		24			24
Other independent agencies and offices:							
Office of Youth Opportunity Services.....	28	8		8			8
Department of Housing and Community Development.....	353	252		252			252
Board of Parole.....	23	23		23			23
Department of Insurance.....	26	26		26			26
Minimum Wage and Industrial Safety Board.....	42	45	-3	42			42
Recorder of Deeds.....	69	66		66			66
Public Service Commission.....	32	32		32			32
Board of Appeals and Review.....	4	4		4			4
Board of Elections and Ethics.....	30	42	-12	30			30
Office of the Surveyor.....	40	36		36			36
Commission on the Status of Women.....	2	2		2			2
Commission on Judicial Disabilities and Tenure.....	1	1		1			1
Board of Labor Relations.....	2	2		2			2
Law Revision Commission.....	3	3		3			3
Total, other independent agencies and offices.....	655	542	-15	527			527
Total, general operating expenses.....	3,306	3,301	-69	3,232	37	12	3,244
Public safety:							
Metropolitan Police.....	5,635	5,180	2+110	5,290			5,290
Fire Department.....	1,535	1,490		1,490			1,490
Courts:							
Appeals.....	63	61		61			61
Superior.....	1,014	985		985			985
Court System.....	72	70		70			70
Public Defender Service.....	87	89	-3	86			86
Bail Agency.....	52	59	-7	52			52
Total, Courts.....	1,288	1,264	-10	1,254			1,254
Department of Corrections:							
National Guard.....	2,101	2,100		2,100			2,100
	20	20		20			20
Total, Public safety.....	10,579	10,054	+100	10,154			10,154

See footnotes at end of table.

SUMMARY OF POSITIONS AUTHORIZED, REQUESTED AND RECOMMENDED—PERMANENT AUTHORIZED POSITIONS—FISCAL YEAR 1977—Continued

Activity	Authorized, 1976	Authorized, 1977 base	Adjustments	Revised, 1977 base	Increase requested, 1977	Increase recommended by committee	Total authorized, 1977
Education:							
Public schools.....	10,521	9,764		9,764	170	170	9,934
Board of Higher Education.....	9	9		9			9
District of Columbia Teachers College.....	219	219		219			219
Federal City College.....	945	943		943			943
Washington Technical Institute.....	405	405		405	1		405
Total, Education.....	12,099	11,340		11,340	171	170	11,510
Recreation: Recreation Department.....							
	787	754		754			754
Human Resources:							
Executive direction and support.....	1,167	1,160		1,160	3		1,160
Payments Assistance Administration.....	709	708		708	22	22	730
Social Rehabilitation Administration.....	1,513	1,511		1,511	20	20	1,531
Mental Health Administration.....	1,195	1,196	2+18	1,214	86	184	1,398
Community Health and Hospitals Administration.....	3,983	3,983		3,983			3,983
Narcotics Treatment Administration.....	212	192		192		49	241
Total, Human Resources.....	8,779	8,750	+18	8,768	131	275	9,043
Transportation: Department of Transportation.....							
	1,507	1,421		1,421			1,421
Environmental Services:							
Department of Environmental Services.....	2,904	2,665		2,665			2,665
Washington Aqueduct.....	310	310		310			310
Total, Environmental Services.....	3,214	2,975		2,975			2,975
Grand total.....	40,271	38,595	+49	38,644	339	457	39,101

¹ Reflects 4 positions denied and 3 positions transferred to Office of the Corporation Counsel by final congressional action on 1976 budget. In addition proposal to transfer 4 positions from Office of the Corporation Counsel in fiscal year 1977 budget not approved.

² Reflects 3 positions transferred from Legislation Office, 4 positions proposed to be transferred to Legislation Office not approved and 5 positions proposed to be transferred from Police Department not approved.

³ Includes restoration of 105 positions to base and denial of proposed transfer of 5 positions to Office of the Corporation Counsel.

⁴ Became Board of Trustees of the University of the District of Columbia on May 19, 1976.

⁵ Reflects 2 positions disallowed in final action on 1976 budget and 20 positions allowed in transition period for Fores t Haven.

OPERATING EXPENSES

GENERAL OPERATING EXPENSES

The Committee recommends a total of \$112,870,700 for 1977 for the various departments, agencies, and activities funded through this appropriation. The allowance for 1977 is \$3,495,700 below 1976 appropriations and \$1,323,600 below the amounts requested.

The allowances recommended, by activity, follow:

GENERAL OPERATING EXPENSES

Activity	Appropriations, 1976	Budget estimates, 1977	Recommended in bill for 1977	Bill compared with—	
				1976 appropriations	1977 estimates
Office of the Mayor.....	\$767,600	\$1,367,700	\$1,066,000	+\$298,400	-\$301,700
Council of the District of Columbia.....	2,103,700	2,775,500	2,352,300	+248,600	-423,200
District of Columbia Auditor.....	158,200	268,500	236,500	+78,300	-32,000
Executive Office.....	20,274,900	23,906,300	23,183,200	+2,908,300	-723,100
Department of Finance and Revenue.....	8,835,200	9,095,600	9,460,100	+624,900	+364,500
Office of the Corporation Counsel.....	4,145,100	3,940,400	4,180,600	+35,500	+240,200
Department of General Services.....	17,636,300	18,027,700	17,980,400	+344,100	-47,300
Department of Economic Development.....	3,098,500	3,039,600	3,034,900	-63,600	-4,700
Public library.....	8,348,300	8,566,200	8,483,700	+135,400	-82,500
Department of Manpower.....	50,400	476,700	470,800	+420,400	-5,900
Other independent agencies and offices.....	13,231,900	11,493,600	11,285,700	-1,946,200	-207,900
Contributions to metropolitan area agencies.....	33,613,800	27,222,200	27,222,200	-6,391,600	-----
Miscellaneous contributions.....	4,102,500	4,014,300	3,914,300	-188,200	-100,000
Total, general operating expenses..	116,366,400	114,194,300	112,870,700	-3,495,700	-1,323,600

Office of the Mayor.—A total of \$1,066,000 is recommended for 1977. Included in the allowance is an increase of \$291,700 over the current year level for the elderly nutrition program. The requests for additional positions and funds to support the growing executive workload, the establishment of a contingency fund, and grants and subsidies for the Commission on the Arts have been denied.

The request of the Mayor to transfer the legislation function of the Legislation Office, which was incorporated into the Office of the Corporation Counsel by the 1976 Appropriation Act, to the Office of the Mayor is not approved.

Council of the District of Columbia.—The Committee recommends a total of \$2,352,300 and 83 positions for the Council in 1977. The requests for additional positions and funds for the General Counsel, the Office of Legislative Counsel, the Legislative Services Unit, and the Council Recorder Unit have been denied.

The budget proposed a chauffeur and car for the Chairman of the Council which has since been withdrawn. The Committee concurs in the suggestion of the Chairman of the Council that the transportation requirements of the Chairman of the Council shall be met through the assignment of existing personnel and resources.

District of Columbia Auditor.—A total of \$236,500 is recommended for the ensuing fiscal year which will enable the Auditor to continue activities at the current level. The additional positions and funds requested to increase audit capabilities are not approved.

Executive Office.—A total of \$23,183,200 has been included in the bill for the various offices and programs funded under this general heading.

A comparative summary of the allowances follows:

EXECUTIVE OFFICE

Activity	Estimate	Recommended	Decrease
Office of the Secretariat.....	\$629,900	\$629,100	-\$800
Office of Public Affairs.....	183,900	183,300	-600
Office of Budget and Management Systems.....	5,695,900	5,575,900	-120,000
Municipal Planning Office.....	1,981,000	1,851,800	-129,200
Personnel Office.....	1,647,700	1,642,000	-5,700
Compensation funds:			
Disability compensation.....	4,480,700	4,480,700	-----
Unemployment compensation.....	5,712,700	5,712,700	-----
Workmen's compensation.....	727,000	725,000	-2,000
Legislation Office.....	216,600	-----	-216,600
Office of Emergency Preparedness.....	63,200	63,200	-----
Office of Human Rights.....	1,037,200	1,016,400	-20,800
Office of Consumer Affairs.....	299,000	298,300	-700
Bicentennial programs.....	193,800	193,800	-----
Rental Accommodations Office.....	837,700	811,000	-26,700
Office of Latino Affairs.....	200,000	-----	-200,000
Total, Executive Office.....	23,906,300	23,183,200	-723,100

MUNICIPAL PLANNING OFFICE

The sum of \$1,851,800 is recommended for fiscal year 1977. The increase requested for computer rental time to conduct statistical studies has not been approved.

LEGISLATION OFFICE

The budget proposed \$216,600 for the operation of this office during 1977 within the Executive Office. Consistent with congressional action on the 1976 appropriation act this Office has been incorporated into the Office of the Corporation Counsel and the funds for 1977 have been transferred to that appropriation. As noted earlier, the Committee does not concur in the request of the Mayor to transfer the legislation function to the Office of the Mayor.

OFFICE OF EMERGENCY PREPAREDNESS

The budget as transmitted to the Congress provides funding for only six months of fiscal year 1977 and the Council directed that this Office cease operation and be abolished after six months and provided no funding for the continuation or completion of scheduled programs. The Committee does not concur in the abolishment of this Office and directs that it continue and remain operational. The bill includes \$63,200 as requested in the budget. Funds required to continue operations during the remainder of the year are to be derived by reprogramming and from any other sources that may be available.

OFFICE OF BICENTENNIAL PROGRAMS

The Committee recommends approval of the request for \$193,800 for the continued development of Kingman Island as a National Children's Island. The establishment of a position for the Director of the project is also approved. This center, which is being developed as a part of the bicentennial program, will become a permanent facility and should be transferred to the Department of Recreation.

OFFICE OF LATINO AFFAIRS

The request of \$200,000 and 9 positions for the establishment of a separate Office of Latino Affairs has been denied. The Department of

Human Resources budget includes \$52,100 for activities devoted to Latino affairs and Federal funds totaling \$710,564 have been granted to the Department of Manpower for job skill training for disadvantaged persons of the Spanish community.

Department of Finance and Revenue.—The sum of \$9,460,100 is recommended for fiscal year 1977 which is \$624,900 above the 1976 level and \$364,500 above the 1977 request to cover the unbudgeted annual costs in 1977 of new positions allowed in 1976 on a partial year funding basis due to the late passage of the bill.

Office of the Corporation Counsel.—The bill provides \$4,180,600 for 1977 and again includes an increase of \$200,000 over the request to finance additional claims and suits that the city will be able to pay immediately upon settlement rather than having to wait until a subsequent appropriation is provided. As has been noted earlier, the Committee does not concur in the request of the Mayor to transfer legislation functions to his office from the Legislation Unit which was incorporated into the Office of the Corporation Counsel by the 1976 Act. The Committee also does not concur in the proposed transfer of legal counsel activities from the Metropolitan Police Department to the Office of the Corporation Counsel and the funds and positions have been retained in the police budget.

Public Library.—An appropriation totaling \$8,483,700 is recommended for the operation of the public library system during the next fiscal year. The recommendation includes funds for staffing and maintenance of the new Garnet C. Wilkinson Branch Library.

Other independent agencies and offices.—A total of \$11,285,700 is recommended for 1977 for the 16 agencies and offices within this category. This allowance is \$1,946,200 less than was appropriated for 1976 and \$207,900 below the amount requested.

A listing of the various allocations follows:

OTHER INDEPENDENT AGENCIES AND OFFICES

Activity	Estimate	Recommended	Increase/ decrease
Office of Youth Opportunity Services.....	\$404,700	\$225,600	-\$179,100
Department of Housing and Community Development.....	4,925,000	4,910,900	-14,100
Parole Board.....	502,400	501,100	-1,300
Department of Insurance.....	546,500	579,600	+33,100
Minimum Wage and Industrial Safety Board.....	777,500	770,700	-6,800
Recorder of Deeds.....	852,800	814,000	-38,800
Public Service Commission.....	706,500	714,100	+7,600
Board of Appeals and Review.....	90,400	89,900	-500
Board of Elections and Ethics.....	889,600	885,600	-4,000
Office of the Surveyor.....	421,900	421,100	-800
Commission on the Status of Women.....	41,100	41,000	-100
Commission on Judicial Disabilities and Tenure.....	67,400	67,400	-----
Board of Labor Relations.....	114,500	114,400	-100
Judicial Nomination Commission.....	16,800	16,800	-----
Law Revision Commission.....	236,500	233,500	-3,000
Advisory Neighborhood Commissions.....	900,000	900,000	-----
Total, other independent agencies and offices.....	11,493,600	11,285,700	-207,900

Contributions to metropolitan area agencies.—A total of \$27,222,200 is recommended for fiscal year 1977 for the three agencies under this heading, which is \$6,391,600 below the 1976 appropriation. The distribution by activity follows:

CONTRIBUTIONS TO METROPOLITAN AREA AGENCIES

Activity	Estimate	Recommended	Decrease
Metropolitan Washington Council of Governments.....	\$212,800	\$212,800	-----
Washington Metropolitan Area Transit Authority.....	26,936,000	26,936,000	-----
Washington Metropolitan Area Transit Commission.....	73,400	73,400	-----
Total, contributions to metropolitan area agencies.....	27,222,200	27,222,200	-----

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The sum of \$26,936,000 is recommended, as requested, for Metrobus (\$25,803,600) and Metrorail (\$1,132,400) operating subsidies. Metrobus operating subsidies appropriations in the 1976 bill totaled \$33,336,300.

The District of Columbia bus subsidy in fiscal year 1977 is as follows:

Item	Amount
District share of fiscal year 1977 operating subsidy.....	\$27,341,530
Adjustment in fiscal year 1976 subsidy.....	1,280,847
Balance of fiscal year 1975 subsidy not appropriated.....	3,618,613
Downtowner service costs, fiscal years 1975, 1976, and 1977.....	353,216
Total required funds—District.....	32,594,206
Less: Section 5 funds under the Urban Mass Transit Assistance Act of 1974.....	6,790,569
Rounding.....	-37
Total, Metrobus operations.....	\$25,803,600

The appropriation of \$1,132,400 for the Metrorail Operating Subsidy is to cover the District's share of bond interest payable on series A bonds issued by the Authority.

Miscellaneous Contributions.—A total of \$3,914,300 is recommended for the three items within this category, as follows:

MISCELLANEOUS CONTRIBUTIONS

Activity	Estimate	Recommended	Decrease
School transit subsidy.....	\$3,762,300	\$3,762,300	-----
Washington Convention and Visitors Bureau.....	200,000	100,000	-\$100,000
District of Columbia Chamber of Commerce.....	52,000	52,000	-----
Total, miscellaneous contributions.....	4,014,300	3,914,300	-100,000

SCHOOL TRANSIT SUBSIDY

The Committee has approved the request of \$3,762,300 to cover the cost of subsidizing the reduced fare transportation of school children within the District of Columbia. D.C. Code, Section 44-214a, as amended, authorizes the city to pay the difference between 10 cents and the adult fare which is currently 40 cents. The amount recommended has been certified by the Washington Metropolitan Area Transit Commission as required by law.

WASHINGTON CONVENTION AND VISITORS BUREAU

The sum of \$100,000 is recommended for the Bureau in 1977. This allowance is the same as that provided in the 1976 bill and \$100,000 less than requested.

PUBLIC SAFETY

The Committee recommends a total of \$247,160,400 for the five public safety activities carried within this appropriation, which is \$4,101,300 above 1976 appropriations and \$984,100 above the amount requested.

The allocation of funds by department and agency is shown in the following tabulation:

PUBLIC SAFETY

Activity	Appropriations, 1976	Budget estimates, 1977	Recommended in bill for 1977	Bill compared with—	
				1976 appropriations	1977 estimates
Metropolitan Police.....	\$128,587,200	\$127,060,000	\$128,046,100	-\$541,100	+\$986,100
Fire Department.....	42,825,000	44,589,400	44,584,300	+1,759,300	-5,100
Courts.....	28,457,800	28,117,300	28,374,500	-83,300	+257,200
Department of Corrections.....	42,887,500	46,110,100	45,856,500	+2,969,000	-253,600
National Guard.....	301,600	299,500	299,000	-2,600	-500
Total, public safety.....	243,059,100	246,176,300	247,160,400	+4,101,300	+984,100

Metropolitan Police Department.—An appropriation of \$128,046,100 is recommended for 1977 which will support 5,290 positions composed of 4,575 police officers, 621 civilians, and 94 cadets. The Committee has restored 105 police officer positions and \$901,600 to the base to prevent the compulsory separation of incumbents in those jobs and a further reduction in the strength of the Police Department. The Committee does not concur in the transfer of five legal counsel positions and related funds from the Police Department to the Office of the Corporation as proposed in the budget and has retained them in this appropriation under the jurisdiction of the Police Chief. The increase of \$3,100,000 for relief payments and payments to beneficiaries has been approved which will provide a total of \$40,217,300 for that purpose in fiscal year 1977.

Funds for pay raises for policemen in fiscal year 1977 are carried under the heading "Personal Services". This item is discussed later in the report.

Fire Department.—The sum of \$44,584,300 is recommended for the operation of the Fire Department during the next fiscal year. This allowance is \$1,759,300 more than 1976 appropriations to cover the increased costs of supplies, materials, equipment and other items, including \$1,300,000 for pension payments. A total of \$16,549,900 will be available for pensions and medical payments in 1977.

Courts.—A total of \$28,374,500 is recommended for the two courts and the three related agencies under this general heading. As in previous bills the amounts provided for the two courts and the D.C. Court System are based on the recommendations of the Mayor and Council rather than the requests made by the Chief Judges of the Court of Appeals and the Superior Court.

A comparative summary of the allocations in the bill follows:

COURTS

Activity	Estimate	Recommended	Increase/decrease
Court of Appeals.....	\$1,528,500	\$1,659,100	+\$130,600
Superior Court.....	20,099,300	20,247,300	+148,000
District of Columbia Court System.....	3,831,900	3,831,900	-----
Public Defender Service.....	1,919,700	1,910,900	-\$8,800
District of Columbia Bail Agency.....	737,900	725,300	-\$12,600
Total, courts.....	28,117,300	28,374,500	+257,200

COURT OF APPEALS

An appropriation of \$1,659,100 is recommended for 1977 which is an increase of \$130,600 over the city budget. This increase reflects the inclusion of funds to annualize the cost of the new law clerks provided in the 1976 Act for which provisions had not been made in the 1977 budget.

SUPERIOR COURT

The Committee recommends a total of \$20,247,300 for the operation of the Superior Court in 1977. This allowance is \$148,000 over the city budget to cover the full year cost of new positions allowed in the 1976 Act which were not budgeted for 1977.

DISTRICT OF COLUMBIA COURT SYSTEM

The bill provides \$3,831,900, as requested by the city, for the various activities funded under this heading. Language is included in the bill, as requested, providing that funds appropriated for fiscal year 1977 for expenses under the Criminal Justice Act of 1974, for the compensation of attorneys appointed under the authority of that Act to represent indigents, shall be available for obligations incurred in fiscal years 1975 and 1976. A total of \$2,500,000 is included in the bill for the compensation and reimbursement of attorneys under that Act.

PUBLIC DEFENDER SERVICE

An appropriation of \$1,910,900 is recommended for 1977 which is \$8,800 less than was requested. The reduction is due to the disallowance of additional positions requested in the 1976 budget on which the 1977 budget was based and other budgetwide adjustments.

DISTRICT OF COLUMBIA BAIL AGENCY

A total of \$725,300 is provided for the ensuing fiscal year. The reduction of \$12,600 in the amount requested reflects the denial of new positions requested for 1976 which were included in the 1977 budget.

Department of Corrections.—The Committee recommends the appropriation of \$45,856,500 for fiscal year 1977 which is an increase of \$2,969,000 over the 1976 level to cover the growing costs of supplies, materials, equipment, and other items, including annualization of pay increases and new positions allowed in the 1976 Act.

EDUCATION

A total of \$245,287,700 is recommended for the public schools and institutions of higher learning under the jurisdiction of the city. The allowance is \$7,961,800 more than was provided for fiscal year 1976 and \$2,005,500 less than requested.

A comparative summary of the allocation to the public schools, the Board of Trustees of the University of the District of Columbia, and the three colleges follows:

Activity	Appropriations, 1976	Budget estimates, 1977	Recommended in bill for 1977	Bill compared with—	
				1976 appropriations	1977 estimates
Public schools.....	\$199,532,500	\$207,388,100	\$205,761,800	+\$6,229,300	-\$1,626,300
Board of Trustees of the University of the District of Columbia.....	153,500	265,000	264,700	+111,200	-300
District of Columbia Teachers College.....	4,623,500	5,095,500	4,879,200	+255,700	-216,300
Federal City College.....	21,197,000	22,153,500	22,106,200	+909,200	-47,300
Washington Technical Institute.....	11,819,400	12,391,100	12,275,800	+456,400	-115,300
Total, education.....	237,325,900	247,293,200	245,287,700	+7,961,800	-2,005,500

Public schools.—The Committee recommends a total of \$205,761,800 for the operation of the public school system during fiscal year 1977. The following reflects in comparative form the distribution of funds as allocated by the Mayor and the City Council and recommended by the Committee:

Activity	Estimate	Recommended	Decrease
Elementary education.....	\$66,583,300	\$66,449,900	-\$133,400
Junior high education.....	28,577,900	28,540,000	-37,900
Senior high education.....	19,605,200	19,581,800	-23,400
Career development.....	5,092,200	5,085,100	-7,100
Special education.....	13,139,200	13,072,700	-66,500
Continuing education.....	4,248,100	4,197,500	-50,600
Food services.....	5,212,900	5,182,200	-30,700
Facilities.....	37,956,200	37,649,700	-306,500
Instructional support.....	6,347,700	6,340,300	-7,400
Central services and management.....	30,796,900	29,834,100	-962,800
Base reduction not distributed.....	-11,171,500	-11,171,500	
Total, public schools.....	207,388,100	205,761,800	-1,626,300

Resources totaling \$243,842,300 will be available for the operation of the system during fiscal year 1977 composed of the following:

Item	Fiscal year 1977
Appropriations recommended in bill.....	\$205,761,800
Federal grants.....	37,814,200
Other grants and reimbursements.....	266,300
Total.....	243,842,300

In addition to the operating funds enumerated above, capital improvement projects totaling \$834,000 are also recommended which will provide a grand total of \$244,676,300 in fiscal year 1977.

The amount recommended is again the largest ever provided for the operation of the District's public school system. The decrease in en-

rollment has continued but at a significantly lesser rate. Enrollment for fiscal year 1977 is estimated to be 1,185 below 1976 which was 1,073 below the previous year. This compares to an average decline of 4,100 for the years 1974 and 1975. In 1968 the appropriation was \$95,932,000 and the enrollment was 149,300. The 1976 appropriation was \$199,532,500 for an enrollment of 130,685. For 1977 the Committee is recommending an appropriation of \$205,761,800 for an enrollment of 129,500. The per pupil expenditure is among the highest in the Nation. Based on the recommendations in the bill per pupil expenditures in 1977 will be \$1,797, of which \$1,567 will be from District funds and \$230 will be from Federal sources.

The Committee recommendation of \$205,761,800 is \$1,626,300 less than the requests in the city's budget and reflects opening date slippage for the new Gage-Eckington Elementary and Fort Lincoln Elementary schools, application of the across the board reductions in the amounts requested for annualization, within grades, and inflation increases and other adjustments. Staffing, maintenance and equipment funds have been provided for a number of new facilities that will be put into operation during the fiscal year, as follows: Winston Elementary (new), Wilkinson Elementary (new), Gage-Eckington Elementary (replacement), Fletcher-Johnson Elementary/Junior High (new), Fort Lincoln Elementary (new), Lafayette Elementary (modernization/addition), West Elementary (replacement), Benning Elementary (replacement), Terrell Elementary (new), Takoma Elementary (replacement), Shaw Junior High (replacement), and Dunbar Senior High (replacement).

Funds for the pay raises for teachers in fiscal year 1977 are carried under the heading "Personal Services". This item is discussed later in the report.

Board of Trustees of the University of the District of Columbia.—A total of \$264,700 is recommended for this new Board which is charged with the responsibility of consolidating the District of Columbia Teachers College, the Federal City College, and the Washington Technical Institute, into the University of the District of Columbia. Public Law 93-471, which was amended by D.C. Law 1-36 provides for consolidation of the existing postsecondary education institutions into a single management system by September 1, 1976 and that the University must be established by August 1, 1977. The Board of Trustees took office on May 19, 1976, and simultaneously the Boards of Higher Education and Vocational Education were abolished pursuant to D.C. Law 1-36. The budget recommended includes funds previously available to the Board of Higher Education and \$100,000 which was transferred from the three college budgets to procure services that it is anticipated will be needed to implement consolidation.

District of Columbia Teachers College.—An appropriation of \$4,879,200 is recommended for 1977. Formulation of the fiscal year 1977 budget was based on the College as it exists today, irrespective of its approaching consolidation into the University of the District of Columbia. In light of the pending restructuring of public higher education the Committee has not approved the requests for new laboratory equipment and books for the library.

A comparative breakdown of the recommendation by activity follows:

DISTRICT OF COLUMBIA TEACHERS COLLEGE

Activity	Estimate	Recommended	Decrease
Instruction.....	\$3,014,700	\$2,961,000	-\$53,700
Academic support.....	449,900	393,600	-56,300
Student services.....	613,000	513,500	-99,500
Institutional support.....	1,017,900	1,011,100	-6,800
Total, District of Columbia Teachers College.....	5,095,500	4,879,200	-216,300

Federal City College.—A total of \$22,106,200 for 1977 is recommended. Inasmuch as the College will be consolidated with the D.C. Teachers College and the Washington Technical Institute to form the the University of the District of Columbia during the fiscal year, the 1977 budget provides only for increased mandatory personnel costs and inflationary increases in rents, fuel, utilities, supplies and materials, and equipment. The reductions recommended, as shown below, relate to budgetwide adjustments in requests for annualizations, within grades, and inflation increases.

The distribution of the amounts recommended by activity follow:

FEDERAL CITY COLLEGE

Activity	Estimate	Recommended	Decrease
Instruction.....	\$11,197,300	\$11,185,100	-\$12,200
Public service.....	412,800	412,800	-----
Academic support.....	2,428,100	2,416,900	-11,200
Student services.....	2,430,600	2,423,700	-6,900
Institutional support.....	5,684,700	5,667,700	-17,000
Total, Federal City College.....	22,153,500	22,106,200	-47,300

Washington Technical Institute.—The bill provides \$12,275,800 for 1977. As with the other colleges, this institution will become a part of the new University of the District of Columbia during the fiscal year. The reduction of \$115,300 reflects overall adjustments throughout the the bill and denial of the request of one position and \$22,000 requested for an expansion of the veterinary program.

The Committee has not approved the language requested under General Provisions to authorize the use of appropriations for the purchase, maintenance, and operation of aircraft.

The following details the amounts recommended by activity:

WASHINGTON TECHNICAL INSTITUTE

Activity	Estimated	Recommended	Decrease
Instruction.....	\$5,171,600	\$5,146,000	-\$25,600
Organized research.....	97,400	97,300	-100
Public service.....	553,800	553,700	-100
Academic support.....	952,700	884,100	-68,600
Student support.....	1,445,400	1,444,000	-1,400
Institutional support.....	4,170,200	4,150,700	-19,500
Total, Washington Technical Institute.....	12,391,100	12,275,800	-115,300

RECREATION

The Committee recommends \$17,674,400 for the Department of Recreation during the next fiscal year. This allowance is \$1,154,400 more than was appropriated for 1976 and \$55,200 less than requested.

The following compares the recommendation with the 1976 appropriation and the 1977 budget estimate:

RECREATION

Activity	Appropriations, 1976	Budget estimates, 1977	Recommended in bill for 1977	Bill compared with—	
				1976 appropriations	1977 estimates
Department of Recreation.....	\$16,520,000	\$17,729,600	\$17,674,400	+\$1,154,400	-\$55,200

The budget as recommended provides funds for annualization, within-grades, and inflation increases adjusted in accordance with Committee policy. Funds have been provided for staffing and maintenance of the following new facilities: New Elementary/Junior High (Oxon Run), Langdon Park, West Elementary School, Takoma Elementary School, and Dunbar Recreation Center.

HUMAN RESOURCES

The Committee recommends a total of \$267,955,800 for the Department of Human Resources during fiscal year 1977. The allowance is \$3,881,300 more than was appropriated for 1976 and \$333,000 less than requested.

A comparative breakdown by activity follows:

HUMAN RESOURCES

Activity	Appropriations, 1976	Budget estimates, 1977	Recommended in bill for 1977	Bill compared with—	
				1976 appropriations	1977 estimates
Executive direction and support.....	\$19,548,500	\$20,178,200	\$20,079,400	+\$530,900	-\$98,800
Payments Assistance Administration.....	93,664,500	85,937,100	85,031,700	-8,632,800	-905,400
Social Rehabilitation Administration.....	37,885,300	39,915,100	39,812,200	+1,925,900	-102,900
Mental Health Administration.....	43,100,000	46,499,300	47,622,800	+4,522,800	+1,123,500
Community Health and Hospitals Administration.....	65,937,400	71,897,800	70,979,400	+5,042,000	-918,400
Narcotics Treatment Administration.....	3,938,800	3,861,300	4,430,300	+491,500	+569,000
Total, human resources.....	264,074,500	268,288,800	267,955,800	+3,881,300	-333,000

Executive direction and support.—The bill provides a total of \$20,079,400 for executive direction which will allow a continuation of activities at the current level during 1977. The Committee has approved the increase of \$100,000 requested for the development of a Medicaid Management Information System and \$125,300 to support the Supplemental Food Warehouse operation.

Payments Assistance Administration.—A total of \$85,031,700 is recommended for this Administration. Included in the allowance is \$98,200 to accomplish the Federally mandated increased Food Stamp Quality Control sample. The allowance reflects a base transfer of \$1,000,000 to Forest Haven. The Director of the Department advised

the Committee as follows: "The results of DHR's effort in our current intensive review of the AFDC and GPA caseload leads us to believe that savings of \$1 million in local dollars might occur in FY 1977 if the rate at which cases are being closed remains approximately constant."

The following table provides comparative statistics on the public assistance caseload and expenditures since 1963:

PUBLIC ASSISTANCE CASELOAD AND EXPENDITURES, REGULAR CATEGORIES

(Dollar amounts in thousands)

Fiscal year	Average monthly caseloads	Average monthly recipients	Total expenditures	Local expenditures	Federal expenditures
1963.....	11,067	27,597	\$13,562.3	\$5,387.6	\$8,174.7
1964.....	10,134	25,202	12,511.6	4,799.7	7,711.9
1965.....	10,647	26,862	13,350.8	5,216.6	8,134.2
1966.....	11,375	29,369	14,614.5	5,526.8	9,087.7
1967.....	11,998	30,563	16,479.4	6,897.6	9,581.8
1968.....	13,086	33,294	19,432.6	8,794.0	10,638.6
1969.....	14,880	38,447	23,055.8	10,957.1	12,098.7
1970.....	19,603	49,383	34,814.4	17,932.3	16,882.1
1971.....	29,615	75,034	56,801.8	29,749.4	27,052.4
1972.....	40,629	103,157	78,552.5	41,390.5	37,162.0
1973.....	46,220	117,211	94,013.0	49,727.1	44,285.9
1974: ¹					
July 1 to Dec. 31, 1973.....	48,155	122,008	50,772.4	26,847.9	23,924.5
Jan. 1 to June 30, 1974.....	34,298	106,267	42,766.8	23,159.9	19,606.9
1975.....	36,608	108,707	98,633.5	54,248.1	44,385.4
1976 budgeted.....	38,400	109,800	104,480.6	59,111.1	45,369.5
1977 budgeted.....	34,800	104,100	104,286.3	55,789.8	48,496.5
1977 recommended.....	34,100	101,900	102,286.3	54,789.8	47,496.5

¹ Fiscal year 1974 separated because adult cases transferred to Social Security Administration effective Jan. 1, 1974.

Social Rehabilitation Administration.—The sum of \$39,812,200 is included for the activities of this Administration in 1977. Increases allowed include \$325,000 for a 3.2 percent increase to day care providers of services, \$150,000 for school tuition to enable the payment of special education costs for wards of the Department placed in the District of Columbia, \$500,000 for board and care which will permit the Department to keep foster care resources at the current level, \$250,000 for Protective Services workers, \$25,000 to provide for an additional 4,200 hours of homemaker services to families, \$75,000 to provide for emergency homemaker and shelter care, and \$250,000 for contractual services for group homes for persons in need of supervision (PINS).

Mental Health Administration.—The allowance for mental health activities totals \$47,622,800 and includes \$1,000,000 transferred from the base budget of the Payments Assistance Administration to the budget for Forest Haven. This \$1,000,000 will provide nine months funding for 99 new positions and associated costs in 1977 and will supplement the increases already provided in the fiscal year 1976 and 1977 budgets to correct deficiencies in Forest Haven's medicaid program. A total of \$10,994,400 in District of Columbia appropriated funds and 752 positions will be available for the care of the mentally retarded at Forest Haven during the next fiscal year, which is an increase of \$2,018,900 and 138 positions over the revised 1977 base. In addition to the \$1,000,000 and 99 positions mentioned above, an increase of \$285,600 and 19 positions has been allowed to improve and elevate the effectiveness of educational services, the community sheltered workshop program and various other programs. Also included is \$236,500 to annualize 20 positions allowed in the transition period, and \$496,800 for pay annualization and inflationary costs related to Forest Haven.

Other increases for mental health include \$486,600 for staffing the Area B Community Mental Health Center Residential Treatment Facility for children, \$1,131,100 to establish a 30-bed Forensic Psychiatry Unit at the Psychiatric Convalescent Rehabilitation Center, \$54,200 for the Office of Forensic Psychiatry to handle the demand for forensic psychiatry services to the courts, and \$610,500 to replace Federal funding so as to allow continuation of ongoing programs at Community Mental Health Centers.

Community Health and Hospitals Administration.—The bill provides a total of \$70,979,400 for this activity during the next fiscal year. Included is \$105,000 for contractual services to provide back-up nursing care for qualified District of Columbia residents/patients recuperating at home, \$37,000 in contractual services to effectively maintain the operation of the Supplemental Foods Program and \$250,000 for planning, scheduling and performing maintenance of medical and hospital equipment at D.C. General Hospital.

Narcotics Treatment Administration.—A total of \$4,430,300 is recommended for narcotics treatment programs including \$583,400 and 49 positions over the budget request to enable the reopening of three drug treatment centers closed as a result of Council action on the 1976 budget. The Committee directs that these funds be used only for the purpose of operating these centers and that they be operated in strict compliance with Federal Food and Drug Administration standards. The Committee also directs that the Narcotics Treatment Administration consider other alternatives to strict methadone maintenance in the operation of its centers.

TRANSPORTATION

A total of \$25,810,900 is recommended for the Department of Transportation for fiscal year 1977. This amount is \$1,108,500 below 1976 appropriations and \$1,367,000 less than requested.

A comparison of the prior year appropriation, the request, and the Committee allowance follows:

TRANSPORTATION

Activity	Appropriations, 1976	Budget estimates, 1977	Recommended in bill for 1977	Bill compared with—	
				1976 appropriations	1977 estimates
Department of Transportation.....	\$26,919,400	\$27,177,900	\$25,810,900	-\$1,108,500	-\$1,367,000

Department of Transportation.—As will be noted in the discussion of the general provisions of the bill, the Committee again has not approved the request to lift the 2 cent per kilowatt-hour rate limitation for electric current for street lighting. The budget base has been reduced \$980,000, the additional cost if the limitation were removed, to reflect this action.

Other reductions recommended include requests for the replacement of equipment, additional funds for snow removal, as well as the overall reduction in the requested increases for annualizations, within grades and inflationary costs.

ENVIRONMENTAL SERVICES

The Committee recommends appropriations totaling \$69,078,000 for the two agencies under this heading. This recommendation is \$5,585,700 above 1976 appropriations and \$253,600 below the amounts requested for fiscal year 1977.

The allowances to the two activities are shown below in comparative form:

ENVIRONMENTAL SERVICES

Activity	Appropriations, 1976	Budget estimates 1977	Recommended in bill for 1977	Bill compared with—	
				1976 appropriations	1977 estimates
Department of Environmental Services	\$54,880,400	\$60,228,300	\$59,992,000	+\$5,111,600	-\$236,300
Washington Aqueduct	8,611,900	9,103,300	9,086,000	+474,100	-17,300
Total, environmental services	63,492,300	69,331,600	69,078,000	+5,585,700	-253,600

Department of Environmental Services.—A total of \$59,992,000 is recommended for the operation of the Department in 1977, which is \$5,111,600 above the 1976 level. This increase is attributable primarily to annualizations of increases provided in the 1976 Appropriation Act and adjustments to restore reductions made in previous years.

Washington Aqueduct.—The appropriation of \$9,086,000 is recommended for the ensuing fiscal year. Included in the increase of \$474,100 are funds to cover the increased cost of chemicals, supplies and materials, as well as certain repairs and rehabilitation work at the McMillan Plant.

PERSONAL SERVICES

A total of \$16,245,000 is recommended for police, fire and teacher pay raises. Language in the bill provides the Mayor with authority to transfer these funds to the appropriations for the fiscal year 1977 from which these employees are properly paid.

The following summarizes the allocation in comparative form:

Item	1977	
	request	recommendation
Police	\$5,998,700	\$5,698,765
Fire	2,225,600	2,114,320
Teachers	8,875,700	8,431,915
Total	17,100,000	16,245,000

Permanent legislation authorizing an average 6 percent pay increase for city police officers and firefighters became effective June 19, 1976. Teacher pay legislation providing a 6 percent raise was introduced in the Council on March 26, 1976, however action was delayed pending resolution of problems on nonpay issues of the contract between the Board of Education and the teachers. These issues have been resolved and it is anticipated the legislation will be submitted to the Congress in the near future. Emergency legislation is currently in effect authorizing the requested appropriation.

SETTLEMENT OF CLAIMS AND SUITS

The Committee recommends approval of the \$143,100 appropriation requested for the settlement of property damage claims in excess of \$500 and personal injury claims in excess of \$1,000. The total amount claimed was \$5,770,955.26.

REPAYMENT OF LOANS AND INTEREST

The Committee recommends \$80,839,100 for the repayment of principal and interest on money borrowed from the Federal treasury to finance the District's capital improvements program. Due to the uncertainty as to when the city will be able to issue bonds and notes on the commercial market, the Committee has not approved the sum of \$4,000,000 requested for payment of principal and interest costs and other costs related to the issuance of general obligation bonds and short term notes. An adjustment has been made in the request for interest payments on the Stadium Loan as suggested by District officials.

The following sets forth the allocation of the recommendation by fund:

REPAYMENT OF LOANS AND INTEREST

Item	Principal	Interest	Total
General fund:			
Construction loan	\$9,652,380	\$54,072,739	\$63,725,119
Stadium loan	831,600	17,931	849,531
Total general fund	10,483,980	54,090,670	64,574,650
Highway fund, construction loan	2,526,381	6,806,684	9,333,065
Water fund, construction loan	1,032,531	2,003,703	3,036,234
Sanitary sewage works fund, construction loan	665,045	3,113,456	3,778,501
Metropolitan area sanitary sewage works fund, construction loan	14,101	102,173	116,274
Total, repayment of loans and interest	14,722,038	66,116,686	80,838,724
Rounding			+376

CAPITAL OUTLAY

SUMMARY

A total of \$35,794,700 is recommended for the fiscal year 1977 capital improvements program, as requested. This allowance is \$81,911,800 less than was provided for fiscal year 1976 and the lowest level of capital funding since 1959. Ever mindful of the mounting debt accruing to the District as well as the increasing debt service payments that come due each year, the Committee is glad to note that District officials now recognize that the time has come to shift the emphasis from building new facilities and the replacement of outworn and antiquated ones to the maintenance and modernization of existing structures. The appropriation recommended provides funding for 28 projects, of which \$5.2 million, or slightly less than 15 percent, is for 5 new projects.

The new projects will permit renovations and improvements to the Children's Center at Laurel, renovation of condensate return systems used by several District facilities, and the purchase of additional pumps for the Potomac pumping station. Two public school

projects will provide preliminary survey funds for a vocational school for the handicapped and the purchase of a bus storage yard.

Continuing projects include approximately \$7 million in capital payments for Metrobus and Metrorail programs, \$9 million for street, bridge, and freeway improvements, \$8 million for permanent improvement of District-owned facilities, and nearly \$7 million for repair and improvements of water and sewer systems and facilities.

The following tabulation summarizes the general categories requested and recommended:

CAPITAL IMPROVEMENTS PROGRAM

Item	Estimate	Recommended	Increase or decrease
District of Columbia obligations.....	\$547,600	\$547,600	
Public building construction:			
Public schools.....	834,000	834,000	
Department of Human Resources.....	3,300,000	3,300,000	
Department of General Services.....	8,218,000	8,218,000	
Total, public building construction.....	12,352,000	12,352,000	
Department of Transportation.....	8,733,000	8,733,000	
Washington Metropolitan Area Transit Authority.....	6,956,100	6,956,100	
Department of Environmental Services.....	7,166,000	7,166,000	
Washington Aqueduct.....	40,000	40,000	
Total, capital improvements program.....	35,794,700	35,794,700	

DISTRICT OF COLUMBIA OBLIGATIONS

The sum of \$547,600 requested for the Hospital Facilities Act repayment has been approved. This Act (Public Law 648 of August 7, 1946) provided for more adequate hospital facilities in the District of Columbia by acquiring land, constructing buildings, and making grants to private agencies. Amendments to the Act require the District to repay 50 percent of the net cost of the facilities and to make annual payments to the General Services Administration of the Federal government for the purpose of reimbursing that agency for construction funds advanced to the several voluntary hospitals involved.

PUBLIC BUILDING CONSTRUCTION

Public schools.—The Committee has approved \$834,000 for two public school projects which will provide \$300,000 in preliminary survey funds for a vocational school for the handicapped and \$534,000 for the purchase of a bus storage yard and repair shop.

Department of Human Resources.—A total of \$3,300,000 is recommended for renovations and improvements to buildings of several institutions located at the Children's Center in Laurel, Maryland.

Department of General Services.—The bill contains \$418,000 to renovate the condensate return systems in various District government buildings as well as \$7,800,000 for permanent improvements to District-owned structures. The Committee has concurred in the request to increase the amount that can be appropriated to the construction services fund from 10 percent to 20 percent of the appropriation for Project No. 24-99, Permanent Improvements, which was justified as required to meet the additional costs for the many small and varied projects involved.

DEPARTMENT OF TRANSPORTATION

The Committee recommends approval of the requested appropriation of \$8,733,000 for 11 street, bridge, and freeway improvement projects.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

A total of \$6,956,100 is included in the bill for the two capital projects requested by the Authority. The sum of \$1,760,000 is recommended for Metro Rapid Rail consisting of \$1,131,000 for the District's share for construction of the rail rapid transit system under the current authorization, (including \$170,800 for the Brookland Station entrance and \$267,200 for the U Street Station entrance), and \$629,000 for the District's share of the cost of facilities for the handicapped as authorized by the Federal Aid Highway Act of 1973.

The District's Metrobus capital program totals \$5,196,100 consisting of \$2,195,375 for fiscal year 1977 plus adjustments to prior year 1973-76 programs authorized by the Metro Board requiring an additional \$3,000,643.

DEPARTMENT OF ENVIRONMENTAL SERVICES

The requested funds totaling \$7,166,000 for eight projects dealing with repair and improvements of water and sewer services have been approved.

WASHINGTON AQUEDUCT

The Committee has approved the request for \$40,000 to replace chemical feed machines at the Dalecarlia Filter Plant.

SUMMARY OF CAPITAL OUTLAY RECOMMENDATIONS BY PROJECT

The following tabulation sets forth the capital improvements program requested in the budget and the Committee's recommendations by project:

CAPITAL IMPROVEMENTS PROGRAM

Project title	1977 estimate	Recommended for 1977
District of Columbia obligations:		
Washington Hospital Center.....	\$312,700	\$312,700
Childrens Hospital, grant No. 1.....	6,600	6,600
Childrens Hospital, grant No. 2.....	3,500	3,500
Providence Hospital.....	61,500	61,500
Casualty Hospital.....	19,500	19,500
Columbia Hospital.....	18,000	18,000
Georgetown Hospital.....	29,800	29,800
Sibley Hospital.....	65,600	65,600
Cafritz Memorial Hospital.....	30,400	30,400
Total, District of Columbia obligations.....	547,600	547,600
Public building construction:		
Public schools:		
Prevocational/Vocational Center for Handicapped.....	300,000	300,000
School bus storage yard and repair shop.....	534,000	534,000
Total, Public Schools.....	834,000	834,000
Department of Human Resources: Renovations and improvements to Children's Center, Laurel, Md.....	3,300,000	3,300,000
Department of General Services:		
Renovate condensate return systems, various District of Columbia buildings.....	418,000	418,000
Permanent improvements, various district buildings.....	7,800,000	7,800,000
Total, Department of General Services.....	8,218,000	8,218,000
Total, public building construction.....	12,352,000	12,352,000
Department of Transportation:		
General fund: Street lighting and communication extensions.....	500,000	500,000
Highway fund:		
Street improvements and extensions.....	4,150,000	4,150,000
Bridge replacement and/or rehabilitation.....	2,000,000	2,000,000
Resurfacing Federal aid streets.....	900,000	900,000
Traffic operations improvements.....	120,000	120,000
Safety improvements.....	170,000	170,000
Friendship Heights (Ring Rd.).....	75,000	75,000
Eastern Ave. at Fort Lincoln, Bladensburg Rd. to Kenilworth Ave.....	270,000	270,000
South Dakota Ave., Bladensburg Rd. to New York Ave.....	430,000	430,000
Bicycle network.....	100,000	100,000
Anacostia Freeway fencing.....	18,000	18,000
Total, Department of Transportation, highway fund.....	8,233,000	8,233,000
Total, Department of Transportation.....	8,733,000	8,733,000
Washington Metropolitan Area Transit Authority:		
Metro Rapid Rail.....	1,760,000	1,760,000
Metrobus capital program.....	5,196,100	5,196,100
Total, Washington Metropolitan Area Transit Authority.....	6,956,100	6,956,100
Department of Environmental Services:		
General fund: Relief of flooding and drainage.....	3,000,000	3,000,000
Water fund:		
Water service extension and hydrants.....	1,500,000	1,500,000
Truck and secondary watermains.....	250,000	250,000
Crosstown watermain.....	600,000	600,000
Replace undersized and defective mains.....	350,000	350,000
Total, water fund.....	2,700,000	2,700,000
Sanitary sewage works fund:		
Advance of paving.....	400,000	400,000
Service sewer extensions.....	400,000	400,000
Additional pumps—Potomac pumping station.....	666,000	666,000
Total, sanitary sewage works fund.....	1,466,000	1,466,000
Total, Department of Environmental Services.....	7,166,000	7,166,000
Washington Aqueduct:		
Water fund: Plant major replacement and rehabilitation, Dalecarlia and McMillan.....	40,000	40,000
Total, capital improvements program.....	35,794,700	35,794,700

GENERAL PROVISIONS

The Committee has approved a number of technical and minor adjustments in the language of the general provisions. Other changes recommended are discussed either in connection with the agency involved or in the paragraphs that follow.

TAXICAB METER LIMITATION

The request to delete the prohibition against the use of funds to study the merits of installing meters in the city's taxicabs has been disapproved. This prohibition, which has been in effect since 1935, is carried in section 5 of the general provisions.

LIMITATION ON KWH RATE FOR STREET LIGHTING

The Committee has disapproved the proposed deletion of the language in section 6 of the general provisions limiting the availability of appropriations available to pay street lighting energy charges to 2 cents per kilowatt-hour.

LIMITATION ON CHAUFFEUR COMPENSATION

The request for a chauffeur and car for the Chairman of the Council of the District of Columbia was withdrawn. The limitation of \$1,000 per month (\$12,000 per annum) on the amount of compensation that may be paid the driver for the Mayor has been retained at the same rate as in the 1976 Act.

PERSONNEL CEILING

The Committee has increased the personnel ceiling contained in section 13 from 35,000 as proposed in the budget to 35,250 to accommodate the police positions restored to the base, and the additional positions allowed for two agencies within the Department of Human Resources. The recommended ceiling is 4,369 below the fiscal year 1976 limitation.

AIRCRAFT FOR WASHINGTON TECHNICAL INSTITUTE

The Committee has denied the request for language to authorize the use of appropriations in the bill for the purchase, maintenance, and operation of aircraft by the Washington Technical Institute.

PUBLIC AFFAIRS OFFICERS

The Committee has approved the requested language prohibiting the use of appropriated funds to pay the compensation of any person for performing services normally provided by a public affairs officer, public relations officer, or community services officer, unless authorized by resolution of the Council.

CHANGES IN EXISTING LAW

Pursuant to clause 3, rule XXI of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

1. Under "Loans to the District of Columbia for Capital Outlay" there is language providing authorization for the Mayor to accept loans for the District from the U.S. Treasury, and the Secretary of the Treasury is authorized to lend the Mayor such sums as the Mayor may determine are required for financing capital projects for which appropriations are recommended in the bill. The District of Columbia Self-Government and Governmental Reorganization Act (Public Law 93-198) made certain changes in the limits on the city's borrowing authority and in the method of financing the capital programs in that it authorizes the District to issue general obligation bonds to finance capital projects and to refinance Treasury loans after January 2, 1975. Section 743 of that law terminated the permanent authority for the District to borrow from the U.S. Treasury to finance its capital improvements program and section 723 provided interim authority for Treasury loans to complete projects for which funds were authorized or appropriated before January 2, 1975. There have been delays in the bond issuance schedule. In order to prevent disruption of the capital improvements program as approved in the bill the Committee has inserted language providing for the continuance of Treasury borrowing during fiscal year 1977. Legislation is currently pending to amend section 723 of Public Law 93-198 which would extend the authority to borrow from the Treasury.

2. Under "General Operating Expenses," there is language providing that appropriations available solely for the District of Columbia's employees' disability compensation shall remain available until expended. 31 U.S.C. 718 provides, in part, that:

No specific or indefinite appropriation made subsequent to August 24, 1912, in any regular annual appropriations act shall be construed to be permanent or available continuously without reference to a fiscal year—unless it is made in terms expressly providing that it shall continue available beyond the fiscal year for which the Appropriations Act in which it is contained makes provision.

3. A language provision under "General Operating Expenses" provides that \$325,000 shall be available for the settlement of property damage claims not in excess of \$1,500 each and personal injury claims not in excess of \$5,000 each. The language provides an exemption, within specified limits, from Sec. 1-904 of the District of Columbia Code, which states, in part, that: ". . . all settlements entered into by the Commissioner of the District of Columbia acting under the terms and provisions of sections 1-902 to 1-905 shall be presented to the Congress, together with a brief statement of the nature of the claim or suit, the amount claimed, and the amount of the settlement with a summary of the evidence and circumstances under which the settlement was made." The authority to settle claims and suits was delegated to the D.C. Corporation Counsel by Reorganization Order No. 50 (June 26, 1953). The language provision contained in the bill

allows the Corporation Counsel to settle and pay claims within the specified limits without first presenting each claim to the Congress. That exemption prevents unnecessary delays in the settlement process for smaller claims and encourages plaintiffs to settle for amounts within the specified ceilings.

4. Under "Public Safety," language provides an exemption for two classes of passenger motor vehicles from 31 U.S.C. 638a(c) which states, in part, that:

Unless otherwise specifically provided, no appropriation available for any department shall be expended—

(1) to purchase any passenger motor vehicle (exclusive of buses and ambulances) at a cost—in excess of the maximum price thereof, if any, established pursuant to law by a Government agency.

The classes of motor vehicles exempted from the price ceiling are vehicles used for police activities and vehicles used for firefighting and fire prevention activities. Because of the special requirements for those types of vehicles, the costs exceed the maximum set for passenger motor vehicles for regular use.

5. Language included under "Public Safety" provides that funds appropriated for expenses under the Criminal Justice Act of 1974 (P.L. 93-412) for fiscal year 1977 shall be available for obligations incurred under that Act in fiscal year 1975 and fiscal year 1976. This language is necessary due to the long time lag between the time attorneys are appointed and the time vouchers are presented to the District for payment.

6. Under "Repayment of Loans and Interest," there is language to appropriate funds for the repayment of short-term notes issued by the District pursuant to sections 471 and 472 of the District of Columbia Self-Government and Governmental Reorganization Act (P.L. 93-198), as amended. The District is authorized to issue such notes within certain limits in the absence of unappropriated available revenues to meet appropriations and in anticipation of the collection or receipt of revenues.

7. A provision under "Repayment of Loans and Interest" authorizes the District to repay outstanding loans from the United States with monies received from the sale of general obligation bonds authorized and issued for such purpose. Sec. 461 of the District of Columbia Self-Government and Governmental Reorganization Act (P.L. 93-198) authorizes the District to issue general obligation bonds to refund outstanding indebtedness and to finance its capital improvements program.

8. Under "Capital Outlay," language provides that the amount appropriated shall remain available until expended. The language is needed to provide an exemption to 31 U.S.C. 718 and to allow the funds to remain available beyond the fiscal year for which the appropriations act makes appropriations. The exemption is needed because of the time required for the design and construction of capital projects.

9. Section 7 of the "General Provisions" provides an exemption from the requirement of subsection (6) of Section 5 of the District of Columbia Public Assistance Act of 1962 (3 D.C.C. 204(b)). That section states that:

Such amount as referred to in subsection (a) of this section shall not be less than the full amount determined as necessary on the basis of the minimum needs of such person as established in accordance with such regulations.

Because of financing constraints, the District has regularly budgeted for a percentage of the public assistance payment standard, rather than for the full amount as required by Sec. 3-204(b) of the District of Columbia Code. The 1977 appropriations bill contains funds to continue welfare payments at 81.6 percent of the February 1974 cost-of-living standard.

10. Section 16 of the "General Provisions" prohibits the use of appropriated funds to pay the compensation of any person performing services normally provided by a public affairs officer, public relations officer or community services officer, unless authorized by resolution of the Council.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried are recommended:

On page 9 in connection with "Capital Outlay" (change shown in italics):

: Provided further, That the amount appropriated to the Construction Services Fund, Department of General Services, be limited, during the current fiscal year, to ten per centum of appropriations for all construction projects, except for Project Numbered 24-99, Permanent Improvements, for which construction services shall be limited to twenty per centum of the appropriation

On page 14 in connection with "General Provisions":

Sec. 16. No part of any funds appropriated to the District of Columbia government for fiscal year 1977 shall be available for, or may be used to pay the compensation (whether by contract or otherwise) of any person for performing services normally performed by a public affairs officer, public relations officer, or community services officer, unless approved by a resolution adopted by the Council of the District of Columbia.

INFLATIONARY IMPACT STATEMENT

Clause 2(1)(4) of rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of such bill or resolution may have an inflationary impact on prices and costs in the operation of the national economy.

The enactment of the accompanying bill will have no foreseeable inflationary impact on prices and costs in the operation of the national economy inasmuch as it relates solely to the operation of the local city government of the District of Columbia. The appropriation of Federal funds recommended includes a Federal payment of \$270,000,000 which becomes a part of local revenues from which appropriations for the operation of the city are made and are included in the bill. The bill also includes \$2,707,000 in Federal funds to be paid to the District in lieu of reimbursement for water and sewer services provided to Federal facilities by the Washington Aqueduct and the Department of Environmental Services. The Federal loan appropriation of \$100,000,000

is made to finance local capital improvements, also recommended in the bill. The loan appropriation constitutes authority for the Mayor of the District of Columbia to borrow funds from the Federal Treasury at the going rate of interest and repayable usually over a 30-year period.

COMPARISONS WITH BUDGET RESOLUTION

In accordance with Section 308(a)(1)(A) of the Congressional Budget Act of 1974 (P.L. 93-344), the following table provides comparisons between the new budget authority targets set forth in the First Concurrent Resolution on the Budget, as allocated by the Committee on Appropriations under Section 302 of the Act, and the budget authority contained in the accompanying bill:

APPROPRIATION BILL COMPARISON REPORT
DISTRICT OF COLUMBIA APPROPRIATION BILL COMPARED WITH THE CONCURRENT RESOLUTION ON THE BUDGET
(S. CON. RES. 109)

(Federal funds)			
Code and function	Amount in concurrent resolution	Committee recommendations	Remaining for future action
450 Community and regional development: Budget authority ----	\$114,187,000	\$100,000,000	+\$14,187,000
850 Revenue sharing, fiscal assistance: Budget authority -----	282,707,000	272,707,000	+10,000,000
Bill total: Budget authority -----	396,894,000	372,707,000	+24,187,000

FIVE YEAR PROJECTION OF OUTLAYS

In accordance with Section 308(a)(1)(B) of the Congressional Budget Act of 1974 (P.L. 93-344), the following table contains a five year projection of the outlays associated with the budget authority in Federal funds provided in the accompanying bill:

Five-year projection of outlays

(Federal funds)	
Item and fiscal year	Amount
Budget authority -----	\$372,707,000
Outlays:	
1977 -----	333,824,000
1978 -----	38,883,000
1979 -----	
1980 -----	
1981 -----	

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with Section 308(a)(1)(C) of the Congressional Budget Act of 1974 (P.L. 93-344), the Committee is required to report new budget authority and outlays provided for financial assistance to State and local governments. The accompanying bill contains Federal funding as follows:

Financial assistance to State and local governments

(Federal funds)	
Item	Committee recommendations
New fiscal year 1977 budget authority -----	\$370,000,000
Fiscal year 1977 outlays resulting therefrom -----	331,117,000

**ADDITIONAL VIEWS OF
HONORABLE CLAIR W. BURGNER**

This bill contains one million dollars more than was requested by the District of Columbia government to finance improvements in the quality of care at the Forest Haven Institution for the Mentally Retarded. While it is a significant step in the right direction, there remains much to be done.

Of paramount importance at this stage is the fact that such an increase will be a strong indication to the Department of Health, Education and Welfare that substantial steps are being taken to upgrade the quality of care at Forest Haven. The failure on the part of Forest Haven to meet the new HEW standards coming into effect in March 1977 would mean the automatic termination of vitally needed Medicaid reimbursements to the District of Columbia. Though, as of August 2, 1976, a team of federal experts is being loaned by HEW to Forest Haven to work directly with the D.C. employees in resolving the troubled institution's problems, the provider agreement setting up this unprecedented demonstration project contains a clause requiring automatic termination of Medicaid payments if "substantial progress" is not made in improving the institution by October 1, 1976, the beginning of Fiscal Year 1977. This one million dollar add-on should indicate to HEW that substantial progress is being made toward upgrading patient care at Forest Haven.

However, we must not be lulled into the belief that our job is done. Even though this add-on, plus the District government's request, will add a total of 118 new personnel in Fiscal 1977, there remains much to be done at Forest Haven—in terms of personnel, in terms of maintenance and, most importantly, in terms of quality of care. Our Subcommittee is fully committed to seeking every available remedy to ameliorate the human suffering at Forest Haven. Through the concerted actions of Congress and the District Government, we can bring into realization the quality of care that the residents at Forest Haven deserve.

CLAIR W. BURGNER.

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND BUDGET ESTIMATES
FOR 1977**

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 (2)	Budget estimate of new (obligational) authority, fiscal year 1977 (3)	Increase (+) or decrease (-) (4)
Advances to stadium sinking fund, Armory Board (indefinite authorization to spend debt receipts)-----	\$832, 000	\$832, 000	
Repayable advances to District of Columbia general fund (indefinite appropriation)-----	55, 000, 000	40, 000, 000	-\$15, 000, 000
Total, permanent new budget (obligational) authority, Federal funds-----	55, 832, 000	40, 832, 000	-15, 000, 000

NOTE.—Amounts as estimated and shown in the January 1976 budget document adjusted to reflect actual repayable advances of \$55,000,000 to the general fund for fiscal year 1976.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977

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Agency and item (1)	New budget (obligational) authority, fiscal year 1976 (2)	Budget estimates of new (obligational) authority, fiscal year 1977 (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1977 (6)
FEDERAL FUNDS					
Federal payment.....	\$ 248,948,700	\$ 280,000,000	\$ 270,000,000	+\$ 21,051,300	-\$ 10,000,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	5,688,000	2,707,000	2,707,000	-2,981,000	---
Loans to the District of Columbia for capital outlay..	210,000,000	114,187,000	100,000,000	-110,000,000	-14,187,000
Total, Federal funds.....	464,636,700	396,894,000	372,707,000	-91,929,700	-24,187,000

DISTRICT OF COLUMBIA FUNDS

Operating Expenses

General operating expenses.....	116,366,400	114,194,300	112,870,700	-3,495,700	-1,323,600
Public safety.....	243,059,100	246,176,300	247,160,400	+4,101,300	+984,100
Education.....	237,325,900	247,293,200	245,287,700	+7,961,800	-2,005,500
Recreation.....	16,520,000	17,729,600	17,674,400	+1,154,400	-55,200
Human resources.....	264,074,500	268,288,800	267,955,800	+3,881,300	-333,000
Transportation.....	26,919,400	27,177,900	25,810,900	-1,108,500	-1,367,000
Environmental services.....	63,492,300	69,331,600	69,078,000	+5,585,700	-253,600
Personal services.....	10,000,000	17,100,000	16,245,000	+6,245,000	-855,000
Settlement of claims and suits.....	304,500	143,100	143,100	-161,400	---
Repayment of loans and interest.....	63,380,600	84,846,100	80,839,100	+17,458,500	-4,007,000
Bicentennial services.....	700,000	---	---	-700,000	---
Total, operating expenses.....	1,042,142,700	1,092,280,900	1,083,065,100	+40,922,400	-9,215,800
Capital Outlay					
Capital outlay.....	117,706,500	35,794,700	35,794,700	-81,911,800	---
Total, District of Columbia funds...	1,159,849,200	1,128,075,600	1,118,859,800	-40,989,400	-9,215,800

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Calendar No. 1101

94TH CONGRESS }
2d Session }

SENATE

{

REPORT
No. 94-1167

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1977

AUGUST 26, 1976.—Ordered to be printed

Mr. CHILES, from the Committee on Appropriations, submitted
the following

REPORT

[To accompany H.R. 15193]

The Committee on Appropriations, to which was referred the bill (H.R. 15193) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1977, and for other purposes, reports the same to the Senate with various amendments and present herewith information relative to the changes made:

TITLE I
SUMMARY OF BILL

The Committee recommends appropriations in Federal funds totaling \$363,972,300 for fiscal year 1977. Appropriations from District of Columbia funds recommended total \$1,119,983,300 for 1977. A summary of the recommendations follow:

Federal funds:		\$259,973,300
Federal payment.....	-----	2,707,000
Payment for Federal water and sewer services.....	-----	101,292,000
Federal loans for capital outlay.....	-----	
Total.....	-----	363,972,300
District of Columbia funds:		1,083,696,600
Operating expenses.....	-----	36,286,700
Capital improvements.....	-----	
Total.....	-----	1,119,983,300

BUDGET ESTIMATES CONSIDERED

Estimates considered by the Committee were contained in the President's budget for 1977 (House Document No. 94-343) transmitted to the Congress on January 21, 1976, and the Budget of the District of Columbia (House Document No. 94-514) transmitted to the Congress on June 2, 1976.

A comparative summary of the appropriations recommended by the Committee follows:

SUMMARY OF BILL

Agency and item	(1)	(2)	(3)	(4)	(5)	Senate committee recommendation compared to—	
						Budget	House bill
Federal funds.....							
Federal payment.....	\$254,636,700	\$282,707,000	\$272,707,000	\$272,707,000	\$282,680,300	-\$20,026,700	-\$10,026,700
Loans for capital outlay.....	210,000,000	114,187,000	100,000,000	100,000,000	101,292,000	-12,895,000	+1,292,000
Total, Federal funds.....	464,636,700	396,894,000	372,707,000	372,707,000	383,972,300	-32,921,700	-8,734,700
District of Columbia funds.....							
Operating expenses.....	1,042,142,700	1,092,280,900	1,083,065,100	1,083,065,100	1,083,696,600	-8,584,300	+531,500
Capital outlay.....	117,706,500	35,794,700	35,794,700	35,794,700	36,286,700	+492,000	+492,000
Total, District of Columbia funds.....	1,159,849,200	1,128,075,600	1,118,859,800	1,118,859,800	1,119,983,300	-8,092,300	+1,123,500

ESTIMATES AND RECOMMENDATIONS

GENERAL STATEMENT

The fiscal year 1977 budget considered by the Committee, of necessity, was based on the 1976 budget estimates rather than on final action by Congress. Due to the late submission of the 1976 budget, the Congress was unable to process and finally enact the bill until late in June 1976. Numerous adjustments have been necessary in the 1977 estimates to reflect the final action on the 1976 budget which included funding for the transition period, July 1 through September 30, 1976. Other adjustments have had to be made due to the omission of funding by the city in the 1977 budget for new positions and programs requested and subsequently allowed in the 1976 budget. Approximately \$2,400,000 has been provided over the budget estimates for restoration of base reductions and annualization of pay and other costs. The Committee is deeply concerned that a budget would be prepared and submitted to the Congress without any provision for the continuation of programs or positions in a subsequent year.

FEDERAL FUNDS

A total appropriation of \$363,972,300 in Federal funds is recommended for fiscal year 1977 which is \$32,921,700 less than requested, and \$100,664,400 below the 1976 level. Federal funds provided for fiscal year 1976 totaled \$464,636,700.

A summary of the requests and recommendations follows:

FEDERAL FUNDS

Item	Budget estimate 1977	House bill 1977	Senate committee recommendation	Bill compared with—	
				Budget estimate 1977	House bill 1977
Federal payment to the District of Columbia:					
General fund.....	\$280,000,000	\$270,000,000	\$259,973,300	-\$20,026,700	-\$10,026,700
Water fund.....	1,499,000	1,499,000	1,499,000		
Sanitary sewage works fund.....	1,208,000	1,208,000	1,208,000		
Total, Federal payment.....	282,707,000	272,707,000	262,680,300	-20,026,700	-10,026,700
Loans to District of Columbia for capital outlay.....					
	114,187,000	100,000,000	101,292,000	-12,895,000	+1,292,000
Grand total, Federal funds.....	396,894,000	372,707,000	363,972,300	-32,921,700	-8,734,700

Federal payment.—The Committee recommends a Federal payment of \$259,973,300 for fiscal year 1977, which is \$20,026,700 less than requested. The budget proposed a Federal payment of \$280,000,000, the amount authorized for fiscal year 1977 in the Home Rule Act (Public Law 93-198). The allowance is \$11,024,600 above the fiscal year 1976 Federal payment of \$248,948,700.

Payment in lieu of reimbursement for charges for water and sewer services.—A total of \$2,707,000 in Federal funds is recommended for 1977 as a payment to the District of Columbia in lieu of reimbursements for charges for water, water services and sanitary sewer services furnished to Federal facilities at the seat of government.

Federal loans for capital outlay.—The Committee recommends a loan appropriation of \$101,292,000 to finance the capital improvements program recommended in this and prior year bills. The budget proposed a total of \$114,187,000. Due to the uncertainty of when the city will be able to issue bonds to finance the capital outlay program, the Committee is recommending the same language as was in the 1976 Act permitting the continuation of Federal loan authority.

DISTRICT OF COLUMBIA FUNDS

The Committee recommends a budget totaling \$1,119,983,300 for fiscal year 1977 which is \$8,092,300 less than requested and a net decrease of \$39,865,900 below 1976 appropriations. The budget estimates totaled \$1,128,075,600. A total of \$1,159,849,200 was appropriated for 1976. Details of the Committee's recommendations are explained in later sections of this report.

A summary of the requests and recommendations for 1977 follows:

DISTRICT OF COLUMBIA FUNDS

Item	Budget estimate 1977	House bill 1977	Senate committee recommendation	Bill compared with—	
				Budget estimate 1977	House bill 1977
Operating expenses.....	\$1,092,280,900	\$1,083,065,100	\$1,083,696,600	-\$8,584,300	+\$631,500
Capital Outlay.....	35,794,700	35,794,700	36,286,700	+492,000	+492,000
Total, District of Columbia funds.....	1,128,075,600	1,118,859,800	1,119,983,300	-8,092,300	+1,123,500

MEDICAID TRUST FUND

The Committee is concerned that the Medicaid Trust Fund provides a significant source of funding for District programs and yet the activities of this fund are not reported to Congress. Consequently, the Committee requests monthly reports on the sources and uses of resources in this fund and requests that estimates relating to the fund be included in the fiscal year 1978 budget request and each budget subsequently.

DELAYS IN PROCESSING BUDGET

As was detailed in the report on the recently enacted fiscal year 1976 Appropriations Act, there has been an inordinate delay in the submission of the 1976 and 1977 budgets. The amended budget for the fiscal year 1976 beginning July 1, 1975, was not received by the Congress until May 6, 1976. The bill was considered in the House on May 26, in the Senate on June 17, the conference report was agreed to on June 28 and 29, and became law on June 30 when it was signed by the President. While the 1977 budget was not received until June 2, the Committee began its hearings on April 7 in order to expedite the process and to help assure that the Congress meets the statutory deadline of September 13 for completion of appropriation bills as required by the Budget Reform Act of 1974. The Committee completed its regular hearings on June 24 and held one special zero base review hearing on August 10.

The Committee has been advised by District officials that the city is on a schedule for the formulation of the fiscal year 1978 budget to enable transmittal to the Congress by mid-February 1977. If timely action is not forthcoming, the Committee will feel constrained to recommend legislation setting a date certain for the submission of annual city budgets.

MOUNTING DISTRICT DEBT

The Committee reiterates its concern over the cost of government at all levels, the Federal Government, State governments and county and city governments, and especially the financial problems that many of the large cities are encountering. Of particular concern is the District's growing debt-load at a time when the city's population continues to decline.

The District government, as of April 30, 1976, owed the Federal Treasury approximately \$1.1 billion, primarily for loans drawn down to finance long-term improvements to the city's physical plant, and it is estimated that this outstanding debt will increase to \$1.3 billion by September 30, 1976. It is alarming that Washington's per capita debt of \$1,460 per person will rise to \$1,762 per person as of September 30, 1976. It is alarming that Washington's per capita debt is almost equal to New York's per capita debt of \$1,767 per person, as well as the expectation that by 1981 Washington's debt-load is expected to almost double.

In addition to the current debt of \$1.3 billion to the Federal Treasury for capital projects, the District does not have a funded pension plan for policemen and firemen and the teachers' plan is only partially funded. The unfunded liability for these pension plans is approximately \$1.8 billion and is expected to increase to \$16.8 billion by the year 2010, at which time it is estimated pension payments for policemen and firemen will be approximately 110 percent of the payroll.

This ever mounting debt of the city is one that must be addressed by both the city and the Congress. The Committee is aware of the concern of the House and Senate District Committees in this regard. This Committee will address the problem in more detail during the hearings on the fiscal year 1978 budget.

MISSION BUDGETING

The Committee plans to work with the city to realign the city budget so that the budget will be presented to Congress along a mission basis. This would result in each of the appropriation accounts including only those organizational elements which are focused primarily on the same end purpose. The Committee feels that such a budget format would greatly aid the Congress and the public in understanding the city's budget requests.

As a first step toward restructuring the city budget on a mission basis, the Committee has combined all transportation activities into

one appropriation account. Currently, more than 50 percent of the dollar total associated with transportation activities is not in the transportation account. This fact tends to obscure the city's total budget proposal to meet the transportation needs of D.C. citizens. To complete the realignment, the Committee plans to propose that a complete review of the city's appropriation account structure be made as one of the first contracts under the Financial Management Improvement Program.

TOTAL RESOURCES

It is estimated a total of \$1,483,020,600 and 47,709 positions will be available to the District of Columbia Government during the next fiscal year. These figures include the appropriations from District funds recommended in this bill, Federal grants, other grants, and reimbursements. The financing of appropriations from District funds is from the Federal payment, revenue sharing funds, and revenues accruing from various District taxes and fees.

A summary of these resources by appropriation title follows:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA FISCAL YEAR 1977

(Dollar amounts in thousands)

Item	Recommended in bill (District of Columbia funds)		Federal grants		Grants, reimburse- ments and other		Total resources	
	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount	Posi- tions	Amount
OPERATING EXPENSES								
General operating expenses....	3,291	\$84,550.8	3,892	\$116,312.7	433	\$13,624.8	7,616	\$214,488.3
Public safety.....	10,049	246,258.8	47	1,277.8	-----	3,721.3	10,096	251,257.9
Education.....	11,510	245,287.7	1,744	47,692.8	30	1,331.6	13,284	294,312.1
Recreation.....	754	17,674.4	6	1,683.2	84	6.5	844	19,364.1
Human resources.....	9,317	268,475.6	1,648	146,190.8	95	386.6	11,060	415,053.0
Transportation.....	1,421	55,162.6	37	1,075.7	-----	1,437.7	1,458	57,676.0
Environmental services.....	2,975	69,036.0	96	1,830.2	280	2,320.2	3,351	73,186.4
Personal service (policemen, firemen, and teachers).....	-----	16,245.0	-----	-----	-----	-----	-----	16,245.0
Settlement of claims and suits.....	-----	166.6	-----	-----	-----	-----	-----	166.6
Repayment of loans and in- terest.....	-----	80,839.1	-----	-----	-----	-----	-----	80,839.1
Total, operating ex- penses.....	39,317	1,083,696.6	7,470	316,063.2	922	22,828.7	47,709	1,422,588.5
Capital outlay.....	-----	36,286.7	-----	24,145.4	-----	-----	-----	60,432.1
Grand total.....	39,317	1,119,983.3	7,470	340,208.6	922	22,828.7	47,709	1,483,020.6

¹ Reflects the transfer of Washington Metropolitan Area Transit Authority, Washington Metropolitan Area Transit Commission, and School Transit Subsidy to the Transportation appropriation.

FINANCING OF TOTAL RESOURCES

As is shown in the tabulation above, a total of \$1,483,020,600 will be available for the operation of the city during fiscal year 1977, of which approximately 49 percent, of \$730,180,900 will be financed from the various Federal funds available to the District including those recommended in the accompanying bill as well as Federal grants. The

remaining 51 percent will be derived from local revenue sources. A summary of both Federal and local source revenues follow:

Item	Amount
Federal funds:	
Federal payment.....	\$259,973,300
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	2,707,000
Federal loans for capital outlay.....	101,292,000
Revenue sharing.....	26,000,000
Subtotal (included in this bill).....	389,972,300
Federal grants.....	340,208,600
Subtotal.....	730,180,900
Local and other revenue sources:	
Local taxes, fees, charges and other collections.....	796,955,000
Cash on hand and accounts payable.....	4,061,300
Grants, reimbursements, and other.....	22,828,700
Capital outlay adjustment.....	-65,005,300
Subtotal.....	758,839,700
Grand total.....	1,489,020,600
Less permanent appropriations.....	8,000,000
Net grand total.....	1,483,020,600
¹ Composed of the following:	
Judgments.....	\$1,000,000
Restorations.....	1,000,000
Refunds.....	4,000,000
Total.....	6,000,000

Reflected in the table above are several financing changes recommended by the Committee, as follows:

	Federal funds	District funds
1. Implement a billing system for the institutions of the Community Health and Hospital Administration.....	-\$583,700	+\$1,500,000
2. Collect delinquent taxes.....	-7,223,000	+8,000,000
3. Increase of miscellaneous fees.....	-1,000,000	+1,000,000
Subtotals.....	-8,806,700	+10,500,000

¹ Another \$1,500,000 will be realized in the Medicaid Trust Fund.

A brief description of the above financing changes follows. An expanded discussion of each of the financing changes can be found later in the report.

1. Billing system for the Community Health and Hospital Administration.—

Implementation of a proper billing system for all city hospitals and neighborhood health centers will result in additional revenue coming to the city from Medicaid, Medicare, third party insurance and individual pay. The Committee has provided the city with 86 new positions and \$916,300 which is the full year cost of the positions necessary to implement the system. This amount is eligible for a \$195,100 Federal match which makes \$1,111,400 available to the city to implement the billing system. Included in these totals are \$97,400 available for system design. The appropriation bill has been amended

to exempt these 86 positions from the personnel ceiling. Any additional costs that the city feels are necessary should be provided for through reprogramming.

While the city has estimated that the billing system will raise an additional \$3,000,000 in revenue, the Committee feels that if the city implements the billing system which includes cost recovery fees as described to the Subcommittee during the fiscal year 1977 hearings as being the city's policy, the city should raise an additional \$8,000,000.

The Committee has accepted the city estimate of \$3,000,000 but directs the city to move rapidly without further delay to implement the system and directs that the system when implemented shall include those features as described to the Committee as the city's policy in this area.

The Committee requires a monthly report from the city due by the 15th of each month on progress made in the previous month toward implementing the system. This report shall include the amount of revenue raised from each of the city's health care institutions for each of the four sources—medicaid, medicare, third party insurance and individual pay. The report shall also include information regarding the number of vacant positions by grade and title for those positions provided to the city for the billing system. Additionally, the report shall include the status of legislation needed by the city to implement the system.

If the city does not move forward in this area the Committee is prepared to introduce any necessary legislation and recommend subsequent budget reductions consistent with what the Committee feels is the amount of revenue that should be raised by a proper billing system.

2. *Collect delinquent taxes.*—The Committee has provided \$679,500 to fill 49 positions in the tax administration (8 of which were previously unfunded) and \$97,500 and 5 new positions for the prosecution of delinquent tax cases in the Office of the Corporation Counsel. The appropriation bill has been amended to exempt these positions from the personnel ceiling. This action will result in \$8,000,000 in additional revenue being raised in fiscal year 1977 and an additional \$10,000,000 in each subsequent year.

The Committee requires monthly reports from both the Department of Finance and Revenue and the Office of the Corporation Counsel on progress toward collecting delinquent taxes.

3. *Increase of miscellaneous fees.*—During the course of the hearings on fiscal year 1976 and fiscal year 1977 the Committee came to the conclusion that there are numerous fee schedules that need to be updated and other fees that simply are not collected. This action recommends that the city collect at least \$1,000,000 additionally in fees.

The Committee is not satisfied that the city is taking all the necessary steps to raise the revenues that are due to it through efficient collection systems for existing fees and through periodic adjustments of fee schedules for the effects of inflation. The Committee therefore requires quarterly reports on the progress of the city to collect fees and in the progress to revise existing fee schedules. This report should include the revenue raised from each city fee during the quarter and the previous quarter and for each fee the date it was last revised and the

scheduled date for the next revision. The first report is due to the Committee on January 14, 1977.

FEDERAL PAYMENT

The Committee recommends a Federal payment of \$259,973,300 to the General Fund, a reduction of \$20,026,700 in the amount requested. The budget proposed the appropriation of the full authorized payment for fiscal year 1977 of \$280,000,000. Also recommended is \$2,707,000 in lieu of reimbursement for water and sewer services provided the Federal Government.

A comparative summary of the allocations recommended follows:

FEDERAL PAYMENT

	Appropriation, 1976	Estimate, 1977	Committee recommendation 1977
Federal payment.....	\$248,948,700	\$280,000,000	\$259,973,300
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	5,688,000	2,707,000	2,707,000
Total, fiscal year 1977.....	254,636,700	282,707,000	262,680,300

The recommended Federal payment to the General Fund is \$11,024,600 more than the 1976 allowance. As is shown in the following table, the Federal payment recommended represents 36.7 percent of the anticipated local collections during fiscal year 1977.

The table referred to follows:

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL FUND LOCAL COLLECTIONS

(Dollar amounts in thousands)

Fiscal year	Federal payment appropriated (general fund)	Local general fund collections	Federal payment as a percentage of local general fund collections
1951.....	\$9,800	\$97,866	10.0
1952.....	10,400	102,398	10.2
1953.....	10,000	104,823	9.5
1954.....	11,000	105,456	10.4
1955.....	20,000	114,808	17.4
1956.....	18,000	122,302	14.7
1957.....	20,000	137,280	14.6
1958.....	20,000	144,745	13.9
1959.....	25,000	149,751	16.7
1960.....	25,000	162,888	15.3
1961.....	25,000	167,986	14.9
1962.....	30,000	181,615	16.5
1963.....	30,000	205,298	14.6
1964.....	37,500	215,804	17.3
1965.....	37,500	230,995	16.2
1966.....	44,250	256,398	17.3
1967.....	58,000	272,906	21.3
1968.....	70,000	301,767	23.2
1969.....	89,365	341,033	26.2
1970.....	116,166	388,542	29.9
1971.....	131,000	432,010	30.3
1972.....	173,654	458,523	37.9
1973.....	181,500	505,276	35.9
1974.....	187,450	534,253	35.1
1975.....	226,200	554,222	40.8
1976.....	248,949	623,500	39.9
1977 estimate.....	280,000	698,240	40.1
1977 recommended.....	259,973	708,740	36.7

DISTRICT OF COLUMBIA GENERAL FUND LOCAL COLLECTIONS

It is estimated that local general fund collections will total \$708,740,000 in fiscal year 1977, which when added to estimated income accruing to the other funds will provide a grand total of \$796,955,000. A summary of the major sources of these revenues, by fund, follows:

District of Columbia local collections

	Thousands
General fund:	
Property taxes.....	\$168,760
Sales taxes.....	228,130
Income taxes.....	236,630
Other taxes.....	23,750
Charges and miscellaneous revenues.....	51,470
Subtotal.....	708,740
Highway fund—gasoline tax, licenses, and other.....	41,470
Sanitary sewage works fund—service charges.....	26,580
Water fund—service charges.....	19,900
Metropolitan area sanitary sewage works fund—service charges.....	265
Total.....	796,955

HISTORY OF FEDERAL PAYMENT

The usual history of the Federal payment and its relationship to the General Fund is shown below. It will be noted that in 1967 the Federal payment was \$58,000,000 and represented 18.23 percent of the total operating budget of \$318,057,766. The Federal payment proposed for 1977 is \$259,973,300 and represents 26.24 percent of the total recommended budget of \$990,513,400 financed from the General Fund. The population of the city in 1960, according to the 1960 census, was 763,956. The 1970 census showed a decline to 756,510. The latest population estimate provided by the Census Bureau is 723,000.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATION TO THE GENERAL FUND

Fiscal year	Appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1921	\$21,474,271	\$12,256,178	\$9,218,093	42.92
1922	22,977,411	13,784,648	9,192,763	40.00
1923	23,833,043	14,430,265	9,402,778	39.45
1924	23,903,755	14,463,330	9,440,425	39.49
1925	31,175,672	22,030,317	9,145,355	29.33
1926	31,139,730	22,139,638	9,000,092	28.90
1927	33,951,478	24,950,987	9,000,491	26.51
1928	34,894,148	25,892,358	9,001,790	25.79
1929	35,957,970	26,957,753	9,000,217	25.03
1930	40,694,306	31,694,306	9,000,000	22.12
1931	45,625,286	36,125,252	9,500,034	20.82
1932	43,840,022	34,339,911	9,500,111	21.67
1933	39,626,998	31,851,847	7,775,151	19.62
1934	29,700,737	24,000,788	5,700,029	19.19
1935	34,620,004	30,080,709	4,539,295	13.11
1936	38,295,953	32,588,424	5,707,529	14.90
1937	40,182,768	35,177,768	5,005,000	12.46
1938	41,143,818	36,118,792	5,025,026	12.21
1939	40,494,451	35,494,451	5,000,000	12.35
1940	41,777,885	35,777,768	6,000,117	14.36
1941	43,136,909	37,136,909	6,000,000	13.91
1942	47,401,269	41,401,269	6,000,000	12.66
1943	49,422,932	43,422,932	6,000,000	12.14
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,599,125	56,599,125	6,000,000	9.58
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.45
1949	86,017,985	75,017,985	11,000,000	12.79
1950	98,331,275	87,331,275	11,000,000	11.19
1951	103,924,822	94,124,822	9,800,000	9.43
1952	121,265,978	110,865,978	10,400,000	8.58
1953	113,589,327	103,589,327	10,000,000	8.80
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,579,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	199,522,707	174,522,707	25,000,000	12.52
1962	209,571,780	179,571,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	13.35
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.14
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.23
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	116,166,000	21.96
1971	591,262,769	460,262,769	131,000,000	22.15
1972	641,466,600	467,812,600	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.74
1976	957,088,700	708,140,000	248,948,700	25.01
1977 estimate	998,534,000	718,534,000	280,000,000	28.04
1977 recommended	990,513,400	730,540,100	259,973,300	26.24

¹ Excludes appropriations for capital outlay beginning with fiscal year 1961.
² Includes \$5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and \$8,000,000 as provided in Public Law 91-297 for use in defraying the cost of the retroactive pay increases for policemen, firemen, and teachers.
³ Includes \$5,000,000 as provided in Public Law 91-358 for purposes of the District of Columbia Court Reform and Criminal Procedures Act of 1970.

FEDERAL LOANS

The Committee recommends loan appropriations totaling \$101,292,000 to finance the construction program during fiscal year 1977. This allowance is \$12,895,000 less than requested and \$108,708,000 below the 1976 allowance.

A comparative summary follows:

FEDERAL LOANS			
Item	Appropriation, 1976	Estimate, 1977	Recommended, 1977
Federal loans for capital outlay	\$210,000,000	\$114,187,000	\$101,292,000

FEDERAL GRANTS

The District of Columbia participates in the various Federal grant programs as do the 50 States. These grants are over and above the budget recommendations provided in this bill. The current estimate of funds to be derived from Federal grants during fiscal year 1977 totals \$340,208,600.

A summary of the grants by agency follows:

Summary of Federal grant assistance to the District of Columbia

Agency	1977 estimate
General operating expenses:	
Executive Office	\$10,997,300
Public Library	374,700
Department of Manpower	23,572,700
Department of Housing and Community Development	80,995,800
Board of Parole	61,200
Minimum Wage and Industrial Safety Board	311,000
Public safety:	
Metropolitan Police Department	571,500
Public Defender Service	191,000
Department of Corrections	515,300
Education:	
Public Schools	37,814,200
D.C. Teachers College	787,900
Federal City College	5,022,200
Washington Technical Institute	4,068,500
Recreation: Recreation Department	2,320,600
Human Resources: Department of Human Resources	146,190,800
Transportation: Department of Transportation	24,583,700
Environmental Services: Department of Environmental Services	1,830,200
Total	340,208,600

GENERAL REVENUE SHARING

The District also participates in the general revenue sharing program. Under the State and Local Fiscal Assistance Act of 1972 it qualifies for both State and local funds. The 1977 allocation totals \$26,000,000 and is a resource for funding the recommendations in the bill.

The following tabulation summarizes the allocation by agency:

Agency	Amount
Department of Finance and Revenue-----	\$300,000
Public Library-----	499,800
Police Department-----	1,376,400
Fire Department-----	2,014,000
Department of Corrections-----	2,140,000
Public Schools-----	5,179,800
Recreation Department-----	208,200
Department of Human Resources-----	6,520,000
Department of Transportation-----	2,500,000
School Transit Subsidy-----	3,762,300
Department of Environmental Services-----	1,500,000
Total -----	28,000,000

BALANCED BUDGET RECOMMENDED

The Committee is recommending a balanced budget for fiscal year 1977. As shown in the following table, it is estimated sufficient resources will be available on a cash basis to finance the operating expense and debt service requirements recommended, and provide a cash balance at the close of the fiscal year.

It should be noted, however, that no provision was made in the budget submitted to the Congress, or has been made in the accompanying bill, for the pay raises anticipated later in this calendar year or for metrorail subsidies that will be required as additional segments if the subway becomes operational. Financing for these requirements, which are estimated to cost a total of \$56,600,000 in fiscal year 1977, is tied to pending legislation authorizing a tax on the income of nonresidents working in the city. The outcome of this legislation is uncertain at this time.

The Committee feels strongly that the city has an obligation to raise all the revenue that is due to it because if it fails to do so it will result in inadequate sources of funds to finance the budget as recommended.

It should also be noted that unless the city actively pursues the additional revenue raising measures that are provided for in this bill the city will have a revenue short fall and the budget will not be balanced.

The projections exclude capital outlay (major construction) appropriations which, under authority in the bill, will continue to be financed by loans from the United States Treasury.

The table referred to follows:

DISTRICT OF COLUMBIA GOVERNMENT

Projected cash flow, fiscal year 1977—Appropriated funds only

	Thousands
Estimated funds available:	
Cash and investments, opening balance-----	\$17.0
Federal payment-----	262,680.3
Receipts-----	796,955.0
Revenue sharing-----	26,000.0
Short-term advance-----	40,000.0
Total, estimated funds available -----	1,125,652.3
Estimated funds required:	
Opening accounts payable:¹	
Wages and salaries-----	42,924.3
Other payables and undelivered orders-----	50,452.8
Unobligated authority-----	29,661.4
Total, opening accounts payable -----	123,038.5
Budget recommended in bill-----	1,083,696.6
Permanent authorizations and restorations-----	6,000.0
Repayment of current year short-term loans-----	60,000.0
Appropriation lapses-----	-12,620.0
Total, estimated funds required -----	1,125,459.2
Estimated closing cash balance -----	193.1
¹ In addition, the outstanding advances to be repaid to the U.S. Treasury are estimated to be:	
Opening balance-----	\$40,000.0
Closing balance-----	20,000.0

COMMITTEE ACTION ON ESTIMATES

OPERATING EXPENSES

The request for annualization of pay increases and other prior year increases, as well as the requests for the cost of within grades and inflation increases, have been reduced 5 percent across the board. The reduction is to be absorbed within the resources available to various departments and agencies involved. Other changes are detailed in the discussion below.

The requests and recommendations by categories of increase are shown in the table that follows:

COMPARISON OF INCREASES REQUESTED AND RECOMMENDED BY CATEGORY

Item	Requested	House Recommended	Committee Recommendation
Annualization:	\$35,790,000	\$34,000,900	\$34,000,900
Pay.....	13,236,600	13,666,300	11,133,400
Prior year increases.....	4,382,800	4,163,200	4,163,200
Within grades.....	4,648,500	4,455,200	4,455,200
Staffing and maintenance.....	34,732,000	30,725,000	30,748,500
Statutory.....	6,443,500	6,121,600	6,121,600
Inflation.....	23,703,500	22,171,400	23,564,300
Other.....			
Total.....	122,936,900	115,303,600	114,187,100

EMPLOYMENT CEILING

The Committee is recommending an employment ceiling of 35,145 which is an increase over the level proposed in the budget and below the 1976 level. The restriction on the maximum number of positions that may be filled during any month is contained in section 113 of the bill under General Provisions. The Committee recommends an amendment to section 113 to permit the city to fill new positions provided by the Committee and to fill unfunded positions for which the Committee has provided funding. Appropriations recommended for personnel compensation reflect a lapse rate of approximately 10 percent which will restrict actual employment to the ceiling.

PERSONNEL

The Committee recommends 39,317 permanent authorized positions to be financed from District of Columbia appropriated funds during fiscal year 1977, which is 954 less than the total of 40,271 authorized for 1976. The allowance provides 780 new positions including 471 not requested by the city. The positions not requested in the budget are for the care of the mentally retarded at Forest Haven (287), three drug treatment centers (49), and the positions necessary to implement a billing system at the city hospitals and clinics (86), and new positions to collect delinquent taxes (41) and 5 new positions for Corporation Counsel to prosecute delinquent tax cases. The Committee has approved the city request for the Police Department and directs that any necessary reprogramming actions be taken to avoid compulsory separation of incumbent police officers. The Committee has provided 3 new positions to the Office of the Mayor to act as ombudsman for the Latino community affairs activity in Washington, D.C. Due to the late submission and passage of the 1976 budget, 1977 estimates were based on 1976 budget requests rather than finally enacted figures. A summary of positions by agency follows:

SUMMARY OF POSITIONS AUTHORIZED AND ALLOWED

	Revised adjusted base 1977	Increases		
		Budget request 1977	House bill 1977	Recommended to Senate 1977
GENERAL OPERATING EXPENSES				
Office of the Mayor.....	32	2		3
Council of the District of Columbia.....	83	9		
D.C. Auditor.....	10	5		
Executive Office:				
Office of the Secretariat.....	25			
Office of Public Affairs.....	8			
Office of Budget and Management Systems.....	279			
Municipal Planning Office.....	82			
Personnel Office.....	70			
Legislation Office.....	7			
Office of Emergency Preparedness.....	7			
Office of Human Rights.....	56			
Office of Consumer Affairs.....	16			
Bicentennial Programs.....		1	1	1
Rental Accommodations Office.....	43			
Office of Latino Community Development.....		9		
Total.....	586	10	1	1
Department of Finance and Revenue.....	542			41
Office of the Corporation Counsel.....	171			5
Department of General Services.....	547			
Department of Economic Development.....	187			
Public Library.....	521	11	11	11
Department of Manpower.....	24			
Other Independent Agencies and Offices:				
Office of Youth Opportunity Services.....	8			
Office of Housing and Community Development.....	252			
Parole Board.....	23			
Department of Insurance.....	26			
Minimum Wage and Industrial Safety Board.....	42			
Recorder of Deeds.....	66			
Public Service Commission.....	32			
Board of Appeals and Review.....	4			
Board of Elections and Ethics.....	30			
Office of the Surveyor.....	36			
Commission on the Status of Women.....	2			
Commission on Judicial Disabilities and Tenure.....	1			
Board of Labor Relations.....	2			
Law Revision Commission.....	3			
Total, Other Independent Agencies and Offices.....	527			
Total, General Operating Expenses.....	3,230	37	12	61
PUBLIC SAFETY				
Metropolitan Police.....	5,185			
Fire Department.....	1,490			
Courts:				
Appeals.....	61			
Superior.....	985			
Court System.....	70			
Public Defender Service.....	86			
Bail Agency.....	52			
Total, Courts.....	1,254			
Department of Corrections.....	2,100			
National Guard.....	20			
Total, Public Safety.....	10,049			
EDUCATION				
Public Schools.....	9,764	170	170	170
Board of Trustees of the University of the District of Columbia.....	9			
D.C. Teachers College.....	219			
Federal City College.....	943			
Washington Technical Institute.....	405	1		
Total, Education.....	11,340	171	170	170

SUMMARY OF POSITIONS AUTHORIZED AND ALLOWED—Continued

	Revised adjusted base 1977	Increases		
		Budget request 1977	House bill 1977	Recommended to Senate 1977
RECREATION				
Recreation Department.....	754			
HUMAN RESOURCES				
Executive Direction and Support.....	1,160	3		
Payments Assistance Administration.....	708	22	22	108
Social Rehabilitation Administration.....	1,511	20	20	20
Mental Health Administration.....	1,214	86	184	372
Community Health and Hospital Administration.....	3,983			
Narcotics Treatment Administration.....	192		49	49
Total, Human Resources.....	8,768	131	275	549
TRANSPORTATION				
Department of Transportation.....	1,421			
ENVIRONMENTAL SERVICES				
Department of Environmental Services.....	2,665			
Washington Aqueduct.....	310			
Total, Environmental Services.....	2,975			
Grand total.....	38,537	339	457	780

OPERATING EXPENSES

GENERAL OPERATING EXPENSES

The Committee recommends a total of \$84,550,800 for 1977 for the various departments, agencies, and activities funded through this appropriation. The allowance for 1977 is \$31,815,600 below 1976 appropriations and \$29,643,500 below the amounts requested.

The allowances recommended, by activity, follow:

GENERAL OPERATING EXPENSES

Activity	Appropriation 1976	Budget estimate 1977	House allowance	Committee recommenda- tion
Office of the Mayor.....	\$767,600	\$1,367,700	\$1,066,000	\$1,195,700
Council of the District of Columbia.....	2,103,700	2,775,500	2,352,300	2,352,300
D.C. Auditor.....	158,200	268,500	236,500	236,500
Executive Office.....	20,274,900	23,906,300	23,183,200	24,705,900
Department of Finance and Revenue.....	8,835,200	9,095,600	9,460,100	10,139,600
Office of the Corporation Counsel.....	4,145,100	3,940,400	4,180,600	4,200,500
Department of General Services.....	17,636,300	18,027,700	17,980,400	17,980,400
Department of Economic Development.....	3,098,500	3,039,600	3,034,900	3,034,900
Public Library.....	8,348,300	8,566,200	8,483,700	8,483,700
Department of Manpower.....	50,400	476,700	470,800	470,800
Other Independent Agencies and Offices.....	13,231,900	11,493,600	11,285,700	11,285,700
Contributions to metropolitan area agencies.....	33,613,800	27,222,200	27,222,200	1,212,800
Miscellaneous Contributions.....	4,102,500	4,014,300	3,914,300	1,252,000
Total, General Operating Expenses.....	116,366,400	114,194,300	112,870,700	84,550,800

¹ Reflects the transfer of Washington Metropolitan Area Transit Authority, Washington Metropolitan Area Transit Commission, and School Transit Subsidy to the Transportation appropriation.

Office of the Mayor.—A total of \$1,195,700 is recommended for 1977. Included in the allowance is an increase of \$291,700 over the current year level for the elderly nutrition program. The requests for addi-

tional positions and funds to support the growing executive workload, the establishment of a contingency fund, and grants and subsidies for the Commission on the Arts have been denied.

The request of the Mayor to transfer the legislative function, which was incorporated into the Office of the Corporation Counsel by the 1976 Appropriation Act, to the Office of the Mayor is approved. A corresponding reduction has been made in the budget of the Corporation Counsel.

The request for \$200,000 and 9 positions to establish a new Office of Latino Affairs is denied. The associated \$52,100 currently provided for this function in the Department of Human Resources is transferred to the Office of the Mayor and 3 new positions are provided in the Office of the Mayor to provide for a Latino community affairs activity in Washington, D.C. The appropriation bill has been amended to exempt these 3 positions from the personnel ceiling. A corresponding reduction has been made in the budget of the Department of Human Resources.

Council of the District of Columbia.—The Committee recommends a total of \$2,352,300 and 83 positions for the Council in 1977. The requests for additional positions and funds for the General Counsel, the Office of the Legislative Counsel, the Legislative Services Unit, and the Council Recorder Unit have been denied.

The budget proposed a chauffeur and car for the Chairman of the Council which has since been withdrawn. The Committee concurs in the suggestion of the Chairman of the Council that the transportation requirements of the Chairman of the Council shall be met through the assignment of existing personnel and resources.

The Committee feels, however, that the permanent assignment of a car and driver from the car pool entirely for the use of the Chairman of the City Council would be a violation of the agreement reached between the Chairman and the Committee.

District of Columbia Auditor.—A total of \$236,500 is recommended for the ensuing fiscal year which will enable the Auditor to continue activities at the current level. The additional positions and funds requested to increase audit capabilities are not approved.

Executive Office.—A total of \$24,705,900 has been included in the bill for the various offices and programs funded under this general heading.

A comparative summary of the allowances follows:

Activity	Estimate	House allowance	Committee recommendation
Office of the Secretariat.....	\$629,900	\$629,100	\$629,100
Office of Public Affairs.....	183,900	183,300	183,300
Office of Budget and Management Systems.....	5,695,900	5,575,900	7,075,900
Municipal Planning Office.....	1,981,000	1,851,800	1,849,100
Personnel Office.....	1,647,700	1,642,000	1,642,000
Compensation funds:			
Disability compensation.....	4,480,700	4,480,700	4,480,700
Unemployment compensation.....	5,712,700	5,712,700	5,712,700
Workmen's compensation.....	727,000	725,000	725,000
Legislation Office.....	216,600		
Office of Emergency Preparedness.....	63,200	63,200	129,200
Office of Human Rights.....	1,037,200	1,016,400	1,016,400
Office of Consumer Affairs.....	299,000	298,300	298,300
Bicentennial programs.....	193,800	193,800	193,800
Rental Accommodations Office.....	837,700	811,000	770,400
Office of Latino Community Development.....	200,000		
Total.....	23,906,300	23,183,200	24,705,900

OFFICE OF BUDGET AND MANAGEMENT SYSTEMS

A total of \$7,075,900 is recommended for fiscal year 1977. This includes \$1,500,000 for the Financial Management Improvement Program.

The House/Senate Conferees on H.R. 11009 have recommended a \$16 million authorization for Financial Management Improvements, \$8 million of which is to be provided as a special Federal payment. Upon passage of H.R. 11009 which will provide an authorization for Federal matching funds, it will be the recommendation of the Committee to provide additional Federal funds to match the \$1,500,000 in District funds provided for in this Act.

MUNICIPAL PLANNING OFFICE

The sum of \$1,849,100 is recommended for fiscal year 1977. The increase requested for computer rental time to conduct statistical studies has not been approved.

LEGISLATION OFFICE

The budget proposed \$216,600 for the operation of this office during 1977 within the Executive Office. The request to establish a separate office for this function has been denied. The Committee concurs in the request of the Mayor to transfer the legislative function to the Office of the Mayor from the Office of the Corporation Counsel.

OFFICE OF EMERGENCY PREPAREDNESS

A total of \$129,200 is recommended for the Office of Emergency Preparedness which is the full year amount for the Office. The Committee does not concur with the city recommendation that this Office should be phased out.

OFFICE OF BICENTENNIAL PROGRAMS

The Committee recommends approval of the request for \$193,800 for the continued development of Kingman Island as a National Children's Island. The establishment of a position for the director of the project is also approved. This center, which is being developed as a part of the bicentennial program, will become a permanent facility and should be transferred to the Department of Recreation.

RENTAL ACCOMMODATIONS OFFICE

The city enacted legislation to exempt new apartment buildings, newly renovated apartments and units of four or fewer apartments from the Rental Accommodations Act subsequent to transmittal of the 1977 budget estimate to Congress. The effect of this Act is to exempt approximately 5% of the previously controlled units. The Committee recommends a total of \$770,400 for the Rental Accommodations Office which reflects the reduced workload resulting from the recently enacted legislation.

OFFICE OF LATINO AFFAIRS

The request of \$200,000 and 9 positions for the establishment of a separate Office of Latino Affairs has been denied. Three new positions

and \$52,100 now included in the Department of Human Resources have been transferred to the Office of the Mayor.

Department of Finance and Revenue.—The sum of \$10,139,600 is recommended for fiscal year 1977. This includes \$1,304,400 above the 1976 level and \$1,044,000 above the 1977 request to cover the un-budgeted annual costs in 1977 of new positions allowed in 1976 on a partial year funding basis due to the late passage of the bill. Also included in the total is \$679,500 to provide 49 positions (8 of which are authorized but unfunded) in Tax Administration which will collect an estimated \$8,000,000 in delinquent taxes in fiscal year 1977 and an additional \$10,000,000 in each subsequent year. The Committee requests the Department of Finance and Revenue to work closely with the Office of the Corporation Counsel in all work necessary to prepare tax violation cases for prosecution by the Office of the Corporation Counsel. The Committee requests monthly reports on the city's progress to collect these delinquent taxes. These reports are due by the 15th of each month for progress made in the previous month.

Office of the Corporation Counsel.—The bill provides \$4,200,500 for 1977 and again includes an increase of \$200,000 over the request to finance additional claims and suits that the city will be able to pay immediately upon settlement rather than having to wait until a subsequent appropriation is provided. The Committee concurs in the request of the Mayor to transfer legislative functions to his office from the Office of the Corporation Counsel. The Committee does not concur in the proposed transfer of legal counsel activities from the Metropolitan Police Department to the Office of the Corporation Counsel and the funds and positions have been retained in the police budget.

The Committee has included funding for 5 positions to be used only for the purpose of prosecuting delinquent tax cases. The Committee was concerned to learn that the number of suspected tax violation cases prosecuted by the city dropped from 158 three years ago to only seven in the fiscal year ending June 30, 1975, and as a result the city's revenue from prosecuting tax violators dwindled from almost \$1 million in fiscal year 1973 to about \$80,000 last year. The Committee requests monthly reports on the progress toward prosecuting delinquent tax cases to include both the amount being raised and number of cases available for prosecution. These reports are due by the 15th of each month for progress made in the previous month.

Board of Elections and Ethics.—The bill provides \$885,600 to the Board of Elections and Ethics. The Committee is greatly concerned about the confusion which has plagued local elections in recent years. The Committee recognizes a need for management improvements and directs the city to take all necessary steps to insure that the Board of Elections and Ethics has adequate resources to successfully complete its mission, particularly with regard to the upcoming elections.

Public Library.—An appropriation totaling \$8,483,700 is recommended for the operation of the public library system during the next fiscal year. The recommendation includes funds for staffing and maintenance of the new Garnet C. Wilkinson Branch Library.

Other independent agencies and offices.—A total of \$11,285,700 is recommended for 1977 for the 16 agencies and offices within this category. This allowance is \$1,946,200 less than was appropriated for 1976 and \$207,900 below the amount requested.

A listing of the various allocations follows:

OTHER INDEPENDENT AGENCIES AND OFFICES

Activity	Estimate	House allowance	Committee recommendation
Other independent agencies and offices:			
Office of Youth Opportunity Services.....	\$404,700	\$225,600	\$225,600
Department of Housing and Community Development.....	4,925,000	4,910,900	4,910,900
Parole Board.....	502,400	501,100	501,100
Department of Insurance.....	546,500	579,600	579,600
Minimum Wage and Industrial Safety Board.....	777,500	770,700	770,700
Recorder of Deeds.....	852,800	814,000	814,000
Public Service Commission.....	706,500	714,100	714,100
Board of Appeals and Review.....	90,400	89,900	89,900
Board of Elections and Ethics.....	889,600	885,600	885,600
Office of the Surveyor.....	421,900	421,100	421,100
Commission on the Status of Women.....	41,100	41,000	41,000
Commission on Judicial Disabilities and Tenure.....	67,400	67,400	67,400
Board of Labor Relations.....	114,500	114,400	114,400
Judicial Nomination Commission.....	16,800	16,800	16,800
Law Revision Commission.....	236,500	233,500	233,500
Advisory Neighborhood Commissions.....	900,000	900,000	900,000
Total, other independent agencies and offices.....	11,493,600	11,285,700	11,285,700

Contributions to Metropolitan Area Agencies.—A total of \$212,800 is recommended for the Council of Governments.

Activity	Estimate	House allowance	Committee recommendation
Contributions to metropolitan area agencies:			
Metropolitan Washington Council of Governments.....	\$212,800	\$212,800	\$212,800
Metrobos operating subsidy.....	26,936,000	26,936,000	(¹)
Washington Metropolitan Area Transit Commission.....	73,400	73,400	(¹)
Total, contributions to metropolitan area agencies.....	27,222,200	27,222,200	212,800

¹ Transferred to Transportation appropriation.

Miscellaneous Contributions.—A total of \$252,000 is recommended for the D.C. Chamber of Commerce and the Washington Convention and Visitors Bureau:

Activity	Estimate	House allowance	Committee recommendation
Miscellaneous contributions:			
School transit subsidy.....	\$3,762,300	\$3,762,300	(¹)
Washington Convention and Visitors Bureau.....	200,000	100,000	\$200,000
District of Columbia Chamber of Commerce.....	52,000	52,000	52,000
Total, miscellaneous contributions.....	4,014,300	3,914,300	252,000

¹ Transferred to the transportation appropriation.

WASHINGTON CONVENTION AND VISITORS BUREAU

The Committee recommends funding for the Washington Convention and Visitors Bureau of \$200,000. At next year's hearings the Committee will continue its review of the desirability of this activity receiving public funding as the primary beneficiaries appear to be the motels and hotels in the area.

PUBLIC SAFETY

The Committee recommends a total of \$246,258,800 for the five public safety activities carried within this appropriation, which is \$3,199,700 above 1976 appropriations and \$82,500 above the amount requested.

The allocation of funds by department and agency is shown in the following tabulation:

PUBLIC SAFETY				
Activity	Appropriation 1976	Budget estimate 1977	House allowance	Committee recommendation
Metropolitan Police Department.....	\$128,587,200	\$127,060,000	\$128,046,100	\$127,144,500
Fire Department.....	42,825,000	44,589,400	44,584,300	44,584,300
Courts:				
Appeals.....	1,495,600	1,528,500	1,659,100	1,659,100
Superior.....	19,939,400	20,099,300	20,247,300	20,247,300
Court System.....	4,353,400	3,831,900	3,831,900	3,831,900
Public Defender Service.....	1,912,500	1,919,700	1,910,900	1,910,900
Bail Agency.....	756,900	737,900	725,300	725,300
Total, Courts.....	28,457,800	28,117,300	28,374,500	28,374,500
Department of Corrections.....	42,887,500	46,110,100	45,856,500	45,856,500
National Guard.....	301,600	299,500	299,000	299,000
Total, Public Safety.....	243,059,100	246,176,300	247,160,400	246,258,800

Metropolitan Police Department.—An appropriation of \$127,144,500 is recommended for 1977 which will support 5,180 positions composed of 4,470 police officers, 616 civilians, and 94 cadets. The city's budget estimate for the Police Department, if approved, indicated a need for a 105-position reduction in force. The Committee has been subsequently informed that as of August 18, 1976, the number of uniformed officers on board totaled 4,364 as compared to a ceiling for uniformed police of 4,470 and there will therefore be no need to provide the Police Department with an additional 105 positions above the number of authorized positions provided by the city. The Committee fully expects that there will not be a reduction-in-force in the Police Department in fiscal year 1977. The funding requirement for the 105 positions which is less than 1 percent of the total Metropolitan Police Department's budget should be obtained through reprogramming.

The Committee does not concur in the transfer of five legal counsel positions and related funds from the Police Department to the Office of the Corporation Counsel as proposed in the budget and has retained them in this appropriation under the jurisdiction of the Police Chief. The increase of \$3,100,000 for relief payments and payments to beneficiaries has been approved which will provide a total of \$40,217,300 for that purpose in fiscal year 1977.

Funds for pay raises for policemen in fiscal year 1977 are carried under the heading "Personal Services". This item is discussed later in the report.

Fire Department.—The sum of \$44,584,300 is recommended for the operation of the Fire Department during the next fiscal year. This allowance is \$1,759,300 more than 1976 appropriations to cover the increased costs of supplies, materials, equipment and other items

including \$1,300,000 for pension payments. A total of \$16,549,900 will be available for pensions and medical payments in 1977.

Courts.—A total of \$28,374,500 is recommended for the two courts and the three related agencies under this general heading. As in previous bills the amounts provided for the two courts and the D.C. Court System are based on the recommendations of the Mayor and Council rather than the requests made by the Chief Judges of the Court of Appeals and the Superior Court.

COURT OF APPEALS

An appropriation of \$1,659,100 is recommended for 1977 which is an increase of \$130,600 over the city budget. This increase reflects the inclusion of funds to annualize the cost of the new law clerks provided in the 1976 Act for which provisions had not been made in the 1977 budget.

The Committee has considered correspondence from the Court of Appeals with regard to the effect of the House allowance on the Court. The Committee requests that the court system cooperate to avoid the need for a reduction-in-force of four positions in the Court of Appeals either through a reprogramming action within the total court system or, if necessary, through a transfer of the positions to the Superior Court or the Court System.

SUPERIOR COURT

The Committee recommends a total of \$20,247,300 for the operation of the Superior Court in 1977. This allowance is \$148,000 over the city budget to cover the full year cost of new positions allowed in the 1976 Act which were not budgeted for 1977.

DISTRICT OF COLUMBIA COURT SYSTEM

The bill provides \$3,831,900, as requested by the city, for the various activities funded under this heading. Language is included in the bill, as requested, providing that funds appropriated for fiscal year 1977 for expenses under the Criminal Justice Act of 1974, for the compensation of attorneys appointed under the authority of that Act to represent indigents, shall be available for obligations incurred in fiscal years 1975 and 1976. A total of \$2,500,000 is included in the bill for the compensation and reimbursement of attorneys under that Act.

PUBLIC DEFENDER SERVICE

An appropriation of \$1,910,900 is recommended for 1977 which is \$8,800 less than was requested. The reduction is due to the disallowance of additional positions requested in the 1976 budget on which the 1977 budget was based and other budgetwide adjustments.

DISTRICT OF COLUMBIA BAIL AGENCY

A total of \$725,300 is provided for the ensuing fiscal year. The reduction of \$12,600 in the amount requested reflects the denial of new positions requested for 1976 which were included in the 1977 budget.

Department of Corrections.—The Committee recommends the appropriation of \$45,856,500 for fiscal year 1977 which is an increase of \$2,969,000 over the 1976 level to cover the growing costs of supplies, materials, equipment, and other items, including annualization of pay increases and new positions allowed in the 1976 Act.

EDUCATION

A total of \$245,287,700 is recommended for the public schools and institutions of higher learning under the jurisdiction of the city. The allowance is \$7,961,800 more than was provided for fiscal year 1976 and \$2,005,500 less than requested.

A comparative summary of the allocation to the public schools, the Board of Trustees of the University of the District of Columbia, and the three colleges follows:

EDUCATION				
Activity	Appropriation 1976	Budget estimate 1977	House allowance	Committee recommendation
Public Schools.....	\$199,532,500	\$207,388,100	\$205,761,800	\$205,761,800
Board of Trustees of the University of the District of Columbia.....	153,500	265,000	264,700	264,700
D.C. Teachers College.....	4,623,500	5,095,500	4,879,200	4,879,200
Federal City College.....	21,197,000	22,153,500	22,106,200	22,106,200
Washington Technical Institute.....	11,819,400	12,391,100	12,275,800	12,275,800
Total, Education.....	237,325,900	247,293,200	245,287,700	245,287,700

Public Schools.—The Committee recommends a total of \$205,761,800 for the operation of the public school system during fiscal year 1977. The following reflects in comparative form the distribution of funds as allocated by the Mayor and the City Council and recommended by the Committee.

PUBLIC SCHOOLS

Activity	Estimate	House allowance	Committee recommendation
Elementary Education.....	\$66,583,300	\$66,449,900	\$66,449,900
Junior High Education.....	28,577,900	28,540,000	28,540,000
Senior High Education.....	19,605,200	19,581,800	19,581,800
Career Development.....	5,092,200	5,085,100	5,085,100
Special Education.....	13,139,200	13,072,700	13,072,700
Continuing Education.....	4,248,100	4,197,500	4,197,500
Food Services.....	6,212,900	6,182,200	6,182,200
Facilities.....	37,956,200	37,649,700	37,649,700
Instructional Support.....	6,347,700	6,340,300	6,340,300
Central Services and Management.....	30,796,900	29,834,100	29,834,100
Base reduction not distributed.....	-11,171,500	-11,171,500	-11,171,500
Total, Public Schools.....	207,388,100	205,761,800	205,761,800

Resources totaling \$243,842,300 will be available for the operation of the system during fiscal year 1977 composed of the following:

Item	Fiscal year 1977
Appropriations recommended in bill.....	\$205,761,800
Federal grants.....	37,814,200
Other grants and reimbursements.....	266,300
Total.....	243,842,300

In addition to the operating funds enumerated above, capital improvement projects totaling \$534,000 are also recommended which will provide a grand total of \$244,376,300 in fiscal year 1977.

The amount recommended is again the largest ever provided for the operation of the District's public school system. The decrease in enrollment has continued but at a significantly lesser rate. Enrollment for fiscal year 1977 is estimated to be 1,185 below 1976 which was 1,073 below the previous year. This compares to an average decline of 4,100 for the years 1974 and 1975. In 1968 the appropriation was \$95,932,000 and the enrollment was 149,300. The 1976 appropriation was \$199,532,500 for an enrollment of 130,685. For 1977 the Committee is recommending an appropriation of \$205,761,800 for an enrollment of 129,500. The per pupil expenditure is among the highest in the Nation. Based on the recommendations in the bill per pupil expenditures in 1977 will be \$1,797, of which \$1,567 will be from District funds and \$230 will be from Federal sources.

The Committee recommendation of \$205,761,800 is \$1,626,300 less than the requests in the city's budget and reflects opening date slippage for the new Gage-Eckington Elementary and Fort Lincoln Elementary schools, application of the across-the-board reductions in the amounts requested for annualization, within grades, and inflation increases and other adjustments. Staffing, maintenance and equipment funds have been provided for a number of new facilities that will be put into operation during the fiscal year, as follows: Winston Elementary (new), Wilkinson Elementary (new), Gage-Eckington Elementary (replacement), Fletcher-Johnson Elementary/Junior High (new), Fort Lincoln Elementary (new), Lafayette Elementary (modernization/addition), West Elementary (replacement), Benning Elementary (replacement), Terrell Elementary (new), Takoma Elementary (replacement), Shaw Junior High (replacement), and Dunbar Senior High (replacement).

Funds for the pay raises for teachers in fiscal year 1977 are carried under the heading "Personal Services". This item is discussed later in the report.

Board of Trustees of the University of the District of Columbia.—A total of \$264,700 is recommended for this new Board which is charged with the responsibility of consolidating the District of Columbia Teachers College, the Federal City College, and the Washington Technical Institute into the University of the District of Columbia. Public Law 93-471, which was amended by D.C. Law 1-36, provides for consolidation of the existing postsecondary education institutions into a single management system by September 1, 1976, and that the University must be established by August 1, 1977. The Board of Trustees took office on May 19, 1976, and simultaneously the Boards of Higher Education and Vocational Education were abolished pursuant to D.C. Law 1-36. The budget recommended includes funds previously available to the Board of Higher Education and \$100,000 which was transferred from the three college budgets to procure services that it is anticipated will be needed to implement consolidation.

District of Columbia Teachers College.—An appropriation of \$4,879,200 is recommended for 1977. Formulation of the fiscal year 1977 budget was based on the College as it exists today, irrespective

of its approaching consolidation into the University of the District of Columbia. In light of the pending restructuring of public higher education, the Committee has not approved the requests for new laboratory equipment and books for the library.

A comparative breakdown of the recommendation by activity follows:

DISTRICT OF COLUMBIA TEACHERS COLLEGE

Activity	Estimate	House allowance	Committee recommendation
Instruction.....	\$3,014,700	\$2,961,000	\$2,961,000
Academic support.....	449,900	393,600	393,600
Student services.....	613,000	513,500	513,500
Institutional support.....	1,017,900	1,011,100	1,011,100
Total, District of Columbia Teachers College.....	5,095,500	4,879,200	4,879,200

Federal City College.—A total of \$22,106,200 for 1977 is recommended. Inasmuch as the College will be consolidated with the D.C. Teachers College and the Washington Technical Institute to form the University of the District of Columbia during the fiscal year, the 1977 budget provides only for increased mandatory personnel costs and inflationary increases in rents, fuel, utilities, supplies and materials, and equipment. The reductions recommended, as shown below, relate to budgetwide adjustments in requests for annualizations, within grades, and inflation increases.

The distribution of the amounts recommended by activity follow:

FEDERAL CITY COLLEGE

Activity	Estimate	House allowance	Committee recommendation
Instruction.....	\$11,197,300	\$11,185,100	\$11,185,100
Public service.....	412,800	412,800	412,800
Academic support.....	2,428,100	2,416,900	2,416,900
Student services.....	2,430,600	2,423,700	2,423,700
Institutional support.....	5,684,700	5,667,700	5,667,700
Total, Federal City College.....	22,153,500	22,106,200	22,106,200

Washington Technical Institute.—The bill provides \$12,275,800 for 1977. As with the other colleges, this institution will become a part of the new University of the District of Columbia during the fiscal year. The reduction of \$115,300 reflects overall adjustments throughout the bill and denial of the request of one position and \$22,000 requested for an expansion of the veterinary program.

The Committee has not approved the language requested under General Provisions to authorize the use of appropriations for the purchase, maintenance, and operations of aircraft.

The following details the amounts recommended by activity:

WASHINGTON TECHNICAL INSTITUTE

Activity	Estimate	House allowance	Committee recommendation
Instruction.....	\$5,171,600	\$5,146,000	\$5,146,000
Organized research.....	97,400	97,300	97,300
Public service.....	553,800	553,700	553,700
Academic support.....	952,700	884,100	884,100
Student support.....	1,445,400	1,444,000	1,444,000
Institutional support.....	4,170,200	4,150,700	4,150,700
Total, Washington Technical Institute.....	12,391,100	12,275,800	12,275,800

RECREATION

The Committee recommends \$17,674,400 for the Department of Recreation during the next fiscal year. This allowance is \$1,154,400 more than was appropriated for 1976 and \$55,200 less than requested.

The following compares the recommendation with the 1976 appropriation and the 1977 budget estimate:

Activity	RECREATION		House allowance	Committee recommendation
	Appropriation 1976	Budget estimate 1977		
Recreation Department.....	\$16,520,000	\$17,729,600	\$17,674,400	\$17,674,400

The budget as recommended provides funds for annualization, within-grades, and inflation increases adjusted in accordance with Committee policy. Funds have been provided for staffing and maintenance of the following new facilities: New Elementary/Junior High (Oxon Run), Langdon Park, West Elementary School, Takoma Elementary School, and Dunbar Recreation Center.

HUMAN RESOURCES

The Committee recommends a total of \$268,475,600 for the Department of Human Resources during fiscal year 1977. The allowance is \$4,401,100 more than was appropriated for 1976 and \$186,800 more than requested.

A comparative breakdown by activity follows:

Activity	HUMAN RESOURCES			
	Appropriation 1976	Budget estimate 1977	House allowance	Committee recommendation
Executive Direction and Support.....	\$19,548,500	\$20,178,200	\$20,079,400	\$20,027,300
Payments Assistance Administration.....	93,664,500	85,937,100	85,031,700	82,386,800
Social Rehabilitation Administration.....	37,885,300	39,915,100	39,812,200	39,812,200
Mental Health Administration.....	43,100,000	46,499,300	47,622,800	50,839,600
Community Health and Hospital Administration.....	65,937,400	71,897,800	70,979,400	70,979,400
Narcotics Treatment Administration.....	3,938,800	3,861,300	4,430,300	4,430,300
Total, Human Resources.....	264,074,500	268,288,800	267,955,800	268,475,600

Executive Direction and Support.—The bill provides a total of \$20,027,300 for executive direction which will allow a continuation of activities at the current level during 1977. The Committee has approved the increase of \$100,000 requested for the development of a Medicaid Man-

agement Information System and \$125,300 to support the Supplemental Food Warehouse operation.

Payments Assistance Administration.—A total of \$82,386,800 is recommended for this Administration which reflects a base transfer of \$1,000,000 to Forest Haven, as proposed by the House.

Included in the allowance is \$431,100 to fund 50 previously unfunded positions associated with the case work efforts of the various welfare programs. These funds will be eligible for a \$202,800 Federal match bringing the total available for hiring unfunded eligibility determination staff to \$633,900. These positions are provided to assist in the effort of reducing the high overpayment and ineligibility rates which cost the city in excess of \$8,000,000 in unnecessary expenditures. The base requested for financial assistance is reduced by \$2,492,300. The request for funds needed to provide the cost-of-living adjustment to welfare payments is approved. The cost-of-living adjustment was approved by the Committee and should continue to be paid within existing base funds. Included in the allowance is \$98,200 to accomplish the Federally mandated increased Food Stamp Quality Control sample.

An additional \$916,300 and 86 positions have been provided to the Public Assistance Administration above the city's request to implement a billing system for the health care institutions. The appropriation act provides an exemption to the personnel ceiling for the hiring of these positions. This billing system will begin billings for services provided at Neighborhood Health Centers and the city's hospitals and is expected to raise additional revenue from all sources including Medicaid, Medicare, third party insurance and individual pay. While the Committee believes \$8,000,000 could be collected from this billing system, the city's estimate of \$3,000,000 has been accepted contingent upon rapid progress to implement the system and the required monthly progress reports discussed above in the report. The Committee fully expects the city to move rapidly to establish this billing system and expects the billing system to include those features as indicated to the Subcommittee during the fiscal year 1977 hearings.

The following table provides comparative statistics on the public assistance caseload and expenditures since 1963:

PUBLIC ASSISTANCE CASELOAD AND EXPENDITURES, REGULAR CATEGORIES

[Dollar amounts in thousands]

Fiscal year	Average monthly caseloads	Average monthly recipients	Total expenditures	Local expenditures	Federal expenditures
1963.....	11,067	27,597	\$13,562.3	\$5,387.6	\$8,174.7
1964.....	10,134	25,202	12,511.6	4,799.7	7,711.9
1965.....	10,647	26,862	13,350.8	5,216.6	8,134.2
1966.....	11,375	29,368	14,614.5	5,526.8	9,087.7
1967.....	11,998	30,563	16,479.4	6,897.6	9,581.8
1968.....	13,086	33,294	19,432.6	8,794.0	10,638.6
1969.....	14,880	38,447	23,055.8	10,957.1	12,098.7
1970.....	19,603	49,983	34,814.4	17,932.3	16,882.1
1971.....	29,615	75,034	56,801.8	29,749.4	27,052.4
1972.....	40,629	103,157	78,552.5	41,390.5	37,162.0
1973.....	46,220	117,211	94,013.0	49,727.1	44,285.9
1974: ¹					
July 1 to Dec. 31, 1973.....	48,155	122,008	50,772.4	26,847.9	23,924.5
Jan. 1, to June 30, 1974.....	34,298	106,267	42,766.8	23,159.9	19,606.9
1975.....	36,608	108,707	98,633.5	54,248.1	44,385.4
1976 budgeted.....	38,400	109,800	104,480.6	59,111.1	45,369.5
1977 budgeted.....	34,800	104,100	104,286.3	55,789.8	48,496.5
1977 recommended.....	34,100	101,900	97,301.7	52,297.5	45,004.2

¹ Fiscal year 1974 separated because adult cases transferred to Social Security Administration effective Jan. 1, 1974.

Social Rehabilitation Administration.—The sum of \$39,812,200 is included for the activities of this Administration in 1977. Increases allowed include \$325,000 for a 3.2 percent increase to day care providers of services, \$150,000 for school tuition to enable the payment of special education costs for wards of the Department placed in the District of Columbia, \$500,000 for board and care which will permit the Department to keep foster care resources at the current level, \$250,000 for Protective Services workers, \$25,000 to provide for an additional 4,200 hours of homemaker services to families, \$75,000 to provide for emergency homemaker and shelter care, and \$250,000 for contractual services for group homes for persons in need of supervision (PINS).

Mental Health Administration.—The allowance for mental health activities totals \$50,839,600 and includes \$1,000,000 transferred from the base budget of the Payments Assistance Administration to the budget for Forest Haven and \$2,738,600 provided over the House allowance for Forest Haven.

Increases for mental health include \$486,600 for staffing the Area B Community Mental Health Center Residential Treatment Facility for children, \$1,131,100 to establish a 30-bed Forensic Psychiatry Unit at the Psychiatric Convalescent Rehabilitation Center, \$54,200 for the Office of Forensic Psychiatry to handle the demand for forensic psychiatry services to the courts, and \$610,500 to replace Federal funding so as to allow continuation of ongoing programs at Community Mental Health Centers.

The requested redirection of 101 positions and \$1,676,500 from the Rehabilitation Center for Alcoholics (RCA) to various other agencies in the Mental Health Administration is denied. The Committee directs that a rehabilitative program for alcoholics shall be continued and provided for as required by the Hagan Act.

FOREST HAVEN

The \$1,000,000 transferred from the Payments Assistance Administration base to Forest Haven will provide nine months funding for 99 new positions and associated costs in 1977 and will supplement the increases provided in the fiscal year 1976 budget to correct deficiencies in Forest Haven's Medicaid program.

The \$2,738,600 provided over the House allowance for Forest Haven will provide full year funding for 188 new positions. The appropriation act provides an exemption to the personnel ceiling for the hiring of these positions. This funding supplement is the total requirement to meet all Federal standards with regard to Forest Haven. The Committee expects the city to move aggressively to use the funds provided and to fill the positions in order to bring Forest Haven up to all Federal standards. The Committee has always maintained a special interest in the most underprivileged of all D.C. citizens—the mentally retarded residents of Forest Haven—and through this 25% increase in funding for Forest Haven the Committee expects the city to remedy all the significant problems associated with the institution over the last several years. The Committee requires monthly reports on all vacant but authorized and funded positions at Forest Haven by grade and title and a progress report on efforts made to improve conditions at Forest Haven to meet all Federal standards. These reports are due by the 15th of each month for the progress made in the previous month.

A total of \$13,733,000 in District of Columbia appropriated funds

and 909 positions will be available for the care of mentally retarded at Forest Haven during the next fiscal year, which is an increase of \$4,757,500 and 295 positions over the revised 1977 base.

Community Health and Hospitals Administration.—The bill provides a total of \$70,979,400 for this activity during the next fiscal year.

Included is \$105,000 for contractual services to provide back-up nursing care for qualified District of Columbia residents/patients recuperating at home, \$37,000 in contractual services to effectively maintain the operation of the Supplemental Foods Program and \$250,000 for planning, scheduling and performing maintenance of medical and hospital equipment at D.C. General Hospital.

Narcotics Treatment Administration.—A total of \$4,430,300 is recommended for narcotics treatment programs including \$583,400 and 49 positions over the budget request to enable the reopening of three drug treatment centers closed as a result of Council action on the 1976 budget. The Committee directs that these funds be used only for the purpose of operating these centers and that they be operated in strict compliance with Federal Food and Drug Administration standards. The Committee also directs that the Narcotics Treatment Administration consider other alternatives to strict methadone maintenance in the operation of its centers.

TRANSPORTATION

A total of \$55,162,600 is recommended for all transportation activities for fiscal year 1977. The Committee has consolidated all transportation activities in this account as the first step toward developing a mission budget format in consultation with the city.

A comparison of the prior year appropriation, the request, and the Committee allowance follows:

Activity	TRANSPORTATION			
	Appropriation 1976	Budget estimate 1977	House allowance	Committee recommendation
Department of Transportation	\$26,919,400	\$27,177,900	\$25,810,900	\$26,790,900
Washington Metropolitan Area Transit Authority				24,536,000
Washington Metropolitan Area Transit Commission				73,400
School Transit Subsidy				3,762,300
Total, Transportation	26,919,400	27,177,900	25,810,900	55,162,600

Department of Transportation.—The Committee has approved the request to lift the 2 cent per kilowatt-hour rate limitation for electric current for street lighting, mindful of the fact that PEPCO has filed suit against the city to recover past losses resulting from this outmoded limitation. The Committee has included the \$980,000 in the budget necessary for the city to pay its streetlighting bills. This item is now in the courts for resolution.

Other reductions recommended include requests for the replacement of equipment, additional funds for snow removal, as well as the overall reduction in the requested increases for annualizations, within grades and inflationary costs.

School Transit Subsidy.—The Committee has approved the request of \$3,762,300 to cover the cost of subsidizing the reduced fare transportation of school children within the District of Columbia. D.C. Code, Section 44-214a, as amended, authorizes the city to pay the difference between 10 cents and the adult fare which is currently 40 cents. The amount recommended has been certified by the Washington Metropolitan Area Transit Commission as required by law.

The Committee has recommended a 10¢ fare increase in the District of Columbia for Metrobus during the peak periods. The Committee realizes that this will result in increased requirements for the school transit subsidy and request that the city provide for these increased requirements through a reprogramming action.

Washington Metropolitan Area Transit Authority.—The sum of \$24,536,000 is recommended for Metrobus (\$23,403,600) and Metrorail (\$1,132,400) operating subsidies. Metrobus operating subsidies appropriations in the 1976 bill totaled \$33,336,300.

The District of Columbia bus subsidy in fiscal year 1977 is as follows:

Item	Amount
District share of fiscal year 1977 operating subsidy.....	\$24,941,530
Adjustment in fiscal year 1976 subsidy.....	1,280,847
Balance of fiscal year 1975 subsidy not appropriated.....	3,618,613
Downtowner service costs, fiscal years 1975, 1976, and 1977.....	353,216
Total required funds—District.....	30,194,206
Less: Section 5 funds under the Urban Mass Transit Assistance Act of 1974.....	6,790,569
Rounding.....	-37
Total, Metrobus operations.....	23,403,600

The appropriation of \$1,132,400 for the Metrorail Operating Subsidy is to cover the District's share of bond interest payable on series A bonds issued by the Authority.

The Committee has recommended a 10¢ fare increase in the District of Columbia for the Metrobus system during the peak hour periods. The Committee is concerned that the city has not increased the bus fare in the District of Columbia during the last 7 years. During this period of time cost of living adjustments have been made to welfare payments to reflect inflation and the general price level in the Nation has increased over 55%. The Committee feels that the District must raise a greater portion of its share of the Metrobus operating deficit through the fare box. During the last 7 years both Maryland and Virginia have raised their bus fares and additional hearings are scheduled in September to consider further increases in Maryland and Virginia. The various socio-economic considerations of a fare increase loomed large in the Committee's deliberations. However, as the primary ridership during the peak period is working people, the result of these deliberations was that a fare increase would not work as an economic hardship on the citizens of the District and is greatly needed and long over due as a fiscal measure.

To reflect this decision D.C. contributions to Metrobus has been reduced by \$2,400,000 and the Committee expects the city to move rapidly to schedule all necessary hearings and other procedural requirements to affect the fare increase in the early period of fiscal year 1977.

ENVIRONMENTAL SERVICES

The Committee recommends appropriations totaling \$69,036,000 for the two agencies under this heading. This recommendation is \$5,543,700 above 1976 appropriations and \$295,600 below the amounts requested for fiscal year 1977.

The allowances to the two activities are shown below in comparative form:

ENVIRONMENTAL SERVICES				
Activity	Appropriation 1976	Budget estimate 1977	House allowance	Committee recommenda- tion
Department of Environmental Services.....	\$54,880,400	\$60,228,300	\$59,992,000	\$59,950,000
Washington Aqueduct.....	8,611,900	9,103,300	9,086,000	9,086,000
Total, Environmental Services.....	63,492,300	69,331,600	69,078,000	69,036,000

Department of Environmental Services.—A total of \$59,950,000 is recommended for the operation of the Department in 1977, which is \$5,069,600 above the 1976 level. This increase is attributable primarily to annualizations of increases provided in the 1976 Appropriation Act and adjustments to restore reductions made in previous years. The request for \$42,000 for computer services is denied.

Washington Aqueduct.—The appropriation of \$9,086,000 is recommended for the ensuing fiscal year. Included in the increase of \$474,100 are funds to cover the increased cost of chemicals, supplies and materials, as well as certain repairs and rehabilitation work at the McMillan Plant.

PERSONAL SERVICES

A total of \$16,245,000 is recommended for police, fire and teacher pay raises. Language in the bill provides the Mayor with authority to transfer these funds to the appropriations for the fiscal year 1977 from which these employees are properly paid.

The following summarizes the allocation in comparative form:

Item	1977 request	1977 recommenda- tion
Police.....	\$5,998,700	\$5,698,765
Fire.....	2,225,600	2,114,320
Teachers.....	8,875,700	8,431,915
Total.....	17,100,000	16,245,000

Permanent legislation authorizing an average 6 percent pay increase for city police officers and firefighters became effective June 19, 1976. Teacher pay legislation providing a 6 percent raise was introduced in the Council on March 26, 1976, however, action was delayed pending resolution of problems on nonpay issues of the contract between the

Board of Education and the teachers. These issues have been resolved and it is anticipated the legislation will be submitted to the Congress in the near future. Emergency legislation is currently in effect authorizing the requested appropriation.

SETTLEMENT OF CLAIMS AND SUITS

The Committee recommends \$166,600 for the settlement of property damage claims in excess of \$500 and personal injury claims in excess of \$1,000. This includes \$23,500 over the House allowance for claims that were settled subsequent to the submission of the FY 1977 budget. The total amount claimed was \$6,192,674.86.

REPAYMENT OF LOANS AND INTEREST

The Committee recommends \$80,839,100 for the repayment of principal and interest on money borrowed from the Federal treasury to finance the District's capital improvements program. Due to the uncertainty as to when the city will be able to issue bonds and notes on the commercial market, the Committee has not approved the sum of \$4,000,000 requested for payment of principal and interest costs and other costs related to the issuance of general obligation bonds and short term notes. An adjustment has been made in the request for interest payments on the Stadium Loan as suggested by District officials.

The following sets forth the allocation of the recommendation by fund:

REPAYMENT OF LOANS AND INTEREST			
	Principal	Interest	Total
General Fund:			
Construction loan.....	\$9,652,380	\$54,072,739	\$63,725,119
Stadium loan.....	831,600	17,931	849,531
Total, General Fund.....	10,483,980	54,090,670	64,574,650
Highway Fund, construction loan.....	2,526,381	6,806,684	9,333,065
Water Fund, construction loan.....	1,032,531	2,003,703	3,036,234
Sanitary Sewage Works Fund, construction loan.....	665,045	3,113,456	3,778,501
Metropolitan Area Sanitary Sewage Works Fund, construction loan.....	14,101	102,173	116,274
Subtotal.....	14,722,038	66,116,686	80,838,724
Rounding.....			376
Total, repayment of loans and interest.....	14,722,038	66,116,686	80,839,100

CAPITAL OUTLAY

SUMMARY

A total of \$36,286,700 is recommended for the fiscal year 1977 capital improvements program. This allowance is \$81,419,800 less than was provided for fiscal year 1976 and the lowest level of capital funding since 1959. Ever mindful of the mounting debt accruing to the District as well as the increasing debt service payments that come due each year, the Committee is glad to note that District officials now recognize that the time has come to shift the emphasis from building new facilities and the replacement of outworn and antiquated ones to the mainte-

nance and modernization of existing structures. The appropriation recommended provides funding for 27 projects, of which \$4.9 million, or slightly less than 14 percent, is for 4 new projects.

The new projects will permit renovations and improvements to the Children's Center at Laurel, renovation of condensate return systems used by several District facilities, and the purchase of additional pumps for the Potomac pumping station. Funds for the purchase of a bus storage yard are approved.

Funds for the preliminary survey for a vocational school for the handicapped are denied. The Committee feels that provision for this activity can be made within existing city facilities. Additionally, a reduction of \$500,000 is recommended to the \$7,800,000 request for permanent improvements to various District buildings.

Continuing projects include approximately \$7 million in capital payments for Metrobus and Metrorail programs, \$9 million for street, bridge, and freeway improvements, \$7.7 million for permanent improvement of District-owned facilities, and nearly \$7 million for repair and improvements of water and sewer systems and facilities.

SUMMARY

The following tabulation summarizes the general categories requested and recommended:

CAPITAL OUTLAY—SUMMARY			
	Estimate	House allowance	Committee recommendation
District of Columbia Obligations.....	\$547,600	\$547,600	\$547,600
Public Building Construction:			
Public Schools.....	834,000	834,000	534,000
Department of Human Resources.....	3,300,000	3,300,000	3,300,000
Department of General Services.....	8,218,000	8,218,000	7,718,000
Total, Public Building Construction.....	12,352,000	12,352,000	11,552,000
Washington Metropolitan Area Transit Authority.....	6,956,100	6,956,100	6,956,100
Department of Transportation.....	8,733,000	8,733,000	8,733,000
Department of Environmental Services.....	7,166,000	7,166,000	7,166,000
Washington Aqueduct.....	40,000	40,000	40,000
Sursum Corda Neighborhood Center.....			1,292,000
Total, Capital Improvements Program.....	35,794,700	35,794,700	36,286,700

DISTRICT OF COLUMBIA OBLIGATIONS

The sum of \$547,600 requested for the Hospital Facilities Act repayment has been approved. This Act (Public Law 648 of August 7, 1946) provided for more adequate hospital facilities in the District of Columbia by acquiring land, constructing buildings, and making grants to private agencies. Amendments to the Act require the District to repay 50 percent of the net cost of the facilities and to make annual payments to the General Services Administration of the Federal government for the purpose of reimbursing that agency for construction funds advanced to the several voluntary hospitals involved.

PUBLIC BUILDING CONSTRUCTION

Public Schools.—The Committee has approved \$534,000 for the purchase of a bus storage yard and repair shop. The request for preliminary survey funds for a vocational school for the handicapped has been denied.

Department of Human Resources.—A total of \$3,300,000 is recommended for renovations and improvements to buildings of several institutions located at the Children's Center in Laurel, Maryland.

Department of General Services.—The bill contains \$418,000 to renovate the condensate return systems in various District government buildings as well as \$7,300,000 for permanent improvements to District-owned structures. The Committee has concurred in the request to increase the amount that can be appropriated to the construction services fund from 10 percent to 20 percent of the appropriation for Project No. 24-99, Permanent Improvements, which was justified as required to meet the additional costs for the many small and varied projects involved.

DEPARTMENT OF TRANSPORTATION

The Committee recommends approval of the requested appropriation of \$8,733,000 for 11 street, bridge, and freeway improvement projects.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

A total of \$6,956,100 is included in the bill for the two capital projects requested by the Authority. The sum of \$1,760,000 is recommended for Metro Rapid Rail consisting of \$1,131,000 for the District's share for construction of the rail rapid transit system under the current authorization, (including \$170,800 for the Brookland Station entrance and \$267,200 for the U Street Station entrance), and \$629,000 for the District's share of the cost of facilities for the handicapped as authorized by the Federal Aid Highway Act of 1973.

The District's Metrobus capital program totals \$5,196,100 consisting of \$2,195,375 for fiscal year 1977 plus adjustments to prior year 1973-76 programs authorized by the Metro Board requiring an additional \$3,000,643.

DEPARTMENT OF ENVIRONMENTAL SERVICES

The requested funds totaling \$7,166,000 for eight projects dealing with repair and improvements of water and sewer services have been approved.

WASHINGTON AQUEDUCT

The Committee has approved the request for \$40,000 to replace chemical feed machines at the Dalecarlia Filter Plant.

SURSUM CORDA

The Committee has inserted an appropriation of \$1,292,000 for the completion of the Sursum Corda Neighborhood Center in the Northwest No. 1 urban renewal area. The appropriation includes \$900,000 to complete the funds required to construct the Center, which will be repaid to the city through the continuation of fund raising activities by Sursum Corda, Inc. During the hearing the Committee was assured that repayment of the construction funds over a period of 20 years would be made part of the loan agreement. The remaining \$392,000 shall be provided to the Center for the purchase of equipment for the facility.

SUMMARY OF CAPITAL OUTLAY RECOMMENDATIONS BY PROJECT

The following tabulation sets forth the capital improvements program requested in the budget and the Committee's recommendations by project:

Project Title	Estimate	House allowance	Committee recommendation
DISTRICT OF COLUMBIA OBLIGATIONS			
Washington Hospital Center.....	\$312,700	\$312,700	\$312,700
Childrens Hospital, grant No. 1.....	6,600	6,600	6,600
Childrens Hospital, grant No. 2.....	3,500	3,500	3,500
Providence Hospital.....	61,500	61,500	61,500
Casualty Hospital.....	19,500	19,500	19,500
Columbia Hospital.....	18,000	18,000	18,000
Georgetown Hospital.....	29,800	29,800	29,800
Sibley Hospital.....	65,600	65,600	65,600
Cafritz Memorial Hospital.....	30,400	30,400	30,400
Total, District of Columbia obligations.....	547,600	547,600	547,600
PUBLIC BUILDING CONSTRUCTION			
Public Schools			
Prevocational/Vocational Center for Handicapped.....	300,000	300,000	300,000
School Bus Storage Yard and Repair Shop.....	534,000	534,000	534,000
Total, Public Schools.....	834,000	834,000	834,000
Department of Human Resources			
Renovations and Improvements to the Children's Center, Laurel, Maryland.....	3,300,000	3,300,000	3,300,000
Department of General Services			
Renovate Condensate Return Systems, Various D.C. Buildings.....	418,000	418,000	418,000
Permanent Improvements, Various District Buildings.....	7,800,000	7,800,000	7,300,000
Total, Department of General Services.....	8,218,000	8,218,000	7,718,000
Total, Public Building Construction.....	12,352,000	12,352,000	11,552,000
Washington Metropolitan Area Transit Authority			
Metro Rapid Rail.....	1,760,000	1,760,000	1,760,000
Metrobus Capital Program.....	5,196,100	5,196,100	5,196,100
Total, Washington Metropolitan Area Transit Authority.....	6,956,100	6,956,100	6,956,100

Project Title	Estimate	House allowance	Committee recommendation
PUBLIC BUILDING CONSTRUCTION—Continued			
Department of Transportation			
General Fund			
Street Lighting and Communication Extensions.....	500,000	500,000	500,000
Highway Fund			
Street Improvements and Extensions.....	4,150,000	4,150,000	4,150,000
Bridge Replacement and/or Rehabilitation.....	2,000,000	2,000,000	2,000,000
Resurfacing Federal-Aid Streets.....	900,000	900,000	900,000
Traffic Operations Improvements.....	120,000	120,000	120,000
Safety Improvements.....	170,000	170,000	170,000
Friendship Heights (Ring Road).....	75,000	75,000	75,000
Eastern Avenue at Fort Lincoln Bladensburg Road to Kenilworth Avenue.....	270,000	270,000	270,000
South Dakota Avenue, Bladensburg Road to New York Avenue.....	430,000	430,000	430,000
Bicycle Network.....	100,000	100,000	100,000
Anacostia Freeway Fencing.....	18,000	18,000	18,000
Total, Department of Transportation, Highway Fund.....	8,233,000	8,233,000	8,233,000
Total, Department of Transportation.....	8,733,000	8,733,000	8,733,000
Department of Environmental Services			
General Fund			
Relief of Flooding and Drainage.....	3,000,000	3,000,000	3,000,000
Water Fund			
Water Service Extension and Hydrants.....	1,500,000	1,500,000	1,500,000
Trunk and Secondary Watermains.....	250,000	250,000	250,000
Crosstown Watermain.....	600,000	600,000	600,000
Replace Undersized and Defective Mains.....	350,000	350,000	350,000
Total, Department of Environmental Services, Water Fund.....	2,700,000	2,700,000	2,700,000
Sanitary Sewage Works Fund			
Advance of Paving.....	400,000	400,000	400,000
Service Sewer Extensions.....	400,000	400,000	400,000
Additional Pumps—Potomac Pumping Station.....	666,000	666,000	666,000
Total, Department of Environmental Services, Sanitary Sewage Works Fund.....	1,466,000	1,466,000	1,466,000
Total, Department of Environmental Services.....	7,166,000	7,166,000	7,166,000
Washington Aqueduct			
Plant Major Replacement and Rehabilitation, Dalecartia and McMillan....	40,000	40,000	40,000
Sursum Corda			
Sursum Corda Neighborhood Development.....			1,292,000
Total, Capital Outlay.....	35,794,700	35,794,700	36,286,700

GENERAL PROVISIONS—DISTRICT OF COLUMBIA

The Committee has approved a number of technical and minor adjustments in the language of the general provisions. Other changes recommended are discussed either in connection with the agency involved or in the paragraphs that follow.

TAXICAB METER LIMITATION

The request to delete the prohibition against the use of funds to study the merits of installing meters in the city's taxicabs has been disapproved. This prohibition, which has been in effect since 1935, is carried in section 106 of the general provisions.

LIMITATION ON KWH RATE FOR STREET LIGHTING

The Committee has approved the proposed deletion of the language in section 6, added by the House, of the general provisions limiting the availability of appropriations available to pay street lighting energy charges to 2 cents per kilowatt-hour.

LIMITATION ON CHAUFFEUR COMPENSATION

The request for a chauffeur and car for the Chairman of the Council of the District of Columbia was withdrawn. The limitation of \$1,000 per month (\$12,000 per annum) on the amount of compensation that may be paid the driver for the Mayor has been retained at the same rate as in the 1976 Act.

PERSONNEL CEILING

The Committee has increased the personnel ceiling contained in section 113 from 35,000 as proposed in the budget to 35,145 to accommodate the additional positions allowed. The Committee has amended section 113 to permit an exemption to the ceiling for the positions initially authorized or funded by the Fiscal Year 1977 Appropriation Act and for those unfunded positions for which the Committee has provided funds.

Specifically, the exemption applies to the following positions:

	Initially Authorized	Initially Funded
Office of the Mayor.....	3	
Department of Finance and Revenue.....	41	8
Corporation Counsel.....	5	
Payment Assistance Administration.....	86	50
Forest Haven.....	188	
Total.....	323	58

AIRCRAFT FOR WASHINGTON TECHNICAL INSTITUTE

The Committee has denied the request for language to authorize the use of appropriations in the bill for the purchase, maintenance, and operation of aircraft by the Washington Technical Institute.

PUBLIC AFFAIRS OFFICERS

The Committee has approved the requested language prohibiting the use of appropriated funds to pay the compensation of any person for performing services normally provided by a public affairs officer, public relations officer, or community services officer, unless authorized by resolution of the Council.

CHANGES IN EXISTING LAW

The following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

1. Under "Loans to the District of Columbia for Capital Outlay" there is language providing authorization for the Mayor to accept loans for the District from the U.S. Treasury, and the Secretary of the Treasury is authorized to lend the Mayor such sums as the Mayor may determine are required for financing capital projects for which appropriations are recommended in the bill. The District of Columbia Self-Government and Governmental Reorganization Act (Public Law 93-198) made certain changes in the limits on the city's borrowing authority and in the method of financing the capital programs in that it authorizes the District to issue general obligation bonds to finance capital projects and to refinance Treasury loans after January 2, 1975. Section 743 of that law terminated the permanent authority for the District to borrow from the U.S. Treasury to finance its capital improvements program and section 723 provided interim authority for Treasury loans to complete projects for which funds were authorized or appropriated before January 2, 1975. There have been delays in the bond issuance schedule. In order to prevent disruption of the capital improvements program as approved in the bill, the Committee has inserted language providing for the continuance of Treasury borrowing during fiscal year 1977. Legislation is currently pending to amend section 723 of Public Law 93-198 which would extend the authority to borrow from the Treasury.

2. Under "General Operating Expenses," there is language providing that appropriations available solely for the District of Columbia's employees' disability compensation shall remain available until expended. 31 U.S.C. 718 provides, in part, that:

No specific or indefinite appropriation made subsequent to August 24, 1912, in any regular annual appropriations act shall be construed to be permanent or available continuously without reference to a fiscal year—unless it is made in terms expressly providing that it shall continue available beyond the fiscal year for which the Appropriations Act in which it is contained makes provision.

3. A language provision under "General Operating Expenses" provides that \$325,000 shall be available for the settlement of property damage claims not in excess of \$1,500 each and personal injury claims not in excess of \$5,000 each. The language provides an exemption, within specified limits, from Sec. 1-904 of the District of Columbia Code, which states, in part, that: ". . . all settlements entered into by the Commissioner of the District of Columbia acting under the terms and provisions of sections 1-902 to 1-905 shall be presented to the Congress, together with a brief statement of the nature of the claim or suit, the amount claimed, and the amount of the settlement with a summary of the evidence and circumstances under which the settlement was made." The authority to settle claims and suits was delegated to the D.C. Corporation Counsel by Reorganization Order No. 50 (June 26, 1953). The language provision contained in the bill allows the Corporation Counsel to settle and pay claims within the specified limits without first presenting each claim to the Congress. That exemption prevents unnecessary delays in the settlement process for smaller claims and encourages plaintiffs to settle for amounts within the specified ceilings.

4. Under "Public Safety," language provides an exemption for two classes of passenger motor vehicles from 31 U.S.C. 638a(c) which states, in part, that:

Unless otherwise specifically provided, no appropriation available for any department shall be expended—

(1) to purchase any passenger motor vehicle (exclusive of buses and ambulances) at a cost—in excess of the maximum price thereof, if any, established pursuant to law by a Government agency.

The classes of motor vehicles exempted from the price ceiling are vehicles used for police activities and vehicles used for firefighting and fire prevention activities. Because of the special requirements for those types of vehicles, the costs exceed the maximum set for passenger motor vehicles for regular use.

5. Language included under "Public Safety" provides that funds appropriated for expenses under the Criminal Justice Act of 1974 (P.L. 93-412) for fiscal year 1977 shall be available for obligations incurred under that Act in fiscal year 1975 and fiscal year 1976. This language is necessary due to the long time lag between the time attorneys are appointed and the time vouchers are presented to the District for payment.

6. Under "Repayment of Loans and Interest," there is language to appropriate funds for the repayment of short-term notes issued by the District pursuant to sections 471 and 472 of the District of Columbia Self-Government and Governmental Reorganization Act (P.L. 93-198), as amended. The District is authorized to issue such notes within certain limits in the absence of unappropriated available revenues to meet appropriations and in anticipation of the collection or receipt of revenues.

7. A provision under "Repayment of Loans and Interest" authorizes the District to repay outstanding loans from the United States with monies received from the sale of general obligation bonds authorized and issued for such purpose. Sec. 461 of the District of Columbia Self-Government and Governmental Reorganization Act (P.L. 93-198) authorizes the District to issue general obligation bonds to refund outstanding indebtedness and to finance its capital improvements program.

8. Under "Capital Outlay," language provides that the amount appropriated shall remain available until expended. The language is needed to provide an exemption to 31 U.S.C. 718 and to allow the funds to remain available beyond the fiscal year for which the appropriations act makes appropriations. The exemption is needed because of the time required for the design and construction of capital projects.

9. Section 7 of the "General Provisions" provides an exemption from the requirement of subsection (6) of Section 5 of the District of Columbia Public Assistance Act of 1962 (3 D.C.C. 204(b)). That section states that:

Such amount as referred to in subsection (a) of this section shall not be less than the full amount determined as necessary on the basis of the minimum needs of such person as established in accordance with such regulations.

Because of financing constraints, the District has regularly budgeted for a percentage of the public assistance payment standard, rather than for the full amount as required by Sec. 3-204 (b) of the District of Columbia Code. The 1977 appropriations bill contains funds to continue welfare payments at 81.6 percent of the February 1974 cost-of-living standard.

10. Section 16 of the "General Provisions" prohibits the use of appropriated funds to pay the compensation of any person performing services normally provided by a public affairs officer, public relations officer or community services officer, unless authorized by resolution of the Council.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried are recommended:

On page 9 in connection with "Capital Outlay" (change shown in italics):

: Provided further, That the amount appropriated to the Construction Services Fund, Department of General Services, be limited, during the current fiscal year, to ten per centum of appropriations for all construction projects, except for Project Numbered 24-99, Permanent Improvements, for which construction services shall be limited to twenty per centum of the appropriation.

On page 14 in connection with "General Provisions":

Sec. 16. No part of any funds appropriated to the District of Columbia government for fiscal year 1977 shall be available for, or may be used to pay the compensation (whether by contract or otherwise) of any person for performing services normally performed by a public affairs officer, public relations officer, or community services officer, unless approved by a resolution adopted by the Council of the District of Columbia.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND BUDGET ESTIMATES FOR 1977

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 (2)	Budget estimate of new (obligational) authority, fiscal year 1977 (3)	Increase (+) or decrease (-) (4)
Advances to stadium sinking fund, Armory Board (indefinite authorization to spend debt receipts).....	\$832, 000	\$832, 000	-----
Repayable advances to District of Columbia general fund (indefinite appropriation).....	55, 000, 000	40, 000, 000	-\$15, 000, 000
Total, permanent new budget (obligational) authority, Federal funds.....	55, 832, 000	40, 832, 000	- 15, 000, 000

NOTE.—Amounts as estimated and shown in the January 1976 budget document adjusted to reflect actual repayable advances of \$55,000,000 to the general fund for fiscal year 1976.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 (2)	Budget estimates of new (obligational) authority, fiscal year 1977 (3)	New budget (obligational) authority recommended in House bill (4)	New budget (obligational) authority recommended by the Senate committee (5)	Senate committee recommendations compared with—		
					New budget (obligational) authority, fiscal year 1976 (6)	Budget estimates of new (obligational) authority, fiscal year 1977 (7)	House allowance (8)
FEDERAL FUNDS							
Federal payment.....	\$248,948,700	\$280,000,000	\$270,000,000	\$259,973,300	+\$11,024,600	-\$20,026,700	-\$10,026,700
Payment in lieu of reimbursement for water and sewer services to Federal facilities.....	5,688,000	2,707,000	2,707,000	2,707,000	-2,981,000	-----	-----
Loans to the District of Columbia for capital outlay..	210,000,000	114,187,000	100,000,000	101,292,000	-108,708,000	-12,895,000	+1,292,000
Total, Federal funds.....	464,636,700	396,894,000	372,707,000	363,972,300	-100,664,400	-32,921,700	-8,734,700
DISTRICT OF COLUMBIA FUNDS							
OPERATING EXPENSES							
General operating expenses.....	116,366,400	114,194,300	112,570,700	84,550,800	-31,815,600	-29,643,500	-28,319,900
Public safety.....	243,059,100	246,176,300	247,160,400	246,258,800	+3,199,700	+82,500	-901,600
Education.....	237,325,900	247,293,200	245,287,700	245,287,700	+7,961,800	-2,005,500	-----
Recreation.....	16,520,000	17,729,600	17,674,400	17,674,400	+1,154,400	-55,200	-----
Human resources.....	264,074,500	268,288,800	267,955,800	268,475,600	+4,401,100	+186,800	+519,800
Transportation.....	26,919,400	27,177,900	25,810,900	55,162,000	+28,243,200	+27,984,700	+29,351,700
Environmental services.....	63,492,300	69,331,600	69,078,000	69,036,000	+5,543,700	-295,600	-42,000
Personal services.....	10,000,000	17,100,000	16,245,000	16,245,000	+6,245,000	-855,000	-----
Settlement of claims and suits.....	304,500	143,100	143,100	166,600	-137,900	+23,500	+23,500
Repayment of loans and interest.....	63,380,600	84,846,100	80,839,100	80,839,100	+17,458,500	-4,007,000	-----
Bicentennial services.....	700,000	-----	-----	-----	-700,000	-----	-----
Total, operating expenses.....	1,042,142,700	1,092,280,900	1,083,065,100	1,083,696,600	+41,553,900	-8,584,300	+631,500
CAPITAL OUTLAY							
Capital outlay.....	117,706,500	35,794,700	35,794,700	36,286,700	-81,419,800	+492,000	+492,000
Total, District of Columbia funds.....	1,159,849,200	1,128,075,600	1,118,859,800	1,119,983,300	-39,865,900	-8,092,300	+1,123,500

BUDGETARY IMPACT OF H.R. 15193¹

(In millions of dollars)

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
I. Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the 1st concurrent resolution for 1977: Subcommittee on District of Columbia.....	\$400	\$365	\$500	\$436
II. Summary by functional category of 1977 budget amounts recommended in the bill:				
450—Community and regional development.....		101		172
850—Revenue sharing and general purpose fiscal assistance.....		263		263
III. Financial assistance to State and local governments for 1977 in the bill.....		260		260
IV. Projections of outlays associated with budget authority recommended in the bill:				
1977.....				326
1978.....				39
1979.....				
1980.....				
1981.....				
Future year.....				

¹ Prepared by the Congressional Budget Office pursuant to sec. 308a, Public Law 93-344.² Under target.³ Includes outlays from prior year budget authority.⁴ Excludes outlays from prior year budget authority.

Note: This table does not reflect \$36,500,000 in budget authority and \$30,700,000 in outlays for the Pennsylvania Avenue Development Corporation, which will be scored against the allocation for Interior and Related Agencies.

TITLE II

PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

The Committee is including funding within Title II of this bill to implement the Pennsylvania Avenue Development Plan, since the authorization for the Corporation was not enacted prior to the consideration of the Interior Appropriations Bill, in which funding for this item would customarily be provided.

LAND ACQUISITION AND DEVELOPMENT

(Borrowing Authority)

	Amount
Appropriation, 1976.....	
Budget estimate, 1977.....	\$25,000,000
House allowance.....	
Committee recommendation.....	25,000,000

The Committee recommends approval of \$25,000,000 in borrowing authority available to the Corporation. These funds will be utilized for land acquisitions, appraisals, payments in lieu of property taxes, site clearance and utility preparation as the first stage of implementing the development plan.

PUBLIC DEVELOPMENT

	Amount
Appropriation, 1976.....	
Budget estimate, 1977.....	\$11,450,000
House allowance.....	
Committee recommendation.....	11,450,000

The Committee recommends an appropriation of \$11,450,000, to begin funding the public development and historical preservation phase of the Pennsylvania Avenue Development Plan.

Of the total amount recommended, an estimated \$7,300,000 would be obligated for Public development projects and for project management. The balance would be utilized for relocation and property management, temporary operation of acquired property, and interest on short-term financing.

CHANGE OF TITLE

The title of this bill has been changed to "An Act making appropriations for the Government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1977, and for the Pennsylvania Avenue Development Corporation for the fiscal year ending September 30, 1977, and for other purposes." This change is necessary because of the addition of the Pennsylvania Avenue Development Corporation to the bill. This is a one-time inclusion made necessary because the authorization for the Pennsylvania Avenue Development Corporation had not passed when the Congress was considering the appropriation bill for Interior and related agencies.

Ninety-fourth Congress of the United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the nineteenth day of January,
one thousand nine hundred and seventy-six*

An Act

Making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1977, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the District of Columbia for the fiscal year ending September 30, 1977, and for other purposes, namely:

TITLE I—DISTRICT OF COLUMBIA

FEDERAL PAYMENT TO THE DISTRICT OF COLUMBIA

For payment to the District of Columbia for the fiscal year ending September 30, 1977, \$259,797,400, as authorized by the District of Columbia Self-Government and Governmental Reorganization Act, Public Law 93-198, as amended (D.C. Code 47-2501d); and \$2,707,000 in lieu of reimbursements for charges for water and water services and sanitary sewer services furnished to facilities of the United States Government as authorized by the Act of May 18, 1954 (D.C. Code 43-1541 and 1611).

LOANS TO THE DISTRICT OF COLUMBIA FOR CAPITAL OUTLAY

For loans to the District of Columbia, as authorized by the District of Columbia Self-Government and Governmental Reorganization Act, Public Law 93-198, \$101,292,000, which together with balances of previous appropriations for this purpose, shall remain available until expended and be advanced upon request of the Mayor: *Provided*, That notwithstanding any other provision of law, the Mayor is authorized to accept loans for the District from the United States Treasury, and the Secretary of the Treasury is authorized to lend the Mayor such sums as the Mayor may determine are required for financing capital projects for which appropriations are authorized in this title.

DIVISION OF EXPENSES

The following amounts are appropriated for the District of Columbia for the current fiscal year out of the general fund of the District of Columbia, except as otherwise specifically provided:

GENERAL OPERATING EXPENSES

General operating expenses, \$84,453,300, of which \$799,300 shall be payable from the revenue sharing trust fund: *Provided*, That not to exceed \$2,500 for the Mayor and \$2,500 for the Chairman of the Council of the District of Columbia shall be available from this appropriation for expenditures for official purposes: *Provided further*, That, for the purpose of assessing and reassessing real property in

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the District of Columbia, \$5,000 of this appropriation shall be available for services as authorized by 5 U.S.C. 3109, but at rates for individuals not in excess of \$100 per diem: *Provided further*, That not to exceed \$7,500 of this appropriation shall be available for test borings and soil investigations: *Provided further*, That \$4,480,700 of this appropriation (to remain available until expended) shall be available solely for District of Columbia employees' disability compensation: *Provided further*, That not to exceed \$325,000 of this appropriation shall be available for settlement of property damage claims not in excess of \$1,500 each and personal injury claims not in excess of \$5,000 each: *Provided further*, That not to exceed \$50,000 of any appropriations available to the District of Columbia may be used to match financial contributions from the Department of Defense to the District of Columbia Office of Emergency Preparedness for the purchase of civil defense equipment and supplies approved by the Department of Defense, when authorized by the Mayor.

PUBLIC SAFETY

Public safety, including purchase of two hundred and sixty-five passenger motor vehicles for replacement only (including two hundred and sixty for police-type use and five for fire-type use without regard to the general purchase price limitation for the current fiscal year); \$247,160,400, of which \$5,530,400 shall be payable from the revenue sharing trust fund: *Provided*, That the Police Department is authorized to replace not to exceed twenty-five passenger carrying vehicles, and the Fire Department not to exceed five such vehicles annually whenever the cost of repair to any damaged vehicle exceeds three-fourths the cost of the replacement: *Provided further*, That funds appropriated for expenses under the Criminal Justice Act of 1974 (Public Law 93-412) for fiscal year 1977 shall be available for obligations incurred under that Act in fiscal year 1975 and fiscal year 1976: *Provided further*, That not to exceed \$200,000 shall be available from this appropriation for the Chief of Police for the prevention and detection of crime.

EDUCATION

Education, including the development of national defense education programs, \$245,287,700, of which \$5,179,800 shall be payable from the revenue sharing trust fund: *Provided*, That the District of Columbia Public Schools are authorized to accept not to exceed thirty-one motor vehicles for exclusive use in the driver education program: *Provided further*, That not to exceed \$1,000 for the Superintendent of Schools, \$1,000 for the President of Federal City College, and \$1,000 for the President of Washington Technical Institute shall be available from this appropriation for expenditures for official purposes.

RECREATION

Recreation, \$17,674,400, of which \$208,200 shall be payable from the revenue sharing trust fund.

HUMAN RESOURCES

Human Resources, including care and treatment of indigent patients in institutions under contracts to be made by the Director of the

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Department of Human Resources, \$268,475,600, of which \$6,520,000 shall be payable from the revenue sharing trust fund: *Provided*, That the inpatient rate under such contracts shall not exceed \$76 per diem and the outpatient rate shall not exceed \$12 per visit, and the inpatient rate (excluding the proportionate share for repairs and construction) for services rendered by Saint Elizabeths Hospital for patient care shall be \$25.18 per diem: *Provided further*, That total reimbursements to Saint Elizabeths Hospital, including funds from title XIX of the Social Security Act, shall not exceed the amount for the fiscal year 1970: *Provided further*, That the hospital rates specified herein shall not apply, beginning July 1, 1969, to services provided to patients who are eligible for such services under the District of Columbia plan for medical assistance under title XIX of the Social Security Act: *Provided further*, That this appropriation shall be available for the furnishing of medical assistance to individuals sixty-five years of age or older who are residing in the District of Columbia: *Provided further*, That \$13,733,000 of this appropriation shall be available for care and treatment of the mentally retarded at Forest Haven.

TRANSPORTATION

Transportation, including rental of one passenger-carrying vehicle for use by the Mayor, \$54,182,600, of which \$6,262,300 shall be payable from the revenue sharing trust fund: *Provided*, That this appropriation shall not be available for the purchase of driver-training vehicles.

ENVIRONMENTAL SERVICES

Environmental services, \$69,036,000, of which \$1,500,000 shall be payable from the revenue sharing trust fund: *Provided*, That this appropriation shall not be available for collecting ashes or miscellaneous refuse from hotels and places of business or from apartment houses with four or more apartments, or from any building or connected group of buildings operating as a rooming or boarding house as defined in the housing regulations of the District of Columbia.

PERSONAL SERVICES

For pay increases and related costs for police officers, firefighters and teachers, to be transferred by the Mayor of the District of Columbia to the appropriations for the fiscal year 1977 from which said employees are properly payable, \$16,245,000.

SETTLEMENT OF CLAIMS AND SUITS

For payment of property damage claims in excess of \$500 and of personal injury claims in excess of \$1,000, approved by the Mayor in accordance with the provisions of the Act of February 11, 1929, as amended (45 Stat. 1160; 46 Stat. 500; 65 Stat. 131), \$166,600.

REPAYMENT OF LOANS AND INTEREST

For reimbursement to the United States of funds loaned in compliance with sections 108, 217, and 402 of the Act of May 18, 1954 (68 Stat. 103, 109, and 110), as amended; section 9 of the Act of September 7, 1957 (71 Stat. 619), as amended; section 1 of the Act of June 6,

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1958 (72 Stat. 183), as amended; section 4 of the Act of June 12, 1960 (74 Stat. 211), as amended; and section 723 of the District of Columbia Self-Government and Governmental Reorganization Act (Public Law 93-198), as amended, including interest as required thereby, \$80,839,100: *Provided*, That there are hereby appropriated from the funds of the District of Columbia such sums as may be necessary to repay funds borrowed under the provisions of sections 471 and 472 of Public Law 93-198: *Provided further*, That the District is authorized to repay outstanding loans from the United States Treasury with funds received from the sale of general obligation bonds authorized for such purpose.

CAPITAL OUTLAY

For reimbursement to the United States of funds loaned in compliance with the Act of August 7, 1946 (60 Stat. 896), as amended, construction projects as authorized by the Acts of April 22, 1904 (33 Stat. 244), May 18, 1954 (68 Stat. 105, 110), June 6, 1958 (72 Stat. 183), August 20, 1958 (72 Stat. 686), and the Act of December 9, 1969 (83 Stat. 321); including acquisition of sites; preparation of plans and specifications; conducting preliminary surveys; erection of structures, including building improvement and alteration and treatment of grounds; to remain available until expended, \$36,586,700: *Provided*, That \$1,854,600 shall be available for construction services by the Director of the Department of General Services or by contract for architectural engineering services, as may be determined by the Mayor, and the funds for the use of the Director of the Department of General Services shall be advanced to the appropriation account "Construction Services, Department of General Services": *Provided further*, That the amount appropriated to the Construction Services Fund, Department of General Services, be limited, during the current fiscal year, to ten per centum of appropriations for all construction projects, except for Project Numbered 24-99, Permanent Improvements, for which construction services shall be limited to twenty per centum of the appropriation: *Provided further*, Notwithstanding the foregoing, all authorizations for capital outlay projects, except those projects covered by the first sentence of section 23(a) of the Federal-Aid Highway Act of 1968 (Public Law 90-495, approved August 23, 1968), for which funds are provided by this paragraph, shall expire on September 30, 1978, except authorizations for projects as to which funds have been obligated in whole or in part prior to such date. Upon expiration of any such project authorization the funds provided herein for such project shall lapse: *Provided further*, That \$1,292,000 is hereby appropriated for the completion of the Sursum Corda Neighborhood Center; \$900,000 shall be for the completion of the Sursum Corda Neighborhood Center to be repaid to the city out of funds raised by Sursum Corda, Inc., through fundraising activities: *And provided further*, That all sums so collected be applied to the cost of construction with a corresponding reduction in, or refund of, appropriated District of Columbia funds; and \$392,000 shall be for equipment for the center.

GENERAL PROVISIONS—DISTRICT OF COLUMBIA

SEC. 102. Except as otherwise provided in this title, all vouchers covering expenditures of appropriations contained in this title shall be audited before payment by the designated certifying official and

the vouchers as approved shall be paid by checks issued by the designated disbursing official.

SEC. 103. Whenever in this title an amount is specified within an appropriation for particular purposes or object of expenditure, such amount, unless otherwise specified, shall be considered as the maximum amount which may be expended for said purpose or object rather than an amount set apart exclusively therefor.

SEC. 104. Appropriations in this title shall be available, when authorized or approved by the Mayor, for allowances for privately owned conveyances used for the performance of official duties at 13 cents per mile but not to exceed \$45 a month for each automobile and at 8 cents per mile but not to exceed \$30 a month for each motorcycle, unless otherwise therein specifically provided, except that one hundred and thirteen (eighteen for venereal disease investigators in the Department of Human Resources) such automobile allowances at not more than \$715 each per annum may be authorized or approved by the Mayor.

SEC. 105. Appropriations in this title shall be available for expenses of travel and for the payment of dues of organizations concerned with the work of the District of Columbia government, when authorized by the Mayor.

SEC. 106. Appropriations in this title shall not be used for or in connection with the preparation, issuance, publication, or enforcement of any regulation or order of the Public Service Commission requiring the installation of meters in taxicabs, or for or in connection with the licensing of any vehicle to be operated as a taxicab except for operation in accordance with such system of uniform zones and rates and regulations applicable thereto as shall have been prescribed by the Public Service Commission.

SEC. 107. Appropriations in this title shall not be available for the payment of rates for electric current for street lighting in excess of 2 cents per kilowatt-hour for current consumed.

SEC. 108. There are hereby appropriated from the applicable funds of the District of Columbia such sums as may be necessary for making refunds and for the payment of judgments which have been entered against the government of the District of Columbia: *Provided*, That nothing contained in this section shall be construed as modifying or affecting the provisions of paragraph 3, subsection (c) of section 11 of title XII of the District of Columbia Income and Franchise Tax Act of 1947, as amended.

SEC. 109. Appropriations in this title shall be available for the payment of public assistance without reference to the requirement of subsection (b) of section 5 of the District of Columbia Public Assistance Act of 1962 and for the non-Federal share of funds necessary to qualify for Federal assistance under the Act of July 31, 1968 (Public Law 90-445).

SEC. 110. No part of any appropriation contained in this title shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. 111. No part of any funds appropriated by this title shall be used to pay the compensation (whether by contract or otherwise) of any individual for performing services as a chauffeur or driver for any designated officer or employee of the District of Columbia government (other than the Mayor of the District of Columbia, Chief of Police and Fire Chief), or for performing services as a chauffeur or driver of a motor vehicle assigned for the personal or individual use

of any such officer or employee (other than the Mayor of the District of Columbia, Chief of Police and Fire Chief). No part of any funds appropriated by this title, in excess of \$1,000 per month in the aggregate (\$12,000 per annum) shall be used to pay the compensation (whether by contract or otherwise) of individuals for performing services as a chauffeur or driver for the Mayor of the District of Columbia, or for performing services as a chauffeur or driver of a motor vehicle assigned for the personal or individual use of the Mayor of the District of Columbia.

SEC. 112. Not to exceed 4½ per centum of the total of all funds appropriated by this title for personal compensation may be used to pay the cost of overtime or temporary positions.

SEC. 113. The total expenditure of funds appropriated by this title for authorized travel and per diem costs outside the District of Columbia, Maryland, and Virginia shall not exceed \$210,000.

SEC. 114. Appropriations in this title shall not be available, during the fiscal year ending September 30, 1977, for the compensation of any person appointed—

(1) as full-time employee to a permanent, authorized position in the government of the District of Columbia during any month when the number of such employees is greater than 35,145, exclusive of positions initially authorized or funded by this title; and exclusive of the 20 positions approved in the transition period for Forest Haven, Department of Human Resources; 28 positions approved in fiscal year 1976 for Tax Administration, Department of Finance and Revenue; and 303 positions approved in fiscal year 1976 for the District of Columbia General Hospital, Department of Human Resources; or

(2) as a temporary or part-time employee in the government of the District of Columbia during any month in which the number of such employees exceeds the number of such employees for the same month of the preceding fiscal year.

SEC. 115. No funds appropriated in this title, for the government of the District of Columbia for the operation of educational institutions, the compensation of personnel, or for other educational purposes may be used to permit, encourage, facilitate, or further partisan political activities. Nothing herein is intended to prohibit the availability of school buildings for the use of any community group during non-school hours.

SEC. 116. Appropriations in this title shall be available for services as authorized by 5 U.S.C. 3109, at rates to be fixed by the Mayor.

SEC. 117. No part of any funds appropriated to the District of Columbia government for fiscal year 1977 shall be available for, or may be used to pay the compensation (whether by contract or otherwise) of any person for performing services normally performed by a public affairs officer, public relations officer, or community services officer, unless approved by a resolution adopted by the Council of the District of Columbia.

This Act may be cited as the "District of Columbia Appropriation Act, 1977".

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TITLE II—DEPARTMENT OF TRANSPORTATION

Funds provided for the Coast Guard's Pollution Fund in Public Law 94-387, shall become available immediately upon enactment of this legislation into law.

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*