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9/28/76

ACTION

THE WHITE HOUSE
WASHINGTON
September 28,, 1976

Last Day: September 29

APPROVED

SEP 28 1976

Statement signed
9/29/76

MEMORANDUM FOR
FROM:
SUBJECT:

THE PRESIDENT
JIM CANNON

[Handwritten signature]

S. 2184 - Olympic Winter Games
Authorization Act of 1976

Archives
9/29/76

Attached for your consideration is S. 2184, sponsored by
Senators Javits and Buckley.

The enrolled bill authorizes Federal financial assistance
of \$49,040,000 for planning, design and construction or
improvement of facilities for the 1980 Olympic Winter
Games at Lake Placid, New York.

A detailed discussion of the provisions of the enrolled
bill is provided in OMB's bill report at Tab A.

OMB, Max Friedersdorf, Counsel's Office (Kilberg) and
I recommend approval of the enrolled bill and the proposed
signing statement which has been cleared by the White
House Editorial Office (Smith).

RECOMMENDATION

That you sign S. 2184 at Tab B.

That you approve the signing statement at Tab C.

Approve AP 7 Disapprove _____





EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

SEP 23 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill S. 2184 - Olympic Winter Games Authorization
Act of 1976
Sponsors - Senators Javits (R) New York and Buckley (I)
New York

Last Day for Action

September 29, 1976 - Wednesday

Purpose

Authorizes Federal financial assistance for planning, design and construction or improvement of facilities for the 1980 Olympic winter games at Lake Placid, New York.

Agency Recommendations

Office of Management and Budget	Approval (Signing statement attached)
Department of Commerce	Approval (Signing statement attached)
Department of State	Approval
Department of the Interior	No objection
Department of Justice	Defers

Discussion

Representative McEwen (N.Y.) and Senators Javits and Buckley sponsored legislation early this year to provide \$50 million in Federal support to Lake Placid, New York, for the 1980 Olympic winter games, to be administered by the Secretary of Commerce. The \$50 million funding level was based on a proposal developed by the Lake Placid Organizing Committee and was intended to cover the cost of most of the permanent and temporary facilities which may be needed for staging the event. The Committee's breakdown of estimated total costs and offsetting revenues is as follows:

ProposalEstimated Net Costs
(\$ in millions)

	<u>Federal</u>	<u>State</u>	<u>Local</u>
Sports facilities.....	28.0	14.0	-0-
Support facilities.....	22.0	-0-	-0-
Support services.....	-0-	2.0	13.7
Subtotal	<u>50.0</u>	<u>16.0</u>	<u>13.7</u>
<u>Less:</u>			
Offsetting revenues....	-0-	-0-	-13.0
Normal Federal grants..	-0-	-4.0	-0-
Net costs.....	<u>50.0</u>	<u>12.0</u>	<u>0.7</u>

On May 7, 1976, you announced that you would request legislation to provide for special financial assistance for the 1980 Olympic winter games, and on May 10 the Department of Commerce submitted draft legislation to the Congress which would have provided funding only for the permanent sports facilities, plus no more than 50 percent of any cost overruns for those facilities. Specifically, the Administration legislation would have authorized:

- assistance, not to exceed \$28 million, for permanent sports facilities;
- financing through existing authorities (under title I of the Public Works and Economic Development Act of 1965 (PWEDA)) and appropriations to the maximum extent possible; and
- no special Federal assistance for temporary and support facilities, such as housing, offices, etc.

Provisions of S. 2184

The Congress, feeling that the Administration's proposal was inadequate, ignored our proposal. The enrolled bill (which is basically the original McEwen bill) would authorize appropriations of \$49,040,000 to the Secretary of Commerce to provide financial assistance to the Lake Placid 1980 Olympic Games, Incorporated (a not-for-profit corporation), or to State, local or other governmental agencies to assist in the planning, design, and construction or improvement of winter games facilities. The bill provides that these funds "shall be provided in such sums, at

such times, and under such conditions as the Secretary considers necessary and appropriate." The bill would also authorize appropriations of \$250,000 for administrative costs.

In addition, the bill would permit the Secretary to provide financial assistance for projects related to the Olympic winter games under Title I of the PWEDA, without being subject to the non-Federal matching requirement or limitation on the amount available to any one State in that Title. Revenues generated by the games in excess of actual costs are to revert to the Treasury.

"Winter games facilities" is defined in the enrolled bill to include a field house, ski jumps, a luge run, skating ovals or arenas, athletes' housing, a winter sports arena, administrative offices, parking facilities, facilities for increased electrical power, sanitary and water facilities, dressing rooms, equipment, storage facilities, and a scoreboard and other miscellaneous facilities.

The enrolled bill would also require the Secretary to assure that the Federal financial assistance will be granted in a manner which will provide maximum continued public use of the facilities after the 1980 Olympic winter games, as well as preserve and enhance the outdoor recreational and wilderness values of Adirondack Park and the Lake Placid area. The Secretary would also be directed to submit annual interim reports to the President and Congress on the progress made toward preparing for the Games and a final report containing a summary of all actions taken under this bill.

Agency views

In its attached views letter, Commerce recommends approval of the enrolled bill, but notes that, in light of the more limited financial assistance you had endorsed, support for permanent sports facilities must be provided from funds already appropriated for other Economic Development Administration (EDA) programs. Commerce recommends, and has attached, a signing statement (1) calling attention to the explicit congressional finding in the bill that this legislation should not be construed in any way as establishing a precedent for any future Federal financial assistance for international athletic competitions, (2) referring to the commitment to fund permanent sports facilities from existing EDA appropriations, and (3) indicating that financing of other facilities is under consideration within the Administration.

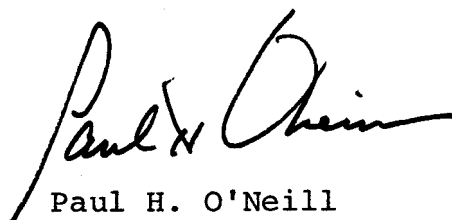
Commerce concludes that "to the extent that the funding authority in excess of the President's request is used, the bill could result in an additional federal expenditure of \$21 million."

Recommendation

We agree with the Department of Commerce that the bill should be approved. We are opposed to the broad approach of financial assistance in the bill and the possibility that we may be setting a serious precedent with respect to providing financial assistance to events of this type in the future. However, the construction of permanent facilities can be financed by funds that have already been appropriated to the Economic Development Administration in Commerce, and the bill does have a "finding" which attempts to prevent this act from becoming a costly precedent.

With regard to the non-permanent sports facilities, there may well be attempts in the future by members of the New York Congressional delegation to seek a resolution to the problems of housing and ancillary activities. Low cost solutions are possible. For example, a permanent Federal facility might be located in Lake Placid and be used, on a temporary basis, for housing the athletes at minimum additional Federal cost. This matter needs to be researched and Commerce's draft signing statement calls on the Secretary to review this situation with the Lake Placid Olympic Committee.

We have also drafted a signing statement for your consideration which is similar to the Commerce statement but contains more emphasis on our concerns.



Paul H. O'Neill
Acting Director

Enclosures

STATEMENT BY THE PRESIDENT

I have today signed into law S. 2184, a bill to authorize Federal financial assistance for planning, design and construction or improvement of facilities for the 1980 Olympic Winter Games at Lake Placid, New York.

This legislation will not only furnish the resources necessary for the next Winter Olympic Games to be held in the United States; it will also provide training facilities for future American Olympic athletes, which will enhance their ability to compete with heavily subsidized teams from other nations.

I am committed to the improvement of amateur sports in the United States and the strengthening of our Olympic teams. I believe that this can be accomplished without massive government interference or subsidies. For this reason my proposal for Federal financing of the Lake Placid Games, which I introduced last May, entailed only the construction of permanent, unique sports facilities at a cost of \$28 million in grants to the Lake Placid Olympic Organizing Committee.

The bill I am approving today authorizes \$49,040,000 for permanent facilities and for other capital funding needed for the games. The additional authorization provided in this bill is intended to provide temporary and support facilities (i.e., housing, spectator and administration facilities), and support services for the games.

I continue to believe that this additional financial assistance should not be provided by the Federal taxpayer. Accordingly, I am asking Secretary Richardson to take action to fund the permanent, unique facilities covered in the Administration's proposal of May 10, 1976. I am also asking that he meet with the Lake Placid Olympic Committee to review its needs for related facilities and to seek ways to meet those needs without additional Federal expenditure.

Department of Justice
Washington, D.C. 20530

September 20, 1976

Honorable James T. Lynn
Director, Office of Management
and Budget
Washington, D. C. 20503

Dear Mr. Lynn:

In compliance with your request, I have examined a facsimile of the enrolled bill S.2184, "To authorize appropriations for the winter Olympic games, and for other purposes."

S. 2184 would authorize the Secretary of Commerce to participate in the organization for, planning, design, and construction of facilities in connection with the 1980 Olympic winter games at Lake Placid, New York.

The Department of Justice defers to the agencies more directly concerned with the subject matter of the bill as to whether it should receive Executive approval.

Sincerely,



Michael M. Uhlmann
Assistant Attorney General



**GENERAL COUNSEL OF THE
UNITED STATES DEPARTMENT OF COMMERCE**
Washington, D.C. 20230

SEP 21 1976

Honorable James T. Lynn
Director, Office of Management
and Budget
Washington, D. C. 20513

Attention: Assistant Director for Legislative Reference

This is in response to your request for the views of this Department concerning S. 2184, an enrolled enactment,

"To authorize appropriations for the Winter Olympic games, and for other purposes,"

to be cited as the Olympic Winter Games Authorization Act of 1976.

This legislation would authorize the Secretary of Commerce (hereinafter Secretary) to provide financial assistance in connection with the staging of the XIII international Olympic games at Lake Placid, New York, in 1980. The Federal financial assistance authorized by S. 2184 is provided in recognition of the unique economic circumstances of the Lake Placid area and not to be considered as establishing a precedent for any future Federal financial assistance for international athletic competitions.

Financial Assistance

The Secretary is directed to provide up to \$49.04 million in grants to the Lake Placid 1980 Olympic Games, Incorporated, or to state, local, or other governmental agencies for purposes of assisting in the planning, design, and construction or improvement of winter games facilities, and for purposes of land acquisition and legal and fiscal fees in connection with the winter games. If the cost of any project exceeds the original estimated cost, plus any cost savings which can be applied from any other project, the Secretary can not make a grant for more than 50 percent of the remaining cost of such project. The Secretary is authorized to provide financial assistance for projects related to the winter games under Title I of the Public Works and Economic Development Act of 1965 (42 U.S.C. 3131 - 3136). An additional \$250,000 is authorized to be appropriated to the Secretary for administrative expenses incurred in carrying out this Act.



Types of Facilities

Federal financial assistance can be used to assist in the planning, design, and construction or improvement of "winter games facilities". The term "winter games facilities" is defined to include a field house, ski jumps, skating ovals or arenas, housing for athletes, a winter sports arena, administrative offices, dressing rooms, equipment, storage facilities, a luge run, parking facilities, facilities for increased electrical power, sanitary and water facilities, and a scoreboard and other miscellaneous facilities. The Secretary is required to assure that such winter games facilities are planned, designed, and constructed or improved in a manner which will provide maximum continued public use following the conclusion of the Olympic winter games.

Environmental Protection

The Secretary shall require that all winter games facilities, financed under S. 2184, are planned, designed, and constructed in a manner which is consistent with State laws, rules, regulations, and plans governing the use, management, and development of Adirondack Park. The Secretary can not, as a condition of receipt of financial assistance, require any modification in such State law, rule, regulation or plan. Further, he must take appropriate action to assure that all related activities are carried out in a manner designed to recognize the outdoor recreational and wilderness values of Adirondack Park and the Lake Placid area.

Reports, Records and Audit

The Secretary must submit, to the Congress and the President, interim progress reports within 3 months after the end of FY 1977 and of each of the 2 succeeding fiscal years. A final report must be submitted within 3 months after the conclusion of the winter games.

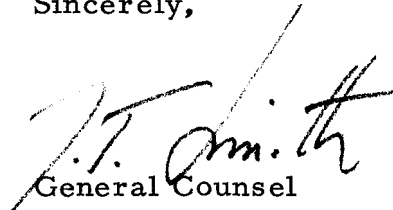
Each recipient of Federal financial assistance is required to keep such records as the Secretary shall prescribe which disclose the amount and disposition of the proceeds, the total cost of the project for which such assistance is given, the amount supplied by other sources, and an identification of such other sources. The Secretary and the Comptroller General of the United States are to have access, for the purposes of audit and examination, to any books and records of each recipient of financial assistance, until the expiration of 3 years after the completion of the related project.

The Department of Commerce recommends approval by the President of S. 2184. The President had endorsed legislation providing more limited financial assistance for the 1980 Winter Olympic Games (\$28 million for the construction of certain permanent sports facilities). We believe, accordingly, that support for those facilities must be provided from funds appropriated for other EDA programs.

A draft signing statement is enclosed for your consideration. We suggest that the President issue this signing statement which endorses the Congress' finding (Section 2(5)) that this legislation is not to be construed in any way as establishing a precedent for either the Federal Government or the Secretary of Commerce (through the Public Works and Economic Development Act) to provide financial assistance for other international athletic competitions. The statement also refers to the commitment to fund permanent sports facilities from existing EDA appropriations and indicates that financing of other facilities is under consideration within the Administration.

Although the \$28 million for permanent facilities, which had been requested by the President, would be financed from EDA Title I appropriations, the enrolled bill authorizes \$49 million. Accordingly, to the extent that the funding authority in excess of the President's request is used, the bill could result in an additional federal expenditure of \$21 million.

Sincerely,


General Counsel

Enclosure

EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

SEP 23 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill S. 2184 - Olympic Winter Games Authorization Act of 1976
Sponsors - Senators Javits (R) New York and Buckley (I) New York

Last Day for Action

September 29, 1976 - Wednesday

Purpose

Authorizes Federal financial assistance for planning, design and construction or improvement of facilities for the 1980 Olympic winter games at Lake Placid, New York.

Agency Recommendations

Office of Management and Budget

Approval (Signing statement attached)

Department of Commerce

Approval (Signing statement attached)

Department of State

Approval

Department of the Interior

No objection

Department of Justice

Defers

Discussion

Representative McEwen (N.Y.) and Senators Javits and Buckley sponsored legislation early this year to provide \$50 million in Federal support to Lake Placid, New York, for the 1980 Olympic winter games, to be administered by the Secretary of Commerce. The \$50 million funding level was based on a proposal developed by the Lake Placid Organizing Committee and was intended to cover the cost of most of the permanent and temporary facilities which may be needed for staging the event. The Committee's breakdown of estimated total costs and offsetting revenues is as follows:

Proposal

Estimated Net Costs
(\\$ in millions)

	<u>Federal</u>	<u>State</u>	<u>Local</u>
Sports facilities.....	28.0	14.0	-0-
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Support services.....	-0-	2.0	13.7
Subtotal	<u>50.0</u>	<u>16.0</u>	<u>13.7</u>
<u>Less:</u>			
Offsetting revenues....	-0-	-0-	-13.0
Normal Federal grants..	-0-	-4.0	-0-
Net costs.....	<u>50.0</u>	<u>12.0</u>	<u>0.7</u>

On May 7, 1976, you announced that you would request legislation to provide for special financial assistance for the 1980 Olympic winter games, and on May 10 the Department of Commerce submitted draft legislation to the Congress which would have provided funding only for the permanent sports facilities, plus no more than 50 percent of any cost overruns for those facilities. Specifically, the Administration legislation would have authorized:

- assistance, not to exceed \$28 million, for permanent sports facilities;
- financing through existing authorities (under title I of the Public Works and Economic Development Act of 1965 (PWEDA)) and appropriations to the maximum extent possible; and
- no special Federal assistance for temporary and support facilities, such as housing, offices, etc.

Provisions of S. 2184

The Congress, feeling that the Administration's proposal was inadequate, ignored our proposal. The enrolled bill (which is basically the original McEwen bill) would authorize appropriations of \$49,040,000 to the Secretary of Commerce to provide financial assistance to the Lake Placid 1980 Olympic Games, Incorporated (a not-for-profit corporation), or to State, local or other governmental agencies to assist in the planning, design, and construction or improvement of winter games facilities. The bill provides that these funds "shall be provided in such sums, at

such times, and under such conditions as the Secretary considers necessary and appropriate." The bill would also authorize appropriations of \$250,000 for administrative costs.

In addition, the bill would permit the Secretary to provide financial assistance for projects related to the Olympic winter games under Title I of the PWEDA, without being subject to the non-Federal matching requirement or limitation on the amount available to any one State in that Title. Revenues generated by the games in excess of actual costs are to revert to the Treasury.

"Winter games facilities" is defined in the enrolled bill to include a field house, ski jumps, a luge run, skating ovals or arenas, athletes' housing, a winter sports arena, administrative offices, parking facilities, facilities for increased electrical power, sanitary and water facilities, dressing rooms, equipment, storage facilities, and a scoreboard and other miscellaneous facilities.

The enrolled bill would also require the Secretary to assure that the Federal financial assistance will be granted in a manner which will provide maximum continued public use of the facilities after the 1980 Olympic winter games, as well as preserve and enhance the outdoor recreational and wilderness values of Adirondack Park and the Lake Placid area. The Secretary would also be directed to submit annual interim reports to the President and Congress on the progress made toward preparing for the Games and a final report containing a summary of all actions taken under this bill.

Agency views

In its attached views letter, Commerce recommends approval of the enrolled bill, but notes that, in light of the more limited financial assistance you had endorsed, support for permanent sports facilities must be provided from funds already appropriated for other Economic Development Administration (EDA) programs. Commerce recommends, and has attached, a signing statement (1) calling attention to the explicit congressional finding in the bill that this legislation should not be construed in any way as establishing a precedent for any future Federal financial assistance for international athletic competitions, (2) referring to the commitment to fund permanent sports facilities from existing EDA appropriations, and (3) indicating that financing of other facilities is under consideration within the Administration.

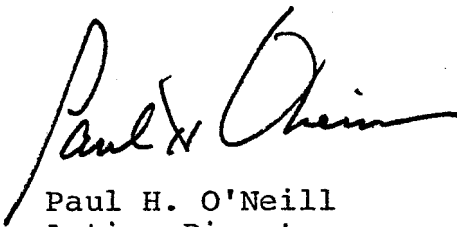
Commerce concludes that "to the extent that the funding authority in excess of the President's request is used, the bill could result in an additional federal expenditure of \$21 million."

Recommendation

We agree with the Department of Commerce that the bill should be approved. We are opposed to the broad approach of financial assistance in the bill and the possibility that we may be setting a serious precedent with respect to providing financial assistance to events of this type in the future. However, the construction of permanent facilities can be financed by funds that have already been appropriated to the Economic Development Administration in Commerce, and the bill does have a "finding" which attempts to prevent this act from becoming a costly precedent.

With regard to the non-permanent sports facilities, there may well be attempts in the future by members of the New York Congressional delegation to seek a resolution to the problems of housing and ancillary activities. Low cost solutions are possible. For example, a permanent Federal facility might be located in Lake Placid and be used, on a temporary basis, for housing the athletes at minimum additional Federal cost. This matter needs to be researched and Commerce's draft signing statement calls on the Secretary to review this situation with the Lake Placid Olympic Committee.

We have also drafted a signing statement for your consideration which is similar to the Commerce statement but contains more emphasis on our concerns.

A handwritten signature in cursive script, reading "Paul H. O'Neill".

Paul H. O'Neill
Acting Director

Enclosures

SIGNING STATEMENT

I have today signed into law S. 2184, a bill to authorize Federal financial assistance for planning, design and construction or improvement of facilities for the 1980 Olympic Winter Games at Lake Placid, New York.

I am pleased to reaffirm my endorsement of last May for Federal participation in the funding of facilities for the 1980 Olympic Games. At that time, I proposed Federal financing for permanent, unique sports facilities necessary for the 1980 Winter Games, which would have residual value for future training for U.S. athletes preparing for international competition. Under my proposal, \$28,000,000 in grants would be provided to the Lake Placid Organizing Committee.

The bill I am approving today authorizes \$49,040,000 for permanent facilities and for other capital funding needed for the games. The additional authorization in the bill is intended to provide temporary and support facilities (i.e., housing, spectator and administration facilities), and support services for the games.

I continue to believe that this additional financial assistance should not be provided by the Federal taxpayer. Accordingly, I am asking Secretary Richardson to take action to fund the permanent, unique facilities covered in the Administration's proposal of May 10, 1976. I am also asking that he meet with the Lake Placid Olympic Committee to review its needs for related facilities and to seek ways to meet those needs without additional Federal expenditures.



DEPARTMENT OF STATE

Washington, D.C. 20520

SEP 22 1976

Dear Mr. Lynn:

The Department of State has received a request from Mr. James M. Frey, Assistant Director for Legislative Reference, Office of Management and Budget, to provide its views and recommendations on Enrolled Bill S.2184.

The Department has long believed in the efficacy of intercultural activities carried out by the private sector in the interest of promoting mutual understanding between peoples. The Olympic Winter Games Authorization Act of 1976 will provide financial support for an athletic event which should inspire people to appreciate and respect each other through love of sport.

Since the city of Lake Placid would not be able to host the 1980 games without this federal aid and the facilities will be constructed or improved in a manner which will provide maximum continued public use and benefit following the conclusion of the games, we recommend that this bill be signed into law.

Sincerely,

A handwritten signature in cursive script that reads "Kempton B. Jenkins".

Kempton B. Jenkins
Acting Assistant Secretary
for Congressional Relations

The Honorable
James T. Lynn, Director
Office of Management and Budget.



United States Department of the Interior

OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20240

SEP 23 1976

Dear Mr. Lynn:

This responds to your request for our views on the enrolled bill S. 2184, "To authorize appropriations for the winter Olympic games, and for other purposes."

We would have no objection to approval of the bill by the President.

S. 2184 authorizes an appropriation of \$49,040,000 to the Secretary of Commerce for the Olympic winter games which are to be held in the United States at Lake Placid, New York, in 1980.

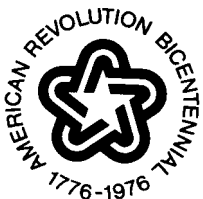
The Secretary of Commerce is directed to assure that all activities related to the Olympic winter games are carried out in a manner designed to recognize the outdoor recreational and wilderness values of Adirondack Park and the Lake Placid area and meet the needs of the Olympic winter games.

The Secretary also is directed to take such action to assure that all winter game facilities are designed and constructed in a manner which will provide maximum continued public use and benefit following the conclusion of the Olympic winter games.

Sincerely yours,

Assistant Secretary of the Interior

Honorable James T. Lynn
Director, Office of
Management and Budget
Washington, D.C.



Date: September 23

Time: 600pm

FOR ACTION: Lynn May

Max Friedersdorf *ah*Bobbie Kilberg *ea*

Robert Hartmann

cc (for information): Jack Marsh

Jim Connor

Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: September 24

Time: 500pm

SUBJECT:

S. 2184-Olympic Winter Games Authorization Act of 1976

ACTION REQUESTED:

 For Necessary Action For Your Recommendations Prepare Agenda and Brief Draft Reply For Your Comments Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: September 23

Time: 600pm

FOR ACTION: Lynn May
Max Friedersdorf
Bobbie Kilberg
Robert Hartmann

cc (for information): Jack Marsh
Jim Connor
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: September 24

Time: 500pm

SUBJECT:

S. 2184-Olympic Winter Games Authorization Act of 1976

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

approve signing of bill. am neutral as between Commerce & OMB signing statements.

*Bobbie Kilberg
9/24/76*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

James M. Cannon
For the Staff Secretary

THE WHITE HOUSE
WASHINGTON

DATE: 9/24/76

TO: JUDY JOHNSTON

FROM: LYNN MAY 

Comments:

Recommend approval of S. 2184 - Olympic Winter Games Authorization Act of 1976.

Note recommended changes on signing ceremony. Please coordinate these with Doug Smith.

cc: Allen Moore

SIGNING STATEMENT

I have today signed into law S. 2184, a bill to authorize Federal financial assistance for planning, design and construction or improvement of facilities for the 1980 Olympic Winter Games at Lake Placid, New York.

This legislation will not only furnish the resources necessary for the next Winter Olympic Games to be held in the United States; it will also provide training facilities for future American Olympic athletes, which will enhance their abilities to compete with heavily subsidized teams from other nations.

I am committed to the improvement of amateur sports in the country and the strengthening of our Olympic teams. I believe that this can be accomplished without massive government intrusion or subsidy. That is why my proposal for Federal financing of the Lake Placid Games, which I introduced last May, entailed only the construction of permanent, unique sports facilities at a cost of \$28 million in grants to the Lake Placid Olympic Organizing Committee.

The bill I am approving today authorizes \$49,040,000 for permanent facilities and for other capital funding needed for the games. The additional authorization in the bill is intended to provide temporary and support facilities (i.e., housing, spectator and administration facilities), and support services for the games.

I continue to believe that this additional financial assistance should not be provided by the Federal taxpayer. Accordingly, I am asking Secretary Richardson to take action to fund the permanent, unique facilities covered in the Administration's proposal of May 10, 1976. I am also asking that he meet with the Lake Placid Olympic Committee to review its needs for related facilities and to seek ways to meet those needs without additional expenditures.

THE WHITE HOUSE

WASHINGTON

September 24, 1976

MEMORANDUM FOR: JIM CAVANAUGH
FROM: MAX L. FRIEDERSDORF *M. L.*
SUBJECT: S.2184 - Olympic Winter Games
Authorization Act of 1976

The Office of Legislative Affairs concurs with the agencies that the subject bill be signed in ceremony.

Attachments

THE WHITE HOUSE
WASHINGTON

Doug: You presently have the
signing statement for S. 2184.
(Olympic Winter Games Author)

Attached is a revised statement
done by Lynn May which is more
positive. Please substitute.
Judy 9/25

9/28/76 8:30 a.m.

*Ret do Jura
Gail
O*

o.k. with OMB (Jura) ~~9/28~~

9/28

THE WHITE HOUSE
WASHINGTON

DATE: 9/24/76

TO: JUDY JOHNSTON

FROM: LYNN MAY *Lynn*

Comments:

Recommend approval of S. 2184 - Olympic Winter Games Authorization Act of 1976.

Note recommended changes on signing ceremony. Please coordinate these with Doug Smith.

cc: Allen Moore

9/24-8:00 am

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: September 23

Time: 600pm

FOR ACTION: Lynn May
Max Friedersdorf
Bobbie Kilberg
Robert Hartmann

cc (for information): Jack Marsh
Jim Connor
Ed Schmults

*to KCS
9-27 4:50
GAM*

*to DJS
9-27 5:18
GAM*

FROM THE STAFF SECRETARY

DUE: Date: September 24

Time: 500pm

SUBJECT:

S. 2184-Olympic Winter Games Authorization Act of 1976

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

9/24 - Copy sent for researching. mm



PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please

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This legislation will not only furnish the resources necessary for the next Winter Olympic Games to be held in the United States; it will also provide training facilities for future American Olympic athletes, which will enhance their ability to compete with heavily subsidized teams from other nations.

I am committed to the improvement of amateur sports in the United States and the strengthening of our Olympic teams. I believe that this can be accomplished without massive government ~~inter~~ ^{interference} or subsidy ^{for this season} ~~that is why~~ my proposal for Federal financing of the Lake Placid Games, which I introduced last May, entailed only the construction of permanent, unique sports facilities at a cost of \$28 million in grants to the Lake Placid Olympic Organizing Committee.

The bill I am approving today authorizes \$49,040,000 for permanent facilities and for other capital funding needed for the games. The additional authorization ^{provided} in this bill is intended to provide temporary, and support facilities (i.e., housing, spectator and administration facilities), and support services for the games.

Attached
Pace
Sheilly
Backup

May 7, 1976
Pace
Sheilly
Backup

P.2 Attached
Pace
Sheilly
Backup

I continue to believe that this additional financial assistance should not be provided by the Federal taxpayer. Accordingly, I am asking Secretary Richardson to take action to fund the permanent, unique facilities covered in the Administration's proposal of May 10, 1976. I am also asking that he meet with the Lake Placid Olympic Committee to review its needs for related facilities and to seek ways to meet those needs without additional ^{federal} expenditures.

*off on edited
 J. Smith
 9/27/76*



SIGNING STATEMENT

I have today signed into law S. 2184, a bill to authorize Federal financial assistance for planning, design and construction or improvement of facilities for the 1980 Olympic Winter Games at Lake Placid, New York.

This legislation will not only furnish the resources necessary for the next Winter Olympic Games to be held in the United States; it will also provide training facilities for future American Olympic athletes, which will enhance their abilities to compete with heavily subsidized teams from other nations.

I am committed to the improvement of amateur sports in ~~the country~~ ^{the United States} and the strengthening of our Olympic teams. I believe that this can be accomplished without massive government ~~interusion~~ ^{interference} or subsidy ~~that is why~~ ^{yes for this reason} my proposal for Federal financing of the Lake Placid Games, which I introduced last May, entailed only the construction of permanent, unique sports facilities at a cost of \$28 million in grants to the Lake Placid Olympic Organizing Committee.

The bill I am approving today authorizes \$49,040,000 for permanent facilities and for other capital funding needed for the games. The additional authorization ^{provided} in ~~this~~ ^{in this} bill is intended to provide temporary and support facilities (i.e., housing, spectator and administration facilities), and support services for the games.

I continue to believe that this additional financial assistance should not be provided by the Federal taxpayer. Accordingly, I am asking Secretary Richardson to take action to fund the permanent, unique facilities covered in the Administration's proposal of May 10, 1976. I am also asking that he meet with the Lake Placid Olympic Committee to review its needs for related facilities and to seek ways to meet those needs without additional ^{Federal} expenditures.

OK on edited
J. Smith
9/27/76

STATEMENT BY THE PRESIDENT

I have today signed into law S. 2184, a bill to authorize Federal financial assistance for planning, design and construction or improvement of facilities for the 1980 Olympic Winter Games at Lake Placid, New York.

This legislation will not only furnish the resources necessary for the next Winter Olympic Games to be held in the United States; it will also provide training facilities for future American Olympic athletes, which will enhance their ability to compete with heavily subsidized teams from other nations.

I am committed to the improvement of amateur sports in the United States and the strengthening of our Olympic teams. I believe that this can be accomplished without massive government interference or subsidies. For this reason my proposal for Federal financing of the Lake Placid Games, which I introduced last May, entailed only the construction of permanent, unique sports facilities at a cost of \$28 million in grants to the Lake Placid Olympic Organizing Committee.

The bill I am approving today authorizes \$49,040,000 for permanent facilities and for other capital funding needed for the games. The additional authorization provided in this bill is intended to provide temporary and support facilities (i.e., housing, spectator and administration facilities), and support services for the games.

I continue to believe that this additional financial assistance should not be provided by the Federal taxpayer. Accordingly, I am asking Secretary Richardson to take action to fund the permanent, unique facilities covered in the Administration's proposal of May 10, 1976. I am also asking that he meet with the Lake Placid Olympic Committee to review its needs for related facilities and to seek ways to meet those needs without additional Federal expenditure.

OTMB

SIGNING STATEMENT

I have today signed into law S. 2184, a bill to authorize Federal financial assistance for planning, design and construction or improvement of facilities for the 1980 Olympic Winter Games at Lake Placid, New York.

I am pleased to reaffirm my endorsement of last May for Federal participation in the funding of facilities for the 1980 Olympic Games. At that time, I proposed Federal financing for permanent, unique sports facilities necessary for the 1980 Winter Games, which would have residual value for future training for U.S. athletes preparing for international competition. Under my proposal, \$28,000,000 in grants would be provided to the Lake Placid Organizing Committee.

The bill I am approving today authorizes \$49,040,000 for permanent facilities and for other capital funding needed for the games. The additional authorization in the bill is intended to provide temporary and support facilities (i.e., housing, spectator and administration facilities), and support services for the games.

I continue to believe that this additional financial assistance should not be provided by the Federal taxpayer. Accordingly, I am asking Secretary Richardson to take action to fund the permanent, unique facilities covered in the Administration's proposal of May 10, 1976. I am also asking that he meet with the Lake Placid Olympic Committee to review its needs for related facilities and to seek ways to meet those needs without additional Federal expenditures.

Commerce

SIGNING STATEMENT

I am pleased to reaffirm my endorsement of last May for Federal participation in the funding of facilities for the 1980 Olympic Games to be held at Lake Placid, New York. At that time, I proposed Federal financing for permanent, unique sports facilities necessary for the 1980 Winter Games, which would have residual value for future training for U. S. athletes preparing for international competition. This was in support of \$28, 000, 000 in grants to the Lake Placid Organizing Committee.

The bill which I am approving today provides for these facilities and also provides for other capital funding needed for the games at a total cost of \$49, 040, 000.

Nevertheless, I continue to believe that there are limits to what the Federal Government can and should do to support even as worthy an undertaking as hosting the Olympic Games. I also continue to believe that to the extent possible financial support of the Olympic Games which must be committed in 1977 should be accomplished within the amounts already appropriated for 1977.

I am asking Secretary Richardson to take action to fund the permanent unique facilities covered in his Department's proposal of May 10, 1976. I am also asking that he meet with the Lake Placid Olympic Committee to review their needs for related facilities; particularly I am asking him to determine whether there are acceptable alternatives to the construction of a large Olympic Village at a total cost of nearly \$15, 000, 000. This amount seems excessive for the means of housing athletes and other participants for the brief period of the Games.

The signing of this bill should not be construed as setting a precedent for future Federal financial support of Olympic or other international meets. Financial assistance is being given in this case because of the unique economic circumstances of the Lake Placid area.

WINTER OLYMPIC GAMES ASSISTANCE

MAY 13, 1976.—Ordered to be printed

Mr. BUCKLEY, from the Committee on Commerce,
submitted the following

REPORT

[To accompany S. 2184]

The Committee on Commerce to which was referred the bill (S. 2184) to authorize appropriations for the Winter Olympic Games, and for other purposes, having considered the same, reports favorably thereon with an amendment (and an amended title) and recommends that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert in lieu thereof the following:

That the Congress declares it to be desirable to the long-term interest of the United States that the Federal Government contribute to the construction of the permanent, unique sports facilities for the Thirteenth International Winter Olympic Games which are to be held in the United States at Lake Placid, New York, in 1980.

Sec. 2. (a) The Secretary of Commerce is authorized to assist the Lake Placid 1980 Olympic Games, Inc., a not-for-profit corporation of the State of New York, or any appropriate public authority in planning, designing, or constructing the permanent, unique sports facilities necessary for the Thirteenth Winter Olympic Games, specifically those facilities needed for speed skating, figure skating, 90-meter ski jump, and luge events.

(b) The Secretary may provide such assistance by making grants not to exceed a total of \$28,000,000 to finance 100 per centum of the estimated cost of providing such facilities, provided that he may also make additional grants not to exceed 50 per centum of any costs over this amount which shall be attributable to increases in construction costs over costs projected as of January 1, 1976.

(c) The Secretary shall use authorities and funding presently and otherwise available to the maximum extent possible.

(d) Any assistance extended under title I of the Public Works and Economic Development Act of 1965, as amended, for the purpose of this Act, shall be excluded from the limitation of section 103 and the requirements for a non-Federal matching share as provided by section 101(c) of the Public Works and Economic Development Act.

Sec. 3. There is authorized to be appropriated such sums as may be necessary to carry out provisions of this Act, such funds to remain available until expended.

Amend the title so as to read:

"A bill to authorize appropriations for the Winter Olympic Games, and for other purposes.

PURPOSE AND BRIEF DESCRIPTION

The purpose of S. 2184 as amended is to provide Federal financial assistance to the Lake Placid 1980 Winter Olympic Games, Incorporated, a non-profit corporation of the State of New York (or to any other appropriate public authority) to aid in the planning, design, or construction of facilities to be used in connection with the XIII Winter Olympic Games.

The Secretary of Commerce would be authorized to (1) make direct grants, not to exceed \$28,000,000 in total, to finance permanent, unique sports facilities without the need for State matching funds; and (2) make additional grants, without limitation, to cover up to 50 percent of any increases in construction costs over those projected as of January 1, 1976.

In addition, the Secretary would be authorized and directed to use other existing Federal assistance programs to the maximum extent possible. The bill would also make the assistance program under title I of the Public Works and Economic Development Act of 1965 more readily available to finance other facilities and services for the Games. Any assistance under that Act to the Lake Placid Olympic Games would be excluded from the limitation that not more than 15 percent of the funds under the Act be spent in any one State and from the requirement for a non-Federal matching share.

BACKGROUND AND NEED

On October 24, 1975, during its meeting in Vienna, Austria, the 75th Congress of the International Olympic Committee designated Lake Placid, New York, as the site for the XIII Olympic Winter Games scheduled for 1980.

The Lake Placid bid for the Games had been preceded by statements of support by Governor Malcolm Wilson of New York, the Legislature of the State of New York, and the President of the United States. The Congress passed a concurrent resolution of support for the Lake Placid bid in S. Con. Res. 72 in the 93rd Congress.

Under the rules of the International Olympic Committee on Olympic site designations, any bidding community must demonstrate, prior to its bid, that its members show support for the bid through public referendum. Secondly, it must be shown that all necessary facilities are either in existence or that State, Federal, or local financial support for completion of necessary facilities is assured.

In the case of Lake Placid, a number of public referenda have been held, each indicating positive support by the affected local community. In and around Lake Placid are several existing winter sports facilities. However, these facilities need to be upgraded for the 1980 Games and additional facilities need to be constructed. Several of the major facilities and ski runs now in existence are owned and operated by the State

of New York. The State has indicated its intention to finance the necessary preparations for these facilities. The local jurisdictions are undertaking to finance all administrative costs for the Games. Federal financial support is needed for other facilities and services.

According to a recent economic analysis, the holding of the Winter Olympic Games at Lake Placid, New York, will result in substantial economic benefit to the northern New York region, one of the most chronically depressed areas in the Northeast United States. Without the funds contained in S. 2184, the United States could not maintain its bid for the Games since many of the needed facilities have no assured method of financing other than Federal assistance.

S. 2184 was introduced by Senators Javits and Buckley of New York on July 26, 1975. On May 11, 1976, Senators Magnuson, Pearson, and Stevens, by request of the Department of Commerce, introduced S. 3415, the Administration's proposed bill for assistance to the Lake Placid Games. In executive session, the Committee substituted the text of S. 3415 for that of S. 2184 and ordered S. 2184 by a voice vote.

SECTION-BY-SECTION ANALYSIS

Section 1

Section 1 states the finding of the Congress that it is desirable to the long-term interest of the United States that the Federal Government contribute to the construction of the permanent, unique sports facilities for the Thirteenth International Winter Olympic Games which are to be held in the United States at Lake Placid, New York.

Section 2

Section 2(a) would authorize the Secretary of Commerce to assist the non-profit corporation created to run the Lake Placid Games (or any other appropriate public authority) in the planning, design, and construction of permanent, unique sports facilities necessary for the Winter Olympic Games. Specifically, assistance is authorized for a speed skating oval, a field house for figure skating, a 90-meter ski jump, and a luge run. These are facilities which would be permanent and available in the future for either training winter sports teams or for general public use. The intent of this section is to finance those permanent, unique winter sports facilities which cannot be financed through receipts from the Games, or through local or State services.

Subsection (b) would authorize the Secretary of Commerce to make grants of up to 100 percent of the estimated cost of any such facilities. Such grants could not exceed \$28,000,000 in total amount. The Secretary is also authorized to make additional grants, of up to 50 percent, to fund increases in construction costs associated with such facilities over the costs projected as of January 1, 1975.

Subsection (c) would require the Secretary of Commerce to utilize existing Federal assistance programs to the maximum extent possible. The Committee intends this provision to apply generally to all requests for assistance under the bill, whether it be for permanent or temporary direct athletic or support facilities. This subsection would also authorize the Secretary to request additional appropriations, if necessary, to finance the construction of facilities under other existing assistance programs authority.

Subsection (d) provides an example of the type of existing program authority which could be used (1) to supplement the funds authorized under this bill for permanent, unique facilities, and (2) to provide additional financial assistance for support or temporary facilities. This subsection would facilitate the provision of such assistance from the Public Works and Economic Development Act of 1965.

The Federal Government, in this bill, would not assume any special responsibility for financing facilities other than those specified in subsection (a), or for financing other services needed for the Games. The plans and projections of the Lake Placid Games 1980 Olympic Winter Games, Inc., indicate that other sources of funds will be available for most costs (e.g. gate receipts, television rights, and State and local funding). If additional assistance for support or temporary facilities is needed, it should be provided through other Federal programs. Such support or temporary facilities include athlete housing, television facilities, administrative offices, renovation of the existing ice arena, parking, sanitary and water facilities, scoreboard, and other miscellaneous facilities.

The Public Works and Economic Development Act of 1965 was enacted by the Congress to "help areas and regions of substantial and persistent unemployment and underemployment to take effective steps in planning and financing their public works and economic development". Subsection (c) facilitates the use of this law by excluding any assistance to the Games under the Act from (1) the limitation in section 103 that grants to any one State total not more than 15 percent of all grants and (2) the requirement for a non-Federal matching share contained in section 101 (c).

Section 3

Section 3 would authorize to be appropriated such sums as are necessary to carry out the provisions of the bill, and authorize that such funds remain available until expended.

ESTIMATED COSTS

Pursuant to section 252 of the Legislative Reorganization Plan of 1970, the Committee estimates that the cost of this bill for which appropriations are authorized will be as follows:

For direct grants for estimated construction costs.....	\$28, 000, 000
For cost over-runs.....	Such sums as are necessary.

AGENCY COMMENTS

Although agency comments were requested, none were received as of the date S. 2184 was reported.

OLYMPIC WINTER GAMES
AUTHORIZATION ACT

REPORT

OF THE

COMMITTEE OF CONFERENCE

ON

S. 2184

TO AUTHORIZE APPROPRIATIONS FOR THE WINTER
OLYMPIC GAMES, AND FOR OTHER PURPOSES



AUGUST 31, 1976.—Ordered to be printed

U.S. GOVERNMENT PRINTING OFFICE

OLYMPIC WINTER GAMES AUTHORIZATION ACT

AUGUST 31, 1976.—Ordered to be printed

Mr. STAGGERS, from the committee of conference,
submitted the following

CONFERENCE REPORT

[To accompany S. 2184]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the House to the bill (S. 2184) to authorize appropriations for the winter Olympic games, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its disagreement to the amendment of the House to the text of the bill and agree to the same with an amendment as follows:

In lieu of the matter proposed to be inserted by the House amendment insert the following:

SHORT TITLE

SECTION 1. *This Act may be cited as the "Olympic Winter Games Authorization Act of 1976".*

FINDINGS

SEC. 2. *The Congress finds and declares that—*

(1) *it is desirable for Americans of present and future generations to be assured adequate outdoor recreational resources and wilderness areas;*

(2) *the XIII international Olympic winter games, which are to be held in the United States at Lake Placid, New York in 1980, will further an awareness and appreciation of indoor and outdoor recreational activities and of the need for preserving wilderness areas;*

(3) *amateur athletics and amateur athletic competition have contributed to the health and well-being of the Nation and, as the host country for the XIII international Olympic winter games, the United States has a unique opportunity to encourage*

(1)

participation in such activities by furnishing limited financial assistance to assure the availability of adequate facilities, resources, and support for the Olympic winter games;

(4) the Congress has pledged its cooperation and support in the successful fulfillment of the XIII international Olympic winter games; and

(5) the Federal financial assistance authorized by this Act is provided in recognition of the unique economic circumstances of the Lake Placid area and should not be considered as establishing a precedent for any future Federal financial assistance for international athletic competitions.

DEFINITIONS

SEC. 3. For purposes of this Act:

(1) The term "Olympic winter games" means the XIII international Olympic winter games to be held in 1980 at Lake Placid, New York.

(2) The term "Secretary" means the Secretary of Commerce.

(3) The term "winter games facilities" means existing or proposed winter sports and supporting facilities which are necessary to carry out the Olympic winter games, including—

- (A) a field house;
- (B) ski jumps;
- (C) skating ovals or arenas;
- (D) housing for athletes;
- (E) a winter sports arena;
- (F) administrative offices;
- (G) dressing rooms, equipment, and storage facilities;
- (H) a luge run;
- (I) parking facilities;
- (J) facilities for increased electrical power;
- (K) sanitary and water facilities; and
- (L) a scoreboard and other miscellaneous facilities.

FINANCIAL ASSISTANCE

SEC. 4. (a) GRANTS.—The Secretary shall provide financial assistance in the form of grants to—

(1) the Lake Placid 1980 Olympic Games, Incorporated, a not-for-profit corporation incorporated under the laws of the State of New York; or

(2) State, local, or other governmental agencies, for purposes of assisting in the planning, design, and construction or improvement of winter games facilities, and for purposes of land acquisition and legal and fiscal fees in connection with the Olympic winter games. Subject to the provisions of subsection (b) of this section, such grants shall be provided in such sums, at such times, and under such conditions as the Secretary considers necessary and appropriate.

(b) CONDITIONS.—The amount of any grant for a winter games facility under subsection (a) of this section shall be based initially on the estimated cost of such facility. If the actual cost of any winter games facility is less than such estimated cost, the difference may be applied to meet the excess cost of any other winter games facility. If

the actual cost of any winter games facility exceeds such estimated cost, plus any amounts applied to the excess cost under the preceding sentence, the Secretary shall not provide any grant for more than 50 percent of the remaining excess cost of such facility.

(c) REVERSION.—All revenues generated by the Olympic winter games in excess of actual costs shall revert to the Treasury of the United States in an amount not to exceed the total amount of funds appropriated under the authority of section 9 of this Act.

(d) OTHER ASSISTANCE.—The Secretary may provide financial assistance for projects related to the Olympic winter games under the authority contained in title I of the Public Works and Economic Development Act of 1965 (42 U.S.C. 3131-3136). Any such assistance (1) shall not be subject to the requirements for a non-Federal matching share set forth in section 101(c) of such title, and (2) shall be excluded from the limitation on the amount available to any one State set forth in section 103 of such title.

ENVIRONMENTAL PROTECTION

SEC. 5. In carrying out the provisions of this Act, the Secretary—

(1) shall require that all winter games facilities for which Federal financial assistance is provided under this Act are planned, designed, and constructed or improved in a manner which is consistent in all respects with State laws, rules, regulations, and plans governing the use, management, and development of Adirondack Park;

(2) shall not, as a condition on the receipt of Federal financial assistance under this Act, require any modification in any such State law, rule, regulation, or plan; and

(3) shall take such action as may be necessary and appropriate to assure that all activities relating to the Olympic winter games are carried out in a manner designed to recognize the outdoor recreational and wilderness values of Adirondack Park and the Lake Placid area and meet the needs of the Olympic winter games.

CONTINUED PUBLIC USE

SEC. 6. The Secretary, in coordination and consultation with State and local officials, shall take such action as may be necessary and appropriate to assure that all winter games facilities for which Federal financial assistance is provided under this Act are planned, designed, and constructed or improved in a manner which will provide maximum continued public use and benefit following the conclusion of the Olympic winter games.

REPORTS

SEC. 7. (a) INTERIM REPORTS.—The Secretary shall, within 3 months after the end of fiscal year 1977 and within 3 months after the end of each of the 2 succeeding fiscal years, submit an interim report to the Congress and to the President on the progress of the planning, design, and construction or improvement of winter games facilities under this Act. Each such report shall summarize and evaluate the progress made in preparing for the Olympic winter games, and include any recommendations for any further Federal involvement which the Secretary considers necessary or appropriate.

(b) **FINAL REPORT.**—The Secretary shall, within 3 months after the conclusion of the Olympic winter games, submit a final report to the Congress and to the President containing a summary of all actions taken under this Act, including a description of the action taken under section 6 of this Act to assure the maximum continued public use of winter games facilities.

RECORDS AND AUDIT

SEC. 8. (a) RECORDS.—Each recipient of Federal financial assistance under this Act, whether directly or indirectly, shall keep such records as the Secretary shall prescribe, including—

(1) records which fully disclose (A) the amount and the disposition by such recipient of the proceeds of such assistance, (B) the total cost of the winter games facility or related project for which such assistance is given or used, (C) the amount of that portion of the cost of such facility or project supplied by other sources, and (D) an identification of such other sources; and

(2) such other records as will facilitate an effective financial audit.

(b) **AUDIT.**—Until the expiration of 3 years after the completion of the winter games facility or related project referred to in subsection (a) of this section, the Secretary and the Comptroller General of the United States, or any of their duly authorized representatives, shall have access, for purposes of audit and examination, to any books, documents, papers, and records of each recipient of Federal financial assistance under this Act which the Secretary or the Comptroller General considers relevant to such Federal financial assistance.

AUTHORIZATION OF APPROPRIATIONS

SEC. 9. (a) GENERAL.—There is authorized to be appropriated to the Secretary the sum of \$49,040,000 for purposes of providing grants under section 4(a) of this Act for the Olympic winter games.

(b) **ADMINISTRATION.**—There is authorized to be appropriated to the Secretary the sum of \$250,000 for the administration of this Act.

(c) **AVAILABILITY.**—Sums appropriated under this section are authorized to remain available until expended.

And the House agree to the same.

That the House recede from its amendment to the title of the Senate bill.

HARLEY O. STAGGERS,
FRED B. ROONEY,
BROCK ADAMS,
RALPH H. METCALFE,
JIM SANTINI,
J. SKUBITZ,
EDWARD R. MADIGAN,

Managers on the Part of the House.

WARREN G. MAGNUSON,
TED MOSS,
FRITZ HOLLINGS,
TED STEVENS,
JAMES BUCKLEY,

Managers on the Part of the Senate.

H.R. 1447

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the House to the bill (S. 2184) to authorize appropriations for the winter Olympic games, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

The House amendment to the text of the Senate bill struck out all of the Senate bill after the enacting clause and inserted a substitute, text, and the Senate disagreed to the House amendment. The other House amendment amended the title of the Senate bill.

The committee of conference recommends that the Senate recede from its disagreement to the amendment of the House to the text of the Senate bill, with an amendment which provides a substitute text for both the Senate bill and the House amendment; and that the House recede from its amendment to the title of the Senate bill.

The differences between the text of the Senate bill, the House amendment, and the substitute agreed to in conference are noted below, except for clerical corrections, conforming changes made necessary by reason of agreements reached by the conferees, and minor drafting and clarifying changes.

SHORT TITLE

Senate bill

No provision.

House amendment

The House amendment provided that this legislation may be cited as the "Olympic Winter Games Authorization Act".

Conference substitute

The conference substitute provides that this legislation may be cited as the "Olympic Winter Games Authorization Act of 1976".

CONGRESSIONAL FINDINGS

Senate bill

The Senate bill contained Congressional findings declaring it to be in the long-term interest of the United States that the Federal Government contribute to the construction of the permanent, unique sports facilities for the XIII international Olympic winter games to be held in the United States at Lake Placid, New York, in 1980.

(5)

House amendment

The House amendment contained Congressional findings declaring that—

(1) it is desirable for present and future generations of Americans to be assured adequate outdoor recreational resources and wilderness areas;

(2) the XIII international Olympic winter games at Lake Placid in 1980 will further an awareness and appreciation of indoor and outdoor recreational activities and the need for preserving wilderness areas;

(3) the Congress has pledged cooperation and support in the successful fulfillment of the 1980 Olympic winter games; and

(4) financial assistance is provided under this legislation in recognition of the unique economic circumstances of the Lake Placid area and should not be considered a precedent for any future Federal assistance for international athletic competitions.

Conference substitute

The conference substitute is the same as the House amendment, except that a finding is added declaring that amateur athletics and amateur athletic competition have contributed to the health and well-being of the Nation, and that, as the host country for the Olympic winter games, the United States has a unique opportunity to encourage participation in such activities by furnishing limited financial assistance to assure the availability of adequate facilities, resources, and support for such games.

FINANCIAL ASSISTANCE

Senate bill

The Senate bill authorized the Secretary of Commerce to make grants to the Lake Placid 1980 Olympic Games, Incorporated, a not-for-profit corporation of the State of New York, or any appropriate public authority, up to a total of \$28 million to finance 100 percent of the estimated cost of providing sports facilities necessary for the XIII winter Olympic games. It also provided that he could make additional grants not to exceed 50 percent of any cost over and above this amount attributable to increases in construction costs.

The Senate bill also required the Secretary to use authorities and funding presently and otherwise available to the maximum extent possible. Any assistance extended by the Secretary under title I of the Public Works and Economic Development Act of 1965 for grants under this legislation was excluded from the limitation of section 103 of that Act, relating to the limitation on the amount of money which could be made available to any State, and from the requirements of section 101(c) of that Act, relating to the requirements for a non-Federal matching share.

House amendment

The House amendment required the Secretary of Commerce to make grants to the Lake Placid 1980 Olympic Games, Incorporated, a not-for-profit corporation incorporated under the laws of the State of New York, or to State, local, or other public agencies, to provide sports facilities in connection with the XIII international winter Olympic games. Such grants were required to be provided in such sums, and under such conditions, as the Secretary considered necessary and ap-

propriate, except that if the actual cost of any facility for which a grant was made exceeded the estimated cost, the Secretary could not provide Federal funds for more than 50 percent of the excess over the estimated cost.

The House amendment also provided that all revenues generated by the XIII Olympic winter games in excess of actual costs must revert to the Treasury of the United States in an amount not to exceed the total amount of funds appropriated under this legislation.

The House amendment contained two specific limitations on the amount of money authorized to be appropriated under this legislation. The first was an overall limitation of \$49,040,000 for purposes of providing grants to plan, design, and construct sports facilities for the 1980 Olympic winter games. The second was a limitation of \$250,000 for administrative expenses incurred by the Secretary in carrying out this legislation.

The amounts appropriated were authorized to remain available until expended.

Conference substitute

Under the conference substitute, the Secretary is required to make grants to the Lake Placid 1980 Olympic Games, Inc. (a not-for-profit corporation incorporated under the laws of the State of New York), or State, local, or other governmental agencies, for purposes of carrying out this legislation. It is clear that the Secretary may make grants to either or both of the eligible recipients.

The conference substitute follows the House amendment in placing an overall limitation of \$49,040,000 on the total amount of money authorized to be appropriated for the purpose of making grants for the 1980 Olympic winter games, and in providing an overall limitation of \$250,000 for the administrative expenses incurred by the Secretary in carrying out this legislation.

The conference substitute modifies both the Senate bill and the House amendment with respect to the limitation of 50 percent on the amount of Federal funds which can be used for grants to pay costs of sports facilities which exceed the estimated cost. Under the conference substitute, the grant is based initially on the estimated cost of the project. Any cost savings may be applied to the cost overruns of any other project. If any project exceeds such estimated costs, plus any cost savings applied to such project, the Secretary cannot make a grant for more than 50 percent of the remaining costs of such project. The total amount expended for all grants must remain within the overall \$49,040,000 limitation.

The conference substitute also modifies the Senate bill with respect to the mandatory use of existing authority and funding otherwise available to the Secretary. Under the conference substitute, the Secretary would be permitted, but not required, to use existing authority and funding otherwise available under title I of the Public Works and Economic Development Act of 1965 to carry out the provisions of this legislation. In any case in which assistance is extended by the Secretary under title I of the Public Works and Economic Development Act of 1965, such assistance would be excluded from the provisions of section 103 of that Act, relating to the limitation on the amount of money which may be granted to any State, and from the provisions of

section 101(c) of that Act, relating to the requirements for a non-Federal matching share.

TYPES OF FACILITIES

Senate bill

The Senate bill authorized the construction of sport facilities necessary for the winter games, specifically those facilities needed for speed skating, figure skating, 90-meter ski jump, and luge events.

House amendment

The House amendment authorized the construction of "necessary winter sports and supporting facilities" in connection with the winter games.

Conference substitute

The conference substitute is a combination of both the Senate bill and the House amendment. It provides for the planning, design, and construction or improvement of existing or proposed "winter games facilities" in connection with the XIII international Olympic winter games. The term "winter games facilities" is defined to include a field house, ski jumps, skating ovals or arenas, athletes' housing (including dining, laundry, and related supporting facilities), a winter sports arena, administrative offices, a luge run, parking facilities, facilities for increased electrical power, sanitary and water facilities, dressing rooms, equipment, storage facilities, and a scoreboard and other miscellaneous facilities. It also authorizes grants for land acquisition and legal and fiscal fees in connection with providing the necessary facilities.

It is not the intent of the conferees that the provision relating to maximum continued public use of facilities constructed for the winter games (taken from the House amendment and included in the conference substitute) be construed in any manner to preclude the construction of any necessary facilities for which there can be no such continued public use. It is, however, the intent of the conferees to preclude construction of facilities of the type used by the public media to provide coverage for such events, which facilities are not necessary to the staging of the games.

ENVIRONMENTAL PROTECTION

Senate bill

No provision.

House amendment

The House amendment required the Secretary, in carrying out the provisions of this legislation—

(1) to coordinate activities and plans for the 1980 Olympic winter games in order to assure that such plans and activities were consistent in all respects with State laws, rules, regulations, and plans governing the use, management, and development of Adirondack Park and that such activities and plans would not require any modification in any such State law, rule, regulation, or plan; and

(2) to take such action as might be necessary and appropriate to provide that all activities relating to the staging of the 1980 Olympic winter games would be carried out in a manner designed to assure the preservation and enhancement of the outdoor recre-

ational and wilderness values of Adirondack Park and the Lake Placid area.

Conference substitute

The conference substitute follows the House amendment with the following modifications:

First, the conference substitute provides that the Secretary shall require that all winter games facilities are planned, designed, and constructed or improved in a manner consistent with State laws, rules, regulations, and plans governing the use, management, and development of Adirondack Park.

Second, the conference substitute makes it clear that the Secretary cannot, as a condition to the receipt of financial assistance under this legislation, require any modification in any State law, rule, regulation, or plan.

Third, the conference substitute makes it clear that the Secretary is required to take whatever action may be necessary to provide that activities relating to the 1980 Olympic winter games will be carried out in a manner designed "to recognize" the outdoor recreational and wilderness values of Adirondack Park and the Lake Placid area and meet the needs of the Olympic winter games. As noted above, the House amendment originally required such activities to be carried out in a manner designed "to assure the preservation and enhancement" of such outdoor recreational and wilderness values. The conferees agreed that it would be impossible to preserve wilderness values absolutely while at the same time constructing an outdoor sports facility, although such construction may enhance outdoor recreational values. It is the intent of the conferees that the Secretary take such steps as may be necessary to preserve wilderness value to the maximum extent possible consistent with the provision of adequate sports facilities necessary for the 1980 Olympic winter games.

CONTINUED PUBLIC USE

Senate bill

No provision.

House amendment

The House amendment required the Secretary to take such action as may be necessary and appropriate, in consultation with State and local officials, to assure that all facilities designed and constructed with Federal assistance would be designed and constructed in a manner which would provide maximum continued public use and benefit following the completion of the 1980 Olympic winter games. Appropriate action could include a request by the Secretary for public comment with respect to maximum continued public use.

Conference substitute

The conference substitute is the same as the House amendment.

REPORTS

Senate bill

No provision.

House amendment

The House amendment required the Secretary to submit an interim report to the Congress on the progress of the design and construction

of facilities under this legislation; together with his recommendations, if any, for further Federal involvement to assure a successful staging of the Olympic winter games. The interim report was required to be submitted within 3 months after the end of fiscal year 1977 and again within 3 months after the end of each of the 2 succeeding fiscal years.

In addition, the Secretary was required to submit a final report to the Congress containing a summary of all activities undertaken by the Secretary under this legislation within 3 months after completion of the 1980 winter Olympic games.

Conference substitute

The conference substitute is the same as the House amendment, except that each report must be submitted to the President at the same time it is submitted to the Congress, and each interim report must summarize and evaluate the progress made toward preparing for the Olympic winter games.

RECORDS AND AUDIT

Senate bill

No provision.

House amendment

The House amendment required each recipient of financial assistance under this legislation to keep such records as the Secretary might prescribe disclosing the amount and disposition of the proceeds of any such assistance, the total cost of the project in connection with which the assistance was given, the amount supplied by other sources, an identification of such other sources, and such other records as might facilitate an effective audit. The House amendment also provided that the Secretary and the Comptroller General of the United States, or any of their duly authorized representatives, would have access for the purpose of audit and examination to any books and records of each recipient of financial assistance which, in their opinion, might be relevant to grants made under this legislation. Such authority would continue until the expiration of 3 years after the completion of the project with respect to which the grant was made.

Conference substitute

The conference substitute is the same as the House amendment.

HARLEY O. STAGGERS,

FRED B. ROONEY,

BROCK ADAMS,

RALPH H. METCALFE,

JIM SANTINI,

J. SKUBITZ,

EDWARD R. MADIGAN,

Managers on the Part of the House.

WARREN G. MAGNUSON,

TED MOSS,

FRITZ HOLLINGS,

TED STEVENS,

JAMES BUCKLEY,

Managers on the Part of the Senate.

Ninety-fourth Congress of the United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the nineteenth day of January,
one thousand nine hundred and seventy-six*

An Act

To authorize appropriations for the winter Olympic games, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SHORT TITLE

SECTION 1. This Act may be cited as the "Olympic Winter Games Authorization Act of 1976".

FINDINGS

SEC. 2. The Congress finds and declares that—

(1) it is desirable for Americans of present and future generations to be assured adequate outdoor recreational resources and wilderness areas;

(2) the XIII international Olympic winter games, which are to be held in the United States at Lake Placid, New York, in 1980, will further an awareness and appreciation of indoor and outdoor recreational activities and of the need for preserving wilderness areas;

(3) amateur athletics and amateur athletic competition have contributed to the health and well-being of the Nation and, as the host country for the XIII international Olympic winter games, the United States has a unique opportunity to encourage participation in such activities by furnishing limited financial assistance to assure the availability of adequate facilities, resources, and support for the Olympic winter games;

(4) the Congress has pledged its cooperation and support in the successful fulfillment of the XIII international Olympic winter games; and

(5) the Federal financial assistance authorized by this Act is provided in recognition of the unique economic circumstances of the Lake Placid area and should not be considered as establishing a precedent for any future Federal financial assistance for international athletic competitions.

DEFINITIONS

SEC. 3. For purposes of this Act:

(1) The term "Olympic winter games" means the XIII international Olympic winter games to be held in 1980 at Lake Placid, New York.

(2) The term "Secretary" means the Secretary of Commerce.

(3) The term "winter games facilities" means existing or proposed winter sports and supporting facilities which are necessary to carry out the Olympic winter games, including—

- (A) a field house;
- (B) ski jumps;
- (C) skating ovals or arenas;

- (D) housing for athletes;
- (E) a winter sports arena;
- (F) administrative offices;
- (G) dressing rooms, equipment, and storage facilities;
- (H) a luge run;
- (I) parking facilities;
- (J) facilities for increased electrical power;
- (K) sanitary and water facilities; and
- (L) a scoreboard and other miscellaneous facilities.

FINANCIAL ASSISTANCE

SEC. 4. (a) GRANTS.—The Secretary shall provide financial assistance in the form of grants to—

(1) the Lake Placid 1980 Olympic Games, Incorporated, a not-for-profit corporation incorporated under the laws of the State of New York; or

(2) State, local, or other governmental agencies, for purposes of assisting in the planning, design, and construction or improvement of winter games facilities, and for purposes of land acquisition and legal and fiscal fees in connection with the Olympic winter games. Subject to the provisions of subsection (b) of this section, such grants shall be provided in such sums, at such times, and under such conditions as the Secretary considers necessary and appropriate.

(b) CONDITIONS.—The amount of any grant for a winter games facility under subsection (a) of this section shall be based initially on the estimated cost of such facility. If the actual cost of any winter games facility is less than such estimated cost, the difference may be applied to meet the excess cost of any other winter games facility. If the actual cost of any winter games facility exceeds such estimated cost, plus any amounts applied to the excess cost under the preceding sentence, the Secretary shall not provide any grant for more than 50 percent of the remaining excess cost of such facility.

(c) REVERSION.—All revenues generated by the Olympic winter games in excess of actual costs shall revert to the Treasury of the United States in an amount not to exceed the total amount of funds appropriated under the authority of section 9 of this Act.

(d) OTHER ASSISTANCE.—The Secretary may provide financial assistance for projects related to the Olympic winter games under the authority contained in title I of the Public Works and Economic Development Act of 1965 (42 U.S.C. 3131–3136). Any such assistance (1) shall not be subject to the requirements for a non-Federal matching share set forth in section 101(c) of such title, and (2) shall be excluded from the limitation on the amount available to any one State set forth in section 103 of such title.

ENVIRONMENTAL PROTECTION

SEC. 5. In carrying out the provisions of this Act, the Secretary—

(1) shall require that all winter games facilities for which Federal financial assistance is provided under this Act are planned, designed, and constructed or improved in a manner which is consistent in all respects with State laws, rules, regulations, and plans governing the use, management, and development of Adirondack Park;

(2) shall not, as a condition on the receipt of Federal financial assistance under this Act, require any modification in any such State law, rule, regulation, or plan; and

(3) shall take such action as may be necessary and appropriate to assure that all activities relating to the Olympic winter games are carried out in a manner designed to recognize the outdoor recreational and wilderness values of Adirondack Park and the Lake Placid area and meet the needs of the Olympic winter games.

CONTINUED PUBLIC USE

SEC. 6. The Secretary, in coordination and consultation with State and local officials, shall take such action as may be necessary and appropriate to assure that all winter games facilities for which Federal financial assistance is provided under this Act are planned, designed, and constructed or improved in a manner which will provide maximum continued public use and benefit following the conclusion of the Olympic winter games.

REPORTS

SEC. 7. (a) INTERIM REPORTS.—The Secretary shall, within 3 months after the end of fiscal year 1977 and within 3 months after the end of each of the 2 succeeding fiscal years, submit an interim report to the Congress and to the President on the progress of the planning, design, and construction or improvement of winter games facilities under this Act. Each such report shall summarize and evaluate the progress made in preparing for the Olympic winter games, and include any recommendations for any further Federal involvement which the Secretary considers necessary or appropriate.

(b) FINAL REPORT.—The Secretary shall, within 3 months after the conclusion of the Olympic winter games, submit a final report to the Congress and to the President containing a summary of all actions taken under this Act, including a description of the action taken under section 6 of this Act to assure the maximum continued public use of winter games facilities.

RECORDS AND AUDIT

SEC. 8. (a) RECORDS.—Each recipient of Federal financial assistance under this Act, whether directly or indirectly, shall keep such records as the Secretary shall prescribe, including—

(1) records which fully disclose (A) the amount and the disposition by such recipient of the proceeds of such assistance, (B) the total cost of the winter games facility or related project for which such assistance is given or used, (C) the amount of that portion of the cost of such facility or project supplied by other sources, and (D) an identification of such other sources; and

(2) such other records as will facilitate an effective financial audit.

(b) AUDIT.—Until the expiration of 3 years after the completion of the winter games facility or related project referred to in subsection (a) of this section, the Secretary and the Comptroller General of the United States, or any of their duly authorized representatives, shall have access, for purposes of audit and examination, to any books, documents, papers, and records of each recipient of Federal financial assistance under this Act which the Secretary or the Comptroller General considers relevant to such Federal financial assistance.

AUTHORIZATION OF APPROPRIATIONS

SEC. 9. (a) GENERAL.—There is authorized to be appropriated to the Secretary the sum of \$49,040,000 for purposes of providing grants under section 4(a) of this Act for the Olympic winter games.

(b) ADMINISTRATION.—There is authorized to be appropriated to the Secretary the sum of \$250,000 for the administration of this Act.

(c) AVAILABILITY.—Sums appropriated under this section are authorized to remain available until expended.

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*

Office of the White House Press Secretary

THE WHITE HOUSE

STATEMENT BY THE PRESIDENT

I have signed into law S. 2184, a bill to authorize Federal financial assistance for planning, design and construction or improvement of facilities for the 1980 Olympic Winter Games at Lake Placid, New York.

This legislation will not only furnish the resources necessary for the next Winter Olympic Games to be held in the United States; it will also provide training facilities for future American Olympic athletes, which will enhance their ability to compete with heavily subsidized teams from other nations.

I am committed to the improvement of amateur sports in the United States and the strengthening of our Olympic teams. I believe that this can be accomplished without massive government interference or subsidies. For this reason my proposal for Federal financing of the Lake Placid Games, which I introduced last May, entailed only the construction of permanent, unique sports facilities at a cost of \$28 million in grants to the Lake Placid Olympic Organizing Committee.

The bill I am approving today authorizes \$49,040,000 for permanent facilities and for other capital funding needed for the games. The additional authorization provided in this bill is intended to provide temporary and support facilities (i.e., housing, spectator and administration facilities), and support services for the games.

I continue to believe that this additional financial assistance should not be provided by the Federal taxpayer. Accordingly, I am asking Secretary Richardson to take action to fund the permanent, unique facilities covered in the Administration's proposal of May 10, 1976. I am also asking that he meet with the Lake Placid Olympic Committee to review its needs for related facilities and to seek ways to meet those needs without additional Federal expenditure.

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