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APPROVED  
AUG 14 1976

82/14/76

THE WHITE HOUSE  
WASHINGTON  
August 13, 1976

ACTION

Last Day: August 21

Posted  
8/16/76  
  
2 copies  
8/16/76

MEMORANDUM FOR THE PRESIDENT

FROM: JIM CANNON *Jm*

- SUBJECT:
- H.R. 1507 - Relief of Marisa Marzano
  - H.R. 2411 - Relief of Alinor Anvari Adams
  - H.R. 2502 - Relief of Peter Olav Mesikepp
  - H.R. 6392 - Relief of Koviljka C. Clendenen
  - H.R. 7908 - Relief of Edward Drag
  - H.R. 5500 - Relief of Rafael Strochlitz Wurzel
  - H.R. 5648 - Relief of Violetta Cebreros
  - H.R. 3372 - Relief of Tze Tsun Li
  - H.R. 2940 - Relief of Maria Sylvia Macias Elliott
  - H.R. 2495 - Relief of Malgorzata Kuzniarek Czapowski
  - H.R. 2118 - Relief of Cheryl V. Camacho
  - H.R. 7882 - Relief of Miss Leonor Young

Attached for your consideration are twelve enrolled bills all with the common purpose of granting immediate relative status to aliens who have been or are in the process of being adopted by United States citizens. All of the beneficiaries are over the age of 14, and do not qualify for exception to the immigration waiting list.

Additional information is provided in OMB's enrolled bill report at Tab A.

OMB, NSC, Max Friedersdorf, Counsel's Office (Lazarus) and I recommend approval of the enrolled bill.

RECOMMENDATION

That you sign the enrolled bills at Tabs B through M.



AUG 12 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bills

- (1) H.R. 1507 - Relief of Marisa Marzano  
Sponsor - Rep. Danielson (D) California
- (2) H.R. 2411 - Relief of Alinor Anvari Adams  
Sponsor - Rep. Sisk (D) California
- (3) H.R. 2502 - Relief of Peter Olav Mesikepp  
Sponsor - Rep. Sisk (D) California
- (4) H.R. 6392 - Relief of Koviljka C. Clendenen  
Sponsor - Rep. Blouin (D) Iowa
- (5) H.R. 7908 - Relief of Edward Drag  
Sponsor - Rep. Conable (R) New York
- (6) H.R. 5500 - Relief of Rafael Strochlitz Wurzel  
Sponsor - Rep. Dodd (D) Connecticut
- (7) H.R. 5648 - Relief of Violetta Cebreros  
Sponsor - Rep. Burgener (R) California
- (8) H.R. 3372 - Relief of Tze Tsun Li  
Sponsor - Rep. Burke (D) California
- (9) H.R. 2940 - Relief of Maria Sylvia Macias Elliott  
Sponsor - Rep. Burgener (R) California
- (10) H.R. 2495 - Relief of Miss Malgorzata Kuzniarek  
Czapowski  
Sponsor - Rep. Burke (D) Massachusetts
- (11) H.R. 2118 - Relief of Cheryl V. Camacho  
Sponsor - Rep. Talcott (R) California
- (12) H.R. 7882 - Relief of Miss Leonor Young  
Sponsor - Rep. Meyner (D) New Jersey

Last Day for Action

August 21, 1976 - Saturday

Purpose

To grant immediate relative status to aliens who have been or are in the process of being adopted by United States citizens.

Agency Recommendations

Office of Management and Budget

Approval

Immigration and Naturalization Service  
Department of StateApproval  
No objectionDiscussion

These 12 enrolled bills would define their beneficiaries as "children" under the Immigration and Nationality Act (INA) and grant them immediate relative status upon approval of a petition filed by their adopted or prospective adopting parents, all of whom are U.S. citizens. The bills also provide that the natural parents or siblings shall not be accorded any right, privilege or status under the INA by virtue of their relationship to the beneficiaries.

The INA provides an exception to the immigration waiting list for children adopted by U.S. citizens who are 14 years of age or younger. Because the beneficiaries of these bills are over 14, they do not qualify for this exemption. Accordingly, absent enactment of these bills, those beneficiaries now living outside the U.S. would have to remain on the regular immigration waiting list (with consequent uncertainty as to when they would be admitted); those beneficiaries now in the U.S. would have to leave and begin the process of returning to the U.S. under the regular immigration procedures.

*James M. Frey*  
Assistant Director for  
Legislative Reference

Enclosures



UNITED STATES DEPARTMENT OF JUSTICE  
IMMIGRATION AND NATURALIZATION SERVICE  
Washington 25, D.C.

PLEASE ADDRESS REPLY TO

OFFICE OF THE COMMISSIONER

11 AUG 1976

AND REFER TO THIS FILE NO.

A20 492 757

TO : OFFICE OF MANAGEMENT AND BUDGET

SUBJECT: Enrolled Private Bill No. H.R. 5648 ; Office of Management  
and Budget request dated August 9, 1976

Beneficiary or Beneficiaries Violetta Cebberos.

Pursuant to your request for the views of the Department of Justice on the subject bill, a review has been made of the facsimile of the bill, the relating Congressional Committee report or reports, and all pertinent information in the files of the Immigration and Naturalization Service

On the basis of this review the Immigration and Naturalization Service, on behalf of the Department of Justice:

- Recommends approval of the bill
- Interposes no objection to approval of the bill

Sincerely,

  
Commissioner



DEPARTMENT OF STATE

Washington, D.C. 20520

AUG 11 1976

Dear Mr. Lynn:

Reference is made to Mr. Frey's communication of August 9, 1976, transmitting for comment enrolled bills, H.R. 5500, "For the relief of Rafael Strochlitz Wurzel", H.R. 5648, "For the relief of Violetta Cebreros", and H.R. 6093, "For the relief of Maria D'Arpino".

This Department has no objection to the enactment of these bills.

Sincerely yours,

A handwritten signature in cursive script, appearing to read "Kempton B. Jenkins".

Kempton B. Jenkins  
Acting Assistant Secretary  
for Congressional Relations

The Honorable  
James T. Lynn, Director,  
Office of Management  
and Budget.

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

AUG 12 1976

To  
J. Cunningham  
8-13-76  
noon

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bills

- (1) H.R. 1507 - Relief of Marisa Marzano  
Sponsor - Rep. Danielson (D) California
- (2) H.R. 2411 - Relief of Alinor Anvari Adams  
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- (12) H.R. 7882 - Relief of Miss Leonor Young  
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Last Day for Action

August 21, 1976 - Saturday

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Approval

Immigration and Naturalization Service  
Department of StateApproval  
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(Signed) James M. Frey

Assistant Director for  
Legislative Reference

Enclosures

U.S. DEPARTMENT OF JUSTICE  
IMMIGRATION AND NATURALIZATION SERVICE  
Washington, D.C., June 25, 1976

# Calendar No. 1037

94TH CONGRESS }  
2d Session

SENATE

Report  
No. 94-1103

## VIOLETTA CEBREROS

August 4, 1976.—Ordered to be printed

Mr. EASTLAND, from the Committee on the Judiciary,  
submitted the following

## REPORT

[To accompany H.R. 5648]

The Committee on the Judiciary, to which was referred the bill (H.R. 5648) for the relief of Violetta Cebberos, having considered the same, reports favorably thereon without amendment and recommends that the bill do pass.

### PURPOSE OF THE BILL

The purpose of the bill is to facilitate the admission into the United States of the prospective adoptive child of citizens of the United States.

### STATEMENT OF FACTS

The beneficiary of the bill is a 16-year-old native and citizen of the Philippines who resides in that country with her widowed mother and six siblings. She is coming to the United States for adoption by her aunt and uncle, citizens of the United States, who have no natural children but who have petitioned to adopt the beneficiary's younger brother.

A letter, with attached memorandum dated June 25, 1975 to the chairman of the Committee on the Judiciary from the Commissioner of Immigration and Naturalization with reference to the bill reads as follows:

U.S. DEPARTMENT OF JUSTICE,  
IMMIGRATION AND NATURALIZATION SERVICE,  
Washington, D.C., June 25, 1975.

A20-492-757.

Hon. PETER W. RODINO, Jr.,  
Chairman, Committee on the Judiciary, House of Representatives,  
Washington, D.C.

DEAR MR. CHAIRMAN: In response to your request for a report relative to the bill (H.R. 5648) for the relief of Violette Cebrenros, there is attached a memorandum of information concerning the beneficiary.

The bill provides that the fifteen-year-old beneficiary may be classified as a child and be granted immediate relative status upon approval of a petition filed by Mr. and Mrs. Leroy M. Bowman, citizens of the United States. It further provides that the natural parents, brothers, and sisters of the beneficiary shall not, by virtue of such relationships, be accorded any right, privilege, or status under the Immigration and Nationality Act.

Absent enactment of the bill, the beneficiary, a native of the Philippines, would be chargeable to the nonpreference portion of the numerical limitation for immigrants and conditional entrants from countries in the Eastern Hemisphere.

Sincerely,

L. F. CHAPMAN, Jr.,  
Commissioner.

Enclosure.

MEMORANDUM OF INFORMATION FROM IMMIGRATION AND  
NATURALIZATION SERVICE FILES RE H.R. 5648

Information concerning this case was obtained from Mr. and Mrs. Leroy M. Bowman, the beneficiary's prospective adoptive parents and the interested parties in this case.

The beneficiary, Violette Cebrenros, a native and citizen of the Philippines was born in October of 1959 and is single. She resides in Manila, Philippine Islands with her widowed mother and six siblings. The beneficiary is unemployed, has no personal assets, and the extent of her formal education is unknown. She has never entered the United States.

Leroy M. Bowman, a 31-year-old native citizen of the United States, with his wife, proposes to adopt the beneficiary. He is self-employed as owner/operator of an office machine sales and service firm. Mr. and Mrs. Bowman earn a combined annual income of \$20,000 and their assets consist of \$78,000 equity in real property and business inventory, personal property they value at \$15,000 and savings of \$2,000.

Susana Cebrenros Bowman, a 30-year-old naturalized citizen of the United States is the paternal aunt of the beneficiary and her prospective adoptive mother. The interested parties desire to adopt the beneficiary and her three-year-old brother because their mother has been unable to properly care for her seven children since the death of their father on November 11, 1971. Mrs. Bowman is employed and has no assets other

than those shared with her husband. The interested parties have seen and observed the beneficiary, but have not initiated adoption or preadoption proceedings.

She does not qualify as a "child" as defined in section 101(b)(1)(F) of the Immigration and Nationality Act because she is over the age of fourteen.

A report from the Department of State on this legislation, submitted October 9, 1975, reads as follows:

DEPARTMENT OF STATE,  
Washington, D.C., October 9, 1975.

Hon. PETER W. RODINO, Jr.,  
Chairman, Committee on the Judiciary,  
House of Representatives, Washington, D.C.

DEAR MR. CHAIRMAN: I refer to your request for a report concerning the case of Violetta Abayan Cebrenros, beneficiary of H.R. 5648, 94th Congress.

The bill would provide for the beneficiary's classification as a child and for granting of immediate relative status upon approval of a petition filed by Mr. and Mrs. Leroy M. Bowman, American citizens. It also provides that the natural parents or brothers and sisters of the beneficiary shall not by virtue of such relationship, be accorded any right, privilege or status under the Immigration and Nationality Act.

The American Embassy at Manila has reported that Violetta Abayan Cebrenros was born on September 23, 1958 at Malino, Taft, Samar, Philippines. At the time of her application for a nonimmigrant visa, the beneficiary stated that she resided at 3 West Riverside Street, San Francisco del Monte Quezon City, Philippines, that she had finished the sixth grade of schooling and that her only work experience had been that of a restaurant waitress for a period of a month. She also stated that one of her six siblings, a three year old boy, was the beneficiary of an approved visa petition which would grant him orphan status under Section 101(b)(1)(F) of the Immigration and Nationality Act. To date, however, the Embassy is not in receipt of the approved petition.

During the course of an interview at which the beneficiary's adoptive parents, Mr. and Mrs. Leroy M. Bowman were present, Mr. Bowman indicated that adoption proceedings to legally adopt Violetta were initiated in 1972.

However, the laws of the State of California, in which the Bowmans reside, preclude inter-country adoption of a child over 14 years of age. As the beneficiary was over that age when adoption proceedings were initiated, the adoption was not granted.

The beneficiary was refused a nonimmigrant visa on August 30, 1975, under Section 214(b) of the Act. She is not a registered immigrant, and her medical examination has revealed no grounds of ineligibility.

ROBERT J. McCLOSKEY,  
Assistant Secretary for  
Congressional Relations.

Congressman Clair W. Burgener, the author of the bill, submitted the following letters indicating that the adoption of the beneficiary in



California has been recommended by the Department of Health of that State and submitted the following letters with respect to that matter:

The author of the bill, Mr. Burgener, submitted the following letters indicating that the adoption of the beneficiary in California has been recommended by the Department of Health of that State and submitted the following letters with respect to that matter:

CONGRESS OF THE UNITED STATES,  
HOUSE OF REPRESENTATIVES,  
July 25, 1975.

HON. PETER W. RODINO, JR.,  
*Chairman, Committee on the Judiciary, U.S. House of Representatives,*  
*Washington, D.C.*

DEAR MR. CHAIRMAN: Thank you for your letter of June 27th, concerning my bill, H.R. 5468, for the relief of Violetta Cebreros.

The preadoption requirements of the State of California have been met in this case. A home study was conducted on behalf of Violetta's younger brother, Roque, who is also being adopted by the Bowman's. Enclosed is a letter from Mrs. Harriett Gordon, Adoptions Worker of the California State Health and Welfare Agency in Los Angeles, together with a copy of the home study. This will certify that the California Pre-Adoption requirements for Violetta Cebreros have been met.

I will be most grateful for the further consideration of H.R. 5468.  
Sincerely,

CLAIR W. BURGNER,  
*Member of Congress.*

STATE OF CALIFORNIA—HEALTH AND WELFARE AGENCY,  
DEPARTMENT OF HEALTH,  
*Los Angeles, Calif., July 22, 1975.*

CLAIR W. BURGNER,  
*Member of Congress,*  
*316 Cannon House Office Building,*  
*Washington, D.C.*

DEAR SIR: On the request of Mr. and Mrs. Leroy Bowman, we are sending a copy of their approved home study completed by the State Department of Health in July 1974. This family meets the California Pre-Adoption requirements for Violetta Cebreros, their niece, born in 1959 and a resident of the Republic of the Philippines.

We hope you can assist this fine family with the proposed immigration.

Sincerely,

Mrs. HARRIETT GORDON, ACSW,  
*Adoptions Worker.*

The enclosures referred to in the above letter are in the files of the Committee on the Judiciary.

Mr. Burgener also submitted the following information in support of his bill:

STATEMENT OF REPRESENTATIVE CLAIR W. BURGNER IN SUPPORT OF H.R. 5648, FOR THE RELIEF OF VIOLETTA CEBREROS

CONGRESS OF THE UNITED STATES,  
HOUSE OF REPRESENTATIVES,  
October 29, 1975.

MR. CHAIRMAN: I request favorable consideration of my bill, H.R. 5648, for the relief of Miss Violetta Cebreros. Miss Cebreros is now 17 years of age. She was born on September 23, 1958 at Malino, Taft, Samar, The Philippines. Her father was killed in 1971. Her natural mother, after the birth of her youngest child, Roque, abandoned all of her children and ran off. Relatives took the children in; and my constituents, Mr. and Mrs. Leroy Bowman of Vista, California, contributed heavily to the support of all. Mrs. Bowman is the sister of the children's late father.

Since Mr. and Mrs. Bowman had previously discovered that they were unable to have natural children, they began to explore possibilities of adopting Violetta and her little brother, Roque. The family searched out the natural mother and brought her back from the fishing village where she had gone to live. She signed release papers, and is presently caring for Violetta and Roque in Manila. She lives there, supported by Mr. and Mrs. Bowman, so that the children will be close to the American Embassy when all their papers are in order. California pre-adoption proceedings are complete.

Since Violetta is over 14, it would not be possible, without the enactment of this bill, for her to accompany her brother to this country for the final adoption.

My constituents, Mr. and Mrs. Bowman, have wanted children ever since their marriage in 1964. Medical problems have prevented their having children of their own. They are anxious to adopt Violetta and her brother and to provide a good home for them in this country. They are very worthy, hardworking and responsible people.

I respectfully request the Committee to take into account the importance of this measure to my constituents, and to report favorably on this bill.

Respectfully submitted.

CLAIR W. BURGNER,  
*Member of Congress.*

CONGRESS OF THE UNITED STATES,  
HOUSE OF REPRESENTATIVES,  
*Washington, D.C., May 5, 1976.*

HON. JAMES O. EASTLAND,  
*Chairman, Committee on the Judiciary,*  
*U.S. Senate, Washington, D.C.*

DEAR MR. CHAIRMAN: This concerns H.R. 5648, a bill I have sponsored for the relief of Miss Violetta Cebreros, which was passed by the House of Representatives on November 18, 1975, and has been referred to your Subcommittee on Immigration. I wish to submit the following information, which is more current than that contained in the House Committee report (House Report 94-629).

Miss Cebrenos is now living with friends of her prospective adoptive parents. Her address is as follows: % RM-2 James L. Johnson; Box 823, USN CSP; FPO San Francisco, Calif.

Violetta's young brother, Roque, has received his immigrant visa and has now moved to the United States, where final adoption procedures are being carried out.

Naturally, my constituents, Mr. and Mrs. Leroy Bowman of Vista, California, are most anxious to be able to bring Violetta to this country to be with her brother. All pre-adoption requirements have been accomplished for Violetta, and the Bowmans are looking forward to having her join them in this country to complete the family circle.

I will be most grateful for the further consideration of H.R. 5648.

Sincerely,

CLAIR W. BURGNER,  
Member of Congress.

The Committee, after consideration of all the facts in the case, is of the opinion that the bill (H.R. 5648) should be enacted.

○

Committee report (House Report 94-629).  
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Dear Mr. Chairman: This concerns H.R. 5648, a bill I have spon-  
U.S. Senate, Washington, D.C.  
Chairman, Committee on the Judiciary,  
Hon. James O. Eastland,  
Washington, D.C., May 6, 1975.  
House of Representatives,  
Washington, D.C., May 6, 1975.  
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# Ninety-fourth Congress of the United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the nineteenth day of January,  
one thousand nine hundred and seventy-six*

## An Act

For the relief of Violetta Cebberos.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That, in the administration of the Immigration and Nationality Act, Violetta Cebberos may be classified as a child within the meaning of section 101(b) (1) (F) of the Act, upon approval of a petition filed in her behalf by Mr. and Mrs. Leroy M. Bowman, citizens of the United States, pursuant to section 204 of this Act: *Provided*, That the natural parents or brothers or sisters of the beneficiary shall not, by virtue of such relationship, be accorded any right, privilege, or status under the Immigration and Nationality Act.*

*Speaker of the House of Representatives.*

*Vice President of the United States and  
President of the Senate.*