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APPROVED
AUG 14 1976

88/14/76

THE WHITE HOUSE
WASHINGTON
August 13, 1976

ACTION
Last Day: August 21

Posted
8/16/76

Archives
8/16/76

MEMORANDUM FOR
FROM:
SUBJECT:

THE PRESIDENT

JIM CANNON *Jai*

- H.R. 1394 - Relief of Suk Chin and Hae Suk Chin
- H.R. 1395 - Relief of Mee Kyung Cho and Hee Kyung Cho
- H.R. 1396 - Relief of Sang Kook Chung and Hwa Soon Chung
- H.R. 1397 - Relief of Ae Sook Song and Mi Yun Lee

Attached for your consideration are four enrolled bills, sponsored by Representative Fish, which would facilitate the entry of eight Korean children of leper parents into the United States for adoption purposes.

A detailed discussion of the provisions of the enrolled bills is provided in OMB's enrolled bill report at Tab A.

OMB, NSC, Max Friedersdorf, Counsel's Office (Lazarus) and I recommend approval of the enrolled bills.

RECOMMENDATION

- That you sign H.R. 1394 at Tab B.
- That you sign H.R. 1395 at Tab C.
- That you sign H.R. 1396 at Tab D.
- That you sign H.R. 1397 at Tab E.





EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

AUG 12 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bills

- (1) H.R. 1394 - Relief of Suk Chin and Hae Suk Chin
Sponsor - Rep. Fish (R) New York
- (2) H.R. 1395 - Relief of Mee Kyung Cho and Hee Kyung Cho
Sponsor - Rep. Fish (R) New York
- (3) H.R. 1396 - Relief of Sang Kook Chung and Hwa Soon
Chung
Sponsor - Rep. Fish (R) New York
- (4) H.R. 1397 - Relief of Ae Sook Song and Mi Yun Lee
Sponsor - Rep. Fish (R) New York

Last Day for Action

August 21, 1976 - Saturday

Purpose

To facilitate the entry of eight Korean children of leper parents into the United States for adoption purposes by United States citizens.

Agency Recommendations

Office of Management and Budget

Approval

Immigration and Naturalization Service
Department of State

Approval
No objection

Discussion

The beneficiaries of these four enrolled bills are eight Korean children who reside with their parents in St. Lazarus Village, a community established for lepers in Korea. While their parents have leprosy, all of the children are healthy and show no signs of the disease. Because of the social ostracism of lepers' families and the limited educational, employment, and marriage



possibilities in Korea, their parents have agreed to place them for adoption by U.S. citizens.

The Immigration and Nationality Act (INA) provides an exception from the immigration waiting list for children who are to be adopted by U.S. citizens, if the natural parents are dead. Since the natural parents of these children are alive, the children would have to go through the normal nonpreference immigrant procedures. It is impossible to predict when visas would actually be issued under the current numerical limitations on the non-preference category.

The enrolled bills would allow the beneficiaries to be classified as children under the INA and to be granted immediate relative status upon approval of petitions filed on their behalf by their prospective parents. In all cases, the prospective parents have agreed to have the children examined for five years for any signs of leprosy.

In the case of H.R. 1394 and H.R. 1397, with adoption of the beneficiaries, the prospective parents would have adopted more than two foreign children. The enrolled bills would waive the provision of the INA which limits adoption of foreign children to no more than two per family.

In addition, Ae Sook Song, a beneficiary under H.R. 1397, is 15 years old. The INA provides that preference status for adopted children applies only to children 14 years of age or younger. However, the enrolled bill, by defining Ae Sook Sung as a child, would also waive this restriction.

In all cases, the enrolled bills provide that the natural parents, brothers, or sisters of the beneficiaries shall not receive any right, privilege, or status under the INA by virtue of their relationship to the beneficiaries.

James M. Frey
Assistant Director for
Legislative Reference

Enclosures

UNITED STATES DEPARTMENT OF JUSTICE
IMMIGRATION AND NATURALIZATION SERVICE
Washington 25, D.C.

PLEASE ADDRESS REPLY TO

OFFICE OF THE COMMISSIONER

11 AUG 1976

AND REFER TO THIS FILE NO.

A20 623 498
A20 623 500

TO : OFFICE OF MANAGEMENT AND BUDGET

SUBJECT: Enrolled Private Bill No. H.R. 1394 ; Office of Management
and Budget request dated August 9, 1976.

Beneficiary or Beneficiaries Suk Chin and Hae Suk Chin.

Pursuant to your request for the views of the Department of Justice on the subject bill, a review has been made of the facsimile of the bill, the relating Congressional Committee report or reports, and all pertinent information in the files of the Immigration and Naturalization Service

On the basis of this review the Immigration and Naturalization Service, on behalf of the Department of Justice:

- Recommends approval of the bill
- Interposes no objection to approval of the bill

Sincerely,


Commissioner



DEPARTMENT OF STATE

Washington, D.C. 20520

AUG 11 1976

Dear Mr. Lynn:

Reference is made to Mr. Frey's communication of August 9, 1976, transmitting for comment enrolled bills, H.R. 1394, "For the relief of Suk Chin and Hae Suk Chin", H.R. 1395, "For the relief of Mee Kyung Cho and Hee Kyung Cho", and H.R. 1396, "For the relief of Sang Kook Chung and Hwa Soon Chung".

This Department has no objection to the enactment of these bills.

Sincerely yours,

A handwritten signature in cursive script that reads "Kempton B. Jenkins".

Kempton B. Jenkins
Acting Assistant Secretary
for Congressional Relations

The Honorable
James T. Lynn, Director,
Office of Management
and Budget.

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

AUG 12 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bills

- ✓ (1) H.R. 1394 - Relief of Suk Chin and Hae Suk Chin
Sponsor - Rep. Fish (R) New York
- (2) H.R. 1395 - Relief of Mee Kyung Cho and Hee Kyung Cho
Sponsor - Rep. Fish (R) New York
- (3) H.R. 1396 - Relief of Sang Kook Chung and Hwa Soon
Chung
Sponsor - Rep. Fish (R) New York
- (4) H.R. 1397 - Relief of Ae Sook Song and Mi Yun Lee
Sponsor - Rep. Fish (R) New York

Last Day for Action

August 21, 1976 - Saturday

Purpose

To facilitate the entry of eight Korean children of leper parents into the United States for adoption purposes by United States citizens.

Agency Recommendations

Office of Management and Budget	Approval
Immigration and Naturalization Service	Approval
Department of State	No objection

Discussion

The beneficiaries of these four enrolled bills are eight Korean children who reside with their parents in St. Lazarus Village, a community established for lepers in Korea. While their parents have leprosy, all of the children are healthy and show no signs of the disease. Because of the social ostracism of lepers' families and the limited educational, employment, and marriage

possibilities in Korea, their parents have agreed to place them for adoption by U.S. citizens.

The Immigration and Nationality Act (INA) provides an exception from the immigration waiting list for children who are to be adopted by U.S. citizens, if the natural parents are dead. Since the natural parents of these children are alive, the children would have to go through the normal nonpreference immigrant procedures. It is impossible to predict when visas would actually be issued under the current numerical limitations on the non-preference category.

The enrolled bills would allow the beneficiaries to be classified as children under the INA and to be granted immediate relative status upon approval of petitions filed on their behalf by their prospective parents. In all cases, the prospective parents have agreed to have the children examined for five years for any signs of leprosy.

In the case of H.R. 1394 and H.R. 1397, with adoption of the beneficiaries, the prospective parents would have adopted more than two foreign children. The enrolled bills would waive the provision of the INA which limits adoption of foreign children to no more than two per family.

In addition, Ae Sook Song, a beneficiary under H.R. 1397, is 15 years old. The INA provides that preference status for adopted children applies only to children 14 years of age or younger. However, the enrolled bill, by defining Ae Sook Sung as a child, would also waive this restriction.

In all cases, the enrolled bills provide that the natural parents, brothers, or sisters of the beneficiaries shall not receive any right, privilege, or status under the INA by virtue of their relationship to the beneficiaries.

(Signed) James M. Frey

Assistant Director for
Legislative Reference

Enclosures



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

AUG 12 1976

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bills

- (1) H.R. 1394 - Relief of Suk Chin and Hae Suk Chin
Sponsor - Rep. Fish (R) New York
- (2) H.R. 1395 - Relief of Mee Kyung Cho and Hee Kyung Cho
Sponsor - Rep. Fish (R) New York
- (3) H.R. 1396 - Relief of Sang Kook Chung and Hwa Soon
Chung
Sponsor - Rep. Fish (R) New York
- (4) H.R. 1397 - Relief of Ae Sook Song and Mi Yun Lee
Sponsor - Rep. Fish (R) New York

Last Day for Action

August 21, 1976 - Saturday

Purpose

To facilitate the entry of eight Korean children of leper parents into the United States for adoption purposes by United States citizens.

Agency Recommendations

Office of Management and Budget

Approval

Immigration and Naturalization Service
Department of State

Approval
No objection

Discussion

The beneficiaries of these four enrolled bills are eight Korean children who reside with their parents in St. Lazarus Village, a community established for lepers in Korea. While their parents have leprosy, all of the children are healthy and show no signs of the disease. Because of the social ostracism of lepers' families and the limited educational, employment, and marriage



possibilities in Korea, their parents have agreed to place them for adoption by U.S. citizens.

The Immigration and Nationality Act (INA) provides an exception from the immigration waiting list for children who are to be adopted by U.S. citizens, if the natural parents are dead. Since the natural parents of these children are alive, the children would have to go through the normal nonpreference immigrant procedures. It is impossible to predict when visas would actually be issued under the current numerical limitations on the non-preference category.

The enrolled bills would allow the beneficiaries to be classified as children under the INA and to be granted immediate relative status upon approval of petitions filed on their behalf by their prospective parents. In all cases, the prospective parents have agreed to have the children examined for five years for any signs of leprosy.

In the case of H.R. 1394 and H.R. 1397, with adoption of the beneficiaries, the prospective parents would have adopted more than two foreign children. The enrolled bills would waive the provision of the INA which limits adoption of foreign children to no more than two per family.

In addition, Ae Sook Song, a beneficiary under H.R. 1397, is 15 years old. The INA provides that preference status for adopted children applies only to children 14 years of age or younger. However, the enrolled bill, by defining Ae Sook Song as a child, would also waive this restriction.

In all cases, the enrolled bills provide that the natural parents, brothers, or sisters of the beneficiaries shall not receive any right, privilege, or status under the INA by virtue of their relationship to the beneficiaries.

James M. Frey
Assistant Director for
Legislative Reference

Enclosures

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 12

Time: 700pm

FOR ACTION:

Dick Parsons *DP* cc (for information):
 NSC/S *MS*
 Max Friedersdorf *MF*
 Ken Lazarus *KL*

Jack Marsh
 Jim Cavanaugh
 Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: August 13

Time: 200pm

SUBJECT:

H.R. 1394-Relief of Suk Chin and Hae Suk Chin
 H.R. 1395 - Relief of Mee Kyung Cho and Kee Kyung Cho
 H.R. 1396-Relief of Sang Kook Chung and Hwa Soon Chung
 H.R. 1397- Relief of Ae Sook Song and Mi Yun Lee

ACTION REQUESTED:

 For Necessary Action For Your Recommendations Prepare Agenda and Brief Draft Reply For Your Comments Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
 For the President



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 12

Time: 700pm

FOR ACTION: Dick Parsons
NSC/S
Max Friedersdorf
Ken Lazarus

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: August 13

Time: 200pm

SUBJECT:

H.R. 1394-Relief of Suk Chin and Hae Suk Chin
H.R. 1395 - Relief of Mee Kyung Cho and Hee Kyung Cho
H.R. 1396-Relief of Sang Kook Chung and Hwa Soon Chung
H.R. 1397- Relief of Ae Sook Song and Mi Yun Lee

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 12

Time: 700pm

FOR ACTION: Dick Parsons
NSC/S
Max Friedersdorf
Ken Lazarus

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: August 13

Time: 200pm

SUBJECT:

H.R. 1394-Relief of Suk Chin and Hae Suk Chin
H.R. 1395 - Relief of Mee Kyung Cho and Hee Kyung Cho
H.R. 1396-Relief of Sang Kook Chung and Hwa Soon Chung
H.R. 1397- Relief of Ae Sook Song and Mi Yun Lee

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

please return to judy johnston, ground floor west wing

No objection.

Ken Lazarus

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: August 12

Time: 700pm

FOR ACTION: Dick Parsons ✓
NSC/S
Max Friedersdorf
Ken Lazarus

cc (for information): Jack Marsh
Jim Cavanaugh
Ed Schmults

FROM THE STAFF SECRETARY

DUE: Date: August 13

Time: 200pm

SUBJECT:

H.R. 1394-Relief of Suk Chin and Hae Suk Chin
H.R. 1395 - Relief of Mee Kyung Cho and Hee Kyung Cho
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H.R. 1397- Relief of Ae Sook Song and Mi Yun Lee

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Approve. RDD

please return to judy johnston, ground floor west wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.


If you have any questions or if you anticipate a

MEMORANDUM

NATIONAL SECURITY COUNCIL

4616

August 13, 1976

MEMORANDUM FOR: JAMES M. CANNON
FROM: Jeanne W. Davis 
SUBJECT: Enrolled Bills

The NSC staff concurs in the following enrolled bills:

- H. R. 1394- relief of Suk Chin and Hae Suk Chin
- H. R. 1395- relief of Mee Kyung Cho and Hee Kyung Cho
- H. R. 1396- relief of Sang Kook Chung and Hwa Soon Chung
- H. R. 1397- relief of Ae Sook Song and Mi Yun Lee

SUK CHIN AND HAE SUK CHIN

OCTOBER 28, 1975.—Committed to the Committee of the Whole House and ordered to be printed

Mr. EILBERG, from the Committee on the Judiciary submitted the following

REPORT

[To accompany H.R. 1394]

The Committee on the Judiciary, to whom was referred the bill (H.R. 1394), for the relief of Suk Chin and Hae Suk Chin having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE OF THE BILL

The purpose of this bill is to facilitate admission into the United States of two prospective adoptive children of a single adoptive parent who is a citizen of the United States.

GENERAL INFORMATION

Beneficiaries reside in St. Lazarus Village, Korea, with their natural parents who are afflicted with Hansen's disease. The father is almost completely blind and the mother has had one leg amputated. The children are coming to the United States for adoption by a single United States citizen (divorced) who has a 4-year old adopted child, a native of Vietnam. A home study was conducted by an approved adoption service, with a favorable recommendation.

The pertinent facts in this case are contained in a letter dated February 26, 1975 from the acting Commissioner of Immigration and Naturalization to the Chairman of the Committee on the Judiciary. That letter and accompanying memorandum read as follows:

U.S. DEPARTMENT OF JUSTICE,
IMMIGRATION AND NATURALIZATION SERVICE,
Washington, D.C., February 26, 1975.

HON. PETER W. RODINO, JR.,
Chairman, Committee on the Judiciary, House of Representatives,
Washington, D.C.

DEAR MR. CHAIRMAN: In response to your request for a report relative to the bill (H.R. 1394) for the relief of Suk Chin and Hae Suk

Chin, who were also the beneficiaries of (H.R. 17040) 93rd Congress, there is attached a memorandum of information concerning the beneficiaries.

The bill, if enacted, would provide that the beneficiaries, who are to be adopted by a United States citizen, may be classed as children and be granted immediate relative status. The bill further provides that the provision of the Immigration and Nationality Act which limits the number of petitions that may be approved for adopted children shall not be applicable in this case.

Absent enactment of the bill, the beneficiaries, natives of Korea, would be chargeable to the nonpreference portion of the numerical limitation for immigrants and conditional entrants from countries in the Eastern Hemisphere.

Sincerely,

JAMES F. GREENE,
Acting Commissioner.

Enclosure.

MEMORANDUM OF INFORMATION FROM IMMIGRATION AND
NATURALIZATION SERVICE FILES RE H.R. 1394

Information concerning this case was obtained from Mrs. Arlene Roemer, the prospective adoptive parent of the beneficiaries.

Suk Chin and Hae Suk Chin were born on March 18, 1969 and September 24, 1971, respectively, in Korea.

The beneficiaries are presently residing in Saint Lazarus Village, Anyang, Korea with their parents, who are afflicted with Hansen's Disease and confined to a leper colony. Their father is almost completely blind and their mother has had one leg amputated. The parents are unable to care for the beneficiaries and have released them for adoption.

The interested party, Arlene Roemer, nee Sander, was born in Washington, D.C. on August 27, 1938. She was married to Derek V. Roemer, a United States citizen, on September 3, 1958, but they were divorced on August 19, 1968, because of marital discord. No children were born of this union. Mrs. Roemer adopted an orphan child, Bick Anne Roemer, at Washington, D.C. on June 26, 1974. Bick Anne was born in Saigon, Viet Nam on April 4, 1971, and paroled into the United States on September 23, 1973, and has resided with Mrs. Roemer since that time.

Mrs. Roemer, a United States citizen is employed as a staff assistant at the Department of Health, Education and Welfare, in Washington, D.C. at a salary of \$23,997.00 per annum. Her net worth is approximately \$34,000.00 consisting of property and savings.

The record indicates that a home study was conducted by an approved adoption service, with favorable recommendation regarding adoption of the beneficiaries by the interested party.

H.R. 583

The following reports have been received from the Department of State concerning this bill, H.R. 1394 and an identical bill, H.R. 17040 from the 93rd Congress which was not reached by the Subcommittee prior to adjournment.

DEPARTMENT OF STATE,
Washington, D.C., October 23, 1974.

HON. PETER W. RODINO, JR.,
Chairman, Committee on the Judiciary, House of Representatives,
Washington, D.C.

DEAR MR. CHAIRMAN: Reference is made to your request for a report concerning the case of Suk Chin and Hae Suk Chin, beneficiaries of H.R. 17040, 93rd Congress.

The bill would provide for the beneficiaries' classification as a child and for granting of immediate relative status upon approval of a petition filed by Arlene Roemer, an American citizen. It also provides that the beneficiaries' natural parents, brothers or sisters shall not be accorded any right privilege or status under the Immigration and Nationality Act by virtue of such relationship.

The American Embassy at Seoul, Korea has reported that Chin Suk was born on March 18, 1969 and Chin Hae Suk on September 24, 1971, both in Korea. They are registered as nonpreference intending immigrants with a priority date of August 4, 1974 under the Korean limitation. Both beneficiaries are children of lepers and have been selected for adoption under the Operation Outreach project. Nonpreference visa numbers for applicants chargeable to Korea are currently available to those registered before June 1, 1973. It is not possible to predict when numbers will become available for the beneficiaries.

The agency handling the beneficiaries' cases has been requested to arrange for their medical examinations. If any ground of ineligibility is revealed, the Committee will be informed.

Cordially,

LINWOOD HOLTON,
Assistant Secretary for Congressional Relations.

DEPARTMENT OF STATE,
Washington, D.C., June 25, 1975.

HON. PETER W. RODINO, JR.,
Chairman, Committee on the Judiciary, House of Representatives,
Washington, D.C.

DEAR MR. CHAIRMAN: I refer to my letter of March 25, 1975 concerning further reports on private bills H.R. 1394, H.R. 1395, H.R. 1396 and H.R. 1397 which the Honorable Hamilton Fish, Jr. has introduced for eight Korean children of leper parents.

We asked our Embassy at Seoul to conduct an investigation on an urgent basis into the circumstances under which the beneficiaries of the bills were released for adoption.

In view of additional information submitted by the Embassy, the Department would be prepared to instruct the Embassy to process the applications to conclusion. However, it should be pointed out that,

H.R. 583

according to the latest Visa Office bulletin, numbers are not available for Korean applicants under the nonpreference category and that it is not possible to predict whether this situation will change appreciably in the near future.

With regard to H.R. 412, a bill to amend the Immigration and Nationality Act to provide for the immigration of children of individuals suffering from Hansen's disease, I assume that by now the Committee has received the Department's report which was mailed on May 2, 1975.

Should the Committee desire any additional comments on these bills, please do not hesitate to let me know.

Sincerely,

LEONARD F. WALENTYNOWICZ.

Administrator, Bureau of Security and Consular Affairs.

Honorable Edward Mezvinsky (Iowa) testified before the Subcommittee concerning this and three other similar bills. His statement follows:

TESTIMONY OF CONGRESSMAN EDWARD MEZVINSKY (D-IA.)
BEFORE SUBCOMMITTEE ON IMMIGRATION, CITIZENSHIP AND INTERNATIONAL LAW ON SEPTEMBER 11, 1975, CONCERNING FOUR BILLS TO PROVIDE RELIEF FOR AE SOOK SONG, MI YUN LEE, SANG KOOK CHUNG, HWA SOON CHUNG, SUK CHIN, MEE KYUNG CHO AND HEE KYUNG CHO

Mr. Chairman, Thank you for this opportunity to appear before the Subcommittee this morning on behalf of these eight children seeking admission to the United States to be adopted by American parents. This Committee only acts on immigration matters when there is a compelling reason to make an exception to our immigration laws and I believe this case clearly falls into that category.

These children, perfectly healthy in every way, are forced to live in a colony separate from the rest of society because their parents have Hansen's disease. Additionally, they will carry a stigma with them for the rest of their lives and will be ostracized by Korean society. The natural parents, knowing of the abject poverty and societal rejection their children will face in Korea, have knowingly and willingly offered their children for adoption in the United States. After undergoing a thorough physical examination which proved that the children were not infected with the disease, the adoptions were approved and the adoptive parents are eagerly awaiting the arrival of these children.

This is a wonderful story of parental love—not only on the part of the natural parents who desire better lives for their children, but also on the part of the adoptive parents who are anxious to offer love and warmth to children they have never met. But as yet, the story has no happy ending.

These children have been ready to come to the United States for over a year, but at this time, no immigration visas have been issued. The law, as it now stands, contains an excep-

tion from the waiting list for children who are to be adopted by American parents, if the natural parents are *dead*. Since there are living parents, the children have no priority classification and must wait for their visa numbers to come up. I wish I could say how long this wait will be, but no estimate can be certain.

These bills, if enacted, will classify these youngsters as children within the meaning of section 101(b)(1)(F) of the Immigration and Nationality Act and approve the petitions filed by their adoptive parents. By speedy Congressional action, the children will soon be able to come to the United States. I certainly don't have to tell you of the hardship this waiting is placing on the children and both sets of parents. Having decided to separate, the leave-taking should be made as quickly as possible, not only for the obvious physical reasons, but also for the more complicated and equally difficult psychological pressures resulting from these seemingly never-ending delays. These children need to be in a healthy environment where they can eat properly, go to school and begin to overcome the stigma they have suffered in Korea.

The program which is responsible for arranging the adoption of these children is Operation Outreach, headed by Bernice Gottlieb. Mrs. Gottlieb, herself the adoptive parent of a Korean child, has been working on bringing these children to the United States for over two years. Under the program, the children will be examined every six months for three years by the Sloan-Kettering Institute in New York to insure that they are not the victims of Hansen's disease. Mr. Chairman, I have several letters written by medical authorities on the nature of Hansen's disease, or leprosy, as it is commonly called, laying to rest the mythology about the nature of the disease, and I would like to insert them in the record. I would like to quote two of these letters at this time: In a letter from Charles C. Shepard, M.D., Chief, Leprosy & Rickettsia Branch, Virology Division of the Department of Health, Education and Welfare, to Mrs. Bernice Gottlieb, Director of Operation Outreach, he states "Since the children to be brought to the United States do not have leprosy, they are not infectious, I understand that the parent was treated for at least three months before the children were born so there would be no chance for the children to have acquired an infection that might develop later on. Epidemiological observations have shown that transmission of leprosy to children does not occur if the parent was treated before the child was born." The second letter I would like to briefly quote is that of Chapman H. Binford, M.D., Special Mycobacterial Diseases Branch, Armed Forces Institute of Pathology, Washington, D.C. He said, "Should the children of Korean parents with leprosy be adopted by U.S. citizens and carefully observed for 3 years, I think, they would far less endanger the public health than Korean children adopted and not subjected to periodic examination for leprosy."

Mr. Chairman, I ask for your favorable action on these bills so that these children and their parents can stop living in uncertainty and begin their new lives.

The beneficiaries of this bill are children of persons afflicted with Hansen's disease (leprosy). Therefore, the Committee contacted the United States Public Health Service to determine if any public health problem was likely to arise from the admission of these beneficiaries to the United States. The following letter from that agency indicates that if the natural parents had received treatment for leprosy prior to the birth of a child, "the risk that leprosy will develop in the child is extremely low." The letter follows:

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE,
PUBLIC HEALTH SERVICE CENTER FOR DISEASE CONTROL,
Atlanta, Ga., February 24, 1975.

MR. ALEXANDER B. COOK,
House Judiciary Committee, Rayburn House Office Building, Washington, D.C.

DEAR MR. COOK: This is in response to your telephone call of February 21, asking my personal views about the proposed private bill to allow immigration for adoption of certain children of leprosy patients in Korea.

Existing legislation and regulations relate only to patients with leprosy and certain other infectious diseases, and not to family members or other contacts of the patients. Thus, there are no restrictions on the immigration of the children whose parents have leprosy. However, I feel that we would want to do what we can for the health of the children as well as for the members of their families and others.

Leprosy is an infectious disease caused by a bacterium that is related to the tubercle bacillus. New cases arise from exposure to untreated leprosy patients who have the severe form of the disease (called lepromatous, or multibacillary). It is not as highly infectious as measles; for example, its infectivity is similar to that of pulmonary tuberculosis. The attack rate of clinical cases in spouses or other close family contacts of lepromatous cases is approximately 5-10 percent. Some careful studies of children born to untreated lepromatous parents have revealed higher attack rates, but in these instances the children were examined at 6-12 month intervals, and most of the leprosy cases that developed consisted of very mild disease with small single skin lesions that probably would have cleared without treatment.

The infectivity of lepromatous patients is rapidly decreased by treatment. Epidemiological and bacteriological studies indicate that the infectivity is reduced to negligible levels after the patient has been given standard treatment for 3-4 months and that it remains negligible as long as the patient continues treatment.

Of course, leprosy is not rare in the United States. There are probably 2,000-3,000 known patients in this country, and about 120-140 new cases reported each year. For many years the U.S. Public Health Service (USPHS) has been charged with providing medical care to

leprosy patients. The USPHS operates a hospital for leprosy patients at Carville, Louisiana, and the PHS Hospital in San Francisco has an active leprosy service. In addition, there are leprosy clinics at the PHS Hospitals in Staten Island, New York and New Orleans, Louisiana, and at the outpatient clinic in San Pedro, California. The Health Department in Hawaii provides for care of its leprosy patients and is reimbursed for doing so by the Federal Government. These facilities are located in areas where most of the leprosy patients live.

In my opinion, the Korean children should receive the same attention as children of known leprosy patients in the United States. Practices vary somewhat in detail, but in general they are as follows. When a new case is found, members of the family and other close contacts of the patient are examined in the clinic. If they are free of leprosy, they may be examined in the future at 6-12 month intervals so that any leprosy that develops can be found before it has progressed very far. The closeness with which the contacts are followed depends on the type of leprosy in the parent and the time that treatment was started. Thus, if the parent has a mild form of disease, the risk of leprosy in the child is very low. Furthermore, if the child is born after the parent's disease has been discovered and treated, the risk that leprosy will develop in the child is extremely low. If circumstances indicate a significant risk, the child is put on preventive treatment. The drug usually used is Dapsone; it is the same drug as that used for treatment of known cases, but a lower dosage is used for preventive treatment. It is a cheap and safe drug that is administered daily, and a few months supply of tablets can be given to parents to be given to the child. The Dapsone would need to be continued for about three years.

Under these circumstances, the risk would be extremely low that secondary cases would arise in the contacts of the child. Usually, the severe (lepromatous) form of the disease does not develop in children, and with frequent examinations any disease that might develop would be discovered and treated early before it had progressed to the point that there would be a serious risk to the child's contacts.

With the Korean children, it may be very difficult to establish the exact family conditions in Korea, so conservative practices may need to be followed. Each child would need to be seen and the individual situation evaluated. I imagine that it will be impossible to carry out the evaluations until the child visits the leprosy clinic in the United States.

Since leprosy care is a specialized practice in the United States, it seems to me that the best policy would be to insist that the children be placed under the supervision of one of the PHS leprosy facilities. Visits to the clinic could be made once or twice a year, at the most.

You mentioned the possibility that it might be necessary to specify in the legislation that the Korean children be required to come under the supervision of one of the PHS leprosy clinics. I feel certain that any of the clinics would be glad to carry out this responsibility and have, in fact, discussed this with Dr. James Fields, of the PHS Hospital in Staten Island, and with Dr. Robert Jacobson, of the PHS Hospital in Carville. Perhaps the legislation could specify that the child should be placed under the supervision of a PHS clinic for leprosy, or,

when necessary, under a leprosy specialist designated by one of the clinics, and that the supervision should be continued for as long as is deemed necessary by the clinic. Since the usual incubation period is two to five years, the period of observation might be this long.

Sincerely yours,

CHARLES G. SHEPARD, M.D.,
Chief, Leprosy and Rickettsia Branch,
Virology Division, Bureau of Laboratories.

The following reports on the medical condition of the natural parents of the beneficiaries have been received indicating that the natural parents received drug treatment for 21 years prior to the birth of Hae Suk Chin and 19 years prior to the birth of Suk Chin.

CATHOLIC MEDICAL CENTER,
Seoul, Korea.

Name of Child: Chin, Suk.

Father: Chin, Woo Bum: Type of disease; L-type (arrested).

(a) General health conditions; good—

Lt. mobile claw hand.

Lt. eye; blindness.

Rt. eye; blurring of vision.

(b) Drug therapy prior to child's birth (4 years): DDS 4 years.

Mother: Kim, Za Ya: Type of disease; T-type (arrested).

(a) General health conditions; good—

Rt. mobile claw hand.

Lt. hand; insensitivity and wrist drop.

Rt. 3rd (middle) finger; amputation.

Lt. lower leg; amputation.

Facial paralysis.

(b) Drug therapy prior to child's birth (19 years)—

Chaulmoogra oil, 1 year.

Diasone, 2 years.

DDS, 16 years.

Date of examined: November 11, 1974.

Examined by:

SHI RYONG CHOI, M.D.,
Director, Chronic Disease Laboratory.

CATHOLIC MEDICAL CENTER,
Seoul, Korea.

Name of Child: Chin, Hae Suk.

Father: Chin, Woo Bum: Type of disease; L-type (arrested).

(a) General health conditions; good—

Lt. mobile claw hand.

Lt. eye; blindness.

Rt. eye; blurring of vision.

(b) Drug therapy prior to child's birth (6 years): DDS 6 years.

Mother: Kim, Za Ya: Type of disease; T-type (arrested).

(a) General health conditions; good—

Rt. mobile claw hand.

Lt. hand; insensitivity and wrist drop.

Rt. 3rd (middle) finger; amputation.

Lt. lower leg; amputation.

Facial paralysis.

(b) Drug therapy prior to child's birth (21 years)—

Chaulmoogra oil, 1 year.

Diasone, 2 years.

DDS, 18 years.

Date of examined: November 11, 1974.

Examined by:

SHI RYONG CHOI, M.D.,
Director, Chronic Disease Laboratory.

The beneficiaries have all received appropriate medical examinations and no sign of leprosy has been noted. The Committee has assured itself that the beneficiaries will receive appropriate medical treatment in this country. Their health care will be supervised by Spence-Chapin Services to Families and Children for a minimum period of five years or until such future time as they are released by the Public Health Service. Following is correspondence received from the Public Health Service describing the program that will be established for the medical care of these beneficiaries together with statements from the adopting parent and the Spence-Chapin agency agreeing to such program of treatment.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE,
HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION,
U.S. PUBLIC HEALTH SERVICE HOSPITAL,
Staten Island, N.Y., September 17, 1975.

MR. ALEXANDER B. COOK,
Counsel, Committee on Judiciary, Rayburn Building,
Washington, D.C.

DEAR MR. COOK: The following information which is pertinent to children of the Outreach Program is submitted.

Safeguards taken to assure that the children of parents with Leprosy emigrating under the Outreach Program to the United States are healthy and remain so:

1. Medical history of natural parents is taken noting type of leprosy, disabilities, and length of years on treatment, including type of chemotherapy used. (If the parents are on standard chemotherapy for approximately three months prior to the child's birth, they are considered no longer communicable. Parents of the first group of eight children were on chemotherapy and are considered noninfectious to their children.)

2. Standard medical evaluation of children is performed as in all immigration cases plus an examination specifically for leprosy, including clinical examination of the skin and peripheral nerves and skin smears from earlobes, knees and elbows, and a lepromin test.

3. Upon emigration, the children will be held for 24 hours at our U.S. Public Health Service Hospital at Staten Island under my supervision for additional examination and clearance.

4. The Outreach Program, through their cooperating intercountry child-placement agency will be responsible for seeing that the adoptive parents have the children examined for signs of leprosy periodically, and as recommended by the U.S. Public Health Service, for five years following the children's emigration to this country. This checkup can be carried out even at a distance, as blood samples and skin smears can be mailed to appropriate public health facilities under our direction.

Sincerely yours,

JAMES P. FIELDS, M.D.
Medical Director, PHS,
Chief, Dermatology Department.

SPENCE-CHAPIN,
SERVICES TO FAMILIES AND CHILDREN,
New York, N.Y.

PLACEMENT AGREEMENT BETWEEN ADOPTION AGENCIES AND ADOPTIVE PARENT(S)

Spence-Chapin Services to Families and Children agrees to place Hae Suk Chin (child) with Miss Arlene Roemer (adoptive parent(s)) for the purpose of legal adoption, and hereby authorizes them to consent to any medical, surgical or dental care or treatment as recommended by a licensed physician or dentist.

CHARLES B. OLDS,
Executive Director,
Peirce-Warwick Adoption Service.

JANE D. EDWARDS,
Executive Director,

Spence-Chapin Services to Families and Children.

We, the adoptive parent(s), agree to accept the above child and will assume the normal parental responsibilities for the care of the child, including the expenses of support, education and medical care, including a minimum period of five years of physical examinations and/or treatment relating to Hansen's Disease. Such treatment will include an annual check-up by a member of the Dermatology Department of the United States Public Health Service, or a physician approved by that department, or more frequently, if so requested, by the United States Public Health Service. Such treatment will continue for five years beginning on the day of the child's arrival in the United States or until such further date as the child is released by the United States Public Health Service.

We understand that Spence-Chapin Services to Families and Children will act as overseer to follow up the annual check-ups as described above and within for our child over a five year period or until such further date as the child is released by the United States Public Health Service.

SPENCE-CHAPIN,
SERVICES TO FAMILIES AND CHILDREN,
New York, N.Y.

PLACEMENT AGREEMENT BETWEEN ADOPTION AGENCIES AND ADOPTIVE PARENT(S)

Adoptive Parent(s) : Miss Arlene Roemer.

Date : October 21, 1975.

We (I) understand that by signing the above statement, this information will be a matter of public record.

STATE OF MARYLAND
COUNTY OF MONTGOMERY, ss.

Subscribed and sworn to before me this 21st day of October, 1975 at 5229 Connecticut Ave. NW.

GINGER P. SWISHER,
Notary Public.

My Commission expires July 1, 1978.

SPENCE-CHAPIN,
SERVICES TO FAMILIES AND CHILDREN,
New York, N.Y.

PLACEMENT AGREEMENT BETWEEN ADOPTION AGENCIES AND ADOPTIVE PARENT(S)

Spence-Chapin Services to Families and Children agrees to place Suk Chin (child) with Miss Arlene Roemer (adoptive parent(s)) for the purpose of legal adoption, and hereby authorizes them to consent to any medical, surgical or dental care or treatment as recommended by a licensed physician or dentist.

CHARLES B. OLDS, Executive Director,
Peirce-Warwick Adoption Service.

Mrs. JANE D. EDWARDS, Executive Director,
Spence-Chapin, Service to Families and Children.

We, the adoptive parent(s), agree to accept the above child and will assume the normal parental responsibilities for the care of the child, including the expenses of support, education and medical care, including a minimum period of five years of physical examinations and/or treatment relating to Hansen's Disease. Such treatment will include an annual check-up by a member of the Dermatology Department of the United States Public Health Service, or a physician approved by that department, or more frequently, if so requested, by the United States Public Health Service. Such treatment will continue for five years beginning on the day of the child's arrival in the United States or until such further date as the child is released by the United States Public Health Service.

We understand that Spence-Chapin Services to Families and Children will act as overseer to follow up the annual check-ups as described above and within for our child over a five year period or until such further date as the child is released by the United States Public Health Service.

SPENCE-CHAPIN,
SERVICES TO FAMILIES AND CHILDREN,
New York, N.Y.

PLACEMENT AGREEMENT BETWEEN ADOPTION AGENCIES AND ADOPTIVE
PARENT(S)

Adoptive parent(s) : Miss Arlene Roemer.

Date : October 21, 1975.

We (I) understand that by signing the above statement, this information will be a matter of public record.

STATE OF MARYLAND,
County of Montgomery, ss.

Subscribed and sworn to before me this 21st day of October 1975
at 5229 Connecticut Ave., NW.

GINGER P. SWISHER,
Notary Public.

My commission expires July 1, 1978.

SPENCE-CHAPIN,
SERVICES TO FAMILIES AND CHILDREN,
October 2, 1975.

Spence-Chapin Services to Families and Children, an agency duly authorized under the laws of the State of New York to render services to families and children, agrees to act as an overseer to follow up the annual check-ups on the following children :

Child and Prospective Adoptive Parent(s) :

Suk Chin, Miss Arlene Roemer.

Hae Suk Chin, Miss Arlene Roemer.

That such medical follow-ups will cover a five year period beginning on that day of the above children's arrival in the United States or until such further date as the children are released by The United States Public Health Service.

JANE D. EDWARDS, *Executive Director,*
Spence-Chapin Services to Families and Children.

BUDGETARY INFORMATION

This legislation does not provide new budget authority and no estimate or comparison has been received from the Director of the Congressional Budget Office.

OVERSIGHT STATEMENT

The Committee exercises general oversight jurisdiction with respect to all immigration and nationality matters but no specific oversight is contemplated in this instance.

COMMITTEE RECOMMENDATION

Upon consideration of all the facts in this case, the Committee is of the opinion that H.R. 1394 should be enacted and accordingly recommend that the bill do pass.

○

Calendar No. 1017

94TH CONGRESS
2d Session

SENATE

REPORT
No. 94-1083

SUK CHIN AND HAE SUK CHIN

AUGUST 4, 1976.—Ordered to be printed

Mr. EASTLAND, from the Committee on the Judiciary,
submitted the following

REPORT

[To accompany H.R. 1394]

The Committee on the Judiciary, to which was referred the bill (H.R. 1394), for the relief of Suk Chin and Hae Suk Chin, having considered the same, reports favorably thereon without amendment and recommends that the bill do pass.

PURPOSE OF THE BILL

The purpose of the bill is to facilitate the admission into the United States as immediate relatives of alien children to be adopted by a citizen of the United States.

STATEMENT OF FACTS

The beneficiaries of the bill are natives and citizens of Korea, ages 7 and 4. They currently reside in St. Lazarus Village, Korea, with their natural parents who are afflicted with Hansen's disease. The children are coming to the United States to be adopted by Arlene Roemer, a citizen of the United States who is divorced.

A letter, with attached memorandum, dated February 26, 1975 to the Chairman of the House Judiciary Committee from the then Acting Commissioner of Immigration and Naturalization refers to H.R. 17040, a similar bill introduced in the 93rd Congress. The information reads as follows:

U.S. DEPARTMENT OF JUSTICE,
IMMIGRATION AND NATURALIZATION SERVICE,
Washington, D.C., February 26, 1975.

HON. PETER W. RODINO, JR.,
Chairman, Committee on the Judiciary, House of Representatives,
Washington, D.C.

DEAR MR. CHAIRMAN: In response to your request for a report relative to the bill (H.R. 1394) for the relief of Suk Chin and Hae Suk Chin, who were also the beneficiaries of (H.R. 17040) 93rd Congress, there is attached a memorandum of information concerning the beneficiaries.

The bill, if enacted, would provide that the beneficiaries, who are to be adopted by a United States citizen, may be classed as children and be granted immediate relative status. The bill further provides that the provision of the Immigration and Nationality Act which limits the number of petitions that may be approved for adopted children shall not be applicable in this case.

Absent enactment of the bill, the beneficiaries, natives of Korea, would be chargeable to the nonpreference portion of the numerical limitation for immigrants and conditional entrants from countries in the Eastern Hemisphere.

Sincerely,

JAMES F. GREENE,
Acting Commissioner.

Enclosure.

MEMORANDUM OF INFORMATION FROM IMMIGRATION AND
NATURALIZATION SERVICE FILES RE H.R. 1394

Information concerning this case was obtained from Mrs. Arlene Roemer, the prospective adoptive parent of the beneficiaries.

Suk Chin and Hae Suk Chin were born on March 18, 1969 and September 24, 1971, respectively, in Korea.

The beneficiaries are presently residing in Saint Lazarus Village, Anyang, Korea with their parents, who are afflicted with Hansen's Disease and confined to a leper colony. Their father is almost completely blind and their mother has had one leg amputated. The parents are unable to care for the beneficiaries and have released them for adoption.

The interested party, Arlene Roemer, nee Sander, was born in Washington, D.C. on August 27, 1938. She was married to Derek V. Roemer, a United States citizen, on September 3, 1958, but they were divorced on August 19, 1968, because of marital discord. No children were born of this union. Mrs. Roemer adopted an orphan child, Bick Anne Roemer, at Washington, D.C. on June 26, 1974. Bick Anne was born in Saigon, Viet Nam on April 4, 1971, and paroled into the United States on September 23, 1973, and has resided with Mrs. Roemer since that time.

Mrs. Roemer, a United States citizen is employed as a staff assistant at the Department of Health, Education, and

Welfare, in Washington, D.C. at a salary of \$23,997.00 per annum. Her net worth is approximately \$34,000.00 consisting of property and savings.

The record indicates that a home study was conducted by an approved adoption service, with favorable recommendation regarding adoption of the beneficiaries by the interested party.

Reports dated October 23, 1974 and June 25, 1975 from the Department of State with reference to the instant bill and to H.R. 17040 read as follows:

DEPARTMENT OF STATE,
Washington, D.C., October 23, 1974.

HON. PETER W. RODINO, JR.,
Chairman, Committee on the Judiciary, House of Representatives,
Washington, D.C.

DEAR MR. CHAIRMAN: Reference is made to your request for a report concerning the case of Suk Chin and Hae Suk Chin, beneficiaries of H.R. 17040, 93rd Congress.

The bill would provide for the beneficiaries' classification as a child and for granting of immediate relative status upon approval of a petition filed by Arlene Roemer, an American citizen. It also provides that the beneficiaries' natural parents, brothers or sisters shall not be accorded any right, privilege or status under the Immigration and Nationality Act by virtue of such relationship.

The American Embassy at Seoul, Korea has reported that Chin Suk was born on March 18, 1969 and Chin Hae Suk on September 24, 1971, both in Korea. They are registered as nonpreference intending immigrants with a priority date of August 4, 1974 under the Korean limitation. Both beneficiaries are children of lepers and have been selected for adoption under the Operation Outreach project. Nonpreference visa numbers for applicants chargeable to Korea are currently available to those registered before June 1, 1973. It is not possible to predict when numbers will become available for the beneficiaries.

The agency handling the beneficiaries' cases has been requested to arrange for their medical examinations. If any ground of ineligibility is revealed, the Committee will be informed.

Cordially,

LINWOOD HOLTON,
Assistant Secretary for Congressional Relations.

DEPARTMENT OF STATE,
Washington, D.C., June 25, 1975.

HON. PETER W. RODINO, JR.,
Chairman, Committee on the Judiciary, House of Representatives,
Washington, D.C.

DEAR MR. CHAIRMAN: I refer to my letter of March 25, 1975 concerning further reports on private bills H.R. 1394, H.R. 1395, H.R. 1396 and H.R. 1397 which the Honorable Hamilton Fish, Jr. has introduced for eight Korean children of leper parents.

We asked our Embassy at Seoul to conduct an investigation on an urgent basis into the circumstances under which the beneficiaries of the bills were released for adoption.

In view of additional information submitted by the Embassy, the Department would be prepared to instruct the Embassy to process the applications to conclusion. However, it should be pointed out that, according to the latest Visa Office bulletin, numbers are not available for Korean applicants under the nonpreference category and that it is not possible to predict whether this situation will change appreciably in the near future.

With regard to H.R. 412, a bill to amend the Immigration and Nationality Act to provide for the immigration of children of individuals suffering from Hansen's disease, I assume that by now the Committee has received the Department's report which was mailed on May 2, 1975.

Should the Committee desire any additional comments on these bills, please do not hesitate to let me know.

Sincerely,

LEONARD F. WALENTYNOWICZ.

Administrator, Bureau of Security and Consular Affairs.

Congressman Edward Mezvinsky testified in behalf of H.R. 1394 and three similar bills. His statement follows:

**TESTIMONY OF CONGRESSMAN EDWARD MEZVINSKY (D-IA.)
BEFORE SUBCOMMITTEE ON IMMIGRATION, CITIZENSHIP AND
INTERNATIONAL LAW ON SEPTEMBER 11, 1975, CONCERNING
FOUR BILLS TO PROVIDE RELIEF FOR AE SOOK SONG, MI YUN LEE,
SANG KOOK CHUNG, HWA SOON CHUNG, SUK CHIN, MEE KYUNG
CHO AND HEE KYUNG CHO**

Mr. Chairman, Thank you for this opportunity to appear before the Subcommittee this morning on behalf of these eight children seeking admission to the United States to be adopted by American parents. This Committee only acts on immigration matters when there is a compelling reason to make an exception to our immigration laws and I believe this case clearly falls into that category.

These children, perfectly healthy in every way, are forced to live in a colony separate from the rest of society because their parents have Hansen's disease. Additionally, they will carry a stigma with them for the rest of their lives and will be ostracized by Korean society. The natural parents, knowing of the abject poverty and societal rejection their children will face in Korea, have knowingly and willingly offered their children for adoption in the United States. After undergoing a thorough physical examination which proved that the children were not infected with the disease, the adoptions were approved and the adoptive parents are eagerly awaiting the arrival of these children.

This is a wonderful story of parental love—not only on the part of the natural parents who desire better lives for their children, but also on the part of the adoptive parents who are anxious to offer love and warmth to children they have never met. But as yet, the story has no happy ending.

These children have been ready to come to the United States for over a year, but at this time, no immigration visas have been issued. The law, as it now stands, contains an exception from the waiting list for children who are to be adopted by American parents, if the natural parents are *dead*. Since there are living parents, the children have no priority classification and must wait for their visa numbers to come up. I wish I could say how long this wait will be, but no estimate can be certain.

These bills, if enacted, will classify these youngsters as children within the meaning of section 101(b)(1)(F) of the Immigration and Nationality Act and approve the petitions filed by their adoptive parents. By speedy Congressional action, the children will soon be able to come to the United States. I certainly don't have to tell you of the hardship this waiting is placing on the children and both sets of parents. Having decided to separate, the leave-taking should be made as quickly as possible, not only for the obvious physical reasons, but also for the more complicated and equally difficult psychological pressures resulting from these seemingly never-ending delays. These children need to be in a healthy environment where they can eat properly, go to school and begin to overcome the stigma they have suffered in Korea.

The program which is responsible for arranging the adoption of these children is Operation Outreach, headed by Bernice Gottlieb. Mrs. Gottlieb, herself the adoptive parent of a Korean child, has been working on bringing these children to the United States for over two years. Under the program, the children will be examined every six months for three years by the Sloan-Kettering Institute in New York to insure that they are not the victims of Hansen's disease. Mr. Chairman, I have several letters written by medical authorities on the nature of Hansen's disease, or leprosy, as it is commonly called, laying to rest the mythology about the nature of the disease, and I would like to insert them in the record. I would like to quote two of these letters at this time: In a letter from Charles C. Shepard, M.D., Chief, Leprosy & Rickettsia Branch, Virology Division of the Department of Health, Education and Welfare, to Mrs. Bernice Gottlieb, Director of Operation Outreach, he states "Since the children to be brought to the United States do not have leprosy, they are not infectious. I understand that the parent was treated for at least three months before the children were born so there would be no chance for the children to have acquired an infection that might develop later on. Epidemiological observations have shown that transmission of leprosy to children does not occur if the parent was treated before the children was born." The second letter I would like to briefly quote is that of Chapman H. Binford, M.D., Special Mycobacterial Diseases Branch, Armed Forces Institute of Pathology, Washington, D.C. He said, "Should the children of Korean parents with leprosy be adopted by U.S. citizens and carefully observed for 8 years, I think, they would far less endanger the public health than Korean children adopted and not subjected to periodic examination for leprosy."

Mr. Chairman, I ask for your favorable action on these bills so that these children and their parents can stop living in uncertainty and begin their new lives.

The beneficiaries of this bill are children of persons afflicted with Hansen's disease (leprosy). Therefore, the House Judiciary Committee contacted the United States Public Health Service to determine if any public health problem was likely to arise from the admission of these beneficiaries to the United States. The following letter from that agency indicates that if the natural parents had received treatment for leprosy prior to the birth of a child, "the risk that leprosy will develop in the child is extremely low." The letter follows:

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE,
PUBLIC HEALTH SERVICE CENTER FOR DISEASE CONTROL,
Atlanta, Ga., February 24, 1975.

MR. ALEXANDER B. COOK,
House Judiciary Committee, Rayburn House Office Building, Wash-
ington, D.C.

DEAR MR. COOK: This is in response to your telephone call of February 21, asking my personal views about the proposed private bill to allow immigration for adoption of certain children of leprosy patients in Korea.

Existing legislation and regulations relate only to patients with leprosy and certain other infectious diseases, and not to family members or other contacts of the patients. Thus, there are no restrictions on the immigration of the children whose parents have leprosy. However, I feel that we would want to do what we can for the health of the children as well as for the members of their families and others.

Leprosy is an infectious disease caused by a bacterium that is related to the tubercle bacillus. New cases arise from exposure to untreated leprosy patients who have the severe form of the disease (called lepromatous, or multibacillary). It is not as highly infectious as measles; for example, its infectivity is similar to that of pulmonary tuberculosis. The attack rate of clinical cases in spouses or other close family contacts of lepromatous cases is approximately 5-10 percent. Some careful studies of children born to untreated lepromatous parents have revealed higher attack rates, but in these instances the children were examined at 6-12 month intervals, and most of the leprosy cases that developed consisted of very mild disease with small single skin lesions that probably would have cleared without treatment.

The infectivity of lepromatous patients is rapidly decreased by treatment. Epidemiological and bacteriological studies indicate that the infectivity is reduced to negligible levels after the patient has been given standard treatment for 3-4 months and that it remains negligible as long as the patient continues treatment.

Of course, leprosy is not rare in the United States. There are probably 2,000-3,000 known patients in this country, and about 120-140 new cases reported each year. For many years the U.S. Public Health Service (USPHS) has been charged with providing medical care to leprosy patients. The USPHS operates a hospital for leprosy patients at Carville, Louisiana, and the PHS Hospital in San Francisco has an active leprosy service. In addition, there are leprosy clinics at the PHS Hospitals in Staten Island, New York and New Orleans, Loui-

siana, and at the outpatient clinic in San Pedro, California. The Health Department in Hawaii provides for care of its leprosy patients and is reimbursed for doing so by the Federal Government. These facilities are located in areas where most of the leprosy patients live.

In my opinion, the Korean children should receive the same attention as children of known leprosy patients in the United States. Practices vary somewhat in detail, but in general they are as follows. When a new case is found, members of the family and other close contacts of the patient are examined in the clinic. If they are free of leprosy, they may be examined in the future at 6-12 month intervals so that any leprosy that develops can be found before it has progressed very far. The closeness with which the contacts are followed depends on the type of leprosy in the parent and the time that treatment was started. Thus, if the parent has a mild form of disease, the risk of leprosy in the child is very low. Furthermore, if the child is born after the parent's disease has been discovered and treated, the risk that leprosy will develop in the child is extremely low. If circumstances indicate a significant risk, the child is put on preventive treatment. The drug usually used is Dapsone; it is the same drug as that used for treatment of known cases, but a lower dosage is used for preventive treatment. It is a cheap and safe drug that is administered daily, and a few months supply of tablets can be given to parents to be given to the child. The Dapsone would need to be continued for about three years.

Under these circumstances, the risk would be extremely low that secondary cases would arise in the contacts of the child. Usually, the severe (lepromatous) form of the disease does not develop in children, and with frequent examinations any disease that might develop would be discovered and treated early before it had progressed to the point that there would be a serious risk to the child's contacts.

With the Korean children, it may be very difficult to establish the exact family conditions in Korea, so conservative practices may need to be followed. Each child would need to be seen and the individual situation evaluated. I imagine that it will be impossible to carry out the evaluations until the child visits the leprosy clinic in the United States.

Since leprosy care is a specialized practice in the United States, it seems to me that the best policy would be to insist that the children be placed under the supervision of one of the PHS leprosy facilities. Visits to the clinic could be made once or twice a year, at the most.

You mentioned the possibility that it might be necessary to specify in the legislation that the Korean children be required to come under the supervision of one of the PHS leprosy clinics. I feel certain that any of the clinics would be glad to carry out this responsibility and have, in fact, discussed this with Dr. James Fields, of the PHS Hospital in Staten Island, and with Dr. Robert Jacobson, of the PHS Hospital in Carville. Perhaps the legislation could specify that the child should be placed under the supervision of a PHS clinic for leprosy, or, when necessary, under a leprosy specialist designated by one of the clinics, and that the supervision should be continued for as long as is

deemed necessary by the clinic. Since the usual incubation period is two to five years, the period of observation might be this long.

Sincerely yours,

CHARLES C. SHEPARD, M.D.,
Chief, Leprosy and Rickettsia Branch,
Virology Division, Bureau of Laboratories.

The following reports on the medical condition of the natural parents of the beneficiaries have been received indicating that the natural parents received drug treatment for 21 years prior to the birth of Hae Suk Chin and 19 years prior to the birth of Suk Chin.

CATHOLIC MEDICAL CENTER,
Seoul, Korea.

Name of Child: Chin, Suk.

Father: Chin, Woo Bum: Type of disease; L-type (arrested).

(a) General health conditions; good—

Lt. mobil claw hand.

Lt. eye; blindness.

Rt. eye; blurring of vision.

(b) Drug therapy prior to child's birth (4 years): DDS 4 years.

Mother: Kim, Za Ya: Type of disease; T-type (arrested).

(a) General health conditions; good—

Rt. mobile claw hand.

Lt. hand; insensitivity and wrist drop.

Rt. 3rd (middle) finger; amputation.

Lt. lower leg; amputation.

Facial paralysis.

(b) Drug therapy prior to child's birth (19 years)—

Chaulmoogra oil, 1 year.

Diasone, 2 years.

DDS, 16 years.

Date of examined: November 11, 1974.

Examined by:

SHI RYONG CHOI, M.D.,
Director, Chronic Disease Laboratory.

CATHOLIC MEDICAL CENTER,
Seoul, Korea.

Name of Child: Chin, Hae Suk.

Father: Chin, Woo Bum: Type of disease; L-type (arrested).

(a) General health conditions; good—

Lt. mobile claw hand.

Lt. eye; blindness.

Rt. eye; blurring of vision.

(b) Drug therapy prior to child's birth (6 years): DDS 6 years.

Mother: Kim, Za Ya: Type of disease; T-type (arrested).

(a) General health conditions; good—

Rt. mobile claw hand.

Lt. hand; insensitivity and wrist drop.

Rt. 3rd (middle) finger; amputation.

Lt. lower leg; amputation.

Facial paralysis.

(b) Drug therapy prior to child's birth (21 years)—

Chaulmoogra oil, 1 year.

Diasone, 2 years.

DDS, 18 years.

Date of examined: November 11, 1974.

Examined by:

SHI RYONG CHOI, M.D.,
Director, Chronic Disease Laboratory.

The beneficiaries have all received appropriate medical examinations and no sign of leprosy has been noted. The House Committee has assured itself that the beneficiaries will receive appropriate medical treatment in this country. Their health care will be supervised by Spence-Chapin Services to Families and Children for a minimum period of five years or until such future time as they are released by the Public Health Service. Following is correspondence received from the Public Health Service describing the program that will be established for the medical care of these beneficiaries together with statements from the adopting parent and the Spence-Chapin agency agreeing to such program of treatment.

DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE,
HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION,
U.S. PUBLIC HEALTH SERVICE HOSPITAL,
Staten Island, N.Y., September 17, 1975.

MR. ALEXANDER B. COOK,
Counsel, Committee on Judiciary, Rayburn Building,
Washington, D.C.

DEAR MR. COOK: The following information which is pertinent to children of the Outreach Program is submitted.

Safeguards taken to assure that the children of parents with Leprosy emigrating under the Outreach Program to the United States are healthy and remain so:

1. Medical history of natural parents is taken noting type of leprosy, disabilities, and length of years on treatment, including type of chemotherapy used. (If the parents are on standard chemotherapy for approximately three months prior to the child's birth, they are considered no longer communicable. Parents of the first group of eight children were on chemotherapy and are considered noninfectious to their children.)

2. Standard medical evaluation of children is performed as in all immigration cases plus an examination specifically for leprosy, including clinical examination of the skin and peripheral nerves and skin smears from earlobes, knees and elbows, and a lepromin test.

3. Upon emigration, the children will be held for 24 hours at our U.S. Public Health Service Hospital at Staten Island under my supervision for additional examination and clearance.

4. The Outreach Program, through their cooperating intercountry child-placement agency will be responsible for seeing that the adoptive parents have the children examined for signs of leprosy periodically, and as recommended by the U.S. Public Health Service, for five years following the children's emigration to this country. This checkup can be carried out even at a distance, as blood samples and skin smears can be mailed to appropriate public health facilities under our direction.

Sincerely yours,

JAMES P. FIELDS, M.D.
Medical Director, PHS,
Chief, Dermatology Department.

SPENCE-CHAPIN,
SERVICES TO FAMILIES AND CHILDREN,
New York, N.Y.

PLACEMENT AGREEMENT BETWEEN ADOPTION AGENCIES AND ADOPTIVE PARENT(S)

Spence-Chapin Services to Families and Children agrees to place Hae Suk Chin (child) with Miss Arlene Roemer (adoptive parent(s)) for the purpose of legal adoption, and hereby authorizes them to consent to any medical, surgical or dental care or treatment as recommended by a licensed physician or dentist.

CHARLES B. OLDS,
Executive Director,
Peirce-Warwick Adoption Service.

JANE D. EDWARDS,
Executive Director,
Spence-Chapin Services to Families and Children.

We, the adoptive parent(s), agree to accept the above child and will assume the normal parental responsibilities for the care of the child, including the expenses of support, education and medical care, including a minimum period of five years of physical examinations and/or treatment relating to Hansen's Disease. Such treatment will include an annual check-up by a member of the Dermatology Department of the United States Public Health Service, or a physician approved by that department, or more frequently, if so requested, by the United States Public Health Service. Such treatment will continue for five years beginning on the day of the child's arrival in the United States or until such further date as the child is released by the United States Public Health Service.

We understand that Spence-Chapin Services to Families and Children will act as overseer to follow up the annual check-ups as described above and within for our child over a five year period or until such further date as the child is released by the United States Public Health Service.

SPENCE-CHAPIN,
SERVICES TO FAMILIES AND CHILDREN,
New York, N.Y.

PLACEMENT AGREEMENT BETWEEN ADOPTION AGENCIES AND ADOPTIVE PARENT(S)

Adoptive Parent(s) : Miss Arlene Roemer.

Date: October 21, 1975.

We (I) understand that by signing the above statement, this information will be a matter of public record.

STATE OF MARYLAND

COUNTY OF MONTGOMERY, ss:

Subscribed and sworn to before me this 21st day of October, 1975 at 5229 Connecticut Ave. NW.

GINGER P. SWISHER,
Notary Public.

My Commission expires July 1, 1978.

SPENCE-CHAPIN,
SPENCE-CHAPIN,
SERVICES TO FAMILIES AND CHILDREN,
New York, N.Y.

PLACEMENT AGREEMENT BETWEEN ADOPTION AGENCIES AND ADOPTIVE PARENT(S)

Spence-Chapin Services to Families and Children agrees to place Suk Chin (child) with Miss Arlene Roemer (adoptive parent(s)) for the purpose of legal adoption, and hereby authorizes them to consent to any medical, surgical or dental care or treatment as recommended by a licensed physician or dentist.

CHARLES B. OLDS, Executive Director,
Peirce-Warwick Adoption Service.

MRS. JANE D. EDWARDS, Executive Director,
Spence-Chapin, Service to Families and Children.

We, the adoptive parent(s), agree to accept the above child and will assume the normal parental responsibilities for the care of the child, including the expenses of support, education and medical care, including a minimum period of five years of physical examinations and/or treatment relating to Hansen's Disease. Such treatment will include an annual check-up by a member of the Dermatology Department of the United States Public Health Service, or a physician approved by that department, or more frequently, if so requested, by the United States Public Health Service. Such treatment will continue for five years beginning on the day of the child's arrival in the United States or until such further date as the child is released by the United States Public Health Service.

We understand that Spence-Chapin Services to Families and Children will act as overseer to follow up the annual check-ups as described above and within for our child over a five year period or until such

further date as the child is released by the United States Public Health Service.

SPENCE-CHAPIN,
SERVICES TO FAMILIES AND CHILDREN,
New York, N.Y.

PLACEMENT AGREEMENT BETWEEN ADOPTION AGENCIES AND ADOPTIVE PARENT(S)

Adoptive parent(s) : Miss Arlene Roemer.

Date : October 21, 1975.

We (I) understand that by signing the above statement, this information will be a matter of public record.

STATE OF MARYLAND,

County of Montgomery, ss.

Subscribed and sworn to before me this 21st day of October 1975 at 5229 Connecticut Ave., NW.

GINGER P. SWISHER,
Notary Public.

My commission expires July 1, 1978.

SPENCE-CHAPIN,
SERVICES TO FAMILIES AND CHILDREN,
October 2, 1975.

Spence-Chapin Services to Families and Children, an agency duly authorized under the laws of the State of New York to render services to families and children, agrees to act as an overseer to follow up the annual check-ups on the following children :

Child and Prospective Adoptive Parent(s) :

Suk Chin, Miss Arlene Roemer.

Hae Suk Chin, Miss Arlene Roemer.

That such medical follow-ups will cover a five year period beginning on that day of the above children's arrival in the United States or until such further date as the children are released by The United States Public Health Service.

JANE D. EDWARDS, Executive Director,
Spence-Chapin Services to Families and Children.

Congressman Hamilton Fish, Jr., the author of the bill, submitted the following statement of support :

CONGRESS OF THE UNITED STATES,
HOUSE OF REPRESENTATIVES,
Washington, D.C., December 4, 1975.

HON. JAMES O. EASTLAND,
Chairman, Senate Committee on the Judiciary, Washington, D.C.

DEAR MR. CHAIRMAN: I am writing with regard to four private immigration bills that passed the House on November 18th (H.R. 1394, H.R. 1395, H.R. 1396, and H.R. 1397), and are currently pending before your Subcommittee on Immigration and Naturalization.

I introduced these bills to facilitate the adoption of eight children presently living in Korea with their parents. While the parents have been afflicted with Hansen's Disease, exhaustive medical examinations have shown that the children are healthy and do not suffer from the disease. However, the children are forced to live with their parents in isolated villages, apart from and stigmatized by Korean society.

Three couples and one single woman, all United States citizens, have completed all pre-adoptive procedures including the necessary home studies, and are anxiously awaiting the approval of the aforementioned bills. These bills are necessary since both natural parents of each of the children in question are living.

I would sincerely appreciate it if expeditious action could be taken by your Subcommittee on these measures so that the adoptions can be completed at the earliest possible date.

Sincerely,

HAMILTON FISH, Jr.,
Member of Congress.

Congressman Edward Mezvinsky submitted additional supporting information to the Senate Judiciary Committee:

CONGRESS OF THE UNITED STATES,
HOUSE OF REPRESENTATIVES,
Washington, D.C., February 2, 1976.

HON. JAMES O. EASTLAND,
2241 Dirksen Building,
Washington, D.C.

DEAR SENATOR EASTLAND: Pending in the Senate Judiciary Committee are four private bills to classify eight children from Korea as children within the meaning of section 101(b)(1)(f) of the Immigration and Naturalization Act.

These children are very special. Their parents suffer from Hansen's disease and they, along with their mothers and fathers, are forced to live apart from society in separate colonies. Although the children are perfectly healthy, they will have to live in this colony for the rest of their lives and must carry cards with them saying that their parents suffered from Hansen's disease, which further stigmatizes them in the community. Knowing of the abject poverty and societal rejection that their children will face, the parents, knowingly and willingly, have offered their children for adoption by American parents.

Four sets of parents, willing to reach out to offer love to children suffering half way around the world, have been waiting for over two years for their children to arrive. In fact, the parents in the United States are so anxious for their arrival that one group has already made a trip to Korea to visit their children and further reassure their natural parents that a good home is waiting in the United States.

Enclosed with this letter are copies of the reports on these bills. Except for individual differences in the personal lives of the children and their adoptive parents, they are identical. These reports outline the background of the cases as well as provide exhaustive medical proof of the desirability of bringing these children into the country.

I would appreciate your giving these bills your personal attention and hope you can act on them quickly. I will be happy to speak with you to provide you with any additional information you require.

Best regards

EDWARD MEZVINSKY.

The Senate Judiciary Committee has also received endorsements of this legislation from Senator Jacob Javits and Senator Hugh Scott. Their statements read as follows:

U.S. SENATE,

Washington, D.C., November 25, 1975.

HON. JAMES O. EASTLAND,
Chairman, Senate Judiciary Committee, 2226 Dirksen Building,
Washington, D.C.

DEAR MR. CHAIRMAN: On November 17, the House passed four private immigration bills, H.R. 1394 through H.R. 1397.

The beneficiaries of these bills are Korean children whose parents suffer from Hansen's disease and who are coming to the United States for adoption by Americans. Three of the four sets of prospective parents are New Yorkers.

Private legislation was needed in this case since these children have living parents and therefore are not eligible to enter as non-quota immigrants who will be adopted.

I have introduced general legislation to deal with the subject of these unfortunate children, and I enclose a copy of a letter to the Attorney General on this subject which I wrote earlier this year. In the absence of Committee action on the general bill I would very much appreciate any consideration which you could give to these four specific bills. Copies of the House reports are also enclosed for your information.

Sincerely,

JACOB K. JAVITS,

U.S. SENATE,

Washington, D.C., February 17, 1976.

HON. JAMES O. EASTLAND,
Chairman, Immigration and Naturalization Subcommittee,
Washington, D.C.

DEAR JIM: I have recently learned of the plight of a small number of youngsters who continue to suffer unnecessarily. They are the children of lepers in Asia.

Although U.S. medical authorities have given them a clean bill of health, the immigration authorities have denied these children, numbering eight or ten, the right to enter the country to be united either with the non-diseased parent or with their adopting parents. As a result, they continue to suffer under the most barbarous conditions as much victims of medieval prejudice as their parents.

I understand that the immigration authorities are reluctant to allow them into this country for fear of a public outcry in opposition. I think this sells the American people short. These children pose no health threat to this country.

I further understand that you might facilitate their entry by acting favorably on several private bills that are now pending. May I discuss this matter with you at your convenience?

With warm personal regard,
Sincerely,

HUGH SCOTT.

The committee, after consideration of all the facts in the case, is of the opinion that the bill (H.R. 1394) should be enacted.

○

Ninety-fourth Congress of the United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the nineteenth day of January,
one thousand nine hundred and seventy-six*

An Act

For the relief of Suk Chin and Hae Suk Chin.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That, in the administration of the Immigration and Nationality Act, Suk Chin and Hae Suk Chin, may be classified as children within the meaning of section 101(b)(1)(F) of the Act, and a petition filed in their behalf by Arlene Roemer a citizen of the United States, may be approved pursuant to section 204 of the Act: *Provided*, That the natural parents or brothers or sisters of the beneficiaries shall not, by virtue of such relationship, be accorded any right, privilege, or status under the Immigration and Nationality Act.*

Section 204(c) of the Immigration and Nationality Act, relating to the number of petitions which may be approved, shall be inapplicable in this case.

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*