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APPROVED
DEC 23 1975

THE WHITE HOUSE
WASHINGTON
December 22, 1975

ACTION
Last Day: December 24

Posted in
Colorado 12/23

To Archives
12/24

MEMORANDUM FOR THE PRESIDENT
FROM: JIM CANNON
SUBJECT: Enrolled Bill H.R. 9924 - National Women's Conference

Attached for your consideration is H.R. 9924, sponsored by Representative Abzug and 21 others, which directs the National Commission on the Observance of International Women's Year, 1975 to organize and convene a National Women's Conference next year to assess the role of women and the progress made to date in promoting the equality of women.

A detailed discussion of the enrolled bill is provided in OMB's enrolled bill report at Tab A.

OMB, Max Friedersdorf, Counsel's Office (Lazarus), NSC Pat Lindh and I recommend approval of the enrolled bill.

RECOMMENDATION

That you sign H.R. 9924 at Tab B.



A





EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

DEC 17 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 9924 - National Women's Conference
Sponsor - Rep. Abzug (D) New York and 21 others

Last Day for Action

December 24, 1975 - Wednesday

Purpose

Directs the National Commission on the Observance of International Women's Year, 1975, to organize and convene a National Women's Conference.

Agency Recommendations

Office of Management and Budget	Approval
Department of State	Approval
Department of Labor	Approval (Informally)
Civil Service Commission	Approval
Commission on Civil Rights	Approval

Discussion

The basic purpose of H.R. 9924 is to provide for a National Women's Conference next year to assess the role of women and the progress made to date in promoting the equality of women. The conference would be charged with identifying the barriers preventing women from participating equally in all aspects of national life and developing recommendations for removing those barriers.

Under the bill, the conference would be organized and convened by the National Commission on the Observance of International Women's Year, 1975, which you established last January by Executive Order 11832, to promote national observance of International Women's Year, 1975 (IWY). Executive Order 11889 of November 25, 1975 currently requires the Commission to conclude its work by June 30, 1976, report to the President thirty days later, and then terminate. The enrolled bill would extend the life of the Commission as described below.



In addition, H.R. 9924 would:

-- Require that the conference be preceded by preparatory State or regional conferences for which the Commission would provide technical and financial assistance;

-- Require a detailed report with recommendations by the Commission to the President and Congress within 120 days after the conference, and terminate the Commission thirty days later (but in no case could its life extend beyond March 31, 1978);

-- Require a report by the President to Congress within 120 additional days containing recommendations on the Commission's report;

-- Establish a committee of the conference to take steps to provide for the convening of a second National Women's Conference to assess progress in improving the status of women;

-- Authorize appropriations of up to \$5 million for these purposes, none of which could be used for lobbying activities (e.g., for the Equal Rights Amendment.)

Pursuant to your guidance, the Administration earlier indicated to the Congress that it could support this legislation if it were amended to lower the authorization level to \$3 million from the \$10 million in the original bill, and if the conference were postponed beyond 1976.

A floor amendment in the House lowered the authorization level from \$10 million to \$5 million after failure of an effort to reduce it to \$1 million. If you approve the bill, the Commission can be asked to develop its plans with a view toward holding costs to a maximum of \$3 million.

Although the conference was not postponed beyond 1976, as recommended by the Administration, House floor discussion on the Commission's termination date indicated the possibility that it might not be held until the end of the year. This is quite probable, given the need for obtaining funding next year and the time it will take to organize and hold the preparatory State conferences.



* * * * *

CSC, in its attached views letter, expresses some concerns about this legislation which we had also earlier raised. As you know, conferences of the type proposed in the bill usually result in far-ranging recommendations which are difficult to oppose but impossible to endorse in their entirety. Moreover, endorsement of a conference for one purpose, however worthy, makes it more difficult to oppose pressures from other groups for special conferences.

In this instance, however, we have already indicated our general support for the legislation and we therefore recommend its approval.

James M. Frey
Assistant Director for
Legislative Reference

Enclosures



UNITED STATES COMMISSION ON CIVIL RIGHTS
WASHINGTON, D. C. 20425



STAFF DIRECTOR

DEC 15 1975

Mr. James M. Frey
Assistant Director for
Legislative Reference
Office of Management and Budget
Washington, D.C. 20503

Dear Mr. Frey:

This is in response to the Office of Management and Budget request for the views of this Commission on enrolled bill H.R. 9924, a bill "To direct the National Commission on the Observance of International Women's Year, 1975, to organize and convene a National Women's Conference, and for other purposes."

The Commission on Civil Rights supports this bill in principle and is pleased to recommend it to the President for his signature.

Sincerely,

A handwritten signature in cursive script that reads "John A. Buggs". The signature is written in black ink and is positioned above the typed name and title.

JOHN A. BUGGS
Staff Director



DEPARTMENT OF STATE

Washington, D.C. 20520

December 16, 1975

Honorable James T. Lynn
Director
Office of Management and Budget
Washington, D. C. 20503

Dear Mr. Lynn:

This is in response to the request of Mr. James M. Frey for the views of the Department of State on H. R. 9924, an enrolled bill to direct the National Commission on the Observance of International Women's Year to organize and convene a National Women's Conference, and for other purposes. The National Commission is a temporary Presidential commission, the establishment of which was recommended by the Department of State. The Department has responsibility for administrative services.

H. R. 9924 directs the National Commission on the Observance of International Women's Year, established by Executive Order 11832, as amended by Executive Order of November 25, 1975, to hold preparatory State conferences and a National conference to assess the present role of women, identify barriers to full participation in national life, develop recommendations for removal of such barriers, and establish a committee to take steps to convene a second National Women's Conference. One of the primary purposes is to "assess the participation of women in efforts aimed at the development of friendly relations and cooperation among nations and to the strengthening of world peace."

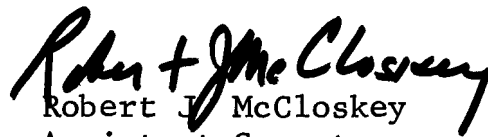
The bill authorized \$5 million to be appropriated without fiscal year limitations.



Jill Ruckelshaus, the Presiding Officer of the National Commission testified in favor of H. R. 8903, the predecessor bill to H. R. 9924. We understand the Administration endorsed H R. 9924 with some amendments.

We recommend approval of H. R. 9924. The conferences proposed by the bill are important to carrying forward the momentum of International Women's Year. For the great numbers of women who have become newly involved in the women's movement as a result of International Women's Year the conferences can provide education, focus for their energy, and constructive leadership.

Sincerely,

A handwritten signature in black ink that reads "Robert J. McCloskey". The signature is written in a cursive, slightly slanted style.

Robert J. McCloskey
Assistant Secretary
for Congressional Relations



UNITED STATES CIVIL SERVICE COMMISSION

IN REPLY PLEASE REFER TO

WASHINGTON, D.C. 20415

YOUR REFERENCE

December 16, 1975

• Honorable James T. Lynn •
Director
Office of Management and Budget
Washington, D.C. 20503

Attention: Assistant Director for
Legislative Reference

Dear Mr. Lynn:

This is in reply to your request for the views of the Civil Service Commission on H.R. 9924, an enrolled bill to direct the National Commission on the Observance of International Women's Year, 1975, to organize and convene a National Women's Conference, and for other purposes. H.R. 9924 is similar to H.R. 8903, on which we provided comments on September 30, 1975.

As an integral part of its overall equal employment opportunity program leadership effort, the Civil Service Commission provides leadership and direction to the Government-wide Federal Women's Program. This special emphasis program is designed and operated to assure that the particular employment needs and concerns of women are addressed in the equal opportunity and personnel management programs of Federal agencies. The concerns and activities of the National Commission on the Observance of International Women's Year (and of the National Women's Conference provided for in H.R. 9924) are, of course, broader in scope, and relate to the role of women in all aspects of national life and in international relations.

The Civil Service Commission is actively supporting the concepts and goals of International Women's Year. This support is reflected not only in our own program activities but in our close cooperation with an Interdepartmental Task Force established by the National Commission. Although we fully support equality of opportunity for women, however, we have some reservations as to whether a Congressionally mandated National Conference--to be preceded by State and regional meetings--represents the best expenditure of funds in pursuit of the broad objectives of the enrolled bill.

We are also concerned that H.R. 9924 would set a precedent on which other special interest groups could base calls for similar conferences to further their own interests. With a National Women's Conference established in law and held at the direction of

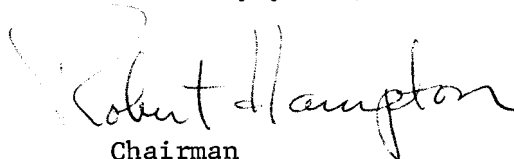
Congress by a Presidentially created organization, pressures from other groups might be difficult for either the Congress or the Administration to resist.

Notwithstanding these reservations, the Civil Service Commission would most certainly have an interest in participating in the Conference.

Section 5(a) of the enrolled bill differs from the same section of H.R. 8903 in that the enrolled bill provides that International Women's Year Commission staff personnel "shall be appointed without regard to the provisions of Title 5, United States Code, governing appointments in the competitive service ..." Normally, the Civil Service Commission objects to statutory exemptions from the competitive examining and appointment provisions of Title 5. However, inasmuch as this bill provides for a temporary Commission, the life of which "shall in no case extend beyond March 31, 1978," the Civil Service Commission interposes no objection to this provision. We recommend that the President sign H.R. 9924.

By direction of the Commission:

Sincerely yours,


Chairman

To
J. Cunningham
12-17-75
6:30 P.M.



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

DEC 17 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 9924 - National Women's Conference
Sponsor - Rep. Abzug (D) New York and 21 others

Last Day for Action

December 24, 1975 - Wednesday

Purpose

Directs the National Commission on the Observance of International Women's Year, 1975, to organize and convene a National Women's Conference.

Agency Recommendations

Office of Management and Budget	Approval
Department of State	Approval
Department of Labor	Approval (Informally)
Civil Service Commission	Approval
Commission on Civil Rights	Approval

Discussion

The basic purpose of H.R. 9924 is to provide for a National Women's Conference next year to assess the role of women and the progress made to date in promoting the equality of women. The conference would be charged with identifying the barriers preventing women from participating equally in all aspects of national life and developing recommendations for removing those barriers.

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-- Require that the conference be preceded by preparatory State or regional conferences for which the Commission would provide technical and financial assistance;

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Although the conference was not postponed beyond 1976, as recommended by the Administration, House floor discussion on the Commission's termination date indicated the possibility that it might not be held until the end of the year. This is quite probable, given the need for obtaining funding next year and the time it will take to organize and hold the preparatory State conferences.

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CSC, in its attached views letter, expresses some concerns about this legislation which we had also earlier raised. As you know, conferences of the type proposed in the bill usually result in far-ranging recommendations which are difficult to oppose but impossible to endorse in their entirety. Moreover, endorsement of a conference for one purpose, however worthy, makes it more difficult to oppose pressures from other groups for special conferences.

In this instance, however, we have already indicated our general support for the legislation and we therefore recommend its approval.

(Signed) James M. Frey

Assistant Director for
Legislative Reference

Enclosures

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 1403

Date: December 18

Time: 100pm

FOR ACTION:

Pat Lindh *Comments*
NSC/S *oh*
Dick Passons *rn*
David Lissya *or*
Max Friedersdorf *rn*

cc (for information): Jack Marsh
Jim Cavanaugh
Warren Hendriks

Ken Lazarus *rn*

FROM THE STAFF SECRETARY

DUE: Date: December 19

Time: 200pm

SUBJECT:

H.R. 9924-National Women's Conference

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
For the President

Date: December 18

Time: 100pm

FOR ACTION:

Pat Lindh
NSC/S
Dick Parsons
David Lissy
Max Friedersdorf

cc (for information): Jack Marsh
Jim Cavanaugh
Warren Hendriks
Ken Lazarus ✓

FROM THE STAFF SECRETARY

DUE: Date: December 19

Time: 200pm

SUBJECT:

H.R. 9924-National Women's Conference

ACTION REQUESTED:

- For Necessary Action
- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

approved
Bolton Kelley

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Date: December 18

Time: 100pm

FOR ACTION:

Pat Lindh
 NSC/S
 Dick Parsons
 David Lissy
 Max Friedersdorf

cc (for information): Jack Marsh
 Jim Cavanaugh
 Warren Hendriks
 Ken Lazarus

FROM THE STAFF SECRETARY

DUE: Date: December 19

Time: 200pm

SUBJECT:

H.R. 9924-National Women's Conference

ACTION REQUESTED:

 For Necessary Action For Your Recommendations Prepare Agenda and Brief Draft Reply

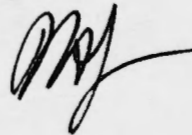
x

 For Your Comments Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

Recommend approval. But this somewhat weakens our arguments against a White House Conf. on Education ed - White House Conf. on Libraries - both of which we have refused to convene.



PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Date: December 18

Time: 100pm

FOR ACTION:

Pat Lindh
NSC/S
Dick Parsons
David Lissy
Max Friedersdorf

cc (for information): Jack Marsh
Jim Cavanaugh
Warren Hendriks

Ken Lazarus

FROM THE STAFF SECRETARY

DUE: Date: December 19

Time: 200pm

SUBJECT:

H.R. 9924-National Women's Conference

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

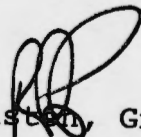
Draft Reply

x

For Your Comments

Draft Remarks

REMARKS:

Approve - 

Please return to Judy Johnston, Ground Floor West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

THE WHITE HOUSE

WASHINGTON

December 19, 1975

MEMORANDUM FOR: JUDY JOHNSTON
FROM: PAT LINDH *PL*
SUBJECT: H.R. 9924-National Women's Conference

On page 2, under the 5th provision of the bill, I would suggest leaving out the example of the Equal Rights Amendment since this is not in the language of the bill although it is referred to in the debate.

Again on page 2, last paragraph, last line. I would add before "State" the number 56. The debate is quite clear in stating that the sponsors expect conferences in all 50 states and the 6 U.S. Trust Territories.

In the next to the last paragraph on page 2, I would suggest the omission of the second sentence as there is still much discussion going on between the Department of State, the Commission, and OMB about how much will be requested and whether or not it will be requested in the President's budget. We have been trying to talk with Jim Lynn today to discuss this matter but have not yet succeeded.


Thus, I would prefer to separate these two issues--one of the President's signing the bill and second that of the amount to be requested.

If OMB prefers to go ahead with that sentence, I would appreciate a call so that I can continue to pursue the matter with Mr. Lynn.



NATIONAL SECURITY COUNCIL

December 19, 1975

MEMORANDUM FOR: JAMES CAVANAUGH
FROM: Jeanne W. Davis 
SUBJECT: H. R. 9924 - National
Women's Conference

The NSC Staff concurs in the proposed Enrolled Bill H. R. 9924 -
National Women's Conference.

THE WHITE HOUSE

WASHINGTON

December 19, 1975

MEMORANDUM FOR: JIM CAVANAUGH
FROM: MAX L. FRIEDERSDORF *M.L.F.*
SUBJECT: H. R. 9924 - National Women's Conference

The Office of Legislative Affairs concurs with the agencies
that the subject bill be signed.

Attachments



THE WHITE HOUSE

WASHINGTON

December 20, 1975

MEMORANDUM FOR PAT LINDH
FROM: JUDY JOHNSTON *ji*
SUBJECT: H.R. 9924 - National Women's Conference

I spoke to Jim Frey in OMB late Friday afternoon and apparently the only way to reflect your comments on OMB's enrolled bill is to show them in a memorandum to the President which will accompany the bill report and the bill.

As I will have to get this bill in Monday afternoon could you please get the memorandum over to me as soon as possible on Monday, if that is what you decide to do.





EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET

DATE: 12-22-75

TO: Bob Linder

FROM: Jim Frey

Attached is the Labor views
letter on H.R. 9924, for inclu-
sion in the enrolled bill file.

U. S. DEPARTMENT OF LABOR

OFFICE OF THE SECRETARY

WASHINGTON

DEC 22 1975

Honorable James T. Lynn
Director
Office of Management and Budget
Washington, D. C. 20503

Dear Mr. Lynn:

This is in response to your request for our comments on H.R. 9924, an enrolled enactment "To direct the National Commission on the Observance of International Women's Year, 1975, to organize and convene a National Women's Conference."

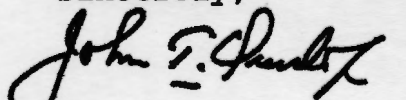
This bill, if enacted, would continue the Commission, which was established under E.O. 11832, and was extended by E.O. 11889 to June 30, 1976, to allow completion of its final report. This enrolled bill would further continue the Commission until March 31, 1978, and would authorize \$5 million to enable the Commission to conduct a National Women's Conference in 1976 and to "take steps to provide for the convening of a second conference." It is unclear whether the Commission would have to conduct this second conference.

The 1976 Conference would, among other things: (1) assess the progress made by public and private sectors in promoting equality between men and women; (2) identify barriers which prevent women from equal participation and develop recommendations for eliminating these barriers; and (3) establish a timetable for achieving these objectives.

The second conference, if held, would assess the progress made in these latter two areas.

We support the objectives of this conference and the extension of the Commission and therefore recommend that H.R. 9924 be signed by the President.

Sincerely,


Secretary of Labor

RECEIVED

THE WHITE HOUSE

WASHINGTON

December 22, 1975

MEMORANDUM FOR THE PRESIDENT

FROM: PAT LINDH

SUBJECT: H.R. 9924 -- National
Women's Conference

This bill calls for 56 state and regional conferences which will precede the National Conference.

It also calls for providing the means necessary for some delegates to attend who financially would be unable to do so without assistance.

The scope of the conferences is enormous, covering not only the so-called women's issues, but also other major concerns: employment, education, social security.

Delegates representing 110,000,000 persons will be in attendance and all of the major women's organizations are vitally interested in the successful conclusion of these events.

OMB is currently working with your Commission for International Women's Year on the budget and appropriate funding. In doing this, they are keeping in mind the termination date of March 1978.

I would therefore suggest no reference to funding in this decision memo.

PROVIDING FOR A NATIONAL WOMEN'S CONFERENCE

OCTOBER 14, 1975.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. BROOKS, from the Committee on Government Operations, submitted the following

REPORT

[To accompany H.R. 9924]

The Committee on Government Operations, to whom was referred the bill (H.R. 9924) to direct the National Commission on the Observance of International Women's Year, 1975, to organize and convene a National Women's Conference, and for other purposes, having considered the same, report favorably thereon with amendments and recommend that the bill as amended do pass.

AMENDMENTS

The first amendment corrects a typographical error in the text of the bill as follows:

Page 5, line 19: after "section" insert "3".

The second amendment is as follows:

Page 6, after line 24: add the following new subsections:

(e) The Commission, to such extent as it deems necessary, may procure supplies, services, and personal property; make contracts; expend funds appropriated, donated, or received in pursuance of contracts hereunder in furtherance of the purposes of this Act; and exercise those powers that are necessary to enable it to carry out efficiently and in the public interest the purposes of this Act.

(f) The powers granted the Commission under this Act may be delegated to any member or employee of the Commission by the Commission.

EXPLANATION OF AMENDMENTS

The first amendment corrects an incorrect reference in subsection (5) of section 4 of the bill.

The second amendment empowers the National Commission, in carrying out its responsibilities under this Act, to procure supplies,

services, and personal property, to make contracts to expend funds, to exercise powers necessary to carry out the purposes of the Act, and to delegate its power to any member or employee of the Commission.

PURPOSE

The purpose of H.R. 9924 is to direct the National Commission on the Observance of International Women's Year, 1975, created by Executive Order 11832, to organize and convene a National Women's Conference during 1976 in conjunction with the National Bicentennial year and International Women's Year. The National Conference would be preceded by meetings at the State or regional level which would serve to identify and focus upon specific issues for consideration by the National Conference and to designate representatives to the National Conference.

The proposal for a National Women's Conference is in keeping with H. Con. Res. 309, which passed the House on October 6, 1975. That resolution calls for—

not only * * * stocktaking but also * * * the launching of new programs and the forming of new attitudes toward the role of women, with impact reaching well beyond 1975, so as to overcome the obstacles still encountered by women in exercising their full human rights and responsibilities in all fields, including education, the arts, and sports, and in enjoying freedom of choice in planning their lives.

The purposes of the National Conference would be to—

(1) recognize the contributions of women to the development of our country;

(2) assess the progress that has been made to date in both the private and public sectors in promoting equality between men and women in all aspects of life in the United States;

(3) assess the role of women in economic, social, cultural, and political development;

(4) assess the participation of women in efforts aimed at the development of friendly relations and cooperation among nations and the strengthening of world peace;

(5) identify the barriers that prevent women from participating fully and equally in all aspects of national life, and develop recommendations for means by which such barriers can be removed,

(6) establish a timetable for the achievement of the objectives set forth in such recommendations; and

(7) establish a committee of the National Conference which will take steps to provide for the convening of a second National Women's Conference in 1985. The second Conference would assess the progress made in achieving the objectives set forth in the recommendations, and would evaluate the steps taken to improve the status of American women during the "Decade of Women", 1975-85.

The goals for the selection of representatives to the National Conference would be to include representatives of institutions, agencies, union publications and other groups working to advance the rights

of women as well as members of the general public. Special emphasis would be placed on the representation of low-income women, members of diverse racial, ethnic and religious groups, women of all ages, and grass roots participation. The number of representatives designated by each State meeting would be in proportion to that State's population.

The responsibilities of the National Commission in organizing and conducting the National Conference and the preparatory State-level meetings would include designating a coordinating committee in each State to organize and conduct the State meeting. If time and resources are limited, the National Commission would be empowered to combine two or more State meetings into a regional meeting; at such a meeting, each State would designate its representatives to the National Conference separately. The National Commission would also grant technical and financial assistance to facilitate the State and regional meetings, prepare background material for the use of representatives to the State or regional meetings and the National Conference, establish procedures to provide financial assistance for representatives to the Conference who are unable to meet their own expenses, designate additional representatives to the Conference as appropriate to fulfill the goals of the Act, establish advisory and technical committees to assist and advise the National Conference, and publish and distribute the report required under the Act.

In carrying out its responsibilities under the Act, the National Commission would be empowered to employ and compensate necessary staff personnel, to accept, use and dispose of contributions of money, services and property and to use the United States mails under the same conditions as other Federal departments and agencies. Staff appointments would be made without regard to political affiliation and staff compensation could not exceed the annual rate of basic pay for grade GS-18 of the General Schedule.

The bill would require that all sessions of the National Conference and of State-level meetings be open to the public.

Within 120 days after the close of the National Conference, the National Commission would transmit to the Congress and the President a report of the findings and recommendations of the National Conference. Within 120 days thereafter, the President would be required to submit to the Congress his recommendations with respect to the matters discussed in the report.

The bill would authorize the appropriation of such sums, not in excess of \$10 million, as are necessary to carry out its purposes. Such sums would remain available for obligation until expended.

HEARING

The Subcommittee on Government Information and Individual Rights held a hearing on this legislation on September 30, 1975.

COMMITTEE VOTE

At a meeting of the full Committee on Government Operations on October 9, 1975, a quorum being present, H.R. 9924, as amended, was approved by a vote of 35 ayes and no noes.

STATEMENT PURSUANT TO CLAUSE OF RULE XIII

The committee estimates that the costs incurred under this bill during fiscal year 1976 would be \$4,985,100, during the transitional period (July 1 to September 30, 1976) \$2,492,550, and during fiscal year 1977 \$1,732,550. Costs incurred during fiscal years 1978, 1979, 1980, and 1981 would amount to \$80,000 per year.

The estimate of the committee comports with that provided by the National Commission on the Observance of International Women's Year.

STATEMENT PURSUANT TO CLAUSE 2(1) (3) OF RULE XI

(A) No oversight findings or recommendations have been made with regard to this measure.

(B) This measure does not provide for additional budget authority.

(C) No estimate and comparison prepared by the Director of the Congressional Budget Office under section 403 of the Congressional Budget Act of 1974 has been received by the committee.

STATEMENT PURSUANT TO CLAUSE 2(1) (4) OF RULE XI

The enactment of this bill into law is not expected to have any inflationary impact on prices or costs in the operation of the national economy.

SECTION-BY-SECTION ANALYSIS

Section 1

Section 1 sets forth the findings of the Congress that International Women's Year and its World Plan of Act have focused attention on the problems of women throughout the world, that the Bicentennial year of 1976 is a particularly appropriate time for the United States to focus its attention on these problems, and that a national conference of American women, preceded by State conferences, is the most suitable mechanism for evaluating the status of women in our country and issues of concern to them.

Section 2

Section 2 directs the National Commission on the Observance of International Women's Year, established by Executive Order 11832, to organize and convene a National Women's Conference in 1976. The Commission is to consult with appropriate groups concerned with women's rights in carrying out its responsibilities under the Act.

Section 3

Subsection (a) sets forth criteria for selecting representatives to the National Conference. These include representatives of local, State and national organizations which work to advance the rights of women, as well as members of the general public. Special emphasis is to be placed upon the representation of low-income women, women of all ages, and members of diverse racial, ethnic and religious groups.

Subsection (b) establishes the basic goals for the Conference, which shall include assessment of the progress to date in promoting women's equality, the role of women in economic, social, cultural and political

development, and the participation of women in efforts to promote friendly international relations. The Conference is also to identify the barriers that prevent women from participating fully in our society, establish a timetable for removal of these barriers, and establish a committee to plan for a second women's conference in 1985.

Subsection (c) requires that all meetings of the Conference and of State-level meetings shall be open to the public.

Section 4

Section 4 sets forth the powers of the Commission in setting up the Conference. These include designating a coordinating committee in each State, preparation of background materials, provision of financial aid to representatives to the Conference who cannot meet their own expenses, the establishment of necessary regulations to carry out the Act, the designation of additional representatives as required to fulfill the goals set forth in section 3(b), granting technical and financial assistance to facilitate the organization and conduct of State-level meetings held in preparation for the National Conference, establishing technical and advisory committees, and publishing and distributing the report of the Conference.

Section 5

Section 5 provides for the administration of the Commission's functions in carrying out this Act. The Commission is empowered to employ and compensate staff personnel without regard to the provisions of title 5, U.S. Code, except that no individual shall be compensated in excess of the annual rate of basic pay for grade GS-18. Appointments are to be made without regard to political affiliation. The Commission is also empowered to accept, use and dispose of contributions and to use the United States mails under the same conditions as other departments and agencies of the Federal government. Subsection (d) provides that the powers granted the Commission under the Act are to supplement those granted under Executive Order 11832.

Section 6

Section 6 provides for the organization and conduct of State meetings held in preparation for the National Conference. If time and resources are limited, the Commission may combine two or more State meetings into a regional meeting. Each State meeting shall designate representatives to the National Conference in proportion to its population. The actual number of representatives apportioned to the States will be determined by the Commission.

Section 7

Section 7 provides that the Commission shall submit to the Congress and the President, within 120 days after the end of the National Conference, a report of the findings and recommendations of the Conference. Within 120 days thereafter, the President is directed to submit to the Congress his recommendations with respect to matters considered in the Commission's report.

Section 8

Section 8 provides that the Commission shall continue in operation until 30 days after submitting its report pursuant to section 7.

Section 9

Section 9 authorizes appropriations of not more than \$10 million, to remain available for obligation until expended.

Section 10

Section defines the term "State", as used in this Act, to include the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Virgin Islands, and the Trust Territory of the Pacific Islands.



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Ninety-fourth Congress of the United States of America

AT THE FIRST SESSION

*Begun and held at the City of Washington on Tuesday, the fourteenth day of January,
one thousand nine hundred and seventy-five*

An Act

To direct the National Commission on the Observance of International Women's Year, 1975, to organize and convene a National Women's Conference, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

FINDINGS

SECTION 1. The Congress hereby finds that—

(1) International Women's Year, and its World Plan of Action, have focused attention on the problems of women throughout the world, and have pointed to the need for an evaluation of the discrimination which American women face because of their sex;

(2) the Bicentennial year of 1976 is a particularly appropriate time for the United States to recognize the contributions of women to the development of our country, to assess the progress that has been made toward insuring equality for all women, to set goals for the elimination of all barriers to the full and equal participation of women in all aspects of American life, and to recognize the importance of the contribution of women to the development of friendly relations and cooperation among nations and to the strengthening of world peace; and

(3) a national conference of American women, preceded by State conferences, is the most suitable mechanism by which such an evaluation of the status of women and issues of concern to them can be effected.

DUTIES OF COMMISSION

SEC. 2. (a) The National Commission on the Observance of International Women's Year, 1975, established by Executive Order 11832 on January 9, 1975 (hereinafter in this Act referred to as the "Commission"), is hereby continued. The Commission shall organize and convene a national conference to be known as the National Women's Conference (hereinafter in this Act referred to as the "Conference"). The Conference and State or regional meetings conducted in preparation for the Conference shall be held in such places and at such times in 1976 as the Commission deems appropriate.

(b) The Commission shall consult with such National, State, and other organizations concerned with women's rights and related matters as the Commission considers necessary to carry out the purpose of this Act.

COMPOSITION AND GOALS OF THE CONFERENCE

SEC. 3. (a) The Conference shall be composed of—

(1) representatives of local, State, regional, and national institutions, agencies, organizations, unions, associations, publications, and other groups which work to advance the rights of women; and

- (2) members of the general public, with special emphasis on the representation of low-income women, members of diverse racial, ethnic, and religious groups, and women of all ages.
- (b) The Conference shall—
- (1) recognize the contributions of women to the development of our country;
 - (2) assess the progress that has been made to date by both the private and public sectors in promoting equality between men and women in all aspects of life in the United States;
 - (3) assess the role of women in economic, social, cultural, and political development;
 - (4) assess the participation of women in efforts aimed at the development of friendly relations and cooperation among nations and to the strengthening of world peace;
 - (5) identify the barriers that prevent women from participating fully and equally in all aspects of national life, and develop recommendations for means by which such barriers can be removed;
 - (6) establish a timetable for the achievement of the objectives set forth in such recommendations; and
 - (7) establish a committee of the Conference which will take steps to provide for the convening of a second National Women's Conference. The second Conference will assess the progress made in achieving the objectives set forth in paragraphs (5) and (6) of this subsection, and will evaluate the steps taken to improve the status of American women.
- (c) All meetings of the Conference and of State or regional meetings held in preparation for the Conference shall be open to the public.

POWERS OF COMMISSION

SEC. 4. The Commission shall—

- (1) designate a coordinating committee in each State which shall organize and conduct a State or regional meeting in preparation for the Conference;
- (2) prepare and make available background materials relating to women's rights and related matters for the use of representatives to the State and regional meetings, and to the Conference;
- (3) establish procedures to provide financial assistance for representatives to the Conference who are unable to pay their own expenses;
- (4) establish such regulations as are necessary to carry out the provisions of this Act;
- (5) designate such additional representatives to the Conference as may be necessary and appropriate to fulfill the goals set forth in section 3(b) of this Act;
- (6) grant technical and financial assistance by grant, contract, or otherwise to facilitate the organization and conduct of State and regional meetings in preparation for the Conference;
- (7) establish such advisory and technical committees as the Commission considers necessary to assist and advise the Conference; and
- (8) publish and distribute the report required under this Act.

ADMINISTRATION OF COMMISSION

SEC. 5. (a) The Commission may appoint such staff personnel as it considers necessary to carry out its duties under this Act. Such person-

nel shall be appointed without regard to the provisions of title 5, United States Code, governing appointments in the competitive service, except that no individual so appointed may receive pay in excess of the annual rate of basic pay in effect for grade GS-18 of the General Schedule. Appointments shall be made without regard to political affiliation.

(b) The Commission may accept, use, and dispose of contributions of money, services, or property.

(c) The Commission may use the United States mails under the same conditions as other departments and agencies of the United States.

(d) The powers granted the Commission by this section shall be in addition to those granted by Executive Order 11832. The powers granted the Commission by Executive Order 11832 may be employed to fulfill the responsibilities of the Commission under this Act.

(e) The Commission, to such extent as it deems necessary, may procure supplies, services, and personal property; make contracts; expend funds appropriated, donated, or received in pursuance of contracts hereunder in furtherance of the purposes of this Act; and exercise those powers that are necessary to enable it to carry out efficiently and in the public interest the purposes of this Act.

(f) The powers granted the Commission under this Act may be delegated to any member or employee of the Commission by the Commission.

STATE AND REGIONAL MEETINGS

SEC. 6. (a) A meeting in preparation for the Conference shall be held in each State in accordance with regulations promulgated by the Commission, except that in the event the amount of time and resources available so requires, the Commission may combine two or more such State meetings into a regional meeting.

(b) Any State or regional meeting which receives financial assistance under this Act shall be designed and structured in accordance with the goals of the Conference set forth in section 3(b) of this Act.

(c) (1) Each State or regional meeting shall select representatives to the Conference in accordance with regulations promulgated by the Commission and consistent with the criteria set forth in section 3(a) of this Act.

(2) The total number of representatives selected under this subsection shall be apportioned among the States according to population, except that despite such apportionment no State shall have fewer than ten representatives.

REPORT

SEC. 7. The Commission shall submit a report to the President and to each House of the Congress not later than one hundred and twenty days after the conclusion of the Conference, and shall make such report available to the general public. Such report shall contain a detailed statement of the findings and recommendations of the Conference with respect to the matters described in subsection (b) of section 3. The President shall, not later than one hundred and twenty days after the receipt of the report, submit to each House of the Congress recommendations with respect to matters considered in such report.

TERMINATION OF COMMISSION

SEC. 8. The Commission shall continue in operation until thirty days after submitting its report pursuant to section 7, at which time it shall

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terminate, but the life of the Commission shall in no case extend beyond March 31, 1978.

AUTHORIZATION OF APPROPRIATION

SEC. 9. There are authorized to be appropriated without fiscal year limitation, such sums, but not to exceed \$5,000,000, as may be necessary to carry out the provisions of this Act. Such sums shall remain available for obligation until expended.

No funds authorized hereunder may be used for lobbying activities.

DEFINITION

SEC. 10. For the purpose of this Act, the term "State" includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Virginia Islands, and the Trust Territory of the Pacific Islands.

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*

December 12, 1975

Dear Mr. Director:

The following bills were received at the White House on December 12th:

✓ H.R. 2724	✓ S. 55 ✓
✓ H.R. 8773 ✓	✓ S. 447 ✓
✓ H.R. 9883 ✓	✓ S. 605 ✓
✓ H.R. 9924 ✓	✓ S. 1653 ✓
H.R. 11027 ✓	

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder
Chief Executive Clerk

The Honorable James T. Lynn
Director
Office of Management and Budget
Washington, D. C.