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**APPROVED**  
DEC 18 1975

*Sealed*  
11:55  
12/18/75

**THE WHITE HOUSE**  
WASHINGTON  
December 18, 1975

**ACTION**

*Posted*  
12/18  
*To Graham*  
12/18

MEMORANDUM FOR THE PRESIDENT  
FROM: JIM CANNON  
SUBJECT: H.R. 10647 - First Supplemental Appropriations Act for 1976 and the transition quarter ending September 30, 1976

Attached for your consideration is H.R. 10647, which contains the \$2.3 billion to be loaned to New York City and includes appropriations for the Food Stamp program, grants to States for unemployment insurance and employment services and the National Commission on Supplies and Shortages.

A discussion of these and other items contained in the enrolled bill is provided in OMB's enrolled bill report at Tab A.

Because \$130 million of the \$2.3 billion for New York City is needed this afternoon before 3:00 p.m. in order to meet the City's next payroll, OMB recommends that you sign the enrolled bill before noon today. Max Friedersdorf, Bill Seidman, Counsel's Office (Lazarus) and I concur in this recommendation.

RECOMMENDATION

That you sign H.R. 10647 at Tab B.





EXECUTIVE OFFICE OF THE PRESIDENT  
 OFFICE OF MANAGEMENT AND BUDGET  
 WASHINGTON, D.C. 20503

DEC 18 1975

MEMORANDUM FOR THE PRESIDENT:

Subject: Enrolled bill H.R. 10647 - First Supplemental Appropriations Act for 1976 and the transition quarter ending September 30, 1976  
 Sponsor - Rep. Mahon (D), Texas

Recommended time for Action: Not later than Thursday noon, December 18, 1975.

Of the \$2.3 billion provided in this enrolled bill for short-term loans to New York City, \$130 million is needed Thursday afternoon before 3:00 p.m.--the close of the banking day--to meet the next City payroll. Checks must be released and distributed on Thursday afternoon to various paying centers if the centers are to distribute, on schedule, the payroll checks due to City employees Friday morning.

Appropriations:

	(In millions of dollars)					
	Administra- tion Request		Enrolled Bill		Congressional Change	
	1976	TQ	1976	TQ	1976	TQ
Food stamp pro- gram.....	3,137	789	1,750	---	-1,387	-789
Health programs.	290	69	591	96	+302	+27
New York Season- al Financing Fund.....	2,300	---	2,300	---	---	---
Advances to the Unemployment Trust Fund.....	5,000	---	5,000	---	---	---
Other.....	577	46	658	38	+80	-9
Total.....	11,304	904	10,299	134	-1,005	-771

Effect on Estimated Outlays: -\$1,265.7 million in 1976, -\$727.5 million in the transition quarter, and -\$193.6 million in 1977.

### Discussion

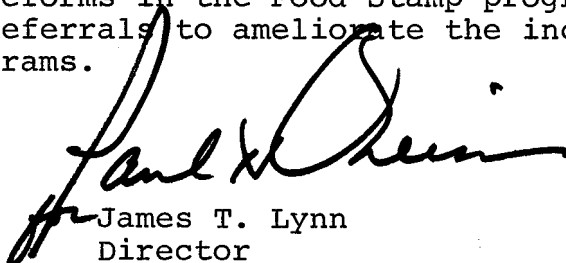
The enrolled bill contains, on the one hand, urgently needed funds--most dramatically the \$2.3 billion to be loaned to New York City. Other funds contained in the bill provide for activities that would run out of funds in January or February: the Food Stamp program, grants to States for unemployment insurance and employment services, and the National Commission on Supplies and Shortages.

On the other hand, the enrolled bill contains significant increases to your 1976 and transition quarter budget requests. The troublesome increases are primarily for HEW health programs--\$195 million for the Health Services Administration, \$69 million for nurse training programs, \$57 million for expansion of the community mental health centers network in 1976, as well as several other smaller increases. Another major increase in the bill--\$60 million for the special milk program--provides funds necessary to carry out the program presently mandated in authorizing legislation.

As the earlier table shows, these increases are masked by more-than-offsetting decreases for the Food Stamp program. The Congress cut, by \$1.4 billion in 1976 and by \$.8 billion in the transition quarter, the amount that would be required to carry out the Food Stamp program under present law and administrative procedures. In making these cuts, the Congress invited the administrative reforms that will be necessary to accommodate the reduced funding.

### Recommendation

Because the New York City need is urgent, I recommend that you sign the enrolled bill by Thursday noon, December 18. Later, I will recommend for your consideration (1) a possible plan for administrative reforms in the Food Stamp program and (2) rescissions and deferrals to ameliorate the increase for health and other programs.



James T. Lynn  
Director



To: J. Cunningham  
 12-18-75  
 9:15 a.m.



EXECUTIVE OFFICE OF THE PRESIDENT  
 OFFICE OF MANAGEMENT AND BUDGET  
 WASHINGTON, D.C. 20503

DEC 18 1975

MEMORANDUM FOR THE PRESIDENT:

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 Sponsor - Rep. Mahon (D), Texas

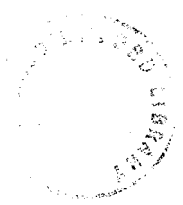
Recommended time for Action: Not later than Thursday noon, December 18, 1975.

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(In millions of dollars)

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Advances to the Unemployment Trust Fund.....	5,000	---	5,000	---	---	---
Other.....	577	46	658	38	+80	-9
Total.....	11,304	904	10,299	134	-1,005	-771



Max -

Pls give your comments  
ASAP. This bill must be  
signed by 12 noon today

J - Okimay  
t.

NOTE TO FILE ON H.R. 10647 STAFFING

I received voice approval from: Bill Seidman (Porter), and  
Ken Lazarus. Max Friedersdorf's approval is attached.

Judy Johnston 12/18/75

MAKING SUPPLEMENTAL APPROPRIATIONS FOR  
FISCAL YEAR 1976

DECEMBER 12, 1975.—Ordered to be printed

Mr. MAHON, from the committee of conference,  
submitted the following

CONFERENCE REPORT

[To accompany H.R. 10647]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 10647) "making supplemental appropriations for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes," having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 7, 8, 9, 10, 22, 25, 26, 43, 45, 55, 75, 80, and 81.

That the House recede from its disagreement to the amendments of the Senate numbered 1, 2, 3, 12, 23, 51, 57, 58, 61, 66, 67, 68, 69, 70, 71, 72, and 74, and agree to the same.

Amendment numbered 4:

That the House recede from its disagreement to the amendment of the Senate numbered 4, and agree to the same with an amendment as follows:

In lieu of the sum named in said amendment insert \$2,050,000; and the Senate agree to the same.

Amendment numbered 11:

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert *CHAPTER II*; and the Senate agree to the same.

Amendment numbered 13:

That the House recede from its disagreement to the amendment of the Senate numbered 13, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert *DEPARTMENT OF THE TREASURY*; and the Senate agree to the same.



Amendment numbered 14:

That the House recede from its disagreement to the amendment of the Senate numbered 14, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert:

*NEW YORK CITY SEASONAL FINANCING FUND*

*For the revolving fund established pursuant to section 8 (a) of*

*Public Law 94-143, \$2,300,000,000.*

And the Senate agree to the same.

Amendment numbered 15:

That the House recede from its disagreement to the amendment of the Senate numbered 15, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert:

*NEW YORK CITY SEASONAL FINANCING FUND*

*ADMINISTRATIVE EXPENSES*

*For necessary expenses in carrying out the administration of Public Law 94-143, \$1,000,000.*

*For "New York City Seasonal Financing Fund, Administrative Expenses" for the period July 1, 1976, through September 30, 1976, \$315,000.*

And the Senate agree to the same.

Amendment numbered 16:

That the House recede from its disagreement to the amendment of the Senate numbered 16, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert *III*; and the Senate agree to the same.

Amendment numbered 17:

That the House recede from its disagreement to the amendment of the Senate numbered 17, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$437,013,000*; and the Senate agree to the same.

Amendment numbered 18:

That the House recede from its disagreement to the amendment of the Senate numbered 18, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$89,662,000*; and the Senate agree to the same.

Amendment numbered 19:

That the House recede from its disagreement to the amendment of the Senate numbered 19, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$13,100,000*; and the Senate agree to the same.

Amendment numbered 20:

That the House recede from its disagreement to the amendment of the Senate numbered 20, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$56,500,000*; and the Senate agree to the same.

Amendment numbered 21:

That the House recede from its disagreement to the amendment of the Senate numbered 21, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$85,000,000*; and the Senate agree to the same.

Amendment numbered 24:

That the House recede from its disagreement to the amendment of the Senate numbered 24, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$13,942,000*; and the Senate agree to the same.

Amendment numbered 27:

That the House recede from its disagreement to the amendment of the Senate numbered 27, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert *IV*; and the Senate agree to the same.

Amendment numbered 50:

That the House recede from its disagreement to the amendment of the Senate numbered 50, and agree to the same with an amendment as follows:

Restore the matter stricken by said amendment amended to read as follows:

*OFFICE OF SUPERINTENDENT OF DOCUMENTS*

*SALARIES AND EXPENSES*

*For an additional amount for "Salaries and expenses", \$800,000.*

*For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$200,000.*

And the Senate agree to the same.

Amendment numbered 53:

That the House recede from its disagreement to the amendment of the Senate numbered 53, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert *V*; and the Senate agree to the same.

Amendment numbered 56:

That the House recede from its disagreement to the amendment of the Senate numbered 56, and agree to the same with an amendment as follows:

In lieu of the sum named in said amendment insert *\$200,000*; and the Senate agree to the same.

Amendment numbered 60:

That the House recede from its disagreement to the amendment of the Senate numbered 60, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert *VI*; and the Senate agree to the same.

Amendment numbered 62:

That the House recede from its disagreement to the amendment of the Senate numbered 62, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert *VII*; and the Senate agree to the same.

Amendment numbered 63:

That the House recede from its disagreement to the amendment of the Senate numbered 63, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$5,500,000; and the Senate agree to the same.

Amendment numbered 64:

That the House recede from its disagreement to the amendment of the Senate numbered 64, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,375,000; and the Senate agree to the same.

Amendment numbered 73:

That the House recede from its disagreement to the amendment of the Senate numbered 73, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert:

*OFFICE OF MANAGEMENT AND BUDGET*

*SALARIES AND EXPENSES  
(TRANSFER OF FUNDS)*

*For an additional amount for "Salaries and expenses", \$500,000 to be derived by transfer from the appropriation for "Federal Supply Service, operating expenses, General Services Administration", fiscal year 1976.*

*For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$120,000 to be derived by transfer from the appropriation for "Federal Supply Service, operating expenses, General Services Administration", fiscal year 1976.*

And the Senate agree to the same.

Amendment numbered 78:

That the House recede from its disagreement to the amendment of the Senate numbered 78, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert *VIII*; and the Senate agree to the same.

Amendment numbered 79:

That the House recede from its disagreement to the amendment of the Senate numbered 79, and agree to the same with an amendment as follows:

In lieu of the matter stricken and inserted by said amendment insert the following: *and Senate Document Numbered 94-133, Ninety-fourth Congress, \$43,472,009*; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 5, 6, 28, 29, 30, 31, 32, 33, 34, 35a, 35b, 36, 37, 38, 39, 40, 41, 42, 44, 46, 47, 48, 49, 52, 54, 59, 65, 76, 77, and 82.

GEORGE MAHON,  
JAMIE L. WHITTEN,  
EDWARD P. BOLAND,  
DANIEL J. FLOOD,  
TOM STEED,  
JOHN M. SLACK,  
JOHN J. MCFALL,  
SIDNEY R. YATES,  
BOB CASEY,  
E. A. CEDERBERG,  
ROBERT H. MICHEL (with  
violent exception to  
amendment No. 14),  
JACK EDWARDS (except  
as to amendment No. 14),  
LAWRENCE COUGHLIN,  
*Managers on the Part of the House.*  
JOHN L. MCCLELLAN,  
WARREN G. MAGNUSON,  
JOHN O. PASTORE,  
GALE W. MCGEE,  
WILLIAM PROXMIRE,  
JOSEPH M. MONTOYA,  
BIRCH BAYH,  
LAWTON CHILES,  
ROMAN L. HRUSKA,  
CLIFFORD P. CASE,  
HIRAM L. FONG,  
EDWARD W. BROOKE,  
TED STEVENS,  
CHARLES McC. MATHIAS, JR.,  
RICHARD S. SCHWEIKER,  
*Managers on the Part of the Senate.*

## JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 10647) making supplemental appropriations for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

### CHAPTER I

#### DEPARTMENT OF AGRICULTURE

#### FARMERS HOME ADMINISTRATION

#### RURAL HOUSING INSURANCE FUND

Amendment No. 1: Provides an additional \$500,000,000 for insured loans as proposed by the Senate.

The conferees are concerned over the current financial practices of the Farmers Home Administration. Reports have been received that some offices have already committed most of their fiscal year 1976 loan funds. In agreeing to the additional \$500,000,000 in loan authority, the conferees direct that this additional authority, including the acceptance of applications, be prorated in approximately equal monthly increments over the remaining six months of the fiscal year.

The conferees also direct the Department of Agriculture to conduct a full evaluation of credit needs in rural America and of its own administrative capabilities to deal with those needs. This report shall be submitted not later than February 1, 1976, to the appropriate Committees of Congress.

The conferees are aware of a need for emergency loans in several parts of the country and emphasize that the annual bill provides for ". . . emergency loans in amounts necessary to meet the needs resulting from natural disasters." Therefore, no additional funds are required for inclusion in this supplemental bill.

#### RURAL ELECTRIFICATION ADMINISTRATION

The conferees are aware of a proposal to move the headquarters of the Rural Electrification Administration from the Department of Agriculture buildings to a suburban location. The Department is directed not to proceed with such a move until specifically approved by the Appropriations Committees of both the House and the Senate.

## SOIL CONSERVATION SERVICE

## WATERSHED AND FLOOD PREVENTION OPERATIONS

Amendment No. 2: Appropriates \$26,432,000 for emergency measures for runoff retardation and soil-erosion prevention, as provided by section 216 of the Flood Control Act of 1950 and as proposed by the Senate, instead of \$21,702,000 as proposed by the House.

The conferees agree that not to exceed the following amounts shall be provided:

Alabama -----	\$ 748,000
Arkansas -----	67,000
California -----	3,400,000
Connecticut -----	987,000
Kentucky -----	239,000
Montana -----	7,763,000
New Mexico -----	104,000
New York -----	4,621,000
Oregon -----	1,808,000
Pennsylvania -----	3,000,000
Tennessee -----	2,430,000
Washington -----	106,000
Wisconsin -----	1,159,000
Total -----	26,432,000

If funding requirements are determined to be less than the amount provided in connection with the above mentioned emergencies, then such carry-over funds shall be available to fund other section 216 work when justified.

The conferees are concerned with the ability of the Department of Agriculture to adequately and effectively respond to emergency soil erosion and flood situations resulting from natural disasters. The Department is directed to study this matter and to report to the appropriate Committee of Congress with respect to the coordination of disaster assistance programs in watershed areas, and to make recommendations on how such assistance can be more expeditiously and effectively provided.

## FOOD AND NUTRITION SERVICE

## SPECIAL MILK PROGRAM

Amendment No. 3: Appropriates \$60,000,000 for the Special Milk Program as proposed by the Senate.

## CHILD NUTRITION PROGRAMS

Amendment No. 4: Appropriates \$2,050,000 for state administrative expenses instead of \$4,100,000 as proposed by the Senate.

## GENERAL PROVISIONS

Amendment No. 5. Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which reads as follows:

## "GENERAL PROVISIONS

Section 610 under this head in the Agriculture and Related Agencies Appropriations Act, 1976, Public Law 94-122, is amended by striking "\$37,452,000" and substituting in lieu thereof "\$42,400,000" and by striking "\$9,363,000" and substituting in lieu thereof "\$10,650,000".

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The effect of the amendment is to increase the limitation of the Working Capital Fund in fiscal year 1976 by \$4,948,000 and by \$1,287,000 for the transition period.

The conferees direct the Department of Agriculture to justify obligations financed through the Working Capital Fund in future years on the same basis as requests for appropriated funds.

## RELATED AGENCIES

## COMMODITY FUTURES TRADING COMMISSION

Amendment No. 6: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which reads as follows:

## "RELATED AGENCIES

## COMMODITY FUTURES TRADING COMMISSION

The limitation of \$200,000 for employment under 5 U.S.C. 3109 under this head in the Agriculture and Related Agencies Appropriation Act, 1976, (Public Law 94-122) is increased to \$265,000."

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The effect of the amendment is to limit the amount available in fiscal year 1976 for the hire of consultants to \$265,000. The conferees are in agreement that the increase in the limitation on consultants is not an increase in the total authorized staff of the Commission.

## CHAPTER II

## DEPARTMENT OF DEFENSE

## LIQUIDATION OF OBLIGATIONS—ARMY

Amendment No. 7: The conferees agreed to delete the Senate language that would have provided for the transfer of \$165,000,000 in fiscal year 1975 and 1976 Army procurement appropriations for the liquidation of over-obligations in four procurement appropriations for the fiscal years 1971, 1972, and 1973. The conference agreement is without prejudice to those contractors with valid claims against the Government.

The Anti-Deficiency Act (R.S. 3679) (31 USC 665) requires a formal report to Congress in a timely manner setting forth the amount



of the deficiency, the official or officials responsible, the disciplinary action taken, and what steps have been taken to prevent a recurrence.

The Joint Explanatory Statement of the Committee of Conference on the fiscal year 1976 Defense Appropriations dated December 10, 1975, stated in part, "The conferees are greatly concerned about the Army's inability to maintain adequate records and controls over funds for which the Army has statutory accounting responsibility. It therefore directs that a complete and full report of all violations of the Anti-Deficiency Act be made as soon as possible and the corrective actions be taken to reestablish required records and controls. The Secretary of Defense is directed to monitor and assure that the corrective actions taken by the Army are adequate and timely."

The conferees are in agreement that the relief sought by the Army at this time, in the absence of the report required by law, would violate the spirit and intent of the Anti-Deficiency Act. In view of this violation, which may very well have criminal implications, and the admitted inadequate and faulty accounting and procurement management practices on the part of the Army, the conferees feel that relief should be withheld until a full review of this matter can be made by the Congress before funds are made available to restore those accounts that are in a deficiency status.

At the same time, the conferees are most sympathetic to those contractors who must suffer hardships while awaiting payment of valid claims against the Army. The conferees strongly urge, therefore, that the appropriate Army finance and contracting officers expeditiously take the necessary steps to validate those outstanding claims and so notify in writing the contractors involved. This certification would serve to formally validate in writing each contractor's claim, or portion thereof, and such certification can then be used by the contractor to obtain a loan or other financial relief in order to offset any cash flow problem he might incur as a direct result of the Army's over-obligation of certain prior year procurement appropriations.

The conferees further agreed to address this problem and to give it special attention in the second supplemental appropriation bill early next year if, in the meantime, the Army complies with the reporting procedures in accordance with the statutory requirements of the Anti-Deficiency Act.

### CHAPTER III

#### DISTRICT OF COLUMBIA

##### DISTRICT OF COLUMBIA FUNDS

Amendments 8, 9 and 10: Delete chapter number, headings, and appropriation of \$59,000 out of the general fund of the District of Columbia for "Settlement of claims and suits" proposed by the Senate.

### CHAPTER IV

Amendment No. 11: Changes chapter number.

#### DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Amendment No. 12: Inserts language to appropriate \$100,000,000 to the Special Risk Insurance Fund and \$42,500,000 to the General Insurance Fund as proposed by the Senate.

#### DEPARTMENT OF THE TREASURY

Amendment No. 13: Deletes the Independent Agency heading proposed by the Senate, but inserts the heading for the Department of the Treasury as proposed by the Senate.

Amendment No. 14: Appropriates \$2,300,000,000 for the New York City Seasonal Financing Fund as proposed by the Senate, with an amendment to change the citation in said amendment to Public Law 94-143.

The committee of conference agrees that operations of the New York City Seasonal Financing Fund will be the subject of thorough review by the Committees on Appropriations of the House of Representatives and the Senate in connection with consideration of necessary administrative expenses to operate the fund in fiscal year 1977. This review will take place following the initial peak requirements, estimated at \$1,275,000,000 in March of 1976.

The conferees have concurred in the full \$2,300,000 authorized with reluctance and only because agreements between New York City and its creditors are based on the anticipated provision of such amount by the Federal government. To make any reduction at this time could be harmful to the constructive efforts of New York City to resolve its current financial difficulties.

Amendment No. 15: Inserts language to appropriate \$1,000,000 for administrative expenses of the New York City Seasonal Financing Fund in fiscal year 1976 and \$315,000 in the transition period as proposed by the Senate, with an amendment to change the citation in said amendment to Public Law 94-143.

### CHAPTER V

Amendment No. 16: Changes chapter number.

#### DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

##### HEALTH SERVICES ADMINISTRATION

##### HEALTH SERVICES

Amendment No. 17: Appropriates \$437,013,000, instead of \$432,013,000, as proposed by the House, and \$440,763,000, as proposed by the Senate. The increase over the amount proposed by the House includes \$3,750,000 for the hypertension screening and treatment program, and \$1,250,000 for the migrant health program.

Amendment No. 18: Appropriates \$89,662,000 for the transition period, instead of \$87,517,000, as proposed by the House, and \$112,000,000, as proposed by the Senate. The increase over the amount proposed by the House will support 75 National Health Service Corps personnel, in addition to the 626 provided by the House bill.

##### CENTER FOR DISEASE CONTROL

##### PREVENTIVE HEALTH SERVICES

Amendment No. 19: Appropriates \$13,100,000 for rodent control, instead of \$10,410,000 as proposed by the House, and \$13,710,000, as proposed by the Senate.

## ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION

## ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH

Amendment No. 20: Appropriates \$56,500,000, instead of \$50,500,000, as proposed by the House, and \$64,500,000, as proposed by the Senate. The changes from the amounts proposed by the House include an increase of \$6,000,000 for initial operations of community mental health centers, an increase of \$1,000,000 for consultation and education, an increase of \$1,000,000 for rape prevention and control, and a decrease of \$2,000,000 for financial distress grants.

## HEALTH RESOURCES ADMINISTRATION

## HEALTH RESOURCES

Amendment No. 21: Appropriates \$85,000,000, instead of \$77,000,000 as proposed by the House, and \$89,000,000 as proposed by the Senate. The increase over the amount proposed by the House consists of \$1,000,000 for advanced nurse training, \$1,000,000 for the nurse practitioner program, in which special emphasis should be placed on care of the elderly, and \$6,000,000 for nursing student loans.

## NATIONAL INSTITUTE OF EDUCATION

Amendment No. 22: Deletes appropriation of \$3,250,000 proposed by the Senate.

The conferees have deleted this item without prejudice. The Director of the National Institute of Education is hereby instructed to submit a report on the Institute's plans with respect to educational satellite technology. The report should be submitted to the Committees on Appropriations prior to consideration of the Second Supplemental Appropriations bill. The report should set forth: the Institute's long-range plans in this area; a summary of past and future costs of the development and operation of the Applications Technology Satellite (ATS-6); and a detailed estimate of costs (long and short-range) associated with the Communications Technology Satellite.

## ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT

## HUMAN DEVELOPMENT

Amendment No. 23: Appropriates \$1,370,000 for the White House Conference on Handicapped Individuals, as proposed by the Senate, instead of \$2,955,000, as proposed by the House.

Amendment No. 24: Appropriates \$13,942,000 for the transition period, instead of \$13,793,000, as proposed by the House, and \$14,135,000, as proposed by the Senate.

## RELATED AGENCIES

## COMMUNITY SERVICES ADMINISTRATION

## COMMUNITY SERVICES PROGRAM

Amendment No. 25: Appropriates \$2,500,000, as proposed by the House, instead of \$2,000,000, as proposed by the Senate. The Conferees

are agreed that the entire amount is to be used for support of basic skills learning centers, as proposed by the House, rather than for additional assistance to Puerto Rico, as proposed by the Senate.

Amendment No. 26: Deletes language proposed by the Senate which would have extended the availability of funds appropriated in the Second Supplemental Appropriation Act, 1975.

## CHAPTER VI

## LEGISLATIVE BRANCH

Amendment No. 27: Changes chapter number.

## SENATE

Amendments Nos. 28 through 36: Reported in technical disagreement. Inasmuch as these amendments relate solely to the Senate and in accordance with long practice, under which each body determines its own housekeeping requirements, and the other concurs without intervention, the managers on the part of the House will offer motions to recede and concur in the Senate amendments Nos. 28 through 36.

Amendment No. 37: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate authorizing the Secretary of the Senate and the Clerk of the House, the latter with the approval of the Committee on House Administration, to promulgate rules and regulations for carrying out the provisions of law authorizing sending of checks to financial institutions on behalf of employees. This provision also exempts the Secretary of the Senate and the Clerk of the House from the requirement for reimbursement for a second or third check sent on behalf of a Senate or House employee.

Amendment No. 38: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate changing job titles of positions in the Senate Recording Studio.

Amendment No. 39: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate authorizing the same salaries now in effect for top Senate committee personnel for the staff of any joint committee having authority to originate legislation.

Amendment No. 40: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate authorizing the Sergeant at Arms of the Senate, subject to Senate approval, to lease, for use by the United States Senate and for such other purposes as the Senate may approve, all or any part of the property located at 400 North Capitol Street, Washington, District of Columbia, known as the "North Capitol Plaza Building."

Amendment No. 41: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate providing that the provisions of sections 491(c) and 491(d) of the Legislative Reorganization Act of 1970, as amended (2 U.S.C. 88b-1), shall not apply to the pay of pages of the Senate and House of Representatives during the period between

the recess or adjournment of the first session of the 94th Congress and the convening of the second session of the 94th Congress. The pay of Senate and House pages shall continue during such period of recess or adjournment.

Amendment No. 42: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate authorizing an increase from \$9,060 to \$9,063 in the gross annual maximum pay rate of Senate pages.

#### CONGRESSIONAL BUDGET OFFICE

Amendment No. 43: Appropriates \$4,736,340 for "Salaries and expenses" as proposed by the House instead of \$4,900,000 as proposed by the Senate.

The conferees believe the principal mission of the Congressional Budget Office should be to provide support for the implementation of the Congressional Budget Act of 1974, particularly to the Budget Committees in their work. Other members should also be able to receive information already prepared concerning the fiscal or budgetary impact of legislative proposals. In the legislative branch, debate over public policy must be conducted by elected officials. Neither the Congressional Budget Office, nor any of its employees, should initiate, or take positions, on individual policy recommendations. While the Congressional Budget Office must respond to inquiries about its operations, and about individual reports, its public information function should be strictly informational in nature, and not promote the Congressional Budget Office or take a position on any particular policy.

Amendment No. 44: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment to read as follows:

*Provided further*, That none of the funds in this bill shall be available for salaries or expenses of any employee of the Congressional Budget Office in excess of 193 staff employees: *Provided further*, That the Congressional Budget Office shall have the authority to contract without regard to section 5 of title 41 of the United States Code (section 3709 of the Revised Statutes, as amended).

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference action restores the limitation of 193 employees proposed by the House and stricken by the Senate, and inserts language emptying the Congressional Budget Office from the competitive bidding requirement of section 3709 of the Revised Statutes, as amended, as proposed by the Senate.

Amendment No. 45: Appropriates \$1,184,085 for the transition period as proposed by the House instead of \$1,600,000 as proposed by the Senate.

#### ARCHITECT OF THE CAPITOL CAPITOL BUILDING AND GROUNDS

##### CAPITOL BUILDINGS

Amendment No. 46: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating \$65,000 for "Capitol buildings" for relocation within the United States Capitol of statutes contributed by States to the National Statuary Hall Collection.

##### SENATE OFFICE BUILDING

Amendment No. 47: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating an additional \$696,000 for 1976, of which \$200,000 shall remain available until expended, and \$29,000 for the transition period.

##### ADMINISTRATIVE PROVISION

Amendment No. 48: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate to enable the Architect to raise the salary of the administrative assistant in the Office of the Architect of the Capitol.

##### LIBRARY OF CONGRESS

Amendment No. 49: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate inserting an administrative provision authorizing the Library of Congress to disburse the funds of the Congressional Budget Office as well as providing certain financial management support.

##### GOVERNMENT PRINTING OFFICE

Amendment No. 50: Appropriates an additional \$800,000 for 1976 and \$200,000 for the transition period for "Salaries and expenses, Office of Superintendent of Documents" instead of \$900,000 for 1976 and \$225,000 for the transition period as proposed by the House and stricken by the Senate.

The conferees have allowed \$800,000 to distribute consumer information. The conferees are agreed that centralized distribution of publications should be made by the Government Printing Office and that such distribution shall be effected by appropriations specifically approved in the Legislative Branch appropriations. Any other distributions shall be made by the Government Printing Office and that agency shall be reimbursed in full by the sponsoring agency or department.

## GENERAL ACCOUNTING OFFICE

Amendment No. 51: Appropriates an additional \$1,292,000 for "Salaries and expenses" as proposed by the Senate.

## GENERAL PROVISIONS

Amendment No. 52: Inserts language authorizing the Joint Committee on Congressional Operations to utilize foreign currencies when making official trips abroad.

## CHAPTER VII

Amendment No. 53: Changes chapter number.

## DEPARTMENT OF STATE

## INTERNATIONAL ORGANIZATIONS AND CONFERENCES

## CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Amendment No. 54: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides \$35,000,000 for the United States share of maintaining United Nations peacekeeping forces in the Middle East.

## AMERICAN CONSULATE, GOTHENBURG, SWEDEN

Amendment No. 55: Deletes proposal of the Senate to appropriate \$300,000 for the re-opening of a consulate in Gothenburg, Sweden. The Department of State has agreed to re-open the Consulate and has indicated that \$300,000 of resources presently available to the Department are to be utilized for that purpose.

## DEPARTMENT OF JUSTICE—LEGAL ACTIVITIES

## SALARIES AND EXPENSES, GENERAL LEGAL ACTIVITIES

Amendment No. 56: Appropriates \$200,000 instead of \$230,000 as proposed by the Senate.

## DEPARTMENT OF COMMERCE

## BUREAU OF THE CENSUS

## PERIODIC CENSUSES AND PROGRAMS

Amendment No. 57: Appropriates \$4,940,000 as proposed by the Senate.

## THE JUDICIARY

## COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

## SALARIES AND EXPENSES OF UNITED STATES MAGISTRATES

Amendment No. 58: Appropriates \$404,000 for fiscal year 1976 and \$151,000 for the transition period, as proposed by the Senate.

## RELATED AGENCIES

## JAPAN-UNITED STATES FRIENDSHIP COMMISSION

## JAPAN-UNITED STATES FRIENDSHIP TRUST FUND

Amendment No. 59: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate amended to read as follows:

## JAPAN-UNITED STATES FRIENDSHIP COMMISSION

## JAPAN-UNITED STATES FRIENDSHIP TRUST FUND

For the purpose of implementing the Japan-United States Friendship Act (Public Law 94-118), there is appropriated to the Japan-United States Friendship Trust Fund, to remain available until expended, \$18,000,000 of the total funds payable to the United States pursuant to the Agreement Between Japan and the United States of America concerning the Ryukyu Islands and the Daito Islands, signed at Washington and Tokyo, June 17, 1971. Funds appropriated under title I of Public Law 94-121 for United States-Japan Friendship Activities are transferred to the Japan-United States Friendship Trust Fund for the purpose of implementing the Japan-United States Friendship Act (Public Law 94-118) and are to remain available until expended.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

## CHAPTER VIII

Amendment No. 60: Changes chapter number.

## DEPARTMENT OF TRANSPORTATION

## URBAN MASS TRANSPORTATION ADMINISTRATION

Amendment No. 61: Appropriates \$300,000,000 for fiscal year 1976 and \$50,000,000 for the transition period for Urban Mass Transportation Fund (liquidation of contract authorization) as proposed by the Senate.

## CHAPTER IX

Amendment No. 62: Changes chapter number.

## DEPARTMENT OF THE TREASURY

## BUREAU OF ALCOHOL, TOBACCO, AND FIREARMS

Amendment No. 63: Appropriates \$5,500,000 for salaries and expenses for fiscal year 1976 instead of \$7,211,000 as proposed by the Senate and \$3,100,000 as proposed by the House.

The Conferees are agreed that these funds are to be used to conduct a test of the proposed Concentrated Urban Enforcement program (CUE) concept in three geographically separated cities.

The Conferees direct that Washington, D.C. be one of the three test cities. The Conferees further direct that the results of this test program be reported to the Congress not later than December 31, 1976.

Amendment No. 64: Appropriates \$1,375,000 for salaries and expenses for the transition period instead of \$1,825,000 as proposed by the Senate and \$980,000 as proposed by the House.

## BUREAU OF THE PUBLIC DEBT

## ADMINISTERING THE PUBLIC DEBT

Amendment No. 65: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate. This amendment increases the limitation on travel by \$100,000. No additional funding will be required.

## INTERNAL REVENUE SERVICE

Amendment No. 66: Deletes the appropriation for compliance for fiscal year 1976 and the transition period as proposed by the Senate.

## U.S. SECRET SERVICE

Amendments Nos. 67 and 68: Provide for the purchase of 329 motor vehicles as proposed by the Senate instead of 100 vehicles as proposed by the House.

Amendment No. 69: Appropriates \$10,500,000 for salaries and expenses for fiscal year 1976 as proposed by the Senate instead of \$3,000,000 as proposed by the House.

Amendment No. 70: Appropriates \$2,500,000 for salaries and expenses for the transition period as proposed by the Senate instead of \$500,000 as proposed by the House.

## EXECUTIVE OFFICE OF THE PRESIDENT

Amendment No. 71: Inserts center heading.

## DOMESTIC COUNCIL

Amendment No. 72: Appropriates \$300,000 for salaries and expenses for fiscal year 1976 and \$75,000 for the transition period as proposed by the Senate.

## OFFICE OF MANAGEMENT AND BUDGET

Amendment No. 73: Provides \$500,000 for salaries and expenses for fiscal year 1976 and \$120,000 for the transition period to be derived by transfer from the appropriation "Federal Supply Service, operating expenses" in the General Services Administration as proposed by the Senate. The conferees, in providing funding and manpower to OMB to support the transfer of certain government-wide management and financial policy functions from the General Services Administration, are emphasizing the sense of the Congress that these policy activities should be continued. Representatives of state and local governments have demonstrated a need for continuation of these activities which are designed to simplify and provide improved government-wide guidance and coordination of federal assistance programs. Further, these actions are not intended to negate the authority of the Administrator for Federal Procurement Policy, OMB, to effect non-policy delegations to the General Services Administration, pursuant to Section 12, Public Law 93-400.

The conferees are agreed that 25 personnel will be transferred from the Office of Federal Management Policy (GSA) to the Office of Management and Budget with these functions. The personnel and funds transferred from the General Services Administration are not to be used for other activities of the Office of Management and Budget.

## INDEPENDENT AGENCIES

## COMMISSION ON FEDERAL PAPERWORK

Amendment No. 74: Deletes language proposed by the House allowing funds to remain available until expended.

Amendment No. 75: Appropriates \$2,000,000 to remain available until expended for salaries and expenses for the transition period as proposed by the House instead of \$1,000,000 as proposed by the Senate.

## GENERAL SERVICES ADMINISTRATION

## REFUNDS UNDER RENEGOTIATION ACT

Amendment No. 76: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating \$1,000,000 for refunds under the Renegotiation Act. This appropriation would provide funds for the General Services Administration to make rebate and refund payments to World War II contractors as authorized by the Renegotiation Act.

## TEMPORARY STUDY COMMISSIONS

## NATIONAL COMMISSION ON SUPPLIES AND SHORTAGES

Amendment No. 77: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate. This amendment appropriates \$622,500 for salaries and expenses for fiscal year 1976 and \$295,000 for the transition period to enable the Commission to report on the

possible need for institutional adjustments for the Government in order to deal with future materials shortages.

This amendment also makes available until October 1, 1976 funds appropriated under the Supplemental Appropriations Act, 1975.

## CHAPTER X

### CLAIMS AND JUDGMENTS

Amendment No. 78: Changes chapter number.

Amendment No. 79: Adds "and Senate Document Numbered 94-133, Ninety-fourth Congress" and appropriates \$43,472,009 as proposed by the Senate instead of \$24,946,893 as proposed by the House.

## CHAPTER XI

### ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

Amendment No. 80: Deletes language proposed by the Senate which appropriated \$6,900,000 for Energy Research and Development Administration, operating expenses, for fuel cell research.

## TITLE II

### GENERAL PROVISIONS

Amendment No. 81: Section 204—The Senate inserted language which provides that none of the funds in this or any other Act can be used for the operation or dismantlement of the Missile Site Radar at Grand Forks, North Dakota until July 1, 1976. The House had no similar language. The Senate receded.

Amendment No. 82: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which follows:

SEC. 205. (a) It is the sense of the Congress that the President, through the Director of the Office of Management and Budget, shall take immediate steps to restrain the inflationary impact of Federal expenditures and to conserve the use of energy by ordering a reduction of Federal travel expenditures not to exceed 10 percent.

(b) These steps shall include such provisions as are necessary to insure that such reductions are allocated so as not to disrupt the provision of vital governmental services or the organized troop movement of military personnel.

(c) The President is requested to submit to Congress, within 30 days of adoption of this section by the Senate and the House of Representatives a report outlining his actions.

The conferees are in agreement with the general intent of this amendment but point out that it should apply to the remaining period of this fiscal year compared to the comparable period of the preceding year. The conferees also note that the increase in per diem costs will make it difficult to accomplish a 10 percent reduction in actual travel costs but are hopeful that this resolution will cause a reduction in the actual amount of travel.

### CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1976 and the transition period recommended by the committee of con-

ference, with comparisons to the 1976 budget estimates, and the House and Senate bills for 1976 follows:

Budget estimates of new (obligational) authority (as amended), fiscal year 1976	\$11,303,560,377 <sup>1</sup>
Transition period	904,409,360 <sup>1</sup>
House bill, fiscal year 1976	7,820,306,201
Transition period	127,654,795
Senate bill, fiscal year 1976	10,334,347,777
Transition period	156,010,610
Conference agreement	10,298,883,117
Transition period	133,813,695
Conference agreement compared with:	
Budget estimates of new (obligational) authority (as amended), fiscal year 1976	-1,004,677,260
Transition period	-770,595,665
House bill, fiscal year 1976	+2,478,576,916
Transition period	+6,158,900
Senate bill, fiscal year 1976	-35,464,660
Transition period	-22,196,915

<sup>1</sup> Includes \$2,375,333,516 in budget estimates for fiscal year 1976 and \$2,644,900 for the transition period not considered by the House.

GEORGE MAHON,  
 JAMIE L. WHITTEN,  
 EDWARD P. BOLAND,  
 DANIEL J. FLOOD,  
 TOM STEED,  
 JOHN M. SLACK,  
 JOHN J. MCFALL,  
 SIDNEY R. YATES,  
 BOB CASEY,  
 E. A. CEDERBERG,  
 ROBERT H. MICHEL (with violent exception to amendment No. 14),  
 JACK EDWARDS (except as to amendment No. 14),  
 LAWRENCE COUGHLIN,  
*Managers on the Part of the House.*  
 JOHN L. MCCLELLAN,  
 WARREN G. MAGNUSON,  
 JOHN O. PASTORE,  
 GALE W. MCGEE,  
 WILLIAM PROXMIRE,  
 JOSEPH M. MONTOYA,  
 BIRCH BAYH,  
 LAWTON CHILES,  
 ROMAN L. HRUSKA,  
 CLIFFORD P. CASE,  
 HIRAM L. FONG,  
 EDWARD W. BROOKE,  
 TED STEVENS,  
 CHARLES McC. MATHIAS, Jr.,  
 RICHARD S. SCHWEIKER,  
*Managers on the Part of the Senate.*

# Calendar No. 495

94TH CONGRESS }  
*1st Session*

SENATE

} REPORT  
No. 94-511

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## SUPPLEMENTAL APPROPRIATIONS BILL, 1976

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DECEMBER 5 (legislative day, DECEMBER 2), 1975.—Ordered to be printed

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Mr. McCLELLAN, from the Committee on Appropriations,  
submitted the following

### REPORT

[To accompany H.R. 10647]

The Committee on Appropriations, to which was referred the bill (H.R. 10647) making supplemental appropriations for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended.



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## GRAND TOTAL OF THE BILL

For fiscal year 1976, the bill provides new budget (obligational) authority of \$10,314,397,777. This is an increase of \$1,311,837,400 over the budget estimate and \$2,494,091,576 over the House bill.

For the transition period, the bill provides \$169,720,610. This is \$734,373,750 less than the budget estimate and \$43,065,815 more than the House bill.

The bill also includes \$300,000 for fiscal year 1974 by way of reappropriation. This is the same as the budget estimate and the House bill. The sum of \$350,000 is provided for fiscal year 1975, the same as the budget estimate. This amount was not considered in the House bill.

The House bill was based on the following documents:

H. Doc. 94-22 (February 3, 1975), S. Doc. 94-82 (July 18, 1975), S. Doc. 94-91 (July 25, 1975), S. Doc. 94-94 (July 28, 1975), H. Doc. 94-235 (September 3, 1975), H. Doc. 94-243 (September 8, 1975), H. Doc. 94-244 (September 8, 1975), H. Doc. 94-245 (September 8, 1975), H. Doc. 94-263 (September 30, 1975), H. Doc. 94-264 (September 30, 1975), H. Doc. 94-265 (September 30, 1975), H. Doc. 94-276 (October 7, 1975), H. Doc. 94-277 (October 7, 1975), H. Doc. 94-279 (October 8, 1975), H. Doc. 94-286 (October 22, 1975), H. Doc. 94-288 (October 28, 1975), H. Doc. 94-291 (October 30, 1975), and S. Doc. 94-116 (October 30, 1975), H. Doc. 94-297 (Nov. 6, 1975), and H. Doc. 94-308 (Nov. 13, 1975).

In addition to the foregoing, the Senate Committee considered the budget estimates set forth in the following documents, which were not considered by the House: Sen. Doc. 94-115 (October 30, 1975), Sen. Doc. 94-119 (November 6, 1975), Sen. Doc. 94-124 (November 12, 1975), Sen. Doc. 94-125 (Nov. 12, 1975), Sen. Doc. 94-128 (November 13, 1975), Sen. Doc. 94-129 (November 14, 1975), Sen.

Doc. 94-131 (November 19, 1975), Sen. Doc. 94-132 (November 19, 1975), Sen. Doc. 94-133 (Dec. 1, 1975), Sen. Doc. 94-134 (Dec. 1, 1975), Sen. Doc. 94-136 (Dec. 1, 1975), and H. Doc. 94-296.

The Senate also considered estimates totaling \$3,284,900 for Senate items in the Legislative Branch Chapter which, by custom, have been omitted from the House bill.

## SUMMARY OF BILL

The Supplemental Appropriations Act for fiscal year 1976 and for the period ending September 30, 1976, provides authority and funds in Title I for general programs supplemental appropriations. Title II includes several recommended general provisions.

## HOUSE ACTION

The House considered budget estimates totaling \$8,928,226,861 and the total amount of the bill passed by the House is \$7,820,306,201 in new budget (obligational) authority. This is a decrease of \$1,107,920,660 from the estimates considered by the House.

## BILL HIGHLIGHTS

The House report set forth the following major items that were included in the House bill:

- \$1,750,000,000 for the Food Stamp program.
- \$5,000,000,000 for advances to the unemployment trust fund.
- \$364,100,000 for grants to States for unemployment insurance and employment services.
- \$97,100,000 for benefit payments under the Federal Employee's Compensation Act.
- \$432,000,000 for the Health Services Administration.
- \$50,500,000 for mental health programs.
- \$77,000,000 for nurse training programs of the Health Resources Administration.
- \$37,125,000 for the Developmental Disabilities Services and Facilities Construction Act.
- \$245,537,000 for facilities and equipment for the Federal Aviation Administration.
- \$21,702,000 for watershed and flood prevention operations.

## FISCAL YEAR 1976

Amount of estimates considered by House.....	\$8,928,226,861
Amount of bill as passed by House.....	7,820,306,201
Amount of increase recommended by Senate committee (net)---	2,494,091,576
Amount of bill as reported by Senate committee.....	10,314,397,777
Amount of estimates considered by Senate committee.....	9,002,560,377
The bill as reported to the Senate—Over the estimates.....	1,311,837,400

## FISCAL YEAR 1975

Amount of estimates considered by House.....	
Amount of bill as passed by House.....	
Amount of increase recommended by Senate committee (net)---	\$350,000
Amount of bill as reported by Senate committee.....	350,000
Amount of estimates considered by Senate committee.....	350,000
The bill as reported to the Senate—Over the estimates.....	



## FISCAL YEAR 1974

Amount of estimates considered by House.....	\$300,000
Amount of bill as passed by House.....	300,000
Amount of increase recommended by Senate committee (net).....	-----
Amount of bill as reported by Senate committee.....	300,000
Amount of estimates considered by Senate committee.....	300,000
The bill as reported to the Senate—Over the estimates.....	-----

## TRANSITION PERIOD

Amount of estimates considered by House.....	\$901,784,460
Amount of bill as passed by House.....	127,654,795
Amount of increase recommended by Senate committee (net).....	42,065,815
Amount of bill as reported by Senate committee.....	169,720,610
Amount of estimates considered by Senate committee.....	904,094,360
The bill as reported to the Senate—Under the estimates.....	784,373,750

In addition to the foregoing, the Senate Committee has recommended the following major increases:

Urban Mass Transportation Fund:	
Fiscal year 1976.....	\$300,000,000
Transition period.....	50,000,000
Housing and Urban Development:	
Special Risk Insurance Fund and General Insurance Fund.....	142,500,000
New York City seasonal financing fund.....	2,300,000,000
Special milk program.....	60,000,000

## REDUCTION FROM BUDGET ESTIMATE

The major reduction from the budget estimates is reflected in the Food Stamp program, which was reduced by \$1,387,095,000 for fiscal 1976. Under present circumstances the amount recommended herein should be sufficient for the Department to maintain this program through fiscal 1976. The Committee anticipates that some significant administrative and legislative changes will be made in this program in the near future and this item will have to be reviewed next year to consider the effect of any such modifications. In any event it is anticipated that additional funds will have to be considered to fund the program through the transition period.

## STATUS OF APPROPRIATIONS BILLS

This supplemental bill will be one of the last appropriations bills the Senate will address during the first session of the 94th Congress. This session has been one of the busiest in recent years for the Committee on Appropriations, in that the Committee has reported, to date, on 13 appropriations bills for fiscal year 1976, 7 appropriations bills for fiscal year 1975, 4 rescission bills, and numerous deferral resolutions.

## TABULAR SUMMARY

Details with respect to each of the recommended items can be found in the request documents, and in the narrative included in each chapter and in the tabulations at the conclusion of each chapter of this report. A summary tabulation follows:

## COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

## SUMMARY

Report page No.	Chapter No.	Budget estimates	House bill	Senate committee recommendations	Committee compared with—	
					Budget	House
	I Department of Agriculture:	\$3,137,095,000	\$1,771,702,000	\$1,831,782,000	-\$1,305,313,000	+\$60,080,000
	Fiscal year 1976.....	788,883,000	(.....)	(600,000,000)	-788,883,000	(+500,000,000)
	Transition period.....	(.....)	(.....)	(10,076,000)	(+10,076,000)	(+10,076,000)
	Insured loans.....	(.....)	(.....)	(2,573,000)	(+2,573,000)	(+2,573,000)
	Increase in limitation.....	(.....)	(.....)	(.....)	(.....)	(.....)
	Transition period.....	(.....)	(.....)	(.....)	(.....)	(.....)
	II Defense.....	1 (69,000)	(.....)	(69,000)	(.....)	(+69,000)
	(Language only)					
	III District of Columbia:					
	District of Columbia Funds.....					
	IV HUD—Independent Agencies:					
	Fiscal year 1976.....			2,301,000,000	+2,301,000,000	+2,301,000,000
	Transition period.....			315,000	+315,000	+315,000
	Restoration of losses.....	1 (463,672,000)	(.....)	(142,600,000)	(-321,172,000)	(+142,500,000)
	V Labor, and Health, Education, and Welfare:					
	Fiscal year 1976.....	5,433,207,000	5,717,055,000	5,752,270,000	+319,063,000	+36,215,000
	Transition period.....	90,550,000	115,756,000	154,291,000	+63,741,000	+38,535,000
	Trust fund transfers.....	(364,100,000)	(364,100,000)	(364,100,000)	(.....)	(.....)

See footnotes at end of table.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL—Continued**

**SUMMARY**

Report page No.	Chapter No.	Budget estimates	House bill	Senate committee recommendations	Committee compared with—	
					Budget	House
	<b>VI Legislative:</b>					
	Fiscal year 1974.....	\$300,000	\$300,000	\$300,000		
	Fiscal year 1975.....	350,000		350,000		+350,000
	Fiscal year 1976.....	50,026,868	39,823,308	44,987,268	-\$5,039,600	+5,163,960
	Transition period.....	12,465,360	5,667,795	7,517,610	-4,947,750	+1,849,815
	<b>VII State, Justice, Commerce and Judiciary:</b>					
	Fiscal year 1976.....	<sup>1</sup> 54,662,000	6,537,000	71,111,000	+16,449,000	+64,574,000
	Transition period.....	1,975,000	1,612,000	1,763,000	-212,000	+151,000
	<b>VIII Transportation:</b>					
	Fiscal year 1976.....	250,000,000	245,537,000	245,537,000	-4,463,000	
	<i>Liquidation of contract authorization:</i>					
	Fiscal year 1976.....	<sup>4</sup> (350,000,000)	(50,000,000)	(350,000,000)	(.....)	(+300,000,000)
	Transition period.....	(83,000,000)	(43,000,000)	(83,000,000)	(.....)	(+50,000,000)
	<b>IX Treasury, Postal Service, and General Government:</b>					
	Fiscal year 1976.....	<sup>5</sup> 34,097,500	14,705,000	24,238,500	-9,850,000	+9,533,500
	Transition period.....	10,221,000	4,619,000	5,834,000	-4,387,000	+1,215,000

	<i>Transfer from salaries and expenses:</i>					
	Fiscal year 1976.....	<sup>6</sup> (554,000)	(.....)	(554,000)	(.....)	(+554,000)
	Transition period.....	(131,000)	(.....)	(131,000)	(.....)	(+131,000)
X	Claims and judgments: Fiscal year 1976.....	<sup>7</sup> 43,472,009	24,046,893	43,472,009		+18,525,116
	<b>Totals:</b>					
	Fiscal year 1974.....	300,000	300,000	300,000		
	Fiscal year 1975.....	350,000		350,000		+350,000
	Fiscal year 1976.....	9,002,560,377	7,820,306,201	10,314,397,777	+1,311,837,400	+2,494,091,576
	Transition period.....	904,094,360	127,654,795	169,720,610	-734,373,750	+42,065,815
	Insured loans.....	(.....)	(.....)	(500,000,000)	(+500,000,000)	(+500,000,000)
	Increase in limitations.....	(.....)	(.....)	(10,076,000)	(+10,076,000)	(+10,076,000)
	Transition period.....	(.....)	(.....)	(2,573,000)	(+2,573,000)	(+2,573,000)
	Restoration of losses.....	(463,672,000)	(.....)	(142,500,000)	(-321,172,000)	(+142,500,000)
	Trust fund transfers.....	(364,100,000)	(364,100,000)	(364,100,000)	(.....)	(.....)
	<i>Liquidation of contract authorization:</i>					
	Fiscal year 1976.....	(350,000,000)	(50,000,000)	(350,000,000)	(.....)	(+300,000,000)
	Transition period.....	(83,000,000)	(43,000,000)	(83,000,000)	(.....)	(+50,000,000)
	<i>Transfer from salaries and expenses:</i>					
	Fiscal year 1976.....	(554,000)	(.....)	(554,000)	(.....)	(+554,000)
	Transition period.....	(131,000)	(.....)	(131,000)	(.....)	(+131,000)

<sup>1</sup> H. Doc. 94-296—Not considered by House. This was included in fiscal year 1976 budget estimate but since it is anticipated that regular annual bill will not be enacted this session the funds have been advanced to this supplemental.

<sup>2</sup> Estimate included in S. Doc. 94-115 and not considered by House.

<sup>3</sup> Includes \$46,940,000 in S. Docs. 94-1, -132, —, and —, not considered by House.

<sup>4</sup> Includes \$300,000,000 in S. Doc. 94-119 not considered by House.

<sup>5</sup> Includes \$1,000,000 requested in S. Doc. 94-124, Nov. 12, 1975, not considered by House; also includes \$622,500 for fiscal 1976 and \$295,000 for transition period requested for the National Commission on Supplies and Shortages. Request contained in Sen. Doc. 94-136, and was not considered by either the House or the Senate.

<sup>6</sup> Transfer in Sen. Doc. 94-125 and not considered by House.

<sup>7</sup> Includes \$18,525,116 in S. Doc. 94-133, not considered by House.

CHAPTER I  
DEPARTMENT OF AGRICULTURE  
PRODUCTION, PROCESSING AND MARKETING  
AGRICULTURAL RESEARCH SERVICE  
NATIONAL ARBORETUM

The Committee considered a proposal to add \$6 million for land acquisition and site preparation at the Agricultural Research Service's National Arboretum.

It is the Committee's understanding that land formerly in heavy industrial use has become available for much-needed expansion of the Arboretum and would greatly improve access to the popular location, as well as allow the development of comprehensive educational, training and recreational facilities.

The Committee recognizes that due to the location of the Arboretum in heavily urban Northwest Washington, D.C., land available for expansion is severely limited and that the current opportunity to obtain this parcel, which ideally meets the Arboretum's needs, may never be duplicated in the foreseeable future. Additionally, renewed industrial use of this abutting property may be incompatible with, and detract from, the natural setting of the Arboretum.

Unfortunately, the Committee has not had the opportunity to fully examine this issue and the particular details relevant to this proposed acquisition and development and has consequently deferred this item without prejudice.

The Committee, however, directs the Department to fully review this matter and to make recommendations to the Appropriations Committees of the House of Representatives and the Senate.

RURAL DEVELOPMENT AND PROTECTION  
FARMERS HOME ADMINISTRATION  
RURAL HOUSING INSURANCE FUND  
INSURED LOANS

<i>Insured loan authorization to date</i> .....	(\$2,696,000,000)
<i>Supplemental estimate</i> .....	(.....)
<i>House allowance</i> .....	(.....)
<i>Committee recommendation</i> .....	(500,000,000)

The Committee recommends an additional \$500 million for insured rural housing loan authority in the Rural Housing Insurance Fund of the Farmers Home Administration.

(8)

The Department has experienced a tremendous increase on demand for this housing credit assistance. It is anticipated that at current demand levels, this fund could be exhausted well before the end of the current fiscal year although a significant increase was earlier approved in the regular fiscal year appropriations bill.

The Committee, however, remains very concerned with the heavy administrative burden on the Department to properly service these and other loans and grant authorities under its jurisdiction. These include an expansion of the Farmers Home Administration jurisdiction into communities of up to 20,000 in population, implementation of a rural rental supplement program, increases for the traditional agricultural credit loan programs and the numerous rural development programs.

The Committee therefore directs the Department to conduct a full evaluation of credit needs in rural America and its administrative capabilities. This report shall be submitted to the Appropriations Committees of the House and the Senate not later than February 1, 1976.

The Committee is also concerned with the aggregate budgetary impact of the recommended increase in these insured loan authority. While this action does not directly affect outlays of budget (obligational) authority during the current fiscal year, interest subsidy payments and other losses incurred as a result of the program will require substantial appropriations and subsequent outlays over the life of the loans.

Representations were made to the Committee, however, that this increase in loan authority would not cause outlays in excess of Congressionally adopted budgetary ceilings and that the Senate Budget Committee was in concurrence with this interpretation.

RURAL ELECTRIFICATION ADMINISTRATION

The Committee is aware of a proposal to move the headquarters of the Rural Electrification Administration from the Department of Agriculture buildings to a suburban location.

Such a move has serious policy implications, as well as cost factors that have not been explored by the Committee. The Department is directed not to proceed with such a move until specifically approved by the Appropriations Committees of both the House and the Senate.

CONSERVATION

SOIL CONSERVATION SERVICE

WATERSHED AND FLOOD PREVENTION OPERATIONS

SEC. 216 PROJECTS

Appropriations to date.....	\$26,577,000
Supplemental estimate.....	(.....)
House allowance.....	21,702,000
Committee recommendation.....	21,782,000

The Committee has recommended \$21,782,000 for Watershed and Flood Prevention Operations of the Soil Conservation Service. This amount is to provide emergency measures as provided by

Section 216 of the Flood Control Act of 1950. This is \$80,000 more than provided by the House and this additional amount is to provide for emergency measures in Waterbury, Conn., the data for which were inadvertently omitted from the original data submitted to the House in support of this appropriation.

In making this recommendation, however, the Committee expresses some reservation concerning the adequacy of the information describing the conditions on which these appropriations are based. The Committee understands that this information was prepared by field personnel of the Soil Conservation Service, and has not been reviewed at the departmental level within the Department of Agriculture or by the Office of Management and Budget.

The Committee notes that the basic legislation authorizes the Secretary to undertake these emergency measures at his discretion. The Committee recognizes that timing is an extremely important element in the type of emergencies contemplated under the Section 216 program and has included funds in this bill so that urgently needed corrective measures will not be unduly delayed. The Committee, however, expects that these funds will not be released for obligation until such time as the projects involved have been reviewed and approved at the departmental level.

The Committee is concerned with the ability of the Department to adequately and effectively respond to emergency soil erosion and flood situations resulting from natural disasters.

Section 216 of the Flood Control Act of 1950 provides authority for the Secretary of Agriculture to utilize up to \$300,000 for emergency measures. However, as amply demonstrated in this bill and in prior legislation, funds far in excess of this limitation have been required.

Additionally, portions of the funds made available in appropriations acts to the Soil Conservation Service are transferred to the Forest Service for work on forest lands. Other agencies have overlapping jurisdiction on certain areas damaged by natural disasters. These include the Corps of Engineers and the Federal Disaster Assistance Administration. The Agricultural Stabilization and Conservation Service also provides cost share assistance, through the Emergency Conservation Measures Program and the Agricultural Conservation Program, which can be used for work on disaster damage.

This array of programs, coupled with the necessity to provide specific appropriations for Section 216 work which exceeds \$300,000 in a fiscal year, could lead to inconsistent levels of assistance to different areas.

As is indicated above, the recommendation herein exceeds the statutory authorization for this program.

Furthermore, since the Soil Conservation Service does not maintain significant budgetary resources to meet urgent needs following natural disasters, damage in watersheds may increase in severity while awaiting specific funding.

The Committee therefore directs the Department to study this matter and to report to the appropriate Committees of Congress with respect to the coordination of disaster assistance programs in watershed areas, and to make recommendations on how such assistance can be more expeditiously and effectively provided.

The following table indicates a state-by-state breakdown of the amount recommended herein:

Alabama.....	\$748,000
Arkansas.....	67,000
Connecticut.....	987,000
Kentucky.....	239,000
Montana.....	7,763,000
New Mexico.....	104,000
New York.....	4,621,000
Oregon.....	558,000
Pennsylvania.....	3,000,000
Tennessee.....	2,430,000
Washington.....	106,000
Wisconsin.....	1,159,000
Total.....	21,732,000

#### DOMESTIC FOOD PROGRAMS

##### FOOD AND NUTRITION SERVICE

##### FOOD STAMP PROGRAM

Appropriations to date.....	\$3,453,000,000
Supplemental estimate.....	3,137,095,000
House allowance.....	1,750,000,000
Committee recommendation.....	1,750,000,000

The Committee recommends \$1,750,000,000 for the Food Stamp Program, the same as the House and \$1,387,095,000 below the budget estimate.

The House reduced the budget estimate for this program through the end of fiscal 1976, after the Department testified that changing economic conditions had reduced the estimated number of participants for the year.

The Committee agrees with that assessment, but realizes that some shortage may arise during the transition period. It is extremely difficult to predict with any great accuracy what this program will require, nine months in advance.

Inflation, unemployment and other economic factors have a direct impact on the level of this program. In addition, legislation has been proposed which, if enacted, could significantly change this program.

With that in mind, the Committee feels the additional amount recommended will provide sufficient funds for the balance of the current fiscal year. In all probability, additional funds for the transition period will have to be considered in a later supplemental. By that time, however, the Committee expects to have new legislation and new administrative procedures, under which need can be more accurately assessed.

Under current regulations, one licensed vehicle, and additional vehicles needed for work, are not counted as assets of participants' households. The Committee understands that regulations are currently being developed that would change the number of vehicles exempted from the resources test of the program.

The Committee directs the Department to consider the feasibility of limiting the value of the first car, which is not now counted as an asset, during any revision of the Food Stamp Program's regulations.

## SPECIAL MILK PROGRAM

Appropriations to date.....	\$84, 000, 000
Supplemental estimate.....	
House allowance.....	
Committee recommendation.....	60, 000, 000

The Committee has added \$60,000,000 to the bill for the Special Milk Program. This item was not considered by the House and there was no budget estimate. Departmental testimony indicated that this program will require funding before another supplemental appropriation could be considered.

This amount will be sufficient to carry the program through the end of fiscal year 1976.

## RELATED AGENCIES

## COMMODITY FUTURES TRADING COMMISSION

## 5 U.S.C. 3109 LIMITATION

Limitation to date.....	(\$200, 000)
Supplemental request.....	(.....)
House allowance.....	(.....)
Committee recommendation.....	( 200, 000)

The Commodity Futures Trading Commission, a new Federal agency, has encountered difficulty in meeting the limitation of \$200,000 on the use of consultants under 5 U.S.C. 3109.

Personnel considerations are difficult to estimate when an agency begins functioning in mid-year. The Committee is aware of this problem and has increased the limitation on the use of such consultants, to a new limit of \$400,000.

This change does not increase the funding available to the CFTC.

## SPACE AND FURNISHINGS FUNDS

During the Senate appropriations hearings, cognizance was taken of the probability that, since CFTC was not established until late April of 1975, funds transferred from the Department of Agriculture for use by CFTC for new space and furnishings might not be obligated before the close of fiscal 1975. This money was not fully obligated in fiscal 1975, and \$1,490,000 was turned back to Treasury by CFTC as an unobligated balance.

CFTC has now advised that they have signed a lease for permanent headquarters (2033 K Street, N.W.) at favorable terms, but will not be able to meet all originally projected operating costs and the required interior construction, furniture and equipment start-up costs for the headquarters. The anticipated need for a supplemental appropriation of approximately \$500,000 was brought to the Committee's attention, but too late to be acted upon in this bill.

CFTC indicated that, because of the lease arrangements, it must proceed with its headquarters plans, but will reduce some of its other planned expenditures, including a somewhat slower pattern of new hiring.

The Committee will consider the need for additional funds in a subsequent supplemental.

## GENERAL PROVISIONS

## WORKING CAPITAL FUND

The Agriculture and Related Agencies Appropriation Act, 1976, includes a limitation on the Department's Working Capital Fund of \$37,452,000 for fiscal year 1976 and \$9,363,000 for the transition period. We have discussed this limitation with departmental officials and have been informed that the limitation can be met only by reducing or curtailing services to agencies in such critical areas as training, central supplies, computer and accounting services. Therefore, we are amending the 1976 Act to increase the limitation from \$37,452,000 for fiscal year 1976 to \$47,328,000, and for the transition period from \$9,363,000 to \$11,936,000. The limitation provided for 1976 is still more than \$7 million less than the amount estimated by the Department for fiscal year 1976. The Committee expects the Department to justify obligations financed through the Working Capital Fund in future years on the same basis as requested for appropriated funds.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

**TITLE I—GENERAL SUPPLEMENTALS**

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendations	Committee compared with—	
					Budget	House
	<b>CHAPTER I</b>					
	<b>DEPARTMENT OF AGRICULTURE</b>					
	FARMERS HOME ADMINISTRATION					
	RURAL HOUSING INSURANCE FUND					
	<i>Insured loans</i> .....	(.....)	(.....)	(\$600,000,000)	(+\$600,000,000)	(+\$600,000,000)
	SOIL CONSERVATION SERVICE					
	Watershed and flood prevention operations, sec. 216		\$21,702,000	\$21,782,000	+\$21,782,000	+\$80,000
	FOOD AND NUTRITION SERVICE					
S. Doc. 94-94	Food stamp program.....	\$8,187,095,000	1,750,000,000	1,750,000,000	-1,887,095,000	
	Transition period.....	788,883,000			-788,883,000	
	Special milk program.....			60,000,000	+60,000,000	+60,000,000
	<b>GENERAL PROVISIONS</b>					
	WORKING CAPITAL FUND					
	<i>Increase in limitation</i> .....	(.....)	(.....)	(9,876,000)	(+9,876,000)	(+9,876,000)
	<i>Transition period</i> .....	(.....)	(.....)	(9,873,000)	(+9,873,000)	(+9,873,000)
	<b>RELATED AGENCIES</b>					
	COMMODITY FUTURES TRADING COMMISSION					
	<i>Increase in 5 U.S.C. 3109 limitation</i> .....	(.....)	(.....)	(800,000)	(+800,000)	(+800,000)
	Total, chapter I:					
	New budget (obligational) authority.....	3,187,095,000	1,771,702,000	1,831,782,000	-1,305,313,000	+60,065,000
	Transition period.....	788,883,000			-788,883,000	

**CHAPTER II**

**DEPARTMENT OF DEFENSE**

**LIQUIDATION OF OBLIGATIONS—ARMY**

Deficiencies have been discovered in Army fiscal year 1973 and prior year procurement accounts. Four accounts are in an overobligated and overexpended condition as a result of accounting errors and loss of records at field activities of the Army Materiel Command. Extensive audits and corrective actions have been underway for the last 16 months. Audit has now identified the potential overexpenditure at approximately \$165 million and placed all four accounts in an overexpended cash position.

Existing law prohibits payments of obligations financed by these accounts. Approximately nine hundred contractors and suppliers are currently performing or awaiting payment on 1200 contracts financed by these accounts.

The Army intends to meet its obligations to its materiel suppliers whose contracts are financed by these deficient appropriations by transfer of funds from other Army appropriations. These are valid obligations owed by the government to contractors who performed in good faith. Failure to pay these obligations will result in claims against the government, including interest charges. The provision as recommended by the Committee will enable prompt payment to contractors and avoid litigation and increased costs to the government.

The recommended provision establishes a special appropriations account which will give relief to the contractors, not the Army. Funds must come from current Army appropriations. Audit will continue until final resolution of the deficiencies, after which formal reports will be made to the Congress giving facts, circumstances, and names of responsible individuals, along with corrective and disciplinary actions taken.

The Committee directs that the Department of the Army inform the Committees on Appropriations prior to the transfer of funds from another appropriation account to the "Liquidation of Obligations—Army" account. Notification will include the amounts, source of funds to be transferred, and effect on programs.

**COMPLIANCE WITH PARAGRAPH 8, RULE XVI, STANDING RULES OF THE SENATE**

In the opinion of the Committee, the recommended provision is legislative in nature and not in order under the provision of Rule XVI of the Standing Rules of the Senate.

## GEOGRAPHIC AREA IMPACT—SUMMARY

State	Unliquidated obligations (thousands)	Number of contractors	State	Unliquidated obligations (thousands)	Number of contractors
Alaska			New Hampshire	\$35.5	1
Alabama	\$734.9	6	New Jersey	15,198.8	26
Arizona	329.1	4	New Mexico	1.0	1
Arkansas	715.7	2	New York	23,007.5	51
California	17,192.8	65	North Carolina	4,421.5	1
Colorado	25.0	1	North Dakota		
Connecticut	4,120.8	17	Ohio	3,383.7	15
Delaware	543.0	6	Oklahoma	146.2	4
District of Columbia	323.5	3	Oregon	.1	1
Florida	3,704.5	13	Pennsylvania	9,473.8	40
Georgia			Puerto Rico		
Guam			Rhode Island		
Hawaii			South Carolina	5.6	1
Idaho			South Dakota	512.2	4
Illinois	7,788.0	20	Tennessee	2,694.9	6
Indiana	7,187.8	16	Texas	3,884.9	12
Iowa	247.1	4	Utah	699.1	3
Kansas	2,599.7	5	Vermont	238.0	1
Kentucky	2,141.2	1	Virginia	11,137.9	15
Louisiana	1,931.5	2	Virgin Islands		
Maine	213.3	3	Washington	53.0	1
Maryland	7,330.2	17	West Virginia	36.9	1
Massachusetts	7,125.8	22	Wisconsin	3,346.8	8
Michigan	2,296.2	17	Wyoming		
Minnesota	1,880.2	4	Canada	1,811.8	1
Mississippi	250.4	2	England	259.7	1
Missouri	8,452.5	9	Germany	1.9	1
Montana	367.7	2			
Nebraska	1,148.0	3	Total	159,001.0	440
Nevada	1.3	1			

## CHAPTER III

## DISTRICT OF COLUMBIA

## DISTRICT OF COLUMBIA FUNDS

## SETTLEMENT OF CLAIMS AND SUITS

Allowance to date	(-----)
Supplemental estimate, 1976	( <sup>1</sup> \$59,000)
House allowance	(-----)
Committee recommendation	(59,000)

<sup>1</sup> Included in District of Columbia Budget, 1976 (House Doc. 94-296).

The Committee recommends the appropriation of \$59,000 of District of Columbia funds for the Settlement of Claims and Suits. The amount recommended is identical to the amount requested in the District of Columbia Budget, 1976 submitted November 5, 1975, and covers 19 property damage and personal injury cases settled almost a year ago. The total amount originally claimed for these cases was \$1,451,090.43.

The Congress is unlikely to approve the District of Columbia Budget before the adjournment of the 1st Session of the 94th Congress. This Committee concluded several years ago that the Mayor's hand is significantly strengthened in making these settlements by the prompt appropriation of the funds. Accordingly, the Committee has advanced this request from the regular District of Columbia Appropriation bill to the supplemental.

(17)

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendations	Committee compared with—	
					Budget	House
	CHAPTER III DISTRICT OF COLUMBIA DISTRICT OF COLUMBIA FUNDS	(\$69,000)	(.....)	(\$69,000)	(.....)	(+\$69,000)
H. Doc. 94-286	Settlement of claims and suits..... Total, CHAPTER III.....	(\$69,000) (69,000)	(.....) (.....)	(\$69,000) (69,000)	(.....) (.....)	(+\$69,000) (+69,000)

## CHAPTER IV

### DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT HOUSING PROGRAMS

#### FEDERAL HOUSING ADMINISTRATION FUND RESTORATION OF LOSSES

Restoration to date.....	(.....)
Supplemental estimate.....	(\$463,672,000)
House allowance <sup>1</sup> .....	(.....)
Committee recommendation.....	(142,500,000)

<sup>1</sup> Not considered by House.

The Committee recommends \$142,500,000, which is \$321,172,000 less than the budget estimate, to reimburse the Special Risk and General Insurance Funds of the Federal Housing Administration for program losses. Of the total provided, \$42,500,000 is earmarked for the General Insurance Fund and \$100,000,000 is set aside for the Special Risk Insurance Fund.

The funds in question are part of the mechanism by which the Federal Housing Administration carries out its program of providing Federal mortgage insurance. Substantial losses have been incurred over the years by both funds in handling property acquired through foreclosure or assignment following the failure of insured mortgagors to keep up with mortgage payment schedules. By law, the Special Risk Insurance Fund is authorized to request appropriations to cover all losses sustained by the fund in carrying out mortgage insurance activities and the General Insurance Fund is authorized to request appropriations to cover losses incurred under the Section 221(d)(3) Below-Market Interest Rate program.

The request was for the full appropriation to which these funds are entitled by law. However, the Committee was told by a Departmental witness that \$42,500,000 was sufficient to see the General Insurance Fund through the end of the current fiscal year and that \$100,000,000 would be adequate to permit the Special Risk Insurance Fund to stay solvent through the end of this fiscal year. Thus, the Committee determined to reduce slightly the \$42,501,000 budget request for the General Insurance Fund and to make a very substantial reduction in the Special Risk Insurance Fund request for \$421,171,000.

The Committee is concerned over the failure of the Department of Housing and Urban Development to adequately manage properties acquired through fund operations. A number of General Accounting Office reports have been issued over the past two years which have pinpointed management shortcomings ranging from under- and over-payments of taxes on acquired properties to failure to dispose of properties in a timely fashion, resulting in vandalism and deterioration.



It seems clear that mismanagement has contributed in the past, and may continue to contribute, to the losses incurred by the various Federal Housing Administration funds. Accordingly, the Committee directs the Department to report to the Committee by March 15 on steps that are being taken to comply with the specific recommendations made by the aforementioned General Accounting Office reports.

It should be noted that the Federal Housing Administration has permanent authority to make obligations as a result of the operations of the various funds. Consequently, the appropriation approved by the Committee will not result in additional budget authority or outlays in current or future fiscal years.

INDEPENDENT AGENCIES

VETERANS ADMINISTRATION

COMPENSATION AND PENSIONS

Although the Committee had before it supplemental requests for compensation and pensions of \$449,400,000 in fiscal 1976 and \$123,300,000 for the transition period (H. Doc. 94-275), the Committee has concurred with the House Appropriations Committee in deferring consideration of these requests until the spring. The Committee was told by the Veterans Administration that no additional funds would be required for the payment of compensation and pensions until late May of 1976. Since the Committee will in all likelihood have to consider a supplemental request for readjustment benefits early next year, it will be in a position to consider more adequately the overall needs of the Veterans Administration for supplemental funds in the spring.

DEPARTMENT OF THE TREASURY

NEW YORK CITY SEASONAL FINANCING FUND

Appropriations to date .....	-----
Supplemental estimate .....	-----
House allowance .....	-----
Committee recommendation .....	\$2, 300, 000, 000

The Committee recommends \$2,300,000,000 for a revolving fund established by H.R. 10481 for the purpose of making short-term loans to the City of New York. The Committee has not as yet received a budget estimate nor has the House provided an appropriation for this fund.

The dollars included in the bill will provide the full amount authorized for the New York City Seasonal Financing Fund through June 30, 1978. This appropriation will be used to make periodic loans to help the City weather its financial difficulties. Each loan will mature on or before the close of the last day of the City's fiscal year. Furthermore, no loan may be made under the terms of the authorizing legisla-

tion until and unless New York has repaid all prior loans made out of the Seasonal Financing Fund. Finally, these loans will bear interest at an annual rate of one percent greater than the rate on short term Treasury paper.

The Committee has provided this funding in the absence of final Senate passage of the authorizing legislation only with the greatest reluctance and because of the urgent nature of the financial crisis facing the City. It is the Committee's expectation that the appropriation will be taken up on the floor of the Senate following passage of the authorization.

The Committee notes that there will be no net outlays as a result of this appropriation because the City of New York will pay back the dollars loaned from the revolving fund with interest. The interest payments should more than pay for the costs of administering the fund, discussed below.

NEW YORK CITY SEASONAL FINANCING FUND, ADMINISTRATIVE EXPENSES

Appropriation to date .....	-----
Supplemental estimate .....	-----
House allowance .....	-----
Committee recommendation .....	\$1, 000, 000

The Committee approves \$1,000,000 for the purpose of administering the New York City Seasonal Financing Fund for the remainder of the current fiscal year. No funds have as yet been requested or approved by the House.

The Committee was told informally by the Executive that this amount would be necessary to permit the Treasury Department to adequately oversee the loans to be made out of the revolving fund. Although the Committee notes that the General Accounting Office is empowered to make audits by the legislation setting up the revolving fund, the Committee expects that the funding provided herein will allow the Treasury Department independently to make sure that the taxpayers' interests are protected at the time loans are made.

An additional \$315,000 has been provided for the three-month transition period ending September 30, 1976.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendations	Committee compared with—		
					Budget	House	
S. Doc. 94-115.	CHAPTER IV DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT HOUSING PROGRAMS <i>Federal Housing Administration:</i> ( <i>Restoration of losses</i> )	(\$463,672,000)		(\$142,500,000)	(-\$581,172,000)	(+-\$142,500,000)	
	DEPARTMENT OF THE TREASURY						
	New York Seasonal Financing Fund			2,300,000,000	+2,300,000,000	+2,300,000,000	
	New York City Seasonal Financing Fund, administrative expenses			1,000,000	1,000,000	1,000,000	
	Transition period			+315,000	+315,000	+315,000	
	Total chapter IV:						
	Fiscal year 1976				2,301,000,000	+2,301,000,000	+2,301,000,000
	Transition period				315,000	+315,000	+315,000
	Restoration of losses		(463,672,000)		(142,500,000)	(-581,172,000)	(+142,500,000)

**CHAPTER V  
DEPARTMENT OF LABOR  
MANPOWER ADMINISTRATION**

ADVANCES TO THE UNEMPLOYMENT TRUST FUND AND OTHER FUNDS

Appropriations to date.....	\$5,000,000,000
Proposed supplemental.....	5,000,000,000
House allowance.....	5,000,000,000
Committee recommendation.....	5,000,000,000

The Committee recommends an allowance of \$5,000,000,000 for this account, the same amount as the budget request and the House allowance. The account was established to provide general revenue advances to various unemployment compensation accounts at such times as the normal financing of these accounts is depleted to the point that unemployment benefits to eligible individuals cannot be paid without the advance. The Committee allowance includes an expiration date of September 30, 1977 for the obligation of the funds in order to provide the flexibility necessary to deal with the Nation's changing unemployment situation. This same date of expiration was requested by the Department and allowed by the House.

An estimated \$3,000,000,000 of the total allowance is expected to be advanced to the Federal Unemployment Account. This account, normally funded by overflow from other receipt categories in the Unemployment Trust Fund, was established to make non-interest-bearing, repayable loans to the various State unemployment compensation accounts when State tax income to such accounts would be inadequate to provide necessary benefit payments. Due to the lingering increased unemployment rate and corresponding unemployment compensation demands, the account has become seriously depleted. The Committee allowance, together with unexpired availability remaining from an FY 1975 supplemental appropriation, will provide advances necessary to fund the expected State loan requests. Ten States are currently borrowing from the account, and an estimated 18 additional States are expected to request loans.

The remaining \$2,000,000,000 in the Committee recommendation will be used as non-interest-bearing, repayable advances to the Extended Unemployment Compensation Account in the Unemployment Trust Fund. This account was set up to pay the Federal share of unemployment benefits which go beyond the regular State programs, and receives a specified portion of Federal Unemployment Tax Act receipts to fund the costs. The authorizing legislation provides that general revenue advances may be made to the account when the tax

receipts are inadequate to fund necessary costs. Unemployment compensation programs involved are the Federal-State extended benefit program providing 13 weeks of unemployment compensation to individuals exhausting regular State benefits, 50 percent Federally financed, and the emergency unemployment compensation program which provides an additional 26 weeks of benefits which are 100 percent Federally financed. The programs are currently operative in all States, since the trigger criteria of a 4 percent national or State insured unemployment rate is "on." The Committee recommendation, together with amounts made available in an FY 1975 supplemental appropriation available through September 30, 1976, will allow the advances necessary to provide the required benefit amounts in this period of high unemployment.

To the extent that amounts provided are not advanced to the benefit accounts specified in the Committee recommendation, they are available for use by other such accounts in need of funding, including the Federal Unemployment Benefits and Allowances appropriation. This account provides unemployment compensation to former Federal employees, trade adjustment assistance personnel, and individuals eligible for special unemployment assistance payments.

GRANTS TO STATE FOR UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICES

Appropriations to date.....	( <sup>1</sup> )
Proposed supplemental.....	\$364, 100, 000
House allowance.....	364, 100, 000
Committee recommendation.....	364, 100, 000

<sup>1</sup> The Congress and President have not completed action on the regular Labor-HEW and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$81,300,000.

The Committee recommends \$364,100,000 for this account to be expended from the Employment Security Administration Account in the Unemployment Trust Fund. This account provides grants to pay State costs of administering the Unemployment Insurance Service and Employment Service. This is the same amount requested by the Department and provided in the House allowance.

Of the total allowance, \$352,000,000 will provide for increased costs of administration resulting from increases in the number of unemployment insurance claims filed and claims paid. For the unemployment insurance area, additional employees will be hired to process a claims workload which was not anticipated at the time of the formulation of the fiscal year 1976 budget. The Committee concurs with the House in providing for the costs of employment service personnel necessary to evaluate and refer individuals to training under the emergency unemployment compensation program and to register recipients under the special unemployment assistance program. The Committee directs that a minimum of \$15,700,000 be spent for employment service activities, based on advice from the Department that this amount should meet the anticipated need. In total, an estimated 25,644 State staff years are

provided by the Committee allowance, including approximately 500 staff years for employment service activities. Since the Committee believes it is vital that effective employment services be provided, the Department is urged to make available whatever additional resources may be necessary to strengthen such services as job development, placement, and counseling. In addition, the Committee recommendation allows \$12,100,000 to provide salary and benefit costs resulting from increases in State compensation plans during the period July 1, 1976 to September 30, 1976.

The Department is directed to examine the real need for additional appropriations to conduct an outreach and public information program for veterans and report to the Committee prior to the Congressional hearings on the fiscal year 1977 budget requests.

The Committee recommends an expiration date of September 30, 1977 for the obligation of these supplemental funds. This action is taken to provide the administrative flexibility necessary to deal with the Nation's current adverse unemployment situation. The same date was requested by the Department and allowed by the House.

LABOR-MANAGEMENT SERVICES ADMINISTRATION

SALARIES AND EXPENSES

Appropriations to date.....	( <sup>1</sup> )
Proposed supplemental.....	\$4, 618, 000
House allowance.....	3, 910, 000
Committee recommendation.....	3, 910, 000

<sup>1</sup> The Congress and President have not completed action on the regular Labor-HEW and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$41,232,000.

The Committee recommends \$3,910,000, the same as the House allowance and a reduction of \$708,000 from the budget request. The Committee concurs with the House action that provides for 150 additional permanent positions and 70 temporary clerical positions to enable the Department to keep pace with its mounting workload under the Employee Retirement Income Security Act of 1974. The reduction of \$708,000 from the request reflects a more realistic recruitment schedule for the permanent positions than that projected in the budget. The Committee further concurs with the House action which provides \$2,250,000 for contract funds, including \$1,250,000 for research studies mandated by law, \$300,000 for program evaluation, and \$700,000 for computerized reports processing and control and management information systems.

The Committee expects the Labor Department, in cooperation with the Internal Revenue Service, to see that forms for implementing the new pension law are as uncomplicated as possible. It should be made as easy as possible for employers to fully comply with the new pension law, to avoid any termination of pension plans.

The Committee recommends \$1,077,000, the same as the House allowance and the amount of the budget request, for the three-month transition period between fiscal years 1976 and 1977.

## EMPLOYMENT STANDARDS ADMINISTRATION

## SALARIES AND EXPENSES

Appropriations to date.....	( <sup>1</sup> )
1976 proposed supplemental.....	\$3,340,000
House allowance.....	2,926,000
Committee recommendation.....	2,926,000

<sup>1</sup>The Congress and President have not completed action on the regular Labor-HEW and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$82,410,000.

The Committee recommends an appropriation in the amount of \$2,926,000 which concurs with the House allowance and, a reduction of \$414,000 from the Departmental request. The amount recommended provides for 74 new positions, which includes: 36 positions to meet increased workloads under the Fair Labor Standards Act, especially in meeting mandatory commitments for the enforcement of standards where few complaints are received, such as the Farmer Labor Contractor Registration Act and child labor provisions; twenty-eight positions to implement the affirmative action mandate of the Vietnam Era Veteran's Readjustment Assistance Act of 1974, especially in clarifying obligation in all covered contracts, increasing technical assistance to contractors and compliance agencies as well as and in promptly serving all complaints; ten positions to be used as regional staff for conducting planning, guidance, review and accountability functions related to the Fair Labor Standards Act.

The reduction of \$414,000 is recommended to reflect a more realistic recruitment schedule for the 74 positions. Also included in the recommended appropriations are: funds in the amount of \$1,000,000 to finance 50 man-years of overtime to process the increased enforcement workload resulting from complaints generated by the 1974 Amendments to the Fair Labor Standards Act; and \$1,100,000 to implement the automated claims process in the Federal Employees' Compensation Act program to ensure that processing capacity can accommodate present and future workloads in a timely and efficient manner.

The Committee recommends \$834,000, the amount of the budget request, for the three month transition period from July 1, 1976 to September 30, 1976.

## EMPLOYMENT STANDARDS ADMINISTRATION

## SPECIAL BENEFITS

Appropriations to date.....	( <sup>1</sup> )
Proposed supplemental.....	\$97,100,000
House allowance.....	97,100,000
Committee recommendation.....	97,100,000

<sup>1</sup>The Congress and President have not completed action on the regular Labor-HEW and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$201,000,000.

The Committee recommends a supplemental appropriation in the amount of \$97,100,000, the same as the House allowance and budget request. These funds are provided to finance benefit payments mandated by the Federal Employees' Compensation Act, and to restore to

fiscal year 1976 \$29,174,000 borrowed to finance fiscal year 1975 payments.

The appropriation of these funds was made necessary due to rising cost-of-living increases during fiscal years 1975 and 1976, and the increased cost of new claims as result of rapidly rising medical costs.

The Committee also recommends \$10,800,000, the amount of the request, for the transition period from July 1, 1976 to September 30, 1976.

## DEPARTMENTAL MANAGEMENT

## SALARIES AND EXPENSES

Proposed supplemental.....	( <sup>1</sup> )
House allowance.....	\$305,000
Committee recommendation.....	203,000
	203,000

<sup>1</sup>The Congress and President have not completed action on the regular Labor-HEW and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$32,297,000.

The Committee recommends \$203,000, the same as the House allowance and a decrease of \$102,000 from the budget request.

The Committee recommendation is to fund 30 new positions in fiscal year 1976 which will enable the Office of the Solicitor to handle the increased legal workload resulting from the implementation of the Employee Retirement Income Security Act of 1974. While the Solicitor is responsible for the full range of legal activities under the Act, the largest item of increased workload for fiscal year 1976 is in the area of litigation. Other workload affected includes the drafting of regulations, interpretations, and providing opinions and advice.

The Committee further recommends the approval of all of the new positions included in the request, but concurs with the House in reducing the funds requested to reflect a more realistic recruitment schedule. The 30 new positions, together with the 31 presently available, provide a total of 61 positions for the Division of Plan Benefits Security in the Office of the Solicitor.

The Committee recommends \$154,000, the same as the House allowance and the budget request, for the three month transition period between fiscal year 1976 and 1977.

## POSITIONS

The Committee has provided funds for 133 positions for the newly-authorized health programs contained within the Health Services—Nurse Training and Health Revenue Sharing Act of 1975.

	1975 level	1976 budget	1976 conference allowance	Senate committee supplemental allowance	Increase
Health Services.....	7,796	6,995	7,797	7,846	+49
Center for Disease Control.....	3,569	3,508	3,648	3,682	+34
Alcohol, Drug Abuse and Mental Health (Mental Health).....	1,696	1,590	1,796	1,816	+20
Health Resources Administration.....	2,046	2,046	2,066	2,096	+30

This action is consistent with what the Senate and House did in the conference report of the regular Labor-HEW Appropriations bill for fiscal year 1976. These positions are to be used in a similar manner in terms of direct programs, grants and contracts management, and regional support—not for the offices of the various health directors.

These positions are critically needed to allow the Health programs to properly implement the new legislation. Testimony before the Committee clearly pointed out the need for these positions, which, in some cases, will only bring the program up to the 1971 level.

This continued earmarking of positions is essential if the Administration continues to impound positions. This type of impoundment can destroy a new program or create mismanagement and inefficiency, thus costing taxpayers more in the long run than if the positions were not provided.

Further, the Committee directs the Assistant Secretary for Health to review all of the position needs of the various health programs and to report back in upcoming Committee hearings. This report should address itself to the regional offices as well as those located in the Washington, D.C. area.

#### HEALTH SERVICES ADMINISTRATION

##### HEALTH SERVICES

Appropriations to date.....	(1)
Proposed supplemental.....	\$266,354,000
House allowance.....	432,013,000
Committee recommendation.....	440,763,000

<sup>1</sup>The Congress and President have not completed action on the regular Labor-HEW and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$557,693,000.

The Committee has provided \$440,763,000 for the Health Services programs which were authorized by the Health Revenue Sharing Act of 1975 (P.L. 94-63). This is an increase of \$174,409,000 over the budget request and \$8,750,000 over the House allowance. For the transition period of July 1 to September 30, the Committee has allowed \$112,000,000, an increase of \$46,983,000 over the request and \$24,483,000 over the House allowance. These funds are required to offset the salaries and expenses of the additional National Health Service Corps personnel as well as first-quarter costs of the Maternal and Child Health program which was not included in the regular bill.

Although the budget request did not include funds for continuation of the Comprehensive Health Grants to States program, the Committee is providing \$90,000,000 for this activity, the same as the House allowance. These funds are used by States for the provision of a wide variety of public health services and preventive medicine programs, including venereal disease control, alcoholism treatment, immunizations, chronic disease control, home nursing services, suicide prevention, and drug protection activities.

The Committee has provided \$7,500,000 for hypertension programs. This disease afflicts millions of people, and is the prime cause of stroke and heart attacks in this country. The Committee is very anxious to get this vital program implemented, and directs the HEW to develop the proper regulations for the expenditure of these funds within 60

days following the enactment of this bill. Because of the overwhelming need to provide detection, education, and treatment programs to those with hypertension, the Committee further directs that these regulations allow the program to target on populations of high need as well as the general population. Further, the Committee directs the Health Services Administration to work very closely with the National Heart and Lung Institute to ensure that there is absolutely no duplication and overlap of these very important research and health service hypertension programs.

The Committee cannot accept the premise that a 20-percent reduction in 1976 in the funding level for the Community Health Centers program will be offset by increases in contributions from State, local, and private sources. We are aware of no evidence suggesting the validity of such a premise. Therefore, a level of \$196,648,000 is recommended for this program, the same as the House allowance. This will restore the program to its 1975 funding level, and will provide an increase of \$41,458,000 over the budget estimate. This increase is designed to insure that the Community Health Centers will continue to serve approximately 1,425,000 people, the same level as in 1975. The Committee is pleased to note that 47 rural health projects were initiated in 1975 with Community Health Center funding. However, there continues to exist today a critical need for centers in medically-underserved rural areas. The Committee, therefore urges the Health Services Administration to continue its efforts of providing a comprehensive range of health services to medically-underserved rural areas.

As in the case of Community Health Centers, the Committee's observation is that there is no data to support the assumption that other sources will provide the funds necessary to meet the 20 percent proposed decrease in Federal funds for the Family Planning program. The Committee, therefore, recommends \$100,615,000 for the Family Planning program, an increase of \$21,180,000 over the budget estimate and the same level as in 1975 and the House allowance. This increase will insure that there will be no curtailment of needed family planning services in 1976. The Committee does urge the Administration to continue and expand, where possible, its efforts to increase the level of third-party reimbursements and prove to the Committee the hard results of these efforts.

For the very important Migrant Health Centers, the Committee has provided \$25,000,000, an increase of \$1,250,000 over the House level and \$5,800,000 over the budget request.

The Committee does not believe that the 20 percent reduction in the 1976 funding level for the Migrant Health program will be offset by increases in contributions from State, local, and private sources as suggested by the Budget request. It should be noted that only 30 percent of the migrant health projects were able to collect up to 8 percent of the funds necessary to operate them while the remaining 70 percent collected considerably less. Therefore, the Committee, through this increase, wishes to insure that the operating level reached in 1975, of serving 390,000 people, will be continued in 1976, with a small increase to start eight to ten new Migrant Health Centers. The importance of this program is clearly seen when one considers that in many States migrant and seasonal farmworkers do not have any access to

proper health care services. The role of the Migrant Health program is essential to the well-being of these people—who have no place else to turn for medical care.

The Committee concurs with the House recommendation of \$15,000,000 for the National Health Service Corps, an increase of \$2,471,000 over the budget estimate and \$2,896,000 over the 1975 operating level. In addition to the allowance of \$15,000,000, another \$5,000,000 is available in 1976 for Corps operations. This \$5,000,000 was provided in June of this year with a view to providing support for an additional 146 doctors, dentists, and nurses in fiscal year 1976. Thus, with continued availability of the \$5,000,000, a total of \$20,000,000 can be utilized to further implement this program, which the Committee considers to be a most essential effort in providing health services in areas where medical resources are scarce or non-existent.

The Committee agrees with the House allowance of 626 medical personnel, and has increased this amount by 100, to a total of 726. The Committee notes that these additional positions will require no funding in fiscal 1976, but will provide medical care to an additional 50 medically-underserved sites, bringing the total to approximately 360.

The Committee is pleased with the progress shown by the NHSC, since its inception in 1971, in alleviating critical health manpower shortages among communities and areas of the U.S. where health personnel and services are inadequate to meet their health needs.

The Health Revenue Sharing Act provided new authorization for a variety of programs, including Home Health Services. Home health services have for many years been recognized as an economical and effective alternative to lengthy institutionalized care. The Committee has included \$3,000,000 to stimulate the growth and expansion of home health services and to demonstrate the effectiveness of this kind of service where it is currently unavailable or insufficient. Approximately 20 new home health services agencies will be created, and 20 existing agencies will be provided support to upgrade their capacities to meet Medicare standards. The Committee instructs that emphasis should be given to assisting those existing agencies which are currently ineligible for third-party reimbursements, with the purpose of upgrading their operations so that they will become eligible for these payments.

A total of \$3,000,000 is included for the hemophilia program. No funds were included in the budget estimate. The Committee notes that the health problems of hemophiliacs are extremely complex and require the availability of special blood components and medication. To supplement efforts in the private sector, the Committee is providing \$2,000,000 for the development of centers for blood-separation purposes. This will augment the supply of the blood available to hemophiliacs. One million dollars is provided for the establishment of comprehensive hemophilia treatment centers. These centers will emphasize the development of services for areas where they are limited or non-existent.

The Committee recognizes the urgent need for the review of the state of the art of medical social management of epilepsy and Huntington's

Disease and for informed recommendations for the appropriate role of State and Federal government involvement in, and the nature of, an effective national plan for the control of these dread diseases, including recommendations for legislation and appropriations. The Committee urges the Secretary to proceed with the establishment of the Commission for the Control of Epilepsy and the Commission for the Control of Huntington's Disease, as authorized under P.L. 94-63. The Committee directs the Department to review the funding needs of the Commissions and to submit a budget request for consideration in future appropriations.

#### CENTER FOR DISEASE CONTROL

##### PREVENTIVE HEALTH SERVICES

Appropriations to date-----	( <sup>1</sup> )
Proposed supplemental -----	\$5, 410, 000
House allowance -----	10, 410, 000
Committee recommendation -----	13, 710, 000

<sup>1</sup>The Congress and President have not completed action on the regular Labor-HEW and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$108,971,000.

The Committee recommends \$13,710,000, an increase of \$8,400,000 over the budget request and \$3,300,000 over the House allowance for urban-rodent control programs.

The Committee's recommended level of funding is to support rat control projects in approximately 65 communities, about 15 more than would have been possible under the budget request. The additional funds will also prevent drastic cuts in support to existing projects, thus permitting the States and localities additional time to develop necessary resources to replace the reduced Federal support. The Committee feels very strongly that the rationale of allowing the States and communities to take over these important projects is a good one. However, very serious problems arise if these projects cannot be picked up, and at a time of severe economic constraints, the Committee has not been convinced that Federal support can or should be reduced to protect its current investment.

Further, the Committee notes a recent General Accounting Office report which states that "present funding trends will eventually eliminate rat control programs or affect them to the point that inner-city conditions will deteriorate, and rat populations will increase to base-year levels."

With this report in mind, the Committee felt that increases above the budget request and House allowance were badly needed, and the Committee has provided a cost-of-living increase for these programs which affects nearly every metropolitan area in the United States.

#### NATIONAL INSTITUTES OF HEALTH FUNDING

The Committee was very impressed with testimony presented in behalf of increased funding for various programs at the National Institutes of Health. The purpose of this hearing was to point out a need for increased funding of NIH programs—other than the National Cancer Institute and the National Heart and Lung Institute.



Following a great deal of thought and debate, the Committee has decided not to increase the funding of these very important programs within this Supplemental appropriations bill. There is no budget request and no House allowance for these items. Further, the final level of funding in the regular HEW Appropriations bill has yet to be determined. All of the Institutes are now operating under a continuing resolution. Following the enactment of the regular bill, this will be considered in a subsequent supplemental appropriations bill. Public witness testimony provided pertinent information on items such as program need, disease incidence, and research priorities. The Committee, however, is not convinced that because the cancer and heart programs have been greatly increased, the remaining NIH programs have not grown as rapidly. What has impressed the Committee are the results which the cancer and heart programs have shown and disseminated. Further, funding levels reflect Congressional priorities, and the greatest amount of interest and support has been for these programs. The Committee will continue to examine all information reaching it on all biomedical research program priorities.

#### ALCOHOL, DRUG ABUSE AND MENTAL HEALTH ADMINISTRATION

##### ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH

Appropriations to date.....	(*)
Proposed supplemental.....	
House allowance.....	\$50,500,000
Committee recommendation.....	60,500,000

\* The Congress and President have not completed action on the regular Labor-HEW and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$579,554,000.

The Committee has provided \$60,500,000 in supplemental appropriations to implement the newly-authorized mental health programs. This is \$10,000,000 more than the House allowance.

The Administration did not request funds for this purpose, basing its position upon the need to control Federal expenditures. As legitimate a concern as this is the consequences could be even more serious. Ten years and a vast amount of money have been invested in development of a network of Community Mental Health Centers which now serves one-third of the Nation's population. The Committee feels that this is more than a demonstration program and that the remaining two-thirds of the population must be served.

Equally compelling is the economic issue. Considering the number of centers involved and the financial problems emerging at both the State and local levels, the Committee does not believe it is realistic to assume that all existing centers can expand their level of services in compliance with the new legislation, become self-supporting, and stay out of financial distress while losing Federal support and dealing with mounting fiscal crises at the State and local levels. The intent of the new legislation is clear, and it is obvious from the testimony that little or none of it can be implemented without additional resources.

For planning grants, the Committee recommends a level of \$1,500,000, the same as the House allowance. This amount is expected to provide sufficient resources for approximately 20 awards during

the current year. Some of the major factors in development of an effective mental health service delivery system are the objective and professional assessment of need; a realistic appraisal of the ability of a community to sustain its own system after Federal support has ended; and the ability to organize a Center based upon workable economic principles.

The Committee's position concerning the need for the continued development of new Mental Health Centers is strong. Because of this, \$30,000,000 has been provided for the initial operation of approximately 30 new centers across the country. This is \$12 million more than the House allowance, and the budget request was zero.

Five million dollars has been allowed for consultation and educational services. The Committee regards this as a good preventive program in reaching out to people before mental health problems become acute. Funds should also be used to disseminate information as to the services which are available to the community through the mental health centers.

Conversion grants were authorized under Section 205(c) at a funding level of \$20,000,000. The Committee concurs with the House recommendation for full authorization, which will provide for approximately 100 new awards. Many of the existing Centers will face a formidable task, as they are now required to add new services for children, the elderly, alcoholics, and drug abusers, where necessary; and to provide screening, follow-up, and transitional care.

The Committee is allowing \$4,000,000 for distress grants, but does so with great reluctance. It is difficult to see how a center which has not been able in eight years to develop stable funding will be any better off at the end of nine years. However, the Committee does not wish to penalize the patients of such centers for any mismanagement, lack of diligence, or other shortcomings on the part of either the center administrators or HEW. The Committee is, therefore, allowing this \$4,000,000 for distress grants with the forewarning that there will be no continuation of distress grants in the absence of firm evidence that this appropriation has, in fact, enabled the affected centers to develop alternate sources of funding within the ninth year.

The Committee has chosen not to fund the newly-authorized National Center for the Prevention and Control of Rape. This action is carried out with some hesitation, but the overwhelming evidence does not support funding of the program at this time. There was no budget request, and the House allowance of \$2,000,000 would not go very far in even getting this program off the ground. Further, the Committee feels that prevention-and-control-of-rape programs are essentially, and should continue to be, a priority of the Department of Justice. Hundreds of rape projects have been conducted by the Law Enforcement Assistance Administration and the Federal Bureau of Investigation at a rate of over \$24 million. In addition, this is one very important area in which the States and communities are taking a very strong and aggressive role in terms of rape prevention and control projects and not just funding more studies.

The Committee believes that the appointment and funding of the Committee on Mental Health and Illness of the Elderly should be given priority by the National Institute of Mental Health. Further,

the Committee feels that the funds necessary for this committee can be derived from existing funds within the Institute.

The Committee is concerned not only that the new comprehensive mental health service program mandated by Title III, PL 94-63 be implemented as expeditiously as possible, but that those provisions of PL 94-63 imposing new requirements on ongoing centers be administered so that the centers' delivery of mental health services is not disrupted. Specifically, the Committee directs that procedures be developed for implementing Sec. 206(c)(2) (review of grant applications by the National Advisory Mental Health Council) and Sec. 237 (State plans for provision of comprehensive mental health services) so that continuation support for ongoing centers is not delayed or withheld in fiscal year 1976. Such procedures could include, if necessary, temporary waiver of, or phased or conditional compliance with requirements not imposed on said centers before the Community Mental Health Centers Amendments of 1975.

### HEALTH RESOURCES ADMINISTRATION

#### HEALTH RESOURCES

Appropriations to date.....	(1)
Proposed supplemental.....	\$18,000,000
House allowance.....	77,000,000
Committee recommendation.....	89,000,000

<sup>1</sup>The Congress and President have not completed action on the regular Labor-Hew and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$361,423,000.

The Committee has provided \$89,000,000 for nurse training programs, an increase of \$71,000,000 over the budget request and \$12,000,000 over the House allowance. The Committee agrees with the \$6,000,000 provided by the House for the transition period.

The Committee is pleased that the proper authorization for these vital programs has finally been acted. We the Congress can now renew its efforts for the long and important process of training health professionals, a process which will end with a well-trained and well-distributed supply of nurses across the country, and enhance our attempt to provide quality care to medically-underserved areas and in preparation for national health insurance.

For nursing capitation grants, the Committee has provided \$44,000,000, the same as the House allowance and an increase of \$9,657,000 over the funds available in fiscal year 1975. The budget request was zero for this program. The Committee feels that there is a definite need to expand the skills and functions of nurses as they increase their role in the medical field. Capitation grants are awarded to eligible nursing education programs to accomplish this. Funds also help maintain tuition costs while providing the student with the best educational materials and facilities.

Fifteen million dollars has also been provided for special project grants, the same amount as the budget request and House allowance. Special project grants are awarded on a competitive basis to schools of nursing and health agencies to improve nurse training programs and

the geographic distribution of nurses. In addition, these funds will help to provide incentives to develop new and improved health care delivery programs to all segments of our population.

The Committee has provided \$3,000,000 for the newly-authorized advanced nurse training programs, an increase of \$2,000,000 over the budget request and House allowance. Evidence has shown that many schools of nursing lack qualified graduate instructors to complement the various training and teaching programs. These additional funds will provide advanced training to nurses who will one day teach and serve as administrators in various and innovative health programs.

The Committee is especially interested in another newly-authorized program within the Nurse Training Act of 1975, entitled the Nurse Practitioner program. The Committee has provided \$4,000,000, an increase of \$2,000,000 over both the budget request and House allowance. Grants will be awarded to nursing schools for programs to expand the role and levels of responsibility of the registered nurse in order to provide higher quality and more comprehensive health care. The Committee also notes that in the allocation of these funds, special consideration should be given to those projects which emphasize training programs relating to our elderly nursing home patients and medically-underserved areas.

The Committee included \$2,000,000 for Nursing General Scholarships. The budget request was Zero for this program. The funds the Committee and House included plus the funds provided in the regular HEW Appropriations bill will restore the program to the 1975 level. Scholarship funds are awarded to participating schools of nursing, which, in turn, award funds to students on the basis of individual need and resources.

For nurse traineeships, the Committee included \$13,000,000, the same amount as the 1975 level. The budget request was zero for this program. These funds will provide stipends, tuition, and dependence allowances which enable nurses to prepare for positions as teachers, administrators, or supervisors for nursing services in institutional and community settings. It is estimated that approximately 3,000 students will receive support at this level of funding.

The Committee has also provided an additional \$8,000,000 for new nursing student loans. There was no budget request or House allowance for this program, which was re-authorized under the Nurse Training Act. These funds, plus those provided in the Senate version of the regular HEW appropriations bill, will fund the loan program at the 1975 level. This funding is necessary to keep this important program from phasing out. This will also allow students with an exceptional financial need to begin nurse training.

The Committee is interested in providing an expanded and improved medical facility at Rogers Memorial Hospital for the use of the Congress as well as visitors to the Capital. The Health Resources Administrator is directed to provide the Committee a clear and precise report, which should include a plan and means of implementing such a medical care program for this community based facility.



## NATIONAL INSTITUTE OF EDUCATION

## NATIONAL INSTITUTE OF EDUCATION

Appropriations to date.....	\$70,000,000
Proposed supplemental.....	-----
House allowance.....	-----
Committee recommendation.....	3,250,000

The Committee bill contains \$3,250,000 to enable the National Institute of Education to prepare for and conduct further experiments and demonstrations on the Applications Technology Satellite (ATS-6) and the Communications Technology Satellite (CTS). Specifically, the additional funds are recommended to: convert some existing ground facilities purchased for use with ATS-6; purchase a limited number of new facilities for use with CTS; and, allow for the planning, preparation, and conduct of experiments on ATS-6 and CTS.

## ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT

## HUMAN DEVELOPMENT

Appropriations to date.....	( <sup>1</sup> )
Proposed supplemental.....	\$38,080,000
House allowance.....	40,080,000
Committee recommendation.....	38,495,000

<sup>1</sup> The Congress and President have not completed action on the regular Labor-HEW and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$1,516,858,318.

The Committee bill contains \$38,495,000 to carry out programs for the developmentally disabled and to begin planning for a White House Conference on Handicapped Individuals.

The Developmentally Disabled Assistance and Bill of Rights Act, Public Law 94-103, was enacted on October 4, 1975. This Act extends and revises the programs authorized by the Developmental Disabilities Services and Facilities Construction Act. The Committee deferred action on these programs in the regular Labor-HEW appropriations bill due to a lack of authorizing legislation.

The Committee recommends \$30,875,000 for State grants and \$4,250,000 for university affiliated facilities. State grants are for planning, administration, construction, and services for persons with developmental disabilities. The funds for university affiliated facilities are for operating 37 facilities which will train over 11,000 personnel serving the developmentally disabled in FY 1976. Since the fiscal year is almost half over, the Committee has not recommended increased funding for university affiliated facilities. The Department is encouraged to consider submitting a more realistic budget estimate for fiscal year 1977, taking into account the fact that this program has received the same level of appropriations since fiscal 1972, despite the impact of inflation, and other economic factors.

The Committee concurs with the House increase of \$1,500,000 to assist States in establishing systems for the protection and advocacy

of rights for the developmentally disabled. These funds are half-year costs for the balance of fiscal year 1976; full-year cost to retain this level in fiscal 1977 would require a \$3,000,000 appropriation next year. In order for States to be eligible to receive these basic allotments under the State grant program, the law requires that States establish advocacy systems before September 1977. All States should be provided with a minimum allocation of \$20,000 on an annualized basis for the purpose of establishing such a protection and advocacy system. The Committee also concurred with the House increase of \$500,000 for special studies required by the new legislation, again for half year cost.

The Committee has approved bill language to authorize the use of \$18,500,000 from funds available in fiscal year 1976 for developmental disabilities service projects for the purpose of carrying out a Special Project program, as authorized by Part D of the new legislation. These funds will continue existing projects and allow some additional funding for new starts. At least 25 percent of the special project grants must be used for projects of national significance.

The Committee bill also provides a total of \$14,135,000 to continue programs for the developmentally disabled during the interim period.

The Committee has also included \$1,370,000 for a White House Conference on Handicapped Individuals, a decrease of \$1,585,000 below the House amount and the budget request. The purpose of the Conference is to stimulate a national assessment of problems facing the handicapped and develop recommendations and solutions to these problems. In addition to a National Conference, not to exceed \$25,000 is authorized to be appropriated to each State to help organize and conduct State conferences. According to HEW estimates, \$1,370,000 is the amount needed in fiscal year 1976 to finance the planning phase of the Conference.

## DEPARTMENTAL MANAGEMENT

## GENERAL DEPARTMENTAL MANAGEMENT

Appropriations to date.....	( <sup>1</sup> )
Proposed supplemental.....	-----
House allowance.....	\$413,000
Committee recommendation.....	413,000

<sup>1</sup> The Congress and President have not completed action on the regular Labor-HEW and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$85,519,000.

The Committee bill includes \$413,000, the same as the House amount, to support 30 additional positions for the Office of Investigations and Security. The increase recommended for this office is in addition to ten positions currently authorized and 12 new positions contained in the pending Labor-HEW bill (H.R. 8069).

This represents the latest in a series of actions taken by the Committee to improve and expand efforts to reduce fraud, errors, and abuse in HEW programs. In recent years additional support has been provided to oversee the Medicaid program, expand HEW audit staff, and strengthen collection activities of the Guaranteed Student Loan program.

## NATIONAL INSTITUTE OF EDUCATION

## NATIONAL INSTITUTE OF EDUCATION

Appropriations to date.....	\$70,000,000
Proposed supplemental.....	
House allowance.....	
Committee recommendation.....	3,250,000

The Committee bill contains \$3,250,000 to enable the National Institute of Education to prepare for and conduct further experiments and demonstrations on the Applications Technology Satellite (ATS-6) and the Communications Technology Satellite (CTS). Specifically, the additional funds are recommended to: convert some existing ground facilities purchased for use with ATS-6; purchase a limited number of new facilities for use with CTS; and, allow for the planning, preparation, and conduct of experiments on ATS-6 and CTS.

## ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT

## HUMAN DEVELOPMENT

Appropriations to date.....	( <sup>1</sup> )
Proposed supplemental.....	\$38,080,000
House allowance.....	40,080,000
Committee recommendation.....	38,495,000

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This represents the latest in a series of actions taken by the Committee to improve and expand efforts to reduce fraud, errors, and abuse in HEW programs. In recent years additional support has been provided to oversee the Medicaid program, expand HEW audit staff, and strengthen collection activities of the Guaranteed Student Loan program.

It is the Committee's view that in addition to investigating allegations of fraud, the Office of Investigations and Security should devote more of its efforts on examining the integrity of HEW programs. It has become obvious that the growing incidence of abuse of Federal funds will not cease until the flow and use of program funds are brought under more effective control.

The Committee concurs with the House in calling upon the Secretary to report prior to the 1977 budget hearings on the magnitude of fraud and misuse of HEW funds and his assessment of the resources and administrative flexibility needed to deal with these problems. In addition, the Committee directs the Secretary to explore the feasibility of transferring investigators presently employed by the Social Security Administration to the Office of Security and Investigations. The Committee believes that such a transfer at this time would be premature, given the problems now being encountered in the Supplemental Security Income Program.

The Committee has included bill language to repeal section 307 of the Education Division and Related Agencies Appropriations Act, 1976 (Public Law 94-94).

Similar language was deleted by the Senate from the Labor-HEW bill now pending in conference. Repealing section 307 (which places limits on consultant appointments and services) is intended to bring limitations on education programs in line with those placed on other programs in the Department. The Education Division, nevertheless, is expected to follow the requirements relating to consultants set forth on pages 101-102 of the Senate Report (No. 94-366) accompanying the fiscal year 1976 Labor-HEW bill.

## RELATED AGENCIES

### COMMUNITY SERVICES ADMINISTRATION

#### COMMUNITY SERVICES PROGRAM

Appropriations to date.....	( <sup>1</sup> )
Proposed supplemental.....	
House allowance.....	\$2,500,000
Committee recommendation.....	2,000,000

<sup>1</sup>The Congress and President have not completed action on the regular Labor-HEW and Related Agencies Appropriations bill for fiscal year 1976 (H.R. 8069). For this account, the House-Senate Conferees have agreed to \$494,652,000.

The Senate recommends \$2,000,000 in supplemental appropriations for the Community Services Administration. This amount is a decrease of \$500,000 from the House recommendation and a \$2,000,000 increase over the budget request.

The Senate recommends \$2,000,000 for Title II programs under the Community Services Act in the Commonwealth of Puerto Rico. The Committee perceives that, because of a recent revision in the Act with respect to the hold-harmless provision as it pertains to Puerto Rico, a fiscal year 1975 funding deficiency to the Commonwealth has resulted. The Committee wants it made clear that these additional funds

earmarked for Puerto Rico are intended to redress the 1975 deficiency and not intended to reduce Puerto Rico's minimum funding entitlement for fiscal year 1976.

The Senate does not concur with the House recommendation of providing the Community Services Administration a fiscal year 1976 supplemental appropriation in the amount of \$2,500,000 for the basic skills learning centers demonstration program. The Committee wants it made clear that while it does not agree with the House fiscal year 1976 appropriation increase, it strongly desires that the program be funded, but from resources made available by Congress in fiscal year 1975 which, to this date, remain unexpended.

The Committee wishes to point out that \$2,500,000 in demonstration programs and \$7,500,000 for the Community Economic Development program was appropriated for these programs in the Second Supplemental Appropriation Act, 1975, enacted on June 12, 1975. The Administration subsequently proposed to rescind those appropriations, but the Congress did not approve the rescission. Because of a complicated timing problem in the rescission process, the funds did lapse and revert to Treasury on September 30, 1975. Therefore, the Committee has added bill language to this supplemental making those funds available for obligation until June 30, 1976.

The Committee has deferred consideration of the National Youth Sports program until a later supplemental, when it expects to provide funding in conjunction with a variety of Summer Youth Programs. The Committee will press for early enactment of such a supplemental, in order to allow the administrative time necessary to prepare for next summer's programs. Low-income enrollees in the National Youth Sports Program participate in sports instruction and competition in colleges throughout the nation, and are provided medical examinations, meals, drug education, and career development instruction.

#### LIMITATIONS AND LEGISLATIVE PROVISIONS

The following amendments recommended by the Committee in this bill, not made to carry out the provisions of an existing law, are brought to the attention of the Senate in accordance with the Senate Rule XVI.

In connection with "Human development":

*Of which \$18,500,000 shall be provided from funds otherwise available for fiscal year 1976 for developmental disabilities service projects.*

*Of which \$4,625,000 shall be provided from funds otherwise available for the period July 1 1976 through September 30, 1976, for developmental disabilities service projects.*

In connection with "Community services program":

*Provided, that the appropriation for "Community services program" contained in Title I, Chapter VI of Public Law 94-32 (Second Supplemental Appropriation Act, 1975) is amended by striking out "September 30, 1975" and inserting in lieu thereof "June 30, 1976".*

It is the Committee's view that in addition to investigating allegations of fraud, the Office of Investigations and Security should devote more of its efforts on examining the integrity of HEW programs. It has become obvious that the growing incidence of abuse of Federal funds will not cease until the flow and use of program funds are brought under more effective control.

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## RELATED AGENCIES

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Committee recommendation-----	2,000,000

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendation	Committee compared with—	
					Budget estimate	House bill
<b>CHAPTER V</b>						
<b>DEPARTMENT OF LABOR</b>						
<b>MANPOWER ADMINISTRATION</b>						
H. 94-276	Advances to the Unemployment Trust Fund and other funds.....	\$5,000,000,000	\$5,000,000,000	\$5,000,000,000	-----	-----
H. 94-276	Grants to States for unemployment insurance and employment services.....	(364,100,000)	(364,100,000)	(364,100,000)	-----	-----
<b>LABOR-MANAGEMENT SERVICES ADMINISTRATION</b>						
94-116	Salaries and expenses.....	4,618,000	3,190,000	3,910,000	-----	-----
	Transition period.....	1,077,000	1,077,000	1,077,000	-----	-----
<b>EMPLOYMENT STANDARDS ADMINISTRATION</b>						
S. 94-82	Salaries and expenses.....	3,430,000	2,926,000	2,926,000	-----	-----
S. 94-116	Transition period.....	834,000	834,000	834,000	-----	-----
H. 94-276	Special benefits.....	97,100,000	97,100,000	97,100,000	-----	-----
	Transition period.....	10,800,000	10,800,000	10,800,000	-----	-----
<b>DEPARTMENTAL MANAGEMENT</b>						
S. 94-116	Salaries and expenses.....	305,000	203,000	203,000	-----	-----
	Transition period.....	154,000	154,000	154,000	-----	-----
	Total, Department of Labor.....	5,105,363,000	5,104,139,000	5,104,139,000	-----	-----
	Transition period.....	12,865,000	12,865,000	12,865,000	-----	-----

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<b>DEPARTMENT OF HEALTH, EDUCATION AND WELFARE</b>						
<b>HEALTH SERVICES ADMINISTRATION</b>						
<b>HEALTH SERVICES</b>						
H. 94-22	1. Comprehensive health grants to States.....		90,000,000	90,000,000	+90,000,000	-----
	2. Hypertension.....			7,500,000	+7,500,000	+7,500,000
	3. Family planning:					
	(a) Project grants.....	74,135,000	94,500,000	94,500,000	+19,365,000	-----
	(b) Training.....	2,000,000	3,000,000	3,000,000	+1,000,000	-----
	(c) Information and education.....	300,000	600,000	600,000	+300,000	-----
	(d) Research.....	2,000,000	2,515,000	2,515,000	+515,000	-----
	Subtotal.....	79,435,000	100,615,000	100,615,000	+21,180,000	-----
	4. Migrant health.....	19,200,000	23,750,000	25,000,000	+5,800,000	+1,250,000
	5. Community health centers.....	155,190,000	196,648,000	196,648,000	+41,458,000	-----
	6. National Health Service Corps.....	12,529,000	15,000,000	15,000,000	+2,471,000	-----
	7. Home health services.....		3,000,000	3,000,000	+3,000,000	-----
	8. Hemophilia programs:					
	(a) Treatment centers.....		1,000,000	1,000,000	+1,000,000	-----
	(b) Blood separation centers.....		2,000,000	2,000,000	+2,000,000	-----
	Total.....	266,354,000	432,013,000	440,763,000	+174,409,000	+8,750,000
	Transition period.....	65,017,000	87,517,000	112,000,000	+46,983,000	+24,483,000
<b>CENTER FOR DISEASE CONTROL</b>						
<b>PREVENTIVE HEALTH SERVICES</b>						
H. 94-22	Rat control projects.....	5,410,000	10,410,000	13,710,000	+8,300,000	+3,300,000

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL—Continued**

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendation	Committee compared with—	
					Budget estimate	House bill
	<b>DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE—Continued</b>					
	<b>ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION</b>					
	<b>ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH</b>					
	<b>1. Community mental health centers:</b>					
	(a) Planning community mental health centers.....		1,500,000	1,500,000	+1,500,000	-----
	(b) Initial operation.....		18,000,000	30,000,000	+30,000,000	+12,000,000
	(c) Consultation and educational services.....		3,000,000	5,000,000	+5,000,000	+2,000,000
	(d) Conversion.....		20,000,000	20,000,000	+20,000,000	-----
	(e) Financial distress.....		6,000,000	4,000,000	+4,000,000	-2,000,000
	<b>2. Rape prevention and control.....</b>		2,000,000	-----	-----	-2,000,000
	<b>Total.....</b>		50,500,000	60,500,000	+60,500,000	+10,000,000
	<b>HEALTH RESOURCES ADMINISTRATION</b>					
	<b>HEALTH RESOURCES</b>					
	<b>1. Institutional assistance:</b>					
	(a) Capitation grants.....		44,000,000	44,000,000	+44,000,000	-----
	(b) Special projects.....	15,000,000	15,000,000	15,000,000	-----	-----
	(c) Advance training project grants.....	1,000,000	1,000,000	3,000,000	+2,000,000	+2,000,000
	(d) Nurse practitioners.....	2,000,000	2,000,000	4,000,000	+2,000,000	+2,000,000

H. 94-22

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	<b>3. Student assistance:</b>					
	(a) General scholarships.....		2,000,000	2,000,000	+2,000,000	-----
	(b) Traineeships.....		13,000,000	13,000,000	+13,000,000	-----
	(c) Loans.....		-----	8,000,000	+8,000,000	+8,000,000
	<b>Total.....</b>	18,000,000	77,000,000	89,000,000	+71,000,000	+12,000,000
	Transition period.....	4,000,000	6,000,000	6,000,000	+2,000,000	-----
	<b>NATIONAL INSTITUTE OF EDUCATION</b>					
	National Institute of Education.....			3,250,000	+3,250,000	+3,250,000
	<b>ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT</b>					
	<b>HUMAN DEVELOPMENT</b>					
	<b>1. White House Conference on Handicapped Individuals.....</b>	2,955,000	2,955,000	1,370,000	-1,585,000	-1,585,000
	<b>2. Developmental disabilities:</b>					
	(a) State grants.....	30,875,000	32,875,000	32,875,000	+2,000,000	-----
	(b) University affiliated facilities.....	4,250,000	4,250,000	4,250,000	-----	-----
	<b>Total.....</b>	38,080,000	40,080,000	38,495,000	+415,000	-1,585,000
	Transition period.....	8,668,000	9,168,000	9,510,000	+842,000	+342,000
	<b>DEPARTMENTAL MANAGEMENT</b>					
	General Departmental Management.....		413,000	413,000	+413,000	-----
	Transition period.....		206,000	206,000	+206,000	-----
	<b>Total, Department of Health, Education, and Welfare.....</b>	327,844,000	610,416,000	646,131,000	+318,287,000	+35,715,000
	Transition period.....	77,685,000	102,891,000	141,426,000	+63,741,000	+38,535,000

S. 94-01  
H. 94-22

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL—Continued**

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendation	Committee compared with—	
					Budget estimate	House bill
	<b>RELATED AGENCIES COMMUNITY SERVICES ADMINISTRATION</b>					
	Community services program.....		\$2,500,000	\$2,000,000	+\$2,000,000	-\$500,000
	Total, chapter IV:					
	New budget (obligational) authority.....	\$5,433,207,000	5,717,055,000	5,752,270,000	+319,063,000	+35,215,000
	Transition period.....	90,550,000	115,756,000	154,291,000	+63,741,000	+38,535,000
	Trust fund transfers.....	(964,100,000)	(964,100,000)	(964,100,000)	(.....)	(.....)

**CHAPTER VI  
LEGISLATIVE BRANCH**

**SENATE**

**COMPENSATION AND MILEAGE OF THE VICE PRESIDENT AND SENATORS**

Appropriations to date.....	\$4,809,240
Supplemental estimate.....	181,500
House allowance.....	
Committee recommendation.....	181,500

This appropriation is funded for the exact amount of the salaries of the Vice President and Senators, and due to the recent comparability salary increase there will be a shortfall in the fiscal year without the additional amount recommended. The Committee recommends an appropriation of \$181,500. The amount recommended includes \$160,725 in compensation and \$13,590 for associated Senate contributions to the Civil Service Retirement Fund and group life insurance program. There is also included an additional \$7,185 for the health benefits program.

An additional appropriation of \$62,000 to cover the same items of cost is recommended for the transition period.

**SALARIES, OFFICERS AND EMPLOYEES**

**OFFICE OF THE SECRETARY**

Appropriations to date.....	\$3,064,575
Supplemental estimate.....	11,000
House allowance.....	
Committee recommendation.....	9,400

The Committee recommends an allowance of \$9,400 for six months funding of an increase in the allowance for clerical assistance in the Disbursing Office. The additional amount is required to meet a constant increase in the business flowing across the counter of the front office.

An amount of \$4,700 is recommended for the transition period.

**ADMINISTRATIVE AND CLERICAL ASSISTANCE TO SENATORS**

Appropriations to date.....	\$45,642,178
Supplemental estimate.....	26,400
House allowance.....	
Committee recommendation.....	26,400

The Committee was advised that the July 1, 1975, provisional estimate by the Bureau of the Census of the population of the State of California is 21 million. The Committee recommends adoption of language in the bill to adjust the clerk-hire allowance of the Senators from California from the current \$818,214 per annum to \$844,608 per annum, effective January 1, 1976.



An amount of \$13,200 is recommended for the transition period.

#### CONTINGENT EXPENSES OF THE SENATE

##### INQUIRIES AND INVESTIGATIONS

Appropriations to date.....	\$17,654,500
Supplemental estimate.....	1,995,000
House allowance.....	
Committee recommendation.....	1,080,000

At the time that the Committee considered the regular Legislative Branch Appropriations Act the Senate had not completed action on the funding resolutions for general investigations and for general expenses of the committees. An analysis of the final Senate action on these resolutions, and the impact of the recent 5 percent salary increase reveals that there will be an estimated deficiency of \$1,995,000 in this appropriation. The Committee recommends an appropriation of \$1,080,000 to cover the final action on the funding resolutions and is deferring action on the pay raise increment until the Second Supplemental Appropriation bill.

The Committee recommends an appropriation of \$275,000 for the transition period.

##### MISCELLANEOUS ITEMS, 1975

Supplemental estimate.....	\$350,000
House allowance.....	
Committee recommendation.....	350,000

A recent review and analysis of this general purpose appropriation indicates the need for a deficiency appropriation of \$350,000 for Miscellaneous items, 1975. This deficiency is due, in large part, to the funding in the latter part of fiscal year 1975 for two new congressional organizations (Congressional Budget Office \$242,609; and American Indian Policy Review Commission, \$53,513) while their requests for appropriations were pending. The Committee recommends an appropriation of \$350,000.

The Committee is concerned about the initiation of new organizations at high rates of expenditure from the Contingent Fund of the Senate before it has a chance to review their budgets. The Committee urges that, in the future, any new organization be allowed not more than \$100,000 from the Contingent Fund of the Senate and only in cases where there exists a bona fide reason to start operations before the regular appropriation can be enacted.

##### MISCELLANEOUS ITEMS, 1976

1976 presently available.....	\$14,184,000
1976 supplemental estimate.....	2,550,000
House allowance.....	
Committee recommendation.....	2,550,000

The Committee recommends an appropriation of \$2,550,000 for the possible lease by the Senate of the building at 400 North Capitol Street, explained more fully below in the discussion of Administrative Provisions.

#### ADMINISTRATIVE PROVISIONS

The Committee recommends insertion in the bill an administrative provision designed to authorize the Secretary of the Senate to promulgate rules and regulations for carrying out the provisions of law authorizing sending of checks to financial institutions on behalf of employees. This provision exempts the Secretary of the Senate from the requirement for reimbursement for a second or third check sent on behalf of a Senate employee.

The Committee has also inserted an administrative provision that changes the job titles of 15 positions in the Senate Recording Studio. These changes were requested by the Sergeant at Arms to better relate an employee's job function to job title and involves no salary changes.

Also inserted in the bill by the Committee is language to authorize the salaries now in effect for top Senate Committee personnel for the staff of any Joint Committee having authority to originate legislation.

##### ADDITIONAL SENATE OFFICE SPACE

The Committee has also inserted an administrative provision that would enable the Sergeant at Arms, subject to the approval of the Committee on Rules and Administration and the Committee on Appropriations, to lease all or part of the building at 400 N. Capitol Street, for the use of the Senate and such other purposes as approved by the Committee on Rules and Administration. The Committee has limited the annual payment for such lease to not to exceed \$3,375,000 per annum (exclusive of the amount required for taxes and utilities) for the office space and large garage within the building. The Committee was advised that the Senate has critical space needs in excess of the capacity of the Senate Office Buildings, including the properties acquired on Square 724. It is anticipated that the employees presently housed in the buildings on Square 724 will be moved to the new building so that the structures on Square 724 can be demolished and construction can be initiated on the long planned underground garage on that site four years ahead of the present forecast. The savings stemming from proceeding with the garage will largely offset the rental costs of the new facilities.

The Committee, in recommending this authority, notes that a considerable amount of information is required before the Senate embarks on a major property management program. The Committee directs that the General Accounting Office make a comprehensive and complete examination of the proposed transaction for the use of the Committees on Appropriations and Rules and Administration before any lease is signed.

The Committee was advised that in addition to the cost of the lease, there will be one-time costs of \$800,000 to \$1,500,000 to ready the building for Senate use. There are also estimated annual expenditures of \$400,000 for taxes and \$500,000 for utilities, and such additional funds as may be necessary for operation and maintenance over and above funds now provided for such purposes for the buildings in source 724 upon the transfer of the personnel from such buildings to the 400 N. Capitol St. location.



The Committee advises that this provision does not obligate the Senate, its members, officers, or employees to any lease or promise of a lease. It authorizes a lease if the committees determine that a lease of the building will satisfy the requirements of space for the Senate.

### JOINT ITEMS

#### CONTINGENT EXPENSES OF THE SENATE

##### AMERICAN INDIAN POLICY REVIEW COMMISSION

Appropriations to date.....	\$1, 500, 000
Supplemental estimate (S. Doc. 94-129).....	385, 168
House allowance.....	385, 168
Committee recommendation.....	385, 168

The Committee recommends approval of the request of the American Indian Policy Review Commission for \$385,168 in additional funds for fiscal year 1976, plus \$710 for the transition period. The Commission was established pursuant to Public Law 93-580 and was organized March 5, 1975. Eleven task forces were activated in July and August 1975 and pursuant to Section 4(e) of the authorizing statute, the Commission must file, during July and August of 1976, the interim reports of the task forces. In addition to this supplemental budget request, \$1,500,000 has already been appropriated, plus \$300,000 for the transition period and \$53,513 has been expended from the Contingent Fund of the Senate in support of this Commission. The Committee believes that the remaining \$260,609 reserved for fiscal 1977 should be sufficient to cover all the activities of the Commission and expects that the Commission will manage its operations within the total of \$2,500,000 now authorized.

#### CONTINGENT EXPENSES OF THE HOUSE

##### JOINT COMMITTEE ON DEFENSE PRODUCTION

Appropriations to date.....	\$160, 465
Supplemental estimate.....	19, 000
House allowance.....	
Committee recommendation.....	

The Committee was unable to consider the request of the Joint Committees on Defense Production for two additional staff positions as the final legislation extending the life of the Joint Committee permits no increase in the funding level.

##### JOINT COMMITTEE ON CONGRESSIONAL OPERATIONS

The Committee recommends the insertion of a new general provision in the bill authorizing the Joint Committee on Congressional Operations to utilize excess foreign currencies when making official trips abroad. This action should not be construed as an encouragement of foreign travel. Authorization already exists. This action will merely allow appropriate portions of any such travel to be paid from excess foreign currencies.

### OFFICIAL MAIL COSTS

Appropriations to date.....	\$46, 101, 000
Supplemental estimate (H. Doc. 94-288).....	16, 080, 000
House allowance.....	16, 080, 000
Committee recommendation.....	16, 080, 000

The Committee recommends an appropriation of \$16,080,000 for fiscal year 1976 to reimburse the United States Postal Service for congressional mail costs of both the Senate and House of Representatives. The reimbursement for franked mailings is based on section 3216, title 39, United States Code.

The regular appropriation bill for fiscal year 1976 contained \$46,101,000 which was made available immediately upon enactment of the bill into law. At the time the Committee considered the fiscal year 1976 budget request, it was advised that fiscal year 1975 funds had been exhausted although a portion of the third and the entire fourth quarter billings had not been paid. The Committee recommends fiscal year 1975 obligations totaling \$16,080,000 be paid out of the fiscal year 1976 appropriation. The funds in the accompanying bill, \$16,080,000, are recommended to bring the fiscal year 1976 balance of funds available back to a level necessary to meet estimated obligations.

The Committee recommends that the request for \$4,020,000 for the transition period be denied. The Committee has been advised that this request is not required. Sufficient appropriations were included in the regular bill for the transition period.

### CONGRESSIONAL BUDGET OFFICE

#### SALARIES AND EXPENSES

Appropriations to date.....	
Supplemental estimate (H. Doc. 94-264).....	\$8, 079, 000
House allowance.....	4, 736, 340
Committee recommendation.....	4, 900, 000

The Committee recommends an appropriation of \$4,900,000 for the Congressional Budget Office. The office was established pursuant to Title II of Public Law 93-344. The amount recommended provides for 228 positions during the period January 1, 1976, through June 30, 1976, and in addition \$1,600,000 is recommended to continue that level during the transition period. The Committee recommendation for fiscal year 1976 is \$4,179,000 less than the budget estimate and \$163,660 more than the amount allowed by the House. The following is a summary of the revised budget estimate, the House allowance, and the Committee recommendation.

Major program	Revised budget estimate <sup>1</sup> (Oct. 1, 1975 to June 30, 1976)		House allowance (Jan. 1 to June 30, 1976)		Committee recommenda- tion (Jan. 1 to June 30, 1976)	
	Positions	Amount	Positions	Amount	Positions	Amount
Office of the director.....	11	\$447,700	11	\$279,020	11	\$276,100
General counsel.....	4	81,700	4	66,200	4	66,200
Budget analysis.....	58	2,182,700	42	1,327,400	58	1,490,500
Fiscal policy.....	29	643,000	17	440,100	18	364,100
Tax policy.....	18	465,700	12	280,600	14	310,200
Energy, environment, and natural resources.....	33	741,100	23	443,500	26	474,800
Human resources and community development.....	38	925,700	30	628,500	33	514,200
National security and international affairs.....	29	598,300	19	269,400	29	345,500
Management programs.....	30	470,000	19	311,000	26	313,600
Information office.....	9	152,100	9	57,000	9	57,900
Central support.....		1,371,000		633,620		686,900
<b>Total.....</b>	<b>259</b>	<b>8,079,000</b>	<b>193</b>	<b>4,736,340</b>	<b>228</b>	<b>4,900,000</b>

<sup>1</sup> Revision based on latest CBO estimate of workload.

The Committee believes that the Congressional Budget Office must have the necessary resources to perform its assigned mission of providing the Congress with detailed and accurate budget information and studies of the impact of alternative budget policies. Through a nonpartisan and highly professional staff, the CBO is performing the general and specific tasks assigned to it in three general categories, namely: (1) Monitoring the economy and estimating the impact on it of government actions; (2) improving the flow and quality of budget information; and (3) analyzing the costs and effects of alternative budget choices.

*Staffing.*—The budget estimate included 259 permanent positions at salaries amounting to \$5,423,400 on an annualized basis plus \$325,500 in non-permanent positions, of which the greater portion was for experts and consultants. The House allowance would freeze the CBO at the current employment level (including bona fide commitments) of 193 positions. At the Committee's hearing on November 12, 1975, the Director of the Congressional Budget Office indicated a high-priority need for 35 additional positions to provide a total permanent staff of 228. The Committee is in general agreement with the appeal of the Director for the additional 35 positions. In view of the staff increase recommended, the Committee recommends deletion from the bill the limitation of 193 staff employees. The following table summarizes by object of expenditure the budget request, House allowance, CBO appeal, and the Committee recommendation:

## SUMMARY OF BUDGET ESTIMATES, FISCAL YEAR 1976

	Request (9 mo)	House (6 mo)	Appeal (6 mo)	Committee (6 mo)
Permanent positions.....	259	193	228	228
Personnel compensation—Funds (in thousands):				
Permanent positions.....	\$4,067.6	\$2,424.6	\$2,386.8	\$2,386.8
Other than permanent.....	250.0	195.3	212.9	203.2
Subtotal.....	4,317.6	2,619.9	2,599.7	2,590.0
Personnel benefits.....	366.4	218.2	214.8	215.0
Travel.....	211.0	45.0	70.4	60.0
Transportation of things.....	5.0	4.2	3.6	4.0
Rent, communications, utilities.....	217.5	144.5	133.7	133.0
Printing and reproduction.....	435.0	283.8	306.6	300.0
Other services.....	1,846.0	1,293.0	1,805.5	1,433.0
ADP contracts.....	(949.0)	(664.8)	(929.5)	(750.0)
Studies and surveys.....	(599.0)	(419.5)	(583.7)	(420.0)
Service contracts.....	(9.0)	(6.3)	(8.9)	(8.0)
Interagency agreements.....	(280.0)	(196.1)	(274.5)	(250.0)
Training.....	(9.0)	(6.3)	(8.9)	(5.0)
Supplies and materials.....	101.0	67.6	92.8	85.0
Equipment.....	579.5	60.1	91.3	80.0
Office furniture.....	(448.0)			
Office machines.....	(70.0)	(32.0)	(49.0)	(41.0)
Special equipment.....	(52.5)	(24.0)	(36.2)	(30.0)
Books.....	(9.0)	(4.1)	(6.1)	(4.0)
<b>Totals.....</b>	<b>8,079.0</b>	<b>4,736.3</b>	<b>5,318.4</b>	<b>4,900.0</b>

*Coordination of Research.*—During its hearings on the budget request for the CBO, the Committee became aware of substantial duplication of effort among the various Congressional support offices. This problem can be dealt with only through vastly improved coordination between the offices. The Committee, therefore, strongly recommends that upon the initiation of any study or research project by the CBO, CRS, OTA, or self-initiated GAO projects, the office shall notify the CRS of the subject matter, requestor, purpose and scope of the study, and expected completion date. At least twice each month, the CRS shall distribute to each office and to the Appropriations Committees of the House and the Senate a cumulative list of the studies or research projects in progress or completed within the previous six months, noting those initiated since the previous list was published.

The Committee is establishing this procedure so the various offices can see what the others are doing, and therefore avoid working on the same topics. The Committee intends to take into account any duplication when considering future budget requests from these offices.

*Work priorities.*—The Committee totally agrees with the report of the House Appropriations Committee with regard to the work priorities of the Congressional Budget Office. During the hearing, it was determined that the CBO has received and responded to requests for assistance from individual Members and committees other than the budget, appropriations, and taxation committees for information beyond that authorized in the basic act. The Committee believes that the CBO must follow very carefully the priorities set forth in the Congressional Budget Act. Higher priority must be given to scorekeeping and the development of common nomenclature for the budget process.

As indicated in the House Report high priority must also be placed on cost analyses, and other reports to support the budget committees in preparation and revision of concurrent resolutions on the budget and to support other committees in the accomplishment of requirements set forth in the Act. The statutory function of the Congressional Budget Office to provide information to other committees and individual Members should be *strictly construed*.

*Administrative Services.*—The Committee recommends language in the bill to allow the Library of Congress to disburse the funds and provide other administrative services to the CBO. The Library has the capability to provide the full range of such services at a cost far less than the CBO would incur by performing these functions in-house.

The Committee recommends agreement with the action of the House of Representatives in making the appropriation available effective January 1, 1975, with support from the Contingent Fund of the Senate ceasing on December 31, 1975. All billings for obligations incurred through December 31, 1975, should be submitted to the Senate Disbursing Office to enable a final accounting statement by February 29, 1976.

In accordance with 41 U.S.C. 5, the Committee has also inserted language exempting the CBO from the competitive bidding requirements of section 3709 of the Revised Statutes as amended. This exemption is similar to the treatment afforded the Office of Technology Assessment and the Congressional Research Service.

*Computer programming and utilization.*—The Committee's recommendations includes positions to provide the CBO with its own programming capability and \$1,000,000 for computer services and time. The Committee expects the CBO to use any available resources of the Senate and House computer centers on projects where sufficient software and services can be provided before contracting with other agencies and private firms. The Committee is aware that in the rush to make the CBO ready for the full set of tasks required by the Budget Control Act there have been some problems in the computer area. These problems have been largely overcome by the establishment of a coordinating committee that includes the Staff Director of the Subcommittee on Computer Services of the Senate Committee on Rules and Administration and the Director of the House Information Systems. The Committee directs that this coordinating committee in consultation to the maximum extent possible with the users of the budget systems, including the Appropriations Committee, continue to review all requests for outside programing and computer usage.

## ARCHITECT OF THE CAPITOL

### CAPITOL BUILDINGS AND GROUNDS

#### CAPITOL BUILDINGS

Appropriations to date.....	\$5, 101, 000
Supplemental estimate.....	65, 000
House allowance.....	-----
Committee recommendation.....	65, 000

The Committee recommends an appropriation of \$65,000 for relocation and rearrangement within the Capitol of statues contibuted to the National Statuary Hall Collection. This request came from the Architect too late to be considered by the House of Representatives.

These funds will be used to implement the original design of First Floor East Central Front lobby as a ceremonial vestibule containing one statue from each of the 13 original states. Pending the relocation of the U.S. Capitol Historical Society sales desk from that area, ten statues are proposed to be relocated as follows: 7 from Statuary Hall, 2 from the Senate Wing, and 1 from the House Hall of Columns. Following the relocation of the 10 statues from Statuary Hall, the remaining 40 statues will be rearranged to improve the visual order of their exhibit. The historical significance of the works of art demand that utmost care be taken in the relocation process and that only a highly competent and reputable firm be entrusted with such an undertaking. Accordingly, the Committee has, as it has done previously in connection with the cleaning and repairing of works of art, included language to permit the Architect to contract for the relocation of the statuary without regard to the competitive bidding requirements of Section 3709 of the Revised Statutes, as amended.

#### CAPITOL GROUNDS

Appropriations to date.....	\$1, 685, 000
Supplemental estimate (H. Doc. 94-297).....	100, 000
House allowance.....	100, 000
Committee recommendation.....	100, 000

The Committee recommends approval of the amount of \$100,000 requested to complete the program of improvement of traffic signal installations in the Capitol grounds and at adjoining street intersections. The initial appropriation of \$250,000 for this program was included in the Legislative Branch Appropriation Act, 1974. Due to delays encountered and escalations of cost that have occurred since the original estimates were prepared in 1973, the additional funds were requested to complete the work.

The Committee expects the Architect and the Capitol Police Board to coordinate with District of Columbia officials so that the traffic lights on the major thoroughfares from Capitol Hill are timed in non-rush hour periods to eliminate all the stop-and-go driving presently encountered.

#### SENATE OFFICE BUILDINGS

Appropriations to date.....	\$8, 225, 000
Supplemental estimate (H. Doc. 94-297).....	721, 000
House allowance.....	-----
Committee recommendation.....	696, 000

At the direction of the Senate Committee on Rules and Administration and Senate Office Building Commission, the Architect of the Capitol requested additional funds to furnish and provide for staffing and maintenance of two apartment buildings for occupancy by the United States Senate. The buildings were acquired by the Architect of the Capitol under authority of Public Law 92-607 (86 Stat. 1510-1511). The buildings, located in Square 724, include the apartment

building formerly known as the "Senate Courts" containing 285 rooms suitable for office use, and the apartment building formerly known as the "Hill Apartments" which has 98 suitable rooms. Both buildings have been completely vacated and are needed to alleviate the current critical office space situation in the Senate.

Under the provisions of Public Law 93-305 (88 Stat. 206), these buildings are now a part of the "Senate Office Buildings" complex and subject to the laws governing the Senate Office Buildings, and funds for maintenance, and staffing are required to be appropriated under the head "Senate Office Buildings", as are also funds for furniture and furnishings.

The Committee recommends an appropriation of \$696,000. The recommendation reduces the appropriation to a six month basis due to the later than anticipated passage of the bill than was contemplated when the budget was submitted. The amount recommended covers the 28 additional custodial and maintenance positions requested and the full \$556,000 requested for furniture and furnishings.

The Committee recommends an amount of \$29,000 for the transition period.

#### LIBRARY BUILDINGS AND GROUNDS

##### STRUCTURAL AND MECHANICAL CARE

Appropriations to date.....	\$1, 891, 000
Supplemental estimate (H. Doc. 94-297).....	213, 000
House allowance.....	213, 000
Committee recommendation.....	213, 000

The Committee recommends an appropriation of \$213,000 for structural changes required for an expansion of the Library of Congress computer service center in the Library Annex Building. The Library received funds in the regular bill for 1976 to lease additional computer equipment to meet expanded House and Senate information needs. This appropriation will provide structural and mechanical changes to utilize space adjacent to the present computer center for installation of the computer equipment.

#### ADMINISTRATIVE PROVISION

The Committee recommends for insertion in the bill an administrative provision requested by the Architect of the Capitol to enable the Architect to raise the salary of the Administrative Assistant in the Office of the Architect of the Capitol to the same level as other key employees of that office.

#### LIBRARY OF CONGRESS

##### SALARIES AND EXPENSES

Appropriations to date.....	\$57, 285, 000
Supplemental estimate (H. Doc. 94-264).....	312, 800
House allowance.....	312, 800
Committee recommendation.....	312, 800

The Committee recommends an additional appropriation of \$312,800 for fiscal year 1976 and \$36,000 for the transition period. Of this amount, \$242,000 is for the renovation of the air-conditioning system in the space made available, rent free, to the Library at the Wright-Patterson Air Force Base in Dayton, Ohio, for the storage of nitrate film, which requires special low-temperature conditions for safety and preservation while it awaits conversion to safety acetate film. Library officials advised that the need for such special storage will continue for approximately 15 years at the presently planned rate of conversion.

The balance of the allowance, \$70,800 in fiscal year 1976, and \$36,000 in the transition period, is to provide services for the rapidly increasing number of visitors to the Library. The request proposed the establishment of 14 permanent positions, as follows: 5 special police, 3 tour leaders, 4 information assistants, and 2 janitors. The Committee does not concur in the establishment of permanent positions at this time, but offers no objection to the creation of temporary positions to meet the needs as they occur during the bicentennial year.

#### DISTRIBUTION OF CATALOG CARDS

##### SALARIES AND EXPENSES, 1974

Appropriations to date.....	(1)
Supplemental estimate (H. Doc. 94-288).....	\$300, 000
House allowance.....	300, 000
Committee recommendation.....	300, 000

<sup>1</sup> Lapsed funds, fiscal year 1974.

The Committee recommends approval of the request for the reappropriation of \$300,000 of lapsed funds in the appropriation "Salaries and expenses, Distribution of catalog cards, 1974" to meet the Library's remaining 1973 obligation to the United States Postal Service. The Comptroller General of the United States ruled on September 16, 1975 (decision B-114874), that the Library had a valid liability of \$545,459 for additional postage charges due to higher rates applied by the Postal Service, and expressed the opinion that the Library should make a payment of \$245,459 toward this obligation by restoration of expired 1973 appropriation balances. This payment was subsequently made. However, the Comptroller General further concluded that the remaining 1973 obligation of \$300,000 cannot be paid from future appropriations unless the Congress should specifically so indicate. The amount recommended is to fulfill that obligation.

#### ADMINISTRATIVE PROVISION

The Committee recommends the insertion of a new administrative provision in the bill to allow the Library of Congress to disburse the funds of the Congressional Budget Office. The two organizations have negotiated an agreement for the Library to supply certain administrative services and this provision is necessary for the Library to disburse CBO's funds.

## GOVERNMENT PRINTING OFFICE

## PRINTING AND BINDING

Appropriations to date.....	\$108, 500, 000
Supplemental estimate (H. Doc. 94-264).....	794, 000
House allowance.....	794, 000
Committee recommendation.....	794, 000

The Committee recommends an appropriation of \$794,000 for fiscal year 1976 and \$199,000 for the transition period to provide the funds required to start the automation of the publications process for the Federal Register and the Code of Federal Regulations. Government Printing Office officials estimate the total project will cost about \$2,000,000 over a three-year period, but will result in annual savings of over \$8,000,000.

## OFFICE OF SUPERINTENDENT OF DOCUMENTS

## SALARIES AND EXPENSES

Appropriations to date.....	\$36, 765, 700
Supplemental estimate (H. Doc. 94-264).....	900, 000
House allowance.....	900, 000
Committee recommendation.....	

The Committee recommends disapproval of an appropriation of \$900,000 for fiscal year 1976 and \$225,000 for the transition period requested to cover postage and other costs of distributing an increasing volume of Consumer Product Information material. Government Printing Office officials estimate that the advertising campaign instituted by the Consumer Information Center of the General Services Administration will generate about 3.4 million additional mailings at a cost of \$900,000.

The Committee has denied this request as it believes that all the funds should be budgeted by one agency for this endeavor.

The Committee directs that the Public Printer enter into no further similar agreements to distribute documents on behalf of other agencies unless the agency requesting the distribution has the authority and funds to reimburse the Superintendent of Documents for all GPO costs incurred in distributing such documents.

## PROJECT PLANNING

Appropriations to date.....	
Supplemental estimate (H. Doc. 94-264).....	\$210, 000
House allowance.....	210, 000
Committee recommendation.....	210, 000

The Committee recommends an appropriation of \$210,000 for transfer to the General Services Administration to continue the preparatory work for the proposed relocation of the Government Printing Office. However, these funds are not to be used until approval for their use is received from the Committee on Public Works. The Committee approves this request with the understanding that the action shall not be construed to reflect final approval of the entire project.

## GENERAL ACCOUNTING OFFICE

## SALARIES AND EXPENSES

Appropriations to date.....	\$135, 930, 000
Supplemental estimate (S. Doc. 94-134).....	1, 292, 000
House allowance.....	
Committee recommendation.....	1, 292, 000

The Committee has approved the request of the Comptroller General for \$1,292,000 for modernization of the GAO Building. This request was transmitted subsequent to House action and will permit the renovation of the fifth floor upon the departure of the transportation rate audit activity to the General Services Administration pursuant to Public Law 93-604. Proceeding with these needed renovations at this time will permit the avoidance of rental costs of \$500,000 and expedite the colocation of GAO's Washington employees by nine months.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendations	Committee compared with—	
					Budget	House
<b>CHAPTER VI LEGISLATIVE BRANCH SENATE</b>						
S. Doc. 94-	Compensation and mileage of the Vice President and Senators.....	\$181,500		\$181,500		+\$181,500
	Transition period.....	62,000		62,000		+62,000
S. Doc. 94-	Salaries, officers and employees: Office of the Secretary.....	11,000		9,400	-\$1,600	+9,400
	Transition period.....	4,700		4,700		+4,700
S. Doc. 94-	Administrative and clerical assistants to Senators.....	26,400		26,400		+26,400
	Transition period.....	13,200		13,200		+13,200
	Total, salaries, officers and employees.....	37,400		35,800	-1,600	+35,800
	Transition period.....	17,900		17,900		+17,900
<b>CONTINGENT EXPENSES OF THE SENATE</b>						
S. Doc. 94-	Inquiries and investigations.....	1,995,000		1,080,000	-915,000	+1,080,000
	Transition period.....	500,000		275,000	-225,000	+275,000

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S. Doc. 94-	Miscellaneous items, 1975.....	350,000		350,000		+350,000
	Miscellaneous items, 1976.....	2,550,000		2,550,000		+2,550,000
	Transition period.....	1,275,000		1,275,000		+1,275,000
	Total contingent expenses of the Senate.....	4,895,000		3,980,000	-915,000	+3,980,000
	Transition period.....	1,775,000		1,550,000	-225,000	+1,550,000
	Total, Senate.....	5,113,900		4,197,300	-916,600	+4,197,300
	Transition period.....	1,854,900		1,629,900	-225,000	+1,629,900
<b>HOUSE OF REPRESENTATIVES HOUSE LEADERSHIP OFFICES</b>						
H. Doc. 94-288..	Office of the speaker.....	106,000	\$106,000	106,000		
	Transition period.....	26,500	26,500	26,500		
H. Doc. 94-288..	Office of the majority floor leader.....	36,000	36,000	36,000		
	Transition period.....	9,000	9,000	9,000		
H. Doc. 94-288..	Office of the minority floor leader.....	93,400	93,400	93,400		
	Transition period.....	23,350	23,350	23,350		
H. Doc. 94-288..	Office of the majority whip.....	50,000	50,000	50,000		
	Transition period.....	12,500	12,500	12,500		
H. Doc. 94-288..	Office of the minority whip.....	50,000	50,000	50,000		
	Transition period.....	12,500	12,500	12,500		
	Total, House leadership offices.....	335,400	335,400	335,400		
	Transition period.....	83,850	83,850	83,850		

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendations	Committee compared with—	
					Budget	House
<b>SALARIES, OFFICERS AND EMPLOYEES</b>						
H. Doc. 94-	House Democratic Steering Committee.....	\$50,000	\$50,000	\$50,000		
	Transition period.....	12,500	12,500	12,500		
H. Doc. 94-288	House Democratic Caucus.....	66,000	66,000	66,000		
	Transition period.....	16,500	16,500	16,500		
H. Doc. 94-288 and 94-	House Republican Conference.....	116,000	116,000	116,000		
	Transition period.....	29,000	29,000	29,000		
	Total, salaries, officers and employees.....	232,000	232,000	232,000		
	Transition period.....	58,000	58,000	58,000		
<b>MEMBERS' CLERK HIRE</b>						
H. Doc. 94-288	Clerk Hire.....	5,621,600	5,621,600	5,621,600		
	Transition period.....	1,405,250	1,405,250	1,405,250		
<b>CONTINGENT EXPENSES OF THE HOUSE</b>						
H. Doc. 94-288	Miscellaneous items.....	9,453,600	9,453,600	9,453,600		
	Transition period.....	2,363,400	2,363,400	2,363,400		
H. Doc. 94-288	Special and select committees.....	450,000	450,000	450,000		
	Transition period.....	112,500	112,500	112,500		
	Total, contingent expenses of the House.....	9,903,600	9,903,600	9,903,600		
	Transition period.....	2,475,900	2,475,900	2,475,900		
	Total, House of Representatives.....	16,092,000	16,092,000	16,092,000		
	Transition period.....	4,023,000	4,023,000	4,023,000		

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<b>JOINT ITEMS</b>						
<b>CONTINGENT EXPENSES OF THE SENATE</b>						
S. Doc. 94-129	American Indian Policy Review Commission.....	385,168	385,168	385,168		
	Transition period.....	710	710	710		
<b>CONTINGENT EXPENSES OF THE HOUSE</b>						
H. Doc. 92-288	Joint Committee on Defense Production.....	19,000			-\$19,000	
	Transition period.....	4,750			-4,750	
<b>OFFICIAL MAIL COSTS</b>						
H. Doc. 94-288	Expenses.....	16,080,000	16,080,000	16,080,000		
	Transition period.....	4,020,000			-4,020,000	
	Total, joint items.....	16,484,168	16,465,168	16,465,168	-19,000	
	Transition period.....	4,025,460	710	710	-4,024,750	
<b>CONGRESSIONAL BUDGET OFFICE</b>						
H. Doc. 94-264	Salaries and expenses.....	8,079,000	4,736,340	4,900,000	-3,179,000	+\$163,680
	Transition period.....	2,073,000	1,184,085	1,600,000	-473,000	+415,915
<b>ARCHITECT OF THE CAPITOL</b>						
<b>CAPITOL BUILDINGS AND GROUNDS</b>						
S. Doc. 94-	Capitol buildings.....	65,000		65,000		+65,000
H. Doc. 94-297	Capitol grounds.....	100,000	100,000	100,000		
H. Doc. 94-297	Senate Office buildings.....	721,000		696,000	-25,000	+696,000
	Transition period.....	29,000		29,000		+29,000
<b>LIBRARY BUILDINGS AND GROUNDS</b>						
H. Doc. 94-297	Structural and mechanical care.....	213,000	213,000	213,000		
	Total, Architect of the Capitol.....	1,099,000	313,000	1,074,000	-25,000	+761,000
	Transition period.....	29,000		29,000		+29,000

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The Committee recommends \$260,000 for International Trade Negotiations, the same as the House allowance and \$4,000 below the budget request. The supplemental funds are required to provide for additional requirements occasioned by the Trade Act of 1974 which was signed into law on January 3, 1975, subsequent to the formulation of the regular budget for fiscal year 1976.

In addition, the Committee recommends \$65,000 to provide for these increased requirements in the transition period.

## DEPARTMENT OF JUSTICE

### LEGAL ACTIVITIES

#### SALARIES AND EXPENSES, GENERAL LEGAL ACTIVITIES

Appropriations to date.....	\$60, 220, 000
Supplemental estimate.....	
House allowance.....	
Committee recommendation.....	230, 000

The Committee recommends \$230,000 for Salaries and Expenses, General Legal Activities, which is \$230,000 over the House allowance and the budget request. The additional funds would be used to implement the expanded provisions of the Voting Rights Act relating to non-English-speaking members of the electorate. The expanded coverage of the Act requires increased enforcement responsibilities of the Civil Rights Division of the Department of Justice. Unfortunately, the formal budget request for the necessary 23 positions to implement the expanded provisions has not yet reached the Congress, despite the fact that the Voting Rights Act was signed into Public Law on August 6, 1975. In view of the closeness of the approaching 1976 primary and general elections and the Department's expressed inability to mount this effort within existing resources, the Committee believes that the necessary funds must be included in this bill. The intent is to assure that a significant enforcement effort will be in place as soon as possible, and thus bring millions of our citizens into the political process.

### IMMIGRATION AND NATURALIZATION SERVICE

#### SALARIES AND EXPENSES

The Committee is seriously concerned about reports of a possible reorganization and relocation of the Richmond, Virginia, office of the Immigration and Naturalization Service. The Service has announced plans to use funds appropriated for personnel actions to finance the move. The estimated cost of the move amounts to \$662,000 in service funds, with additional costs amounting to \$148,000. More importantly, according to a recent General Accounting Office study, the net result will be an immediate loss of efficiency. The Committee reaffirms its opposition to reprogramming actions that have not received prior clearance and will expect such a major and sensitive reprogramming proposal to be cleared by both the authorization and appropriations committees of the House and Senate before any action is taken to implement such proposals.

## FEDERAL PRISON SYSTEM

### SALARIES AND EXPENSES, BUREAU OF PRISONS

The enactment of the Juvenile Justice and Delinquency Prevention Act on September 7, 1974, apparently did not allow sufficient time to plan the development of a program to establish a National Institute of Corrections before the President's fiscal year 1976 budget was finalized. However, there has been more than ample time for the Administration to formulate and present to the Congress a workable plan for the establishment of such an Institute, either as an amendment to the fiscal year 1976 budget or as a fiscal year 1976 supplemental request. The Committee is disappointed that the Administration has moved so slowly in this matter, and urges the Administration to come forward with a budget request for the National Institute of Corrections as soon as possible.

## DEPARTMENT OF COMMERCE

### BUREAU OF THE CENSUS

#### PERIODIC CENSUSES AND PROGRAMS

Appropriations to date.....	\$27, 000, 000
Supplemental estimate.....	4, 940, 000
House allowance.....	(1)
Committee recommendation.....	4, 940, 000

<sup>1</sup> Not considered by the House.

The Committee recommends \$4,940,000 for Periodic Censuses and Programs, \$4,940,000 over the House allowance and the same as the budget request.

These funds will enable the Bureau of the Census to carry out its responsibilities to provide population and per capita income data to be used in the distribution formula for allocating funds to more than 38,000 governmental units under provisions of the Federal Revenue Sharing legislation. Under the general direction of the Bureau of the Census, the Internal Revenue Service will code and process residence information extracted from the 1975 Federal income tax forms.

### ECONOMIC DEVELOPMENT ADMINISTRATION

#### ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

The Committee has received testimony in support of supplemental financing for the Economic Development Administration, in order to fund the Oklahoma Census Education Pilot Project. The aim of this effort is to increase the critical use of census data and services and thereby accelerate economic development. The Committee endorses the objectives of this project and supports the more effective use of available Census data. No additional appropriations are recommended, however, in view of the substantial increase over the original agency estimates already provided for the research program of the Economic Development Administration in the regular fiscal year 1976 Appropriations bill. The Committee recommends that this important project

should be funded by reprogramming available EDA funds. The Census Bureau should also review the project to determine the levels of funding necessary to continue it in 1977 and to assure the subsequent implementation of its findings.

## REGIONAL ACTION PLANNING COMMISSIONS

### REGIONAL DEVELOPMENT PROGRAMS

The Committee wishes to reaffirm its intention that, of the \$63,068,000 provided in the regular 1976 appropriation for Regional Planning Commissions, \$2,000,000 was to be provided to the Old West Regional Commission for the Mountain Plains Education and Economic Development Program. These funds were to be provided to Old West Regional Commission separate and apart from its regular share of the \$63,068,000. The remaining \$61,068,000 is to be distributed among the Commissions.

In addition, the Committee wishes to assure that these funds are made available in a timely manner, so that there will be no interruption in the operation of the Mountain Plains project. It is the view of the Committee, therefore, that the existing contract between Mountain Plains and the National Institute of Education should continue in force through 1976 and Old West provide the \$2,000,000 allowed in the appropriation to NIE by transfer.

The Committee again reaffirms its directive that the Secretaries of Labor, Health, Education, and Welfare, and Commerce shall cooperate in the development of a workable plan for the continued Federal funding of the Mountain Plains project that such a plan shall be submitted to the Committee before sine die adjournment of the First Session of the 94th Congress. In order to assure continuity of funding, the plan should include, but not be limited to, the forward funding of the Mountain Plains project through the first half of fiscal year 1977. Such a request could be considered in the fiscal year 1976 Second Supplemental Appropriations Bill.

## THE JUDICIARY

### COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

#### REPRESENTATION BY COURT-APPOINTED COUNSEL AND OPERATION OF DEFENDER ORGANIZATIONS

Appropriations to date.....	\$16,590,000
Supplemental estimate.....	4,500,000
House allowance.....	4,100,000
Committee recommendation.....	4,100,000

The Committee recommends \$4,100,000 for Representation by Court-Appointed Counsel and Operation of Defender Organizations, the same as the House allowance and \$400,000 below the budget request.

The supplemental funding is required to cover costs associated with increases in the number of persons being represented; increases in the cost of representation; and increases in the cost of transcripts and

other court services. Of the total amount provided, \$1,800,000 is required to liquidate obligations incurred in prior years.

The bill also includes \$575,000 to provide for these additional costs in the transition period.

### SALARIES AND EXPENSES OF U.S. MAGISTRATES

Appropriations to date.....	\$10,510,000
Supplemental estimate.....	404,000
House allowance.....	( <sup>1</sup> )
Committee recommendation.....	404,000

<sup>1</sup> Not considered by the House.

The Federal Magistrates Act authorizes the district courts to assign very important judicial duties to magistrates. One of the major purposes of the legislation is to free the time of judges for the actual trial of cases by transferring some of their other duties to these subordinate judicial officers. The courts, on the whole, are responding very positively to the expressed desire of the Congress by progressively delegating "additional duties" in civil and criminal cases to magistrates. The district courts in fiscal year 1975 experienced very sharp increases in civil and criminal filings, 13 percent and 9 percent, respectively. In view of the increase in filings, as well as the recent congressional mandate for speedy trial of criminal cases, the Committee believes it is imperative that the request for the several new magistrates and other supporting staff—already approved by the Judicial Conference—be provided at the earliest possible date.

The Committee has also included \$151,000 in the bill to carry out these activities during the transition period.

### SALARIES AND EXPENSES OF REFEREES

Appropriations to date.....	\$24,096,000
Supplemental estimate.....	1,711,000
House allowance.....	1,466,000
Committee recommendation.....	1,466,000

The Committee recommends \$1,466,000 for Salaries and Expenses of Referees, the same as the House allowance and \$245,000 below the budget request. The supplemental funds will support 240 additional positions needed to cope with a sharp increase in bankruptcy filings.

The bill also includes \$661,000 to fund this additional workload in the transition period.

## RELATED AGENCIES

### FEDERAL COMMUNICATIONS COMMISSION

#### SALARIES AND EXPENSES

Appropriations to date.....	\$49,500,000
Supplemental estimate.....	445,000
House allowance.....	313,000
Committee recommendation.....	313,000

The Committee recommends \$313,000 for Salaries and Expenses, the same as the House allowance and \$132,000 below the budget request. The recommended funds would provide additional staff to

expedite processing of interstate tariff rate revisions, domestic and international satellite applications, and other workload increases. The Committee reduction recognizes the lateness of the fiscal year and provides six-month funding of the requested positions, instead of nine-month funding as proposed in the budget request.

The bill also includes funds for the transition quarter in the amount of \$111,000.

#### JAPAN-UNITED STATES FRIENDSHIP COMMISSION

##### JAPAN-UNITED STATES FRIENDSHIP TRUST FUND

1976 presently available.....	
1976 supplemental estimate.....	
House allowance.....	
Committee recommendation.....	\$24,000,000

The Committee recommends \$24,000,000 for the Japan-United States Friendship Trust Fund, an increase of \$24,000,000 over the House allowance and the budget request.

The Japan-United States Friendship Act (Public Law 94-118, October 20, 1975) establishes in the Treasury of the United States a Trust Fund to be known as The Japan-United States Friendship Trust Fund. The Fund is to be used for the promotion of scholarly, cultural, and artistic activities between Japan and the United States. The Act establishes a Commission composed of the members of the United States Panel of the Joint Committee on United States-Japan Cultural and Educational Cooperation; two members of the House of Representatives, two members of the Senate; and the Chairman of the National Endowment for the Arts and the Humanities. The members of Congress will serve in an advisory, non-voting capacity. The Chairman of the Commission will be the Chairman of the United States Panel of the Joint Committee on United States-Japan Cultural and Educational Cooperation.

The authorizing legislation stipulates that moneys in the Trust Fund are to be provided from two separate sources. Funds remaining in U.S. Treasury accounts in Japan stemming from Japanese Government payments to the United States for relief and other assistance given by the United States to Japan during the occupation are the first source. The bill includes language which will transfer to the Trust Fund an amount of \$12,000,000 previously appropriated in the regular fiscal year 1976 State Department appropriations bill for United States-Japan friendship activities. The second source of Trust Fund moneys is from the Okinawa Reversion Agreement payments by Japan to the United States. The Act authorizes 7.5 percent of these Japanese payments to be appropriated to the Trust Fund. The bill includes language to appropriate an amount of \$24,000,000 which is equivalent to 7.5 percent of the total Japanese payment to the United States which is \$320,000,000.

The authorizing legislation provides that amounts transferred and appropriated to the Trust Fund will be invested in interest bearing obligations to the United States. The interest on these obligations together with up to 5 percent of the principal amount shall be available for expenses of the Commission to carry out the provisions of the Act, subject to the usual annual appropriations process.

#### PRIVACY PROTECTION STUDY COMMISSION

##### SALARIES AND EXPENSES

Appropriations to date.....	\$150,000
Supplemental estimate.....	398,000
House allowance.....	398,000
Committee recommendation.....	398,000

The Committee recommends \$398,000 for Salaries and Expenses, the same as the House allowance and the budget request. The funds will be used to implement the provisions of the Privacy Act of 1974, which established the Privacy Protection Study Commission. The Commission is charged with conducting various inquiries and making recommendations and proposals to the President and the Congress concerning the protection of the privacy of individuals.

The Committee recommends \$200,000 to carry out the activities of the Commission during the transition quarter.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendation	Committee compared with—	
					Budget	House
<b>CHAPTER VII</b>						
<b>DEPARTMENT OF STATE</b>						
<b>INTERNATIONAL ORGANIZATIONS AND CONFERENCES</b>						
S. Doc. 94-132	Contributions for international peacekeeping activities.....	\$42,000,000	(1)	\$35,000,000	-\$7,000,000	+\$35,000,000
H. Doc. 94-277.	International conferences and contingencies.....	Language	Language	Language	-----	-----
H. Doc. 94-277.	International trade negotiations.....	264,000	\$260,000	\$260,000	-\$4,000	-----
	Transition period.....	66,000	65,000	65,000	-1,000	-----
	Total, Department of State.....	42,264,000	260,000	35,260,000	-7,004,000	+35,000,000
	Transition period.....	66,000	65,000	65,000	-1,000	-----
<b>DEPARTMENT OF JUSTICE</b>						
<b>LEGAL ACTIVITIES</b>						
	Salaries and expenses, general legal activities.....	-----	-----	230,000	+230,000	+230,000
<b>DEPARTMENT OF COMMERCE</b>						
<b>BUREAU OF THE CENSUS</b>						
S. Doc. 94-131	Periodic censuses and programs.....	4,940,000	(1)	4,940,000	-----	+4,940,000

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<b>THE JUDICIARY</b>						
<b>COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES</b>						
H. Doc. 94-263.	Representation by court-appointed counsel and operation of defender organizations.....	4,500,000	4,100,000	4,100,000	-400,000	-----
	Transition period.....	675,000	575,000	575,000	-100,000	-----
H. Doc. 94-263.	Salaries and expenses of U.S. magistrates.....	404,000	(1)	404,000	-----	+404,000
	Transition period.....	151,000	(1)	151,000	-----	+151,000
H. Doc. 94-263.	Salaries and expenses of referees.....	1,711,000	1,466,000	1,466,000	-245,000	-----
	Transition period.....	772,000	661,000	661,000	-111,000	-----
	Total, the Judiciary.....	6,615,000	5,566,000	5,970,000	-645,000	+404,000
	Transition period.....	1,598,000	1,236,000	1,387,000	-211,000	+151,000
<b>RELATED AGENCIES</b>						
<b>FEDERAL COMMUNICATIONS COMMISSION</b>						
H. Doc. 94-245.	Salaries and expenses.....	445,000	313,000	313,000	-132,000	-----
	Transition period.....	111,000	111,000	111,000	-----	-----
<b>JAPAN-UNITED STATES FRIENDSHIP COMMISSION</b>						
	Japan-United States Friendship Trust Fund.....	-----	-----	24,000,000	+24,000,000	+24,000,000

See footnote at end of table.

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL—Continued**

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendation	Committee compared with—	
					Budget	House
H. Doc. 94-244	PRIVATE PROTECTION STUDY COMMISSION	\$388,000	\$388,000	\$388,000		
	Salaries and expenses.....	200,000	200,000	200,000		
	Transition period.....	843,000	711,000	24,711,000	+823,868,000	+824,000,000
	Total, related agencies.....	311,000	311,000	311,000		
	Transition period.....					
	Total, chapter VII: New budget (obligational) authority.....	54,662,000	6,537,000	71,111,000	+16,449,000	+64,574,000
	Transition period.....	1,975,000	1,612,000	1,768,000	-212,000	+151,000

<sup>1</sup> Not considered.

**CHAPTER VIII  
DEPARTMENT OF TRANSPORTATION  
FEDERAL AVIATION ADMINISTRATION  
FACILITIES AND EQUIPMENT  
(Airport and Airway Trust Fund)**

The Committee recommends concurrence with the House allowance of \$245,537,000 for the facilities and equipment requirements of the Federal Aviation Administration. This represents an increase of \$18,259,000 over last year's appropriation and a reduction of \$4,463,000 below the budget request. This appropriation, when added to unobligated carryover funds from previous fiscal years, will enable the FAA to incur obligations of up to \$581,352,000 during fiscal 1976.

Under this appropriation, the Federal Airways System is improved by installation of new equipment, modernization and establishment of selected facilities to keep pace with increased aeronautical activity. The significant investment areas for fiscal 1976 include \$53.9 million for the replacement, modification and improvement of existing long range radars; \$39.5 million to establish, relocate, modernize, and improve instrument and visual landing systems; \$76.2 million for airport traffic control facilities such as terminal area radar and other tower facilities; and \$17 million for flight service stations.

The Committee agrees that no funds should be appropriated or expended for the VORTAC modernization program, until such time as the Department of Transportation justifies the need for the VORTAC system within the context of a meaningful national plan for navigation. However, the Committee recognizes that there are approximately 900 VOR/VORTAC's installed throughout the 50 States, and occasions may arise where relocation, modification, or upgrading of selected locations may be required in the interest of safety, economy, and efficiency of the existing national aviation system. Should these occasions arise, the FAA is directed to seek approval of the appropriate committees of Congress on a case-by-case basis justifying the need and providing plans for accomplishing the work within available funds.

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## GRANTS-IN-AID FOR AIRPORTS

(Liquidation of contract authorization)

(Airport and Airway Trust Fund)

The Committee recommends agreement with the appropriation of an additional \$50,000,000 for fiscal 1976 and \$43,000,000 for the transition period in liquidation cash for the grants-in-aid program. These amounts plus the \$320 million for fiscal 1976 and \$50 million for the transition period contained in the regular Department of Transportation and Related Agencies Appropriation Bill, H.R. 8365, will provide the full budget request for grants-in-aid for airports.

## URBAN MASS TRANSPORTATION ADMINISTRATION

## URBAN MASS TRANSPORTATION FUND

(Liquidation of Contract Authorization)

The Committee recommends appropriations of \$300,000,000 for fiscal 1976 and \$50,000,000 for the transition period in liquidating cash for obligations incurred by the Urban Mass Transportation Administration. These are the full amounts requested in Senate Document 94-119, a supplemental budget request received in the Senate on November 6, 1975.

These funds are needed as a result of events occurring subsequent to preparation of the 1976 budget, such as accelerated use of Interstate transfer authority for transit projects under the 1973 Highway Act, higher than anticipated percentages of operating subsidies under the new formula grant program, and the use of Section 3(h) of the National Mass Transportation Assistance Act which allows grantees to divert capital grant funds to operating subsidies.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendations	Committee compared with—	
					Budget	House
	CHAPTER VIII DEPARTMENT OF TRANSPORTATION FEDERAL AVIATION ADMINISTRATION					
H. Doc. 94-22.	Facilities and equipment (Airport and Airway Trust Fund).	\$250,000,000	\$245,537,000	\$245,537,000	-\$4,463,000	
H. Doc. 94-22.	Grants-in-aid for airports: <i>Liquidation of contract authorization:</i> <i>Airport and Airway Trust Fund</i>	(50,000,000)	(50,000,000)	(50,000,000)		
	Transition period.....	(45,000,000)	(45,000,000)	(45,000,000)		
	URBAN MASS TRANSPORTATION ADMINISTRATION					
	Urban Mass Transportation Fund:					
S. Doc. 94-119.	<i>Liquidation of contract authorization</i> .....	(300,000,000)	( <sup>1</sup> )	(300,000,000)		(+300,000,000)
	Transition period.....	(50,000,000)	( <sup>1</sup> )	(50,000,000)		(+50,000,000)
	Total, chapter VIII:	250,000,000	245,537,000	245,537,000	-4,463,000	
	New budget (obligational) authority.....					
	<i>Liquidation of contract authorization:</i>					
	<i>Fiscal year 1976</i> .....	(350,000,000)	(50,000,000)	(350,000,000)		(+300,000,000)
	<i>Transition period</i> .....	(98,000,000)	(45,000,000)	(98,000,000)		(+50,000,000)

<sup>1</sup> Not considered.

## CHAPTER IX

## DEPARTMENT OF THE TREASURY

## BUREAU OF ALCOHOL, TOBACCO AND FIREARMS

## SALARIES AND EXPENSES

Appropriations to date.....	\$101,339,000
Supplemental estimate (H. Doc. 94-235).....	15,500,000
House allowance.....	3,100,000
Committee recommendation.....	7,211,000

The Committee recommends an appropriation of \$7,211,000 and an increase of 250 special agents and 100 support personnel. This is a reduction of \$8,289,000 from the Supplemental budget estimate and an increase of \$4,111,000 above the House allowance.

The Committee is concerned over the high ratio of support personnel to special agents and recommends the Bureau of Alcohol, Tobacco and Firearms reduce the number of support positions to the minimum required. The funding allowed can be used to increase the number of special agents, thereby providing for additional investigative and enforcement personnel.

The President proposed to initiate a plan, known as Operation CUE (Concentrated Urban Enforcement), in eleven selected cities, to provide for strict enforcement of gun control laws. The plan, as presented by the President in his crime control message of June 19, 1975, would employ an additional 500 special agents and 254 support personnel. The House allowed only \$3,100,000 and authorized ATF to employ an additional 110 agents and 55 support personnel to initiate testing of this enforcement concept in Washington, D.C. and one other city.

The FBI's annual report on crime in the United States for 1974 indicates that firearms were used in 68 percent of all murders, 44 percent of the robberies and 25 percent of the serious assaults. These figures are ever increasing and the Committee strongly supports the efforts of ATF in curtailing the illegal traffic in firearms. However, the Committee is concerned with the magnitude of the proposed increase in personnel as a Supplemental budget request. The proposal would increase the special agent force of ATF by approximately one-third. The Committee believes an increase of this magnitude should only be approved following receipt of results of extensive testing of the concentrated enforcement plan.

The Committee is concerned that recruitment of 500 law enforcement personnel would necessitate "raiding" of other Federal law enforcement agencies. The Committee notes the salary distribution of the proposed augmentation would indicate that procurement of experienced personnel was being planned. In the event untrained personnel were selected, this could cause an increase in the training load of the Federal Law Enforcement Training Center (FLETC) at a

## BUREAU OF THE PUBLIC DEBT

## ADMINISTERING THE PUBLIC DEBT

The Committee recommends approval of a language change for the Bureau of the Public Debt to accommodate additional limitation on expenditures for travel of \$100,000. No additional funding will be required.

Section 501 of the General Provisions provides that "travel expenses may not exceed the amount set forth thereon in the budget estimates". The estimate for travel in fiscal year 1976 was \$577,000.

The Bureau of the Public Debt has experienced a need for additional travel expenditures as a result of Public Law 94-22 which authorized increased per diem and mileage allowances and as a result of acceptance testing and computer program conversion incident to the acquisition of the new computer for the Savings Bonds Operations Office in Parkersburg, West Virginia.

## INTERNAL REVENUE SERVICE

## COMPLIANCE

Appropriations to date.....	\$830,000,000
Supplemental estimate.....	
House allowance.....	4,000,000
Committee recommendation.....	

The Committee recommends denial of funding for the Compliance appropriation of the Internal Revenue Service. No Supplemental budget request was submitted by the President for this account. The House had included \$4,000,000 in the bill for fiscal year 1976 and \$1,000,000 for the transition period.

House Report language indicated the funds were included for the Internal Revenue Service to commence compliance with provisions of the Employee Retirement Income Security Act (ERISA). The funds would have permitted hiring and training of an additional 340 employees to initiate review of over 500,000 individual retirement plans.

The Committee notes that \$830,000,000 has been appropriated for Compliance activities in fiscal year 1976 and 39,358 permanent positions are authorized. As no request was received from the President for these funds and only interim guidelines have been issued, it is the view of the Committee that the necessary workload associated with this activity can be accommodated within the funding and positions currently available.

## U.S. SECRET SERVICE

## SALARIES AND EXPENSES

Appropriations to date.....	\$95,250,000
Supplemental estimate.....	11,000,000
House allowance.....	3,000,000
Committee recommendation.....	10,500,000



The Committee recommends an appropriation of \$10,500,000 and an increase of 150 special agents and 132 support personnel for protection of foreign dignitaries visiting the United States. The House allowed \$3,000,000 and 75 additional positions.

The Secret Service has previously not been funded for these activities which consume an increasingly large contingent of personnel and funds. While personnel are occupied with these protection activities, a void is created in criminal investigations. The Committee notes that the foreign dignitary protection program has increased substantially since its beginning in 1972—from the equivalent of 75 agent man-years to a projection of 282 agent man-years in fiscal year 1976. It is possible that actual manpower requirements may exceed this projection due to the Bicentennial celebration, the Olympic Games in Canada and the 31st Anniversary of the United Nations.

#### REVIEW OF SECRET SERVICE PROTECTIVE PROCEDURES

The Subcommittee held intensive hearings regarding the two attempts upon the life of the President within a seventeen-day period during early September 1975. The purpose of the hearings was to examine in depth the events leading to these incidents; to insure that the Secret Service is adequately funded and staffed to perform its protective missions; and to assure the American public that all reasonable precautions are taken to safeguard the President and others who are provided protection. The hearings provided an excellent forum for a public airing of the problems facing the Secret Service in fulfillment of its protective mission, especially as it relates to protection of the President.

During the course of the hearings, the Committee explored, in detail, the protective and intelligence activities of the Secret Service including a comprehensive review of the events leading up to the most recent attempts on the life of the President. Without compromising security, the Committee called to the attention of the American public the awesome responsibilities of the Secret Service and the difficult decisions that must be made on a day-to-day basis by special agents during the performance of their protective missions.

In regard to the most recent assassination attempt, it is easy, in retrospect, to cite human error in judgment as the cause. However, the Committee is convinced that, inasmuch as the prediction of human behavior is an inexact science, the two Secret Service agents who interviewed the suspect took all precautions that could reasonably be expected in a free society, to ascertain the potential danger.

With respect to the criteria for determining the seriousness of potential assassins, the Committee directs the Secret Service to continue to refine its procedures to the highest degree possible to identify those individuals most likely to commit overt acts against persons the Service is charged with protecting. While we may never fully understand when and why a person resorts to a violent act, it is essential to strive for the best understanding possible.

Also explored in depth were the relationships between the Secret Service, other Federal law enforcement agencies, and State and local law enforcement agencies. The Committee notes that excellent cooperation exists between these organizations and urges an intensified

liaison to bring to bear all the knowledge and specialized experience available to provide the maximum protection possible. This is of paramount importance as relates to the passage of intelligence information concerning Secret Service protective measures.

The hearings revealed that the Secret Service does not control the activities of the persons it is charged with protecting and that it can only make recommendations as to the potential dangers of certain activities that its principals may pursue. The Committee believes this to be a proper relationship between the Secret Service and its protectees. The Committee believes that protectees are advised to heed the concerns of the Service and avoid situations where potential dangers are clear and present.

The Committee reviewed, in some detail, the statutory authority under which the Secret Service performs its protective functions and recommends that revisions be considered in sections 871 and 1751 of title 18 of the U.S. Code in providing coverage to all protectees of the Service instead of the limited numbers of protectees enumerated in these statutes. These sections provide penalties for threats against the President and for assassination, kidnapping and assault against the President, Vice President or the Officer next in order of succession to the Office of President of the United States. Also, legislation should be considered that would provide for the temporary detention of persons believed dangerous to protectees based upon presentations by peace officers either to a U.S. magistrate or a judge. Obviously, great care needs to be exercised and serious deliberations taken before such legislation is enacted so as not to infringe upon the civil rights of American citizens.

In its testimony during the hearings, the Secret Service indicated that the Congress has fully recognized the needs of the Service with respect to manpower levels and funding. In view of the expanding protective workload that the Service is experiencing, the Committee will continue to support the Secret Service by providing the financial resources and manpower to effectively perform its mission.

#### EXECUTIVE OFFICE OF THE PRESIDENT

##### DOMESTIC COUNCIL

##### SALARIES AND EXPENSES

Appropriations to date.....	\$1,310,000
Supplemental estimate.....	920,000
House allowance.....	
Committee recommendation.....	300,000

The Committee recommends an appropriation of \$300,000 and 10 additional personnel for the Domestic Council. This is a reduction of \$620,000 and 20 positions from the Supplemental budget request.

The House denied funding for the Domestic Council on the basis that staffing for this organization was reduced in fiscal year 1974 when the President directed that many of the activities of the Council be transferred to the regular departments and agencies of the Executive Branch of the Government.

The Committee believes the decision of the President to transfer many of these activities was correct. However, to provide for staffing



to accommodate increased responsibilities which the President has indicated he will direct to the Council, the Committee allows 10 additional personnel. These increased responsibilities will require personnel for daily operations involving domestic issues, review groups of a long-term nature, program formulation for legislative messages and programs, and personnel to conduct hearings on major domestic policy issues.

#### OFFICE OF MANAGEMENT AND BUDGET

##### SALARIES AND EXPENSES

Appropriations to date.....	\$23, 750, 000
Supplemental estimate.....	<sup>1</sup> (554, 000)
House allowance.....	( <sup>2</sup> )
Committee recommendation.....	<sup>3</sup> (554, 000)

<sup>1</sup> Transfer of \$554,000 for Fiscal Year 1976 and \$131,000 for Transition period contained in S. Doc. 94-125 (Nov. 12, 1975) from Federal Supply Service, Operating Expenses, GSA to Office of Federal Management Policy, Salaries and Expenses, GSA.

<sup>2</sup> S. Doc. 94-125 (Nov. 12, 1975), and not considered by House.

<sup>3</sup> Transfer of funds from the "Federal Supply Service, operating expenses, GSA," fiscal year 1976 appropriation.

The Committee recommends the transfer of up to 30 personnel from the GSA Office of Federal Management Policy (OFMP) and \$554,000 from the "Federal Supply Service, operating expenses, GSA," fiscal year 1976 appropriation to the Office of Management and Budget, Executive Office of the President.

The Conferees on the Fiscal Year 1976 Appropriations Bill for Treasury, Postal Service and General Government directed the Office of Management and Budget to study the functions performed by the Office of Federal Management Policy and report their findings to the Congress. This report has been received and reviewed by the Committee. Although the Report recommends that OFMP remain within GSA, the Committee notes that many of the activities of this organization are policy oriented and more properly aligned with the Office of Management and Budget within the Executive Office of the President.

The Committee directs disestablishment of the Office of Federal Management Policy within GSA by December 31, 1975. Termination costs of this organization must be strictly controlled and the Committee advised by March 15, 1976, as to the cost and purpose of these expenditures. Funds in the amount of \$1,100,000 were appropriated for this organization in the Independent Agencies Appropriations Act, 1976. Funds which remain unobligated on January 1, 1976, will revert to miscellaneous receipts of the Treasury.

The ADP Management and Federal Procurement Regulations functions were transferred to the Automated Data and Telecommunications Service and Federal Supply Service, respectively, on November 1, 1975 and will not be affected by this action. Similarly, agency responsibilities organic to GSA will remain and be absorbed within current personnel and funding availability. These actions are not intended to negate the authority of the Administrator for Federal Procurement Policy, OMB, to effect delegations to the General Services Administration, pursuant to Section 12, Public Law 93-400.

#### CIVIL SERVICE COMMISSION

##### SALARIES AND EXPENSES

Appropriations to date.....	\$94, 700, 000
Supplemental estimate.....	950, 000
House allowance.....	500, 000
Committee recommendation.....	500, 000

The Committee recommends an appropriation of \$500,000 for fiscal year 1976 and \$100,000 for the transition period to provide funding to support compliance with the Voting Rights Act of 1965 and with an amendment to the Act which requires observers when the Director of Census determines that more than 5 percent of the voters are members of a single language minority and the illiteracy rate of this group is higher than the national average.

The Supplemental request of \$550,000 for fiscal year 1976 is to support expanded observer activity under the Voting Rights Act of 1965. The Committee notes the majority of elections are completed for the fiscal year and accordingly allows only \$200,000 for this activity. As to the \$300,000 request for funding of observers in states that includes non-English speaking minorities, the Committee allows the full request.

An additional \$100,000 was requested to provide necessary services in support of Public Law 93-647 (January 4, 1975) which permits garnishment for the enforcement of child support and alimony payments. The Civil Service Commission is responsible for administering this Act in the Federal Government. The Committee notes that the Office of the General Counsel has increased from 41 persons in 1972 to 55 in 1975 and believes implementing instructions for this Act can be issued within the current resources available to the Commission.

#### FEDERAL LABOR RELATIONS COUNCIL

##### SALARIES AND EXPENSES

Appropriations to date.....	\$1, 150, 000
Supplemental estimate.....	105, 000
House allowance.....	105, 000
Committee recommendation.....	105, 000

The Committee recommends an appropriation of \$105,000 for fiscal year 1976 and \$39,000 for the Transition period. This is the same amount as the Supplemental budget estimate and the House allowance.

These funds will enable the Council to process the increased volume of appeals that it is currently receiving and to provide for a new class of appeals created by Executive Order 11838. The latter class of appeals allows labor organizations to challenge agency regulations as a bar to negotiations to the extent that there may not be a "compelling need" for the regulations.

#### COMMISSION ON FEDERAL PAPERWORK

##### SALARIES AND EXPENSES

Appropriations to date.....	\$100, 000
Supplemental estimate.....	4, 000, 000
House allowance.....	4, 000, 000
Committee recommendation.....	4, 000, 000

The Committee recommends an appropriation of \$4,000,000 for fiscal year 1976 and \$1,000,000 for the Transition period for the Commission on Federal Paperwork. This is the same amount as the Supplemental budget estimate and the House allowance for fiscal year 1976. The funding for the Transition period is \$1,000,000 below the budget estimate and the House allowance.

The Commission was established pursuant to Public Law 93-556 and the first formal meeting of the fourteen member organization was October 3, 1975. A work plan was approved which proposes 25 study areas to be evaluated. To the maximum extent possible, the Commission should use qualified private contractors to conduct designated areas of investigation. It is the view of the Committee that the paperwork burden imposed by the Federal Government has reached massive proportions and applauds the goals of the Commission to produce long-lasting reforms of the paperwork system, produce specific cuts in Federal paperwork requirements, and start yielding results as soon as possible without waiting for the final report to be completed. This final report is to be submitted by October 3, 1977 and the Commission will cease to exist 120 days after its submission.

The House included language in its bill to allow funding for the Commission to be available until expended. The Committee notes this is not authorized under the existing legislation (Public Law 93-556) and therefore funding can only be available for obligation through fiscal year 1976 and the Transition period.

#### REFUNDS UNDER RENEGOTIATION ACT

Appropriations to date.....	
Supplemental estimate.....	\$1, 000, 000
House allowance.....	( <sup>1</sup> )
Committee recommendation.....	1, 000, 000

<sup>1</sup> Contained in S. Doc. 94-124 (Nov. 12, 1975) and not considered by the House.

The Committee recommends an appropriation of \$1,000,000 for fiscal year 1976 for the Refunds under Renegotiation Act appropriation. This request from the President was received following completion of House action and was therefore not considered.

The funds will enable the General Services Administration to comply with refund and rebate payments authorized by the Renegotiation Act to World War II contractors. Refunds are authorized under the Renegotiation Act of 1951 and rebates under the Renegotiation Act of 1943. The last appropriation to this account was in 1961. Presently unobligated is \$13,128.

#### TEMPORARY STUDY COMMISSION

##### NATIONAL COMMISSION ON SUPPLIES AND SHORTAGES

#### SALARIES AND EXPENSES

Appropriations to date.....	
Supplemental estimate.....	\$622, 500
House allowance.....	( <sup>1</sup> )
Committee recommendation.....	622, 500

<sup>1</sup> Contained in S. Doc. 94-136 (Dec. 1, 1975) and not considered by the House.

The Committee recommends an appropriation of \$622,500 for fiscal year 1976 and \$295,000 for the Transition period. This is the same amount as the Supplemental budget request.

The Commission was established pursuant to Public Law 93-426 (September 30, 1974). Funding in the amount of \$287,500 was provided for the Commission in the Supplemental Appropriations Act, 1975 (Public Law 93-554). The first full meeting of the Commission was held September 16, 1975 and additional funds are now required for staffing and study contracts to provide capability for the Commission to submit its report to the President on December 31, 1976.

Public Law 93-426, as amended, provides an authorization for appropriations for the Advisory Committee established under Subsection (i) (2) of Section 720 of the Act, of \$150,000, through March 31, 1977. The Commission is advised that \$80,000 of the funding provided shall be made available for use by the Advisory Committee.

The Committee recommends approval of the Supplemental budget request for language to provide that funding for the National Commission on Supplies and Shortages remain available until October 1, 1976. Public Law 94-72 extended the authorization for appropriations from December 31, 1975, until October 1, 1976.

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendation	Committee compared with—	
					Budget estimate	House bill
<b>CHAPTER IX</b>						
<b>DEPARTMENT OF THE TREASURY</b>						
<b>BUREAU OF ALCOHOL, TOBACCO, AND FIREARMS</b>						
H. Doc. 94-235	Salaries and expenses.....	\$15,500,000	\$3,100,000	\$7,211,000	-\$8,289,000	+\$4,111,000
	Transition period.....	4,900,000	980,000	1,825,000	-3,075,000	+845,000
<b>INTERNAL REVENUE SERVICE</b>						
	Compliance.....		4,000,000			-4,000,000
	Transition period.....		1,000,000			-1,000,000
<b>U.S. SECRET SERVICE</b>						
H. Doc. 94-265	Salaries and expenses.....	11,000,000	3,000,000	10,500,000	-500,000	+7,500,000
	Transition period.....	2,500,000	500,000	2,500,000		+2,000,000
<b>Total, Treasury Department:</b>						
	New budget (obligational) authority.....	26,500,000	10,100,000	17,711,000	-8,789,000	+7,611,000
	Transition period.....	7,400,000	2,480,000	4,325,000	-3,075,000	+1,845,000
<b>EXECUTIVE OFFICE OF THE PRESIDENT</b>						
<b>DOMESTIC COUNCIL</b>						
H. Doc. 94-243	Salaries and expenses.....	920,000		300,000	-620,000	+300,000
	Transition period.....	230,000		75,000	-155,000	+75,000

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<b>OFFICE OF MANAGEMENT AND BUDGET</b>						
S. Doc. 94-125	Salaries and expenses (by transfer).....	(554,000)	(.....)	(554,000)	(.....)	(+554,000)
	Transition period (by transfer).....	(131,000)	(.....)	(131,000)	(.....)	(+131,000)
<b>Total, Executive Office of the President:</b>						
	New budget (obligational) authority.....	920,000		300,000	-620,000	+300,000
	Transition period.....	230,000		75,000	-155,000	+75,000
	(By transfer).....	(554,000)	(.....)	(554,000)	(.....)	(+554,000)
	(Transition period).....	(131,000)	(.....)	(131,000)	(.....)	(+131,000)
<b>INDEPENDENT AGENCIES</b>						
<b>CIVIL SERVICE COMMISSION</b>						
H. Doc. 94-279	Salaries and expenses.....	950,000	500,000	500,000	-450,000	
	Transition period.....	257,000	100,000	100,000	-157,000	
<b>Federal Labor Relations Council</b>						
	Salaries and expenses.....	105,000	105,000	105,000		
	Transition period.....	39,000	39,000	39,000		
<b>Total, Civil Service Commission</b>						
	Salaries and expenses.....	1,055,000	605,000	605,000	-450,000	
	Transition period.....	296,000	139,000	139,000	-157,000	
<b>COMMISSION ON FEDERAL PAPERWORK</b>						
H. Doc. 94-291	Salaries and expenses.....	4,000,000	4,000,000	4,000,000		
	Transition period.....	2,000,000	2,000,000	1,000,000	-1,000,000	-1,000,000

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Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendation	Committee compared with—	
					Budget estimate	House bill
S. Doc. 94-124	GENERAL SERVICES ADMINISTRATION					
	Refunds under Renegotiation Act.....	\$1,000,000		\$1,000,000		+-\$1,000,000
	Transition period.....					
	TEMPORARY STUDY COMMISSION					
	National Commission on Supplies and Shortages.....	1,622,500		622,500		+622,500
	Transition period.....	295,000		295,000		+295,000
	Total, independent agencies:					
	New budget (obligational) authority.....	6,677,500	\$4,605,000	6,227,500	-\$450,000	+1,622,500
	Transition period.....	2,591,000	2,139,000	1,434,000	-1,157,000	-705,000
	Total, chapter IX:					
New budget (obligational) authority.....	\$4,097,500	14,705,000	24,283,500	-9,859,000	+9,833,500	
Transition period.....	10,221,000	4,619,000	5,834,000	-4,387,000	+1,215,000	
(By transfer).....	(654,000)	(.....)	(654,000)	(.....)	(+554,000)	
(Transition period).....	(151,000)	(.....)	(151,000)	(.....)	(+151,000)	

1 Contained in S. Doc. 94-136 (Dec. 1, 1975) and not considered by the House.

## CHAPTER X CLAIMS AND JUDGMENTS

The Committee recommends an appropriation of \$43,472,009 for Claims and Judgments rendered against the United States.

This amount is \$18,525,116 more than the amount provided in the House bill. Senate Document 94-133, transmitted to the Senate on December 1, 1975, included a budget estimate of \$18,525,115.42 and this amount has been increased to the next full dollar for purposes of rounding.

The House provided \$24,946,893 for this item. The information the House considered in connection with this item is set forth in House Document 94-286.

In summary, the Committee has approved the following amounts which were not considered by the House:

### DAMAGE CLAIMS

Department of Defense:	
Army.....	\$20,000
Air Force.....	86,957
Total.....	106,957

### AWARDS, JUDGMENTS AND COMPROMISE SETTLEMENTS

Indian Claims Commission.....	\$16,371,992
U.S. District Courts.....	1,661,167
Compromise settlements.....	385,000
Total.....	18,418,159
Grand total.....	18,525,116

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimate	House bill	Senate committee recommendation	Committee compared with—	
					Budget	House
	<b>CHAPTER IX</b>					
Sen. Doc. 94-133	Claims and judgements: Fiscal year 1976	\$43,472,009	\$24,946,893	\$43,472,009	-----	+\$18,525,116
	Total, claims and judgements	43,472,009	24,946,893	43,472,009	-----	-18,525,116



SUPPLEMENTAL APPROPRIATIONS BILL, 1976

NOVEMBER 7, 1975.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. MAHON, from the Committee on Appropriations submitted the following

REPORT

together with

SUPPLEMENTAL AND ADDITIONAL VIEWS

[To accompany H.R. 10647]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making supplemental appropriations for the fiscal year ending June 30, 1976 and the period ending September 30, 1976, and for other purposes.

INDEX TO BILL AND REPORT

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	Bill	Report
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SUMMARY OF THE BILL

The budget request estimates on which this bill is based are contained in H. Doc. 94-22 (February 3, 1975), S. Doc. 94-82 (July 18, 1975), S. Doc. 94-91 (July 25, 1975), S. Doc. 94-94 (July 28, 1975), H. Doc. 94-235 (September 3, 1975), H. Doc. 94-243 (September 8,

1975), H. Doc. 94-244 (September 8, 1975), H. Doc. 94-245 (September 8, 1975), H. Doc. 94-263 (September 30, 1975), H. Doc. 94-264 (September 30, 1975), H. Doc. 94-265 (September 30, 1975), H. Doc. 94-276 (October 7, 1975), H. Doc. 94-277 (October 7, 1975), H. Doc. 94-279 (October 8, 1975), H. Doc. 94-286 (October 22, 1975), H. Doc. 94-288 (October 28, 1975), H. Doc. 94-291 (October 30, 1975), and S. Doc. 94-116 (October 30, 1975), H. Doc. 94-297 (Nov. 6, 1975), and H. Doc. 94-

A discussion of the overall bill totals follows, together with an account of Congressional action on appropriation bills to date for fiscal year 1976. Details concerning particular items can be found in the report documents and in printed hearings. Specific Committee recommendations are explained in the various chapters of this report, which are arranged in the order of the bill itself.

#### GRAND TOTAL OF THE BILL

The grand total of new budget authority recommended in the bill is \$7,948,260,996, which represents a net decrease of \$1,882,030,325 below the estimate presented to the Congress by the President. Of the amount approved, \$7,820,306,201 is for fiscal year 1976 and \$127,654,795 is for the transition period of July 1, 1976 to September 30, 1976.

#### BILL HIGHLIGHTS

The major part of the funds in the bill is for unemployment compensation, food stamps, and health programs. Funding for these programs was not included in the regular appropriation bills due to the absence of legislative authorization or receipt of budget estimates after action on the regular bills was completed.

Major items in the bill include the following:

- \$1,750,000,000 for the Food Stamp program.
- \$5,000,000,000 for advances to the unemployment trust fund.
- \$364,100,000 for grants to States for unemployment insurance and employment services.
- \$97,100,000 for benefit payments under the Federal Employee's Compensation Act.
- \$432,000,000 for the Health Services Administration.
- \$50,500,000 for mental health programs.
- \$77,000,000 for nurse training programs of the Health Resources Administration.
- \$37,125,000 for the Developmental Disabilities Services and Facilities Construction Act.
- \$245,537,000 for facilities and equipment for the Federal Aviation Administration.
- \$21,702,000 for watershed and flood prevention operations.

#### BUDGET REDUCTIONS

The Committee recommends net budget reductions in the bill of \$1,882,030,325. This is composed of a reduction in the food stamp program of \$2,175,978,000 which can be made because of decreased participation and tightened regulations and other reductions throughout the bill. These decreases offset by increases of \$309,054,000, primarily in the health programs of the Department of Health, Education, and Welfare. These increases over the budget request maintain the programs at roughly the fiscal year 1975 level. The Committee estimates

that the reductions will have the effect of reducing budget outlays for fiscal 1976 by approximately \$1,086.8 million and \$785.6 million in the transition period.

#### INFLATIONARY IMPACT STATEMENT

The amount proposed for appropriation totals \$7,948,260,996. This is \$1,882,030,325 below the President's request. Of the amount in the bill, \$6,750,000,000 is designated to supplement outlays for unemployment compensation and food stamps.

Most outlays for such programs increase the incomes of persons in the low and middle parts of the income spectrum and ultimately are reflected in purchases of consumer goods and services. Aside from isolated exceptions, current supplies of consumer goods and services are reported to be more than adequate to sustain increased demand.

The bulk of the remaining budget authority contained in this bill will be absorbed in increased administrative and program costs for a wide variety of Federal programs. The diversity of these programs assures that the resulting outlays will be widely distributed in the economy, thereby minimizing their impact on any given sector.

Critics of government spending suggest that practically any spending by the government is inflationary. If this view were true, then the funds proposed in this bill would be inflationary. However, Federal spending per se is not necessarily inflationary. It should be analyzed against the economic situation in which it is occurring, the deficit and surplus condition of the government at the time, and on the sectors of the economy which the spending may impact.

The principal cause for concern about the inflationary impact of spending in this bill arises from the overall magnitude of the debt that is projected for all Federal spending in 1976. This bill is only a small part of that, but clearly impacts on it.

Further information on the purpose of the spending proposed in this bill can be obtained in other parts of this report. In addition, a large amount of detailed statistical and financial information can be obtained in the hearings conducted in developing this bill.

#### HOUSE ACTION ON APPROPRIATION BILLS FOR 1976

In its action on appropriation bills to date, the House has passed 11 of the 13 regular appropriation bills and an education appropriation bill. Remaining to be considered are bills for the District of Columbia and foreign assistance. The budget request for the District of Columbia was received Nov. 5, and the request for a large part of the foreign assistance program was received on October 30, 1975.

The House in its actions on appropriation bills has made net reductions below requests considered for new budget authority in the amount of \$4.2 billion not including the accompanying bill. Thus, it appears nearly certain that there will be a net reduction in the appropriation bills for fiscal 1976 from the amounts requested by the President.

Further information concerning congressional fiscal actions can be obtained in the budget scorekeeping reports prepared periodically by the Congressional Budget Office.

#### TABULAR SUMMARY

The table beginning on the following page summarizes the budget requests and the amount in the bill by titles and chapters.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

**SUMMARY**

Report page No.	Chapter No.		Budget estimates	Recommended in bill	Bill compared with estimates
6	I	Department of Agriculture:			
		Fiscal year 1976.....	\$3,137,095,000	\$1,771,702,000	\$-1,365,393,000
		Transition period.....	788,883,000		-788,883,000
12	II	Labor, and Health, Education, and Welfare:			
		Fiscal year 1976.....	5,433,207,000	5,717,055,000	+283,848,000
		Transition period.....	90,550,000	115,756,000	+25,206,000
		Trust fund transfers.....	364,100,000	364,100,000	
27	III	Legislative:			
		Fiscal year 1973 (reappropriation).....	300,000	300,000	
		Fiscal year 1976.....	43,184,968	39,832,308	-3,361,660
		Transition period.....	10,581,460	5,667,795	-4,913,665
40	IV	State, Justice, Commerce and Judiciary:			
		Fiscal year 1976.....	7,318,000	6,537,000	-781,000
		Transition period.....	1,824,000	1,612,000	-212,000
44	V	Transportation:			
		Fiscal year 1976.....	250,000,000	245,537,000	-4,463,000
		(Liquidation of contract authorization):			
		Fiscal year 1976.....	(50,000,000)	(50,000,000)	(.....)
		Transition period.....	(43,000,000)	(43,000,000)	(.....)
47	VI	Treasury, Postal Service, and General Government:			
		Fiscal year 1976.....	32,475,000	14,705,000	-17,770,000
		Transition period.....	9,926,000	4,619,000	-5,307,000
54	VII	Claims and judgments: Fiscal year 1976.....	24,946,893	24,946,893	
		Total:			
		Fiscal year 1973.....	300,000	300,000	
		Fiscal year 1976.....	8,928,226,861	7,820,306,201	-1,107,920,660
		Transition period.....	901,764,460	127,654,795	-774,109,665
		Trust fund transfers.....	364,100,000	364,100,000	
		(Liquidation of contract authorization):			
		Fiscal year 1976.....	(50,000,000)	(50,000,000)	(.....)
		Transition period.....	(43,000,000)	(43,000,000)	(.....)



## CHAPTER I

## SUBCOMMITTEE ON AGRICULTURE AND RELATED AGENCIES

JAMIE L. WHITTEN, Mississippi, *Chairman*

GEORGE E. SHIPLEY, Illinois  
 FRANK E. EVANS, Colorado  
 BILL D. BURLISON, Missouri  
 MAX BAUCUS, Montana  
 OTTO E. PASSMAN, Louisiana  
 WILLIAM H. NATCHER, Kentucky  
 BOB CASEY, Texas

MARK ANDREWS, North Dakota  
 J. KENNETH ROBINSON, Virginia  
 JOHN T. MYERS, Indiana

## DEPARTMENT OF AGRICULTURE

## SOIL CONSERVATION SERVICE

## WATERSHED AND FLOOD PREVENTION OPERATIONS

The Committee recommends supplemental appropriation of \$21,702,000 for emergency assistance to repair damage to watersheds as a result of major storms which have occurred during 1975 as provided by section 216 of the Flood Control Act of 1950, which were not covered in the regular appropriations act (Public Law 94-122).

The following amounts are recommended by state to cover the unfunded requests:

Alabama -----	\$748,000	Oregon -----	558,000
Arkansas -----	67,000	Pennsylvania -----	3,000,000
Connecticut -----	907,000	Tennessee -----	2,430,000
Kentucky -----	239,000	Wisconsin -----	1,159,000
Montana -----	7,763,000		
New Mexico -----	104,000	Total -----	21,702,000
New York -----	4,621,000		

## FOOD AND NUTRITION SERVICE

In recommending an additional appropriation for the food stamp program for that part of fiscal year 1976 from February until June 30, 1976 of \$1,750,000,000, the Committee has made \$100,000 of such funds available only to revise regulations as authorized by existing law. This should put an end to many existing violations. In this connection the committee takes note of section 5(a) of the Food Stamp Act which authorizes the Secretary of Agriculture to establish eligibility standards and specifically provides:

\* \* \* participation in the food stamp program shall be limited to those households whose income and other financial resources are determined to be substantial limiting factors in permitting them to purchase a nutritionally adequate diet.

Section 10(e) provides that the Secretary must approve State plans and specifies:

The State agency of each State desiring to participate in the food stamp program shall submit for approval a plan of operation specifying the manner in which such program will be conducted within the State \* \* \*

and section 10(f) authorizes the Secretary to withhold funds:

If the Secretary determines that in the administration of the program there is a failure by a State agency to comply substantially with the provisions of this Act, or with the regulations issued pursuant to this Act, or with the State plan of operation, he shall inform such State agency of such failure and shall allow the State agency a reasonable period of time for the correction of such failure. Upon the expiration of such period, the Secretary shall direct that there be no further issuance of coupons in the political subdivisions where such failure has occurred until such time as satisfactory corrective action has been taken.

Section 11 authorizes the disqualification of retail stores and wholesale concerns under the following conditions:

Any approved retail food store or wholesale food concern may be disqualified from further participation in the food stamp program on a finding, made as specified in the regulations that such store or concern has violated any of the provisions of this Act, or the regulations issued pursuant to this Act. Such disqualification shall be for such period of time as may be determined in accordance with regulations issued pursuant to this Act. The action of disqualification shall be subject to review as provided in section 13 of this Act.

In addition, other sections of the Food Stamp Act, as amended, deal with the authority of the Secretary to establish terms and conditions for participation in the program.

Therefore, it would seem apparent that most of the abuses of the program, which have been so widely reported, are subject to action by the Department. Some officials estimate that close to 1 out of every 5 food stamp dollars are used improperly. Improper issuance, lax regulations, fraud, blackmarketing, and loose eligibility standards may be costing \$1 billion per year.

For example, testimony before the Committee revealed that under existing regulations an individual could own a \$100,000 home and a new luxury automobile, but as long as he was unemployed and had less than \$1,500 in the bank he could get food stamps; two airline pilots with income in the \$50,000 per year bracket drew food stamps during an airline strike; and it was reported that in some States a food stamp caseworker must complete as many as a dozen different forms in order to certify an applicant eligible under existing regulation. These and similar cases could be prevented by a change in regulations.

It has also been reported that food stamps are widely used to purchase liquor, cigarettes, hard drugs, or make installment payments on

television sets and other major items. *This would be greatly reduced through the countersigning procedure.*

With regard to the complaints of issuance of food stamps to students contrary to the intent of the act, the Committee calls attention to the following provision contained in the Appropriation Act for fiscal year 1976:

*Provided further, That no part of the funds appropriated by this Act shall be used during the fiscal year ending June 30, 1976 to make food stamps available to any household, to the extent that the entitlement otherwise available to such household is attributable to an individual who: (i) has reached his eighteenth birthday; (ii) is enrolled in an institution of higher education; and (iii) is properly claimed as a dependent child for Federal income tax purposes by a taxpayer who is not a member of an eligible household.*

In this case all that is needed is for the Department and others to enforce the law.

It becomes evident that at least a billion dollars a year could be saved if the Department would change the regulations and enforce them. For the purpose of enforcement, the Committee authorized for the fiscal year the transfer of an additional \$6,094,000 to the Inspector General. This is in addition to other enforcement activities.

The Committee repeats below the language which it recommended in the Conference Report (94-528) on the fiscal year 1976 bill which appropriated funds for the food stamp program for the first seven months of fiscal year 1976 and for the transition period:

#### FOOD STAMP PROGRAM

The conferees are extremely concerned about the increasing reports of widespread irregularities and abuses in the Food Stamp Program, resulting in greatly increased costs. Unless this situation is corrected it could jeopardize the program. This cannot be allowed to happen since food assistance to the truly needy is an accepted responsibility. Numerous suggestions have been made in years past in an effort to more properly supervise handling of the program.

Under current regulations of the Department of Agriculture, the recipient, upon receipt of the coupons, must sign his name on the inside cover of the coupon book. Such a procedure aids in the recovery of lost or stolen coupons, and the Department should do everything possible to see that this regulation is faithfully complied with at the local welfare or other issuing offices.

This regulation does not protect the program, however, from various abuses such as black marketing, theft, and other improper uses. The conferees are of the opinion that many of these problems could be solved by the adoption of a similar regulation requiring recipients to countersign each coupon at the time of surrender for goods purchased in the presence of a

responsible employee, of the establishment where food is purchased with such coupons, and such employee should initial such stamps as being signed in his or her presence.

This should be no more work for the local store than someone cashing a personal check, and there should be no additional administrative cost to the local or Federal governments. If properly enforced, such a requirement would help to prevent the black market and related abuses which appear to exist. It would make lost or stolen coupons more difficult to use and would aid in prosecution since forgery would be involved and appropriate penalties could be established for use or acceptance without following in full the regulations.

Therefore, the conferees strongly recommend that the Department adopt some such regulation to provide added protection for both the legitimate recipient and the Federal Government. The Department is also requested to consult with the appropriate Committees of the Congress on this proposal and other means of tightening-up the administration of the program so as to preserve it for those who have a real need for such assistance.

These and other suggested changes must be made in the regulations immediately if the program is to be preserved for the legitimate recipient. The Committee has earmarked \$100,000 of the fiscal year 1976 appropriation for the specific purpose of revising program regulations so as to minimize existing misuse and unwarranted expenditures. The Department has indicated its willingness to try to bring the abuses in this program under control. The Department can and should immediately start to revise their procedures to bring them in line with the law. Since approximately three months remain before these funds are needed the Department should have in full force and effect such changes and revisions as are necessary on or before February 1, 1976. In view of this, the \$1,750,000,000 recommended by the Committee, together with carryover funds, should provide for the program level contemplated by the Congress for fiscal year 1976. Available also is the \$3,453,000,000 appropriated by Public Law 94-122 for the period June 30, 1975 to January 30, 1976, and approximately \$586,000,000 in unobligated funds carried over from fiscal year 1975. Testimony before the Committee revealed that the Administration's request was overstated due to the recent decline in program participation, because of improvements in the economic condition of the Country as well as the availability of carryover 1975 funds which were not anticipated at the time the request was prepared. Therefore, the Committee is able to recommend a reduction in the fiscal year 1976 request of \$1,387,095,000.

With the new regulations, the \$1,039,117,000 previously appropriated for the transition period, plus carryover funds, should be adequate. Therefore, the Committee does not recommend the appropriation of any additional funds for the transition period at this time. Should a need develop, the matter could be dealt with in subsequent appropriation bills.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

**TITLE I—GENERAL SUPPLEMENTALS**

Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	<b>CHAPTER I</b>			
	<b>DEPARTMENT OF AGRICULTURE</b>			
	SOIL CONSERVATION SERVICE			
	Watershed and flood prevention operations.....		21, 702, 000	+21, 702, 000
	<b>FOOD AND NUTRITION SERVICE</b>			
	Food stamp program.....	\$3, 137, 095, 000	\$1, 750, 000, 000	-\$1, 387, 095, 000
	Transition period.....	788, 883, 000	-----	-788, 883, 000
S. Doc. 94-94	Total, Chapter I: New budget (obligational) authority.....	3, 137, 095, 000	1, 771, 702, 000	-1, 365, 393, 000
	Transition period.....	788, 883, 000	-----	-788, 883, 000

**SUBCOMMITTEE ON HOUSING AND URBAN DEVELOPMENT—  
INDEPENDENT AGENCIES**

**EDWARD P. BOLAND, Massachusetts, *Chairman***

JOE L. EVINS, Tennessee  
GEORGE E. SHIPLEY, Illinois  
J. EDWARD ROUSH, Indiana  
BOB TRAXLER, Michigan  
MAX BAUCUS, Montana  
LOUIS STOKES, Ohio  
YVONNE BRATHWAITE BURKE,  
California

BURT L. TALCOTT, California  
JOSEPH M. McDADE, Pennsylvania  
C. W. BILL YOUNG, Florida

**VETERANS ADMINISTRATION**

**COMPENSATION AND PENSIONS**

The Committee recommends that the supplemental requests for compensation and pensions of \$449,400,000 for fiscal year 1976 and \$123,300,000 for the transition period be deferred at this time. These fund requests, contained in H. Doc. 94-275 (October 6, 1975), are proposed to cover the additional costs resulting from enactment of Public Law 94-71 which increased disability and compensation benefit rates by 10 to 12 percent.

While these funds will ultimately be required, the Committee notes that additional supplemental requests are expected for both compensation and pensions and education benefits. In addition, the HUD-Independent Agencies Appropriation Act contains sufficient funds to meet all compensation and pension requirements until late in fiscal year 1976. Therefore, the Committee feels that action on the request can be delayed until all VA benefit supplemental requests are before the Congress.

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## CHAPTER II

SUBCOMMITTEE ON THE DEPARTMENTS OF LABOR, AND HEALTH,  
EDUCATION, AND WELFARE, AND RELATED AGENCIESDANIEL J. FLOOD, Pennsylvania, *Chairman*WILLIAM H. NATCHER, Kentucky  
NEAL SMITH, Iowa  
BOB CASEY, Texas  
EDWARD J. PATTEN, New Jersey  
DAVID R. OBEY, Wisconsin  
EDWARD R. ROYBAL, California  
LOUIS STOKES, OhioROBERT H. MICHEL, Illinois  
GARNER E. SHRIVER, Kansas  
SILVIO O. CONTE, Massachusetts

## DEPARTMENT OF LABOR

## MANPOWER ADMINISTRATION

## ADVANCES TO THE UNEMPLOYMENT TRUST FUND AND OTHER FUNDS

The bill includes \$5,000,000,000, the amount of the budget request. In fiscal year 1975, a total of \$5,750,000,000 was appropriated for this purpose. This account provides general revenue advances for the purpose of paying unemployment compensation to eligible individuals under various Federal and State unemployment compensation laws. Specifically, it provides for making repayable advances to the Federal Unemployment Account and the Extended Unemployment Compensation Account in the Unemployment Trust Fund.

The Extended Unemployment Compensation Account of the Unemployment Trust Fund was established pursuant to the Employment Security Amendments of 1970, Public Law 91-373, for the purpose of making payments to the States for the Federal portion of Federal-State extended benefits. Public Law 93-572, which authorizes Emergency Unemployment Compensation, also provides that payments made to the States for such benefits will be made from this account. The Extended Unemployment Compensation Account is generally financed by a specified percentage of Federal Unemployment Tax Act receipts. However, the enabling legislation provides that when revenues are insufficient for these purposes, there may be appropriated, as repayable advances (without interest), such sums as may be necessary. The Federal-State extended benefit program, which provides 13 weeks of unemployment compensation to individuals who exhaust their regular State unemployment benefits, is generally 50 percent federally financed. The Emergency Unemployment Compensation program, which provides an additional 26 weeks of unemployment compensation, is 100 percent federally financed. Both programs are operative in a State when either the State's rate of insured unemployment is 4 percent or higher or when the national rate is 4 percent

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or higher. All States are now paying benefits under these two programs. Of the amount included in the bill, it is estimated that \$2,000,000,000 will be advanced to the Extended Unemployment Compensation Account.

The Federal Unemployment Account of the Unemployment Trust Fund was established for the purpose of making non-interest bearing loans to the States, as authorized under Section 1201 of the Social Security Act, at such times as the amount in a State's account is inadequate to meet the payment of unemployment compensation. Section 1203 of the Act authorizes appropriations to the Federal Unemployment Account, as repayable advances (without interest), whenever the account does not have sufficient resources to meet the requested State loans. Upon the application from a State for a loan, funds are transferred from the Federal Unemployment Account to the individual State account of the Unemployment Trust Fund. As of late October, 1975, ten States had outstanding loans from the Federal Unemployment Account. It is expected that these States will continue to request loans, and that as many as 18 other States will need to borrow funds to meet their unemployment compensation commitments. Of the amount included in the bill, it is estimated that \$3,000,000,000 will be advanced to this account.

The current high rate of unemployment necessitates this appropriation to assure the States that sufficient funds will be available when needed to pay unemployment benefits. To the extent that these funds are not advanced to one of the accounts, they will be available for use in the other. Since the economic situation is so uncertain, the Committee has accepted the estimate contained in the budget.

## GRANTS TO STATES FOR UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICES

The bill includes \$364,100,000, the amount of the budget request, to be expended from the Employment Security Administration account in the Unemployment Trust Fund. These funds are needed to provide for the increased costs of administration in the State employment service local offices resulting from increases in the number of unemployment insurance claims filed and to provide for salary increases in local offices in certain States. Of the total provided in the bill, it is estimated that \$12,100,000 will be used for salary increases.

The regular budget request for fiscal year 1976 for this account is not adequate to assure the States that sufficient funds will be available to meet the additional costs associated with the current heavy volume of unemployment insurance claims. The funds in this bill will be used primarily to enable the States to hire additional temporary employees to assist in taking unemployment insurance claims during periods of peak workload. It is estimated that approximately 25,600 man-years in the local offices will be financed from the amount in the bill.

In addition to unemployment insurance workloads, the amount in the bill provides for employment service activities associated with the registration of individuals under the special unemployment assistance program and the evaluation for and referral to training of individuals under the emergency compensation program as required by Public Law 94-45.

## LABOR-MANAGEMENT SERVICES ADMINISTRATION

## SALARIES AND EXPENSES

The bill includes \$3,910,000, a reduction of \$708,000 from the budget request. The amount in the bill provides for 150 additional permanent positions and 70 temporary clerical positions as requested in the budget to enable the Department to keep pace with its mounting workload under the Employee Retirement Income Security Act of 1974. The Department develops, promulgates, and enforces fiduciary standards, reporting and disclosure requirements, and other provisions of the Act for which the Secretary of Labor is responsible; provides for the protection of rights of pension and welfare benefit plan participants; and grants variances from the provisions of the Act when such variances are in the interests of the plan and its participants.

The Committee has approved the new positions requested because it believes that the Department should have the resources necessary to properly carry out its functions with respect to this very important and complex law. However, the Committee has reduced the amount of the request by \$708,000 to reflect a more realistic recruitment schedule for the permanent positions than that projected in the budget. The 150 new permanent positions approved in the bill, together with 435 already available, provide a total of 585 positions for the Office of Employee Benefits Security.

Of the amount included in the bill, \$2,250,000 is for contract funds requested in the budget, including \$1,250,000 for research studies mandated by law, \$300,000 for program evaluation, and \$700,000 for computerized reports processing and control and management information systems.

The bill also includes \$1,077,000, the amount of the budget request, for the three-month transition period between fiscal years 1976 and 1977.

The Committee expects the Department of Labor, working with the Internal Revenue Service, to finalize forms for the implementation of the new pension law that are as short, simple, and easy to understand as possible. The Committee does not wish to see pension plans terminated because of any excessive effort which might be necessitated in complying with the Department's paperwork requirements.

## EMPLOYMENT STANDARDS ADMINISTRATION

## SALARIES AND EXPENSES

The bill includes \$2,926,000, a reduction of \$414,000 from the budget request. The amount in the bill provides for 74 new positions as requested in the budget, including 36 to meet increased workloads under the Fair Labor Standards Act, 28 to implement the affirmative action provisions of the Vietnam Era Veterans' Readjustment Assistance Act of 1974, and 10 to be used as staff by the Assistant Regional Directors to conduct planning, guidance, review, and monitoring of the enforcement programs in the field.

Although the Committee has approved all of the new positions requested in the budget, it has reduced the funds requested to support them by \$414,000 to reflect a more realistic recruitment schedule than

that projected in the budget. The Committee notes that 9 of the 74 new positions requested and approved are for the Office of the Solicitor.

The Committee has approved the request for \$1,000,000 in overtime costs to finance an additional 50 man-years for the enforcement program under the Fair Labor Standards Act.

The Committee has also approved the request of \$1,100,000 to implement the automated claims process in the Federal Employees' Compensation Act program. The Committee remains concerned about the large backlog in this program and hopes that partial automation of the system will significantly reduce the backlog.

The bill also includes \$834,000, the amount of the budget request, for the three-month transition period between fiscal years 1976 and 1977.

## SPECIAL BENEFITS

The bill includes \$97,100,000, the amount of the budget request, to provide additional funds for benefit payments under the Federal Employees' Compensation Act. The benefits paid to Federal employees under this appropriation are mandated by law, and the Committee has little choice but to approve the additional funds requested.

Of the amount in the bill, \$29,174,000 is required to restore fiscal year 1976 funds that were used to meet fiscal year 1975 obligations. The remainder of the request, \$67,926,000, is needed to meet commitments arising from cost-of-living increases in fiscal year 1975 and estimated for 1976 and the increasing cost of new claims, primarily because of rapidly escalating medical care costs. The original budget request for fiscal year 1976 did not anticipate these factors.

The bill also includes \$10,800,000, the amount of the budget request, for the three-month transition period between fiscal years 1976 and 1977.

## DEPARTMENTAL MANAGEMENT

## SALARIES AND EXPENSES

The bill includes \$203,000, a reduction of \$102,000 from the budget request. The funds included in the bill provide for 30 new positions as requested in the budget for the Office of the Solicitor to enable that Office to deal with the increased need for legal services arising from the implementation of the Employee Retirement Income Security Act of 1974. The Solicitor is responsible for a full range of legal activity under the Act, including drafting of regulations, interpretations, and opinions and oral and written advice and the conduct of litigation in the Federal courts. By far the largest item of increased workload for fiscal year 1976 is in the area of litigation.

The Committee has approved all of the new positions requested but has reduced the amount requested to support them to reflect a more realistic recruitment schedule than that projected in the budget. The 30 new positions approved in the bill, together with 31 already available, provide a total of 61 positions for the Division of Plan Benefits Security in the Office of the Solicitor.

The bill also includes \$154,000, the amount of the budget request, for the three-month transition period between fiscal years 1976 and 1977.

## DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

## HEALTH SERVICES ADMINISTRATION

## HEALTH SERVICES

The bill includes \$432,013,000 for the health services programs authorized by the Health Revenue Sharing Act of 1975 (P.L. 94-63). This is an increase of \$165,659,000 over the budget request and an increase of \$8,869,000 over the 1975 level.

For Comprehensive Health Grants to States the bill provides \$90,000,000, the same amount appropriated in 1975. There was no budget request submitted for this program. These funds are awarded to State public health and mental health authorities on a formula basis under section 314(d) of the Public Health Service Act. Specifically, the funds are used to assist the States in establishing and maintaining adequate public health services such as venereal disease control, tuberculosis activities, and suicide prevention. The Committee recognizes hypertension as a major health problem, and is concerned about the high incidence of this disease among the U.S. population. However, it did not provide funds under the 314(d) formula grant mechanism to initiate hypertension screening and treatment projects because it believes this mechanism is not an effective way to reach the population at risk. For example, the prevalence of hypertension among blacks is twice as high as that among whites. Yet the formula grant approach does not allow us to target the funds into these high need areas. The Committee urges that consideration be given toward developing a mechanism that will effectively allocate funds to those programs that serve high need areas. The Committee wishes to note that over \$40,000,000 will be spent in 1976 by the National Heart and Lung Institute on hypertension research, on a national education program which will create an awareness of high blood pressure and its consequences, and other hypertension control activities.

The bill provides \$196,648,000 for Community Health Centers. This is an increase of \$41,458,000 over the budget estimate and the same amount appropriated in 1975. Although the Community Health Center program is collecting a greater percentage of its total operating budget from third-party reimbursements and other sources of support, the Committee was not convinced that the program could operate at the level proposed in the budget without curtailing health care services. The Centers are expected to collect \$94,000,000 from other funding sources, thus having a total operating budget of approximately \$290,000,000 in 1976. The Community Health Centers program supports neighborhood health centers and family health center projects. The neighborhood health centers are ambulatory health care projects located in rural and urban medically underserved areas, which integrate a broad range of health and social services into a single organization. The family health centers are prepaid health care projects that deliver or arrange for the delivery of health maintenance and treatment services for a specifically enrolled population. Both programs are predicated on total family care and are designed to insure continuity of high quality health care.

For the family planning program the Committee recommends \$100,615,000, an increase of \$21,180,000 over the budget estimate and

the same amount as the 1975 appropriation. The budget estimate assumed that up to 20% of the program's operating budget would be collected from third-party reimbursements or supplemented by increased State and local funding. However, the Department was unable to provide the Committee with hard data to support its assumption. Information provided to the Committee indicates that approximately 5% or \$9,000,000 was collected in 1975 for third-party reimbursements by the family planning projects. The Committee wishes to note that in 1976 the total Department of Health, Education, and Welfare expenditure for family planning services is anticipated to be \$230,000,000. The funds in this bill are awarded to State and local health departments, hospitals, universities, community agencies and other public or nonprofit entities for the purpose of providing comprehensive family planning services to approximately 2.2 million persons. Family planning projects offer a broad range of acceptable and effective family planning methods including natural family planning. The Committee believes the family planning program should continue to expand its efforts to collect third-party reimbursements for services rendered.

The bill includes \$23,750,000 for the migrant health program. This is an increase of \$4,550,000 over the budget and the same amount appropriated in 1975. The budget estimate assumed that 20% of this program's operating budget would be collected from third-party reimbursements. However, the Department was unable to provide the Committee with convincing data to support its assumption. In fact, the data supplied to the Committee showed that only 30 percent of the migrant health centers were able to collect up to 8 percent of their operating budget from third-party reimbursement while the remaining centers collected considerably less. The projects supported under the activity provide health care services to migrant agricultural laborers and seasonal farmworkers and their families in order to improve and maintain the level of their health relative to that of the general population. A total of 96 projects will be supported serving approximately 400,000 patients.

For the National Health Service Corps the Committee recommends \$15,000,000. This is an increase of \$2,471,000 over the budget and an increase of \$2,896,000 over the 1975 operating level. The Committee wishes to note that an additional \$5,000,000 is available to the National Health Service Corps during fiscal year 1976 as a result of a reprogramming of 1975 funds from within the health services appropriation. Thus, the total funds available to the Corps in fiscal year 1976 are \$20,000,000. The National Health Service Corps was established in 1971 to improve the delivery of health services to persons living in communities and areas of the United States where health personnel and services are inadequate to meet their health needs. The Corps recruits and places health teams consisting of physicians, dentists, nurses and allied health professionals in medically underserved areas. In 1975, the Corps staffed 180 sites.

With the funds provided in the bill the National Health Service Corps will be able to support an additional 75 corps personnel and approximately 310 sites. Currently, 80 of the sites staffed since 1971 have become self-supporting sites. The Committee is pleased with the progress of this program and encourages the Health Services Admin-



istration to continue its efforts to integrate the National Health Service Corps staff with other service programs, such as the Community Health Centers, Migrant Health and the Indian Health Service.

Included in the bill is \$3,000,000 for Home Health Services. This is a new program authorized under Title VI of the Health Revenue Sharing Act of 1975. No budget estimate was submitted for this item. The Committee believes that it is important to stimulate the growth and expansion of home health services and to determine their cost effectiveness and efficiency. These funds are provided for the purpose of demonstrating the establishment and initial operation of public and nonprofit private agencies which will provide home health services in areas in which such services are not otherwise available.

The bill provides \$3,000,000 for hemophilia programs. This is a new program authorized under Title VI, Part D of the Health Revenue Sharing Act of 1975. No budget estimate was submitted for this program. Two million dollars of the amount provided shall be used to award grants and contracts with public and nonprofit entities for projects to develop and expand blood-separation centers to separate and make available for distribution, blood fractions needed for treatment of persons suffering from hemophilia. The Committee has also provided \$1,000,000 for the establishment of comprehensive hemophilia diagnostic and treatment centers.

The Committee believes the Secretary should proceed with the establishment of the Commission for the Control of Epilepsy and the Commission for the Control of Huntington's Disease as authorized under P.L. 94-63. The Committee directs the Department to review the funding needs of the Commissions and to submit a budget request for consideration in future appropriations.

CENTER FOR DISEASE CONTROL  
PREVENTIVE HEALTH SERVICES

The bill includes \$10,410,000 for the rat control program. This is an increase of \$5,000,000 over the budget request and a reduction of \$2,690,000 from the amount appropriated in 1975. These funds are awarded to urban areas to reduce rat infestations and insure the maintenance of rat control programs by local governments and through voluntary community action. The budget estimate would have reduced support to those communities which have experienced the most severe rat problems. The funding level recommended by the Committee will enable on-going projects to implement sound programs for eliminating conditions conducive to rat infestations. The Committee believes that the Center for Disease Control should work more closely with local governments in developing adequate sanitation codes in order to reduce conditions which contribute to rat infestations.

ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION  
ALCOHOL, DRUG ABUSE AND MENTAL HEALTH

The bill includes \$50,500,000 for mental health services. No budget estimate was submitted for these programs. The authority for the mental health programs is contained in the Community Mental Centers Amendments of 1975—Title III of P.L. 94-63.

For grants for planning community mental health centers the Committee recommends \$1,500,000. There was no budget estimate submitted for this item. Planning grants were also authorized under the old legislation, with funds provided through a provision which permitted up to 5% of staffing grant appropriations to be used for planning purposes. Under Title III of P.L. 94-63 planning assistance for community mental health centers is established as a separate section of the law. Planning grants will be awarded to public and non-profit private entities in order to (1) assess the needs of a specific area for mental health services, (2) design a community mental health center for the area based on such assessment, (3) obtain within the area financial and professional assistance and support for the program, and (4) initiate and encourage continuing community involvement in the development and operation of the program.

The Committee recommends \$18,000,000 for initial operation grants. No budget estimate was submitted for this activity. The initial operation grant replaces the old staffing support, covering a portion of the grantees' cost of operation during the first eight years after establishment of a center. Many communities have been waiting over 18 months to initiate comprehensive mental health service programs.

For conversion grants the bill includes \$20,000,000. No budget request was submitted for this program. These grants are intended to enable existing community mental health centers to meet the additional costs associated with converting to the more comprehensive service requirements set forth in the new legislation. Under P.L. 94-63, the centers must provide all additional services within two years of enactment of the legislation.

The bill includes \$3,000,000 for consultation and education services. No budget estimate was submitted for this item. These grants are intended to ensure that all community mental health centers give adequate attention to preventive efforts and early detection of mental illness. The consultation and education services provided under this activity can help reduce the costs of mental illness to society.

Included in the bill is \$6,000,000 for financial distress grants. No budget request was submitted for this item. Financial distress grants will be awarded to community mental health centers which have completed their eighth and final year of regular Federal support, but which have not been able to achieve self-sufficiency. Under this activity, community mental health centers may receive up to an additional three years of support while attempting to improve collections of third party payments.

For rape prevention and control the bill provides \$2,000,000. No budget request was submitted for this item. Public Law 94-63 establishes within the National Institute of Mental Health, a National Center for Prevention and Control of Rape. Grants will be awarded to community mental health centers and other public and non profit private entities for research and demonstration projects concerning the control and prevention of rape.

The Committee believes the Secretary should proceed with the appointment of a Committee on Mental Health and Illness of the Elderly as required by P.L. 94-63. The Committee directs the Department to review the financial needs of the Committee and to submit a budget request for consideration in future appropriations.

## HEALTH RESOURCES ADMINISTRATION

## HEALTH RESOURCES

The bill includes \$77,000,000 for nurse training programs. This is an increase of \$59,000,000 over the budget estimate, and an increase of \$3,891,000 over the 1975 level. The activities funded by this appropriation are authorized by the Nurse Training Act of 1975.

For Nursing Capitation Grants the Committee recommends \$44,000,000, an increase of \$9,657,000 over the funds available in fiscal year 1975. There was no budget estimate submitted for this program. Capitation grants are awarded on a formula basis to eligible nursing education programs that expand enrollments and provide specialized training of nurse practitioners. The Committee felt that the data presented by the Department did not support its proposal to withhold funding of this program. The Committee continues to be impressed with the need to expand the skills and functions of nurses and to provide increased utilization of para-professional manpower. It is the Committee's opinion that this program requires continued support if the nursing manpower needs of this country are to be met.

The bill includes \$15,000,000 for special project grants, the same amount as the budget estimate and the comparable 1975 level. Special project grants are awarded on a competitive basis to schools of nursing and/or health agencies for the improvement of nurse training and the distribution of nurses by geographic area or specialty group, and the development of new methods in the delivery of health care.

For the advanced nurse training program the bill provides \$1,000,000 the same amount as the budget request. This is a new authority established by the Nurse Training Act of 1975. Advanced nurse training grants will provide assistance to collegiate schools of nursing to meet the costs of projects to plan and develop programs for the advanced training of nurses to teach, serve in administrative capacities, or to serve in other nursing specialties.

Included in the bill is \$2,000,000 for the Nurse Practitioner program. This is the same amount as the budget estimate and the comparable 1975 funding. Grants are awarded to nursing schools for programs to expand the level of responsibility of the registered nurse in order to provide comprehensive health care to individuals, families and groups in a variety of settings. The Committee is pleased to note that special consideration will be given to programs which emphasize training respecting the special problems of geriatric patients and training to meet the particular needs of nursing home patients.

For nurse traineeships the bill includes \$13,000,000. This is the same as the 1975 level. There was no budget request submitted for this item. Traineeships provide stipends, tuition, and dependence allowances which enable nurses to prepare for positions as teachers, administrators or supervisors for nursing services in institutional and community settings. It is estimated that approximately 3,000 students will receive support at this level of funding.

Included in the bill is \$2,000,000 for Nursing General Scholarships. No budget request was submitted for this program. The funds in-

cluded in this bill plus the funds provided in the regular HEW Appropriation Bill will restore the program to the 1975 level. Scholarship funds are awarded to participating schools of nursing, which in turn award funds to students on the basis of individual need and resources.

## ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT

## HUMAN DEVELOPMENT

The bill includes \$2,955,000 for the White House Conference on Handicapped Individuals, and provides a total of \$55,625,000 for fiscal year 1976 for programs authorized by the Developmentally Disabled Assistance and Bill of Rights Act.

A budget amendment for the White House Conference was submitted on July 25—after the House had passed the regular Labor-HEW appropriation bill for 1976—requesting \$2,955,000 to remain available until expended and several language provisions relating to travel advances and assignment of personnel to HEW. The Committee has approved the amount requested and has included language extending the availability of the funds until June 30, 1977 as authorized by the basic law. The other language provisions requested have not been approved because they are not in order in an appropriation bill.

The White House Conference on Handicapped Individuals is authorized by the Rehabilitation Act Amendments of 1974. An amount of \$25,000 was included in the Second Supplemental Appropriations Act for 1975 for initial planning costs of the conference. The amount included in the bill would provide the total cost remaining for conducting the conference, including grants for State participation in the conference program.

With respect to the programs authorized by the Developmental Disabilities Services and Facilities Construction Act, the Committee deferred action in the regular Labor-HEW appropriation bill for 1976 because the authorization had expired. Authorizing legislation was enacted on October 4, 1975 (Public Law 94-103) extending and revising these programs.

The bill includes \$30,875,000, the amount requested for allotments to the States for planning, administration, construction, and services for persons with developmental disabilities. This is the same amount appropriated for fiscal year 1975 and will provide services to approximately 48,000 developmentally disabled persons. An amount of \$4,250,000 is included to continue support of university affiliated facilities. These funds would be used to meet the cost of administering and operating about 37 demonstration facilities and for training personnel serving the developmentally disabled.

To assist States in establishing systems for the protection and advocacy of rights of the developmentally disabled, the bill includes \$1,500,000. The basic law requires that States establish advocacy systems before September 1977 in order to be eligible to receive their basic allotment under the State grant program. The amount included is



based on a six-month program and takes into account the delayed enactment date of the supplemental appropriations bill. Similarly, \$500,000 is included for special studies required by the new legislation.

For special project grants under Part D of the new legislation, the bill authorizes the use of \$18,500,000 from funds available for fiscal year 1976 for developmental disabilities service projects, and previously considered by the Congress. This amount will continue existing projects and allow some additional funding for new starts. The projects cover a variety of activities including research, demonstrations, technical assistance, training, and dissemination—all designed to more effectively serve the developmentally disabled. The basic law requires that at least 25 percent of the special project grants be used for projects of national significance.

The bill also provides a total of \$13,793,000 to continue programs for the developmentally disabled during the three-month transition period between fiscal year 1976 and the new fiscal year 1977 which begins on October 1, 1976.

#### DEPARTMENTAL MANAGEMENT

##### GENERAL DEPARTMENTAL MANAGEMENT

The bill includes \$413,000 for which there was no budget request for the support of 30 additional positions for the Office of Investigations and Security. The increase recommended by the Committee, together with the currently authorized staff of 10, and the 12 additional positions provided in the 1976 Labor-HEW Appropriation Bill, will provide a total staffing level of 52 positions for this office by the end of fiscal year 1976. In addition, the Committee believes that the Secretary should give serious consideration to a transfer to the Office of Investigation and Security of 18 investigators currently employed by the Social Security Administration, as well as any other investigators who may be employed by other agencies of the Department.

The Committee is greatly concerned about recent reports of misuse of funds and alleged fraud in major programs such as student assistance, medicaid, social security, and welfare. These programs involve public expenditures of billions of dollars.

The Committee views these charges as serious. They must be vigorously investigated in order to protect the programs for the vast majority of citizens they legitimately serve.

In the Committee's current and previous deliberations, the members have carefully considered the requests of administration witnesses for resources to reduce the problems of program misuse and fraud. The Committee has repeatedly approved increases in student loan collection agents for the Office of Education, criminal investigators for the Office of Investigations and Security, quality control and fraud abuse staff for Medicaid, quality control staff for the AFDC program, and audit staff for the HEW Audit Agency.

The Committee wishes to give the new Secretary the resources and administrative flexibility he needs to deal with these problems. The Committee therefore calls upon the Secretary to report to the Committee, prior to the hearings on the 1977 budget estimates, on (1) his assessment of the magnitude of fraud and misuse of funds in programs administered by the Department, (2) his assessment of the adequacy of the staff available throughout the Department to cope with these problems, and (3) his recommendations as to how the investigative capacities of the Department can be most effectively organized to assure that fraud and misuse of funds are kept to a minimum.

The bill also includes \$206,000 for the three-month transition period between fiscal years 1976 and 1977.

#### RELATED AGENCIES

##### COMMUNITY SERVICES ADMINISTRATION

##### COMMUNITY SERVICES PROGRAM

The bill includes \$2,500,000, for which there was no budget request, to expand the basic skills learning centers demonstration program. This program is designed to improve the reading and mathematics skills of children who are below the national norms. This is done through a comprehensive program of individualized instruction with each student operating at his own pace. The program is in the early stages of development, and the Committee believes that it should be expanded further to determine its potential for success.

The Committee wishes to point out that \$2,500,000 was appropriated for this program in the Second Supplemental Appropriations Act, 1975, enacted on June 12, 1975. The Administration subsequently proposed to rescind that appropriation, but the Congress did not approve the rescission. Because of a complicated timing problem in the rescission process, the funds did lapse and revert to the Treasury on September 30. However, the Senate has amended the Labor-HEW Appropriations Bill for fiscal year 1976 (H.R. 8069) to make those funds available for obligation until December 31, 1975. That bill is currently in conference. In addition, H.R. 8069 contains \$8,800,000 in research and demonstration funds for the Community Services Administration that are not earmarked for any specific purpose. The Committee would expect the Director of the Community Services Administration to utilize a significant amount of that \$8,800,000 for the basic skills learning centers program, in addition to the \$2,500,000 contained in this bill and the \$2,500,000 appropriated in the Second Supplemental for 1975, should the latter amount be made available once again for obligation.

The Committee encourages the Director of the Community Services Administration to make every effort to closely coordinate the operation of this program with those of the National Institute of Education and the Office of Education.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
<b>CHAPTER II</b>				
<b>DEPARTMENT OF LABOR</b>				
<b>MANPOWER ADMINISTRATION</b>				
H. 94-276	Advances to the Unemployment Trust Fund and other funds.....	\$5,000,000,000	\$5,000,000,000	-----
H. 94-276	Grants to States for unemployment insurance and employment services.....	(364,100,000)	(364,100,000)	-----
<b>LABOR-MANAGEMENT SERVICES ADMINISTRATION</b>				
S. 94-116	Salaries and expenses.....	4,618,000	3,910,000	-\$708,000
	Transition period.....	1,077,000	1,077,000	-----
<b>EMPLOYMENT STANDARDS ADMINISTRATION</b>				
S. 94-82}	Salaries and expenses.....	3,340,000	2,926,000	-414,000
S.94-116}	Transition period.....	834,000	834,000	-----
H. 94-276	Special benefits.....	97,100,000	97,100,000	-----
	Transition period.....	10,800,000	10,800,000	-----
<b>DEPARTMENTAL MANAGEMENT</b>				
S. 94-116	Salaries and expenses.....	305,000	203,000	-102,000
	Transition period.....	154,000	154,000	-----
	<b>Total, Department of Labor.....</b>	<b>5,105,363,000</b>	<b>5,104,139,000</b>	<b>-1,224,000</b>
	Transition period.....	12,865,000	12,865,000	-----

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<b>DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE</b>				
<b>HEALTH SERVICES ADMINISTRATION</b>				
H. 94-22	Health services.....	266,354,000	432,013,000	+165,659,000
	Transition period.....	65,017,000	87,517,000	+22,500,000
<b>CENTER FOR DISEASE CONTROL</b>				
H. 94-22	Preventive health services.....	5,410,000	10,410,000	+5,000,000
<b>ALCOHOL, DRUG ABUSE AND MENTAL HEALTH ADMINISTRATION</b>				
	Alcohol, drug abuse and mental health.....		50,500,000	+50,500,000
<b>HEALTH RESOURCES ADMINISTRATION</b>				
H. 94-22	Health resources.....	18,000,000	77,000,000	+59,000,000
	Transition period.....	4,000,000	6,000,000	+2,000,000
<b>ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT</b>				
S. 94-91}	Human development.....	38,080,000	40,080,000	+2,000,000
H. 94-22}	Transition period.....	8,668,000	9,168,000	+500,000
<b>DEPARTMENTAL MANAGEMENT</b>				
	General departmental management.....		413,000	+413,000
	Transition period.....		206,000	+206,000
	<b>Total, Department of Health, Education, and Welfare.....</b>	<b>327,844,000</b>	<b>610,416,000</b>	<b>+282,572,000</b>
	Transition period.....	77,685,000	102,891,000	+25,206,000

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See footnotes at end of the table, p. 26.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL—Continued**

Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	<b>RELATED AGENCIES</b>			
	<b>COMMUNITY SERVICES ADMINISTRATION</b>			
	Community services program-----		\$2, 500, 000	+\$2, 500, 000
	Total, Related Agencies-----		2, 500, 000	+2, 500, 000
	Total, chapter II: New budget (obligational) authority-----	\$5, 433, 207, 000	5, 717, 055, 000	+283, 848, 000
	Transition period-----	90, 550, 000	115, 756, 000	+25, 206, 000
	Trust fund transfers-----	364, 100, 000	364, 100, 000	-----

<sup>1</sup> Excludes \$18,500,000 to be provided from funds otherwise available.  
<sup>2</sup> Excludes \$4,625,000 to be provided from funds otherwise available.

### CHAPTER III

#### SUBCOMMITTEE ON LEGISLATIVE BRANCH

**BOB CASEY, Texas, Chairman**

GEORGE E. SHIPLEY, Illinois  
ROBERT N. GIAIMO, Connecticut  
JOHN J. McFALL, California  
SIDNEY R. YATES, Illinois  
FRANK E. EVANS, Colorado  
EDWARD R. ROYBAL, California  
J. EDWARD ROUSH, Indiana

LAWRENCE COUGHLIN,  
Pennsylvania  
ELFORD A. CEDERBERG,  
Michigan  
WILLIAM L. ARMSTRONG,  
Colorado  
RALPH S. REGULA, Ohio

#### LEGISLATIVE BRANCH

A total of \$45,791,103 in new budget (obligational) authority is recommended for a number of Legislative Branch agencies, composed of \$39,823,308 for fiscal year 1976, a reappropriation of \$300,000 for fiscal year 1973, and \$5,667,795 for the transition period, July 1 through September 30, 1976. The supplemental estimates considered by the Committee, totaling \$43,184,968 for 1976, \$300,000 reappropriation for 1973, and \$10,581,460 for the transition quarter, were submitted in House Documents Numbered 94-264, 288, 297 and ---. Reductions totaling \$8,275,325 are recommended consisting of \$3,361,660 for fiscal year 1976 and \$4,913,665 for the transition period are recommended.

Conforming to long practice, funds exclusively for Senate operations are left for decision and insertion by that body.

#### HOUSE OF REPRESENTATIVES

A total of \$16,092,000 in additional appropriations for 1976 and \$4,023,000 for the transition period is recommended for several offices and activities of the House to cover the costs of increased allowances and expenses authorized by House Resolutions and orders of the Committee on House Administration not included in the regular 1976 appropriation act enacted earlier this year.

*House leadership offices.*—House Resolution 413, adopted by the House on May 6, 1975, which was made permanent law in Public Law 94-59, authorized certain additional statutory positions and lump sum allowances for the Office of the Speaker, the Majority Floor Leader, the Minority Floor Leader, and the Majority and Minority Whips. A total of \$335,400 is provided to finance the additional cost in 1976 and \$83,850 for the transition period, as follows:

Item	Recommended	
	Fiscal year 1976	Fiscal year 1977
Office of the Speaker-----	\$106, 000	\$26, 500
Office of the Majority Floor Leader-----	36, 000	9, 000
Office of the Minority Floor Leader-----	93, 400	23, 350
Office of the Majority Whip-----	50, 000	12, 500
Office of the Minority Whip-----	50, 000	12, 500
Total-----	335, 400	83, 850

*Salaries, officers and employees.*—A total of \$232,000 for fiscal year 1976 and \$58,000 for the transition period is recommended for additional allowances authorized in House Resolution 413, referred to above, for the House Democratic Steering Committee, the House Democratic Caucus and the House Republican Conference as follows:

Item	Recommended	
	Fiscal year 1976	Fiscal year 1977
House Democratic Steering Committee.....	\$50,000	\$12,500
House Democratic Caucus.....	66,000	16,500
House Republican Conference.....	116,000	29,000
Total.....	232,000	58,000

*Members' clerk hire.*—The Committee recommends an additional \$5,621,000 for the employment of staff in the offices of Members, the Resident Commissioner from Puerto Rico, and the Delegates from the District of Columbia, Guam and the Virgin Islands during the remainder of fiscal year 1976 and \$1,405,250 for the transition period. Effective June 1, 1975, the Committee on House Administration published Committee Order 20, which raised the base Clerk Hire allowance by \$22,500, from \$182,616 to \$205,116 annually. This action was subsequent to passage of the regular appropriation bill which contained \$85,000,000 based on the old allowance.

*Contingent expenses of the House.*—A total of \$9,903,600 in additional appropriations for 1976 and \$2,475,900 for the transition period are recommended for the two accounts shown below.

Item	Recommended	
	Fiscal year 1976	Fiscal year 1977
Miscellaneous items.....	\$9,453,600	\$2,363,400
Special and select committees.....	450,000	112,500
Total.....	9,903,600	2,475,900

#### MISCELLANEOUS ITEMS

For miscellaneous items, a total of \$9,453,600 is recommended, as follows:

Item	Amount
Salaries per House Resolutions.....	\$1,100,000
Constituent communication allowance.....	3,500,000
District office space (Federal—GSA).....	530,000
District telephone expense.....	1,312,600
Members' travel.....	635,000
Staff travel.....	523,000
Computer leasing.....	1,853,000
Total.....	9,453,600

#### SALARIES PER HOUSE RESOLUTIONS

Of the increase of \$1,100,000 in this category, approximately \$600,000 is attributable to salaries of employees on the former Internal Security Committee and \$500,000 for overtime pay of Capitol Police

personnel on the House roll. Former Internal Security Committee employees serve at the pleasure of the Chairman of the House Judiciary Committee, but their salaries are charged to the contingent fund of the House. Provision was not made for this expense in the regular bill. Police overtime has shown significant increases since the regular budget for 1976 was considered earlier in the year.

#### CONSTITUENT COMMUNICATION ALLOWANCE

Committee Order No. 21 of the Committee on House Administration established a new allowance of \$5,000 per Member per session, effective June 1, 1975, for the expenses incurred in production and printing of newsletters, questionnaires, or similar correspondence eligible to be mailed under the frank. Funding for this allowance was not included in the regular appropriation act for 1976. A total of \$3,500,000 is recommended in this bill.

#### DISTRICT OFFICE SPACE (FEDERAL—GSA)

The Committee was advised that recent fourth quarter fiscal year 1975 bills from the General Services Administration indicate a greater utilization of Federal District space in fiscal year 1976 along with some increases in rental rates. In addition, the General Services Administration will begin billing the House for certain nonrecurring reimbursable expenses, which were not charged in fiscal year 1975, at an estimated cost of \$247,000. A total of \$530,000 is included in the bill for Federal District office space.

#### DISTRICT TELEPHONE EXPENSE

On May 20, 1975, (Committee Order No. 22) the Committee on House Administration increased the telephone allowance in District offices 25,000 units per session and authorized payments by the Clerk of the House for installation charges and up to \$20 per line for monthly service charges. Service and installation costs are not charged to units. Prior to this order each Member paid District telephone bills directly and then was reimbursed up to \$600 quarterly. The sum of \$1,312,600 is included in the bill to cover the costs of these additional allowances and expenses during the remainder of the fiscal year.

#### MEMBERS' TRAVEL

A total of \$635,000 is provided to cover the costs of the increased number of round trips allowed each member to his District pursuant to Committee Order No. 19, adopted May 20, 1975, by the Committee on House Administration. This order increased the number of trips from 36 per Congress to 26 per Session. The lump sum allowance, which may be requested in lieu of trips was doubled from \$2,250 per Congress to \$2,250 per Session. In addition, the mileage allowance increased from 12 cents per mile to 20 cents per mile.

#### STAFF TRAVEL

Committee Order No. 19, referred to above, also authorized Members' staff six round trips per Session, a 100 percent increase over the former allowance of six per Congress. Staff mileage reimbursement increased the same as for Members. The bill includes \$523,000 to cover the costs of these increased allowances.

## COMPUTER LEASING

On July 29, 1975, Committee Order No. 23 was published by the Committee on House Administration allowing Members to allocate up to \$1,000 per month of unused Clerk hire funds for payment of computer services. Payments will be made from the contingent fund. The Committee was advised that the estimated spending level of this program will probably increase to approximately \$40,000 per month throughout the remainder of fiscal year 1976. A total of \$1,853,000 is in the bill for this purpose.

## SPECIAL AND SELECT COMMITTEES

The sum of \$450,000 is recommended for fiscal year 1976 and \$112,500 for the transition quarter for the two select committees established subsequent to the consideration or enactment of the regular appropriation act for 1976. House Resolution 427, adopted May 22, 1975, established the Ad Hoc Select Committee on the Outer Continental Shelf and authorized the appropriation of \$150,000. House Resolution 744, adopted October 9, 1975, created the Select Committee on Missing Persons in Southeast Asia along with an authorization to spend \$300,000.

## JOINT ITEMS

## CONTINGENT EXPENSES OF THE SENATE

*American Indian Policy Review Commission.*—The Committee recommends an additional appropriation of \$385,168 for fiscal year 1976 and \$710 for the transition period. The regular appropriation act contained \$1,500,000 for 1976 and \$300,000 for the transition period. The Commission requested this supplemental to provide for a speedup of the work of the task forces so as to comply with the deadlines imposed by the enabling legislation (Public Law 93-580).

## CONTINGENT EXPENSES OF THE HOUSE

*Joint Committee on Defense Production.*—The Committee has not approved the request for a supplemental appropriation of \$19,000 for additional personnel. While legislation is pending that would lift the present ceiling on the level of appropriations that may be made to the joint committee, final action has not yet been taken. The current appropriations of \$160,465 for 1976 and \$40,120 for the transition period were made contingent only upon the enactment into law of authorizing legislation.

## OFFICIAL MAIL COSTS

The Committee recommends \$16,080,000 additional for fiscal year 1976 to reimburse the United States Postal Service for outgoing congressional mail of both the House and the Senate. The reimbursement is based on the equivalent postage requirement of section 3216, title 39, United States Code. The regular appropriation act for 1976 contained \$46,101,000, which was made available immediately upon enactment of the bill into law. At the time the Committee considered that request it was advised that fiscal year 1975 funds had been exhausted although a portion of the third and the entire fourth quarter billings were

yet to be paid. These obligations totaling \$16,080,000 were paid out of the fiscal year 1976 appropriation. The funds in the accompanying bill, \$16,080,000, are recommended to bring the fiscal year 1976 balance of funds available back to a level necessary to meet this fiscal year's estimated obligations. The Committee has been advised that the funds requested for the transition quarter are not required as sufficient appropriations were included in the regular bill for that period.

## CONGRESSIONAL BUDGET OFFICE

The Committee recommends \$4,736,340 for the operation of the new Congressional Budget Office for the period January 1, 1976 through June 30, 1976 (fiscal year 1976), and \$1,184,085 for the transition quarter, July 1, 1976 through September 30, 1976. The allowance is \$3,342,660 less than requested for fiscal year 1976 and \$888,915 less than was proposed for the transition period.

The budget request assumed the availability of funding on October 1, 1975 and totaled \$10,152,000 for the 12-month period from that date through September 30, 1976, based on a total of 259 permanent employees. The Committee allowance totals \$5,920,425 for a 9-month period, January 1, 1976 through September 30, 1976, based on a total of 193 positions—the number of employees currently on the payroll (186 as of November 7, 1975) or for which firm offers of employment have been made (7 as of the same date). It is now apparent that the funds in the bill will not become available until approximately January 1, 1976. The Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344) which established the agency provides that its expenses shall be paid from the contingent fund of the Senate until funds necessary to enable it to carry out its duties and functions could be appropriated. This arrangement is limited by section 201(f) of the Act to a period not exceeding 12 months following the effective date of the appointment of the Director which was made on February 24, 1975. Since the Congressional Budget Office is not reimbursing the Senate contingent fund, appropriations are needed to operate the Office only from the time of enactment of the accompanying bill to the end of the fiscal year and the transition period.

## GENERAL STATEMENT

This is the first year of operation for the Congressional Budget Office and its first appropriation request. While the Committee wants to provide ample resources for the Congressional Budget Office to carry out its responsibilities under the Congressional Budget Act, significant questions were raised during the hearings as to certain Congressional Budget Office policies and procedures. The Committee believes that some answers to these questions can be derived from the Congressional Budget Act and its legislative history. These questions fall into three categories:

1. *Duplication.*—The conference report on the Congressional Budget Act expressed strong congressional intent that the Congressional Budget Office not duplicate the resources or functions of other congressional agencies, such as the Congressional Research Service, the Office of Technology Assessment, and the General Accounting Office. In addition, the committee believes the Congressional Budget Office

must not duplicate the work of the Joint Economic Committee and the standing committees, or the policy analysis function assigned to the Congressional Research Service by the Legislative Reorganization Act of 1970. The Congressional Budget Office should make a continuing and specific effort to insure that it utilizes the substantial analytical resources available in the Congressional Research Service, the General Accounting Office, and the Office of Technology Assessment.

2. *Policy recommendations.*—The Committee believes the principal mission of the Congressional Budget Office should be to provide support for the implementation of the Congressional Budget Act of 1974, particularly to the Budget Committees in their work. Other members should also be able to receive information already prepared concerning the fiscal or budgetary impact of legislative proposals. In the legislative branch, debate over public policy must be conducted by elected officials. Neither the Congressional Budget Office, nor any of its employees, should initiate, or take positions, on individual policy recommendations. While the Congressional Budget Office must respond to inquiries about its operations, and about individual reports, its public information function should be strictly informational in nature, and not promote the Congressional Budget Office or take a position on any particular policy.

3. *Work priorities.*—The Congressional Budget Office has received, and will receive, requests for assistance from many quarters. The Committee believes that the Congressional Budget Office must follow very carefully the priorities set forth in the Congressional Budget Act; in particular, the high priority given to scorekeeping, cost analyses, and other reports to support the Budget Committees in preparation and revision of concurrent resolutions on the budget and to support other Committees in the accomplishment of requirements specifically set forth in the Act. Studies which do not have this relationship must be given a lower priority. The statutory function of the Congressional Budget Office to provide information to individual Members should be strictly construed as relating primarily to information compiled for the Committees listed in the Act.

A comparative summary by object class of the amounts requested and recommended follows:

Object class	Requested (259 pos.) 12 mo.	Recommended (193 pos.) 9 mo.
11.1 Permanent positions	\$5,423,400	\$3,030,750
11.3 Positions other than permanent	325,500	244,125
Total personnel compensation	5,748,900	3,274,875
12.0 Benefits	488,400	272,775
21.0 Travel	281,700	56,250
22.0 Transportation of things	7,000	5,250
23.0 Rent, communications, and utilities	280,500	180,600
24.0 Printing and reproduction	473,000	354,750
25.0 Other services	2,155,000	1,616,250
26.0 Supplies and materials	135,000	84,525
31.0 Equipment	582,500	75,150
Total	10,152,000	5,920,425
Fiscal year 1976	<sup>1</sup> (8,079,000)	<sup>2</sup> (54,736,340)
Transition quarter, July 1, to Sept. 30 1976	(2,073,000)	(1,184,085)

<sup>1</sup> Oct. 1, 1975 to June 30, 1976.

<sup>2</sup> Jan. 1, 1976 to June 30, 1976.

As will be noted above, \$56,250 has been allowed for travel, a decrease of \$225,450 below the amount requested. The Committee directs that a strict accounting of travel expenditures be made in detail and that quarterly reports be submitted to the Committees on the Budget and Appropriations of the Senate and the House of Representatives.

The Committee has denied the requests for authority and funds for the hire of a passenger motor vehicle and has inserted language in the bill prohibiting the purchase or hire of an automobile. The Committee recognizes the location of the Congressional Budget Office is not in the immediate vicinity of the Capitol complex, and elsewhere in this report urges consideration be given to the establishment of a shuttle service between House Office Building Annex No. 2 and the Capitol and adjacent buildings.

The budget proposed the amount of \$448,000 for the purchase of furniture. The Office is housed in House Office Building Annex No. 2. At the time the building was acquired by the House of Representatives appropriations totaling \$1,500,000 were made available to the Clerk of the House to provide furnishings for all occupants of that building. The Clerk has advised the Committee that furnishings are being provided the Office on a permanent basis. Consequently, the request has been deleted.

## OFFICE OF TECHNOLOGY ASSESSMENT

The Committee was requested by the Technology Assessment Board to insert language in the bill authorizing the rental of space in the District of Columbia for use by the Office of Technology Assessment. Similar language was proposed in the regular Legislative Branch Appropriation Bill for 1976 and was stricken in conference. The Committee does not approve this request noting that additional space will become available in House Office Building Annex No. 2 (former FBI building) as renovations proceed and urges that the appropriate officials negotiate for such additional space in that building as can be justified.

## ARCHITECT OF THE CAPITOL

A total of \$313,000 in additional appropriations for fiscal year 1976 is recommended for two items under the jurisdiction of the Architect. As noted earlier in this report funds exclusively for Senate operations are left for decision and insertion by that body and are not reflected in the bill as reported.

## CAPITOL BUILDINGS AND GROUNDS

*Capitol buildings.*—The Committee has been advised that to date no transportation has been arranged for Members and employees between the Capitol complex and House Office Building Annex No. 2 located at 2nd and D Streets, Southwest. It is suggested that appropriate officials of the House and the Architect of the Capitol explore the early establishment of a shuttle service.

*Capitol grounds.*—The Committee recommends approval of the amount of \$100,000 requested to complete the program of improvement



of traffic signal installations in the Capitol grounds and at adjoining street intersections under the jurisdiction of the Architect of the Capitol. The initial appropriation of \$250,000 for this program was included in the 1974 Legislative Branch Appropriation Act. Due to delays encountered and escalations of cost that have occurred since the original estimates were prepared in 1973, the additional funds were requested to complete the work.

#### LIBRARY BUILDINGS AND GROUNDS

*Structural and mechanical care.*—The appropriation of \$213,000 requested for structural changes required for an expansion of the Library of Congress computer service center in the Library Annex Building has been approved. The Library received funds in the regular bill for 1976 to lease additional computer equipment to meet expanded House and Senate information needs.

#### LIBRARY OF CONGRESS

The sum of \$312,800 in additional appropriations for 1976, a \$300,000 reappropriation for fiscal year 1973, and \$36,000 for the transition period are recommended for the Library of Congress. The Committee has allowed the amounts requested in full.

*Salaries and expenses.*—The Committee recommends an additional appropriation of \$312,800 for fiscal year 1976 and \$36,000 for the transition period. Of this amount \$242,000 is for the renovation of the air-conditioning system in the space made available, rent free, to the Library at the Wright Patterson Air Force Base in Dayton, Ohio, for the storage of nitrate film, which requires special low-temperature conditions for safety and preservation while it awaits conversion to safety acetate film. Library officials advised that the need for such special storage will continue for approximately 15 years at the presently planned rate of conversion.

The balance of the allowance, \$70,800 in fiscal year 1976, and \$36,000 in the transition period, is to provide services for the rapidly increasing number of visitors to the Library. The request proposed the establishment of 14 permanent positions, as follows: 5 special police, 3 tour leaders, 4 information assistants, and 2 janitors. The Committee does not concur in the establishment of permanent positions at this time, but offers no objection to the creation of temporary positions to meet the needs as they occur during the bicentennial year.

*Distribution of catalog cards.*—Approval of the request for the reappropriation of \$300,000 of lapsed funds in the appropriation "Salaries and expenses, distribution of catalog cards, 1974" is recommended to meet the Library's remaining 1973 obligation to the United States Postal Service. The Comptroller General of the United States ruled on September 16, 1975, (decision B-114874) that the Library had

a valid liability of \$545,459 for additional postage charges due to higher rates applied by the Postal Service, and expressed the opinion that the Library should make a payment of \$245,459 toward this obligation by restoration of expired 1973 appropriation balances. This payment was subsequently made. However, the Comptroller General further concluded that the remaining 1973 obligation of \$300,000 cannot be paid from future appropriations unless the Congress should specifically so indicate. The amount recommended is to fulfill that obligation.

#### GOVERNMENT PRINTING OFFICE

A total of \$1,904,000 is recommended for three items for the Government Printing Office for fiscal year 1976. The sum of \$424,000 is included for the transition period.

*Printing and binding.*—The Committee recommends an additional appropriation of \$794,000 for fiscal year 1976 and \$199,000 for the transition period to provide the funds required to start the automation of the publications process for the Federal Register and the Code of Federal Regulations. Government Printing Office officials estimate the total project will cost about \$2,000,000 over a three-year period, but will result in an ultimate annual savings of over \$8,000,000 in 1979.

*Office of Superintendent of Documents, salaries and expenses.*—A total of \$900,000 for fiscal year 1976 and \$225,000 for the transition period is recommended to cover postage and other costs of distributing an increasing volume of Consumer Product Information material. The Public Printer estimates that the advertising campaign instituted by the Consumer Information Center of the General Services Administration will generate about 3.4 million additional mailings at a cost of \$900,000. The Committee was advised that this promotional campaign will be continuing throughout fiscal year 1976.

*Project planning.*—The Committee has approved the request of \$210,000 for transfer to the General Services Administration to continue the preparatory work for the proposed relocation of the Government Printing Office. However, these funds are not to be used until approval for their use is received from the House Committee on Public Works, which has jurisdiction over authorization for the project. It is understood that authorization is currently under consideration by the Public Works Committee. The Committee on Appropriations has approved this request with the understanding that this action shall not be construed to reflect final approval of the entire project.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
<b>CHAPTER III</b>				
<b>LEGISLATIVE BRANCH</b>				
<b>HOUSE OF REPRESENTATIVES</b>				
<b>HOUSE LEADERSHIP OFFICES</b>				
94-288	Office of the Speaker.....	\$106,000	\$106,000	-----
	Transition period.....	26,500	26,500	-----
94-288	Office of the Majority Floor Leader.....	36,000	36,000	-----
	Transition period.....	9,000	9,000	-----
94-288	Office of the Minority Floor Leader.....	93,400	93,400	-----
	Transition period.....	23,350	23,350	-----
94-288	Office of the Majority Whip.....	50,000	50,000	-----
	Transition period.....	12,500	12,500	-----
94-288	Office of the Minority Whip.....	50,000	50,000	-----
	Transition period.....	12,500	12,500	-----
	<b>Total, House leadership offices.....</b>	<b>335,400</b>	<b>335,400</b>	-----
	Transition period.....	83,850	83,850	-----
<b>SALARIES, OFFICERS AND EMPLOYEES</b>				
94-	House Democratic Steering Committee.....	50,000	50,000	-----
	Transition period.....	12,500	12,500	-----

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94-288	House Democratic Caucus.....	66,000	66,000	-----
	Transition period.....	16,500	16,500	-----
94-288 and 94-	House Republican Conference.....	116,000	116,000	-----
	Transition period.....	29,000	29,000	-----
	<b>Total, salaries, officers and employees.....</b>	<b>232,000</b>	<b>232,000</b>	-----
	Transition period.....	58,000	58,000	-----
<b>MEMBERS' CLERK HIRE</b>				
94-288	Clerk hire.....	5,621,000	5,621,000	-----
	Transition period.....	1,405,250	1,405,250	-----
<b>CONTINGENT EXPENSES OF THE HOUSE</b>				
94-288	Miscellaneous items.....	9,453,600	9,453,600	-----
	Transition period.....	2,363,400	2,363,400	-----
94-288	Special and select committees.....	450,000	450,000	-----
	Transition period.....	112,500	112,500	-----
	<b>Total, contingent expenses of the House.....</b>	<b>9,903,600</b>	<b>9,903,600</b>	-----
	Transition period.....	2,475,900	2,475,900	-----
	<b>Total, House of Representatives.....</b>	<b>16,092,000</b>	<b>16,092,000</b>	-----
	Transition period.....	4,023,000	4,023,000	-----
<b>JOINT ITEMS</b>				
<b>CONTINGENT EXPENSES OF THE SENATE</b>				
94-	American Indian Policy Review Commission.....	385,168	385,168	-----
	Transition period.....	710	710	-----
<b>CONTINGENT EXPENSES OF THE HOUSE</b>				
94-288	Joint Committee on Defense Production.....	19,000		-\$19,000
	Transition period.....	4,750		-4,750

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL—Continued**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	<b>CHAPTER III—Continued</b>			
	<b>LEGISLATIVE BRANCH—Continued</b>			
	<b>JOINT ITEMS—Continued</b>			
	<b>OFFICIAL MAIL COSTS</b>			
94-288	Expenses.....	\$16,080,000	\$16,080,000	-----
	Transition period.....	4,020,000	-----	-\$4,020,000
	<b>Total, joint items.....</b>	<b>16,484,168</b>	<b>16,465,168</b>	<b>-19,000</b>
	Transition period.....	4,025,460	710	-4,024,750
	<b>CONGRESSIONAL BUDGET OFFICE</b>			
94-264	Salaries and expenses.....	8,079,000	4,736,340	-3,342,660
	Transition period.....	2,073,000	1,184,085	-888,915
	<b>ARCHITECT OF THE CAPITOL</b>			
	<b>CAPITOL BUILDINGS AND GROUNDS</b>			
94-297	Capitol grounds.....	100,000	100,000	-----
	<b>LIBRARY BUILDINGS AND GROUNDS</b>			
94-297	Structural and mechanical care.....	213,000	213,000	-----
	<b>Total, Architect of the Capitol.....</b>	<b>313,000</b>	<b>313,000</b>	-----

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	<b>LIBRARY OF CONGRESS</b>			
94-264	Salaries and expenses.....	312,800	312,800	-----
	Transition period.....	36,000	36,000	-----
94-288	Distribution of catalog cards, salaries and expenses, 1973 (reappropriation).....	300,000	300,000	-----
	<b>Total, Library of Congress.....</b>	<b>612,800</b>	<b>612,800</b>	-----
	Transition period.....	36,000	36,000	-----
	<b>GOVERNMENT PRINTING OFFICE</b>			
94-264	Printing and binding.....	794,000	794,000	-----
	Transition period.....	199,000	199,000	-----
94-264	Office of Superintendent of Documents, salaries and expenses.....	900,000	900,000	-----
	Transition period.....	225,000	225,000	-----
94-264	Project planning.....	210,000	210,000	-----
	<b>Total, Government printing Office.....</b>	<b>1,904,000</b>	<b>1,904,000</b>	-----
	Transition period.....	424,000	424,000	-----
	<b>Total, Legislative Branch:</b>			
	Fiscal Year 1973 (reappropriation).....	300,000	300,000	-----
	Fiscal Year 1976.....	43,184,968	39,823,308	-3,361,660
	Transition period.....	10,581,460	5,667,795	-4,913,665

## CHAPTER IV

### SUBCOMMITTEE ON DEPARTMENTS OF STATE, JUSTICE, AND COMMERCE, THE JUDICIARY AND RELATED AGENCIES

JOHN M. SLACK, West Virginia, *Chairman*

NEAL SMITH, Iowa  
JOHN J. FLYNT, JR., Georgia  
BILL ALEXANDER, Arkansas  
YVONNE BRAITHWAITE BURKE,  
California  
JOSEPH D. EARLY, Massachusetts

ELFORD A. CEDERBERG, Michigan  
MARK ANDREWS, North Dakota  
CLARENCE E. MILLER, Ohio

### DEPARTMENT OF STATE

#### INTERNATIONAL ORGANIZATIONS AND CONFERENCES

##### INTERNATIONAL CONFERENCES AND CONTINGENCIES

The bill provides that funds in the amount of \$442,000 for the Middle East Peace Conference which were made available in the Second Supplemental Appropriation Act, 1975, be continued available until September 30, 1976. The availability of these funds, under present law, would expire December 31, 1975. The extension of the availability of the funds will support participation of the United States in the Conference in Geneva.

##### INTERNATIONAL TRADE NEGOTIATIONS

The Committee recommends the appropriation of an additional \$260,000 for fiscal year 1976, a reduction of \$4,000 from the supplemental request. These additional funds will provide for the increased requirements of the International Trade Negotiations activity. These additional requirements were occasioned by the enactment of the Trade Act of 1974 which was signed into law on January 3, 1975 subsequent to the formulation of the regular budget for fiscal year 1976.

In addition the Committee recommends \$65,000 to provide for these increased requirements in the transition period.

### THE JUDICIARY

#### COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

##### REPRESENTATION BY COURT-APPOINTED COUNSEL AND OPERATION OF DEFENDER ORGANIZATIONS

The bill includes an additional amount of \$4,100,000 for representation by court-appointed counsel and the operation of defender organizations. This amount, which is \$400,000 less than the amount requested, is in addition to \$16,590,000 provided in the regular appro-

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priation for fiscal year 1976. The increased requirement is due to an increase in the number of persons being represented, increases in the cost of representation, and increases in the costs of transcripts, expert, investigative and other services. Of the total amount provided, \$1,800,000 is required to liquidate obligations incurred in prior years.

The bill also includes \$575,000 to provide for these additional costs in the transition period.

##### SALARIES AND EXPENSES OF REFEREES

The bill provides \$1,466,000, which is \$245,000 less than the supplemental request, to cope with a sharp increase in bankruptcy case filings. This additional amount will fund 240 additional positions on a six month basis.

The sum of \$661,000 is provided to carry out this additional workload in the transition period.

### RELATED AGENCIES

#### FEDERAL COMMUNICATIONS COMMISSION

##### SALARIES AND EXPENSES

The bill includes \$313,000 for the Federal Communications Commission. This is in addition to funds in the amount of \$49,500,000 provided in the regular appropriation for the Commission for fiscal year 1976.

Although the amount provided in the accompanying bill is \$132,000 less than the amount requested, it will permit the employment of nineteen additional personnel, as requested. The additional positions, which are lapsed for six months, are to enable the common carrier activity to expedite the remaining issues in AT & T's interstate tariff rate revisions, to expedite the Economic Inquiry docket which deals with the economic effect of specific pricing and regulatory policies in the common carrier industry, and to deal with an increasing number of domestic and international satellite applications. In addition funds are included to increase the travel budget for the field enforcement program due to enactment of legislation providing for higher per diem rates.

The bill also includes funds for the transition quarter in the amount of \$111,000.

#### PRIVACY PROTECTION STUDY COMMISSION

##### SALARIES AND EXPENSES

The Committee recommends the sum of \$398,000 for expenses of the Privacy Protection Study Commission, established by the Privacy Act of 1974. This amount when added to the \$150,000 already appropriated for fiscal year 1976 will provide a total of \$548,000 for the Commission, the full amount of their budget request.

The Commission is charged with conducting various inquiries and making recommendations and proposals to the President and the Congress concerning the protection of the privacy of individuals.

The Committee recommends \$200,000 to carry out the activities of the Commission during the transition quarter.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	<b>CHAPTER IV</b>			
	<b>DEPARTMENT OF STATE</b>			
	<b>INTERNATIONAL ORGANIZATIONS AND CONFERENCES</b>			
94-277	International conferences and contingencies-----	Language	Language	-----
94-277	International trade negotiations-----	\$264,000	\$260,000	-\$4,000
	Transition period-----	66,000	65,000	-1,000
	Total, Department of State-----	264,000	260,000	-4,000
	Transition period-----	66,000	65,000	-1,000
	<b>THE JUDICIARY</b>			
	<b>COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES</b>			
94-263	Representation by court-appointed counsel and operation of defender organizations-----	4,500,000	4,100,000	-400,000
	Transition period-----	675,000	575,000	-100,000

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94-263	Salaries and expenses of referees-----	1,711,000	1,466,000	-245,000
	Transition period-----	772,000	661,000	-111,000
	Total, the Judiciary-----	6,211,000	5,566,000	-645,000
	Transition period-----	1,447,000	1,236,000	-211,000
	<b>RELATED AGENCIES</b>			
	<b>FEDERAL COMMUNICATIONS COMMISSION</b>			
94-245	Salaries and expenses-----	445,000	313,000	-132,000
	Transition period-----	111,000	111,000	-----
	<b>PRIVACY PROTECTION STUDY COMMISSION</b>			
94-244	Salaries and expenses-----	398,000	398,000	-----
	Transition period-----	200,000	200,000	-----
	Total, related agencies-----	843,000	711,000	-132,000
	Transition period-----	311,000	311,000	-----
	Total, chapter IV: New budget (obligational) authority-----	7,318,000	6,537,000	-781,000
	Transition period-----	1,824,000	1,612,000	-212,000

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## CHAPTER V

SUBCOMMITTEE ON THE DEPARTMENT OF TRANSPORTATION AND  
RELATED AGENCIES APPROPRIATIONSJOHN J. McFALL, California, *Chairman*

SIDNEY R. YATES, Illinois

SILVIO O. CONTE, Massachusetts

TOM STEED, Oklahoma

JACK EDWARDS, Alabama

EDWARD I. KOCH, New York

BILL ALEXANDER, Arkansas

ROBERT B. DUNCAN, Oregon

## DEPARTMENT OF TRANSPORTATION

## FEDERAL AVIATION ADMINISTRATION

## FACILITIES AND EQUIPMENT

## (AIRPORT AND AIRWAY TRUST FUND)

The accompanying bill includes an appropriation of \$245,537,000 for the facilities and equipment requirements of the Federal Aviation Administration. This is \$4,463,000 less than the budget and \$18,259,000 more than the amount appropriated in fiscal year 1975. Authorization for this appropriation is contained in H.R. 9771, which was reported on October 29, 1975.

In addition to the funds recommended, FAA had, as of June 30, 1975, \$335,815,000 in unobligated funds under this appropriation. These funds plus the amount recommended will make a total of \$581,352,000 available for obligation during the current fiscal year. The Committee feels that this is a sufficient amount to provide the facilities and equipment necessary to maintain a safe and efficient air transportation system.

As in past years, most of the funds recommended are for the terminal and en route traffic control systems. The \$87,600,000 recommended for the en route system includes \$53,900,000 to improve the long range radar system, \$8,400,000 to continue the en route modernization program, and \$25,300,000 to improve en route communications and center buildings. The \$76,200,000 recommended for the terminal program includes \$28,300,000 to improve terminal area radar systems, \$14,200,000 to continue automation programs at our major terminals, and \$33,700,000 to relocate and modernize tower facilities.

The Committee recommends \$39,473,100 to provide for air navigation aids, instrument landing systems, and visual aids. The \$4,463,000 requested for the VORTAC modernization program has been denied.

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During the past year the Committee's investigative staff reported that there is little coordination among the navigation efforts of the various government agencies involved. As indicated previously, the Department of Transportation has not fulfilled its responsibility to prepare an interagency navigation plan.

The investigative staff report indicates that the Coast Guard's Loran-C system and FAA's VORTAC system are potentially duplicative systems. According to the report, both area navigation and approach guidance at certain airports have been demonstrated in the United States by the Coast Guard and in Thailand by the Air Force using Loran receivers representative of a 10-year old technology.

The Committee has also been advised by the Office of Telecommunications Policy that there is a clear need for improvement in overall management and coordination of our navigation resources, that the total number of systems represents substantial overlap and unnecessary redundancy, and that the cost of the U.S. Government's radio navigation systems could be reduced by at least 40 percent. The following is a quote from a recent study prepared for the Office of Telecommunications Policy:

One of the key points demonstrated is that there is substantial overlap in systems capabilities both for existing and potential systems. In cases such as the VORTAC system, a basically short range system is being used to provide long range needs. To a large degree this requirement is also met by the Omega, differential Omega, LORAN C, and satellite systems.

The Committee does not intend to make the decision on which navigation system or systems should be required to meet the needs of all potential users. On the other hand, the Committee does not intend to fund a proliferation of these systems until the Department addresses and justifies the need for these systems within the context of a meaningful national plan for navigation.

The bill includes the full amount requested for flight service facilities. The bill also includes language limiting the number of flight service stations which can be decommissioned during the current fiscal year. This language will permit the FAA to conduct a consolidation test at the Leesburg, Virginia center.

## GRANTS-IN-AID FOR AIRPORTS

## (LIQUIDATION OF CONTRACT AUTHORIZATION)

## (AIRPORT AND AIRWAY TRUST FUND)

The Committee has approved the budget requests of \$50,000,000 for fiscal year 1976 and \$43,000,000 for the transition period. These amounts are in addition to the \$320,000,000 for fiscal year 1976 and \$50,000,000 for the transition period which are included in the regular Department of Transportation and Related Agencies Appropriation Bill, H.R. 8365. Action on the requests considered in the accompanying bill was previously deferred because of lack of authorizing legislation. The required authorization, H.R. 9771, was reported on October 29, 1975.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	<b>CHAPTER V</b>			
	<b>DEPARTMENT OF TRANSPORTATION</b>			
	<b>FEDERAL AVIATION ADMINISTRATION</b>			
94-22	Facilities and equipment (Airport and airway trust fund)-----	\$250, 000, 000	\$245, 537, 000	-\$4, 463, 000
94-22	Grants-in-aid for airports (liquidation of contract authorization) (Airport and airway trust fund)-----	(50, 000, 000)	(50, 000, 000)	
	Transition period-----	(48, 000, 000)	(48, 000, 000)	
	Total, chapter V:			
	New budget (obligational) authority-----	250, 000, 000	245, 537, 000	-4, 463, 000
	Liquidation of contract authorization:			
	Fiscal year 1976-----	(50, 000, 000)	(50, 000, 000)	
	Transition period-----	(48, 000, 000)	(48, 000, 000)	

**CHAPTER VI**

**SUBCOMMITTEE ON TREASURY, POSTAL SERVICE  
AND GENERAL GOVERNMENT**

**TOM STEED, Oklahoma, Chairman**

JOSEPH P. ADDABBO, New York  
EDWARD R. ROYBAL, California  
ROBERT L. F. SIKES, Florida  
EDWARD P. BOLAND,  
Massachusetts

CLARENCE E. MILLER, Ohio  
ROBERT C. McEWEN, New York  
WILLIAM L. ARMSTRONG, Colorado

JOHN J. FLYNT, JR., Georgia  
EDWARD J. PATTEN, New Jersey  
CLARENCE D. LONG, Maryland

**DEPARTMENT OF THE TREASURY**

**BUREAU OF ALCOHOL, TOBACCO AND FIREARMS  
SALARIES AND EXPENSES**

The Committee recommends an appropriation of \$3,100,000 for FY 1976, a reduction of \$12,400,000 below the budget request of \$15,500,000. The Committee recommends an appropriation of \$980,000 for the Transition period, a reduction of \$3,920,000 below the budget request of \$4,900,000.

The supplemental funds were requested to initiate a concentrated program of firearms control. A total of 754 additional permanent positions were requested—500 agents and 254 support personnel. The proposal would more than double the existing force in eleven selected cities.

The Committee, of course, strongly supports and encourages the control of firearms used in the commission of crimes as well as all actions necessary to deny weapons to criminals. The national position with regard to firearms, however, is not entirely clear. Legislation dealing with this important subject is now before the Congress and the Committee is reluctant to recommend any action which might conflict with the ultimate outcome of that legislation.

The Committee also feels that the proposal in this activity represents too rapid an increase, particularly in a supplemental appropriation, and would launch a program that might not be consistent with ultimate legislation dealing with this matter.

The Committee, therefore, has allowed funds for 110 agents and 55 support personnel to be used as a test case in the control of firearms. The Committee requests that the Treasury Department select Washington, D.C., and one other city (of the eleven proposed) and initiate a controlled test of the proposed program. It is further requested that

the Committee be informed of the results of the test in these two cities not later than December 31, 1976.

The Committee understands that some changes have been made in the procedures and practices of this agency. Nonetheless, a disturbing number of complaints continue to be received that ATF agents sometimes tend to be over-zealous in the exercise of their authority. The Committee directs that the agency make every effort to be more circumspect in the discharge of its authority and responsibilities.

#### INTERNAL REVENUE SERVICE

##### COMPLIANCE

The Committee recommends a supplemental appropriation of \$4,000,000 for fiscal year 1976 and \$1,000,000 for the Transition period, to enable the Internal Revenue Service to commence compliance with the provisions of the Employee Retirement Income Security Act (ERISA) Public Law 93-406.

While supplemental funds were not requested for this purpose, the Committee feels that the importance of providing this retirement income protection to the public warrants initial funding at this time. The Committee understands that over 500,000 individual retirement plans must be reviewed and approved by the Internal Revenue Service under the Act.

The Committee feels that the recommended appropriation of \$4,000,000 for the remainder of fiscal year 1976, and \$1,000,000 for the Transition period, would be sufficient to permit the Internal Revenue Service to begin processing these retirement plans under the ERISA program. This amount would provide for approximately 225 additional permanent positions.

It is requested that the Treasury Department be in position to report to the Committee concerning the progress under the ERISA program during the annual budget hearings for fiscal year 1977.

#### U.S. SECRET SERVICE

##### SALARIES AND EXPENSES

The Committee recommends an appropriation of \$3,000,000 for fiscal year 1976, a reduction of \$8,000,000 below the budget request of \$11,000,000. The Committee recommends an appropriation of \$500,000 for the Transition period, a reduction of \$2,000,000 below the budget request of \$2,500,000.

These funds were requested to enable the Secret Service to provide protection for visiting heads of foreign governments and, at the direction of the President, other distinguished foreign visitors to the United States, and official representatives of the United States performing special missions abroad. The number of these foreign visitors is expected to increase during the Bicentennial celebration and the

Committee feels that our government should take all reasonable precautions to assure their safety.

The Committee, however, is concerned about the rapid build-up of permanent personnel for those activities which are essentially for a limited time only. After the major party conventions, the need for candidate protection will decrease dramatically. After the Bicentennial, the number of visiting foreign dignitaries should also decrease significantly. The Committee recognizes the need for some additional agents and support personnel, but is reluctant to approve a large number of additional permanent positions for tasks that will be largely completed during the coming year.

The Committee notes that no funds were requested in this Supplemental to provide for the earlier than anticipated protection of presidential candidates. The 1976 budget was based on protection beginning on March 1, 1976. Because of the recent assassination attempts on the President, however, this protection was commenced on October 1, 1975, five months earlier than anticipated. The Committee understands that the additional funds required to provide this earlier protection will be requested at a later date.

The Committee again reiterates its strong support of any actions deemed necessary and advisable to protect the life of the President of the United States as well as all other legally designated protectees. The Committee directs the Service to utilize its full resources for that purpose should circumstances warrant.

The Committee allows 75 of the additional 282 permanent positions requested, increasing the total number of authorized positions to 3,360.

#### EXECUTIVE OFFICE OF THE PRESIDENT

##### DOMESTIC COUNCIL

##### SALARIES AND EXPENSES

The Committee denies in its entirety the appropriation request of \$920,000 for FY 1976 and \$230,000 for the Transition period.

The Domestic Council supplemental request proposes an increase of 29 permanent positions above the currently authorized level of 30 positions—almost double the present strength. This increase would provide for increased staff support to the President in (a) day-to-day operations (b) review groups (c) program formulation and (d) hearings on domestic policy.

The Committee notes that the Domestic Council was previously staffed at a high level, but that in the fiscal year 1974 budget the President himself directed that the Council transfer many of its activities back to the regular departments and agencies of government. The Council was then, at the President's request, reduced from 75 to 30 positions. The Committee feels that the President's decision to reduce the staff of the Council in fiscal year 1974 was a proper one

based on the actual experience of the Council at the higher staffing levels.

The Committee therefore feels that the authorized level ought to remain at 30 permanent positions.

## INDEPENDENT AGENCIES

### CIVIL SERVICE COMMISSION

#### SALARIES AND EXPENSES

The Committee recommends an appropriation of \$500,000 for FY 1976, a reduction of \$450,000 below the budget request of \$950,000. The Committee recommends an appropriation of \$100,000 for the Transition period, a reduction of \$157,000 below the budget request of \$257,000.

The Supplemental request for the Civil Service Commission, Salaries and expense account is broken down into two main activities:

1. *Voting rights.*—The Commission requested \$550,000 for 1976 and \$180,000 for the Transition period for the stationing of observers at polling places in certain states. These observers report their observations to the Department of Justice. In addition, \$300,000 for 1976 and \$50,000 for the Transition period was requested to fund the amendments to the Voting Rights Act. This is for increased observers when the Director of Census determines that more than 5% of the voters are members of a single language minority and that the illiteracy rate of that group is higher than the national average.

The Committee allows the \$300,000 requested to fund the recent amendments to the Voting Rights Act contained in PL 94-73. The Committee allows \$200,000 of the \$550,000 requested under the original Voting Rights Act. The Committee is particularly concerned about the volume of paper-work that observers are required to keep. The Committee feels that the amount of detail required in the observer reports prescribed by the Department of Justice is far in excess of that necessary to accomplish the objectives of the law. The Committee feels that any irregularities or any problems should be reported by the observer in as much detail as may be required. But the Committee does not believe that detailed records on voting should be kept by the observer on those aspects of the election process which are obviously proper. The Committee directs that a review be made of the observer reports with a view toward eliminating the collection of unnecessary data. The reduction in the amount of record keeping should result in a reduction in the number of personnel required to collect those records.

2. *Garnishment.*—The Committee disallows in its entirety the funds requested to establish a centralized program in connection with the garnishment provisions of Public Law 93-647.

The Committee feels that additional funds are not necessary to carry out the limited requirements of this law. The Committee notes that employers all over the country are served with court orders garnishing employees' wages and that legal counsel to these employers is rarely necessary. When a government official has legal questions regarding a garnishment order he should be able to rely on the legal counsel in his agency. The Committee feels that the existing governmental organizations can accomplish the purposes of this act without increasing the centralized bureaucracy in Washington.

### FEDERAL LABOR RELATIONS COUNCIL

#### SALARIES AND EXPENSES

The Committee recommends an appropriation of \$105,000 for FY 1976 and \$39,000 for the Transition period, the full amount of the budget request.

The Council is the central authority for labor-management relations in the Federal Government and is authorized to consider appeals of decisions of the Assistant Secretary of Labor for Labor-Management Relations, agency heads, and arbitrators.

The increase is for two purposes:

1. To process the increased number of appeals filed with the Council. Appeals are running significantly above 1976 estimates.
2. To process a new class of appeals resulting from Executive Order 11838, which allows labor organizations to challenge agency regulations as a bar to negotiations to the extent that there may not be a "compelling need" for the regulations.

No additional permanent positions were requested by the Council.

### COMMISSION ON FEDERAL PAPERWORK

#### SALARIES AND EXPENSES

The Committee recommends an appropriation of \$4,000,000 for FY 1976 and \$2,000,000 for the Transition period, the full amount of the budget request.

The Commission will review Federal laws, regulations, rules, policies, procedures and practices with the objective of proposing changes that would reduce or eliminate paperwork requirements imposed on the private sector. The Commission will expire in two years. The Committee feels that the federal paperwork requirements are far greater than they need to be. The Committee hopes that this Commission will be able to reduce the paperwork and effect significant savings both for the government and the private sector.

The Committee allows 107 permanent positions, the total number requested by the Commission.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	<b>CHAPTER VI</b>			
	<b>DEPARTMENT OF THE TREASURY</b>			
94-235	<b>BUREAU OF ALCOHOL, TOBACCO AND FIREARMS</b>			
	Salaries and expenses.....	\$15,500,000	\$3,100,000	-\$12,400,000
	Transition period.....	4,900,000	980,000	-3,920,000
	<b>INTERNAL REVENUE SERVICE</b>			
	Compliance.....		4,000,000	+4,000,000
	Transition period.....		1,000,000	+1,000,000
94-265	<b>U.S. SECRET SERVICE</b>			
	Salaries and expenses.....	11,000,000	3,000,000	-8,000,000
	Transition period.....	2,500,000	500,000	-2,000,000
	<b>Total, Treasury Department: New budget (obligational) authority.....</b>	<b>26,500,000</b>	<b>10,100,000</b>	<b>-16,400,000</b>
	Transition period.....	7,400,000	2,480,000	-4,920,000

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	<b>EXECUTIVE OFFICE OF THE PRESIDENT</b>			
	<b>DOMESTIC COUNCIL</b>			
94-243	Salaries and expenses.....	920,000		-920,000
	Transition period.....	230,000		-230,000
	<b>INDEPENDENT AGENCIES</b>			
94-279	<b>CIVIL SERVICE COMMISSION</b>			
	Salaries and expenses.....	950,000	500,000	-450,000
	Transition period.....	257,000	100,000	-157,000
	Federal Labor Relations Council.....	105,000	105,000	
	Transition period.....	39,000	39,000	
	<b>Total, Civil Service Commission.....</b>	<b>1,055,000</b>	<b>605,000</b>	<b>-450,000</b>
	Transition period.....	296,000	139,000	-157,000
	<b>COMMISSION ON FEDERAL PAPERWORK</b>			
94-291	Salaries and expenses.....	4,000,000	4,000,000	
	Transition period.....	2,000,000	2,000,000	
	<b>Total, Independent Agencies: New budget (obligational) authority.....</b>	<b>5,055,000</b>	<b>4,605,000</b>	<b>-450,000</b>
	Transition period.....	2,296,000	2,139,000	-157,000
	<b>Total chapter VI: New budget (obligational) authority.....</b>	<b>32,475,000</b>	<b>14,705,000</b>	<b>-17,770,000</b>
	Transition period.....	9,926,000	4,619,000	-5,307,000

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*higher education; and (iii) is properly claimed as a dependent child for Federal income tax purposes by a taxpayer who is not a member of an eligible household.*

#### CHANGES IN EXISTING LAW

Pursuant to Clause 3, Rule XXI of the House of Representatives, the following statement is submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law.

The Committee has included language on page 11 of the bill under the head "Distribution of Catalog Cards, Salaries and Expenses" that restores \$300,000 of lapsed fiscal year 1974 balances to pay valid Postal Service obligations incurred in fiscal 1973—notwithstanding the provisions of 31 U.S.C. 701. The Comptroller General in a ruling on September 16, 1975 (decision B-114874) concluded that obligations incurred in one fiscal year cannot be liquidated with funds from appropriations from subsequent fiscal years unless the Congress should specifically so indicate. This conforms with the decision of the Comptroller General.

The Committee has included language on page 12 of the bill under the heading "International Conferences and Contingencies" which extends the availability of funds appropriated in the Second Supplemental Appropriation Act, 1975, until September 30, 1976.

#### LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended: On pages 6 and 7, in connection with "Assistant Secretary for Human Development, Human Development":

*of which \$18,500,000 shall be provided from funds otherwise available for fiscal year 1976 for developmental disabilities service projects.*

*of which \$4,625,000 shall be provided from funds otherwise available for the period July 1, 1976 through September 30, 1976, for developmental disabilities service projects.*

On pages 9 and 10, in connection with "Congressional Budget Office, Salaries and Expenses":

*Provided, That none of these funds shall be available for the purchase or hire of a passenger motor vehicle:*

*Provided further, That the Congressional Budget Office shall have the authority to contract without regard to the provisions of 41 U.S.C. 5.*

On page 11, in connection with "Library of Congress, Distribution of Catalog Cards, Salaries and Expenses":

*to be derived by restoration of fiscal year 1974 unobligated balances, notwithstanding the provisions of 31 U.S.C. 701.*

On page 12, in connection with "Government Printing Office, Project Planning":

*\$210,000, to be available for transfer to the General Services Administration.*

## CHAPTER VII

### CLAIMS AND JUDGMENTS

The Committee recommends the appropriation of \$24,946,893, the amount of the estimate, for claims and judgments rendered against the United States. Of this amount \$457,675 represents damage and other type claims, the payments of which are due under various laws and \$24,489,218 represents judgments rendered by the U.S. Court of Claims and U.S. District Courts and the Indian Claims Commission. Details concerning these claims and judgments are contained in House Document No. 94-286.

#### TITLE II

##### GENERAL PROVISIONS

Title II of the bill contains three general provisions.

Section 201 carries the usual prohibition against the obligation of funds provided in the bill beyond the current fiscal year and transition period as follows:

*SEC. 201. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein, except as provided in Section 204 of the Supplemental Appropriation Act, 1975 (P.L. 93-554).*

All appropriation bills for fiscal 1976 contain a prohibition on the amount of money transferrable by agencies to the GSA for the standard level user charge (SLUC). Section 202 applies that prohibition to this bill also.

*SEC. 202. No part of any appropriation, funds, or other authority contained in this Act shall be available for paying to the Administrator of the General Services Administration in excess of 90 per centum of the standard level user charge established pursuant to section 201 (j) of the Federal Property and Administrative Service Act of 1949, as amended, for space and services.*

The fiscal 1975 and 1976 appropriation bills for the Department of Agriculture contained the provision which is included in this bill as Section 203. This provision limits eligibility of college students over 17 years of age who are claimed as dependents for Federal tax purposes by taxpayers who are not themselves eligible. This limitation is intended to restrict possible damaging abuses of the program.

*SEC. 203. No part of the funds appropriated by this Act shall be used during the fiscal year ending June 30, 1976 to make food stamps available to any household, to the extent that the entitlement otherwise available to such household is attributable to an individual who; (i) has reached his eighteenth birthday; (ii) is enrolled in an institution of*

## SUPPLEMENTAL VIEWS OF HON. EDWARD R. ROYBAL

I would like to stress the importance of Federal election observers as provided for under this supplemental appropriation.

Observers have been authorized under the Voting Rights Act for the purpose of "observing whether persons who are entitled to vote are being permitted to vote, and . . . whether votes cast by persons entitled to vote are being properly tabulated." Their role is one that is constructive and contributes to the easing of tensions.

In testimony this year before the Subcommittee on Civil and Constitutional Rights, the Attorney General noted that the use of Federal observers is "warranted not only to assure a fair election but to lend the appearance of fairness which is essential to the maintenance of confidence in the election process."

The Department of Justice has established a uniform and thorough procedure for handling observer reports. First of all, a Department attorney conducts pre-election briefings and post-election debriefings. After a review of each individual observation, the attorney prepares an overall report, pointing out potential problem areas. The attorney's report is then checked by the head of the voting rights section for possible litigation or further investigation. In addition, the observer reports provide impartial evidence in private litigation, and determine the need for Federal examiners or observers in future elections.

It should be noted that observers have testified in several Federal court cases regarding improper practices at the polls. For example, the case involving James V. Humphreys County Board of Election Commissioners, decided by the Federal court in 1974, illustrates the crucial role played by observers in developing evidence. During the 1971 general election, 30 observers served in Humphreys County, Mississippi, and provided a complete record of the conduct of that election. The court relied on those reports, which it described as "highly creditable", in ordering assistance to black voters.

Observer reports were also used by the Attorney General in a separate lawsuit involving the same election to establish that over 700 ballots were improperly rejected by election officials.

There have also been instances, most recently in 1974, in which observers were sent at the request of local officials. For example, in Green County, Alabama, both white and black officials including the probate judge, sheriff and city attorney, requested that the Attorney General send Federal observers for the November 1974 elections.

In Lowndes County, Alabama, the probate judge requested Federal observers for the November 1974 elections. The judge credited the calm of past elections to the presence of Federal observers.

In Tallulah, Louisiana, leaders from both the black and white communities recognized that given campaign intensity and prevailing racial tensions in the city, allegations of misconduct would be raised by

the losing side. It was determined that Federal observers would provide a calming and objective presence in this charged atmosphere.

The Voting Rights Amendments of 1975 extends the protections of the Act to language minority voters in 273 counties, located mostly in Texas. The supplemental provides \$300,000 this fiscal year for observations under title II of these Amendments. Funding for this activity is vitally needed to insure that the voting obstacles experienced by Spanish-speaking and other minority citizens are overcome and corrected.

The supplemental also provides some additional funds for increased observer costs in Southern jurisdictions.

Now that Congress has renewed its strong commitment to the Voting Rights Act, this Committee bears the responsibility of providing sufficient funding for carrying out the provisions of this Act. I believe that the use of observers provide that ounce of prevention against voting irregularities and, therefore, deserves the full support of this Committee.

EDWARD R. ROYBAL.

#### ADDITIONAL VIEWS OF HON. EDWARD J. PATTEN

The Supplemental Appropriations Bill for FY 76 does not contain any funds for the Office of Education. No requests were made by the Administration and it was the general opinion of the committee that education monies would be contained in the next supplemental bill.

It was my interest to include in this bill an initial funding of the State Equalization program as is authorized by Section 842 of the Education Amendments Act of 1974 (P.L. 94-380). The importance of this program may not be well known among the members because of the relatively small amount authorized for the program. However, there is a great need to appropriate funds, for such a small authorization figure (\$13.5 million) can and will have a great impact on the future of education in every state of this country.

The program would provide reimbursement funds to those states that take it on their own to develop and implement studies of their education finance systems. Many states, like New Jersey, have determined that current methods of financing elementary and secondary education are discriminatory and highly inequitable. There are gross discrepancies of expenditures per student between the school districts, and this inequity, inherent to the finance system (often property taxes), is the determining factor in deciding the quality of the education provided the child.

The law requires that each state receive from \$100,000 to \$1,000,000, based principally on population. It is funded with a one-time appropriation of \$13.5 million. No more. The funds are designed to provide the incentive needed by many of the states who will not commit their own funds to the studies without the assurance that federal monies will be there for reimbursement. That is why it is very important to at least partially fund State Equalization, so that the States will begin plans to develop equitable methods of financing education. Virtually every state has made inquiries to the Office of Education about this program, but few have started studies.

I believe that the State Equalization Program represents the ideal role of the federal government in state and local education affairs. It merely provides the incentive and mandates no particular solution. It is my hope, and intention, that the program will be funded in the next supplemental appropriation bill.

EDWARD J. PATTEN.

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# Ninety-fourth Congress of the United States of America

## AT THE FIRST SESSION

*Begun and held at the City of Washington on Tuesday, the fourteenth day of January,  
one thousand nine hundred and seventy-five*

### An Act

Making supplemental appropriations for the fiscal year ending June 30, 1976,  
and the period ending September 30, 1976, and for other purposes.

*Be it enacted by the Senate and House of Representatives of the  
United States of America in Congress assembled, That the following  
sums are appropriated out of any money in the Treasury not other-  
wise appropriated to supply supplemental appropriations (this Act  
may be cited as the "Supplemental Appropriations Act, 1976") for  
the fiscal year ending June 30, 1976, and the period ending Septem-  
ber 30, 1976, and for other purposes, namely:*

#### TITLE I

#### CHAPTER I

#### DEPARTMENT OF AGRICULTURE

##### FARMERS HOME ADMINISTRATION

##### RURAL HOUSING INSURANCE FUND

For an additional amount for insured loans as authorized by title V  
of the Housing Act of 1949, as amended, \$500,000,000.

##### SOIL CONSERVATION SERVICE

##### WATERSHED AND FLOOD PREVENTION OPERATIONS

For an additional amount for emergency measures for runoff retar-  
dation and soil-erosion prevention, as provided by section 216 of the  
Flood Control Act of 1950 (33 U.S.C. 701b-1) in addition to funds  
provided elsewhere, \$26,432,000, to remain available until expended.

##### FOOD AND NUTRITION SERVICE

##### SPECIAL MILK PROGRAM

For an additional amount to carry out the provisions of the Special  
Milk Program, as authorized by section 3 of the Child Nutrition Act of  
1966, as amended (42 U.S.C. 1772), \$60,000,000.

##### FOOD STAMP PROGRAM

For an additional amount for the "Food stamp program" for the  
period February 1, 1976, through June 30, 1976, \$1,750,000,000, of  
which \$100,000 shall be immediately available only for revising pro-  
gram regulations as authorized by existing law: *Provided*, That funds  
provided herein shall remain available until expended in accordance  
with section 16 of the Food Stamp Act of 1964, as amended.

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CHILD NUTRITION PROGRAMS

For necessary expenses to carry out the provisions of the National School Lunch Act, as amended, and the Child Nutrition Act of 1966, as amended, for the period February 1, 1976 through June 30, 1976, \$2,050,000 for State administrative expenses.

GENERAL PROVISIONS

Section 610 under this head in the Agriculture and Related Agencies Appropriations Act, 1976, Public Law 94-122, is amended by striking "\$37,452,000" and substituting in lieu thereof "\$42,400,000" and by striking "\$9,363,000" and substituting in lieu thereof "\$10,650,000".

RELATED AGENCIES

COMMODITY FUTURES TRADING COMMISSION

The limitation of \$200,000 for employment under 5 U.S.C. 3109 under this head in the Agriculture and Related Agencies Appropriation Act, 1976, (Public Law 94-122) is increased to \$265,000.

CHAPTER II

DEPARTMENT OF HOUSING AND URBAN  
DEVELOPMENT

HOUSING PROGRAMS

FEDERAL HOUSING ADMINISTRATION FUND

For payment to cover actual losses sustained by the Special Risk Insurance Fund, \$100,000,000; and for payment to cover actual losses under the General Insurance Fund from mortgages insured under section 221(d)(3) with below-market interest rates, \$42,500,000; to remain available until expended, as authorized by the National Housing Act, as amended (12 U.S.C. 1715z-3; 12 U.S.C. 1715l).

DEPARTMENT OF THE TREASURY

NEW YORK CITY SEASONAL FINANCING FUND

For the revolving fund established pursuant to section 8(a) of Public Law 94-143, \$2,300,000,000.

NEW YORK CITY SEASONAL FINANCING FUND, ADMINISTRATIVE  
EXPENSES

For necessary expenses in carrying out the administration of Public Law 94-143, \$1,000,000.

For "New York City Seasonal Financing Fund, Administrative Expenses" for the period July 1, 1976, through September 30, 1976, \$315,000.

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CHAPTER III

DEPARTMENT OF LABOR

MANPOWER ADMINISTRATION

ADVANCES TO THE UNEMPLOYMENT TRUST FUND AND OTHER FUNDS

For repayable advances to the Unemployment Trust Fund, as authorized by sections 905(d) and 1203 of the Social Security Act, as amended, and for nonrepayable advances to the "Federal unemployment benefits and allowances" account, to remain available until September 30, 1977, \$5,000,000,000.

GRANTS TO STATES FOR UNEMPLOYMENT INSURANCE AND  
EMPLOYMENT SERVICES

For an additional amount to be expended for "Grants to States for Unemployment Insurance and Employment Services", from the Employment Security Administration account in the Unemployment Trust Fund, \$364,100,000 to remain available until September 30, 1977, which shall be available only to the extent necessary to meet increased costs of administration resulting from changes in a State law or increases in the number of unemployment insurance claims filed and claims paid or increased salary costs resulting from changes in State salary compensation plans embracing employees of the State generally over those upon which the State's basic grant was based, which cannot be provided for by normal budgetary adjustments.

LABOR-MANAGEMENT SERVICES ADMINISTRATION

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$3,910,000.  
For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$1,077,000.

EMPLOYMENT STANDARDS ADMINISTRATION

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$2,926,000.  
For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$834,000.

SPECIAL BENEFITS

For an additional amount for "Special benefits", \$97,100,000.  
For an additional amount for "Special benefits" for the period July 1, 1976, through September 30, 1976, \$10,800,000.

DEPARTMENTAL MANAGEMENT

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$203,000.  
For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$154,000.

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DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

HEALTH SERVICES ADMINISTRATION

HEALTH SERVICES

For an additional amount for "Health services" for carrying out, to the extent not otherwise provided, titles III, X, and part D of title XI of the Public Health Service Act and sections 602, 604, and 605 of Public Law 94-63, \$437,013,000.

For an additional amount for "Health services" for carrying out, to the extent not otherwise provided, titles III, X, and part D of title XI and sections 602, 604, and 605 of Public Law 94-63 for the period July 1 through September 30, 1976, \$89,662,000.

CENTER FOR DISEASE CONTROL

PREVENTIVE HEALTH SERVICES

For an additional amount for "Preventive health services" for carrying out, to the extent not otherwise provided, section 317 of the Public Health Service Act with regard to rat control project grants, \$13,100,000.

ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION

ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH

For an additional amount for "Alcohol, drug abuse, and mental health" for carrying out, to the extent not otherwise provided, parts A, B, and D of the Community Mental Health Centers Act and section 603 of Public Law 94-63, \$56,500,000.

HEALTH RESOURCES ADMINISTRATION

HEALTH RESOURCES

For an additional amount for "Health resources" for carrying out, to the extent not otherwise provided, title VIII of the Public Health Service Act, \$85,000,000.

For an additional amount for "Health resources" for carrying out, to the extent not otherwise provided, title VIII of the Public Health Service Act, \$6,000,000 for the period July 1, 1976, to September 30, 1976.

ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT

HUMAN DEVELOPMENT

For carrying out the White House Conference on Handicapped Individuals Act, \$1,370,000, to remain available until June 30, 1977, and for carrying out the Developmentally Disabled Assistance and Bill of Rights Act, \$55,625,000, of which \$18,500,000 shall be provided from funds otherwise available for fiscal year 1976 for developmental disabilities service projects.

For "Human development" for the period July 1, 1976, through September 30, 1976, \$13,942,000, of which \$4,625,000 shall be provided from funds otherwise available for the period July 1, 1976, through September 30, 1976, for developmental disabilities service projects.

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DEPARTMENTAL MANAGEMENT

GENERAL DEPARTMENTAL MANAGEMENT

For an additional amount for "General departmental management", \$413,000.

For an additional amount for "General departmental management" for the period July 1, 1976, through September 30, 1976, \$206,000.

RELATED AGENCIES

COMMUNITY SERVICES ADMINISTRATION

COMMUNITY SERVICES PROGRAM

For an additional amount for "Community services program", \$2,500,000.

CHAPTER IV

LEGISLATIVE BRANCH

SENATE

COMPENSATION AND MILEAGE OF THE VICE PRESIDENT AND SENATORS  
AND EXPENSE ALLOWANCES OF THE VICE PRESIDENT AND LEADERS  
OF THE SENATE

COMPENSATION AND MILEAGE OF THE VICE PRESIDENT AND SENATORS

For an additional amount for "Compensation and mileage of the Vice President and Senators", \$181,500.

For an additional amount for "Compensation and mileage of the Vice President and Senators" for the period July 1, 1976, through September 30, 1976, \$62,000.

SALARIES, OFFICERS AND EMPLOYEES

OFFICE OF THE SECRETARY

For an additional amount for "Office of the Secretary", \$9,400: *Provided*, That effective January 1, 1976, the allowance for clerical assistance and readjustment of salaries in the Disbursing Office is increased by \$18,762.

For an additional amount for "Office of the Secretary" for the period July 1, 1976, through September 30, 1976, \$4,700.

ADMINISTRATIVE AND CLERICAL ASSISTANTS TO SENATORS

For an additional amount for "Administrative and Clerical Assistants to Senators", \$26,400: *Provided*, That effective January 1, 1976, the clerk hire allowance of each Senator from the State of California shall be increased to that allowed Senators from States having a population of more than twenty-one million, the population of said State having exceeded twenty-one million inhabitants.

For an additional amount for "Administrative and Clerical Assistants to Senators" for the period July 1, 1976, through September 30, 1976, \$13,200.



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CONTINGENT EXPENSES OF THE SENATE

INQUIRIES AND INVESTIGATIONS

For an additional amount for "Inquiries and investigations", \$1,080,000.

For an additional amount for "Inquiries and investigations" for the period July 1, 1976, through September 30, 1976, \$275,000.

MISCELLANEOUS ITEMS

For an additional amount for "Miscellaneous items", fiscal year 1975, \$350,000.

For an additional amount for "Miscellaneous items", \$2,550,000.

For an additional amount for "Miscellaneous items" for the period July 1, 1976, through September 30, 1976, \$1,275,000.

ADMINISTRATIVE PROVISIONS

SEC. 109. (a) Subsection (b) of Public Law 94-57 is amended by adding at the end thereof the following: "In carrying out the provisions of section 3620 of the Revised Statutes, as amended by subsection (a), the Secretary of the Senate shall promulgate such rules and regulations as may be appropriate with respect to the Senate. The provisions of section 3620(b)(1) of the Revised Statutes, requiring reimbursement for any additional check sent on behalf of an employee, shall not apply in the case of an additional check sent upon the request of an employee of the Senate."

(b) Subsection (c) of Public Law 94-57 is amended by adding at the end thereof the following: "In carrying out the provisions of section 3620 of the Revised Statutes, as amended by subsection (a), the Clerk of the House with approval of the Committee on House Administration shall promulgate such rules and regulations as may be appropriate with respect to the House. The provisions of section 3620(b)(1) of the Revised Statutes, requiring reimbursement for any additional check sent on behalf of an employee, shall not apply in the case of an additional check sent upon the request of an employee of the House."

SEC. 110. Effective January 1, 1976, the Sergeant at Arms and Doorkeeper may appoint and fix the compensation of the following positions in the Senate Recording Studio: an assistant director at not to exceed \$32,436 per annum in lieu of a chief video engineer at not to exceed \$32,436 per annum; a chief video engineer at not to exceed \$26,394 per annum in lieu of an administrative officer at not to exceed \$26,394 per annum; a chief film and video cameraman at not to exceed \$25,440 per annum in lieu of a director of photography at not to exceed \$25,440 per annum; a film and video cameraman at not to exceed \$20,352 per annum in lieu of a chief sound engineer at not to exceed \$20,352 per annum; a video engineer at not to exceed \$24,168 per annum in lieu of an assistant video engineer at not to exceed \$24,168 per annum; a chief audio engineer at not to exceed \$23,214 per annum in lieu of an assistant video engineer at not to exceed \$23,214 per annum; a video technician at not to exceed \$18,126 per annum in lieu of a cameraman at not to exceed \$18,126 per annum; an audio engineer at not to exceed \$15,900 per annum in lieu of a film and radio recording engineer at not to exceed \$15,900 per annum; a film and laboratory technician at not to exceed \$16,536 per annum in lieu of a color film technician at not to exceed \$16,536 per annum; a secretary at not to exceed \$11,448 per annum in lieu of a shipping and

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stock clerk at not to exceed \$11,448 per annum; an appointment secretary at not to exceed \$13,038 per annum in lieu of a traffic manager at not to exceed \$13,038 per annum; an audio engineer at not to exceed \$17,172 per annum in lieu of a production assistant at not to exceed \$17,172 per annum; a film and laboratory technician at not to exceed \$20,352 per annum in lieu of an editor and printer at not to exceed \$20,352 per annum; and an audio engineer at not to exceed \$13,356 per annum in lieu of a laboratory technician at not to exceed \$13,356 per annum.

SEC. 111. (a) The tenth sentence of section 105 of the Legislative Branch Appropriations Act, 1976, is amended by inserting immediately after "fiscal year," the following: "and the two employees referred to in such clause (A) who are employees of any joint committee having legislative authority,".

(b) The ninth sentence of section 4 under the heading "Administrative Provisions" in the appropriation for the Senate in the Legislative Branch Appropriations Act, 1975, is amended by inserting immediately after "joint committee employees" the following: ", who are not employees of a joint committee having legislative authority,".

(c) The amendments made by this section shall become effective January 1, 1976, and no increase in salary shall be payable for any period prior to such date by reason of enactment of this section.

SEC. 112. (a) Notwithstanding any other provision of law, the Sergeant at Arms of the Senate, subject to the approval of the Committee on Rules and Administration, and the Committee on Appropriations, is authorized to lease, for use by the United States Senate, and for such other purposes as such committees may approve, all or any part of the property located at 400 North Capitol Street, Washington, District of Columbia, known as the "North Capitol Plaza Building": *Provided*, That rental payments under such lease for the entire property shall not exceed \$3,375,000 per annum, exclusive of amounts for reimbursement for taxes paid and utilities furnished by the lessor: *Provided further*, That a lease shall not become effective until approved by Senate Resolution. Prior to such approval process the General Accounting Office shall examine the terms of the proposed lease and shall report to the Senate on its reasonableness, taking into account such factors as rental rates for similar space, advantages of proximity, and possible alternative arrangements. Such payments shall be paid from the Contingent Fund of the Senate upon vouchers approved by the Sergeant at Arms: *Provided further*, That such lease may be for a term not in excess of five years, and shall contain an option to purchase such property, and shall include such other terms and conditions as such committees may determine to be in the best interests of the Government: *Provided further*, That nothing in this section shall be construed so as to obligate the Senate or any of its Members, officers, or employees to enter into any such lease or to imply any obligation to enter into any such lease.

(b) Notwithstanding any other provision of law, property leased under authority of subsection (a) shall be maintained by the Architect of the Capitol as part of the "Senate Office Buildings" subject to the laws, rules, and regulations governing such buildings, and the Architect is authorized to incur such expenses as may be necessary to provide for such occupancy.

(c) Notwithstanding any other provision of law, the Sergeant at Arms of the Senate, subject to the approval of the Committee on Rules and Administration and the Committee on Appropriations, is authorized to sublease any part of the property leased under authority of subsection (a) which is in excess of the requirements of the Senate. All

rental payments under any such sublease shall be paid to the Sergeant at Arms of the Senate and such amounts shall thereupon be added to and merged with the appropriation "Miscellaneous Items" under the Contingent Fund of the Senate.

(d) Notwithstanding any other provision of law, upon the approval of the Committee on Rules and Administration and the Committee on Appropriations, the Secretary of the Senate shall transfer by voucher or vouchers to the Architect of the Capitol from the "Contingent Fund of the Senate" such amounts as may be necessary for the Architect of the Capitol to carry out the provisions of subsection (b) and such amounts shall thereupon be added to and merged with the appropriation "Senate Office Buildings".

(e) The authority under this section shall continue until otherwise provided by law.

Sec. 113. The provisions of sections 491(c) and 491(d) of the Legislative Reorganization Act of 1970, as amended (2 U.S.C. 88b-1), shall not apply to the pay of pages of the Senate and House of Representatives during the period between the recess or adjournment of the first session of the Ninety-fourth Congress and the convening of the second session of the Ninety-fourth Congress. The pay of Senate and House pages shall continue during such period of recess or adjournment.

Sec. 114. Notwithstanding the provisions of section 1110 of the Legislative Branch Appropriation Act, 1976, effective January 1, 1976, the pay of pages of the Senate shall not exceed a gross annual maximum rate in excess of \$9,063.

## HOUSE OF REPRESENTATIVES

### HOUSE LEADERSHIP OFFICES

For an additional amount for "House leadership offices", \$335,400, including: Office of the Speaker, \$106,000; Office of the Majority Floor Leader, \$36,000; Office of the Minority Floor Leader, \$93,400; Office of the Majority Whip, \$50,000; and Office of the Minority Whip, \$50,000.

For an additional amount for "House leadership offices" for the period July 1, 1976, through September 30, 1976, \$83,850, including: Office of the Speaker, \$26,500; Office of the Majority Floor Leader, \$9,000; Office of the Minority Floor Leader, \$23,350; Office of the Majority Whip, \$12,500; and Office of the Minority Whip, \$12,500.

### SALARIES, OFFICERS AND EMPLOYEES

For an additional amount for "Salaries, officers and employees", \$232,000, including: House Democratic Steering Committee, \$50,000; House Democratic Caucus, \$66,000; and House Republican Conference, \$116,000.

For an additional amount for "Salaries, officers and employees" for the period July 1, 1976, through September 30, 1976, \$58,000, including: House Democratic Steering Committee, \$12,500; House Democratic Caucus, \$16,500; and House Republican Conference, \$29,000.

### MEMBERS' CLERK HIRE

For an additional amount for "Members' clerk hire", \$5,621,000.

For an additional amount for "Members' clerk hire" for the period July 1, 1976, through September 30, 1976, \$1,405,250.

H. R. 10647—9

CONTINGENT EXPENSES OF THE HOUSE

MISCELLANEOUS ITEMS

For an additional amount for "Miscellaneous items", \$9,453,600.

For an additional amount for "Miscellaneous items" for the period July 1, 1976, through September 30, 1976, \$2,363,400.

SPECIAL AND SELECT COMMITTEES

For an additional amount for "Special and select committees", \$450,000.

For an additional amount for "Special and select committees" for the period July 1, 1976, through September 30, 1976, \$112,500.

JOINT ITEMS

CONTINGENT EXPENSES OF THE SENATE

AMERICAN INDIAN POLICY REVIEW COMMISSION

For an additional amount for "American Indian Policy Review Commission", \$385,168.

For an additional amount for "American Indian Policy Review Commission" for the period July 1, 1976, through September 30, 1976, \$710.

OFFICIAL MAIL COSTS

For an additional amount for "Official mail costs", \$16,080,000.

CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

For salaries and expenses necessary to carry out the provisions of the Congressional Budget Act of 1974 (Public Law 93-344), \$4,736,340: *Provided*, That none of these funds shall be available for the purchase or hire of a passenger motor vehicle: *Provided further*, That none of the funds in this bill shall be available for salaries or expenses of any employee of the Congressional Budget Office in excess of 193 staff employees: *Provided further*, That the Congressional Budget Office shall have the authority to contract without regard to section 5 of title 41 of the United States Code (section 3709 of the Revised Statutes, as amended).

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$1,184,085.

ARCHITECT OF THE CAPITOL

CAPITOL BUILDINGS AND GROUNDS

CAPITOL BUILDINGS

For an additional amount for "Capitol buildings", for relocation within the United States Capitol of statues contributed by States to the National Statuary Hall Collection under authority of section 1814 of the Revised Statutes, as amended (40 U.S.C. 187), \$65,000, to be expended without regard to section 3709 of the Revised Statutes, as amended.

H. R. 10647—10

CAPITOL GROUNDS

For an additional amount for "Capitol grounds", for modifications to and replacement of existing traffic signals and installation of additional traffic signals and all items appurtenant thereto, conforming to previous authorization for such purpose contained in the Legislative Branch Appropriation Act, 1974 (87 Stat. 541), \$100,000.

SENATE OFFICE BUILDINGS

For an additional amount for "Senate office buildings", \$696,000, of which \$200,000 shall remain available until expended.

For an additional amount for "Senate office buildings" for the period July 1, 1976, through September 30, 1976, \$29,000.

LIBRARY BUILDINGS AND GROUNDS

STRUCTURAL AND MECHANICAL CARE

For an additional amount for "Library buildings and grounds, structural and mechanical care", \$213,000.

ADMINISTRATIVE PROVISION

The third paragraph under the heading "Office of the Architect of the Capitol" and the sub-heading "Salaries" in the Legislative Branch Appropriation Act, 1960 (73 Stat. 407), as amended by section 214(p) of Public Law 90-206 (81 Stat. 638), is amended by striking out "one position" under the appropriation "Capitol Buildings" and inserting in lieu thereof "two positions" under the appropriation "Capitol Buildings".

LIBRARY OF CONGRESS

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses" for increased custody and care of the Library buildings, and for additional support for the preservation of motion pictures, \$312,800.

For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$36,000.

DISTRIBUTION OF CATALOG CARDS

SALARIES AND EXPENSES

The amount of \$300,000 is hereby made available for "Salaries and expenses" to reimburse the United States Postal Service for valid unpaid obligations created in fiscal year 1973 to be derived by restoration of fiscal year 1974 unobligated balances, notwithstanding the provisions of 31 U.S.C. 701.

ADMINISTRATIVE PROVISION

The Disbursing Officer of the Library of Congress is authorized to disburse funds appropriated for the Congressional Budget Office, and the Library of Congress shall provide financial management support to the Congressional Budget Office as may be required and mutually agreed to by the Librarian of Congress and the Director of the Congressional Budget Office.

All vouchers certified for payment by duly authorized certifying officers of the Library of Congress shall be supported with a certification by an officer or employee of the Congressional Budget Office duly authorized in writing by the Director of the Congressional Budget Office to certify payments from appropriations of the Congressional Budget Office. The Congressional Budget Office certifying officers shall (1) be held responsible for the existence and correctness of the facts recited in the certificate or otherwise stated on the voucher or its supporting paper and the legality of the proposed payment under the appropriation or fund involved (2) be held responsible and accountable for the correctness of the computations of certifications made, and (3) be held accountable for and required to make good to the United States the amount of any illegal, improper, or incorrect payment resulting from any false, inaccurate, or misleading certificate made by him, as well as for any payment prohibited by law which did not represent a legal obligation under the appropriation or fund involved: *Provided*, That the Comptroller General of the United States may, at his discretion, relieve such certifying officer or employee of liability for any payment otherwise proper whenever he finds (1) that the certification was based on official records and that such certifying officer or employee did not know, and by reasonable diligence and inquiry could not have ascertained the actual facts, or (2) that the obligation was incurred in good faith, that the payment was not contrary to any statutory provision specifically prohibiting payments of the character involved, and the United States has received value for such payment: *Provided further*, That the Comptroller General shall relieve such certifying officer or employee of liability for an overpayment for transportation services made to any common carrier covered by section 66 of title 49, whenever he finds that the overpayment occurred solely because the administrative examination made prior to payment of the transportation bill did not include a verification of transportation rates, freight classifications, or land grant deduction. (Public Law 85-53, paragraph 3, June 13, 1957, 71 Stat. 81.)

The Disbursing Officer of the Library of Congress shall not be held accountable or responsible for any illegal, improper, or incorrect payment resulting from any false, inaccurate, or misleading certificate, the responsibility for which is imposed upon a certifying officer or employee of the Congressional Budget Office.

#### GOVERNMENT PRINTING OFFICE

##### PRINTING AND BINDING

For an additional amount for "Printing and binding" for the automation of the publications process for the Federal Register and the Code of Federal Regulations, \$794,000.

For an additional amount for "Printing and binding" for the automation of the publications process for the Federal Register and the Code of Federal Regulations for the period July 1, 1976, through September 30, 1976, \$199,000.

#### OFFICE OF SUPERINTENDENT OF DOCUMENTS

##### SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$800,000.

For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$200,000.

H. R. 10647—12

PROJECT PLANNING

For expenses necessary to maintain project viability and continuity as they relate to the project for the relocation of the Government Printing Office, \$210,000 to be available for transfer to the General Services Administration.

GENERAL ACCOUNTING OFFICE

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$1,292,000.

GENERAL PROVISIONS

Section 502(b) of the Mutual Security Act of 1954 (22 U.S.C. 1754 (b)), relating to the use of foreign currency, is amended by striking out "and the Joint Economic Committee" and inserting in lieu thereof "the Joint Economic Committee, and the Joint Committee on Congressional Operations".

CHAPTER V

DEPARTMENT OF STATE

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

For payments, not otherwise provided for, by the United States for expenses of United Nations peacekeeping forces in the Middle East, \$35,000,000, notwithstanding the limitation on contributions to international organizations contained in Public Law 92-544 (86 Stat. 1109, 1110).

INTERNATIONAL CONFERENCES AND CONTINGENCIES

Of the amount made available under this head in the Second Supplemental Appropriations Act of 1975, \$442,000 shall remain available until September 30, 1976.

INTERNATIONAL TRADE NEGOTIATIONS

For an additional amount for "International trade negotiations", \$260,000, of which not to exceed \$8,500 may be expended for representation allowances as authorized by section 901 of the Act of August 13, 1946, as amended (22 U.S.C. 1131) and for official entertainment: *Provided*, That this appropriation shall be available in accordance with the authority provided in the current appropriation for "International conferences and contingencies".

For an additional amount for "International trade negotiations" for the period July 1, 1976, through September 30, 1976, \$65,000 of which not to exceed \$2,500 may be expended for representation allowances, as authorized by section 901 of the Act of August 13, 1946, as amended (22 U.S.C. 1131), and for official entertainment: *Provided*, That this appropriation shall be available in accordance with the authority provided in the current appropriation for "International conferences and contingencies".

H.R. 10647—13

DEPARTMENT OF JUSTICE

LEGAL ACTIVITIES

SALARIES AND EXPENSES, GENERAL LEGAL ACTIVITIES

For an additional amount for "Salaries and expenses, General Legal Activities", \$200,000.

DEPARTMENT OF COMMERCE

BUREAU OF THE CENSUS

PERIODIC CENSUSES AND PROGRAMS

For an additional amount for "Periodic censuses and programs", \$4,940,000.

THE JUDICIARY

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

REPRESENTATION BY COURT-APPOINTED COUNSEL AND OPERATION OF DEFENDER ORGANIZATIONS

For an additional amount for "Representation by court-appointed counsel and operation of defender organizations", \$4,100,000, of which not to exceed \$1,800,000 shall be available for the liquidation of obligations incurred in prior years.

For an additional amount for "Representation by court-appointed counsel and operation of defender organizations", \$575,000 for the period July 1, 1976, through September 30, 1976.

SALARIES AND EXPENSES OF UNITED STATES MAGISTRATES

For an additional amount for "Salaries and expenses of United States magistrates", \$404,000.

For an additional amount for "Salaries and expenses of United States magistrates", \$151,000 for the period July 1, 1976, through September 30, 1976.

SALARIES AND EXPENSES OF REFEREES

For an additional amount for "Salaries and expenses of referees", \$1,466,000.

For an additional amount for "Salaries and expenses of referees", \$661,000 for the period July 1, 1976, through September 30, 1976.

RELATED AGENCIES

FEDERAL COMMUNICATIONS COMMISSION

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$313,000.

For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$111,000.



JAPAN-UNITED STATES FRIENDSHIP COMMISSION

JAPAN-UNITED STATES FRIENDSHIP TRUST FUND

For the purpose of implementing the Japan-United States Friendship Act (Public Law 94-118), there is appropriated to the Japan-United States Friendship Trust Fund, to remain available until expended, \$18,000,000 of the total funds payable to the United States pursuant to the Agreement Between Japan and the United States of America concerning the Ryukyu Islands and the Daito Islands, signed at Washington and Tokyo, June 17, 1971. Funds appropriated under title I of Public Law 94-121 for United States-Japan Friendship Activities are transferred to the Japan-United States Friendship Trust Fund for the purpose of implementing the Japan-United States Friendship Act (Public Law 94-118) and are to remain available until expended.

PRIVACY PROTECTION STUDY COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the Privacy Protection Study Commission established by the Privacy Act of 1974 (5 U.S.C. 552a), \$398,000, to remain available until expended.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$200,000, to remain available until expended.

CHAPTER VI

DEPARTMENT OF TRANSPORTATION

FEDERAL AVIATION ADMINISTRATION

FACILITIES AND EQUIPMENT (AIRPORT AND AIRWAY TRUST FUND)

For necessary expenses, not otherwise provided for; for acquisition, establishment, and improvement by contract or purchase, and hire of air navigation and experimental facilities, including initial acquisition of necessary sites by lease or grant; engineering and service testing including construction of test facilities and acquisition of necessary sites by lease or grant; construction and furnishing of quarters and related accommodations for officers and employees of the Federal Aviation Administration stationed at remote localities where such accommodations are not available, and purchase of one aircraft; \$245,537,000, to be derived from the Airport and Airway Trust Fund, to remain available until September 30, 1978: *Provided*, That there may be credited to this appropriation funds received from States, counties, municipalities, other public authorities, and private sources, for expenses incurred in the establishment and modernization of air navigation facilities: *Provided further*, That no part of the foregoing appropriation shall be available for the construction of a new wind tunnel, or to purchase any land for or in connection with the National Aviation Facilities Experimental Center, or to decommission in excess of five flight service stations: *Provided further*, That this appropriation shall be available only upon the enactment into law of authorizing legislation by the Ninety-fourth Congress.

H.R. 10647—15

GRANTS-IN-AID FOR AIRPORTS (LIQUIDATION OF CONTRACT AUTHORIZATION)

(AIRPORT AND AIRWAY TRUST FUND)

For an additional amount for "Grants-in-Aid for Airports (Airport and Airway Trust Fund)"; \$50,000,000, to be derived from the Airport and Airway Trust Fund and to remain available until expended: *Provided*, That this appropriation shall be available only upon the enactment into law of authorizing legislation by the Ninety-fourth Congress.

For an additional amount for "Grants-in-Aid for Airports (Airport and Airway Trust Fund)" for the period July 1, 1976, through September 30, 1976; \$43,000,000, to be derived from the Airport and Airway Trust Fund and to remain available until expended: *Provided*, That this appropriation shall be available only upon the enactment into law of authorizing legislation by the Ninety-fourth Congress.

URBAN MASS TRANSPORTATION ADMINISTRATION

URBAN MASS TRANSPORTATION FUND

(LIQUIDATION OF CONTRACT AUTHORIZATION)

For an additional payment to the urban mass transportation fund, for liquidation of contractual obligations incurred under authority of the Urban Mass Transportation Act of 1964 (49 U.S.C. 1601 et seq., as amended by Public Laws 91-453 and 93-503) and sections 103(e)(4) and 142(c) of title 23, United States Code; \$300,000,000, to remain available until expended.

For an additional amount for "Liquidation of contract authorization" for the period July 1, 1976, to September 30, 1976, \$50,000,000, to remain available until expended.

CHAPTER VII

DEPARTMENT OF THE TREASURY

BUREAU OF ALCOHOL, TOBACCO AND FIREARMS

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", including purchase of eighty passenger motor vehicles for police-type use, \$5,500,000.

For an additional amount for "Salaries and expenses", for the period July 1, 1976, through September 30, 1976, \$1,375,000.

BUREAU OF THE PUBLIC DEBT

ADMINISTERING THE PUBLIC DEBT

Of the amount provided under this head in the "Treasury, Postal Service, and General Government Appropriation Act, 1976", \$677,000 shall be available for expenses of travel, notwithstanding the provisions of section 501 of the Act.

H.R. 10647—16

UNITED STATES SECRET SERVICE

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", including purchase of three hundred and twenty-nine motor vehicles for police type use, \$10,500,000.

For an additional amount for "Salaries and expenses" for the period July 1, 1976 through September 30, 1976, \$2,500,000.

EXECUTIVE OFFICE OF THE PRESIDENT

DOMESTIC COUNCIL

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$300,000.

For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$75,000.

OFFICE OF MANAGEMENT AND BUDGET

SALARIES AND EXPENSES

(TRANSFER OF FUNDS)

For an additional amount for "Salaries and expenses", \$500,000 to be derived by transfer from the appropriation for "Federal Supply Service, operating expenses, General Services Administration", fiscal year 1976.

For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$120,000 to be derived by transfer from the appropriation for "Federal Supply Service, operating expenses, General Services Administration", fiscal year 1976.

INDEPENDENT AGENCIES

CIVIL SERVICE COMMISSION

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$500,000.

For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$100,000.

FEDERAL LABOR RELATIONS COUNCIL

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$105,000.

For an additional amount for "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$39,000.

COMMISSION ON FEDERAL PAPERWORK

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$4,000,000.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$2,000,000, to remain available until expended.

## H.R. 10647—17

### GENERAL SERVICES ADMINISTRATION

#### REFUNDS UNDER RENEGOTIATION ACT

For necessary expenses to carry out section 201(f) of the Renegotiation Act of 1951 (50 U.S.C. App. 1231(f)), \$1,000,000, to remain available until expended.

#### TEMPORARY STUDY COMMISSIONS

##### NATIONAL COMMISSION ON SUPPLIES AND SHORTAGES

###### SALARIES AND EXPENSES

For necessary expenses to carry out the provisions of the National Commission on Supplies and Shortages Act (Public Law 93-426), including personal services without regard to the provisions of law regulating the employment and compensation of persons in the Government service, \$622,500: *Provided*, That this appropriation shall be available only upon enactment into law of authorizing legislation.

For necessary expenses for the period July 1, 1976, through September 30, 1976, to carry out the provisions of the National Commission on Supplies and Shortages Act (Public Law 93-426), including personal services without regard to the provisions of law regulating the employment and compensation of persons in the Government service, \$295,000: *Provided*, That this appropriation shall be available only upon enactment into law of authorizing legislation.

Funds appropriated under this heading in the Supplemental Appropriations Act, 1975, shall remain available until October 1, 1976.

## CHAPTER VIII

### CLAIMS AND JUDGMENTS

For payment of claims settled and determined by departments and agencies in accord with law and judgments rendered against the United States by the United States Court of Claims and United States district courts, as set forth in House Document Numbered 94-286, Ninety-fourth Congress, and Senate Document Numbered 94-133, Ninety-fourth Congress, \$43,472,009, together with such amounts as may be necessary to pay interest (as and when specified in such judgments or provided by law) and such additional sums due to increases in rates of exchange as may be necessary to pay claims in foreign currency: *Provided*, That no judgment herein appropriated for shall be paid until it shall become final and conclusive against the United States by failure of the parties to appeal or otherwise: *Provided further*, That unless otherwise specifically required by law or by judgment, payment of interest wherever appropriated for herein shall not continue for more than thirty days after the date of approval of the Act.

## TITLE II

### GENERAL PROVISIONS

Sec. 201. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein, except as provided in section 204 of the Supplemental Appropriation Act, 1975 (Public Law 93-554).

H.R. 10647—18

SEC. 202. No part of any appropriation, funds, or other authority contained in this Act shall be available for paying to the Administrator of the General Services Administration in excess of 90 per centum of the standard level user charge established pursuant to section 210(j) of the Federal Property and Administrative Services Act of 1949, as amended, for space and services.

SEC. 203. No part of the funds appropriated by this Act shall be used during the fiscal year ending June 30, 1976 to make food stamps available to any household, to the extent that the entitlement otherwise available to such household is attributable to an individual who: (i) has reached his eighteenth birthday; (ii) is enrolled in an institution of higher education; and (iii) is properly claimed as a dependent child for Federal income tax purposes by a taxpayer who is not a member of an eligible household.

SEC. 205. (a) It is the sense of Congress that the President, through the Director of the Office of Management and Budget, shall take immediate steps to restrain the inflationary impact of Federal expenditures and to conserve the use of energy by ordering a reduction of Federal travel expenditures not to exceed 10 percent.

(b) These steps shall include such provisions as are necessary to insure that such reductions are allocated so as not to disrupt the provision of vital governmental services or the organized troop movement of military personnel.

(c) The President is requested to submit to Congress, within 30 days of adoption of this section by the Senate and the House of Representatives a report outlining his actions.

*Speaker of the House of Representatives.*

*Vice President of the United States and  
President of the Senate.*

DECEMBER 18, 1975

Office of the White House Press Secretary

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NOTICE TO THE PRESS

The President has signed H. R. 10647--First Supplemental Appropriations Act for 1976 and the transition quarter ending September 30, 1976.

The bill contains the \$2.3 billion to be loaned to New York City. Other funds contained in the bill provide for activities that would run out of funds in January or February: the Food Stamp program, grants to States for unemployment insurance and employment services, and the National Commission on Supplies and Shortages.

# # #

December 16, 1975

Dear Mr. Director:

The following bills were received at the White House on December 16th:

- ✓ S. 2757 ✓
- ✓ H.R. 1753 ✓
- ✓ H.R. 2110 ✓
- ✓ H.R. 4865 ✓
- ✓ H.R. 6642 ✓
- ✓ H.R. 7976 ✓
- ✓ H.R. 10647 ✓

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder  
Chief Executive Clerk

The Honorable James T. Lynn  
Director  
Office of Management and Budget  
Washington, D. C.