

The original documents are located in Box 32, folder “10/21/75 HR8121 Departments of State Justice and Commerce, the Judiciary and Related Agencies Appropriations Act 1976 (1)” of the White House Records Office: Legislation Case Files at the Gerald R. Ford Presidential Library.

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APPROVED
OCT 21 1975

Signed
10/21

THE WHITE HOUSE
WASHINGTON

ACTION

Last Day: October 21

October 20, 1975

Posted
10/22/75

To Archive
10/22/75

MEMORANDUM FOR THE PRESIDENT
FROM: JIM CANNON ~~✗~~
SUBJECT: H.R. 8121 - Departments of State, Justice and Commerce, the Judiciary and Related Agencies Appropriations Act, 1976

Attached for your consideration is H.R. 8121, sponsored by Representative Slack, which appropriates a total of \$7,509,932,000 in 1976 and transition quarter budget authority for the activities of the Departments of State, Justice and Commerce; the Judiciary; the Small Business Administration; the United States Information Agency; and other related agencies and commissions.

A detailed analysis of the bill is provided in OMB's enrolled bill report at Tab A.

OMB, Max Friedersdorf, Counsel's Office (Lazarus), Bill Seidman, NSC and I recommend approval of the enrolled bill.

RECOMMENDATION

That you sign H.R. 8121 at Tab B.



EXECUTIVE OFFICE OF THE PRESIDENT
 OFFICE OF MANAGEMENT AND BUDGET
 WASHINGTON, D.C. 20503

OCT 15 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 8121 - Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1976
 Sponsor - Representative Slack (D), W. Va.

Last Day for Action: October 21, 1975 - Tuesday.

<u>Appropriations</u> <u>(in millions of dollars)</u>	<u>Budget</u> <u>Estimate</u>	<u>Enrolled</u> <u>Bill</u>	<u>Congressional</u> <u>change</u>
1976.....	5,796.8	5,958.7	+161.9
Transition Quarter.....	<u>1,564.9</u>	<u>1,551.3</u>	<u>-13.7</u>
Total.....	7,361.7	7,510.0	+148.2

Outlay Effect: +\$50 million in FY 1976; +\$17 million in the transition quarter; +\$56 million in FY 1977

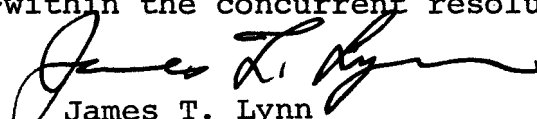
Major Changes:

- Your request for the business loan and investment fund of the Small Business Administration would be increased by \$128.8 million. Planned asset sales of roughly \$100 million are expected to offset this increase.
- Your request for economic development assistance programs would be increased by \$114.7 million. However, the amount in the enrolled bill for these programs is almost \$150 million less than the Senate version of the bill contained.
- Law Enforcement Assistance Administration funds would be increased by \$49.8 million, primarily for the initiation of new juvenile delinquency programs.

Recommendation

I recommend that you sign the enrolled bill.

This recommendation is based on (1) the possibility of ameliorating increases by proposing rescissions and deferrals and (2) the Congress' probable strong support for this bill since it is substantially lower than the Senate version, more than \$250 million below last year's funding levels, and--from the Congressional viewpoint--within the concurrent resolution on the budget.


 James T. Lynn
 Director



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

OCT 15 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 8121 - Departments of State,
Justice, and Commerce, the Judiciary, and
Related Agencies Appropriation Act, 1976
Sponsor - Representative Slack (D), W. Va.

Last Day for Action

October 21, 1975 - Tuesday

Purpose

Appropriates a total of \$7,509,932,000 in 1976 and transition quarter budget authority for the activities of the Departments of State, Justice, and Commerce; the Judiciary; the Small Business Administration; the United States Information Agency; and other related agencies and commissions.

Agency Recommendations

Office of Management and Budget	Approval
Affected Agencies	Approval (informally)

Discussion

Total Amounts in the Bill
Compared with Your Budget Requests

The total new budget authority provided in this bill, \$7,509.9 million, is \$161.9 million above your requests for 1976 and \$13.7 million below your requests for the transition quarter--an overall increase of \$148.2 million. The net effect of these increases on estimated outlays is to add \$50 million in 1976, \$17 million in the transition quarter, and \$56 million in 1977.

Comparison to 1975 Funding Levels

In total, your 1976 appropriation requests for the programs included in this bill proposed a decrease of \$419.1 million below 1975 funding levels. The Congress has concurred in an overall decrease from the 1975 level but in a lesser amount--\$257.3 million. Attached to this memorandum is a more detailed comparison of your recommendations for level-of-funding changes from 1975 to 1976 and the Congress' response to your requests.

Relation of the Enrolled Bill to the Concurrent Resolution

House and Senate members of the budget and appropriations committees are agreed that this bill is within targets established by the First Concurrent Resolution on the Budget. Chairman Brock Adams of the House Budget Committee has cited \$6.0 billion--\$41.3 million more than the enrolled bill contains--as the target figure for this bill. Senator Pastore, in introducing the conference report to the bill on the Senate floor, also emphasized that the amounts recommended are within the concurrent resolution, though the bill target he is using apparently differs from that of Chairman Adams:

All the amounts in the recommendation are fully covered by the first concurrent resolution—and in fact, we are several hundreds of millions below that ceiling... [emphasis added]

Only next year, when the Congress sets targets in more detail and against particular appropriation bills, will we be able to say with confidence whether a bill is within or over the concurrent resolution. This year, however, we have no basis for maintaining that this bill is over the concurrent resolution--only that it is over your budget requests for 1976 by \$50.0 million in estimated outlays and by \$161.9 million in budget authority.

Recommended Action on the Enrolled Bill

The enrolled bill is much closer to the House version than to the Senate version, a compromise that substantially reduces our earlier concerns about Congressional increases to the bill. The increases in the enrolled bill are, in my view, now small enough to be addressed by appropriate

rescission and deferral requests--rather than by using the veto.

Major Changes to Requested Amounts

The major changes made by the Congress to the amounts of budget authority requested for 1976 and the transition quarter follow:

Major Increases

- An increase of \$128.8 million for the business loan and investment fund of the Small Business Administration is distributed as follows:
 - ° \$109.5 million to provide direct loans to small businesses unable to obtain financial assistance at reasonable terms and rates from conventional sources of credit in the private marketplace. Your budget proposed funding this program through asset sales and specifying, for the direct loans, an interest rate which would provide the government with full cost recovery. The Congress has opposed enactment of the legislation needed to establish the desired interest rates. However, planned asset sales of \$100 million are expected to offset the increase in the enrolled bill.
 - ° \$19.3 million which the conference report specifies for two uses: (1) small business loans made in participation with banks or other lending institutions and (2) direct business loans to small firms that suffer substantial economic injury as a result of being forced to move by federally aided urban renewal, highway, or other construction programs.
- An increase of \$114.7 million to your request for economic development assistance programs of the Department of Commerce is split between the Economic Development Administration (+\$88.5 million) and the Regional Action Planning Commissions (+\$26.2 million). These additional funds would provide for increases in various activities authorized by the Public Works and Economic Development Act of 1965, including public works grants and loans, industrial development loans and guarantees, technical assistance and research, and increased community assistance for areas adversely affected by increased import competition.

In vetoing the Emergency Employment Act of 1975, which contained funds for many of these same activities, you criticized the practice of pumping large amounts of money into anti-recession programs of questionable value. While we do not support the \$114.7 million increase for these activities, it should be noted that:

- the amount provided in this enrolled bill for economic development assistance programs is almost \$150 million less than the amount recommended by the Senate, and
 - recession and deferral proposals can be proposed against some of this increase.
- A net increase of \$49.8 million is provided for the Justice Department's Law Enforcement Assistance Administration (LEAA). This increase is the result of the following Congressional actions on your proposals.
- Addition of an unrequested \$40 million for the Juvenile Justice and Delinquency Prevention Program. In a September 10, 1975, letter to Chairman Mahon, we objected to funding this program on the basis that the Juvenile Justice and Delinquency Prevention Act of 1974, which authorizes these funds, duplicates legislative authorities already available under the regular LEAA program. Furthermore, supplemental appropriations added by the Congress late in 1975 (\$25 million) will be available to LEAA during 1976 to initiate new juvenile delinquency programs.
 - An increase of \$17 million to your \$23 million request for the Law Enforcement Education Program. This increase maintains the 1975 funding level. Again, in our letter to Chairman Mahon, we opposed this increase and stated our belief that your \$23 million request for this program was adequate in light of competing law enforcement priorities.
 - Minor decreases totaling \$7.2 million in other LEAA programs.
- An increase of \$23.3 million is included in the enrolled bill for the Legal Services Corporation. This increase would provide for full year funding of legal services programs at increased levels. The additional funds would also support higher attorney salaries, rising administrative costs, and the hiring of additional attorneys and support staff for the program.

Your budget request for the Corporation--\$71.5 million--would have maintained funding at the 1975 level. Following the Senate's confirmation of your nominees, the Corporation formulated its budget and transmitted it directly to the Congress. Our subsequent review of the Corporation's budget found little programmatic justification for funding increases beyond your budget. Consequently, we believe that \$71.5 million is an appropriate annual funding level at this time and do not support these increases.

- Other minor increases--all under \$5 million each--are distributed throughout the bill and total \$13.9 million.

Major Decreases

- A decrease of \$89.9 million in appropriations available to the State Department for contributions to international organizations is distributed among:

- United Nations Educational, Scientific and Cultural Organization (UNESCO) (-\$42.7 million)

The Congress has denied \$42.7 million for payment of U.S. assessments to UNESCO. The Foreign Assistance Act of 1974 prohibits any contributions to UNESCO until you certify to the Congress that the organization has adopted policies consistent with its educational, scientific, and cultural objectives and has taken steps to correct its recent actions of an anti-Israeli nature. As a result of this appropriation cut, the United States will be in arrearage against its UNESCO assessments.

- International Labor Organization (ILO) (-\$23.3 million)

Because the ILO General Conference gave observer status to the Palestine Liberation Organization representatives, the United States delegation ceased participating in that conference on June 12, 1975. The Congress, therefore, has decided to limit, to one-half, United States payments of calendar year 1975 assessments and to delete all contributions for calendar year 1976, leaving the United States in arrearage against its ILO assessments.

° International Commission of Control and Supervision in Vietnam (-\$24.8 million)

Your 1976 budget proposed \$24.8 million to fund the Commission's operation. Since the Commission no longer functions, no funds are included in the enrolled bill for this purpose.

° Other minor decreases totaling \$.1 million.

- A decrease of \$23.2 million for new construction-related activities of the Justice Department's Federal Prison System. Your budget requested these funds for planning and site acquisition related to the construction of adult correctional facilities in the northeast and south central United States. House and Senate appropriation committee reports on this bill indicate concern over whether existing Federal prison facilities are being fully utilized. The House Appropriations Committee has indicated its intent to review this matter, as has the General Accounting Office. Both houses passed over this request, without prejudice, pending the outcome of these reviews.
- A decrease of \$20.9 million for the Judiciary resulting primarily from the Judiciary's own reassessment of their personnel and computer needs and a general reduction of 10 percent in the standard level user charge for space and services levied by the General Services Administration.
- Other minor decreases--no single one greater than \$5 million--are distributed throughout the bill and total \$48.1 million.

General Provision

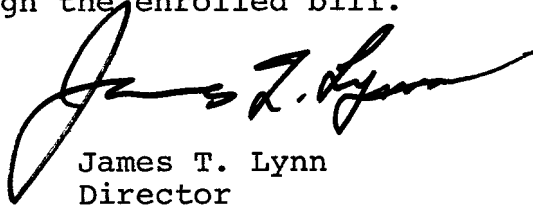
New to Title I of this year's bill is Section 104, a State Department general provision which specifies:

Sec. 104. It is the sense of the Congress that any new Panama Canal treaty or agreement must protect the vital interests of the United States in the Canal Zone and in the operation, maintenance, property and defense of the Panama Canal.

As you know, House and Senate disagreement over the U.S. position for Panama Canal negotiations generated the need for a further conference on this bill. The compromise provision contained in the enrolled bill will not limit your ability to conduct diplomatic negotiations related to the Panama Canal.

Recommendation

I recommend that you sign the enrolled bill.

A handwritten signature in black ink, appearing to read "James T. Lynn", written in a cursive style.

James T. Lynn
Director

Attachment

H.R. 8121, STATE, JUSTICE, COMMERCE
 APPROPRIATION BILL
 Change in Level of Funding, 1975 to 1976

(Budget authority in thousands of dollars)

<u>Agency and item</u>	<u>Change from 1975--Ad- ministration request</u>	<u>Change from 1975--Con- gressional action</u>	<u>Congressional action on Ad- ministration request</u>
Department of State:			
Administration of foreign affairs.....	+48,204	+44,954	-3,250
International Organiza- tions and conferences.	+28,193	-19,557	-47,750
International Com- missions.....	+3,371	+3,349	-22
Educational exchange...	+28,300	+20,300	-8,000
Total, Department of State.....	(+108,068)	(+48,046)	(-59,022)
Department of Justice:			
Federal prison system..	+31,755	+8,345	-23,410
Law Enforcement Assistance Adminis- tration.....	-117,387	-77,533	+39,854
Other.....	+76,921	+63,624	-2,169
Total, Department of Justice.....	(-8,711)	(-5,564)	(+14,275)
Department of Commerce:			
Economic development assistance programs...	+43,050	+113,050	+70,000
Regional development programs.....	+3,564	+24,551	+20,987
Other.....	-517,841	-526,354	-8,513
Total Department of Commerce.....	(-471,227)	(-388,753)	(+82,474)
The Judiciary.....	+39,942	+21,882	-18,060
Small Business Adminis- tration.....	-155,000	-26,900	+128,100
Other related agencies...	+67,780	+81,908	+14,128
Grand total.....	-419,148	-257,253	+161,895*

* Consisting of:

Increases denied by the Congress.....	-83,104
Decreases denied by the Congress.....	+167,954
Congressional initiatives.....	+77,045
	+161,895

To Casanough
10.15.75
RDL



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

OCT 15 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 8121 - Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1976
Sponsor - Representative Slack (D), W. Va.

Last Day for Action: October 21, 1975 - Tuesday.

<u>Appropriations</u> <u>(in millions of dollars)</u>	<u>Budget</u> <u>Estimate</u>	<u>Enrolled</u> <u>Bill</u>	<u>Congressional</u> <u>change</u>
1976.....	5,796.8	5,958.7	+161.9
Transition Quarter.....	1,564.9	1,551.3	-13.7
Total.....	7,361.7	7,510.0	+148.2

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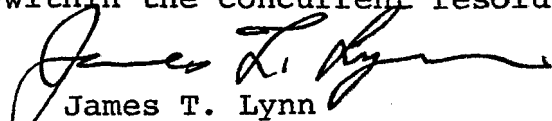
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EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

OCT 15 1975

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Agency Recommendations

Office of Management and Budget Approval

Affected Agencies Approval (informally)

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Total Amounts in the Bill
Compared with Your Budget Requests

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◦ International Commission of Control and Supervision in Vietnam (-\$24.8 million)

Your 1976 budget proposed \$24.8 million to fund the Commission's operation. Since the Commission no longer functions, no funds are included in the enrolled bill for this purpose.

- Other minor decreases totaling \$.1 million.
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- Other minor decreases--no single one greater than \$5 million--are distributed throughout the bill and total \$48.1 million.

General Provision

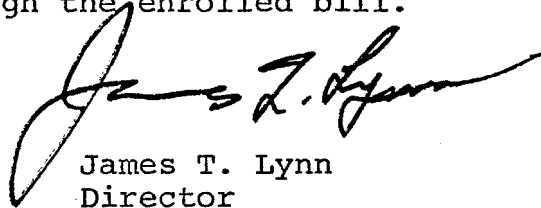
New to Title I of this year's bill is Section 104, a State Department general provision which specifies:

Sec. 104. It is the sense of the Congress that any new Panama Canal treaty or agreement must protect the vital interests of the United States in the Canal Zone and in the operation, maintenance, property and defense of the Panama Canal.

As you know, House and Senate disagreement over the U.S. position for Panama Canal negotiations generated the need for a further conference on this bill. The compromise provision contained in the enrolled bill will not limit your ability to conduct diplomatic negotiations related to the Panama Canal.

Recommendation

I recommend that you sign the enrolled bill.

A handwritten signature in black ink, appearing to read "James T. Lynn". The signature is fluid and cursive, with a large initial "J" and a long, sweeping underline.

James T. Lynn
Director

Attachment

H.R. 8121, STATE, JUSTICE, COMMERCE
 APPROPRIATION BILL
 Change in Level of Funding, 1975 to 1976

(Budget authority in thousands of dollars)

<u>Agency and item</u>	<u>Change from 1975--Ad- ministration request</u>	<u>Change from 1975--Con- gressional action</u>	<u>Congressional action on Ad- ministration request</u>
Department of State:			
Administration of foreign affairs.....	+48,204	+44,954	-3,250
International Organiza- tions and conferences.	+28,193	-19,557	-47,750
International Com- missions.....	+3,371	+3,349	-22
Educational exchange...	<u>+28,300</u>	<u>+20,300</u>	<u>-8,000</u>
Total, Department of State.....	(+108,068)	(+48,046)	(-59,022)
Department of Justice:			
Federal prison system..	+31,755	+8,345	-23,410
Law Enforcement Assistance Adminis- tration.....	-117,387	-77,533	+39,854
Other.....	<u>+76,921</u>	<u>+63,624</u>	<u>-2,169</u>
Total, Department of Justice.....	(-8,711)	(-5,564)	(+14,275)
Department of Commerce:			
Economic development assistance programs...	+43,050	+113,050	+70,000
Regional development programs.....	+3,564	+24,551	+20,987
Other.....	<u>-517,841</u>	<u>-526,354</u>	<u>-8,513</u>
Total Department of Commerce.....	(-471,227)	(-388,753)	(+82,474)
The Judiciary.....	+39,942	+21,882	-18,060
Small Business Adminis- tration.....	-155,000	-26,900	+128,100
Other related agencies...	<u>+67,780</u>	<u>+81,908</u>	<u>+14,128</u>
Grand total.....	-419,148	-257,253	+161,895*

* Consisting of:

Increases denied by the Congress.....	-83,104
Decreases denied by the Congress.....	+167,954
Congressional initiatives.....	<u>+77,045</u>
	+161,895

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 651

Date: October 15

Time: 6:10pm

FOR ACTION: Dick Parsons *ah*
Bill Seidman *ah*
Max Friedersdorf *ah*
NSC/S
Kozarus

cc (for information): Jack Marsh
Jim Cavanaugh
Warren Hendriks

FROM THE STAFF SECRETARY

DUE: Date: October 18

Time: 3:00pm

SUBJECT:

H.R. 8121 - Departments of State, Justice, Commerce,
the Judiciary and related agencies Appropriation Act, 1976

ACTION REQUESTED:

- | | |
|---|---|
| <input type="checkbox"/> For Necessary Action | <input type="checkbox"/> For Your Recommendations |
| <input type="checkbox"/> Prepare Agenda and Brief | <input type="checkbox"/> Draft Reply |
| <input type="checkbox"/> For Your Comments | <input type="checkbox"/> Draft Remarks |

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.
For the President

Date: October 17

Time: noon

FOR ACTION: Dick Parsons
 Bill Seidman
 Max Friedersdorf
 NSC/S

cc (for information): Jack Marsh
 Jim Cavanaugh
 Warren Hendriks

FROM THE STAFF SECRETARY

DUE: Date: October 18

Time: noon

SUBJECT:

H.R. 8121 - Departments of State, Justice, Commerce,
 the Judiciary and related agencies Appropriation Act, 1976

ACTION REQUESTED:

 For Necessary Action For Your Recommendations Prepare Agenda and Brief Draft Reply For Your Comments Draft Remarks

REMARKS:

No objection. RJP
 Please return to Judy Johnston, Ground Floor West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a
 delay in submitting the required material, please
 telephone the Staff Secretary immediately.

 Jim Cavanaugh

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 651

Date: October 17

Time: noon

FOR ACTION: Dick Parsons
Bill Seidman
Max Friedersdorf
NSC/S
Lazarus

cc (for information): Jack Marsh
Jim Cavanaugh
Warren Hendriks

FROM THE STAFF SECRETARY

DUE: Date: October 18

Time: noon

SUBJECT:

H.R. 8121 - Departments of State, Justice, Commerce,
the Judiciary and related agencies Appropriation Act, 1976

ACTION REQUESTED:

_____ For Necessary Action

_____ For Your Recommendations

_____ Prepare Agenda and Brief

_____ Draft Reply

_____ For Your Comments

_____ Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

Recommend approval. -- Ken Lazarus 10/17/75

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a
delay in submitting the required material, please
telephone the Staff Secretary immediately.

_____ Jim Cavanaugh

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 651

Date: October 17

Time: noon

FOR ACTION: Dick Parsons
Bill Seidman
Max Friedersdorf
NSC/S

cc (for information): Jack Marsh
Jim Cavanaugh
Warren Hendriks

FROM THE STAFF SECRETARY

DUE: Date: October 18

Time: noon

SUBJECT:

H.R. 8121 - Departments of State, Justice, Commerce,
the Judiciary and related agencies Appropriation Act, 1976

ACTION REQUESTED:

- | | |
|---|---|
| <input type="checkbox"/> For Necessary Action | <input type="checkbox"/> For Your Recommendations |
| <input type="checkbox"/> Prepare Agenda and Brief | <input type="checkbox"/> Draft Reply |
| <input type="checkbox"/> For Your Comments | <input type="checkbox"/> Draft Remarks |

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Jim Cavanaugh

Date: October 17

Time: 1200noon

FOR ACTION:

Paul Leach
Bill Seidman
Art Quern
Max Friedersdorf
Ken Lazarus

cc (for information): Jack Marsh
Jim Cavanaugh
Warren Hendriks

FROM THE STAFF SECRETARY

DUE: Date: ~~October 17~~

Time: ~~1200noon~~

SUBJECT:

H.R. 8561 - Agriculture and Related Agencies
Appropriations Act for 1976 and transition quarter

ACTION REQUESTED:

- | | |
|---|---|
| <input type="checkbox"/> For Necessary Action | <input type="checkbox"/> For Your Recommendations |
| <input type="checkbox"/> Prepare Agenda and Brief | <input type="checkbox"/> Draft Reply |
| <input type="checkbox"/> For Your Comments | <input type="checkbox"/> Draft Remarks |

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

Agree with OMB

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

THE WHITE HOUSE

WASHINGTON

October 20, 1975


MEMORANDUM FOR: JIM CAVANAUGH
FROM: MAX L. FRIEDERSDORF *M.L.F.*
SUBJECT: H. R. 8121 - Departments of State, Justice,
Commerce, the Judiciary and related agencies
Appropriation Act, 1976

The Office of Legislative Affairs concurs with the agencies
that the subject bill be signed.

Attachments

NATIONAL SECURITY COUNCIL

October 20, 1975

MEMORANDUM FOR: JAMES CAVANAUGH
FROM: Jeanne W. Davis 
SUBJECT: H. R. 8121

The NSC Staff concurs in H. R. 8121 - Departments of State,
Justice, Commerce, the Judiciary and related agencies
Appropriation Act, 1976.

DEPARTMENTS OF STATE, JUSTICE, AND COMMERCE,
 THE JUDICIARY, AND RELATED AGENCIES APPRO-
 PRIATION BILL, FISCAL YEAR 1976

JUNE 20, 1975.—Committed to the Committee of the Whole House on the State
 of the Union and ordered to be printed

Mr. SLACK, from the Committee on Appropriations, submitted the
 following

REPORT

[To accompany H.R. 8121]

The Committee on Appropriations submits the following report in
 explanation of the accompanying bill making appropriations for the
 Departments of State, Justice, and Commerce, the Judiciary, and
 related agencies for the fiscal year 1976 and the period ending
 September 30, 1976.

COMPARATIVE STATEMENT OF NEW
 BUDGET ESTIMATES AND AMOUNTS

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See footnotes at end of table.

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SUMMARY OF ESTIMATES AND RECOMMENDATIONS

The estimates contained in the 1976 budget for the departments and agencies included in the accompanying bill have been amended by House Documents Numbered 94-67, 94-132, 94-153, 94-156, and 94-184. The following table summarizes the amounts recommended in the bill compared with the budget estimates for fiscal year 1976 and the transition period and the appropriations for fiscal year 1975.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976

Department or agency	New budget (obligational) authority fiscal year 1975 (enacted to date) 1	Budget estimates of new (obligational) authority, fiscal year 1976/transition	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975	Budget estimates of new (obligational) authority, fiscal year 1976/transition
Department of State..... Transition period.....	\$762, 394, 000	\$854, 662, 000 385, 379, 000	\$801, 282, 000 357, 901, 000	\$38, 888, 000	-\$53, 380, 000 -27, 478, 000
Department of Justice..... Transition period.....	2, 126, 851, 000	2, 115, 897, 000 541, 788, 000	2, 083, 387, 000 539, 177, 000	-43, 464, 000	-32, 510, 000 -2, 611, 000
Department of Commerce..... Transition period.....	1, 599, 414, 000	1, 502, 777, 000 360, 912, 000	1, 484, 834, 000 356, 428, 000	-114, 580, 000	-17, 943, 000 -4, 484, 000
The Judiciary..... Transition period.....	311, 426, 400	346, 597, 400 83, 629, 100	330, 025, 000 81, 021, 000	18, 598, 600	-16, 572, 400 -2, 608, 100
Related Agencies:					
Arms Control and Disarmament Agency..... Transition period.....	9, 410, 000	10, 690, 000 2, 760, 000	10, 500, 000 2, 700, 000	1, 090, 000	-190, 000 -60, 000
Board for International Broadcasting..... Transition period.....	49, 800, 000	65, 640, 000 18, 200, 000	62, 350, 000 17, 375, 000	12, 550, 000	-3, 290, 000 -825, 000
Commission on Civil Rights..... Transition period.....	7, 000, 000	7, 843, 000 1, 975, 000	7, 700, 000 1, 925, 000	700, 000	-143, 000 -50, 000
Commission on the Organization of the Govern- ment for the Conduct of Foreign Policy..... Transition period.....	1, 594, 000			-1, 594, 000	

See footnote at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

Department or agency	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹	Budget estimates of new (obligational) authority, fiscal year 1976/transition	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975	Budget estimates of new (obligational) authority, fiscal year 1976/transition
Related Agencies—Continued					
Department of the Treasury: Fishermen's Protective Fund Transition period.....	\$3,000,000			-\$3,000,000	
Equal Employment Opportunity Commission Transition period.....	55,082,000	\$63,430,000 18,390,000	\$63,040,000 18,290,000	7,958,000	-\$390,000 -100,000
Federal Communications Commission Transition period.....	46,900,000	49,820,000 12,400,000	49,500,000 12,325,000	2,600,000	-320,000 -75,000
Federal Maritime Commission Transition period.....	7,400,000	7,915,000 1,979,000	7,840,000 1,960,000	440,000	-75,000 -19,000
Federal Trade Commission Transition period.....	38,983,000	45,649,000 12,000,000	45,927,000 12,000,000	6,944,000	278,000
Foreign Claims Settlement Commission Transition period.....	1,260,000	1,441,000 388,000	1,400,000 375,000	140,000	-41,000 -13,000
International Trade Commission Transition period.....	8,900,000	10,500,000 2,700,000	10,400,000 2,675,000	1,500,000	-100,000 -25,000
Marine Mammal Commission Transition period.....	750,000	1,000,000 250,000	900,000 225,000	150,000	-100,000 -25,000

4

National Commission for the Review of Federal and State Laws Relating to Wiretapping and Electronic Surveillance Transition period.....	332,000	400,000 100,000	400,000	68,000	-100,000
Office of the Special Representative for Trade Negotiations Transition period.....	1,850,000	2,000,000 500,000	1,980,000 495,000	130,000	-20,000 -5,000
Renegotiation Board Transition period.....	5,298,000	5,445,000 1,346,000	5,400,000 1,335,000	102,000	-45,000 -11,000
Securities and Exchange Commission Transition period.....	44,427,000	47,187,000 12,500,000	46,885,000 12,425,000	2,458,000	-302,000 -75,000
Small Business Administration Transition period.....	444,000,000	189,000,000 11,000,000	388,350,000 9,335,000	-55,650,000	199,350,000 -1,665,000
U.S. Information Agency Transition period.....	243,358,000	274,014,000 73,107,000	273,230,000 72,989,000	29,872,000	-784,000 -118,000
Total Transition period.....	5,769,429,400	5,601,907,400 1,541,303,100	5,675,330,000 1,500,956,000	-94,099,400	73,422,600 -40,347,100

5

¹ Includes amounts in the Second Supplemental Appropriation Act, 1975 (Public Law 94-32.)

The total recommended in the accompanying bill in new obligational authority for fiscal year 1976 is \$5,675,330,000, which is \$73,422,600 more than the budget estimates. The amount recommended is a decrease of \$94,099,400 from the total appropriated for the current fiscal year including funds contained in the Second Supplemental Appropriation Act, 1975 (Public Law 94-32).

The decrease from appropriations for the current fiscal year is due largely to lower budget estimates for the Law Enforcement Assistance Administration (-\$117,000,000) and the ship construction subsidy program of the Maritime Administration (-\$80,000,000), and no budget estimate for the Job Opportunities Program of the Economic Development Administration (-\$125,000,000).

The increase of \$73,422,600 above the budget estimates for 1976 is due to the addition of capital for the Small Business Administration—\$100,000,000 for direct business loans and \$100,000,000 for non-physical disaster loans. The budget proposed such amounts for later transmittal, contingent on the enactment of legislation to provide for full cost recovery. These amounts are therefore included in the overall totals of the President's budget for 1976, but specific requests have not been transmitted to the Congress.

SPACE AND SERVICES

The Committee recommends a reduction of ten per cent from the amounts requested by the departments and agencies in this bill for payment of the "standard level user charge" to the General Services Administration. This reduction applies to requests for fiscal year 1976 and the transition period, and continues the reduction applied to all amounts requested for such payments for fiscal year 1975.

The Committee reviewed this matter extensively during the appropriations hearings with each of the departments and agencies in the bill, and found that in many instances the estimates requested appeared to be excessive. In continuing this reduction the Committee intends that payments from the agencies more closely approximate the cost of the services to be provided. There should be no curtailment of such services for fiscal year 1976 and the transition period.

REDUCTION IN EXPENDITURES

The action of the Committee as set forth in the bill will increase estimated outlays for these departments and agencies for fiscal year 1976 by approximately \$42,000,000.

INFLATIONARY IMPACT STATEMENT

Pursuant to clause 2(1)(4), Rule XI of the House of Representatives, the Committee estimates that enactment of this bill would have little overall inflationary impact on prices and costs in the operation of the national economy.

The total amount recommended in the bill exceeds the budget request by \$73,422,600. The increase however results from the addition of \$200 million for loan programs of the Small Business Administration. These funds, which aid small businesses, should serve to maintain or improve the employment situation and thus the economy in general.

The total amount of the bill is a net of \$94,099,400 less than the comparable amount provided in fiscal year 1975. There are increases in most of the individual items, however, the amounts provided are primarily for maintaining on-going programs at current rates.

TITLE I—DEPARTMENT OF STATE

The budget estimates for the Department of State for fiscal year 1976 total \$854,662,000. The Committee recommends a total of \$801,282,000 for the Department, which is \$38,888,000 more than the amounts appropriated for the current fiscal year and \$53,380,000 less than the budget estimates for fiscal year 1976.

The sum of \$357,901,000 is included in the bill to fund the activities of the Department of State for the transition period. This is \$27,478,000 less than the total requested for that purpose.

The bill includes funds for administrative and other expenses authorized by Section 637(b) of the Foreign Assistance Act of 1961, as amended, as well as funds for section 305 of the Mutual Defense Assistance Control Act of 1951, as amended. These funds, which have previously been carried in the Foreign Assistance and Related Agencies Appropriation Act, are for the U.S. Missions to the North Atlantic Treaty Organization (USNATO) and the Organization for Economic Cooperation and Development (USOEDC), responsibilities under the Mutual Defense Assistance Control Act (Battle Act) and Military Assistance and Arms Sales Supervision (MAAS). Funds for these purposes are reflected in the amounts provided in the bill under "Salaries and Expenses", "Representation Allowances", and "International Conferences and Contingencies".

ADMINISTRATION OF FOREIGN AFFAIRS

SALARIES AND EXPENSES

The sum of \$410,000,000 is included in the bill to provide funds for the formulation and execution of the foreign policy of the United States, including the conduct of diplomatic and consular relations with foreign countries, diplomatic relations with international organizations, and related activities.

The amount included is an increase of \$39,998,000 over the funds appropriated for the current fiscal year and is a decrease of \$3,200,000 from the amount requested. The increase is largely for annualization, within grade salary increases, wage increases for foreign local employees, price increases, increased consular workload, new posts, improved communications, elevation of certain posts, and relocations and renovations.

The bill includes \$450,000 for International Women's Year activities.

Funds requested for a passport modernization program have not been allowed, since the authorization bill for the Department of State as reported by the Committee on International Relations does not include authorization for that program.

The amount recommended reflects a reduction of ten percent in funds requested for payment to the General Services Administration for space and services.

The bill also provides \$114,900,000, \$610,000 less than the request, for "Salaries and Expenses" for the transition period.

The Committee has been apprised of the existence of large numbers of Indian rupees in excess of normal requirements and urges the Department of State to make maximum use of such currencies in carrying out its programs.

REPRESENTATION ALLOWANCES

The bill includes \$1,700,000 for representation allowances as authorized by section 901 of the Foreign Service Act of 1946. This amount is an increase of \$315,000 over the amount allowed for the current fiscal year and is a decrease of \$50,000 from the amount requested.

The bill includes \$525,000 for these allowances for the transition period.

These funds are used to reimburse Foreign Service officers for expenditures they incur in their official capacities abroad in establishing and maintaining contacts with local government officials and prominent members of the local community.

ACQUISITION, OPERATION, AND MAINTENANCE OF BUILDINGS ABROAD

A total of \$39,625,000 is provided for the acquisition, operation, and maintenance of buildings abroad. \$29,840,000 of this amount is carried in the item "Acquisition, Operation, and Maintenance of Buildings Abroad" and \$9,785,000 is carried in the special foreign currency appropriation, which provides for payments in foreign currencies which the Treasury Department determines to be excess to the normal requirements of the United States. The total amount provided is \$4,841,000 more than the funds appropriated for this purpose for the current fiscal year and is the full amount requested.

Also included in the bill is \$9,250,000 to cover these expenses for the transition period.

The funds in this account are used to construct, purchase or lease office space for the Foreign Service and other U.S. government agencies abroad, and living quarters for American staff at diplomatic and consular posts where housing problems exist.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

The sum of \$2,100,000, the full amount of the budget estimate, is included in the bill to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. This appropriation provides for relief and repatriation loans to American citizens abroad and for other emergencies in the Department of State.

The sum of \$600,000 is included in the bill to meet such emergencies during the transition period.

PAYMENT TO FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

Also included in the bill is the sum of \$6,355,000, the full amount requested, for payment to the Foreign Service Retirement and Disability Fund. Legislation liberalizing benefits or increasing salaries

on which benefits are computed requires appropriation to the Fund to finance the unfunded liability created by the legislation in 30 equal annual installments. The funds in the pending bill include \$4,935,000 for continuing installments for salary increases through 1973 and \$1,420,000 for salary increases effective in October 1974.

The bill also includes \$1,590,000 to cover this requirement for the transition period.

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

A total of \$223,495,000 is included in the bill for payment of the annual obligations of membership in certain international organizations pursuant to conventions, treaties, or specific Acts of Congress. This amount is an increase of \$19,592,000 over the appropriation for the current fiscal year and is \$22,212,000 less than the budget request.

The reduction from the budget request reflects the deletion of funds requested for completion of prior year assessments by the United Nations Educational Scientific and Cultural Organization in the amount of \$2,721,852. The authorization bill for the Department of State as reported by the Committee on International Relations does not include authorization for such payment. In addition, Section 9(a)(2) of Public Law 93-559, the Foreign Assistance Act of 1974, prohibits payments to UNESCO until the President certifies to the Congress that UNESCO has adopted policies fully consistent with its educational, scientific, and cultural objectives and has taken concrete steps to correct its recent actions of a primarily political character. Consequently, the Committee recommends deletion of funds requested for UNESCO for fiscal year 1976 and the transition period without prejudice until such certification has been made.

The following table sets forth the amount provided for each of the organizations funded from this appropriation for fiscal year 1976 (to cover calendar year 1975 assessments) and for the transition period (to cover calendar year 1976 assessments):

	Fiscal year 1976	Transition
United Nations and specialized agencies:		
United Nations.....	\$77,334,388	\$95,583,799
International Civil Aviation Organization.....	5,637,175	3,959,000
World Health Organization.....	29,401,453	31,268,825
Food and Agriculture Organization.....	13,547,500	16,575,000
International Labor Organization.....	12,370,625	16,702,075
International Telecommunication Union.....	1,249,600	-----
World Meteorological Organization.....	1,683,188	2,100,000
Intergovernmental Maritime Consultative Organization.....	159,980	168,010
Universal Postal Union.....	167,538	300,000
International Atomic Energy Agency.....	7,431,542	8,790,452
Subtotal.....	148,982,989	175,447,161
Inter-American organizations:		
Inter-American Indian Institute.....	61,561	-----
Inter-American Institute of Agricultural Sciences.....	4,509,540	-----
Pan American Institute of Geography and History.....	194,848	-----
Pan American Railway Congress Association.....	15,000	15,000
Pan American Health Organization.....	15,862,028	16,985,700
Organization of American States.....	25,000,728	-----
Subtotal.....	45,643,705	17,000,700

	Fiscal year 1976	Transition
Regional organizations:		
South Pacific Commission.....	457,417	526,029
North Atlantic Treaty Organization.....	12,629,669	.....
North Atlantic Assembly.....	183,148	284,973
Southeast Asia Treaty Organization.....	541,791	.....
Colombo Plan Council for Technical Cooperation.....	11,504	.....
Organization for Economic Cooperation and Development.....	11,174,556	12,245,257
Subtotal.....	24,998,085	13,056,259
Other international organizations:		
Interparliamentary Union.....	75,000	75,000
International Bureau of the Permanent Court of Arbitration.....	2,445	.....
World Intellectual Property Organization.....	62,181	68,045
International Bureau for the Publication of Customs Tariffs.....	28,205	.....
International Bureau of Weights and Measures.....	164,655	182,074
International Hydrographic Organization.....	24,592	24,592
International Coffee Organization.....	320,000	.....
International Institute for the Unification of Private Law.....	22,885	22,950
Hague Conference on Private International Law.....	23,080	.....
Maintenance of Certain Lights in the Red Sea.....	6,573	.....
International Bureau of Exhibitions.....	11,111	10,572
Customs Cooperation Council.....	897,436	.....
International Center for the Study of the Preservation and Restoration of Cultural Property.....	95,233	95,233
International Organization for Legal Metrology.....	18,327	18,365
International Agency for Research on Cancer.....	430,488	465,049
General Agreement on Tariffs and Trade.....	1,688,000	.....
Subtotal.....	3,870,221	961,880
Total.....	223,495,000	206,466,000

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

The budget for fiscal year 1976 proposed \$19,800,000 under this item for payment to the International Commission of Control and Supervision in Vietnam. Due to changes in the situation in Vietnam, the Committee recommends no funds for such payment.

MISSIONS TO INTERNATIONAL ORGANIZATIONS

Also included in the bill is \$8,600,000 to provide for the necessary expenses of United States Missions to eight international organizations and the expenses of Congressional delegations to four international parliamentary groups. The amount included is \$1,592,000 more than the funds available for the current fiscal year and is a reduction of \$96,000 from the amount requested for fiscal year 1976.

The following table shows the amounts included for each of the missions and parliamentary groups for fiscal year 1976 and the transition quarter:

	Fiscal year 1976	Transition
U.S. mission to:		
United Nations.....	\$2,724,900	\$740,400
International organizations, Geneva.....	2,762,200	940,500
International organizations, Vienna.....	795,700	290,500
International Civil Aviation Organization.....	204,900	57,800
Organization of American States.....	1,412,000	221,200
United Nations Educational, Scientific and Cultural Organization.....	310,600	134,800
The Food and Agriculture Organization.....	134,700	53,200
United Nations Environment Program.....	100,000	76,600
Subtotal.....	8,445,000	2,515,000
U.S. Congressional groups to:		
Interparliamentary Union.....	45,000	15,000
North Atlantic Assembly.....	50,000	.....
Canada-United States Interparliamentary Group.....	30,000	15,000
Mexico-United States Interparliamentary Group.....	30,000	15,000
Subtotal.....	155,000	45,000
Total.....	8,600,000	2,560,000

INTERNATIONAL CONFERENCES AND CONTINGENCIES

The sum of \$5,840,000 is provided for fiscal year 1976 for participation by the United States in intergovernmental conferences and for contributions to new or provisional international organizations. This sum is the full amount requested and is \$1,700,000 less than the 1975 appropriation for this purpose.

The amount included in the bill for the transition period for this item is \$1,775,000.

INTERNATIONAL TRADE NEGOTIATIONS

The bill includes \$2,596,000 to finance participation in trade negotiations conducted under the General Agreement on Tariffs and Trade (GATT) during fiscal year 1976. This amount is the full amount of the budget estimate and is \$696,000 more than the 1975 appropriation.

The bill also includes \$674,000 to finance participation in these negotiations during the transition period.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

A total of \$13,665,000 is included in the accompanying bill for the International Boundary and Water Commission for fiscal year 1976. This total, which is \$2,482,000 more than the current year appropriation, includes \$5,300,000 for "Salaries and Expenses" and \$8,365,000 for "Construction".

The construction item includes \$4,644,000 for the Lower Rio Grande flood control improvement program, \$3,371,000 for settlement of boundary disputes, and \$350,000 for the Rio Grande canalization project.

The bill also includes a total of \$2,201,000 for the transition period. This includes \$1,371,000 for "Salaries and Expenses" and \$830,000 for "Construction".

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

The Committee recommends \$1,576,000 to fund the United States share of expenses of the International Boundary Commission and the International Joint Commission during fiscal year 1976. This sum is the full amount requested and is \$197,000 more than the appropriation for the current fiscal year.

This amount allows \$304,000 for the International Boundary Commission, which maintains boundary markers along the United States-Canadian border in accordance with existing treaties and establishes and preserves boundary vistas by periodic tree cutting and vegetation control.

The amount recommended includes \$1,272,000 for the International Joint Commission, which conducts investigations of boundary waters for the regulation of levels and flows of water, pollution abatement and water quality control, and other related matters of mutual concern to the United States and Canada.

For the transition period the bill includes \$450,000 for these Commissions, \$123,000 for the International Boundary Commission and \$327,000 for the International Joint Commission.

INTERNATIONAL FISHERIES COMMISSIONS

A total of \$4,730,000 is provided for fiscal year 1976 to pay the United States share of the expenses of nine international fisheries commissions and the International Council for Exploration of the Sea, and the expenses of the United States Commissioners. This total is \$670,000 more than the current year appropriation and is the full amount requested.

The following table shows the amounts provided for each of the organizations for fiscal year 1976 and the transition period:

	Fiscal year 1976	Transition
International Pacific Halibut Commission.....	\$350,000	\$192,500
International Pacific Salmon Fisheries Commission.....	742,700	326,800
Inter-American Tropical Tuna Commission.....	826,000	227,600
International Commission for the Northwest Atlantic Fisheries.....	14,000	15,400
International Whaling Commission.....	7,000	7,700
International North Pacific Fisheries Commission.....	55,800	31,600
Great Lakes Fishery Commission.....	2,648,000	723,700
North Pacific Fur Seal Commission.....	5,000	2,200
International Commission for the Conservation of Atlantic Tunas.....	41,500	-----
International Council for the Exploration of the Sea.....	26,000	28,600
Expenses of the U.S. Commissioners.....	14,000	3,900
Total.....	4,730,000	1,560,000

EDUCATIONAL EXCHANGE

MUTUAL EDUCATIONAL AND CULTURAL EXCHANGE ACTIVITIES

The bill included \$60,000,000 for fiscal year 1976 to provide for educational and cultural exchange programs carried out by the Department of State under the authority of the Mutual Educational and Cultural Exchange Act of 1961. Although this amount is a reduction of \$5,000,000 from the budget request, it is an increase of \$6,700,000 over the appropriation for fiscal year 1975.

In addition to the new obligational authority provided under this appropriation, financing is obtained from other sources, including foreign currency reserves on hand in binational educational foundations and commissions abroad, and other non-appropriated funds, principally contributions of foreign governments under cost-sharing arrangements. The amount estimated to be available from these other sources in fiscal year 1976 is \$4,126,575.

In addition to funds for fiscal year 1976, the bill provides \$13,000,000 for carrying out this program during the transition quarter.

The primary objective of these programs is to strengthen patterns of informal communication among leadership groups and institutions of America and other societies in ways which will favorably influence the environment within which United States foreign policy is carried out.

The Committee urges the Department to concentrate on more exchanges of youth and students in carrying out this program.

CENTER FOR CULTURAL AND TECHNICAL INTERCHANGE BETWEEN EAST AND WEST

The Committee recommends \$9,000,000, the full amount of the budget request, to operate the Center for Cultural and Technical Interchange between East and West, located in Hawaii. This amount, an increase of \$1,600,000 over the current appropriation, will permit the Center to operate under a new non-profit corporation established by the State of Hawaii.

The Center will continue to carry out cooperative programs of research, study, and training, through grants to qualified individuals, in promoting better relations and understanding between the United States and the nations of Asia and the Pacific.

The bill also provides \$2,350,000, the full amount requested, to fund the Center for the transition period.

UNITED STATES-JAPAN FRIENDSHIP ACTIVITIES (FOREIGN CURRENCY PROGRAM)

The bill provides an indefinite appropriation of U.S.-owned Japanese currency, earmarked in a special postwar account to strengthen Japanese and American cultural relations, to fulfill Article V of the Agreement Between the United States and Japan signed in 1962.

It is estimated that, at current exchange rates, the equivalent of about \$12,000,000 will be available under this appropriation, which will be used to strengthen mutual understanding between the United States and Japan through expanded educational and cultural exchange projects. Grants are to be made to appropriate academic and cultural organizations engaged in fostering better understanding between the two countries. A major portion of these grants are to go for the support of American studies at Japanese universities to reciprocate for gifts totalling \$10 million from the Government of Japan in 1973 to American universities for Japanese studies.

TITLE II—DEPARTMENT OF JUSTICE

For the Department of Justice, the Committee recommends for fiscal year 1976 a total of \$2,083,387,000. This is \$43,464,000 less than the total appropriated to the Department of Justice for fiscal year 1975 and is \$32,510,000 less than the total of the budget estimates for the Department. For the transition period a total of \$539,177,000 is recommended, \$2,611,000 less than the amount requested.

The amounts provided for all the items in the Department reflect reductions of ten percent in funds requested to pay for space and services for fiscal year 1976 and the transition period.

GENERAL ADMINISTRATION

The sum of \$20,735,000 is provided for fiscal year 1976 for "General Administration." This item includes funds for Departmental program direction and policy coordination, administrative review and appeals, and the Watergate Special Prosecution Force.

The amount provided is a reduction of \$1,716,000 from the current year appropriation and a reduction of \$218,000 from the budget request. The decrease from the current funding level results primarily from non-recurring transition costs in 1975 associated with the transfer of the FBI to the new J. Edgar Hoover Building.

The amount provided for 1976 includes funds for seven new positions for the Office of the Deputy Attorney General primarily for additional workload associated with the Freedom of Information Act. The amount also includes funds for seven additional positions for the Board of Immigration Appeals to handle increased workload.

The Committee recommends \$5,145,000, \$55,000 less than the request, for "General Administration" for the transition period.

LEGAL ACTIVITIES

GENERAL LEGAL ACTIVITIES

The Committee recommends \$60,220,000 to provide for operating expenses of the Office of the Solicitor General, the Tax Division, the Criminal Division, the Civil Division, the Land and Natural Resources Division, the Office of Legal Counsel, and the Civil Rights Division. The amount recommended is \$413,000 less than the total requested for fiscal year 1976 but does include funds to cover five additional positions (lapsed 25 percent) for the Office of the Solicitor General and eighteen additional positions for the Civil Division.

The allowance, which is \$769,000 less than the 1975 appropriation, reflects the transfer of funds and positions for the Controlled Substances Division to other divisions and appropriation items in the Department.

The bill also provides funds in the amount of \$14,900,000 to enable the offices and divisions under this appropriation heading to carry out their responsibilities during the transition period.

ANTITRUST DIVISION

The Committee has approved \$18,680,000 to provide for the enforcement of antitrust, consumer protection, and kindred laws. This amount is \$427,000 more than the 1975 appropriation for this purpose, but a reduction of \$132,000 from the 1976 request. The Committee has also approved \$5,068,000, \$32,000 less than the amount requested, for the transition period. The reductions in the requests for fiscal year 1976 and the transition period reflect ten percent reductions in funds requested for payment to GSA for space and services.

UNITED STATES ATTORNEYS AND MARSHALS

For expenses of the offices of United States attorneys and marshals the Committee recommends a total of \$141,800,000. This amount is \$3,147,000 less than the total requested, but is \$10,642,000 more than the amount appropriated for fiscal year 1975.

This increase will provide for 30 additional positions for the U.S. Marshals Service and 135 additional positions (61 attorneys and 74 support personnel) for the U.S. attorneys.

For the transition period, a total of \$35,900,000 is recommended by the Committee.

FEES AND EXPENSES OF WITNESSES

The sum of \$16,480,000 is included in the bill to pay the fees and expenses of witnesses who appear on behalf of the Government in all cases to which the United States is a party. In addition, this account provides funds for the protection of witnesses in certain cases, as authorized by the Attorney General, and funds for the payment of land commissioners in condemnation cases. The sum provided is the full amount requested and is \$2,280,000 over the 1975 appropriation.

The bill also includes \$4,000,000 to cover these payments during the transition period.

COMMUNITY RELATIONS SERVICE

The bill includes \$3,940,000 for expenses of the Community Relations Service. This agency assists local citizens in resolving problems related to discrimination based on race, color, or national origin. The amount included is an increase of \$190,000 over the appropriations for the current fiscal year, but is \$7,000 less than the budget request for 1976. The reduction is due primarily to the overall decrease in funds allowed for payment to GSA for space and services.

The sum of \$985,000 is provided for the Community Relations Service for the transition period.

FEDERAL BUREAU OF INVESTIGATION

The Committee recommends \$463,400,000 for the Federal Bureau of Investigation for fiscal year 1976, a decrease of \$2,367,000 from the amount requested. The decrease is due to a reduction in the amount requested for payment to GSA for space and services.

The increase of \$13,854,000 over the current year appropriation includes funds for uncontrollable increases, 250 new employees for counter-espionage work, additional cars and trucks, replacement of certain laboratory and technical equipment, and other increases requested. The amount allowed reflects a decrease of 309 positions due to program realignment.

The amount of \$122,900,000, a reduction of \$600,000 from the request, is recommended for the FBI for the transition period.

IMMIGRATION AND NATURALIZATION SERVICE

For the Immigration and Naturalization Service, the bill includes \$208,000,000, an increase of \$26,680,000 over the 1975 appropriation. This amount will permit INS to employ 750 additional people, as requested in the budget, for the alien documentation project, improving the border patrol capability, detention and deportation, reducing adjudication backlogs, improving records response, and reducing the naturalization backlog. The amount also includes funds requested for a study of the illegal alien population, research and development, automation of the master index, detention and border facilities, and interior repatriation.

The allowance reflects a reduction of \$1,744,000 from the budget estimate, due mostly to the reduction of funds requested for space and services payments.

The amount included for the transition period is \$52,700,000, a reduction of \$300,000.

FEDERAL PRISON SYSTEM

The bill contains a total of \$230,635,000 for fiscal year 1976 for the appropriation items under the Federal Prison System. This amount is \$8,345,000 more than the total appropriated for these items for fiscal year 1975 but is \$23,410,000 less than the total requested.

The bill also contains \$60,861,000 for these three items for the transition period.

SALARIES AND EXPENSES, BUREAU OF PRISONS

The sum of \$186,200,000 is provided for fiscal year 1976 for the administration, operation, and maintenance of Federal penal and correctional institutions. This involves custody, care, and treatment of prisoners, inmate education, maintenance and operation of institutions, medical services, narcotic addict treatment, technical assistance to State and local governments, and general administration.

The sum provided is \$210,000 less than the budget request, but is \$18,450,000 more than the funds available during fiscal year 1975. The increase is primarily for annualization of positions and pay costs, activation of facilities, the increased cost of food, and funding of the net increase of 67 positions.

The sum of \$48,000,000 is recommended for the transition period to cover the cost of administering, operating, and maintaining these institutions. This sum is \$127,000 less than the amount requested.

BUILDINGS AND FACILITIES

The amount of \$12,560,000, a reduction of \$23,200,000 from the budget request, is recommended for improvement of existing Federal prison facilities. This amount is \$13,380,000 less than the 1975 appropriation, but does include funds for rehabilitation of utilities systems and rehabilitation of existing structures, as requested in the budget. The bill provides \$4,395,000, the full amount requested, for such rehabilitation during the transition quarter.

There has been some question about the capacities of Federal prison facilities and whether they are being fully utilized. The Committee intends to review this matter thoroughly, and at the present time has passed over without prejudice the request for construction funds for a northeast adult facility and planning and site acquisition funds for a south central adult facility, pending the outcome of such review.

SUPPORT OF UNITED STATES PRISONERS

The bill includes \$31,875,000, the full amount requested, for the support of United States prisoners in non-Federal institutions. These funds enable the Bureau of Prisons to contract with approximately 900 approved State and local jails to board Federal prisoners for short periods of time, such as before and during trial, during commitments and short sentences, or while awaiting transfer to Federal institutions.

The sum of \$8,466,000, the full amount requested, is provided for this item for the transition period.

FEDERAL PRISON INDUSTRIES, INCORPORATED

The bill carries language concerning the budget of the Federal Prison Industries, Inc. and sets a limitation of \$1,906,000 on funds which may be used for administrative expenses and \$5,120,000 on funds which may be used for the vocational training of prisoners. These are the full amounts requested in the budget for fiscal year 1976. Language is also included in the bill setting limitations of \$524,000 on administrative expenses and \$1,331,000 on vocational training expenses during the transition period.

This is a wholly owned Government corporation. A board of six directors appointed by the President controls its policies. Supervision is by the Director of the Bureau of Prisons who has jurisdiction over all industrial enterprises and vocational training programs in all Federal penal and correctional institutions. Products manufactured by inmates are sold to Federal Prison System institutions and to other Government agencies. Earnings, in excess of operating requirements, are paid as dividends into the U.S. Treasury.

The Corporation is authorized, under the Attorney General, to establish and operate industries in Federal penal and correctional institutions and disciplinary barracks (18 U.S.C. 4121-4128). Its purposes are to provide employment for inmates, establish vocational training for qualified inmates in connection with regular institutional and industrial activities, and operate a placement service to assist released inmates to secure jobs.

LAW ENFORCEMENT ASSISTANCE ADMINISTRATION

The Committee recommends \$769,638,000 for the Law Enforcement Assistance Administration for grants, contracts, loans, and other assistance authorized by Title I of the Omnibus Crime Control and Safe Streets Act of 1968, as amended, and Title II of the Juvenile Justice and Delinquency Prevention Act of 1974. This amount is \$117,533,000 less than the 1975 appropriation and \$146,000 less than the budget estimate for fiscal year 1976.

Of the total amount provided, \$40,000,000 is to be made available for the law enforcement education program, the same as the 1975 level, and \$40,000,000 is to carry out Title II of the Juvenile Justice and Delinquency Prevention Act of 1974.

The bill includes \$194,960,000 for LEAA to carry out these programs at essentially the same level during the transition quarter.

DRUG ENFORCEMENT ADMINISTRATION

The Committee recommends \$149,859,000 for expenses of the Drug Enforcement Administration, an increase of \$14,136,000 over the funds available for the current fiscal year. The increase includes funds for annualization of positions and pay costs, 77 additional positions, and other requested increases. The amount recommended reflects a decrease of \$926,000 from the request, due to a reduction of ten percent in the request for payment to GSA for space and services.

The Drug Enforcement Administration is the investigative, intelligence, law enforcement, and regulatory agency responsible for sup-

pression of illicit traffic in narcotics and dangerous drugs. It has sole responsibility to act for the Government in foreign countries in intelligence gathering activities and coordination with foreign government agencies to reduce the supply of illicit drugs entering the United States.

The amount recommended for the transition period is \$41,758,000, a reduction of \$242,000 from the budget estimate.

TITLE III—DEPARTMENT OF COMMERCE

The bill provides a total of \$1,484,834,000 in new budget authority for the Department of Commerce for fiscal year 1976. This amount is \$17,943,000 under the budget requests which total \$1,502,777,000, and is \$114,580,000 below the appropriations for fiscal year 1975. The bill also includes \$315,936,000, the full amount requested, to liquidate contractual obligations incurred in the operating subsidy program of the Maritime Administration.

A total of \$356,428,000 is provided for the Department for the transition period, a reduction of \$4,484,000 from the budget estimates.

The amounts provided for these appropriation items reflect reductions of ten per cent in funds requested to pay for space and services for fiscal year 1976 and the transition period.

GENERAL ADMINISTRATION

A total of \$13,110,000 is included in the bill for the "Salaries and Expenses" and "Participation in U.S. Expositions" appropriations.

SALARIES AND EXPENSES

The Committee recommends the sum of \$12,580,000 which is \$105,000 less than the budget request, but is \$2,205,000 above the appropriation for this item in fiscal year 1975. These funds provide for the policy development coordination, staff support and executive direction expenses in the Office of the Secretary, the offices of the Assistant Secretaries and the departmental staff offices.

The increase in the amount recommended above the appropriation for the current fiscal year is due primarily to increased pay and other personnel benefit costs, higher telephone rates, increases in the Standard Level User Charge levied by the General Services Administration for space and services, and other increases of a mandatory nature. In addition, the amount recommended includes funds to begin a series of environment-energy conservation studies of energy intensive industries to determine the relationship between levels of environmental standards and energy conservation.

The amount provided for the transition period for this appropriation is \$3,145,000 which is \$26,000 less than the budget request.

PARTICIPATION IN U.S. EXPOSITIONS

The Committee recommends \$530,000, the full amount of the budget request for this item. This is a one-time appropriation to demolish the U.S. pavilion at the site of the 1964-65 New York World's Fair and to return the site to grassland, pursuant to an agreement between the Federal Government and New York City.

SOCIAL AND ECONOMIC STATISTICS ADMINISTRATION

The bill provides a total of \$79,090,000 for the programs and activities of the Social and Economic Statistics Administration. This amount is \$3,966,000 below the budget estimates, but is \$7,436,000 more than the funds appropriated for fiscal year 1975.

The total amount included for the transition period is \$21,740,000 which is \$1,036,000 under the budget estimates.

SALARIES AND EXPENSES

An amount of \$52,090,000 is included in the bill for this appropriation which provides for the collection, compilation and publication of a broad range of statistics dealing with economic, social and demographic data and the preparation, interpretation and projection of measures of aggregate economic activity. This amount is \$3,286,000 more than the funds appropriated for fiscal year 1975, but is \$2,773,000 less than the budget request.

The amount recommended for the transition period is \$13,540,000, a reduction of \$671,000 from the budget estimate.

PERIODIC CENSUSES AND PROGRAMS

The sum of \$27,000,000 is recommended for the periodic censuses, \$1,193,000 less than the budget request, but \$4,150,000 more than the appropriation for fiscal year 1975. This appropriation item provides comprehensive information on selected areas of the national economy once or twice each decade. The amount recommended includes funds for the 1977 Economic Census, the 1977 Census of Governments, the 1974 Census of Agriculture, planning and other preparatory work for the 1980 Decennial Census, and upgrading the data processing capability of the Census Bureau. Funds requested to accelerate the next census of agriculture from 1979 to 1978 as a first step in a plan to conduct this census concurrently with economic censuses are not included in the bill since the necessary authorizing legislation has not been enacted.

The bill includes \$8,200,000 for this appropriation for the transition period, a reduction of \$365,000 from the budget estimate.

ECONOMIC DEVELOPMENT ADMINISTRATION

The Committee considered budget requests for the Economic Development Administration for fiscal year 1976 totalling \$314,271,000. The amount recommended in the accompanying bill for these programs is \$313,880,000 and the total amount included in the bill for the transition period is \$78,490,000, a reduction of \$153,000 from the budget requests.

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

The bill includes \$290,000,000, the full amount requested, for the economic development assistance programs authorized by titles I, II, III, IV and IX of the Public Works and Economic Development Act

of 1965, as amended, as well as Title II of the Trade Act of 1974. This amount provides a total of \$121,500,000 for public works grants, \$2,500,000 for public works loans, \$52,000,000 for industrial development loans and guarantees, \$29,000,000 for planning, technical assistance and research, \$20,000,000 for Section 304 grants to States, and \$65,000,000 for economic adjustment assistance, including trade adjustment assistance authorized by the Trade Act of 1974.

The amount recommended reflects a program increase of \$43,050,000 above the appropriations for economic development assistance programs for fiscal year 1975. The following is a distribution of the Committee recommendation by title:

Title I	\$107,500,000
Title II	30,000,000
Title III	46,000,000
Title IV	21,500,000
Title IX	50,000,000
Subtotal, Public Works and Economic Development Assistance Act of 1965, as amended	255,000,000
Title II, Trade Act of 1974	35,000,000
Grand total	290,000,000

The Committee recommends \$72,500,000 for economic development assistance programs for the transition period.

ADMINISTRATION OF ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

The sum of \$23,880,000 is provided for the necessary expenses of administering economic development assistance programs. This is \$391,000 under the budget estimate, but \$980,000 above the appropriation for fiscal year 1975. The amount recommended will provide for approximately 80 additional positions.

The bill includes \$5,990,000 for this item for the transition period, a reduction of \$103,000 from the budget request.

REGIONAL ACTION PLANNING COMMISSIONS

REGIONAL DEVELOPMENT PROGRAMS

A total of \$42,068,000 is included in the accompanying bill for the regional development programs and administrative expenses of the seven regional commissions. The amount is \$13,000 less than the budget request, but is an increase of \$3,551,000 above the appropriation for fiscal year 1975. The reduction from the budget estimate is due solely to the 10 percent overall decrease in funds requested for the assessment by the General Services Administration for space and services.

The Committee recommendation will provide for administrative expenses and approximately \$5.9 million for each of the seven regional commissions, thus bringing the two newer commissions, the Old West Commission and the Pacific Northwest Commission, up to the level of the five older commissions. It is anticipated that each of the seven regional commissions included in this item will play an increasingly important role in developing regional approaches to solving problems of energy development and conservation, trade promotion, development of improved transportation systems and general economic development.

The Committee has received several communications from the member Governors of the Old West Commission and others requesting funding for the Mountain Plains School, although no estimate for this program was included in the budget request. The School provides educational and occupational training opportunities for the disadvantaged, and has been funded in previous years by the U.S. Office of Education and the National Institute of Education as a demonstration project. The Committee was informed that the five member Governors of the Old West Commission recently voted to continue and support the operational funding of this program. The Committee notes that the Commission has the authority to implement such a decision through an allocation of resources for this program from the amount provided to the Commission in the accompanying bill.

The sum of \$10,520,000, the full amount requested, is included in the bill for the activities of the regional commissions during the transition period.

DOMESTIC AND INTERNATIONAL BUSINESS ADMINISTRATION

OPERATIONS AND ADMINISTRATION

A total of \$61,000,000 is included in the bill for this appropriation which provides for promoting the growth and competitive position of U.S. industry in domestic and international markets. This amount represents a decrease of \$460,000 below the current year appropriation and \$4,530,000 above the budget request, and will provide for DIBA's operational responsibilities within the Department's expanded energy program.

The Committee has received testimony and other communications from many individuals, business concerns and trade associations expressing deep concern about the adverse impact of the proposed budget reduction in the export promotion activities of the Domestic and International Business Administration and on the Nation's overall export program. The amount recommended in the bill includes \$4,962,000 and 141 positions for restoring and maintaining these export promotion activities at a level comparable with that of the current fiscal year. The Committee recommendation will provide the resources for 12 trade and industrial exhibits, 67 major trade center shows, 925 trade center specialized events, 53 trade missions, and 62 special trade promotion activities and techniques. This is the same number of promotional activities as in the current fiscal year except for five fewer trade exhibits and seven fewer trade missions due to the loss of planning and preparation lead time as a result of the proposed budget reduction. The Committee allowance includes \$1,146,000 and 53 positions in order to maintain the total field operations activity at the fiscal year 1975 level of 346 positions and \$8,411,000. The field office representatives are of vital importance in furnishing necessary assistance to businessmen interested in entering the export business or obtaining information about other Government business programs.

Within the funds provided, the Department should also review its priorities with respect to the location of additional trade centers and establish such a center in Sao Paulo, Brazil, which has become one of the world's most dynamic markets.

With respect to fees charged to businesses for services rendered under this program, such fees should be designed to assist companies

with export potential to enter the export business and established exporters to expand their overseas markets. Consequently, the Committee expects the Department to establish a fee policy which will require established exporters to pay their fair share of operating project costs. In addition, nonestablished and new exporters should continue to be given preferential fee consideration as an incentive to enter into exporting, thus broadening the Country's overall export base.

The bill includes \$15,250,000 for the programs and activities in this appropriation for the transition period.

MINORITY BUSINESS ENTERPRISE

MINORITY BUSINESS DEVELOPMENT

The bill includes \$49,850,000 for the program of fostering, promoting and developing minority business enterprise in the Department of Commerce. This is a reduction of \$2,765,000 from the budget request and a reduction of \$2,150,000 from the appropriation for fiscal year 1975.

During the past year the Surveys and Investigations Staff of the Committee conducted an investigation of the effectiveness of this program as it is administered by the Office of Minority Business Enterprise. The investigative report, which is published in Part 4 of the State, Justice, Commerce hearings for fiscal year 1976, concludes that, on the basis of the investigation, the minority business enterprise program as implemented by OMBE has been largely unsuccessful and that there is little hope for major improvements in the program either in the short or long run. The report also recommends that the following alternatives be considered:

- (1) Defunding of OMBE organizations and development of other means of utilizing such funds which would be of more direct benefit to minority businesses;
- (2) Phasing out OMBE or reducing its activities to a small policy body to work with other Government agencies involved in the minority business enterprise program; or
- (3) Removing OMBE from the Department of Commerce and transferring its activities to the Small Business Administration which has a similar minority business assistance program, or establishing a new agency with a specific mandate and professional staff to assist minority businesses directly without resorting to the funded organization mechanism.

The Committee believes that these recommendations and the findings in the investigative report on which they are based are a matter of very serious concern which merit the attention of the appropriate legislative committees of the Congress. Consequently, the Committee recommendation does not allow any of the \$2,700,000 in program increases requested, and reflects program reductions of \$2,800,000 proposed in the budget estimate.

An amount of \$12,463,000 is included in the bill for the transition period for this appropriation item, a reduction of \$690,000 from the budget request.

UNITED STATES TRAVEL SERVICE

The bill provides \$11,565,000 for the U.S. Travel Service to develop plans and carry out programs to stimulate and encourage foreign travel to the United States. This is an increase of \$495,000 above the amount appropriated for the current fiscal year.

This program is concentrated in the six foreign countries—Canada, Mexico, the United Kingdom, France, West Germany, and Japan—which provide approximately three quarters of the total U.S. foreign tourism receipts. During the hearings on this request the Committee was advised that the Travel Service will continue to emphasize the development of economical tour packages in these major tourist markets, and will place particular attention on the promotion of Bicentennial events in the formation of these tour packages.

The reduction of \$22,000 from the budget estimate is due to the overall 10 per cent decrease in funds requested for the assessment by the General Services Administration for space and services.

The bill provides \$2,892,000 for this appropriation for the transition period.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

The Committee recommends a total of \$508,061,000 for the three appropriation items of the National Oceanic and Atmospheric Administration. This amount is \$9,430,000 under the budget estimates, but is \$38,256,000 more than the total appropriated for these programs for fiscal year 1975.

A total of \$139,515,000 is also included in the bill for these items for the transition period. This sum represents a reduction of \$2,346,000 from the budget requests.

OPERATIONS, RESEARCH AND FACILITIES

The bill provides \$490,000,000 in new budget authority for the various marine, weather and other programs funded in this appropriation, including administration of the Pribilof Islands which was previously funded in a separate appropriation. This amount is a reduction of \$9,392,000 from the budget request, but it \$41,547,000 more than the current year appropriation.

The amount allowed will provide program increases for ocean fisheries surveys and environmental work, an expanded MESA and ocean dumping program; improved radar, communications and field operations capabilities for the National Weather Service; extension of the NOAA Weather Wire Service to the lower 48 States; expansion of the VHF/FM Radio System; and the Marine Boundary Surveys Program. In addition, the Committee expects the Sea Grant Program, which provides matching-grants for marine research and technology development to colleges, universities and research institutions, to be maintained at the level provided for fiscal year 1975, and the National Weather Service Office at Eureka, California to be operated on a full-time basis. It is also expected that the full range of advanced disaster weather warning programs of the Weather Service will be

maintained at the current year level and expanded where possible out of the amounts provided.

The bill includes \$135,000,000, a reduction of \$2,345,000 from the budget request, for the programs and activities of this appropriation item in the transition period.

COASTAL ZONE MANAGEMENT

The Committee recommends \$18,000,000 for carrying out the provisions of the Coastal Zone Management Act of 1972, as amended. This amount is \$38,000 less than the budget request, but is \$2,981,000 above the appropriation for fiscal year 1975.

This appropriation provides for developmental and estuarine sanctuary grants to the States for the planning and management of their coastal areas. The Committee recommendation will provide an additional \$2,800,000 for program administration grants to participating States.

The bill also includes \$4,500,000 for the Coastal Zone Management program in the transition period.

FISHERMEN'S GUARANTY FUND

An amount of \$61,000, the amount of the budget estimate, is included in the bill for the Fishermen's Guaranty Fund. The fund provides payment to vessel owners and crews for financial losses they sustain as a result of the seizure of fishing vessels by foreign governments. In addition to the amounts appropriated to the fund, resources are derived from fees paid by vessel owners.

The sum of \$15,000 is provided for the transition period for this appropriation item.

NATIONAL FIRE PREVENTION AND CONTROL ADMINISTRATION

OPERATIONS, RESEARCH, AND ADMINISTRATION

The Committee recommends \$8,435,000 to carry out the fire service education and training and research and development programs of the National Fire Prevention and Control Administration, which was established by the Federal Fire Prevention and Control Act of 1974 (P.L. 93-498). This amount is \$2,065,000 below the budget estimate, but is \$2,435,000 above the comparable appropriation for fiscal year 1975.

The Committee recommendation includes funds for establishing a national fire academy system to train state and local firefighting personnel and for initiating the fire statistics program of the National Fire Data Center.

The bill includes \$2,235,000 for the transition period, a reduction of \$515,000 from the budget request.

PATENT AND TRADEMARK OFFICE

The sum of \$83,300,000 is provided for the operating expenses of the Patent and Trademark Office. This amount is \$1,492,000 below the

budget request, but is \$5,700,000 above the current year appropriation. This increase will provide for the printing of 9,200 additional patents in fiscal year 1976, and will raise the total number of patents printed to 80,000 annually. This level of printing is necessary in order to achieve the longstanding goal of an average 18 months pendency time during fiscal year 1977.

The bill includes \$20,840,000 for the transition period for the activities of this Office, a reduction of \$373,000 from the budget estimate.

SCIENCE AND TECHNICAL RESEARCH

The Committee recommends \$62,475,000 for the appropriation "Scientific and Technical Research and Services." This amount is \$1,837,000 under the budget request and is \$1,525,000 below the appropriation for this item in fiscal year 1975.

This appropriation provides funds for the science and technology programs of the National Bureau of Standards, the National Technical Information Service and the telecommunications research and development activities of the Department. The Committee recommendation includes funds for equipment replacement and modernization, and the energy-related appliance labeling and appliance efficiency programs of the National Bureau of Standards.

The 1976 budget request proposed the consolidation of the Office of Telecommunications with the National Bureau of Standards. The Committee has been informed that the appropriate authorizing committees of the Congress have this matter under review. The Committee therefore has passed over the proposal without prejudice, and has included funds in the bill to maintain these telecommunications research and development activities of the Department at the fiscal year 1975 level.

The sum of \$16,058,000, a reduction of \$250,000 from the budget request, is provided for this appropriation for the transition period.

MARITIME ADMINISTRATION

The bill provides a total of \$567,936,000 for the four appropriation items for the Maritime Administration. This amount includes \$252,000,000 in new budget obligational authority and \$315,936,000 for liquidation of contract authority.

The total amount recommended for the transition period for these items is \$103,862,000 of which \$70,582,000 is for liquidation of contractual obligations.

SHIP CONSTRUCTION

The sum of \$195,000,000 is included in the bill for construction subsidies to shipyards to offset the difference between U.S. and foreign ship prices. This is the full amount of the budget request, but is \$80,000,000 below the appropriation for fiscal year 1975. This amount will provide construction funds for fourteen ships—five containerships, three bulk carriers, three ore-bulk oil ships, two liquified natural gas carriers, and one roll-on, roll-off ship.

The Committee recommends \$18,000,000 which is the full amount requested for this item for the transition period. This amount will provide for construction of one liquified natural gas carrier.

OPERATING-DIFFERENTIAL SUBSIDIES (LIQUIDATION OF CONTRACT
AUTHORITY)

The bill includes \$315,986,000, the full amount of the budget request, for the payment of obligations incurred for operating-differential subsidies to American shipping companies. This program provides such subsidies to U.S. flag carriers where necessary to offset differences between certain U.S. operating expenses and the fair and reasonable cost of these operating expenses if the vessels were operated under the registry of substantial foreign competitors.

The amount recommended is \$73,136,000 above the fiscal year 1975 appropriation for this item.

The sum of \$70,582,000 is provided in the bill for this program for the transition period, the full amount requested.

RESEARCH AND DEVELOPMENT

An amount of \$12,000,000 is provided in the bill for research and development activities of the Maritime Administration for fiscal year 1976. This reflects a decrease of \$232,000 from the budget estimate and a decrease of \$13,900,000 from the comparable appropriation for fiscal year 1975.

The purpose of this program is to assist U.S. shipbuilding companies to build ships at costs more competitive with foreign-built ships, and to help U.S. flag operators to be more competitive through practical applications of technological advances. Toward this end, this program during fiscal year 1976 will be concentrated on licensing of nuclear ships, research and development in automated ship systems and satellite navigation and communications, and beginning the operation of the computer-aided operations research facility at the New York Maritime Research Center.

The bill provides \$4,000,000 for this appropriation item for the transition period.

OPERATIONS AND TRAINING

The sum of \$45,000,000 is provided in the accompanying bill for the education and training needs of the American merchant marine and for the administrative expenses of the Maritime Administration. This amount is \$155,000 below the budget estimate, but is \$3,817,000 more than the appropriation for fiscal year 1975.

This appropriation item provides the necessary operating funds for the Merchant Marine Academy and the six federally assisted state marine schools in California, Maine, Massachusetts, Michigan, New York and Texas which are currently participating in the program. The funds recommended for fiscal year 1976 provide for continued modernization of the Academy at Kings Point, New York, and installation of oil-waste and sewage-pollution abatement and control devices for four of the six state marine school ships.

A total of \$11,280,000 is provided in the bill for this appropriation for the transition period.

TITLE IV—THE JUDICIARY

Funds provided under this title are for the operation of the Federal Courts, including salaries of judges, judicial officers and employees,

and other expenses of the Federal Judiciary. The budget requests for the Judiciary are submitted to the Congress without revision by the Office of Management and Budget in accordance with the Budget and Accounting Act of 1921, as amended.

The budget requests submitted for fiscal year 1976 for all the activities of the Federal Judiciary total \$346,597,400. The Committee recommends a total of \$330,025,000, which is \$16,572,400 less than the amount requested, but \$18,598,600 more than the funds appropriated for fiscal year 1975. The Committee also recommends \$81,021,000 for the Judiciary for the transition period, \$2,608,100 less than the total requested.

A discussion of the individual items under this title and the amounts recommended for each follows.

SUPREME COURT OF THE UNITED STATES

The bill contains six separate appropriation items under the Supreme Court of the United States, for which the Committee recommends \$8,010,000 for fiscal year 1976. This amount is an increase of \$742,600 over the current year appropriation and a reduction of \$62,400 from the request. The reduction reflects a 25% lapse for 20 additional positions. The Committee also recommends \$1,708,000 for the transition period.

The amounts for Fiscal Year 1976 and the transition period for each of the items are as follows:

	Fiscal year 1976	Transition
Salaries.....	\$5,056,000	\$1,314,000
Printing and binding Supreme Court reports.....	706,000	
Miscellaneous expenses.....	737,000	178,000
Automobile for the Chief Justice.....	19,000	4,700
Books for the Supreme Court.....	63,000	15,800
Care of the building and grounds.....	1,429,000	195,500
Total.....	8,010,000	1,708,000

COURT OF CUSTOMS AND PATENT APPEALS

The sum of \$853,000 is included in the accompanying bill for salaries and expenses of the Court of Customs and Patent Appeals for fiscal year 1976. This amount is the full sum requested and is \$71,000 over the current year appropriation. The amount included for the transition period for this Court is \$213,000.

The Court of Customs and Patent Appeals has exclusive jurisdiction in appeals from judgment of the U.S. Customs Court in all cases involving the construction of the law and facts respecting the classification of merchandise and the rate of duty imposed thereunder and all applicable questions as to the laws and regulations governing the collection of customs revenues. Its decisions are final unless taken to the Supreme Court on writs of certiorari.

The Court also has exclusive jurisdiction of appeals from the Tariff Commission on questions of law only and in the matter of unfair practices in import trade and appellate jurisdiction from decisions of the Patent Office in patent and trademark cases, except those involving equity.

CUSTOMS COURT

The bill provides \$2,587,000 for fiscal year 1976 for the salaries and expenses of the Customs Court. This court, which is located in New York, has exclusive jurisdiction, throughout the United States and its possessions, embracing 46 customs collection districts and 286 ports of entry into which merchandise is imported, over civil actions arising under the tariff laws, the internal revenue laws relating to imported merchandise, the several customs simplification acts, the proclamations of the President issued under reciprocal trade agreements, and other proclamations imposing taxes and/or quotas on imported goods.

The amount provided for the Customs Court is an increase of \$108,000 over the current year appropriation and is the full amount requested for FY 1976. For the transition period, the sum of \$645,000 is recommended by the Committee.

COURT OF CLAIMS

The sum of \$2,429,000, the full amount of the budget estimate for fiscal year 1976, is included in the bill for salaries and expenses of the Court of Claims. The amount is \$88,000 more than the funds available for the current fiscal year and is the full amount requested. The full amount requested for the transition period, \$597,000, is also included.

The Court of Claims has jurisdiction over all cases involving claims against the United States (except in pension suits) instituted upon constitutional grounds or under Federal law or regulations, all claims arising out of any contract with the Federal Government and its agencies, and claims for the refund of taxes. It also has general jurisdiction to hear and determine claims for damages other than tort actions, provided the claimants would have the right to sue in law or equity if the United States were not immune to such suits. It has jurisdiction in suits against the United States by contractors dissatisfied with the findings and decisions of contracting agencies under terminated war contracts and jurisdiction concurrent with that of the courts of appeals to review district court decisions in cases involving tort actions. It has exclusive jurisdiction to review the decisions of the Indian Claims Commission on appeal from the Commission. It also has jurisdiction in special act cases referred to the Court by the Congress, and the commissioners of the Court have jurisdiction to render reports to the Congress on claims set forth in bills referred to the chief commissioner by either House of Congress.

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

A total of \$236,861,000 was requested for fiscal year 1976 for the seven items carried under this heading. The sum of \$232,036,000 is recommended for these items, a reduction of \$4,825,000 from the request and \$9,037,000 over the current year total.

A total of \$57,953,000 is recommended for these items for the transition period, \$1,157,000 less than the amount requested.

A discussion of each of the seven items follows.

SALARIES OF JUDGES

The full amount of the budget estimate, \$28,750,000, is recommended for FY 1976 for the payment of the salaries of all United States circuit and district judges, all justices and judges who have retired or resigned pursuant to law, and annuities to widows of Supreme Court justices. This amount, which is \$775,000 more than the current year appropriation, will provide for a total of 690 judges. The amount recommended for the transition period is \$7,230,000.

SALARIES OF SUPPORTING PERSONNEL

The bill includes \$115,700,000 to provide for the salaries of supporting personnel required for assisting the judges in the conduct of hearings, trials, and other judicial functions and to staff the component offices of the courts including the Federal Probation System. This amount, although \$3,521,000 less than the budget request for fiscal year 1976, is \$11,896,000 more than the fiscal year 1975 appropriation.

The increase will provide for 269 additional positions as follows:

- 16 deputy clerks for courts of appeals;
- 57 deputy clerks for district courts;
- 75 officers for the Probation Service;
- 50 stenographers for the Probation Service;
- 4 positions for a special court established by the Regional Rail Reorganization Act;
- 9 positions for a special legal staff in the Ninth Circuit;
- 3 library assistants for the courts of appeals;
- 9 senior staff law clerks for courts of appeals;
- 36 secretaries and law clerks for judges appointed to succeed senior judges; and
- 10 deputy clerk-computer transcript operators for metropolitan courts.

The amount allowed to fund these positions reflects a lapse of at least 25 percent.

The bill includes \$29,000,000 for salaries and related benefits of supporting personnel for the transition period.

REPRESENTATION BY COURT-APPOINTED COUNSEL AND OPERATION OF DEFENDER ORGANIZATIONS

The Committee recommends \$16,551,000, the full amount of the budget request, for operation of Federal public defender and community defender organizations and for the compensation and reimbursement of expenses of attorneys appointed to represent persons under the Criminal Justice Act of 1964, as amended. This amount is \$725,000 more than the 1975 appropriation for this purpose. The amount included for the transition period is \$4,138,000, the full amount requested.

FEES OF JURORS

The bill includes \$18,000,000, the full amount requested for fiscal year 1976, for the payment of fees and allowances of jurors, and for the fees of jury commissioners. This amount is \$550,000 more than the

current year appropriation for this purpose. The sum included in the bill to cover these payments during the transition period is \$4,500,000.

TRAVEL AND MISCELLANEOUS EXPENSES

The bill contains \$18,500,000 for the necessary expenses of travel and subsistence incurred by judges and supporting personnel in attending sessions of court or transacting other official business and for equipment, law books, supplies and other expenses of operating the eleven courts of appeals and the 94 district courts of the United States. This amount is \$1,304,000 less than the budget estimate for 1976, but is \$3,400,000 more than the 1975 appropriation. The increase includes funds associated with increased personnel included under "Salaries of Supporting Personnel" as well as other requested increases.

The amount included for this item for the transition period is \$4,500,000, which is \$218,000 less than the amount requested.

SALARIES AND EXPENSES OF UNITED STATES MAGISTRATES

The full amount of the budget estimate, \$10,489,000, is included in the bill for salaries and expenses of United States magistrates for fiscal year 1976. This amount, which is \$1,725,000 more than the current year appropriation, includes funds for secretarial and clerical assistance. The increase is primarily for annualization of pay costs, 21 additional magistrate positions, and 42 clerical positions.

The bill also includes \$2,589,000 for U.S. magistrates for the transition period.

SALARIES AND EXPENSES OF REFEREES

The sum of \$24,046,000 is provided for the salaries and expenses of referees in bankruptcy for fiscal year 1976. These referees are appointed by the district courts, which are constituted courts of bankruptcy, vested with original jurisdiction at law and in equity in proceedings brought under the bankruptcy statutes.

The amount provided is the full amount requested and is \$2,466,000 more than the 1975 appropriation. The increase includes funds for seven new clerical positions as well as funds for 100 temporary clerical employees. These additional employees are necessary to cope with increased workload brought on by a considerable increase in bankruptcy filings.

The amount provided for the transition period is \$5,996,000, the full amount of the budget request.

ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS

The bill provides \$7,140,000 for FY 1976 for the expenses of the Administrative Office of the U.S. Courts. This amount is a reduction of \$957,000 from the budget request, but is an increase of \$1,758,000 over the 1975 appropriation. The increase includes funds for 10 additional positions for the Office of Judicial Examination, 5 positions for the establishment of a Clerks' Division and 14 other new positions. In addition, funds are included for annualization of 42 new positions provided in the Second Supplemental, 1975, as well as funds for the

purchase of equipment, for reclassification of positions, for programming support for a mini-computer, and for requested mandatory increases.

The bill also provides funds for the Administrative Office for the transition period in the amount of \$1,800,000, a reduction of \$195,000 from the request.

FEDERAL JUDICIAL CENTER

The Committee recommends \$6,400,000 for the operation of the Federal Judicial Center. The Center is charged with the responsibility for furthering the development and adoption of improved judicial administration in the courts of the United States.

The amount recommended is an increase of \$2,950,000 over the 1975 appropriation and is a reduction of \$4,148,000 from the amount requested. The increase over the current year appropriation includes funds requested for six additional positions, contractual services, travel associated with education and training, and a portion of the funds requested for the COURTRAN II operation. The amount requested for COURTRAN II, a computerized information system designed to assist the courts in meeting the objectives of the Speedy Trial Act of 1974, included funds for the purchase of computers and related costs over a three year period. The amount recommended by the Committee includes funds for such costs for fiscal year 1976 only.

The amount of \$1,680,000 provided for the transition period is an increase of \$119,000 over the request. The increase reflects the allowance of COURTRAN II costs during the transition quarter.

SPACE AND FACILITIES, THE JUDICIARY

The bill provides \$64,000,000 for the rental of space, utilities, alterations, maintenance, and other tenant services for the United States Courts of Appeals and District Courts, the Court of Customs and Patent Appeals, the Customs Court, the Court of Claims, the Administrative Office of the United States Courts, and the Federal Judicial Center. This amount is \$1,500,000 more than the current appropriation for this purpose and is \$5,500,000 less than the request. This reflects a reduction in requirements for certain additional positions not allowed and a general reduction of ten percent in the standard level user charge for space and services levied by the General Services Administration.

The amount provided for the transition period is \$16,000,000, a reduction of \$1,375,000 from the request.

The Committee is most concerned over the amount of courtroom space not utilized and the lack of any progress toward its disposition or transformation into other facilities. The Administrative Office of the United States Courts, at the Committee's request, provided data indicating that 70 courtrooms were utilized an average of five trial days or less per year over the past five years, and that as many as 200 courtrooms may be excess. The annual cost in utilities and rental charge for these largely unused facilities is estimated to be about \$2 million. While the Committee recognizes that courtroom utilization should not be the sole criterion for maintenance of a Federal courtroom, much greater emphasis should be placed on utilization than in the past. The Committee directs the Director of the Administrative

Office of the United States Courts to inventory courtroom space under his jurisdiction, prepare a list of excess courtroom space based on utilization, ability of other courtrooms to absorb an added load, immediate need for new judgeships, population served, and distances of travel, and work with the General Services Administration to arrange for disposition of such excess property.

EXPENSES, UNITED STATES COURT FACILITIES

The sum of \$4,570,000 is included in the accompanying bill for the procurement of furniture and furnishings for United States court facilities. This amount is \$695,000 over the current year appropriation and \$80,000 under the budget request. The reduction reflects a decrease in requirements due to the disallowance of certain additional positions requested for fiscal year 1976.

The amount included for the transition period is \$425,000, the full amount requested.

BICENTENNIAL EXPENSES, THE JUDICIARY

The sum of \$2,000,000, which is \$1,000,000 less than the budget estimate, is included in the bill to finance the Federal Judiciary's observance of the American Revolution Bicentennial. These funds are for allocation by the Administrative Office of the U.S. Courts to the individual courts of appeals and district courts and for programs and projects to be conducted on a national level.

TITLE V—RELATED AGENCIES

The bill includes a total of \$975,802,000 for the sixteen related agencies funded under this title. This includes 12 agencies which have been carried in this bill previously, plus the Federal Communications Commission, the Federal Trade Commission, the Renegotiation Board, and the Securities and Exchange Commission, which have heretofore been funded in other appropriation bills.

The total included for fiscal year 1976 is \$6,458,000 more than the amounts provided for these agencies for fiscal year 1975, and is \$193,828,000 more than the budget estimates. The bill also includes \$166,429,000 for these agencies for the transition period, \$3,166,000 less than the total requested.

The budget requests for all of these agencies included funds for payment to the General Services Administration for space and services. The amounts recommended for each agency reflect a reduction of ten percent in the amount requested for such payment.

ARMS CONTROL AND DISARMAMENT AGENCY

The sum of \$10,500,000 is included in the bill for arms control and disarmament activities for fiscal year 1976. This amount is a decrease of \$190,000 from the budget request, but is an increase of \$1,090,000 over the appropriation for fiscal year 1975. The increase will provide for two additional reimbursable positions, increases for Strategic Arms Limitations Talks (SALT) and other negotiations, mandatory wage and price increases, and additional funds for external research.

In addition, \$2,700,000, a decrease of \$60,000 from the request, is included in the bill to fund these activities during the transition period.

BOARD FOR INTERNATIONAL BROADCASTING

The Committee recommends \$62,350,000 for expenses of the Board for International Broadcasting, including grants to Radio Free Europe and Radio Liberty. This amount is an increase of \$12,550,000 compared with the current year appropriation, but is a decrease of \$3,290,000 compared with the budget estimate for fiscal year 1976.

The 1976 budget reflects partial consolidation of Radio Free Europe and Radio Liberty. They will have a single president in fiscal year 1976 and efforts continue to unite the two Radios into a single integrated network. This includes consolidation of program headquarters in Munich, Germany as well as common headquarters in the United States.

The increase over the 1975 appropriation is primarily for compliance with pension legislation, consolidation expenses, and transmitter replacement costs. Funds are also included for beginning broadcasts in Estonian and Latvian and for continuing broadcasts in Lithuanian.

The Committee also recommends \$17,375,000 to cover expenses of the Board during the transition period. This is \$825,000 less than the budget request for that purpose.

COMMISSION ON CIVIL RIGHTS

The bill includes \$7,700,000 to cover expenses of the Commission on Civil Rights for fiscal year 1976. The amount included is a reduction of \$143,000 from the budget request, but is an increase of \$700,000 over the appropriation for the current fiscal year. The increase is primarily for ten additional positions and for requested mandatory increases.

The bill also includes \$1,925,000 to cover expenses of the Commission during the transition quarter.

EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

The sum of \$63,040,000 is included in the bill for the Equal Employment Opportunity Commission for fiscal year 1976. This amount, although a reduction of \$390,000 from the amount requested, is an increase of \$7,958,000 over the appropriation for fiscal year 1975. It includes not to exceed \$6,000,000 for payment to State and local agencies for services rendered to the Commission, an increase of \$2,500,000 over the amount available for such payments in the current fiscal year.

The total amount recommended reflects a decrease of \$2,000,000 in funds requested for payments to State and local agencies. This amount has been included for use in compliance work in the field operations of the Commission in an effort to reduce the enormous backlog of cases. This additional amount will enable the Commission to place 200 additional positions in the field (150 professionals and 50 clerical—all lapsed 50%).

Funds have also been included in the bill to fund requested increases for annualization of additional positions allowed in 1975 and for increased costs of litigation.

In addition to the 1976 funds, the bill includes \$18,290,000 to provide for expenses of the Commission during the transition period.

FEDERAL COMMUNICATIONS COMMISSION

The Committee recommends \$49,500,000 for the Federal Communications Commission for fiscal year 1976. This amount, which is \$2,600,000 more than the appropriation for fiscal year 1975, will fund the 91 additional positions and other requested increases. The funds requested for payment to the General Services Administration for space and services have been reduced by ten percent, which accounts for the reduction of \$320,000 from the budget estimate.

The sum of \$12,325,000 is included in the Committee bill for expenses of the Commission during the transition period.

The Federal Communications Commission regulates interstate and foreign commerce in communications by wire and radio. The Communications Act requires the Commission to (1) attain and maintain maximum benefits for the people of the United States in the use of the radio spectrum and (2) regulate the rates and services of communications common carriers.

FEDERAL MARITIME COMMISSION

The bill includes \$7,840,000 for expenses of the Federal Maritime Commission for fiscal year 1976. This amount is an increase of \$440,000 over the 1975 appropriation and a decrease of \$75,000 from the budget estimate.

The bill also includes funds in the amount of \$1,960,000 for expenses of the Commission during the transition period.

This Commission administers shipping statutes dealing with domestic and international commerce of the United States.

FEDERAL TRADE COMMISSION

For expenses of the Federal Trade Commission for fiscal year 1976, the Committee recommends the sum of \$45,927,000, an increase of \$6,944,000 over the 1975 appropriation and an increase of \$278,000 over the amount of the budget estimate for 1976. The increase over the budget estimate reflects a decrease of ten percent in the total amount requested for the payment for space and services, and increases of \$75,000 for the investigation of the condominium industry and \$500,000 for consumer representation in the rulemaking process.

The increase of \$75,000 provided for the condominium investigation is to cover salaries, travel, and other expenses required for completion of the investigation.

The \$500,000 added for rulemaking is for the representation of small business and public interests in rulemaking proceedings of the Commission. It is to cover fees of attorneys and expert witnesses, travel for witnesses, and other costs of non-Federal Trade Commission participants, as authorized by Section 18(h) of the Federal Trade Commission Act, as amended.

The sum of \$12,000,000 is included in the bill to fund activities of the Federal Trade Commission during the transition period.

FOREIGN CLAIMS SETTLEMENT COMMISSION

The sum of \$1,400,000 is recommended for expenses of the Foreign Claims Settlement Commission for fiscal year 1976. This amount is an increase of \$140,000 over the current year appropriation and is a reduction of \$41,000 from the request. The reduction is due solely to the overall decrease of ten percent in funds for payment to GSA for space and services.

The funds appropriated to this Commission are used to carry out authorized claims programs, including the Micronesian claims program and the Hungarian claims program.

In addition to the funds for fiscal year 1976, the bill includes \$375,000 for expenses of the Commission for the transition period, a reduction of \$13,000 from the amount requested.

INTERNATIONAL TRADE COMMISSION

The bill provides \$10,400,000 for the International Trade Commission, formerly known as the Tariff Commission. This amount, which is \$1,500,000 over the fiscal year 1975 appropriation, will permit the Commission to carry out new responsibilities and duties as directed by the Trade Act of 1974. This increase includes funds for 30 new positions plus full year costs of positions presently authorized. The amount provided is \$100,000 less than the budget estimate for fiscal year 1976.

The bill also provides funds in the amount of \$2,675,000, a reduction of \$25,000 from the request, to enable the Commission to carry out its responsibilities during the transition quarter.

MARINE MAMMAL COMMISSION

The bill provides \$900,000 for the Marine Mammal Commission for fiscal year 1976, an increase of \$150,000 over the appropriation for the current fiscal year. The amount provided is a decrease of \$100,000 from the budget estimate.

The bill also provides \$225,000 for expenses of the Marine Mammal Commission for the transition period.

The objectives of the Marine Mammal Commission are:

1. to continue to manage and make known the results of a program of research and studies in which specific problem areas relevant to the conservation and protection of marine mammals are addressed;
2. to exercise a catalytic and coordinating influence upon the overall national marine mammal research and study efforts to insure a greater yield and prevent wasteful, duplicative research;
3. to make recommendations to the Secretaries of Commerce and the Interior regarding the issuance of permits for the taking of marine mammals;
4. to make recommendations to the Secretaries of Commerce and the Interior regarding waivers of the moratorium for the assumption of state management and other purposes;

5. to more fully participate in and make recommendations on the development of U.S. positions for international negotiations which affect the welfare of marine mammals; and

6. to recommend to Federal officials steps which it deems necessary or desirable for the protection and conservation of marine mammals including the dedication of specific areas as protected habitats for marine mammals.

NATIONAL COMMISSION FOR THE REVIEW OF FEDERAL AND STATE LAWS RELATING TO WIRETAPPING AND ELECTRONIC SURVEILLANCE

The amount of \$400,000, the amount of the request, is included in the accompanying bill for this Commission for fiscal year 1976. The amount included is \$68,000 more than the current year funding and will enable the Commission to complete its study and file a report of its findings by January 31, 1976. No funds have been included for the transition quarter, since the Commission is to close its offices and retire its files within 60 days after filing its final report.

OFFICE OF THE SPECIAL REPRESENTATIVE FOR TRADE NEGOTIATIONS

The sum of \$1,980,000 for fiscal year 1976 is recommended for expenses of the Office of Special Representative for Trade Negotiations, as authorized by the Trade Act of 1974. Although this sum is \$20,000 less than the budget estimate, it is an increase of \$130,000 over funding for the current fiscal year.

The sum of \$495,000 is included for this Office for the transition period.

The Office of the Special Representative for Trade Negotiations supervises and coordinates important aspects of U.S. foreign trade policy in accordance with the Trade Act of 1974 and overall international economic objectives. In particular, it administers the trade agreements program and directs U.S. participation in trade negotiations with other countries. It chairs the interagency trade organization and has the responsibility for administering many of the provisions of the Trade Act of 1974.

RENEGOTIATION BOARD

The bill includes \$5,400,000 for expenses of the Renegotiation Board, which conducts renegotiation proceedings with contractors and subcontractors to determine and eliminate excessive profits on certain defense and space contracts and related subcontracts.

This amount is \$45,000 less than the budget estimate, but is \$102,000 more than the appropriation for the current fiscal year. The sum of \$1,335,000 is included in the bill for expenses of the Board during the transition quarter.

SECURITIES AND EXCHANGE COMMISSION

The Committee recommends \$46,885,000 for expenses of the Securities and Exchange Commission for fiscal year 1976. This amount

reflects a reduction of \$302,000 from the budget request, due to the overall decrease of ten percent in funds requested for payment to GSA for space and services.

The amount recommended is an increase of \$2,458,000, over the 1975 appropriation. The increase is primarily for within grade salary increases, annualization of pay increases, and the cost of sustaining on a full year basis 99 of the positions added in 1975.

For expenses of the SEC during the transition period, the Committee recommends \$12,425,000, a reduction of \$75,000 from the request.

SMALL BUSINESS ADMINISTRATION

A total of \$388,350,000 in new budget authority for fiscal year 1976 is included in four separate appropriation items for the Small Business Administration. This total is \$55,650,000 less than the total appropriated for fiscal year 1975, but is \$199,350,000 more than the total budget request.

The President's budget for fiscal year 1976 proposed for later transmittal \$100,000,000 of new budget authority for the non-physical disaster loan program and \$100,000,000, to be derived from the sale of assets, for the business loan program. Both of these amounts were contingent on the enactment of legislation establishing an interest rate that would provide for full cost recovery. Since such legislation has not yet been enacted, the budget as presented would provide for no 7(a) direct business loan program and no non-physical disaster loan program in fiscal year 1976. The Committee therefore recommends additional capital of \$100,000,000 each for the Business Loan and Investment Fund and the Disaster Loan Fund in order to provide for such loan programs in fiscal year 1976.

The bill also carries language concerning the operation of the revolving funds and the budgets for such funds. The projected loan levels for fiscal year 1976 including the \$200,000,000 added by the Committee are as follows:

SBA loan levels—Fiscal year 1976

	<i>Amount (in millions)</i>
7(a) business loans.....	\$1,300
Direct and immediate participation.....	100
Guaranteed.....	1,200
7(h) handicapped loans.....	35
Direct and immediate participation.....	5
Guaranteed.....	30
7(i) economic opportunity loans.....	129
Direct and immediate participation.....	55
Guaranteed.....	74
Development Company loans.....	69
Direct and immediate participation.....	28
Guaranteed.....	41

Displaced business loans.....	10
Direct and immediate participation.....	8
Guaranteed.....	2
Investment company assistance.....	170
Direct.....	20
Guaranteed.....	150
Total business loan and investment fund.....	1,713
Direct and immediate participation.....	216
Guaranteed.....	1,497
Disaster loans.....	160
Physical.....	60
Nonphysical.....	100
Lease guarantees (aggregate rate).....	180
Surety bond guarantees (contracts).....	833

SALARIES AND EXPENSES

For salaries and expenses of the Small Business Administration, the bill provides for fiscal year 1976 a direct appropriation of \$28,350,000 plus the authority to transfer not to exceed \$89,500,000 from the revolving funds. The direct appropriation provided is a decrease of \$650,000 from the request and the transfer authority provided is a decrease of \$700,000 from the request. These amounts reflect a decrease of ten percent in funds requested for the payment of space and services and a reduction of \$500,000 in the request for research contracts.

In addition, a total of \$28,735,000 is included for the transition period, \$6,835,000 by direct appropriation and \$21,900,000 by transfer from revolving funds.

BUSINESS LOAN AND INVESTMENT FUND

For additional capital for the Business Loan and Investment Fund, the Committee recommends a total of \$250,000,000, including \$100,000,000 for the 7(a) direct business loan program.

DISASTER LOAN FUND

For additional capital for the Disaster Loan Fund, the Committee recommends \$100,000,000. This amount is to provide for a non-physical disaster loan program in fiscal year 1976. The non-physical disaster loan program includes loans for the following:

1. Coal mine health and safety.
2. Egg products.
3. Wholesome poultry.
4. Wholesome meat.
5. Occupational safety and health.
6. Strategic arms.

7. Base closing.
8. Air pollution.
9. Water pollution.
10. Emergency energy.

The Committee has received complaints that the Small Business Administration has refused to make loans to dairy farmers for pollution control facilities required by the Environmental Protection Agency on the grounds that the Farmers Home Administration could make such loans if they desired to do so, and that making such loans would therefore constitute a duplication. The Committee has also been informed that FHA has refused to make such loans. The statute dealing with duplication (15 U.S.C. 649) was amended on August 23, 1974, as follows:

"If loan applications are being refused or loans denied by such other department or agency responsible for such work or activity due to administrative withholding from obligation or withholding from apportionment, or due to administratively declared moratorium, then, for purposes of this section, no duplication shall be deemed to have occurred."

The Committee feels the provision referred to does not prohibit such loans being made by SBA and that SBA should not discriminate against such enterprises which have been required to meet pollution control standards.

SURETY BOND GUARANTEES

The bill includes \$10,000,000 of additional capital, the full amount requested, to finance the surety bond guarantees program, as authorized by the Small Business Act, as amended. This program is designed to assist contractors in obtaining a larger share of municipal, State, Federal, and private contracts.

The bill also includes \$2,500,000 of additional capital for the transition period.

UNITED STATES INFORMATION AGENCY

A total of \$273,230,000 is recommended by the Committee to carry out the activities of the United States Information Agency. This amount, which is \$784,000 less than the request and \$29,872,000 more than the current year level, is carried in four separate appropriation items. The four items also include a total of \$72,989,000 to fund such activities for the transition period.

SALARIES AND EXPENSES

The sum of \$256,908,000 recommended for salaries and expenses includes \$246,200,000 in the dollar appropriation and \$10,708,000 in the special foreign currency appropriation. This sum is \$24,740,000 more than the current amount available for this purpose and \$784,000 less than the 1976 budget request. The increase over the current amount is primarily for wage and price increases over which the Agency has no control.

The total amount provided in the two salaries and expense accounts for the transition period is \$70,725,000.

SPECIAL INTERNATIONAL EXHIBITIONS

The bill provides \$6,187,000 for special international exhibitions, the full amount requested for fiscal year 1976 and \$603,000 less than the current year funding. In addition, the sum of \$2,004,000 is provided for such exhibitions for the transition period.

ACQUISITION AND CONSTRUCTION OF RADIO FACILITIES

The Committee recommends \$10,135,000 for fiscal year 1976 for the acquisition and construction of radio facilities. This is \$5,735,000 more than the current year appropriation and is the full amount requested for fiscal year 1976. The request of \$260,000 for the transition quarter has been approved in full.

The amount provided for fiscal year 1976 includes funds for the East Asia Project in the Philippines. This will permit the Agency to acquire additional transmitters, related antenna systems, and power facilities for the Philippines Relay Station. These additional facilities are needed for broadcasts to Asia and the Far East, since the Agency must vacate the Okinawa site in 1977 in accordance with the Okinawa Reversion Agreement.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 3, in connection with Salaries and expenses, Department of State:

except that right hand drive vehicles may be purchased without regard to any maximum price limitation otherwise established by law:

On page 19, in connection with Fees and expenses of witnesses, Department of Justice:

Provided further, That no part of the sum herein appropriated shall be used for the payment of the compensation of land commissioners at a daily rate in excess of the equivalent daily rate of compensation paid a grade 18 on the General Schedule.

On page 20, in connection with the Federal Bureau of Investigation:

benefits in accordance with those provided under 22 U.S.C. 1136(9)-(11), under regulations prescribed by the Secretary of State;

On page 22, in connection with the Immigration and Naturalization Service:

research related to immigration enforcement; \$208,000,000, of which not to exceed \$400,000 shall remain available for such research until expended:

On pages 28 and 29, in connection with General Provisions—Department of Justice:

SEC. 208. None of the amounts appropriated for the period July 1, 1976, through September 30, 1976, shall be available for the purchase of aircraft: Provided, that of the amount

herein appropriated not to exceed \$50,000 may be used for the emergency replacement of aircraft upon the certificate of the Attorney General.

On page 35, in connection with the National Oceanic and Atmospheric Administration:

Provided further, That all obligated, unliquidated balances of the Administration of Pribilof Islands account shall be merged with this appropriation.

On page 51, in connection with Bicentennial Expenses, the Judiciary:

BICENTENNIAL EXPENSES, THE JUDICIARY

BICENTENNIAL ACTIVITIES

For expenses to be incurred by the Judiciary in the observance of the American Revolution Bicentennial, \$2,000,000, which sum shall be available for allocation by the Administrative Office of the United States Courts to the respective United States courts of appeals and district courts and for programs or projects conducted on a national level, to remain available until expended.

On pages 62 and 63, in connection with the United States Information Agency:

(except that right-hand drive vehicles may be purchased without regard to any maximum price limitation otherwise established by law)

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to Clause 3, Rule XXI of the House of Representatives the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law. Most of the language has been provided in previous appropriation measures for the departments and agencies carried in the accompanying bill.

1. The bill contains appropriations for a number of items for which authorizations for fiscal year 1976 have not yet been enacted. These include the Department of State, portions of the amounts provided for the National Oceanic and Atmospheric Administration and the National Bureau of Standards, the Maritime Administration, the Arms Control and Disarmament Agency, the Board for International Broadcasting, a portion of the amount provided for the Civil Rights Commission, and the United States Information Agency. Appropriation of funds for these items in the absence of authorizations therefor could be construed as changing the application of existing law.

2. The bill contains appropriations for most of the on-going programs for the period July 1, 1976 through September 30, 1976 (the transition period from fiscal year 1976 to fiscal year 1977), yet authorizations for many of those items has not been enacted.

3. The bill provides that a number of appropriations shall remain available for obligation beyond the current fiscal year. While this is not specifically authorized for all of the items, it is deemed desirable

to carry such language in order to provide for orderly administration of such programs and effective use of funds.

4. The bill contains language for the Department of State and the United States Information Agency to permit the purchase of right hand drive vehicles without regard to any maximum price limitation otherwise established by law.

5. The Committee has included language to permit the payment of certain travel expenses of employees of the Federal Bureau of Investigation serving abroad. The same language is provided for the Drug Enforcement Administration. Several items in the bill carry language which provide, for employees working abroad, benefits similar to those authorized and provided for foreign service personnel.

6. Language is included under General legal activities (in the Department of Justice) and under the Drug Enforcement Administration which would permit the use of stated amounts for collection of evidence or confidential use, to be expended under the direction of the Attorney General and accounted for solely on his certificate. This language, though not specifically authorized, is deemed desirable in order to carry out authorized programs.

7. A general provision in title IV of the bill sets a ceiling of \$9.00 per volume on reports of the United States Court of Appeals for the District of Columbia.

8. The bill provides language under the Small Business Administration which requires that ten percent of the funds transferred from the revolving funds for administrative expenses be reserved and apportioned for use only in such amounts and at such times as necessary for carrying out the business and disaster loan programs and the lease and surety bond guarantee programs.

9. The bill contains a number of general provisions and other language which have been carried in the bill for many years. Some of these could possibly be construed as changing the application of existing law.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1975 AND THE BUDGET ESTIMATES FOR FISCAL YEAR 1976

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Agency and item (1)	New budget (obligational) authority, 1975 (2)	Budget estimates of new (obligational) authority, 1976 (3)	Increase (+) or decrease (-) (4)
DEPARTMENT OF STATE			
Payment to Foreign Service Retirement and Disability Fund.....	20,900,000	23,400,000	+2,500,000
Educational exchange permanent appropriations.....	352,000	352,000	-----
International center, Washington, D.C.....	-----	1,896,000	+1,896,000
Payment to the Republic of Panama.....	2,328,000	2,328,000	-----
Total, Department of State.....	23,580,000	27,976,000	+4,396,000
DEPARTMENT OF COMMERCE			
National Oceanic and Atmospheric Administration: Promote and develop fishery products and research pertaining to American fisheries.....	7,750,000	7,428,000	-322,000
Maritime Administration: Operating-differential subsidies.....	237,500,000	262,916,000	+25,416,000
Total, Department of Commerce.....	245,250,000	270,344,000	+25,094,000
SMALL BUSINESS ADMINISTRATION			
Payment of participation sales insufficiencies.....	110,000	168,000	+58,000
Grand total, permanent new budget (obligational) authority, Federal funds.....	268,940,000	298,488,000	+29,548,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR
1975 AND THE BUDGET ESTIMATES FOR FISCAL YEAR 1976**

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Agency and item (1)	New budget (obligational) authority, 1975 (2)	Budget estimates of new (obligational) authority, 1976 (3)	Increase (+) or decrease (-) (4)
DEPARTMENT OF STATE			
Foreign Service retirement and disability fund.....	79, 572, 000	86, 293, 000	+6, 721, 000
Miscellaneous permanent appropriations.....	1, 030, 000	1, 030, 000	-----
Gifts and bequests, National Commission on Educational, Scientific, and Cultural Cooperation.....	50, 000	50, 000	-----
Educational exchange trust funds.....	135, 000	135, 000	-----
Total, Department of State.....	80, 787, 000	87, 508, 000	+6, 721, 000
DEPARTMENT OF COMMERCE			
General administration: Miscellaneous trust funds.....	503, 000	500, 000	-3, 000
Social and Economic Statistics Administration: Special studies, services, and projects.....	4, 890, 000	4, 481, 000	-409, 000
Regional action planning commissions.....	20, 562, 000	26, 436, 000	+5, 874, 000
Domestic and International Business Administration: Miscellaneous trust funds.....	4, 354, 000	4, 349, 000	-5, 000
National Oceanic and Atmospheric Administration: Miscellaneous trust funds.....	6, 458, 000	6, 850, 000	+392, 000
Scientific and Technical Research: Information products and services.....	9, 203, 000	11, 200, 000	+1, 997, 000
Maritime Administration: Special studies, services, and projects.....	56, 000	36, 000	-20, 000
Total, Department of Commerce.....	46, 026, 000	53, 852, 000	+7, 826, 000
THE JUDICIARY			
Judicial survivor's annuity fund.....	2, 064, 000	2, 141, 000	+77, 000
Operation of the Public Defender Service for the District of Columbia.....	1, 824, 000	2, 161, 000	+337, 000
Total, the Judiciary.....	3, 888, 000	4, 302, 000	+414, 000
RELATED AGENCIES			
U.S. Information Agency: Trust funds.....	86, 000	86, 000	-----
Grand total, permanent new budget (obligational) authority, trust funds.....	130, 787, 000	145, 748, 000	+14, 961, 000

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976**

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (6)
TITLE I—DEPARTMENT OF STATE					
ADMINISTRATION OF FOREIGN AFFAIRS					
Salaries and expenses.....	2 370, 002, 000	413, 200, 000	410, 000, 000	39, 998, 000	-3, 200, 000
Transition period.....		115, 510, 000	114, 900, 000		-610, 000
Representation allowances.....	2 1, 385, 000	1, 750, 000	1, 700, 000	315, 000	-50, 000
Transition period.....		525, 000	525, 000		
Acquisition, operation, and maintenance of buildings abroad.....	22, 914, 000	29, 840, 000	29, 840, 000	6, 926, 000	
Transition period.....		8, 450, 000	8, 450, 000		
Acquisition, operation, and maintenance of buildings abroad (special foreign currency program).....	11, 870, 000	9, 785, 000	9, 785, 000	-2, 085, 000	
Transition period.....		800, 000	800, 000		
Emergencies in the diplomatic and consular service.....	2, 100, 000	2, 100, 000	2, 100, 000		
Transition period.....		1, 000, 000	600, 000		-400, 000
Payment to Foreign Service retirement and disability fund.....	21, 955, 000	6, 355, 000	6, 355, 000	-15, 600, 000	
Transition period.....		1, 590, 000	1, 590, 000		
Total, administration of foreign affairs...	430, 226, 000	463, 030, 000	459, 780, 000	29, 554, 000	-3, 250, 000
Transition period.....		127, 875, 000	126, 865, 000		-1, 010, 000
INTERNATIONAL ORGANIZATIONS AND CONFERENCES					
Contributions to international organizations.....	203, 903, 000	245, 707, 000	223, 495, 000	19, 592, 000	-22, 212, 000
Transition period.....		226, 916, 000	206, 466, 000		-20, 450, 000
Contributions for international peacekeeping activities.....	34, 495, 000	19, 800, 000		-34, 495, 000	-19, 800, 000
Transition period.....		5, 000, 000			-5, 000, 000
Missions to international organizations.....	7, 008, 000	8, 696, 000	8, 600, 000	1, 592, 000	-96, 000
Transition period.....		2, 578, 000	2, 560, 000		-18, 000
International conferences and contingencies.....	2 7, 540, 000	5, 840, 000	5, 840, 000	-1, 700, 000	
Transition period.....		1, 775, 000	1, 775, 000		
International trade negotiations.....	1, 900, 000	2, 596, 000	2, 596, 000	696, 000	
Transition period.....		674, 000	674, 000		
Total, international organizations and conferences.....	254, 846, 000	282, 639, 000	240, 531, 000	-14, 315, 000	-42, 108, 000
Transition period.....		236, 943, 000	211, 475, 000		-25, 468, 000

See footnotes at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (6)
TITLE I—DEPARTMENT OF STATE—Con.					
INTERNATIONAL COMMISSIONS					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses.....	4,952,000	5,322,000	5,300,000	348,000	-22,000
Transition period.....		1,371,000	1,371,000		
Construction.....	6,231,000	8,365,000	8,365,000	2,134,000	
Transition period.....		830,000	830,000		
American sections, international commissions...	1,379,000	1,576,000	1,576,000	197,000	
Transition period.....		450,000	450,000		
International fisheries commissions.....	4,060,000	4,730,000	4,730,000	670,000	
Transition period.....		1,560,000	1,560,000		
Total, international commissions.....	16,622,000	19,993,000	19,971,000	3,349,000	-22,000
Transition period.....		4,211,000	4,211,000		
EDUCATIONAL EXCHANGE					
Mutual educational and cultural exchange activities.....	53,300,000	65,000,000	60,000,000	6,700,000	-5,000,000
Transition period.....		14,000,000	13,000,000		-1,000,000
Center for cultural and technical interchange between East and West.....	7,400,000	9,000,000	9,000,000	1,600,000	
Transition period.....		2,350,000	2,350,000		
United States-Japan friendship activities (foreign currency program, indefinite).....		15,000,000	12,000,000	12,000,000	-3,000,000
Transition period.....					
Total, educational exchange.....	60,700,000	89,000,000	81,000,000	20,300,000	-8,000,000
Transition period.....		16,350,000	15,350,000		-1,000,000
Total, title I, Department of State.....	762,394,000	854,662,000	801,282,000	38,888,000	-53,380,000
Transition period.....		385,379,000	357,901,000		-27,478,000

See footnotes at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) 1 (2)	Budget estimates of new (obligational) authority, fiscal year 1976/Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obligational) authority, fiscal year 1976/Transition (6)
TITLE II—DEPARTMENT OF JUSTICE					
GENERAL ADMINISTRATION					
Salaries and expenses.....	22,451,000	20,953,000	20,735,000	-1,716,000	-218,000
Transition period.....		5,200,000	5,145,000		-55,000
LEGAL ACTIVITIES					
Salaries and expenses, general legal activities.....	60,989,000	60,633,000	60,220,000	-769,000	-413,000
Transition period.....		15,000,000	14,900,000		-100,000
Salaries and expenses, Antitrust Division.....	18,253,000	18,812,000	18,680,000	427,000	-132,000
Transition period.....		5,100,000	5,068,000		-32,000
Salaries and expenses, U.S. attorneys and marshals.....	131,158,000	144,947,000	141,800,000	10,642,000	-3,147,000
Transition period.....		37,000,000	35,900,000		-1,100,000

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Fees and expenses of witnesses.....	14,200,000	16,480,000	16,480,000	2,280,000	
Transition period.....		4,000,000	4,000,000		
Salaries and expenses, Community Relations Service.....	3,750,000	3,947,000	3,940,000	190,000	-7,000
Transition period.....		1,000,000	985,000		-15,000
Total, legal activities.....	228,350,000	244,819,000	241,120,000	12,770,000	-3,699,000
Transition period.....		62,100,000	60,853,000		-1,247,000
FEDERAL BUREAU OF INVESTIGATION					
Salaries and expenses.....	449,546,000	465,767,000	463,400,000	13,854,000	-2,367,000
Transition period.....		123,500,000	122,900,000		-600,000
IMMIGRATION AND NATURALIZATION SERVICE					
Salaries and expenses.....	181,320,000	209,744,000	208,000,000	26,680,000	-1,744,000
Transition period.....		53,000,000	52,700,000		-300,000
FEDERAL PRISON SYSTEM					
Salaries and expenses, Bureau of Prisons.....	167,750,000	186,410,000	186,200,000	18,450,000	-210,000
Transition period.....		48,127,000	48,000,000		-127,000
Buildings and facilities.....	25,940,000	35,760,000	12,560,000	-13,380,000	-23,200,000
Transition period.....		4,395,000	4,395,000		
Support of U.S. prisoners.....	28,600,000	31,875,000	31,875,000	3,275,000	
Transition period.....		8,466,000	8,466,000		

See footnotes at end of table.

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obligational) authority, fiscal year 1976/Transition (6)
TITLE II—DEPARTMENT OF JUSTICE—Continued					
FEDERAL PRISON SYSTEM—Continued					
Federal Prison Industries, Incorporated: Limitation on administrative and vocational training expenses.....	(6,855,000)	(7,026,000)	(7,026,000)	(171,000)	(-----)
Transition period.....	(-----)	(-----)	(1,855,000)	(-----)	(1,855,000)
Total, Federal prison system.....	222,290,000	254,045,000	230,635,000	8,345,000	-23,410,000
Transition period.....		60,988,000	60,861,000		-127,000
LAW ENFORCEMENT ASSISTANCE ADMINISTRATION					
Salaries and expenses.....	887,171,000	769,784,000	769,638,000	-117,533,000	-146,000
Transition period.....		195,000,000	194,960,000		-40,000
DRUG ENFORCEMENT ADMINISTRATION					
Salaries and expenses.....	135,723,000	150,785,000	149,859,000	14,136,000	-926,000

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Transition period.....		42,000,000	41,758,000		-242,000
Total, title II, Department of Justice.....	2,126,851,000	2,115,897,000	2,083,387,000	-43,464,000	-32,510,000
Transition period.....		541,788,000	539,177,000		-2,611,000
TITLE III—DEPARTMENT OF COMMERCE					
GENERAL ADMINISTRATION					
Salaries and expenses.....	10,375,000	³ 12,685,000	12,580,000	2,205,000	-105,000
Transition period.....		⁴ 3,171,000	3,145,000		-26,000
Participation in U.S. expositions.....		530,000	530,000	530,000	
Transition period.....					
Total, General Administration.....	10,375,000	13,215,000	13,110,000	2,735,000	-105,000
Transition period.....		3,171,000	3,145,000		-26,000
SOCIAL AND ECONOMIC STATISTICS ADMINISTRATION					
Salaries and expenses.....	48,804,000	54,863,000	52,090,000	3,286,000	-2,773,000
Transition period.....		14,211,000	13,540,000		-671,000
Periodic censuses and programs.....	22,850,000	28,193,000	27,000,000	4,150,000	-1,193,000
Transition period.....		8,565,000	8,200,000		-365,000
Total, Social and Economic Statistics Administration.....	71,654,000	83,056,000	79,090,000	7,436,000	-3,966,000
Transition period.....		22,776,000	21,740,000		-1,036,000

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See footnotes at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (6)
TITLE III—DEPARTMENT OF COMMERCE—Continued					
ECONOMIC DEVELOPMENT ADMINISTRATION					
Economic development assistance programs-----	246,950,000	290,000,000	290,000,000	43,050,000	-----
Transition period-----		72,550,000	72,500,000		-50,000
Administration of economic development assistance programs-----	22,900,000	24,271,000	23,880,000	980,000	-391,000
Transition period-----		6,093,000	5,990,000		-103,000
Job opportunities program-----	125,000,000			-125,000,000	-----
Transition period-----					-----
Total, Economic Development Administration-----	394,850,000	314,271,000	313,880,000	-80,970,000	-391,000
Transition period-----		78,643,000	78,490,000		-153,000

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REGIONAL ACTION PLANNING COMMISSIONS					
Regional development programs-----	38,517,000	42,081,000	42,068,000	3,551,000	-13,000
Transition period-----		10,520,000	10,520,000		-----
DOMESTIC AND INTERNATIONAL BUSINESS ADMINISTRATION					
Operations and administration-----	61,460,000	56,470,000	61,000,000	-460,000	4,530,000
Transition period-----		14,305,000	15,250,000		945,000
MINORITY BUSINESS ENTERPRISE					
Minority business development-----	52,000,000	52,615,000	49,850,000	-2,150,000	-2,765,000
Transition period-----		13,153,000	12,463,000		-690,000
UNITED STATES TRAVEL SERVICE					
Salaries and expenses-----	11,070,000	11,587,000	11,565,000	495,000	-22,000
Transition period-----		2,897,000	2,892,000		-5,000
NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION					
Operations, research, and facilities-----	448,453,000	499,392,000	490,000,000	41,547,000	-9,392,000
Transition period-----		137,345,000	135,000,000		-2,345,000
Coastal zone management-----	15,019,000	18,038,000	18,000,000	2,981,000	-38,000
Transition period-----		4,501,000	4,500,000		-1,000
Administration of Pribilof Islands-----	4,132,000	(?)		-4,132,000	-----
Transition period-----		(?)			-----

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See footnotes at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) † (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (6)
TITLE III—DEPARTMENT OF COMMERCE—Continued					
NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION—Continued					
Fishermen's Guaranty Fund	1,971,000	61,000	61,000	-1,910,000	-----
Transition period	-----	15,000	15,000	-----	-----
Offshore shrimp fisheries fund	230,000	-----	-----	-230,000	-----
Transition period	-----	-----	-----	-----	-----
Total, National Oceanic and Atmospheric Administration	469,805,000	517,491,000	508,061,000	38,256,000	-9,430,000
Transition period	-----	141,861,000	139,515,000	-----	-2,346,000
NATIONAL FIRE PREVENTION AND CONTROL ADMINISTRATION					
Operations, research, and administration	6,000,000	10,500,000	8,435,000	2,435,000	-2,065,000
Transition period	-----	2,750,000	2,235,000	-----	-515,000

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PATENT AND TRADEMARK OFFICE					
Salaries and expenses	77,600,000	84,792,000	83,300,000	5,700,000	-1,492,000
Transition period	-----	21,213,000	20,840,000	-----	-373,000
SCIENCE AND TECHNICAL RESEARCH					
Scientific and technical research and services	64,000,000	64,312,000	62,475,000	-1,525,000	-1,837,000
Transition period	-----	16,308,000	16,058,000	-----	-250,000
MARITIME ADMINISTRATION					
Ship construction	275,000,000	* 195,000,000	195,000,000	-80,000,000	-----
Transition period	-----	18,000,000	18,000,000	-----	-----
Operating-differential subsidies (appropriation to liquidate contract authority)	(242,800,000)	(315,936,000)	(315,936,000)	(73,136,000)	(-----)
Transition period	(-----)	(70,582,000)	(70,582,000)	(-----)	(-----)
Research and development	25,900,000	12,232,000	12,000,000	-13,900,000	-232,000
Transition period	-----	4,000,000	4,000,000	-----	-----
Operations and training	41,183,000	45,155,000	45,000,000	3,817,000	-155,000
Transition period	-----	11,315,000	11,280,000	-----	-35,000
Total, Maritime Administration	342,083,000	252,387,000	252,000,000	-90,083,000	-387,000
Transition period	-----	33,315,000	33,280,000	-----	-35,000
Total, title III, Department of Commerce	1,599,414,000	1,502,777,000	1,484,834,000	-114,580,000	-17,943,000
Transition period	-----	360,912,000	356,428,000	-----	-4,484,000

See footnotes at end of table.

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND
**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND
 BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued**

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (6)
TITLE IV—THE JUDICIARY					
SUPREME COURT OF THE UNITED STATES					
Salaries.....	4,605,000	5,118,000	5,056,000	451,000	-62,000
Transition period.....		1,314,000	1,314,000		
Printing and binding Supreme Court reports.....	565,000	706,000	706,000	141,000	
Transition period.....					
Miscellaneous expenses.....	642,000	737,000	737,000	95,000	
Transition period.....		178,000	178,000		
Automobile for the Chief Justice.....	16,800	19,000	19,000	2,200	
Transition period.....		4,700	4,700		
Books for the Supreme Court.....	63,000	63,000	63,000		
Transition period.....		15,800	15,800		

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Care of the building and grounds.....	1,375,600	1,429,400	1,429,000	53,400	-400
Transition period.....		195,600	195,500		-100
Total, Supreme Court of the United States.....	7,267,400	8,072,400	8,010,000	742,600	-62,400
Transition period.....		1,708,100	1,708,000		-100
COURT OF CUSTOMS AND PATENT APPEALS					
Salaries and expenses.....	782,000	853,000	853,000	71,000	
Transition period.....		213,000	213,000		
CUSTOMS COURT					
Salaries and expenses.....	2,479,000	2,587,000	2,587,000	108,000	
Transition period.....		645,000	645,000		
COURT OF CLAIMS					
Salaries and expenses.....	2,341,000	2,429,000	2,429,000	88,000	
Transition period.....		597,000	597,000		
COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES					
Salaries of judges.....	27,975,000	28,750,000	28,750,000	775,000	
Transition period.....		7,230,000	7,230,000		
Salaries of supporting personnel.....	103,804,000	119,221,000	115,700,000	11,896,000	-3,521,000
Transition period.....		29,939,000	29,000,000		-939,000

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See footnotes at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (6)
TITLE IV—THE JUDICIARY—Continued					
COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES—Continued					
Representation by court-appointed counsel and operation of defender organizations.....	15,826,000	16,551,000	16,551,000	725,000	-----
Transition period.....		4,138,000	4,138,000		-----
Fees of jurors.....	17,450,000	18,000,000	18,000,000	550,000	-----
Transition period.....		4,500,000	4,500,000		-----
Travel and miscellaneous expenses.....	15,100,000	19,804,000	18,500,000	3,400,000	-1,304,000
Transition period.....		4,718,000	4,500,000		-218,000
Salaries and expenses of U.S. magistrates.....	8,764,000	¹⁰ 10,489,000	10,489,000	1,725,000	-----
Transition period.....		¹¹ 2,589,000	2,589,000		-----
Salaries and expenses of referees.....	21,580,000	¹² 24,046,000	24,046,000	2,466,000	-----
Transition period.....		¹³ 5,996,000	5,996,000		-----

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Speedy trial planning.....	2,500,000			-2,500,000	-----
Transition period.....					-----
Pretrial services agencies.....	10,000,000			-10,000,000	-----
Transition period.....					-----
Total courts of appeals, district courts, and other judicial services.....	222,999,000	236,861,000	232,036,000	9,037,000	-4,825,000
Transition period.....		59,110,000	57,953,000		-1,157,000
ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS					
Salaries and expenses.....	5,382,000	8,097,000	7,140,000	1,758,000	-957,000
Transition period.....		1,995,000	1,800,000		-195,000
FEDERAL JUDICIAL CENTER					
Salaries and expenses.....	3,450,000	10,548,000	6,400,000	2,950,000	-4,148,000
Transition period.....		1,561,000	1,880,000		119,000
SPACE AND FACILITIES, THE JUDICIARY					
Space and facilities.....	62,500,000	69,500,000	64,000,000	1,500,000	-5,500,000
Transition period.....		17,375,000	16,000,000		-1,375,000
EXPENSES, UNITED STATES COURT FACILITIES					
Furniture and furnishings.....	3,875,000	4,650,000	4,570,000	695,000	-80,000
Transition period.....		425,000	425,000		-----

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See footnotes at end of table.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued**

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1976/ Transition (6)
TITLE IV—THE JUDICIARY—Continued					
COMMISSION ON REVISION OF THE FEDERAL APPELLATE SYSTEM OF THE UNITED STATES					
Salaries and expenses.....	351,000			-351,000	
Transition period.....					
BICENTENNIAL EXPENSES, THE JUDICIARY					
Bicentennial activities.....		3,000,000	2,000,000	2,000,000	-1,000,000
Transition period.....					
Total, title IV, the Judiciary.....	311,426,400	346,597,400	330,025,000	18,598,600	-16,572,400
Transition period.....		83,629,100	81,021,000		-2,608,100
TITLE V—RELATED AGENCIES					
ARMS CONTROL AND DISARMAMENT AGENCY					
Arms control and disarmament activities.....	9,410,000	10,690,000	10,500,000	1,090,000	-190,000
Transition period.....		2,760,000	2,700,000		-60,000

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BOARD FOR INTERNATIONAL BROADCASTING					
Grants and expenses.....	49,800,000	65,640,000	62,350,000	12,550,000	-3,290,000
Transition period.....		18,200,000	17,375,000		-825,000
COMMISSION ON CIVIL RIGHTS					
Salaries and expenses.....	7,000,000	7,843,000	7,700,000	700,000	-143,000
Transition period.....		1,975,000	1,925,000		-50,000
COMMISSION ON THE ORGANIZATION OF THE GOVERNMENT FOR THE CONDUCT OF FOREIGN POLICY					
Salaries and expenses.....	1,594,000			-1,594,000	
Transition period.....					
DEPARTMENT OF THE TREASURY BUREAU OF ACCOUNTS					
Fishermen's protective fund.....	3,000,000			-3,000,000	
Transition period.....					
EQUAL EMPLOYMENT OPPORTUNITY COMMISSION					
Salaries and expenses.....	55,082,000	63,430,000	63,040,000	7,958,000	-390,000
Transition period.....		18,390,000	18,290,000		-100,000
FEDERAL COMMUNICATIONS COMMISSION					
Salaries and expenses.....	46,900,000	49,820,000	49,500,000	2,600,000	-320,000
Transition period.....		12,400,000	12,325,000		-75,000

See footnotes at end of table.

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obligational) authority, fiscal year 1976/Transition (6)
TITLE V—RELATED AGENCIES—Con.					
FEDERAL MARITIME COMMISSION					
Salaries and expenses.....	7,400,000	7,915,000	7,840,000	440,000	-75,000
Transition period.....		1,979,000	1,960,000		-19,000
FEDERAL TRADE COMMISSION					
Salaries and expenses.....	38,983,000	45,649,000	45,927,000	6,944,000	278,000
Transition period.....		12,000,000	12,000,000		
FOREIGN CLAIMS SETTLEMENT COMMISSION					
Salaries and expenses.....	1,260,000	1,441,000	1,400,000	140,000	-41,000
Transition period.....		388,000	375,000		-13,000
INTERNATIONAL TRADE COMMISSION					
Salaries and expenses.....	8,900,000	¹⁵ 10,500,000	10,400,000	1,500,000	-100,000
Transition period.....		¹⁶ 2,700,000	2,675,000		-25,000

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MARINE MAMMAL COMMISSION					
Salaries and expenses.....	750,000	1,000,000	900,000	150,000	-100,000
Transition period.....		250,000	225,000		-25,000
NATIONAL COMMISSION FOR THE REVIEW OF FEDERAL AND STATE LAWS RELATING TO WIRETAPPING AND ELECTRONIC SURVEILLANCE					
Salaries and expenses.....	332,000	400,000	400,000	68,000	
Transition period.....		100,000			-100,000
OFFICE OF THE SPECIAL REPRESENTATIVE FOR TRADE NEGOTIATIONS					
Salaries and expenses.....	1,850,000	2,000,000	1,980,000	130,000	-20,000
Transition period.....		500,000	495,000		-5,000
RENEGOTIATION BOARD					
Salaries and expenses.....	5,298,000	5,445,000	5,400,000	102,000	-45,000
Transition period.....		1,346,000	1,335,000		-11,000
SECURITIES AND EXCHANGE COMMISSION					
Salaries and expenses.....	44,427,000	47,187,000	46,885,000	2,458,000	-302,000
Transition period.....		12,500,000	12,425,000		-75,000

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See footnotes at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1976/ Transition (6)
TITLE V—RELATED AGENCIES—Continued					
SMALL BUSINESS ADMINISTRATION					
Salaries and expenses:					
Appropriation	26,500,000	29,000,000	28,350,000	1,850,000	-650,000
Transition period		8,000,000	6,835,000		-1,165,000
Transfer from revolving funds	(86,215,000)	(90,200,000)	(89,500,000)	(3,285,000)	(-700,000)
Transition period	(-----)	(21,000,000)	(21,900,000)	(-----)	(900,000)
Business loan and investment fund	307,500,000	150,000,000	250,000,000	-57,500,000	100,000,000
Transition period					
Disaster loan fund	90,000,000		100,000,000	10,000,000	100,000,000
Transition period					

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Surety bond guarantees revolving fund	20,000,000	10,000,000	10,000,000	-10,000,000	
Transition period		3,000,000	2,500,000		-500,000
Total, Small Business Administration	444,000,000	189,000,000	388,350,000	-55,650,000	199,350,000
Transition period		11,000,000	9,335,000		-1,665,000
U.S. INFORMATION AGENCY					
Salaries and expenses	223,791,000	246,984,000	246,200,000	22,409,000	-784,000
Transition period		67,618,000	67,500,000		-118,000
Salaries and expenses (special foreign currency program)	8,377,000	10,708,000	10,708,000	2,331,000	
Transition period		3,225,000	3,225,000		
Special international exhibitions	6,790,000	6,187,000	6,187,000	-603,000	
Transition period		2,004,000	2,004,000		
Acquisition and construction of radio facilities	4,400,000	10,135,000	10,135,000	5,735,000	
Transition period		260,000	260,000		
Total, U.S. Information Agency	243,358,000	274,014,000	273,230,000	29,872,000	-784,000
Transition period		73,107,000	72,989,000		-118,000
Total, title V, related agencies	969,344,000	781,974,000	975,802,000	6,458,000	193,828,000
Transition period		169,595,000	166,429,000		-3,166,000

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See footnotes at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND

BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1975 (5)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (6)
Total, titles I, II, III, IV, and V, new budget (obligational) authority-----	\$5,769,429,400	\$5,601,907,400	¹⁷ \$5,675,330,000	-\$94,099,400	¹⁷ \$73,422,600
Transition period-----		1,541,303,100	1,500,956,000		-40,347,100
Consisting of—					
Definite appropriations-----	5,769,429,400	5,586,907,400	5,663,330,000	-106,099,400	76,422,600
Transition period-----		1,541,303,100	1,500,956,000		-40,347,100

Indefinite appropriations-----		15,000,000	12,000,000	12,000,000	-3,000,000
Transition period-----					
Memoranda—					
Appropriations to liquidate contract authorizations-----	242,800,000	315,936,000	315,936,000	73,136,000	
Transition period-----		70,582,000	70,582,000		
Total appropriations, including appropriations to liquidate contract authorizations-----	6,012,229,400	5,917,843,400	5,991,266,000	-20,963,400	73,422,600
Transition period-----		1,611,885,100	1,571,538,000		-40,347,100

¹ Includes amounts in Second Supplemental Appropriation Act, 1975 (P.L. 94-32.)
² Includes funds for administrative and other expenses, State (section 637(b)), formerly provided in Foreign Assistance and Related Programs Appropriations Act.
³ Includes budget amendment of \$181,000, contained in H. Doc. 94-156.
⁴ Includes budget amendment of \$45,000, contained in H. Doc. 94-156.
⁵ Includes budget amendment of \$900,000, contained in H. Doc. 94-156.
⁶ Includes budget amendment of \$225,000, contained in H. Doc. 94-156.
⁷ Reflects consolidation of this item with "Operations, research, and facilities."
⁸ Reflects withdrawal of budget estimate of \$50,000,000 in H. Doc. 94-156.

⁹ Includes budget amendment of \$25,000 contained in H. Doc. 94-184.
¹⁰ Includes budget amendment of \$192,000, contained in H. Doc. 94-153.
¹¹ Includes budget amendment of \$42,000, contained in H. Doc. 94-153.
¹² Includes budget amendment of \$1,081,000, contained in H. Doc. 94-153.
¹³ Includes budget amendment of \$255,000, contained in H. Doc. 94-153.
¹⁴ Estimate contained in H. Doc. 94-67.
¹⁵ Includes budget amendment of \$803,000, contained in H. Doc. 94-132.
¹⁶ Includes budget amendment of \$200,000, contained in H. Doc. 94-132.
¹⁷ Reflects addition of \$200,000,000 for SBA which was proposed for later transmittal.

Calendar No. 321

94TH CONGRESS }
1st Session }

SENATE

{ REPORT
No. 94-328

DEPARTMENT OF STATE, JUSTICE, AND COMMERCE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATION BILL, 1976

JULY 24 (legislative day, JULY 21), 1975.—Ordered to be printed

Mr. PASTORE, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. 8121]

The Committee on Appropriations, to which was referred the bill, (H.R. 8121) making appropriations for the Departments of State, Justice, and Commerce, the Judiciary, and related agencies for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes made.

AMOUNT IN NEW BUDGET (OBLIGATIONAL) AUTHORITY

Amount of bill as passed House.....	\$5, 671, 669, 000
Amount of Senate bill over comparable House bill..	339, 311, 000
Amount added by Senate for items not considered by House.....	119, 690, 000
Total bill as reported to Senate.....	6, 130, 670, 000
Amount of appropriations, 1975.....	6, 215, 929, 400
Amount of budget estimates, 1976, as revised.....	5, 721, 597, 400
The bill as reported to the Senate:	
Under the appropriations for 1975.....	-85, 259, 400
Over the estimates for 1976.....	+409, 072, 600

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SUMMARY OF ESTIMATES AND RECOMMENDATIONS

The estimates contained in the 1976 budget for the departments and agencies included in the accompanying bill have been amended by House Documents Numbered 94-67, 94-132, 94-153, 94-156, and 94-184. In addition, the Committee considered the following: House Document 94-188 and Senate Documents 94-69, 94-72, and 94-73, which were not considered by the House.

The following table summarizes the amounts recommended in the bill compared with the budget estimates for fiscal year 1976 and the transition period and the appropriations for fiscal year 1975.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976

Department or agency	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹	Budget estimates of new (obligational) authority, fiscal year 1976 transition	New budget (obligational) authority recommended in House bill	Committee recommendation	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority fiscal year 1975, enacted to date	Budget estimates of new (obligational) authority, fiscal year 1976	New budget (obligational) authority recommended in House bill
Department of State.....	\$762,394,000	\$870,462,000	\$795,640,000	\$819,052,000	+ \$55,688,000	- \$51,850,000	+ \$23,442,000
Transition period.....	.....	389,862,000	341,199,000	346,012,000	N.A.	- 43,680,000	+ 4,813,000
Department of Justice.....	2,126,851,000	2,118,140,000	2,085,368,000	2,185,849,000	+ 53,988,000	+ 67,709,000	+ 100,481,000
Transition period.....	.....	541,866,000	539,714,208	564,267,000	N.A.	+ 22,421,000	+ 24,572,792
Department of Commerce.....	1,974,414,000	1,508,157,000	1,484,834,000	1,713,385,000	- 261,029,000	+ 210,198,000	+ 228,551,000
Transition period.....	.....	860,912,000	856,428,000	412,859,000	N.A.	+ 51,917,000	+ 56,431,000
The Judiciary.....	311,428,400	351,868,400	330,025,000	324,794,000	+ 23,369,600	- 16,572,400	+ 4,771,000
Transition period.....	.....	85,019,100	81,021,000	82,411,000	N.A.	- 2,608,100	+ 1,360,000
Related Agencies:							
Arms Control and Disarmament Agency.....	9,410,000	10,660,000	10,500,000	10,500,000	+ 1,080,000	- 100,000	.....
Transition period.....	.....	2,760,000	2,700,000	2,700,000	.....	- 60,000	.....
Board for International Broadcasting.....	49,800,000	65,640,000	62,350,000	65,640,000	+ 15,840,000	.....	+ 3,290,000
Transition period.....	.....	18,200,000	17,375,000	18,200,000	.....	.....	+ 825,000
Commission on Civil Rights.....	7,000,000	7,845,000	7,700,000	7,700,000	+ 700,000	- 148,000	.....
Transition period.....	.....	1,975,000	1,925,000	1,925,000	.....	- 60,000	.....
Commission on the Organization of the Government for the Conduct of Foreign Policy.....	1,594,000	.....	.....	.....	- 1,594,000	.....	.....
Transition period.....	.....	.....	.....	.....	.....	.....	.....
Department of the Treasury: Fishermen's Protective Fund.....	3,000,000	.....	.....	.....	- 3,000,000	.....	.....
Transition period.....	.....	.....	.....	.....	.....	.....	.....

See footnote at end of table.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS
RECOMMENDED IN THE BILL FOR 1976—Continued**

Department or agency	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹	Budget estimates of new (obligational) authority, fiscal year 1976 transition	New budget (obligational) authority recommended in House bill	Committee recommendation	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority fiscal year 1975, enacted to date	Budget estimates of new (obligational) authority, fiscal year 1976	New budget (obligational) authority recommended in House bill
Equal Employment Opportunity Commission	\$55,082,000	\$63,430,000	\$63,040,000	\$63,040,000	+\$7,958,000	-\$390,000	-----
Transition period	-----	18,390,000	18,290,000	18,290,000	-----	-100,000	-----
Federal Communications Commission	46,900,000	49,820,000	49,500,000	49,500,000	+2,600,000	-320,000	-----
Transition period	-----	12,400,000	12,325,000	12,325,000	-----	-75,000	-----
Federal Maritime Commission	7,400,000	7,915,000	7,840,000	7,840,000	+440,000	-75,000	-----
Transition period	-----	1,979,000	1,960,000	1,960,000	-----	-19,000	-----
Federal Trade Commission	38,983,000	45,649,000	45,927,000	45,927,000	+6,944,000	+278,000	-----
Transition period	-----	12,000,000	12,000,000	12,000,000	-----	-----	-----
Foreign Claims Settlement Commission	1,260,000	1,441,000	1,400,000	1,400,000	+140,000	-41,000	-----
Transition period	-----	388,000	375,000	375,000	-----	-13,000	-----
International Trade Commission	8,900,000	10,500,000	10,400,000	10,400,000	+1,500,000	-100,000	-----
Transition period	-----	2,700,000	2,675,000	2,675,000	-----	-25,000	-----
Legal Services Corporation	71,500,000	96,466,000	96,466,000	96,466,000	+24,966,000	-----	+\$26,466,000
Transition period	-----	27,000,000	-----	27,000,000	-----	-----	+27,000,000
Marine Mammal Commission	750,000	1,000,000	900,000	900,000	+150,000	-100,000	-----
Transition period	-----	250,000	225,000	225,000	-----	-25,000	-----
National Commission for the Review of Federal and State Laws Relating to Wiretapping and Electronic Surveillance	332,000	400,000	400,000	400,000	+68,000	-----	-----
Transition period	-----	100,000	-----	-----	-----	-100,000	-----
Office of the Special Representative for Trade Negotiations	1,850,000	2,000,000	1,980,000	1,980,000	+130,000	-20,000	-----
Transition period	-----	500,000	495,000	495,000	-----	-5,000	-----
Renegotiation Board	5,298,000	5,445,000	5,400,000	5,400,000	+102,000	-45,000	-----
Transition period	-----	1,346,000	1,335,000	1,335,000	-----	-11,000	-----
Securities and Exchange Commission	44,427,000	47,187,000	46,885,000	48,885,000	+4,458,000	+1,698,000	+2,000,000
Transition period	-----	12,500,000	12,425,000	12,925,000	-----	+425,000	+500,000
Small Business Administration	444,000,000	189,000,000	388,350,000	388,350,000	-55,650,000	+199,350,000	-----
Transition period	-----	11,000,000	9,335,000	9,335,000	-----	-1,665,000	-----
U.S. Information Agency	243,358,000	274,014,000	273,230,000	273,230,000	+29,872,000	-784,000	-----
Transition period	-----	78,107,000	72,989,000	72,989,000	-----	-118,000	-----
Total	6,215,929,400	5,721,597,400	5,671,669,000	6,130,670,000	-85,259,400	+409,072,600	+459,001,000
Transition period	-----	1,574,088,100	1,484,791,208	1,600,823,000	-----	+26,284,900	+115,531,792

¹ Includes amounts in the Second Supplemental Appropriation Act, 1975 (Public Law 94-32) and Continuing Resolution (Public Law 94-41).

GENERAL STATEMENT

The total recommended in the accompanying bill in new obligational authority for fiscal year 1976 is \$6,130,670,000, which is \$409,072,600 more than the budget estimates. The amount recommended is a decrease of \$85,259,400 from the total appropriated for the past fiscal year including funds contained in the Second Supplemental Appropriation Act, 1975 (Public Law 94-32) and the Continuing Resolution (Public Law 94-41).

The decrease from appropriations for the past fiscal year is due largely to lower budget estimates for the Law Enforcement Assistance Administration (-\$117,000,000) and the ship construction subsidy program of the Maritime Administration (-\$80,000,000), and no budget estimate for the Job Opportunities Program of the Economic Development Administration (-\$500,000,000).

The increase of \$409,072,600 above the budget estimates for 1976 is due to the addition of capital for the Small Business Administration—\$100,000,000 for direct business loans and \$100,000,000 for non-physical disaster loans. The budget proposed such amounts for later transmittal, contingent on the enactment of legislation to provide for full cost recovery. These amounts are therefore included in the overall totals of the President's budget for 1976, but specific requests have not been transmitted to the Congress.

In most cases the Senate Committee has agreed with the House. In several instances, the Senate has partially restored some of the House reductions in areas considered to be of high priority. The principal difference between the House and Senate bill relate to Senate increases for programs that promote more effective law enforcement and programs which are intended to deal with providing jobs and fighting the recession.

Juvenile Delinquency—The Committee included \$75,000,000, an increase of \$35,000,000 over the House and \$75,000,000 over the budget request which was zero.

Economic Development Assistance—The Committee included an additional \$209,000,000 over the budget request and the House allowance to strengthen anti-recessionary employment programs designed to assist in the recovery of the economy and lay the foundation for longer term economic development.

EFFECT ON EXPENDITURES

The action of the Committee as set forth in the bill will increase estimated outlays for the affected departments and agencies for fiscal year 1976 by approximately \$50,000,000 over the House bill and \$92,000,000 over the budget request.

REPROGRAMING OR REDIRECTION

The Committee is mindful of problems inherent in long range budget planning and does not desire to unnecessarily limit the flexibility of the Departments and Agencies in the fine and timely refocusing of resources necessary to good management practices. If, however, the Committee is to fulfill its responsibilities, it has a need to be kept currently informed of these transfers. Consequently, the Committee recommends that the Departments and Agencies (1) tighten up on

their own reprograming procedures and (2) inform the Committee of significant reprograming proposals. The Committee does not expect that this recommendation will add significantly to the number of reprograming proposals submitted for Committee clearance. Rather, the emphasis is to encourage the Agencies to tighten up their own procedures so that the significant reprogramings will come to the attention of the Committee.

SPACE RENTAL CHARGES

The Committee concurs with the House in imposing a 10 percent reduction in the "standard level user charge" paid to the General Services Administration for space rental and other tenant services. In concurring in this reduction the Committee intends that payments from the agencies more closely approximate the estimated cost of the services to be provided. Accordingly, there should be no curtailment of services in fiscal 1976.

TITLE I—DEPARTMENT OF STATE

SUMMARY

1975 appropriation.....	\$762,394,000
1976 revised budget estimate (H. Doc. 94-188).....	870,462,000
House allowance.....	795,640,000
Committee recommendation.....	819,082,000

ADMINISTRATION OF FOREIGN AFFAIRS

SALARIES AND EXPENSES

1975 appropriation.....	\$370,002,000
1976 revised budget estimate (H. Doc. 94-188).....	428,600,000
House allowance.....	410,000,000
Committee recommendation.....	425,400,000

The Committee recommends an appropriation of \$425,400,000 an increase of \$55,398,000 over the 1975 appropriation, \$3,200,000 below the budget estimate, and \$15,400,000 over the House allowance.

This appropriation provides funds for the formulation and execution of the foreign policy of the United States, including the conduct of diplomatic and consular relations with international organizations, and related activities.

The year-to-year increase is largely for annualization, within grade salary increases, wage increases for foreign local employees, price increases, increased consular workload, new posts, improved communications, elevation of certain posts, and relocations and renovations. The Senate increase over the House allowance relates to a budget amendment which was transmitted to the Congress by the President too late for consideration by the House. The funds are required to provide for unanticipated increases in overseas price levels and additional protection of foreign dignitaries visiting the United States. The Senate increase, in effect, provides full FY 1976 costs of activities that were partially funded in FY 1975.

Funds requested for a passport modernization program have not been allowed, since the authorization bill for the Department of State as reported by the Committee on International Relations does not include authorization for that program. The Committee is deferring this item without prejudice and is willing to reconsider this request when and if the authorization Committees have acted favorably.

The amount recommended reflects a reduction of ten percent in funds requested for payment to the General Services Administration for space and services.

The bill also provides \$119,100,000, \$610,000 less than the request, for "Salaries and Expenses" for the transition period.

The Committee has been apprised of the existence of large numbers of Indian rupees in excess of normal requirements and urges the Department of State to make maximum use of such currencies in carrying out its programs.

The Committee recommends, that within the resources available for the administration of foreign affairs, an additional 20 positions should be made available for the Bureau of Oceans, International Environmental and Scientific Affairs. These positions are intended to be used to augment the Bureau's ability to handle negotiations on international fishery agreements by adding needed professionals with expertise in fisheries matters.

Testimony, both before this Committee, and the Subcommittee on Treasury, Postal Service and General Government, has shown that the Departments of State and Treasury often disagree on the need for Executive Protection Service protection at a Foreign Mission when no direct threat exists against that mission, but where a strong "diplomatic" or "foreign policy" reason exists for such protection. The United States cannot risk a serious incident or an offense to another sovereign state which could result from allowing a "law enforcement" decision to supersede a "foreign policy" or "diplomatic" decision. The Department of the Treasury has under its control the resources, in the form of the highly trained and well equipped Executive Protection Service, to actually implement protection to diplomatic establishments. The role of the Executive Protection Service must be expanded to meet all threats. Our Committee does not believe that the Department of State should operate a uniformed police protection service. However, if the Executive Protection Service cannot assume national responsibility for protecting diplomatic establishments then that national responsibility should be transferred to the Department of State in toto, along with the resources required for a proper discharge of the protective function.

The Committee has been advised that the Senate Foreign Relations Committee has agreed to an amendment to the State Department Authorization bill, authorizing funds to reopen the Gothenburg, Sweden Consulate. The Committee would have no objection, pending enactment of such legislation, if the Department were to reestablish its presence in Gothenburg. The Committee has been advised that such action could be accomplished within resources provided in the bill.

REPRESENTATION ALLOWANCES

1975 appropriation.....	\$1,385,000
1976 budget estimate.....	1,750,000
House allowance.....	1,700,000
Committee recommendation.....	1,700,000

The Committee recommends an appropriation of \$1,700,000, an increase of \$315,000 over the 1975 appropriation, \$50,000 below the budget estimate, and the same as the House allowance.

This appropriation reimburses, in part, expenditures authorized by law which Foreign Service officers incur in an official capacity abroad in establishing and maintaining contacts with local government officials and prominent members of the local community.

The bill includes \$525,000 for these allowances for the transition period.

ACQUISITION, OPERATION, AND MAINTENANCE OF BUILDINGS ABROAD

1975 appropriation.....	\$22,914,000
1976 budget estimate.....	29,840,000
House allowance.....	29,840,000
Committee recommendation.....	29,840,000

The Committee recommends an appropriation of \$29,840,000, an increase of \$6,926,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

The objective of the Foreign Service Building program is to construct or obtain by purchase or long-term lease, appropriate and efficient office space for the Foreign Service and other agencies of the United States Government abroad, and living quarters for American staff at diplomatic and consular posts where housing problems exist.

The bill includes \$8,450,000 to cover these expenses for the transition period.

ACQUISITION, OPERATION, AND MAINTENANCE OF BUILDINGS ABROAD (SPECIAL FOREIGN CURRENCY PROGRAM)

1975 appropriation.....	\$11,870,000
1976 budget estimate.....	9,785,000
House allowance.....	9,785,000
Committee recommendation.....	9,785,000

The Committee recommends an appropriation of \$9,785,000, a decrease of \$2,085,000 below the 1975 appropriation, the same as the budget estimate and the House allowance.

This appropriation provides for the use of excess foreign currencies in the Foreign Buildings program, pursuant to the authority contained in section 4 of the Foreign Service Buildings Act, as amended, and thereby reduces U.S. dollar expenditures.

The bill includes \$800,000 to cover the expenses in the transition period.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

1975 appropriation.....	\$2,100,000
1976 budget estimate.....	2,100,000
House allowance.....	2,100,000
Committee recommendation.....	2,100,000

The Committee recommends an appropriation of \$2,100,000, the same as the 1975 appropriation, the budget estimate and the House allowance.

This appropriation provides funds for relief and repatriation loans to American citizens abroad and for other emergencies of the Department.

The sum of \$600,000 is included in the bill to meet such emergencies during the transition period.

PAYMENT TO FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

1975 appropriation.....	\$21,955,000
1976 budget estimate.....	6,355,000
House allowance.....	6,355,000
Committee recommendation.....	6,355,000

The Committee recommends an appropriation of \$6,355,000, a decrease of \$15,600,000 below the 1975 appropriation, the same as the budget estimate and the House allowance.

This appropriation request results from an amendment to the Foreign Service Act of 1946, Section 865 (Public Law 91-201), which provides that any new statute which liberalizes benefits or extends benefits to new groups of employees, or increases salaries on which benefits are computed, requires appropriation to the Foreign Service Retirement and Disability Fund, to finance the unfunded liability created by the new statute, in thirty equal annual installments.

The funds in the bill consist of \$4,935,000 for continuing installments for salary increases through 1973 and \$1,420,000 for salary increases effective in October 1974.

The bill also includes \$1,590,000 to cover this requirement for the transition period.

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

1975 appropriation.....	\$203,903,000
1976 budget estimate.....	245,707,000
House allowance.....	217,853,000
Committee recommendation.....	223,495,000

The Committee recommends an appropriation of \$223,495,000, an increase of \$19,592,000 over the 1975 appropriation, \$22,212,000 below the budget estimate, and the same as the House allowance.

This appropriation provides the United States share of the costs of the United Nations, its nine specialized agencies and the International Atomic Energy Agency; six Inter-American Organizations; six regional organizations; and sixteen other international organizations. The United States membership in these organizations, which has been authorized by conventions, treaties or specific acts of Congress, constitutes an obligation for payment of its share of the assessed budgets.

The reduction from the budget request reflects the deletion of funds requested for assessments by the United Nations Educational Scientific and Cultural Organization in the amount of \$22,212,000. The authorization bill for the Department of State as reported by the Committee on International Relations does not include authorization for such payment. In addition, Section 9(a)(2) of Public Law 93-559, the Foreign Assistance Act of 1974, prohibits payments to UNESCO until the President certifies to the Congress that UNESCO has adopted policies fully consistent with its educational, scientific, and cultural objectives and has taken concrete steps to correct its recent actions of a primarily political character. Consequently, the Committee agrees with the House and recommends deletion of funds requested for UNESCO for fiscal year 1976 and the transition period without prejudice until such certification has been made.

The House, in its action on the bill, also limited the U.S. payment to the International Labor Organization to an arrearage in the amount of \$1,087,000 and \$5,641,000 which is one-half of the assessment for calendar year 1975. The U.S. delegation participated at the International Labor Organization sessions up until June 12 and the House felt that it would be proper, therefore, to pay the assessment up to that point.

The House cut out the \$5,642,000 budgeted for the remainder of this year and the \$16,702,000 budgeted in the transition period for all of 1976. In view of the uncertainty of continued participation by the U.S. delegation, the Committee concurs in the House reduction of \$16,702,000 for the transition period, but in view of recent developments has restored the \$5,642,000 for the remainder of calendar year 1975.

The following table sets forth the amount provided for each of the organizations funded from this appropriation for fiscal year 1976 (to cover calendar year 1975 assessments) and for the transition period (to cover calendar year 1976 assessments):

	Fiscal year 1976	Transition
United Nations and specialized agencies:		
United Nations.....	\$77,334,388	\$95,583,799
International Civil Aviation Organization.....	5,637,175	3,959,000
World Health Organization.....	29,401,453	31,268,825
Food and Agriculture Organization.....	13,547,500	16,575,000
International Labor Organization.....	12,370,625	-----
International Telecommunication Union.....	1,249,600	-----
World Meteorological Organization.....	1,683,188	2,100,000
Intergovernmental Maritime Consultative Organization.....	159,980	168,010
Universal Postal Union.....	167,538	300,000
International Atomic Energy Agency.....	7,431,542	8,790,452
Subtotal.....	148,982,989	158,775,086
Inter-American organizations:		
Inter-American Indian Institute.....	61,561	-----
Inter-American Institute of Agricultural Sciences.....	4,509,540	-----
Pan American Institute of Geography and History.....	194,848	-----
Pan American Railway Congress Association.....	15,000	15,000
Pan American Health Organization.....	15,862,028	16,985,700
Organization of American States.....	25,000,728	-----
Subtotal.....	45,643,705	17,000,700
Regional organizations:		
South Pacific Commission.....	457,417	526,029
North Atlantic Treaty Organization.....	12,629,669	-----
North Atlantic Assembly.....	183,148	284,973
Southeast Asia Treaty Organization.....	541,791	-----
Colombo Plan Council for Technical Cooperation.....	11,504	-----
Organization for Economic Cooperation and Development.....	11,174,556	12,245,257
Subtotal.....	24,998,085	13,056,259
Other international organizations:		
Interparliamentary Union.....	75,000	75,000
International Bureau of the Permanent Court of Arbitration.....	2,445	-----
World Intellectual Property Organization.....	62,181	68,045
International Bureau of the Publication of Customs Tariffs.....	28,205	-----
International Bureau of Weights and Measures.....	164,655	182,074
International Hydrographic Organization.....	24,592	24,592
International Coffee Organization.....	320,000	-----
International Institute for the Unification of Private Law.....	22,885	22,950
Hague Conference on Private International Law.....	23,090	-----
Maintenance of Certain Lights in the Red Sea.....	6,573	-----
International Bureau of Exhibitions.....	11,111	10,572
Customs Cooperation Council.....	897,436	-----
International Center for the Study of the Preservation and Restoration of Cultural Property.....	95,233	95,233
International Organization for Legal Metrology.....	18,327	18,365
International Agency for Research on Cancer.....	430,488	465,049
General Agreement on Tariffs and Trade.....	1,688,000	-----
Subtotal.....	3,870,221	961,880
Total.....	223,495,000	189,764,000

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

1975 appropriation.....	\$34,495,000
1976 budget estimate.....	19,800,000
House allowance.....	0
Committee recommendation.....	0

The Committee recommends deletion of this request which is the same as the House allowance.

The budget for fiscal year 1976 proposed \$19,800,000 under this item for payment to the International Commission of Control and Supervision in Vietnam. Due to changes in the situation in Vietnam, the Committee recommends no funds for such payment.

MISSIONS TO INTERNATIONAL ORGANIZATIONS

1975 appropriation.....	\$7,008,000
1976 revised budget estimate (H. Doc. 94-188).....	9,096,000
House allowance.....	8,600,000
Committee recommendation.....	9,000,000

The Committee recommends an appropriation of \$9,000,000, an increase of \$1,992,000 over the 1975 appropriation, \$96,000 below the budget estimate, and \$400,000 over the House allowance.

This appropriation provides for the expenses of United States Missions to eight international organizations and the expenses of Congressional delegations to four international parliamentary groups.

The Senate increase over the House allowance consists entirely of a budget amendment for mandatory costs transmitted too late for consideration by the House.

The following table shows the amounts included for each of the missions and parliamentary groups for fiscal year 1976 and the transition quarter:

	Fiscal year 1976	Transition
U.S. mission to:		
United Nations.....	\$2,724,900	\$740,400
International organizations, Geneva.....	2,762,200	940,500
International organizations, Vienna.....	795,700	290,500
International Civil Aviation Organization.....	204,900	57,800
Organization of American States.....	1,412,000	221,200
United Nations Educational, Scientific and Cultural Organization.....	310,600	134,800
The Food and Agriculture Organization.....	134,700	53,200
United Nations Environment Program.....	100,000	76,600
Subtotal.....	8,445,000	2,515,000
U.S. Congressional groups to:		
Interparliamentary Union.....	45,000	15,000
North Atlantic Assembly.....	50,000	
Canada-United States Interparliamentary Group.....	30,000	15,000
Mexico-United States Interparliamentary Group.....	30,000	15,000
Subtotal.....	155,000	45,000
Budget amendment (undistributed).....	400,000	113,000
Total.....	9,000,000	2,673,000

INTERNATIONAL CONFERENCES AND CONTINGENCES

1975 appropriation.....	\$7,540,000
1976 budget estimate.....	5,840,000
House allowance.....	5,840,000
Committee recommendation.....	5,840,000

The Committee recommends an appropriation of \$5,840,000, a decrease of \$1,700,000 below the 1975 appropriation, the same as the budget estimate and the House allowance.

This appropriation finances United States participation in multi-lateral intergovernmental conferences and contributions to new or

provisional international organizations. The principal expenses of international conference participation are the travel, per diem, and support costs of the United States delegations and administrative costs when the United States serves as host for international conferences.

The amount included in the bill for the transition period for this item is \$1,775,000.

INTERNATIONAL TRADE NEGOTIATIONS

1975 appropriation.....	\$1,900,000
1976 budget estimate.....	2,596,000
House allowance.....	2,596,000
Committee recommendation.....	2,596,000

The Committee recommends an appropriation of \$2,596,000, an increase of \$696,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

This appropriation finances United States participation in multi-lateral international trade negotiations being conducted under the sponsorship of the Contracting Parties of the General Agreement on Tariffs and Trade (GATT).

The bill also includes \$674,000 to finance participation in these negotiations during the transition period.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO: SALARIES AND EXPENSES

1975 appropriation.....	\$4,952,000
1976 budget estimate.....	5,322,000
House allowance.....	5,300,000
Committee recommendation.....	5,300,000

The Committee recommends an appropriation of \$5,300,000, an increase of \$348,000 over the 1975 appropriation, \$22,000 below the budget estimate, and the same as the House allowance.

The International Boundary and Water Commission, United States and Mexico, created by Treaty of March 1, 1889, between the Governments of the United States and Mexico, is charged by that and a series of subsequent treaties with the application of the provisions of those treaties, and the regulation and exercise of the rights and obligations which the two Governments have assumed thereunder for the solution of problems arising on the boundary requiring joint engineering action by the two Governments.

The bill also includes \$1,371,000 for the transition period.

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO: CONSTRUCTION

1975 appropriation.....	\$8,231,000
1976 budget estimate.....	8,365,000
House allowance.....	8,365,000
Committee recommendation.....	8,365,000

The Committee recommends an appropriation of \$8,365,000, an increase of \$2,134,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

This appropriation finances the construction activities of the United States section of the International Commission, in response to obligations established by treaties and other agreements between the United States and Mexico, and Acts of Congress.

The bill includes \$4,644,000 for the Lower Rio Grande flood control improvement program, \$3,371,000 for settlement of boundary disputes, and \$350,000 for the Rio Grande canalization project.

The bill also includes \$830,000 for the transition period.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

1975 appropriation.....	\$1,379,000
1976 budget estimate.....	1,576,000
House allowance.....	1,576,000
Committee recommendation.....	1,576,000

The Committee recommends an appropriation of \$1,576,000, an increase of \$197,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

The Treaty of 1925 between the United States and Great Britain confirmed permanent arrangements for the establishment of the International Boundary Commission, stipulating that the United States and Canada shall jointly maintain an effective boundary line between the two countries.

The bill includes \$304,000 for the International Boundary Commission, which maintains boundary markers along the United States-Canadian border in accordance with existing treaties and establishes and preserves boundary vistas by periodic tree cutting and vegetation control.

The bill also includes \$1,272,000 for the International Joint Commission, which conducts investigations of boundary waters for the regulation of levels and flows of water, pollution abatement and water quality control, and other related matters of mutual concern to the United States and Canada.

For the transition period the bill includes \$450,000 for these Commissions, \$123,000 for the International Boundary Commission and \$327,000 for the International Joint Commission.

INTERNATIONAL FISHERIES COMMISSIONS

1975 appropriation.....	\$4,060,000
1976 budget estimate.....	4,730,000
House allowance.....	4,730,000
Committee recommendation.....	4,730,000

The Committee recommends an appropriation of \$4,730,000, an increase of \$670,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

This appropriation provides funds for the United States' share of the expenses of nine international fisheries commissions in which the United States participates. The commissions determine and undertake or recommend measures necessary for the preservation and expansion of fishery stocks.

The following table shows the amounts provided for each of the organizations for fiscal year 1976 and the transition period:

	Fiscal year 1976	Transition
International Pacific Halibut Commission.....	\$350,000	\$192,500
International Pacific Salmon Fisheries Commission.....	742,700	326,800
Inter-American Tropical Tuna Commission.....	826,000	227,600
International Commission for the Northwest Atlantic Fisheries.....	14,000	15,400
International Whaling Commission.....	7,000	7,700
International North Pacific Fisheries Commission.....	55,800	31,600
Great Lakes Fishery Commission.....	2,648,000	723,700
North Pacific Fur Seal Commission.....	5,000	2,200
International Commission for the Conservation of Atlantic Tunas.....	41,500	-----
International Council for the Exploration of the Sea.....	26,000	28,600
Expenses of the U.S. Commissioners.....	14,000	3,900
Total.....	4,730,000	1,560,000

EDUCATIONAL EXCHANGE

MUTUAL EDUCATIONAL AND CULTURAL EXCHANGE ACTIVITIES

1975 appropriation.....	\$53,300,000
1976 budget estimate.....	65,000,000
House allowance.....	60,000,000
Committee recommendation.....	62,000,000

The Committee recommends an appropriation of \$62,000,000, an increase of \$8,700,000 over the 1975 appropriation, \$3,000,000 below the budget estimate, and \$2,000,000 over the House allowance.

This appropriation includes all educational and cultural exchange programs carried out by the Department of State under authority of the Mutual Educational and Cultural Exchange Act of 1961 (75 Stat. 527).

In addition to the new obligational authority provided under this appropriation, financing is obtained from other sources, including foreign currency reserves on hand in binational educational foundations and commissions abroad, and other non-appropriated funds, principally contributions of foreign governments under cost-sharing arrangements. The amount estimated to be available from these other sources in fiscal year 1976 is \$4,126,575.

In addition to funds for fiscal year 1976, the bill provides \$13,500,000 for carrying out this program during the transition quarter.

The primary objective of these programs is to strengthen patterns of informal communication among leadership groups and institutions of America and other societies in ways which will favorably influence the environment within which United States foreign policy is carried out.

CENTER FOR CULTURAL AND TECHNICAL INTERCHANGE BETWEEN EAST AND WEST

1975 appropriation.....	\$7,400,000
1976 budget estimate.....	9,000,000
House allowance.....	9,000,000
Committee recommendation.....	9,000,000

The Committee recommends an appropriation of \$9,000,000, an increase of \$1,600,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

This appropriation provides for development, maintenance and operation in Hawaii of a Center for Cultural and Technical Interchange Between East and West. The Center is a national educational in-

stitution now administered on behalf of the Department of State by the Board of Regents of the University of Hawaii under a grant by the Department of State.

The amount provided in the bill will permit the Center to operate under a new non-profit corporation established by the State of Hawaii.

The Center will continue to carry out cooperative programs of research, study, and training, through grants to qualified individuals, in promoting better relations and understanding between the United States and the nations of Asia and the Pacific.

The bill also provides \$2,350,000, the full amount requested, to fund the Center for the transition period.

UNITED STATES-JAPAN FRIENDSHIP ACTIVITIES

(FOREIGN CURRENCY PROGRAM)

1975 appropriation.....	0
1976 budget estimate.....	\$15,000,000
House allowance.....	12,000,000
Committee recommendation.....	12,000,000

The Committee recommends an appropriation of \$12,000,000, an increase of \$12,000,000 over 1975, \$3,000,000 below the budget estimate, and the same as the House allowance.

The bill provides an indefinite appropriation of U.S.-owned Japanese currency, earmarked in a special postwar account to strengthen Japanese and American cultural relations, to fulfill Article V of the Agreement Between the United States and Japan signed in 1962.

It is estimated that, at current exchange rates, the equivalent of about \$12,000,000 will be available under this appropriation, which will be used to strengthen mutual understanding between the United States and Japan through expanded educational and cultural exchange projects. Grants are to be made to appropriate academic and cultural organizations engaged in fostering better understanding between the two countries. A major portion of these grants are to go for the support of American studies at Japanese universities to reciprocate for gifts totalling \$10 million from the Government of Japan in 1973 to American universities for Japanese studies.

TITLE II—DEPARTMENT OF JUSTICE

SUMMARY

1975 appropriation.....	\$2,126,851,000
1976 revised budget estimate (S. Doc. 94-73).....	2,118,140,000
House allowance.....	2,085,368,000
Committee recommendation.....	2,185,849,000

LEGAL ACTIVITIES AND GENERAL ADMINISTRATION

SALARIES AND EXPENSES, GENERAL ADMINISTRATION

1975 appropriation.....	\$22,451,000
1976 revised budget estimate (S. Doc. 94-73).....	21,266,000
House allowance.....	20,735,000
Committee recommendation.....	21,048,000

The Committee recommends an appropriation of \$21,048,000, a decrease of \$1,403,000 below the 1975 appropriation, \$218,000 below the revised budget estimate, and \$313,000 over the House allowance.

This item includes funds for Departmental program direction and policy coordination, administrative review and appeals, and the Watergate Special Prosecution Force.

The decrease from the current funding level results primarily from non-recurring transition costs in 1975 associated with the transfer of the FBI to the new J. Edgar Hoover Building.

The amount provided for 1976 includes funds for seven new positions for the Office of the Deputy Attorney General primarily for additional workload associated with the Freedom of Information Act. The amount also includes funds for seven additional positions for the Board of Immigration Appeals to handle increased workload. The Senate increase over the House allowance consists entirely of a budget amendment transmitted by the President too late for consideration by the House which provides for mandatory workload costs of the Board of Parole. The amendment provides full year costs for 13 positions partially funded in the FY 1975 Second Supplemental appropriation bill.

The Committee recommends \$5,223,000, \$55,000 less than the request, for "General Administration" for the transition period.

SALARIES AND EXPENSES, GENERAL LEGAL ACTIVITIES

1975 appropriation.....	\$60,989,000
1976 budget estimate.....	60,633,000
House allowance.....	60,220,000
Committee recommendation.....	60,220,000

The Committee recommends an appropriation of \$60,220,000, a decrease of \$769,000 below the 1975 appropriation, \$413,000 below the budget estimate, and the same as the House allowance.

The General Legal Activities appropriation supports the Attorney General through the conduct of litigation and other related responsibilities in these areas: conduct of Supreme Court proceedings and review of appellate matters; general tax matters; criminal matters; claims, customs, and general civil matters; land matters; legal opinions; and civil rights matters.

The amount recommended is \$413,000 less than the total requested for fiscal year 1976 but does include funds to cover five additional positions (lapsed 25 percent) for the Office of the Solicitor General and eighteen additional positions for the Civil Division.

The allowance, which is \$769,000 less than the 1975 appropriation, reflects the transfer of funds and positions for the Controlled Substances Division to other divisions and appropriation items in the Department.

The bill also provides funds in the amount of \$14,900,000 to enable the offices and divisions under this appropriation heading to carry out their responsibilities during the transition period.

SALARIES AND EXPENSES, ANTITRUST DIVISION

1975 appropriation.....	\$18,253,000
1976 revised budget estimate (S. Doc. 94-73).....	20,742,000
House allowance.....	20,661,000
Committee recommendation.....	22,529,000

The Committee recommends an appropriation of \$22,529,000, an increase of \$4,276,000 over the 1975 appropriation, \$1,787,000 over the budget estimate, and \$1,868,000 over the House allowance.

The Antitrust Division administers and enforces the antitrust, consumer protection laws, and related statutes. This program involves primarily the investigation of suspected violations of the antitrust laws, and the conduct of civil and criminal proceedings in the Federal Courts which are designed to deter and punish violations, and to maintain and restore competitive conditions.

The Senate allowance includes \$18,680,000 of the original budget request of \$18,812,000. The Committee concurs in the House reduction of \$135,000 associated with payments to GSA for space and services. The Senate recommendation also includes the full amount requested in a budget amendment transmitted by the President too late for consideration by the House. The amendment included \$1,930,000 for 50 additional positions required to support litigation of the A. T. & T. case and the additional expenses of major antitrust cases currently underway. The Senate recommendation includes an additional \$1,919,000 for 139 positions to further strengthen the antitrust activities of the Department, including the provision of the necessary computer services associated with the budget amendment. Testimony submitted to the Committee by 41 Senators indicates that the Division has engaged in 19 litigated cases to date in calendar year 1975, compared to the preceding 10 year average of 11; its 1975 man-years in court has already tripled the previous 10 year average; and yet since 1950 the Division's level of staff and funds, in constant dollars, has remained almost static while the gross national product increased by almost 150 percent. The Committee strongly believes that additional funds expended for antitrust activities is returned to consumers and business manyfold. The Committee is in agreement with the Administration that antitrust is one of the more powerful weapons to lessen inflation and unemployment and has provided what it considers a minimum amount necessary for an effective antitrust effort in fiscal year 1976.

The Committee has also included funds in the amount of \$5,600,000 to enable the Division to carry out its responsibilities in the transition period.

SALARIES AND EXPENSES, U.S. ATTORNEYS AND MARSHALS

1975 appropriation.....	\$131,158,000
1976 budget estimate.....	144,947,000
House allowance.....	141,800,000
Committee recommendation.....	142,800,000

The Committee recommends an appropriation of \$142,800,000, an increase of \$11,642,000 over the 1975 appropriation, \$2,147,000 below the budget estimate, and \$1,000,000 over the House allowance.

The Government is represented in each of the 94 judicial districts by a U.S. attorney and a U.S. marshal.

1. *U.S. attorneys.*—The U.S. attorney is responsible for the Government's legal interests in his district.

2. *U.S. marshals.*—The marshal has custody of all Federal offenders until released by the courts or confined in prison, acts as agent of the court in the service of process, and provides protection services to the courts and to key Government witnesses.

The House allowance provided for 30 additional positions for the U.S. Marshals Service and 135 additional positions (61 attorneys and 74 support personnel) for the U.S. attorneys.

The Senate Committee has restored 56 of the 112 U.S. Attorney positions that were deleted by the House in order to assure active prosecution of all criminal matters, including drug conspiracy cases and white collar crime. The Committee is aware that Speedy Trial legislation enacted by the Congress may require additional funds and disallowed 56 positions without prejudice to needs that may arise as a result of the new legislation. The Committee would entertain a supplemental request if experience with the provisions of Speedy Trial legislation results in unanticipated increased workloads.

The bill includes \$36,300,000 for the transition period.

FEES AND EXPENSES OF WITNESSES

1975 appropriation.....	\$14,200,000
1976 budget estimate.....	16,480,000
House allowance.....	16,480,000
Committee recommendation.....	16,480,000

The Committee recommends an appropriation of \$16,480,000, an increase of \$2,280,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

The funds are used to pay the fees and expenses of witnesses who appear on behalf of the Government in all cases to which the United States is a party. In addition, this account provides funds for the protection of witnesses in certain cases, as authorized by the Attorney General, and funds for the payment of land commissioners in condemnation cases.

The bill also includes \$4,000,000 to cover these payments during the transition period.

SALARIES AND EXPENSES, COMMUNITY RELATIONS SERVICE

1975 appropriation.....	\$3,750,000
1976 budget estimate.....	3,947,000
House allowance.....	3,940,000
Committee recommendation.....	3,940,000

The Committee recommends an appropriation of \$3,940,000, an increase of \$190,000 over the 1975 appropriation, \$7,000 below the budget estimate and the same as the House allowance.

The Service was established by title X of the Civil Rights Act of 1964, to provide assistance to communities in resolving disputes, disagreements, and difficulties arising from discriminatory practices which disrupt or threaten to disrupt peaceful relations among citizens.

The bill also includes \$985,000 for the Community Relations Service for the transition period.

FEDERAL BUREAU OF INVESTIGATION

SALARIES AND EXPENSES

1975 appropriation.....	\$449,546,000
1976 budget estimate.....	465,767,000
House allowance.....	463,400,000
Committee recommendation.....	468,700,000

The Committee recommends an appropriation of \$468,700,000, an

increase of \$19,154,000 over the 1975 appropriation, \$2,933,000 over the budget estimate, and \$5,300,000 over the House allowance.

The Federal Bureau of Investigation, as the principal investigation branch of the Department of Justice, obtains evidence for use in civil litigation and prosecution of criminal violations of Federal law. It has primary responsibility for the internal security of the Nation. It assists other law enforcement agencies through the dissemination of information, location of fugitives, training, and identification and laboratory services.

In fiscal year 1975, the Administration proposed a rescission of \$5.3 million for FBI programs. In view of the alarming increases in serious crime, the Congress disagreed with the President and denied the rescission.

The denial of the proposed rescission is not reflected in the President's budget request for 1976 or the House allowance. The Committee has included \$5.3 million in order to maintain FBI strength in 1976 at the level provided by the Congress in 1975. Without these additional funds, the FBI would be forced to cut back by 704 man-years below the 1975 level which can only adversely impact on efforts to combat crime.

The bill also includes \$124,000,000 for FBI activities during the transition period.

IMMIGRATION AND NATURALIZATION SERVICE

SALARIES AND EXPENSES

1975 appropriation.....	\$181,320,000
1976 budget estimate.....	209,744,000
House allowance.....	208,000,000
Committee recommendation.....	208,000,000

The Committee recommends an appropriation of \$208,000,000, an increase of \$26,680,000 over the 1975 appropriation, \$1,744,000 below the budget estimate, and the same as the House allowance.

The Immigration and Naturalization Service is responsible for administering the immigration and naturalization laws relating to the admission, exclusion, deportation, and naturalization of aliens.

The amount recommended in the bill will permit INS to employ 750 additional people, as requested in the budget, for the alien documentation project, improving the border patrol capability, detention and deportation, reducing adjudication backlogs, improving records response, and reducing the naturalization backlog. The amount also includes funds requested for a study of the illegal alien population, research and development, automation of the master index, detention and border facilities, and interior repatriation.

The allowance reflects a reduction of \$1,744,000 from the budget estimate, due mostly to the reduction of funds requested for space and services payments.

The amount included for the transition period is \$52,700,000, a reduction of \$300,000 from the budget estimate.

FEDERAL PRISON SYSTEM

SALARIES AND EXPENSES, BUREAU OF PRISONS

1975 appropriation.....	\$167,750,000
1976 budget estimate.....	186,410,000
House allowance.....	186,200,000
Committee recommendation.....	186,200,000

The Committee recommends an appropriation of \$186,200,000, an increase of \$18,450,000 over the 1975 appropriation, \$210,000 below the budget estimate, and the same as the House allowance.

This appropriation will provide for the custody and care of an average of 24,000 prisoners, and for the maintenance and operation of 37 penal institutions, community treatment centers in 14 metropolitan areas and the central office. An average of 7,682 employees will be employed with the funds in this appropriation. This involves custody, care, and treatment of prisoners, inmate education, maintenance and operation of institutions, medical services, narcotic addict treatment, technical assistance to State and local governments, and general administration.

The increase is primarily for annualization of positions and pay costs, activation of facilities, the increased cost of food, and funding of the net increase of 67 positions.

The Committee encourages the Administration to submit at an early date a request for funding of the National Institute of Corrections authorized and established by Public Law 93-415, the Juvenile Justice and Delinquency Prevention Act of 1974. The Committee would be willing to consider such a request in an early Supplemental Appropriations bill.

The sum of \$48,000,000 is recommended for the transition period to cover the cost of administering, operating, and maintaining these institutions. This sum is \$127,000 less than the amount requested.

BUILDINGS AND FACILITIES

1975 appropriation.....	\$25,940,000
1976 budget estimate.....	35,760,000
House allowance.....	12,560,000
Committee recommendation.....	12,560,000

The Committee recommends an appropriation of \$12,560,000, a decrease of \$13,380,000 below the 1975 appropriation, \$23,200,000 below the budget estimate, and the same as the House allowance.

This appropriation provides for planning, acquisition of sites and construction of new facilities and constructing, remodeling, and equipping necessary buildings and facilities at existing penal and correctional institutions.

The amount of \$12,560,000 is recommended for improvement of existing Federal prison facilities. This amount does include funds for rehabilitation of utilities systems and rehabilitation of existing structures, as requested in the budget. The bill provides \$4,395,000, the full amount requested, for such rehabilitation during the transition quarter.

There has been some question about the capacities of Federal prison facilities and whether they are being fully utilized. The House Appropriations Committee has indicated its intent to review this matter thoroughly, and at the present time has passed over without prejudice the request for construction funds for a northeast adult facility and planning and site acquisition funds for a south central adult facility, pending the outcome of such review.

The Committee is informed that the General Accounting Office is also investigating this matter. Consequently, the Committee has concurred in the House action and for the present time has passed over without prejudice the request for new construction until the GAO has had an opportunity to file its report.

SUPPORT OF U.S. PRISONERS

1975 appropriation.....	\$28,600,000
1976 budget estimate.....	31,875,000
House allowance.....	31,875,000
Committee recommendation.....	31,875,000

The Committee recommends an appropriation of \$31,875,000, an increase of \$3,275,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

The Bureau of Prisons contracts with some 900 approved State and local jails to board Federal prisoners for short periods of time. Such periods occur before and during trial, during commitments for short sentences, and while awaiting transfer to Federal institutions after sentencing. An average of 5,877 prisoners were boarded at an average cost of \$10.55 per man-day in 1974.

The sum of \$8,466,000, the full amount requested, is provided for this item for the transition period.

FEDERAL PRISON INDUSTRIES INCORPORATED

1975 appropriation.....	(\$6,855,000)
1976 budget estimate.....	(7,026,000)
House allowance.....	(7,026,000)
Committee recommendation.....	(7,026,000)

The Committee recommends a limitation of \$7,026,000, an increase of \$171,000 over the 1975 limitation, the same as the budget estimate and the House allowance.

The bill carries language concerning the budget of the Federal Prison Industries, Inc. and sets a limitation of \$1,906,000 on funds which may be used for administrative expenses and \$5,120,000 on funds which may be used for the vocational training of prisoners. These are the full amounts requested in the budget for fiscal year 1976. Language is also included in the bill setting limitations of \$524,000 on administrative expenses and \$1,331,000 on vocational training expenses during the transition period.

This is a wholly owned Government corporation. A board of six directors appointed by the President controls its policies. Supervision is by the Director of the Bureau of Prisons who has jurisdiction over all industrial enterprises and vocational training programs in all Federal penal and correctional institutions. Products manufactured by inmates are sold to Federal Prison System institutions and to other Government agencies. Earnings, in excess of operating requirements, are paid as dividends into the U.S. Treasury.

The Corporation is authorized, under the Attorney General, to establish and operate industries in Federal penal and correctional institutions and disciplinary barracks (18 U.S.C. 4121-4128). Its purposes are to provide employment for inmates, establish vocational training for qualified inmates in connection with regular institutional and industrial activities, and operate a placement service to assist released inmates to secure jobs.

LAW ENFORCEMENT ASSISTANCE ADMINISTRATION

SALARIES AND EXPENSES

1975 appropriation.....	\$887,171,000
1976 budget estimate.....	769,784,000
House allowance.....	769,638,000
Committee recommendation.....	861,638,000

The Committee recommends an appropriation of \$861,638,000, a decrease of \$25,533,000 below the 1975 appropriation, \$91,854,000 over the budget estimate, and \$92,000,000 over the House allowance. The Committee recommendation would provide \$40 million for the Law Enforcement Education program, \$75 million for the Juvenile Justice program, and the budget request level for ongoing LEAA State block grant and other activities.

Under the Omnibus Crime Control and Safe Streets Act of 1968, as amended, the Law Enforcement Assistance Administration is charged with the responsibility for assisting State and local governments in reducing crime and improving the quality of the criminal justice system. This appropriation also includes funds to carry out Title II of the Juvenile Justice and Delinquency Prevention Act of 1974.

The House, in its action on the bill, earmarked \$40 million for the Law Enforcement Education Program, the same as the 1975 level, and an increase of \$17 million over the President's budget request which had recommended a 45% reduction in law enforcement education programs. The effect of the House action would have been to finance the \$17 million restoration of the Law Enforcement Education Program by forcing an offsetting \$17 million reduction on ongoing LEAA activities—including block grants to States—which have already been reduced in the budget request by \$110 million. The Committee recommendation would restore the Law Enforcement Education Program to last year's \$40 million level without reducing ongoing LEAA activities below the budget request.

In similar fashion, the House earmarked \$40 million for the Juvenile Justice program, an increase of \$15 million over the 1975 level and \$40 million over the President's budget request which had recommended zero for the Juvenile Justice program. The effect of the House action would have been to finance the \$40 million funding level for the Juvenile Justice program by forcing an offsetting \$40 million reduction on ongoing LEAA activities—including block grants to States—which have already been reduced in the budget request by \$110 million. The Committee recommendation would provide \$75 million for the Juvenile Justice program without reducing ongoing LEAA activities below the budget request.

The Committee's recommendations reflect concern about the recent 17% year-to-year increase in serious crime, the possible serious adverse effects on public safety that further reductions in LEAA activities may have on the financial stability of hard pressed State and local police departments—many of which are being forced to lay off police officers—and the fact that over half of the serious crime in this country is committed by youths under the age of 19.

The bill includes \$217,960,000 for LEAA to carry out these programs at essentially the same level as the 1976 Committee recommendation during the transition quarter.

DRUG ENFORCEMENT ADMINISTRATION

SALARIES AND EXPENSES

1975 appropriation.....	\$135,723,000
1976 budget estimate.....	150,785,000
House allowance.....	149,859,000
Committee recommendation.....	149,859,000

The Committee recommends an appropriation of \$149,859,000, an increase of \$14,136,000 over the 1975 appropriation, \$926,000 below the budget estimate, and the same as the House allowance.

The Drug Enforcement Administration is the investigative, intelligence, law enforcement, and regulatory agency responsible for suppression of illicit traffic in narcotics and dangerous drugs. It has sole responsibility to act for the Government in foreign countries in intelligence gathering activities and coordination with foreign government agencies to reduce the supply of illicit drugs entering the United States.

The increase includes funds for annualization of positions and pay costs, 77 additional positions, and other requested increases. The amount recommended reflects a decrease of \$926,000 from the request, due to a reduction of ten percent in the request for payment to GSA for space and services.

The amount recommended for the transition period is \$41,758,000, a reduction of \$242,000 from the budget estimate.

TITLE III—DEPARTMENT OF COMMERCE

SUMMARY

1975 appropriation.....	\$1,974,414,000
1976 revised budget estimate (S. Doc. 94-72).....	1,503,187,000
House allowance.....	1,484,834,000
Committee recommendation.....	1,713,385,000

GENERAL ADMINISTRATION

SALARIES AND EXPENSES

1975 appropriation.....	\$10,375,000
1976 budget estimate.....	12,685,000
House allowance.....	12,580,000
Committee recommendation.....	12,580,000

The Committee recommends an appropriation of \$12,580,000, an increase of \$2,205,000 over the 1975 appropriation, \$105,000 below the budget estimate, and the same as the House allowance.

The appropriation provides for the immediate Office of the Secretary and Assistant Secretaries, and the staff service offices which assist in formulation of policy and in general management and administration of the Department.

PARTICIPATION IN U.S. EXPOSITIONS

1975 appropriation.....	0
1976 budget estimate.....	\$530,000
House allowance.....	530,000
Committee recommendation.....	530,000

The Committee recommends an appropriation of \$530,000, an increase of \$530,000 over 1975, the same as the budget estimate and the House allowance.

Participation in U.S. expositions provides funding for planning, construction, and operation of Federal pavilions at international expositions held in the United States.

Funds will cover the cost of demolition and removal of the pavilion at the New York World's Fair site and the restoration of the site to grassland.

SOCIAL AND ECONOMIC STATISTICS ADMINISTRATION

SALARIES AND EXPENSES

1975 appropriation.....	\$48,804,000
1976 budget estimate.....	54,863,000
House allowance.....	52,090,000
Committee recommendation.....	52,471,000

The Committee recommends an appropriation of \$52,471,000, an increase of \$3,667,000 over the 1975 appropriation, \$2,392,000 below the budget estimate, and \$381,000 over the House allowance.

The activities of this appropriation provide for (1) the collection, compilation, and publication of a broad range of current statistics dealing with economic, demographic, and social data, and (2) the preparation, interpretation, and projection of measures of aggregate economic activity.

The recommended increase over the House allowance includes \$209,000 and 10 positions to conduct an annual benchmark survey of inventories held by wholesalers and \$172,000 and 10 positions to gather more detailed information on the production and consumption of each type of energy. The Committee has included these two items because of their bearing on efforts to achieve economic recovery and energy sufficiency.

The bill includes \$13,636,000 for the transition period, a reduction of \$575,000 below the budget estimate and \$96,000 over the House allowance.

PERIODIC CENSUSES AND PROGRAMS

1975 appropriation.....	\$22,850,000
1976 budget estimate.....	28,193,000
House allowance.....	27,000,000
Committee recommendation.....	27,000,000

The Committee recommends an appropriation of \$27,000,000, an increase of \$4,150,000 over the 1975 appropriation, \$1,193,000 below the budget estimate, and the same as the House allowance.

This appropriation provides for comprehensive and detailed information in several major economic and demographic areas once or twice each decade. It also funds geographic support activities required by the various censuses, the acquisition of large-scale data processing equipment and other major periodic activities which may be authorized. Funds requested to accelerate the next census of agriculture from 1979 to 1978 as a first step in a plan to conduct this census concurrently with economic censuses are not included in the bill because the necessary authorizing legislation has not been enacted.

The bill includes \$8,200,000 for this appropriation for the transition period, a reduction of \$365,000 from the budget estimate.

ECONOMIC DEVELOPMENT ADMINISTRATION

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

1975 appropriation.....	\$246,950,000
1976 budget estimate.....	290,000,000
House allowance.....	290,000,000
Committee recommendation.....	453,500,000

The Committee recommends an appropriation of \$453,500,000, an increase of \$206,550,000 over the 1975 appropriation, \$163,500,000 over the budget estimate and the House allowance.

The programs of the Economic Development Administration are designed to reduce the incidence of substantial and persistent unemployment in economically distressed areas throughout the Nation. They also improve the ability of State and local officials to resolve problems of economic adjustment and development by assisting in planning, coordination and implementation activities at all levels of government. Assistance will also be provided to help firms and communities adversely affected by imports.

The fiscal year 1976 budget request for this appropriation includes a net increase of \$43,050,000 over the fiscal year 1975 level of \$246,950,000. This net increase includes both increases and decreases for the various Titles of EDA. It is disturbing to note that at a time of great economic stress and high unemployment, the basic public works program authorized under Title I, II, and IV of the Public Works and Economic Development Act has been reduced in the President's budget request by \$32,200,000 below the fiscal year 1975 level, bringing the amount recommended in the President's budget for fiscal year 1976 to the lowest level since the Public Works and Economic Development Act was enacted by the Congress in 1965.

The Committee is aware that the new composite index of leading economic indicators has recently ceased to decline. Some have hailed this as the end of the current economic recession. Others feel that as long as the Nation is plagued with high unemployment, the Nation is still in economic recession. It is interesting to note that, although the new composite index of economic indicators has recently turned upward, the index is still more than 25 percent below the 1973 level and about 35 percent below the level the economy would be without this most recent recession. Moreover, if the economy were operating at a level closer to capacity, those who are now unemployed and drawing Federal unemployment benefits would be working and paying taxes. This would contribute to closing the gap between revenues and expenditures and balancing the budget. The Committee's recommendations are intended to help accomplish this latter goal.

The Committee recognizes and respects the views of some who argue that increased funding to stimulate growth and reduce unemployment could possibly have some adverse effects on the economy. Nevertheless, the Committee is strongly persuaded that—at a time when the leading economic indicators are 25 percent below 1973 and when unemployment is the highest since the Great Depression—now is not the time—if ever there is a time—to cut back the public works program to the lowest level since its inception a decade ago. This program is designed to stimulate growth in the private sector by investing funds to create an environment in which private enterprise may flourish. The effect of the Committee increases in this program will be to provide the

seed money to stimulate short and long term economic growth in economically depressed areas—to put people who are unemployed back to work.

The Committee is also aware of the argument that the present rate of growth in the labor force and productivity would require a four percent annual increase in real Gross National Product just to merely maintain a constant rate of unemployment. Real GNP will have to grow by 7 percent just to reduce unemployment by one percentage point. Other studies show that if indeed the economy has stopped its downturn, and industrial output should increase at the same rate as between 1971 and 1973, the latest post recessionary expansionary period, unemployment would still be an unacceptable 8 percent as late as 1978.

All of this has persuaded the Committee that if the economy is to rebound and move into a pattern of sustained growth, the foundations for that growth must be laid now. Consequently, the Committee recommends an additional \$163,500,000 for Economic Development Assistance Programs. This amount, together with the \$290 million requested for EDA Programs, will provide a total of \$453.5 million to provide increased employment opportunities while constructing facilities of lasting value to the community, as authorized by the Public Works and Economic Development Act of 1965, as amended. The funds are included because of the Committee's sense of urgency in providing increased job opportunities and investing more resources in long term economic development.

The Committee has provided these additional appropriations to increase the level and effectiveness of activities of the Economic Development Administration which offer substantial employment potential. Of the total provided: \$92,500,000 is for direct and supplementary grants for public works under Title I of the PWEDA of 1965, as amended; \$35,000,000 is for business loans and guarantees under Title II; \$3,000,000 is for District planning grants; \$2,500,000 is for Section 302 sub-state planning; \$4,000,000 is for technical assistance; \$1,500,000 is for research; and \$25,000,000 is for Title IX economic adjustment activities.

The following is a distribution of the Committee recommendation by title:

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS					
[Amounts in thousands]					
	Fiscal year 1975	President's budget and House allowance	Committee recommended increase	Total committee recommendation	Authorization
Title I.....	\$131,100	\$107,500,000	\$32,500,000	\$200,000,000	\$250,000,000
Title II.....	16,000	30,000,000	35,000,000	65,000,000	75,000,000
Title III.....	35,000	46,000,000	11,000,000	57,000,000	150,000,000
Title IV.....	26,100	21,500,000	—	21,500,000	70,000,000
Title IX.....	38,250	50,000,000	25,000,000	75,000,000	100,000,000
Subtotal, Public Works and Economic Development Assistance Act of 1965, as amended.....	246,450	255,000,000	163,500,000	418,500,000	645,900,000
Title II, Trade Act of 1974.....	0	35,000,000	—	35,000,000	(¹)
Grand total.....	246,450	290,000,000	163,500,000	453,500,000	645,000,000

¹ Sums as necessary.

Title I grants will make possible Federal participation in the construction of needed public works projects which will offer employment potential and improve the capacity for economic growth through the development of a structure conducive to the location of commercial and industrial enterprises. Cities and towns across the country have enormous need for community facilities. The additional funds can be used immediately by EDA by accelerating their fiscal year 1976 project pipeline. The \$92.5 million included in the bill together with the \$107.5 million included in the House Bill will provide the fiscal 1975 full authorization of \$200 million for Title I activities which will merely restore the program to the obligation level of fiscal year 1973. In view of the inflation in the economy since 1973 and the associated decline in purchasing power of the EDA dollar, as well as the continuing unemployment in the economy, it becomes obvious that restoring this program to the 1973 obligation level is the minimum level needed to deal with the staggering unemployment levels and promote economic recovery.

The Title II funds will enable EDA to finance business development projects including long-term, low interest loans and loan guarantees for fixed assets, working capital loans and loan guarantees and guarantees of lease payments for buildings and equipment.

Testimony indicates that EDA has increasingly been receiving inquiries from companies seeking financing for expansion or to retain existing employment levels—mostly from established well-rated companies cut off from conventional sources during the tight money market. Moreover, the program is designed to alleviate problems of long term unemployment and low income in designated areas. EDA feels that the guarantee programs can be a useful and successful method of generating jobs in eligible areas. To this extent, they assist in alleviating present unemployment problems. The \$35 million included in the bill together with the \$30 million already recommended by the House will provide \$65 million which will merely restore the program to approximately of fiscal year 1971 level in terms of real dollars and level of effort—a minimum level needed to deal with the enormous unemployment problem and pave the way for economic recovery.

Funds provided under Title IX will provide immediate implementation of increased community assistance for areas adversely affected by increased import competition for the creation of job opportunities in the affected areas. It is also intended that the Economic Development Administration respond more quickly in award of assistance to alleviate economic distress caused by other types of economic dislocations, such as severe changes in economic conditions, base closings and disasters. Title IX funding can provide funds for a range of activities including public works, business loans and guarantees, planning, technical assistance, training and other appropriate assistance, especially in areas hard hit by such economic dislocations as the base closings in Rhode Island.

Based on EDA past performance, it is estimated that a \$92,500,000 public works increase would fund about 175 projects, ranging from cultural buildings and community centers on Indian reservations to industrial parks, sewer and water improvements, public buildings and harbor facility improvements in other areas. EDA data indicate that for every \$2,400 invested in Title I programs for such projects as industrial parks, one additional job opportunity will be created as the

follow-on benefit. Consequently, the additional \$92.5 million for Title I will result in the creation of approximately 40,000 additional job opportunities. The \$35,000,000 made available under title II could be expected to assist about 25 businesses with direct loans and 30 or more with loan and lease guarantees. At an average of \$7,000 per job, the additional funds will provide an additional 5,000 job opportunities. With an additional \$25,000,000 under Title IX, EDA could assist as many as 30 communities for technical assistance activities or to develop economic adjustment plans and fund the implementation of the plans of approximately 7 communities. In each case, the funds are intended to be used to meet the original purpose of providing short to medium term employment opportunities while constructing facilities of lasting value to the community.

The \$163.5 million increase recommended by the Committee is the same amount included for this purpose in the Senate version of the vetoed Emergency Employment Act of 1975 and is consistent with the Congressional Program of Economic Recovery and Energy Sufficiency which was transmitted to the President in February of this year.

The Committee reaffirms the language on page 50 of Senate Report 94-293 with regard to Federal assistance to communities with high unemployment and calls this matter to the attention of the Economic Development Administration for whatever assistance that agency may be able to provide.

The bill also includes \$112,500,000 to carry out economic development assistance programs during the transition period.

ADMINISTRATION OF ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

1975 appropriation.....	\$22, 900, 000
1976 budget estimate.....	24, 271, 000
House allowance.....	23, 880, 000
Committee recommendation.....	27, 380, 000

The Committee recommends an appropriation of \$27,380,000, an increase of \$4,480,000 over the 1975 appropriation, \$3,109,000 over the budget estimate, and \$3,500,000 over the House allowance.

Salaries, support services rendered by other agencies, and other related administrative costs involved in operating Economic Development Administration programs are financed by this appropriation.

The sum of \$23,880,000 recommended by the House for the necessary expenses of administering economic development assistance programs together with the \$1,120,000 provided in the recently enacted continuing resolution (PL 94-41) for the expenses of administering Title X will provide for approximately 120 additional permanent positions. The additional 116 positions provided in the Senate recommendation would allow a total of 949 authorized permanent positions for the Economic Development Administration for FY 1976.

While this is an increase of 236 permanent positions over the 713 in the FY 1975 budget, FY 1975 is not an appropriate base year. In FY 1971 the EDA was authorized 973 permanent positions. In FY 1972, 934 permanent positions were authorized. Starting in FY 1973, the Administration began to significantly reduce the EDA staff as part of the effort to phase-out the Economic Development program. The FY 1971 program budget level was \$230.8 million and the FY 1972 program budget level was \$260.9 million. Therefore, even with an increase of 236 positions to 949, the ratio of positions to program dollars in FY 1976 will be significantly less than the ratio in FY 1971

and FY 1972, the last two years of the program before the proposed phase-out. The committee believes that this staff increase for FY 1976 is the minimum necessary to effectively carry out the economic development assistance program at the \$453.5 million level recommended by the Senate and the \$375 million Title X program as provided in the continuing resolution.

The bill includes \$6,890,000 for the administration of EDA programs during the transition quarter.

REGIONAL ACTION PLANNING COMMISSIONS

REGIONAL DEVELOPMENT PROGRAMS

1975 appropriation.....	\$38,517,000
1976 budget estimate.....	42,081,000
House allowance.....	42,068,000
Committee recommendation.....	84,068,000

The Committee recommends an appropriation of \$84,068,000, an increase of \$45,551,000 over the 1975 appropriation, \$41,987,000 over the budget estimate, and \$42,000,000 over the House allowance.

The Regional Action Planning Commissions are authorized by title V of the Public Works and Economic Development Act of 1965, as amended, to assist in the solution of problems of economic dislocation and depressed areas on a multistate regional basis rather than a locality by locality basis. The program is a Federal-State partnership which jointly plans and executes development programs.

The seven Title V Commissions have provided the Committee with lists of projects in excess of the funds allowed. The Committee allowance, however, will enable the Commissions substantially to expand their activities in helping States and local bodies develop solutions to current and anticipated economic problems, stressing such important regional matters as energy conservation and development, transportation, and industrial development.

Not to exceed 10 per centum of the additional funds recommended by the Committee may be used for increased administrative expenses resulting from the expansion of the Regional Development Program. Each Federal CoChairman is authorized to employ no more than two additional persons to assist in the management of the expanded program.

The Committee directs the Secretary of Commerce to cooperate with the National Institute of Education through the Old West Regional Commission to continue support of the Mountain Plains Education and Economic Development Program as a means of furthering economic development in that target area. A total of \$3,000,000 shall be provided by Commerce Department appropriation for this purpose. The \$2,000,000 provided in this bill, as well as the \$1,000,000 provided under P.L. 94-41 for the Job Opportunities Program and the \$2,700,000 proposed in the 1976 budget for the National Institute of Education, Department of Health, Education, and Welfare, will provide the funding necessary for this program through Fiscal Year 1976. The Secretary should develop plans for continuing future Federal support of this project, in view of demonstrated high potential

for economic development. The program is displaying outstanding characteristics as evidenced by the high rate at which families stay enrolled in the program, the high job placement rates, and most importantly, the resulting increases in income for participating families. The Committee has included the funds in this bill in order to provide a sufficient planning basis for the Secretaries of Commerce and Health, Education, and Welfare to effect an orderly transition from a demonstration research project to an ongoing operational program.

The sum of \$21,000,000 for transition period expenses is included in the bill to continue the momentum established in the expanded 1976 program.

DOMESTIC AND INTERNATIONAL BUSINESS ADMINISTRATION

OPERATIONS AND ADMINISTRATION

1975 appropriation.....	\$61,460,000
1976 revised budget estimate (S. Doc. 94-72).....	56,880,000
House allowance.....	61,000,000
Committee recommendation.....	61,410,000

The Committee recommends an appropriation of \$61,410,000, a decrease of \$50,000 below the 1975 appropriation, \$4,530,000 over the budget estimate, and \$410,000 over the House allowance.

The activities of the Domestic and International Business Administration of the Department of Commerce seek to strengthen the economy of the United States by promoting the growth and competitive position of U.S. industry and products in domestic and in international markets in a manner consistent with national security and economic policy.

The increase over the House allowance is to finance a new Office of Foreign Investment, as requested in a budget amendment transmitted to the Congress too late for consideration by the House. This new office will provide data collection and analysis support to the Committee on Foreign Investment in the United States. The Committee was established pursuant to Executive Order 11858 of May 7, 1975.

The Committee expects the Department to maintain an export promotion program comparable to FY 1975. However, the Committee has received testimony to the effect that these export promotion activities cannot be maintained if the Department must also staff and fully fund the establishment of a trade center in Sao Paulo, Brazil. Recognizing the potential for a major increase in U.S. exports to the dynamic Brazilian market the Committee authorizes the establishment of a trade center in Sao Paulo. This bill provides \$121,000 for the start up costs of such a center. Further, this Committee directs the Department to increase its FY 1977 base for international marketing activities to include \$1,221,000 and 17 support positions to provide for the completion and operation of the center in FY 1977.

With respect to fees charged to businesses for services rendered under this program, the Committee believes that established exporters should be charged fees that will encourage their full participation in Commerce export promotion activities. The Committee has carefully examined testimony given before the Subcommittee on Foreign Commerce and Tourism in which witnesses from the private sector ex-

pressed their profound concern about the adverse impact of the Administration's full cost recovery concept. The Committee believes that whatever fees are set should not be so large as to discourage participation by small businesses. In addition, non-established and new exporters should continue to be given preferential fee consideration as an incentive to enter into exporting.

MINORITY BUSINESS ENTERPRISE

MINORITY BUSINESS DEVELOPMENT

1975 appropriation.....	\$52,000,000
1976 budget estimate.....	52,615,000
House allowance.....	49,850,000
Committee recommendation.....	49,850,000

The Committee recommends an appropriation of \$49,850,000, a decrease of \$2,150,000 below the 1975 appropriation, \$2,765,000 below the budget estimate, and the same as the House allowance.

In accordance with the provisions of Title 15, Section 1512, of the United States Code, and under Executive Orders 11458 and 11625, the Office of Minority Business Enterprise (OMBE) is the focal point of the federal minority business development effort. OMBE Executive Orders provide a mandate to (1) coordinate federal activities designed to assist minority business, (2) stimulate private sector efforts in support of minority enterprise, and (3) provide financial assistance to private and public organizations that provide management and technical assistance to minority businessmen.

In view of the critical investigative report issued during the past year by the Surveys and Investigations staff of the House Appropriations Committee, the House denied the \$2,700,000 in program increases requested in the budget. The Committee concurs in the House action.

An amount of \$12,463,000 is included in the bill for the transition period for this appropriation item, a reduction of \$690,000 from the budget request.

U.S. TRAVEL SERVICE

SALARIES AND EXPENSES

1975 appropriation.....	\$11,070,000
1976 budget estimate.....	11,587,000
House allowance.....	11,565,000
Committee recommendation.....	14,065,000

The Committee recommends an appropriation of \$14,065,000, an increase of \$2,995,000 over the 1975 appropriation, \$2,478,000 over the budget estimate, and \$2,500,000 over the House allowance.

The United States Travel Service develops plans and carries out programs to stimulate and encourage travel to the United States by residents of foreign countries. This program is concentrated in the six foreign countries—Canada, Mexico, the United Kingdom, France, West Germany, and Japan—which provide approximately three quarters of the total U.S. foreign tourism receipts. Testimony indicates that the Travel Service will continue to emphasize the development of economical tour packages in these major tourist markets, and will place particular attention on the promotion of Bicentennial events in the formation of these tour packages.

The bill includes \$2,500,000 to carry out the provisions of S. 2003 which authorizes the U.S. Travel Service to promote domestic tourism.

A reduction of \$22,000 has been made due to the overall 10 per cent decrease in funds requested for the assessment by the General Services Administration for space and services.

The bill provides \$3,517,000 for this appropriation for the transition period.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

OPERATIONS, RESEARCH, AND FACILITIES

1975 appropriation.....	\$448,453,000
1976 budget estimate.....	499,392,000
House allowance.....	490,000,000
Committee recommendation.....	501,342,000

The Committee recommends an appropriation of \$501,342,000, an increase of \$52,889,000 over the 1975 appropriation, \$1,950,000 over the budget estimate, and \$11,342,000 over the House allowance.

The National Oceanic and Atmospheric Administration was created on October 3, 1970 by Reorganization Plan No. 4 of 1970 to bring together many of the Nation's major civil programs involving the oceans and atmosphere.

NOAA's broad goals include: (1) the development and execution of a national program to insure the effective identification, management, and conservation of marine resources for the economic and social good of the Nation; (2) the development and operation of a national system to monitor and predict weather and environmental conditions for protecting life and property, and to increase the efficiency and productivity of government, industry, and the individual; (3) the preservation and development of the Nation's coastal resources by assisting the states and other public agencies in the wise management of the land and water resources of the coastal zone; and (4) the provision of the basic maps, charts, surveys, and specialized data required for safe navigation and accurate location.

The Senate recommended increase over the House allowance includes the following high priority items for which the Department appealed for restoration.

Eight positions and \$1,750,000 are included for automation of aeronautical chart production. Currently, NOAA produces over 42 million aeronautical charts a year and the Federal Aviation Administration's projected demand includes very large increases. The Department believes it is more cost effective to meet this demand through automation, as was done for nautical chart production. The Department estimates that automation of this process can result in avoidance of \$16 million in costs by 1980.

Seven positions and \$500,000 are included to meet the increasing workload placed on NOAA for the timely review and analysis of environmental impact statements for projects proposed by other agencies which impact the marine environment.

The bill includes \$1,600,000 for a stronger program under the Endangered Species Act of 1973. The funds would be used for a grant program to States, on a matching basis, to develop and implement marine endangered species conservation programs.

Five positions and \$730,000 are included to support development techniques for processing, analyzing, and using data from NASA's new ocean observation satellite. The information so gathered will support such activities as off shore energy development and marine transportation.

The bill includes \$12,460,000, the full budget request and \$2,462,000 over the House allowance for automation of field operations and services (AFOS) to improve the capability of local weather forecasters to make more nearly accurate and timely predictions.

The bill also includes several items which were not included in the budget request or the House allowance.

The bill includes \$500,000 to continue the Puget Sound Marine Ecosystems Analysis project at the same level provided by the Congress last year. This study is necessary to gain baseline data on the marine environment in Puget Sound before that body of water begins to encounter heavy traffic from oil tankers from Alaska.

The salmon and steelhead fisheries of the Columbia River and its tributaries have great economic potential and offer an almost unlimited protein source. The Committee received information provided by the National Marine Fisheries Service showing that these fish resources can be substantially increased with relatively small funding increases. The Committee recommends the addition of \$2,220,000 for developing the potential of existing production facilities, constructing new rearing facilities, and for planning and design studies. The Committee expects future budgets to include funds for maintaining these activities.

The bill includes \$500,000 to begin work on a Pilot Demonstration Facility for all Phases of Salmon Production, for additional research and demonstrations for improved fisheries production, including lobster, for the Northeast part of the United States. The majority of the funds are intended to support a Fisheries Technology Transfer and Market Development Program.

The primary purpose of such a program will be to improve fuel economy, training efficiency and market potential for the Southern New England Fishing Industry. The project components should include the following:

(1) On-board technology—Investigations and adaptations of propulsion nozzles and hydraulics to improve fuel economy; use of underwater video gear surveillance, personnel exchange with northern Europe, twine and trawl development, alternative fish handling methods and improved training facilities to improve efficiency in the fisheries.

(2) Testing and demonstration of a multipurpose fish processing facility to improve the ability to market diverse landings and improve the U.S. competitive position in processed fish products.

The bill includes \$800,000 over the House allowance to restore the Federal-State Marine Fisheries grant program to the \$5.8 million level provided by the Congress for fiscal year 1975.

The Committee is aware of NOAA's Deep Ocean Mining Environmental Study (DOMES) project and its proposed assessment of environmental impacts potentially associated with the recovery of hard minerals on the seabed of the deep oceans. However, the Committee is concerned that the study does not limit itself solely to environmental

conditions in the deep ocean, but also include an assessment of conditions onshore, within the coastal zone, as well as the implications for national policy should such mining be permitted to take place in the future. Accordingly, the Committee has included an amount of \$300,000 in the allowance for NOAA for such an assessment.

The Committee concurs in the House recommendation for an additional \$2,000,000 for Sea Grant. These funds should be used for projects related to national needs as determined by the Office of Sea Grant in consultation with other entities in NOAA including the Office of Coastal Zone Management, the National Marine Fisheries Service, and others. The committee would have no objection if this program were expanded within existing resources.

The Committee has received testimony from several Senators who have complained of delays in the implementation of the National VHF-FM radio disaster weather warning system. The Committee strongly believes that this effort to protect the lives and property of our citizens should be implemented as rapidly as possible. The Committee fully expects the Department to use whatever resources it has on hand to expedite the implementation of this program with the goal of full nationwide implementation in three years or less from date of enactment.

The Committee has also received disturbing testimony that indicates that the existing siting plan for VHF-FM radio disaster weather warning stations may need updating in order that all major population centers may be properly served. Of particular concern are those areas that are subject to violent and treacherous weather conditions. In addition, some sites, such as the Southeastern coast of Alaska, had previously been covered by Coast Guard manned light stations, which as a secondary function, had monitored weather conditions by giving hourly briefings. Many of these light stations have been automated and demanned and accidental injuries and deaths have increased significantly. Consequently, the Committee will expect the agency to review and update its siting plan and give special attention to the requirements of Lafayette, Louisiana, the coastline of Southeastern Alaska, and areas where frequency of disasters have shown a definite increase in recent years. The Committee directs that this updated plan be submitted to the Congress by October 30, 1975, if possible.

The bill includes \$137,000,000 for the transition period, an increase of \$2,000,000 over the House allowance.

COASTAL ZONE MANAGEMENT

1975 appropriation	\$15, 019, 000
1976 budget estimate	18, 038, 000
House allowance	18, 000, 000
Committee recommendation	19, 500, 000

The Committee recommends an appropriation of \$19,500,000, an increase of \$4,481,000 over the 1975 appropriation, \$1,462,000 over the budget estimate, and \$1,500,000 over the House allowance.

This appropriation provides for administration, management, beneficial use, protection, and development of the land and water resources of the Nation's coastal zone, by providing for developmental and administration grants to States for the planning and management of their coastal areas consistent with the Coastal Zone Management Act.

Of the additional amount, the sum of \$1,000,000 is to provide for increased personnel and research to expand assistance to States facing offshore energy activity. The Committee has also included \$500,000 to enable the Office of Coastal Zone Management of NOAA to undertake a series of studies, largely by outside contract, of the nature of the near-shore and onshore secondary impacts of energy facility siting, with special emphasis on those facilities required for the development of Outer Continental Shelf oil and gas. These studies will develop information which can be provided to coastal States in order that they can incorporate rational energy facility siting strategies into their developing coastal zone management programs and to provide information useful in the development and administration of the national coastal zone management program. Such information is not now available in useable form. Such research, the Committee believes, will be of great assistance to the numerous coastal States concerned about onshore impacts and will be helpful to Congress and the Administration in establishing public policy to deal with such impacts.

The bill includes \$4,900,000, an increase of \$400,000 over the House allowance to carry out these activities during the transition period.

FISHERMEN'S GUARANTY FUND

1975 appropriation.....	\$1,971,000
1976 budget estimate.....	61,000
House allowance.....	61,000
Committee recommendation.....	61,000

The Committee recommends an appropriation of \$61,000, a decrease of \$1,910,000 below the 1975 appropriation, the same as the budget estimate and the House allowance.

The fund provides payment to vessel owners and crews for financial losses they sustain as a result of the seizure of fishing vessels by foreign governments. In addition to the amounts appropriated to the fund, resources are derived from fees paid by vessel owners.

The sum of \$15,000 is provided for the transition period for this appropriation item.

CONSTRUCTION

1975 appropriation.....	
1976 budget estimate.....	
House allowance.....	
Committee recommendation.....	\$1,160,000

The Committee recommends an appropriation of \$1,160,000, an increase of \$1,160,000 over the 1975 appropriation, the budget estimate, and the House allowance. The bill also includes \$1,790,000 for this activity during the transitional period.

The addition to NOAA's budget of \$1,160,000 for fiscal year 1976 and \$1,790,000 for the transition period would begin full scale development of a 100 acre site at Sand Point in Seattle, Washington, for a consolidated NOAA facility. This site, formerly a Naval Air Station, was transferred to NOAA on December 12, 1974, following two years of discussion over the use of the property.

NOAA plans to consolidate most of its Seattle area activities at the Sand Point site. NOAA elements planned for consolidation at Sand Point now occupy seven separate locations, include 641 employees, and

involve budget levels of approximately \$17 million. Benefits expected to result from the consolidation include reduction of current annual lease costs of \$805,000 by substituting owned for leased space; expansion of pier and warehouse space to accommodate all 12 vessels now assigned to Seattle and provision of adequate storage and staging space; and provision of ample contiguous space for future program expansion.

Both the Committee and the Department are convinced of the necessity for this project. Any further delay will only subject the project to increasing construction costs. Consequently, the Committee has included funds to get the project moving as soon as possible.

The Committee has included \$2,950,000 for the planning and design of NOAA facilities at Sand Point in Seattle. Testimony presented to the Committee indicates the proposed NOAA construction at Sand Point constitutes special purpose facilities which will not fall within the term 'Public building' as defined in the Public Building Act of 1959 (40 U.S.C. 612). It is therefore the intent and expectation of the Committee that NOAA, itself, will plan and construct the facilities.

In planning the Sand Point facility, NOAA is encouraged to provide for a consolidated activity to gather, process, and disseminate environmental and weather information for use of fisheries, maritime, recreational, and related activities.

NATIONAL FIRE PREVENTION AND CONTROL ADMINISTRATION

OPERATIONS, RESEARCH, AND ADMINISTRATION

1975 appropriation.....	\$6,000,000
1976 budget estimate.....	10,500,000
House allowance.....	8,435,000
Committee recommendation.....	9,135,000

The Committee recommends an appropriation of \$9,135,000, an increase of \$3,135,000 over the 1975 appropriation, \$1,365,000 below the budget estimate, and \$700,000 over the House allowance.

The National Fire Prevention and Control Administration provides fire service education and training through the National Academy for Fire Prevention and Control; designs and conducts programs to educate the public on fire safety and prevention; operates the National Fire Data Center; provides for fire safety research at universities and non-profit organizations; conducts a research and development program on fundamental aspects of fire; and conducts a fire technology research and development program.

The Senate increase over the House allowance includes \$200,000 to provide grants to cities for the development of master plans. These funds will permit the Fire Administration to provide assistance to those cities which have indicated an interest in developing such plans.

The remaining \$500,000 over the House allowance will provide for research into prevention of fires in residences. In 1976, studies will be conducted on the use and operational effectiveness of residential fire systems. Over one-half of the Nation's fire deaths occur in residences. It has been estimated that the potential to save lives could be increased by 41 percent by improved fire detection and alarm systems. Design standards for fire detection, sprinklers and control systems are being developed. However, research is needed to determine the merits of

these systems and to identify and resolve operational problems which might occur in the use of such protective devices.

The Committee is impressed with the Fire Research and Standards Program which has been developed at the National Bureau of Standards and directs that not less than \$3.5 million in the appropriations for the Department of Commerce research program be allocated to the Fire Research Center and with the understanding that the National Bureau of Standards will continue to assist in the development and adoption of uniform codes, test methods, and standards aimed at reducing fire losses and cost of fire protection.

The Committee has included \$2,235,000 for the transition period, the same as the House allowance.

PATENT AND TRADEMARK OFFICE

SALARIES AND EXPENSES

1975 appropriation.....	\$77,600,000
1976 budget estimate.....	84,792,000
House allowance.....	83,300,000
Committee recommendation.....	83,300,000

The Committee recommends an appropriation of \$83,300,000, an increase of \$5,700,000 over the 1975 appropriation, \$1,492,000 below the budget estimate, and the same as the House allowance.

The Patent and Trademark Office grants patents, registers trademarks, and provides information and services to the public in support of these functions. The amount in the bill will provide for the printing of 9,200 additional patents in fiscal year 1976, and will raise the total number of patents printed to 80,000 annually. This level of printing is necessary in order to achieve the longstanding goal of an average 18 months pendency time during fiscal year 1977.

The bill includes \$20,840,000 for the transition period for the activities of this Office, reduction of \$373,000 from the budget estimate.

SCIENCE AND TECHNICAL RESEARCH

SCIENTIFIC AND TECHNICAL RESEARCH AND SERVICES

1975 appropriation.....	\$64,000,000
1976 budget estimate.....	64,312,000
House allowance.....	62,475,000
Committee recommendation.....	64,033,000

The Committee recommends an appropriation of \$64,033,000, an increase of \$33,000 over the 1975 appropriation, \$279,000 below the budget estimate, and \$1,558,000 over the House allowance.

The National Bureau of Standards is the Federal Government's lead agency for the development and maintenance of a system of measurements required to support the Nation's economy. The NBS Organic Act, subsequent legislation, and related delegations authorize the Bureau to address measurement problems which arise in the operations of Government agencies, commerce, industrial organizations, and scientific institutions. The National Technical Information Service collects and distributes scientific, technological, business, and demographic information generated by the Federal Government.

The Senate increase over the House allowance includes \$558,000 for improved computer security and standardization programs, and \$500,000 for the modernization and upgrading of NBS's equipment. Under the computer security program, NBS will provide Federal agencies with the technical guidance they need to comply with the Privacy Act of 1974. Without the capability provided by this increase, Congress and private citizens will not have adequate assurance that program safeguards are being applied to the Government's 1,000 personnel data systems.

The request for developing standardized data elements and codes will permit more efficient use of computers by Federal agencies. Executive Order 11717 assigned the development of such standards to NBS. This increase will permit NBS to implement this function. The primary purpose of this program is to permit automated exchanges of information between computer systems. By automating exchanges of data among Federal agencies through the use of data standards, approximately \$600 million can be saved annually. The GAO has recognized this potential savings, and has recommended in a May 1974 report that efforts to develop these standards be accelerated.

The Committee directs that, within the funds provided, the National Bureau of Standards shall embark upon a study of the economic effects of corrosion.

The Committee has also included \$500,000 for the NBS' equipment modernization program. These funds will permit NBS to avoid stretching out its equipment modernization program by another full year, and will also improve the productivity of the NBS professional staff.

The Committee has also included \$500,000 for the purchase of capital equipment for the National Technical Information Service. Purchase of this equipment will permit an estimated savings of 77 man-years and \$762,000 at the end of two years. Additionally, a new microfiche distribution system is required because the present system will not be able to handle the projected workload by the end of FY 1976. The Department has testified that the consequences of not obtaining the equipment will be reduced productivity and higher employment requirements.

MARITIME ADMINISTRATION

SHIP CONSTRUCTION

1975 appropriation.....	\$275,000,000
1976 budget estimate.....	195,000,000
House allowance.....	195,000,000
Committee recommendation.....	195,000,000

The Committee recommends an appropriation of \$195,000,000, a decrease of \$80,000,000 below the 1975 appropriation, the same as the budget estimate and the House allowance.

The Maritime Administration promotes the development and maintenance of an American merchant marine for trade and defense needs; grants subsidy aid for construction and operation of vessels by American flag operators; conducts research and development for the purpose of reducing ship construction and operating costs; insures construction loans and mortgages for construction or conversion of ships; maintains in a standby condition Government-owned fleets; and trains cadets to become licensed merchant ship officers.

The objective of the ship construction program is to increase the competitiveness of the U.S. shipbuilding industry in order to provide a U.S.-flag fleet and shipbuilding base which are adequate for the commercial and national security requirements of the United States.

The amount in the bill will provide construction funds for fourteen ships—five containerships, three bulk carriers, three ore-bulk-oil ships, two liquified natural gas carriers, and one roll-on, roll-off ship.

The Committee recommends \$18,000,000 which is the full amount requested for this item for the transition period. This amount will provide for construction of one liquified natural gas carrier.

OPERATING-DIFFERENTIAL SUBSIDIES (LIQUIDATION OF CONTRACT AUTHORITY)

1975 appropriation.....	(\$242,800,000)
1976 budget estimate.....	(315,936,000)
House allowance.....	(315,936,000)
Committee recommendation.....	(315,936,000)

The Committee recommends an appropriation of \$315,936,000, an increase of \$73,136,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

The Merchant Marine Act of 1936, as amended, provides that operating subsidies shall be paid to qualified operators of U.S.-flag vessels in order to promote the maintenance of a U.S. Merchant Marine capable of providing essential ocean-shipping services. Subsidies are designed to achieve a parity between certain American and foreign ship operating costs.

The amount in the bill will be used for the payment of obligations incurred for operating-differential subsidies to American shipping companies.

The sum of \$70,582,000 is provided in the bill for this program for the transition period, the full amount requested.

RESEARCH AND DEVELOPMENT

1975 appropriation.....	\$25,900,000
1976 budget estimate.....	12,232,000
House allowance.....	12,000,000
Committee recommendation.....	12,000,000

The Committee recommends an appropriation of \$12,000,000, a decrease of \$13,900,000 below the 1975 appropriation, \$232,000 below the budget estimate and the same as the House allowance.

This appropriation provides funding for continuation of research and development efforts to reduce costs of constructing and operating U.S.-flag merchant ships. The program aims are improving designs of safer, more economical and efficient ships together with improving the productivity of U.S. shipyards, and making the U.S. maritime industry more competitive with foreign fleets. Industry cost-sharing of R. & D. projects are integral parts of many projects which increase the scope of research and development activities for the Government's portion of funding.

During fiscal year 1976 the program will be concentrated on licensing of nuclear ships, research and development in automated ship systems and satellite navigation and communications, and beginning the operation of the computer-aided operations research facility at the New York Maritime Research Center.

The bill provides \$4,000,000 for this appropriation item for the transition period.

OPERATIONS AND TRAINING

1975 appropriation.....	\$41,183,000
1976 budget estimate.....	45,155,000
House allowance.....	45,000,000
Committee recommendation.....	45,000,000

The Committee recommends an appropriation of \$45,000,000, an increase of \$3,817,000 over the 1975 appropriation, \$155,000 below the budget estimate, and the same as the House allowance.

This appropriation item provides the necessary operating funds for the Maritime Administration, for maintenance of reserve fleets and for the Merchant Marine Academy and the six federally assisted state marine schools in California, Maine, Massachusetts, Michigan, New York and Texas which are currently participating in the program. The funds recommended for fiscal year 1976 provide for continued modernization of the Academy at Kings Point, New York, and installation of oil-waste and sewage-pollution abatement and control devices for four of the six state marine school ships.

A total of \$11,280,000 is provided in the bill for this appropriation for the transition period.

TITLE IV—THE JUDICIARY

SUMMARY

1975 appropriation.....	\$311,426,400
1976 revised budget estimate (S. Doc. 94-69).....	351,368,400
House allowance.....	330,025,000
Committee recommendation.....	334,796,000

SUPREME COURT OF THE UNITED STATES

SUMMARY OF ITEMS

1975 appropriation.....	\$7,267,400
1976 budget estimate.....	8,072,400
House allowance.....	8,010,000
Committee recommendation.....	8,010,000

The Committee recommends an appropriation of \$8,010,000, an increase of \$742,600 over the 1975 appropriation, \$62,400 below the budget estimate, and the same as the House allowance.

The amounts for Fiscal Year 1976 and the transition period for each of the items are as follows:

	Fiscal year 1976	Transition
Salaries.....	\$5,056,000	\$1,314,000
Printing and binding Supreme Court reports.....	706,000	
Miscellaneous expenses.....	737,000	178,000
Automobile for the Chief Justice.....	19,000	4,790
Books for the Supreme Court.....	63,000	15,800
Care of the building and grounds.....	1,429,000	195,500
Total.....	8,010,000	1,708,000

COURT OF CUSTOMS AND PATENT APPEALS

SALARIES AND EXPENSES

1975 appropriation.....	\$782,000
1976 budget estimate.....	853,000
House allowance.....	853,000
Committee recommendation.....	853,000

The Committee recommends an appropriation of \$853,000, an increase of \$71,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

The U.S. Court of Customs and Patent Appeals has exclusive jurisdiction in appeals from judgment of the U.S. Customs Court in all cases involving the construction of the law and facts respecting the classification of merchandise and the rate of duty imposed thereunder and all appealable questions as to the laws and regulations governing the collection of customs revenues. Its decisions are final unless taken to the Supreme Court on writs of certiorari.

The Court also has exclusive jurisdiction of appeals from the Tariff Commission on questions of law only and in the matter of unfair practices in import trade and appellate jurisdiction from decisions of the Patent Office in patent and trademark cases, except those involving equity.

The amount included for the transition period for this Court is \$213,000.

CUSTOMS COURT

SALARIES AND EXPENSES

1975 appropriation.....	\$2,479,000
1976 budget estimate.....	2,587,000
House allowance.....	2,587,000
Committee recommendation.....	2,587,000

The Committee recommends an appropriation of \$2,587,000, an increase of \$108,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

The U.S. Customs Court with offices in New York City has exclusive jurisdiction, throughout the United States and its possessions, embracing 46 customs collection districts and 286 ports of entry into which merchandise is imported, over civil actions arising under the tariff laws, the internal revenue laws relating to imported merchandise, the several customs simplification acts, the proclamations of the President issued under reciprocal trade agreements, and other proclamations imposing taxes and/or quotas on imported goods.

The bill includes \$645,000 for the transition period, the same as the House allowance and the budget request.

COURT OF CLAIMS

SALARIES AND EXPENSES

1975 appropriation.....	\$2,341,000
1976 budget estimate.....	2,429,000
House allowance.....	2,429,000
Committee recommendation.....	2,429,000

The Committee recommends an appropriation of \$2,429,000, an increase of \$88,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

The U.S. Court of Claims has jurisdiction over all cases involving claims against the United States (except in pension suits) instituted upon constitutional grounds or under Federal law or regulations, all claims arising out of any contract with the Federal Government and its agencies, and claims for the refund of taxes. It also has general jurisdiction to hear and determine claims for damages other than tort actions, provided the claimants would have the right to sue in law or equity if the United States were not immune to such suits. It has jurisdiction in suits against the United States by contractors dissatisfied with the findings and decisions of contracting agencies under terminated war controls and jurisdiction concurrent with that of the courts of appeals to review district court decisions in cases involving tort actions. It has exclusive jurisdiction to review the decisions of the Indian Claims Commission on appeal from the Commission. It also has jurisdiction in special act cases referred to the Court by the Congress, and the commissioners of the Court have jurisdiction to render reports to the Congress on claims set forth in bills referred to the chief commissioner by either House of Congress.

The full amount requested for the transition period, \$597,000, is also included in the bill.

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

SALARIES OF JUDGES

1975 appropriation.....	\$27,975,000
1976 budget estimate.....	28,750,000
House allowance.....	28,750,000
Committee recommendation.....	28,750,000

The Committee recommends an appropriation of \$28,750,000, an increase of \$775,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

The statutory salaries and benefits of all active U.S. circuit and district judges and all justices and judges who have retired or resigned in pursuance of law are payable from this appropriation. This item

also includes the payment of annuities to widows of Supreme Court Justices. The amount will provide for a total of 690 judges.

The amount recommended for the transition period is \$7,230,000.

SALARIES OF SUPPORTING PERSONNEL

1975 appropriation.....	\$103,804,000
1976 revised budget estimate (S. Doc. 94-69).....	121,971,000
House allowance.....	115,700,000
Committee recommendation.....	118,450,000

The Committee recommends an appropriation of \$118,450,000, an increase of \$14,646,000 over the 1975 appropriation, \$3,521,000 below the estimate, and \$2,750,000 over the House allowance.

The primary and appellate jurisdictions of the courts of the United States are vested in the 94 district courts and 11 courts of appeals. Provision for the salaries of the administrative and legal aides required to assist the judges in the conduct of hearings, trials, and other judicial functions and to man the component offices of the courts, including the Federal Probation System, is under this heading.

The Senate recommended increase over the House allowance is due entirely to this appropriation's share of a budget amendment for the Judiciary in the amount of \$4,771,000 for FY 1976 and \$1,390,000 for the transition period, which was transmitted to the Congress too late for consideration by the House, as well as 5 additional positions for a total of 14 positions for a special legal staff in the Ninth Circuit.

The amendment includes \$1,608,000 to cover the statutory increases in the mileage and subsistence allowance for judges and other officers and employees of the Judiciary under the Travel Expense Amendments Act of 1975 and \$3,163,000 for the employment of 325 additional Deputy Clerks for the United States District Courts to cope with a very sharp and unexpected increase in civil, criminal and bankruptcy case filings.

The original 1976 budget request was based on a projected total of 150,000 civil and criminal case filings and 250,000 bankruptcy case filings. The budget amendment is based on current trends which indicate 180,000 civil and criminal cases and over 300,000 new bankruptcy cases.

The bill also includes \$29,916,000 for the transition period.

REPRESENTATION BY COURT-APPOINTED COUNSEL AND OPERATION OF DEFENDER ORGANIZATIONS

1975 appropriation.....	\$15,826,000
1976 revised budget estimate (S. Doc. 94-69).....	16,590,000
House allowance.....	16,551,000
Committee recommendation.....	16,590,000

The Committee recommends an appropriation of \$16,590,000, an increase of \$764,000 over the 1975 appropriation, the same as the revised budget estimate, and \$39,000 over the House allowance.

Funds appropriated under this heading provide for furnishing representation for any person financially unable to obtain adequate representation: (1) who is charged with a felony or misdemeanor (other than a petty offense) or with juvenile delinquency by the commission of an act which if committed by an adult would be a felony or misdemeanor or with violation of probation; (2) who is under arrest, when such representation is required by law; (3) who is subject to revocation of parole, in custody as a material witness, or seeking

collateral relief under sections 2241, 2254, or 2255 of title 28 or 4245 of title 18, United States Code; or (4) for whom the sixth amendment to the Constitution requires the appointment of counsel or for whom, in a case in which he faces loss of liberty, and Federal law requires the appointment of counsel. Representation shall include counsel and investigative, expert, and other services authorized pursuant to the Criminal Justice Act of 1964, as amended.

The Senate recommended increase over the House allowance is due entirely to this appropriation's share of a budget amendment for the Judiciary in the amount of \$4,771,000 for FY 1976 and \$1,390,000 for the transition period, which was transmitted to the Congress too late for consideration by the House. The bill also includes \$4,148,000 for the transition period.

FEES OF JURORS

1975 appropriation.....	\$17,450,000
1976 budget estimate.....	18,000,000
House allowance.....	18,000,000
Committee recommendation.....	18,000,000

The Committee recommends an appropriation of \$18,000,000, an increase of \$550,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

This appropriation provides for the statutory fees and allowances of jurors and fees of jury commissioners.

The amount of service and the compensation of jurors depends on the number of jury trials requested by the parties to civil and criminal cases in the U.S. courts, and the number of grand juries convened at the request of the U.S. attorney.

The bill also includes \$4,500,000 to cover these payments during the transition period.

TRAVEL AND MISCELLANEOUS EXPENSES

1975 appropriation.....	\$15,100,000
1976 revised budget estimate (S. Doc. 94-69).....	21,457,000
House allowance.....	18,500,000
Committee recommendation.....	20,153,000

The Committee recommends an appropriation of \$20,153,000, an increase of \$5,053,000 over the 1975 appropriation, \$1,304,000 below the budget estimate, and \$1,653,000 over the House allowance.

Funds appropriated under this heading are for expenses of travel and subsistence incurred by judges and supporting personnel in attending sessions of court or transacting other official business and for equipment, lawbooks, supplies, and other incidental expenses of operating the 11 courts of appeals and 94 district courts of the United States.

The Senate recommended increase over the House allowance is due entirely to this appropriation's share of a budget amendment for the Judiciary in the amount of \$4,771,000 for FY 1976 and \$1,390,000 for the transition period, which was transmitted to the Congress too late for consideration by the House.

The amendment includes \$1,608,000 to cover the statutory increases in the mileage and subsistence allowance for judges and other officers and employees of the Judiciary under the Travel Expense Amendments Act of 1975 and \$3,163,000 for the employment of 325 addi-

tional Deputy Clerks for the United States District Court to cope with a very sharp and unexpected increase in civil, criminal and bankruptcy case filings.

The original 1976 budget request was based on a projected total of 150,000 civil and criminal case filings and 250,000 bankruptcy case filings. The budget amendment is based on current trends which indicate 180,000 civil and criminal cases and over 300,000 new bankruptcy cases.

The bill also includes \$4,883,000 for the expenses during the transition period.

SALARIES AND EXPENSES OF U.S. MAGISTRATES

1975 appropriation.....	\$8,764,000
1976 revised budget estimate (S. Doc. 94-69).....	10,510,000
House allowance.....	10,489,000
Committee recommendation.....	10,510,000

The Committee recommends an appropriation of \$10,510,000, an increase of \$1,746,000 over the 1975 appropriation, the same as the revised budget estimate, and \$21,000 over the House allowance.

The Senate recommended increase over the House allowance is due entirely to this appropriation's share of a budget amendment for the Judiciary in the amount of \$4,771,000 for FY 1976 and \$1,390,000 for the transition period, which was transmitted to the Congress too late for consideration by the House.

The bill also includes \$2,594,000 for these costs during the transition period.

SALARIES AND EXPENSES OF REFEREES (SPECIAL FUND)

1975 appropriation.....	\$21,580,000
1976 revised budget estimate (S. Doc. 94-69).....	24,096,000
House allowance.....	24,046,000
Committee recommendation.....	24,096,000

The Committee recommends an appropriation of \$24,096,000, an increase of \$2,516,000 over the 1975 appropriation, the same as the revised budget estimate, and \$50,000 over the House allowance.

The district courts of the United States are constituted courts of bankruptcy, vested with original jurisdiction at law and in equity in proceedings brought under the bankruptcy statutes. This jurisdiction primarily is exercised through referees appointed by the several district courts.

The Senate recommended increase over the House allowance is due entirely to this appropriation's share of a budget amendment for the Judiciary in the amount of \$4,771,000 for FY 1976 and \$1,390,000 for the transition period, which was transmitted to the Congress too late for consideration by the House.

The bill also includes \$6,008,000 for these expenses during the transition period.

ADMINISTRATIVE OFFICE OF THE U.S. COURTS

SALARIES AND EXPENSES

1975 appropriation.....	\$5,382,000
1976 revised budget estimate (S. Doc. 94-69).....	8,190,000
House allowance.....	7,140,000
Committee recommendation.....	7,233,000

The Committee recommends an appropriation of \$7,233,000, an increase of \$1,851,000 over the 1975 appropriation, \$957,000 below the budget estimate, and \$93,000 over the House allowance.

The office, pursuant to section 604 of title 28, United States Code, under the supervision and direction of the Judicial Conference of the United States, is responsible for the administration of the United States Courts, including the probation and bankruptcy system. The principal functions consist of providing staffs and services for the courts; conducting a continuous study of the Rules of Practice and Procedure in the Federal courts; examining the state of dockets of the various courts; compiling and publishing statistical data concerning the business transacted by the courts; and administering the Judicial Survivors Annuity System under title 28, United States Code, section 376. The office also is responsible for the preparation and submission of the annual budget estimates as well as supplemental and deficiency estimates; the disbursement of and accounting for moneys appropriated for the operation of the courts, the Public Defender System for the District of Columbia and the Federal Judicial Center; the audit and examination of accounts; the purchase and distribution of supplies and equipment; and for securing adequate space for occupancy by the courts and for such other matters as may be assigned by the Supreme Court and the Judicial Conference of the United States.

The Senate recommended increase over the House allowance is due entirely to this appropriation's share of a budget amendment for the Judiciary in the amount of \$4,771,000 for FY 1976 and \$1,390,000 for the transition period, which was transmitted to the Congress too late for consideration by the House.

The bill also includes \$1,823,000 for these costs during the transition quarter.

FEDERAL JUDICIAL CENTER

SALARIES AND EXPENSES

1975 appropriation.....	\$3,450,000
1976 revised budget estimate (S. Doc. 94-69).....	10,713,000
House allowance.....	6,400,000
Committee recommendation.....	6,565,000

The Committee recommends an appropriation of \$6,565,000, an increase of \$3,115,000 over the 1975 appropriation, \$4,148,000 below the budget estimate, and \$165,000 over the House allowance.

This appropriation is for the operation of the Federal Judicial Center which was established by the act of December 20, 1967, Public Law 90-219 (81 Stat. 664). The Center is charged with the responsibility for furthering the development and adoption of improved judicial administration in the courts of the United States.

The Senate recommended increase over the House allowance is due entirely to this appropriation's share of a budget amendment for the Judiciary in the amount of \$4,771,000 for FY 1976 and \$1,390,000 for the transition period, which was transmitted to the Congress too late for consideration by the House.

The bill also includes \$1,721,000 for these expenses during the transition quarter.

SPACE AND FACILITIES, THE JUDICIARY

SPACE AND FACILITIES

1975 appropriation.....	\$62,500,000
1976 budget estimate.....	69,500,000
House allowance.....	64,000,000
Committee recommendation.....	64,000,000

The Committee recommends an appropriation of \$64,000,000, an increase of \$1,500,000 over the 1975 appropriation, \$5,500,000 below the budget estimate, and the same as the House allowance.

This appropriation is for the rental of space, utilities, alterations, maintenance, and other tenant services pursuant to Public Law 92-313, dated June 16, 1972.

The amount allowed by the Committee reflects a reduction in requirements for certain additional positions not allowed and a general reduction of ten percent in the standard level user charge for space and services levied by the General Services Administration.

The amount provided for the transition period is \$16,000,000, a reduction of \$1,375,000 from the request.

The Committee is concerned over the amount of courtroom space not utilized and the lack of any progress toward its disposition or transformation into other facilities. The Administrative Office of the United States Courts, at the House Appropriations Committee's request, provided data indicating that 70 courtrooms were utilized an average of five trial days or less per year over the past five years, and that as many as 200 courtrooms may be in excess. The annual cost in utilities and rental charge for these largely unused facilities is estimated to be about \$2 million. While the Committee recognizes that courtroom utilization should not be the sole criterion for maintenance of a Federal courtroom, much greater emphasis should be placed on utilization than in the past. The Committee concurs in the House Committee directive to the Director of the Administrative Office of the United States Courts to inventory courtroom space under his jurisdiction, prepare a list of excess courtroom space based on utilization, ability of other courtrooms to absorb an added load, immediate need for new judgeships, population served, and distances of travel, and work with the General Services Administration to arrange for disposition of such excess property.

EXPENSES, U.S. COURT FACILITIES

FURNITURE AND FURNISHINGS

1975 appropriation.....	\$3,875,000
1976 budget estimate.....	4,650,000
House allowance.....	4,570,000
Committee recommendation.....	4,570,000

The Committee recommends an appropriation of \$4,570,000, an increase of \$695,000 over the 1975 appropriation, \$80,000 below the budget estimate, and the same as the House allowance.

This appropriation provides for costs, not otherwise provided for, for furniture and furnishings of the U.S. Courts, including the Administrative Office of the U.S. Courts and the Federal Judicial Center.

The reduction reflects a decrease in requirements due to the disallowance of certain additional positions requested for fiscal year 1976.

The amount included for the transition period is \$425,000, the full amount requested.

BICENTENNIAL EXPENSES

1975 appropriation.....	0
1976 budget estimate.....	3,000,000
House allowance.....	2,000,000
Committee recommendation.....	2,000,000

The Committee recommends an appropriation of \$2,000,000, an increase of \$2,000,000 over 1975, \$1,000,000 below the budget estimate, and the same as the House allowance.

This appropriation is for expenses to be incurred by the Judiciary in the observance of the American Revolution Bicentennial. These funds are for allocation by the Administrative Office of the U.S. Courts to the individual courts of appeals and district courts and for programs and projects to be conducted on a national level.

TITLE V—RELATED AGENCIES

SUMMARY

1975 appropriation.....	\$1 040,844,000
1976 budget estimate.....	878,440,000
House allowance.....	975,802,000
Committee recommendation.....	1,077,558,000

ARMS CONTROL AND DISARMAMENT AGENCY

ARMS CONTROL AND DISARMAMENT ACTIVITIES

1975 appropriation.....	\$9,410,000
1976 budget estimate.....	10,690,000
House allowance.....	10,500,000
Committee recommendation.....	10,500,000

The Committee recommends an appropriation of \$10,500,000, an increase of \$1,090,000 over the 1975 appropriation, \$190,000 below the budget estimate, and the same as the House allowance.

The Agency advises the President and the Secretary of State on arms control and disarmament policy and its implementation, conducts certain negotiations with other countries looking toward international agreements to control, reduce, or eliminate arms, and directs, as appropriate, U.S. participation in such control systems as may be adopted.

The increase will provide for two additional reimbursable positions, increases for Strategic Arms Limitations Talks (SALT) and other negotiations, mandatory wage and price increases, and additional funds for external research.

The Committee is mindful of action by the House legislative committee which authorized this agency to study the effect on military expenditures of arms controls and disarmament agreements negotiated between the United States and the Soviet Union. The Committee would have no objection, pending enactment of similar legislation in the Senate, if the Agency were to embark upon such a study within existing resources. The Committee would be willing to consider a request to fully implement such a study in an early supplemental appropriations bill.

In addition, \$2,700,000, a decrease of \$60,000 from the request, is included in the bill to fund these activities during the transition period.

BOARD FOR INTERNATIONAL BROADCASTING

GRANTS AND EXPENSES

1975 appropriation.....	\$49,800,000
1976 budget estimate.....	65,640,000
House allowance.....	62,350,000
Committee recommendation.....	65,640,000

The Committee recommends an appropriation of \$65,640,000, an increase of \$15,840,000 over the 1975 appropriation, the same as the budget estimate, and \$3,290,000 over the House allowance.

The appropriation provides for the expenses of the Board for International Broadcasting. The Board oversees the operations of Radio Free Europe and Radio Liberty and administers Government grants to the radios.

The House allowance apparently was based on a 5% across-the-board reduction in anticipation of similar action by the Senate authorizing Committee. It is the Committee's understanding that the authorizing Committee has revised its earlier position and no longer contemplates a 5% reduction. Testimony before the appropriations Committee indicates that the full amount is justified and consequently the Committee has restored the House reduction.

The bill includes \$18,200,000 for the Board during the transition quarter.

COMMISSION ON CIVIL RIGHTS

SALARIES AND EXPENSES

1975 appropriation.....	\$7,000,000
1976 budget estimate.....	7,843,000
House allowance.....	7,700,000
Committee recommendation.....	7,700,000

The Committee recommends an appropriation of \$7,700,000, an increase of \$700,000 over the 1975 appropriation, \$143,000 below the budget estimate, and the same as the House allowance.

The increase is primarily for ten additional positions and for requested mandatory increases.

The bill also includes \$1,925,000 to cover expenses of the Commission during the transition quarter.

EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

SALARIES AND EXPENSES

1975 appropriation.....	\$55,082,000
1976 budget estimate.....	63,430,000
House allowance.....	63,040,000
Committee recommendation.....	63,040,000

The Committee recommends an appropriation of \$63,040,000, an increase of \$7,958,000 over the 1975 appropriation, \$390,000 below the budget estimate, and the same as the House allowance.

The Equal Employment Opportunity Commission carries out the provisions of title VII of the Civil Rights Act of 1964, as amended, designed to eliminate discrimination in employment based upon race, color, religion, sex, or national origin, and brings civil actions in Federal district courts to enforce title VII, as amended.

The amount recommended by the Committee includes not to exceed \$6,000,000 for payment to State and local agencies for services rendered to the Commission, an increase of \$2,500,000 over the amount available for such payment last fiscal year.

The total amount recommended reflects a decrease of \$2,000,000 in funds requested for payments to State and local agencies. This amount has been included for use in compliance work in the field operations of the Commission in an effort to reduce the enormous backlog of cases. This additional amount will enable the Commission to place 200 additional positions in the field (150 professionals and 50 clerical—all lapsed 50%). The Committee concurs in the recommendation of the House for increased positions to reduce the tremendous backlog of cases. At the same time the Committee is aware of a number of management deficiencies existing within the Commission. As remedial measures are instituted to rectify these matters, the Committee expects to be properly informed.

Funds have also been included in the bill to fund requested increases for annualization of additional positions allowed in 1975 and for increased costs of litigation.

In addition to the 1976 funds, the bill includes \$18,290,000 to provide for expenses of the Commission during the transition period.

FEDERAL COMMUNICATIONS COMMISSION

SALARIES AND EXPENSES

1975 appropriation.....	\$46,900,000
1976 budget estimate.....	49,820,000
House allowance.....	49,500,000
Committee recommendation.....	49,500,000

The Committee recommends an appropriation of \$49,500,000, an increase of \$2,600,000 over the 1975 appropriation, \$320,000 below the budget estimate, and the same as the House allowance.

The Federal Communications Commission regulates interstate and foreign commerce in communications by wire and radio. The Communications Act requires the Commission to (1) attain and maintain maximum benefits for the people of the United States in the use of the radio spectrum and (2) regulate the rates and services of communications common carriers.

The amount in the bill will fund 91 additional positions and other requested increases. The funds requested for payment to the General Services Administration for space and services have been reduced by ten percent, which accounts for the reduction of \$320,000 from the budget estimate.

The sum of \$12,325,000 is included in the Committee bill for expenses of the Commission during the transition period.

FEDERAL MARITIME COMMISSION

SALARIES AND EXPENSES

1975 appropriation.....	\$7,400,000
1976 budget estimate.....	7,915,000
House allowance.....	7,840,000
Committee recommendation.....	7,840,000

The Committee recommends an appropriation of \$7,840,000, an increase of \$440,000 over the 1975 appropriation, \$75,000 below the budget estimate, and the same as the House allowance.

The Federal Maritime Commission administers the shipping statutes which require regulation of the domestic offshore and international waterborne commerce of the United States.

The bill also includes funds in the amount of \$1,960,000 for expenses of the Commission during the transition period.

FEDERAL TRADE COMMISSION

SALARIES AND EXPENSES

1975 appropriation.....	\$38,983,000
1976 budget estimate.....	45,649,000
House allowance.....	45,927,000
Committee recommendation.....	45,927,000

The Committee recommends an appropriation of \$45,927,000, an increase of \$6,944,000 over the 1975 appropriation, \$278,000 over the budget estimate, and the same as the House allowance.

The Federal Trade Commission is charged by law with preserving the health of the free enterprise system by ensuring that competition is both free and fair. This is accomplished by enforcement of the anti-trust laws and by eliminating practices unfair or deceptive to consumers.

The Committee concurs in the House increase of \$500,000 for consumer representation in the rulemaking process and \$75,000 for the condominium investigation with the understanding that the Commission will utilize whatever resources are necessary to complete the condominium investigation and that \$75,000 shall not be construed as a ceiling.

The bill includes \$12,000,000 for the expenses of the Commission during the transition quarter.

FOREIGN CLAIMS SETTLEMENT COMMISSION

SALARIES AND EXPENSES

1975 appropriation.....	\$1,260,000
1976 budget estimate.....	1,441,000
House allowance.....	1,400,000
Committee recommendation.....	1,400,000

The Committee recommends an appropriation of \$1,400,000, an increase of \$140,000 over the 1975 appropriation, \$41,000 below the budget estimate, and the same as the House allowance.

The Foreign Claims Settlement Commission is responsible for the settlement of claims of U.S. nationals against foreign nations and other claims programs as authorized by law.

In addition to the funds for fiscal year 1976, the bill includes \$375,000 for the expenses of the Commission for the transition period, a reduction of \$13,000 from the amount requested.

INTERNATIONAL TRADE COMMISSION

SALARIES AND EXPENSES

1975 appropriation.....	\$8,900,000
1976 budget estimate.....	10,500,000
House allowance.....	10,400,000
Committee recommendation.....	10,400,000

The Committee recommends an appropriation of \$10,400,000, an increase of \$1,500,000 over the 1975 appropriation, \$100,000 below the budget estimate, and the same as the House allowance.

The Trade Act of 1974 renames the U.S. Tariff Commission the U.S. International Trade Commission and expands some of the Commission's responsibilities. The Tariff Act of 1930 empowers the Commission to investigate and provide reports to the President and

Congress on the conditions, causes, and effects of competition between domestic and foreign industry.

The amount in the bill will permit the Commission to carry out new responsibilities and duties as directed by the Trade Act of 1974. The increase includes funds for 30 new positions plus full year costs of positions presently authorized.

The bill also provides funds in the amount of \$2,675,000, a reduction of \$25,000 from the request, to enable the Commission to carry out its responsibilities during the transition quarter.

LEGAL SERVICES CORPORATION

1975 appropriation (adjusted).....	\$71,500,000
1976 revised budget estimate.....	96,466,000
House allowance.....	96,466,000
Committee recommendation.....	96,466,000

The Committee recommends an appropriation of \$96,466,000, an increase of \$24,966,000 over the 1975 appropriation, the same as the revised budget estimate, and \$96,466,000 over the House allowance.

The Legal Services Corporation Act of 1974 authorizes the Corporation, when six of its directors have been appointed and qualified, to request an appropriation for fiscal year 1976. The Act authorizes an appropriation for fiscal 1976 in an amount not to exceed \$100,000,000.

Although the legislation was enacted nearly a year ago, the process of appointing and confirming the eleven-member Board of Directors has been a lengthy one. Earlier in July the Senate confirmed the President's nominees and the first meeting of the Board was held on Monday, July 14, 1975.

The legal services program has been operated by the Community Services Administration, as the successor agency to the Office of Economic Opportunity, under a continuing resolution funding level of \$71.5 million. The funding level has remained virtually unchanged since fiscal year 1971.

The President's budget for fiscal year 1976 carried a proforma figure of \$71.5 million for this program, but the understanding was that as soon as the Corporation was formed, it would formulate a new budget request in the light of its authorization and needs.

The House, in its action on this bill, did not consider this item because the Board had not yet been confirmed when the House acted last month. Therefore, the House bill does not include any funds for the Corporation.

The Legal Services Corporation has submitted a budget request for fiscal year 1976 in the amount of \$96,466,000. The \$25 million increase over the previous year's level of \$71,500,000 is intended primarily to restore the program to last year's level in terms of real dollars and level of effort, to meet the problem of full year funding for grants which have been funded in the past for less than a year because of static funding levels for the past four years, to restore some of the capacity and level of effort of previous years, to cover the start-up costs of the Corporation and the ongoing administrative overhead costs of the program which have previously been funded and provided by Community Services Administration personnel, in which the Corporation will have to assume when it takes over program responsibility on October 12, 1975. This latter would include personnel, accounting,

supply and other centralized activities which previously, and during the transition period, will be provided by the Community Services Administration.

The Committee understands that the current request does not include any funds for extending the legal services program to areas which are now unserved, nor does it contain a request to cover the study of alternative delivery systems which the Act requires the Corporation to make within a two-year period. It is the Committee's understanding that when the Corporation has had time to formulate the precise funding needs of these and other items, it will return for consideration of a supplemental request.

The bill also includes \$27,000,000, the full budget request for the Corporation during the transition period.

MARINE MAMMAL COMMISSION

SALARIES AND EXPENSES

1975 appropriation.....	\$750, 000
1976 budget estimate.....	1, 000, 000
House allowance.....	900, 000
Committee recommendation.....	900, 000

The Committee recommends an appropriation of \$900,000, an increase of \$150,000 over the 1975 appropriation, \$100,000 below the budget estimate, and the same as the House allowance.

The objectives of the Marine Mammal Commission are:

1. to continue to manage and make known the results of a program of research and studies in which specific problem areas relevant to the conservation and protection of marine mammals are addressed;
2. to exercise a catalytic and coordinating influence upon the overall national marine mammal research and study efforts to insure a greater yield and prevent wasteful, duplicative research;
3. to make recommendations to the Secretaries of Commerce and the Interior regarding the issuance of permits for the taking of marine mammals;
4. to make recommendations to the Secretaries of Commerce and the Interior regarding waivers of the moratorium for the assumption of state management and other purposes;
5. to more fully participate in and make recommendations on the development of U.S. positions for international negotiations which affect the welfare of marine mammals; and
6. to recommend to Federal officials steps which it deems necessary or desirable for the protection and conservation of marine mammals including the dedication of specific areas as protected habitats for marine mammals.

The bill also provides \$225,000 for expenses of the Marine Mammal Commission for the transition period.

NATIONAL COMMISSION FOR THE REVIEW OF FEDERAL AND STATE LAWS RELATING TO WIRETAPPING AND ELECTRONIC SURVEILLANCE

SALARIES AND EXPENSES

1975 appropriation.....	\$332, 000
1976 budget estimate.....	400, 000
House allowance.....	400, 000
Committee recommendation.....	400, 000

The Committee recommends an appropriation of \$400,000, an increase of \$68,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

The Commission was established by the Omnibus Crime Control Act of 1968 to study the provisions of that act relating to wiretapping and electronic surveillance.

The amount in the bill will enable the Commission to complete its study and file a report of its findings by January 31, 1976. No funds have been included for the transition quarter, since the Commission is to close its offices and retire its files within 60 days after filing its final report.

OFFICE OF THE SPECIAL REPRESENTATIVE FOR TRADE NEGOTIATIONS

SALARIES AND EXPENSES

1975 appropriation.....	\$1, 850, 000
1976 budget estimate.....	2, 000, 000
House allowance.....	1, 980, 000
Committee recommendation.....	1, 980, 000

The Committee recommends an appropriation of \$1,980,000, an increase of \$130,000 over the 1975 appropriation, \$20,000 below the budget estimate, and the same as the House allowance.

The Office of the Special Representative for Trade Negotiations supervises and coordinates important aspects of U.S. foreign trade policy in accordance with the Trade Act of 1974 and consistent with the overall international economic objectives. In particular, it administers the trade agreements program and directs U.S. participation in trade negotiations with other countries. It chairs the interagency trade organization and has the responsibility for administering most of the provisions of the Trade Act of 1974.

The amount of \$495,000 is included for this office for the transition period.

RENEGOTIATION BOARD

SALARIES AND EXPENSES

1975 appropriation.....	\$5, 298, 000
1976 budget estimate.....	5, 445, 000
House allowance.....	5, 400, 000
Committee recommendation.....	5, 400, 000

The Committee recommends an appropriation of \$5,400,000, an increase of \$102,000 over the 1975 appropriation, \$45,000 below the budget estimate, and the same as the House allowance.

The Board conducts renegotiation proceedings with contractors and subcontractors to determine and eliminate excessive profits on defense and space contracts and related subcontracts. Certain contracts are excluded from renegotiation. Among the mandatory exemptions in the act are those exempting contracts and subcontracts for raw materials or agricultural commodities, contracts and subcontracts with common carriers, public utilities, and tax-exempt organizations, competitively bid construction contracts, and prime contracts which the Board determines do not have a direct and immediate connection with the national defense. In addition to mandatory exemptions the Board itself is authorized to exempt certain contracts or subcontracts from renegotiation.

The sum of \$1,335,000 is included in the bill for expenses of the Board during the transition period.

SECURITIES AND EXCHANGE COMMISSION

SALARIES AND EXPENSES

1975 appropriation.....	\$44,427,000
1976 budget estimate.....	47,187,000
House allowance.....	46,885,000
Committee recommendation.....	48,885,000

The Committee recommends an appropriation of \$48,885,000, an increase of \$4,458,000 over the 1975 appropriations, \$1,698,000 over the budget estimate, and \$2,000,000 over the House allowance.

The primary purpose of the Commission is to protect the interests of the investing public.

The additional \$2,000,000 recommended by the Committee will restore the 126-position reduction proposed by the Administration and restore the Commission to the level provided by the Congress last year.

The number of investigations and enforcement actions pending relating to prevention and suppression of fraud have been steadily increasing over the past three years. The proposed budget reduction of 52 positions in this area would have increased the backlog of pending investigations from 1,120 to 1,270, and the number of enforcement actions pending from 552 to 642.

In the area of investment management regulation, the budget request proposed to abolish 20 positions which would have resulted in 110 less examinations of investment companies and 90 less examinations of investment advisors.

In the area of supervision and regulation of securities markets, the budget request proposed to abolish 26 positions in the Division of Market Regulation and 10 positions earmarked for the examination of broker-dealers by the regional offices.

The abolishment of the remaining 28 positions would have reduced support services, thus adversely affecting the operations in those areas.

The Committee strongly believes that the investing public has the right to have its interests protected through the Securities and Exchange Commission and that the Commission must be given the resources to accomplish its task.

Finally, it should be pointed out that the net cost of operations to the public for fiscal year 1976 is the amount appropriated by the Congress less about \$24,000,000, which the Commission expects to collect in fees and deposit in the Treasury.

The bill includes \$12,925,000 for expenses of the Commission during the transition quarter.

SMALL BUSINESS ADMINISTRATION

SUMMARY

1975 appropriation.....	\$444,000,000
1976 budget estimate.....	189,000,000
House allowance.....	388,350,000
Committee recommendation.....	388,350,000

The Committee recommends an appropriation of \$388,350,000, a decrease of \$55,650,000 below the 1975 appropriation, \$199,350,000 over the budget estimate, and the same as the House allowance.

The Small Business Administration counsels, assists, and protects the interest of small business, and provides aid to business firms and homeowners who have suffered losses through disasters.

SALARIES AND EXPENSES

1975 appropriation.....	\$26,500,000
1976 budget estimate.....	29,000,000
House allowance.....	28,350,000
Committee recommendation.....	28,350,000

The Committee recommends an appropriation of \$28,350,000, an increase of \$1,850,000 over the 1975 appropriation, \$650,000 below the budget estimate, and the same as the House allowance. The bill includes \$6,835,000 for these expenses during the transition period.

BUSINESS LOAN AND INVESTMENT FUND

1975 appropriation.....	\$307,500,000
1976 budget estimate.....	150,000,000
House allowance.....	250,000,000
Committee recommendation.....	250,000,000

The Committee recommends an appropriation of \$250,000,000, a decrease of \$57,500,000 below the 1975 appropriation, \$100,000,000 over the budget estimate, and the same as the House allowance.

Business loans includes loans and financial counseling to business concerns, businesses displaced because of federally aided construction, businesses eligible under section 7(i) of the Small Business Act and those loans to the handicapped or nonprofit organizations hiring the handicapped under section 7(h) of the Small Business Act.

Investment company assistance and supervision is provided in order to stimulate and supplement the flow of private capital to small business concerns, the Small Business Administration is authorized to (a) license, regulate, and examine small business investment companies, and (b) provide funds to such companies for financing small business firms.

The Committee has included language in the bill to earmark \$10,000,000 for loans to the handicapped or non-profit organizations hiring the handicapped under section 7(h) of the Act.

DISASTER LOAN FUND

1975 appropriation.....	\$90,000,000
1976 budget estimate.....	0
House allowance.....	100,000,000
Committee recommendation.....	100,000,000

The Committee recommends an appropriation of \$100,000,000, an increase of \$10,000,000 over the 1975 appropriation, \$100,000,000 over the budget estimate, and the same as the House allowance.

This appropriation provides financial assistance on favorable terms to victims of natural disasters for rehabilitation of property damaged or destroyed. Also included under this activity are loans to small firms to enable them to comply with new health and safety standards (involving changes in equipment, facilities, or methods of operation) imposed by a number of Federal statutes or State laws enacted in conformity therewith, such as the Federal Coal Mine Health and Safety Act of 1969, the Occupational Safety and Health

Act of 1970, the Egg Products Inspection Act, the Wholesome Poultry Products Act, the Wholesome Meat Act of 1967, and the Federal Water Pollution Control Act. Similar loans are also authorized for any small firm likely to suffer substantial economic injury as the result of any international agreement limiting the development of strategic arms or the installation of strategic arms or strategic arms facilities.

SURETY BOND GUARANTEES

1975 appropriation.....	\$20,000,000
1976 budget estimate.....	10,000,000
House allowance.....	10,000,000
Committee recommendation.....	10,000,000

The Committee recommends an appropriation of \$10,000,000, a decrease of \$10,000,000 below the 1975 appropriation, the same as the budget estimate and the House allowance.

This program is designed to assist contractors in obtaining a larger share of municipal, State, Federal, and private contracts.

Lease guarantees are provided in order to enable small businesses to compete on an equal basis with financially strong businesses in the leasing of facilities in shopping centers and other business properties. The Small Business Administration is empowered to guarantee the payment of rentals under leases of commercial and industrial property entered into by small business concerns. The program level for 1976 is estimated at 460 guarantees for \$180 million (aggregate rent).

Surety bond guarantees are provided in order to enable small firms, primarily minority owned, to obtain bid, performance, and payment bonds otherwise denied them through asserted lack of financial and other capability. The Small Business Administration is authorized to guarantee sureties against losses resulting from the breaching of such bonds by small contractors who were furnished bonds by the sureties under the provisions of this program. SBA's guarantee is 90% of the loss under contracts not exceeding \$1 million in amount.

U.S. INFORMATION AGENCY

SALARIES AND EXPENSES

1975 appropriation.....	\$223,791,000
1976 budget estimate.....	246,984,000
House allowance.....	246,200,000
Committee recommendation.....	246,200,000

The Committee recommends an appropriation of \$246,200,000, an increase of \$22,409,000 over the 1975 appropriation, \$784,000 below the budget estimate, and the same as the House allowance.

The United States Information Agency seeks, by means of communication techniques, to influence public attitudes abroad to achieve U.S. foreign policy objectives. The Agency also advises those responsible for formulating and implementing foreign policies and programs of the probable impact of those policies on foreign opinion.

An amount of \$67,500,000 is included in the bill for the transition period.

SALARIES AND EXPENSES (SPECIAL FOREIGN CURRENCY PROGRAM)

1975 appropriation.....	\$8,377,000
1976 budget estimate.....	10,708,000
House allowance.....	10,708,000
Committee recommendation.....	10,708,000

The Committee recommends an appropriation of \$10,708,000, an increase of \$2,331,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

This appropriation finances local currency expenses of information activities with U.S.-owned currencies which are in excess of the normal requirements of the United States.

The bill also includes \$3,225,000 for the transition period for this item.

SPECIAL INTERNATIONAL EXHIBITIONS

1975 appropriation.....	\$6,790,000
1976 budget estimate.....	6,187,000
House allowance.....	6,187,000
Committee recommendation.....	6,187,000

The Committee recommends an appropriation of \$6,187,000, a decrease of \$603,000 below the 1975 appropriation, the same as the budget estimate and the House allowance.

The purpose of this program is to increase mutual understanding between the people of the United States and those of other lands through suitable U.S. exhibitions in international fairs and other demonstrations of American economic, social, industrial, scientific, and cultural attainments.

The sum of \$2,004,000, the budget estimate, is allowed for the transition quarter.

ACQUISITION AND CONSTRUCTION OF RADIO FACILITIES

1975 appropriation.....	\$4,400,000
1976 budget estimate.....	10,135,000
House allowance.....	10,135,000
Committee recommendation.....	10,135,000

The Committee recommends an appropriation of \$10,135,000, an increase of \$5,735,000 over the 1975 appropriation, the same as the budget estimate and the House allowance.

The amount provided for fiscal year 1976 includes funds for the East Asia Project in the Philippines. This will permit the Agency to acquire additional transmitters, related antenna systems, and power facilities for the Philippines Relay Station. These additional facilities are needed for broadcasts to Asia and the Far East, since the Agency must vacate the Okinawa site in 1977 in accordance with the Okinawa Reversion Agreement.

The request of \$260,000 for the transition quarter has been approved in full.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions, all included in the House bill, and mentioned in the House report, are recommended:

On page 3, in connection with Salaries and expenses, Department of State:

except that right hand drive vehicles may be purchased without regard to any maximum price limitation otherwise established by law.

On page 19, in connection with Fees and expenses of witnesses, Department of Justice:

Provided further, That no part of the sum herein appropriated shall be used for the payment of the compensation of land commissioners at a daily rate in excess of the equivalent daily rate of compensation paid a grade 18 on the General Schedule.

On page 21, in connection with the Federal Bureau of Investigation: *benefits in accordance with those provided under 22 U.S.C. 1136(9)-(11), under regulations prescribed by the Secretary of State;*

On page 22, in connection with the Immigration and Naturalization Service:

research related to immigration enforcement, \$209,744,000, of which not to exceed \$400,000 shall remain available for such research until expended.

On page 29, in connection with General Provisions—Department of Justice:

Sec. 208. None of the amounts appropriated for the period July 1, 1976, through September 30, 1976, shall be available for the purchase of aircraft: Provided, that of the amount herein appropriated not to exceed \$50,000 may be used for the emergency replacement of aircraft upon certification of the Attorney General.

On page 35, in connection with the National Oceanic and Atmospheric Administration:

Provided further, That all obligated, unliquidated balances of the Administration of Pribilof Islands account shall be merged with this appropriation.

On page 52, in connection with Bicentennial Expenses, the Judiciary:

BICENTENNIAL EXPENSES, THE JUDICIARY

BICENTENNIAL ACTIVITIES

For expenses to be incurred by the Judiciary in the observance of the American Revolution Bicentennial, \$2,000,000, which sum shall be available for allocation by the Administrative Office of the United States Courts to the respective United States courts of appeals and district courts and for programs or projects conducted on a national level, to remain available until expended.

On page 64, in connection with the United States Information Agency:

(except that right-hand drive vehicles may be purchased without regard to any maximum price limitation otherwise established by law)

CHANGES IN THE APPLICATION OF EXISTING LAW

The following statements, also included in the House report, are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law. Most of the language has been provided in previous appropriation measures for the departments and agencies carried in the accompanying bill.

1. The bill contains appropriations for a number of items for which authorizations for fiscal year 1976 have not yet been enacted. These include the Department of State, portions of the amounts provided for the National Oceanic and Atmospheric Administration and the National Bureau of Standards, the Maritime Administration, the Arms Control and Disarmament Agency, the Board for International Broadcasting, a portion of the amount provided for the Civil Rights Commission, and the United States Information Agency. Appropriation of funds for these items in the absence of authorizations therefor could be construed as changing the application of existing law.

2. The bill contains appropriations for most of the on-going programs for the period July 1, 1976 through September 30, 1976 (the transition period from fiscal year 1976 to fiscal year 1977), yet authorizations for many of those items has not been enacted.

3. The bill provides that a number of appropriations shall remain available for obligation beyond the current fiscal year. While this is not specifically authorized for all of the items, it is deemed desirable to carry such language in order to provide for orderly administration of such programs and effective use of funds.

4. The bill contains language for the Department of State and the United States Information Agency to permit the purchase of right hand drive vehicles without regard to any maximum price limitation otherwise established by law.

5. The Committee has included language to permit the payment of certain travel expenses of employees of the Federal Bureau of Investigation serving abroad. The same language is provided for the Drug Enforcement Administration. Several items in the bill carry language which provide, for employees working abroad, benefits similar to these authorized and provided for foreign service personnel.

6. Language is included under General legal activities (in the Department of Justice) and under the Drug Enforcement Administration which would permit the use of stated amounts for collection of evidence or confidential use, to be expended under the direction of the Attorney General and accounted for solely on his certificate. This language, though not specifically authorized, is deemed desirable in order to carry out authorized programs.

7. A general provision in title IV of the bill sets a ceiling of \$9.00 per volume on reports of the United States Court of Appeals for the District of Columbia.

8. The bill provides language under the Small Business Administration which requires that ten percent of the funds transferred from the revolving funds for administrative expenses be reserved and apportioned for use only in such amounts and at such times as necessary for carrying out the business and disaster loan programs and the lease and surety bond guarantee programs.

9. The bill contains a number of general provisions and other language which have been carried in the bill for many years. Some of these could possibly be construed as changing the application of existing law.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1975 AND THE BUDGET ESTIMATES FOR FISCAL YEAR 1976

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Agency and item (1)	New budget (obligational) authority, 1975 (2)	Budget estimates of new (obligational) authority, 1976 (4)	Increase (+) or decrease (-) (4)
DEPARTMENT OF STATE			
Payment to Foreign Service Retirement and Disability Fund.....	\$20,900,000	\$23,400,000	+\$2,500,000
Educational exchange permanent appropriations.....	352,000	352,000	-----
International center, Washington, D.C.....	-----	1,896,000	+1,896,000
Payment to the Republic of Panama.....	2,328,000	2,328,000	-----
Total, Department of State.....	23,580,000	27,976,000	+4,396,000
DEPARTMENT OF COMMERCE			
National Oceanic and Atmospheric Administration: Promote and develop fishery products and research pertaining to American fisheries.....	7,750,000	7,428,000	-322,000
Maritime Administration: Operating differential subsidies.....	237,500,000	262,916,000	+25,416,000
Total, Department of Commerce.....	245,250,000	270,344,000	+25,094,000
SMALL BUSINESS ADMINISTRATION			
Payment of participation sales insufficiencies.....	110,000	168,000	+58,000
Grand total, permanent new budget (obligational) authority, Federal funds.....	268,940,000	298,488,000	+29,548,000
DEPARTMENT OF STATE			
Foreign Service retirement and disability fund.....	79,572,000	86,293,000	+6,721,000
Miscellaneous permanent appropriations.....	1,030,000	1,030,000	-----
Gifts and bequests, National Commission on Educational, Scientific, and Cultural Cooperation.....	50,000	50,000	-----
Educational exchange trust funds.....	135,000	135,000	-----
Total, Department of State.....	80,787,000	87,508,000	+6,721,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1975 AND THE BUDGET ESTIMATES FOR FISCAL YEAR 1976—Continued

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Agency and item (1)	New budget (obligational) authority, 1975 (2)	Budget esti- mates of new (obligational) authority, 1976 (3)	Increase (+) or decrease (-) (4)
DEPARTMENT OF COMMERCE			
General administration: Miscellaneous trust funds.....	\$503,000	\$500,000	-\$3,000
Social and Economic Statistics Administration: Special studies, services, and projects.....	4,890,000	4,481,000	-409,000
Regional action planning commissions.....	20,562,000	26,436,000	+5,874,000
Domestic and International Business Administration: Miscellaneous trust funds.....	4,354,000	4,349,000	-5,000
National Oceanic and Atmospheric Administration: Miscellaneous trust funds.....	6,458,000	6,850,000	+392,000
Scientific and Technical Research: Information products and services.....	9,203,000	11,020,000	+1,997,000
Maritime Administration: Special studies, services, and projects.....	56,000	36,000	-20,000
Total, Department of Commerce.....	46,026,000	53,852,000	+7,826,000
THE JUDICIARY			
Judicial survivor's annuity fund.....	2,064,000	2,141,000	+77,000
Operation of the Public Defender Service for the District of Columbia.....	1,824,000	2,161,000	+337,000
Total, the Judiciary.....	3,888,000	4,302,000	+414,000
RELATED AGENCIES			
U.S. Information Agency: Trust funds.....	86,000	86,000	-----
Grand total, permanent new budget (obligational) authority, trust funds.....	130,787,000	145,748,000	+14,961,000

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in House bill (4)	Committee recommendation (5)	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority, fiscal year 1975, enacted to date (6)	Budget esti- mates of new (obligational) authority, fiscal year 1976 (7)	New budget (obligational) authority recommended the House bill (8)
TITLE I—DEPARTMENT OF STATE							
ADMINISTRATION OF FOREIGN AFFAIRS							
Salaries and expenses.....	* \$370,002,000	\$428,600,000	\$410,000,000	\$425,400,000	+\$55,398,000	-\$3,200,000	+\$15,400,000
Transition period.....		119,710,000	114,900,000	119,100,000	N/A	-610,000	+4,200,000
Representation allowances.....	* 1,385,000	1,750,000	1,700,000	1,700,000	+\$15,000	-50,000	-----
Transition period.....		525,000	525,000	525,000	N/A	-----	-----
Acquisition, operation, and maintenance of buildings abroad.....	22,914,000	29,840,000	29,840,000	29,840,000	+6,926,000	-----	-----
Transition period.....		8,450,000	8,450,000	8,450,000	N/A	-----	-----
Acquisition, operation, and maintenance of build- ings abroad (special foreign currency program) Transition period.....	11,870,000	9,785,000	9,785,000	9,785,000	-2,085,000	-----	-----
Transition period.....		800,000	800,000	800,000	N/A	-----	-----
Emergencies in the diplomatic and consular serv- ice.....	2,100,000	2,100,000	2,100,000	2,100,000	-----	-----	-----
Transition period.....		1,000,000	600,000	600,000	N/A	-400,000	-----
Payment to Foreign Service retirement and disability fund.....	21,955,000	6,355,000	6,355,000	6,355,000	-15,600,000	-----	-----
Transition period.....		1,590,000	1,590,000	1,590,000	N/A	-----	-----
Total, administration of foreign affairs.....	430,226,000	478,430,000	459,780,000	475,180,000	+44,954,000	-3,250,000	+15,400,000
Transition period.....		132,075,000	126,865,000	131,065,000	N/A	-1,010,000	+4,200,000

See footnotes at end of table.

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in House bill (4)	Committee recommendation (5)	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority, fiscal year 1975, enacted to date (6)	Budget esti- mates of new (obligational) authority, fiscal year 1976 (7)	New budget (obligational) authority recommended the House bill (8)
TITLE I—DEPARTMENT OF STATE—							
Continued							
INTERNATIONAL ORGANIZATIONS AND CONFERENCES							
Contributions to international organizations.....	\$203,903,000	\$245,707,000	\$217,853,000	\$223,495,000	+\$19,592,000	-\$22,212,000	+\$5,642,000
Transition period.....		226,916,000	189,764,000	189,764,000	N/A	-37,152,000	
Contributions for international peacekeeping activities.....	34,495,000	19,800,000			-34,495,000	-19,800,000	
Transition period.....		5,000,000			N/A	-5,000,000	
Missions to international organizations.....	7,008,000	9,096,000	8,600,000	9,000,000	+1,992,000	-96,000	+\$400,000
Transition period.....		2,691,000	2,560,000	2,678,000	N/A	-18,000	+113,000
International conferences and contingencies.....	7,540,000	5,840,000	5,840,000	5,840,000	-1,700,000		
Transition period.....		1,775,000	1,775,000	1,775,000	N/A		
International trade negotiations.....	1,900,000	2,596,000	2,596,000	2,596,000	+696,000		
Transition period.....		674,000	674,000	674,000	N/A		

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Total, international organizations and conferences.....	254,846,000	283,039,000	234,889,000	240,931,000	-13,915,000	-42,108,000	+6,042,000
Transition period.....		237,056,000	194,773,000	194,886,000	N/A	-42,170,000	+113,000
INTERNATIONAL COMMISSIONS							
International Boundary and Water Commission, United States and Mexico:							
Salaries and expenses.....	4,952,000	5,322,000	5,300,000	5,300,000	+348,000	-22,000	
Transition period.....		1,371,000	1,371,000	1,371,000	N/A		
Construction.....	6,231,000	8,365,000	8,365,000	8,265,000	+2,134,000		
Transition period.....		830,000	830,000	830,000	N/A		
American sections, international commissions.....	1,379,000	1,576,000	1,576,000	1,576,000	+197,000		
Transition period.....		450,000	450,000	450,000	N/A		
International fisheries commissions.....	4,060,000	4,730,000	4,730,000	4,730,000	+670,000		
Transition period.....		1,560,000	1,560,000	1,560,000	N/A		
Total, international commissions.....	16,622,000	19,993,000	19,971,000	19,971,000	+3,349,000	-22,000	
Transition period.....		4,211,000	4,211,000	4,211,000	N/A		
EDUCATIONAL EXCHANGE							
Mutual educational and cultural exchange activities.....	53,300,000	65,000,000	60,000,000	62,000,000	+8,700,000	-3,000,000	+2,000,000
Transition period.....		14,000,000	13,000,000	13,500,000	N/A	-500,000	+500,000
Center for cultural and technical interchange between East and West.....	7,400,000	9,000,000	9,000,000	9,000,000	+1,600,000		
Transition period.....		2,350,000	2,350,000	2,350,000	N/A		
United States-Japan friendship activities (foreign currency program, indefinite).....		15,000,000	12,000,000	12,000,000	+12,000,000	-3,000,000	
Transition period.....					N/A		
Total, educational exchange.....	60,700,000	89,000,000	81,000,000	83,000,000	+22,300,000	-6,000,000	+2,000,000
Transition period.....		16,350,000	15,350,000	15,850,000	N/A	-500,000	+500,000
Total, title I, Department of State.....	762,394,000	870,462,000	795,640,000	819,082,000	+56,688,000	-51,330,000	+23,442,000
Transition period.....		389,692,000	341,199,000	346,012,000	N/A	-43,680,000	+4,813,000

See footnotes at end of table.

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in House bill (4)	Committee recommendation (5)	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority, fiscal year 1975, enacted to date (6)	Budget estimates of new (obligational) authority, fiscal year 1976 (7)	New budget (obligational) authority recommended the House bill (8)
TITLE II—DEPARTMENT OF JUSTICE							
GENERAL ADMINISTRATION							
Salaries and expenses.....	\$22,451,000	\$21,266,000	\$20,735,000	\$21,045,000	-\$1,403,000	-\$218,000	+\$313,000
Transition period.....		5,278,000	5,145,000	5,228,000	N/A	-55,000	+78,000
LEGAL ACTIVITIES							
Salaries and expenses, general legal activities.....	60,989,000	60,633,000	60,220,000	60,220,000	-769,000	-413,900	
Transition period.....		15,000,000	14,900,000	14,900,000	N/A	-100,000	
Salaries and expenses, Antitrust Division.....	18,253,000	20,742,000	20,661,000	22,829,000	+4,276,000	+1,787,000	+1,868,000
Transition period.....		5,100,000	5,605,208	5,600,000	N/A	+500,000	-5,208
Salaries and expenses, U.S. attorneys and marshals.....	131,158,000	144,947,000	141,800,000	142,800,000	+11,642,000	-2,147,000	+1,000,000
Transition period.....		37,000,000	35,900,000	36,300,000	N/A	-700,000	+400,000
Fees and expenses of witnesses.....	14,200,000	16,480,000	16,480,000	16,480,000	+2,280,000		
Transition period.....		4,000,000	4,000,000	4,000,000	N/A		
Salaries and expenses, Community Relations Service.....	3,750,000	3,947,000	3,940,000	3,940,000	+190,000	-7,000	
Transition period.....		1,000,000	985,000	985,000	N/A	-15,000	
Total, legal activities.....	228,350,000	246,749,000	243,101,000	245,969,000	+17,619,000	-780,000	+2,868,000
Transition period.....		62,100,000	61,390,208	61,785,000	N/A	-315,000	+394,792
FEDERAL BUREAU OF INVESTIGATION							
Salaries and expenses.....	449,546,000	465,767,000	463,400,000	468,700,000	+19,154,000	+2,933,000	+5,300,000
Transition period.....		123,500,000	122,900,000	124,000,000	N/A	+500,000	+1,100,000
IMMIGRATION AND NATURALIZATION SERVICE							
Salaries and expenses.....	181,320,000	209,744,000	208,000,000	206,000,000	+26,680,000	-1,744,000	
Transition period.....		53,000,000	52,700,000	52,700,000	N/A	-300,000	
FEDERAL PRISON SYSTEM							
Salaries and expenses, Bureau of Prisons.....	167,750,000	186,410,000	186,200,000	186,200,000	+18,450,000	-210,000	
Transition period.....		48,127,000	48,000,000	48,000,000	N/A	-127,000	
Buildings and facilities.....	25,940,000	35,760,000	12,560,000	12,560,000	-13,380,000	-28,200,000	
Transition period.....		4,395,000	4,395,000	4,395,000	N/A		
Support of U.S. prisoners.....	28,600,000	31,875,000	31,875,000	31,875,000	+3,275,000		
Transition period.....		3,466,000	3,466,000	3,466,000	N/A		
Federal Prison Industries, Incorporated: Limitation on administrative and vocational training expenses.....	(6,855,000)	(7,026,000)	(7,026,000)	(7,026,000)	(+171,000)		
Transition period.....		(1,855,000)	(1,855,000)	(1,855,000)	N/A		
Total, Federal prison system.....	222,290,000	254,045,000	230,635,000	230,635,000	+8,345,000	-23,410,000	
Transition period.....		60,988,000	60,861,000	60,861,000	N/A	-127,000	
LAW ENFORCEMENT ASSISTANCE ADMINISTRATION							
Salaries and expenses.....	887,171,000	769,784,000	769,638,000	861,638,000	-25,533,000	+91,854,000	+92,000,000
Transition period.....		195,000,000	194,960,000	217,960,000	N/A	+22,960,000	+23,000,000
DRUG ENFORCEMENT ADMINISTRATION							
Salaries and expenses.....	135,723,000	150,785,000	149,859,000	149,859,000	+14,136,000	-926,000	
Transition period.....		42,000,000	41,758,000	41,758,000	N/A	-242,000	
Total, title II, Department of Justice.....	2,126,851,000	2,118,140,000	2,085,368,000	2,185,849,000	+58,998,000	+67,709,000	+100,481,000
Transition period.....		541,866,000	539,714,208	564,287,000	N/A	+24,421,000	+24,572,792

See footnotes at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in House bill (4)	Committee recommendation (5)	Increase (+) or decrease (-), Senate bill compared with—		
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TITLE III—DEPARTMENT OF COMMERCE							
GENERAL ADMINISTRATION							
Salaries and expenses.....	\$10,375,000	\$12,685,000	\$12,580,000	\$12,580,000	+\$2,205,000	-\$105,000	-----
Transition period.....	-----	4 3,171,000	3,145,000	3,145,000	N/A	-28,000	-----
Participation in U.S. expositions.....	-----	530,000	530,000	530,000	+530,000	-----	-----
Transition period.....	-----	-----	-----	-----	-----	-----	-----
Total, General Administration.....	10,375,000	13,215,000	13,110,000	13,110,000	+2,735,000	-105,000	-----
Transition period.....	-----	3,171,000	3,145,000	3,145,000	N/A	-28,000	-----
SOCIAL AND ECONOMIC STATISTICS ADMINISTRATION							
Salaries and expenses.....	48,804,000	54,863,000	52,090,000	52,471,000	+3,667,000	-2,392,000	+381,000
Transition period.....	-----	14,211,000	13,540,000	13,633,000	N/A	-575,000	+98,000
Periodic censuses and programs.....	22,850,000	28,193,000	27,000,000	27,000,000	+4,150,000	-1,193,000	-----
Transition period.....	-----	8,565,000	8,200,000	8,200,000	N/A	-365,000	-----
Total, Social and Economic Statistics Administration.....	71,654,000	83,056,000	79,090,000	79,471,000	+7,317,000	-3,585,000	+281,000
Transition period.....	-----	22,776,000	21,740,000	21,833,000	N/A	-940,000	+93,000
ECONOMIC DEVELOPMENT ADMINISTRATION							
Economic development assistance programs.....	246,950,000	290,000,000	290,000,000	453,500,000	+206,550,000	+163,500,000	+163,500,000
Transition period.....	-----	72,550,000	72,500,000	112,500,000	N/A	+39,950,000	+40,000,000
Administration of economic development assistance programs.....	22,900,000	24,271,000	23,880,000	27,380,000	+4,480,000	+3,109,000	+3,500,000
Transition period.....	-----	6,093,000	5,990,000	6,890,000	N/A	+797,000	+900,000
Job opportunities program.....	500,000,000	-----	-----	-----	-500,000,000	-----	-----
Transition period.....	-----	-----	-----	-----	N/A	-----	-----
Total, Economic Development Administration.....	769,850,000	314,271,000	313,880,000	480,880,000	-288,970,000	+166,609,000	+167,000,000
Transition period.....	-----	78,643,000	78,490,000	119,390,000	N/A	+40,747,000	+40,900,000
REGIONAL ACTION PLANNING COMMISSIONS							
Regional development programs.....	38,517,000	42,081,000	42,068,000	84,068,000	+45,551,000	+41,987,000	+42,000,000
Transition period.....	-----	10,520,000	10,520,000	21,000,000	N/A	+10,480,000	+10,480,000
DOMESTIC AND INTERNATIONAL BUSINESS ADMINISTRATION							
Operations and administration.....	61,460,000	58,880,000	61,000,000	61,410,000	-50,000	+4,530,000	+410,000
Transition period.....	-----	14,305,000	15,250,000	15,250,000	N/A	+945,000	-----
MINORITY BUSINESS ENTERPRISE							
Minority business development.....	52,000,000	52,615,000	49,850,000	49,850,000	-2,150,000	-2,765,000	-----
Transition period.....	-----	13,153,000	12,463,000	12,463,000	N/A	-690,000	-----
UNITED STATES TRAVEL SERVICE							
Salaries and expenses.....	11,070,000	11,587,000	11,565,000	14,085,000	+2,995,000	+2,478,000	+2,500,000
Transition period.....	-----	2,897,000	2,892,000	3,517,000	N/A	+620,000	+625,000
NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION							
Operations, research, and facilities.....	448,453,000	499,392,000	490,000,000	501,342,000	+53,889,000	+1,950,000	+11,342,000
Transition period.....	-----	137,345,000	135,000,000	137,000,000	N/A	-345,000	+2,000,000
Costal zone management.....	15,019,000	18,038,000	18,000,000	19,500,000	+4,481,000	+1,462,000	+1,500,000
Transition period.....	-----	4,501,000	4,500,000	4,900,000	N/A	+399,000	+400,000
Administration of Pribilof Islands.....	4,132,000	(7)	-----	-----	-4,132,000	-----	-----
Transition period.....	-----	(7)	-----	-----	N/A	-----	-----
Fishermen's Guaranty Fund.....	1,971,000	61,000	61,000	61,000	-1,910,000	-----	-----
Transition period.....	-----	15,000	15,000	15,000	N/A	-----	-----
Offshore shrimp fisheries fund.....	230,000	-----	-----	-----	-230,000	-----	-----
Transition period.....	-----	-----	-----	-----	-----	-----	-----
Construction.....	-----	-----	-----	1,160,000	+1,160,000	+1,160,000	+1,160,000
Transition period.....	-----	-----	-----	1,790,000	N/A	+1,790,000	+1,790,000
Total National Oceanic and Atmospheric Administration.....	469,805,000	517,491,000	508,061,000	522,063,000	+52,258,000	+4,572,000	+14,002,000
Transition period.....	-----	141,861,000	139,515,000	143,705,000	N/A	+1,844,000	+4,190,000

See footnotes at end of table.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued**

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Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in House bill (4)	Committee recommendation (5)	Increase (+) or decrease (-), Senate bill compared with—		
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TITLE III—DEPARTMENT OF COMMERCE—Continued							
NATIONAL FIRE PREVENTION AND CONTROL ADMINISTRATION							
Operations, research, and administration.....	\$6,000,000	\$10,500,000	\$8,435,000	\$9,135,000	+3,135,000	-\$1,365,000	+\$700,000
Transition period.....		2,750,000	2,235,000	2,235,000	N/A	-515,000	
PATENT AND TRADEMARK OFFICE							
Salaries and expenses.....	77,600,000	84,792,000	83,300,000	83,300,000	+5,700,000	-1,492,000	
Transition period.....		21,213,000	20,840,000	20,840,000	N/A	-373,000	
SCIENCE AND TECHNICAL RESEARCH							
Scientific and technical research and services.....	64,000,000	64,312,000	62,475,000	64,033,000	+33,000	-279,000	+1,558,000
Transition period.....		16,308,000	16,058,000	16,198,000	N/A	-110,000	+140,000
MARITIME ADMINISTRATION							
Ship construction.....	275,000,000	195,000,000	195,000,000	195,000,000	-80,000,000		
Transition period.....		18,000,000	18,000,000	18,000,000	N/A		
Operating-differential subsidies (appropriation to liquidate contract authority).....	(242,800,000)	(315,936,000)	(315,936,000)	(315,936,000)	(+73,136,000)		
Transition period.....		(70,582,000)	(70,582,000)	(70,582,000)	N/A		
Research and development.....	25,900,000	12,232,000	12,000,000	12,000,000	-13,900,000	-232,000	
Transition period.....		4,000,000	4,000,000	4,000,000	N/A		

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Operations and training.....	41,183,000	45,155,000	45,000,000	45,000,000	+3,817,000	-155,000	
Transition period.....		11,316,000	11,280,000	11,280,000	N/A	-35,000	
Total, Maritime Administration.....	342,083,000	252,387,000	252,000,000	252,000,000	-90,083,000	-387,000	
Transition period.....		33,315,000	33,280,000	33,280,000	N/A	-35,000	
Total, title III, Department of Commerce.....	1,974,414,000	1,503,187,000	1,484,834,000	1,713,385,000	-261,029,000	+210,198,000	+228,551,000
Transition period.....		360,912,000	356,428,000	412,859,000	N/A	+51,947,000	+56,431,000
TITLE IV—THE JUDICIARY							
SUPREME COURT OF THE UNITED STATES							
Salaries.....	4,605,000	5,118,000	5,056,000	5,056,000	+451,000	-62,000	
Transition period.....		1,314,000	1,314,000	1,314,000	N/A		
Printing and binding Supreme Court reports.....	565,000	706,000	706,000	706,000	+141,000		
Transition period.....					N/A		
Miscellaneous expenses.....	642,000	737,000	737,000	737,000	+95,000		
Transition period.....		178,000	178,000	178,000	N/A		
Automobile for the Chief Justice.....	16,800	19,000	19,000	19,000	+2,200		
Transition period.....		4,700	4,700	4,700	N/A		
Books for the Supreme Court.....	63,000	63,000	63,000	63,000			
Transition period.....		15,800	15,800	15,800	N/A		
Care of the building and grounds.....	1,375,600	1,429,400	1,429,000	1,429,000	-53,400	-400	
Transition period.....		195,600	195,500	195,500	N/A	-100	
Total, Supreme Court of the United States.....	7,267,400	8,072,400	8,010,000	8,010,000	+742,600	-62,400	
Transition period.....		1,708,100	1,708,000	1,708,000	N/A	-100	
COURT OF CUSTOMS AND PATENT APPEALS							
Salaries and expenses.....	782,000	853,000	853,000	853,000	+71,000		
Transition period.....		213,000	213,000	213,000	N/A		
CUSTOMS COURT							
Salaries and expenses.....	2,479,000	2,587,000	2,587,000	2,587,000	+108,000		
Transition period.....		645,000	645,000	645,000	N/A		
COURT OF CLAIMS							
Salaries and expenses.....	2,341,000	2,429,000	2,429,000	2,429,000	+88,000		
Transition period.....		597,000	597,000	597,000	N/A		

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See footnotes at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

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TITLE IV—THE JUDICIARY—Continued							
COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES							
Salaries of judges.....	\$27,975,000	\$28,750,000	\$28,750,000	\$28,750,000	+\$775,000		
Transition period.....		7,230,000	7,230,000	7,230,000	N/A		
Salaries of supporting personnel.....	103,804,000	121,971,000	115,700,000	118,450,000	+14,646,000	-\$3,521,000	+\$2,750,000
Transition period.....		30,855,000	29,000,000	29,916,000	N/A	-859,000	+996,000
Representation by court-appointed counsel and operation of defender organizations.....	15,826,000	16,590,000	16,551,000	16,590,000	+764,000		+39,000
Transition period.....		4,148,000	4,138,000	4,148,000	N/A		+10,000
Fees of jurors.....	17,450,000	18,000,000	18,000,000	18,000,000	+550,000		
Transition period.....		4,500,000	4,500,000	4,500,000	N/A		
Travel and miscellaneous expenses.....	15,100,000	21,457,000	18,500,000	20,153,000	+5,053,000	-1,304,000	+1,653,000
Transition period.....		5,101,000	4,500,000	4,883,000	N/A	+6,000	+607,000
Salaries and expenses of U.S. magistrates.....	8,764,000	10,510,000	10,489,000	10,510,000	+1,746,000		+21,000
Transition period.....		2,594,000	2,589,000	2,594,000	N/A		+5,000
Salaries and expenses of referees.....	21,580,000	24,096,000	24,046,000	24,096,000	+2,516,000		+50,000
Transition period.....		6,008,000	5,996,000	6,008,000	N/A		+12,000
Speedy trial planning.....	2,500,000				-2,500,000		
Transition period.....					N/A		
Pretrial services agencies.....	10,000,000				-10,000,000		
Transition period.....					N/A		
Total courts of appeals, district courts, and other judicial services.....	222,999,000	241,374,000	232,036,000	236,549,000	+13,550,000	-4,825,000	+4,513,000
Transition period.....		60,486,000	57,953,000	59,279,000	N/A	-1,157,000	+1,326,000
ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS							
Salaries and expenses.....	5,382,000	8,190,000	7,140,000	7,233,000	+1,851,000	-957,000	+93,000
Transition period.....		2,018,000	1,800,000	1,823,000	N/A	-195,000	+23,000
FEDERAL JUDICIAL CENTER							
Salaries and expenses.....	3,450,000	10,713,000	6,400,000	6,565,000	+3,115,000	-4,148,000	+165,000
Transition period.....		1,602,000	1,680,000	1,721,000	N/A	+119,000	+41,000
SPACE AND FACILITIES, THE JUDICIARY							
Space and facilities.....	62,500,000	69,500,000	64,000,000	64,000,000	+1,500,000	-5,500,000	
Transition period.....		17,375,000	16,000,000	16,000,000	N/A	-1,375,000	
EXPENSES, UNITED STATES COURT FACILITIES							
Furniture and furnishings.....	3,875,000	4,650,000	4,570,000	4,570,000	+695,000	-80,000	
Transition period.....		425,000	425,000	425,000	N/A		
Commission on the Review of the Federal Appellate Court System of the United States.....	351,000				-351,000		
Transition period.....							
Bicentennial Expenses, the: Judiciary.....		3,000,000	2,000,000	2,000,000	+2,000,000	-1,000,000	
Transition period.....					N/A		
Total: Title IV—The Judiciary.....	311,426,400	351,368,400	330,025,000	334,796,000	+23,369,600	-16,572,400	+4,771,000
Transition period.....		85,019,100	81,021,000	82,411,000	N/A	-2,608,100	+1,390,000

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

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TITLE V—RELATED AGENCIES							
ARMS CONTROL AND DISARMAMENT AGENCY							
Arms control and disarmament activities.....	\$9,410,000	\$10,690,000	\$10,500,000	\$10,500,000	+\$1,090,000	-\$190,000	-----
Transition period.....		2,760,000	2,700,000	2,700,000	N/A	-60,000	-----
BOARD FOR INTERNATIONAL BROADCASTING							
Grants and expenses.....	49,800,000	65,640,000	62,350,000	65,640,000	+15,840,000	-----	+\$3,290,000
Transition period.....		18,200,000	17,375,000	18,200,000	N/A	-----	+825,000
COMMISSION ON CIVIL RIGHTS							
Salaries and expenses.....	7,000,000	7,843,000	7,700,000	7,700,000	+700,000	-143,000	-----
Transition period.....		1,975,000	1,925,000	1,925,000	N/A	-50,000	-----
COMMISSION ON THE ORGANIZATION OF THE GOVERNMENT FOR THE CONDUCT OF FOREIGN POLICY							
Salaries and expenses.....	1,594,000						-----
Transition period.....					-1,594,000		-----
DEPARTMENT OF THE TREASURY							
BUREAU OF ACCOUNTS							
Fishermen's protective fund.....	3,000,000						-----
Transition period.....					-3,000,000		-----
EQUAL EMPLOYMENT OPPORTUNITY COMMISSION							
Salaries and expenses.....	55,062,000	63,430,000	63,040,000	63,040,000	+7,968,000	-390,000	-----
Transition period.....		18,390,000	18,290,000	18,290,000	N/A	-100,000	-----

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FEDERAL COMMUNICATIONS COMMISSION							
Salaries and expenses.....	46,900,000	49,820,000	49,500,000	49,500,000	+2,600,000	-320,000	-----
Transition period.....		12,400,000	12,325,000	12,325,000	N/A	-75,000	-----
FEDERAL MARITIME COMMISSION							
Salaries and expenses.....	7,400,000	7,915,000	7,840,000	7,840,000	+440,000	-75,000	-----
Transition period.....		1,979,000	1,960,000	1,960,000	N/A	-19,000	-----
FEDERAL TRADE COMMISSION							
Salaries and expenses.....	38,983,000	45,649,000	45,927,000	45,927,000	+6,944,000	+278,000	-----
Transition period.....		12,000,000	12,000,000	12,000,000	N/A		-----
FOREIGN CLAIMS SETTLEMENT COMMISSION							
Salaries and expenses.....	1,260,000	1,441,000	1,400,000	1,400,000	+140,000	-41,000	-----
Transition period.....		388,000	375,000	375,000	N/A	-13,000	-----
INTERNATIONAL TRADE COMMISSION							
Salaries and expenses.....	8,900,000	¹¹ 10,500,000	10,400,000	10,400,000	+1,500,000	-100,000	-----
Transition period.....		¹² 2,700,000	2,675,000	2,675,000	N/A	-25,000	-----
LEGAL SERVICES CORPORATION							
Payment to the Legal Services Corporation...	71,500,000	96,466,000	Not Considered	96,466,000	+24,966,000		+96,466,000
Transition period.....		(27,000,000)	By House	(27,000,000)	N/A		+(27,000,000)
MARINE MAMMAL COMMISSION							
Salaries and expenses.....	750,000	1,000,000	900,000	900,000	+150,000	-100,000	-----
Transition period.....		250,000	225,000	225,000	N/A	-25,000	-----
NATIONAL COMMISSION FOR THE REVIEW OF FEDERAL AND STATE LAWS RELATING TO WIRETAPPING AND ELECTRONIC SURVEILLANCE							
Salaries and expenses.....	332,000	400,000	400,000	400,000	+68,000		-----
Transition period.....		100,000			N/A	-100,000	-----
OFFICE OF THE SPECIAL REPRESENTATIVE FOR TRADE NEGOTIATIONS							
Salaries and expenses.....	1,850,000	2,000,000	1,980,000	1,980,000	+130,000	-20,000	-----
Transition period.....		500,000	495,000	495,000	N/A	-5,000	-----
RENEGOTIATION BOARD							
Salaries and expenses.....	5,298,000	5,445,000	5,400,000	5,400,000	+102,000	-45,000	-----
Transition period.....		1,346,000	1,335,000	1,335,000	N/A	-11,000	-----

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See footnotes at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976—Continued

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated.]

Item (1)	New budget (obligational) authority, fiscal year 1975 (enacted to date) (2)	Budget estimates of new (obligational) authority, fiscal year 1976/ Transition (3)	New budget (obligational) authority recommended in House bill (4)	Committee recommendation (5)	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority, fiscal year 1975, enacted to date (6)	Budget estimates of new (obligational) authority, fiscal year 1976 (7)	New budget (obligational) authority recommended the House bill (8)
TITLE V—RELATED AGENCIES—Cont.							
SECURITIES AND EXCHANGE COMMISSION							
Salaries and expenses.....	\$44,427,000	\$47,187,000	\$46,885,000	\$48,885,000	+\$4,458,000	+ 1,698,000	+\$2,000,000
Transition period.....		12,500,000	12,425,000	12,925,000	N/A	+425,000	+500,000
SMALL BUSINESS ADMINISTRATION							
Salaries and expenses:							
Appropriation.....	26,500,000	29,000,000	28,350,000	28,350,000	+1,850,000	-650,000	
Transition period.....		8,000,000	6,835,000	6,835,000	N/A	-1,165,000	
Transfer from revolving funds.....	(86,215,000)	(90,200,000)	(89,500,000)	(89,500,000)	(+3,285,000)	(-700,000)	
Transition period.....		(21,000,000)	(21,900,000)	(21,900,000)	(N/A)	(+900,000)	
Business loan and investment fund.....	307,500,000	150,000,000	250,000,000	250,000,000	-57,500,000	+100,000,000	
Transition period.....							
Disaster loan fund.....	90,000,000		100,000,000	100,000,000	+10,000,000	+100,000,000	
Transition period.....							
Surety bond guarantees revolving fund.....	20,000,000	10,000,000	10,000,000	10,000,000	-10,000,000		
Transition period.....		3,000,000	2,500,000	2,500,000	N/A	-500,000	
Total, Small Business Administration.....	444,000,000	189,000,000	388,350,000	388,350,000	-55,650,000	+199,350,000	
Transition period.....		11,000,000	9,835,000	9,835,000	N/A	-1,665,000	

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U.S. INFORMATION AGENCY							
Salaries and expenses.....	223,791,000	246,984,000	246,200,000	246,200,000	+22,409,000	-784,000	
Transition period.....		67,618,000	67,500,000	67,500,000	N/A	-118,000	
Salaries and expenses (special foreign currency program).....	8,377,000	10,708,000	10,708,000	10,708,000	+2,331,000		
Transition period.....		3,225,000	3,225,000	3,225,000	N/A		
Special international exhibitions.....	6,790,000	6,187,000	6,187,000	6,187,000	-603,000		
Transition period.....		2,004,000	2,004,000	2,004,000	N/A		
Acquisition and construction of radio facilities.....	4,400,000	10,135,000	10,135,000	10,135,000	+5,735,000		
Transition period.....		260,000	260,000	260,000	N/A		
Total, U.S. Information Agency.....	243,358,000	274,014,000	273,230,000	273,230,000	+29,872,000	-784,000	
Transition period.....		73,107,000	72,989,000	72,989,000	N/A	-118,000	
Total, title V, related agencies.....	1,040,844,000	878,440,000	975,802,000	1,077,558,000	+36,714,000	+199,118,000	+101,756,000
Transition period.....		196,595,000	166,429,000	194,754,000	N/A	-1,841,000	+28,325,000
Total, titles I, II, III, IV, and V, new budget (obligational) authority.....	6,215,929,400	5,721,597,400	5,671,669,000	6,133,670,000	-85,259,400	+409,072,600	+459,001,000
Transition period.....		1,674,038,100	1,484,791,208	1,600,323,000	N/A	+26,284,900	+115,531,792
Consisting of—							
Definite appropriations.....	6,215,929,400	5,706,597,400	5,659,669,000	6,118,670,000	-97,259,400	+412,072,600	+459,001,000
Transition period.....		1,674,038,100	1,484,791,208	1,600,323,000	N/A	+26,284,900	+115,531,792
Indefinite appropriations.....		15,000,000	12,000,000	12,000,000	+12,000,000	-3,000,000	
Transition period.....					N/A		
Memoranda—							
Appropriations to liquidate contract authorizations.....	242,800,000	315,936,000	315,936,000	315,936,000	+73,136,000		
Transition period.....		70,582,000	70,582,000	70,582,000	N/A		
Total appropriations, including appropriations to liquidate contract authorizations.....	\$6,458,729,400	\$6,037,533,400	\$5,987,605,000	\$6,446,606,000	-12,123,400	+\$409,072,600	+\$459,001,000
Transition period.....		1,644,620,100	1,555,373,208	1,670,905,000		+26,284,900	+115,531,792

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¹ Includes amounts in Second Supplemental Appropriation Act, 1975 (Public Law 94-32).
² Includes funds for administrative and other expenses, State (section (637(b)), formerly provided in Foreign Assistance and Related Programs Appropriations Act.
³ Includes budget amendment of \$181,000, contained in H. Doc. 94-156.
⁴ Includes budget amendment of \$45,000, contained in H. Doc. 94-156.
⁵ Includes budget amendment of \$900,000, contained in H. Doc. 94-156.
⁶ Includes budget amendment of \$225,000, contained in H. Doc. 94-156.
⁷ Reflects consolidation of this item with "Operations, research, and facilities."
⁸ Reflects withdrawal of budget estimate of \$50,000,000 in H. Doc. 94-156.
⁹ Includes budget amendment of \$25,000 contained in H. Doc. 94-134.
¹⁰ Includes budget amendment of \$192,000, contained in H. Doc. 94-153.
¹¹ Includes budget amendment of \$42,000, contained in H. Doc. 94-153.
¹² Includes budget amendment of \$1,081,000, contained in H. Doc. 94-153.
¹³ Includes budget amendment of \$255,000, contained in H. Doc. 94-153.
¹⁴ Estimate contained in H. Doc. 94-67.
¹⁵ Includes budget amendment of \$800,000, contained in H. Doc. 94-132.
¹⁶ Includes budget amendment of \$200,000, contained in H. Doc. 94-132.
¹⁷ Reflects addition of \$200,000,000 for SBA which was proposed for later transmittal.

STATE, JUSTICE, AND COMMERCE, THE JUDICIARY, AND
RELATED AGENCIES FOR THE FISCAL YEAR ENDING
JUNE 30, 1976

SEPTEMBER 18, 1975.—Ordered to be printed

Mr. SLACK, from the committee of conference,
submitted the following

CONFERENCE REPORT

[To accompany H.R. 8121]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 8121) "making appropriations for the Departments of State, Justice, and Commerce, the Judiciary, and related agencies for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes," having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 3, 6, 7, 19, 20, 33, 34, and 39.

That the House recede from its disagreement to the amendments of the Senate numbered 1, 2, 4, 5, 9, 10, 12, 15, 16, 28, 37, 44, 45, 47, 48, 49, 50, 51, 52, 53, 54, 55, 59, and 64, and agree to the same.

Amendment numbered 11:

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$21,595,000; and the Senate agree to the same.

Amendment numbered 13:

That the House recede from its disagreement to the amendment of the Senate numbered 14, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$142,300,000; and the Senate agree to the same.

Amendment numbered 14:

That the House recede from its disagreement to the amendment of the Senate numbered 14, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$16,128,000; and the Senate agree to the same.

Amendment numbered 41:

That the House recede from its disagreement to the amendment of the Senate numbered 41, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$117,075,000; and the Senate agree to the same.

Amendment numbered 43:

That the House recede from its disagreement to the amendment of the Senate numbered 43, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$29,700,000; and the Senate agree to the same.

Amendment numbered 46:

That the House recede from its disagreement to the amendment of the Senate numbered 46, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$20,040,000; and the Senate agree to the same.

Amendment numbered 56:

That the House recede from its disagreement to the amendment of the Senate numbered 56, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$64,500,000; and the Senate agree to the same.

Amendment numbered 57:

That the House recede from its disagreement to the amendment of the Senate numbered 57, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$17,968,000; and the Senate agree to the same.

Amendment numbered 60:

That the House recede from its disagreement to the amendment of the Senate numbered 60, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$47,885,000; and the Senate agree to the same.

Amendment numbered 61:

That the House recede from its disagreement to the amendment of the Senate numbered 61, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$12,675,000; and the Senate agree to the same.

Amendment numbered 62:

That the House recede from its disagreement to the amendment of the Senate numbered 62, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$278,750,000; and the Senate agree to the same.

Amendment numbered 63:

That the House recede from its disagreement to the amendment of the Senate numbered 63, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$109,500,000; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 8, 35, 42, and 58.

**JOHN M. SLACK,
NEAL SMITH,
JOHN J. FLYNT, JR.,
YVONNE BURKE,
GEORGE MAHON,
E. A. CEDERBERG,
MARK ANDREWS,**

Managers on the Part of the House.

**JOHN O. PASTORE,
JOHN L. McCLELLAN,
MIKE MANSFIELD,
ERNEST F. HOLLINGS,
WARREN G. MAGNUSON,
TOM EAGLETON,
J. BENNETT JOHNSTON,
WALTER D. HUDDLESTON,
JOHN SPARKMAN,
ROMAN L. HRUSKA,
HIRAM L. FONG,
EDWARD W. BROOKE,
MARK O. HATFIELD,
TED STEVENS,
MILTON R. YOUNG,**

Managers on the Part of the Senate.

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JOINT EXPLANATORY STATEMENT OF THE COMMITTEE
OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the Bill (H.R. 8121) making appropriations for the Departments of State, Justice, and Commerce, the Judiciary, and related agencies for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

TITLE I—DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

SALARIES AND EXPENSES

Amendment No. 1: Appropriates \$425,400,000 as proposed by the Senate instead of \$410,000,000 as proposed by the House. The amount appropriated includes \$450,000 for International Women's Year activities. The conferees are in agreement with the language in the Senate report concerning the reestablishment of a presence in Gothenburg, Sweden.

Amendment No. 2: Appropriates \$119,100,000 for the transition period as proposed by the Senate instead of \$114,900,000 as proposed by the House.

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Amendment No. 3: Appropriates \$217,853,000 as proposed by the House instead of \$223,495,000 as proposed by the Senate.

MISSIONS TO INTERNATIONAL ORGANIZATIONS

Amendment No. 4: Appropriates \$9,000,000 as proposed by the Senate instead of \$8,600,000 as proposed by the House.

Amendment No. 5: Appropriates \$2,673,000 for the transition period as proposed by the Senate instead of \$2,560,000 as proposed by the House.

EDUCATIONAL EXCHANGE

MUTUAL EDUCATIONAL AND CULTURAL EXCHANGE ACTIVITIES

Amendment No. 6: Appropriates \$60,000,000 as proposed by the House instead of \$62,000,000 as proposed by the Senate.

Amendment No. 7: Appropriates \$13,000,000 as proposed by the House instead of \$13,500,000 as proposed by the Senate.

GENERAL PROVISIONS—DEPARTMENT OF STATE

Amendment No. 8: Reported in technical disagreement. The managers on the part of the House will offer a motion as follows:

Restore the matter stricken by said amendment amended to read as follows:

SEC. 104. It is the sense of the Congress that any new Panama Canal treaty or agreement must protect the vital interests of the United States in the operation, maintenance, property and defense of the Panama Canal.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

TITLE II—DEPARTMENT OF JUSTICE

GENERAL ADMINISTRATION

SALARIES AND EXPENSES

Amendment No. 9: Appropriates \$21,048,000 as proposed by the Senate instead of \$20,735,000 as proposed by the House.

Amendment No. 10: Appropriates \$5,223,000 for the transition period as proposed by the Senate instead of \$5,145,000 as proposed by the House.

LEGAL ACTIVITIES

SALARIES AND EXPENSES, ANTITRUST DIVISION

Amendment No. 11: Appropriates \$21,595,000 instead of \$20,661,000 as proposed by the House and \$22,529,000 as proposed by the Senate.

Amendment No. 12: Appropriates \$5,600,000 for the transition period as proposed by the Senate instead of \$5,605,208 as proposed by the House.

SALARIES AND EXPENSES, UNITED STATES
ATTORNEYS AND MARSHALS

Amendment No. 13: Appropriates \$142,300,000 instead of \$141,800,000 as proposed by the House and \$142,800,000 as proposed by the Senate.

Amendment No. 14: Appropriates \$36,100,000 for the transition period instead of \$35,900,000 as proposed by the House and \$36,300,000 as proposed by the Senate.

FEDERAL BUREAU OF INVESTIGATION

SALARIES AND EXPENSES

Amendment No. 15: Appropriates \$468,700,000 as proposed by the Senate instead of \$463,400,000 as proposed by the House.

Amendment No. 16: Appropriates \$124,000,000 for the transition period as proposed by the Senate instead of \$122,900,000 as proposed by the House.

LAW ENFORCEMENT ASSISTANCE ADMINISTRATION

SALARIES AND EXPENSES

Amendment No. 17: Appropriates \$809,638,000 instead of \$769,638,000 as proposed by the House and \$861,638,000 as proposed by the Senate. The amount appropriated includes \$40,000,000 for the Law Enforcement Education Program and \$40,000,000 for the Juvenile Justice and Delinquency Prevention Program.

Amendment No. 18: Appropriates \$204,960,000 for the transition period instead of \$194,960,000 as proposed by the House and \$217,960,000 as proposed by the Senate. The amount appropriated for the transition period includes \$40,000,000 for the Law Enforcement Education Program for the 1976-1977 school year.

TITLE III—DEPARTMENT OF COMMERCE

SOCIAL AND ECONOMIC STATISTICS ADMINISTRATION

SALARIES AND EXPENSES

Amendment No. 19: Appropriates \$52,090,000 as proposed by the House instead of \$52,471,000 as proposed by the Senate.

Amendment No. 20: Appropriates \$13,540,000 for the transition period as proposed by the House instead of \$13,636,000 as proposed by the Senate.

ECONOMIC DEVELOPMENT ADMINISTRATION

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

Amendment No. 21: Appropriates \$360,000,000 instead of \$290,000,000 as proposed by the House and \$453,500,000 as proposed by the Senate.

The conferees are agreed that this appropriation is to be allocated among the various Economic Development Assistance Programs as follows:

Title I.....	\$150,000,000
Title II.....	36,000,000
Title III.....	55,500,000
Title IV.....	21,500,000
Title IX.....	62,000,000

Subtotal, Public Works and Economic Development Act of 1965, as amended.....	325,000,000
Title II, Trade Act of 1974.....	35,000,000

Grand total..... 360,000,000

Amendment No. 22: Appropriates \$89,625,000 for the transition period instead of \$72,500,000 as proposed by the House and \$112,500,000 as proposed by the Senate.

ADMINISTRATION OF ECONOMIC DEVELOPMENT

ASSISTANCE PROGRAMS

Amendment No. 23: Appropriates \$25,378,000 instead of \$23,880,000 as proposed by the House and \$27,880,000 as proposed by the Senate.

Amendment No. 24: Appropriates \$6,375,000 for the transition period instead of \$5,990,000 as proposed by the House and \$6,890,000 as proposed by the Senate.

REGIONAL ACTION PLANNING COMMISSIONS

REGIONAL DEVELOPMENT PROGRAMS

Amendment No. 25: Appropriates \$63,068,000 instead of \$42,068,000 as proposed by the House and \$84,068,000 as proposed by the Senate. The conferees are agreed that \$2,000,000 of this amount is to be allocated to the Mountain Plains School.

Amendment No. 26: Appropriates \$15,760,000 for the transition period instead of \$10,520,000 as proposed by the House and \$21,000,000 as proposed by the Senate.

DOMESTIC AND INTERNATIONAL BUSINESS ADMINISTRATION

OPERATIONS AND ADMINISTRATION

Amendment No. 27: Appropriates \$61,205,000 instead of \$61,000,000 as proposed by the House and \$61,410,000 as proposed by the Senate.

UNITED STATES TRAVEL SERVICE

SALARIES AND EXPENSES

Amendment No. 28: Adds language proposed by the Senate relating to the authorization for a domestic tourism promotion program.

Amendment No. 29: Appropriates \$12,815,000 instead of \$11,565,000 as proposed by the House and \$14,065,000 as proposed by the Senate.

Amendment No. 30: Appropriates \$3,204,000 for the transition period instead of \$2,892,000 as proposed by the House and \$3,517,000 as proposed by the Senate.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

OPERATIONS, RESEARCH, AND FACILITIES

Amendment No. 31: Appropriates \$495,162,000 instead of \$490,000,000 as proposed by the House and \$501,342,000 as proposed by the Senate.

With respect to \$1,750,000 added by the Senate for automation of aeronautical chart production, the conferees are agreed that this program has considerable merit. However, since it would benefit the Federal Aviation Administration primarily, the conferees have deleted this item from the appropriation and believe the program should be carried out on a reimbursable basis.

The conferees have deleted funds added by the Senate for increased environmental impact statement workloads, an expanded implementation of the marine endangered species program and for development of processing and analyzing techniques for the NASA ocean observation satellite. However, the conferees would have no objection if these programs are carried out within existing funds.

The conferees are agreed that of the total amount provided, \$900,000 is for planning studies and for expanded operating funds to develop the full potential of existing salmon and steelhead rearing facilities on the Columbia River and its tributaries.

The conferees have deleted \$300,000 added by the Senate for an assessment of conditions onshore and within the coastal zone in connection with NOAA's Deep Ocean Mining Environmental Study (DOMES). The conferees are agreed that this program should be carried out within the total amount provided in the appropriation.

The funds appropriated include the following:

\$2,462,000 for automation of field operations and services (AFOS) for the National Weather Service;

\$500,000 for continuation of the Puget Sound MESA project at the same level provided in fiscal year 1975;

\$800,000 for continuing the Federal-State Marine Fisheries grants at the fiscal year 1975 level of \$5.8 million;

\$500,000 for a Pilot Demonstration Facility for all phases of Salmon production, for additional research and demonstrations for improved fisheries production, including lobster, for the Northeast part of the United States.

Funds are included in the total amount provided in this appropriation to maintain the Sea Grant program at the fiscal year 1975 adjusted level. The conferees are agreed that this program could be expanded within the funds available.

Amendment No. 32: Appropriates \$136,000,000 for the transition period instead of \$135,000,000 as proposed by the House and \$137,000,000 as proposed by the Senate.

COASTAL ZONE MANAGEMENT

Amendment No. 33: Appropriates \$18,000,000 as proposed by the House instead of \$19,500,000 as proposed by the Senate. The conferees are agreed that the Department of Commerce should redirect previously appropriated but unused funds budgeted for Section 306 program administration grants into the program management area in order to provide for expanded assistance to the States facing offshore energy activity and for a series of contract studies concerning the impact of oil and gas facility sitings in coastal areas. The conferees are further agreed that if requirements for additional Section 306 program administration grants develop, supplemental budget estimates can be considered at that time.

Amendment No. 34: Appropriates \$4,500,000 as proposed by the House instead of \$4,900,000 as proposed by the Senate.

CONSTRUCTION

Amendment No. 35: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

CONSTRUCTION

For expenses necessary for the National Oceanic and Atmospheric Administration for planning the construction of facilities, \$1,000,000, to remain available until expended.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conferees are agreed that the National Oceanic and Atmospheric Administration should work in conjunction with the General Services Administration to develop a master plan for a facility at Sand Point, Seattle, Washington.

NATIONAL FIRE PREVENTION AND CONTROL ADMINISTRATION

OPERATIONS, RESEARCH AND ADMINISTRATION

Amendment No. 36: Appropriates \$8,618,000 instead of \$8,435,000 as proposed by the House and \$9,068,000 as proposed by the Senate.

Amendment No. 37: Adds language proposed by the Senate providing that no part of the appropriation shall be available for the Federal Fire Council subsequent to enactment of this legislation.

SCIENCE AND TECHNICAL RESEARCH

SCIENTIFIC AND TECHNICAL RESEARCH AND SERVICES

Amendment No. 38: Appropriates \$63,004,000 instead of \$62,475,000 as proposed by the House and \$64,033,000 as proposed by the Senate.

Amendment No. 39: Provides that not to exceed \$2,085,000 may be transferred to the "Working Capital Fund" as proposed by the House instead of \$2,585,000 as proposed by the Senate.

Amendment No. 40: Appropriates \$16,128,000 for the transition period instead of \$16,058,000 as proposed by the House and \$16,198,000 as proposed by the Senate.

TITLE IV—THE JUDICIARY

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

SALARIES OF SUPPORTING PERSONNEL

Amendment No. 41: Appropriates \$117,075,000 instead of \$115,700,000 as proposed by the House and \$118,450,000 as proposed by the Senate. The increase over the House amount is to fund 244 of the positions added by the Senate lapsed at 50%.

Amendment No. 42: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which adds the following language concerning senior law clerks appointed by the chief judge of each circuit:

, said salary to be paid from this appropriation and be set by the Judicial Council of the Circuit, which Council shall also prescribe the duties and qualification of the position

Amendment No. 43: Appropriates \$29,700,000 for the transition period instead of \$29,000,000 as proposed by the House and \$29,916,000 as proposed by the Senate.

REPRESENTATION BY COURT-APPOINTED COUNSEL AND OPERATION OF DEFENDER ORGANIZATIONS

Amendment No. 44: Appropriates \$16,590,000 as proposed by the Senate instead of \$16,551,000 as proposed by the House.

Amendment No. 45: Appropriates \$4,148,000 for the transition period as proposed by the Senate instead of \$4,138,000 as proposed by the House.

TRAVEL AND MISCELLANEOUS EXPENSES

Amendment No. 46: Appropriates \$20,040,000 instead of \$18,500,000 as proposed by the House and \$20,153,000 as proposed by the Senate.

Amendment No. 47: Appropriates \$4,883,000 for the transition period as proposed by the Senate instead of \$4,500,000 as proposed by the House.

SALARIES AND EXPENSES OF UNITED STATES MAGISTRATES

Amendment No. 48: Appropriates \$10,510,000 as proposed by the Senate instead of \$10,489,000 as proposed by the House.

Amendment No. 49: Appropriates \$2,594,000 for the transition period as proposed by the Senate instead of \$2,589,000 as proposed by the House.

SALARIES AND EXPENSES OF REFEREES

Amendment No. 50: Appropriates \$24,096,000 as proposed by the Senate instead of \$24,046,000 as proposed by the House.

Amendment No. 51: Appropriates \$6,008,000 for the transition period as proposed by the Senate instead of \$5,996,000 as proposed by the House.

ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS

SALARIES AND EXPENSES

Amendment No. 52: Appropriates \$7,233,000 as proposed by the Senate instead of \$7,140,000 as proposed by the House.

Amendment No. 53: Appropriates \$1,823,000 for the transition period as proposed by the Senate instead of \$1,800,000 as proposed by the House.

FEDERAL JUDICIAL CENTER

SALARIES AND EXPENSES

Amendment No. 54: Appropriates \$6,565,000 as proposed by the Senate instead of \$6,400,000 as proposed by the House.

Amendment No. 55: Appropriates \$1,721,000 for the transition period as proposed by the Senate instead of \$1,680,000 as proposed by the House.

TITLE V—RELATED AGENCIES

BOARD FOR INTERNATIONAL BROADCASTING

GRANTS AND EXPENSES

Amendment No. 56: Appropriates \$64,500,000 instead of \$62,350,000 as proposed by the House and \$65,640,000 as proposed by the Senate.

Amendment No. 57: Appropriates \$17,968,000 for the transition

period instead of \$17,375,000 as proposed by the House and \$18,200,000 as proposed by the Senate.

LEGAL SERVICES CORPORATION

Amendment No. 58: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate amended to read as follows:

LEGAL SERVICES CORPORATION

To enable the Community Services Administration to make payment to the Legal Services Corporation to carry out the purposes of the Legal Services Corporation Act of 1974 (P.L. 93-355), \$88,000,000, of which such sums as may be necessary shall be available to the Community Services Administration to pay obligations incurred in carrying out Section 3 of said Act.

For "Legal Services Corporation" for the period July 1, 1976, through September 30, 1976, \$24,630,000.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

PRIVACY PROTECTION STUDY COMMISSION

Amendment No. 59: Appropriates \$150,000 as proposed by the Senate.

SECURITIES AND EXCHANGE COMMISSION

SALARIES AND EXPENSES

Amendment No. 60: Appropriates \$47,885,000 instead of \$46,885,000 as proposed by the House and \$48,885,000 as proposed by the Senate.

Amendment No. 61: Appropriates \$12,675,000 for the transition period instead of \$12,425,000 as proposed by the House and \$12,925,000 as proposed by the Senate.

SMALL BUSINESS ADMINISTRATION

BUSINESS LOAN AND INVESTMENT FUND

Amendment No. 62: Appropriates \$278,750,000 instead of \$250,000,000 as proposed by the House and \$307,500,000 as proposed by the Senate.

The increase of \$28,750,000 over the House amount includes \$9,500,000 for the 7(a) direct business loan program. The balance of the increase is to be used for 7(a) immediate participation loans and displaced business loans to bring these programs toward last year's level.

Amendment No. 63: Provides \$109,500,000 for the 7(a) direct business loan program instead of \$100,000,000 as provided by the House and \$139,500,000 as provided by the Senate. This will fund the program at the same level as that carried out in fiscal year 1975.

Amendment No. 64: Provides \$10,000,000 for the handicapped loan program as proposed by the Senate.

CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1976 and the transition period recommended by the Committee of Conference with comparisons to the fiscal year 1975 amount, the 1976 and transition period budget estimates, and the House and Senate bills for 1976 and the transition period follows:

Ney budget (obligational) authority, fiscal year 1975	\$5,840,929,400
Budget estimates of new (obligational) authority, fiscal year 1976	\$5,721,747,400
Transition period	\$1,574,084,100
House bill, fiscal year 1976	\$5,671,669,000
Transition period	\$1,484,791,208
Senate bill, fiscal year 1976	\$6,188,253,000
Transition period	\$1,600,323,000
Conference agreement	\$5,958,676,000
Transition period	\$1,551,256,000
Conference agreement compared with—	
New budget (obligational) authority, fiscal year 1975	+117,746,600
Budget estimates of new (obligational) authority, fiscal year 1976	+286,928,600
Transition period	-22,828,100
House bill, fiscal year 1976	+287,007,000
Transition period	+66,464,792
Senate bill, fiscal year 1976	-229,577,000
Transition period	-49,067,000

¹ Includes \$120,238,000 in budget amendments not considered by the House.

² Includes \$82,981,000 in budget amendments not considered by the House.

³ Includes \$200,000,000 for Small Business Administration which was included in the President's Budget but proposed for later transmittal.

JOHN M. SLACK,
NEAL SMITH,
JOHN J. FLYNT, JR.,
YVONNE BURKE,
GEORGE MAHON,
E. A. CEDERBERG,
MARK ANDREWS,

Managers on the Part of the House.

JOHN O. PASTORE,
JOHN L. MCCLELLAN,
MIKE MANSFIELD,
ERNEST F. HOLLINGS,
WARREN G. MAGNUSON,
TOM EAGLETON,
J. BENNETT JOHNSTON,
WALTER D. HUDDLESTON,
JOHN SPARKMAN,
ROMAN L. HRUSKA,
HIRAM L. FONG,
EDWARD W. BROOKE,
MARK O. HATFIELD,
TED STEVENS,
MILTON R. YOUNG.

Managers on the Part of the Senate.

MAKING APPROPRIATIONS FOR THE DEPARTMENTS OF STATE,
JUSTICE, AND COMMERCE, THE JUDICIARY, AND RELATED AGENCIES
FOR THE FISCAL YEAR ENDING JUNE 30, 1976, AND THE PERIOD
ENDING SEPTEMBER 30, 1976, AND FOR OTHER PURPOSES

OCTOBER 2, 1975.—Ordered to be printed

Mr. SLACK, from the committee of conference,
submitted the following

CONFERENCE REPORT

[To accompany H.R. 8121]

The committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate numbered 8 to the bill (H.R. 8121) "making appropriations for the Departments of State, Justice, and Commerce, the Judiciary, and related agencies for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes," having met, after further full and free conference, have been unable to agree.

JOHN M. SLACK,
NEAL SMITH,
YVONNE BURKE,
JOSEPH D. EARLY,
GEORGE MAHON,
E. A. CEDERBERG,
MARK ANDREWS,

Managers on the Part of the House.

JOHN O. PASTORE,
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ROMAN HRUSKA,
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EDWARD W. BROOKE,
MARK O. HATFIELD,
TED STEVENS,
MILTON R. YOUNG,

Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE
COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the further conference on the disagreeing votes of the two Houses on the amendment of the Senate numbered 8 to the Bill (H.R. 8121) making appropriations for the Departments of State, Justice, and Commerce, the Judiciary, and related agencies for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

TITLE I—DEPARTMENT OF STATE

GENERAL PROVISIONS—DEPARTMENT OF STATE

Amendment No. 8: Reported in technical disagreement. The managers on the part of the House will offer a motion as follows:

Restore the matter stricken by said amendment amended to read as follows:

SEC. 104. It is the sense of the Congress that any new Panama Canal treaty or agreement must protect the vital interests of the United States in the Canal Zone and in the operation, maintenance, property and defense of the Panama Canal.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

JOHN M. SLACK,
NEAL SMITH,
YVONNE BURKE,
JOSEPH D. EARLY,
GEORGE MAHON,
E. A. CEDERBERG,
MARK ANDREWS,

Managers on the Part of the House.

JOHN O. PASTORE,
JOHN L. MCCLELLAN,
MIKE MANSFIELD,
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THOMAS F. EAGLETON,
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EDWARD W. BROOKE,
MARK O. HATFIELD,
TED STEVENS,
MILTON R. YOUNG,

Managers on the Part of the Senate.

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