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**APPROVED**  
**MAY 27 1975**

ACTION

THE WHITE HOUSE  
WASHINGTON

Last Day: May 31

May 26, 1975

*Posted  
5/28  
to archives  
5/29*

MEMORANDUM FOR

THE PRESIDENT

FROM:

JIM CANNON *J.C.*

SUBJECT:

Enrolled Bill H.R. 4269  
Increase Allowances For  
Congressional Delegates From  
Guam and the Virgin Islands

Attached for your consideration is H.R. 4269, sponsored by Representative Burton and 24 others, which authorizes the Delegates to the House of Representatives from Guam and the Virgin Islands to receive the same clerk hire and travel allowances as are received by members of the House of Representatives.

Additional information is provided in OMB's enrolled bill report at Tab A.

OMB, Max Friedersdorf, Phil Buchen (Lazarus) and I recommend approval of the enrolled bill.

RECOMMENDATION

That you sign H.R. 4269 at Tab B.



APPROVED  
MAY 27 1975



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

MAY 23 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 4269 - Increase allowances  
for Congressional Delegates from Guam and  
the Virgin Islands  
Sponsor - Rep. Burton (D) California, and 24 others

Last Day for Action

May 31, 1975 - Saturday

Purpose

Authorizes the Delegates to the House of Representatives from Guam and the Virgin Islands to receive the same clerk hire and travel allowances as are received by members of the House of Representatives.

Agency Recommendations

Office of Management and Budget	Approval
Department of the Interior	No objection
Civil Service Commission	No recommendation

Discussion

The recently enacted legislation providing for Delegates in the House of Representatives for Guam and the Virgin Islands authorize them to receive 60 percent of the clerk hire allowances provided members of the House and 4 annual round trips to their Islands compared with 36 round trips authorized each year for members. H.R. 4269 would authorize Delegates to receive these allowances in the same amount and to the same extent as are currently provided for members of the House.

In support of the bill, the House Interior Committee report recites the various responsibility of the two Delegates and concludes that their need for these allowances are at least equal to the needs of members of the House.

*James M. Frey*  
Assistant Director for  
Legislative Reference



Enclosures



UNITED STATES CIVIL SERVICE COMMISSION

WASHINGTON, D.C. 20415

CHAIRMAN

May 22, 1975

Honorable James T. Lynn  
Director  
Office of Management and Budget

Attention: Assistant Director for  
Legislative Reference

Dear Mr. Lynn:

This is in response to your request for the views and recommendation of the Civil Service Commission on enrolled bill H.R. 4269, a bill "To amend the Organic Act of Guam and the Revised Organic Act of the Virgin Islands."

This enrolled bill would provide the Delegate from Guam and the Delegate from the Virgin Islands with the same clerk hire allowance and reimbursement for transportation expenses as are allowed for Members of the House of Representatives.

The matters dealt with in this enrolled bill are not within the purview of the Civil Service Commission. Therefore, we have no comment on the enrolled bill, nor do we feel it would be appropriate for us to make a recommendation as to whether or not the President should enact it into law.

By direction of the Commission:

Sincerely yours,

A handwritten signature in cursive script, appearing to read "Acting Chairman".

Acting Chairman

MEMORANDUM FOR THE DIRECTOR  
OFFICE OF MANAGEMENT AND BUDGET

Very truly yours,  
[Signature]  
[Title]

[Faint, illegible typed text]

OFFICE OF MANAGEMENT  
AND BUDGET

75 MAY 22 PM 4:01

RECEIVED



# United States Department of the Interior

OFFICE OF THE SECRETARY  
WASHINGTON, D.C. 20240

MAY 23 1975

Dear Mr. Lynn:

This responds to your request for our views on the enrolled bill H.R. 4269, "To amend the Organic Act of Guam and the Revised Organic Act of the Virgin Islands."

We have no objection to Presidential approval of the enrolled bill.

Section 1 of H.R. 4269 would amend the Organic Act of Guam (48 U.S.C. 1421 et. seq.) to provide that, notwithstanding any other provision of law, the clerk hire allowance and reimbursable transportation expenses allowed Members of the U.S. House of Representatives under Federal law shall be extended to the Delegate from Guam to the U.S. House of Representatives.

Section 2 of the enrolled bill would amend the Revised Organic Act of the Virgin Islands (48 U.S.C. 1541 et. seq.) to extend this same allowance to the Delegate from the Virgin Islands to the U.S. House of Representatives.

In the Department's legislative proposal to the 92nd Congress which created these Delegate positions, we sought no distinctions between Delegates and Members with regard to allowances and reimbursements.

Sincerely yours,

*Rayston C. Hughes*

Assistant Secretary of the Interior

Honorable James T. Lynn  
Director  
Office of Management and Budget  
Washington, D. C. 20503



*Save Energy and You Serve America!*

[Faint, illegible text from a document, possibly a letter or report, covering the majority of the page.]

OFFICE OF MANAGEMENT  
AND BUDGET

'75 MAY 23 AM 9:05

RECEIVED

To  
J. Conroy  
5-23-75  
5:45 PM



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

MAY 23 1975

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 4269 - Increase allowances  
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Sponsor - Rep. Burton (D) California, and 24 others

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Agency Recommendations

Office of Management and Budget

Approval

Department of the Interior  
Civil Service Commission

No objection  
No recommendation

Discussion

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In support of the bill, the House Interior Committee report  
recites the various responsibility of the two Delegates and  
concludes that their need for these allowances are at least  
equal to the needs of members of the House.

*James M. Frey*  
Assistant Director for  
Legislative Reference



Enclosures



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: May 23

Time: 730pm

FOR ACTION: Norm Ross *NR*  
Max Friedersdorf *MF* cc (for information): Jim Cavanaugh  
Ken Lazarus Jack Marsh

FROM THE STAFF SECRETARY

DUE: Date: Monday, May 26

Time: 200pm

SUBJECT:

Enrolled Bill H.R. 4269 - Increase allowance for  
Congressional delegates from Guam and the Virgin Islands

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a  
delay in submitting the required material, please  
telephone the Staff Secretary immediately.

K. R. COLE, JR.  
For the President

Date: May 23

Time: 730pm

FOR ACTION: Norm Ross  
Max Friedersdorf  
Ken Lazarus

cc (for information): Jim Cavanaugh  
Jack Marsh

FROM THE STAFF SECRETARY

---

DUE: Date: Monday, May 26

Time: 200pm

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## SUBJECT:

Enrolled Bill H.R. 4269 - Increase allowance for  
Congressional delegates from Guam and the Virgin Islands

## ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

## REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

No objection. -- Ken Lazarus 5/27/75



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If you have any questions or if you anticipate a  
delay in submitting the required material, please  
telephone the Staff Secretary immediately.

James H. Cavanaugh  
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

Date: May 23

Time: 730pm

FOR ACTION: Norm Ross  
Max Friedersdorf  
Ken Lazarus

cc (for information): Jim Cavanaugh  
Jack Marsh

FROM THE STAFF SECRETARY

DUE: Date: Monday, May 26

Time: 200pm

SUBJECT:

Enrolled Bill H.R. 4269 - Increase allowance for  
Congressional delegates from Guam and the Virgin Islands

OK - JER

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

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Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing



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If you have any questions or if you anticipate a  
delay in submitting the required material, please  
telephone the Staff Secretary immediately.

James H. Cavanaugh  
For the President

5-27

THE WHITE HOUSE

WASHINGTON

May 26, 1975

MEMORANDUM FOR: JIM CAVANAUGH

FROM: MAX L. FRIEDERSDORF *M.6*

SUBJECT: Action Memorandum - Log No.  
Enrolled Bill H.R. 4269 - Increase Allowance  
for Congressional delegates from Guam and  
the Virgin Islands.

The Office of Legislative Affairs concurs with the agencies  
that the President sign the bill.

Attachments

AMENDING THE ORGANIC ACT OF GUAM AND THE  
REVISED ORGANIC ACT OF THE VIRGIN ISLANDS

APRIL 16, 1975.—Committed to the Committee of the Whole House on the State  
of the Union and ordered to be printed

Mr. HALEY, from the Committee on Interior and Insular Affairs,  
submitted the following

REPORT

[To accompany H.R. 4269]

The Committee on Interior and Insular Affairs, to whom was referred the bill (H.R. 4269) to amend the Organic Act of Guam and the Revised Organic Act of the Virgin Islands, having considered the same, report favorably thereon with amendments and recommend that the bill as amended do pass.

The amendments are as follows:

Page 1, line 5, strike out "section 14" and insert "section 34".

Page 1, line 7, strike out "Sec. 15." and insert "Sec. 35."

PURPOSE

The purpose of H.R. 4269 and its companion, H.R. 4270,<sup>1</sup> is to amend the Organic Act of Guam and the Revised Organic Act of the Virgin Islands to provide that the clerk hire allowance and the transportation expenses subject to reimbursement under Federal law of the Delegate from Guam and the Delegate from the Virgin Islands shall be the same as allowed for Members of the United States House of Representatives.

EXPLANATION AND NEED

The legislation in the 92d Congress which created the positions of Virgin Islands Delegate and Guam Delegate authorized for these Delegates 60 per cent of the clerk hire allowance provided to Members and to the Resident Commissioner of Puerto Rico. Similarly, it authorized the Delegates only four annual round trips between Washington and

<sup>1</sup> H.R. 4269 and H.R. 4270 are identical bills co-sponsored by Representatives Philip Burton, Mr. Haley, Mr. Taylor of North Carolina, Mr. Johnson of California, Mr. Udall, Mr. Kastenmeier, Mrs. Mink, Mr. Meeds, Mr. Kazen, Mr. Vigorito, Mr. Steiger of Arizona, Mr. Lujan, Mr. Young of Alaska, Mr. Melcher, Mr. Roncallo, Mr. Bingham, Mr. Seiberling, Mr. Runnels, Mr. Won Pat, Mr. de Lugo, Mr. Eckhardt, Mr. Byron, Mr. Benitez, Mr. Howe, Mr. Weaver, Mr. Carr, Mr. Miller of California, and Mr. Risenhoover.

their home districts, whereas Members and the Resident Commissioner of Puerto Rico are allowed 36 round trips in each Congress.

In practice, the limited clerk hire allowance has proved inadequate for a variety of reasons, including the fact that because of their isolated and insular locations, the governments of Guam and the Virgin Islands rely more heavily on the offices of their Congressional representatives in their Federal relationships than do state and local governments on the mainland. Additionally, since neither Guam nor the Virgin Islands has representation in the United States Senate, the Delegates' staffs must review legislation as it proceeds in the Senate as well as in the House of Representatives. In addition to the routine Congressional functions, the workload in the offices of the island Delegates must include specialized monitoring of complex legislation in alien affairs, taxation, maritime matters, trade, and, in the case of Guam, military installation policy and planning.

The representation envisioned by the Congress with the creation of the Delegate positions has been impeded also by the existing restriction on travel allowances. In order that the residents of Guam and the Virgin Islands become familiar with the functioning of their recently acquired democratic representation, there is a need for frequent meetings with constituents that at least equals the needs in the Congressional districts that have had a traditional voice in Federal affairs for a century or more.

#### SECTION-BY-SECTION ANALYSIS

**SECTION 1.** Provides that the clerk hire allowance and transportation expenses subject to reimbursement of the Delegate from Guam be the same as that allowed for Members of the United States House of Representatives.

**SECTION 2.** Provides that the clerk hire allowance and transportation expenses subject to reimbursement of the Delegate from the Virgin Islands be the same as allowed for Members of the United States House of Representatives.

#### COMMITTEE AMENDMENTS

Two technical amendments are recommended by the Committee. Both correct typographical errors in the bill.

#### COST

Full Clerk hire and travel allowance for the two Delegates would be provided at nominal additional cost to the Government: \$73,047 clerk hire for each Delegate per annum; \$23,800 annual travel for the Guam Delegate; and \$4,844 annual travel for the Virgin Islands Delegate.

#### INFLATIONARY IMPACT

The Committee staff estimates the bill would have no inflationary impact.

#### DEPARTMENTAL REPORT

Since H.R. 4269 involves internal matters in the Congress, it was unnecessary to secure departmental reports on the legislation.

#### CHANGES IN EXISTING LAW

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as following (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman) :

ACT OF AUGUST 1, 1950 (64 STAT. 384, 393; 48 U.S.C. 1421, ET SEQ.) AS AMENDED

\* \* \* \* \*

*Sec. 35. Notwithstanding any other provision of law, the clerk hire allowance and the transportation expenses subject to reimbursement under Federal law of the Delegate from Guam to the United States House of Representatives shall each be the same as allowed for Members of the United States House of Representatives.*

ACT OF JULY 22, 1954 (68 STAT. 497; 48 U.S.C. 1541, ET SEQ.) AS AMENDED

\* \* \* \* \*

*Sec. 15. Notwithstanding any other provision of law, the clerk hire allowance and the transportation expenses subject to reimbursement under Federal law of the Delegate from the Virgin Islands to the United States House of Representatives shall each be the same as allowed for Members of the United States House of Representatives.*

\* \* \* \* \*

○

# Ninety-fourth Congress of the United States of America

AT THE FIRST SESSION

*Begun and held at the City of Washington on Tuesday, the fourteenth day of January,  
one thousand nine hundred and seventy-five*

## An Act

To amend the Organic Act of Guam and the Revised Organic Act of the Virgin Islands.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

### GUAM

SECTION 1. The Organic Act of Guam (48 U.S.C. 1421 and following) is amended by inserting after section 34 the following new section:

"SEC. 35. Notwithstanding any other provision of law, the clerk hire allowance and the transportation expenses subject to reimbursement under Federal law of the Delegate from Guam to the United States House of Representatives shall each be the same as allowed for Members of the United States House of Representatives."

### VIRGIN ISLANDS

SEC. 2. The Revised Organic Act of the Virgin Islands (48 U.S.C. 1541 and following) is amended by inserting after section 14 the following new section:

"SEC. 15. Notwithstanding any other provision of law, the clerk hire allowance and the transportation expenses subject to reimbursement under Federal law of the Delegate from the Virgin Islands to the United States House of Representatives shall each be the same as allowed for Members of the United States House of Representatives."

*Speaker of the House of Representatives.*

*Vice President of the United States and  
President of the Senate.*

May 20, 1975

Dear Mr. Director:

The following bill was received at the White House on May 20th:

H.R. 4269

Please let the President have reports and recommendations as to the approval of this bill as soon as possible.

Sincerely,

Robert D. Linder  
Chief Executive Clerk

The Honorable James T. Lynn  
Director  
Office of Management and Budget  
Washington, D. C.