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12/31

APPROVED  
DEC 31 1974

ACTION

THE WHITE HOUSE  
WASHINGTON

Last Day: December 31

December 27, 1974

*Patidm Colorado 12/31/74  
To ARCHIVES  
1/3/75*

MEMORANDUM FOR THE PRESIDENT  
FROM: KEN COLE  
SUBJECT: Enrolled Bill S. 3615 - Arapaho  
National Forest Land Transfer

Attached for your consideration is S. 3615, sponsored by Senator Haskell, which authorizes the Secretary of Interior to transfer certain lands in the State of Colorado to the Secretary of Agriculture for inclusion in the boundaries of the Arapaho National Forest, Colorado.

OMB recommends approval and provides additional background information in its enrolled bill report (Tab A).

Phil Areeda and Max Friedersdorf both recommend approval.

RECOMMENDATION

That you sign S. 3615 (Tab B).





EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

DEC 24 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill S. 3615 - Arapaho National Forest  
land transfer, Colorado  
Sponsor - Sen. Haskell (D) Colorado

Last Day for Action

December 31, 1974 - Tuesday

Purpose

Extends the boundaries of the Arapaho National Forest and authorizes the Secretary of the Interior to transfer certain lands to the Secretary of Agriculture.

Agency Recommendations

Office of Management and Budget	Approval
Department of Agriculture	Approval (Informally)
Department of the Interior	Approval
Advisory Commission on Intergovernmental Relations	No comment

Discussion

S. 3615 would extend the boundaries of the Arapaho National Forest in Colorado to include a 45,890 acre tract known as the Blue River Corridor which is currently comprised as follows: private - 29,460 acres; Interior/Bureau of Land Management - 14,010 acres; Interior/Bureau of Reclamation - 1,660 acres; Colorado State - 750 acres; and Agriculture/Forest Service - 10 acres. Furthermore, the enrolled bill would authorize the Secretary of the Interior to transfer those lands cited above that are under his jurisdiction to the Secretary of Agriculture. (NOTE: the 1660 acre Bureau of Reclamation tract presently encompasses the Green Mountain Reservoir which has been leased to the State of Colorado and

therefore the transfer of these lands would not take place until such time when the lease is terminated).

In reporting to Congress on this legislation, Agriculture and Interior favored the transfer authority but recommended that an area of 21,280 acres whose principal difference from the tract described above was that it contained only 5,760 acres of private land.

However, in its report on S. 3615, the Senate Interior Committee responded to the Administration recommendation by arguing that:

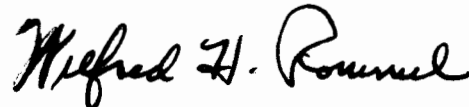
"Only a cursory glance at the map of the Arapaho National Forest is sufficient to discover the need for the land consolidation effort. The Blue River Corridor is a lengthy, narrow rectangle, lying on a north-south axis, which is surrounded on three sides - by Arapaho National Forest lands. Management of the Arapaho National Forest is certainly impaired by this incursion; the administration of the other Federal lands is virtually impossible because those lands are not of sufficient size to support many viable activities; and the relative isolation, shape, and size of private holdings limit their economic usefulness.

". . . the Forest Service proposal would have left a checkerboard pattern of public and private lands in the corridor, with many tracts of private land entirely surrounded by public land. In rejecting the Forest Service proposal and ordering S. 3615 reported to the full Committee, the Subcommittee expressed the belief that the Forest Service proposal would have further complicated rather than lessened the already extremely complicated land management problems in the national forest and the corridor and would have been a set back to the consolidation efforts . . . ."

Agriculture, in its views letter on the enrolled bill, in speaking to the larger area, concludes that:

"The adoption of this more inclusive boundary will not create any significant administrative problems for the administering agencies. The boundary extension contained in the enactment will allow this Department and the Department of the Interior to accomplish their objectives of public land consolidation in the area, and we strongly urge that the President approve the enactment."

On balance, we concur with Agriculture's analysis and conclusion.

A handwritten signature in cursive script, reading "Wilfred H. Rowland".

Assistant Director for  
Legislative Reference

Enclosures

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 825

Date: December 26, 1974

Time: 9:00 a.m.

FOR ACTION: Mike Duval *oh.*  
Max Friedersdorf *D.k.* cc (for information): Warren Hendriks  
Phil Areeda *No obj* Jerry Jones

FROM THE STAFF SECRETARY

DUE: Date: Thursday, December 28 1974

Time: 3:00 p.m.

SUBJECT: Enrolled Bill S. 3615 - Araphho National Forest  
land transfer, Colorado

ACTION REQUESTED:

- For Necessary Action
- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing



PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.  
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 825

Date: December 26, 1974

Time: 9:00 a.m.

FOR ACTION: Mike Duval <sup>OL ROSS</sup>  
Max Friedersdorf  
Phil Areeda

cc (for information): Warren Hendriks  
Jerry Jones

FROM THE STAFF SECRETARY

---

DUE: Date: Thursday, December 26

Time: 3:00 p.m.

---

SUBJECT: Enrolled Bill S. 3615 - Arapaho National Forest  
land transfer, Colorado

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks \_\_\_\_\_  
For the President

THE WHITE HOUSE  
WASHINGTON

December 26, 1974

MEMORANDUM FOR: WARREN HENDRIKS  
FROM: *Van Lierfor* MAX L. FRIEDERSDORF  
SUBJECT: Action Memorandum - Log No. 825  
Enrolled Bill S. 3615 - Arapaho National Forest  
land Transfer, Colorado

The Office of Legislative Affairs concurs in the attached proposal and has no additional recommendations.

Attachment





THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 825

Date: December 26, 1974

Time: 9:00 a.m.

FOR ACTION: Mike Duval  
Max Friedersdorf  
Phil Areeda ✓

cc (for information): Warren Hendriks  
Jerry Jones

FROM THE STAFF SECRETARY

DUE: Date: Thursday, December 26

Time: 3:00 p.m.

SUBJECT: Enrolled Bill S. 3615 - Arapaho National Forest  
land transfer, Colorado

ACTION REQUESTED:

\_\_\_ For Necessary Action

\_\_\_ For Your Recommendations

\_\_\_ Prepare Agenda and Brief

\_\_\_ Draft Reply

\_\_\_ For Your Comments

\_\_\_ Draft Remarks

REMARKS:

Please return to Judy Johnston, Ground Floor West Wing

*No objection*  
*P Areeda*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks  
For the President



DEPARTMENT OF AGRICULTURE  
OFFICE OF THE SECRETARY  
WASHINGTON, D. C. 20250

HUVANLE  
RUSH  
Ron Peterson  
Rm 7202

Honorable Roy L. Ash  
Director, Office of Management  
and Budget

Dear Mr. Ash:

This is in response to the request of your office for a report on the enrolled enactment S. 3615, "To authorize the Secretary of the Interior to transfer certain lands in the State of Colorado to the Secretary of Agriculture for inclusion in the boundaries of the Arapaho National Forest, Colorado."

The Department of Agriculture recommends that the President approve the enactment.

The enactment would authorize the Secretary of the Interior to transfer certain lands under his jurisdiction to the Secretary of Agriculture. It would also extend the exterior boundaries of the Arapaho National Forest to include the lands to be transferred.

The additional area which would be included within the boundaries of the Arapaho National Forest contains approximately 45,890 acres. This additional area contains approximately 14,010 acres of public domain lands, administered by the Bureau of Land Management and the Bureau of Reclamation of the Department of the Interior, 1,660 acres of acquired lands administered by the Bureau of Reclamation of the Department of the Interior, 750 acres of State land, 29,460 acres of privately owned lands, and a 10 acre Forest Service administrative site.

This Department in cooperation with the Department of the Interior has studied the proposed transfer of lands. We have concluded that the transfer of land from the Department of the Interior to this Department will provide for more efficient management of the area by consolidating the public lands under the management of one agency.

In the State of Colorado, extensions of National Forest boundaries require an act of Congress. The enactment provides the Secretary of the Interior with supplemental authority to transfer the lands and provides for the necessary National Forest boundary extension.

This Department in their reports and testimony on S. 3615 and the companion House bill, H.R. 11402, urged the Congress to limit the National Forest boundary extension to an area of 21,280 acres. This proposed extension would have included all but 160 acres of the public lands and would have excluded a major part of the private lands. The



Honorable Roy L. Ash.

2

Committees in their action on the bills adopted the more inclusive boundary extension to avoid a number of private land exclusions within the exterior National Forest boundary.

The adoption of this more inclusive boundary will not create any significant administrative problems for the administering agencies. The boundary extension contained in the enactment will allow this Department and the Department of the Interior to accomplish their objectives of public land consolidation in the area, and we strongly urge that the President approve the enactment.

Sincerely,

ARS FACSIMILE MESSAGE	
TO: Ron Peterson	PAGES: 2
FROM: John Mottershead	DATE: 12/19/74
JKT. NO: —	TIME: 4:00



# United States Department of the Interior

OFFICE OF THE SECRETARY  
WASHINGTON, D.C. 20240

DEC 20 1974

Dear Mr. Ash:

This responds to your request for our views on the enrolled bill S. 3615, "To authorize the Secretary of the Interior to transfer certain lands in the State of Colorado to the Secretary of Agriculture for inclusion in the boundaries of the Arapaho National Forest, Colorado."

We recommend that the President approve the enrolled bill.

S. 3615, as enrolled, would extend the boundary of the Arapaho National Forest in Colorado and it would authorize the Secretary of the Interior to transfer approximately 14,000 acres to the jurisdiction of the Forest Service.

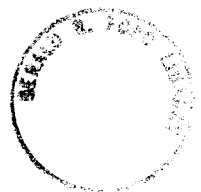
This Department's only concern with the bill is the transfer of the 14,000 acres of Bureau of Land Management land located in an area known as the Blue River Corridor. We favor the transfer because it would consolidate most Federal holdings in the corridor under one land management agency thereby simplifying administration and improving manpower utilization. A portion of the Blue River Corridor has already been transferred under the Act of June 11, 1966, P.L. 89-446, 80 Stat. 199. This bill will complete the transfer.

Congress has adopted the one amendment to the bill that we recommended. We requested that the bill authorize rather than direct the Secretary to transfer the 14,000 acres. This amendment allows the Secretary to withhold the land encompassing the Green Mountain Reservoir which has been leased for recreational purposes by the Bureau of Reclamation to the State of Colorado, Division of Parks and Outdoor Recreation. We have informed Congress that we intend to keep the Green Mountain Reservoir under the jurisdiction of the Interior Department at least until the lease terminates.

Sincerely yours,

  
Assistant Secretary of the Interior

Honorable Roy L. Ash  
Director, Office of  
Management and Budget  
Washington, D. C. 20503





DEPARTMENT OF AGRICULTURE  
OFFICE OF THE SECRETARY  
WASHINGTON, D. C. 20250

Honorable Roy L. Ash  
Director, Office of Management  
and Budget

December 23, 1974

Dear Mr. Ash:

This is in response to the request of your office for a report on the enrolled enactment S. 3615, "To authorize the Secretary of the Interior to transfer certain lands in the State of Colorado to the Secretary of Agriculture for inclusion in the boundaries of the Arapaho National Forest, Colorado."

The Department of Agriculture recommends that the President approve the enactment.

The enactment would authorize the Secretary of the Interior to transfer certain lands under his jurisdiction to the Secretary of Agriculture. It would also extend the exterior boundaries of the Arapaho National Forest to include the lands to be transferred.

The additional area which would be included within the boundaries of the Arapaho National Forest contains approximately 45,890 acres. This additional area contains approximately 14,010 acres of public domain lands, administered by the Bureau of Land Management and the Bureau of Reclamation of the Department of the Interior, 1,660 acres of acquired lands administered by the Bureau of Reclamation of the Department of the Interior, 750 acres of State land, 29,460 acres of privately owned lands, and a 10 acre Forest Service administrative site.

This Department in cooperation with the Department of the Interior has studied the proposed transfer of lands. We have concluded that the transfer of land from the Department of the Interior to this Department will provide for more efficient management of the area by consolidating the public lands under the management of one agency.

In the State of Colorado, extensions of National Forest boundaries require an act of Congress. The enactment provides the Secretary of the Interior with supplemental authority to transfer the lands and provides for the necessary National Forest boundary extension.

This Department in their reports and testimony on S. 3615 and the companion House bill, H.R. 11402, urged the Congress to limit the National Forest boundary extension to an area of 21,280 acres. This proposed extension would have included all but 160 acres of the public lands and would have excluded a major part of the private lands. The

Committees in their action on the bills adopted the more inclusive boundary extension to avoid a number of private land exclusions within the exterior National Forest boundary.

The adoption of this more inclusive boundary will not create any significant administrative problems for the administering agencies. The boundary extension contained in the enactment will allow this Department and the Department of the Interior to accomplish their objectives of public land consolidation in the area, and we strongly urge that the President approve the enactment.

Sincerely,

A handwritten signature in cursive script, reading "J. Phil Campbell". The signature is written in dark ink and is positioned above the typed name.

J. Phil Campbell  
Acting Secretary



ADVISORY  
COMMISSION ON INTERGOVERNMENTAL RELATIONS  
WASHINGTON, D.C. 20575  
December 18, 1974

Mr. W. H. Rommel  
Assistant Director for  
Legislative Reference  
Executive Office of the President  
Office of Management and Budget  
Washington, D.C. 20503

Dear Mr. Rommel:

This is in response to your request for the views of the Advisory Commission on Intergovernmental Relations with respect to S-3615, an act "To authorize the Secretary of the Interior to transfer certain lands in the State of Colorado to the Secretary of Agriculture for inclusion in the boundaries of the Arapaho National Forest, Colorado."

The Commission has not examined the specific issues involved in this legislation. The staff has no comment concerning its intergovernmental effect.

Thank you for the opportunity to review and comment on this proposed measure.

Sincerely,

*David B. Walker*

David B. Walker  
Assistant Director

DBW:bh



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

DEC 24 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill S. 3615 - Arapaho National Forest  
land transfer, Colorado  
Sponsor - Sen. Haskell (D) Colorado

Last Day for Action

December 31, 1974 - Tuesday

Purpose

Extends the boundaries of the Arapaho National Forest and authorizes the Secretary of the Interior to transfer certain lands to the Secretary of Agriculture.

Agency Recommendations

Office of Management and Budget	Approval
Department of Agriculture	Approval (Informally)
Department of the Interior	Approval
Advisory Commission on Intergovernmental Relations	No comment

Discussion

S. 3615 would extend the boundaries of the Arapaho National Forest in Colorado to include a 45,890 acre tract known as the Blue River Corridor which is currently comprised as follows: private - 29,460 acres; Interior/Bureau of Land Management - 14,010 acres; Interior/Bureau of Reclamation - 1,660 acres; Colorado State - 750 acres; and Agriculture/Forest Service - 10 acres. Furthermore, the enrolled bill would authorize the Secretary of the Interior to transfer those lands cited above that are under his jurisdiction to the Secretary of Agriculture. (NOTE: the 1660 acre Bureau of Reclamation tract presently encompasses the Green Mountain Reservoir which has been leased to the State of Colorado and

To: Sharon Haskell  
12-24-74  
3:30 p.m.





AUTHORIZING THE SECRETARY OF THE INTERIOR TO TRANSFER CERTAIN LANDS IN THE STATE OF COLORADO TO THE SECRETARY OF AGRICULTURE FOR INCLUSION IN THE BOUNDARIES OF THE ARAPAHO NATIONAL FOREST, COLORADO

DECEMBER 13, 1974.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. HALEY, from the Committee on Interior and Insular Affairs, submitted the following

REPORT

[To accompany S. 3615]

The Committee on Interior and Insular Affairs, to whom was referred the bill (S. 3615) to authorize the Secretary of the Interior to transfer certain lands in the State of Colorado to the Secretary of Agriculture for inclusion in the boundaries of the Arapaho National Forest, Colorado, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE OF S. 3615

S. 3615 would extend the boundaries of the Arapaho National Forest, and authorize the transfer of certain public lands from the Secretary of the Interior to the Secretary of Agriculture.

EXPLANATION AND NEED

The area to be included within the extended boundaries of the Arapaho National Forest is known as the Blue River Corridor and totals approximately 46,000 acres (as depicted on the map entitled "Proposed Blue River Corridor Addition to the Arapaho National Forest in Colorado, May 1974"). The lands managed by the Bureau of Land Management to be transferred to the jurisdiction of the U.S. Forest Service comprise approximately 14,000 acres. A breakdown of the acreages of the Blue River Corridor is as follows:

	<i>Acres</i>
Private .....	29,460
Public domain (BLM) .....	14,010
Acquired by Bureau of Reclamation .....	1,660
State .....	750
Forest Service—administrative site .....	10
 Total .....	 45,890

S. 3615 represents the culmination of a lengthy effort to consolidate the Arapaho National Forest lands. The Bureau of Land Management and the Forest Service have conducted detailed studies designed to simplify administration and improve manpower utilization and resource management in the area of the Arapaho National Forest. The first step toward achieving that goal was the enactment of the Act of June 11, 1966 (80 Stat. 199). That Act transferred jurisdiction of a portion of land in the Blue River Corridor from the Bureau of Land Management to the Forest Service. S. 3615 would transfer the remainder of that land.

The Blue River Corridor is a lengthy, narrow rectangle, lying on a north-south axis, which is surrounded on three sides—two lengths and one width (east, west, and south)—by Arapaho National Forest lands. Management of the Arapaho National Forest is impaired by this incursion; the administration of the other Federal lands is virtually impossible because those lands are not of sufficient size to support many viable activities; and the relative isolation, shape, and size of private holdings limit their economic usefulness.

The Act of March 3, 1891 (26 Stat. 1103), as amended (16 U.S.C. 471), makes enactment of S. 3615 necessary before the boundaries of the Arapaho National Forest may be extended. The 1891 Act provides that the boundaries of any national forest in the State of Colorado may not be extended except by Act of Congress.

S. 3615 would extend the boundaries of the Arapaho National Forest to include all lands not presently within such boundaries lying in township 3 south, range 78 west; township 4 south, range 78 west; township 2 south, range 79 west; township 3 south, range 79 west; and sections 7 through 18 and 20 through 28 of township 2 south, range 80 west, all of the sixth principal meridian. The bill would authorize the Secretary of the Interior to transfer to the Department of Agriculture lands under his jurisdiction within the area added to the National Forest that are needed in connection with the consolidation for purposes of better management.

#### COMMITTEE AMENDMENTS

There were no Committee amendments to S. 3615.

#### COST

The enactment of S. 3615 could result in minor expenditures of funds in the administration of the land transfer and in any subsequent acquisition of non-Federal lands within the boundaries of the Arapaho National Forest. These expenditures however, would be more than offset by the savings in land management costs which would result from the consolidation of national forest lands which S. 3615 would effect.

#### CHANGES IN EXISTING LAW

None.

#### COMMITTEE RECOMMENDATION

The Committee on Interior and Insular Affairs recommends, by voice vote, that the bill, S. 3615, be enacted. (H.R. 11402, introduced

by Congressman Johnson of Colorado, is a House companion to S. 3615. Legislative action was taken on S. 3615 to expedite consideration of this legislation which passed the Senate on August 21, 1974.

#### DEPARTMENTAL REPORTS

The report received by the Committee from the Department of Agriculture, dated September 30, 1974, and the report received from the Department of the Interior, dated July 19, 1974 follow:

DEPARTMENT OF AGRICULTURE,  
OFFICE OF THE SECRETARY,  
Washington, D.C. September 30, 1974.

HON. JAMES A. HALEY,  
*Chairman, Committee on Interior and Insular Affairs, House of Representatives.*

DEAR MR. CHAIRMAN: As you requested, here is our report on H.R. 11402, a bill "To authorize the Secretary of the Interior to transfer certain lands in the State of Colorado to the Department of Agriculture for consolidation, to facilitate better management, and for other purposes."

This Department recommends that H.R. 11402 be enacted if amended as suggested herein.

H.R. 11402 would extend the boundaries of the Arapaho National Forest to include all lands not presently within such boundaries lying in township 3 south; range 78 west; township 4 south, range 78 west; township 2 south, range 79 west; township 3 south, range 79 west; and sections 7 through 18 and 20 through 28 of township 2 south, range 80 west. The bill would authorize the Secretary of the Interior to transfer to the Department of Agriculture lands under his jurisdiction within the area added to the National Forest that are needed in connection with the consolidation for purposes of better management.

H.R. 11402 would extend the boundaries of the Arapaho National Forest in Colorado to include an additional area of approximately 45,890 acres. This area is presently bounded on three sides by the National Forest. This additional area contains approximately 14,010 acres of public domain lands, administered by the Bureau of Land Management and the Bureau of Reclamation of the Department of the Interior, 1,660 acres of acquired lands administered by the Bureau of Reclamation of the Department of the Interior, 750 acres of State lands, 29,640 acres of privately owned lands, and a 10 acre Forest Service administrative site.

The Secretaries of Agriculture and the Interior have jointly studied the proposed extension of the National Forest boundary and transfer of lands. We are in agreement that most of the public lands within the area should be transferred to the Secretary of Agriculture to be administered as a part of the Arapaho National Forest. Within the area which would be included within the National Forest boundary there are approximately 3,695 acres, including the Green Mountain Reservoir, which are presently managed under a lease between the Bureau of Reclamation and the State of Colorado. We anticipate that the management of these lands would continue under that lease and

that these lands would not be transferred to the Secretary of Agriculture at this time. With the extension of the National Forest boundary we recommend, the Secretary of the Interior would be able at some future time to complete the transfer of lands.

The boundary proposed in H.R. 11402 contains a large amount of privately owned lands. We prefer to hold to a minimum the amount of privately owned lands included within the boundary extension. We therefore recommend that the major portion of the privately owned lands in the area not be included within the National Forest boundary, and that H.R. 11402 be amended by deleting the present boundary description beginning after the word "management," on line 6, page 1 and continuing through line 4, page 2 and inserting in lieu thereof a new boundary description:

"and the boundaries of the Arapaho National Forest, Colorado, shall be extended as depicted on the map entitled, 'proposed Blue River Corridor Addition to the Arapaho National Forest in Colorado,' dated August 1974, which is on file and available for public inspection in the Office of the Chief, Forest Service, Department of Agriculture."

The area which would be included in the Arapaho National Forest under the amended boundary description would contain a total of 21,280 acres consisting of 5,760 acres of privately owned lands, 13,850 acres of public domain lands, 1,660 acres of acquired lands in Federal ownership, and a 10 acre Forest Service administrative site.

The objective of consolidating the public lands in the area to provide an opportunity for more efficient management would be achieved utilizing the boundary extension we recommend. Only 160 acres of public lands in the area would remain outside the National Forest boundary. These lands could be exchanged to help consolidate Federal ownership within the National Forest boundary.

Enactment of H.R. 11402 would not result in any additional budget outlays by the Federal Government. The lands which would be added to the National Forest are currently being administered by the Bureau of Land Management or the Bureau of Reclamation. The proposed combination of Federal lands which would result from the boundary modifications would increase overall efficiency in administration of public lands in the area. While the Forest Service portion of overall Federal costs of administering Federal lands in this area may increase, costs to other agencies could be expected to decrease. We expect total Federal administrative costs would likely decrease.

The Office of Management and Budget advises that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely,

RICHARD A. ASHWORTH,  
*Deputy Under Secretary.*

U.S. DEPARTMENT OF THE INTERIOR,  
OFFICE OF THE SECRETARY,  
*Washington, D.C., July 19, 1974.*

HON. JAMES A. HALEY,  
*Chairman, Committee on Interior and Insular Affairs, House of Representatives, Washington, D.C.*

DEAR MR. CHAIRMAN: This responds to your request for the views of this Department on H.R. 11402, a bill "To authorize the Secretary of the Interior to transfer certain lands in the State of Colorado to the Department of Agriculture for consolidation, to facilitate better management, and for other purposes."

We recommend enactment of the bill as to the authorization permitting the Secretary of the Interior to transfer lands under his jurisdiction to the Department of Agriculture. We defer to the Department of Agriculture as to extending the boundary of the Arapaho National Forest.

H.R. 11402 would extend the exterior boundaries of the Arapaho National Forest in Colorado and would direct the Secretary of the Interior to transfer 14,000 acres to the Department of Agriculture for the purpose of consolidating the Forest and improving the management of the Forest.

The Act of March 3, 1891, § 24, 26 Stat. 1103 as amended, 16 U.S.C. § 471 (1970), provides that the boundaries of any national forest in the State of Colorado may not be extended except by Act of Congress. Enactment of H.R. 11402 is therefore necessary before the boundaries of the Arapaho National Forest may be extended. The bill identifies 14,000 acres of public lands in an area known as the Blue River Corridor which would be added to the forest. This land is under the administrative jurisdiction of the Bureau of Land Management and the Bureau of Reclamation.

The Bureau of Land Management and the Forest Service have conducted detailed studies designed to simplify administration and improve manpower utilization and resource management in the area of the Arapaho National Forest. The Act of June 11, 1966, P.L. 89-446, 80 Stat. 199, represents the first step towards achieving that goal. The Act transferred jurisdiction of a portion of land in the Blue River Corridor from the Bureau of Land Management to the Forest Service. H.R. 11402 would transfer the remainder of that land.

We favor the transfer of the remainder of the Blue River Corridor with the exception of the Green Mountain Reservoir which is part of the Colorado-Big Thompson Reclamation Project. Administration and management of recreation on the Bureau of Reclamation lands encompassing the Green Mountain Reservoir is presently the responsibility of the Division of Parks and Outdoor Recreation of the State of Colorado by virtue of a lease agreement between that agency and

the Bureau of Reclamation. We note that if the lease is terminated at a future date, the Secretary of the Interior has authority under section 7 of the Federal Water Project Recreation Act of July 9, 1965, 79 Stat. 216, 16 U.S.C. § 4601-18 (1970), to transfer the lands to the Forest Service for incorporation in the Arapaho National Forest. In the meantime, it would be appropriate to maintain the lands encompassing the Green Mountain Reservoir under the jurisdiction of the Secretary of the Interior, and we anticipate that under the authority granted by H.R. 11402, we would elect to do that.

The Office of Management and Budget has advised that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely yours,

JOHN KYL,  
*Secretary of the Interior.*

○

## EXTENDING THE BOUNDARIES OF THE ARAPAHO NATIONAL FOREST IN THE STATE OF COLORADO

August 19, 1974.—Ordered to be printed

Mr. HASKELL, from the Committee on Interior and Insular Affairs,  
submitted the following

### REPORT

[To accompany S. 3615]

The Committee on Interior and Insular Affairs, to which was referred the bill (S. 3615) to authorize the Secretary of the Interior to transfer certain lands in the State of Colorado to the Secretary of Agriculture for inclusion in the boundaries of the Arapaho National Forest, having considered the same, reports favorably thereon with an amendment and recommends that the bill, as amended, do pass.

The amendment is as follows:

On page 1, line 6, strike "and directed".

The bill, as amended and ordered reported, is set forth as follows:

That, to insure consolidation of lands in the Arapaho National Forest, Colorado, and to afford the opportunity for better management of those lands, the Secretary of the Interior is hereby authorized to transfer certain lands under his jurisdiction and adjacent to the existing boundary of said national forest to the Secretary of Agriculture. Pursuant to this Act, the exterior boundaries of the Arapaho National Forest, Colorado, shall be extended to include all of the lands not presently within such boundaries lying in township 3 south, range 78 west, township 4 south, range 78 west, township 2 south, range 79 west, township 3 south range 79 west, and township 2 south, range 80 west, sections 7 through 18, and sections 20 through 28, all of the sixth principal meridian.

## I. PURPOSE OF, AND NEED FOR, S. 3615

S. 3615, as ordered reported, would extend the boundaries of the Arapaho National Forest and authorize the transfer of certain public lands from the Secretary of the Interior to the Secretary of Agriculture.

The area to be included within the extended boundaries of the Arapaho National Forest is known as the Blue River Corridor and totals approximately 46,000 acres. The lands managed by the Bureau of Land Management to be transferred to the jurisdiction of the U.S. Forest Service comprise approximately 14,000 acres. A breakdown of the acreages of the Blue River Corridor is as follows:

	Acres
Private.....	29,460
Public domain (BLM).....	14,010
Acquired by Bureau of Reclamation.....	1,660
State.....	750
Forest Service—administrative site.....	10
<b>Total.....</b>	<b>45,890</b>

S. 3615 represents the culmination of a lengthy effort to consolidate the Arapaho National Forest lands. The Bureau of Land Management and the Forest Service have conducted detailed studies designed to simplify administration and improve manpower utilization and resource management in the area of the Arapaho National Forest. The first step toward achieving that goal was the enactment of the Act of June 11, 1966 (80 Stat. 199). That Act transferred jurisdiction of a portion of land in the Blue River Corridor from the Bureau of Land Management to the Forest Service. S. 3615 would transfer the remainder of that land.

Only a cursory glance at the map of the Arapaho National Forest is sufficient to discover the need for the land consolidation effort. The Blue River Corridor is a lengthy, narrow rectangle, lying on a north-south axis, which is surrounded on three sides—two lengths and one width (east, west, and south)—by Arapaho National Forest lands. Management of the Arapaho National Forest is certainly impaired by this incursion; the administration of the other Federal lands is virtually impossible because those lands are not of sufficient size to support many viable activities; and the relative isolation, shape, and size of private holdings limit their economic usefulness.

The Act of March 3, 1891 (26 Stat. 1103), as amended (16 USC 471), makes enactment of S. 3615 necessary before the boundaries of the Arapaho National Forest may be extended. The 1891 Act provides that the boundaries of any national forest in the State of Colorado may not be extended except by Act of Congress.

## II. EXECUTIVE REPORTS AND COMMITTEE AMENDMENTS

The Department of the Interior favored the transfer of all 14,010 acres of the BLM-administered lands in the Blue River Corridor to the Arapaho National Forest. However, it did propose to defer the transfer of the 1,660 acres of land encompassing the Green Mountain Reservoir which the Bureau of Reclamation has leased to the Division

of Parks and Outdoor Recreation of the State of Colorado. The relevant portion of the Department's report is as follows:

We favor the transfer of the remainder of the Blue River Corridor with the exception of the Green Mountain Reservoir which is part of the Colorado-Big Thompson Reclamation Project. Administration and management of recreation on the Bureau of Reclamation lands encompassing the Green Mountain Reservoir is presently the responsibility of the Division of Parks and Outdoor Recreation of the State of Colorado by virtue of a lease agreement between that agency and the Bureau of Reclamation. It would thus be appropriate to exclude those lands from the transfer. We note that if the lease is terminated at a future date, the Secretary of the Interior has authority under section 7 of the Federal Water Project Recreation Act of July 9, 1965, 79 Stat. 216, 16 U.S.C. § 4601-18 (1970), to transfer the lands to the Forest Service for incorporation in the National Forest.

The Interior Department report included a suggested amendment to allow the Secretary of the Interior to maintain jurisdiction over the Green Mountain Reservoir. That amendment—to delete the words "and directed" on page 1, line 6—was adopted first by the Subcommittee on Public Lands and then by the Committee in open markup sessions.

At the July 17, 1974, Subcommittee on Public Lands hearing on S. 3615, the Department of Agriculture testified in favor of the land transfer but reserved judgment on the location of the extended national forest boundaries. Subsequent to the hearing, representatives of the Forest Service presented a more modest boundary extension proposal to Subcommittee counsel. This proposal which would have eliminated 24,610 acres of the 45,890 acre addition proposed by S. 3615. The vast majority of the acres proposed to be deleted—23,700 of the 24,610 acres—were private lands.

The Forest Service proposal was presented to the Subcommittee on Public Lands during its open markup session on August 9, 1974. The Chairman suggested that the Forest Service proposal would have left a checkerboard pattern of public and private lands in the corridor, with many tracts of private land entirely surrounded by public land. In rejecting the Forest Service proposal and ordering S. 3615 reported to the full Committee, the Subcommittee expressed the belief that the Forest Service proposal would have further complicated rather than lessened the already extremely complicated land management problems in the national forest and the corridor and would have been a set back to the consolidation efforts begun with the Act of June 11, 1966.

## III. LEGISLATIVE HISTORY

S. 3615 was introduced by Senator Floyd K. Haskell on June 10, 1974, and was cosponsored thereafter by Senator Peter Dominick. The Subcommittee on Public Lands held a hearing on the measure on July 17, 1974, and amended it and ordered it reported to the full

Committee in open markup session on August 9, 1974. On August 12, 1974, the Committee on Interior and Insular Affairs, by voice vote in open mark up session, unanimously ordered reported S. 3615, as amended.

#### IV. TABULATION OF VOTES CAST

The votes on the amendment adopted in Subcommittee and on the orders to report the measure in Subcommittee and full Committee were taken in open public session. As these votes were previously announced by the Committee in accord with the provisions of section 133(b) of the Legislative Reorganization Act of 1946, as amended, tabulation of the votes in this Committee Report is unnecessary.

#### V. COMMITTEE RECOMMENDATION

The Committee on Interior and Insular Affairs, in open markup session on August 12, 1974, by voice vote, unanimously recommended that S. 3615, as amended, be enacted.

#### VI. COST

In accordance with subsection (a) of section 255 of the Legislative Reorganization Act, the following is a statement of estimated costs which would be incurred in the implementation of S. 3615, as amended:

The enactment of S. 3615, as amended, could result in minor expenditures of funds in the administration of the land transfer and in any subsequent acquisition of non-Federal lands within the extended boundaries of the Arapaho National Forest. These expenditures, however, would be more than offset by the savings in land management costs which would result from the consolidation of national forest lands which S. 3615, as amended, would effect.

#### VII. EXECUTIVE COMMUNICATIONS

The reports of Federal agencies to the Committee concerning S. 3615 are set forth in full, as follows:

U.S. DEPARTMENT OF THE INTERIOR,  
OFFICE OF THE SECRETARY,  
Washington, D.C., July 16, 1974.

HON. HENRY M. JACKSON,  
Chairman, Committee on Interior and Insular Affairs, U.S. Senate,  
Washington, D.C.

DEAR MR. CHAIRMAN: This responds to your request for the views of this Department on S. 3615, a bill "To authorize the Secretary of the Interior to transfer certain lands in the State of Colorado to the Department of Agriculture for consolidation, to facilitate better management, and for other purposes."

If amended as suggested below, we recommend enactment of the bill as to the authorization permitting the Secretary of the Interior to transfer lands under his jurisdiction to the Department of Agriculture. We defer to the Department of Agriculture as to extending the boundary of the Arapaho National Forest.

S. 3615 would extend the exterior boundaries of the Arapaho National Forest in Colorado and would direct the Secretary of the Interior to transfer 14,000 acres to the Department of Agriculture for the purpose of consolidating the Forest and improving the management of the Forest.

The Act of March 3, 1891, §24, 26 Stat. 1103 as amended, 16 U.S.C. §471 (1970), provides that the boundaries of any national forest in the State of Colorado may not be extended except by Act of Congress. Enactment of S. 3615 is therefore necessary before the boundaries of the Arapaho National Forest may be extended. The bill identifies 14,000 acres of public lands in an area known as the Blue River Corridor which would be added to the forest. This land is under the administrative jurisdiction of the Bureau of Land Management and the Bureau of Reclamation.

The Bureau of Land Management and the Forest Service have conducted detailed studies designed to simplify administration and improve manpower utilization and resource management in the area of the Arapaho National Forest. The Act of June 11, 1966, P.L. 89-446, 80 Stat. 199, represents the first step towards achieving that goal. The Act transferred jurisdiction of a portion of land in the Blue River Corridor from the Bureau of Land Management to the Forest Service. S. 3615 would transfer the remainder of that land.

We favor the transfer of the remainder of the Blue River Corridor with the exception of the Green Mountain Reservoir which is part of the Colorado-Big Thompson Reclamation Project. Administration and management of recreation on the Bureau of Reclamation lands encompassing the Green Mountain Reservoir is presently the responsibility of the Division of Parks and Outdoor Recreation of the State of Colorado by virtue of a lease agreement between that agency and the Bureau of Reclamation. It would thus be appropriate to exclude those lands from the transfer. We note that if the lease is terminated at a future date, the Secretary of the Interior has authority under section 7 of the Federal Water Project Recreation Act of July 9, 1965, 79 Stat. 216, 16 U.S.C. §4601-18 (1970), to transfer the lands to the Forest Service for incorporation in the National Forest.

We therefore recommend that the Act be amended to allow the Secretary to maintain jurisdiction over the Green Mountain Reservoir. This amendment may be made by simply deleting the words "and directed" on line 6, page 1 so that the Secretary would have the flexibility to continue to manage that area.

The Office of Management and Budget has advised that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely yours,

JOHN H. KYL,  
Assistant Secretary of the Interior.

#### VIII. CHANGES IN EXISTING LAW

In compliance with subsection (4) of Rule XXIX of the Standing Rules of the Senate, the Committee notes that no changes in existing law would be made by S. 3615, as amended.

# Ninety-third Congress of the United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the twenty-first day of January,  
one thousand nine hundred and seventy-four*

## An Act

To authorize the Secretary of the Interior to transfer certain lands in the State of Colorado to the Secretary of Agriculture for inclusion in the boundaries of the Arapaho National Forest, Colorado.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That, to insure consolidation of lands in the Arapaho National Forest, Colorado, and to afford the opportunity for better management of those lands, the Secretary of the Interior is hereby authorized to transfer certain lands under his jurisdiction and adjacent to the existing boundary of said national forest to the Secretary of Agriculture. Pursuant to this Act, the exterior boundaries of the Arapaho National Forest, Colorado, shall be extended to include all of the lands not presently within such boundaries lying in township 3 south, range 78 west, township 4 south, range 78 west, township 2 south, range 79 west, township 3 south, range 79 west, and township 2 south, range 80 west, sections 7 through 18, and sections 20 through 28, all of the sixth principal meridian.*

~~*Speaker of the House of Representatives*~~

*Vice President of the United States and  
President of the Senate.*



December 19, 1974

Dear Mr. Director:

The following bills were received at the White House on December 19th:

✓ S.J. Res. 234	S. 2838 ✓	S. 3578 ✓
S. 184 ✓	S. 3341 ✓	S. 3615 ✓
S. 194 ✓	S. 3397 ✓	H.R. 3538 ✓
S. 1283 ✓	S. 3418 ✓	H.R. 14401 ✓
S. 1357 ✓	S. 3489 ✓	H.R. 15912 ✓
S. 2125 ✓	S. 3518 ✓	H.R. 16609 ✓
S. 2594 ✓	S. 3574 ✓	H.R. 16901 ✓

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder  
Chief Executive Clerk

The Honorable Roy L. Ash  
Director  
Office of Management and Budget  
Washington, D. C.