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15/12/27

THE WHITE HOUSE

ACTION

WASHINGTON

Last Day: December 28

December 24, 1974

MEMORANDUM FOR: THE PRESIDENT

FROM: KEN COLE *C*

SUBJECT: Enrolled Bill H.R. 16900 - First Supplemental Appropriations Act, 1975

Attached for your consideration is H.R. 16900, sponsored by Representative Mahon, which provides a total of \$8,659,352,078 in supplemental appropriations. This includes \$2,377,718,000 of advance 1976 appropriations for the Department of Health, Education, and Welfare's education programs.

OMB recommends approval and provides additional background information in its enrolled bill report (Tab A).

Phil Areeda recommends approval and Max Friedersdorf says this bill must be signed.

RECOMMENDATION

That you sign H.R. 16900 (Tab B).



APPROVED  
DEC 27 1974

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

DEC 23 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 16900 - First Supplemental  
Appropriations Act, 1975  
Sponsor - Representative Mahon (D), Texas

Last Day for Action

December 28, 1974 - Saturday

Purpose

Provides a total of \$8,659,352,078 in supplemental appropriations. This includes \$2,377,718,000 of advance 1976 appropriations for the Department of Health, Education, and Welfare's education programs.

Agency Recommendations

Office of Management and Budget	Approval
Other affected agencies	Approval (informally)

Discussion

The enrolled bill includes needed "start-up" funds for several new Federal programs and funding for many others earlier deferred from inclusion in regular appropriation bills due to lack of legislative authorization. The \$8,659.4 million appropriated in this bill is \$477.5 million in excess of your budget requests, as revised by your 1975 budget restraint message of November 26. The outlay effect of these increases will be to increase 1975 outlays by \$275 million and 1976 outlays by \$160 million. We can hope to modify the outlay increases only marginally by proposing rescissions and deferrals. This is so because the major outlay increases (\$227 million in 1975 and \$71 million in 1976) are for impact aid to school districts, a program that--for a variety of reasons including its entitlement-like nature--is impractical to propose for rescission, even in part. In addition, the bill includes an across-the-board limitation on government travel which is inequitable and potentially disruptive to several government agencies.

Part in  
Colorado  
12/27  
To Archives  
12/31



The major changes made by the Congress to the amounts of budget authority requested follow:

Major Increases

- Federal aid to school districts that serve children of Federal employees would be \$412 million above your revised 1975 legislative proposals (submitted to the Congress in late November) for reforming this program. (The appropriation is \$316 million above the request which was made prior to your new legislative proposals.) Much of this increase would provide payments on behalf of children whose parents live on private property and pay property, State income, and sales taxes.
- For education programs for the handicapped, Congress added \$52.5 million in 1975 budget authority and \$50 million for 1976 advance funding. These increases would undesirably expand the Federal role from development to operations.
- Congress provided \$42 million in excess of the \$2,106 million revised request level for elementary and secondary education. This increase is distributed as follows: +\$19.4 million for support of State departments of education, +\$15 million for bilingual education, +\$6.8 million for support for equipment and minor remodeling, and +\$.9 million for nutrition and health education programs.
- An increase of \$25.4 million will unnecessarily extend a nutrition program for the elderly when assistance is already available through existing programs: Food Stamps, Social Security, and Supplementary Security Income.
- The economic development assistance programs of the Department of Commerce are increased by \$11.2 million. This increase was partially offset by a \$3.5 million reduction in the regional development programs. The net increase of \$7.7 million will permit a wide range of economic adjustment assistance to States and communities.



- The Veterans Administration receives an additional \$10 million for assistance to health manpower training institutions to cover the growing numbers of grant applications they are receiving from schools presently authorized for this program.

In addition to the appropriation increases, language in the bill significantly increases spending in two other areas:

- The bill releases \$215 million for direct loans under the Housing for the Elderly or Handicapped program (Section 202) which has been inactive since 1970. The new Lower Income Housing Assistance program can meet elderly housing needs, making reactivation of the Section 202 program unnecessary and undesirable. This provision could increase 1975 outlays by \$10 million and 1976 outlays by \$105 million. While these outlays would be outside the budget, they would, nevertheless, generate additional pressures on Treasury borrowing.
- For grants for airport development, \$25 million appropriated in 1969 is made available for obligation through June 30, 1975, by the enrolled bill. This action increases 1975 outlays by \$5 million and 1976 outlays by \$15 million.

#### Major Decreases

- Reductions in amounts requested for the Atomic Energy Commission total \$38.4 million--more than half of the total amount requested--and include reductions of \$32 million for nuclear weapons testing associated with the Threshold Test Ban Treaty and \$6 million for the safeguards program. These reductions will:  
(1) require AEC and the Department of Defense to review the nuclear weapons testing program and determine what can be accomplished with the reduced funds and (2) delay the completion of planned improvements in transportation security for special nuclear materials.
- The \$14.9 million reduction for grants to the National Railroad Passenger Corporation (AMTRAK) is only a temporary cut. The funds eliminated from the enrolled bill will have to be restored at some later time.



In addition, further funds will be required; according to AMTRAK's latest projections, a supplemental of at least \$60 million will have to be requested in the January budget.

- Congress reduced the \$850,000 request for expenses of the Presidential transition and allowances and staff for the former President to \$200,000.

#### Language Provisions

- Congress redistributed funds available from GSA's Federal Buildings Fund by increasing the amount available for space rental by \$14 million and reducing amounts available for purchase contract payments by \$10 million and for real property operations by \$3 million. These changes will have no impact on outlays.
- Congress added an across-the-board (the Legislative and Judicial Branches are included) limitation restricting agency obligations for travel to 90 percent of the 1975 budget estimates. The 90 percent rate is effective from the date of enactment of this enrolled bill rather than for the entire fiscal year. The restriction could be particularly disruptive to the movement of Defense military personnel and to law enforcement activities (e.g., Secret Service, FBI). The GAO is seeking ways of modifying the effect of the limitation and Chairman Mahon has promised to consider further action if mandatory travel is affected. Approximately \$75 million will be cut out of agencies' budgets by this provision.
- The modified "Holt amendment" to the appropriation for elementary and secondary education would prohibit the use of Federal funds appropriated under this bill to compel school systems to classify or assign teachers or students according to race, religion, sex, or national origin, "except as may be required to enforce nondiscrimination provisions of Federal law." Both the Departments of Justice and Health, Education, and Welfare believe that the last portion of this provision nullifies its potential detrimental effect on the Federal Government's ability to implement nondiscrimination provisions of Federal law.



- Section 203 of the enrolled bill prohibits--through June 30, 1975--using appropriations in the enrolled bill to transfer from Federal officials or agencies any of the "documents, written materials, or tape recordings" of the preceding President.

HEW Recommendation

Secretary Weinberger's views on the enrolled bill are attached. We agree that while there are grounds for vetoing the bill, a veto would be overridden. We disagree, however, that a signing statement should be issued indicating the "intention to submit deferrals and rescissions which would hold spending at or below the level of his original budget request." This intention cannot be carried out because of the entitlement-like nature of the major increase in the bill--impact aid to school districts. Thus, we believe it would be preferable to sign the bill without a signing statement and later send up rescissions and deferrals to modify other increases in the bill.

OMB Recommendation

I recommend that you sign this bill.

*for Paul & Sherin*

Roy L. Ash  
Director

Attachments



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

DEC 23 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 16900 - First Supplemental  
Appropriations Act, 1975  
Sponsor - Representative Mahon (D), Texas

Last Day for Action: December 28, 1974 - Saturday.

<u>Appropriations:</u>	<u>Budget Estimate</u>	<u>Enrolled Bill</u>	<u>Congressional Change</u>
(In millions of dollars)			
1975.....	5,858	6,281	+423
Advance 1976.....	2,324	2,378	+54

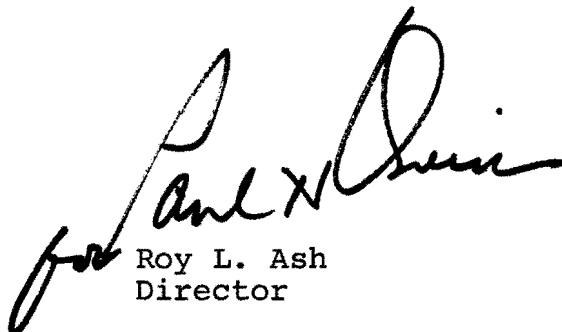
Outlay Effect: +\$275 million in FY 1975; +\$160 million in FY 1976.

Highlights:

- The bill includes funds for new activities and some funds deferred, for lack of authorizing legislation, from regular 1975 appropriation bills.
- The major component (\$227 million in 1975 and \$71 million in 1976) of the outlay increase is for impact aid to school districts. There is no reasonable hope of modifying this increase by rescission, primarily because the program is entitlement-like.
- Limitations on the rate of travel fund obligations for the remainder of the fiscal year and on transferring the former President's documents are included in the enrolled bill.

Recommendation

That you sign the bill.



Roy L. Ash  
Director



Attachment





THE SECRETARY OF HEALTH, EDUCATION, AND WELFARE  
WASHINGTON, D. C. 20201

DEC 20 1974

Honorable Roy L. Ash  
Director  
Office of Management and Budget  
Washington, D. C. 20503

Dear Roy:

This letter provides you with my views on HR 16900, the first supplemental appropriations bill for fiscal year 1975. Since the appropriations in this bill include a number of Federal Departments and agencies other than HEW, I recognize that the final judgment with respect to this bill encompasses a number of issues beyond the scope of these comments.

HR 16900 includes slightly more than \$3,477 million for fiscal year 1975 funding for programs administered by HEW. This amount is \$422 million over the request in budget authority and \$241 million in outlays. Of these amounts, \$316 million in budget authority and \$210 million in outlays are associated with Impact Aid "B" children, identified by the last five Administrations as one of the lowest priority Federal programs. These are the figures related to the President's original budget, the one before Congress when it considered our request. However, if the bill is compared with the revised request as transmitted to the Congress with the President's November 26 message on budget restraint, it is approximately \$564 million higher in budget authority and over \$330 million in outlays.

These increases would clearly support a veto of this bill. This would be consistent with the President's repeated requests to the Congress to hold down Federal spending and would be in line with the recommendations for budget restraint transmitted to the Congress on November 26, 1974.

There is little doubt that the Congress would override a veto of this bill. First, the bill contains for the first time much-needed advance funding for elementary and secondary education, which the President hailed when he signed HR 69 in August. Second, the bill contains funding



for consolidation of a number of categorical education programs, another provision of HR 69 which the President singled out in his signing statement. Both statements would be relied on heavily by opponents of a veto. Also, the principal area in which Congress over appropriated is for Impact Aid funding. Congressional support for Impact Aid "B" funding remains very strong and includes many Members from rural areas who would normally support budgetary restraint but who abandon it in favor of Impact Aid "B" funding at every opportunity.

Finally, if the President signs the bill, we would recommend that his signing statement indicate his intention to submit deferrals and rescissions which would hold spending at or below the level of his original budget request.

I enclose a table which provides you with figures comparing the bill with both our original and revised fiscal year 1975 budget request.

Sincerely,



Secretary

Enclosure

## DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

DEC 17 1974

FY 1975 SUPPLEMENTAL

(In Thousands of Dollars)

Agency	1974 Actual	1975 Budget Request	1975 Revised Request	Conference Agreement
<u>HEALTH</u>				
<u>Health Services</u>				
1. Community health services HMO contracts.....	500	2,000	500	500
2. Community health center contracts.....	5,068	3,722	2,222	2,222
Total.....	5,568	5,722	2,722	2,722
<u>Saint Elizabeths Hospital.....</u>	---	1,789	1,789	1,789
<u>Health Resources</u>				
1. National health statistics.....	21,075	24,000	21,511	21,511
2. Health services research and evaluation:				
(a) Grants and contracts.....	39,705	40,800	34,705	34,705
(b) Research training.....	3,400	1,200	1,200	1,200
Subtotal.....	43,105	42,000	35,905	35,905
3. Health manpower:				
(a) Health professions--loans.....	36,000	30,000	30,000	36,000
(b) National health service scholarships.....	3,000	22,500	12,500	22,500
(c) Nursing loans.....	22,800	18,000	18,000	22,800
(d) Program management.....	13,816	10,757	10,877	9,217
Subtotal.....	75,616	81,257	71,377	90,517
Total.....	139,796	147,257	128,793	147,933
<u>Total, Health.....</u>	145,364	154,768	133,304	152,444

Agency	1974 Actual	1975 Budget Request	1975 Revised Request	Conference Agreement
<b>EDUCATION DIVISION**</b>				
<u>Elementary and Secondary Education</u>				
1. Title I.....	1,719,315	1,885,000 (1,900,000)	1,876,000 (1,900,000)	1,876,000 (1,900,000)
2. Bilingual education.....	58,350	70,000	70,000	85,000
3. Civil rights .....	---	5,000	5,000	5,000
4. Consolidation.....	220,218	220,218 (310,218)	162,650 (310,218)	182,075 (310,218)
Total.....	1,997,883	2,180,218 (2,210,218)	2,113,650 (2,210,218)	2,148,075 (2,210,218)
<u>School Assistance in Federally Affected Areas</u>				
1. Maintenance and operations:				
(a) "A" Children.....	200,100	223,900	128,100	223,900
(b) "B" Children.....	312,566	38,900	38,900	354,616
(c) Special provisions.....	22,200	14,500	4,500	14,500
(d) Payments to other Federal agencies....	39,550	43,000	43,000	43,000
Subtotal.....	574,416	320,300	214,500	636,016
2. Construction.....	19,000	20,000	20,000	20,000
Total.....	593,416	340,300	234,500 <u>1/</u>	656,016

\*\* Amounts in parentheses represent advance funding.

1/ The original budget proposed funding "A" children at 100 percent for school districts with 25% or more "A" children and 90% for remaining "A" children. For "B" children, the budget would have held school districts harmless at 95 percent of their previous year's total budget (if the loss of funds for "B" children created the loss below the 95 percent level). Under the cutback proposal, payments for "A" children would be computed at 68 percent--last year's rate. The sum of these payments would then be reduced by 5% of the school districts total operating budget for the previous year. Thus, under the cutback school districts would be required to absorb additional costs related to both "A" and "B" children.

Agency	1974 Actual	1975 Budget Request	1975 Revised Request	Conference Agreement
<u>EDUCATION DIVISION (CONT)**</u>				
<u>Education for the Handicapped</u>				
1. State grant program.....	47,500	47,500 (50,000)	47,500 (50,000)	100,000 (100,000)
2. Special target programs:				
(a) Deaf-blind centers.....	14,055	12,000	12,000	12,000
(b) Early childhood projects.....	12,000	14,000	14,000	14,000
(c) Specific learning disabilities.....	3,250	3,250	3,250	3,250
(d) Regional resource centers.....	7,243 <sup>1</sup>	9,243	9,243	9,243
Subtotal.....	36,548	38,493	38,493	38,493
3. Innovation and development.....	9,916	9,916	9,916	9,916
4. Technology and communications:				
(a) Media services and captioned films...	13,000	13,000	13,000	13,000
(b) Recruitment and information.....	500	500	500	500
Subtotal.....	13,500	13,500	13,500	13,500
5. Special education and manpower development	39,615	37,700	37,700	37,700
Total.....	147,079	147,109 (50,000)	147,109 (50,000)	199,609 (100,000)
<u>Adult Education</u> .....	63,485	63,319 (63,319)	63,319 (63,319)	69,300 (67,500)
<u>Library Resources</u> .....	90,250	90,250	90,250	95,250
Total, Education.....	2,892,113	2,821,196 (2,323,537)	2,648,828 (2,323,537)	3,168,250 (2,377,718)
<u>OFFICE OF HUMAN DEVELOPMENT</u>				
Youth Development.....	10,000	12,000	10,000	10,000
Aging Nutrition.....	99,600	99,600	99,600	125,000
Total.....	109,600	111,600	109,600	135,000
Total, HEW.....	3,147,077	3,087,564 (2,323,537)	2,891,732 (2,323,537)	3,455,694 (2,377,718)

\*\* Amounts in parentheses represent advance funding.

1/ Not considered.

Rec'd 12-23-74 (7:00 p.m.)  
To: *Mahon Mahon*  
12-24-74  
9:00 a.m.

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

DEC 23 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 16900 - First Supplemental  
Appropriations Act, 1975  
Sponsor - Representative Mahon (D), Texas

Last Day for Action: December 28, 1974 - Saturday.

<u>Appropriations:</u>	<u>Budget Estimate</u>	<u>Enrolled Bill</u>	<u>Congressional Change</u>
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Highlights:

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- Limitations on the rate of travel fund obligations for the remainder of the fiscal year and on transferring the former President's documents are included in the enrolled bill.

Recommendation

That you sign the bill.

*Roy L. Ash*  
for  
Roy L. Ash  
Director

Attachment

THE WHITE HOUSE  
WASHINGTON

December 24, 1974

MEMORANDUM FOR: WARREN HENDRIKS  
FROM: MAX L. FRIEDERSDORF *M.G.*  
SUBJECT: Action Memorandum - Log No. 822(b)  
Enrolled Bill H.R. 16900 - First Supplemental  
Appropriations Act, 1975

The Office of Legislative Affairs concurs in the attached proposal and has no additional recommendations, except to reiterate that this bill must be signed.

Attachment



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 823

Date: December 24, 1974

Time: 9:16 a.m.

FOR ACTION: Max Friedersdorf *ok* cc (for information): Warren Hendriks  
Phil Areeda *ok* Jerry Jones

*must be signed*

FROM THE STAFF SECRETARY

DUE: Date: December 24

Time: 5:00 p.m.

SUBJECT:

Enrolled Bill H.R. 16900 - First Supplemental Appropriations Act, 1975

ACTION REQUESTED:

- For Necessary Action
- For Your Recommendations
- Prepare Agenda and Brief
- Draft Reply
- For Your Comments
- Draft Remarks

REMARKS:

It would be most appreciative if we could get your comments back this evening. Thanks.

Please return to Rosemary Rogers, 2nd Floor, West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE, JR.  
For the President





THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 822

Date: December 24, 1974

Time: 9:16 a.m.

FOR ACTION: ✓ Max Friedersdorf  
Phil Areeda

cc (for information): Warren Hendriks  
Jerry Jones

FROM THE STAFF SECRETARY

DUE: Date: December 24

Time: 5:00 p.m.

SUBJECT:

Enrolled Bill H.R. 16900 - First Supplemental  
Appropriations Act, 1975

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K. R. COLE, JR.  
For the President

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 822

Date: December 24, 1974

Time: 9:16 a.m.

FOR ACTION: Max Friedersdorf  
Phil Areeda

cc (for information): Warren Hendriks  
Jerry Jones

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Time: 5:00 p.m.

SUBJECT:

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Appropriations Act, 1975

ACTION REQUESTED:

For Necessary Action

For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

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comments back this evening. Thanks.

Please return to Rosemary Rogers, 2nd Floor, West Wing

*Recommend  
approval  
P. Areeda  
12/24*



PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a  
delay in submitting the required material, please  
telephone the Staff Secretary immediately.

K. R. COLE, JR.  
For the President

SUPPLEMENTAL APPROPRIATIONS, 1975

NOVEMBER 26, 1974.—Ordered to be printed

Mr. MAHON, from the committee of conference,  
submitted the following

CONFERENCE REPORT

[To accompany H.R. 16900]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 16900) making supplemental appropriations for the fiscal year ending June 30, 1975, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 2, 3, 4, 6, 9, 10, 14, 24, 36, 47 and 78.

That the House recede from its disagreement to the amendments of the Senate numbered 1, 7, 8, 16, 20, 21, 22, 25, 41, 42, 46, 50, 52, 56, 57, 58, 60, 64, 67, 68, 69, 70, 72, 75, 76, 77, 80, and 81, and agree to the same.

Amendment numbered 5:

That the House recede from its disagreement to the amendment of the Senate numbered 5, and agree to the same with an amendment as follows:

In lieu of the sum named in said amendment insert \$100,000,000; and the Senate agree to the same.

Amendment numbered 15:

That the House recede from its disagreement to the amendment of the Senate numbered 15, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$2,722,000; and the Senate agree to the same.

Amendment numbered 19:

That the House recede from its disagreement to the amendment of the Senate numbered 19, and agree to the same with an amendment as follows:

In lieu of the sum named in said amendment insert \$299,609,000; and the Senate agree to the same.



Amendment numbered 48:

That the House recede from its disagreement to the amendment of the Senate numbered 48, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$62,750,000; and the Senate agree to the same.

Amendment numbered 49:

That the House recede from its disagreement to the amendment of the Senate numbered 49, and agree to the same with an amendment as follows:

In lieu of the sum named in said amendment insert \$3,502,000; and the Senate agree to the same.

Amendment numbered 54:

That the House recede from its disagreement to the amendment of the Senate numbered 54, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert:

*FEDERAL RAILROAD ADMINISTRATION*

*GRANTS TO THE NATIONAL RAILROAD PASSENGER CORPORATION*

*For an additional amount for "Grants to the National Railroad Passenger Corporation", \$70,000,000, to remain available until expended.*

Amendment numbered 55:

That the House recede from its disagreement to the amendment of the Senate numbered 55, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$7,000,000; and the Senate agree to the same.

Amendment numbered 63:

That the House recede from its disagreement to the amendment of the Senate numbered 63, and agree to the same with an amendment as follows:

In lieu of the sum named in said amendment insert: \$500,000; and the Senate agree to the same.

Amendment numbered 74:

That the House recede from its disagreement to the amendment of the Senate numbered 74, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$2,814,000; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 11, 12, 13, 17, 18, 23, 26, 27, 28, 29, 30, 31, 32, 33, 34, 35, 37, 38, 39, 40, 43, 44, 45, 51, 53, 59, 61, 62, 65, 66, 71, 73, 79, 82, 83, 84 and 85.

GEORGE MAHON,  
JAMIE L. WHITTEN,  
JOE L. EVINS,  
EDWARD P. BOLAND,  
DANIEL J. FLOOD,  
TOM STEED,  
JOHN M. SLACK,  
JOHN J. MCFALL,  
BOB CASEY,  
E. A. CEDERBERG,  
ROBERT H. MICHEL,  
HOWARD W. ROBISON (except  
for amendments 43 and 55),  
GARNER E. SHRIVER,  
JOSEPH M. MCDADE,  
BURT L. TALCOTT,  
*Managers on the Part of the House.*  
JOHN L. MCCLELLAN,  
WARREN G. MAGNUSON,  
JOHN C. STENNIS,  
JOHN O. PASTORE,  
ALAN BIBLE,  
ROBERT C. BYRD,  
WILLIAM PROXMIRE,  
JOSEPH M. MONTOYA,  
ERNEST F. HOLLINGS,  
MILTON R. YOUNG,  
ROMAN HRUSKA,  
NORRIS COTTON,  
TED STEVENS,  
HENRY BELLMON,  
*Managers on the Part of the Senate.*

## JOINT EXPLANATORY STATEMENT OF THE COMMITTEE ON CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 16900) making supplemental appropriations for the fiscal year ending June 30, 1975, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

### TITLE I

#### CHAPTER I

##### DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Amendment No. 1: Appropriates \$2,125,000,000 for community development grants as proposed by the Senate instead of \$2,129,625,000 as proposed by the House.

Amendment No. 2: Appropriates \$50,000,000 for transition funds for community development as proposed by the House instead of \$10,000,000 as proposed by the Senate.

Amendment No. 3: Deletes language proposed by the Senate mandating use of funds for certain housing programs. The committee of conference has deleted the Senate language without prejudice. The committee agrees that the Section 235 and Section 236 programs should be used to provide alternate programs to Section 8 should the latter program not meet adequately the housing needs of lower income families.

The conferees are agreed as to the clarifying intent of the language in the Senate report relating to the utilization of operating subsidies for Section 236 projects.

Amendment No. 4: Deletes language proposed by the Senate to appropriate \$25,000,000 for rehabilitation loans.

Amendment No. 5: Establishes a limitation on the aggregate loans that may be made for housing for the elderly or handicapped at \$100,000,000 in addition to the amount of the unobligated balance heretofore appropriated, instead of establishing a limitation at the amount of the unobligated balance estimated at \$115,000,000 as proposed by the House and \$200,000,000 in addition to the unobligated balance as proposed by the Senate.

Amendment No. 6: Deletes language proposed by the Senate to appropriate \$25,000,000 for grants to State housing finance and development agencies.

## VETERANS' ADMINISTRATION

Amendment No. 7: Appropriates \$10,000,000 for assistance for health manpower training institutions as proposed by the Senate.

## CHAPTER II

## DEPARTMENT OF LABOR

Amendment No. 8: Inserts heading as proposed by the Senate.

## MANPOWER ADMINISTRATION

Amendment No. 9: Deletes language proposed by the Senate providing for a reduction of \$1,500,000 for "Manpower Administration, program administration."

Amendment No. 10: Deletes language proposed by the Senate providing for a reduction of \$5,600,000 for "Comprehensive manpower assistance", to be transferred to the Employment Standards Administration Salaries and expenses.

## LABOR-MANAGEMENT SERVICES ADMINISTRATION

Amendment No. 11: Reported in technical disagreement.

The managers on the part of the House will offer a motion to recede and concur in the Senate amendment with an amendment which will provide \$8,150,000 for "Salaries and expenses", of which \$1,500,000 shall be derived by transfer from "Manpower Administration, program administration", instead of an appropriation of \$6,150,000, as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

## EMPLOYMENT STANDARDS ADMINISTRATION

Amendment No. 12: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which provides \$6,080,000 for "Employment Standards Administration, Salaries and expenses," including \$5,600,000 to be derived by transfer from Comprehensive Manpower Assistance.

## BUREAU OF LABOR STATISTICS

Amendment No. 13: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which provides \$300,000 for the Bureau of Labor Statistics, to be derived by a transfer from the Departmental Management, Salaries and Expenses appropriation.

The conferees are in agreement with the proposal to develop a broader consumer price index for urban households, with the understanding that the existing urban wage earners and clerical workers index will be continued, and that the revision of the latter index will continue to have first claim on available resources.

## DEPARTMENTAL MANAGEMENT

Amendment No. 14: Deletes language proposed by the Senate which would have reduced the appropriation for "Departmental Management, Salaries and Expenses" by \$300,000.

## DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE, HEALTH SERVICES ADMINISTRATION

Amendment No. 15: Appropriates \$2,722,000 for "Health services" instead of \$3,722,000 as proposed by the House and \$1,722,000 as proposed by the Senate.

## HEALTH RESOURCES ADMINISTRATION

sources" as proposed by the Senate, instead of \$149,133,000 as proposed by the House.

## OFFICE OF EDUCATION

Amendment No. 17: Reported in technical disagreement. The Managers on the part of the House will offer a motion to recede and concur in the Senate amendment with an amendment which will have the effect of appropriating \$4,358,293,000 for "Elementary and secondary education" instead of \$4,264,643,000 as proposed by the House, and \$4,351,043,000, as proposed by the Senate, including for fiscal year 1975, \$1,824,000,000 for grants under part A of Title I of the Elementary and Secondary Education Act, instead of \$1,848,000,000 as proposed by the House, and \$1,800,000,000 as proposed by the Senate; \$14,000,000 for grants under part B of Title I instead of \$28,000,000 as proposed by the Senate; \$38,000,000 for grants under part C of Title I instead of \$28,000,000 as proposed by the House and \$48,000,000 as proposed by the Senate; \$120,000,000 for grants under Title III of the Elementary and Secondary Education Act as proposed by the Senate, instead of \$125,000,000 as proposed by the House; \$21,750,000 for grants under Title III-A of the National Defense Education Act instead of \$15,000,000 as proposed by the House and \$28,500,000 as proposed by the Senate; \$85,000,000 for grants under Title VII of the Elementary and Secondary Education Act instead of \$70,000,000 as proposed by the House and \$90,000,000 as proposed by the Senate; and \$900,000 for nutrition and health programs, instead of \$1,900,000 proposed by the Senate. The amendment will also appropriate \$172,888,000 for fiscal year 1976 for grants under part C of Title IV of the Elementary and Secondary Education Act, as proposed by the House, instead of \$152,888,000 as proposed by the Senate, will delete language proposed by the Senate which would have prohibited the use of funds to carry out section 821 of Public Law 93-380, will earmark \$200,000 for carrying out section 823 of Public Law 93-380 as proposed by the Senate, will restore language proposed by the House to permit the use of funds to carry out section 822 of Public Law 93-380 and section 417(a)(2) of the General Education Provisions Act, will provide that State agency grants to Puerto Rico for 1975 shall not be less than such grants for fiscal year 1974, as proposed by the Senate, will

authorize use of bilingual education funds for vocational training, as proposed by the Senate, and will partially restore House language deleted by the Senate in order to provide that none of these funds shall be used to compel any school system as a condition for receiving grants and other benefits to classify teachers or students by race, religion, sex, or national origin, or to assign teachers or students to schools, classes, or courses for reasons of race, religion, sex, or national origin. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 18: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment, which provides a separate appropriation for "School assistance in federally affected areas" instead of merging the appropriation with "Elementary and secondary education", as proposed by the House.

Amendment No. 19: Inserts separate paragraph appropriating \$299,609,000 for "Education for the handicapped" instead of \$284,609,000 as proposed by the House and \$324,609,000 as proposed by the Senate.

Amendment No. 20: Deletes language proposed by the House which would have prohibited use of appropriations for "Occupational, vocational, and adult education" for carrying out section 309A of the Adult Education Act of 1966.

Amendment No. 21: Appropriates \$136,800,000 for "Occupational, vocational, and adult education" as proposed by the Senate, instead of \$126,638,000 as proposed by the House, and inserts citation of section 907 of the Elementary and Secondary Education Act of 1965, as proposed by the Senate.

Amendment No. 22: Provides that \$67,500,000 of the appropriations for "Occupational, vocational, and adult education" shall become available in fiscal year 1976, as proposed by the Senate, instead of \$63,319,000 as proposed by the House.

Amendment No. 23: Reported in technical disagreement. The managers on the part of the House will move to recede and concur in the Senate amendment, which provides that funds appropriated under "Occupational, vocational, and adult education" in the Departments of Labor, and Health, Education, and Welfare Appropriations Act for 1975 for carrying out career education under the Cooperative Research Act shall be available only to carry out the provisions of section 406 of Public Law 93-380.

Amendment No. 24: Deletes appropriation of \$750,000 for "Salaries and expenses" proposed by the Senate.

#### ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT

Amendment No. 25: Appropriates \$135,000,000 for "Human development" as proposed by the Senate, instead of \$125,000,000 as proposed by the House, and inserts legal citations, as proposed by the Senate.

It is the intent of the conferees that the Department of Health, Education, and Welfare utilize carryover funds to build the program

operating level for the nutrition program authorized by Title VII of the Older Americans Act to at least \$150,000,000 for Fiscal Year 1975.

### CHAPTER III

#### LEGISLATIVE BRANCH

##### *Senate*

Amendments Nos. 26 through 34: Reported in technical disagreement. Inasmuch as these amendments relate solely to the Senate and in accord with long practice, under which each body concurs without intervention, the managers on the part of the House will offer motions to recede and concur in the Senate amendments Nos. 26 through 34.

##### *House of Representatives*

Amendment No. 35: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate making certain provisions of House Resolutions 988, 1299, and 1309, all of the Ninety-third Congress, permanent law as proposed by the Senate at the request of the House.

##### *Architect of the Capitol*

Amendment No. 36: Appropriates \$3,200 for "Capitol Buildings", \$3,600 for "Senate Office Buildings", and \$6,600 for "House Office Buildings" and provides for the allocation of positions of registered nurses to grade 10 of the General Schedule at the same steps in such grade currently in effect for their present grades as proposed by the House and stricken by the Senate. This action will raise the salaries of the Registered Nurses to comparable levels. At a later date it is the intention of the Committees on Appropriations to consider a permanent scale of pay for all these positions, to be accomplished through attrition.

Amendment No. 37: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate providing that effective January 1, 1975 nursing positions in the Capitol, and Senate and House Office Buildings be occupied by a registered nurse, but not applicable to the present incumbents of such positions.

Amendment No. 38: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating \$16,322,000 for "Construction of an Extension to the New Senate Office Building."

Amendment No. 39: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment authorizing the Architect of the Capitol to utilize personnel paid from appropriations under his control for the performance of administrative and clerical duties in connection with the maintenance and operation of the United States Botanic Garden. The managers on the part of the Senate will

move to concur in the amendment of the House to the amendment of the Senate.

GOVERNMENT PRINTING OFFICE

*Environmental Impact Study on the Relocation of the Government Printing Office*

Amendment No. 40: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating \$300,000 for an environmental impact study on the relocation of the Government Printing Office. The Committee of Conference is agreed that the appropriation of these funds is not to be construed as an endorsement of the project.

CHAPTER IV

Amendment No. 41: Changes Chapter Number

Amendment No. 42: Inserts Agency Name (Atomic Energy Commission)

ATOMIC ENERGY COMMISSION

*Operating Expenses*

Amendment No. 43: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment with an amendment which will provide \$25,500,000 for operating expenses, instead of \$59,700,000 as proposed by the Senate, to remain available until expended which will be available only upon enactment of authorizing legislation.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The Conferees recommend \$20,000,000 for advanced research and development, laboratories, and weapons testing technology. The Committees on Appropriations will give full consideration to any additional needs at an early date.

The Conferees also recommend \$5,500,000 for the safeguards program.

*Plant and Capital Equipment*

Amendment No. 44: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$9,150,000 for Plant and capital equipment, instead of \$18,300,000 as proposed by the Senate, to remain available until expended and which will become available only upon enactment of authorizing legislation.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The managers are agreed that \$6,900,000 is provided for the safeguards program and \$2,250,000 is provided for the weapons testing program.

DEPARTMENT OF THE INTERIOR

Amendment No. 45: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate as follows:

DEPARTMENT OF THE INTERIOR

*Bureau of Reclamation*

*Operation and Maintenance*

*Notwithstanding the last proviso under this head in the Public Works for Water and Power Development and Atomic Energy Commission Appropriation Act, 1975 (Public Law 93-393), the Secretary of the Interior, following the entry of a final order by the United States District Court for the District of Nevada in the case designated as "Truckee-Carson Irrigation District v. Secretary of the Interior", Civil Action No. R-74-34, BRT, filed March 18, 1974, now pending in said court, determining that the Secretary may assume control of the Newlands Reclamation Project, Nevada, may utilize not to exceed \$1,000,000 of the funds appropriated under such head for the operation of the Newlands Reclamation Project, Nevada.*

CHAPTER V

Amendment No. 46: Changes chapter number.

DEPARTMENT OF JUSTICE

*Immigration and Naturalization Service*

Amendment No. 47: Deletes proposal of the Senate to appropriate \$705,000 for restoring northern border activities.

The managers on the part of the House and the Senate direct the Immigration and Naturalization Service to maintain along the northern border the same level of activities, including personnel, as that in effect on June 30, 1974.

DEPARTMENT OF COMMERCE

*Economic Development Administration—Economic Development Assistance Programs*

Amendment No. 48: Appropriates \$62,750,000 instead of \$51,500,000 as proposed by the House and \$74,000,000 as proposed by the Senate.

The funds appropriated under this heading are to be distributed as follows:

Industrial loans and guarantees.....	\$2,000,000
Section 302 State planning.....	5,500,000
Section 302 sub-State planning.....	<sup>1</sup> 3,500,000
Section 304 grants to States.....	13,000,000
Title IX economic adjustment assistance.....	38,750,000

Total ..... 62,750,000

<sup>1</sup>This amount when added to \$9,200,000 for sub-State planning, technical assistance and research included in the regular 1975 appropriation bill and \$7,800,000 available in 1975 for obligation for sub-State planning from prior year appropriations, will provide a total of \$20,500,000 for sub-State planning, technical assistance, and research.



## REGIONAL ACTION PLANNING COMMISSIONS

*Regional Development Programs*

Amendment No. 49: Appropriates \$3,502,000 instead of \$7,005,000 as proposed by the Senate.

THE JUDICIARY COMMISSION ON REVISION OF THE FEDERAL COURT—  
APPELLATE SYSTEM OF THE UNITED STATES*Salaries and Expenses*

Amendment No. 50: Appropriates \$351,000 as proposed by the Senate.

## RELATED AGENCIES

*Small Business Administration—Surety Bond Guarantees Fund*

Amendment No. 51: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate providing \$20,000,000 for the Surety Bond Guarantees Fund, to be derived by transfer from the Business Loan and Investment Fund.

## CHAPTER VI

Amendment No. 52: Changes chapter number.

## DEPARTMENT OF TRANSPORTATION

*Federal Aviation Administration*

Amendment No. 53: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which will increase the limitation on grants-in-aid for airport development contained in Section 302 of Public Law 93-391 by \$25,000,000 instead of \$50,000,000 as proposed by the Senate. The conferees intend that these additional funds should be obligated by the Secretary of Transportation as discretionary funds for airport development grants. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

*Federal Railroad Administration*

Amendment No. 54: Appropriates \$70,000,000 for grants to the National Railroad Passenger Corporation instead of \$75,000,000 as proposed by the Senate. The Senate language making the funds available only upon enactment into law of authorizing legislation is deleted. The conferees expect that these funds plus the previously appropriated funds should be adequate to operate the Corporation for the balance of the current fiscal year.

## RELATED AGENCIES

*United States Railway Association*

Amendment No. 55: Appropriates \$7,000,000 for administrative expenses instead of \$4,000,000 as proposed by the House and \$8,000,000 as proposed by the Senate.

## CHAPTER VII

Amendment No. 56: Changes chapter number.

## DEPARTMENT OF THE TREASURY

Amendment No. 57: Inserts new center heading.

## BUREAU OF GOVERNMENT FINANCIAL OPERATIONS

*Eisenhower College Grants*

Amendment No. 58: Appropriates \$9,000,000 to the Bureau of Government Financial Operations for payment to the Eisenhower College as proposed by the Senate.

*General Provision*

Amendment No. 59: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which would provide for the removal of the general purchase price limitation on motor vehicles for police type use by the Treasury Department.

## EXECUTIVE OFFICE OF THE PRESIDENT

*Office of Management and Budget*

Amendment No. 60: Inserts new center heading.

*Council on Wage and Price Stability*

Amendment No. 61: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which would insert language to provide for the compensation for the Deputy Director at a rate not to exceed the rate for level V of the Executive Schedule.

*National Commission on Supplies and Shortages*

Amendment No. 62: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate to appropriate \$287,500 to carry out the provisions of Public Law 93-426 and to provide authority for

personal services without regard to the provisions of law regulating the employment and compensation of persons in the Government service.

NATIONAL COMMISSION ON ELECTRONIC FUND TRANSFERS

*Salaries and Expenses*

Amendment No. 63: Appropriates \$500,000 for necessary expenses of the Commission instead of \$2,000,000 as proposed by the Senate.

ADVISORY COMMISSION ON INTERGOVERNMENTAL RELATIONS

*Full Deposit Insurance Study*

Amendment No. 64: Appropriates \$87,000 to Advisory Commission on Intergovernmental Relations as proposed by the Senate.

GENERAL SERVICES ADMINISTRATION

*Federal Buildings Fund—Limitation on Availability of Revenue*

Amendment No. 65: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate.

This amendment increases the amount of funds available from the Federal Buildings Fund for the rental of space by \$14,000,000, making the total limitation \$364,000,000. It reduces the amount available for purchase contract payments by \$10,000,000 and the amount available for real property operations by \$3,000,000. It raises the total limitation on the Federal Buildings Fund by \$1,000,000.

The conferees also agree that the Social Security Administration shall not use trust funds to pay the General Services Administration more than the actual cost of the space actually occupied by the Social Security Administration. They agree that the General Services Administration shall not accept trust funds from Social Security Administration in excess of that amount.

The conferees further agree that requests to the General Services Administration for space by the Social Security Administration shall not be prejudiced by this limitation and that the Social Security Administration shall be allocated space on the same basis as all other Government agencies.

*Expenses, Presidential Transition*

Amendment No. 66: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter inserted by the Senate, insert the following:

*: Provided, That the aggregate salaries of all employees detailed on a nonreimbursable basis under the authority of the Presidential Transition Act of 1963, during the period beginning with the enactment of this Act, and ending February 9, 1975, shall not exceed \$70,000.*

The managers on the part of the Senate will move to concur with the amendment of the House to the amendment of the Senate.

It is the intention of the Committee of Conference that the \$70,000 limitation concerning personnel detailed to former President Nixon apply solely to those persons who have been detailed to the former President pursuant to the provisions of the Presidential Transition Act of 1963 and are responsible solely to him for the performance of their duties pursuant to that Act. The Committee of Conference is agreed that the limitation not apply to Secret Service personnel performing their protective assignment nor to personnel of other agencies in direct support of the Secret Service. In addition, the Committee of Conference is agreed that the limitation does not apply to personnel of other government agencies who are performing duties of their respective agencies in connection with identifying, protecting, and reclaiming government-owned property and who remain responsible solely to their respective agencies for the performance of their duties.

CHAPTER VIII

Amendment No. 67: Changes chapter number.

CLAIMS AND JUDGMENTS

Amendments No. 68 and 69: Insert Senate Document number and appropriate an additional \$903,211 for claims and judgements pursuant to a further budget estimate transmitted to the Senate.

CHAPTER IX

Amendment No. 70: Changes Chapter number as proposed by the Senate.

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

Amendment No. 71: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides \$12,400,000 for management of lands and resources, to be derived by transfer from the Office of Coal Research.

The managers on the part of the House and the Senate are in agreement that the additional funds provided for both the Bureau of Land Management and the Geological Survey are solely for the acquisition of baseline environmental and other socio-economic data and for geological and geophysical information. They are not for the conduct of lease sales.

The revised Outer Continental Shelf leasing plan which was recently announced by the Department of the Interior retreats from the original ten million acre leasing target and focuses instead on a schedule which will provide leasing in a maximum number of new "frontier" areas in calendar year 1975. However, there are concerns which were expressed in the House report on the Department of the Interior and Related Agencies Appropriations Bill, 1975 (H. Rept. 93-1209) and concurred in by the Senate Report (S. Rept. 93-1069).

Environmental protection is only one of the factors which concerns the Committees. There is also concern about equipment and personnel shortages, expeditious exploration and development, fair market value from lease sales, availability of capital, and others. The Department has not yet presented persuasive evidence that these concerns have been satisfied, yet it is proceeding with major lease proposals. The Committee is pleased that these questions are currently being explored, in part or in whole, by the General Accounting Office and by the Congressional Office of Technology Assessment. It is essential that before these leases are made, sufficient knowledge is available to assure that adequate environmental safeguards are maintained. For these reasons, the conferees have agreed to the budget proposal which was included in the Senate amendment.

The conferees are in agreement that before a "notice of sale" is made for a lease sale in any frontier area in calendar year 1975, the Department of the Interior shall consult the Interior Appropriations Subcommittees of the House and the Senate to assure that the concerns outlined in H. Rept. 93-1209 have been satisfactorily addressed. In the meantime, studies can be initiated for leasing in frontier areas with funds provided in this Supplemental Appropriations Bill.

#### OFFICE OF SALINE WATER

Amendment No. 72: Appropriates \$2,900,000 for saline water conversion as proposed by the Senate.

#### GEOLOGICAL SURVEY

Amendment No. 73: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides \$2,600,000 for surveys, investigations, and research, to be derived by transfer from the Office of Coal Research.

#### BUREAU OF INDIAN AFFAIRS

Amendment No. 74: Appropriates \$2,814,000 for operation of Indian programs instead of \$2,214,000 as proposed by the House and \$5,294,000 as proposed by the Senate. The increase above the amount proposed by the House includes \$600,000 for renewal of Indian Action Team contracts, including \$265,000 for the Kenai Native Association and \$335,000 for other expiring contracts of high priority.

Amendment No. 75: Provides language as proposed by the Senate which provides \$1,975,000 for implementation of the Menominee Restoration Act.

Amendment No. 76: Inserts the word "and" as proposed by the Senate.

Amendment No. 77: Inserts the heading "construction" as proposed by the Senate.

Amendment No. 78: Deletes language as proposed by the Senate which provided \$100,000 to assist The Starr Community School, Blackfeet Reservation, Montana, to initiate construction of school facilities.

Amendment No. 79: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur

in the amendment of the Senate which provides that \$425,000 shall be available to assist the Tuba City High School Public School District, Arizona, in the construction of facilities for joint use with the Grey Hills Indian High School.

#### RELATED AGENCIES

#### FEDERAL ENERGY ADMINISTRATION

Amendment No. 80: Appropriates \$8,000,000 for salaries and expenses as proposed by the Senate.

Amendment No. 81: Deletes language as proposed by the Senate.

#### TITLE II

#### GENERAL PROVISIONS

Amendment No. 82: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which would provide that this provision be made applicable to all appropriations.

Amendment No. 83: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which would conform the language in the provision to the actual wording contained in pending legislation.

Amendment No. 84: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which will permit funds which would otherwise expire on June 30 in fiscal years beginning with 1976 to remain available until September 30 of each of those years. The amendment is necessary to facilitate the change of the fiscal year as required by the Congressional Budget and Impoundment Control Act of 1974, Public Law 93-344.

Amendment No. 85: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

*Sec. 205. None of the funds appropriated by this or any other Act which are available during the fiscal year 1975 for travel expenses, including subsistence allowances, of Government officers and employees may be obligated after the date of the enactment of this Act, at a rate for the balance of the fiscal year which exceeds 90 percent of the budget estimates for fiscal year 1975 for such expenses which were submitted for appropriations or otherwise provided by law: Provided, That none of the limitations on travel included in the regular appropriations for fiscal year 1975 shall be exceeded.*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conferees are in sympathy with the objective of curtailing all unnecessary Government travel and thereby reducing expenditures and conserving scarce energy resources. Accordingly, it is the intent of the conferees that this provision apply to all Government officers and employees in the Executive, Legislative and Judicial branches of the Government. In addition, it is the intent of the conferees that the Ap-

appropriations Subcommittees conduct a continuing review of Government travel costs of individual departments and agencies with a view toward achieving further economies and reductions where practicable.

CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1975 recommended by the Committee of Conference, with comparisons to the budget estimates, the House and Senate bills follows:

Budget estimates considered by House.....	\$8, 128, 761, 162
House passed bill.....	8, 359, 751, 562
Budget estimates considered by Senate.....	8, 286, 641, 178
Senate passed bill.....	8, 755, 226, 678
Conference agreement.....	8, 659, 352, 078
Conference agreement with:	
Budget estimates.....	+372, 710, 900
House bill.....	+299, 600, 516
Senate bill.....	-95, 874, 600

GEORGE MAHON,  
 JAMIE L. WHITTEN,  
 JOE L. EVINS,  
 EDWARD P. BOLAND,  
 DANIEL J. FLOOD,  
 TOM STEED,  
 JOHN M. SLACK,  
 JOHN J. McFALL,  
 BOB CASEY,  
 E. A. CEDERBERG,  
 ROBERT H. MICHEL,  
 HOWARD W. ROBISON (except  
     for amendments 43 and 55),  
 GARNER E. SHRIVER,  
 JOSEPH M. McDADE,  
 BURT L. TALCOTT,  
*Managers on the Part of the House.*  
 JOHN L. McCLELLAN,  
 WARREN G. MAGNUSON,  
 JOHN C. STENNIS,  
 JOHN O. PASTORE,  
 ALAN BIBLE,  
 ROBERT C. BYRD,  
 WILLIAM PROXMIRE,  
 JOSEPH M. MONTOYA,  
 ERNEST F. HOLLINGS,  
 MILTON R. YOUNG,  
 ROMAN HRUSKA,  
 NORRIS COTTON,  
 TED STEVENS,  
 HENRY BELLMON,  
*Managers on the Part of the Senate.*

# Calendar No. 1188

93D CONGRESS }  
2d Session }

SENATE

.. REPORT  
No. 93-1255

## SUPPLEMENTAL APPROPRIATIONS BILL, 1975

OCTOBER 9, 1974.—Ordered to be printed

Mr. McCLELLAN, from the Committee on Appropriations, submitted the following

### REPORT

[To accompany H.R. 16900]

The Committee on Appropriations, to which was referred the bill (H.R. 16900) making supplemental appropriations for the fiscal year ending June 30, 1975, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended.

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## SUMMARY OF BILL

Amount of estimates considered by House.....	\$8, 128, 761, 162
Amount of bill as passed by House.....	8, 359, 751, 562
Amount of increase recommended by Senate Committee (net)...	+ 288, 491, 116
Amount of bill as reported by Senate Committee.....	8, 648, 242, 678
Amount of estimates considered by Senate Committee.....	8, 262, 641, 178
The bill as reported to the Senate—Over the estimates....	+ 385, 601, 500

The Supplemental Appropriation Act for fiscal year 1975 (H. R. 16900) provides authority and funds in Title I for general program supplemental appropriations, regular FY 1975 appropriations which were deferred from consideration and inclusion in the regular appropriations bills due to a lack of legislative authorization, and advance FY 1976 appropriations. The reported Act includes in Title II several recommended general provisions.

## GRAND TOTAL OF THE BILL

The grand total of new budget (obligational) authority recommended by the Committee in the bill is \$8,648,242,678. This is an increase of \$288,491,116 over the total of \$8,359,751,562 as provided by the House of Representatives and is an increase of \$385,601,500 over the budget estimates of \$8,262,641,178 considered by the Committee. It should be noted that the Senate Committee considered supplemental budget estimates and deferred budget estimates for fiscal year 1975 totaling \$133,880,016 which were not considered by the House, but are reflected in Senate Committee action. These additional supplemental estimates to the Senate are contained in Senate Documents 93-110 (Sept. 19, 1974), 93-111 (Sept. 19, 1974), 93-112 (Sept. 23, 1974), 93-114 (Sept. 26, 1974), 93-115 (Sept. 26, 1974), 93-116 (Oct. 2, 1974), 93-117 (Oct. 2, 1974), 93-120 (Oct. 7, 1974), and 93-121 (Oct. 8, 1974). In addition, the House passed bill was based on budget estimates contained in the following documents:

H. Doc. 93-266 (Feb. 4, 1974), H. Doc. 93-308 (May 30, 1974), H. Doc. 93-344 (Sept. 11, 1974), H. Doc. 93-346 (Sept. 11, 1974), H. Doc. 93-347 (Sept. 11, 1974), H. Doc. 348 (Sept. 11, 1974), H. Doc. 349 (Sept. 11, 1974), H. Doc. 350 (Sept. 11, 1974), H. Doc. 351 (Sept. 11, 1974), Sen. Doc. 93-100 (July 31, 1974), Sen. Doc. 93-106 (Sept. 4, 1974), H. Doc. 93-353 (Sept. 16, 1974), H. Doc. 93-354 (Sept. 17, 1974), H. Doc. 93-355 (Sept. 17, 1974), H. Doc. 93-356 (Sept. 19, 1974), and H. Doc. 93-357 (Sept. 19, 1974).

Also included are estimates totaling \$18,052,805 for Senate items in the Legislative Branch Chapter which by custom have been omitted from the House bill.

## HOUSE ACTION

The House considered budget estimates totaling \$8,128,761,162 and the total amount of the bill passed by the House is \$8,359,751,562 in new budget (obligational) authority. This is an increase of \$230,990,400 over the estimates considered by the House.

## BILL HIGHLIGHTS

The major part of the funds recommended by the Committee in this bill is for community development, health, and education programs.

As previously mentioned, the funding for these programs was deferred in the regular 1975 appropriation bills due to a lack of legislative authorization and therefore do not represent true supplemental appropriations; but rather the regular 1975 program appropriation. Major items recommended in the bill include the following:

- \$2,135,000,000 for the new community development block grant program.
- \$2,160,825,000 in 1975 and \$2,190,218,000 in advance funding for 1976 for Disadvantaged Student Grants (Title I, ESEA).
- \$90,000,000 for bilingual education.
- \$656,016,000 for school assistance in federally affected areas (impacted aid).
- \$224,609,000 in 1975 and \$100,000,000 in advance 1976 funding for education for the handicapped.
- \$63,319,000 in 1975 and \$63,319,000 for 1976 for adult education.
- \$125,000,000 for nutrition for the elderly.
- \$73,000,000 for Atomic Energy Commission programs.
- \$63,780,000 for Economic Development Assistance programs.
- \$75,000,000 for Grants to National Railroad Passenger Corporation (AMTRAK).
- \$73,576,000 for retirement funds for the Civil Service Commission.
- \$280,656,000 for reimbursement to the retirement fund for the Postal Service Corporation.
- \$1,000,000 for operation of the Council on Wage and Price Stability.
- \$200,000 for transition expenses and pension and allowances for former President Nixon.
- \$51,472,873 to pay claims and judgments against the United States.
- \$8,194,000 for Department of the Interior programs.

## CONGRESSIONAL ACTION ON APPROPRIATION BILLS FOR 1975

In action on appropriations bills to date, the House and Senate have passed 11 of the 13 regular appropriations bills, plus the Special Energy Research and Development Appropriation Bill. Remaining to be considered are Military Construction and Foreign Assistance, which await legislative authorization. In addition, the vetoed Department of Agriculture Appropriation Bill must be reconsidered.

Excluding this supplemental bill, the House has made net reductions below requests for new budget authority in the amount of \$4,653,000,000 and the Senate has made net reductions below the budget requests in the amount of \$6,340,673,031.

Thus, it is certain that overall there will be substantial reductions in the appropriation bills for 1975. However, in non-appropriation bills—that is, legislative measures otherwise—the Congress has taken action (or inaction) and is likely to take action (or inaction) which will have the effect of increasing budget authority in excess of the budget requests by over \$5 billion. When these new budget authority figures are translated into actual 1975 spending, the net effect is likely

to yield no significant overall net changes in the total 1975 spending estimates.

Further information concerning Congressional fiscal actions can be obtained in the 1975 Budget Scorekeeping Report prepared periodically by the Joint Committee on Reduction of Federal Expenditures.

TABULAR SUMMARY

Details with respect to each of the recommended items can be found in the request documents, and in the narrative included in each chapter and in the tabulations at the conclusion of each chapter of this report. A summary tabulation follows:

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL  
SUMMARY

Chapter No.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
I	Housing and Urban Development, Space, Science, and Veterans: New budget (obligational) authority.....	\$2,179,625,000	\$2,179,625,000	\$2,145,000,000	-\$34,625,000	-\$34,625,000
II	Labor, and Health, Education, and Welfare: New budget (obligational) authority:					
	1975.....	3,097,932,000	3,333,268,000	3,494,413,000	+396,481,000	+161,150,000
	1976.....	2,323,537,000	2,373,537,000	2,353,537,000	+30,000,000	-20,000,000
	Total.....	5,421,469,000	5,706,800,000	5,847,950,000	+426,481,000	+141,150,000
III	Legislative: New budget (obligational) authority.....	18,686,805	347,400	18,686,805		+\$18,339,405
IV	Public Works-AEC: New budget (obligational) authority.....	73,000,000		73,000,000		+73,000,000
V	State, Justice, Commerce, and Judiciary: New budget (obligational) authority.....	64,389,500	57,033,500	64,389,500		+7,356,000
VI	Transportation: New budget (obligational) authority.....	93,245,000	4,170,000	83,170,000	-10,075,000	+79,000,000
VII	Treasury, Postal Service, and General Government: New budget (obligational) authority.....	360,753,000	356,092,000	356,379,500	-4,323,500	+287,500
VIII	Claims and judgments: New budget (obligational) authority.....	51,472,873	50,569,662	51,472,873		+903,211

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL—Continued**

**SUMMARY**

Chapter No.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
IX	Interior and related agencies:					
	New budget (obligational) authority.....		5,114,000	8,194,000	+8,194,000	+3,080,000
	Appropriation to liquidate contract authority.....		(500,000)	(500,000)	(+500,000)	-----
	Total new budget (obligational) authority:					
	1975.....	5,989,104,178	5,986,214,662	6,234,705,678	+355,601,500	+308,491,116
1976.....	2,323,537,000	2,373,537,000	2,353,537,000	+30,000,000	-20,000,000	
	Grand total: New budget (obligational) authority.....	8,262,641,178	8,359,751,662	8,648,242,678	+385,601,500	+288,491,116
	Appropriation to liquidate contract authority.....		(500,000)	(500,000)	(+500,000)	-----

**TITLE I  
CHAPTER I  
DEPARTMENT OF HOUSING AND URBAN  
DEVELOPMENT**

**COMMUNITY PLANNING AND DEVELOPMENT**

**COMMUNITY DEVELOPMENT**

Appropriations to date.....	\$320,375,000
Supplemental estimate (H. Doc. 93-356).....	2,179,625,000
House allowance.....	2,179,625,000
Committee recommendation.....	2,135,000,000

For the Community Development Programs, the Committee recommends a sum of \$2,135,000,000, which is \$44,625,000 below the budget estimate and the sum recommended by the House.

The Committee reduction of \$44,625,000 includes the disallowance of \$4,625,000, which in effect, if allowed, would have been a restoration of the amount of funds that were reduced in the regular bill for the Urban Renewal and Model Cities program. Of the \$50,000,000 requested for urgent community development needs, pursuant to Section 103 (b) of the Housing and Community Development Act of 1974, the Committee has allowed \$10,000,000. The \$40,000,000 disallowed by the Committee has been done so without prejudice. The Committee expects to consider further funding of the Secretary's Special Transitional Fund in a later supplemental after the Secretary of the Department has developed criteria for the distribution of the funds made available under Section 103 (b).

To insure that there will be adequate housing for low income families and for the elderly or handicapped, the Committee has included the following proviso in the bill which compels the Secretary of the Department to obligate all budget authority provided by law to carry out the provisions of Section 202 of the Housing Act of 1959, Sections 235 and 236 of the National Housing Act, and the provisions of the United States Housing Act of 1937, relating to low income housing projects owned by public housing agencies.

*: Provided further, That notwithstanding any other provision of law, the Secretary of Housing and Urban Development may not obligate funds made available under this Act to carry out the provisions of title I of the Housing and Community Development Act of 1974 unless all budget authority provided by law to carry out the provisions of section 202 of the Housing Act of 1959, sections 235 and 236 of the National Housing Act, and the provisions of the United States Housing Act of 1937 relating to low-income housing in projects owned by public housing agencies has been made available for obligation in accordance with section 3679 of the Revised Statutes.*



The Committee wishes to clarify the intent in the joint explanatory statement of the Committee of Conference on H.R. 15572 with respect to the use of operating cost subsidies for Section 236 projects that the Secretary is authorized to use available contract authority for operating subsidies for existing or new 236 projects. In evaluating the feasibility of any new project which is proposed to be assisted under the Section 236 program, the Secretary should take into account his authority to use operating cost subsidies in case there is an increase in utility costs and local property taxes.

The Committee also wants to make its intent clear that the Department utilize available resources for the Section 236 program at the earliest date to meet the need for lower income housing. The determination that other programs will not meet those needs and that Section 236 assistance is required should be made by the local government in its housing assistance plan. That determination by the local government shall be accepted by the Secretary, who would then evaluate the feasibility of any such proposed project.

#### SECTION 802

The Committee was disappointed that the HUD Budget estimate did not include a request for appropriations for interest differential subsidies to promote the issuance of Federally taxable bonds by State housing finance agencies or State development agencies as authorized by Section 802 of Title VIII of the Housing and Community Development Act of 1974.

The Committee believes that the Section 802 program to assist State housing and development agencies, if implemented, will not only promote the production of low- and moderate-income housing, but will also result in increased revenue to the Federal government by encouraging the issuance of taxable rather than tax exempt bonds by State agencies.

The Committee is aware of the increasingly important and effective role that State housing finance agencies have come to play in the field of government-assisted housing and that a growing number of States within the past few years have assumed this kind of responsibility for dealing with housing needs of their low- and moderate-income families.

The Committee urges the Department of Housing and Urban Development to move rapidly to develop necessary regulations and administrative procedures necessary to implement the Section 802 program, so that an estimate may be submitted to the Congress for consideration either in a later supplemental bill or in the regular budget for fiscal year 1976.

### HOUSING PRODUCTION AND MORTGAGE CREDIT

#### HOUSING FOR THE ELDERLY OR HANDICAPPED

The Housing and Community Development Act of 1974 contains a reenactment of the section 202 direct loan program for the elderly or handicapped housing in modified form and requires the approval of lending limits in an appropriation act.

The Committee has concurred with the House and has included language to meet the requirements of the new law. In addition, it has established a limitation on aggregate loan authority for fiscal year 1975 of \$200,000,000, over and above the amount currently available

in the housing for the elderly or handicapped fund (estimated at \$115,000,000), as recommended by the House.

Section 210(d)(3) of the Housing and Community Development Act of 1974 authorizes an aggregate borrowing authority not to exceed \$800,000,000, thus the Committee recommendation would allow the use of \$200,000,000 of this amount for fiscal year 1975. In making these funds available, it is the intent of the Committee that the new section 202 programs (utilizing both revolving fund money and the new borrowing authority) be used in conjunction with the new Section 8 leasing program as established by the Housing and Community Development Act of 1974. Section 8 assures that no eligible tenant will have to pay more than 25 percent of his income for rent. In this way, the combined Section 202/Section 8 program will continue the advantages of the original 202 direct loan program, and, at the same time, provide greater rental assistance to a wider spectrum of low-income elderly than previously available under the original 3 percent 202 program.

The Committee believes that the new Section 202 program should be employed as the primary vehicle for providing housing for the elderly, and wishes to emphasize that it not be a residual program to be used only when other programs fail.

### NATIONAL SCIENCE FOUNDATION

#### SALARIES AND EXPENSES

The Committee concurs with the House and provides authority for the Director of the National Science Foundation to transfer up to \$5,000,000 to either the Secretary of the Department of Housing and Urban Development or the Administrator of the National Aeronautical and Space Administration, in order to commence the implementation of the Solar Heating and Cooling Demonstration Act of 1974.

### VETERANS ADMINISTRATION

#### ASSISTANCE FOR HEALTH MANPOWER TRAINING INSTITUTIONS

Appropriations to date.....	0
Supplemental estimate.....	0
House allowance.....	0
Committee recommendation.....	\$10,000,000

For this item, the Committee recommends an appropriation of \$10,000,000, which is over the budget estimate and the House allowance by this amount. The Committee learned that as of this date, there was a deficit of \$918,546 to meet existing commitments, which were approved by the Veterans Administration in June, under Sub-chapters II, III, and IV of Public Law 92-541. The Committee was also advised that through September of this year, the Veterans Administration has received 101 applications for grants supported under these Sub-chapters totaling \$30,100,000 in first year costs.

The Committee allowance was made available to reduce this backlog and provide funding for the more urgent applications and directs the Veterans Administration to request the necessary additional funds in either the Second Supplemental, which will be considered during the next session of Congress, or in the regular budget for fiscal year 1976.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimates	House allowance	Amount recommended by Senate Committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
	CHAPTER I					
	DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT					
	COMMUNITY PLANNING AND DEVELOPMENT					
H. Doc. 98-856	Community development.....	\$2,179,625,000	\$2,179,625,000	\$2,135,000,000	-\$44,625,000	-\$44,625,000
	HOUSING PRODUCTION AND MORTGAGE CREDIT					
	Housing for the elderly or handicapped.....		Language	Language		
	<i>Treasury borrowing authority</i> .....			(800,000,000)	(+800,000,000)	(+800,000,000)
	NATIONAL SCIENCE FOUNDATION					
	Salaries and expenses.....		Language	Language		
	VETERANS ADMINISTRATION					
	Assistance for health manpower training institutions.....		Language	Language		
	Total, chapter I, new budget (obligational) authority.....	2,179,625,000	2,179,625,000	10,000,000	+10,000,000	+10,000,000
				2,145,000,000	-34,625,000	-34,625,000

**CHAPTER II  
DEPARTMENT OF LABOR  
MANPOWER ADMINISTRATION  
PROGRAM ADMINISTRATION**

1975 budget estimate.....	\$67,763,000
1975 proposed supplemental.....	-1,500,000
House allowance.....	(1)
Committee recommendation.....	-1,500,000

<sup>1</sup> Not considered.

The Committee recommends a reduction in this appropriation of \$1,500,000, the same as the supplemental budget request, but has disallowed the transfer of this amount to another account. The revised appropriation recommended is \$66,263,000, compared with the 1974 level of \$71,762,000.

The reduction of \$1,500,000 will require elimination of 130 positions in the Manpower Administration, for a revised total of 3,287 positions. With the decentralization of employment and training programs to State and local governments, as mandated by recent legislation, not as large a Federal staff is necessary.

**COMPREHENSIVE MANPOWER ASSISTANCE**

1975 budget estimate.....	\$2,050,000,000
1975 proposed supplemental.....	-5,600,000
House allowance.....	(1)
Committee recommendation.....	-5,600,000

<sup>1</sup> Not considered.

The Committee recommends a reduction in this appropriation of \$5,600,000, the same as the request. The revised appropriation recommended is \$2,044,400,000, compared with the 1974 level of \$2,389,083,000. These funds will be transferred to the Employment Standards Administration to permit financing of recently-enacted legislation, primarily the 1974 amendments to the Fair Labor Standards Act.

The reduction of \$5,600,000 would reduce from \$21,900,000 to \$16,300,000 the amount available for research, development, and evaluation activities, and will be accomplished by scaling down the extent of operational testing of experimental and demonstration techniques; reducing grants to institutions; reducing the scale of research and development work performed by other agencies; and curtailing other lower-priority evaluations other than those related to activities of the Job Corps and the Comprehensive Employment and Training Act.

## LABOR-MANAGEMENT SERVICES ADMINISTRATION

## SALARIES AND EXPENSES

1975 budget estimate.....	\$29,600,000
1975 proposed supplemental.....	9,650,000
House allowance.....	( <sup>1</sup> )
Committee recommendation.....	6,150,000

<sup>1</sup> Not considered.

The Committee recommends \$6,150,000, a reduction of \$3,500,000 from the supplemental request. The revised appropriation recommended is \$35,750,000, compared with the 1974 level of \$24,398,000.

The allowance will provide the initial resources to implement the provisions of the Employment Retirement Income Security Act of 1974, P.L. 93-406, many of which became effective upon enactment, and to prepare for those provisions which become effective later in FY 1975 and in FY 1976. This legislation is designed to protect the interests of approximately 35 million participants and beneficiaries of private employee benefit plans. The allowance will also provide for 350 new positions, over a base of 85, for a total of 435 positions which will be allocated exclusively to the implementation of this new legislation for the balance of fiscal 1975.

The reduction of \$3,500,000 from the budget request reflects the Committee estimate of a longer average lapse time in filling these new positions, as well as a reduction in services of other agencies. The budget material presented to the Committee did not clearly justify the need for the entire amount requested for start-up costs. It is expected that the Department will, however, request additional funding for implementation of this legislation as soon as workload estimates can be more accurately determined. The Committee recognizes that the workload associated with this enormously important legislation will soon require significantly greater appropriations.

Under this new welfare pension legislation, the Labor Department is given primary responsibility for the development, promulgation, and enforcement of fiduciary standards, reporting and disclosure requirements, and other responsibilities pertaining to plan administration. It is also concerned with protection of the participants' rights and must be responsive to the needs of participants and beneficiaries. The Labor Department is authorized to grant to fiduciaries exemption from the regulations, provided that and after coordination with the Secretary of the Treasury, such exemption is in the interests of the plan and its participants. The Department is also responsible for the conduct of certain studies pertaining to employee benefit plans.

## EMPLOYMENT STANDARDS ADMINISTRATION

## SALARIES AND EXPENSES

1975 budget estimate.....	\$69,755,000
1975 proposed supplemental.....	6,800,000
House allowance.....	( <sup>1</sup> )
Committee recommendation.....	5,600,000

<sup>1</sup> Not considered.

The Committee recommends \$5,600,000, a net reduction of \$1,200,000 from the request. The revised appropriation recommended is \$75,375,000, compared with the 1975 level of \$57,428,000.

These funds are required to meet increased responsibilities and workload resulting from the recently enacted 1974 amendments to the Fair Labor Standards Act, the Rehabilitation Act of 1973, and the 1972 amendments to the Longshoremen's and Harbor Workers' Compensation Act.

A reduction of \$1,700,000 is to be applied to the \$5,155,000 requested increase for research studies related to the 1974 amendments to the Fair Labor Standards Act, for a revised allowance of \$3,455,000. The Committee believes this amount to be sufficient to carry out the research studies mandated by the recent Fair Labor Standards Act amendments.

The Committee recommends \$817,000 and 75 positions for enforcement of handicapped employment provisions under the 1973 Rehabilitation Act. This is an increase of \$500,000 and 50 positions over the budget request. Section 503 of the 1973 Rehabilitation Act states that any company doing over \$2,500 worth of business with the United States government will be required to hire the handicapped. For approximately eleven million handicapped citizens around the country, this provision constitutes their employment bill of rights. The \$817,000 recommended funding level is considered to be the minimum amount necessary to begin effective implementation of this legislation.

The Committee recommends \$745,000 and 74 positions, the full amount requested, for enforcement of minimum wage and overtime laws for newly covered workers. An estimated 7 million more workers are covered by the minimum wage, and 10 million more workers are covered under the overtime laws.

The Committee recommends \$330,000 and 30 positions, the full amount of the request, for enforcement of equal pay and age discrimination legislation covering 9 and 14 million more workers, respectively.

The Committee also concurs with the budget request of \$253,000 and 6 positions and 15 temporary positions under the Longshoremen's and Harbor Workers' Compensation Act as amended in 1972. Extended coverage and expanded quality of services provided by the legislation have resulted in a 50 percent increase in injury reports.

The Committee learned during the hearing on this request that the Department plans to submit a second supplemental to cover additional workload associated with carrying out both the amendments to the Fair Labor Standards Act and the Longshoremen's and Harbor Workers' Compensation Act. The Committee believes these programs should be adequately financed, yet regrets the waste of time involved in having to consider two supplemental requests for the same activities during one fiscal year. The Committee cannot indefinitely continue to tolerate such poor budgetary planning.

## BUREAU OF LABOR STATISTICS

## SALARIES AND EXPENSES

1975 budget estimate.....	\$53,250,000
1975 proposed supplemental.....	600,000
House allowance.....	( <sup>1</sup> )
Committee recommendation.....	300,000

<sup>1</sup> Not considered.

The Committee recommends \$300,000, a reduction of \$300,000 from the request. The revised appropriation recommended is \$53,550,000, compared with the 1974 level of \$48,635,000. The allowance will provide funds to develop a broader consumer price index for urban households, as well as to continue the urban wage earners' and clerical workers' index. Despite the reduction from the budget request, this amount should provide 24 full-time temporary positions, since the Committee expects there will be a greater lag time in filling these positions than originally anticipated by the Department. Given the fact that the regular bill provides \$6,174,000 for carrying out activities related to consumer price index revision, the Committee believes an additional \$300,000 to be sufficient. Nevertheless, the Committee directs that the current urban wage earners' and clerical workers' index must be given first priority out of available resources.

#### DEPARTMENTAL MANAGEMENT

##### SALARIES AND EXPENSES

1975 budget estimate.....	\$31,700,000
1975 proposed supplemental.....	—300,000
House allowance.....	( <sup>1</sup> )
Committee recommendation.....	—300,000

<sup>1</sup> Not considered.

The Committee recommends a reduction of \$300,000 and 20 positions, the full amount of the request. The revised appropriation recommended is \$31,400,000, compared with the 1974 level of \$24,571,000. These funds will be transferred to the Bureau of Labor Statistics to provide funds to develop a broader consumer price index for urban households, as well as to continue the urban wage earners' and clerical workers' index. Within the Departmental Management appropriation, \$179,000 and 15 positions and \$121,000 and five positions will be transferred from Administration and Management and Bureau of International Labor Affairs, respectively.

#### DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

##### HEALTH SERVICES ADMINISTRATION

##### HEALTH SERVICES

1975 presently available.....	\$481,860,000
1975 proposed supplemental.....	5,722,000
House allowance.....	3,722,000
Committee recommendation.....	1,722,000

The Committee has provided \$1,722,000 for Health Services, which is a decrease of \$2,000,000 below the House allowance and \$4,000,000 below the budget request. The budget request \$5,722,000 for contracts for technical assistance to recipients of HMO grants and loans and health center project grantees. The Committee notes that over 9 months have elapsed since enactment of the HMO authorizing legislation and still the Department has not issued final regulations for awarding HMO grants and loans. In light of the delay, the Committee concurs

with the House and has provided \$500,000 for a reduced HMO technical assistance contract program and urges the staff of the HMO program to provide more technical assistance to grantees. The Committee also agrees with the House that technical assistance contracts should not become permanent subsidies and that health center grantees should not become dependent upon such contracts to help run their operations. For this reason, the Committee has provided only for continuation costs of existing contracts and urges the Health Services Administration to review the utilization of grant funds to strengthen the management of health centers.

#### ALCOHOL, DRUG ABUSE AND MENTAL HEALTH ADMINISTRATION

##### ST. ELIZABETH'S HOSPITAL

1975 presently available.....	\$42,340,000
1975 proposed supplemental.....	1,789,000
House allowance.....	1,789,000
Committee recommendation.....	1,789,000

The Committee recommends \$1,789,000 for St. Elizabeth's Hospital, the same amount as the budget request and the House allowance.

These funds will be used to meet increased pay costs for wage board employees which was effective May 12, 1974 as well as price increases for fuel oil for heating and the increased cost of solid waste disposal to meet environmental standards. The Committee again states its opposition to the transfer of the Hospital to the District of Columbia.

#### HEALTH RESOURCES ADMINISTRATION

##### HEALTH RESOURCES

1975 presently available.....	-----
1975 proposed supplemental.....	147,257,000
House allowance.....	149,133,000
Committee recommendation.....	147,933,000

The Committee recommends \$147,933,000 for Health Resources, a decrease of \$1,200,000 below the House allowance and \$676,000 over the budget request. The budget request was not considered under the regular Labor-HEW appropriation because of a lack of authorizing legislation. However, the necessary authority has been provided with the enactment of P.L. 93-353 and P.L. 93-385.

A total of \$21,511,000 is provided for the National Center for Health Statistics, which is the same amount as the House allowance, a reduction of \$2,489,000 from the budget request, and an increase of \$486,000 over the 1974 operating level. The Committee agrees that the National Center for Health Statistics is rapidly gaining recognition as a national resource for baseline health statistics and that it has been at the core of the Federal government's effort to gather accurate and extensive information about the health of the nation's population. However, the Committee notes that this program has grown rapidly from a \$9.2 million budget in 1970 to a \$21,075,000 budget in 1974. The Committee was not convinced of the need for a relatively large increase at this time.

For Health Services Research and Evaluation, the Committee recommends \$35,905,000, a reduction of \$6,095,000 below the budget request and \$5,000,000 below the House allowance. This program conducts research and development on needed improvements in health services, supports fundamental research on emerging health services issues and conducts analytical work on major policy issues. The level of funding provided by the Committee is sufficient to continue all on-going research and evaluation grants and contracts and still provide over \$8 million for new and renewal grants and contracts.

The Committee recommends \$36,000,000 for health professions student assistance loans, an increase of \$6,000,000 over the budget request and the same amount as the 1974 appropriation. These loans are intended to assist students with limited financial resources pursuing careers in the health professions. The budget has proposed a phase out of this program even though this is contrary to the intent of Congress when it passed an emergency one-year extension of this program. The Committee strongly disagrees with the proposed phase out and has restored the program to last year's level. The funds in the bill, along with an estimated \$9,800,000 available from loan repayments, provides a total of \$45,800,000, which will barely permit the program to provide assistance to freshmen entering Health Professional Schools this year and also maintain the 1974 level in terms of real dollars, numbers of loans awarded, and level of effort. The Administration's proposed reliance on the guaranteed student loan program in the Office of Education as a substitute for this program is totally unrealistic at this time of tight money and high interest rates.

For the National Health Service Scholarship Program, the bill provides \$22,500,000, the same as the budget request an increase of \$1,000,000 over the House and an increase of \$18,500,000 over the 1974 appropriations. This program will provide scholarships for an estimated 2,300 students in health professions in exchange for a specified period of service in various health service programs, including the National Health Service Corps and the Indian Health Service Program. The Committee expects this program to help correct the maldistribution of health professionals throughout the nation, and to especially help meet the needs of medically underserved rural areas.

The bill provides \$22,800,000 for Nursing Student Assistance Loans, an increase of \$4,800,000 over the budget request, \$1,000,000 more than the House the same amount as the 1974 appropriations. This program provides financial aid to needy students, particularly those from disadvantaged and minority groups. The budget had proposed to phase out this program. However, here again, the Committee believes this to be contrary to the clear intent of Congress when it passed an emergency one-year extension of the program. The Committee strongly disagrees with the proposed phase out and has restored the program to last year's level. The funds in the bill, along with an estimated \$5,500,000 in repaid loan funds, provides a total of \$28,300,000, which will barely permit the program to provide assistance to freshmen entering programs this year, as well as to maintain the 1974 level in terms of real dollars, loans awarded, and level of effort. The proposed phase out of this program in favor of increased reliance on federally guaranteed bank loans is completely unrealistic in view of the current tight money market and high interest rates.

For program direction the bill provides \$9,217,000, a reduction of \$1,000,000 below the House and a reduction of \$1,540,000 below the highest request. The Committee was not convinced of the need for the additional 30 positions requested in the budget and has made an additional reduction in overhead bureaucracy.

## OFFICE OF EDUCATION

### ELEMENTARY AND SECONDARY EDUCATION

1975 presently available.....	\$2,094,893,000
1975 proposed supplemental.....	4,390,436,000
House allowance.....	<sup>1</sup> 4,264,643,000
Committee recommendation.....	4,351,043,000

<sup>1</sup> Through what appears to be an oversight, the House bill total is \$78,000,000 below the amounts actually approved by the House.

The Committee recommends \$2,160,825,000 for programs recently authorized by the Education Amendments of 1974 (Public Law 93-380). The Congress had deferred consideration of these programs in the regular Labor-HEW bill (H.R. 15580), pending enactment of authorizing legislation.

For some time the Committee has been aware of the need for early enactment of education appropriations. State and local school administrations should have advance knowledge of the level of Federal support so as to prepare a well-ordered, efficient school program. In the recent past, unfortunately, delays in enactment of authorizing legislation as well as Presidential vetoes of appropriation measures have precluded any advance planning at the State and local level. The Committee bill includes an advance appropriation for fiscal year 1976 of \$2,190,218,000.

#### *Educationally-deprived children (Title I)*

The Committee concurs with the House providing \$1,876,000,000 to help local educational agencies in meeting the special needs of educationally-deprived children. The amount recommended represents an increase of \$66,000,000 over the 1974 level of appropriations and a net decrease of \$9,000,000 below the budget request. Of the amount provided, \$48,000,000 is for special grants to urban and rural schools (Part C).

Funds provided for Title I programs are to be distributed on the basis of the formula set forth in the recently-enacted enabling legislation. The new formula for distributing Title I grants counts all children aged 5 through 17 from families below the poverty level as defined by the Orshansky index (which allows for variations in family size and sex of the head of the household, and for farm and non-farm families); two-thirds of the children from AFDC families in excess of the Orshansky poverty level; and children not otherwise counted who live in institutions for the delinquent or neglected but who are educated by the local school district. The additional funds provided in the bill would provide the State and local educational agencies with the necessary resources to operate under the new formula.

The Committee has denied \$8,250,000 of the request for studies and evaluations, including the request for \$5,000,000 proposed for transfer to the National Institute of Education. The funds denied for these purposes should be used for grants to State and local agencies.

The Committee has approved the request of \$1,900,000,000 for an advance appropriation for fiscal year 1976.

#### *Supplementary Services*

The bill contains \$120,000,000 for supplementary services authorized by Title III of the Elementary and Secondary Education Act. The amount recommended is a decrease of \$26,393,000 below the request and \$5,000,000 below the House allowance. Under this program, grants are awarded to State and local educational agencies primarily to support projects considered to be exemplary and/or innovative. Although supportive of the thrust of this program, the Committee is not convinced that all of the more than 1,800 projects currently in operation should continue. The Committee concurs with the House concerning the ability to monitor this activity so as to allow successful projects to be replicated. For these reasons, the Committee has also reduced the request for advance funding for Title III programs included under support and innovation grants.

#### *Strengthening State Departments of Education*

The bill includes \$39,425,000 for strengthening State departments of education, the same as the House allowance and the budget request. Under this program, grants are made to State and local educational agencies to assist in the improvement of their planning and evaluation capabilities and to help strengthen overall management capacity.

#### *Bilingual Education*

The Committee recommends \$90,000,000 for bilingual education programs authorized by Title VII of the Elementary and Secondary Education Act. This is an increase of \$20,000,000 over the budget request and House allowance. The Committee is somewhat disturbed that, despite the recent Supreme Court decision with respect to educational programs for children of non-or-limited-English-speaking families, the budget proposes an increase of less than \$2,000,000 over the 1974 program level. The request fails to take some of the more basic steps required if the nation is to meet the real needs in this area. For example, HEW estimates that between 48,000 and 77,000 teachers are needed to meet the needs of Spanish-speaking children. Yet, the request would train fewer than 6,000 persons for this purpose.

Of the increase provided: \$9,000,000 is to support approximately 45 new classroom demonstration projects; \$8,000,000 is for training programs, including \$2,400,000 to provide an additional 400 graduate fellowships and \$5,600,000 to support in-service training for 3,000 teachers; \$1,500,000 for vocational personnel training; and \$1,500,000 to operate programs of bilingual vocational training. Funds provided under this program should be distributed so as to reach all children in need, including the Spanish-speaking, Oriental, Portuguese, Native American, and others. The Committee has also approved the request for \$5,000,000 to provide technical assistance to local school districts experiencing problems in designing and developing bilingual programs.

For the last several years it has become increasingly evident that teachers, educators, and other professionals who are actually involved in bilingual/bicultural education programs have a far different concept of program goals than that held at the Office of Education. This has been of ongoing concern to the Committee. New legislation in this area serves to redefine the goals of the bilingual program in terms

which clearly support the concept which teachers and educators have expressed, that is, that bilingual/bicultural education benefits children of limited English-speaking ability "through the fullest utilization of multiple language and cultural resources." This concept provides bilingual/bicultural education as a means to develop language ability and literacy in the child's first language, while, at the same time, helping develop literacy and language ability in English. Those who believe that the goal of bilingual education is merely to enable children to develop proficiency in the English language have been misled. The idea that bilingual/bicultural education should be a transitional program instead of a total educational development program is disheartening. The Committee urges that the Office of Education make an effort to assure that program officers and staff within the agency are brought up to date concerning the law, the intent of Congress, and, more importantly, the educational theory on which the bilingual/bicultural education program is based.

#### *Equipment and Minor Remodeling*

The Committee recommends \$28,500,000 for equipment and minor remodeling programs, the amount of the request and an increase of \$13,500,000 over the House bill. The Committee has found this program extremely effective and, certainly, of most direct benefit to the student. Matching grants are allocated to State educational agencies, which, in turn, match 50 percent of the total costs of eligible projects. This program is consolidated in fiscal year 1976 as part of the "libraries and instructional resources" program. The Committee has approved the request of \$137,330,000 for advance funding of this program.

#### *Other Programs and Provisions*

The Committee has approved the budget request for \$1,900,000 to support nutrition and health services to needy children. However, the Committee has denied the request of \$4,000,000 for dropout prevention programs.

The Committee has also deleted House bill language related to the classification of teachers and students by race, religion, sex, or national origin.

The continuing resolution provides for a spending level of \$236,493,000 for Emergency school aid programs. The Committee is aware that some communities, such as the City of Boston, are in serious need of additional assistance under this program. As a result, the Committee directs that sufficient funds be made available immediately to meet these urgent needs.

The Committee notes the success of a nationwide compensatory education program called Project SEED (Special Elementary Education for the Disadvantaged). Under this program, professional mathematicians and scientists are brought into the classroom to teach mathematics to disadvantaged children. The major objective of Project SEED is to raise the achievement level as well as the self confidence of the disadvantaged child in the school environment. The Committee encourages the Commissioner to consider using a portion of funds available under Title III to support special instructional programs, such as Project SEED.

The following table provides a detailed analysis of the Committee's recommendation:

## ELEMENTARY AND SECONDARY EDUCATION

	1974			1975			1976			
	appropriation	Budget request	House bill	Committee recommendation	Budget request	House bill	Committee recommendation	Budget request	House bill	Committee recommendation
Disadvantaged grants.....	\$1,810,000,000	\$1,885,000,000	\$1,876,000,000	\$1,876,000,000	\$1,885,000,000	\$1,900,000,000	\$1,876,000,000	\$1,900,000,000	\$1,900,000,000	\$1,900,000,000
Supplementary services.....	148,593,000	146,393,000	125,000,000	120,000,000	125,000,000	125,000,000	120,000,000	125,000,000	125,000,000	120,000,000
Strengthening State departments of education.....	41,500,000	39,425,000	39,425,000	39,425,000	39,425,000	39,425,000	39,425,000	39,425,000	39,425,000	39,425,000
Bilingual education.....	61,000,000	70,000,000	70,000,000	70,000,000	70,000,000	70,000,000	70,000,000	70,000,000	70,000,000	70,000,000
Civil rights advisory services.....		5,000,000	5,000,000	5,000,000	5,000,000	5,000,000	5,000,000	5,000,000	5,000,000	5,000,000
Equipment and minor remodeling.....	(21,700,000)	(21,700,000)	15,000,000	15,000,000	15,000,000	15,000,000	28,500,000	15,000,000	28,500,000	1,900,000
Nutrition and health.....	30,000,000	28,500,000			28,500,000		1,900,000			1,900,000
Dropout prevention.....	2,000,000	1,900,000			1,900,000					
Support and innovation grants.....	4,000,000	4,000,000			4,000,000					
Libraries and instructional resources.....										
Total.....	2,094,893,000	2,180,218,000	2,130,425,000	2,160,825,000	2,180,218,000	2,210,218,000	2,160,825,000	2,210,218,000	2,210,218,000	2,190,218,000

## SCHOOL ASSISTANCE IN FEDERALLY AFFECTED AREAS

1975 presently available.....	-----
1975 proposed supplemental.....	\$340,300,000
House allowance.....	656,016,000
Committee recommendation.....	656,016,000

The bill includes \$656,016,000 for impacted area aid, the same as the House allowance. The Committee recommendation is an increase of \$315,716,000 over the budget request and \$46,016,000 over the comparable 1974 appropriation.

Despite recent enactment of legislation extending impacted area aid programs, the Committee again received a budget request representing an unrealistic, impractical approach to the situation. The request proposes to eliminate payments to school districts for Category B children (those whose parents work but do not live on Federal property). Instead, the budget includes \$38,900,000 for payments to school districts losing more than 5 percent of their total 1974 operating budget as a result of eliminating Category B payments.

The bill contains \$636,016,000 for maintenance and operations, an increase of \$315,716,000 over the request and \$45,016,000 over the 1974 level. The Committee recommendation assigns priority to payments for Category A children (those whose parents live and work on Federal property). Under the Committee bill, school districts which are considered heavily impacted—where Category A children constitute 25 percent or more of total enrollment—would receive 100 percent entitlement. All other districts would receive 90 percent entitlement. School districts having Category B children would receive 70 percent entitlement. By comparison, districts having Category B children received 68 percent entitlement in 1974. In addition, \$57,500,000 is recommended for payments to Federally-operated schools and for carrying out special minor provisions in the law.

For school construction under Public Law 815, the Committee recommends \$20,000,000, an increase of \$1,000,000 over the 1974 appropriation. Funds would be targeted toward providing more assistance for schools on Indian lands, as well as local construction needs resulting from increased military activity. The amount provided would assist construction of 285 classroom facilities serving nearly 8,000 pupils annually.

The Committee urges the Department to consider an increased request for P.L. 815 funds so that more funds can be used to fund those school districts which primarily serve military installations. Many of these districts have had applications pending before the Office of Education for several years. Appropriations in recent years have not been sufficient to reach their applications. This has placed severe financial pressures on the school construction programs of these districts. Therefore, the Committee intends that a special effort be made to assist these hard-pressed districts.

The following table provides a detailed analysis of the Committee's recommendations:

SCHOOL ASSISTANCE IN FEDERALLY AFFECTED AREAS

	1975			
	1974 Appropriation	Budget request	House bill	Committee recommendation
Maintenance and operations:				
(a) Payments for "A" children.....	\$217,820,000	\$223,900,000	\$223,900,000	\$223,900,000
(b) Payments for "B" children.....	331,680,000	38,900,000	354,616,000	354,616,000
(c) Special provisions.....		14,500,000	14,500,000	14,500,000
(d) Payments to other Federal agencies.....	41,500,000	43,000,000	43,000,000	43,000,000
Construction.....	19,000,000	20,000,000	20,000,000	20,000,000
Total.....	610,000,000	340,300,000	656,016,000	656,016,000

EDUCATION FOR THE HANDICAPPED

1975 presently available.....	
1975 proposed supplemental.....	\$197,109,000
House allowance.....	284,609,000
Committee recommendation.....	324,609,000

The Committee recommends \$324,609,000 for education for the handicapped programs. This is an increase of \$40,000,000 over the House bill and \$127,500,000 over the amount requested. The entire Senate increase is for the State formula grant program. The Committee bill provides \$125,000,000 for this purpose. In addition, the Committee bill includes \$100,000,000 advance appropriation for fiscal year 1976. The amount provided would support educational services to 597,000 children, 217,000 more than the House allowance and 347,000 more than the request.

The Committee concurs with the House allowance for all other programs in this account.

Following is a table showing the details of the Committee bill:

ELEMENTARY AND SECONDARY EDUCATION

	1975				1976	
	1974 appropriation	Budget request	House bill	Committee recommendation	Budget request	Committee recommendation
Disadvantaged grants.....	\$1,810,000,000	\$1,885,000,000	\$1,876,000,000	\$1,876,000,000	\$1,900,000,000	\$1,900,000,000
Supplementary services.....	146,393,000	146,393,000	125,000,000	120,000,000		
Strengthening State departments of education.....	41,500,000	39,425,000	39,425,000	39,425,000		
Bilingual education.....	61,000,000	70,000,000	70,000,000	90,000,000		
Civil rights advisory services.....		5,000,000	5,000,000	5,000,000		
Equipment and minor remodeling.....	(21,700,000)	(21,700,000)				
Nutrition and health.....	30,000,000	28,500,000	15,000,000	28,500,000		
Dropout prevention.....	2,000,000	1,900,000		1,900,000		
Support and innovation grants.....	4,000,000	4,000,000				
Libraries and instructional resources.....					172,888,000	152,888,000
					137,330,000	137,330,000
Total.....	2,094,893,000	2,180,218,000	2,130,425,000	2,160,825,000	2,210,218,000	2,190,218,000



## OCCUPATIONAL, VOCATIONAL, AND ADULT EDUCATION

1975 presently available.....	\$622, 084, 000
1975 proposed supplemental.....	126, 638, 000
House allowance.....	126, 638, 000
Committee recommendation.....	127, 438, 000

The Committee recommends \$63,319,000 to carry out provisions of the Adult Education Act in fiscal year 1975. This amount is the same as the budget request and the House allowance. The Committee bill also includes a \$63,319,000 advance appropriation for fiscal year 1976. The Committee deferred consideration of this program in the regular Labor-HEW appropriation bill due to lack of authorizing legislation.

The primary goal of this program is directed toward helping eliminate illiteracy among individuals age sixteen or older. Presently, there are more than 52.5 million adults who lack a twelfth-grade level of education. With the funds provided, grants will be made to States to continue programs providing basic skills for about 820,000 undereducated adults.

The Committee has also included \$1,800,000 for Ethnic Heritage Studies. The Committee deferred consideration of this program in the regular Labor-HEW Appropriation bill due to a lack of authorizing legislation.

## LIBRARY RESOURCES

1975 presently available.....	\$90, 250, 000
1975 proposed supplemental.....	90, 250, 000
House allowance.....	95, 250, 000
Committee recommendation.....	95, 250, 000

The Committee concurs with the House in recommending \$95,250,000 for school library resources. This is an increase of \$5,000,000 over the budget request and would restore this program to the 1974 appropriation level.

Under authority provided by Title II of the Elementary and Secondary Education Act, grants are allocated to States on a formula based on student enrollment. Funds are used for library resources, textbooks, and other instructional equipment. The amount provided would benefit about 48 million elementary and secondary school children.

This program is consolidated as part of the "libraries and instructional resources grants" beginning in fiscal year 1976.

## SALARIES AND EXPENSES

1975 presently available.....	\$114, 400, 000
1975 proposed supplemental.....	718, 000
House allowance.....	( <sup>1</sup> )
Committee recommendation.....	

<sup>1</sup> Not considered.

The Committee recommends deletion of the requested \$718,000 for additional staff to implement new legislation. The Committee has deleted this request because extension of existing legislation has been enacted in lieu of new legislation, and the funds are no longer needed.

## SOCIAL SECURITY ADMINISTRATION

## LIMITATION ON SALARIES AND EXPENSES

1975 presently available.....	\$1, 992, 107, 000
1975 proposed supplemental.....	20, 242, 000
House allowance.....	( <sup>1</sup> )
Committee recommendation.....	

<sup>1</sup> Not considered.

The budget proposes that the limitation on salaries and expenses for the Social Security Administration be increased by \$20,242,000 to replace cuts made in the regular 1975 Labor-HEW Appropriations bill for standard level user charges (S.L.U.C.).

The Congress made the cuts in the regular HEW appropriations bill on the basis that trust funds should not be used to finance buildings or facilities which have no relationship to Social Security programs.

The supplemental request would replace the cuts made in the regular bill with a proviso that would require the Social Security Trust Funds to be repaid with interest by a Federal fund appropriation in FY 1976 for S.L.U.C. charges which are in excess of the costs legitimately related to operating the Social Security program.

The Committee views this proposal as overly complicated and has deferred action on this matter until a subsequent supplemental in order to give the Department and the General Services Administration an ample opportunity to come forward in the President's Budget in January with a more refined proposal for consideration by both Houses of Congress.

## ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT

## HUMAN DEVELOPMENT

1975 presently available.....	\$112, 500, 000
1975 proposed supplemental.....	111, 600, 000
House allowance.....	125, 000, 000
Committee recommendation.....	135, 000, 000

The Senate bill includes \$125,000,000 for the nutrition program for the elderly, the same as the House allowance, but an increase of \$25,600,000 over the budget request of \$99,400,000, which was last year's level. It also includes \$10,000,000 for youth development programs, the same amount as the 1974 appropriation, but a decrease of \$2,000,000 from the request which was not considered by the House. The Committee deferred action on these budget requests in the regular appropriation bill for fiscal year 1975 due to lack of authorizing legislation. Title VII of the Older Americans Act, authorizing the nutrition program, has since been extended by Public Law 93-351, enacted on July 12, 1974. On September 7, 1974, the Juvenile Justice and Delinquency Prevention Act, Public Law 93-413, was enacted, authorizing the Youth Development programs.

Funds under the Title VII program are allocated by formula grant to the States to pay up to 90 percent of the cost for the establishment, maintenance, and operation of low-cost meals projects, including nutrition training and education, and supporting social services. Most of

the meals will be served by the 665 project centers, although 13 percent of the meals are delivered to homes. This program is targeted on the needs of low-income and minority older persons and currently is serving 66 percent of the meals to persons below the poverty threshold and 33 percent of the meals to minorities.

The Committee directs that the Department utilize carryover funds to build the program operating level to at least \$150,000,000 for fiscal year 1975. This would provide approximately 300,000 meals per day to older Americans.

With respect to the \$10,000,000 recommended for youth development programs, \$5,000,000 is to implement the Runaway Youth Act (Title III of P.L. 93-415). Funds will be allocated for runaway shelters and related services. A comprehensive statistical survey of runaways will also be undertaken as mandated by the Act.

The remaining amount of \$5,000,000 will be used to phase-out Federal support for the programs which were conducted under the expiring Juvenile Delinquency Prevention Act. There are approximately 47 youth service systems requiring a final year of continuation support. This additional year of Federal support will allow these grantees an orderly phase-out.

The Committee has disallowed the \$2,000,000 budget request for research and demonstration activities. Although studies such as research into the causes of running away, and the most effective approaches for resolving individual and family crises may be valuable, the Committee believes that the need for budgetary restraint at this time requires focusing of limited resources as much as possible towards direct youth services.

The Department is urged to consider submitting, at the earliest possible date, a budget request to begin implementation of the Title V multi-purpose senior centers program under the Older American Act. Multi-purpose senior centers have the capability for delivering social services conveniently and economically for older Americans. Such facilities can also enable many elderly persons to live independently, instead of being prematurely or unnecessarily institutionalized.

The Department is also urged to consider submitting a budget request to provide for transportation needs of older Americans, as authorized by Section 309 of the Older Americans Act Amendments of 1974, Public Law 93-351. This program would support development of individualized flexible transportation projects for older persons which will provide them increased access to nutrition projects, health care facilities, and social, recreational, and cultural activities.

#### LIMITATIONS AND LEGISLATIVE PROVISIONS

The following amendment recommended by the Committee in this bill, not made to carry out the provision of an existing law, are brought to the attention of the Senate in accordance with Senate Rule XVI.

In connection with "Elementary and secondary education". "notwithstanding the provisions of section 401(b)(2)(a)(ii)".

#### COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

Doc. No.	Agency and item	Budget estimate (2)	Recommended in House bill (3)	Recommended by Senate committee (4)	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate (5)	House bill (6)
	CHAPTER II					
	DEPARTMENT OF LABOR					
	MANPOWER ADMINISTRATION					
S. Doc. 93-111	Program administration.....	(-\$1,500,000)	Not considered	-\$1,500,000	-\$1,500,000	
S. Doc. 93-111	Comprehensive manpower assistance (transfer)	(-\$5,000,000)	Not considered	(-\$5,000,000)		
	LABOR-MANAGEMENT SERVICES ADMINISTRATION					
S. Doc. 93-110	Salaries and expenses.....	9,650,000	Not considered	9,150,000	-3,500,000	
	EMPLOYMENT STANDARDS ADMINISTRATION					
S. Doc. 93-111	Salaries and expenses (transfer)	(6,800,000)	Not considered	(6,600,000)	(-1,200,000)	
	BUREAU OF LABOR STATISTICS					
S. Doc. 93-111	Salaries and expenses (transfer)	(600,000)	Not considered	(300,000)	(-300,000)	
	DEPARTMENTAL MANAGEMENT					
S. Doc. 93-111	Salaries and expenses (transfer)	(-\$300,000)	Not considered	(-\$300,000)		
	Total, Department of Labor	9,650,000		4,650,000	-5,000,000	

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL—Continued**

Doc. No.	Agency and item  (1)	Budget estimate  (2)	Recommended in House bill  (3)	Recommended by Senate committee  (4)	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate  (5)	House bill  (6)
<b>CHAPTER II—Continued</b>						
<b>DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE</b>						
<b>HEALTH SERVICES ADMINISTRATION</b>						
H. Doc. 93-266	Health services.....	\$5,722,000	\$3,722,000	\$1,722,000	-\$4,000,000	-\$2,000,000
<b>ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION</b>						
	Saint Elizabeths Hospital.....	1,789,000	1,789,000	1,789,000		
<b>HEALTH RESOURCES ADMINISTRATION</b>						
H. Doc. 93-266	Health resources.....	147,257,000	149,133,000	147,933,000	+676,000	-1,200,000
	Trust fund transfer.....	(120,000)	(120,000)	(120,000)	(.....)	(.....)
<b>OFFICE OF EDUCATION</b>						
H. Doc. 93-266 93-306 93-353	Elementary and secondary education.....	2,180,218,000	2,054,425,000	2,160,825,000	-19,393,000	+106,400,000
	Advance appropriation for 1976.....	2,210,218,000	2,210,218,000	2,190,218,000	-20,000,000	-20,000,000
H. Doc. 93-266 93-353	School assistance in federally affected areas.....	340,300,000	656,016,000	656,016,000	+315,716,000	
H. Doc. 93-266 93-353	Education for the handicapped.....	147,109,000	184,609,000	224,609,000	+77,500,000	+40,000,000
	Advance appropriation for 1976.....	50,000,000	100,000,000	100,000,000	+50,000,000	
H. Doc. 93-353	Occupational, vocational, and adult education.....	63,319,000	63,319,000	65,119,000	+1,800,000	+1,800,000
	Advance appropriation for 1976.....	63,319,000	63,319,000	63,319,000		
H. Doc. 93-353	Library resources.....	90,250,000	95,250,000	95,250,000	+5,000,000	
S. Doc. 93-103	Salaries and expenses.....	718,000	Not considered..		-718,000	
<b>SOCIAL SECURITY ADMINISTRATION</b>						
	Limitation on salaries and expenses.....	(20,242,000)	Not considered..		(-20,242,000)	
<b>ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT</b>						
H. Doc. 93-266	Human development.....	111,600,000	125,000,000	135,000,000	+23,400,000	+10,000,000
	Total Department of Health, Education, and Welfare.....	5,411,819,000	5,706,800,000	5,841,800,000	+429,981,000	+135,000,000
	Total, chapter II.....	5,421,469,000	5,706,800,000	5,846,450,000	+424,981,000	+139,650,000
	Consisting of:					
	Fiscal year 1975 appropriations.....	3,097,932,000	3,333,263,000	3,492,913,000	+394,981,000	+159,650,000
	Fiscal year 1976 appropriations.....	2,323,537,000	2,373,537,000	2,353,537,000	+30,000,000	-20,000,000

CHAPTER III  
LEGISLATIVE BRANCH

1975 supplemental estimates.....	\$18,686,805
House allowance.....	347,400
Committee recommendation.....	18,686,805

The Committee recommends a total of \$18,686,805 in new budget (obligational) authority. Conforming to long practice, funds exclusively for operation and activities of the House of Representatives, are recommended as approved by that body.

The bill provides supplemental funding for certain operations and activities of the Legislative Branch of the Government, including the United States Senate, House of Representatives, the Joint Committee on Printing, and the Architect of the Capitol.

In accord with long-standing custom, the House did not consider budget estimates in the amount of \$1,730,805 for the Senate; and estimates amounting to \$16,322,000 for Senate items under the jurisdiction of the Architect of the Capitol. Hence these estimates are not incorporated into the tabulations in the House report, and accounts in large part for the \$18,339,405 increase over the House bill as recommended by the Committee.

SENATE

1975 supplemental estimate.....	\$1,730,805
House allowance.....	-----
Committee recommendation.....	1,730,805

The Committee recommends a total of \$1,730,805 in new budget (obligational) authority for the Senate. The recommendation includes the following:

Office of the Secretary.....	\$75,525
Committee employees.....	349,980
Inquires and investigations.....	5,000
Inquiries and investigations, 1974.....	250,000
Miscellaneous Items, 1974.....	1,050,000
Stationery (revolving fund).....	300
Total.....	1,730,805

SALARIES, OFFICERS, AND EMPLOYEES

OFFICE OF THE SECRETARY

1975 appropriation.....	\$2,691,345
1975 supplemental estimate.....	75,525
House allowance.....	-----
Committee recommendation.....	75,525

The Committee has included \$44,745 and approved the creation of the permanent positions of Technical Advisor and Chief Elections Investigator, both at a rate not to exceed \$28,690 per annum for the

Office of the Secretary. Both of these positions are now on the Administrative Roll. In addition, the Committee has approved the increase of the not to exceed rate for the position of Enrolling Clerk from \$20,235 per annum to \$26,878 per annum. The Committee was assured that these increases would be accomplished through administrative increments as merited.

The Technical Advisor will serve as a chief assistant for matters pertaining to modernization and mechanization of administrative procedures in the various offices reporting to the Secretary. The Chief Elections Investigator will be involved with campaign finance reporting originating from the Federal Elections Act of 1972.

The Committee also recommends an additional appropriation of \$30,780 to fund, for the remaining 9 months, an increase in the allowance for clerical assistance and readjustment of salaries in the Disbursing Office. The workload and activities of this Office has increased to require the assignment of a senior employee to the front office and a replacement of that employee by a new employee. In addition, the Semi-Annual Report of the Secretary of the Senate must be prepared and printed within 60 days of the close of the appropriate time period. An additional employee is required in the Audit Section to maintain the schedule mandated by law.

#### COMMITTEE EMPLOYEES

1975 appropriation.....	\$8,069,490
1975 supplemental estimate.....	349,980
House allowance.....	
Committee recommendation.....	349,980

The Committee recommends an appropriation of \$349,980 for the 12 statutory positions for the new standing Committee on the Budget as authorized by the Legislative Reorganization Act of 1946. The Committee on the Budget was created in the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-374, approved July 12, 1974).

#### CONTINGENT EXPENSES OF THE SENATE

##### INQUIRIES AND INVESTIGATIONS

1975 appropriation.....	\$16,253,175
1975 supplemental estimate.....	5,000
House allowance.....	
Committee recommendation.....	5,000

The Committee recommends an appropriation of \$5,000 for Inquiries and Investigations, 1975. The appropriation is for full year funding and is authorized by Section 134(a) Legislative Reorganization Act of 1946 and relates to the establishment of the new standing Committee on the Budget.

##### INQUIRIES AND INVESTIGATIONS, 1974

1975 supplemental estimate.....	\$250,000
House allowance.....	
Committee recommendation.....	250,000

The Committee recommends an appropriation of \$250,000 for Inquiries and Investigations for fiscal year 1974. Estimated obligations for vouchers and obligations relating to costs of Committees related to travel, intermittent consultants, stationery, books, and reporting of hearings, amount to \$420,000. A current balance of \$233,000 exists. This additional appropriation plus the current balance should meet all obligations.

#### MISCELLANEOUS ITEMS, 1974

1975 supplemental estimate.....	\$1,050,000
House allowance.....	
Committee recommendation.....	1,050,000

The Committee recommends an appropriation of \$1,050,000 for Miscellaneous Items for fiscal year 1974. Estimated vouchers and obligations relating to costs of Consolidated Office Expense Allowances, telephone and telegraph, and mechanical equipment and repair amount to \$1,015,000. A current balance of \$185,000 exists. This appropriation plus the current balance should meet all obligations.

The Committee was advised that a contributing factor to the deficiency in this appropriation was the delay in the submission of vouchers for reimbursement of expenses incurred. The Committee urges that Senators and Committee offices submit vouchers for payment on a timely basis so that an accurate projection can be maintained.

#### STATIONERY (REVOLVING FUND)

1975 appropriation.....	\$25,450
1975 supplemental estimate.....	300
House allowance.....	
Committee recommendation.....	300

The Committee recommends an appropriation of \$300 for Stationery (Revolving Fund). This appropriation relates to the establishment of the new standing Committee on the Budget and represents an annual allowance.

#### ADMINISTRATIVE PROVISION

The Committee has inserted an administrative provision at the request of the Committee on Rules and Administration to end the "horse and buggy" era procedure that requires subcommittees and Joint Committees to submit monthly payroll vouchers for their personnel. Monthly abstracts of such salary payments will now be prepared that will satisfy and improve all reporting requirements including the information on the semi-annual report of the Secretary of the Senate. This administrative provision does not alter the law as it relates to the House of Representatives. The provision is as follows:

##### ADMINISTRATIVE PROVISION

*Effective January 1, 1975—*

*(1) that portion of the paragraph relating to contingent funds under the heading "UNDER LEGISLATIVE" in the Act of October 2, 1888 (25 Stat. 546; 2 U.S.C. 68, 95), beginning with "And hereafter" and ending with "Government", is amended to read as follows: "Payments made upon vouchers approved by the Committee on*

*House Administration of the House of Representatives, and payments made upon vouchers or abstracts of disbursements of salaries approved by the Committee on Rules and Administration of the Senate, shall be deemed, held, and taken, and are declared to be conclusive upon all the departments and officers of the Government";*

*(2) section 204 of the Atomic Energy Act of 1954 (42 U.S.C. 2254) is amended by inserting immediately after "upon vouchers approved by the Chairman", a comma and the following: "except that vouchers shall not be required for the disbursement of salaries of employees paid at an annual rate"; and*

*(3) section 5(e) of the Employment Act of 1946 (15 U.S.C. 1024(e)) is amended by inserting immediately before the period at the end thereof a comma and the following: "except that vouchers shall not be required for the disbursement of salaries of employees paid at an annual rate".*

### JOINT ITEMS

#### CONTINGENT EXPENSES OF THE SENATE

##### JOINT COMMITTEE ON PRINTING

1975 appropriation.....	\$349, 100
1975 supplemental estimate.....	66, 000
House allowance.....	66, 000
Committee recommendation.....	66, 000

The Committee recommends an appropriation of \$66,000 as requested by the Joint Committee and approved by the House for three additional positions. This additional staff is required to review the statutes and the documents distribution program of the Government Printing Office in response to the concern of the Committee of the increasing costs of Congressional printing and binding.

#### ARCHITECT OF THE CAPITOL

##### CAPITOL BUILDINGS AND GROUNDS

The House of Representatives made provision in the bill for adjustment of the salaries of the Registered Nurses in the Capitol and Senate and House Office Buildings. This adjustment would raise the salaries of the Registered Nurses to grade 10 of the General Schedule while at the same time maintaining the step of the new grade level as the incumbents occupy at their current grade level. To cover this upgrading, the House provided the following additional appropriations: Capitol Buildings, \$3,200; Senate Office Buildings, \$3,600; House Office Buildings, \$6,600.

The Committee held a hearing during consideration of the regular bill regarding the staff and salaries in the Office of the Attending Physician. The action of the House of Representatives follows the recommendations on page 21 of the House Report that are based on the initial results of a study of this Office by the General Accounting Office. The Committee has not had the opportunity to examine this study or go into this matter further, and the Committee has deleted this provision from the bill.

The Committee is aware of the circumstances that led to the recommendations in the House Report. The Committee believes that the situation can best be resolved by phasing out through attrition the

positions now occupied by the retired corpsmen so that all of the nursing-type positions of this office will be filled by either Registered Nurses or active-duty corpsmen assigned by the Department of Defense. The Committee has inserted the following proviso in the bill:

Notwithstanding any other provision of law, effective January 1, 1975, none of the funds appropriated to the Architect of the Capitol shall thereafter be available for any nursing position unless the position is occupied by a Registered Nurse; *Provided*, That such provision shall not be applicable to the present incumbents of such positions.

#### CONSTRUCTION OF AN EXTENSION TO THE NEW SENATE OFFICE BUILDING

1975 appropriation.....	
1975 supplemental estimate (H. Doc. 93-345).....	\$16, 322, 000
House allowance.....	
Committee recommendations.....	16, 322, 000

The Committee recommends an appropriation of \$16,322,000 to construct an extension to the New Senate Dirksen Office Building. The Senate Office Building Commission and the Senate Committee on Public Works have approved the additional appropriation and authorization of \$16,322,000, and the increase in the limit of cost from \$68,825,000 to \$85,147,000.

The construction was originally authorized by the Supplemental Appropriations Act, 1973, approved October 31, 1972, at a limit of cost of \$47,925,000, and an appropriation in that amount was provided for the construction.

The limit of cost was increased from \$47,925,000 to \$68,825,000 by the Supplemental Appropriations Act, 1974, approved January 3, 1974, by an additional appropriation in the amount of \$20,900,000. In addition, the 1974 Act broadened the scope of the construction to include an extension of the Senate subway transportation system, construction of additional floor levels on the rear center wing of the Dirksen Office Building, changes to the Dirksen and Russell Office Buildings to provide improved circulation, including underground pedestrian walkways, and other changes required to correlate use of the three buildings.

The current request for \$16,322,000 consists of the following:

Additional 6.7 percent inflation costs over last 10 months.....	\$3, 985, 000
Additional 100,000 sq. ft. of usable space.....	4, 045, 000
Refinement of public stairways and substitution of masonry and plaster for wallboard construction.....	2, 022, 000
Change in design of connection of extension to existing (Dirksen) building.....	1, 500, 000
Art and sculpture.....	400, 000
Additional amount due to unknowns and discrepancies in previous estimate:	
Landscaping.....	\$400, 000
Equipment.....	100, 000
Storage locker partitions.....	40, 000
Police facilities.....	300, 000
Miscellaneous items.....	1, 414, 000
	2, 254, 000
Total construction costs.....	14, 206, 000
Additional construction contingencies.....	980, 000
Additional architectural-engineering fee.....	745, 000
Additional administrative and miscellaneous expenses.....	391, 000
Total supplemental requested.....	16, 322, 000

The new design will consist of nine floor levels above ground (four of which will be mezzanine levels), a ground floor, a basement floor, a sub-basement floor, and its exterior design will relate functionally and aesthetically to the Dirksen and Russell Office Buildings. It will also provide expanded restaurant facilities, an automated materials and mail distribution system, and other items geared to everyday needs. A comparison of the gross and net areas at the levels of the original appropriation level (\$47,925,000), the current level (\$68,825,000), and the current estimate (\$85,147,000) follows:

	Level of funding		
	\$47,925,000	\$68,825,000	\$85,147,000
Total building gross area.....square feet...	683,000	990,000	1,121,000
Total building net area.....do.....	471,300	658,000	758,000
Net area.....percent.....	68.9	66.5	67.6
Office area:			
Gross.....square feet.....	400,000	582,550	612,240
Net.....do.....	324,000	430,000	394,500
Senatorial suites:			
4,500 sq. ft. x 50.....do.....		225,000	
5,236 sq. ft x 50.....do.....			261,800

The revised time schedule provides for the start of construction in December 1974 and completion and occupancy in late 1977 or early 1978.

#### PERFORMANCE OF DUTIES FOR UNITED STATES BOTANIC GARDEN

The Architect was authorized by the Joint Committee on the Library to submit the following language as an amendment to the Supplemental Bill:

##### ADMINISTRATIVE PROVISION

*Hereafter, with the approval of the Joint Committee on the Library, the Architect of the Capitol may utilize personnel paid from appropriations under his control for performance of administrative and clerical duties in connection with the maintenance and operation of the United States Botanic Garden, to such extent as he may deem feasible.*

Since 1934, the Architect has served as Acting Director of the United States Botanic Garden, acting as an agent for the Joint Committee on the Library in general oversight of the Botanic Garden operations. Funds for this activity have been appropriated directly to the Botanic Garden under direction of the Joint Committee which has been vested with control over maintenance and operation of the Botanic Garden since 1856. Annual appropriations have been made for this purpose.

Following a study and review and with the retirement of an administrative officer, the Architect proposed, and the Committee agrees, to leave the position unfilled and to have clerical and administrative functions of the Botanic Garden performed by the Architect. Absorption of these duties can be accomplished without added cost.

The language included in the bill is required to accomplish this objective.

## GOVERNMENT PRINTING OFFICE

### ENVIRONMENTAL IMPACT STUDY ON THE RELOCATION OF THE GOVERNMENT PRINTING OFFICE

1975 appropriation.....	
1975 supplemental estimate (S. Doc. 93-115).....	\$300,000
House allowance.....	
Committee recommendation.....	300,000

The Committee received a budget request from the Public Printer in the amount of \$300,000 for an Environmental Impact Study. The study was not considered by the House. It was considered favorably by the Senate Committee on Public Works and the Senate Rules Committee. The Committee recommends an appropriation of \$300,000 for the study.

The study is designed to permit the early participation by the affected communities in the decision-making process regarding the possible relocation of the Government Printing Office to a site in the New York Avenue industrial corridor of the District of Columbia.

Under this proposal, the General Services Administration will serve as a design and construction agent for the GPO. The GSA will contract with professional planning and environmental consultants for assistance in the development of a complete environmental impact statement consisting of the following three principal elements: (1) impact evaluation (\$80,000); (2) community relations coordination (\$95,000); and (3) project definition (\$35,000). In addition, the estimate provides \$90,000 for GSA overhead costs.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL)**

Doc. No.	Department or activity	Budget estimates	House allowance	Amount recommended by Senate committee	Increase (+) or decrease (-) Senate bill compared with—	
					Budget estimate	House bill
<b>CHAPTER III</b>						
<b>LEGISLATIVE BRANCH</b>						
<b>SENATE</b>						
<b>SALARIES, OFFICERS AND EMPLOYEES</b>						
S. Doc. 93-120	Office of the Secretary.....	\$75,525		\$75,525		+\$75,525
S. Doc. 93-120	Committee employees.....	349,980		349,980		+349,980
	<b>Total, Salaries, Officers and Employees.....</b>	<b>425,505</b>		<b>425,505</b>		<b>+425,505</b>
<b>CONTINGENT EXPENSES OF THE SENATE</b>						
S. Doc. 93-120	Inquiries and investigations.....	5,000		5,000		+5,000
S. Doc. 93-120	Inquiries and investigations, 1974.....	250,000		250,000		+250,000
S. Doc. 93-120	Miscellaneous items, 1974.....	1,050,000		1,050,000		+1,050,000
S. Doc. 93-120	Stationery (Revolving Fund).....	300		300		+300
	<b>Total, Contingent expenses.....</b>	<b>1,305,300</b>		<b>1,305,300</b>		<b>+1,305,300</b>
	<b>Total, Senate.....</b>	<b>1,730,805</b>		<b>1,730,805</b>		<b>+1,730,805</b>

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<b>HOUSE OF REPRESENTATIVES</b>						
<b>SALARIES, OFFICERS AND EMPLOYEES</b>						
S. Doc. 93-117	House Democratic Steering Committee.....	65,000	\$65,000	65,000		
S. Doc. 93-117	House Republican Conference.....	65,000	65,000	65,000		
	<b>Total, Salaries, Officers and Employees.....</b>	<b>130,000</b>	<b>130,000</b>	<b>130,000</b>		
<b>COMMITTEE ON THE BUDGET (STUDIES)</b>						
S. Doc. 93-117	Salaries and expenses.....	138,000	138,000	138,000		
	<b>Total, House of Representatives.....</b>	<b>268,000</b>	<b>268,000</b>	<b>268,000</b>		
<b>JOINT ITEMS</b>						
<b>CONTINGENT EXPENSES OF THE SENATE</b>						
S. Doc. 93-120	Joint Committee on Printing.....	66,000	66,000	66,000		
<b>ARCHITECT OF THE CAPITOL</b>						
	Capitol buildings and grounds.....		13,400			-13,400
H. Doc. 93-345	Construction of extension to New Senate Office Building.....	16,322,000		16,322,000		16,322,000
	Performance of duties for U.S. Botanic Garden.....					
	<b>Total, Architect of the Capitol.....</b>	<b>16,322,000</b>	<b>13,400</b>	<b>16,322,000</b>		<b>16,308,600</b>
<b>GOVERNMENT PRINTING OFFICE</b>						
S. Doc. 93-115	Environmental impact study on the relocation of Government Printing Office.....	300,000		300,000		+300,000
	<b>Total, Chapter III, new budget (obligational) authority.....</b>	<b>18,686,805</b>	<b>347,400</b>	<b>18,686,805</b>		<b>+18,339,405</b>

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CHAPTER IV  
PUBLIC WORKS—AEC  
ATOMIC ENERGY COMMISSION

OPERATING EXPENSES

Appropriation, 1975.....	<sup>1</sup> \$2, 444, 650, 000
Supplemental estimate, 1975 (S. Doc. 93-106).....	54, 700, 000
House allowance.....	
Committee recommendation.....	<sup>2</sup> 54, 700, 000

<sup>1</sup> Includes \$1,082,690,000 in the Special Energy Research and Development Appropriation Act, 1975.  
<sup>2</sup> Available only upon enactment of authorizing legislation.

The Committee recommends a supplemental appropriation of \$54,700,000 for operating expenses of the Atomic Energy Commission, the same as the supplemental budget estimate.

This recommendation provides funding for a revised nuclear weapons testing program in light of the Threshold Test Ban Treaty, and also provides funds to improve AEC's nuclear materials safeguards system related to transportation of nuclear materials.

Inasmuch as the authorization for these supplemental funds has not yet cleared Congress, a language provision is included in the bill making the appropriation available only upon the enactment into law of the authorization.

PLANT AND CAPITAL EQUIPMENT

Appropriation, 1975.....	<sup>1</sup> \$784, 675, 000
Supplemental estimate, 1975 (S. Doc. 93-106).....	18, 300, 000
House allowance.....	
Committee recommendation.....	<sup>2</sup> 18, 300, 000

<sup>1</sup> Includes \$453,970,000 in the Special Energy Research and Development Appropriation Act, 1975.  
<sup>2</sup> Available only upon enactment of authorizing legislation.

A supplemental appropriation of \$18,300,000 is recommended by the Committee for the acquisition of capital equipment for the Atomic Energy Commission, the same as the budget request.

These funds would provide equipment in support of the revised nuclear weapons testing program and equipment needed to upgrade transportation and related communications aspects of safeguarding nuclear materials.

A language provision is likewise recommended in the bill for this appropriation to be available only upon the enactment into law of authorizing legislation.

## DEPARTMENT OF THE INTERIOR

## BUREAU OF RECLAMATION

## OPERATION AND MAINTENANCE

Appropriation, 1975..... \$97, 000, 000  
 Supplemental estimate, 1975.....  
 House allowance.....  
 Committee recommendation..... Language

The Committee recommends language in the bill pertaining to the regular fiscal year 1975 operation and maintenance appropriation already enacted into law.

Litigation is now pending in the United States District Court for the District of Nevada, designated "Truckee-Carson Irrigation District vs. Secretary of Interior", Civil Action No. R-74-34, BRT, filed March 18, 1974, to determine whether the Truckee-Carson Irrigation District or the Secretary of the Interior is lawfully entitled to manage and operate the Newlands Reclamation Project, Nevada on and after November 1, 1974.

The Committee therefore recommends language which provides that not to exceed \$1,000,000 of the enacted fiscal year 1975 appropriation shall be available to the Secretary for the operation of the Newlands Project following the final decision by the District Court of said litigation. The fiscal year 1975 budget for the Bureau's operation and maintenance account did not include an estimate for this contingency.

COMPLIANCE WITH PARAGRAPH 8, RULE XIV, STANDING RULES  
 OF THE SENATE

The amendments, relative to the Atomic Energy Commission, recommended by the Committee are brought to the attention of the Senate in accordance with Paragraph 8, Rule XIV of the Standing Rules of the Senate, even though the amendments otherwise qualify under the Rule.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
 RECOMMENDED IN THE BILL

Doc. No.	Department or activity	Budget estimates	House allowance	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimates	House bill
	CHAPTER IV PUBLIC WORKS—AEC ATOMIC ENERGY COMMISSION					
S. Doc. 98-106	Operating expenses.....	\$54, 700, 000		1 54, 700, 000		+ \$54, 700, 000
S. Doc. 98-106	Plant and capital equipment.....	18, 300, 000		1 18, 300, 000		+ 18, 300, 000
	Total, Atomic Energy Commission.....	73, 000, 000		1 73, 000, 000		+ 73, 000, 000
	DEPARTMENT OF THE INTERIOR BUREAU OF RECLAMATION					
	Operation and maintenance.....			Language		
	Total, chapter IV, new budget (obligational) authority.....	73, 000, 000		1 73, 000, 000		+ 73, 000, 000

1 Subject to authorizing legislation.

CHAPTER V  
DEPARTMENT OF COMMERCE  
ECONOMIC DEVELOPMENT ADMINISTRATION

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

1975 appropriation.....	\$184, 200, 000
1975 supplemental estimate (H. Doc. 93-357).....	51, 500, 000
House allowance.....	51, 500, 000
Committee recommendation.....	51, 500, 000

For Economic Development Assistance Programs the Committee recommends \$51,500,000, the House allowance and budget estimate. Of the total recommended, \$2,000,000 is for Industrial Loans and Guarantees, \$13,000,000 is for supplemental and basic grants to States for Title I, II and IV projects, \$27,500,000 for economic adjustment assistance under Title XI, and \$9,000,000 is for Planning, Technical Assistance and Research of which \$5,500,000 will be for grants to the States. These grants are intended to promote a comprehensive planning process in cooperation with sub-State planning and development organizations. The remaining \$3,500,000 will be used to help districts defray the added costs associated with OMB Circular A-95, review activities, and also provide support for the newly authorized planning program for cities and other sub-State planning and development organizations. It is intended that the funds provided will be awarded directly by EDA and shall not require a pass through requirement with the States.

This Committee is pleased with the past accomplishments of the local Economic Development Districts and does not interpret the newly authorized programs as authorizing the States to assume financial or administrative control over the traditional operations of EDA.

ADMINISTRATION OF ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

1975 appropriation.....	\$17, 625, 000
1975 supplemental estimate (H. Doc. 93-357).....	5, 275, 000
House allowance.....	5, 275, 000
Committee recommendation.....	5, 275, 000

For administration of the economic development assistance programs, the Committee recommends \$5,275,000, the budget estimate and House allowance. This supplemental amount will be used to maintain and insure an employment level of not less than 650 employees to administer both the on-going and newly authorized programs.

## REGIONAL ACTION PLANNING COMMISSIONS

## REGIONAL DEVELOPMENT PROGRAMS

1975 appropriation.....	\$34,995,000
1975 supplemental estimate (S. Doc. 93-116).....	7,005,000
House allowance.....	( <sup>1</sup> )
Committee recommendation.....	7,005,000

<sup>1</sup> Not considered by the House.

For the Regional Action Planning Commissions the Committee recommends the sum of \$7,005,000, the budget estimate and House allowance. This sum, together with the \$34,995,000 contained in the regular bill provides a total of \$42,000,000. A distribution of the revised allowance for each commission follows:

New England.....	\$6,558,000
Coastal Plains.....	6,556,000
Four Corners.....	6,556,000
Old West.....	4,396,000
Ozarks.....	6,556,000
Pacific Northwest.....	4,395,000
Upper Great Lakes.....	6,555,000
Departmental coordination.....	428,000
Total.....	42,000,000

Of the \$4,396,000 that is recommended for the Old West Commission, \$1,150,000 is for continuation of the coal related impact studies initiated in fiscal 1974.

## THE JUDICIARY

## SUPREME COURT OF THE UNITED STATES

## CARE OF THE BUILDING AND GROUNDS

1975 appropriation.....	\$687,300
1975 supplemental estimate (H. Doc. 93-531).....	258,500
House allowance.....	258,500
Committee recommendation.....	258,500

The Committee recommends \$258,500 for Care of the Building and Grounds, Supreme Court of the United States. Of the sum recommended, \$93,500 is to complete the remodeling of the cafeteria. The balance of \$165,000 is for the conversion of storage space into office space for the use by Court personnel.

## COMMISSION ON REVISION OF THE FEDERAL COURT APPELLATE SYSTEM OF THE UNITED STATES

1975 supplemental estimate S. Doc. 93-112.....	\$351,000
House allowance.....	( <sup>1</sup> )
Committee recommendation.....	351,000

<sup>1</sup> Not considered by the House.

For the Commission on Revision of the Federal Court Appellate System, the Committee recommends \$351,000, the budget estimate which was not considered by the House. The Congress has authorized a total of \$606,000 for this Commission of which \$255,000 was appropriated in the Second Supplemental Appropriation Act, 1973. The pending request represents the balance of the authorized amount. The time for the Commission to file its report has been extended by the Congress to June 21, 1975.

## RELATED AGENCIES

## SMALL BUSINESS ADMINISTRATION

## SURETY BOND GUARANTEES FUND

1975 supplemental estimate (S. Doc. 93-116).....	<sup>1</sup> (\$20,000,000)
House allowance.....	( <sup>2</sup> )
Committee recommendation.....	(\$20,000,000)

<sup>1</sup> To be derived by transfer from the Business Loan and Investment Fund.  
<sup>2</sup> Not considered by the House.

For the Surety Bond Guarantees Fund of the Small Business Administration, the Committee has included language in the bill which provides for a transfer of \$20,000,000 from the Business Loan and Investment Fund to the Surety Bond Guarantees Fund. This fund was authorized by Public Law 93-386 (approved August 23, 1974). This new revolving fund is to guarantee surety bonds for small contractors who cannot procure such guarantees from private sources. The SBA has assured the Committee that the recommended transfer will not affect the other lending programs of the agency.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimate	House allowance	Amount recommended by Senate Committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
	<b>CHAPTER V</b>					
	<b>DEPARTMENT OF COMMERCE</b>					
	<b>ECONOMIC DEVELOPMENT ADMINISTRATION</b>					
H. Doc. 98-357	Economic Development Assistance Programs.....	\$51,500,000	\$51,500,000	\$51,500,000		
H. Doc. 98-357	Administration of Economic Development Assistance Programs.....	5,275,000	5,275,000	5,275,000		
	<b>REGIONAL ACTION PLANNING COMMISSIONS</b>					
S. Doc. 98-116	Regional Development Programs.....	7,005,000		7,005,000		+7,005,000
	Total, Department of Commerce.....	63,780,000	56,775,000	63,780,000		+7,005,000
	<b>THE JUDICIARY</b>					
	<b>SUPREME COURT OF THE UNITED STATES</b>					
H. Doc. 98-331	Care of the Building and Grounds.....	258,500	258,500	258,500		
S. Doc. 98-112	Commission on Revision of the Federal Court Appellate System of the United States.....	351,000		351,000		+351,000
	Total, the Judiciary.....	609,500	258,500	609,500		+351,000
	<b>RELATED AGENCIES</b>					
	<b>SMALL BUSINESS ADMINISTRATION</b>					
S. Doc. 98-116	Surety Bond Guarantees Fund.....	(20,000,000)		(20,000,000)		+20,000,000
	Total, Related Agencies.....	(20,000,000)		(20,000,000)		+20,000,000
	Total, Chapter V, New Budget (Obligational) Authority.....	64,389,500	57,083,500	64,389,500		+7,306,000
	By transfer.....	(20,000,000)		(20,000,000)		+20,000,000

**CHAPTER VI  
DEPARTMENT OF TRANSPORTATION**

**FEDERAL AVIATION ADMINISTRATION**

**GRANTS-IN-AID FOR AIRPORTS**

The Committee has included language in the bill which makes \$50 million available for obligation in fiscal year 1975 in addition to the amount authorized by Public Law 93-391 for grants-in-aid for airports. Public Law 91-168, enacted December 26, 1969, appropriated \$50 million for the Federal Aid to Airport Program of the FAA. Subsequently, Public Law 91-258 (Airport and Airway Development Act of 1970) transferred all Federal Aid to Airport Program funds (including the \$50 million) into the Airport and Airway Trust Fund. This \$50 million was to remain available until expended and has not been obligated by the FAA.

Based on the number of inquiries received by members of Congress because the FAA denied or deferred sponsor requests, it would appear that the agency has a need for obligating authority in excess of the additional \$50 million provided by the Committee. However, in light of the leadtime necessary to place grant requests under obligation, the Committee is advised by the FAA that the \$50 million in additional authority plus the \$310 million ceiling for airport development grants established in the regular FY 75 D.O.T. appropriations act should satisfy the most pressing general aviation and air carrier airport needs. If subsequent actions by FAA indicate a requirement in excess of that authorized to date for fiscal year 1975, the appropriate Committees of the Congress are to be advised.

**FEDERAL RAILROAD ADMINISTRATION**

**GRANTS TO THE NATIONAL RAILROAD PASSENGER CORPORATION**

Appropriations, 1975.....	\$130,275,000
Supplemental request (S. Doc. 93-121).....	84,900,000
House allowance.....	(deferred)
Committee recommendation.....	75,000,000

In recommending an appropriation of \$75,000,000 for the National Railroad Passenger Corporation, the Committee recognizes that \$60.7 million of this amount is accounted for solely by inflation over which Amtrak has no control. Amtrak's original 1975 appropriation request was based on rates of inflation as of June 30, 1973. However, inflation rates have continued to escalate and the Corporation's revised deficit is based on rates of inflation at the close of fiscal year 1974. The Committee recognizes that there are no program levels that can be reduced since Amtrak "programs" are passenger train services along routes

fixed by law. In providing funds for only \$7.1 million of the \$17 million requested for contingency items, the Committee expects the Corporation to seek additional supplemental funds should they be needed later in this fiscal year.

#### URBAN MASS TRANSPORTATION ADMINISTRATION

##### URBAN MASS TRANSPORTATION FUND

##### LIQUIDATION OF CONTRACT AUTHORIZATION

The Committee recommends concurrence with the House language included in the bill which will enable the Urban Mass Transportation Administration to utilize \$3.1 million of previously appropriated funds to liquidate obligations incurred under the Federal-Aid Highway Act of 1973. Under that Act, the states are permitted to substitute certain transit projects for highway projects. Because existing appropriation language provides only for liquidation of obligations incurred under the Urban Mass Transportation Act, this language is necessary to provide the authority to liquidate obligations incurred under the Federal-Aid Highway Act of 1973.

#### RELATED AGENCIES

##### INTERSTATE COMMERCE COMMISSION

##### SALARIES AND EXPENSES

Appropriation, 1975.....	\$43,000,000
Supplemental request.....	345,000
House allowance.....	170,000
Committee recommendation.....	170,000

The Committee recommends concurrence with the House allowance of 12 new positions and \$170,000 for the ICC to monitor Amtrak's compliance with its regulations concerning improved rail passenger service. Like the House, the Committee feels that the Interstate Commerce Commission has yet to demonstrate any substantial improvement in rail passenger service through this program.

However, the Committee is informed that the Commission has been in direct touch with Amtrak and has provided the Corporation with specific examples of areas where management action may be taken quickly to relieve problems and improve the quality of service. The Commission has requested a response from top officials of Amtrak so that a productive plan for dealing with these deficiencies may be formulated. The Committee expects Amtrak to cooperate fully and affirmatively with the Commission in this effort. The Commission should not hesitate to advise the Committee of any further actions it believes are necessary to bring about improvements in Amtrak's service.

##### UNITED STATES RAILWAY ASSOCIATION

##### ADMINISTRATIVE EXPENSES

Appropriation, 1975.....	\$8,000,000
Supplemental request.....	4,000,000
House allowance.....	8,000,000
Committee recommendation.....	8,000,000

The Committee recommends allowance of the full budget request for the administrative expenses of the United States Railway Association. This non-profit corporation was established under the Regional Rail Reorganization Act for the purpose of preparing and implementing a "final system plan" for the railroads covered in the Act.

Although the Committee shares the concern of the House regarding the court decisions which have declared portions of the Regional Rail Reorganization Act unconstitutional, testimony before the Committee indicated that the studies and other expenses for which this appropriation is requested are necessary in any event.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
	CHAPTER VI DEPARTMENT OF TRANSPORTATION FEDERAL AVIATION ADMINISTRATION			Language		
S. Doc. 93-121	Grants-in-Aid-for-airports.....	\$84,900,000	(1)	\$75,000,000	-\$9,900,000	+\$75,000,000
H. Doc. 93-347	Grants to the National Railroad Passenger Corporation..... URBAN MASS TRANSPORTATION ADMINISTRATION Urban Mass Transportation Fund: Liquidation of Contract Authority.....	Language	Language	Language		
	RELATED AGENCIES INTERSTATE COMMERCE COMMISSION	345,000		170,000	-175,000	
S. Doc. 93-100	Salaries and Expenses.....	8,000,000	4,000,000	8,000,000		
H. Doc. 93-355	UNITED STATES RAILWAY ASSOCIATION Administrative Expenses.....	93,245,000	4,170,000	83,170,000		+4,000,000
	Total Chapter VI, new budget (obligational) authority.....			-10,075,000		+79,000,000

(1) Deferred.

**CHAPTER VII  
POSTAL SERVICE**

**PAYMENT TO THE POSTAL SERVICE FUND**

1975 Appropriation.....	\$1,550,000,000
1975 Supplemental estimate (H. Doc. 93-355).....	284,667,000
House allowance.....	280,656,000
Committee recommendation.....	280,656,000

The Committee recommends an appropriation of \$280,656,000, the same amount as provided in the House bill, a reduction of \$4,011,000 below the budget request.

The reduction by the Committee is due solely to the lower than anticipated payment to be made to the Employees Compensation Fund by the Postal Service. Since this \$4,011,000 was already made available to the Postal Service in the regular appropriation Act (P.L. 93-381), the Committee has reduced this request by this amount but directs that the Postal Service pay \$284,667,000, the full amount, to the Civil Service Disability and Retirement Fund.

The appropriation recommended will provide funding for the deficit in the Civil Service Retirement and Disability Fund for increases in compensation of postal employees granted by the Postal Service since its establishment on July 1, 1971, and prior to July 1, 1973. It will cover the cost of payments due the Fund for fiscal years 1972 through 1974 brought about by postal pay increases prior to July 1, 1973, under the first collective bargaining agreement after the establishment of the U.S. Postal Service. This appropriation is authorized by P.L. 93-349, enacted July 12, 1974. The Committee directs the Postal Service to make this payment to the fund immediately upon enactment of the appropriation act.

Public Law 93-328 extended the period of phasing for rates of certain classes of mail. The Postal Service has determined the additional net cost of the extended period of phasing will be \$44,085,000 in FY 1975 and did testify to this additional requirement for this particular purpose during the Committee's hearings. However, the Administration did not send up a budget request for the additional revenue foregone to cover the extended phasing and the Committee's recommendation is only for the payment of the unfunded liability to the Civil Service Retirement and Disability Fund.

**OFFICE OF MANAGEMENT AND BUDGET**

**OFFICE OF FEDERAL PROCUREMENT POLICY**

**SALARIES AND EXPENSES**

1975 Appropriation.....	\$21,000,000
1975 Supplemental estimate (H. Doc. 93-348).....	660,000
House allowance.....	660,000
Committee recommendation.....	660,000

The Committee recommends an appropriation of \$660,000, the full amount of the budget request and the amount allowed by the House of Representatives.

Public Law 93-400, approved August 30, 1974, established an Office of Federal Procurement Policy within the Office of Management and Budget, and authorizes the appropriation of not to exceed \$2,000,000 for this fiscal year, of which not to exceed \$150,000 shall be available for the purpose of research.

This Act was an outgrowth of the recommendations of the Commission on Government Procurement, which recommended "a central Office of Federal Procurement Policy in the Executive Office of the President, preferably in the Office of Management and Budget." As set out in the Act, the functions of the Office of Management and Budget shall include:

(1) establishing a system of coordinated, and to the extent feasible, uniform procurement regulations for the executive agencies;

(2) establishing criteria and procedures for an effective and timely method of soliciting the viewpoints of interested parties in the development of procurement policies, regulations, procedures, and forms;

(3) monitoring and revising policies, regulations, procedures, and forms relating to reliance by the Federal Government on the private sector to provide needed property and services;

(4) promoting and conducting research in procurement policies, regulations, procedures, and forms;

(5) establishing a system for collecting, developing, and disseminating procurement data which takes into account the needs of the Congress, the executive branch, and the private sector;

(6) recommending and promoting programs of the Civil Service Commission and executive agencies for recruitment, training, career development, and performance evaluation of procurement personnel.

The funds allowed will enable the OFPP to operate during the remainder of this fiscal year "a small, highly competent cadre of seasoned procurement experts" as recommended by the Procurement Commission. They will focus on matters of broad policy and regulatory scope and leave to the agencies details of implementing procedures and forms to the extent consistent with the achievement of OFPP objectives.

The amount recommended would permit the employment of 25 persons on a full-time basis for this Office.

## EXECUTIVE OFFICE OF THE PRESIDENT

### COUNCIL ON WAGE AND PRICE STABILITY

#### SALARIES AND EXPENSES

1975 Appropriation.....	\$1,000,000
1975 Supplemental estimate (H. Doc. 93-346).....	1,000,000
House allowance.....	1,000,000
Committee recommendation.....	

The Committee recommends an appropriation of \$1,000,000, the full amount of the budget request and the amount allowed by the House of Representatives.

Public Law 93-387, approved August 24, 1974, established a Council on Wage and Price Stability and authorized the appropriation of not to exceed \$1,000,000 for the fiscal year ending June 30, 1975, to carry out the purposes of that Act.

This Council will be located within the Executive Office of the President and has the critical mission of providing a monitoring organization to review the various factors and conditions relating to supply and demand, price and wage movements, and productivity with a view towards countering inflationary pressures.

The amount recommended will permit the employment of 41 persons on a full-time basis, and the Committee has inserted language in the bill providing for a Deputy Director at a rate not to exceed Executive Level V.

## INDEPENDENT AGENCIES

### CIVIL SERVICE COMMISSION

#### PAYMENT TO CIVIL SERVICE RETIREMENT AND DISABILITY FUND

1975 Appropriation.....	\$882,287,000
1975 Supplemental estimate (H. Doc. 93-349).....	73,576,000
House allowance.....	73,576,000
Committee recommendation.....	73,576,000

The Committee recommends an appropriation of \$73,576,000, the full amount of the budget request and the amount allowed by the House of Representatives.

This payment to the Civil Service Retirement and Disability Fund is a mandatory item and is to cover increases in benefits provided by Public Law 93-260 and for the additional unfunded liability necessitated by Wage Board salary increases due to Public Law 92-392.

### NATIONAL COMMISSION ON SUPPLIES AND SHORTAGES

#### SALARIES AND EXPENSES

1975 Appropriation.....	
1975 Supplemental estimate.....	
House allowance.....	
Committee recommendation.....	\$287,500

The National Commission on Supplies and Shortages, established by Public Law 93-426, will be comprised of 13 members, five from the private sector, four from the Executive Branch, two Senators and two Representatives. Each public member of the Commission will be paid at the per diem rate of Executive Schedule Level III for necessary expenses incurred in the performance of his duties. The Commission will report not later than March 1, 1975 to the President and to the Congress with respect to: the existence or possibility of long- or short-term shortages, and their causes, affecting natural resources, agricultural commodities, and manufactured products; the impact of such shortages on prices and supply; alternative courses of action to overcome these shortages; governmental policies and practices affecting the supply of commodities; ways to develop a comprehensive plan for strategic and economic stockpiling; and methods of gathering and



coordinating the foregoing data most efficiently. The Commission is authorized to establish advisory committees to assist it in developing a policy-making process relating to the total problem of balanced national growth and development. In view of the shortness of time that the Commission has to prepare its report, the Committee has included the following language to allow the Commission flexibility in the appointment of staff:

\* \* \* including personal services without regard to the provisions of law regulating the employment and compensation of persons in the Government service; \* \* \*

#### GENERAL SERVICES ADMINISTRATION

#### EXPENSES, PRESIDENTIAL TRANSITION

1975 Appropriation.....	\$450,000
1975 Supplemental estimate (H. Doc. 93-344).....	100,000
House allowance.....	100,000
Committee recommendation.....	100,000

The Committee recommends an appropriation of \$100,000, a reduction of \$350,000 below the budget estimate and is the same amount allowed by the House. These funds were requested under the authority of the Presidential Transition Act of 1963 (3 U.S.C. 102 note) to cover the transition of former President Richard M. Nixon to private life.

In tandem with this request was the following request of an additional \$400,000 in benefits under the Former Presidents Act for a total of \$850,000 in allowances and services for former President Nixon. The Committee held two days of extensive hearings on the total request, taking testimony from the General Services Administration, the Office of Management and Budget, and the U.S. Secret Service.

As authorized by the Presidential Transition Act of 1963, these funds are to assist a former President in making the transition to private life. The Committee had only the experience of former President Lyndon B. Johnson to use as a guide. According to exhibits that the General Services Administration provided at the hearing, a total of \$541,298 was expended on behalf of former President Johnson for the first 17½ months following the expiration of his term of office as President (January 20, 1969 through June 30, 1970). On the other hand, \$850,000 was requested for former President Nixon to cover 10½ months (August 9, 1974 through June 30, 1975). On a per month basis, the actual recorded expenditures for former President Johnson were \$31,266 as opposed to the \$79,685 per month rate requested for former President Nixon. Even with the addition of a 25% inflation factor, as suggested by GSA, the proposed monthly rate of expenditure for President Nixon would still be twice as much as the monthly rate actually expended on behalf of President Johnson.

#### SUMMARY OF HEARINGS

The Committee delved deeply into this request in the hearings, as the justification materials provided no details as to the nature and need of the planned expenditures. Among the more important facts developed during the Committee's hearings were:

(1) As of September 20, 1974 there were assigned to former President Nixon on a non-reimbursable basis a total of 22 Federal employees with annual salary rates ranging from \$42,500 per annum, in the case of Mr. Nixon's former press secretary, to \$8,000 per annum for a maid. In all, the annual salary rates of the detailed personnel total \$442,695. In addition to the maid, the list included a butler at \$12,000, a military aide, and three military drivers.

On the very morning of the Committee's action on this item, the White House supplied information that 64 persons at annual salary rates aggregating \$827,604 were assigned to the former President. The 64 persons were detailed from the following agencies: White House Office, 9; Department of Defense, 23, including 14 with the White House Communications Agency; Department of the Interior, 2; Department of Transportation (Coast Guard), 12; General Services Administration, 18, including 8 from the Public Buildings Service and 10 from the National Archives and Records Service. The Committee is pleased by this new attitude of candor but notes that this information was not made available until one week after the Subcommittee on Treasury, Postal Service, and General Accounting Appropriations had publicly announced their findings and recommendations.

(2) The budget estimate of \$450,000 for the former President's transition was developed on an 11-month basis instead of the 6 months period provided by the Presidential Transition Act. The estimate envisioned the former President being supplied with unlimited free details until December 9, 1974, four months after he left office, at which time it was planned to add a staff of 14 to assist with the transition.

(3) In response to the Committee's inquiry, GSA disclosed that their equipment inventory at San Clemente as of September, 1974, amounted to \$218,833, of which \$56,304 was to be utilized by former President Nixon with the remainder for GSA and Secret Service to use at San Clemente or at the nearby Laguna Niguel Federal Building that will house the former President's papers. Among the equipment to be assigned to the former President was \$28,874 in office furniture that included 186 chairs, 21 davenports, 44 desks, and 42 tables. GSA also testified that the total amount of office space, for which the Administrator made his first waiver of the new Standard Level User Charge, to be assigned to former President Nixon at San Clemente and Laguna Niguel totaled 7,484 square feet. Included in the square footage is the 200 square foot den within his residence at San Clemente that the taxpayers have furnished at a cost of \$4,834.50. In addition to all of this equipment already on hand, GSA proposed to use \$105,000 of the \$850,000 requested to purchase additional equipment on behalf of the former President, including 20 additional typewriters, when there were 57 units already in the inventory in San Clemente.

(4) The Committee found that GSA is maintaining a staff of 8 permanent positions at San Clemente, whose annual salary rates amounted to \$91,387 as of September 24, 1974. In addition, GSA had 4 permanent positions, including a gardener, assigned to the former President's complex at Key Biscayne, Florida, at annual salary rates amounting to \$53,566. Also at Key Biscayne, the Secret Service is still maintaining its protective force that costs \$430,000 on an annual basis. (The Committee was also informed by the Secret Service that the authorized protection of former President and Mrs. Nixon is

expected to cost \$622,000 per year.) Assurance was given at the hearing that Government operations at Key Biscayne are being phased out and the Committee expects this to be accomplished promptly and with maximum recovery of Government installed equipment.

Throughout the course of these extensive hearings, the Committee was not able to obtain from the Administration's witnesses any details on how the \$450,000 was to be spent. The Committee was furnished with a document, entitled "Proposed Transition Budget", containing 9 amounts that total \$450,000. This document was not part of the justifications furnished the Committee and was not made available until virtually demanded at the hearings. In the second hearing on the matter, GSA furnished a similarly titled document which spread the 9 amounts in the first document on a monthly basis, but at no time was the Committee able to obtain an estimate of the man-years required to complete the numerous tasks ascribed to the transition work force.

#### NON-REIMBURSABLE DETAILS

As indicated in the above, the Committee went extensively into the authority for and the number of non-reimbursable details being furnished former President Nixon. The Committee also referred this matter to the General Accounting Office. By letter of September 20, 1974, the Comptroller General advised that the Presidential Transition Act of 1963 would allow such details to be made to a former President and that there was no monetary limitation on the extent of such details. The Committee has concluded that such a limitation is essential and has added the following proviso to the language in the bill:

*Provided, That the aggregate salaries of all employees detailed on a nonreimbursable basis under the authority of the Presidential Transition Act of 1963, during the period beginning August 9, 1974, and ending February 9, 1975, shall not exceed \$220,000.*

The limitation recommended by the Committee is to apply to all Federal personnel detailed to the former President on a non-reimbursable basis to assist him in transition activities. This limitation does not apply to personnel assigned for the performance of duties directly and necessarily connected to the protection of the former President.

While the Presidential Transition Act does permit these non-reimbursable details, the Comptroller General pointed out in his letter that the services and facilities authorized to a former President are those necessary "for use in connection with winding up the affairs of his office \* \* \*"

It was not apparent to the Comptroller General and the Committee how the "butler," "maid," and 3 "military drivers" would be used by the former President in connection with winding up the affairs of his office. Nor has the Committee been given any reason for the assignment of the military aide and medical corpsman.

This matter was sput to GSA Administrator Sampson and OMB Director Ash at the Committee's hearing, and the testimony was that if such personnel were doing tasks for the former President that he would otherwise have to do, that would free more time for him to

spend on transition matters. The Committee was not persuaded by this testimony and directs that all of the personnel assigned to the former President be used to *directly* assist in the winding up the affairs of his former office. It is patently clear to this Committee that the assignment of the butler and maid and other personnel to perform household and yard chores in San Clemente is not within the intent of the Presidential Transition Act, and this practice should be stopped immediately.

The Committee is also concerned that of the 22 positions freely assigned to the former President, 13 are on the rolls of the White House. Earlier this year, the Committee responded to the White House request for additional positions by meeting the request in full. In view of the earlier testimony on the need for additional White House personnel, the Committee will be reluctant to fulfill future similar requests if the White House continues to demonstrate that it is overstaffed.

#### ALLOWANCES AND OFFICE STAFF FOR FORMER PRESIDENTS

1975 Appropriation.....	\$60,000
1975 Supplemental estimate (H. Doc. 93-344).....	400,000
House allowance.....	100,000
Committee recommendation.....	100,000

The Committee recommends an appropriation of \$100,000, a reduction of \$300,000 below the \$400,000 requested and the same amount allowed by the House of Representatives. These funds were requested under the authority of the Former Presidents Act of 1958, as amended (3 U.S.C. 102), and included \$55,000 for the pension of former President Nixon for the 11 applicable months of this fiscal year, and \$345,000 for office expenses for the period February 9 through June 30, 1975.

The Committee disallowed in its entirety the \$110,000 requested for construction of a vault and related security. The Committee felt that the circumstances surrounding the papers and tapes have not, at this time, been sufficiently clarified to determine what should be done by way of providing permanent storage and security. When the Special Prosecutor and the courts have concluded their requirements for and interest in the tapes and papers of former President Nixon, the Congress could at that time determine the question of storage and security. In the intervening period, the Committee feels that the papers and tapes should be maintained at their present locations with such security as may be appropriate. The Committee has also approved the general provision (Sec. 203) inserted by the House of Representatives that prevents the movement of these papers until Congress has determined their ownership.

The Committee's recommendations for this item consists of the pension of \$55,000, plus \$40,000 to cover  $\frac{5}{12}$ ths of the annual salary limitation of \$96,000 in the Former Presidents Act, and \$5,000 for other authorized expenses.

#### AUDIT AND LEGISLATION

In view of the serious problems uncovered by the Committee in examining the total budget request for this unprecedented transition,

the Committee requests that the General Accounting Office provide the Congress with a comprehensive audit on the expenditure of these funds. The Committee also suggests that the GAO up-date their report of November 16, 1970 entitled Federal Assistance for Presidential Transitions covering the 1968-1969 transition.

The Committee also believes that new legislation is required in this area. Certainly the resignation of a President was beyond the imagination of the framers of the Presidential Transition and Former Presidents Acts. The Committee in dealing with this instant request found many areas where the present legislation was not adequate to the current situation. The Committee recommends that legislation be developed that merges the transition activities of a former President with the benefits of the Former Presidents Act with particular attention to the kind of transition now being experienced. This legislation should include specific authorization of the transition services and facilities to be provided a former President, including a practical limitation on non-reimbursable details.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

H Doc. No.	Department or activity	Budget estimate	Recommended in House bill	Amount recommended by Senate committee	Increase (+) or decrease (-), Senate bill compared with -	
					Budget estimate	House bill
93-355	CHAPTER VII U. S. POSTAL SERVICE Payment to the Postal Service Fund.....	\$284,667,000	\$280,656,000	\$280,656,000	-\$4,011,000	
93-348	EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET OFFICE OF FEDERAL PROCUREMENT POLICY Salaries and expenses.....	660,000	660,000	660,000		
93-346	COUNCIL ON WAGE AND PRICE STABILITY Salaries and expenses.....	1,000,000	1,000,000	1,000,000		
93-349	INDEPENDENT AGENCIES CIVIL SERVICE COMMISSION Payment to Civil Service Retirement and Disability Fund.....	73,576,000	73,576,000	73,576,000		
	NATIONAL COMMISSION ON SUPPLIES AND SHORTAGES Salaries and expenses.....			287,500		+287,500
93-344	GENERAL SERVICES ADMINISTRATION Expenses, Presidential Transition.....	450,000	100,000	100,000	-350,000	
93-344	Allowances and Office Staff for Former Presidents.....	400,000	100,000	100,000	-300,000	
	Total, GSA.....	850,000	200,000	200,000	-600,000	
	Total, Independent Agencies.....	74,426,000	73,776,000	74,063,500	-812,500	+287,500
	Total, Chapter VII: New budget (obligational) authority.....	360,753,000	356,062,000	356,379,500	-4,323,500	+287,500

## CHAPTER VIII

### CLAIMS AND JUDGMENTS

The Committee recommends an appropriation of \$51,472,873 for claims and judgments rendered against the United States.

This amount is an increase over the House bill of \$903,211, which was transmitted to the Senate and contained in Senate Document 93-114.

The details on claims and judgments included in the House bill, \$50,569,662, are found in House Document 93-350.

CHAPTER IX  
DEPARTMENT OF THE INTERIOR

OFFICE OF SALINE WATER

SALINE WATER CONVERSION

Appropriation, 1975.....	\$3, 007, 000
Supplemental estimate, 1975.....	None
House allowance.....	2, 900, 000
Committee recommendation.....	2, 900, 000

The Committee recommends an appropriation of \$2,900,000, the same as the House allowance, for brackish water research and development. This will provide a total program of \$3,500,000 for this work which will support the Colorado River International Salinity Control Project.

In its report on the FY 1975 Interior and Related Agencies Appropriations Bill, the Committee urged the Department to request supplemental funding for essential OSW activities connected with the Colorado River salinity project. In the absence of such a supplemental estimate, the Committee has recommended sufficient funds to carry on needed brackish water membrane research and development and operation of Roswell, New Mexico, and Yuma, Arizona, test facilities. The Committee's recommendation is detailed by subactivity below:

Research and development expenses:	
Research.....	\$800, 000
Development.....	1, 100, 000
Construction, operation and maintenance:	
Test beds and facilities.....	800, 000
Administration and coordination.....	200, 000
Total.....	2, 900, 000

BUREAU OF INDIAN AFFAIRS

OPERATION OF INDIAN PROGRAMS

Appropriation, 1975.....	\$467, 000, 000
Supplemental estimate, 1975.....	None
House allowance.....	2, 214, 000
Committee recommendation.....	5, 294, 000

The Committee recommends an appropriation of \$5,294,000, an increase of \$3,080,000 in the House allowance. This action concurs in the House provision of \$2,214,000 to restore services to the Menominee Indian Reservation, Wisconsin. The additional funding recommended by the Committee is to continue for the balance of the fiscal year 14 Indian Action Team training contracts which would otherwise expire on or before March 31, 1974.

The amount recommended for the Menominee Indians includes \$239,000 to the Menominee Restoration Committee.

The failure of the Administration to supply a budget estimate does not alter the fact that funding is required immediately to implement the Menominee Restoration Act of 1973 (P.L. 93-197). Without a supplemental appropriation, other Indian programs would have to be cut back to fund Menominee programs.

Federal services to the Menominees were terminated in 1954. P.L. 93-197 repealed that termination and authorized full restoration of rights and privileges accorded a federally recognized, sovereign Indian tribe. The Committee's recommendation to implement the restoration act is detailed below by subactivity:

Education:	
Assistance to public schools.....	\$400, 000
Career development.....	336, 000
Indian services:	
Aid to tribal government.....	90, 000
Social services.....	49, 000
Law enforcement.....	55, 000
Housing.....	231, 000
Tribal Resource development:	
Business enterprise development.....	35, 000
Credit.....	40, 000
Direct employment.....	36, 000
Road maintenance.....	195, 000
Forestry and agriculture.....	231, 000
Trust responsibilities: Real estate and financial trust services.....	98, 000
General management and facilities operation:	
Management and administration.....	348, 000
Facilities management.....	70, 000
Total.....	2, 214, 000

#### CONSTRUCTION

Appropriation, 1975.....	\$61, 804, 000
Supplemental estimate, 1975.....	None
House allowance.....	None
Committee recommendation.....	Language

The Committee recommends inserting language in the bill that will permit the Bureau to transfer \$425,000 to the Tuba City, Arizona, public high school for the construction of certain facilities. These facilities will be used jointly by the public high school and the adjoining Grey Hills Indian High School and avoid the cost of duplicate facilities. The \$425,000 will be taken from the \$6,500,000 appropriated in the regular FY 1975 bill for construction of the Grey Hills school.

#### ROAD CONSTRUCTION

##### (LIQUIDATION OF CONTRACT AUTHORITY)

Appropriation, 1975.....	\$59, 000, 000
Supplemental estimate, 1975.....	None
House allowance.....	500, 000
Committee recommendation.....	500, 000

The Committee recommends an appropriation of \$500,000, the same as the House allowance, as part of the program to restore Federal services to the Menominee Indian Reservation. These funds will accomplish badly needed repairs to roads that were constructed prior to the 1954 termination of Federal services.

#### COMPLIANCE WITH PARAGRAPH 8, RULE XVI, STANDING RULES OF THE SENATE

The following amendment recommended by the Committee, not made to carry out the provision of an existing law, is brought to the attention of the Senate in accordance with Rule XVI:

#### CONSTRUCTION

*Of the funds appropriated under this head in the Department of the Interior and Related Agencies Appropriation Act, 1975, \$425,000 shall be available to assist the Tuba City High School Public School District, Arizona, in the construction of facilities for joint use with the Grey Hills Indian High School.*

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

Doc. No.	Department or activity	Budget estimates	House allowance	Amount recommended by Senate Committee	Increase (+) or decrease (-), Senate bill compared with—	
					Budget estimate	House bill
	CHAPTER IX DEPARTMENT OF THE INTERIOR OFFICE OF SALINE WATER					
	Saline water conversion.....		\$2,900,000	\$2,900,000	+\$2,900,000	
	BUREAU OF INDIAN AFFAIRS					
	Operation of Indian programs.....		2,214,000	5,294,000	+5,294,000	+3,080,000
	Road construction (liquidation of contract authority).....		(500,000)	(500,000)	(-500,000)	
	Total, chapter IX, new budget authority.....		5,114,000	8,194,000	8,194,000	+3,080,000
	<i>Appropriation to liquidate contract authority</i> .....		<i>(500,000)</i>	<i>(500,000)</i>	<i>(-500,000)</i>	

[FULL COMMITTEE PRINT]

NOTICE.—This report is given out subject to release when consideration of the bill which it accompanies has been completed by the full Committee. Please check on such action before release in order to be advised of any changes.

93D CONGRESS } HOUSE OF REPRESENTATIVES { REPORT  
 2d Session } { No. —

SUPPLEMENTAL APPROPRIATIONS BILL, 1975

SEPTEMBER 24, 1974.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. MAHON, from the Committee on Appropriations  
 submitted the following

REPORT

together with

SEPARATE VIEWS

[To accompany H.R. —]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making supplemental appropriations for the fiscal year ending June 30, 1975, and for other purposes.

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## SUMMARY OF THE BILL

The budget request estimates on which this bill is based are contained in H. Doc. 93-266 (Feb. 4, 1974), H. Doc. 93-308 (May 30, 1974), H. Doc. 93-344 (Sept. 11, 1974), H. Doc. 93-346 (Sept. 11, 1974), H. Doc. 93-347 (Sept. 11, 1974), H. Doc. 348 (Sept. 11, 1974), H. Doc. 349 (Sept. 11, 1974), H. Doc. 350 (Sept. 11, 1974), H. Doc. 351 (Sept. 11, 1974), Sen. Doc. 93-100 (July 31, 1974), Sen. Doc. 93-106 (Sept. 4, 1974), H. Doc. 93-353 (Sept. 16, 1974), H. Doc. 93-354 (Sept. 17, 1974), and H. Doc. 93-355 (Sept. 17, 1974).

A discussion of the overall bill totals follows, together with an account of congressional action on appropriation bills for fiscal year 1975. Details concerning particular items can be found in the request documents and in the printed hearings. Specific Committee recommendations are explained in the various chapters of this report, which are arranged in the order of the bill itself.

## GRAND TOTAL OF THE BILL

The grand total of new budget authority recommended in the bill is \$8,206,822,162, which represents a net increase of \$78,061,000 above the estimates presented to the Congress by the President.

## BILL HIGHLIGHTS

The major part of the funds in this bill is for community development, health, and education programs. Funding for these programs was deferred in the regular appropriations bills due to a lack of legislative authorization.

Major items in the bill include the following:

\$2,179,625,000 for the new community development block grant program.

\$1,800,000,000 in 1975 and \$1,900,000,000 in advance funding for 1976 for Disadvantaged Student Grants (Title I, ESEA).

\$70,000,000 for bilingual education.

\$593,416,000 for school assistance in federally affected areas (impacted aid).

\$159,609,000 in 1975 and \$70,000,000 in advance 1976 funding for education for the handicapped.

\$63,319,000 in 1975 and \$63,319,000 for 1976 for adult education.

\$99,600,000 for nutrition for the elderly.

\$56,775,000 for Economic Development Assistance programs.

\$73,576,000 for retirement funds for the Civil Service Commission.

\$285,000,000 for reimbursement to the retirement fund for the Postal Service Corporation.

\$1,000,000 for operation of the Council on Wage and Price Stability.

\$398,000 for transition expenses and pension and allowances for former President Nixon.

\$50,569,661 to pay claims and judgments against the United States.

## COMMITTEE ACTION

The Committee recommends a net increase in new budget authority in the bill of \$78,061,000. This figure is largely accounted for by increases of \$253 million for the "B" part of the impacted school aid program and \$32 million for the State grant program for handicapped education and by various decreases throughout the bill.

The Committee estimates that the increase of \$78,061,000 in new budget authority will have the effect of increasing budget outlays for fiscal year 1975 by approximately \$23,550,000 in the amounts estimated for the items considered in connection with the bill.

## CONGRESSIONAL ACTION ON APPROPRIATION BILLS FOR 1975

In its action on appropriation bills to date, the House has passed 11 of the 13 regular appropriation bills, the special Energy Research and Development Bill. Remaining to be considered are Military Construction and Foreign Assistance. In addition, the vetoed Agricultural Bill must also be reconsidered by the House.

Excluding its action on this bill, the House has made net reductions below requests for new budget authority in the amount of \$4,653,000,000. Senate action on bills it has considered thus far has resulted in decreases amounting to about \$6,340,000,000.

Thus, it is certain that overall there will be substantial reductions in the appropriation bills for 1975. However, in non-appropriation bills—that is, legislative measures otherwise—the Congress has taken action (or inaction) and is likely to take action (or inaction) which will have the effect of increasing budget authority in excess of the budget requests by over \$5 billion. When these new budget authority figures are translated into actual 1975 spending, the net effect is likely to yield no significant overall net changes in the total 1975 spending estimates.

Further information concerning Congressional fiscal actions can be obtained in the 1975 Budget Scorekeeping Report prepared periodically by the Joint Committee on Reduction of Federal Expenditures.

## TABULAR SUMMARY

The table beginning on the following page summarizes the revised budget requests and the amounts in the bill by chapters:

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL

SUMMARY

Report page No.	Chapter No.		Budget estimates	Recommended in bill	Bill compared with estimates
5	I	Housing and Urban Development, Space, Science, and Veterans: New budget (obligational) authority	\$2, 179, 625, 000	\$2, 179, 625, 000	-----
8	II	Labor, and Health, Education, and Welfare: New budget (obligational) authority:			
		1975-----	3, 075, 564, 000	3, 215, 263, 000	+\$139, 699, 000
		1976-----	2, 323, 537, 000	2, 343, 537, 000	+20, 000, 000
		Total-----	5, 399, 101, 000	5, 558, 800, 000	+159, 699, 000
19	III	Legislative: New budget (obligational) authority	334, 000	334, 000	-----
21	IV	Public Works: New budget (obligational) authority	173, 000, 000	-----	-----
23	IV	State, Justice, Commerce, and Judiciary: New budget (obligational) authority	57, 033, 500	57, 033, 500	-----
25	V	Transportation: New budget (obligational) authority	8, 345, 000	4, 176, 000	-4, 175, 000
28	VI	Treasury, Postal Service, and General Government: New budget (obligational) authority	360, 753, 000	356, 290, 000	-4, 463, 000
35	VII	Claims and judgments: New budget (obligational) authority	50, 569, 662	50, 569, 662	-----
		Total: New budget (obligational) authority:			
		1975-----	5, 805, 224, 162	5, 863, 285, 162	+58, 061, 000
		1976-----	2, 323, 537, 000	2, 343, 537, 000	+20, 000, 000
		Grand total: New budget (obligational) authority	8, 128, 761, 162	8, 206, 822, 162	+78, 061, 000

<sup>1</sup> Authorization had not been provided for this request at the time it was considered by the Committee.

TITLE I  
CHAPTER I

SUBCOMMITTEE ON DEPARTMENT OF HOUSING AND URBAN  
DEVELOPMENT—SPACE—SCIENCE—VETERANS

EDWARD P. BOLAND, Massachusetts, *Chairman*

JOE L. EVINS, Tennessee  
GEORGE E. SHIPLEY, Illinois  
J. EDWARD ROUSH, Indiana  
ROBERT O. TIERNAN, Rhode Island  
BILL CHAPPELL, Florida  
ROBERT N. GIAIMO, Connecticut

BURT L. TALCOTT, California  
JOSEPH M. MCDADE, Pennsylvania  
WILLIAM J. SCHERLE, Iowa  
EARL B. RUTH, North Carolina

DEPARTMENT OF HOUSING AND URBAN  
DEVELOPMENT

COMMUNITY PLANNING AND DEVELOPMENT

COMMUNITY DEVELOPMENT

The Committee recommends the budget estimate of \$2,129,625,000 for the new community development grant program authorized by Title I of the Housing and Community Development Act of 1974. In addition, an appropriation of \$50,000,000 is recommended for special transitional purposes to meet urgent community development needs on the basis of criteria to be developed by the Secretary of Housing and Urban Development. The amounts provided are made available until September 30, 1977, instead of until obligated or expended as proposed in the budget request.

The budget estimates for 1975, as amended, provide for a total level of \$2,500,000,000 for the community development grant program. In the regular 1975 HUD appropriation bill, the Congress approved \$320,375,000 of that amount for the model cities and urban renewal programs. The balance was deferred pending final enactment of the new housing and community development legislation. The Committee has recommended approval of the full amount requested for both community development grants and special transition funds. This will allow commencement of the new block grant approach to community development on January 1, 1975, as currently scheduled.

HOUSING PRODUCTION AND MORTGAGE CREDIT

HOUSING FOR THE ELDERLY OR HANDICAPPED

The Housing and Community Development Act of 1974 contains a reenactment of the section 202 direct loan program for elderly or handicapped housing in modified form. The new law requires the approval of lending limits in an appropriation act.

The Committee recommends language to meet the requirements of the new law. It sets a limitation on aggregate loan authority for fiscal year 1975 at a level equal to the amount currently available in the housing for the elderly or handicapped fund, including the \$63,000,000 temporarily transferred to the Disaster Assistance Fund. It is estimated that this will make available approximately \$115,000,000 for lending in the current fiscal year. In effect, this will authorize previ-

ously appropriated funds to be used in the revised program as provided in the new housing legislation, and is consistent with the Committee's previous urging of the Department to resume the section 202 program, which has been remarkably free of scandal and default problems associated with some other programs.

NATIONAL SCIENCE FOUNDATION

SALARIES AND EXPENSES

For the purpose of implementing the recently enacted Solar Heating and Cooling Demonstration Act of 1974, Public Law 93-409, the Committee recommends language authorizing the Foundation to transfer not to exceed \$5,000,000 to the National Aeronautics and Space Administration and/or the Department of Housing and Urban Development for demonstrations under this program. The Special Energy Research and Development Appropriation Act for 1975 has previously made \$101,800,000 available to the National Science Foundation for direct energy research. This bill provides necessary authorization for utilizing some of these funds for solar heating and cooling demonstrations pursuant to the new law. No additional appropriation is required.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
93-	CHAPTER I DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT COMMUNITY PLANNING AND DEVELOPMENT Community development.....	\$2, 179, 625, 000	\$2, 179, 625, 000	-----
	HOUSING PRODUCTION AND MORTGAGE CREDIT Housing for the elderly or handicapped.....	-----	Language	-----
	NATIONAL SCIENCE FOUNDATION Salaries and expenses.....	-----	Language	-----

## CHAPTER II

SUBCOMMITTEE ON THE DEPARTMENTS OF LABOR, AND HEALTH,  
EDUCATION, AND WELFARE, AND RELATED AGENCIESDANIEL J. FLOOD, Pennsylvania, *Chairman*WILLIAM H. NATCHER, Kentucky  
NEAL SMITH, Iowa  
BOB CASEY, Texas  
EDWARD J. PATTEN, New Jersey  
DAVID R. OBEY, Wisconsin  
EDITH GREEN, OregonROBERT H. MICHEL, Illinois  
GARNER E. SHRIVER, Kansas  
SILVIO O. CONTE, Massachusetts  
J. KENNETH ROBINSON, Virginia

## DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

## HEALTH SERVICES ADMINISTRATION

## HEALTH SERVICES

The bill includes \$3,722,000, a reduction of \$2,000,000 from the budget request, and a reduction of \$1,846,000 below the 1974 appropriation. This appropriation supports contracts for technical assistance to recipients of Health Maintenance Organization grants and loans and to Community Health Center and Migrant Health project grantees. This budget request was not considered under the regular appropriation bill due to expiration of authorizing legislation. The necessary legislative authority has now been provided with the passage of P.L. 93-352.

The bill provides \$500,000 for technical assistance contracts for HMO's, instead of the \$2,000,000 requested for this purpose. The Committee notes that over 9 months have elapsed since the HMO law (P.L. 93-222) was enacted and still the Department has not issued final regulations for the awarding of HMO grants and loans. In light of this delay the Committee was not convinced of the need, at this time, for a sizeable technical assistance contract program. In addition, the Committee urges the staff of the HMO program to provide more direct technical assistance to grantees and to allow the grantees to use grant funds to purchase needed consultative services.

The Committee recognizes that considerable progress has been made over the last 3 years in improving the management systems of operational Community Health Centers. However, the Committee believes that these technical assistance contracts should not become permanent subsidies that the grantees become dependent upon to help run their operations. For this reason the Committee has reduced the request by \$500,000, providing a total of \$3,222,000 for those contracts.

## ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION

## ST. ELIZABETHS HOSPITAL

The bill includes \$1,789,000, the amount of the supplemental budget request. These funds will enable the hospital to meet increased pay costs for wage board employees which was effective May 12, 1974, price increases for fuel oil for heating and the cost of solid waste disposal to meet environmental standards. The regular 1975 Labor-HEW Appropriation Bill, as it passed the House, included an appropriation of \$42,340,000 for the Hospital.

## HEALTH RESOURCES ADMINISTRATION

## HEALTH RESOURCES

The bill includes \$149,133,000, an increase of \$1,876,000 over the budget request, and an increase of \$9,339,000 over the comparable 1974 appropriation. This budget request was not considered under the regular appropriation bill due to a lack of authorizing legislation. However, the necessary authority has been provided with the passage of both P.L. 93-353 and P.L. 93-385.

A total of \$21,511,000 is provided for the National Center for Health Statistics, a reduction of \$2,489,000 from the budget request, and an increase of \$486,000 over the 1974 operating level. The Committee recognizes that the National Center for Health Statistics is rapidly gaining recognition as a national resource for baseline health statistics and that it has been at the core of the Federal government's effort to gather accurate and extensive information about the health of the nation's population. However, the Committee notes that this program has grown rapidly from a \$9.2 million budget in 1970 to a \$21,075,000 budget in 1974. The Committee was not convinced of the need for a 13.8% increase at this time.

For Health Services Research and Evaluation, the bill provides \$40,905,000, a reduction of \$1,095,000 below the budget request. This program conducts research and development on needed improvements in health services, supports fundamental research on emerging health services issues and conducts analytical work on major policy issues. The level of funding provided by the Committee is intended to keep research and evaluation grants and contracts at their 1974 level. The Committee is concerned that there is insufficient coordination between the Office of the Secretary and the Bureau of Health Services Research and Evaluation on the conduct of studies relating to National Health Policy issues.

The bill provides \$33,200,000 for health professions student assistance loans, an increase of \$3,200,000 over the budget request and a reduction of \$2,800,000 from the 1974 appropriation. These loans are intended to assist students with limited financial resources pursuing careers in the health professions. The budget proposes a phase-out of this program. The Committee believes this to be contrary to the intent of Congress when it passed an emergency one-year extension of this program. The funds included in this bill along with an estimated \$9,800,000 available from loan repayments provides a total of \$43,000,000, which will permit the program to provide assistance to freshmen entering health professional schools this year, as well as to maintain the 1974 level in terms of the dollars and numbers of loans awarded.

For the National Health Service Scholarship Program, the bill provides \$21,500,000, a reduction of \$1,000,000 from the budget request and an increase of \$18,500,000 over the 1974 appropriations. This program provides scholarships for students in health professions in exchange for a specified period of service in various health service programs, including the National Health Service Corps and the Indian Health Service Program. The Committee expects this program to help correct the maldistribution of health professionals throughout the nation, and to help meet the needs of medically underserved areas.

The bill provides \$21,800,000 for Nursing Student Assistance Loans, an increase of \$3,800,000 over the budget request and a reduction of \$1,000,000 from the 1974 appropriation. This program provides financial aid to needy students, particularly those from disadvantaged and minority groups. The budget proposes to phase out this program. However, here again, the Committee believes this to be contrary to the intent of Congress when it passed an emergency one-year extension of the program. The funds provided in this bill along with an estimated \$5,500,000 in repaid loan funds, provides a total of \$27,300,000, which will permit the program to provide assistance to freshmen entering nursing programs this year, as well as to maintain the 1974 level in terms of the number and dollar level of loans awarded.

For program direction the bill provides \$10,277,000, a reduction of \$540,000 from the budget request. The Committee was not convinced of the need for the additional 30 positions requested in the budget.

#### OFFICE OF EDUCATION

##### ELEMENTARY AND SECONDARY EDUCATION

The bill includes \$2,054,425,000, a reduction of \$125,793,000 from the budget request for fiscal year 1975. With the exception of \$5,000,000 for civil rights advisory services, the amount included in the bill relates to certain elementary and secondary education programs recently authorized by the Education Amendments of 1974 (Public Law 93-380). The Committee had deferred appropriations for these programs in the regular Labor-HEW appropriation bill (H.R. 15580) pending the enactment of new authorizations.

The Committee has also approved the budget request for an advance appropriation of \$2,210,218,000 for fiscal year 1976. The Committee understands the need for early assurances of Federal funding so that State and local educational agencies can plan their school program in an orderly manner. Even though there are difficulties inherent in forecasting educational needs two years in advance, the Committee feels that any effort to improve educational planning should be supported.

The following table shows a detailed comparison of the Committee's recommendations and the budget estimate for both fiscal years 1975 and 1976:

[In thousands of dollars]

	1974 appropriation	1975		1976	
		Request	Recommendation	Request	Recommendation
Educationally deprived children.....	\$1,719,315	\$1,885,000	\$1,800,000	\$1,900,000	\$1,900,000
Support and innovation grants.....				172,888	172,888
Libraries and instructional resources.....				137,330	137,330
Supplementary services.....	146,393	146,393	125,000	( <sup>1</sup> )	( <sup>1</sup> )
Strengthening State departments of education.....	39,425	39,425	39,425	( <sup>1</sup> )	( <sup>1</sup> )
Equipment and minor remodeling.....	28,500	28,500	15,000	( <sup>1</sup> )	( <sup>1</sup> )
Nutrition and health.....	1,900	1,900		( <sup>1</sup> )	( <sup>1</sup> )
Dropout prevention.....	4,000	4,000		( <sup>1</sup> )	( <sup>1</sup> )
Bilingual education.....	58,350	70,000	70,000		
Civil rights advisory services.....	21,700	* 5,000	* 5,000		
<b>Total.....</b>	<b>2,019,583</b>	<b>2,180,218</b>	<b>2,054,425</b>	<b>2,210,218</b>	<b>2,210,218</b>

<sup>1</sup> Consolidated in fiscal year 1976.

\* This amount is in addition to \$21,700,000 included in regular Labor-HEW appropriation bill for 1975 (H.R. 15580).

The largest program under this appropriation is Title I aid to State and local educational agencies to help meet the special needs of educationally deprived children, for which the bill includes \$1,800,000,000. This amount is a reduction of \$85,000,000 from the budget request but an increase of \$80,685,000 over the amount available for fiscal year 1974. None of the reduction from the budget request will apply against grants to State and local educational agencies, which is the main part of the Title I program. The reduction applies entirely to the special parts of Title I relating to incentive grants and payments to urban and rural schools. The amount provided by the Committee for State and local educational agencies is an increase of \$145 million over the amount available for fiscal year 1974. The new formula for distributing Title I grants counts all children aged 5 through 17 from families below the poverty level as defined by the Orshansky index (which allows for variations in family size and sex of the head of the household, and for farm and non-farm families); two-thirds of the children from AFDC families in excess of the Orshansky poverty level; and children not otherwise counted who live in institutions for the delinquent or neglected but who are educated by the local school district. Numerous other changes were made in the Title I program by the recent legislative amendments. The additional funds provided in the bill would give the State and local educational agencies the necessary resources to operate under the new formula. Funds are also included for evaluation and special studies required by the new law. The Committee has also approved the request of \$1,900,000,000 for an advance appropriation for fiscal year 1976. This is an increase of \$100,000,000 over the amount recommended for fiscal year 1975 and would sustain the momentum of efforts directed toward improving educational programs for disadvantaged children.

The Committee recommends \$125,000,000 for supplementary services under Title III of the Elementary and Secondary Education Act. This is a reduction of \$21,393,000 from the budget request and the amount available for fiscal year 1974. This program supports innovative and exemplary projects which theoretically can be later adopted by local schools throughout the country. In fiscal year 1974, there were 1,600 projects operating under the supervision of State education agencies and another 240 projects operating under the supervision of the Commissioner of Education. Efforts to develop and test new approaches to improve elementary and secondary education are encouraged. However, with such a large number of projects operating from year to year, the Committee is concerned about the ability to monitor and control this activity in a way that would allow successful projects to be replicated. The amount recommended should be sufficient to continue projects that show the greatest potential for producing useful results. This program is included as part of the consolidated grant programs beginning in fiscal year 1976.

For strengthening State departments of education, authorized by Title V of the Elementary and Secondary Education Act, the Committee has approved the budget request of \$39,425,000, the same amount as was available for fiscal year 1974. The funds are used by the States for administering their education programs and providing technical assistance to local school districts. A portion of these funds is used to assist State and local educational agencies in improving their planning and evaluation capabilities. This program is included as part

of the consolidated "support and innovation grants program" in fiscal year 1976.

The bill includes \$15,000,000 for equipment and minor remodeling authorized by Title III of the National Defense Education Act. This is a reduction of \$13,500,000 from the budget request. The program is consolidated in fiscal year 1976 as part of the "libraries and instructional resources" program.

The Committee has deleted funds for nutrition and health and for dropout prevention programs. These are relatively small project grant programs and are consolidated in fiscal year 1976 as part of the "support and innovation grants" program.

The new education amendments authorize consolidation of specified education programs under certain terms and conditions set forth in the legislation. Two broad programs are authorized—support and innovation grants; libraries and instructional resources grants—which will replace seven categorical grant programs. To implement the new provisions on consolidation, the Committee has included an advance appropriation for fiscal year 1976 amounting to \$172,888,000 for "support and innovation grants" which would replace supplementary services (except guidance, counseling, and testing), strengthening State departments of education, dropout prevention, and nutrition and health programs. In addition, \$137,330,000 is included as an advance appropriation for fiscal year 1976 for "libraries and instructional resources grants" which will replace the separate programs for equipment and minor remodeling, school library resources, and the guidance, counseling, and testing portion of supplementary services. The amounts recommended for the consolidated grant programs are the minimums required by the basic law.

The Committee recommends \$70,000,000 for bilingual education, the amount requested and an increase of \$11,650,000 over the amount appropriated for fiscal year 1974. The increase in funding over last year is partly to help local school districts meet the additional responsibilities arising from the recent Supreme Court decision regarding educational programs for children from non-English-speaking backgrounds. The amount included in the bill would support close to 300 classroom projects in local school districts. As required by the new authorizing legislation, \$16,000,000 is reserved for training additional education personnel in bilingual education. Funds will also be used for curriculum development and technical assistance by State agencies.

The bill includes \$5,000,000, the amount requested in the budget, for civil rights advisory services. This is in addition to the \$21,700,000 included for this program in the regular Labor-HEW appropriation bill for 1975 (H.R. 15580) previously approved by the House. These funds are also related to bilingual education and would be used to provide technical assistance to local school districts experiencing problems in designing and developing bilingual programs.

#### SCHOOL ASSISTANCE IN FEDERALLY AFFECTED AREAS

The bill includes \$593,416,000, the same amount as available for fiscal year 1974 for the impacted area aid programs. The amount recommended is \$253,116,000 over the budget request.

Again the Committee was faced with an unrealistic budget request which totally ignores the recent enactment of legislation extending the authorization for impacted area aid. The budget proposes to eliminate payments to school districts for Category B children, most of whose parents work on Federal property but live in the community. The budget includes \$38,900,000 with appropriation language for making special payments to school districts losing more than 5 percent of their total 1974 operating budget as a result of terminating category B payments. It is difficult to understand how school districts could adjust to a loss of over \$300 million they are now receiving in category B payments, by substituting special payments which the budget assumes would aggregate only \$38,900,000.

The new education amendments substantially reforms the impacted area aid legislation. Certain entitlements for Category B would be phased out beginning in fiscal year 1976. The Committee feels that school districts would be put in an untenable position if Category B payments were practically eliminated in fiscal year 1975 before the new legislative provisions go into effect next year. The new legislation eliminates certain Category B payments but in an orderly way and over a period of years to allow school districts time to adjust their operating budgets. The Committee feels that the funding level for impacted area aid should be maintained at the previous year's amount to provide an orderly transition from the existing to the new provisions of the program.

The amount provided in the bill for maintenance and operations is \$573,416,000, an increase of \$253,116,000 over the budget request. The amount allowed by the Committee is based on the practice adopted by the Congress for the past several years which gives priority to payments relating to Category A children, whose parents live and work on Federal property. School districts where such children comprise 25 percent or more of total school enrollment will receive full entitlement under the law. Other school districts with Category A would receive payments at 90 percent of entitlement for such children. Payments for Category B children would be allowed at about 60 percent of entitlement, as compared with payments at 68 percent for fiscal year 1974. Payments for Category B are at a reduced rate because of increased entitlement for Category A children and Federally operated schools (Section 6) resulting from additional enrollments and higher payment rates per child.

For school construction under P.L. 815, the Committee has approved the request of \$20,000,000, an increase of \$1,000,000 over the amount available for fiscal year 1974. The funds would be directed toward relieving the impact on local schools of overcrowding caused by military installations, and providing needed schools for children residing on Indian lands. About 30 construction projects would be supported providing classroom space for about 8,000 pupils. In addition, about \$1,000,000 would be available for emergency repair to 200 existing school facilities located on Federal property.

#### EDUCATION FOR THE HANDICAPPED

The bill includes \$159,609,000, an increase of \$12,500,000 over the budget request and the amount available for fiscal year 1974.

The increase over the budget relates to the State formula grant program for which the Committee has included \$60,000,000 compared with \$47,500,000 proposed in the budget. The Committee feels that the Federal government has a responsibility to help the States meet the additional cost required to provide adequate education for all handicapped children. Recent court decisions and changes in State laws reaffirm the rights of handicapped children to public educational services. The additional costs involved are enormous—amounts as high as \$3 billion have been suggested as the potential cost of educating these children. The budget proposes no increase in funds over fiscal year 1974. The Committee feels that the needs of handicapped children cannot be ignored and some additional Federal aid is required to meet this problem. The State grant program is one vehicle for providing such aid. The Committee has included \$60,000,000, an increase of \$12,500,000, or 25 percent over the appropriation available for fiscal year 1974. In addition, the Committee has included \$70,000,000 as an advance appropriation for fiscal year 1976. This is an increase of \$20,000,000 over the amount requested in the budget for advance funding the State grant program.

The Committee has also provided funds for special programs directed toward specific groups of handicapped children. To support the deaf-blind center program \$12,000,000 is included to maintain and improve diagnostic and educational services to 4,000 deaf-blind children in the United States. For early childhood education, the bill includes \$14,000,000, an increase of \$2,000,000 over fiscal year 1974, to expand services in 100 demonstration and 50 outreach projects, directly affecting 8,300 children. For the specific learning disabilities program, \$3,250,000 is included to support 45 child service demonstration centers directly affecting 14,500 children. These centers will continue efforts to stimulate, develop and expand diagnostic and evaluative services for children with learning disabilities. Also included is \$9,243,000 to expand the regional resource centers and support a number of new demonstration projects offering diagnostic, education, media and other services for severely handicapped children.

Included in the total amount allowed by the Committee is \$9,916,000 requested for the innovation and development program to continue efforts in applied research, development and dissemination of new information. About 100 projects would be supported of which 60 would be new and 40 would be continuations of projects now underway.

For media services and captioned films, \$13,000,000 is included to support a network of special centers, a National Center for Educational Media and Materials for the Handicapped and other support services for the handicapped. To continue the recruitment and information program \$500,000 is included to supply parents of handicapped children with information and referral services.

For the special education manpower development program, the bill includes \$37,700,000 to assist universities and State education agencies in the support of students who are preparing to become teachers and paraprofessional educators of handicapped children. Retraining of regular classroom teachers and design of teacher instructional models are part of this program.

#### OCCUPATIONAL, VOCATIONAL, AND ADULT EDUCATION

For the adult education program included under this appropriation heading, the bill includes \$63,319,000, the amount requested and approximately the same as the amount available for fiscal year 1974. The Committee has also approved the request of \$63,319,000 as an advance appropriation for fiscal year 1976. Amounts for vocational education and other programs usually contained under this appropriation heading are included in the regular Labor-HEW appropriation bill for 1975.

The new education amendments consolidate the State grant program and the discretionary programs for demonstrations and teacher training into a single grant program. The new legislation stipulates that 15 percent of the consolidated State grant must be used for demonstration projects and teacher training. This program is directed toward helping the States eliminate illiteracy among individuals sixteen years of age and older. Programs include high school training, and projects for adults confined to institutions and for persons of limited English speaking ability. About 800,000 adults are expected to participate in these programs.

#### LIBRARY RESOURCES

The bill includes \$90,250,000 for the school library resources program included under this appropriation heading, the amount of the budget request and the same amount available for fiscal year 1974. The Committee did not take any action on this program in its consideration of the regular Labor-HEW appropriation bill for fiscal year 1975 due to a lack of authorizing legislation. That authority has recently been provided in the Education Amendments of 1974 (P.L. 93-380).

The \$90,250,000 in the bill would provide library resources, textbooks and other instructional equipment for students and teachers in both public and private elementary and secondary schools. Approximately 48,000,000 elementary and secondary school children, including 5,000,000 private school children, would benefit from the use of these funds.

This program is consolidated as part of the "libraries and instructional resources grants" beginning in fiscal year 1976.

#### ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT

##### HUMAN DEVELOPMENT

The bill includes \$99,600,000 for the nutrition program for the elderly, the amount of the budget request, and the same as the amount appropriated for this program for fiscal year 1974. The Committee deferred action on this budget request in the regular Labor-HEW appropriation bill for 1975 due to lack of authorizing legislation. The authorizing legislation, Title VII of the Older Americans Act, has since been extended by Public Law 93-351, enacted on July 12, 1974.

Funds under this program are allocated by formula grant to the States to pay up to 90% of the cost for the establishment, maintenance, and operation of low-cost meals projects, including nutrition training and education, and supporting social services. It is estimated that the program will serve over 200,000 meals per day, five days per week, in fiscal year 1975 to persons 60 and over. Most of these meals will be served in a congregate setting, while about 13% will be delivered to homes. The meals projects are concentrated in areas with a high proportion of low-income elderly.

In fiscal years 1973 and 1974, the Congress appropriated a total of \$200 million for the program, which did not actually begin until July, 1973, just over a year ago. The additional \$99.6 million included in the bill will permit the continuation and orderly expansion of the program. In fiscal year 1975 the Title VII program will not be required to contribute to the administrative costs of the State agencies on aging, nor will there be a recurrence of capital investment costs incurred in the initial stage of the program. The combination of these two factors should make available an estimated additional \$5 million to help offset the rising cost of food.

The Committee notes that the Title VII program will be receiving surplus commodities from the Department of Agriculture in the near future in a value equal to ten cents per meal served, and that the Department of Agriculture has recently issued regulations permitting the use of food stamps in congregate meal sites.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER II			
	DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE			
	HEALTH SERVICES ADMINISTRATION			
93-266	Health services.....	\$5,722,000	\$3,722,000	-\$2,000,000
	ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION			
	Saint Elizabeths Hospital.....	1,789,000	1,789,000	-----
	HEALTH RESOURCES ADMINISTRATION			
93-266	Health resources.....	147,257,000	149,133,000	+1,876,000
	<i>Trust fund transfer</i> .....	(120,000)	(120,000)	-----
	OFFICE OF EDUCATION			
93-266	Elementary and secondary education.....	2,180,218,000	2,054,425,000	-125,793,000
93-308	Advance appropriation for 1976.....	2,210,218,000	2,210,218,000	-----
93-353	School assistance in federally affected areas.....	340,300,000	593,416,000	+253,116,000
93-266	Education for the handicapped.....	147,109,000	159,609,000	+12,500,000
93-353	Advance appropriation for 1976.....	50,000,000	70,000,000	+20,000,000
93-353	Occupational, vocational, and adult education.....	63,319,000	63,319,000	-----
	Advance appropriation for 1976.....	63,319,000	63,319,000	-----
93-353	Library resources.....	90,250,000	90,250,000	-----



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL—Continued

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
93-266	CHAPTER II—Continued			
	DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE—Continued			
	ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT			
	Human development.....	99,600,000	99,600,000	
	Total, Department of Health, Education, and Welfare.....	5,399,101,000	5,558,800,000	+159,699,000
	Total, chapter II:			
	New budget (obligational) authority.....	5,399,101,000	5,558,800,000	+159,699,000
Consisting of:				
Fiscal year 1975 appropriations.....	3,075,564,000	3,215,263,000	+139,699,000	
Fiscal year 1976 appropriations.....	2,323,537,000	2,343,537,000	+20,000,000	
Trust fund transfer.....	(120,000)	(120,000)		

CHAPTER III  
SUBCOMMITTEE ON LEGISLATIVE BRANCH  
**BOB CASEY, Texas, Chairman**

FRANK E. EVANS, Colorado  
ROBERT N. GIAIMO, Connecticut  
EDITH GREEN, Oregon  
JOHN J. FLYNT, Jr., Georgia  
EDWARD R. ROYBAL, California  
LOUIS STOKES, Ohio

LOUIS C. WYMAN, New Hampshire  
ELFORD A. CEDERBERG, Michigan  
EARL B. RUTH, North Carolina  
LAWRENCE COUGHLIN, Pennsylvania

LEGISLATIVE BRANCH

The Committee recommends a total of \$334,000 in new budget (obligational) authority, as requested for several House items and one joint item. The request related to the new Senate Office Building, submitted in House Document 93-345, has not been considered in conformance with the long practice of leaving funds exclusively for operation and activities of the Senate for decision and insertion by that body.

HOUSE OF REPRESENTATIVES

A total of \$268,000 in supplemental appropriations is recommended. Included is \$65,000 for the House Democratic Steering Committee and \$65,000 for the House Republican Conference to cover the cost of placing the House photographers on the rolls of those two committees. Heretofore these individuals have not been on the House rolls and have not had the opportunity to participate in benefits accorded to other legislative employees.

COMMITTEE ON THE BUDGET (STUDIES)

The Committee recommends an initial appropriation of \$138,000 for the expenses of studies to be conducted by the House Committee on the Budget, as authorized by the Congressional Budget Act of 1974 (Public Law 93-344).

HOUSE BARBER SHOPS REVOLVING FUND

Language has been included in the bill to establish a revolving fund to handle the receipts and disbursements of the House Barber Shops. The General Accounting Office has recommended the establishment of this fund and the language is inserted in the bill at the suggestion of the Committee on House Administration.

JOINT ITEMS

JOINT COMMITTEE ON PRINTING

The Committee is recommending \$66,000 as requested by the Joint Committee for additional staff to review the statutes and program of distribution of documents of the Government Printing Office. The Committee in its report on the regular appropriation bill for fiscal year 1975 expressed its concern over the increasing cost of Congressional Printing and Binding and urged the Joint Committee to make such a review with the suggestion that distribution be made on specific request rather than on an automatic basis.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	<b>CHAPTER III</b>			
	<b>LEGISLATIVE BRANCH</b>			
	<b>HOUSE OF REPRESENTATIVES</b>			
	<b>SALARIES, OFFICERS AND EMPLOYEES</b>			
93-	House Democratic Steering Committee.....	\$65,000	\$65,000	-----
93-	House Republican Conference.....	65,000	65,000	-----
	Total, salaries, officers and employees.....	130,000	130,000	-----
	<b>COMMITTEE ON THE BUDGET (STUDIES)</b>			
93-	Salaries and expenses.....	138,000	138,000	-----
	Total, House of Representatives.....	268,000	268,000	-----
	<b>JOINT ITEMS</b>			
	<b>CONTINGENT EXPENSES OF THE SENATE</b>			
S. Doc. 93-	Joint Committee on Printing.....	66,000	66,000	-----
	Total, chapter III, new budget (obligational) authority.....	334,000	334,000	-----

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SUBCOMMITTEE ON PUBLIC WORKS—AEC  
**JOE L. EVINS, Tennessee, Chairman**

EDWARD P. BOLAND, Massachusetts  
 JAMIE I. WHITTEN, Mississippi  
 JOHN M. SLACK, West Virginia  
 OTTO E. PASSMAN, Louisiana  
 GLENN R. DAVIS, Wisconsin  
 HOWARD W. ROBINSON, New York  
 JOHN T. MYERS, Indiana

**ATOMIC ENERGY COMMISSION**

The Committee recommends that none of the \$73,000,000 included in the supplemental budget estimate for the Atomic Energy Commission be provided. The required authorizing legislation has not been enacted into law.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
S. Doc. 93-106	ATOMIC ENERGY COMMISSION Operating Expenses.....	\$54, 700, 000	-----	-\$54, 700, 000
S. Doc. 93-106	Plant and Capital Equipment.....	18, 300, 000	-----	- 18, 300, 000
	Total, new budget authority.....	73, 000, 000	-----	- 73, 000, 000

CHAPTER IV

SUBCOMMITTEE ON DEPARTMENTS OF STATE, JUSTICE, AND COMMERCE,  
THE JUDICIARY AND RELATED AGENCIES

JOHN J. ROONEY, New York, *Chairman*

JOHN M. SLACK, West Virginia      ELFORD A. CEDERBERG, Michigan  
NEAL SMITH, Iowa                      MARK ANDREWS, North Dakota  
JOHN J. FLYNT, JR., Georgia        WENDELL WYATT, Oregon  
ROBERT L. F. SIKES, Florida

DEPARTMENT OF COMMERCE

ECONOMIC DEVELOPMENT ADMINISTRATION

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

The Committee recommends an additional sum of \$51,500,000, the full amount requested, for economic development assistance programs. This sum includes \$2,000,000 for industrial development loans and guarantees, \$6,500,000 for economic development planning, \$13,000,000 for grants to States, and \$30,000,000 for economic adjustment assistance.

ADMINISTRATION OF ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

The bill includes \$5,275,000 additional for administering the economic development assistance programs. This amount is the full amount of the budget request.

THE JUDICIARY

SUPREME COURT OF THE UNITED STATES

CARE OF THE BUILDING AND GROUNDS

The bill provides a total of \$258,500 for work associated with the Supreme Court building. This amount is made up of \$93,500 required for completion of remodeling of the cafeteria and \$165,000 for conversion of storage space into office space for the use of Court personnel.

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CHAPTER V  
SUBCOMMITTEE ON DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES

JOHN J. McFALL, California, *Chairman*

DEPARTMENT OF TRANSPORTATION  
URBAN MASS TRANSPORTATION ADMINISTRATION  
URBAN MASS TRANSPORTATION FUND  
LIQUIDATION OF CONTRACT AUTHORIZATION

The accompanying bill includes language to permit the Urban Mass Transportation Administration to expend \$3.1 million of previously appropriated funds to liquidate obligations incurred under the Federal-Aid Highway Act of 1973. That legislation provided for the substitution of certain transit projects for highway projects on the Federal-aid urban highway system and interstate highway system. The language recommended would permit UMTA to fund two such projects.

RELATED AGENCIES  
INTERSTATE COMMERCE COMMISSION  
SALARIES AND EXPENSES

The Committee recommends \$170,000 for 12 new positions to monitor the compliance with the rail passenger service regulations issued by the Commission. These regulations apply to all intercity passenger trains and include standards regarding reservation systems, arrival and departure times, and cleanliness and serviceability of equipment and facilities.

The sum recommended is \$175,000 less than the budget request. The Committee is not convinced that the additional positions requested would make a meaningful contribution to the improvement of rail passenger service, and believes that future funding increases for this program should be based upon demonstrated accomplishments by the ICC in this field.

UNITED STATES RAILWAY ASSOCIATION  
ADMINISTRATIVE EXPENSES

The Regional Rail Reorganization Act authorizes the establishment of the United States Railway Association, a non-profit government corporation to prepare and implement the final rail system plans in the Northeast and Midwest regions. The authorizing legislation anticipates that this restructured system will be operated by a new "for profit" organization, the Consolidated Rail Corporation.

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
93-	CHAPTER IV DEPARTMENT OF COMMERCE ECONOMIC DEVELOPMENT ADMINISTRATION Economic development assistance programs..... Administration of economic development assistance programs..... Total, Department of Commerce.....	\$51,500,000	\$51,500,000	
93-		5,275,000	5,275,000	
93-351	THE JUDICIARY SUPREME COURT OF THE UNITED STATES Care of the building and grounds..... Total, chapter IV, new budget (obligational) authority.....	56,775,000	56,775,000	
		258,500	258,500	
		57,033,500	57,033,500	

The \$4,000,000 recommended for administrative expenses of the Association is a reduction of \$4,000,000 from the budget request. The Committee is concerned about the uncertainties surrounding the planning activities of the Association, particularly in view of the court decisions which have declared that portions of the Regional Rail Reorganization Act are unconstitutional.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL**

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	<b>CHAPTER V</b>			
	<b>DEPARTMENT OF TRANSPORTATION</b>			
	<b>URBAN MASS TRANSPORTATION ADMINISTRATION</b>			
93-347	Urban mass transportation fund: liquidation of contract authorization	Language	Language	-----
	<b>RELATED AGENCIES</b>			
	<b>INTERSTATE COMMERCE COMMISSION</b>			
S. Doc. 93-100	Salaries and expenses-----	\$345,000	\$170,000	-\$175,000
	<b>UNITED STATES RAILWAY ASSOCIATION</b>			
93-355	Administrative expenses-----	8,000,000	4,000,000	-4,000,000
	Total, chapter V, new budget (obligational) authority-----	8,345,000	4,170,000	-4,175,000

## CHAPTER VI

SUBCOMMITTEE ON TREASURY, POSTAL SERVICE, AND GENERAL  
GOVERNMENT

## TOM STEED, Oklahoma, Chairman

JOSEPH P. ADDABBO, New York	HOWARD W. ROBISON, New York
EDWARD R. ROYBAL, California	CLARENCE E. MILLER, Ohio
LOUIS STOKES, Ohio	VICTOR V. VEYSEY, California
TOM BEVILL, Alabama	C. W. BILL YOUNG, Florida
GEORGE E. SHIPLEY, Illinois	
JOHN M. SLACK, West Virginia	

## U.S. POSTAL SERVICE

## PAYMENT TO THE POSTAL SERVICE FUND

The Committee recommends an appropriation of \$280,656,000, a reduction of \$4,011,000 below the budget request.

The Committee has reduced the amount requested by \$4,011,000 due solely to the lower than anticipated payment to be made to the Employees Compensation Fund by the Postal Service. Since this \$4,011,000 was included in the appropriation to the Postal Service in the regular appropriation act (P.L. 93-381), the Committee has reduced the request by \$4,011,000, but directs that the Postal Service pay \$284,667,000, the full amount due, to the Civil Service Disability and Retirement Fund.

The appropriation recommended will provide funding for the deficit in the Civil Service Retirement and Disability Fund for increases in compensation of postal employees granted by the Postal Service since its establishment on July 1, 1971, and prior to July 1, 1973. It will cover the cost of payments due the Fund for fiscal years 1972 through 1974 brought about by postal pay increases prior to July 1, 1973, under the first collective bargaining agreement after the establishment of the U.S. Postal Service. This appropriation is authorized by P.L. 93-349, enacted July 12, 1974. The Committee directs the Postal Service to make this payment to the fund immediately upon enactment of the appropriation act.

No positions are funded directly by this appropriation.

## EXECUTIVE OFFICE OF THE PRESIDENT

## COUNCIL ON WAGE AND PRICE STABILITY

## SALARIES AND EXPENSES

The Committee recommends an appropriation of \$1,000,000, the full amount of the budget request.

Public Law 93-387, approved August 24, 1974, established a Council on Wage and Price stability, and authorized the appropriation of not to exceed \$1,000,000 for the fiscal year ending June 30, 1975,

to carry out the purposes of that Act. Pursuant to the Act, the authority of this council terminates on August 15, 1975.

The purposes of the Council are quoted from the Act as follows:

## SEC. 3. (a) The Council shall—

(1) review and analyze industrial capacity, demand, supply and the effect of economic concentration and anti-competitive practices, and supply in various sectors of the economy, working with the industrial groups concerned and appropriate governmental agencies to encourage price restraint;

(2) work with labor and management in the various sectors of the economy having special economic problems, as well as with appropriate government agencies, to improve the structure of collective bargaining and the performance of those sectors in restraining prices;

(3) improve wage and price data bases for the various sectors of the economy to improve collective bargaining and encourage price restraint;

(4) conduct public hearings necessary to provide for public scrutiny of inflationary problems in the various sectors of the economy;

(5) focus attention on the need to increase productivity in both the public and private sectors of the economy;

(6) monitor the economy as a whole by acquiring as appropriate, reports on wages, costs, productivity, prices, sales, profits, imports, and exports; and

(7) review and appraise the various programs, policies, and activities of the departments and agencies of the United States for the purpose of determining the extent to which those programs and activities are contributing to inflation.

(b) Nothing in this Act, (1) authorizes the continuation, imposition, or reimposition of any mandatory economic controls with respect to prices, rents, wages, salaries, corporate dividends, or any similar transfers, or (2) affects the authority conferred by the Emergency Petroleum Allocation Act of 1973.

The amount recommended would permit the employment of 41 persons on a full-time basis in addition to consultants as required.

## OFFICE OF FEDERAL PROCUREMENT POLICY

## SALARIES AND EXPENSES

The Committee recommends an appropriation of \$660,000, the full amount of the budget request.

Public Law 93-400, approved August 30, 1974, establishes an Office of Federal Procurement Policy within the Office of Management and Budget, and authorizes the appropriation of not to exceed \$2,000,000 for the fiscal year ending June 30, 1975, of which not to exceed \$150,-

000 shall be available for the purpose of research, and such sums as may be necessary for each of the four fiscal years thereafter, "to carry out the provisions of this Act, and for no other purpose."

For the information and convenience of Members, pertinent portions of the Act are quoted below:

#### DECLARATION OF POLICY

*SEC. 2. It is declared to be the policy of Congress to promote economy, efficiency, and effectiveness in the procurement of property and services by and for the executive branch of the Federal Government by—*

(1) *establishing policies, procedures, and practices which will require the Government to acquire property and services of the requisite quality and within the time needed at the lowest reasonable cost, utilizing competitive procurement methods to the maximum extent practicable;*

(2) *improving the quality, efficiency, economy, and performance of Government procurement organizations and personnel;*

(3) *avoiding or eliminating unnecessary overlapping or duplication of procurement and related activities;*

(4) *avoiding or eliminating unnecessary or redundant requirements placed on contractor and Federal procurement officials;*

(5) *identifying gaps, omissions, or inconsistencies in procurement laws, regulations, and directives and in other laws, regulations, and directives, relating to or affecting procurement;*

(6) *achieving greater uniformity and simplicity, whenever appropriate, in procurement procedures;*

(7) *coordinating procurement policies and programs of the several departments and agencies;*

(8) *minimizing possible disruptive effects of Government procurement on particular industries, areas, or occupations;*

(9) *improving understanding of Government procurement laws and policies within the Government and by organizations and individuals doing business with the Government;*

(10) *promoting fair dealing and equitable relationships among the parties in Government contracting; and*

(11) *otherwise promoting economy, efficiency, and effectiveness in Government procurement organizations and operations.*

#### FINDINGS AND PURPOSES

*SEC. 3. (a) The Congress finds that economy, efficiency, and effectiveness in the procurement of property and services by the executive agencies will be improved by establishing an office to exercise responsibility for procurement policies, regulations, procedures, and forms.*

*(b) The purpose of this Act is to establish an Office of Federal Procurement Policy in the Office of Management and Budget to provide overall direction of procurement policies, regulations, procedures, and forms for executive agencies in accordance with applicable laws.*

#### RESPONSIVENESS TO CONGRESS

*SEC. 8. (a) The Administrator shall keep the Congress and its duly authorized committees fully and currently informed of the major activities of the Office of Federal Procurement Policy, and shall submit a report thereon to the President of the Senate and the Speaker of the House of Representatives annually and at such other times as may be necessary for this purpose, together with appropriate legislative recommendations.*

*(b) At least 30 days prior to the effective date of any major policy or regulation prescribed under section 6(a), the Administrator shall transmit to the Committees on Government Operations of the House of Representatives and of the Senate a detailed report on the proposed policy or regulation. Such report shall include—*

*(1) a full description of the policy or regulation;*

*(2) a summary of the reasons for the issuance of such policy or regulation; and*

*(3) the names and positions of employees of the Office who will be made available, prior to such effective date, for full consultation with such Committees regarding such policy or regulation.*

*(c) In the case of an emergency, the President may waive the notice requirement of subsection (b) by submitting in writing to the Congress his reasons therefor at the earliest practicable date on or before the effective date of any major policy or regulation.*

#### AUTHORIZATION OF APPROPRIATIONS

*SEC. 11. There are authorized to be appropriated to carry out the provisions of this Act, and for no other purpose—*

*(1) not to exceed \$2,000,000 for the fiscal year ending June 30, 1975, of which not to exceed \$150,000 shall be available for the purpose of research in accordance with section 6(d)(4); and*

*(2) such sums as may be necessary for each of the four fiscal years thereafter.*

*Any subsequent legislation to authorize appropriations to carry out the purposes of this Act shall be referred in the Senate to the Committee on Government Operations.*

The amount recommended would permit the employment of 25 persons on a full-time basis for this office.

## INDEPENDENT AGENCIES

## CIVIL SERVICE COMMISSION

## PAYMENT TO CIVIL SERVICE RETIREMENT AND DISABILITY FUND

The Committee recommends an appropriation of \$73,576,000, the full amount of the budget estimate. This payment to the Civil Service Retirement and Disability Fund is a mandatory type item. This appropriation will fund increases in benefits provided for in P.L. 93-260, approved April 9, 1974. It also provides for the increased payment to the fund necessitated by Wage Board salary increases provided for by P.L. 92-392.

## GENERAL SERVICES ADMINISTRATION

## EXPENSES, PRESIDENTIAL TRANSITION

The Committee recommends an appropriation of \$245,000, a reduction of \$205,000 below the request. These funds were requested under authority of the Presidential Transition Act of 1963 (3 U.S.C. 102 note.)

The funds under the Presidential Transition Act of 1963 were requested for an 11-month period rather than the 6-month period specified in the Act. The Committee pro-rated this request and limited the availability of the funds to six months (to remain available until February 9, 1975), and allowed six-elevenths of the amount requested.

The Committee took cognizance of the fact that the Presidential Transition Act of 1963 authorizes the detail (for not to exceed six months) of personnel from any agency of government to a former President, with or without reimbursement to such agency. The Committee was informed that twenty-one persons are now on detail to former President Nixon and that no arrangements have been agreed upon concerning reimbursement to the detailing agencies. While the Committee is not aware of the length of these details, it is understood that the total annual salaries of these persons is in excess of \$440,000.

The Committee understands that the following agencies have detailed to former President Nixon the numbers of personnel indicated: White House Office—13; Department of Defense—5; Department of the Interior—2; General Services Administration—1.

Funds appropriated to this account will not be available to the former President for his personal use. These funds are appropriated to the General Services Administration and that organization will provide services and facilities to the former President for the purpose of winding down the affairs of his office.

The principal items authorized by the Presidential Transition Act of 1963 to be made available to a former President by the Administrator of the General Services Administration are listed below:

- (1) Suitable office space, appropriately equipped and furnished;
- (2) Compensation of members of office staff;
- (3) Payment of expenses for procurement of services of experts and consultants;

- (4) Payment of travel expenses and subsistence allowances;
- (5) Payment of communications, postage, printing and binding expenses.

The Committee was informed by the Administrator of General Services that all funds obligated under this appropriation would be reviewed by a GSA certifying officer to insure that such expenditures were in accordance with the Act and such expenditures would again be reviewed by the Administrator of General Services himself. All expenses will be subject to further review by the General Accounting Office and a detailed accounting of all obligations will be reported to the Committees on Appropriations of the House and Senate.

These funds will be used in sorting out the former President's papers, and handling the correspondence and other communications following him from the White House. The papers of the former President must be screened for confidentiality and national security, classified, cataloged, and decisions made concerning historical value. The Committee was informed that approximately forty-two million pages of such material must be processed. In addition, the Committee was also informed that over 350,000 letters are awaiting response.

Finally, it must be noted that this appropriation is on a one-time basis and the funds available under this appropriation are available for a period of only six months following the end of a President's term of office.

## ALLOWANCES AND OFFICE STAFF FOR FORMER PRESIDENTS

The Committee recommends an appropriation of \$153,000, a reduction of \$247,000 below the request.

These funds were requested under the authority of the Former Presidents Act of 1958, as amended (3 U.S.C. 102).

This appropriation provides \$55,000 for the pension for former President Nixon for the remaining 11 months of this fiscal year. This amount will be transferred to the Secretary of the Treasury who is responsible for making payments under the law.

The Committee disallowed in its entirety the \$110,000 requested for construction of a vault and related security. The Committee felt that the circumstances surrounding the papers and tapes have not at this time been clarified sufficiently to determine what should be done by way of providing permanent storage and security. When the Special Prosecutor and the courts have concluded their requirements for and interest in the tapes and papers of former President Nixon, the Congress could at that time determine the question of storage and security. The Committee feels that the papers and tapes should be maintained at their present locations with such security as may be appropriate until the Special Prosecutor and the courts have concluded their inquiries.

The Committee was assured that none of the funds appropriated under this act would be used to pay for legal representation in any legal proceedings in which the former President may be involved.

The funds provided under this authority will become available under the Former Presidents Act of 1958 six months after the President left office on August 9, 1974, and will remain available until June 30, 1975.



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS  
RECOMMENDED IN THE BILL

H. Doc. No.	Department or activity	Budget estimates	Recommended in the bill	Bill compared with estimates
	CHAPTER VI			
	U.S. Postal Service			
93-355	Payment to the Postal Service Fund.....	\$284,667,000	\$280,656,000	-\$4,011,000
	EXECUTIVE OFFICE OF THE PRESIDENT			
	COUNCIL ON WAGE AND PRICE STABILITY			
93-346	Salaries and expenses.....	1,000,000	1,000,000	
	OFFICE OF FEDERAL POLICY PROCUREMENT			
93-348	Salaries and expenses.....	660,000	660,000	
	INDEPENDENT AGENCIES			
	CIVIL SERVICE COMMISSION			
93-349	Payment to Civil Service Retirement and Disability Fund.....	73,576,000	73,576,000	
	GENERAL SERVICES ADMINISTRATION			
93-344	Expenses, Presidential transition.....	450,000	245,000	-205,000
93-344	Allowances and Office Staff for Former Presidents.....	400,000	153,000	-247,000
	Total, General Services Administration.....	850,000	398,000	-452,000
	Total, Independent Agencies.....	74,426,000	73,974,000	-452,000
	Total, Chapter VI: New budget (obligational) authority.....	360,753,000	356,290,000	-4,463,000

CHAPTER VII

CLAIMS AND JUDGMENTS

The Committee recommends the appropriation of \$50,569,662, the amount of the estimate, for claims and judgments rendered against the United States. Of this amount, \$792,142 represents damage and other type claims, the payments of which are due under various laws; \$49,777,518 represents judgments rendered by the U.S. Court of Claims and U.S. District Courts and the Indian Claims Commission. Details concerning these claims and judgments are contained in House Document No. 93-350.

TITLE II

GENERAL PROVISION

The only general provision carried in the bill is the routine prohibition against funds appropriated therein remaining available until expended beyond the current fiscal year unless expressly so provided.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 2, in connection with the Department of Housing and Urban Development, Community Development:

*Provided, That upon the date funds become available for obligation under said title, there shall be transferred to and merged with appropriations and authority provided under this head, the uncommitted balances of funds provided for fiscal year 1975 for "Urban Renewal Programs" and "Model Cities Programs"*

On pages 3 and 4, in connection with the National Science Foundation:

*In addition to the purposes for which the appropriation under this head was provided in the Special Energy Research and Development Appropriation Act 1975 (Public Law 93-322), the Director of the National Science Foundation is authorized to transfer to the Secretary of the Department of Housing and Urban Development and/or the Administrator of the National Aeronautics and Space Administration not to exceed a total of \$5,000,000 for support of programs for development and demonstration of solar heating systems and solar heating and cooling systems, and for the preparation of comprehensive plans for such development and demonstration programs, as authorized by the Solar Heating and Cooling Demonstration Act of 1974 (Public Law 93-409).*

On page 6 in connection with "Elementary and Secondary Education":

*Provided, That of the amounts appropriated above the following amounts shall become available for obligation on July 1, 1975, and shall remain available until June 30, 1976: title I, Part A (\$1,898,750,000) and title IV Part B (\$137,330,000), and Part C (\$172,888,000) of the Elementary and Secondary Education Act and section 417 (a) (2) of the General Education Provisions Act (\$1,250,000).*

On page 7 in connection with "Education for the handicapped":

*Provided, That of this amount \$70,000,000 for part B shall become available July 1, 1975, and shall remain available through June 30, 1976.*

On page 8 in connection with "Occupational, vocational, and Adult Education":

*Provided, That of this amount \$63,319,000 shall become available for obligation on July 1, 1975 and shall remain available through June 30, 1976.*

On page 9, in connection with "House Barber Shops Revolving Fund":

*Effective the first of the month following approval of this act there is established in the Treasury of the United States a revolving fund for the House Barber Shops. The amount on deposit in the suspense fund maintained by the Clerk of the House for barber shop receipts on the effective date of this act shall constitute the capital of the fund. All moneys thereafter received by the House Barber Shops from fees for services or from any other source shall be deposited in such fund; and moneys in such fund shall be available without fiscal year limitation for disbursement by the Clerk of the House of Representatives for compensation of personnel of the House Barber Shops. On September 30 of each year the Clerk of the House shall deposit in the general fund of the Treasury from this revolving fund an amount equal to the June 30 balance in such revolving fund.*

On pages 10 and 11 in connection with the Urban Mass Transportation Administration, Urban Mass Transportation Fund, Liquidation of Contract Authorization:

*In addition to the purposes for which the appropriations under this head were made available in the Department of Transportation and Related Agencies Appropriations Acts, not to exceed \$3,100,000 of such appropriations shall be available for liquidation of contractual obligations incurred under authority of sections 103(e)(4) and 142(c) of title 23, United States Code.*

#### SEPARATE VIEWS OF HON. VICTOR V. VEYSEY

The issue of appropriating funds for former President Nixon under the Presidential Transition Act and the Former Presidents Act is obviously a difficult one to resolve at this point in time because emotions are high.

The Committee has carefully sifted through this appropriation request and, I believe, eliminated all non-essential items such as the \$110,000 for the vault in San Clemente. The request has been cut to less than half.

We have appropriated much less than is customary for former Presidents but I believe this is a fair and equitable appropriation under the circumstances.

VICTOR V. VEYSEY.

(37)

## DISSENTING VIEWS OF THE HONORABLE LOUIS STOKES AND THE HONORABLE GEORGE E. SHIPLEY

We cannot in good conscience concur in the appropriation of the sum of \$398 thousand for Richard Nixon under the Former Presidents Act and the Presidential Transition Act. In the formal request for the sum of \$850,000 under these Acts, we were asked to consider what had been done in behalf of other former Presidents. For instance, in his testimony, Mr. Arthur F. Sampson justifies his request for funds under the Former Presidents Act by saying to this Committee:

The Former Presidents Act passed in 1958 reflects another reality of the Presidency. The stature and special experience of the Presidency follow an individual from that Office, and these characteristics make him a figure of public attention and a figure in public service. The Congress has recognized and respected this special role of a former President by granting to him benefits such as a pension, office space, staff, travel funds, and related support so that he can maintain a creative presence as an adviser in national and international public life.

That is the purpose of the request for funds under the Former Presidents Act.

In addition to the above as justification for his request for funds under the Presidential Transition Act, Mr. Sampson testified that:

This former President will be called upon, as have others before him, by citizens and scholars, journalists and public officials to provide his views on a great variety of issues. The funds requested will enable him to respond to these requests and allow us all to benefit from his experience as President.

In considering the foregoing justification for the appropriation of funds to this former President we deem it imperative that we not look at this request in an historical vacuum. Even Mr. Sampson admitted in his testimony that our most recent transition of presidential power has taken place in a "period without precedent."

It is true that the American people have been very kind to their former Presidents. They have been lenient in bestowing upon them monetary allowances in consideration of their faithful and honorable service to this nation while President, and the continued value of that service even in retirement.

However, today we are faced with a situation unprecedented and unanticipated by the American people. We cannot in good faith ignore the fact that this former President resigned as President prior to the expiration of his term of office. He did so in the face of being assured by leaders of his Party that he was certain to be convicted of impeachable offenses and removed from office.

In considering Mr. Sampson's justification for appropriation of these funds, we cannot ignore the historical fact that less than one month from the date of his resignation President Ford granted this former President a pardon for ". . . all offenses against the United States which he, Richard Nixon, has committed or may have committed or taken part in from January 20, 1969, to August 9, 1974." Nor can we ignore the fact that this former President accepted that pardon. We cannot draw analogies between this President and other former Presidents without recognizing the significance and impact of the unique circumstances surrounding the Presidency of Richard Nixon and its termination. We most strongly suggest that the role apparently envisioned for Mr. Nixon by Administrator Sampson as justification for most of this request is not likely to be realized, and, in any case, ought not to be enhanced by any action of this Congress. We were particularly struck with Mr. Sampson's argument regarding the value to the country of a continuing role for a past President and his statement that ". . . the American people did not lose their interest in Mr. Nixon, nor did his insight into national and global affairs vanish on the day he left office. He will be asked to satisfy that interest and share that insight by people throughout this country and abroad."

Aside from the inappropriateness of Richard Nixon fulfilling this described role, it is necessary that one take notice of the undisputed fact which has been reported throughout the news media, that Mr. Nixon has apparent difficulties with his health, and that, even aside from that, he has secluded himself and has demonstrated absolutely no inclination to make himself available to the public or anyone else contemplated by Mr. Sampson in his testimony. He is, in fact, not available, and there is no reason to think that this situation will change.

The sole criteria, therefore, upon which to base Mr. Sampson's request is not the actions of other Presidents, but the conduct of Richard Nixon during his first 30 days as a former President.

When confronted with this situation during his testimony even Mr. Sampson had to say, "I am saying that if for some unknown reason he does not take on staff and does not make appearances, the money for staff and for appearances or travel would not be spent. Any money not spent would be returned to the Treasury."

In light of the above facts and the statements by Mr. Sampson, we think it is unwise for this body to appropriate funds for an extremely hypothetical and tenuous possibility, and one which would probably not be in the best interests of the nation were it to come to pass.

The American people accorded Richard Nixon an honor accorded few men in the history of the world. He held the highest and most prestigious office in the world. No other former President has been required to leave that office with disgrace and dishonor. The American people never intended that one who disgraces that office be conferred the same privileges, honorariums, emoluments and monetary allowances which are ordinarily conferred upon those who have served with grace and honor. Mr. Sampson speaks to us of the value of a former President to the world. Certainly a former President who has been pardoned for offenses committed against the United States is of less worth to the world than one who has left in good grace.

Another major concern relevant to this request is the ultimate fate of the documents and tapes which provide a record of Mr. Nixon's conduct in office. A substantial amount of the funds requested for staff, equipment and construction relate to the purported purpose of making these records available for the American people. However, as one examines the agreement between Mr. Sampson and Mr. Nixon concerning his papers, it is clear that the government and the nation have indeed received nothing of substance which would guarantee their availability to the American public or for history. This agreement was precipitously drawn up, apparently due to some fear and apprehension that the destruction of certain documents and tapes by Richard Nixon might be imminent. The quality of the agreement reflects this haste.

According to the agreement, it is entirely possible and permissible for Richard Nixon to refuse to ever allow his key to the vault to be used for access to any of the documents from his Administration. Only by court order can minimal access be achieved, and that right existed prior to any agreement. And it is equally true that there are specific mechanisms which allow the destruction of every single tape that was made under the Nixon Administration. On or after September 1, 1979, upon the request of Mr. Nixon, any and all tapes must be destroyed. While not specifically discussing the possibility of automatic destruction of documents relative to the Administration, it is also entirely permissible that after either allowing or denying access to documents covered by the agreement for three years, Mr. Nixon could, indeed, then destroy any and all documents which he chose to destroy for any reason whatsoever.

The sum of this agreement is that while there are assertions of intent and recitations of possible future action, there is not one single tape or document over which the government has any certainty of completely owning, reviewing, copying or preserving from destruction. This agreement in no way increased the availability of these documents for court proceedings. In fact, both their availability and their timely production in accordance with subpoena, are seriously eroded pursuant to this agreement. It is indeed fortunate that the subpoena power of the judicial branch of government could not be summarily traded away as part of this agreement.

We maintain that the U.S. Government and the public have had a continual interest in documents produced by an official of the government at the expense of the government. Traditionally, though not by any statute, a President probably does have some property rights thereto; however, we totally reject the concept that there are no rights remaining in either the public or the government. We are convinced that, in fact, there is a public trust to preserve, maintain, and make available for proper purposes such documents and that this trust is a condition attached to any Presidential possession of what would otherwise be public documents. Any agreement which is the foundation of an appropriation request in this area must at least guarantee such rights and, given the uniqueness of this case, ought to go even further in ensuring the complete disclosure of all information relevant to the serious charges of Presidential and governmental misconduct which have properly aroused the American people.

We are also concerned that the circumstances and facts relevant to the resignation decision itself ought to be revealed by Mr. Nixon before it is proper to deal with him in his new status as a resigned President.

We are very concerned about the legality and the appropriateness of any funds whatsoever being provided to Richard Nixon under the Former Presidents Act or the Presidential Transition Act other than his pension which is automatic under law. We would like to quote Speaker John W. McCormick when testifying before the Congressional Committee considering the Former Presidents Act in 1957:

"A former President is considered a dedicated statesman available if desired for service to our country. A former President is not expected to engage in any business or occupation which would demean the office he once held." We would submit that clearly the intent of the Former Presidents Act was not intended to govern the situation where, while in Office, a President has already demeaned his Office, a situation which we now face. A former President is defined under that Act "as a person . . . whose service in such office shall have been terminated other than by removal pursuant to Section 4 of Article II of the Constitution." Thus, the Act clearly states that Presidents removed through impeachment are not eligible for benefits. To quote Congressman Harrington in testimony before us: "Congress, with over 175 years of history to look back upon, could not have imagined that a President faced with the inevitability of impeachment might resign to avoid disclosure of criminal conduct." Yet, it is clear that had this President not resigned, he would have been impeached and removed, and that the impeachment process would have acted so as to bar him from any possible claim under the Former Presidents Act and thereby under the Presidents Transition Act. The intent of the Act clearly made an exception for Presidents who were forced to leave office through the impeachment process, although it did not specifically recognize the situation whereby resignation would be used to short circuit that impeachment process.

Mr. Nixon, himself, has admitted that he was forced to leave office because of the impeachment process and his loss of Congressional support. His acceptance of a pardon in light of the circumstances clearly implies that he was guilty of criminal offenses against the United States. He is, therefore, and must be, totally distinguished from those Presidents who have preceded him. The American people have been grateful to their Presidents, have respected them, and have thanked them because of their distinction and faithful service to the nation and to the Constitution. We are dealing, however, with a man who has subverted the Constitution, violated his oath of office, abused agencies of government, obstructed justice, and very possibly committed a large number of other crimes both against the Constitution and against the criminal laws of the United States. Congress should not even consider granting Mr. Nixon favors until he finally puts an end to the coverup, releases the Watergate tapes, makes available the documents and papers and answers the many still unresolved questions as to Presidential and governmental misconduct

during his Presidency. The enormity of his offenses makes it impossible for us to believe that it was the intent of the Congress or of the American people that he would be treated in the manner described under the Former Presidents Act for those men who have faithfully dedicated themselves to their nation, and its Constitution. Our colleague, Mr. Robison, has stated that we cannot engage in rating Presidents, and in calling some "good" and some "bad." But the Act requires that with regard to impeachment we do just that.

As Mr. Stokes stated in the hearings: There is a distinction because had this former President gone on to have the impeachment proceedings continue in the House and had he gone on to the inevitable impeachment that was awaiting him \* \* \*.

President is entitled to ordinarily. So a distinction is made in law. This man narrowly escaped that fate only because he exercised a choice of resigning."

Our judgment on the facts supporting the case for impeachment has not changed. We, therefore, cannot now vote to approve that which would have been otherwise barred had the impeachment proceedings not been circumvented by Mr. Nixon's own action in resigning.

While we are considering whether or not Mr. Nixon ought to be provided any funds under these two Acts, he is already receiving substantial benefits under these and other provisions of law. We do not believe the American public intends that this man should continue to live in the luxurious fashion to which he has become accustomed at taxpayers' expense now that he is no longer President. There is no way to be certain that we have discovered all the benefits he is now receiving, but it is clear that public funds are being expended for his benefit at least at a rate in excess of \$1 million per year.

Even in the absence of this appropriation today the federal government has assigned him 21 employees. These employees have been assigned to him as follows:

White House Office.....	13
Department of Interior, U.S. Park Service.....	2
General Services Administration.....	1
Department of Defense.....	5

Included in the above array of personnel are Ron Ziegler, Rose Mary Woods, his maid and his butler. These 21 people are being paid at an annual rate in excess of \$443,000.

In addition to the above sum the taxpayers are paying in excess of \$622,000 per year for Secret Service Protection for Mr. Nixon.

Several of the persons now working for him and being paid out of public funds are drawing a current salary now in excess of that to which any staff member would be entitled pursuant to any appropriation under these authorizing statutes because of their designation as a detailee.

We cannot in good conscience add \$398,000 to the above sums of public money now being spent on Mr. Nixon's behalf

In our opinion Mr. Nixon has greatly benefitted at the public trough over the years. Neither in resigning his office prior to the completion of his term nor upon his acceptance of a pardon for the commission of crimes while serving as President of the United States has he ever said, "I thank the American people." I do not believe that these unthanked people who work hard, earn wages, and pay their taxes intend that their hard earned dollars be spent to permit a "resigned President" to live like royalty in the name of being a "former President." In our opinion, it is not Richard Nixon who has suffered enough. It is the American people who have suffered enough.

LOUIS STOKES.  
GEORGE E. SHIPLEY.

#### SEPARATE VIEWS OF THE HONORABLE JOSEPH P. ADDABBO AND THE HONORABLE EDWARD R. ROYBAL

While there is an obligation of Congress to provide federal funds for the functions of former Presidents, we cannot agree with the majority of the committee that former President Nixon needs or can properly use the amounts approved by the committee. The \$398,000 appropriated under the Presidential Transition Act and the Former Presidents Act while certainly less than \$850,000 requested by the Administration, represents too large a sum based on erroneous assumptions.

The committee relied on estimates provided by the General Services Administration. It should not have, especially after the poor record and supervision by GSA of spending at San Clemente and Key Biscayne. The estimates provided by GSA represent neither the best effort of GSA nor do they provide a realistic assessment of the transition as it applies in this specific case.

And while inflation has affected all aspects of American industry, it does not seem to us that the \$10,000 required by President Johnson in 1969 to install a vault in an Austin, Texas, federal building, should have escalated to \$110,000 as GSA contends is needed to install a vault in a San Clemente federal building. Because of the nature of the presidential papers and tapes and the need to have them available for potential judicial actions, it might properly behoove the Congress to study the question of the papers and tapes somewhat more thoroughly before approving that item.

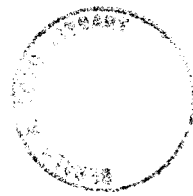
The transition here was, in effect, an in-house transition upon the swearing-in of President Ford. While there are certain expenses incurred in transferring the office of Mr. Nixon from Washington to San Clemente, the process in no way compares to 1968 where over a two-month period a Democratic Administration prepared to vacate power and a Republican Administration prepared to assume power. The long discourse by GSA as to President and Vice President elect and former President and Vice President does not apply to the case at hand.

The GSA request for staff under the Transition Act and the Former Presidents Act amounts to \$267,000 and this figure is over and above the amount now being expended by the White House for 21 plus staff persons assigned to the former President on a non-reimbursable basis. There is also massive duplication on unnecessary funding of office equipment and other expenses.

In a period when the President has asked all Americans to hold the line on unnecessary spending, we believe the Congress has a special responsibility to scrutinize this budget request and reject any items which are not justified: The former President undoubtedly will incur expenses with regard to transitional duties and the Congress should, in our opinion, provide a reasonable allowance for items such as staff, travel, postage, and communications. We cannot, however, accept as reasonable the recommended appropriation level of \$245,000 under the Presidential Transition Act and \$153,000 under the Former

Presidents Act. Based on the testimony heard by the Committee and previous experience with the Presidential Transition Act and the Former Presidents Act, we find the amount approved by the Committee almost twice as much as considered reasonable under the circumstances. For that reason, the undersigned do not concur with the part of the Supplemental Appropriations for GSA relating to the Presidential Transition Act and Former Presidents Act especially since the Former Presidents Act other than the \$55,000 for retirement is not to be expended or available until February 9, 1975, 6 months from the time of the President's resignation.

JOSEPH P. ADDABBO.  
EDWARD R. ROYBAL.



# Ninety-third Congress of the United States of America

## AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the twenty-first day of January,  
one thousand nine hundred and seventy-four*

### An Act

Making supplemental appropriations for the fiscal year ending June 30, 1975,  
and for other purposes.

*Be it enacted by the Senate and House of Representatives of the  
United States of America in Congress assembled,* That the following  
sums are appropriated out of any money in the Treasury not otherwise  
appropriated, to supply supplemental appropriations (this Act may be  
cited as the "Supplemental Appropriations Act, 1975") for the fiscal  
year ending June 30, 1975, and for other purposes, namely:

#### TITLE I

#### CHAPTER I

#### DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

#### COMMUNITY PLANNING AND DEVELOPMENT

#### COMMUNITY DEVELOPMENT

For contracts with and payments to States and units of general  
local government and for related expenses, not otherwise provided  
for, necessary for carrying out a community development grant pro-  
gram as authorized by Title I of the Housing and Community  
Development Act of 1974 (P.L. 93-383, 88 Stat. 633), \$2,125,000,000,  
to remain available until September 30, 1977: *Provided*, That upon  
the date funds become available for obligation under said title, there  
shall be transferred to and merged with appropriations and authority  
provided under this head, the uncommitted balances of funds provided  
for fiscal year 1975 for "Urban Renewal Programs" and "Model Cities  
Programs": *Provided further*, That there is hereby appropriated an  
additional \$50,000,000, to remain available until September 30, 1977,  
for urgent community development needs pursuant to section 103(b)  
of said title.

#### HOUSING PRODUCTION AND MORTGAGE CREDIT

#### HOUSING FOR THE ELDERLY OR HANDICAPPED

The limitation on the aggregate loans that may be made under  
section 202 of the Housing Act of 1959, as amended, from the fund  
created by subsection (a)(4)(A) of such section, in accordance with  
subsection (a)(4)(C) of such section as added by section 210(d)(3)  
of the Housing and Community Development Act of 1974, is hereby  
established in the fiscal year ending June 30, 1975, at a level of  
\$100,000,000 in addition to the unobligated balance of the amounts  
heretofore appropriated to or otherwise deposited in such fund as of  
the end of month after the enactment of this paragraph.



H. R. 16900—2

NATIONAL SCIENCE FOUNDATION

SALARIES AND EXPENSES

In addition to the purposes for which the appropriation under this head was provided in the Special Energy Research and Development Appropriation Act, 1975 (Public Law 93-322), the Director of the National Science Foundation is authorized to transfer to the Secretary of the Department of Housing and Urban Development and/or the Administrator of the National Aeronautics and Space Administration not to exceed a total of \$5,000,000 for support of programs for development and demonstration of solar heating systems and solar heating and cooling systems, and for the preparation of comprehensive plans for such development and demonstration programs, as authorized by the Solar Heating and Cooling Demonstration Act of 1974 (Public Law 93-409).

VETERANS ADMINISTRATION

ASSISTANCE FOR HEALTH MANPOWER TRAINING INSTITUTIONS

For grants to affiliated medical schools, assistance to public and nonprofit institutions of higher learning, hospitals and other health manpower institutions affiliated with the Veterans Administration to increase the production of professional and other health personnel, and for expansion of Veterans Administration hospital education and training capacity as authorized by 38 U.S.C. Chapter 82, \$10,000,000, to remain available until June 30, 1981.

CHAPTER II

DEPARTMENT OF LABOR

LABOR-MANAGEMENT SERVICES ADMINISTRATION

SALARIES AND EXPENSES

For an additional amount for the Labor-Management Services Administration, Salaries and Expenses, \$8,150,000, including \$1,500,000 to be derived by transfer from Manpower Administration, Program Administration.

EMPLOYMENT STANDARDS ADMINISTRATION

SALARIES AND EXPENSES

For an additional amount for Employment Standards Administration, Salaries and Expenses, \$6,080,000, including \$5,600,000 to be derived by transfer from Comprehensive Manpower Assistance.

BUREAU OF LABOR STATISTICS

SALARIES AND EXPENSES

For additional expenses for the Bureau of Labor Statistics, \$300,000, to be derived by a transfer from the Departmental Management, Salaries and Expenses appropriation, of which the entire amount shall be for the expenses of revising the Consumer Price Index, includ-

H. R. 16900—3

ing salaries of temporary personnel assigned to this project without regard to competitive Civil Service requirements.

DEPARTMENT OF HEALTH, EDUCATION,  
AND WELFARE

HEALTH SERVICES ADMINISTRATION

HEALTH SERVICES

For carrying out, to the extent not otherwise provided, section 301(g) of the Public Health Service Act, \$2,722,000.

ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION

SAINT ELIZABETHS HOSPITAL

For an additional amount for "Saint Elizabeths Hospital", \$1,789,000, or such amount as may be necessary to increase total funds available to the hospital by \$1,811,000, including reimbursements.

HEALTH RESOURCES ADMINISTRATION

HEALTH RESOURCES

For carrying out, to the extent not otherwise provided, section 225, titles III, VII, and VIII, of the Public Health Service Act, section 222 of the Social Security Amendments of 1972, \$147,933,000: *Provided*, That in addition, \$120,000 may be transferred to this appropriation, as authorized by section 201(g) of the Social Security Act from any one or all of the trust funds referred to therein.

Loans, grants, and payments for the next succeeding fiscal year: For making, after December 31 of the current fiscal year, loans, grants, and payments under section 225, part C of title VII, and part B of title VIII of the Public Health Service Act for the first quarter of the next succeeding fiscal year, such sums as may be necessary, and obligations incurred and expenditures made hereunder shall be charged to the appropriation for that purpose for such fiscal year: *Provided*, That such loans, grants, and payments pursuant to this paragraph may not exceed 50 per centum of the amounts authorized in part C of title VII, and in part B of title VIII for these purposes for the next succeeding fiscal year.

OFFICE OF EDUCATION

ELEMENTARY AND SECONDARY EDUCATION

For carrying out, to the extent not otherwise provided, title I, Part A (\$3,702,762,000) Part B (\$30,538,000) and Part C (\$38,000,000), title III (\$120,000,000), title IV, Part B (\$137,330,000) and Part C (\$172,888,000), title V, Parts A and C (\$39,425,000), title VII and sec. 808 of the Elementary and Secondary Education Act; Part J of the Vocational Education Act of 1963; section 822 and section 823 (\$200,000) of Public Law 93-380; section 417(a)(2) of the General Education Provisions Act; title IV of the Civil Rights Act of 1964 and title III-A (\$21,750,000) of the National Defense Education Act of 1958, \$4,358,293,000: *Provided*, That of the amounts appropriated above the following amounts shall become available for obligation on July 1, 1975, and shall remain available until June 30, 1976: title I,

Part A (\$1,882,212,000) Part B (\$16,538,000) and title IV, Part B (\$137,330,000) and Part C (\$172,888,000) of the Elementary and Secondary Education Act, and section 417(a)(2) of the General Education Provisions Act (\$1,250,000): *Provided further*, That the Commonwealth of Puerto Rico shall receive grants for the current fiscal year pursuant to sections 121, 122, and 123 of the Elementary and Secondary Education Act of 1965 (as such Act exists on the date of enactment of this Act) in amounts equal to not less than the amounts received by the Commonwealth of Puerto Rico for the fiscal year ending June 30, 1974, pursuant to sections 103(a)(5), 103(a)(6), and 103(a)(7), respectively of the Elementary and Secondary Education Act of 1965 (as such Act existed immediately before the effective date of the amendments made to title I of such Act by the Education Amendments of 1974): *Provided further*, That none of these funds shall be used to compel any school system as a condition for receiving grants and other benefits from the appropriations above, to classify teachers or students by race, religion, sex, or national origin; or to assign teachers or students to schools, classes, or courses for reasons of race, religion, sex, or national origin, except as may be required to enforce nondiscrimination provisions of Federal law.

#### SCHOOL ASSISTANCE IN FEDERALLY AFFECTED AREAS

For carrying out title I of the Act of September 30, 1950, as amended (20 U.S.C., ch. 13), and the Act of September 23, 1950, as amended (20 U.S.C., ch. 19), \$656,016,000, of which \$636,016,000, including \$43,000,000 for amounts payable under section 6 shall be for the maintenance and operation of schools as authorized by said title I of the Act of September 30, 1950, as amended, and \$20,000,000, which shall remain available until expended, shall be for providing school facilities as authorized by said Act of September 23, 1950: *Provided*, That none of the funds contained herein shall be available to pay any local educational agency in excess of 70 per centum of the amounts to which such agency would otherwise be entitled pursuant to section 3(b) of title I: *Provided further*, That none of the funds contained herein shall be available to pay any local educational agency in excess of 90 per centum of the amounts to which such agency would otherwise be entitled pursuant to section 3(a) of said title I if the number of children in average daily attendance in schools of that agency eligible under said section 3(a) is less than 25 per centum of the total number of children in such schools: *Provided further*, That, with the exception of up to \$1,000,000 for repairs for facilities constructed under section 10, none of the funds contained herein for providing school facilities shall be available to pay for any other section of the Act of September 23, 1950, until payment has been made of 100 per centum of the amounts payable under section 5 and subsections 14(a) and 14(b): *Provided further*, That of the funds provided herein for carrying out the Act of September 23, 1950, no more than 47.5 per centum may be used to fund section 5 of said Act.

#### EDUCATION FOR THE HANDICAPPED

For carrying out, to the extent not otherwise provided, the Education of the Handicapped Act, \$299,609,000: *Provided*, That of this amount \$100,000,000 for part B shall become available July 1, 1975, and shall remain available through June 30, 1976: *Provided further*, That of the sums appropriated herein, not to exceed \$575,000 shall be available to carry out section 625 of the Education of the Handicapped Act.

H. R. 16900—5

OCCUPATIONAL, VOCATIONAL, AND ADULT EDUCATION

For carrying out, to the extent not otherwise provided, the Adult Education Act of 1966, and section 907 of the Elementary and Secondary Education Act of 1965, as amended, \$136,800,000: *Provided*, That of this amount \$67,500,000 shall become available for obligation on July 1, 1975 and shall remain available through June 30, 1976.

Funds appropriated under "Occupational, Vocational, and Adult Education" in the Departments of Labor and Health, Education, and Welfare Appropriations Act, 1975 for carrying out career education under the Cooperative Research Act shall be available only to carry out the provisions of section 406 of Public Law 93-380.

LIBRARY RESOURCES

For carrying out title II of the Elementary and Secondary Education Act, \$95,250,000.

ASSISTANT SECRETARY FOR HUMAN DEVELOPMENT

HUMAN DEVELOPMENT

For carrying out, except as otherwise provided, Title VII of the Older Americans Act of 1965, as amended, and Titles III and IV of the Juvenile Justice and Delinquency Prevention Act of 1974, \$135,000,000.

CHAPTER III

LEGISLATIVE BRANCH

SENATE

SALARIES, OFFICERS AND EMPLOYEES

OFFICE OF THE SECRETARY

For an additional amount for "Office of the Secretary", \$75,525: *Provided*, That effective October 1, 1974, the Secretary may appoint and fix the compensation of a technical advisor at not to exceed \$28,690 per annum; a chief elections investigator at not to exceed \$28,690 per annum, and the Secretary may fix the per annum compensation of the enrolling clerk at not to exceed \$26,878 per annum in lieu of \$20,235 per annum: *Provided further*, That effective October 1, 1974, the allowance for clerical assistance and readjustment of salaries in the Disbursing Office is increased by \$41,040.

COMMITTEE EMPLOYEES

For an additional amount for "Committee Employees", \$349,980.

CONTINGENT EXPENSES OF THE SENATE

INQUIRIES AND INVESTIGATIONS

For an additional amount for "Inquiries and Investigations", \$5,000.  
For an additional amount for "Inquiries and Investigations", fiscal year 1974, \$250,000.

MISCELLANEOUS ITEMS

For an additional amount for "Miscellaneous Items", fiscal year 1974, \$1,050,000.

H. R. 16900—6

STATIONERY (REVOLVING FUND)

For an additional amount for "Stationery (Revolving Fund)", \$300.

ADMINISTRATIVE PROVISION

Effective January 1, 1975—

(1) that portion of the paragraph relating to contingent funds under the heading "UNDER LEGISLATIVE" in the Act of October 2, 1888 (25 Stat. 546; 2 U.S.C. 68, 95), beginning with "And hereafter" and ending with "Government", is amended to read as follows: "Payments made upon vouchers approved by the Committee on House Administration of the House of Representatives, and payments made upon vouchers or abstracts of disbursements of salaries approved by the Committee on Rules and Administration of the Senate, shall be deemed, held, and taken, and are declared to be conclusive upon all the departments and officers of the Government";

(2) section 204 of the Atomic Energy Act of 1954 (42 U.S.C. 2254) is amended by inserting immediately after "upon vouchers approved by the Chairman", a comma and the following: "except that vouchers shall not be required for the disbursement of salaries of employees paid at an annual rate"; and

(3) section 5(e) of the Employment Act of 1946 (15 U.S.C. 1024(e)) is amended by inserting immediately before the period at the end thereof a comma and the following: "except that vouchers shall not be required for the disbursement of salaries of employees paid at an annual rate".

HOUSE OF REPRESENTATIVES

SALARIES, OFFICERS AND EMPLOYEES

For an additional amount for "Salaries, officers and employees", \$130,000, including: the House Democratic Steering Committee, \$65,000; and the House Republican Conference, \$65,000.

COMMITTEE ON THE BUDGET (STUDIES)

For salaries, expenses, and studies by the Committee on the Budget, and temporary personal services for such committee to be expended in accordance with sections 101(c), 606, 703 and 901(e) of the Congressional Budget Act of 1974, and to be available for reimbursement to agencies for services performed, \$138,000.

HOUSE BARBER SHOPS REVOLVING FUND

Effective the first of the month following approval of this act there is established in the Treasury of the United States a revolving fund for the House Barber Shops. The amount on deposit in the suspense fund maintained by the Clerk of the House for barber shop receipts on the effective date of this act shall constitute the capital of the fund. All moneys thereafter received by the House Barber Shops from fees for services or from any other source shall be deposited in such fund; and moneys in such fund shall be available without fiscal year limitation for disbursement by the Clerk of the House of Representatives for compensation of personnel of the House Barber Shops. On September 30 of each year the Clerk of the House shall deposit in the general fund of the Treasury from this revolving fund an amount equal to the June 30 balance in such revolving fund.

ADMINISTRATIVE PROVISIONS

Effective on January 2, 1975, the provisions of Title II of House Resolution 988, Ninety-third Congress, relating to: Sec. 202. Early Organization of the House; Sec. 203. Legislative Classification Office; Sec. 204. The House Commission on Information and Facilities; Sec. 205. Office of the Law Revision Counsel; Sec. 206. Review of Committee Jurisdiction; Sec. 207 (c) and (d) Technical and Conforming Provisions; and Sec. 208. Compilation of the Precedents, shall be the permanent law with respect thereto.

The provisions of House Resolution 1299, Ninety-third Congress, relating to an additional expert transcriber to official committee reporters of the House of Representatives, and House Resolution 1309, Ninety-third Congress, relating to the United States Capitol Police force, shall be the permanent law with respect thereto.

JOINT ITEMS

CONTINGENT EXPENSES OF THE SENATE

JOINT COMMITTEE ON PRINTING

For an additional amount for "Joint Committee on Printing", \$66,000.

ARCHITECT OF THE CAPITOL

CAPITOL BUILDINGS AND GROUNDS

For additional amounts in the following appropriation accounts:

Capitol Buildings, \$3,200,  
Senate Office Buildings, \$3,600,  
House Office Buildings, \$6,600:

*Provided*, That notwithstanding any other provision of law, effective on the first day of the first applicable pay period which begins on or after the date of enactment of this Act, the positions of registered nurses compensated under the foregoing appropriations shall be allocated by the Architect of the Capitol to grade 10 of the General Schedule and compensated initially at the same steps in such grade, currently in effect for their present grades, so long as such positions are held by the present incumbents.

Notwithstanding any other provision of law, effective January 1, 1975, none of the funds appropriated to the Architect of the Capitol shall thereafter be available for any nursing position unless the position is occupied by a Registered Nurse: *Provided*, That such provision shall not be applicable to the present incumbents of such positions.

CONSTRUCTION OF AN EXTENSION TO THE NEW SENATE OFFICE BUILDING

For an additional amount for "Construction of an Extension to the New Senate Office Building", \$16,322,000, to remain available until expended.

ADMINISTRATIVE PROVISION

Hereafter, with the approval of the Joint Committee on the Library, the Architect of the Capitol may utilize personnel paid from appropriations under his control for performance of administrative and clerical duties in connection with the maintenance and operation of the United States Botanic Garden, to such extent as he may deem feasible.

H. R. 16900—8

GOVERNMENT PRINTING OFFICE

ENVIRONMENTAL IMPACT STUDY ON THE RELOCATION OF THE  
GOVERNMENT PRINTING OFFICE

For expenses necessary to prepare a detailed environmental impact statement for the Government Printing Office, \$300,000, to remain available until expended, and to be available for transfer to the General Services Administration.

CHAPTER IV

ATOMIC ENERGY COMMISSION

OPERATING EXPENSES

For an additional amount for "Operating expenses", \$25,500,000, to remain available until expended: *Provided*, That this appropriation shall be available only upon the enactment into law of authorizing legislation.

PLANT AND CAPITAL EQUIPMENT

For an additional amount for "Plant and capital equipment", \$9,150,000, to remain available until expended: *Provided*, That this appropriation shall be available only upon the enactment into law of authorizing legislation.

DEPARTMENT OF THE INTERIOR

BUREAU OF RECLAMATION

OPERATION AND MAINTENANCE

Notwithstanding the last proviso under this head in the Public Works for Water and Power Development and Atomic Energy Commission Appropriation Act, 1975 (Public Law 93-393), the Secretary of the Interior, following the entry of a final order by the United States District Court for the District of Nevada in the case designated as "Truckee-Carson Irrigation District v. Secretary of the Interior", Civil Action No. R-74-34, BRT, filed March 18, 1974, now pending in said court, determining that the Secretary may assume control of the Newlands Reclamation Project, Nevada, may utilize not to exceed \$1,000,000 of the funds appropriated under such head for the operation of the Newlands Reclamation Project, Nevada.

CHAPTER V

DEPARTMENT OF COMMERCE

ECONOMIC DEVELOPMENT ADMINISTRATION

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

For an additional amount for "Economic Development Assistance Programs", including activities authorized by Title IX, \$62,750,000.

ADMINISTRATION OF ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

For an additional amount for "Administration of economic development assistance programs", \$5,275,000.

H. R. 16900—9

REGIONAL ACTION PLANNING COMMISSIONS

REGIONAL DEVELOPMENT PROGRAMS

For an additional amount for "Regional Development Programs", \$3,502,000, to remain available until expended.

THE JUDICIARY

SUPREME COURT OF THE UNITED STATES

CARE OF THE BUILDING AND GROUNDS

For an additional amount for "Care of the Building and Grounds", \$258,500, to remain available until expended.

COMMISSION ON REVISION OF THE FEDERAL COURT APPELLATE  
SYSTEM OF THE UNITED STATES

SALARIES AND EXPENSES

For necessary expenses of the Commission on Revision of the Federal Court Appellate System of the United States authorized by the Act of October 13, 1972 (Public Law 92-489), as amended by the Act of September 19, 1974 (Public Law 93-420), \$351,000, to remain available until expended.

RELATED AGENCIES

SMALL BUSINESS ADMINISTRATION

SURETY BOND GUARANTEES FUND

For additional capital for the "Surety Bond Guarantees Fund", authorized by the Small Business Investment Act, as amended, to remain available without fiscal year limitation: \$20,000,000 to be derived by transfer from the "Business Loan and Investment Fund".

CHAPTER VI

DEPARTMENT OF TRANSPORTATION

FEDERAL AVIATION ADMINISTRATION

GRANTS-IN-AID FOR AIRPORTS

Notwithstanding the limitation on Grants-in-Aid for Airport Development contained in section 302 of Public Law 93-391, the \$25,000,000 appropriated by Public Law 91-168 for such grants and subsequently transferred to the Airport and Airway Development Trust Fund by Public Law 91-258 shall be available for obligation through June 30, 1975.

FEDERAL RAILROAD ADMINISTRATION

GRANTS TO THE NATIONAL RAILROAD PASSENGER CORPORATION

For an additional amount for "Grants to the National Railroad Passenger Corporation", \$70,000,000, to remain available until expended.



H. R. 16900—10

URBAN MASS TRANSPORTATION ADMINISTRATION

URBAN MASS TRANSPORTATION FUND

LIQUIDATION OF CONTRACT AUTHORIZATION

In addition to the purposes for which the appropriations under this head were made available in the Department of Transportation and Related Agencies Appropriations Acts, not to exceed \$3,100,000 of such appropriations shall be available for liquidation of contractual obligations incurred under authority of sections 103(e) (4) and 142(c) of title 23, United States Code.

RELATED AGENCIES

INTERSTATE COMMERCE COMMISSION

SALARIES AND EXPENSES

For an additional amount for "Salaries and expenses", \$170,000.

UNITED STATES RAILWAY ASSOCIATION

ADMINISTRATIVE EXPENSES

For necessary administrative expenses to enable the United States Railway Association to carry out its functions under the Regional Rail Reorganization Act of 1973, \$7,000,000, to remain available until expended.

CHAPTER VII

DEPARTMENT OF THE TREASURY

BUREAU OF GOVERNMENT FINANCIAL OPERATIONS

EISENHOWER COLLEGE GRANTS

For payments to Eisenhower College as provided by Public Law 93-441, \$9,000,000.

GENERAL PROVISION

Motor vehicles for police-type use by the Treasury Department may be purchased without regard to the general purchase price limitation for the current fiscal year.

POSTAL SERVICE

PAYMENT TO THE POSTAL SERVICE FUND

For an additional amount for "Payment to the Postal Service Fund", \$280,656,000.

EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

OFFICE OF FEDERAL PROCUREMENT POLICY

SALARIES AND EXPENSES

For expenses necessary to carry out the provisions of the Act of August 30, 1974 (Public Law 93-400), \$660,000.

H. R. 16900—11

COUNCIL ON WAGE AND PRICE STABILITY

SALARIES AND EXPENSES

For expenses, including compensation for the Deputy Director at a rate not to exceed the rate for level V of the Executive Schedule, necessary for the Council on Wage and Price Stability as authorized by the Council on Wage and Price Stability Act of 1974 (Public Law 93-387) \$1,000,000: *Provided*, That transfers under this head for the current fiscal year may be made to any account as reimbursement for funds advanced or expenses incurred.

INDEPENDENT AGENCIES

CIVIL SERVICE COMMISSION

PAYMENT TO CIVIL SERVICE RETIREMENT AND DISABILITY FUND

For an additional amount for "Payment to Civil Service Retirement and Disability Fund", \$73,576,000.

NATIONAL COMMISSION ON SUPPLIES AND SHORTAGES

SALARIES AND EXPENSES

For necessary expenses to carry out the provisions of the National Commission on Supplies and Shortages Act (Public Law 93-426), including personal services without regard to the provisions of law regulating the employment and compensation of persons in the Government service, \$287,500.

NATIONAL COMMISSION ON ELECTRONIC FUND TRANSFERS

SALARIES AND EXPENSES

For necessary expenses to carry out the provisions of title II of Public Law 93-495, \$500,000, to remain available until expended.

ADVISORY COMMISSION ON INTERGOVERNMENTAL RELATIONS

FULL DEPOSIT INSURANCE STUDY

For necessary expenses to carry out the provisions of section 101(f) of Public Law 93-495, \$87,000.

GENERAL SERVICES ADMINISTRATION

REAL PROPERTY OPERATIONS

FEDERAL BUILDINGS FUND

Limitation on Availability of Revenue

In addition to the aggregate amount made available for real property management and related expenses under this heading in the "Treasury, Postal Service, and General Government Appropriations Act, 1975", \$1,000,000 shall be available for such purposes and the limitation on the amount made available for rental of space is increased to \$364,000,000, and the limitation on the amount made available for purchase contract payments is reduced to \$16,244,000, and the limita-

tion on the amount made available for real property operations is reduced to \$351,000,000.

EXPENSES, PRESIDENTIAL TRANSITION

For expenses necessary to carry out the provisions of the Presidential Transition Act of 1963 (3 U.S.C. 102 note), \$100,000 to be available until February 9, 1975, as authorized by law: *Provided*, That the aggregate salaries of all employees detailed on a nonreimbursable basis under the authority of the Presidential Transition Act of 1963, during the period beginning with the enactment of this Act, and ending February 9, 1975, shall not exceed \$70,000.

ALLOWANCES AND OFFICE STAFF FOR FORMER PRESIDENTS

For an additional amount for "Allowances and Office Staff for Former Presidents", \$55,000 to carry out the provisions of subsection (a) of the Former Presidents Act of 1958, as amended (3 U.S.C. 102 note); \$45,000 solely to carry out the other provisions of the Former Presidents Act, as amended.

CHAPTER VIII

CLAIMS AND JUDGMENTS

For payment of claims settled and determined by departments and agencies in accord with law and judgments rendered against the United States by the United States Court of Claims and United States district courts, as set forth in Senate Document Numbered 93-114 and House Document Numbered 93-350, Ninety-third Congress, \$51,472,873, together with such amounts as may be necessary to pay interest (as and when specified in such judgments or provided by law) and such additional sums due to increases in rates of exchange as may be necessary to pay claims in foreign currency: *Provided*, That no judgment herein appropriated for shall be paid until it shall become final and conclusive against the United States by failure of the parties to appeal or otherwise: *Provided further*, That unless otherwise specifically required by law or by judgment, payment of interest wherever appropriated for herein shall not continue for more than thirty days after the date of approval of the Act.

CHAPTER IX

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

For an additional amount for "Management of Lands and Resources", \$12,400,000, to be derived by transfer from the appropriation for "Salaries and Expenses", Office of Coal Research, fiscal year 1975.

OFFICE OF SALINE WATER

SALINE WATER CONVERSION

For an additional amount for "Saline Water Conversion", \$2,900,000, to remain available until expended.

H. R. 16900—13

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS AND RESEARCH

For an additional amount for "Surveys, Investigations and Research", \$2,600,000, to be derived by transfer from the appropriation for "Salaries and Expenses", Office of Coal Research, fiscal year 1975.

BUREAU OF INDIAN AFFAIRS

OPERATION OF INDIAN PROGRAM

For an additional amount for "Operation of Indian Programs", \$2,814,000, including \$1,975,000 for implementation of the Menominee Restoration Act (Public Law 93-197), and \$239,000 for assistance to the Menominee Restoration Committee.

CONSTRUCTION

Of the funds appropriated under this head in the Department of the Interior and Related Agencies Appropriation Act, 1975, \$425,000 shall be available to assist the Tuba City High School Public School District, Arizona, in the construction of facilities for joint use with the Grey Hills Indian High School.

ROAD CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORITY)

For an additional amount for "Road Construction (Liquidation of Contract Authority)", \$500,000 to remain available until expended.

RELATED AGENCIES

FEDERAL ENERGY ADMINISTRATION

SALARIES AND EXPENSES

For an additional amount for "Salaries and Expenses", \$8,000,000.

TITLE II

GENERAL PROVISIONS

SEC. 201. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. 202. No part of any appropriation contained in this Act shall be available for paying to the Administrator of the General Services Administration in excess of 90 per centum of the standard level user charge established pursuant to section 210(j) of the Federal Property and Administrative Services Act of 1949, as amended, for space and services.

SEC. 203. No part of any appropriation contained in this Act or any other Act may be used to pay any expenses of any kind to send, ship, transmit, convey, or deliver any of the Presidential documents, written materials, or tape recordings of former President Richard M. Nixon from the custody of Federal officials or agencies now in possession of them until the passage by the Congress of legislation determining the disposition of said documents, written materials, and

tape recordings: *Provided*, That this limitation shall expire on June 30, 1975: *And provided further*, That this limitation shall not prevent compliance with subpoenas duly issued by State or Federal Courts or by the United States House of Representatives or the United States Senate.

SEC. 204. Notwithstanding any other provision of law, appropriations provided in this or any other Act which would otherwise expire on June 30 of the calendar year 1976, or on such date of any subsequent calendar year, shall remain available until September 30 of each such calendar year.

SEC. 205. None of the funds appropriated by this or any other Act which are available during the fiscal year 1975 for travel expenses, including subsistence allowances, of Government officers and employees may be obligated after the date of the enactment of this Act, at a rate for the balance of the fiscal year which exceeds 90 percent of the budget estimates for fiscal year 1975 for such expenses which were submitted for appropriations or otherwise provided by law: *Provided*, That none of the limitations on travel included in the regular appropriations for fiscal year 1975 shall be exceeded.

*Speaker of the House of Representatives.*

*Vice President of the United States and  
President of the Senate.*

December 17, 1974

Dear Mr. Director:

The following bills were received at the White House on December 17th:

✓ H.R. 10834  
H.R. 16136 ✓  
H.R. 16900 ✓\*

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder  
Chief Executive Clerk

The Honorable Roy L. Ash  
Director  
Office of Management and Budget  
Washington, D.C.