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APPROVED
OCT 17 1974

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

OCT 17 1974

Statement received 10/18/74

MEMORANDUM FOR THE PRESIDENT

*Announced
10/18*

SUBJECT: Enrolled Resolution H.J. Res. 1167 - Continuing Appropriations for fiscal year 1975
Sponsor - Representative Mahon (D), Texas

*To Archives
10/18*

Last Day for Action - Ten days (excluding Sundays) from receipt of the enrolled resolution at the White House. Immediate action is recommended since the existing continuing resolution expired, September 30, 1974. The Treasury Department cannot release payroll checks for HEW and Labor until this resolution is signed into law. If the signing occurs later than Thursday, October 17, employees of these departments on the West Coast may not be paid on their next regular payday. Delays beyond Friday will affect the paydays of all other Labor and HEW employees. The Treasury has, since October 1, stopped payments for unemployment compensation for ex-Federal employees and ex-servicemen. In addition, deadlines for the certification of payrolls and other payments will occur within the next week for the following agencies that are without legal authority to continue making payments until a new continuing resolution is enacted:

- | | |
|--|------|
| Agriculture | USIA |
| AID | EPA |
| DOD programs for military construction and foreign military assistance | |
| Various smaller agencies | |

Purpose

This bill is a substitute for the Continuing Resolution (H.J. Res. 1163) on which your veto was sustained by the House on October 17, 1974. It provides continuing appropriations for the agencies and activities of the Federal Government mentioned above until the sine die adjournment of this session of Congress.



Agency Recommendations

Office of Management and Budget	Approval
Other affected agencies	Approval (informally)

Discussion

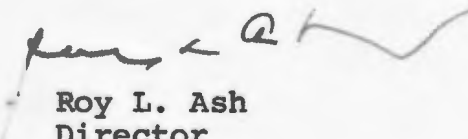
Section 6 of the enrolled resolution provides new conditions for suspending the provision that denies funds for military assistance and sales to Turkey "until and unless the President certifies to the Congress that the Government of Turkey is in compliance with the Foreign Assistance Act of 1961 and the Foreign Military Sales Act and that substantial progress toward agreement has been made regarding military forces in Cyprus." The suspension is to be effective only until December 10, 1974, and only if Turkey observes the cease-fire and neither increases its forces on Cyprus nor transfers to Cyprus any United States-supplied "implements of war". This revised version will permit transporting non-lethal material (e.g., repair and maintenance supplies, jeeps, trucks) to Cyprus.

Other provisions of the bill would:

- prohibit using any funds made available for foreign assistance to purchase fertilizer in the United States for export to South Vietnam;
- reduce by \$250 million the rate at which grant military assistance programs (except for South Vietnam) are funded; and
- authorize use of up to \$15 million of foreign assistance funds for relief of flood damage in Honduras and Bangladesh and of damage caused by civil strife in Cyprus.

Recommendation

In view of the Congressional compromise on the Turkish aid cutoff and because the lack of a continuing resolution is creating a funding crisis in major areas of the Federal Government, I recommend that you sign this enrolled resolution today.


Roy L. Ash
Director

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

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(Signed) Roy L. Ash

Roy L. Ash
Director

SIGNING STATEMENT

I have signed, with serious reservations, the Continuing Resolution (H. J. Res. 1167) providing necessary funds after a three-week delay for the operation of several departments and agencies and for the temporary continuation of our foreign aid programs.

Despite two vetoes of similar versions of this bill and my public statements concerning the damage to our diplomacy that would result from its restrictions on military aid to Turkey, Congress has nevertheless persisted by clear majorities in a course which I consider ill-advised and dangerous.

The restrictions imposed in this bill on our military assistance to Turkey create serious problems. Without substantial benefit to any other country, these restrictions threaten our relations with a country which is a close ally, which is the eastern anchor of an alliance vital to the security of the United States, and which plays a fundamental role in the strategic interests of the United States in the Eastern Mediterranean area. It is for these reasons -- the national security interests of the United States -- that we have been providing military assistance to Turkey.

The problem created by these legislative restrictions with respect to our relations with Turkey are not compensated for in any way by benefits to Greece or the Greek Cypriots. Contrary to the

intentions of the supporters of these restrictions, this bill can only hinder progress toward a settlement of the Cypriot dispute which is so much in the interest of both Greece and the people of Cyprus.

As a result of my vetoes of two earlier versions of this Continuing Resolution, the Congress has eased the most troublesome of the earlier restrictions. Nevertheless, the risks created by the remaining ones fail to provide compensating benefits. I will, of course, do my best to accomplish the goals which we had set before the Congress took this action. Whatever we can still do to assist in resolving the Cyprus dispute will be done. But if we fail despite our best efforts, those in the Congress who overrode the Congressional leadership must bear the full responsibility for that failure.

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THE WHITE HOUSE
WASHINGTON

October 17, 1974

OBS

ACTION

File
or
Return

MEMORANDUM FOR: THE PRESIDENT
FROM: KEN COLE
SUBJECT: Signing Statement - H.J. Res. 1167

Background

Last night you signed House Joint Resolution 1167 which provides continuing appropriations for several departments and agencies and for the temporary continuation of our foreign aid programs.

Discussion

The NSC (Scowcroft) has prepared a signing statement for your signature (Tab A).

Phil Buchen, Roy Ash, Bill Timmons and Paul Theis feel that the NSC statement is too harsh and you would needlessly be attacking the Congress. We would recommend no signing statement in favor of Ron Nesson briefing on your decision to sign this Resolution reluctantly. Should you desire a signing statement, Roy Ash has prepared a modified, softened statement which is felt to be more appropriate (Tab B).

Recommendations

_____ No signing statement

or

(Buchen, Ash, Timmons,
Theis)

_____ Modified signing statement
(Tab B)

_____ NSC signing statement (Tab A) (NSC)

A

Dennison

SIGNING STATEMENT

I have signed, under protest, the Continuing Resolution providing funds for the operation of several departments and agencies and for the temporary continuation of our foreign aid programs, H. J. Res. 1167.

Despite two vetoes of similar versions of this bill and my public statements concerning the damage to our diplomacy that would result from its restrictions, Congress has made emphatically clear its ill-advised intent to interfere with the conduct of this country's foreign policy and our efforts to bring peace to Cyprus. Three times Congress has refused to recognize the realities of the situation. Now, after a three-week delay in providing essential funding authority, it is clear that further efforts to seek a constructive and responsible course would be useless given the Congress' rush to adjourn. The Congress must now accept responsibility for the consequences of its action ~~on~~^{ON} the prospects of peace on Cyprus and for stability in the crucial Eastern Mediterranean area.

The United States will continue to do what it can to assist the parties in negotiating a resolution of the Cyprus dispute, but I must inform the American people that because of the action of Congress today, we have lost much of the flexibility necessary to play a meaningful role in the negotiations. Moreover, our security interests in the region have been undermined and the suffering of the Cypriot people may be needlessly prolonged.

10.17/74

B

Dunbarton

CONTINUING RESOLUTION SIGNING STATEMENT

I have today signed, with grave reservations, the Continuing resolution (H. J. Res. 1167) which provides funds for the operation of several departments and agencies and for the temporary continuation of our foreign aid programs.

The reservations I have stem from the adverse effects of this legislation on our relations with Turkey and on our efforts to achieve a negotiated settlement of the Cyprus dispute.

Despite two vetoes of similar versions of this bill and my public statements concerning the damage posed to our diplomacy by it, the Congress has made clear its intent to terminate our military assistance to Turkey. Now, after a three-week delay in providing funding authority for the departments and agencies included in this bill, I have reluctantly concluded that further efforts to seek legislation that would permit continued flexibility

in the execution of U.S. foreign policy would not be successful
at this time.

Nevertheless, the United States will continue to do
what it can to assist in the resolution of the Cyprus dispute.

But I must inform the American people that, because of the
action of Congress yesterday, our ability to play a meaningful role in the
negotiations has been limited.

16
4/3

66
PIT

SIGNING STATEMENT

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Despite two vetoes of similar versions of this bill and my public statements concerning the dangers posed to our diplomacy by its legislative restrictions on military assistance to Turkey, ~~the large majorities~~ ^{the Congress has made} ~~supporting this Bill~~ ^{its} make clear the intent of Congress to interfere with the conduct of this country's foreign policy. Three times Congress has refused to recognize the realities of the situation ^{now} and after a three-week delay in providing funding authority, I have to face the reality that further efforts to seek a constructive and responsible course would be useless ^{the} given the Congress' rush to adjourn. Therefore, the Congress must now accept the consequences of its action for the prospects of peace on Cyprus and for stability in the crucial Eastern Mediterranean area.

The United States will continue to do what it can to assist the parties in negotiating a resolution of the Cyprus dispute, but I must inform the American people that because of the action of Congress today, we have lost much of the flexibility necessary to play a meaningful role in the negotiations. ^{Now we} our security interests in the region have been placed in jeopardy, and the suffering of the Cypriot people may be needlessly prolonged.

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OCTOBER 18, 1974

Office of the White House Press Secretary
-----THE WHITE HOUSE

STATEMENT BY THE PRESIDENT

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The problem created by these legislative restrictions with respect to our relations with Turkey are not compensated for in any way by benefits to Greece or the Greek Cypriots. Contrary to the intentions of the supporters of these restrictions, this bill can only hinder progress toward a settlement of the Cypriot dispute which is so much in the interest of both Greece and the people of Cyprus.

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For Inland, Rel.

OFF. of the WH Press Secy Oct. 18/1954

THE WHITEHOUSE
~~SIGNING STATEMENT~~ BY THE Pres.

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~~James Earl Ray~~

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OK
AZ

Ninety-third Congress of the United States of America

AT THE SECOND SESSION

Begun and held at the City of Washington on Monday, the twenty-first day of January,
one thousand nine hundred and seventy-four

Stan
Ebner (AM)

Joint Resolution

Making further continuing appropriations for the fiscal year 1975, and for other purposes.

Resolved by the Senate and House of Representatives of the United States of America in Congress assembled, That (a) clause (c) of section 102 of the joint resolution of June 30, 1974 (Public Law 93-324), is hereby amended by striking out "September 30, 1974" and inserting in lieu thereof "sine die adjournment of the second session of the Ninety-third Congress".

(b) Clause (a) of such section is amended by inserting immediately after "joint resolution" the following: "or, in the case of the United States Information Agency, enactment of authorizations of appropriations for fiscal year 1975 for that Agency".

SEC. 2. Section 101(e) of such joint resolution is amended by striking out "first quarter" and inserting in lieu thereof "quarterly".

SEC. 3. The fourth unnumbered clause of section 101(b) of such joint resolution, relating to foreign assistance and related programs appropriations, is amended by striking out all that follows "as amended" and inserting in lieu thereof ": *Provided*, That in computing the current rate of operations of military assistance there shall be included the amount of obligations incurred in Department of Defense appropriations during the fiscal year 1974 for military assistance to Laos;".

SEC. 4. Such joint resolution is amended by adding at the end thereof the following new section:

"SEC. 112. Notwithstanding any other provision of this joint resolution or any other Act, the President is authorized to use funds made available for foreign assistance by this joint resolution but not to exceed \$15,000,000, to provide, on such terms and conditions as he may determine, relief, rehabilitation, and reconstruction assistance in connection with the damage caused by floods in Honduras and Bangladesh and by civil strife in Cyprus."

SEC. 5. Such joint resolution is amended by adding at the end thereof the following new section:

"SEC. 113. None of the funds made available for foreign assistance by this joint resolution may be used to purchase fertilizer in the United States for export to South Vietnam."

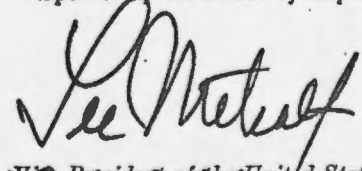
SEC. 6. None of the funds herein made available shall be obligated or expended for military assistance, or for sales of defense articles and services (whether for cash or by credit, guaranty, or any other means) or for the transportation of any military equipment or supplies to Turkey until and unless the President certifies to the Congress that the Government of Turkey is in compliance with the Foreign Assist-

THE WHITE HOUSE

H. J. Res. 1167—2

ance Act of 1961, the Foreign Military Sales Act, and any agreement entered into under such Acts, and that substantial progress toward agreement has been made regarding military forces in Cyprus: *Provided*, That the President is authorized to suspend the provisions of this section and said Acts if he determines that such suspension will further negotiations for a peaceful solution of the Cyprus conflict. Any such suspension shall be effective only until December 10, 1974 and only if, during that time, Turkey shall observe the ceasefire and shall neither increase its forces on Cyprus nor transfer to Cyprus any U.S. supplied implements of war.


Speaker of the House of Representatives.


*Vice President of the United States and
Acting President of the Senate pro Tempore.*

Office of the White House Press Secretary

THE WHITE HOUSE

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October 17, 1974

Dear Mr. Director:

The following bills were received at the White House on October 17th:-

H.J. Res. 1167 ✓

H.R. 13157

H.R. 13342

H.R. 14217

H.R. 15736

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder
Chief Executive Clerk

The Honorable Roy L. Ash
Director
Office of Management and Budget
Washington, D. C.