The original documents are located in Box 4, folder "8/29/74 HR10044 Customs and Immigration Facilities" of the White House Records Office: Legislation Case Files at the Gerald R. Ford Presidential Library.

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White House Counsel Philip Buchen's Files
President's Daily News Summaries

EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

AUG 2 2 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 10044 - Customs and Immigration
Facilities
Sponsor - Rep. Harsha (R) Ohio

Last Day for Action

August 30, 1974 - Friday

Purpose

To increase the limitation on funds which may be expended to provide customs and immigration border facilities.

Agency Recommendations

Approval Office of Management and Budget

Approval Department of Justice Approval Department of the Treasury

Discussion

The enrolled bill is identical to a draft bill submitted by Treasury in 1973 to amend the "act to provide better facilities for enforcement of the customs and immigration laws." In 1962 a ceiling of \$100,000 was established on the amount which could be expended for such purposes on any one site for land acquisition and construction of facilities at points along the Canadian and Mexican borders and in the Virgin Islands. The Attorney General may also use the authority for similar purposes in Guam. H.R. 10044 would increase that ceiling to \$200,000.

In its report on the enrolled bill the House Committee on Public Works stated that the new ceiling is needed to meet



increased costs of land and construction, increased traffic flow across the borders, and to carry out the priority antinarcotic program. The Committee stated:

"...when facilities are inadequate, enforcement of customs and revenue laws may be prejudiced.

"H.R. 10044 does allow the Secretary of the Treasury and the Attorney General greater flexibility in constructing adequate facilities to meet the needs of land border facilities."

Assistant Director for Legislative Reference

Wilfred H Ronnwel

Enclosures



THE GENERAL COUNSEL OF THE TREASURY WASHINGTON, D.C. 20220

AUG 21 1974

Director, Office of Management and Budget Executive Office of the President Washington, D.C. 20503

Attention: Assistant Director for Legislative

Reference

Sir:

Your office has asked for the views of this Department on the enrolled enactment of H.R. 10044, "To increase the amount authorized to be expended to provide facilities along the border for the enforcement of the customs and immigration laws."

The enrolled enactment would increase from \$100,000 to \$200,000 the existing limitation on the amount of funds that may be expended to provide facilities for the enforcement of the customs and immigration laws along our land borders. These facilities must invariably be constructed in remote places at a premium cost for both labor and materials. Increases in cost since the ceiling was last raised in 1962 make the increase essential.

The enrolled enactment incorporates a draft bill prepared in this Department and forwarded to the Congress on May 21, 1973, after clearance with your office.

The Department recommends that the enrolled enactment be approved by the President.

Sincerely yours,

Flowed

General Counsel

Department of Instice Washington, D.C. 20530

AUG 2 1 1974

Honorable Roy L. Ash
Director, Office of Management
and Budget
Washington, D. C. 20503

Dear Mr. Ash:

In compliance with your request, I have examined a facsimile of the enrolled bill H.R. 10044, "To increase the amount authorized to be expended to provide facilities along the border for the enforcement of the customs and immigration laws."

The Act of June 26, 1930 (19 U.S.C. 68) authorizes the Attorney General and the Secretary of the Treasury to expend from appropriated funds such sums as are necessary to construct border control facilities provided that the total amount for any one project, including the site, does not exceed \$100,000. H.R. 10044 would increase the \$100,000 single project ceiling to \$200,000.

Because H.R. 10044 would provide the Attorney General and the Secretary of the Treasury greater flexibility in constructing necessary border control facilities, the Department of Justice recommends its Executive approval.

MA Kaben

Sincerelx

W. Vincent Rakestraw

Assistant Attorney General

THE WHITE HOUSE WASHINGTON

ENROLLED BILL

SUBJECT: Enrolled Bill H.R. 10044 - Customs

and Immigration Facilities

Comments:

Name	Approval	<u>Date</u>
Geoff Shepard	Yes	
NSC/S	Yes	
Phil Buchen	Yes	Manager Committee Co
Bill Timmons	Y 96	<i></i>
Ken Cole		4
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THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO .:

Time:

9:30 a. m.

FOR ACTION Gooff Shepard

-NSC/S Phil Buchen cc (for information): Warren K. Hendriks

Jerry Jones

Bill Timmons

FROM THE STAFF SECRETARY

DUE: Date:

Monday, August 26, 1974

Time:

2:00 p. m.

SUBJECT:

Enrolled Bill H. R. 10044 - Customs and Immigration

Facilities

ACTION REOUESTED:

For Necessary Action

XX For Your Recommendations

Prepare Agenda and Brief

Draft Reply

For Your Comments

Draft Remarks

REMARKS:

Please return to Kathy Tindle - West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

K. R. COLE. IR. For the President No Haberto Mary, 22, 74

EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

AUG 2 2 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 10044 - Customs and Immigration

Facilities

Sponsor - Rep. Harsha (R) Ohio

Last Day for Action

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Office of Management and Budget Approval

Department of Justice Approval Department of the Treasury Approval

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Assistant Director for Legislative Reference

Wilfred H Rouwel

Enclosures

THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.: 528

Date: August 23, 1974

Time:

9:30 a.m.

FOR ACTION: Geoff Shepard

cc (for information): Warlen K. Hendriks

Jerry Jones

Bill Timmons

FROM THE STAFF SECRETARY

DUE: Date:

Monday, August 26, 1974

Time:

2:00 p.m.

SUBJECT:

Enrolled Bill H. R. 10044 - Customs and Immigration

Facilities

ACTION REQUESTED:

____ For Necessary Action

XX For Your Recommendations

____ Prepare Agenda and Brief

____ Draft Reply

____ For Your Comments

___ Draft Remarks

REMARKS:

Please return to Kathy Tindle - West Wing

No objection

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

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Warren K. Hendriks For the President

EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

AUG 2 2 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 10044 - Customs and Immigration

Facilities

Sponsor - Rep. Harsha (R) Ohio

Last Day for Action

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Department of Justice Approval Department of the Treasury Approval

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Mufred H Commel
Assistant Director for
Legislative Reference

Enclosures



THE GENERAL COUNSEL OF THE TREASURY WASHINGTON, D.C. 20220

AUG 21 1974

Director, Office of Management and Budget Executive Office of the President Washington, D.C. 20503

Attention: Assistant Director for Legislative

Reference

Sir:

Your office has asked for the views of this Department on the enrolled enactment of H.R. 10044, "To increase the amount authorized to be expended to provide facilities along the border for the enforcement of the customs and immigration laws."

The enrolled enactment would increase from \$100,000 to \$200,000 the existing limitation on the amount of funds that may be expended to provide facilities for the enforcement of the customs and immigration laws along our land borders. These facilities must invariably be constructed in remote places at a premium cost for both labor and materials. Increases in cost since the ceiling was last raised in 1962 make the increase essential.

The enrolled enactment incorporates a draft bill prepared in this Department and forwarded to the Congress on May 21, 1973, after clearance with your office.

The Department recommends that the enrolled enactment be approved by the President.

Sincerely yours,

General Counsel

Blocald

Department of Instice Washington, D.C. 20530

AUG 2 1 1974

Honorable Roy L. Ash
Director, Office of Management
and Budget
Washington, D. C. 20503

Dear Mr. Ash:

In compliance with your request, I have examined a facsimile of the enrolled bill H.R. 10044, "To increase the amount authorized to be expended to provide facilities along the border for the enforcement of the customs and immigration laws."

The Act of June 26, 1930 (19 U.S.C. 68) authorizes the Attorney General and the Secretary of the Treasury to expend from appropriated funds such sums as are necessary to construct border control facilities provided that the total amount for any one project, including the site, does not exceed \$100,000. H.R. 10044 would increase the \$100,000 single project ceiling to \$200,000.

Because H.R. 10044 would provide the Attorney General and the Secretary of the Treasury greater flexibility in constructing necessary border control facilities, the Department of Justice recommends its Executive approval.

Sincerely

W. Vincent Rakestraw

Assistant Attorney General

THE WHITE HOUSE WASHINGTON

August 23, 1974

MEMORANDUM FOR:

MR. WARREN HENDRIKS

FROM:

WILLIAM E. TIMMONS

SUBJECT:

Am Inwest Action Memorandum - Log No. 528 Enrolled Bill H. R. 10044 - Customs

and Immigration Facilities

The Office of Legislative Affairs concurs in the attached proposal and has no additional recommendations.

Attachment



THE WHITE HOUSE

ACTION MEMORANDUM

WASHINGTON

LOG NO.:

528

Date: August 23, 1974 Time:

9:30 a.m.

FOR ACTION: Geoff Shepard

NSC/S

Phil Buchen

cc (for information): Warren K. Hendriks

Jerry Jones

FROM THE STAFF SECRETARY

DUE: Date:

Monday, August 26, 1974

Time:

2:00 p.m.

SUBJECT:

Enrolled Bill H. R. 10044 - Customs and Immigration

Facilities

ACTION REQUESTED:

For Necessary Action	XX For Your Recommendations	
Prepare Agenda and Brief	Draft Reply	
For Your Comments	Draft Remarks	

REMARKS:

Please return to Kathy Tindle - West Wing

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately.

Warren K. Hendriks For the President

EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

AUG 2 2 1974

MEMORANDUM FOR THE PRESIDENT

Subject: Enrolled Bill H.R. 10044 - Customs and Immigration

Facilities

Sponsor - Rep. Harsha (R) Ohio

Last Day for Action

August 30, 1974 - Friday

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Assistant Director for
Legislative Reference

Enclosures



THE GENERAL COUNSEL OF THE TREASURY WASHINGTON, D.C. 20220

AUG 21 1974

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Sincerely yours,

General Counsel

Albredd

ASSISTANT ATTORNEY GENERAL LEGISLATIVE AFFAIRS

Department of Instice Washington, D.C. 20530

AUG 2 1 1974

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Director, Office of Management
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Washington, D. C. 20503

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Assistant Attorney General

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Warren K. Hendriks For the President

EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

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Facilities

Sponsor - Rep. Harsha (R) Ohio

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Department of Justice Approval Approval

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Because H.R. 10044 would provide the Attorney General and the Secretary of the Treasury greater flexibility in constructing necessary border control facilities, the Department of Justice recommends its Executive approval.

Sincerely,

W. Vincent Rakestraw

Assistant Attorney General

CUSTOMS AND IMMIGRATION BORDER FACILITIES

DECEMBER 14, 1973.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. Blatnik, from the Committee on Public Works, submitted the following

REPORT

[To accompany H.R. 10044]

The Committee on Public Works, to whom was referred the bill (H.R. 10044) to increase the amount authorized to be expended to provide facilities along the border for the enforcement of the customs and immigration laws, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE

The purpose of H.R. 10044 is to amend the act entitled "An act to provide better facilities for the enforcement of the customs and immigration laws," approved June 20, 1930, as amended (19 U.S.C. 68) to increase from \$100,000 to \$200,000 the limitation on the amount of funds that may be expended to provide facilities for the enforcement of the customs and immigration laws along our land borders.

BACKGROUND

Under existing law (19 U.S.C. 68) the Secretary of the Treasury and the Attorney General are authorized to expend from the general appropriations of the Bureau of Customs and the Immigration and Naturalization Service such amounts as may be necessary to acquire land and erect buildings, sheds, office quarters, and living facilities which are otherwise unavailable, at points along the Canadian and Mexican borders and in the Virgin Islands, as an aid to the enforcement of the customs and immigration laws, provided that the amount expended on any one project, including the site, does not exceed \$100,000. The Attorney General is authorized to expend not more than \$100,000 for similar purposes in Guam. If a project is intended for the joint use of the Bureau of Customs and the Immigration and Naturalization Service, its combined cost including the site is charged to the

two appropriations concerned. The proposed bill would increase the maximum costs that may be incurred under existing law to \$200,000.

The proposed new ceiling of \$200,000 is needed to meet the increased costs of site acquisition and construction since 1962 when Congress last amended the original act. Border inspection facilities are usually erected in remote areas immediately adjacent to the Mexican and Canadian international boundaries. Costs are influenced by the unusually great distances that men, materials, and resources must be transported to the job site. Often, the contractor is forced to provide either per diem or room and board to his employees. Subcontractors for plumbing, heating, electrical, bricklaying, and carpentry services are reluctant to bid on the projects because of the indeterminate factors caused by the great distances the projects are removed from towns and cities. Extreme weather conditions, particularly along the Canadian border where temperatures reach as low as 40 degrees below zero combined with the long winter season, increase construction time.

In addition to these factors which increase construction costs, a substantial increase in the cost of labor and materials has taken place since the limitation of \$100,000 was authorized in 1962. These rising costs have resulted in a diminution of the purchasing power of the dollar so that the \$100,000 available in 1962 is equivalent to \$58,000 today. Costs for key materials and skilled labor have increased 73 percent since 1962 while costs for key materials and common labor have increased by 91 percent over 1962 levels. These increased costs coupled with new requirements for secondary inspection areas, search rooms, and public facilities have operated to make the \$100,000 limita-

tion unrealistic.

The present customs program for building new facilities and expanding existing facilities must be continued and accelerated if the Customs Service is to continue to efficiently and effectively fulfill its mission of revenue collection and the prevention of smuggling, while at the same time expediting the flow of border traffic. Since 1962, traffic crossing into the United States at the Mexico and Canadian borders has increased by 43 percent. Additionally, the priority antinarcotic program has resulted in intensified enforcement efforts. Facilities to meet the demands of these efforts are necessary; when facilities are inadequate, enforcement of customs and revenue laws may be prejudiced.

H.R. 10044 does allow the Secretary of the Treasury and the Attorney General greater flexibility in constructing adequate facilities to

meet the needs of land border facilities.

COST TO THE UNITED STATES

Rule XIII(7) of the Rules of the House of Representatives requires a statement of the estimated costs to the United States which would be incurred in carrying out H.R. 10044, as reported in fiscal year 1974 and each of the following 5 years.

The estimated costs are as follows:

Fiscal year 1974—No additional cost.

Fiscal year 1975—\$160,000.

Fiscal year 1976—\$140,000. Fiscal year 1977—\$140,000. Fiscal year 1978—\$100.000.

No projects for construction have as yet been identified by the agencies for fiscal year 1979. Accordingly, the committee is not in a position to make an estimate of the additional costs to the United States for this fiscal year.

Vote

The committee ordered the bill reported by voice vote.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

ACT OF JUNE 26, 1930

AN ACT To provide better facilities for the enforcement of the customs and immigration laws

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That to aid in the enforcement of the customs and immigration laws along the Canadian and Mexican borders and to provide better facilities for such enforcement at points along such borders at which no Federal or other buildings adapted or suitably located for the purpose are available, and for similar purposes in the Virgin Islands of the United States, the Secretary of the Treasury and the Attorney General are hereby authorized to expend, and for similar purposes in Guam the Attorney General is hereby authorized to expend, from the funds appropriated for the general maintenance and operation of the Customs and the Immigration and Naturalization Services, respectively, the necessary amounts for the acquisition of land and the erection of buildings, sheds, and office quarters, including living quarters for officers where none are otherwise available: Provided, That the total amount which may be so expended for any one project, including the site, shall not exceed [\$100,000] \$200,000, and that where the project is for the joint use of the Customs Service and the Immigration and Naturalization Service, the combined cost of the project, including the site, shall be charged to the two appropriations concerned.

Sec. 2. The Secretary of the Treasury is authorized to expend, from the funds appropriated for the general maintenance and operation of the Customs Service, such amounts as may be necessary for the erection of protective gates across international highways and roads crossing the Canadian and Mexican borders and for the erection of such fences in the immediate vicinity of such highways and roads as may be necessary to prevent unless that the erection of such fences in the immediate vicinity of such highways and roads as may be necessary to prevent unless that the erection of such fences in the immediate vicinity of such highways and roads as may be necessary.

sary to prevent unlawful entry or smuggling.

Minety-third Congress of the United States of America

AT THE SECOND SESSION

Begun and held at the City of Washington on Monday, the twenty-first day of January, one thousand nine hundred and seventy-four

An Act

To increase the amount authorized to be expended to provide facilities along the border for the enforcement of the customs and immigration laws.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the Act entitled "An Act to provide better facilities for the enforcement of the customs and immigration laws", approved June 26, 1930, as amended (19 U.S.C. 68), is further amended by striking out "\$100,000" and inserting in lieu thereof "\$200,000".

Speaker of the House of Representatives.

Vice President of the United States and
President of the Senate.

August 19, 1974

Dear Mr. Director:

The following bills were received at the White House on August 19th:

s. 3066 s. 3190 h.r. 10044 h.r. 15791 h.r. 15936

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder Chief Executive Clerk

The Honorable Roy L. Ash Director Office of Management and Budget Washington, D.C.

