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94TH CONGRESS } HOUSE OF REPRESENTATIVES { REPORT
2d Session } { No. 94-1559

MAKING APPROPRIATIONS FOR THE LEGISLATIVE BRANCH

SEPTEMBER 15, 1976.—Ordered to be printed

Mr. SHIPLEY, from the committee of conference,
submitted the following

CONFERENCE REPORT

[To accompany H.R. 14238]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 14238) making appropriations for the Legislative Branch for the fiscal year ending September 30, 1977, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 42, 43, 51, and 67.

That the House recede from its disagreement to the amendments of the Senate numbered 40, 41, 44, 45, 47, 49, 50, 52, 53, 54, 55, 61, 62, 64, 65, 66, 68, 70, 71, 72, 73, 74, 76, 77, 78, 80, 81, 82, 83, 84, 85, 86, 87, and 88, and agree to the same.

Amendment numbered 63:

That the House recede from its disagreement to the amendment of the Senate numbered 63, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$66,978,000*; and the Senate agree to the same.

Amendment numbered 69:

That the House recede from its disagreement to the amendment of the Senate numbered 69, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$2,942,000*; and the Senate agree to the same.

Amendment numbered 75:

That the House recede from its disagreement to the amendment of the Senate numbered 75, and agree to the same with an amendment as follows:



In lieu of the sum proposed by said amendment insert \$92,000; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, 37, 38, 39, 46, 48, 56, 57, 58, 59, 60, 79, 89, 90, and 91.

GEORGE E. SHIPLEY,
ROBERT N. GIAIMO,
JOSEPH P. ADDABBO (except as
to amendment No. 91),
JOHN J. McFALL,
SIDNEY R. YATES,
FRANK E. EVANS,
EDWARD R. ROYBAL,
J. EDWARD ROUSH,
GEORGE MAHON,
LAWRENCE COUGHLIN,
ELFORD A. CEDERBERG,
RALPH S. REGULA,
Managers on the Part of the House.
ERNEST F. HOLLINGS,
JOHN L. McCLELLAN,
WALTER D. HUDDLESTON,
JOHN O. PASTORE (except as
to amendment No. 91),
DICK SCHWEIKER,
CHARLES McC. MATHIAS, Jr.
(except as to amendment
No. 91),
MILTON R. YOUNG,
TED STEVENS (except as to
amendment No. 91),
Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 14238) making appropriations for the Legislative Branch for the fiscal year ending September 30, 1977, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

TITLE I

SENATE

Amendments Nos. 1 through 39: Reported in technical disagreement. Inasmuch as these amendments relate solely to the Senate and in accord with long practice, under which each body determines its

own housekeeping requirements and the other concurs therein without intervention, the managers on the part of the House will offer motions to recede and concur in the Senate amendments Nos. 1 through 39.

TITLE II

Amendment No. 40: Changes title number as proposed by the Senate.

HOUSE OF REPRESENTATIVES

COMPENSATION OF MEMBERS

Amendments Nos. 41 through 44: Provide that no funds in this or any other act may be used to provide further cost-of-living salary increases to Members of the House of Representatives, Senators, Federal Judges, and certain executive positions; but does not preclude increases which may be proposed by the President pursuant to recommendations of the Commission on Executive, Legislative, and Judicial Salaries.

TITLE III

Amendment No. 45: Changes title number as proposed by the Senate.

JOINT ITEMS

AMERICAN INDIAN POLICY REVIEW COMMISSION

Amendment No. 46; Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate providing that not to exceed \$100,000 of the funds appropriated under this heading for fiscal year 1976 and for the period ending September 30, 1976, shall remain available until June 30, 1977.

CAPITOL POLICE BOARD

Amendment No. 47: Appropriates \$1,618,860 as proposed by the Senate instead of \$1,400,400 as proposed by the House.

Amendment No. 48: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate providing that \$109,230 is provided to cover the costs of a 6 percent salary increase, approved retroactive to October 1, 1975, for the purposes of reimbursing the District of Columbia government for the cost of that salary increase from October 1, 1975, through September 30, 1976.

EDUCATION OF PAGES

Amendment No. 49: Appropriates \$180,200 as proposed by the Senate instead of \$178,600 as proposed by the House.

TITLE IV

Amendment No. 50: Changes title number as proposed by the Senate.

OFFICE OF TECHNOLOGY ASSESSMENT

Amendment No. 51: Appropriates \$6,624,000 as proposed by the House instead of \$8,000,000 as proposed by the Senate. The conferees have determined to fund the Office of Technology Assessment at an amount that is level with the fiscal year 1976 allowance reflecting salary increases. The conferees are aware that much discussion within the Congress surrounds the conduct of OTA's business; some comments are complimentary and some are highly critical. It is incumbent upon the OTA, as a young organization, to prove its worth to the Congress. In reviewing OTA's record to date, the conferees note that three of the program areas within OTA have especially sound plans, have produced and will continue to produce a majority of the materials emanating from OTA, and have been especially successful in identifying and responding to Congressional needs. Taken together, the energy, oceans and transportation programs form the core of Chairman Teague's response to the staff report of the House Commission on Information and Facilities, producing sixteen of the twenty reports described. The conferees expect that ongoing projects in these programs will receive full budgetary support.

The conferees have serious reservations, however, with a number of the other studies and feel that the level of funding allowed will give the organization an opportunity to take a critical look at its operation, its priorities and the quality of its projects' content. Nonproductive and underproductive areas, and those areas not responding to a clear and compelling Congressional need should be pared. The conferees hope the OTA will be able to resolve its weaknesses and will be closely monitoring OTA's performance and its ability to respond to its legislative mandate by producing materials that the Congress can use.

TITLE V

Amendment No. 52: Changes title number as proposed by the Senate.

TITLE VI

Amendment No. 53: Changes title number as proposed by the Senate.

ARCHITECT OF THE CAPITOL

CAPITOL BUILDINGS

Amendment No. 54: Appropriates \$5,853,900 as proposed by the Senate instead of \$5,725,900 as proposed by the House.

Amendment No. 55: Reappropriates not to exceed \$193,500 of the unobligated balance under this head for fiscal year 1975 and continued

available until June 30, 1976 as proposed by the Senate instead of \$147,500 as proposed by the House.

RESTORATION OF WEST CENTRAL FRONT OF CAPITOL

Amendment No. 56: Reported in disagreement. The managers on the part of the House will offer a motion to insist on its disagreement to the amendment of the Senate.

SENATE OFFICE BUILDINGS

Amendment No. 57: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating \$10,408,000 and reappropriating not to exceed \$120,000 of the unobligated balance of the appropriation under this head for fiscal year 1975 and continued available until June 30, 1976.

SENATE GARAGE

Amendment No. 58: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating \$139,500.

MODIFICATION AND ENLARGEMENT, CAPITOL POWER PLANT

Amendment No. 59: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating \$12,000,000 and increasing by such additional amount the limit of cost authorized by Public Law 93-50 for the project.

AUTOMATIC ELEVATOR OPERATORS

Amendment No. 60: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate reducing the number of elevator operator positions on automatic elevators in the Capitol Building, the Senate Office Buildings, and House Office Buildings with the proviso that such provision shall not be applicable to present incumbents.

TITLE VII

Amendment No. 61: Changes title number as proposed by the Senate.

TITLE VIII

Amendment No. 62: Changes title number as proposed by the Senate.

LIBRARY OF CONGRESS

SALARIES AND EXPENSES

Amendment No. 63: Appropriates \$66,978,000 instead of \$66,589,400 as proposed by the House and \$67,591,000 as proposed by the Senate.

The conference action includes 6 additional computer positions and \$427,262 for the rental of automatic data processing equipment. The conferees are agreed that every effort should be made to utilize existing computer facilities currently available within the legislative branch prior to entering into contracts for outside services.

COPYRIGHT OFFICE

Amendments Nos. 64 and 65: Appropriate \$9,408,300 as proposed by the Senate instead of \$8,277,300 as proposed by the House and provide that \$1,683,000 of the appropriation shall be available only upon enactment into law of S. 22 or equivalent legislation as proposed by the Senate instead of \$552,000 as proposed by the House.

NATIONAL COMMISSION ON NEW TECHNOLOGICAL USES OF COPYRIGHTED WORKS

Amendment No. 66: Deletes contingency language proposed by the House and stricken by the Senate as S. 3187 has been enacted as Public Law 94-314.

CONGRESSIONAL RESEARCH SERVICE

Amendment No. 67: Appropriates \$19,293,200 for salaries and expenses as proposed by the House instead of \$19,900,000 as proposed by the Senate.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

Amendment No. 68: Appropriates \$21,729,000 for salaries and expenses as proposed by the Senate instead of \$20,800,800 as proposed by the House.

FURNITURE AND FURNISHINGS

Amendment No. 69: Appropriates \$2,942,000 instead of \$2,909,700 as proposed by the House and \$3,087,000 as proposed by the Senate. The increase of \$32,300 over the House allowance is to provide furniture and equipment to support 35 additional positions, including \$23,100 and 25 positions for copyright revision activities. The conferees are agreed that the funds required for support of copyright revision activities shall be expended only upon the enactment of S. 22 or equivalent legislation.

ADMINISTRATIVE PROVISIONS

Amendments Nos. 70 through 74: Change section numbers as proposed by the Senate.

Amendment No. 75: Increases limitation on amount of appropriations available for expenses of attendance at meetings to not to exceed \$92,000 instead of \$88,500 as proposed by the House and \$95,500 as proposed by the Senate. The increase of \$3,500 over the House allowance consists of \$1,000 for the National Commission on New Technological Uses of Copyrighted Works and \$2,500 for copyright revision activities. The conferees are agreed that no funds are to be used for the expenses of attendance at meetings in connection with copyright revision activities prior to the enactment of S. 22 or equivalent legislation.

Amendments Nos. 76 through 78: Change section numbers as proposed by the Senate.

TITLE IX

COPYRIGHT ROYALTY COMMISSION

Amendment No. 79: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate inserting a new title and language appropriating \$268,000 for salaries and expenses which shall be available only upon enactment into law of S. 22 or equivalent legislation.

TITLE X

Amendment No. 80: Changes title number as proposed by the Senate.

TITLE XI

Amendment No. 81: Changes title number as proposed by the Senate.

TITLE XII

Amendment No. 82: Changes title number as proposed by the Senate.

TITLE XIII

Amendment No. 83: Changes title number as proposed by the Senate.

GENERAL PROVISIONS

Amendments Nos. 84 through 87: Change section numbers as proposed by the Senate.

Amendment No. 88: Deletes words "Senate and" relating to pay of pages proposed by the House and stricken by the Senate.

Amendment No. 89: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which is a Senate housekeeping item related to the pay of Senate pages.

Amendment No. 90: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment to include the House detail of the Capitol Police force in the proposal of the Senate creating a new rank of private first class and certain salary increases as follows:

SEC. 1305. (a) The Sergeant at Arms and Doorkeeper of the Senate and Sergeant at Arms of the House may (1) designate as a private, first class, any private of the Capitol Police whose pay is disbursed by the Secretary of the Senate or Clerk of the House who has served satisfactorily as a member of the Capitol Police for thirty months or more, and (2) fix the compensation of any such private, first class, at not to exceed \$13,038 per annum. *Provided*, That, the Sergeant at Arms of the House may fix the compensation of seven Detectives, Police Force at not to exceed \$14,946 per annum each in lieu of not to exceed \$13,992 per annum each; nineteen Technicians, Police Force at not to exceed \$13,992 per annum each in lieu of not to exceed \$13,038 per annum each; eight Plainclothesmen, Police Force at not to exceed \$13,992 per annum each in lieu of not to exceed \$13,038 per annum each; and six K-9 Officers, Police Force at not to exceed \$13,992 per annum each in lieu of not to exceed \$13,038 per annum each.

(b) Subsection (a) shall take effect on October 1, 1976. Any designation of a private of the Capitol Police as a private, first class, shall be made effective on the first day of a month, and no such designation may be effective before the first day of the first month which begins after the day on which such private has served satisfactorily as a member of the Capitol Police for thirty months.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

COST OF LIVING ADJUSTMENTS

Amendment No. 91: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment eliminating the so-called one percent kicker for cost-of-living adjustments in annuities of Federal and military retirees and establishing a new method of computing adjustments, and providing that the effective dates of the semi-annual cost-of-living adjustments will be March 1 and September 1 instead of March 1 and October 1 as proposed by the Senate, and making technical changes in cross references to other legislation. The amended language agreed to by the conferees follows:

COST OF LIVING ADJUSTMENTS

SEC. 1306. (a) Section 8340(b) of title 5, United States Code, is amended by striking out "1 percent plus".

(b) The amendment made by subsection (a) shall apply to any increase in annuities after the date of enactment of this Act.

(c) (1) Section 8340(b) of title 5, United States Code, as amended by subsection (a), is amended to read as follows:

"(b) (1) The Commission shall—

"(A) on January 1 of each year, or within a reasonable time thereafter, determine the percent change in the price index published for December of the preceding year over the price index published for June of the preceding year, and

"(B) on July 1 of each year, or within a reasonable time thereafter, determine the percent change in the price index published for June of such year over the price index published for December of the preceding year.

"(2) If in any year the percent change determined under either paragraph (1) (A) or (1) (B) indicates a rise in the price index, then—

"(A) effective March 1 of such year, in the case of an increase under paragraph (1) (A), each annuity payable from the Fund having a commencing date not later than such March 1 shall be increased by the percent change computed under such paragraph, adjusted to the nearest $\frac{1}{10}$ of 1 percent, or

"(B) effective September 1 of such year, in the case of an increase under paragraph (1) (B), each annuity payable from the Fund having a commencing date not later than such September 1 shall be increased by the percent change computed under such paragraph, adjusted to the nearest $\frac{1}{10}$ of 1 percent."

(2) The amendment made by subsection (1) shall apply to any increase in annuities after the date of enactment of this Act, except that with respect to the first date after the date of enactment of this Act on which the Commission is to determine a percent change, such percent change shall be determined by computing the change in the price index published for the month immediately preceding such first date over the price index for the last month prior to the date of enactment of this Act for which the price index showed a percent rise forming the basis for a cost-of-living annuity increase under section 8340(b) of title 5, United States Code, as in effect immediately prior to the date of the enactment of this Act.

(d) (1) Section 1401a(b) of title 10, United States Code, is amended to read as follows:

“(b) (1) The Secretary of Defense shall—

“(A) on January 1 of each year, or within a reasonable time thereafter, determine the percent change in the index published for December of the preceding year over the index published for June of the preceding year; and

“(B) on July 1 of each year, or within a reasonable time thereafter, determine the percent change in the index published for June of such year over the index published for December of the previous year.

“(2) If in any year the percent change determined under either paragraph (1) (A) or (1) (B) indicates a rise in the index, then—

“(A) effective March 1 of such year, in the case of an increase under paragraph (1) (A), the retired pay and retainer pay of members and former members of the armed forces who become entitled to that pay before such March 1 shall be increased by the percent change computed under such paragraph, adjusted to the nearest $\frac{1}{10}$ of 1 percent; and

“(B) effective September 1 of such year, in the case of an increase under paragraph (1) (B), the retired pay and retainer pay of members and former members of the armed forces who become entitled to that pay before such September 1 shall be increased by the percent change computed under such paragraph, adjusted to the nearest $\frac{1}{10}$ of 1 percent.”

(2) The amendment made by subsection (1) shall apply to any increase in retired pay or retainer pay after the date of enactment of this Act, except that with respect to the first date after the date of enactment of this Act on which the Secretary of Defense is to determine a percent change, such percent change shall be determined by computing the change in the index published for the month immediately preceding such first date over the index for the last month preceding the date of enactment of this Act used as the basis for the most recent adjustment of retired pay and retainer pay under section 1401a(b) of title 10, United States Code, as in effect immediately prior to the date of enactment of this Act.

(e) (1) Section 882(b) of the Foreign Service Act of 1946 (22 U.S.C. 1121 (b)), is amended to read as follows:

“(b) (1) The Secretary shall—

“(A) on January 1 of each year, or within a reasonable time thereafter, determine the percent change in the price index published for December of the preceding year over the price index published for June of the preceding year, and

“(B) on July 1 of each year, or within a reasonable time thereafter, determine the percent change in the price index published for June of such year over the price index published for December of the preceding year.

“(2) If in any year the percent change determined under either paragraph (1) (A) or (1) (B) indicates a rise in the price index, then—

“(A) effective March 1 of such year, in the case of an increase under paragraph (1) (A), each annuity payable from the Fund having a commencing date not later than such March 1 shall be increased by the percent change computed under such paragraph, adjusted to the nearest $\frac{1}{10}$ of 1 percent, or

“(B) effective September 1 of such year, in the case of an increase under paragraph (1) (B), each annuity payable from the Fund having a commencing date not later than such September 1 shall be increased by the percent change computed under such paragraph adjusted to the nearest $\frac{1}{10}$ of 1 percent.”

(2) The amendment made by subsection (1) shall apply to any increase in annuities after the date of enactment of this Act, except that with respect to the first date after the date of enactment of this Act on which the Secretary is to determine a percent change, such percent change shall be determined by computing the change in the price index published for the month immediately preceding such first date over the price index for the last month prior to the date of enactment of this Act for which the price index showed a percent rise forming the basis for a cost-of-living increase under section 882(b) of the Foreign Service Act of 1946 (22 U.S.C. 1121(b)), as in effect immediately prior to the date of enactment of this Act.

The managers on the part of the Senate will move to recede and concur in the amendment of the House to the amendment of the Senate.

Conversion.—The language as agreed to by the conferees puts the new system of calculating cost-of-living increases into effect immediately. This is necessary to keep a further accumulation of benefits in excess of actual price changes to be built into the base for future payments.

The conference agreement provides that any cost-of-living change since the last increase calculated under the old system will be included in the first payment under the new system. Thus, if the 3 percent minimum were triggered in August under the former system, then after a three-month waiting period increases would have been made effective January 1, 1977. Increased checks would have been mailed by February 1. Under the conversion provision, the full Consumer Price Index change since the last base month (December, 1975) and the level as of December 1976 will be used to calculate the first adjustment under the new system. The conferees thus anticipate the next cost-of-living adjustment to be made effective March 1, 1977, with increased checks in the mail by April 1, 1977. Thus, while there will be a delay of two months in the initial adjustment, there will be a full compensation since the cost-of-living calculation will be extended from October to December. Regular semi-annual adjustments will commence effective September 1, 1977.

CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1977 recommended by the Committee of Conference, with comparisons to the fiscal year 1976 amount, the 1977 budget estimates (as amended), and the House and Senate bills for 1977 follows:

New budget (obligational) authority, fiscal year 1976.....	\$933, 048, 403
Budget estimates of new (obligational) authority (as amended), fiscal year 1977.....	992, 290, 765
House bill, fiscal year 1977.....	780, 310, 950
Senate bill, fiscal year 1977.....	¹ 971, 141, 285
Conference agreement.....	¹ 943, 400, 485
Conference agreement compared with:	
New budget (obligational) authority, fiscal year 1976.....	+10, 352, 082
Budget estimates of new (obligational) authority (as amended), fiscal year 1977.....	-48, 890, 280
House bill, fiscal year 1977.....	+163, 089, 535
Senate bill, fiscal year 1977.....	-27, 740, 800

¹ Includes \$147,993,375 for Senate items not considered by the House. Conforming to long practice, funds exclusively for operations and activities of the Senate—including two items jurisdictionally under the Architect of the Capitol—are left for decision and insertion by that body.

GEORGE E. SHIPLEY,
ROBERT N. GIAIMO,
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amendment No. 91),
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amendment No. 91),
MILTON R. YOUNG,
TED STEVENS (except
amendment No. 91),

Managers on the Part of the Senate.

[FULL COMMITTEE PRINT]

NOTICE.—This report is subject to change pending action by the full committee.

94TH CONGRESS } HOUSE OF REPRESENTATIVES } REPORT
2d Session } } No. 94-

LEGISLATIVE BRANCH APPROPRIATION BILL, 1977

JUNE 4, 1976.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. SHIPLEY, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. ——]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the legislative branch for the fiscal year 1977.

The budget estimates considered by the Committee in connection with the bill appear on pages 15 through 44 of the Appendix to the Budget for 1977, as amended in H. Doc. Nos. 94-369, 94-400, 94-412, 94-438, 94-473, and 94-504, and S. Doc. 94-188.

The bill provides appropriations for—

The House of Representatives.

Joint House and Senate activities and items,

The Office of Technology Assessment,

The Congressional Budget Office,

The Architect of the Capitol (except items relating *solely* to the Senate),

The Botanic Garden,

The Library of Congress,

The Government Printing Office,

The General Accounting Office, and

The Cost-Accounting Standards Board.

Conforming to long practice, funds exclusively for operations and activities of the Senate—including two items jurisdictionally under the Architect of the Capitol—are left for decision and insertion by that body.

A summary of the bill follows:

SUMMARY OF THE BILL

[Note.—Excludes Senate items and items under Architect of the Capitol for the Senate]

Page No.		Title No.	Agency and item	New budget (obligational) authority, fiscal year 1976 ¹	Budget estimate of new (obligational) authority, fiscal year 1977 ²	New budget (obligational) authority recommended in bill	Bill compared with—	
Bill	Report						New budget (obligational) authority, fiscal year 1976	Budget estimates of new (obligational) authority, fiscal year 1977
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
2	6	I	House of Representatives.....	\$228, 981, 485	\$242, 076, 800	\$241, 728, 950	+\$12, 747, 465	-\$347, 850
8	14	II	Joint items.....	72, 635, 633	55, 341, 800	55, 268, 800	-17, 366, 833	-73, 000
15	17	III	Office of Technology Assessment.....	6, 578, 000	8, 500, 000	6, 624, 000	+46, 000	-1, 876, 000
15	18	IV	Congressional Budget Office.....	4, 868, 440	10, 159, 000	9, 319, 200	+4, 450, 760	-839, 800
16	19	V	Architect of the Capitol (excludes Senate items).....	67, 110, 300	39, 725, 300	37, 638, 000	-29, 472, 300	-2, 087, 300
20	23	VI	Botanic Garden.....	1, 252, 500	1, 164, 900	1, 164, 900	-87, 600	-----
21	23	VII	Library of Congress.....	119, 125, 400	142, 983, 200	135, 415, 100	+16, 289, 700	-7, 568, 100
29	28	VIII	Government Printing Office.....	153, 868, 700	141, 115, 000	140, 827, 400	-13, 041, 300	-287, 600
32	31	IX	General Accounting Office.....	141, 541, 000	151, 418, 000	150, 580, 000	+9, 039, 000	-838, 000
34	32	X	Cost-Accounting Standards Board.....	1, 635, 000	1, 700, 000	1, 700, 000	+65, 000	-----
Grand total, new budget (obligational) authority (for items considered in House).....				797, 596, 458	794, 184, 000	780, 266, 350	-17, 330, 108	-13, 917, 650
Consisting of—								
1. Appropriations.....				796, 014, 958	793, 856, 000	779, 938, 350	-16, 076, 608	-13, 917, 650
2. Reappropriations.....				1, 581, 500	328, 000	328, 000	-1, 253, 500	-----

¹ Includes amounts in Second Supplemental Appropriations Act, 1976.

² Includes amendments totaling \$12,638,290. See table at end of this report for detail. Excludes \$15,500,000 requested by Government Printing Office for "Acquisition of site and general plans and designs of buildings."

HIGHLIGHTS OF BILL

SUMMARY OF ESTIMATES AND RECOMMENDATIONS

\$81,000

Committee recommendations.—A total of \$780,266,350 in new budget (obligational) authority is recommended for fiscal year 1977, which is a net decrease of \$13,917,650 in the amount requested in the amended budget and \$17,330,108 below fiscal year 1976 appropriations, including those in the Second Supplemental Appropriations Act, 1976 (H.R. 13172).

Budget estimates.—The budget estimates considered by the Committee total \$794,184,000. This amount excludes the request of the Government Printing Office for funds for the acquisition of site and general plans and designs of buildings for a new plant, as well as requests for the Senate including items for that body appropriated to the Architect of the Capitol.

Comparison with budget estimates.—The recommended reduction of \$13,917,650 in the amounts of the budget requests considered by the Committee reflects, primarily, cutbacks in the additional staffing requested by the Office of Technology Assessment, the Library of Congress, and the General Accounting Office. Certain improvement projects proposed by the Architect of the Capitol were also omitted.

Comparison with fiscal year 1976 Appropriations.—Appropriations for 1976, including those in the Second Supplemental Appropriations Act, 1976, total \$797,596,458. The amounts recommended for 1977 total \$780,266,350 and is a net decrease of \$17,330,108 below the 1976 level. This net decrease is composed of increases totaling \$81,483,141 which are offset by a number of nonrecurring items appropriated for the current year totaling \$98,813,249, the largest being the construction funds for the James Madison Memorial Building, money provided for prior year deficits for congressional printing and binding, and a supplemental to cover 1975 obligations for "Official mail costs." Of the overall increase, \$24,456,774 is for pay increases and salary adjustments.

A summary of the major increases and decreases recommended, by general category, follows:

AREAS OF MAJOR CHANGE: COMMITTEE BILL VS. FISCAL YEAR 1976

Item (1)	Program type changes						Total changes (7)
	Pay increases and related costs (2)	Increased costs (3)	Legislation (4)	Increased workload (5)	Equipment, alterations, maintenance, repairs, etc. (6)		
House of Representatives	\$4,654,580	\$566,050	\$3,776,150	\$3,750,735		+\$12,747,465	
Joint items	37,705	15,913,765		1,490,773		-17,366,833	
Office of Technology Assessment	31,000	15,000				+46,000	
Congressional Budget Office	263,000	50,000		4,137,760		+4,450,760	
Architect of the Capitol	1,386,970	1,368,330		2,199,700	\$34,427,300	-29,472,300	
Botanic Garden	37,500	6,500			-131,600	-87,600	
Library of Congress	3,122,189	8,078,681	835,040	5,612,090	-1,358,300	+16,289,700	
Government Printing Office	8,493,780	710,010		22,970,890	725,800	-13,041,300	
General Accounting Office	6,413,300	4,171,400	1,660,000	393,000	-278,700	+9,089,000	
Cost-Accounting Standards Board	16,800	11,300		36,900		+65,000	
Total	24,456,774	986,494	2,951,190	8,331,478	35,470,100	-17,880,108	

¹ Net decrease reflects \$16,060,000 in 1976 supplemental for 1975 obligations for "Official Mail Costs."

² Net decrease reflects the following 1976 appropriations: Joint Committee on Printing, \$300,000; Joint Inaugural Committee, \$825,000; and American Indian Policy Review Commission, \$1,822,189.

³ Net decrease reflects \$83,000,000 appropriated in fiscal year 1976 for James Madison Memorial Building.

⁴ Net decrease reflects \$23,400,000 appropriated in 1976 for prior year deficiencies.

⁵ Reflects transfer of transportation rate audit function (\$8,682,600) to the General Services Administration.

RECEIPTS FROM SPECIAL ACTIVITIES

The bill funds a number of revenue producing activities whose receipts are deposited directly into the general fund of the Treasury. The major activities and estimated revenues for fiscal year 1977 are summarized below:

Item	[Fiscal Year 1977 Estimated]	Amount
Library of Congress:		
Copyright fees	-----	\$2, 698, 000
Receipts from Public Law 480 participants	-----	33, 000
Receipts from sale of catalog cards and publications	-----	7, 250, 000
Other	-----	14, 000
Total	-----	9, 995, 000
Government Printing Office: Superintendent of Documents	-----	24, 202, 000
Total estimated revenues accruing to the Government	-----	34, 197, 000

SAVINGS FROM GENERAL ACCOUNTING OFFICE ACTIVITIES

While not a revenue producing activity, the General Accounting Office estimates savings directly attributable to its operations totaling \$502,775,000. The detail of this estimate follows:

Item	[Fiscal Year 1975 Results]	Amount
Deposited in the Treasury	-----	\$15, 390, 000
Offsets against amounts currently due	-----	28, 451, 000
Subtotal	-----	43, 841, 000
Measurable savings resulting from adoption of GAO recommendations and suggestions	-----	458, 934, 000
Total	-----	502, 775, 000

¹ Savings of approximately \$147,000,000 are recurring and will continue in future years.

TITLE I

HOUSE OF REPRESENTATIVES

A total of \$241,728,950 is recommended for the operation of the House of Representatives during fiscal year 1977, which is \$12,747,465 more than has been appropriated to date for fiscal year 1976. The allowance is \$347,850 less than requested.

The following summarizes the Committee's recommendations:

Item	House of Representatives	Amount
Gratuities deceased Members	-----	\$44, 600
Compensation and mileage for Members	-----	21, 753, 800
House leadership offices	-----	1, 568, 500
Salaries, officers and employees	-----	20, 420, 100
Committee employees (standing committees)	-----	21, 805, 000
Committee on Appropriations (studies and investigations)	-----	2, 608, 000
Committee on the Budget (studies)	-----	329, 000
Office of the Law Revision Counsel	-----	357, 000
Office of the Legislative Counsel	-----	1, 293, 000
Members' clerk hire	-----	96, 566, 000
Contingent expenses of the House	-----	74, 983, 950
Total	-----	241, 728, 950

PAYMENTS TO WIDOWS AND HEIRS OF DECEASED MEMBERS OF CONGRESS

The bill includes the usual gratuity of one-year's salary to the widow of Torbert H. Macdonald, late a representative from the State of Massachusetts.

COMPENSATION AND MILEAGE FOR THE MEMBERS

The sum of \$21,753,800 is recommended for fiscal year 1977, which is \$262,480 more than the 1976 appropriation for the two items under this general heading.

Compensation of Members.—A total of \$21,543,800 is provided for the compensation of Members during fiscal year 1977, an increase of \$262,480 over the 1976 appropriation to cover the cost of the October 1975 cost-of-living pay raise and increases in the Government's share of health and life insurance contributions.

Mileage of Members.—The allowance for mileage of Members, which is for one round trip per session for each Member, is continued at the current level of \$210,000 during fiscal year 1977. Funds for additional transportation for Members are carried in the Contingent Expenses item elsewhere in the bill.

HOUSE LEADERSHIP OFFICES

The Committee has provided a total of \$1,568,500 for salaries and expenses of the leadership offices during fiscal year 1977. The allocation, by office, follows:

Item	House leadership offices	Amount
Office of the Speaker	-----	\$460, 500
Office of the Majority Floor Leader	-----	292, 700
Office of the Minority Floor Leader	-----	292, 700
Office of the Majority Whip	-----	261, 300
Office of the Minority Whip	-----	261, 300
Total	-----	1, 568, 500

The increase of \$22,365 over the 1976 appropriation includes the cost of the pay raises granted employees under the Federal pay legislation, as well as an increase of \$2,000 each in the official expense allowances for the Majority and Minority Floor Leaders.

SALARIES, OFFICERS AND EMPLOYEES

The Committee recommends a total of \$20,420,100, as requested, for the compensation of House officers and their staffs and other employees funded under this general heading. The following details the allocation to the various offices:

Item	Amount
Office of the Clerk	\$4,672,000
Office of the Sergeant at Arms	8,456,000
Office of the Doorkeeper	3,537,400
Office of the Postmaster	1,073,000
Office of the Chaplain	19,800
Office of the Parliamentarian	228,000
Compilation of precedents	255,000
Official reporters of debates	488,000
Official reporters to committees	560,800
Two printing clerks for majority and minority	30,000
Technical assistant, Attending Physician	27,000
House Democratic Steering Committee	257,200
House Democratic Caucus	69,800
House Republican Conference	428,500
Six minority employees	220,100
Total	20,420,100

Includes \$8,110,246 for Capitol Police on House roll.

All positions for which funds are provided under this heading are either authorized by House Resolution approved by the House at certain rates of compensation or have been established by the Committee on House Administration under the provisions of the House Employees Position Classification Act (Public Law 88-652). This Act authorizes the Committee on House Administration to establish and review compensation schedules as well as prescribe position standards and descriptions.

Of the increase of \$440,285 over 1976 appropriations, \$210,020 is for pay raises for employees under the House Schedule and House Wage Schedule or for other employees who received the 5 percent cost of living federal pay raise effective in October 1975. The remaining \$230,265, which is a net increase, relates to additional positions authorized for House Office Building Annex No. 2, longevity increases and other budgetary adjustments.

COMMITTEE EMPLOYEES

(STANDING COMMITTEES)

The bill includes \$21,805,000 for salaries of professional and clerical employees of the House standing committees during fiscal year 1977. This allowance is \$1,039,000 above 1976 appropriations to cover the cost of the October 1975 pay raise. Funding for investigative staffs of these committees, other than Appropriations and Budget, which are noted below, is from the contingent fund.

COMMITTEE ON APPROPRIATIONS

(STUDIES AND INVESTIGATIONS)

An appropriation of \$2,608,000 is recommended for 1977, which is an increase of \$326,500 over this year's level. The allowance is the estimated amount that will be required to maintain current trends in workload.

COMMITTEE ON THE BUDGET

(STUDIES)

The bill includes \$329,000, as requested, for studies and related expenses during 1977. The amount recommended is \$25,000 below 1976 appropriations and includes funds for consultants and contract work, contingency funds, computer time, travel and other general expenses.

OFFICE OF THE LAW REVISION COUNSEL

The Committee has allowed the \$357,000 requested for the continuing work of codifying new laws and updating the United States Code. The increase of \$14,200 over 1976 is for the cost of the Federal pay raise.

OFFICE OF THE LEGISLATIVE COUNSEL

The sum of \$1,293,000 has been approved for operation of the Office of the Legislative Counsel during fiscal year 1977. The addition of \$95,700 over 1976 appropriations is attributable to increases in estimated salary obligations and other expenses.

MEMBERS' CLERK HIRE

A total of \$96,566,000 is included in the bill for the employment of staff in the offices of Members, Delegates and the Resident Commissioner during fiscal year 1977. This amount is an increase of \$3,325,000 above 1976 appropriations and covers the annualized cost of the 5 percent pay raise granted staff by many Members on October 1, 1975. Because all Members neither use all the positions to which they are entitled nor the gross amounts of salary provided, the maximum funds that could be expended are not requested or appropriated.

CONTINGENT EXPENSES OF THE HOUSE

The Committee recommends a total of \$74,983,950 for the three items under this heading, which is \$7,376,535 more than was appropriated for fiscal year 1976 and \$392,450 less than requested. The various allowances and expenses, including those for special and select committees, are authorized by the Committee on House Administration either through House Resolutions approved by the House or by Committee directives under authority granted the Committee by House Resolution 457 of the 92nd Congress that became permanent law in Public Law 92-184.

Allowances and expenses. A total of \$48,137,450 is recommended for fiscal year 1977, an increase of \$5,384,535 over the 1976 level and \$392,450 less than proposed. This is a new account consolidating the following accounts carried in 1976 and prior year acts:

"Telegraph and telephone," "Postage stamp allowances," "Government contributions," "Reporting hearings," "Furniture," "Leadership automobiles," and "Miscellaneous items." Over the years as new allowances were promulgated and ordered to be paid from the contingent fund they were absorbed into the "Miscellaneous items" account, which had reached a total of almost \$25,000,000 in fiscal year 1976. In relationship to the total budget of the House it was losing the connotation of miscellaneous. The major allowances previously carried under "miscellaneous items" have been listed separately in the bill as have the other types of expenses.

The following table sets forth the various expenses in comparative form:

ALLOWANCES AND EXPENSES			
Item	Appropriations, 1976	Request, 1977	Recommended, 1977
Computer and related services for Members.....	\$1,853,000	\$3,500,000	\$3,500,000
Constituent communication expenses.....	3,500,000	2,195,000	2,195,000
Equipment (purchase, lease and maintenance).....	2,900,000	5,150,000	5,150,000
Equipment.....	150,000		865,000
Equipment maintenance.....	878,000	865,000	133,450
District office expenses.....	525,155	6,220,000	6,220,000
Postage stamps.....			
Rental of district office space (commercial and Federal).....	2,634,000		
Rental of commercial office space.....	3,368,000		2,350,000
Federal office space.....	2,135,000	2,350,000	900,000
Transportation for Members.....	823,000	9,383,000	9,383,000
Transportation for staff.....	6,500,000		
Telegraph and telephone.....	2,366,200	1,512,000	1,512,000
District telephone expense.....	1,507,000	1,500,000	1,500,000
Supplies and materials.....	1,123,000	1,500,000	1,525,000
Furniture and furnishings.....	1,175,000	1,525,000	1,680,000
Reporting hearings.....	1,600,000	1,680,000	
Salaries authorized by House resolutions.....			
Government contributions for employee life insurance, retirement, and health benefits.....	8,640,000	10,141,300	10,141,300
Miscellaneous items:			
Leadership automobiles.....	70,560	77,700	77,700
Gratuities to beneficiaries of deceased staff.....	300,000	300,000	300,000
Transfers per House resolutions.....	700,000	700,000	700,000
Interparliamentary receptions (H. Res. 348; Public Law 87-730).....	5,000	5,000	5,000
Total, miscellaneous items.....	1,075,560	1,082,700	1,082,700
Total, allowances and expenses.....	42,752,915	48,529,900	48,137,450

Note: New item for 1977 consolidating following accounts carried in 1976 and prior year acts: "Miscellaneous items," "Telegraph and telephone", "Postage stamp allowances", "Government contributions", "Reporting hearings", "Furniture", and "Leadership automobiles". 1976 column reflects conversion to new structure for comparability purposes.

INCREASES AND DECREASES

The following sets out the changes between the 1976 level and the amounts recommended in the bill for allowances and expenses with a brief explanation as to need or reductions:

Item	Increase	Pay	Program	Explanation
Computer and related services.....	+\$1,647,000		+\$1,647,000	Increase in spending levels.
Constituent communication expenses.....	-1,305,000		1,305,000	Fiscal year 1976 contained amounts in excess of 100 percent of allowance to be used for fiscal year 1977 due to election year. 1st fiscal (1976) covered portions of 2 sessions and allowance is by session.
Equipment (purchase, lease, maintenance).....	+2,100,000		+2,100,000	Increase in spending levels.
District office expense.....	+13,000		+13,000	Based on actual usage, not 100 percent allowance.
Postage stamps.....	+391,705		+391,705	Reduction in allowance.
Rental of District office space (Commercial and Federal).....	-218,000		-218,000	Increased rental rates.
Transportation of members.....	+215,000		+215,000	Increased usage and rates.
Transportation of staff.....	+77,000		+77,000	Do.
Telegraph and telephone.....	+516,800		+516,800	Increase in units and beginning of a new Congress.
Supplies and materials.....	+5,000		+5,000	Increase in stationery for officers and standing committees of the House.
Furniture and furnishings.....	+377,000		+377,000	Need for furniture.
Reporting hearings.....	+350,000		+350,000	Increased usage.
Salaries authorized by House resolution.....	+80,000	+80,000		
Government contributions for employee benefits.....	+1,503,300	+215,000	+1,288,300	Increased enrollments.
Miscellaneous items.....	+7,104	+7,104		Leadership automobiles.
Total.....	+5,384,535	302,140	5,082,395	

POSTAGE STAMPS

The Committee recommends an appropriation of \$133,450 for postage stamps for the first session of the 95th Congress, which is \$392,450 less than was provided for the current session and requested in the 1977 budget for the next session. This reduction reflects the discontinuance of air mail stamps by the United States Postal Service. The postage stamp allowance was originally provided to cover the cost of air mail stamps. The allowances for the Members, the Leaders, officers and committees have been adjusted to provide for *official* special delivery and overseas mail postage.

A comparison of the current allowances and those recommended in the bill for the next Congress and the costs thereof follows:

POSTAGE STAMP ALLOWANCES

	Current allowance	Recommended allowance	Number	Amount
Members and delegates.....	\$1,140	\$290	439	\$127,310
Leadership.....	1,025	260	5	1,300
Committees.....	690	170	22	3,740
Clerk.....	1,460	370	1	370
Sergeant at Arms.....	1,090	270	1	270
Doorkeeper.....	910	230	1	230
Postmaster.....	730	180	1	180
Chaplain.....	200	50	1	50
Total recommended.....				133,450
Requested.....				525,900
Recommended reduction.....				-392,450

Stationery (revolving fund).—A total of \$2,853,500 is included in the bill, as requested, for stationery allowances for each Member, Delegate and the Resident Commissioner during the first session of the 95th Congress. This is at the same level as for the current session.

The allowance, as authorized by the Committee on House Administration, is \$6,500 per Member per session.

Special and select committees.—The Committee recommends a total of \$23,993,000, as requested in the amended budget, to finance the funding resolutions for the various special and select committees as well as the investigative staffs of the standing committees. Excepted are the Appropriations and Budget Committees which are funded in separate appropriations elsewhere in this bill. These funding resolutions, which are on a session basis, are recommended by the Committee on House Administration and acted upon by the House. The allowance is \$1,992,000 above the 1976 level.

The following summarizes the funding resolutions as adopted by the House for the 2nd Session of the 94th Congress.

Special and select committees, 94th Congress—2nd session

Committee	Amount authorized
Agriculture, H. Res. 974, Feb. 26, 1976	\$797,561.35
Armed Services, H. Res. 1014, Mar. 9, 1976	718,000.00
Banking, Currency and Housing, H. Res. 1015, Feb. 26, 1976	2,079,118.00
District of Columbia, H. Res. 1059, Mar. 29, 1976	407,800.00
Education and Labor:	
H. Res. 975, Feb. 26, 1976:	1,160,000.00
Full committee	145,000.00
No. 1—General Subcommittee on Education	145,000.00
No. 2—Special Subcommittee on Labor	145,000.00
No. 3—General Subcommittee on Labor	145,000.00
No. 4—Select Subcommittee on Labor	145,000.00
No. 5—Select Subcommittee on Education	145,000.00
No. 6—Special Subcommittee on Education	145,000.00
No. 7—Subcommittee on Equal Opportunities	145,000.00
No. 8—Subcommittee on Agricultural Labor	145,000.00
Subtotal	2,320,000.00
H. Res. 257, May 22, 1975:	298,000.00
No. 9—Task Force on Pension and Welfare	298,000.00
Total, Education and Labor	2,618,000.00
Government Operations, H. Res. 1081, Mar. 29, 1976	1,589,000.00
House Administration, H. Res. 1020, Feb. 26, 1976	680,000.00
Computer Services, H. Res. 1087, Mar. 29, 1976	6,626,000.00
Interior and Insular Affairs, H. Res. 1079, Mar. 29, 1976	946,297.00
International Relations, H. Res. 1022, Mar. 29, 1976	1,051,169.24
Interstate and Foreign Commerce, H. Res. 1040, Mar. 9, 1976	3,197,000.00
Judiciary, H. Res. 1097, Mar. 29, 1976	1,276,767.32
Merchant Marine and Fisheries, H. Res. 1016, Mar. 29, 1976	353,000.00
Missing in Action, H. Res. 335, Sept. 11, 1975	350,000.00
Post Office and Civil Service, H. Res. 1018, Mar. 29, 1976	698,000.00
Public Works and Transportation, H. Res. 1055, Mar. 9, 1976	2,209,424.00
Rules, H. Res. 1012, Mar. 9, 1976	37,750.00
Science and Technology, H. Res. 1088, Mar. 29, 1976	742,738.00
Small Business, H. Res. 1089, Feb. 26, 1976	515,425.00
Standards of Official Conduct, H. Res. 1011, Mar. 9, 1976	35,000.00
Standards of Official Conduct, H. Res. 1060, Mar. 29, 1976	180,000.00
Veterans' Affairs, H. Res. 1048, Mar. 9, 1976	354,762.72
Ways and Means, H. Res. 970, Feb. 26, 1976	2,115,000.00
Select Committee on Aging, H. Res. 1047, Mar. 9, 1976	580,000.00
Select Committee on Outer Continental Shelf, H. Res. 1021, Mar. 9, 1976	150,000.00
Total	30,257,807.63

The authorizations for calendar year 1976, enumerated above, are \$3,675,621.92 above those for the previous year, which totaled \$26,582,185.71. As is shown in the table below, there has been a continued growth in the past eleven years from \$4,472,000.00 in 1966 up to \$30,257,807.63 for the current year.

The following summary of past years' authorizations illustrates the increase in these funds over the years:

(The table referred to follows:)

Comparison of authorizations, calendar years 1966-76

Calendar year	Authorization
1966, 2d. sess. 89th Cong.	\$4,472,000.00
1967, 1st sess. 90th Cong.	4,948,000.00
1968, 2d sess. 90th Cong.	4,566,400.00
1969, 1st sess. 91st Cong.	6,505,100.00
1970, 2d sess. 91st Cong.	7,628,600.00
1971, 1st sess. 92d Cong.	12,620,350.00
1972, 2d sess. 92d Cong.	8,171,772.00
1973, 1st sess. 93d Cong.	17,775,577.95
1974, 2d sess. 93d Cong.	13,545,015.00
1975, 1st sess. 94th Cong.	26,582,185.71
1976, 2d sess. 94th Cong.	30,257,807.63

The Committee traditionally has not fully funded the maximum authorizations for these committees as past experience has shown that all Committee chairmen do not fully utilize the resources made available. The Committee would urge additional restraints. Space is at a premium throughout the Capitol Hill complex. Since fiscal year 1967 staffing for these special and select committees has increased threefold and appropriations recommended in this bill are five times larger than the amounts provided over 10 years ago.

A comparison of positions and appropriations for the past 10 years and the recommendation for 1977 follows:

COMPARISON OF POSITIONS AND APPROPRIATIONS, FISCAL YEARS 1967-77
SPECIAL AND SELECT COMMITTEES

Fiscal year:	Positions	Appropriations
1967	350	\$4,690,000
1968	360	4,821,625
1969	430	4,950,000
1970	438	6,900,000
1971	483	9,010,800
1972	568	11,000,000
1973	664	12,675,000
1974	856	14,919,990
1975	794	15,058,170
1976	987	22,001,000
1977 (recommended)	1,000	23,993,000

¹ Estimated

ADMINISTRATIVE PROVISION

In accord with long practice, the Committee has placed language in the bill incorporating the provisions of two House resolutions enabling them to become permanent law inasmuch as House resolutions expire at the end of the Congress in which they are enacted. The resolutions are House Resolution 698, Ninety-fourth Congress, adopted September

ber 8, 1975, relating to overtime pay for employees of the Publications Distribution Service, and House Resolution 732, Ninety-fourth Congress, adopted November 4, 1975, relating to withholding of State income tax for Members and employees.

TITLE II JOINT ITEMS

The Committee recommends appropriations totaling \$55,268,800 for the various joint committees and activities of the Congress carried under this heading. The allowance is \$73,000 less than requested and \$17,366,833 below 1976 appropriations.

A comparative summary of the recommendations follows:

Item	Joint Items	Amount
Contingent expenses of the Senate:		
Joint Economic Committee	-----	\$1,423,475
Joint Committee on Atomic Energy	-----	663,600
Joint Committee on Printing	-----	478,325
American Indian Policy Review Commission	-----	263,000
Contingent expenses of the House:		
Joint Committee on Internal Revenue Taxation	-----	1,636,000
Joint Committee on Defense Production	-----	168,000
Joint Committee on Congressional Operations	-----	661,500
Office of the Attending Physician	-----	387,800
Capitol Police	-----	2,102,400
Education of pages	-----	178,600
Official mail costs	-----	46,904,000
Capitol Guide Service	-----	389,100
Statements of appropriations	-----	13,000
Total	-----	55,268,800

CONTINGENT EXPENSES OF THE SENATE

Joint Economic Committee.—The sum of \$1,423,475 is recommended for fiscal year 1977, which is an increase of \$216,260 over 1976 appropriations to cover the cost of four additional positions, two for the majority and two for the minority, as well as the cost of pay raises, an allowance for upward classification of personnel, increases in reporters fees, and other expenses.

Joint Committee on Atomic Energy.—A total of \$663,600 is approved for the expenses of the Committee during the ensuing fiscal year. This amount is \$31,600 more than the 1975 appropriations to cover increased costs including pay raises.

Joint Committee on Printing.—An appropriation of \$478,325 is recommended for this joint committee which has oversight over Government-wide printing including the Government Printing Office. The allowance provides for a continuation of activities at the current level, including funds for increased pay and other costs. The 1976 appropriation totaled \$764,740 and included a special one-time amount of \$300,000 for a consultant study of the operation and policies of the Government Printing Office.

American Indian Policy Review Commission.—The Committee has approved the appropriation of \$263,000 requested for the remainder of the life of this Commission. The authorizing legislation specifies that this Commission shall cease to exist not later than June 30, 1977.

CONTINGENT EXPENSES OF THE HOUSE

Joint Committee on Internal Revenue Taxation.—The Committee has provided \$1,636,000 for this joint committee which provides technical assistance to the House Ways and Means Committee and the Finance Committee of the Senate. The allowance for 1977 is \$191,820 above the 1976 level to cover the cost of additional staff and computer and other services required to meet an increasing workload.

Joint Committee on Defense Production.—The Committee recommends the appropriation of \$168,000 for fiscal year 1977, an increase of \$1,935 for pay costs. The allowance is \$73,000 less than requested due to the failure of the Joint Committee to receive an increase in the limitation on its appropriation when the Defense Production Act Amendments were being considered by the Congress last fall.

Joint Committee on Congressional Operations (including the Office of Placement and Office Management).—A total of \$661,500 is recommended for 1977, which is \$7,000 above the appropriation for 1976 and provides for pay raises.

OFFICE OF THE ATTENDING PHYSICIAN

The Committee has approved the request of \$387,800 for medical supplies, equipment, expenses and allowances related to the Office of the Attending Physician. The recommendation is \$99,315 more than the 1976 appropriation primarily to cover an increase in the reimbursement to the Department of the Navy for expenses incurred for staff and equipment assigned to the Attending Physician.

CAPITOL POLICE

As is shown below, a total of \$16,807,748 and 1,190 police positions will be available for police services throughout the Capitol buildings and grounds during fiscal year 1977. The House has authorized 627 police positions for the House side of the Capitol complex including the several House Office Buildings and Annexes. Funds for the House roll are carried under the item, "Salaries, officers and employees, Office of the Sergeant at Arms." The Senate roll totals 513 and appropriations for those salaries are made to the Sergeant at Arms and Doorkeeper of the Senate. In addition, 50 officers are detailed to the Congress on a reimbursable basis by the District of Columbia Metropolitan Police Department. Funds for the cost of this reimbursement are provided under the heading "Capitol Police Board".

The following summarizes the positions and costs referred to above:

ESTIMATED COST OF ALL POLICE SERVICES TO THE CAPITOL BUILDINGS AND GROUNDS DURING FISCAL 1977

Item	Positions	Amount
Salary expense, Capitol Police on House payroll	627	\$8,110,346
Salary expense, Capitol Police on Senate payroll	513	6,586,002
Total salary expense for Capitol Police	1,140	14,705,348
Reimbursement to Metropolitan Police Department for salaries of detailed personnel	50	1,400,400
General expenses		702,000
Grand total, all police services	1,190	16,807,748

¹ Not included in accompanying bill. Deferred for consideration and insertion by Senate.

There has been a large growth in the size of the Capitol Police force over the past ten years. For fiscal year 1967 the force totaled 434, including 65 Metropolitan Police Department officers detailed to the Capitol. Appropriations for that year totaled \$2,744,044, including \$880,500 to reimburse the District of Columbia for the personnel borrowed by the Capitol Police force. As noted earlier, for fiscal year 1977 a total of 1,190 policemen is authorized, including 50 from the Metropolitan Department, and appropriations proposed total \$16,807,748. Members of the Committee are concerned over this buildup, recognizing events have imposed certain additional requirements.

A summary of the strength by fiscal years and the reasons for increases that have been authorized follows:

U.S. CAPITOL POLICE PERSONNEL

Reason for change	Fiscal year	Total number
Tensions, demonstrations, etc., caused increased demand for security	1967	434
	1968	558
Provide coverage for sick and annual leave and to increase administrative personnel. (Converted to 5 day work week and leave system)	1969	681
	1970	682
Senate increase due to making 5 acting sergeants permanent. M.P.D. decrease caused by Capitol taking assignments held by M.P.D.	1971	665
To provide increased security measures in wake of bombing	1972	1,043
Increase use of M.P.D. in House and Senate galleries	1973	1,050
House authorization decreased to provide funds for pay adjustment of House officers	1974	1,035
	1975	1,035
House and Senate increase due to Congress acquiring the following buildings: HOB Annex No. 1, HOB Annex No. 2, Senate Immigration Annex, Senate Carroll Arms Annex, Senate Plaza Annex, and the Senate Courts Annex	1976	1,190
	1977	1,190

The Committee would urge that the appropriate officials and committees of the Congress reassess the police requirements of the Capitol complex in an effort to determine if there is a need to continue the high police visibility that is currently in evidence.

General expenses.—The bill provides \$702,000, as requested, for general expenses of the Capitol police force. This allowance is \$137,180 above the current level. Included in this increase is \$80,600 for the assumption of the cost of training Capitol police personnel at the Federal Law Enforcement Training Center. Funding for the operation of this Center was previously carried in the Treasury Department budget. The additional resources required for the increased costs of supplies and materials, as well as the increase in the size of the force authorized last year on acquisition of new buildings and grounds by both the House and Senate have also been provided.

The Committee has approved the language requested by the Police Chief and the Capitol Police Board to allow the use of funds recommended in the bill for the expenses associated with the relocation of instructor personnel to and from the Federal Law Enforcement Training Center located at Glynco, Georgia.

Capitol Police Board.—The Committee recommends \$1,400,400 for reimbursement of the costs of personnel detailed to the Capitol Police force from the District of Columbia Metropolitan Police Department.

The bill includes the customary language, which has been updated as requested by the Chief and Chairman of the Capitol Police Board, relating to the rank and salary of Metropolitan Police officers detailed to the Capitol Police force.

EDUCATION OF PAGES

The appropriation of \$178,600 is recommended, as requested, for reimbursement to the District of Columbia for the operation of the Capitol Page School, including salaries, books, equipment and other expenses, during the fiscal year 1977.

OFFICIAL MAIL COSTS

A total of \$46,904,000 is recommended for reimbursement to the United States Postal Service for the official mail sent out by Congress. This compares to an availability of \$46,101,000 for fiscal year 1976. Appropriations made in 1976 totaled \$62,181,000 of which \$16,080,000 was provided for 1975 obligations.

CAPITOL GUIDE SERVICE

The Committee has approved the request of \$389,100 for the operation of the Guide Service during fiscal year 1977. Excluding the sum of \$37,100 provided for 1976 and \$55,650 for the transition period for 20 temporary guides for the bicentennial crowds, the increase over 1976 total \$3,700 to cover the cost of pay increases.

STATEMENTS OF APPROPRIATIONS

The customary appropriation of \$13,000 for the preparation of the statements for the second session of the Ninety-fourth Congress by the House and Senate Committees on Appropriations, as required by law, is recommended.

TITLE III

OFFICE OF TECHNOLOGY ASSESSMENT

SALARIES AND EXPENSES

The Committee recommends the appropriation of \$6,624,000 for fiscal year 1977 which will permit the Office to continue operations at the current level. The request was \$8,500,000.

The 1976 appropriation totaled \$6,578,000 including the reappropriation of \$435,000 not expended during fiscal year 1975 and carried forward. The Second Supplemental Appropriations Act of 1976, provided that any funds remaining unobligated as of September 30, 1976, shall remain available until September 30, 1977. The Committee was advised that the Technology Assessment Board expects it will have approved projects committing the entire 1976 appropriation, but that due to delays in awarding contracts, funds amounting to an estimated \$500,000 will not be obligated by the close of the transition period, September 30, 1976.

TITLE IV CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

The Committee recommends an appropriation of \$9,319,200 and 208 positions for the Congressional Budget Office in 1977. This allowance is the amount requested by the Director, and is \$839,800 less than the amount originally proposed in the budget. The first appropriation for this new office was provided in the Supplemental for 1976 in the amount of \$4,868,440, including \$132,100 in the Second Supplemental for 1976 for increased pay costs, for the last six months in fiscal year 1976 and included a limitation of 193 positions. An appropriation of \$1,184,085 was made for the transition period. The Committee was advised that a full review of operations has been made since the initial appropriation and certain realignments and reallocation of positions have resulted. The 15 additional positions requested, and allowed, are for budget analysis, fiscal analysis, and tax analysis.

The Committee asked the Director during the hearings if the 208 positions requested would be adequate to perform the mission of the Congressional Budget Office both now and on into the future. The reply to this question, which appears on page 1109 of the printed hearings, was as follows:

"Dr. RIVLIN. Yes, unless the mission changes. If the Congress should give CBO more duties or if there are significant changes in the way the budget process is carried out which results in more work for the CBO, we might require additional positions. But as the situation now seems to us to be developing I don't think we will be asking for substantial increases in the future."

OTHER SERVICES

The Committee notes that there has been progress in constructing computerized scorekeeping systems that are being operated by the Congressional Budget Office and by the staffs of the Committee on Appropriations and the Committee on the Budget. These systems have been made necessary by the Congressional Budget Act and are used to record the status of Congressional actions on the Federal budget. By storing this data in "on-line" computer systems that can be linked together and shared by several users from remotely located computer terminals, the Congress will be able to streamline the scorekeeping effort of comparing actions on Federal spending to the targets and ceilings set by the First and Second Concurrent Resolutions on the Budget. It is planned that House and Senate Appropriations and Budget Committees and the Congressional Budget Office will be able to utilize these automated scorekeeping systems and will avoid much duplication of effort in carrying out their requirements under the new budget control process.

The technical work effort to construct the communication linkup between these systems (as opposed to the development of the scorekeeping systems themselves) has been staffed by personnel from the

Congressional Budget Office with assistance from House Information Systems. The communication link has been designed to facilitate transfer of data on Congressional budget action back and forth between the Congressional Budget Office and the user committees that have spending and revenue jurisdiction and permit efficient access to these data bases particularly during periods when the legislative deadlines imposed by the Act are most severe. After several slippages, the computerized linkup is now operable. For a period of time, however, it was questionable whether or not this automated data transfer would work satisfactorily. Finally, the data link began to operate successfully in late April. It now works routinely, although portions are not yet completed, and has been of substantial aid to congressional scorekeeping activities.

It is hoped that missing a few deadlines will be a rare occurrence and not an early symptom of more fundamental problems. The Congressional Budget Office may be attempting to do too much, too quickly with computer systems. While the Committee recognizes that some slippages are inevitable, it is essential that these technical commitments and their deadlines for completion are met efficiently and completely. It is important to take steps now to insure that computer systems developments will proceed at an adequate, but realistic pace. Furthermore, the needs of congressional committees that operate or otherwise use these systems must be given top priority in any further developments.

While this developmental work continues, the Committee believes it is not prudent to undertake feasibility studies of developing new or relocating existing scorekeeping systems. At least a year or two of experience should be acquired before beginning any studies that might lead to changes to computer systems that are not yet sufficiently developed and have not had time to be tested under the pressures of the legislative calendar. Moreover, because of the integrated features of these systems and their communication linkups, any decision to adjust them should be made only with the complete concurrence of the principal users: the Appropriations and Budget Committees of both Houses.

While a technical advisory panel comprised of the systems analysts and programming groups that provide the principal manpower resources for the development of such systems is necessary to insure that these activities proceed with competence and reliability, the "user" committees must make the ultimate decisions on any significant proposals.

TITLE V

ARCHITECT OF THE CAPITOL

The Committee recommends a total of \$37,638,000, including reappropriations of \$328,000, for the various activities under the jurisdiction of the Architect of the Capitol. The allowance is exclusive of those items directly related to Senate operations, which are traditionally left for consideration by that body.

A summary of the allocation to the various appropriation titles follows:

Architect of the Capitol

Item	Amount
Office of the Architect of the Capitol	\$1,890,100
Capitol buildings and grounds:	
Capitol buildings	¹ \$5,888,400
Capitol grounds	¹ 1,927,300
House office buildings	14,448,000
Capitol Power Plant	11,172,000
	¹ 33,435,700
Library buildings and grounds	2,312,200
Total	¹37,638,000

¹Includes reappropriations totaling \$328,000 as follows: Capitol buildings, \$162,500; Capitol grounds, \$94,500; and Library buildings and grounds, \$71,000.

The budget proposed appropriations totaling \$39,725,300. The Committee recommendation totals \$37,638,000, a reduction of \$2,087,300 in the amount requested and \$29,472,300 below the 1976 level due to non-recurring items provided in 1976 appropriations, the major one being construction funds for the Library of Congress James Madison Memorial Building. The reappropriation of \$328,000 from previous year appropriations is for projects on which obligations cannot be made before the end of the current fiscal year, including the transition period.

OFFICE OF THE ARCHITECT OF THE CAPITOL

A total of \$1,890,100 is recommended for 1977 for the two items under this heading, which is \$13,400 less than the amount requested and \$160,000 below the 1976 appropriation.

Salaries.—The bill provides \$1,770,100 for fiscal year 1977, which is a reduction of \$13,400 in the budget estimate and \$141,000 above the amount available for 1976. Four of the five additional positions requested have been allowed—two electronic technicians and two clerks, one for the security division and one for the purchasing division.

Contingent expenses.—The sum of \$120,000 is provided for this contingent item, as requested, to enable the Architect to make surveys and studies and to meet unforeseen expenses in connection with activities under the care of the Architect. The allowance also includes funds for the rental of warehouse storage for the Senate.

CAPITOL BUILDINGS AND GROUNDS

The Committee recommends appropriations in the amount of \$33,435,700 for fiscal year 1977 which is \$1,452,100 less than requested and \$6,248,500 above those for the current year. Items for the Senate Office Buildings and the Senate garage are not included in this recommendation.

Capitol buildings.—A total of \$5,888,400 is recommended for the operation, maintenance and improvement of the Capitol buildings during fiscal year 1977, including a reappropriation of \$162,500 for work than cannot be accomplished or funds obligated before the end of the current year. The allowance is \$52,100 less than the request and \$235,600 above the 1976 level.

The Committee has approved two new positions—an electronic equipment mechanic and a position designated as insulator to work on the air conditioning and refrigeration equipment. A total of \$327,100

has been provided to meet increased costs in a number of annual recurring maintenance and repair items. The bill includes a total of \$1,067,500 for the following: Replacement of equipment on grounds street lighting truck, cleaning sandstone walls and columns in the Crypt, improvement of illumination and modernization of electrical wiring in the Capitol, additional electrical transformer capacity, preservation of historic drawings, and installation of a security system at the Capitol Power Plant.

The estimated cost of the security project at the power plant totals \$800,000 and is a video surveillance system which will be incorporated into the existing security system throughout the Capitol complex. House Resolution 550, 92d Congress, authorized installation of a security system covering all buildings in the Capitol Complex including the Capitol Power Plant, and also provides for exemption from the competitive bidding requirement in section 3709 of the Revised Statutes. Language is provided in the bill increasing the limitation of cost to include this project.

The Committee has not approved the requests for funds for the microfilming of architectural drawings or a study for replacement of hardware and appurtenant equipment on doors in the Capitol Buildings. Approval of the request for \$125,000 for miscellaneous improvements is recommended.

Capitol grounds.—The appropriation of \$1,927,300, including a reappropriation of \$94,500 for improvements to the parking lot adjacent to House Office Building Annex No. 1 which have been delayed due to Metro construction, is recommended for the care and improvement of the Capitol grounds during fiscal year 1977. The allowance is \$1,400,000 less than requested due to the deferral of the request in that amount for the replacement of the broad walkway approaches and steps and other work on the west side of the Capitol. In the opinion of the Committee, this work should be included in plans for the West Central Front of the Capitol when a decision is reached on that project.

The bill includes \$31,000 and language authorizing the establishment and operation of a shuttle service for Members and employees between the buildings in the Legislative group. The Architect advised the Committee that by July 1 there will be approximately 900 officials and employees assigned to the House Office Building Annex No. 2 located at 2nd and D Streets, Southwest. The House Office Building Commission has approved the request for this service. The appropriation recommended includes personnel compensation for two employees, the purchase or lease of a passenger motor vehicle, and gasoline and maintenance costs.

A total of \$341,000 has been included for a number of repair and maintenance projects including the replacement of sections of deteriorated sidewalks in various areas of the Capitol grounds.

House office buildings.—The sum of \$14,448,000 is recommended for fiscal year 1977 for improvements to and the operation and maintenance of the three House office buildings and two annexes during the next fiscal year. This amount is \$4,195,300 above the 1976 level and reflects the transfer of \$1,149,600 and staff to this account from the "no year" account set up at the time the House acquired the former Federal Bureau of Investigation Identification Division building. Increased funding over 1976 has been allowed to cover price increases

in a number of recurring items. The Committee has approved the requests for modification to certain air conditioning units in the Rayburn Building, increased ventilation for the police firing range in the Rayburn Building, improved ventilation in the loading dock area in the Longworth Building, the installation of pneumatically-operated doors at the loading dock in the Rayburn Building, cleaning the marble stairs between the 2nd and 4th floors in the Cannon Building, cleaning the limestone walls in the southeast lobby of the Longworth Building, and replacement of deteriorated sections of the air conditioning system supplying heat and cooling throughout the Longworth Building. The requests of the Architect for \$100,000 for miscellaneous improvements, and \$185,000 for the replacement of speech reinforcement systems in the main committee hearing rooms in the House Office Buildings are also approved.

Capitol Power Plant.—The Committee recommends the appropriation of \$11,172,000 requested for the operation and maintenance of the plant and other expenses, including the purchase of electrical energy and fuel, during the next fiscal year. This allowance is \$2,084,000 more than has been appropriated for 1976. There are a number of substantial increases to cover the cost of steam and chilled water which is purchased from the General Services Administration for House Annex No. 2, as well as the increased cost of coal, oil, and electrical energy. A number of nonrecurring repair and maintenance projects have also been approved.

LIBRARY BUILDINGS AND GROUNDS

Structural and mechanical care.—The Committee has approved \$2,312,200, including a reappropriation of \$71,000 for the rare-book reading room project, for the maintenance, operation, and care of the Library of Congress buildings during fiscal year 1977. The recommendation is \$139,200 more than the 1976 appropriations and \$621,800 below the amount requested. Two (pipefitters) of the four new positions requested have been allowed. Provision has been made for increased costs of a number of annual recurring items and the following nonrecurring projects have been allowed: Improved lighting of bookstacks in the Annex Building, replacement of the condensing unit for the drinking water system in the Annex Building, rebuilding eight central air conditioning units in the Main building, renovating the birdproofing system on the Main Building, replacement of tubing in the book conveyor system from the Main Building to the Capitol, and expansion and renovations to provide additional accommodations for computer facilities. The Committee has not approved the request for \$95,000 to modernize a freight elevator in the Annex Building. The request for \$500,000 for alterations and improvements to the Coolidge Auditorium has been denied without prejudice. The Librarian is directed to restudy this project, taking into account facilities that will be available in the Madison Building, particularly for the showing of films. Careful thought should be given before changes are made that might be at variance with the original purposes for which this auditorium was constructed and given to the Library.

TITLE VI BOTANIC GARDEN SALARIES AND EXPENSES

The Committee recommends \$1,164,900, as requested, for the various activities of the Botanic Garden during fiscal year 1977. This allowance is \$87,600 below the 1976 appropriation due to a one-time appropriation for certain improvements at the conservatory approved last year. Net increases totaling \$50,800 have been approved for mandatory pay items, the increased costs of supplies, materials and garden stock. The request for funds for the replacement of a truck has also been approved.

TITLE VII LIBRARY OF CONGRESS

The Committee recommends a total of \$135,415,100 for the operation of the several activities for the Library of Congress during fiscal year 1977. The budget proposed appropriations totaling \$142,983,200. The recommendation is \$7,568,100 below that amount and \$16,289,700 above appropriations granted for 1976.

The following table summarizes the allocations by appropriation item:

Item	Library of Congress	Amount
Salaries and expenses	-----	\$66,589,400
Copyright Office	-----	8,277,300
National Commission on New Technological Uses of Copyrighted Works	-----	559,500
Congressional Research Service	-----	19,293,200
Distribution of catalog cards	-----	11,993,000
Books for the general collections	-----	1,760,000
Books for the law library	-----	288,000
Books for the blind and physically handicapped	-----	20,800,000
Collection and distribution of library materials (special foreign currency program)	-----	2,910,200
Furniture and furnishings	-----	2,909,700
Revision of Annotated Constitution	-----	36,000
Total	-----	135,415,100

¹ Includes \$1,729,000 for initial outfitting of James Madison Memorial Library Building.

TOTAL RESOURCES

The Library also receives funds from other sources estimated to total \$11,092,792 for fiscal year 1977, including \$2,312,200 appropriated to the Architect of the Capitol in this bill for the structural and mechanical care of the buildings. These amounts together with the recommended appropriations made directly to the Library, will provide a total availability of \$146,507,892 in the ensuing fiscal year.

A comparative summary of the figures referred to follows:

Total resources, Library of Congress, 1977	
Item	Amount
Annual appropriations to Library (direct)-----	\$185,415,100
Annual appropriations for Library Buildings to Architect of the Capitol-----	2,312,200
Total, annual appropriations (in bill)-----	187,727,300
Gift and trust funds-----	4,487,084
Reimbursement for services performed-----	56,038
Working fund advances and allocations-----	4,237,520
Total funds available, all sources-----	146,507,892

GROWTH SINCE 1967

The Library of Congress has experienced considerable growth over the past ten years, both in appropriations and personnel. Total appropriations have increased from \$31,471,100 in fiscal year 1967 to \$119,125,400 in 1976, and \$135,415,100 is recommended in the accompanying bill for fiscal year 1977. The number of authorized positions available to the Library has increased from 2,494 to 4,506 during the same period. Part of the growth is in the Congressional Research Service as a result of directives in the Legislative Reorganization Act of 1970. At that time the Service had 323 employees. With the Committee's recommendations in this bill a total of 805 positions will be available during 1977.

The following tabulation summarizes appropriations and the number of authorized positions for the period from fiscal year 1967 to date:

LIBRARY OF CONGRESS, SUMMARY OF POSITIONS AND APPROPRIATIONS, FISCAL YEAR 1967-77

Fiscal year	Positions	Appropriations
1967-----	2,494	\$31,471,100
1968-----	2,721	37,141,400
1969-----	2,861	41,712,900
1970-----	2,936	46,957,000
1971-----	3,064	53,359,209
1972-----	3,667	68,462,250
1973-----	3,825	79,104,450
1974-----	4,155	87,120,450
1975-----	4,250	98,790,000
1976-----	4,361	119,125,400
1977 (request)-----	4,750	142,983,200
1977 (recommended)-----	4,506	135,415,100

SALARIES AND EXPENSES

A total of \$66,589,400 is recommended for the Library's basic appropriation for fiscal year 1977. This amount is \$2,074,600 less than requested and \$7,469,600 more than the 1976 appropriation.

The budget proposed a total of 164 new positions. The Committee recommends 68 of which 15 are for the Reference Department, 18 for the Processing Department, 33 for the Administrative Department and 2 for the Office of the Librarian. An increase of \$390,310 has been provided for the preservation of library materials, and an additional \$4,569,148 has been approved for nonpersonal services in 1977. An increase of \$395,025 has been approved for continuance of the National Program of Acquisitions and Cataloging at the current level. The

Committee has disapproved the establishment of two new overseas offices tentatively planned for Hong Kong and Bogota, Colombia. The request for 8 positions and \$283,040 for the newly authorized American Folklife Center, which has been established within the Library, has been approved.

COPYRIGHT OFFICE

Salaries and expenses.—The amount recommended for the operation of the office in 1977 totals \$8,277,300 with the restriction that \$552,000 of the appropriation shall be available only upon enactment of copyright revision legislation. The total increase over 1976 appropriations is \$1,299,800. Increases in the amount of \$747,800 are provided for regular Copyright Office functions during the next fiscal year. This allowance provides for 10 new positions to maintain the current workload, 8 positions for the records preservation program, increased costs of travel and transportation of persons, rent, communications and utilities, printing and reproduction, other services, and office supplies.

As mentioned above the availability of \$552,000 of the total appropriation is contingent on the passage of copyright revision legislation which is currently pending in the Congress. The Second Supplemental Appropriations Act, 1976, which recently cleared the Congress, includes \$130,000 for studies for copyright revision planning during the transition period, July 1, 1976 through September 30, 1976. The Register of Copyrights, in an amendment to the 1977 budget requested \$2,575,000 and 94 new positions in anticipation that the legislation, which would completely revamp operations throughout the Copyright Office, would be enacted during this session of Congress, noting that the bill (S. 22) as passed by the Senate on February 19, 1976, provides an effective date of January 1, 1977. This is 12 months earlier than was originally proposed. The Committee is mindful of the need for resources to cope with such additional responsibilities as may be added to the office, but due to the uncertainty of what they may be, has reduced the requests \$2,023,000 and allowed only 23 of the 94 positions requested.

NATIONAL COMMISSION ON NEW TECHNOLOGICAL USES OF COPYRIGHTED WORKS

Salaries and expenses.—The Committee has approved \$559,500 as requested, for the work of the Commission during fiscal year 1977, subject to the enactment of legislation extending the current appropriation authorization which expires on September 30, 1976. This Commission was established within the Library of Congress to compile and study data on the reproduction and use of copyrighted works by various forms of machine reproduction and the creation of new works by the use of automated systems or machine reproduction. It is charged with making recommendations as to changes in copyright law to further protect the rights of copyright owners and to assure access to copyrighted works. The Commission was established for a three-year period which expires in December 1977.

CONGRESSIONAL RESEARCH SERVICE

Salaries and expenses.—A total of \$19,293,200 is recommended for fiscal year 1977, which is \$1,035,800 less than requested and \$2,128,200 above the current fiscal year availability. The Service requested 88 new positions. The Committee has approved 27 of which 14 are for policy analysis and research, 3 for documentation and status of legislation, and 10 for information and reference service. With the 27 additional positions recommended, a total of 805 positions will be available to provide the research and perform the other duties charged to the Congressional Research Service.

As was discussed earlier, at the time the Legislative Reorganization Act of 1970 was under consideration, the Service was authorized 323 employees and it was estimated by the House Rules Committee that three times that number would be required over a five year period to carry out the responsibilities envisioned by the legislation. The budget under consideration represents the sixth year implementation of the buildup of staff. The Committee has not approved the total number requested each year in the belief that it is not possible to recruit competent employees at the rate requested.

During the hearings there was considerable discussion with Library officials as to the Congressional Research Service's policy on objectivity, non-partisanship, the use of disclaimers and related problems. The Committee is glad to note that the Acting Director of the Service has issued a statement of CRS policy on these matters to his staff pointing out that "the Congressional Research Service's principal function is to provide Congress with accurate, authoritative, non-partisan, unbiased, and objective information and analysis". The statement also contains the following regarding disclaimers: "When we are asked to make a case for a particular position, the report must clearly carry the appropriate CRS disclaimer". The Committee strongly urges that these disclaimers be readily visible and imprinted in such a way that they cannot be *easily* removed from the report to which they are appended.

DISTRIBUTION OF CATALOG CARDS

Salaries and expenses.—The Committee has included \$11,993,000 for the preparation and distribution of catalog cards and related publications during fiscal year 1977. This allowance is \$270,000 less than requested and represents a reduction in original printing cost estimates furnished by the Government Printing Office. The increase of \$464,000 over 1976 appropriations is provided for increased pay and other costs.

BOOKS FOR THE GENERAL COLLECTIONS

The Committee recommends approval of the request of \$1,760,000 for the purchase of books and materials for the Library's general collections. This allowance is a net increase of \$65,000 over current year appropriations to maintain the current service level and also to provide a degree of service expansion.

BOOKS FOR THE LAW LIBRARY

The recommended appropriation for fiscal year 1977 for the acquisition of books, legal periodicals, and other materials for the law library is \$286,000. The increase of \$35,000 is to cover the continuing growth in book and serial prices.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

Salaries and expenses.—A total of \$20,800,800 is recommended for the operation of this program during fiscal year 1977. The allowance is \$1,836,200 less than the amount requested and \$4,895,800 above 1976 appropriations. The budget proposed an increase of \$6,732,000.

In general, the Committee recommendation provides the funding required to maintain current service as well as increases for service expansion. In addition to the mandatory pay items a new position has been allowed to provide technical support in furnishing parts for repairs to equipment made by volunteers. With certain adjustments, the additional amounts requested for the increased costs of travel, telephone, printing and reproduction have been approved. A total of \$1,248,364 has been provided for other services, which is an increase of \$366,184. For supplies and materials, a total of \$331,000 is recommended, an increase of \$81,500. The allowance for equipment totals \$16,799,048 which reflects a recommended increase of \$4,295,298 over the base.

COLLECTION AND DISTRIBUTION OF LIBRARY MATERIALS (SPECIAL FOREIGN CURRENCY PROGRAM)

The Committee recommends approval of the request for \$2,910,200 for fiscal year 1977. During fiscal year 1976 the Library has been acquiring multiple sets of library materials from India, Pakistan, Nepal and Poland for the Library of Congress, 36 major research libraries and a large number of smaller libraries. In addition to the acquisitions, arrangements are made for their distribution, a preliminary cataloging overseas, and the preparation of accession lists. Foreign currencies owned by the United States and excess to other United States needs are used to finance this program.

For the past three years no increases were required for this program. As countries were phased out, balances of foreign currency had accrued and those balances were available for transfer to existing programs. It was testified that the carryover funds will be depleted and the increase of \$896,100 recommended is required to provide enough excess currencies to continue activities at the current level.

FURNITURE AND FURNISHINGS

A total of \$2,909,700, including \$1,729,000 for the initial outfitting of the James Madison Memorial Building, is recommended for fiscal year 1977. This recommendation is \$198,300 less than requested and \$1,188,300 below the 1976 level due to a number of nonrecurring items included in last year's appropriation act. Adjustments have been made to reflect recommended reductions in the number of new positions re-

requested which would have required furniture and equipment if they had been allowed. The sum of \$1,500,000 has been allowed to cover the increased cost of compact bookstacks since the original cost estimate and appropriations were made in fiscal year 1973. Due to the delays in construction, bids were only recently received in this higher amount.

REVISION OF THE ANNOTATED CONSTITUTION

Salaries and expenses.—The Committee approves the requested appropriation of \$36,000, an increase of \$2,000 over 1976, for the preparation of the biennial supplement to the Annotated Constitution. This supplement will contain a summary of all Supreme Court decisions and other developments in the last two years that affect some part of the Constitution.

ADMINISTRATIVE PROVISIONS

Personnel and suitability investigations.—Section 701 of the Administrative provisions has been carried in the bill for many years and provides that appropriations recommended in the bill for salaries shall be available for the expenses of investigating the loyalty of Library employees. This term originated in 1947 with the issuance of Executive Order 9835 which established the Employee Loyalty Program and later evolved into the Federal Employee Security Program as provided in Executive Order 10450. Based on the criteria set forth in that order, and under which the Library operates, the Committee is of the opinion that the term "personnel security and suitability investigations" is more appropriate, and recommends that the bill language be changed accordingly.

Expenses of attendance at meetings.—Section 705 limits the amount that may be expended for the expenses of attendance at meetings. The limit for 1976 was set at \$75,000 which the Library requested be raised to \$100,000 to cover both the increase in the authorized per diem rate and to permit additional employees to attend meetings. The Committee recommends a limitation of \$88,500 to allow for the increased travel per diem rate only.

TITLE VIII GOVERNMENT PRINTING OFFICE

The Committee recommends appropriations totaling \$140,827,400 for the Government Printing Office for fiscal year 1977. Inasmuch as the necessary authorizations have not been secured for the relocation and construction of a new central plant, the Public Printer has again requested that the Committee defer action on the request of \$15,500,000 for "Acquisition of site and general plans and designs of buildings". The estimate is not reflected in the budget totals.

A summary of the recommended appropriations by item follows:

Item	Government Printing Office	Amount
Printing and binding		\$93,639,000
Office of Superintendent of Documents		47,188,400
Total		140,827,400

PRINTING AND BINDING

A total of \$93,639,000 is recommended for congressional printing and binding during fiscal year 1977, as requested. The following summarizes the various categories of printing and the estimated amounts for each in comparative form:

Item	Appropriations 1976	Recommended 1977	Increase (+) or decrease (-)
Congressional Record	\$14,586,000	\$14,582,000	-\$4,000
Miscellaneous publications	9,129,000	7,685,000	-1,444,000
Miscellaneous printing and binding	4,720,000	9,295,000	+4,575,000
Details to Congress	4,686,000	4,591,000	-95,000
Publications for international exchange	442,200	528,050	+85,850
Franked envelopes and document franks	840,500	1,002,400	+161,900
House and Senate committee and business calendars	1,680,000	2,352,000	+672,000
Bills, resolutions, and amendments	3,325,000	9,690,000	+1,365,000
Committee reports	2,640,000	3,696,000	+1,056,000
Documents	2,520,000	2,346,000	-174,000
Hearings	20,250,000	19,920,000	-330,000
Federal Register, U.S. Government Manual, and weekly compilation of Presidential Documents	12,206,300	13,887,550	+1,681,250
Code of Federal Regulations	3,075,000	3,125,000	+50,000
Automation of the Federal Register	794,000	939,000	+145,000
Subtotal	85,894,000	93,639,000	+7,745,000
Prior year deficiencies	23,400,000		-23,400,000
Total	109,294,000	93,639,000	-15,655,000

Restrictions on automatic distribution of documents.—For several years the Committee has expressed its concern over the increasing costs of Congressional Printing and Binding and has written restrictions into recent appropriations bills on the automatic distribution of a number of documents including the District of Columbia and United States Codes, the United States Code Annotated, the bound Congressional Record, the Foreign Relations of the United States, and the United States Treaties and Other International Agreements. This year's bill contains a restriction on the distribution of the United States Statutes at Large. The automatic distribution of documents is, in most instances, in compliance with law, a listing of which appears on pages 505 and 506 of the printed hearings.

Revisions of title 44 of the United States Code which relates to Government printing, fall under the jurisdiction of the Judiciary Committees of the Congress. The Joint Committee on Printing has oversight responsibility for the operation of the Government Printing Office and Federal printing generally. The sum of \$300,000 was made available in the recently enacted Second Supplemental Appropriations Act, 1976, for a comprehensive management review and analysis of the Government Printing Office organization, policies, systems and processes. It is anticipated this review will encompass such key activities as warehousing, distribution, inventory management; product costing, pricing, and billing; personnel management; product offerings and promotion; production planning and control; procurement; management information, and long-range planning. The facts developed and the conclusions should serve valuably in the ultimate substantive revision of title 44, United States Code, a long overdue updating of printing law provisions, many of which are more than 80 years old.

Printing and automatic distribution of documents is also accomplished by simple printing resolutions introduced by the appropriate committees of the House and Senate and passed by both bodies. An example is H. Con. Res. 578, passed May 28, 1970 which authorized the reprinting of the "Compilation of Works of Art and other Objects in the United States Capitol" (House Document No. 91-368) and directed that there be printed 36,250 copies of which 10,300 shall be for the use of the Senate, 21,950 for the use of the House and 4,000 for the use of the Architect of the Capitol. Each Member of the House recently received 50 copies of this publication automatically. Authorizing committees are urged to consider the impact of resolutions of this type and it is the Committee's suggestion that printing resolutions carry provisions similar to those that have been inserted in recent appropriation bills requiring that distribution be made only on a request in writing.

Sales price for Congressional Record and Federal Register.—During the past few years, the Committee has been concerned that the sales price for the Congressional Record and the Federal Register do not cover the costs of printing, distribution, and postage. The annual subscription rate for the Congressional Record currently is \$45, while the actual cost is \$130. For the Federal Register, the subscription rate is \$50 and the cost is \$129.

According to testimony received from the Public Printer, the past practice has been for the Public Printer to indicate rising costs to the Joint Committee on Printing and to recommend the appropriateness of an increase in price. This, in fact, was done in correspondence addressed in March 1975 to the Joint Committee on Printing, but no action was taken. In view of the subsidies provided at public expense for the Congressional Record, the Committee strongly urges that appropriate action be taken in order to increase the price of this publication in order to recover costs.

The subscription rate for the Federal Register is determined by the Administrative Committee of the Federal Register, a tripartite body comprised of the Public Printer, the Archivist of the United States, and a representative of the Attorney General. During hearings on this bill, the Public Printer stated that he had attempted to raise the price of the Register but was unsuccessful. He further indicated that an expression of clear intent by the Committee would be helpful in the effort to increase the subscription rate. Therefore, the Committee directs that the Administrative Committee of the Federal Register reconsider this matter and strongly urges that the sales price be raised to the extent necessary in order to recover costs.

OFFICE OF SUPERINTENDENT OF DOCUMENTS

Salaries and expenses.—The Committee recommends the appropriation of \$47,188,400 for fiscal year 1977 for sales and distribution programs which are the responsibility of the Superintendent of Documents. The allowance is \$287,600 less than requested. The Committee has also reduced the proposed number of new positions from 95 to 70 which will provide a total of 1,553 permanent positions in 1977. The additional positions are for the increasing workload in the Library and Statutory Division and the Documents Sales Service.

GOVERNMENT PRINTING OFFICE REVOLVING FUND

The Committee has approved language, as requested, exempting the Government Printing Office from the provisions of 40 U.S.C. 759 which require that the purchase, lease and maintenance of automatic data processing equipment be accomplished through the General Services Administration. The Public Printer advised the Committee that since the General Services Administration has expanded the scope of the law to permit control to include the acquisition of printing equipment and in some cases, printed products, the Government Printing Office has suffered delays and extra costs as a result of being under this Act. In recommending this exemption, the Committee directs that the Government Printing Office adhere to the same limitations of cost as are imposed by the Administrator of the General Services Administration under the law.

The Committee has also approved the language requested exempting the Government Printing Office from the provisions of 31 U.S.C. 638a which require that the procurement of motor vehicles shall be made through the General Services Administration, primarily to clarify existing law with regard to the Legislative Branch as it applies to the Government Printing Office. In approving the exemption, the Committee directs the Government Printing Office to adhere to the same limitations of costs as are imposed by the Administrator of the General Services Administration under the law.

TITLE IX

GENERAL ACCOUNTING OFFICE

SALARIES AND EXPENSES

Appropriations totaling \$150,580,000 are recommended for fiscal year 1977. This amount is \$838,000 less than requested and \$9,039,000 more than has been appropriated for 1976.

The allowance provides for an increase of 250 staff years over the 1976 allotment. A total of 5,144 staff years will be available in 1977 to carry out the varied activities and responsibilities that have been delegated to the General Accounting Office. As was testified by the Comptroller General, the additional staff is primarily to take care of recent legislation establishing new programs, special work provided by specific provisions in new legislation which will have an impact on the General Accounting Office workload in fiscal year 1977, and increases in externally imposed workload such as that involved in legal decisions with respect to Federal receipt and disbursement transactions, claims for collection and settlement, approval of agency accounting systems, executive direction and management services.

The Committee has approved within the overall allowance \$3,981,000 and 100 staff years requested by the General Accounting Office to carry out the mandates contained in the Energy Policy and Conservation Act of 1974.

TITLE X

COST-ACCOUNTING STANDARDS BOARD

SALARIES AND EXPENSES

The Committee recommends the appropriation of \$1,700,000 as requested, for fiscal year 1977. This allowance is \$65,000 more than the appropriations provided for 1976 to cover the cost of the October 1975 pay increase and related personnel benefits, as well as estimated additional salary obligations.

INFLATIONARY IMPACT STATEMENT

Clause 2(1) (4) of Rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of the bill or resolution would have an inflationary impact on prices and costs in the operation of the national economy. It is the considered judgment of the Committee that enactment of this bill would have little overall inflationary impact on the operation of the national economy.

The total amount recommended in the bill is \$780,266,350 in new budget authority which is \$13,917,650 less than the amount of the total requests considered by the Committee and \$17,330,108 below 1976 appropriations, including those in the Second Supplemental Appropriations Act, 1976. While the total appropriations recommended are \$200,419,650 below the new budget authority targets set forth in the First Concurrent Resolution on the Budget, as allocated by the Committee pursuant to section 302 of the Congressional Budget Act of 1974, the sum of \$168,825,000 represents Senate housekeeping items customarily excluded from the House bill and certain contingency items proposed by that body.

There are no major construction projects funded in the bill. There are approximately 1,100 new positions provided which will result in a corresponding reduction in unemployment.

COMPARISONS WITH BUDGET RESOLUTION

In accordance with Section 308(a)(1)(A) of the Congressional Budget Act of 1974 (P.L. 93-344), the following table provides comparisons between the new budget authority targets set forth in the First Concurrent Resolution on the Budget, as allocated by the Committee on Appropriations under Section 302 of the Act, and the budget authority contained in the accompanying bill:

Function	Resolution target	Committee bill	Difference
400 Commerce and transportation	\$10,615,000	\$8,837,000	-\$1,778,000
500 Education—training—employment—social security	111,664,000	107,285,000	-4,379,000
800 General government	858,407,000	664,144,350	-194,262,650
Total	980,686,000	780,266,350	-200,419,650

The difference of \$200,419,650 shown above is composed of the \$13,917,650 reduction in the bill, \$132,100,000 for the Senate and

\$10,725,000 for Senate items under the Architect of the Capitol which traditionally are not included in the House bill, \$1,000,000 for the Joint Committee on Inaugural Ceremonies of 1977 already funded in the Second Supplemental Appropriations Act, 1976, and \$42,677,000 for contingencies and items requiring legislation.

FIVE YEAR PROJECTION OF OUTLAYS

In accordance with Section 308(a)(1)(B) of the Congressional Budget Act of 1974 (P.L. 93-344), the following table contains a five year projection of the outlays associated with the budget authority provided in the accompanying bill:

Item and fiscal year	Amount
Budget authority	\$780,267.0
Outlays:	
1977	728,035.0
1978	52,232.0
1979	
1980	
1981	

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with Section 308(a)(1)(C) of the Congressional Budget Act of 1974 (P.L. 93-344), the Committee is required to report new budget authority and outlays provided for financial assistance to State and local governments. The accompanying bill contains no funding for State and local assistance programs.

CHANGE IN EXISTING LAW

Pursuant to Clause 3, Rule XXI of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law.

1. On page 4 of the bill there is language allowing the transfer of amounts within the consolidated "Salaries, officers and employees" appropriation upon approval of the Committee on Appropriations of the House.

2. On pages 5 and 6 of the bill there is language adjusting the postage stamp allowances for Members, Delegates, the Resident Commissioner, officers and committees of the House reflecting the discontinuance of air mail stamps by the United States Postal Service.

3. On page 7 of the bill there is language allowing the transfer of amounts within the consolidated "Allowances and expenses" appropriation upon approval of the Committee on Appropriations of the House.

4. On page 7 of the bill there is the customary language that makes the provisions of two House Resolutions, which will expire at the end of the 94th Congress, permanent law. This long-time practice eliminates the need to reintroduce resolutions of a permanent nature at the beginning of each Congress.

5. On page 10 of the bill there is language authorizing advance payments for travel by Capitol Police personnel for training or other purposes and expenses associated with the relocation of instructor personnel from the Capitol Police force to and from the Federal Law Enforcement Training Center in Glynco, Georgia.

6. On pages 11 through 13 of the bill there is the customary language adjusting designations and titles and compensation of certain Metropolitan Police Department personnel detailed by the District of Columbia Government to the Capitol Police Force to comport with assigned duties and levels of responsibility.

7. On pages 13 and 14 of the bill there is language authorizing the Capitol Police Board to detail police from the House Office, Senate Office, and Capitol Buildings for police duty on the Capitol Grounds and on the Library of Congress Grounds.

8. On page 14 of the bill there is language making funds immediately available upon enactment of this Act for reimbursement to the United States Postal Service for "Official mail costs". Due to variations in the total volume and cost of mail from year to year, this language is deemed necessary to insure that funds are available to maintain a current prompt payment status with the Postal Service.

9. The bill includes language on page 16 exempting the Congressional Budget Office from the general advertising requirement for Federal procurement contained in 41 United States Code, Section 5 and is deemed necessary in carrying out the responsibilities delegated to the agency and in the manner demanded by the timetables established in the Congressional Budget Act.

10. The bill includes language on page 17 further increasing the cost limitation for security installations in the "Capitol Buildings Complex" originally authorized in H. Con. Res. 550 and increased in the Second Supplemental Appropriations Act, 1973. The increase in cost authorized in the accompanying bill is to accommodate the installation of security devices at the Capitol Power Plant.

11. The bill provides that specific amounts in several appropriations for the Architect of the Capitol shall remain available until expended. These amounts are for renovations, alterations, and improvements to the buildings under the jurisdiction of the Architect that he anticipates cannot be completed and the money obligated, in full, by the end of the fiscal year, as the work must be performed at such times and in such manner as not to interfere with the occupants of the buildings involved, particularly operations of the Congress.

12. The bill provides a number of reappropriations under the Architect of the Capitol required, primarily, for work that cannot be done until the Congress is in recess for a longer period of time than has been the case in recent years.

13. In a number of instances the language "to be expended without regard to section 3709 of the Revised Statutes of the United States, as amended" and "without regard to the provisions of any other Act" has been included in the appropriations for the Architect of the Capitol and the Botanic Garden. Section 3709 reads in part "unless otherwise provided in the appropriation concerned or other law, purchases and contracts for supplies or services for the Government may be made or entered into only after advertising a sufficient time previously for proposals, except * * * or (4) when the services required to be performed by the contractor in person and are (A) of a technical and

professional nature * * *". The instances in the bill relate to the cleaning and repairing works of art, prevention and eradication of insects and other pests, and snow removal.

14. The bill provides language "to remain available until expended" for three Library of Congress appropriations, as follows: "Books for general collections," "Books for the Law Library," and "Collection and Distribution of Library Materials (special foreign currency program)." The Librarian advises that this authority is required to carry-out the orderly acquisition program of the Library.

15. On page 24 of the bill there is authorization that \$1,729,000 appropriated to the Library of Congress for "Furniture and furnishings" shall remain available until expended for the purchase of long lead-time items for the initial outfitting of the James Madison Memorial Library Building.

16. On pages 24 and 25 of the bill, section 702, there is language providing that not to exceed fifteen positions in the Library of Congress may be exempt from the provisions of Appropriations Acts concerning the employment of aliens during the current fiscal year, but the Librarian shall not make any appointment to any such position until he has ascertained that he cannot secure for such appointments a person in any of the categories specified in such provisions who possesses the special qualifications for the particular position and also meets the general requirements for employment in the Library of Congress.

17. On page 25 of the bill, section 703, there is language authorizing the Library of Congress to provide benefits, including rental of living quarters in foreign countries and travel benefits, comparable to those provided under specified sections of the Foreign Assistance Act of 1961, as amended. These benefits are not otherwise available to Library of Congress employees.

18. On page 26 of the bill, section 704, there is language authorizing payments in advance for subscriptions or other charges for bibliographical data, publications, materials in any other form, and services whenever the Librarian of Congress determines it to be more prompt, efficient, or economical to do so in the interest of carrying out required Library programs.

19. On pages 26 and 27 of the bill there is language in section 706 relating to the transportation of employees of the Library of Congress to and from parking facilities located outside the limits of the Library of Congress grounds without regard to the limitations imposed by 31 United States Code 638a(c)(2). This section states "Unless otherwise specifically provided, no appropriations available for any department shall be expended— * * * (2) for the maintenance, operation, and repair of any Government-owned passenger motor vehicle or aircraft not used exclusively for official purposes, and "official purposes" shall not include the transportation of officers and employees between their domiciles and places of employment, * * *"

20. On page 27 of the bill, section 707, there is language allowing the Library of Congress to purchase, lease, maintain and otherwise acquire automatic data processing equipment without regard to the provisions of 40 United States Code 759 which requires that the procurement of such equipment and services be through the General Services Administration, primarily to prevent delays in acquiring equip-

ment for the use of the United States Congress as well as providing information for the use of the House and Senate on a timely basis.

21. Section 708 on pages 27 through 29 of the bill authorizes the Disbursing Officer of the Library of Congress to disburse funds appropriated to the Congressional Budget Office and to provide financial support to the Office as may be required and mutually agreed to by the Librarian and the Director of the Congressional Budget Office.

22. On page 29 of the bill there is language restricting the use of funds appropriated to the Government Printing Office for the printing and binding of the Yearbook of Agriculture which is financed through the Department of Agriculture.

23. On pages 29 and 30 of the bill there is language relating to congressional printing and binding by the Government Printing Office providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, primarily due to the unpredictability of the volume of work generated by the Congress.

24. On page 30 of the bill there is language restricting the automatic distribution of copies of the United States Statutes at Large to Members of Congress, requiring that they not be made available unless specifically requested in writing.

25. On pages 31 and 32 of the bill there is language relating to the Government Printing Office revolving fund that permits the Government Printing Office to purchase, lease, maintain and otherwise acquire automatic data processing equipment without regard to provisions of 40 U.S.C. 759, primarily to prevent delays and extra costs in the acquisition of printing equipment that may be considered automatic data processing equipment by the General Services Administration.

26. On page 32 of the bill there is language relating to the Government Printing Office revolving fund that permits the Government Printing Office to maintain, repair, purchase, lease, and otherwise acquire any motor vehicle without regard to provisions of 31 U.S.C. 638a, primarily to clarify the existing law with regard to the Legislative Branch as it applies to the Government Printing Office.

27. On page 32 of the bill there is language relating to the General Accounting Office authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109, but at rates for individuals not to exceed the per diem rate equivalent to the rate for grade GS-18. 5 U.S.C. 3109 authorizes the procurement of expert and consultant services when authorized by an appropriation or other statute, and permits compensation therefor at rates exceeding the daily equivalent of the highest rate payable under 5 U.S.C. 5332 only when specifically authorized by the appropriation or other statute authorizing such services. The language provides the specific authority required by 3109.

28. On page 32 of the bill there is language relating to the General Accounting Office authorizing the hire of one passenger motor vehicle. 31 U.S.C. 638a(a) prohibits the use of appropriations to purchase or hire passenger motor vehicles, with certain exceptions not applicable to General Accounting Office, unless specifically authorized by an appropriation or other law. The language provides the specific authority required by 638a(a).

29. On page 32 of the bill there is language authorizing the General Accounting Office to make "advance payments in foreign countries

notwithstanding section 3648, Revised Statutes, as amended (31 U.S.C. 529)." That section provides that no advance of public moneys shall be made in any case unless authorized by the appropriation concerned or other law. The language provides this authorization.

30. On pages 32 and 33 of the bill the General Accounting Office is authorized to provide benefits, including rental of living quarters in foreign countries and travel benefits, comparable to those provided under specified sections of the Foreign Assistance Act of 1961, as amended. These benefits are not otherwise available to General Accounting Office employees.

31. On page 33 of the bill there is language making the appropriation for the General Accounting Office, and appropriations for administrative expenses of any other member department or agency, available to finance an appropriate share of the costs of the Joint Financial Management Improvement Program (JFMIP) and the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum. The language constitutes the congressional approval required by the following provision contained each year in the Treasury, Postal Service, and General Government Appropriation Act; *see e.g.*, Pub. L. No. 94-91 (August 9, 1975), 608, 89 Stat. 459:

"No part of any appropriation contained in this or any other Act, shall be available to finance interdepartmental boards, commissions, councils, committees, or similar groups under section 214 of the Independent Offices Appropriations Act, 1946 (31 U.S.C. 691) which do not have prior and specific congressional approval of such method of financial support."

The language of the bill further provides that payments to either the Forum or the JFMIP may be credited as reimbursements to any appropriation from which costs involved are initially financed. Absent this language, such payments would be for deposit to the Treasury as miscellaneous receipts under 31 U.S.C. 484.

32. On page 34 of the bill, section 1102 of the "General provisions" there is language which reads as follows:

"SEC. 1102. Whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appropriated for herein or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, or either, appropriated for or provided herein, shall be the permanent law with respect thereto: *Provided*, That the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto."

The Legislative Pay Act of 1929 serves as the basic authorizing legislation for the legislative branch. Since the 1929 act, increases in rates of pay and numbers of employees within the House of Representatives are authorized by resolutions and committee orders and are reflected in the amounts appropriated in the body of this bill. Section

1102 would otherwise provide authorization to appropriate for these increases, enabling the Congress to follow the budgetary process.

33. On page 35 of the bill, section 1104 of the "General provisions" restricts the pay of Pages of the House and Senate to the gross annual maximum rate of compensation in effect on June 30, 1975.

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On pages 5 and 6 in connection with "Allowances and expenses", Contingent expenses of the House:

; postage stamps for official special delivery and overseas mail for the first session of the Ninety-fifth Congress to be procured and furnished by the Clerk of the House of Representatives (1) to each Representative, the Resident Commissioner of Puerto Rico, and the Delegates from the District of Columbia, Guam, and the Virgin Islands, upon request by such person, in an amount not exceeding \$290, (2) to the Speaker, the majority and minority leaders, and majority and minority whips of the House of Representatives, upon request by such person, in an amount not exceeding \$260, (3) to each standing committee of the House of Representatives, upon request of the chairman thereof, in an amount not exceeding \$170 and (4) to each of the following officers of the House of Representatives, upon request of such person, in an amount not exceeding \$370 for the Clerk of the House, \$270 for the Sergeant at Arms, \$230 for the Doorkeeper, \$180 for the Postmaster, and \$50 for the Chaplain, in all, \$133,450

On page 7 in connection with "Administrative provision", House of Representatives:

Sec. 101. The provisions of House Resolution 698, Ninety-fourth Congress, authorizing the payment of overtime compensation to employees of the Publication Distribution Service of the House of Representatives; and House Resolution 732, Ninety-fourth Congress, authorizing the voluntary withholding of State income taxes of Members of the House of Representatives and employees whose compensation is disbursed by the Clerk of the House of Representatives, shall be the permanent law with respect thereto.

(Note.—The foregoing resolutions, which will expire at the end of the 2nd Session of the 94th Congress, were approved by the House of Representatives on the following dates: House Resolution 698 on September 8, 1975, and House Resolution 732 on November 4, 1975.)

On page 10 in connection with "General expenses," Capitol Police: *or other purposes, and expenses associated with the relocation of instructor personnel to and from the Federal Law Enforcement Training Center*

(Note.—The foregoing language authorizes the use of funds in the bill for the expenses associated with the relocation of instructor personnel from the Capitol Police Force to and from the Federal Law Enforcement Training Center at Glynco, Georgia.)

On page 11 in connection with "Capitol Police Board", Capitol Police (changes shown by brackets and italics):

: Provided further, That the Mayor of the District of Columbia is directed (1) to pay the assistant chief detailed under the authority

of this paragraph and serving as Chief of the Capitol Police, the salary of assistant chief plus \$2,000 and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, (2) to pay the two deputy chiefs detailed under this paragraph and serving as assistants to the Chief of the Capitol Police the salary of deputy chief and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents, [(3) to elevate and pay the captain detailed under the authority of this paragraph the rank and salary of inspector and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent.] (3) to pay the inspector detailed under the authority of this paragraph the salary of inspector and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, [(4) to elevate and pay the lieutenant detailed under the authority of this paragraph the rank and salary of captain and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent.] (4) to pay the captain detailed under the authority of this paragraph the salary of captain and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, (5) to pay the captain detailed under the authority of this paragraph the [rank and] salary of captain plus \$1,625 and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, (6) to pay the lieutenant detailed under the authority of this paragraph the salary of lieutenant and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, [(7) to elevate and pay the acting lieutenant detailed under the authority of this paragraph the rank and salary of lieutenant and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent.] (7) to elevate and pay the sergeant detailed under the authority of this paragraph the rank and salary of lieutenant and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, [(8) to elevate and pay the two detectives, grade 2, detailed under the authority of this paragraph the rank and salary of detective sergeant and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents.] (8) to pay the three detective sergeants detailed under the authority of this paragraph the salary of detective sergeant and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents, [(9) to pay the two detective sergeants detailed under the authority of this paragraph the salary of detective sergeant and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents.] (9) to elevate and pay the detective, grade 2, detailed under the authority of this paragraph the rank and salary of detective sergeant and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incum-

bent, [(10) to pay the four sergeants of the uniform force detailed under the authority of this paragraph the salary of sergeant and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents.]

(10) to pay the three sergeants of the uniform force detailed under the authority of this paragraph the salary of sergeant and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents.

(Note.—The foregoing is to adjust designation of titles and compensation of certain Metropolitan Police personnel detailed to the Capitol Police Force to comport with assigned duties and levels of responsibility, in accord with established practice and as requested by the Chief of the Capitol Police with the concurrence of the Capitol Police Board.

On page 17 in connection with "Capitol buildings", Architect of the Capitol:

; security installations authorized by H. Con. Res. 550, Ninety-second Congress agreed to September 19, 1972, the cost limitation of which is hereby further increased by \$800,000

(Note.—The foregoing increases by \$800,000 the limit of cost heretofore fixed for security installations in the "Capitol Buildings Complex".

On page 17 in connection with "Capitol buildings", Architect of the Capitol:

; preservation of historic drawings through use of document conservation laboratory facilities of the Library of Congress on a reimbursable basis

(Note.—The foregoing authorizes the use of Library of Congress document conservation facilities on a reimbursable basis.)

On page 18 in connection with "Capitol buildings", Architect of the Capitol:

Not to exceed \$15,000 of the unobligated balance of the appropriation under this head for the fiscal year 1976 is hereby continued available until September 30, 1977.

(Note.—The foregoing is to make the balance of appropriations allowed in fiscal year 1976 available until September 30, 1977, for painting corridors on the second floor of the House Wing around the House Chamber and the connecting corridors on the House side of the Capitol.

On page 18 in connection with "Capitol buildings", Architect of the Capitol:

Not to exceed \$147,500 of the unobligated balance of that part of the appropriation under this head for the fiscal year 1975, continued available until June 30, 1976, is hereby continued available until September 30, 1977.

(Note.—The foregoing is to make \$147,500 of the \$496,500 reapropriated for the fiscal year 1976 available until September 30, 1977 for the following:)

Reconditioning of dehumidifier sections of 8 central air conditioning units, including appurtenant equipment, supplying air conditioning to the Senate and House Wings and central portion of the Capitol (out of \$260,000 reapropriated for 1976)	\$80,000
Painting House Chamber, including scaffolding and plastering (entire allotment)	67,500
Total	147,500

On page 18 in connection with "Capitol grounds", Architect of the Capitol:

Provided, That hereafter, funds appropriated under this heading shall be available for the purchase or rental, maintenance and operation of passenger motor vehicles to provide shuttle service for Members and employees of Congress to and from the buildings in the Legislative group.

(Note.—The foregoing authorizes shuttle service for Members and employees of Congress to and from the buildings in the Legislative group.)

On pages 18 and 19 in connection with "Capitol grounds", Architect of the Capitol:

Not to exceed \$94,500 of the unobligated balance of the appropriation under this head for the fiscal year 1976 is hereby continued available until September 30, 1977.

(Note.—The foregoing is to make the balance of appropriations allowed under this head for the fiscal year 1976 available until September 30, 1977, for improvements to the parking lot, adjacent to House Annex No. 1 (former Congressional Hotel Building), following completion of construction of Metro Station at corner of Square 692 in which Annex is located.)

On page 19 in connection with "House office buildings", Architect of the Capitol:

, of which \$2,065,000 shall remain available until expended

(Note.—The foregoing provides that \$2,065,000 of the total appropriation of \$14,448,000 shall remain available until expended for the following:)

Replacement of deteriorated sections of air conditioning system supplying heat and cooling throughout the Longworth Building, in service since 1938	\$1,880,000
Replacement of speech reinforcement systems in main Committee Hearing Rooms	185,000
Total	2,065,000

On page 20 in connection with "Structural and mechanical care", Library buildings and grounds, Architect of the Capitol:

, of which \$150,000 shall remain available until expended

(Note.—The foregoing provides that \$150,000 of the total appropriation of \$2,241,200 shall remain available until expended, for rebuilding eight central air conditioning units, Main Library Building.)

On page 20 in connection with "Structural and mechanical care", Library buildings and grounds, Architect of the Capitol:

Not to exceed \$71,000 of the unobligated balance of the appropriation under this head for the fiscal year 1976 is hereby continued available until September 30, 1977.

(Note.—The foregoing is to make the balance of appropriations allowed under this head for the fiscal year 1976 available until September 30, 1977, for Modifications, Rare Book Reading Room, Main Library Building.)

On page 21 in connection with "Salaries and expenses", Copyright Office:

: Provided, That \$552,000 of this appropriation shall be available only upon enactment into law of S. 22 or equivalent legislation

(Note.—The foregoing makes \$552,000 contingent on enactment of copyright revision legislation.)

On page 22 in connection with "Salaries and Expenses", National Commission on New Technological Uses of Copyrighted Works:
: *Provided, That this appropriation shall be available only upon enactment into law of S. 3187 or equivalent legislation*

(Note.—The foregoing makes the appropriation contingent on enactment of legislation extending the appropriation authorization beyond September 30, 1976.)

On page 30 in connection with "Printing and binding", Government Printing Office:

Hereafter, notwithstanding any other provisions of law, appropriations for the automatic distribution to Senators and Representatives (including Delegates to Congress and the Resident Commissioner from Puerto Rico) of copies of the United States Statutes at Large shall not be available with respect to any Senator or Representative unless such Senator or Representative specifically, in writing, requests that he receive copies of such document.

(Note.—The foregoing restricts the automatic distribution of copies of the United States Statutes at Large to Members of Congress, requiring specific requests in writing that they receive such document.)

On pages 31 and 32 in connection with "Government Printing Office revolving fund":

: *Provided further, That funds available to the Government Printing Office may be expended to purchase, lease, maintain and otherwise acquire automatic data processing equipment without regard to the provisions of 40 U.S.C. 759*

(Note.—The foregoing permits the Government Printing Office to purchase, lease, maintain and otherwise acquire automatic data processing equipment, without regard to the provisions of 40 U.S.C. 759, which requires that the procurement of such equipment and services be through the General Services Administration, primarily to prevent delays and extra costs in the acquisition of printing equipment that may be considered automatic data processing equipment by the General Services Administration.)

On page 32 in connection with "Government Printing Office revolving fund":

: *Provided further, That funds available to the Government Printing Office may be expended to maintain, repair, purchase, lease, and otherwise acquire any motor vehicle without regard to the provisions of 31 U.S.C. 638a*

(Note.—The foregoing permits the Government Printing Office to maintain, repair, purchase, lease, and otherwise acquire any motor vehicle without regard to provisions of 31 U.S.C. 638a, which requires that the procurement of motor vehicles be through the General Services Administration, primarily to clarify existing law with regard to the Legislative Branch as it applies to the Government Printing Office.)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND BUDGET ESTIMATES FOR 1977

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority, 1976 ¹ (2)	Budget estimate of new (obligational) authority, 1977 ¹ (3)	Increase (+) or decrease (-) (4)
LIBRARY OF CONGRESS			
Oliver Wendell Holmes devise fund (indefinite, special fund) -----	\$44, 000	\$23, 000	-\$21, 000

¹ Amounts as estimated and shown in the January 1976 budget document. Some items are indefinite in amount, and thus are subject to later reestimation.

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority, 1976 ¹ (2)	Budget estimate of new (obligational) authority, 1977 ¹ (3)	Increase (+) or decrease (-) (4)
LIBRARY OF CONGRESS			
Gift and trust fund accounts, nonrevolving -----	\$4, 704, 000	\$4, 456, 000	-\$238, 000

¹ Amounts as estimated and shown in the January 1976 budget document. Some items are indefinite in amount, and thus are subject to later reestimation.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977

[Excludes Senate items and items under Architect of the Capitol for the Senate. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1977 ² (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obligational) authority, fiscal year 1977 (6)
TITLE I HOUSE OF REPRESENTATIVES					
Payments to Widows and Heirs of Deceased Members of Congress					
Gratuities, deceased Members.....	\$ 174,200	---	\$ 44,600	+\$ 129,600	+\$ 44,600
Compensation and Mileage for the Members					
Compensation of Members.....	21,281,320	\$ 21,543,800	21,543,800	+ 262,480	---
Mileage of Members.....	210,000	210,000	210,000	---	---
Total, Members' compensation and mileage.....	21,491,320	21,753,800	21,753,800	+ 262,480	---
House Leadership Offices					
Office of the Speaker.....	455,095	460,500	460,500	+ 5,405	---
Office of the Majority Floor Leader.....	287,325	292,700	292,700	+ 5,375	---
Office of the Minority Floor Leader.....	287,325	292,700	292,700	+ 5,375	---
Office of the Majority Whip.....	258,195	261,300	261,300	+ 3,105	---
Office of the Minority Whip.....	258,195	261,300	261,300	+ 3,105	---
Total, House leadership offices.....	1,546,135	1,568,500	1,568,500	+ 22,365	---
Salaries, Officers and Employees					
Office of the Clerk.....	4,346,245	4,672,000	4,672,000	+ 325,755	---
Office of the Sergeant at Arms.....	8,557,145	8,456,000	8,456,000	-101,145	---
Office of the Bookkeeper.....	3,530,860	3,537,400	3,537,400	+ 6,540	---
Office of the Postmaster.....	1,095,195	1,073,000	1,073,000	-22,195	---
Office of the Chaplain.....	19,770	19,800	19,800	+ 30	---
Office of the Parliamentarian.....	220,000	228,000	228,000	+ 8,000	---
Compilation of precedents of the House of Representatives.....	243,815	255,000	255,000	+ 11,185	---
Official reporters of debates.....	484,805	488,000	488,000	+ 3,195	---
Official reporters to committees.....	557,964	560,800	560,800	+ 2,836	---
Two printing clerks for majority and minority.....	29,486	30,000	30,000	+ 514	---
Technical assistant, Office of the Attending Physician.....	26,500	27,000	27,000	+ 500	---
House Democratic Steering Committee.....	353,490	357,200	357,200	+ 3,710	---
House Democratic Caucus.....	68,475	69,300	69,300	+ 825	---
House Republican Conference.....	421,965	426,500	426,500	+ 4,535	---
Six minority employees.....	224,100	220,100	220,100	-4,000	---
Total, salaries, officers and employees.....	19,979,815	20,420,100	20,420,100	+ 440,285	---
Committee Employees					
Professional and clerical employees (standing committees).....	20,766,000	21,805,000	21,805,000	+ 1,039,000	---
Committee on Appropriations (Studies and Investigations)					
Salaries and expenses.....	2,281,500	2,608,000	2,608,000	+ 326,500	---
Committee on the Budget (Studies)					
Salaries and expenses.....	354,000	329,000	329,000	-25,000	---
Office of the Law Revision Counsel					
Salaries and expenses.....	342,800	357,000	357,000	+ 14,200	---

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977—Continued

[Excludes Senate items and items under Architect of the Capitol for the Senate. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1977 ² (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obligational) authority, fiscal year 1977 (6)
Office of the Legislative Counsel					
Salaries and expenses.....	1,197,300	1,293,000	1,293,000	+ 95,700	---
Members' Clerk Hire					
Clerk hire.....	93,241,000	96,566,000	96,566,000	+ 3,325,000	---
Contingent Expenses of the House					
Allowances and Expenses					
Computer and related services for Members.....	1,853,000	3,500,000	3,500,000	+ 1,647,000	---
Constituent communication expenses.....	3,500,000	2,195,000	2,195,000	-1,305,000	---
Equipment (purchase, lease, and maintenance).....	---	5,150,000	5,150,000	+ 5,150,000	---
Equipment.....	2,900,000	---	---	-2,900,000	---
Equipment maintenance.....	150,000	---	---	-150,000	---
District office expenses.....	878,000	865,000	865,000	-13,000	---
Postage stamps.....	525,155	525,900	133,450	-391,705	-392,450
Rental of district office space (private and Federal).....	---	6,220,000	6,220,000	+ 6,220,000	---
Rental of private office space.....	2,634,000	---	---	-2,634,000	---
Federal office space.....	3,368,000	---	---	-3,368,000	---
Transportation for Members.....	2,135,000	2,350,000	2,350,000	+ 215,000	---
Transportation for staff.....	823,000	900,000	900,000	+ 77,000	---
Telegraph and telephone.....	6,500,000	9,383,000	9,383,000	+ 2,883,000	---
District telephone expense.....	2,366,200	---	---	-2,366,200	---
Supplies and materials.....	1,507,000	1,512,000	1,512,000	+ 5,000	---
Furniture and furnishings.....	1,123,000	1,500,000	1,500,000	+ 377,000	---
Reporting hearings.....	1,175,000	1,525,000	1,525,000	+ 350,000	---
Salaries authorized by House resolutions.....	1,600,000	1,680,000	1,680,000	+ 80,000	---
Government contributions.....	8,640,000	10,141,300	10,141,300	+ 1,501,300	---
Miscellaneous items.....	1,075,560	1,082,700	1,082,700	+ 7,140	---
Total, allowances and expenses.....	42,752,915	48,529,900	48,137,450	+ 5,384,535	-392,450
Stationery (Revolving Fund)					
Allowances.....	2,853,500	2,853,500	2,853,500	---	---
Special and Select Committees					
Salaries and expenses.....	22,001,000	23,993,000	23,993,000	+ 1,992,000	---
Total, contingent expenses of the House.....	67,607,415	75,376,400	74,983,950	+ 7,376,535	-392,450
Total, House of Representatives.....	228,981,485	242,075,800	241,728,950	+ 12,747,465	-347,850
TITLE II JOINT ITEMS					
Contingent Expenses of the Senate					
Joint Economic Committee.....	1,207,215	1,423,475	1,423,475	+ 216,260	---
Joint Committee on Atomic Energy.....	632,000	663,600	663,600	+ 31,600	---
Joint Committee on Printing.....	764,740	478,325	478,325	-286,415	---
Joint Committee on Inaugural Ceremonies of 1977.....	825,000	---	---	-825,000	---
American Indian Policy Review Commission.....	1,885,168	263,000	263,000	-1,622,168	---
Total, contingent expenses of the Senate.....	5,314,123	2,828,400	2,828,400	-2,485,723	---
Contingent Expenses of the House					
Joint Committee on Internal Revenue Taxation.....	1,444,180	1,636,000	1,636,000	+ 191,820	---
Joint Committee on Defense Production.....	166,065	241,000	168,000	+ 1,935	-73,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977—Continued

[Excludes Senate items and items under Architect of the Capitol for the Senate. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1977 ² (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obligational) authority, fiscal year 1977 (6)
Joint Committee on Congressional Operations (including Office of Placement and Office Management).....	654,500	661,500	661,500	+7,000	---
Total, contingent expenses of the House.....	2,264,745	2,538,500	2,465,500	+200,755	-73,000
Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances.....	288,485	387,800	387,800	+99,315	---
Capitol Police					
General expenses.....	564,820	702,000	702,000	+137,180	---
Capitol Police Board.....	1,400,345	1,400,400	1,400,400	+55	---
Total, Capitol Police.....	1,965,165	2,102,400	2,102,400	+137,235	---
Education of Pages					
Education of congressional pages and pages of the Supreme Court.....	186,615	178,600	178,600	-8,015	---
Official Mail Costs					
Expenses.....	62,181,000	46,904,000	46,904,000	-15,277,000	---
Capitol Guide Service					
Salaries and expenses.....	422,500	389,100	389,100	-33,400	---
Statements of Appropriations					
Preparation.....	13,000	13,000	13,000	---	---
Total, joint items.....	72,635,633	55,341,800	55,268,800	+17,366,833	+73,000
TITLE III					
OFFICE OF TECHNOLOGY ASSESSMENT					
Salaries and expenses.....	6,143,000	8,500,000	6,624,000	+481,000	-1,876,000
Reappropriations.....	435,000	---	---	-435,000	---
Total, Office of Technology Assessment:					
New budget (obligational) authority.....	6,578,000	8,500,000	6,624,000	+46,000	-1,876,000
Appropriations.....	(6,143,000)	(8,500,000)	(6,624,000)	(+481,000)	(-1,876,000)
Reappropriations.....	(435,000)	---	---	(-435,000)	---
TITLE IV					
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses.....	6,888,440	10,159,000	9,319,200	+4,450,760	-839,800
TITLE V					
ARCHITECT OF THE CAPITOL					
Office of the Architect of the Capitol					
Salaries.....	1,629,100	1,783,500	1,770,100	+141,000	-13,400
Contingent expenses.....	321,000	120,000	120,000	-201,000	---

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977—Continued

[Excludes Senate items and items under Architect of the Capitol for the Senate. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1977 ² (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obligational) authority, fiscal year 1977 (6)
Reappropriations.....	100,000	---	---	-100,000	---
Total, contingent expenses.....	421,000	120,000	120,000	-301,000	---
Total, Office of the Architect of the Capitol.	2,050,100	1,903,500	1,890,100	-160,000	-13,400
Capitol Buildings and Grounds					
Capitol buildings.....	4,696,300	5,778,000	5,725,900	+1,029,600	-52,100
Reappropriations.....	956,500	162,500	162,500	-794,000	---
Total, Capitol buildings.....	5,652,800	5,940,500	5,888,400	+235,600	-52,100
Capitol grounds.....	1,843,700	3,232,800	1,832,800	-10,900	-1,400,000
Reappropriations.....	---	94,500	94,500	+94,500	---
Total, Capitol grounds.....	1,843,700	3,327,300	1,927,300	+83,600	-1,400,000
Master plan for future development of the Capitol grounds and related areas.....	350,000	---	---	-350,000	---
 House office buildings.....	 10,252,700	 14,448,000	 14,448,000	 + 4,195,300	 ---
Capitol Power Plant (operation).....	9,088,000	11,172,000	11,172,000	+ 2,084,000	---
Total, Capitol buildings and grounds.....	27,187,200	34,887,800	33,435,700	+ 6,248,500	-1,452,100
Alterations and Improvements, Buildings and Grounds, to Provide Facilities for the Physically Handicapped					
Alterations and improvements.....	2,700,000	---	---	-2,700,000	---
Library Buildings and Grounds					
Structural and mechanical care.....	2,103,000	2,863,000	2,241,200	+ 138,200	-621,800
Reappropriations.....	70,000	71,000	71,000	+ 1,000	---
Total, structural and mechanical care.....	2,173,000	2,934,000	2,312,200	+ 139,200	-621,800
Library of Congress James Madison Memorial Building...	33,000,000	---	---	-33,000,000	---
Total, Library buildings and grounds.....	35,173,000	2,934,000	2,312,200	-32,860,800	-621,800
Total, Architect of the Capitol:					
New budget (obligational) authority.....	67,110,300	39,725,300	37,638,000	-29,472,300	-2,087,300
Appropriations.....	(55,983,800)	(39,397,300)	(37,310,000)	(-28,673,800)	(-2,087,300)
Reappropriations.....	(1,126,500)	(328,000)	(328,000)	(-798,500)	---
 Salaries and expenses.....	 1,252,500	 1,164,900	 1,164,900	 -87,600	 ---

TITLE VI
BOTANIC GARDEN

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977—Continued

[Excludes Senate items and items under Architect of the Capitol for the Senate. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1977 ² (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1977 (6)
TITLE VII					
LIBRARY OF CONGRESS					
Salaries and expenses.....	59,119,800	68,664,000	66,589,400	+ 7,469,600	-2,074,600
Copyright Office, salaries and expenses.....	6,977,500	10,426,000	8,277,300	+ 1,299,800	-2,148,700
National Commission on New Technological Uses of Copyrighted Works, salaries and expenses.....	337,000	564,000	559,500	+ 222,500	-4,500
Congressional Research Service, salaries and expenses.....	17,165,000	20,329,000	19,293,200	+ 2,128,200	-1,035,800
Distribution of catalog cards, salaries and expenses.....	11,529,000	12,263,000	11,993,000	+ 464,000	-270,000
Books for the general collections.....	1,695,000	1,760,000	1,760,000	+ 65,000	---
Books for the law library.....	251,000	286,000	286,000	+ 35,000	---
Books for the blind and physically handicapped, salaries and expenses.....	15,905,000	22,637,000	20,800,800	+ 4,895,800	-1,836,200
Collection and distribution of library materials (special foreign currency program):					
Payments in Treasury-owned foreign currencies....	1,718,500	2,680,200	2,680,200	+ 961,700	---
U.S. dollars.....	295,600	230,000	230,000	-65,600	---
Total, collection and distribution program...	2,014,100	2,910,200	2,910,200	+ 896,100	---
Furniture and furnishings.....	4,078,000	3,108,000	2,909,700	-1,168,300	-198,300
Reappropriations.....	20,000	---	---	-20,000	---
Total, furniture and furnishings.....	4,098,000	3,108,000	2,909,700	-1,188,300	-198,300
Revision of Annotated Constitution, salaries and expenses.....	34,000	36,000	36,000	+ 2,000	---
Total, Library of Congress:					
New budget (obligational) authority.....	119,125,400	142,983,200	135,415,100	+ 16,289,700	-7,568,100
Appropriations.....	(119,105,400)	(142,983,200)	(135,415,100)	(+16,309,700)	(-7,568,100)
Reappropriations.....	(20,000)	---	---	(-20,000)	---
TITLE VIII					
GOVERNMENT PRINTING OFFICE					
Printing and binding.....	109,294,000	93,639,000	93,639,000	-15,655,000	---
Office of Superintendent of Documents, salaries and expenses.....	44,364,700	47,476,000	47,188,400	+ 2,823,700	-287,600
Project planning.....	210,000	---	---	-210,000	---
Total, Government Printing Office.....	153,868,700	141,115,000	140,827,400	-13,041,300	-287,600
TITLE IX					
GENERAL ACCOUNTING OFFICE					
Salaries and expenses.....	141,541,000	151,418,000	150,580,000	+ 9,039,000	-838,000
TITLE X					
COST-ACCOUNTING STANDARDS BOARD					
Salaries and expenses.....	1,635,000	1,700,000	1,700,000	+ 65,000	---
Grand total, all titles, new budget (obligational) authority (for items considered in House).....	797,596,458	794,184,000	780,266,350	-17,330,108	-13,917,650

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977—Continued

[Excludes Senate items and items under Architect of the Capitol for the Senate. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority, fiscal year 1976 ¹ (2)	Budget estimates of new (obligational) authority, fiscal year 1977 ² (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976 (5)	Budget estimates of new (obligational) authority, fiscal year 1977 (6)
Consisting of—					
1. Appropriations.....	(796,014,958)	(793,856,000)	(779,938,350)	(-16,076,608)	(-13,917,650)
2. Reappropriations.....	(1,581,500)	(328,000)	(328,000)	(-1,253,500)	---
RECAP					
TITLE I - HOUSE OF REPRESENTATIVES.....	228,981,485	242,076,800	241,728,950	+ 12,747,465	-347,850
TITLE II - JOINT ITEMS.....	72,635,633	55,341,800	55,268,800	-17,366,833	-73,000
TITLE III - OFFICE OF TECHNOLOGY ASSESSMENT.....	6,578,000	8,500,000	6,624,000	+ 46,000	-1,876,000
TITLE IV - CONGRESSIONAL BUDGET OFFICE.....	4,868,440	10,159,000	9,319,200	+ 4,450,760	-839,800
TITLE V - ARCHITECT OF THE CAPITOL (EXCLUDES SENATE ITEMS).....	67,110,300	39,725,300	37,638,000	-29,472,300	-2,087,300
TITLE VI - BOTANIC GARDEN.....	1,252,500	1,164,900	1,164,900	-87,600	---
TITLE VII - LIBRARY OF CONGRESS.....	119,125,400	142,983,200	135,415,100	+ 16,289,700	-7,568,100
TITLE VIII - GOVERNMENT PRINTING OFFICE.....	153,868,700	141,115,000	140,827,400	-13,041,300	-287,600
 TITLE IX - GENERAL ACCOUNTING OFFICE.....	 141,541,000	 151,418,000	 150,580,000	 + 9,039,000	 -838,000
TITLE X - COST-ACCOUNTING STANDARDS BOARD.....	1,635,000	1,700,000	1,700,000	+ 65,000	---
GRAND TOTAL, ALL TITLES, NEW BUDGET (OBLIGATIONAL) AUTHORITY (FOR ITEMS CONSIDERED IN HOUSE).....	797,596,458	794,184,000	780,266,350	-17,330,108	-13,917,650
CONSISTING OF—					
1. APPROPRIATIONS.....	(796,014,958)	(793,856,000)	(779,938,350)	(-16,076,608)	(-13,917,650)
2. REAPPROPRIATIONS.....	(1,581,500)	(328,000)	(328,000)	(-1,253,500)	---

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¹ Includes amounts in Second Supplemental Appropriations Act, 1976.
² Includes the following budget amendments:

H. Doc. 94-369:	
Library of Congress: salaries and expenses	\$284,000
H. Doc. 94-400:	
General Accounting Office	3,981,000
H. Doc. 94-412:	
House of Representatives: Compensation of Members	47,900
H. Doc. 94-438:	
Library of Congress: Copyright Office	2,575,000
H. Doc. 94-473:	
Joint items: American Indian Policy Review Commission	2,390
H. Doc. 94-504:	
House of Representatives:	
House leadership offices:	
Office of the Majority Floor Leader	2,000
Office of the Minority Floor Leader	2,000
Allowances and expenses: Reporting hearings	700,000
Special and select committees	3,800,000
Total, House of Representatives	4,504,000

³ Includes the following budget amendments:—Continued
S. Doc. 94-188:

Architect of the Capitol:	
Capitol buildings (reappropriations; excludes \$46,000 to be considered by Senate)	\$162,500
Capitol grounds	31,000
Reappropriation	94,500
House office buildings	185,000
Library buildings and grounds (reappropriation)	71,000
Total, Architect of the Capitol	544,000
Appropriations	(216,000)
Reappropriations	(328,000)
Government Printing Office:	
Printing and binding	-2,000,000
Office of Superintendent of Documents	2,700,000
Total, Government Printing Office (net)	700,000
Total, budget amendments (net)	12,638,290
Appropriations	(12,310,290)
Reappropriations	(328,000)

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Excludes \$15,500,000 requested by Government Printing Office for "Acquisition of site and general plans and designs of buildings".

Calendar No. 1135

94TH CONGRESS }
2d Session }

SENATE

{ REPORT
No. 94-1201

LEGISLATIVE BRANCH APPROPRIATIONS, 1977

SEPTEMBER 3 (legislative day, AUGUST 27), 1976.—Ordered to be printed
Reported under authority of the order of the Senate of January 27, 1975

Mr. HOLLINGS, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. 14238]

The Committee on Appropriations, to which was referred the bill (H.R. 14238) making appropriations for the Legislative Branch for the fiscal year ending September 30, 1977, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes made.

Amount of bill as passed House.....	\$780, 310, 950
Amount of increase by Senate committee.....	228, 539, 335
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Amount of bill as reported to Senate.....	1, 008, 850, 285
Amount of appropriations, 1976.....	933, 048, 403
Budget estimates, 1977, as amended.....	992, 290, 765
The bill as reported to the Senate :	
Over the estimate for 1977.....	16, 559, 520
Over the appropriations for 1976.....	75, 801, 882

GENERAL STATEMENT

This appropriation bill provides the funding to support the operations and activities of the Legislative Branch of Government. Included in this bill are appropriations for fiscal year 1977 for the United States Senate, House of Representatives, Joint Items of the Senate and House, Office of Technology Assessment, Congressional Budget Office, Architect of the Capitol, Botanic Garden, Library of Congress, the proposed Copyright Royalty Commission, Government Printing Office, General Accounting Office, and Cost-Accounting Standards Board.

All 1976 amounts referred to in this report reflect the supplemental appropriations for 1976 both as to program items and increased pay costs.

In accord with long-standing custom, the House of Representatives did not consider budget estimates in the amount of \$135,988,905 for the financing of the Senate; and estimates amounting to \$49,725,400 for Senate items under the jurisdiction of the Architect of the Capitol. Hence, these estimates are not incorporated into the tabulations in the House report, and accounts in large part for the increase recommended by the Committee over the House bill.

A comparative table showing the appropriations for fiscal year 1976 enacted to date, the budget estimates as amended for fiscal year 1977, the House allowance, and the amounts recommended by the Committee, is printed at the conclusion of the report.

RESTRICTION ON COST OF LIVING INCREASES

The Committee on August 26, 1976, ordered H.R. 14238 reported some six days before the bill was actually approved by the House of Representatives in order to facilitate Senate consideration of the bill in the few days remaining in the new budget schedule. Subsequent to the Committee's action, the other body approved three amendments to the bill on the House floor, two of which are purely internal house-keeping items of the other body but the third would prohibit the payment of the cost of living salary increase projected for October 1, 1976, to not only Representatives, but Senators, Federal judges and all other Federal personnel whose salaries are currently \$37,800 or more. This provision, upon which no hearings have been held, and which impacts on all branches of the government was attached to the appropriation for the compensation of the Members of the House of Representatives. Furthermore, the language approved by the House of Representatives would make useless the Commission on Executive, Legislative and Judicial Salaries which is due to make their quadrennial report to the President later this year.

Last year on July 29, 1975 the Senate by a vote of 58-29 approved the Executive Salary Cost-of-Living Adjustment Act and the House language scarcely a year later would prohibit the cost of living increases authorized by that Act. Inasmuch as the Committee consideration of the bill preceded the action of the House, the entire provision has been stricken.

LEGISLATIVE BRANCH APPROPRIATIONS FOR FISCAL YEAR 1977
SUMMARY

Title (1)	Agency (2)	New budget (obligational) authority enacted to date, fiscal year 1976 (3)	Budget estimates (obligational) authority fiscal year 1977 (4)	New budget (obligational) authority recommended in House bill (5)	Amount recommended by Senate committee (6)	Increase (+) or decrease (-) Senate committee compared with--		
						Appropriations fiscal year 1976 (7)	Budget estimates fiscal year 1977 (8)	House bill (9)
I	Senate.....	\$126,074,645	\$135,988,905	.....	\$135,988,875	+89,914,230	-\$30	+\$135,988,875
II	House of Representatives.....	228,981,485	242,076,800	\$241,778,550	241,778,550	+12,792,065	-303,250	.....
III	Joint items.....	72,635,633	55,560,260	55,268,800	55,498,860	-17,146,773	-71,400	+220,060
IV	Office of Technology Assessment.....	6,578,000	8,500,000	6,624,000	8,000,000	+1,422,000	-500,000	+1,376,000
V	Congressional Budget Office.....	4,868,440	10,150,000	9,319,200	9,319,200	+4,450,760	-839,800	.....
VI	Architect of the Capitol.....	76,487,600	101,624,700	87,688,000	124,479,500	+47,991,900	+22,854,800	+86,841,500
VII	Botanic Garden.....	1,252,500	1,164,900	1,164,900	1,164,900	-87,600	.....	.....
VIII	Library of Congress.....	119,125,400	142,983,200	185,415,100	139,260,000	+20,124,600	-3,723,200	+3,844,900
IX	Copyright Royalty Commission.....	.....	.....	.....	288,000	+268,000	+268,000	+268,000
X	Government Printing Office.....	153,868,700	141,115,000	140,827,400	140,827,400	-13,041,300	-287,600	.....
XI	General Accounting Office.....	141,541,000	151,418,000	150,580,000	150,580,000	+9,039,000	-838,000	.....
XII	Cost-Accounting Standards Board.....	1,635,000	1,700,000	1,700,000	1,700,000	+65,000	.....	.....
	Grand total, new budget authority (obligational).....	933,048,403	992,290,765	780,310,950	1,008,850,285	+76,801,882	+16,569,520	+228,539,335

REIMBURSEMENTS TO U.S. TREASURY

Listed below are the activities funded in this bill which, by the nature of their operations, produce revenues and which are deposited as miscellaneous receipts in the Federal Treasury.

(In thousands of dollars)

	1975 actual	1976 estimate	1977 estimate
Architect of the Capitol:			
Capitol Power Plant (sale of steam):			
City Post Office.....	\$84	\$144	\$173
Government Printing Office.....	97	563	694
Folger Shakespearean Library.....	4	9	11
Total.....	185	716	878
Library of Congress:			
Copyright fees.....	2,435	2,569	2,698
Receipts from Public Law 480 participants.....	28	31	33
Receipts from sale of catalog cards and publications.....	7,116	7,225	7,250
Other miscellaneous receipts.....	13	16	14
Total receipts into the general fund account.....	9,592	9,841	9,995
Government Printing Office: Superintendent of Documents.....	11,637	21,265	24,202
Grand total.....	21,414	31,822	35,075

HIGHLIGHTS OF BILL

The Committee's recommendations includes language and appropriations totaling \$64 million to authorize the Architect of the Capitol to restore the West Central Front of the Capitol without change of location or change of the architectural appearance, and to purchase the 400 N. Capitol Street building.

Provision has been made in the bill for 45 new statutory positions in the Senate for the Offices of the Secretary of the Senate (7) and Sergeant at Arms and Doorkeeper (38). A major expansion of the Senate Computer Center has been funded that involves the purchase of a second central unit to process the Legislative Information System (LEGIS) that is expected to be operational in October, and expansion of the Correspondence Management System.

The Committee has inserted language in the bill to establish the rank of Private First Class for members of the U.S. Capitol Police whose compensation is paid by the Senate, in order to retain police personnel in view of the salary adjustments recently granted the Metropolitan Police Department, the White House Police, the Park Police, and the Executive Protection Service.

The Committee recommends an increase of \$1,422,000 for the Office of Technology Assessment to provide a total appropriation \$8 million.

The full revised budget estimate of \$9,319,200 and 208 positions is recommended for the Congressional Budget Office.

In addition to providing for restoration of the West Central Front of the Capitol, and the purchase of the 400 N. Capitol Street building, the Committee has also inserted the authorizing language and the appropriation of \$12 million requested by the Architect of the Capitol to complete the expansion of the Capitol Power Plant; and recommends the full amount requested for the Senate Office Buildings and the Senate Garage.

The Committee recommends 112 of the 177 new positions required by the Library of Congress for the regular salaries and expenses program including the full amount requested for the extension of the National Program for Acquisition and Cataloging. The Committee has also provided 48 positions requested by the Librarian of Congress to meet the demands of the Copyright Revision Bill, S. 22, that passed the Senate on February 19, 1976, and the full amount of the revised request for the Books for the Blind and Physically Handicapped. The Committee also recommends the funding of a Copyright Royalty Commission expected to be part of the final Copyright Revision legislation.

The full amount requested by the Government Printing Office for congressional printing and binding has been approved as well as 70 of the 95 new positions requested by the Superintendent of Documents.

Finally an increase of 250-staff years has been approved for the General Accounting Office, of which 100 are to carry out the Energy Conservation Act of 1975; as well as the full \$1,700,000 requested for the Cost-Accounting Standards Board.

ITEMS OF APPROPRIATION RECOMMENDED WITHOUT STATUTORY AUTHORITY

Historically, the Legislative Branch Appropriation Act serves in the Senate as a vehicle not only for appropriations but statutory authority for many of the housekeeping functions of the Senate. Many of the allowances for Senators and their staffs, the creation of new positions for the Senate, the transfer of positions, the changing of position titles, and the fixing of salaries are among the examples of the amendments carried in the Legislative Branch Appropriation Act. As is the custom, these items are printed in full in italics in this report.

SENATE

1976 appropriation.....	\$126,074,645
1977 budget estimate.....	135,988,905
House allowance.....	
Committee recommendation.....	135,988,875

¹ Includes \$10,921,135 in H. Doc. 94-473 and S. Docs. 94-231 and 238.

The Committee recommends appropriations totaling \$135,988,875 for the Senate, an increase of \$9,914,230 over the appropriation for 1976. The increases are described fully in the following but \$5,960,165 of the increase is due to the full year costs of the general pay raise effective October 1, 1975 of which \$4,028,715 was absorbed during fiscal year 1976.

SENATE BUDGET PROCEDURES

Last year the Committee directed the Financial Clerk of the Senate to solicit budget estimates for the Joint Items whose salaries and expenses are disbursed by the Secretary of the Senate. The Committee has found this to be very helpful, particularly in light of the new deadlines imposed by the Congressional Budget and Reform Act.

The Committee directs that beginning with the fiscal year 1978 budget cycle, the various offices of the Senate, to the maximum extent feasible, projecting changes in their approved program level, should

submit their recommendations to the Committee, with a copy to the Financial Clerk for budget estimate preparation, in time for inclusion in the President's budget. The Committee believes that this will be a helpful step in its consideration of the budget estimates for the Senate, but in no way shall the submission of these budget estimates be considered as any advance approval of the amounts submitted.

The Committee also finds that analysis of the Senate budget estimates would be enhanced if in the future the amounts were stated in terms of hundreds of dollars.

SALARIES, OFFICERS AND EMPLOYEES

OFFICE OF THE SECRETARY

1976 appropriations-----	\$8, 073, 975
1977 budget request-----	3, 323, 290
House allowance-----	
Committee recommendation-----	3, 323, 290

¹ Includes \$97,785 included in H. Doc. 94-473 and S. Doc. 94-238.

The Committee recommends the establishment of 7 new statutory positions in the Office of the Secretary of the Senate, including the conversion of 6 positions established last year on the Secretary's Administrative Roll of which 5 are for the Senate Historical Office and the other is an Information Clerk for the Daily Digest. The positions being converted at their current per annum rates are as follows:

Historian, at not to exceed \$29,574 per annum;
Photo Historian, at not to exceed \$25,281 per annum;
Associate Historian, at not to exceed \$18,126 per annum;
Research Assistant to Historian, at not to exceed \$10,335 per annum;
Secretary to Historian, at not to exceed \$11,130 per annum;
Information Clerk, Digest, at not to exceed \$10,017 per annum.

In addition, the Committee recommends the establishment of a new statutory position of Secretary in the Senate Stationery Room as follows:

Secretary, Stationery Room, at not to exceed \$13,356 per annum.

The Committee also recommends an increase in compensation of the Bill Clerk and Assistant Bill Clerk in order to bring these positions more nearly comparable in salary to those of like responsibilities, such as the Bill Clerk with Enrolling Clerk or the Assistant Bill Clerk with the Assistant Journal Clerk. The current and recommended rates are as follows:

Position title	Current not to exceed	Recom- mended not to ex- ceed rate
Bill Clerk-----	\$19, 080	\$25,440
Assistant Bill Clerk-----	12, 720	19,080

The Committee has deferred action on the other requests of the Secretary of the Senate to increase the annual rates of pay 13 positions until a personnel classification study now under way in the Secretary's Office is completed. In accordance with the Secretary's request, the

Committee recommends the changing of three position titles to make them current with their working assignments, including a *Secretary, Registrar, and a Clerk.*

The Committee also recommends for inclusion under the Miscellaneous Items account, \$30,760 requested by the Secretary consisting of the following: \$13,620 for the automated New York Times Service, including the microfiche for the last 6 years; \$14,140 for the CIS microfiche; \$2,000 for books and documents for the Senate Historical Office and a \$1,000 increase in the Secretary's stationery allowance to provide a new level of \$12,900. The Committee has not allowed the \$3,000 requested for photographic processing requested for the Senate Historical Office as the Committee believes sufficient facilities are available elsewhere in the Capitol to accomplish this requirement.

EMPLOYEE CHECK CASHING FACILITY

During the Committee's hearing, the Financial Clerk testified to the congestion in the Disbursing Office due to the number of employees, who in accordance with long-standing Senate practice, were cashing personal checks endorsed by Senators.

The Committee is aware of a lack of banking facilities on the Senate side of the Capitol and the need for a convenient facility for employees to cash personal checks. The Committee on Rules and Administration has set aside a room in the basement of the Russell Office Building for such a facility and the Committee recommends an additional \$37,842 to the Disbursing Office allowance in order to staff this facility. This action will not change the requirement that Senators must endorse the employees' checks, but will locate the activity at a more convenient place to the employees and make a major reduction in the congestion in the main business area of the Disbursing Office.

The cash room of the Treasury Department was recently closed, so the Committee has also inserted language authorizing the Secretary to reimburse any bank for the costs incurred in clearing items for the Senate, and to allow the Secretary to withhold any indebtedness to the Senate from any current amount due the employee. The full administrative provision regarding this check cashing facility inserted by the Committee is as follows:

SEC. 104. (a) The Secretary of the Senate is authorized to reimburse any bank which clears items for the United States Senate for the costs incurred therein. Such reimbursements shall be made from the contingent fund of the Senate.

(b) The Secretary of the Senate is authorized to prescribe such regulations as he deems necessary to govern the cashing of personal checks by the Disbursing Office of the Senate.

(c) Whenever an employee whose compensation is disbursed by the Secretary of the Senate becomes indebted to the Senate and such employee fails to pay such indebtedness, the Secretary of the Senate is authorized to withhold the amount of the indebtedness from any amount which is disbursed by him and which is due to, or on behalf of, such employee. Whenever an amount is withheld under this section, the appropriate account shall be credited in an amount equal to the amount so withheld.

CONFERENCE COMMITTEES

1976 appropriation.....	\$370, 850
1977 budget request.....	1 454, 510
House allowance.....	
Committee recommendation.....	454, 510

¹ Includes \$64,000 in S. Doc. 94-238.

The Committee recommends \$454,510 for the two Conference Committees, the same as the budget estimate and \$83,660 more than the amount appropriated in fiscal year 1976. The recommended level includes an additional \$32,000 each to the Conference of the Majority and the Conference of the Minority for additional legislative research and analysis personnel.

ADMINISTRATIVE AND CLERICAL ASSISTANTS TO SENATORS

The Committee has not changed the allowances for Administrative and clerical assistants to Senators which are as follows:

State population (in millions)	Number of Senators	Allowance	Group total
Less than 2.....	34	\$413, 082	\$14, 044, 788
2 but less than 3.....	18	425, 484	7, 658, 712
3 but less than 4.....	12	455, 376	5, 464, 512
4 but less than 5.....	12	493, 854	5, 926, 248
5 but less than 7.....	6	525, 336	3, 152, 016
7 but less than 9.....	4	558, 408	2, 233, 632
9 but less than 10.....	2	594, 342	1, 188, 684
10 but less than 11.....	2	622, 008	1, 244, 016
11 but less than 12.....	4	658, 260	2, 633, 040
12 but less than 13.....	2	685, 926	1, 371, 852
13 but less than 15.....	0	721, 224	0
15 but less than 17.....	0	756, 522	0
17 but less than 19.....	2	791, 820	1, 583, 640
19 but less than 21.....	0	818, 214	0
21 or more.....	2	844, 608	1, 689, 216
Total.....	100		48, 190, 356

The Committee has inserted an administrative provision in the bill that would change the current calendar year basis of this allowance to a fiscal year allowance. The Committee has taken this action so that Senators can accrue the maximum amount of funds for a summer employment program. In order to minimize any disruption in making this change, the Committee has provided that the accrued balances as of September 30, 1976 shall continue available through December 31, 1976. The language inserted in the bill is as follows:

Sec. 101. (a) Effective October 1, 1976, section 105 (d) (1) of the Legislative Branch Appropriation Act, 1968, as amended and modified, is amended by striking out "calendar year" each place it appears and inserting in lieu thereof "fiscal year".

(b) Subject to the provisions of section 105(d) (2) of the Legislative Branch Appropriation Act, 1968, as amended and modified, the amount of accrued surplus available to any Senator under section 105(d) (1) of such Act at the close of September 30, 1976, shall be available to that Senator during the period beginning on October 1, 1976, and ending on December 31, 1976, for the purposes of fixing the number and rates of compensation of employees in his office.

LEGISLATIVE ASSISTANCE TO SENATORS

The Committee has inserted an administrative provision to facilitate the reassignment of the personnel in Senators' offices and paid from the Legislative Assistance allowance due to any changes in committee assignments at the beginning of the 95th Congress. The Administrative provision will continue the employees for not more than 10 days following the loss of committee assignments or the change of status of a Senator with regard to his committee but does not authorize any additional funds. In order for this provision to be operational, a Senator must have an accrued balance for an employee to be retained on the payroll for all or any part of the 10-day period. The administrative provision inserted is as follows:

Sec. 102. Section 108(c) of the Legislative Branch Appropriation Act, 1976, is amended by inserting "(1)" after "(c)" and by adding at the end thereof the following new paragraph:

"(2) If (A) a Senator's service on a committee terminates (other than by reason of his ceasing to be a Member of the Senate) or a Senator's status on a committee as the chairman or ranking minority member of such committee or a subcommittee thereof changes, and (B) the appointment of an employee appointed under this section and designated to such committee by such Senator would (but for this paragraph) thereby terminate, such employee shall, subject to the provisions of subsection (e), be continued as an employee appointed by such Senator under this section until whichever of the following first occurs: (1) the close of the tenth day following the day on which such Senator's service on such committee terminates or his status on such committee changes or (2) the effective date on which such Senator notifies the Secretary of the Senate, in writing, that such employee is no longer to be continued as an employee appointed under this section. An employee whose appointment is continued under this paragraph shall perform such duties as the Senator who appointed him may assign."

REEMPLOYED ANNUITANTS

On August 10, 1976, the Senate approved H.R. 3650 relating to civil service annuities and pay upon reemployment by Federal agencies. The purpose of H.R. 3650 was to rectify the anomaly whereby Federal employers of civil service annuitants obtain their services at a reduced cost so that the civil service retirement fund, in effect, subsidizes the employer's operation. The conclusion of the Committee on Post Office and Civil Service, as expressed in Report No. 94-877, was that "The full payroll cost of the services of a reemployed annuitant should be borne by the agency, so that the agency's manpower strength can be fully reflected by its total payroll expenditures and so that agencies will not be induced to reemploy annuitants solely because their services can be obtained at a reduced rate."

The Committee deliberated on the impact of H.R. 3650 upon the allowances for administrative and clerical assistants to Senators and

legislative assistance to Senators, and the Committee budgets. The Financial Clerk has advised that there were 33 annuitants employed by 27 Senatorial and Committee offices as follows:

REEMPLOYED ANNUITANTS ON ROLLS AT PER ANNUM RATE OF SALARY (FULL-TIME BASIS): TOTAL
AGGREGATE PER ANNUM

	Number employed	Appointed salary rate	Annuity	Senate salary
18 Senators' offices.....	22	\$515,001	\$258,276	\$256,725
2 standing committees.....	2	77,433	62,520	14,913
5 subcommittees.....	7	193,344	148,260	45,084
1 select committee.....	1	35,775	19,584	16,191
1 joint committee.....	1	22,419	16,404	6,015
Total.....	33	843,972	505,044	338,928
Percentages.....		100	59.84	40.16

The Committee fully supports the conclusion of the Committee on Post Office and Civil Service that the present practice subsidizes the operations utilizing civil service annuitants and masks the full costs of the activity. The Committee believes that the Senate, no less than any other Federal employer should adhere to the intent of H.R. 3650 and recommends that the full cost of a reemployed annuitant should be charged to the Senatorial allowance or Committee or office fund re-employing the annuitant.

OFFICE OF THE SERGEANT AT ARMS AND DOORKEEPER

1976 appropriation.....	\$13,222,965
1977 budget request.....	15,579,010
House allowance.....	
Committee recommendation.....	15,579,010

¹ Includes \$1,785,575 included in H. Doc. 94-478 and S. Docs. 94-231 and 238.

The Committee commends the Sergeant at Arms and Doorkeeper for the helpful assistance provided by his Office to Senators and their staffs and is pleased with the changes over the last 8 months. The Committee shares the strong belief of the Sergeant at Arms and Doorkeeper that the service units of the Congress, both in his Office and under the Architect of the Capitol, are here to assist Senators and their staffs in expediting the work of the legislative process.

The Committee is aware of the pending review of this office by the General Accounting Office, as well as the studies of the Computer Center, and looks forward to working with the Sergeant at Arms in modernizing his office. The Committee anticipates that upon completion of these reviews there will be a requirement to adjust a number of job titles in this office to reflect current operating conditions. For instance, during the Committee's hearings it was found that some of the telephone operator positions were being used for other purposes. Following a review by the Sergeant at Arms and Doorkeeper, the Committee has inserted the following changes in position titles in the bill to reflect the current work assignments:

Number of positions	Previous title	New title	NTE salary rate (no change)
	In Sergeant at Arms Office:		
1	Telephone operator.....	Secretary.....	\$10,494
1	Do.....	Auditor.....	10,494
2	Do.....	Clerk.....	10,494
1	Assistant chief telephone operator.....	Auditor.....	13,356
2	In Service Department: Telephone operator.....	Clerk.....	10,494

NEW POSITIONS AND SALARY ADJUSTMENTS

The Committee recommends a total of \$15,579,010 including 38 new positions at annual salaries aggregating \$579,396 and salary adjustments for the following 12 positions amounting to an increase of \$28,302:

Previous title	New title	Current not to exceed rate	Recommended not to exceed rate
Administrative Assistant to Sergeant at Arms.....	No change.....	\$35,298	\$36,729
Superintendent of Service Department.....	do.....	31,482	35,457
Director, Computer Center.....	do.....	34,344	35,457
Director, Recording Studio.....	do.....	34,662	35,457
Telecommunications Advisor.....	do.....	27,348	29,574
Chief Cabinetmaker.....	do.....	20,670	22,737
Chief Janitor.....	do.....	17,808	19,557
Assistant Superintendent of Service Department.....	do.....	20,988	22,578
Night Superintendent of Service Department.....	do.....	15,264	19,875
Foreman of Duplicating Department.....	Supervisor, Printing Section.....	17,808	18,921
Chief Machine Operator.....	Supervisor, Folding Section.....	15,582	18,921
Supervisor, Addressograph Section.....	No change.....	14,628	18,921

NEW POSITIONS

SENATE RECORDING STUDIO

Provision has been made in the bill for the establishment of an additional *Audio Engineer at not to exceed \$13,356 per annum*. The present number of 3 Audio Engineers is insufficient since these engineers must cover the operations of two radio studios and assist the Film and Video Sections in addition to other responsibilities.

SENATE MICROFILM CENTER

The Committee recommends the establishment of the following new positions for the Senate Microfilm Center: *Micrographics Supervisor at not to exceed \$21,147 per annum; Assistant Micrographics Supervisor at a salary not to exceed \$16,536 and Secretary/Receptionist at not to exceed \$10,812*. These positions will provide the necessary supervision and administrative support of the Microfilm Center and are actually already in place using positions previously allocated to the Computer Center. At the present time the Microfilm Center is providing microfilming service to 16 Senators' and 6 committee offices, plus supporting the Office of Public Records, and is working in close coordination with the Senate Computer Center in the development and implementation of indexing systems.

SERVICE DEPARTMENT

Because of the ever increasing workload of the Senate Service Department particularly in the printing, folding, addressing, inserting and other handling of large volumes of mail such as news letters, two new senior operator positions are required. In addition, the Committee recommends 3 laborer positions to handle large deliveries of materials between the temporary loading dock, built because of the construction of the new Dirksen Extension and the Senate Service Department. The new positions recommended and the not to exceed salary rates are:

1 Senior Folding Machine Operator at not to exceed \$12,243 per annum.

1 Senior Addressograph Operator at not to exceed \$12,243 per annum;

3 Laborers at not to exceed \$9,222 per annum.

COMPUTER CENTER

Earlier this session the Senate approved an expansion of the staff of the Computer Center. In this bill the Committee recommends the addition of a second central processing unit and 14 new positions primarily to support the new comprehensive legislative information system (LEGIS). The new positions are required to further support the following areas:

(1) Analysts and programmers for the various new budget and fiscal systems reporting requirements imposed by the Congressional Budget and Impoundment Act of 1974, and for the comprehensive LEGIS program;

(2) Office Systems Specialists to assist the growing number of Senate users of information retrieval, indexing, and text processing systems;

(3) Systems programming and telecommunications support personnel to maintain and program the capabilities of the new data switching computer, including interfacing with the Senate's central processing unit; plus

(4) Computer Center operations personnel. The bulk of the increase in personnel in this area is needed to extend the availability of on-line services to authorized Senate users, extend the hours of service daily and into the weekends, provide prompt turn-around of requests for printed listings, mailing labels, etc., improve quality control of the Computer Center's services and products, and to more efficiently utilize existing and future computer resources.

The new programming and operations positions recommended are as follows:

2 Office Systems Specialists at not to exceed \$15,582 per annum each;

2 Senior Programmer Analysts at not to exceed \$25,122 per annum each;

2 Network Technicians at not to exceed \$20,352 per annum each;

2 Secretary/Typists at not to exceed \$12,402 per annum each;

2 Systems Supervisors at not to exceed \$29,892 per annum each;

1 Operations Supervisor at not to exceed \$20,988 per annum;

2 Lead Operators at not to exceed \$14,628 per annum each;
1 Data Conversion Operator at not to exceed \$10,017 per annum.

CORRESPONDENCE MANAGEMENT SYSTEM

In the Second Supplemental Appropriations Act, 1976, provision was made for expansion of the four office test of the Correspondence Management System to 14 Senators' offices. The expanded test will be completed by September 30, 1976. The Committee on Rules and Administration has estimated that eventually 80 Senators' offices will likely avail themselves of this service and that the total level of 30 could be obtained before the end of fiscal year 1977. Accordingly, the Committee has approved the additional funds required for computer and allied services, and provided for 10 additional computer center positions consisting of the following:

1 Training Specialist at not to exceed \$20,034 per annum;

1 Office Systems Specialist at not to exceed \$15,582 per annum;

5 Printing Operators at not to exceed \$14,946 per annum each;

3 Quality Controllers at not to exceed \$14,946 per annum each.

SENATE EMPLOYEES BARBER SHOP

The Committee has inserted language in the bill to transfer the barbers and attendant in the employees barber shop located in the Russell Building from the rolls of the Architect of the Capitol to the rolls of the Sergeant at Arms and Doorkeeper. This action is recommended to remedy a long-standing practice whereby these positions were funded in the Senate Office Buildings appropriation, but the actual selection of personnel and direction of the barber shop was assigned to the Sergeant at Arms and Doorkeeper. The Committee has made an appropriate reduction to the Senate Office Building appropriation.

The Committee is also concerned about the present practice of allowing the employees who are in effect government employees to account for the receipts of the barber shop privately. Accordingly, the Committee has established a revolving fund into which all receipts from fees for services or any other source shall be deposited and from which disbursements are authorized for additional compensation of the barber shop personnel and necessary supplies for the barber shop as determined by the Sergeant at Arms and Doorkeeper. The administrative provision inserted by the Committee to establish the revolving fund is as follows:

Sec. 106. (a) There is hereby established in the Treasury of the United States a revolving fund within the contingent fund of the Senate to be known as the Senate Employees Barber Shop Revolving Fund (hereafter in this section referred to as the "revolving fund").

(b) All moneys received by the Senate employees barber shop from fees for services or from any other source shall be deposited to the credit of the revolving fund. Moneys in the revolving fund shall be available without fiscal year limitation for disbursement by the Secretary of the Senate for additional compensation of personnel of the Senate employees barber

shop, as determined by the Sergeant at Arms and Doorkeeper of the Senate, and for necessary supplies for the Senate employees barber shop.

(c) On or before December 31 of each year, the Secretary of the Senate shall withdraw from the revolving fund and deposit in the Treasury of the United States as miscellaneous receipts an amount equal to the amount in the revolving fund at the close of the preceding fiscal year, reduced by the amount of outlays from the revolving fund after the close of such year attributable to obligations incurred during such year.

(d) Disbursements from the revolving fund shall be made upon vouchers signed by the Sergeant at Arms and Doorkeeper of the Senate.

(e) The Sergeant at Arms and Doorkeeper of the Senate is authorized to prescribe such regulations as may be necessary to carry out the provisions of this section.

(f) This section shall take effect on October 1, 1976.

In order to establish the transfer for the employees barber shop to this office, the Committee has inserted the following new positions in the bill: One Chief Barber at not to exceed \$10,971 per annum, three Barbers at not to exceed \$9,381 per annum and one Barber Shop Attendant at not to exceed \$4,134 per annum. In addition, the Committee estimates that the additional compensation to be paid to the Barbers based on their proportionate amount of the receipts of the shop will amount to approximately \$4,800 each annually.

The Committee suggests that the Committee on Rules and Administration, which has authority to establish the prices of the barber shop, provide for a \$2.00 minimum price for haircuts.

SENATORS' BARBER SHOP

The Committee has not changed the funding of the Senators' barber shop located in the Capitol as the Committee believes that this matter should be considered by the Policy Committees. However, the Committee has retitled the 4 positions assigned to the Senators' barber shop to reflect their actual working assignment as follows:

Number of positions	Previous title	New title	NTE salary rate (no change)
1	Foreman of Skilled Laborers.....	Chief Barber.....	\$12,084
2	Skilled Laborers.....	Barbers.....	11,130
1	Laborer.....	Barbershop Attendant.....	9,222

U.S. CAPITOL POLICE

The Chief of the U.S. Capitol Police asked the Committee to accelerate the longevity pay for the police assigned to the Senate detail so that instead of waiting 5 years for such increases, the waiting period would be reduced to 2½ years, in order to maintain an equitable salary scale in comparison with other major police forces in the District of Columbia.

The Committee realizes that the recent 6 percent increase approved for the Washington, D.C. Metropolitan Police Department, which carries over to the White House Police, Park Police and Executive

Protection Service, puts the U.S. Capitol Police at a further disadvantage with regard to recruiting and retaining officers. This is particularly true at the level of privates where the salary of \$12,084 after the completion of 4 months training stays in effect until it is increased to \$13,038 after 5 years of Senate service. This compares to the \$12,296 starting pay in the other forces which increases to \$13,897 after 3 years of service.

The Committee is concerned that the acceleration of longevity for the police, however merited, would lead to similar requests on behalf of other Senate employees covered by the longevity system. Accordingly, the Committee has made provision in the bill for the new rank of Private First Class at a salary rate of \$13,038, including proficiency pay, to which a Private may be promoted after 2½ years of satisfactory service if approved by the Chief and the Sergeant at Arms and Doorkeeper. In order to maintain a proper differential between the ranks, the Committee has also increased the annual salary rate of K-9 officers, plainclothes officers, technicians, and detectives by \$954 each. The following chart summarizes the Committee recommendations:

Rank (current number)	Enter	After training	2½ yr	5 yr	10 yr	15 yr	20 yr
Private, Private 1st Class(409):							
Current.....	\$11,130	\$12,084		\$13,038	\$13,992	\$14,946	\$15,900
Proposed.....			\$13,038	13,992	14,946	15,900	16,854
Technician, K-9 and plainclothes (30):							
Current.....			13,038	13,992	14,946	15,900	16,854
Proposed.....			13,992	14,946	15,900	16,854	17,808
Detective (7):							
Current.....			13,992	14,946	15,900	16,854	17,808
Proposed.....			14,946	15,900	16,854	17,808	18,762
Sergeant (46):							
Current and Proposed.....			15,900	16,854	17,808	18,762	19,716
Lieutenant (14):							
Current and Proposed.....				20,034	20,988	21,942	22,896
Captain (5):							
Current and Proposed.....				23,532	24,486	25,440	26,394
Inspector (2):							
Current and Proposed.....				27,030	27,984	28,938	29,892

POST OFFICE MAIL CARRIERS

The Committee recommends an adjustment in the salaries of the mail carriers in the Senate Post Office to take effect with mail carriers appointed on and after October 1, 1976. At the present time there are some 67 positions paid at the rate at not to exceed \$11,130 per annum who work tours of duty that average 26 to 29 hours a week. While this has been a longstanding practice, the Committee believes that the rate of pay should be commensurate to the number of hours worked such as in the case of the elevator operators employed by the Architect of the Capitol at the rate of \$8,101 per annum for an average of 27 hours of work each week. Accordingly, the Committee recommends that effective October 1, 1976, the maximum annual compensation of the mail carriers in the Senate Post Office appointed on or after that date be established at a rate not to exceed \$8,109.

The Committee has grandfathered at the current not-to-exceed rate of \$11,130 all persons serving as mail carriers on September 30, 1976, as long as they continue to serve as mail carriers. The Committee wants it clearly understood that the mail carriers that are grandfathered in as of September 30, 1976, will lose their status if there is any break in their service after that date.

The Committee does recognize that with the reduced salary rate there is a need for a premium payment to those mail carriers assigned to the early morning shift and has included language authorizing a differential of not to exceed 10 percent to be added to the basic compensation of those employees. Language has also been inserted to authorize the Sergeant at Arms and Doorkeeper to establish working hours and shifts of each carrier. The language inserted by the Committee to carry out these recommendations is as follows:

SEC. 105. (a) Effective October 1, 1976, except as provided in subsections (b) and (c), the maximum annual compensation of a mail carrier in the Senate post office shall not exceed \$8,109.

(b) In the case of a mail carrier in the Senate post office who was serving as such a mail carrier on September 30, 1976, the maximum annual rate of compensation shall not exceed \$11,130, so long as his service as such a mail carrier remains continuous.

(c) In the case of a mail carrier in the Senate post office (other than a mail carrier whose compensation is fixed under subsection (b)) whose regularly scheduled daily tour of duty begins on or before 6 a.m., the annual rate of compensation may be increased, in the discretion of the Sergeant at Arms and Doorkeeper, by not to exceed 10 percent. If such annual rate of compensation, as so increased, is not a multiple of the figure set forth in the applicable Order of the President pro tempore of the Senate issued under authority of section 4 of the Federal Pay Comparability Act of 1970, such rate shall be adjusted to the next higher multiple of such figure.

SPECIAL DEPUTIES

The Committee has inserted language in the bill allowing the Sergeant at Arms and Doorkeeper to use not to exceed \$45,000 of this appropriation to employ the special deputies authorized by standing order of the Senate.

OFFICE OF THE LEGISLATIVE COUNSEL OF THE SENATE

1976 appropriation.....	\$608,980
1977 budget request.....	¹ 629,700
House allowance.....	
Committee recommendation.....	629,700

¹ Includes \$12,530 in Senate S. Doc. 94-238.

The Committee recommends a total of \$629,700 for the salaries and expenses of the Office of the Legislative Counsel of the Senate. The amount recommended is the same as the budget estimate which is \$22,720 more than the amount appropriated in fiscal year 1976 and provides for merit salary increases for the staff of the Office.

CONTINGENT EXPENSES OF THE SENATE

SENATE POLICY COMMITTEES

1976 appropriation.....	\$767,520
1977 budget request.....	¹ 845,710
House allowance.....	
Committee recommendation.....	845,710

¹ Includes \$68,360 in S. Docs. 94-231 and 238.

The Committee recommends \$845,710 for the Senate Policy Committees which is an increase of \$78,190 over the amount appropriated for fiscal year 1976 and the same amount as the budget estimate, which includes an additional \$32,000 each for additional research and analysis personnel.

MISCELLANEOUS ITEMS

1976 appropriation.....	\$17,998,650
1977 budget request.....	¹ 17,807,000
House allowance.....	
Committee recommendation.....	17,807,000

¹ Includes \$3,853,100 in H. Doc. 94-473 and S. Doc. 94-238.

The Committee recommends an appropriation of \$17,807,000 which is the same amount as the budget estimate but is \$191,650 less than the amount appropriated for fiscal year 1976. The recommended level makes provision for the operational items discussed earlier under Secretary of the Senate and provides for increases requested by the Sergeant at Arms and Doorkeeper for furniture, telephone and telegraph, travel, and the expansion of the Correspondence Management System and computer discussed earlier. The increment for the Correspondence Management System represents the 1977 cost of the expansion from 14 offices to the 30 offices expected to be operational by September 30, 1977. The Committee was advised that the full year cost of providing CMS to the 80 Senators' offices ultimately expected to be served, will amount to \$4.3 million, but that savings on equipment will offset this cost by approximately \$800,000.

The Committee has reduced the amount budgeted for the annual deficit of the Senate Restaurant from \$497,000 to \$250,000. The Committee was advised that the actual amount required in fiscal 1975 was \$250,000 and as of May 1, 1976 only \$150,000 has been transferred to the restaurant. The Committee commends the new management team on their fine performance and looks forward to the day when the restaurants will be fully self-sustaining.

The following table compares the apportionment of this appropriation:

Item	Fiscal year 1976	Change	Fiscal year 1977
Resolution and reorganization reserve.....	\$200,630	+\$1,480	\$202,110
Senatorial Consolidated Office Allowances (Public Law 92-607).....	4,945,083	-723	4,944,360
Lease—North Capitol Plaza (Public Law 94-157).....	2,550,000	-2,550,000	0
Miscellaneous items (supplies, etc.).....	275,000		275,000
Senate Restaurant (Public Law 87-82).....	497,000	-247,000	250,000
Employees Compensation Fund Reimbursement.....	1,366	+20,089	21,405
Commission on Art and Antiquities (S. Res. 382—90th Congress).....	15,000	+2,500	17,500
Secretary of the Senate:			
New York Times info bank.....	2,000	+12,000	14,000
Travel (Public Law 94-59).....		+5,000	5,000
Congressional Information Service (CIS).....		+14,125	14,125
Emergency Reporting (Public Law 89-90).....	10,000		10,000
Historical Office.....		+2,000	2,000
Federal Election Act (Public Law 92-342).....	169,000		169,000
Sergeant at Arms:			
Furniture.....	31,190	+5,310	36,500
Telephone and telegraph—Local service and WATS.....	3,260,381	+289,619	3,550,000
Travel (Public Law 94-303).....		+10,000	10,000
Mechanical equipment and repair.....	1,585,000		1,585,000
GSA, Commercial, and Mobile Office Space.....	1,801,000		1,801,000
Correspondence Management System (CMS).....	185,000	+1,465,000	1,650,000
Computer equipment.....	2,471,000	+779,000	3,250,000
Total.....	17,998,650	-191,650	17,807,000

STATIONERY (REVOLVING FUND)

1976 appropriations-----	\$29, 250
1977 budget request-----	¹ 31, 650
House allowance-----	
Committee recommendation-----	31, 650

¹ Includes \$2,400 in S. Doc. 94-238.

The Committee recommends the full budget estimate of \$31,650 for the Stationery (Revolving Fund). The amount received is the same as the budget estimate and \$2,400 more than the 1976 level. The increased amount for 1977 includes an increase of \$1,000 in the allowance of the Secretary of the Senate and \$1,400 in the allowance of the Sergeant at Arms and Doorkeeper. The allocation of the Committee's recommendation is as follows:

Office	Allocation
President of the Senate-----	\$4, 500
Committees:	
Appropriations-----	600
18 standing committees, at \$300 each-----	5, 400
2 conference committees, at \$300 each-----	600
Total-----	<u>6, 600</u>
Secretary of the Senate:	
Daily Digest-----	50
Disbursing Office-----	975
Document Room-----	200
Library-----	2, 250
Official Reporters-----	500
Secretary's Office-----	2, 800
Stationery Room-----	125
Public Records Office-----	6, 000
Total-----	<u>12, 900</u>
Sergeant at Arms:	
Periodical Press Gallery-----	125
Photographers Press Gallery-----	125
Post Office-----	500
Press Gallery-----	500
Radio Press Gallery-----	250
Computer/micrographics centers-----	1, 000
Sergeant at Arms' Office-----	2, 500
Total-----	<u>5, 000</u>
Chaplain-----	250
Senate Chamber-----	2, 400
Grand total-----	<u>31, 650</u>

ADMINISTRATIVE PROVISIONS

The Committee has inserted eight administrative provisions pertaining to the operations of the Senate as Sections 101-108 of Title I.

The administrative provisions placing the administrative and clerical assistance allowance on a fiscal year rather than a calendar year basis (Sec. 101); facilitating the assignment of the personnel in Senators offices paid from the legislative assistance allowances due to any changes in committee assignments at the beginning of the 95th Congress (Sec. 102); the establishment of an employee personal check

cashing facility (Sec. 104); the limitation on the maximum compensation of mail carriers in the Senate Post Office (Sec. 105); and the establishment of a revolving fund for the employees barber shop has been discussed earlier in this report.

The Committee has inserted three other administrative provisions as follows:

Sec. 103. Section 5533(c) (1) of title 5, United States Code, is amended by inserting before the period at the end thereof "\$10,540, in the case of pay disbursed by the Secretary of the Senate)".

This provision raises the dual compensation rate in the Senate to the same level authorized in the House of Representatives and the Architect of the Capitol.

Sec. 107. No provision of this Act or of any Act hereafter enacted which specifies a rate of compensation (including a maximum rate) for any position or employee whose compensation is disbursed by the Secretary of the Senate shall, unless otherwise specifically provided therein, be construed to affect the applicability of section 4 of the Federal Pay Comparability Act of 1970 to such rate.

Inasmuch as the new salary rates included in this appropriation Act will take effect on October 1, 1976, which is also the expected date of the next order of the President pro tempore of the Senate with regard to Section 4 of the Federal Pay Comparability Act of 1970, this provision has been inserted to make it clear that the salary rates included in this bill may be adjusted pursuant to the order of the President pro tempore.

Sec. 108. The second paragraph under the heading "Administrative Provisions" in the Legislative Branch Appropriation Act, 1959 (72 Stat. 442; 2 U.S.C. 65b), is amended by striking out "\$2,000" and inserting in lieu thereof "\$4,000 during any fiscal year".

In the Legislative Branch Appropriation Act, 1959, authority was granted to the Secretary of the Senate to advance funds to the Sergeant at Arms to meet any extraordinary expenses of the Senate, when the Senate is in recess or adjournment and not able to approve the usual resolution; such as the expenses of a Senate delegation to a funeral. The Committee recommends increasing the limitation on such advances to \$4,000 to take account of the higher cost of travel, etc. anticipated in such extraordinary expenses.

Sec. 109. Section 502(b) of the Mutual Security Act of 1954 (22 U.S.C. 1754(b)) is amended—

(1) by inserting after "Joint Committee on Congressional Operations" the following: "and the Select Committee on Intelligence of the Senate"; and

(2) by adding at the end thereof the following new sentence: "In the case of the Select Committee on Intelligence of the Senate, such consolidated report may, in the discretion of the chairman of such select committee, omit such information as would identify the foreign

countries in which members and employees of such select committee traveled."

This authority was requested by the newly established Select Committee on Intelligence in order that Committee Members and staff will be able to use excess foreign currencies in traveling abroad on official Committee business. Inasmuch as the usual reports of the usage of such funds might disclose the relocation of intelligence activities, the Committee also recommends that the Chairman of the Select Committee may omit such information in his discretion.

SEC. 110. (a) (1) Notwithstanding any other provision of law but subject to the provisions of paragraph (2), the Committee on Government Operations is authorized, during the fiscal year ending September 30, 1977, to employ one additional professional staff member at a per annum rate not to exceed the rate provided for the four professional staff members referred to in section 105(e) (3) (A) of the Legislative Branch Appropriations Act, 1968, as amended and modified.

(2) The provisions of paragraph (1) shall cease to be effective when and if the individual who was a reemployed annuitant and was employed by such Committee at the per annum rate referred to in such paragraph on August 25, 1976, ceases to be so employed at such rate.

(b) (1) Notwithstanding any other provision of law but subject to the provisions of paragraph (2), the Committee on Commerce is authorized, during the fiscal year ending September 30, 1977, to pay one additional professional staff member at a per annum rate not to exceed the rate provided for the two professional staff members referred to in section 105(e) (3) (A) of the Legislative Branch Appropriations Act, 1968, as amended and modified.

(2) The provisions of paragraph (1) shall cease to be effective when and if any of the individuals who were paid by such Committee at the per annum rate referred to in such paragraph on August 25, 1976, cease to be paid at such rate.

This provision continues the authority contained in the Legislative Branch Appropriations Act, 1976; except that in the case of the Commerce Committee, the authority is reduced to 1 additional position and covers an employee in each Committee currently on the payroll in such positions. This authority will cease upon the termination of the incumbent.

JOINT ITEMS

1976 appropriation.....	\$72, 635, 633
1977 budget requests.....	55, 561, 860
House allowance.....	55, 268, 800
Committee recommendations.....	55, 488, 860

For the Joint Committees of the Congress and other joint items, total appropriations of \$55,488,860 are recommended which is \$17,146,773 less than the 1976 appropriations. The reduction is largely due to non-recurring supplemental appropriations in fiscal 1976 to catch up on official mail costs; temporary Capitol Guides for the Bicentennial; the inaugural ceremonies next January; and the phasing out of the American Indian Policy Review Committee.

CONTINGENT EXPENSES OF THE SENATE

JOINT ECONOMIC COMMITTEE

1976 appropriation.....	\$1, 207, 215
1977 budget estimate.....	1, 423, 475
House allowance.....	1, 423, 475
Committee recommendation.....	1, 423, 475

The Committee recommends an appropriation of \$1,423,475, the same as the budget estimate and the House allowance to cover the cost of four additional positions, two for the majority and two for the minority, as well as the cost of pay raises, an allowance for upward classification of personnel, increases in reporters fees, and other expenses.

JOINT COMMITTEE ON ATOMIC ENERGY

1976 appropriation.....	\$632, 000
1977 budget estimate.....	663, 600
House allowance.....	663, 600
Committee recommendation.....	663, 600

A total of \$663,600 the same as the budget estimate is approved for the expenses of the Committee during the ensuing fiscal year. This amount is \$31,600 more than the 1975 appropriations to cover increased costs including pay raises.

JOINT COMMITTEE ON PRINTING

1976 appropriation.....	\$764, 740
1977 budget estimate.....	478, 325
House allowance.....	478, 325
Committee recommendation.....	478, 325

An appropriation of \$478,325 is recommended for this joint committee which has oversight over Governmentwide printing including the Government Printing Office. The allowance provides for a continuation of activities at the current level, including funds for increased pay and other costs. The 1976 appropriation totaled \$764,740 and included a special one-time amount of \$300,000 for a consultant study of the operation and policies of the Government Printing Office.

AMERICAN INDIAN POLICY REVIEW COMMISSION

1976 appropriation.....	\$1, 885, 168
1977 budget estimate.....	263, 000
House allowance.....	263, 000
Committee recommendation.....	263, 000

¹ Includes \$2,390 in H. Doc. 94-473.

The Committee has approved the appropriation of \$263,000 requested for the remainder of the life of this Commission. The authorizing legislation specifies that this Commission shall cease to exist not later than June 30, 1977.

The Committee has inserted an amendment clarifying the carryover authority contained in the Second Supplemental Appropriations Act, 1976. The purpose of the amendment is to make clear that the \$100,000 of unobligated funds to be carried over into fiscal year 1977 may consist of funds appropriated for either fiscal year 1976 or the transition period ending September 30, 1976.

CONTINGENT EXPENSES OF THE HOUSE

JOINT COMMITTEE ON INTERNAL REVENUE TAXATION

1976 appropriation.....	\$1,444,180
1977 budget estimate.....	1,636,000
House allowance.....	1,636,000
Committee recommendation.....	1,636,000

The Committee has provided \$1,636,000 for this joint committee which provides technical assistance to the House Ways and Means Committee and the Finance Committee of the Senate. The allowance for 1977 is \$191,820 above the 1976 level to cover the cost of additional staff and computer and other services required to meet an increasing workload.

JOINT COMMITTEE ON DEFENSE PRODUCTION

1974 appropriation.....	\$166,065
1977 budget estimate.....	241,000
House allowance.....	168,000
Committee recommendation.....	168,000

The Committee recommends the appropriation of \$168,000 for fiscal year 1977, an increase of \$1,935 for pay costs. The allowance is \$73,000 less than requested due to the failure of the Joint Committee to receive an increase in the limitation on its appropriation when the Defense Production Act Amendments were being considered by the Congress last fall.

JOINT COMMITTEE ON CONGRESSIONAL OPERATIONS (INCLUDING OFFICE OF PLACEMENT AND OFFICE MANAGEMENT)

1975 appropriation.....	\$654,000
1976 budget estimate.....	661,500
House allowance.....	661,500
Committee recommendation.....	661,500

A total of \$661,500 is recommended for 1977, which is \$7,000 above the appropriation for 1976 and provides for pay raises.

OFFICE OF THE ATTENDING PHYSICIAN

1976 appropriation.....	\$288,485
1977 budget estimate.....	387,800
House allowance.....	387,800
Committee recommendation.....	387,800

The Committee recommends an appropriation of \$387,800, an increase of \$99,315 over the appropriation for 1976 and is the same as the budget estimate and the House allowance. The amount recommended covers the medical supplies, equipment, expenses, allowances, and full reimbursement to the Navy Department for the seven uniformed personnel assigned to the Capitol medical center.

CAPITOL POLICE

As is shown below, a total of \$17,451,692 and 1,190 police positions will be available for police services throughout the Capitol buildings

and grounds during fiscal year 1977. The House has authorized 627 police positions for the House side of the Capitol complex including the several House Office Buildings and Annexes. Funds for the House roll are carried under the item, "Salaries, officers and employees, Office of the Sergeant at Arms." The Senate roll totals 513 and appropriations for those salaries are made to the Sergeant at Arms and Doorkeeper of the Senate, the details of which are discussed earlier in this report. In addition, 50 officers are detailed to the Congress on a reimbursable basis by the District of Columbia Metropolitan Police Department. Funds for the cost of this reimbursement are provided under the heading "Capitol Police Board".

The following summarizes the positions and costs referred to above:

ESTIMATED COST OF ALL POLICE SERVICES TO THE CAPITOL BUILDINGS AND GROUNDS DURING FISCAL 1977

Item	Positions	Amount
Salary expense, Capitol Police on House payroll.....	627	\$8,110,346
Salary expense, Capitol Police on Senate payroll.....	513	7,020,438
Total salary expense for Capitol Police.....	1,140	15,130,862
Reimbursement to Metropolitan Police Department for salaries of detailed personnel.....	50	1,618,800
General expenses.....		702,000
Grand total, all police services.....	1,190	17,451,692

GENERAL EXPENSES

1976 appropriation.....	\$564,820
1977 budget estimate.....	702,000
House allowance.....	702,000
Committee recommendation.....	702,000

The Committee recommends an appropriation of \$702,000, an increase of \$137,180 over the appropriation for 1976, and the same budget estimate and the House allowance.

CAPITOL POLICE BOARD

1976 appropriation.....	\$1,400,345
1977 budget estimate.....	1,618,860
House allowance.....	1,400,400
Committee recommendation.....	1,618,860

¹ Includes \$218,460 in S. Doc. 94-239.

The Committee recommends an appropriation of \$1,618,860, the same as the budget estimate, and \$218,460 more than the House allowance. The entire amount is for reimbursement to the Metropolitan Police Department of the District of Columbia for the personnel detailed to the U.S. Capitol Police. The increase over the House amount relates to a budget amendment reflecting the 6 percent pay increase recently approved for the officers of the Metropolitan Police Department. The Committee has inserted language allowing reimbursement of the increased pay costs in the amount of \$109,230 for the period October 1, 1975 to September 30, 1976. The bill includes the customary language, which has been updated as requested by the Chief and Chairman of the Capitol Police Board, relating to the rank and salary of Metropolitan Police officers detailed to the Capitol Police force.

EDUCATION OF PAGES

1976 appropriation.....	\$186,615
1977 budget estimate.....	178,600
House allowance.....	178,600
Committee recommendation.....	180,200

The appropriation of \$180,200 is recommended for reimbursement to the District of Columbia for the operation of the Capitol Page School, including salaries, books, equipment and other expenses, during the fiscal year 1977. The Committee has increased the amount allowed by the House of Representatives to fully reflect the recent 6 percent salary increase authorized for the staff.

OFFICIAL MAIL COSTS

1976 appropriation.....	\$62,181,000
1977 budget estimate.....	46,904,000
House allowance.....	46,904,000
Committee recommendation.....	46,904,000

A total of \$46,904,000 is recommended for reimbursement to the United States Postal Service for the official mail sent out by Congress. This compares to an availability of \$46,101,000 for fiscal year 1976. Appropriations made in 1976 totaled \$62,181,000 of which \$16,080,000 was provided for 1975 obligations.

CAPITOL GUIDE SERVICE

1976 appropriation.....	\$422,500
1977 budget estimate.....	389,100
House allowance.....	389,100
Committee recommendation.....	389,100

The Committee has approved the request of \$389,100 for the operation of the Guide Service during fiscal year 1977. Excluding the sum of \$37,100 provided in fiscal 1976 for 20 temporary guides for the Bicentennial crowds, the increase over 1976 is \$3,700 to cover increased pay costs.

TITLE IV

OFFICE OF TECHNOLOGY ASSESSMENT

SALARIES AND EXPENSES

1976 appropriation.....	\$6,578,000
1977 budget estimate.....	8,500,000
House allowance.....	6,624,000
Committee recommendation.....	8,000,000

The Committee recommends the appropriation of \$8 million for fiscal year 1977 which will permit the OTA to maintain the full 131 permanent positions requested for fiscal year 1977, but reduces the level of contractual assessment by \$500,000 below the requested level. The Committee's recommendation is \$1,422,000 above the level allowed by the House and provides fully for the high priority oceans and energy assessments programs.

During the past fiscal year the Technology Assessment Board re-directed a greater portion of the funds available to the Office to establish and maintain a stronger in-house staff capability instead of relying as heavily on contracts in making the various assessments approved by the Board. As a result, average permanent employment was budgeted to rise from the level of 46 in 1975 to 89 in 1976 and to 114 in 1977, so that OTA requires additional office space which the Senate and the House of Representatives can no longer provide. The Committee has taken OTA's critical space requirements into account in making the recommendations later on in this report that the Senate purchase the 400 North Capitol Street Building for additional office space.

COORDINATION OF CONGRESSIONAL RESEARCH

Pursuant to the direction of the Committee, the Office of Technology Assessment, Congressional Budget Office, Congressional Research Service, and General Accounting Office have established a Research Notification System to assist in the coordination of congressional research. The Committee is pleased with the enhancements that have been added to the system to make it a better coordinating tool between the four agencies and in fulfilling the oversight responsibilities of the Committee.

During the hearings the coordinating arrangements were discussed with each of the agencies and the Committee was assured that proper procedures have been put in effect. Nevertheless, the Committee continues to have some concern about duplication between the agencies, and in particular the lack of OTA input into recent studies evaluating the technology of Federal agencies. The Congress has established a

strong staff to evaluate technology in the OTA and the Committee believes that the other three units should look first to that staff for such evaluations before adding duplicative staff or contracting for the capability OTA already has available. The Committee is awaiting the report of the Commission on the Operation of the Senate which is reviewing the effectiveness of the support agencies in meeting the needs of the Senate and will be following closely the coordinating efforts in preparation for next year's hearing.

TITLE V
CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

1976 appropriation	\$4, 868, 440
1977 budget estimate	10, 159, 000
House allowance	9, 319, 200
Committee recommendation	9, 319, 200

The Committee recommends an appropriation of \$9,319,200 and 208 positions which is the reduced level requested by the Director of the Congressional Budget Office following Congressional action on the Supplemental Appropriations Act, 1976.

The Committee was advised that a full review of CBO's operations has been made since the initial appropriation so that there has been a realignment and reallocation of positions. The 15 additional positions requested and allowed are for national security and international affairs (4); and budget, tax, and fiscal analysis (11).

The Committee considers the following tasks performed by the Congressional Budget Office (CBO) to be among the Office's highest priority work:

- (1) Developing and maintaining accurate, timely, and understandable scorekeeping status reports (including supporting detail) on the U.S. budget, beginning immediately after receipt of the President's budget and continuing through successive phases of congressional action.
- (2) Providing cost estimates on all major pieces of authorizing and appropriations legislation reported from committees.
- (3) Providing requested reports and data to the Budget, Appropriations, and revenue Committees to permit these Committees to meet specific statutory requirements of the Congressional Budget Act.

During the 1977 budget cycle, the Committee noted numerous inaccuracies in CBO scorekeeping analyses and supporting detail which have caused this Committee some difficulty in meeting its statutory requirements such as the March 15 report and the Section 302 allocation report. In terms of cost estimates on authorization bills, the Committee has been disappointed that more estimates were not done for a wider number of major Senate authorization bills, even though some Senate authorizing Committees did not specifically request these estimates.

The Committee emphasizes that the principal mission of CBO entails providing accurate fiscal and budgetary information that will assist the Congress in obtaining visibility of and control over the budget. This was clearly set forth in Senate Report 93-688 which accompanied the legislation creating the Congressional Budget Office, then referred to as the Congressional Office of Budget (COB) as follows:

The COB is the result of the committee's decision that Congress needs a highly competent professional staff to guide it in *fiscal policy and budgetary considerations*. Such a staff is necessary to provide sophisticated analyses essential to sound fiscal policy decisions, including levels of revenue and spending appropriate to promoting sustainable economic growth and preventing both inflation and unemployment. *The new staff should have thorough competence in such matters as the method of presentation of budget data in the President's budget, budget scorekeeping and budget analysis* [Emphasis added.]

The Committee instructs the Director to take adequate measures, including the reallocation and the reorganization of resources, if necessary, to prevent the reoccurrence of significant scorekeeping inaccuracies and cost estimate omissions in the future. Self-initiated CBO activities that are not directly related to CBO's primary mission should clearly be subordinated in work priority to those that are.

In terms of the format of CBO scorekeeping reports, the Committee had also been disappointed that many of the fiscal year 1976 reports did not provide the concise information that a Senator needs to analyze appropriation bills against the most recent concurrent resolution. The Committee discussed this matter at great length with the Director during the hearing, and is pleased with the new format of the scorekeeping reports recently issued. These changes reflect the cooperative efforts of the Appropriations and Budget Committees and the CBO in designing a more comprehensible format for this vital information.

The Committee notes that the CBO has provided very prompt service in producing and revising budget impact statements for this Committee's reports to the Senate on pending appropriations bills. Swift analysis by CBO staff has been helpful to this Committee in meeting the tight deadlines necessitated by the accelerated budget calendar. The Committee expects that for fiscal year 1978 the CBO will be able to repeat this performance, while at the same time providing timely scorekeeping reports to the full Senate during the period when the appropriation bills are being considered.

The Congressional Budget Office should continue to improve and refine its computer capabilities in order to provide better scorekeeping and cost estimating reports. In determining how and where to spend allocated funds for computer services, the Director should consult thoroughly with the principal users of these services (the Appropriations and Budget Committees of both Houses) as specified in the House report. The system users, with such assistance, when required, from existing technical advisory groups, should provide the major focus for determining the future evolution of CBO's data processing capabilities.

TITLE VI

ARCHITECT OF THE CAPITOL

1976 appropriation.....	\$76,487,600
1977 budget estimate.....	¹ 101,624,700
House allowance.....	37,638,000
Committee recommendation.....	124,479,500

¹ Includes \$52,168,000 in S. Docs. 94-188, 225, and —.

The Committee recommends a total of \$124,479,500 including re-appropriations of \$494,000 for the various activities under the jurisdiction of the Architect of the Capitol.

The Committee's recommendations are \$47,991,900 more than the amount appropriated for fiscal year 1976.

OFFICE OF THE ARCHITECT OF THE CAPITOL

A total of \$1,890,100 is recommended for 1977 for the two items under this heading, which is \$13,400 less than the amount requested and \$160,000 below the 1976 appropriation.

Salaries.—The bill provides \$1,770,100 for fiscal year 1977, which is a reduction of \$13,400 in the budget estimates and \$141,000 above the amount available for 1976. Four of the five additional positions requested have been allowed—two electronic technicians and two clerks, one for the security division and one for the purchasing division.

Contingent expenses.—The sum of \$120,000 is provided for this contingent item, as requested, to enable the Architect to make surveys and studies and to meet unforeseen expenses in connection with activities under the care of the Architect. The allowance also includes funds for the rental of warehouse storage for the Senate, and the Committee believes that additional storage space should be leased to relieve the terrible conditions in the attics and basements of the Senate Office Buildings.

CAPITOL BUILDINGS AND GROUNDS

The Committee recommends a total of \$120,277,200 for fiscal year 1977 including reappropriations of \$423,000 which is \$23,490,000 more than the amount requested and \$83,712,700 above the amount available for the current year. The amount recommended is \$120,277,200 and is \$86,841,500 more than the House allowance which is due in part to a total of \$10,713,500 originally requested and recommended for Senate Office Buildings, the Senate Garage and painting the Senate Chamber, which are traditionally not considered by the House; as well as budget amendments amounting to \$12,128,000 covering improvement of the lighting in the Senate Chamber and for modifications and enlargement of the Capitol Power Plant which came after the bill was

reported to the House; a total of \$39 million requested and recommended for the purchase of the 400 North Capitol Street building, including funds for tenant alterations and maintenance and operation of the building; and the \$25,000,000, added by the Committee for the restoration of the West Central Front of the Capitol.

Capitol buildings.—A total of \$6,062,400 is recommended for the operation, maintenance and improvement of the Capitol buildings during fiscal year 1977, including a reappropriation of \$208,500 for work that cannot be accomplished or funds obligated before the end of the current year. The allowance is \$52,100 less than the request and \$409,600 above the 1976 level.

The Committee has approved two new positions—an electronic equipment mechanic and a position designated as insulator to work on the air conditioning and refrigeration equipment. A total of \$327,100 has been provided to meet increased costs in a number of annual recurring maintenance and repair items. The bill includes a total of \$1,195,500 for the following: Replacement of equipment on grounds street lighting truck, cleaning sandstone walls and columns in the Crypt, improvement of illumination and modernization of electrical wiring in the Capitol, additional transformer capacity, preservation of historic drawings, installation of a security system at the Capitol Power Plant, and to improve the lighting in the Senate Chamber.

The estimated cost of the security project at the power plant totals \$800,000 and is a video surveillance system which will be incorporated into the existing security system throughout the Capitol complex. House Resolution 550, 92d Congress, authorized installation of a security system covering all buildings in the Capitol Complex including the Capitol Power Plant, and also provides for exemption from the competitive bidding requirement in section 3709 of the Revised Statutes. Language is provided in the bill increasing the limitation of cost to accomplish this part of the project.

The Committee has not approved the requests for funds for the microfilming of architectural drawings or a study for replacement of hardware and appurtenant equipment on doors in the Capitol Buildings. Approval of the request for \$125,000 for miscellaneous improvements is recommended.

RESTORATION OF WEST CENTRAL FRONT OF THE CAPITOL

The Committee has inserted language and an appropriation of \$25 million in the bill to authorize the Architect of the Capitol to restore the West Central Front of the U.S. Capitol without change of location or change of the present architectural appearance thereof.

The amount recommended is based on the up-to-date revision of the original estimate for restoration of the West Central Front by Thomas C. Kavanagh of Madigan-Praeger, Inc., a coauthor of the Praeger-Kavanagh-Waterbury report that was filed with the Architect of the Capitol in December 1970. That report concluded that restoration of the West Central Front of the Capitol was feasible and made the following comment:

Our studies indicate that while the Capitol is over 150 years old and has been exposed to many adverse conditions, it survives in relatively good condition, attesting to the excellence

of its builders and to the concern of those responsible for maintaining this, the national monument to our Republic.

Based upon a detailed investigation of the west front walls, we conclude that under conditions indicated in the report, restoration of the west central front of the Capitol is feasible. Further, the restoration can be accomplished within the general guidelines set forth by Congress as a directive to the Commission for Extension of the Capitol.

The language added by the Committee enables the Architect, under the joint direction of the Senate and House Office Building Commissions, to enter into cost plus fixed fee contracts to carry out this restoration. The language provides that any cost plus fixed fee general construction contract would be awarded on competitive bidding upon the amount of the fixed fee to accrue from their performance of the contract.

The West Central Front of the Capitol has not been painted since 1967 and is a shameful disgrace to the millions of Bicentennial visitors now visiting the Nation's Capitol.

This Committee has held extensive hearings on this subject in previous years. Testimony was received at that time not only from the Architect of the Capitol, but the National Society of Professional Engineers, the American Institute of Architects, the National Trust for Historic Preservation and various experts in the field of restoration. These hearings endorsed the basic finding of the Praeger-Kavanagh-Waterbury report that the wall was not structurally deficient and could be permanently strengthened without external buttress. In fiscal year 1975 the Senate approved an appropriation of \$20,600,000 for restoration of the West Central Front. That appropriation was based on an update of the original estimate for restoration for the West Central Front and assumed that construction would start on July 1, 1975. In order to bring the estimate further up to date the Committee secured an up-dated estimate from the firm that made the report, and the \$25 million up-dated estimate corresponds to the 12 percent for 1975 and 10 percent for 1976 General Services Administration inflation factors that were testified to in the Committee's hearings earlier this year on the Library of Congress James Madison Memorial Building. Due to the Bicentennial observance and the disruptions that would be caused by a major construction project at the height of the national observance, the House of Representatives turned down the Senate's appropriation.

With the peak Bicentennial activities completed, the Committee believes that it is time to move ahead with the preservation of the last remaining exposed wall of the original Capitol.

The language inserted by the Committee is as follows:

RESTORATION OF WEST CENTRAL FRONT OF CAPITOL

Notwithstanding any other provision of law, the Architect of the Capitol, under the direction of the Senate and House Office Building Commissions acting jointly, is directed to restore the West Central Front of the United States Capitol (without change of location or change of the present architectural appearance thereof), \$25,000,000, to remain

available until expended: *Provided, That the Architect of the Capitol, under the direction of such Commissions acting jointly, is authorized and directed to enter into such contracts including cost-plus-a-fixed-fee contracts, incur such obligations, and make such expenditures for personal and other services and other expenses as may be necessary to carry out this paragraph: Provided further, That any cost-plus-a-fixed-fee general construction contract entered into under authority of this paragraph shall be awarded on competitive bidding among selected responsible general contractors approved by such Commissions upon the amount of the fixed fee to accrue from the performance of such contract: Provided further, That with the exception of any subcontract to be made by the general contractor for underpinning, foundation, and special restoration work and work incidental and appurtenant thereto, which may be a cost-plus-a-fixed-fee contract, all other subcontracts made by the general contractor shall be fixed price contracts awarded on competitive bids received from responsible subcontractors.*

CAPITOL GROUNDS

The appropriation of \$1,927,300, including a reappropriation of \$94,500 for improvements to the parking lot adjacent to House Office Building Annex No. 1 which have been delayed due to Metro construction, is recommended for the care and improvement of the Capitol grounds during fiscal year 1977. The allowance is \$1,400,000 less than requested due to the deferral of the request in that amount for the replacement of the broad walkway approaches and steps and other work on the west side of the Capitol.

The Committee has included in the bill \$31,000 and the language inserted by the House to authorize the establishment and operation of the shuttle service for Members and employees between the buildings in the Legislative group. The Committee directs that such service serve not only the buildings already part of the Legislative group, but also serve any expansion by the Senate and House of Representatives to additional buildings that are in close proximity to the Capitol grounds.

A total of \$341,000 has been included for a number of repair and maintenance projects including the replacement of sections of deteriorated sidewalks in various areas of the Capitol grounds.

SENATE OFFICE BUILDINGS

The Committee recommends 525 positions and \$10,408,000 for improvements, operation, and maintenance of the present Senate Office Buildings including the Annexes during the coming fiscal year. The Committee's recommendation is 14 positions and \$1,390,000 more than the amount approved for fiscal year 1976, after deducting the \$57,900 included in the permanent base of this appropriation for the six barber positions being transferred to the Senate Sergeant at Arms and Doorkeeper. The Committee also recommends a reappropriation of \$120,000 originally appropriated in fiscal year 1975 and continued available until June 30, 1976 for the replacement of water coils in the air-condi-

tioning system of the Dirksen Office Building, because the Architect has experienced delays in obtaining the necessary parts to make this improvement.

The Committee has also provided that \$980,000 of the amount recommended shall remain available until expended which covers portions in the amounts recommended herein for the reasons indicated:

(1) \$500,000 for renovation of Dirksen Office Building Cafeteria Kitchen, which cannot be obligated in full, in fiscal year 1977.

(2) \$250,000 for replacement of 124 deteriorated windows in Russell Building, which cannot be obligated in full, in fiscal year 1977.

(3) \$50,000 for change orders and payroll expenses which cannot be obligated until fiscal year 1978, under total amount of \$405,000 requested for fiscal year 1977, for modernization of elevators nos. 10, 12, 14, and 15 in the Russell Building.

(4) \$180,000 to provide for replacement of the speech reinforcement systems in the main committee hearing rooms in the Dirksen and Russell Senate Office Buildings, and in the Caucus Room in the Russell Building.

The Committee anticipates that the inclusion of the extended availability will preclude the necessity for reappropriations in the future.

The Committee has approved 14 new positions requested by the Architect consisting of the following: three WG-5 electrician helpers; four WG-5 cabinet maker helpers; one WG-5 truck driver; four WG-4 laborers and two GS-5 service assistants. Also recommended without change is the additional \$138,800 requested for annual recurring items and \$2,184,700 for the following nonrecurring improvements:

Replacement of eliminator plates in dehumidifier sections of air-conditioning systems, Russell Building.....	\$48,700
Cleaning marble walls, Russell Building.....	28,000
Modernization of elevators Nos. 10, 12, 14 and 15 in the Russell Building	405,000
Improvements to subway transportation system, Capitol to Dirksen and Russell Buildings.....	45,000
Replacement of 124 deteriorated windows in Russell Building.....	500,000
Miscellaneous improvements.....	100,000
Renovation of Dirksen Office Building cafeteria kitchen, including other appurtenant work.....	728,000
Improved speech reinforcement systems.....	180,000
Additional wiring for senatorial suites in Dirksen and Russell Buildings	100,000
Removal of booths in south cafeteria, Dirksen Building.....	50,000
Total	2,184,700

In addition to providing for the costs of operating the present Senate Office Buildings, the Committee also recommends an appropriation of \$3 million for the operation and maintenance of the 400 North Capitol Street Building, the purchase of which is recommended under the next heading. The Committee's recommendation of \$3 million is based on an estimate from the Architect of the Capitol that would provide for 152 additional personnel whose compensation amounts to \$1,814,600; and other costs of \$1,185,400, of which \$876,000 is for equipment and furnishings. The additional personnel required to staff 400 North Capitol Street consists of the following: Office and Service personnel, 11; Day Labor Force, 20; Night Labor Force, 24; Window Washer, 4; Char Force, 71; Garage Attendants, 4; Carpenter Shop, 2; Elevator Shop, 4; Air-conditioning Force, 6; Plumbing Shop, 2; and Electrical Shop, 4.

The Committee is concerned about the response by the Superintendent's Office for requests for assistance. Earlier in this report the Committee noted the new sense of cooperation and responsiveness in the Senate Sergeant at Arms and Doorkeeper's Office. The Committee expects all Senate service agencies to be fully responsive to all calls for assistance from Senators and Committees to the maximum extent possible and feasible.

ACQUISITION OF PROPERTY IN SQUARE 630 IN THE DISTRICT OF COLUMBIA

The Committee recommends an appropriation of \$35,500,000 and authorizing language to enable the Architect of the Capitol under the direction of the Senate Office Building Commission to acquire and make certain alterations in the property contained in Lot 71 in Square 630 in the District of Columbia—the 400 North Capitol Street Building—for Senate office building purposes. This building, containing approximately 500,000 square feet of usable office space, is immediately adjacent to the Capitol grounds and appears to the Committee to be the only suitable solution to the Senate's critical space requirements.

The Supplemental Appropriations Act, 1976 (P.L. 94-157) authorized the Sergeant at Arms and Doorkeeper to negotiate a lease for this building. Negotiations, with the advice and assistance of the Architect of the Capitol, General Accounting Office, and General Services Administration, were conducted earlier this year, but it was not possible to come up with an acceptable lease agreement. In view of the impasse over the lease the owners of the building offered the building to the Senate, including certain alterations, for not less than the \$31.5 million preliminary fair market value established by the General Services Administration or more than \$35 million; the actual price to be determined by a final appraisal. This information was referred to the Committee on Public Works which in turn, referred the question of acquiring the building to the Commission on Operation of the Senate.

Since 1970 additional office space has been acquired in Square 724 amounting to 160,000 square feet—but the Senate has been expanding at such a pace that this additional space is now virtually all allocated. While the Dirksen Building Extension is scheduled for completion in mid-1979, it is evident that in the interim the Senate will have additional office space requirements beyond the current capacity of the Senate Office Building complex. As mentioned previously, the Office of Technology Assessment has far outgrown the limited amount of space that can be made available by the Senate, and if this additional space is not acquired, the OTA will be forced to lease 50,000 to 60,000 square feet of office space at \$9.00 per square foot in the same building in order to retain their proximity to the Technology Assessment Board and the congressional committee dependent on OTA studies. Similarly, the approved expansion of the Senate Computer Center necessitates the installation of a second computer early next year. There is no space within the present Senate Office Buildings available for the second computer. If the Senate does not acquire this property, the Sergeant at Arms will, as the OTA, be forced to rent

some 38,000 square feet in this same building in order to keep vital Senate legislative information close at hand. In addition to the two critical current examples of the need to acquire the property, the Committee has also considered the following additional factors in recommending the acquisition of this property by the Senate:

(1) The Architect has testified that Senate acquisition of this building, and the subsequent transfer thereto of the activities now conducted in the old buildings on Square 724, could speed up the construction of the long discussed Senate underground garage at an estimated savings of \$8 to \$10 million. Almost all of the buildings in Square 724 used by the Senate as office buildings were not designed for such use, and their lack of proper floors and inefficient layouts place severe constraints on the expeditious processing of the Senate's business.

(2) There are plans to refurbish the Russell Building when the Dirksen Extension is completed, so there is a longer range need beyond the period of the Dirksen Extension and the underground garage construction for the space at 400 N. Capitol Street. When Senate usage is no longer required the building could be utilized to meet other government office space requirements, or sold.

(3) There is a critical need for the 948 parking spaces in the building to not only make up for the spaces lost during the construction of the Dirksen Extension but the overall shortage of parking spaces. The District of Columbia is presently developing a residential parking permit program for Capitol Hill that will further aggravate the critical parking situation.

The \$35.5 million recommended by the Committee is based on the \$31.5 million preliminary fair market value by the General Service Administration for the building including the so-called tenant improvements. However, the Committee is mindful that this is merely a preliminary evaluation and that the Architect under the direction of the Senate Office Building Commission will have to negotiate the final price with the owners under procedures provided by law. In the event that the Commission and owners do not agree on a price that the Commission concludes is fair the language in the bill authorizes the Commission to proceed with condemnation of the property, including filing of a Declaration of Taking. The amount recommended also includes in addition to the purchase price, and the alterations proposed by the owners to be made as part of the purchase price, alterations required to be made by the Architect of the Capitol to accommodate new computer equipment, and other subsequent alterations required to meet internal space arrangements necessary as space in the building is assigned, progressively, to committees, staffs and other functions of the Senate.

The language in the bill provides that once the property is acquired the building shall become a part of the "Senate Office Buildings" and as such shall be subject to the laws, rules, and regulations applicable to those buildings. Accordingly, the Committee has provided \$3,000,000 under "Senate Office Buildings" and \$500,000 under "Capitol Power Plant" for maintenance and operation of this building as discussed under those headings.

The language inserted by the Committee follows:

ACQUISITION OF PROPERTY IN SQUARE 630 IN THE DISTRICT OF COLUMBIA

To authorize and enable the Architect of the Capitol, under the direction of the Senate Office Building Commission, to acquire on behalf of the United States, as an addition to the United States Senate Office Buildings Complex and United States Capitol Grounds, by purchase, condemnation, transfer, or otherwise, all publicly or privately owned real property contained in Lot 71 in Square 630 in the District of Columbia, as such Square appears on the records in the office of the surveyor of the District of Columbia as of the date of the approval of this Act: Provided, That, upon acquisition of any real property under this paragraph, the jurisdiction of the Capitol Police shall extend over such property, including the improvements thereon: Provided further, That any proceeding for condemnation brought under this paragraph shall be conducted in accordance with the Act of December 23, 1963 (16 D.C. Code, secs. 1351-1368): Provided further, That, notwithstanding any other provision of law, any parts of streets contained within the curblines abutting such Lot shall, upon request of the Architect of the Capitol, with the approval of the Senate Office Building Commission, be closed and vacated by the Mayor of the District of Columbia: Provided further, That, upon acquisition of any real property pursuant to this paragraph, the Architect of the Capitol, when directed by the Senate Office Building Commission to so act, is authorized to lease any part of such property not required for immediate occupancy by the United States Senate for such periods and under such terms and conditions as he may deem most advantageous to the United States and to incur any necessary expenses required for occupancy of the building contained on such Lot, whether occupied by the United States Senate in whole or part, or by others through lease agreement: Provided further, That, notwithstanding any other provision of law, any sums received from such lease agreements shall be credited as an addition to appropriations for the "Senate Office Buildings": Provided further, That the Architect of the Capitol, under the direction of the Senate Office Building Commission, is authorized to enter into such contracts, incur such obligations, and make such expenditures, including expenditures for personal and other services, and, if required, any expenditures authorized by Public Law 91-646, approved January 2, 1971 (84 Stat. 1894-1907) applicable to the Architect of the Capitol, as may be necessary to carry out the provisions of this paragraph: \$35,500,000, to remain available until expended: Provided further, That, upon occupancy by the United States Senate of the property, herein authorized to be acquired, the building contained on the aforesaid Lot 71 shall be deemed to be a part of the "Senate Office Buildings" and the grounds

comprising such Lot (together with any areas contained within the curblines abutting such Lot closed and vacated pursuant to this paragraph) shall be deemed to be a part of the "United States Capitol Grounds" and, as such, shall be subject to the laws, rules, and regulations applicable to those buildings and the United States Capitol Grounds.

SENATE GARAGE

The Committee recommends \$139,500 for the continuing costs of the seven positions assigned to the Senate Garage. The Committee's recommendation is \$5,200 more than the amount appropriated for 1976 and is entirely for mandatory items.

CAPITOL POWER PLANT

The Committee recommends the appropriation of \$11,672,000 requested for the operation and maintenance of the plant and other expenses, including the purchase of electrical energy and fuel, during the next fiscal year. This allowance is \$2,584,000 more than has been appropriated for 1976. There are a number of substantial increases to cover the cost of steam and chilled water which are purchased from the General Services Administration for House Annex No. 2, as well as the increased cost of coal, oil, and electrical energy. A number of nonrecurring repair and maintenance projects have also been approved.

The Committee's recommendation includes \$500,000 for the electricity to be purchased for the 400 North Capitol Street Building.

MODIFICATIONS AND ENLARGEMENT, CAPITOL POWER PLANT

The Committee has included \$12,000,000 as an additional appropriation to complete the modifications and enlargement of the Capitol Power Plant. The Committee has also inserted the language to increase the limit of cost for this project authorized by Public Law 93-50 by the same amount.

This project was authorized at a limit of \$18,600,000 in the Second Supplemental Appropriations Act of 1973 (Public Law 93-50, approved July 1, 1973). The full amount authorized has been appropriated. Briefly stated, the purpose of the project is to make modifications to the Capitol Power Plant, its steam and chilled water distribution systems including the enlargement thereof, required to supply steam and chilled water for air-conditioning and refrigeration for the Library of Congress James Madison Memorial Building and the extension to the Dirksen Senate Office Building, in addition to the buildings now supplied with such service by the plant, with sufficient reserve plant capacity to provide for projected additional loads through 1980, including necessary environmental control and the appurtenant facilities. The following table compares the original cost estimate with an up-dated estimate based on competitive bids received on May 20, 1976 for the third major phase of the project.

Comparative cost estimate	1971-72 estimate	Updated June 1976 estimate (obligated and projected to January 1979)
Refrigeration plant.....	\$11,100,000	\$17,678,000
Distribution systems.....	1,575,000	2,325,000
Operations building.....	425,000	650,000
Noise abatement.....	450,000	1,825,000
Air pollution control (oil boilers).....	325,000	1,825,000
Total	13,875,000	24,303,000
Cost escalation projected to 1973.....	1,385,000	
Total	15,260,000	22,303,000
Contingencies, design and administration.....	3,340,000	5,805,000
Total	18,600,000	28,108,000
Air pollution control (coal boilers).....		2,500,000
Grand total		30,608,000

¹ These amounts are estimates based upon current engineering studies, tests, and discussions with regulatory agencies.

When the 1973 Act was enacted, the estimate was based on having the new refrigeration equipment ready for operation by the latter part of 1975, in order to supply the Library of Congress James Madison Memorial Building with air-conditioning for cooling in the ensuing cooling season.

The June 1976 estimate is based on having the refrigeration system in readiness for testing by fall of 1978 and for operation for cooling in the ensuing cooling season.

It is to be noted that since this project was authorized and funded in 1973, based at that time on 1971-72 cost estimates, costs have escalated in the magnitude of 50 percent. The current up-dated estimate reflects escalated cost in the approximate amount of \$8,000,000, of which \$1,385,000 was provided in the original appropriation to cover anticipated cost escalation and \$915,000 in a contingency reserve, resulting in need for an additional amount of \$5,700,000 for cost escalation.

The 1977 appropriation request includes, in addition to such amount, \$3,000,000 in contingencies and \$2,500,000 in preliminary estimates of cost required to bring the coal fired boilers at the plant into compliance with EPA regulations that have been promulgated since the original authorization, and which were therefore not included in the original estimate. Additional costs in an approximate amount of \$800,000 are required to cover other EPA requirements, relating to air pollution and noise abatement, that are more stringent than those that were in existence in 1971-72.

The language inserted by the Committee follows:

MODIFICATIONS AND ENLARGEMENT, CAPITOL POWER PLANT

For an additional amount for "Modifications and Enlargement, Capitol Power Plant", \$12,000,000, to remain available until expended, and the limit of cost authorized by Public Law 93-50 (87 Stat. 109-110) for such project is increased by such additional amount.

**LIBRARY BUILDINGS AND GROUNDS
STRUCTURAL AND MECHANICAL CARE**

The Committee recommends \$2,312,200 (including a reappropriation of \$71,000 for the rare-book reading room project) for the maintenance, operation and care of the Library of Congress Buildings during the fiscal year 1977. The recommendation is \$139,200 more than the 1976 appropriations and \$621,800 below the amount requested. Two pipefitters of the four new positions requested have been allowed. Provision has been made for increased costs of a number of annual recurring items and the following nonrecurring projects have been allowed: Improved lighting of book-stacks in the Annex Building, replacement of the condensing unit for the drinking water system in the Annex Building, rebuilding eight central air conditioning units in the Main Building, renovating the birdproofing system on the Main Building, replacement of tubing in the book conveyor system from the Main Building to the Capitol, and expansion and renovations to provide additional accommodations for computer facilities. The Committee has not approved the request for \$95,000 to modernize a freight elevator in the Annex Building.

The request for \$500,000 for alterations and improvements to the Coolidge Auditorium has been denied without prejudice. The Librarian is directed to restudy this project, taking into account facilities that will be available in the Madison Building, particularly for the showing of films. As indicated in the report of the Committee on Appropriations of the House of Representatives, careful thought should be given before changes are made that might be at variance with the original purposes for which this auditorium was constructed and given to the Library.

TITLE VII
BOTANIC GARDEN
SALARIES AND EXPENSES

1976 appropriation.....	\$1,252,500
1977 budget estimate.....	1,164,900
House allowance.....	1,164,900
Committee recommendation.....	1,164,900

The Committee recommends the full \$1,164,900 requested for various activities of the Botanic Garden during the fiscal year 1977. This allowance is \$87,600 below the 1976 appropriation due to a one-time appropriation for certain improvements at the conservatory appropriated last year. A net increase totaling \$50,800 has been approved for mandatory pay items, increased cost of supplies, materials and garden stock, as well as the replacement of a truck.

(40)

TITLE VIII
LIBRARY OF CONGRESS

1976 appropriation.....	\$119,125,400
1977 budget estimate.....	¹ 142,983,200
House allowance.....	135,415,100
Committee recommendation.....	139,260,000

¹ Includes \$2,859,000 in H. Docs. 94-389 and 438.

The Committee recommends a total of \$139,260,000 for the 11 different appropriations that provide the funding of the various activities of the Library of Congress. The recommended level is \$20,134,600 more than the amount approved for FY 1976 and is \$3,723,200 less than the budget estimates and is \$3,844,900 over the House allowance.

The Committee believes that analysis of the Library's budget would be substantially enhanced if the appropriate requests were consolidated into fewer accounts and submitted on the basis of thousands of dollars in the future.

SALARIES AND EXPENSES

A total of \$67,591,000 is recommended for the Library's basic appropriation for fiscal year 1977. This amount is \$1,073,000 less than the budget estimate and is \$8,471,200 more than the 1976 appropriation. The Committee recommendation is \$1,001,600 more than the House allowance and provides for a total of 2,659 positions or 31 more than the number allowed by the House. The Library proposed a total of 177 new positions of which the Committee recommends 112 consisting of 26 for the Reference Department, 29 for the Processing Department, 3 for the Law Library, 41 for the Administrative Department and 5 for the Office of the Librarian, and 8 for the American Folklife Center that was initiated in the Second Supplemental Appropriations Act, 1976. The Committee has also allowed \$5,327,857 for non-personal services in 1977.

The full \$284,000 and two positions requested for two additional regional aquisition centers, not allowed by the House, are recommended to extend the National Program for Acquisition and Cataloging. The National Commission on Library and Information Services in its 1975 report cited the experience of the NPAC program as one of the major responsibilities of the Library of Congress in it's national role. The benefits of this program have been attested to by librarians throughout the nation and the additional amount approved by the Committee will establish new centers in Latin America and the Far East.

MOTION PICTURE PRESERVATION PROGRAM

The Library, assisted by the American film industry, pursuant to Public Law 85-766, dated August 27, 1958, which authorized the conversion of nitrate film to acetate film in order to preserve a significant

(41)

American product, has acquired about 178 million feet of motion picture film of which about 78 million feet is on nitrate film base. To date, over \$3 million has been expended on conversion of the film. Of that amount, private industry has contributed about \$700,000.

For the years 1976-91, inclusive, the Library is proposing Government funding of \$12.2 million for this program, including \$500,000 for 1976 and 1977 and \$800,000 for the years 1978 to 1991. It is not known how much private industry will contribute, but outside sources now contribute about \$130,000 annually and the portion has been diminishing yearly. The long-range proposal includes conversion of black and white film costs but does not include inflation, transportation, storage, research, and color conversion costs.

The Library requested an increase of eight personnel with annual salaries of approximately \$85,000 to expedite preservation. The House allowed two. The Committee recommends no increase in personnel as well as the deduction of the \$110,763 in non-personnel expenses allowed by the House. This will permit the program to continue at the 1976 level of funding while the Committee conducts a study to determine the feasibility of continuing or making changes in the preservation program.

COPYRIGHT OFFICE

The Committee recommends a total of \$9,408,300, a decrease of \$1,017,700 below the budget estimate and an increase of \$1,131,000 over the House allowance. The Committee has restored 25 of the positions not allowed by the House in connection with the Copyright Revision Bill (S.22) that passed the Senate on February 19, 1976, and was reported by the Judiciary Committee of the House of Representatives on August 27, 1976. It now seems probable that the January 1, 1977 effective date contained in the Senate passed bill will be pushed back to a later date; however, the basic scope of the bill will completely revamp operations throughout the Copyright Office, and the Office needs the total of 48 positions recommended by the Committee to be fully organized if the bill becomes law. The total of \$1,683,000 recommended by the Committee for copyright revision is contingent upon the passage of the Copyright Revision legislation.

NATIONAL COMMISSION ON NEW TECHNOLOGICAL USES OF COPYRIGHT WORKS

The Committee recommends \$559,500 for the salaries and expenses of this Commission, which is an increase of \$222,500 over the amount available during 1976 and is the same as the House allowance. The Committee has approved the appeal of the Librarian of Congress regarding an increase of \$2,000 for attendance at meetings but directs that this increase be taken from the amount allowed by the House for regular travel. The proviso inserted by the House making the availability of this appropriation contingent upon enactment of S. 3187 has been deleted since that bill has now been approved as Public Law 94-314.

CONGRESSIONAL RESEARCH SERVICE

The Committee recommends \$19,900,000 for the salaries and expenses for the Congressional Research Service, which is \$429,000 less than the budget estimate and \$606,800 over the House allowance. The Committee's recommendation would support all 42 positions requested for indepth analysis for committees and the two positions requested under research and special programs to provide staff assistance for two new recently approved senior policy analysis positions. This is an increase of 30 positions over the amount allowed by the House for these two activities. The Committee has also allowed the three additional positions approved by the House for documentation and status of legislation and the 10 positions for information and reference services. In order to provide commensurate administrative support to the new positions approved, the Committee also recommends a new GS 9 position not approved by the House. The Committee's recommendation also includes additional nonpersonal services above the House level.

DISTRIBUTION OF CATALOG CARDS

The Committee has included \$11,993,000 for the salaries and expenses for the preparation and distribution of catalog cards and related publications during fiscal year 1977. This allowance is \$270,000 less than requested and represents a reduction in original printing cost estimates furnished by the Government Printing Office. The increase of \$464,000 over the 1976 appropriations is for increased pay and other costs.

BOOKS FOR THE GENERAL COLLECTIONS

The Committee recommends approval of the request of \$1,760,000 for the purchase of books and materials for the Library's general collections. This allowance is a net increase of \$65,000 over current year appropriations to maintain the current service level and a degree of service expansion.

BOOKS FOR THE LAW LIBRARY

The recommended appropriation for fiscal year 1977 for the acquisition of books, legal periodicals, and other materials for the law library is \$286,000. The increase of \$35,000 is to cover the continuing growth in book and serial prices.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

The Committee has approved \$21,729,000 for the salaries and expenses of the Books for the Blind and Physically Handicapped program. The Committee's increase of \$928,200 over the House allowance provides for the full level of the House reduction appealed by the Librarian of Congress and includes 4 additional new positions amounting to \$29,381. The increase over the House also provides \$898,819 in

nonpersonal service costs of which \$626,685 is for equipment to maintain and expand the level of program provided the blind and physically handicapped citizens of the Nation.

COLLECTION AND DISTRIBUTION OF LIBRARY MATERIALS (SPECIAL FOREIGN CURRENCY PROGRAM)

The Committee recommends approval of the request for \$2,910,200 for fiscal year 1977. During fiscal year 1976 the Library has been acquiring multiple sets of library materials from India, Pakistan, Nepal and Poland for the Library of Congress, 36 major research libraries and a large number of smaller libraries. In addition to the acquisitions, arrangements are made for their distribution, a preliminary cataloging overseas, and the preparation of accession lists. Foreign currencies owned by the United States and excess to other United States needs are used to finance this program.

For the past three years no increases were required for this program. As countries were phased out, balances of foreign currency had accrued and those balances were available for transfer to existing programs. It was indicated that the carryover funds will be depleted and the increase of \$896,100 recommended is required to provide enough excess currencies to continue activities at the current level.

FURNITURE AND FURNISHINGS

The Committee recommends a total of \$3,087,000 for fiscal year 1977, which is \$1,011,000 less than the amount available for 1976 and is \$21,000 under the budget estimate. The level recommended is \$177,300 over the amount allowed by the House in order to provide for the typewriter and furniture needs of the additional positions recommended by the Committee, and for the furniture and equipment in connection with the two new overseas offices of the National Program for Acquisition and Cataloging Program.

REVISION OF ANNOTATED CONSTITUTION

The Committee approves the requested appropriation of \$36,000, an increase of \$2,000 over 1976, for salaries and expenses for the preparation of the biennial supplement to the Annotated Constitution. This supplement will contain a summary of all Supreme Court decisions and other developments in the last two years that affect some part of the Constitution.

ADMINISTRATIVE PROVISIONS

Personnel and suitability investigations.—Section 701 of the Administrative provisions has been carried in the bill for many years and provides that appropriations recommended in the bill for salaries shall be available for the expenses of investigating the loyalty of Library employees. This term originated in 1947 with the issuance of Executive Order 9835 which established the Employee Loyalty Program and later evolved into the Federal Employee Security Program as provided in Executive Order 10450. Based on the criteria set forth

in that order, and under which the Library operates, the Committee is of the opinion that the term "personnel security and suitability investigations" is more appropriate, and recommends that the bill language be changed accordingly.

Expenses of attendance at meetings.—Section 705 limits the amount that may be expended for the expenses of attendance at meetings. The limit for 1976 was \$75,000 which the Library requested be raised to \$105,000 to cover both the increase in the authorized per diem rate and to permit additional employees to attend meetings. The Committee recommends a limitation of \$95,500 an increase of \$7,000 over the House allowance, consisting of \$2,000 for the National Commission on New Technological Uses of Copyrighted Works; and \$5,000 for the Copyright Office in connection with the increase allowed for copyright revision.

TITLE IX
COPYRIGHT ROYALTY COMMISSION

SALARIES AND EXPENSES

1976 appropriation	1 (\$268, 000)
1977 budget request	
House allowance	268, 000
Committee recommendation	

¹ Included in budget estimate for Copyright Office, salaries and expenses.

On February 19, 1976, the Senate passed the Copyright Revision Act, (S. 22). As passed by the Senate, the bill provided for a royalty tribunal, but the Committee on the Judiciary of the House of Representatives in reporting S. 22 on August 27, 1976 has amended S. 22 to provide for a Copyright Royalty Commission independent of the Library of Congress and the Copyright Office. The Librarian of Congress in a letter to the Committee dated August 25, 1976, strongly supported the independent agency role for the Commission within the Legislative Branch. The Committee has been informed by the Senate managers of the bill that the independent Copyright Royalty Commission will be accepted when there is a conference to determine the final version of the bill.

The Committee's recommendation will provide for a staff of 13 including the 3 Commissioners to be appointed by the President at a rate of the amount for grade 18 of the General Schedule Pay Rates and necessary supporting staff. The appropriation recommended by the Committee is contingent upon the enactment into law of the Copyright Revision legislation.

(46)

TITLE X
GOVERNMENT PRINTING OFFICE

PRINTING AND BINDING

1976 Appropriation.....	\$109, 294, 000
1977 Budget estimate.....	¹ 93, 639, 000
House allowance.....	93, 639, 000
Committee recommendation.....	93, 639, 000

¹ Includes reduction of \$2,000,000 in S. Doc. 94-188.

The full budget estimate of \$93,639,000 is recommended for congressional printing and binding during fiscal year 1977, as requested. The following summarizes the various categories of printing and the estimated amounts for each in comparative form:

CONGRESSIONAL PRINTING AND BINDING

Item	Appropriations 1976	Recommended 1977	Increase (+) or decrease (-)
Congressional Record.....	\$14, 586, 000	\$14, 582, 000	-\$4, 000
Miscellaneous publications.....	9, 129, 000	7, 685, 000	-1, 444, 000
Miscellaneous printing and binding.....	4, 720, 000	9, 235, 000	+4, 575, 000
Details to Congress.....	4, 686, 000	4, 591, 000	-95, 000
Publications for international exchange.....	442, 200	528, 050	+85, 850
Franked envelopes and document franks.....	840, 500	1, 002, 400	+161, 900
House and Senate committee and business calendars.....	1, 680, 000	2, 352, 000	+672, 000
Bills, resolutions, and amendments.....	8, 325, 000	9, 690, 000	+1, 365, 000
Committee reports.....	2, 640, 000	3, 696, 000	+1, 056, 000
Documents.....	2, 520, 000	2, 346, 000	-174, 000
Hearings.....	20, 250, 000	19, 920, 000	-330, 000
Federal Register, U.S. Government Manual, and Weekly Compilation of Presidential Documents.....	12, 206, 300	13, 887, 550	+1, 681, 250
Code of Federal Regulations.....	3, 075, 000	3, 125, 000	+50, 000
Automation of the Federal Register.....	794, 000	939, 000	+145, 000
Subtotal.....	85, 894, 000	93, 639, 000	+7, 745, 000
Prior year deficiencies.....	23, 400, 000		-23, 400, 000
Total.....	109, 294, 000	93, 639, 000	-15, 655, 000

As can be noted in the above, the estimated 1977 expenditures are \$7,745,000 more than the level projected for fiscal year 1976, an increase of 9%. This Committee has taken steps to take full advantage of GPO's recent cost cutting innovations in the printing of hearings, reports, etc., and we urge all Congressional committees, and offices to review their printing requirements in order to hold their costs to the lowest possible level.

OFFICE OF SUPERINTENDENT OF DOCUMENTS

SALARIES AND EXPENSES

1976 Appropriation.....	\$44, 364, 700
1977 Budget estimate.....	¹ 47, 476, 000
House allowance.....	47, 188, 400
Committee recommendation.....	47, 188, 400

¹ Includes \$2,700,000 in S. Doc. 94-188.

(47)

The Committee recommends an appropriation of \$47,188,400 an increase of \$2,823,700 over the appropriation for 1976 and \$287,600 less than the budget estimate.

BOOKSTORES

In the Second Supplemental Appropriations Act, 1976 the Committee approved \$300,000 for a comprehensive study by the Joint Committee on Printing of the operations of the Government Printing Office.

One important aspect of the study will be information regarding the sales prices of government publications. One of the costs that is factored into the price of publications is the expense of the 24 bookstores now operated by the GPO at the main GPO plant and 4 other locations in Washington, plus 19 other locations around the United States. During the Committee's hearing it was found that in the fiscal year 1975 every one of the 24 bookstores then operated lost money to the extent that the total net loss for the year was \$2,083,469. The GPO has recently supplied information in the same form for fiscal year 1976 that indicates the loss was decreased to \$1,663,049, for the 25 bookstores operated, including the one now closed in the Forrestal Building, and the start up costs of the bookstore recently opened in a shopping center in Houston, Texas. The statement of 1976 revenue and expense by bookstore follows.

STATEMENT OF REVENUE AND EXPENSE BY BOOKSTORE, JULY 1, 1975 TO JUNE 30, 1976

Bookstore	Number of employees	Net sales	Revolving fund expenses ¹	Gross margin	Appropriated expenses, ²	Net loss
Government Printing Office.....	16	\$1,268,689	\$721,630	\$547,059	\$661,882	\$-114,823
Commerce.....	6	107,960	61,408	46,552	118,890	-72,338
USIA.....	2	224,161	127,503	96,658	97,469	-811
State.....	2	106,702	60,672	46,030	76,169	-30,139
Pentagon.....	3	136,553	77,672	58,881	97,248	-38,367
Forrestal.....	0	13,140	7,579	5,561	10,259	-4,698
Atlanta.....	4	112,956	64,249	48,707	112,725	-64,018
Birmingham.....	2	53,313	30,324	22,989	67,633	-44,644
Boston.....	6	206,096	117,228	88,868	189,756	-100,888
Canton.....	3	47,840	27,211	20,629	69,834	-49,205
Chicago.....	3	120,133	68,332	51,801	103,627	-51,826
Cleveland.....	4	79,227	45,065	34,162	116,351	-82,189
Dallas.....	5	267,919	152,373	115,546	167,268	-51,722
Denver.....	3	110,945	63,106	47,839	115,802	-67,963
Detroit.....	4	59,676	33,943	25,733	112,219	-86,486
Houston.....	2				173,269	-173,269
Jacksonville.....	3	93,971	53,451	40,520	90,451	-49,931
Kansas City.....	2	95,909	54,533	41,376	82,732	-41,356
Los Angeles.....	5	226,173	128,646	97,527	160,571	-63,044
Milwaukee.....	2	77,225	43,925	33,300	89,583	-56,283
New York.....	5	186,959	106,342	80,617	171,531	-90,914
Philadelphia.....	4	114,517	65,136	49,381	136,515	-87,134
Pueblo.....	2	48,131	27,378	20,753	86,605	-65,852
San Francisco.....	6	260,548	148,199	112,349	212,178	-99,829
Seattle.....	4	165,818	94,317	71,501	146,821	-75,320
Total.....	98	4,184,561	2,380,222	1,804,339	3,467,388	-1,663,049

¹ Revolving fund expenses include the cost of publications sold, postage expense, and an allowance for unsalable publications or expense.

² Total appropriated fund expenses include salaries and wages, rent, communications, and utilities, materials and supplies, other contractual services, overhead, and depreciation.

Over the past five years the net loss on the bookstores has ranged from \$2,501,686 to the \$1,663,049 for the past fiscal year as follows:

Fiscal year	Net sales	Revolving fund expenses	Gross margin	Appropriated expenses	Net loss
1972.....	\$2,886,069	\$3,048,128	-\$162,059	\$1,839,544	-\$2,001,603
1973.....	3,447,729	3,065,918	381,811	2,883,497	-2,501,686
1974.....	4,048,073	3,328,485	719,588	2,396,837	-1,677,249
1975.....	3,649,657	2,482,902	1,166,755	3,250,224	-2,083,469
1976.....	4,184,561	2,380,222	1,804,339	3,467,388	-1,663,049

The Committee is fully supportive of the efforts to make government publications more accessible to the general public. However there must be a better alternative than the current procedure that is losing \$1.6 to \$2 million a year. The Committee expects the GPO to make this a high priority item and expects to see a major change in these costs in the fiscal year 1978 budget.

FEDERAL REGISTER

The Committee was disappointed in the report submitted by the Public Printer in response to the direction in last year's report to adjust the price of the Federal Register publications to cover their costs. The Public Printer did make the motion at a meeting of the Administrative Committee of the Federal Register that the price of these publications be at a level to cover their costs. The Public Printer's motion failed for the lack of a second from one of the other two members of the Committee, i.e., the Archivist of the United States and a representative of the Attorney General.

The Committee directs that the Administrative Committee reconsider this matter and strongly urges that the sales prices be raised to the extent necessary in order to recover costs. The Committee notes the testimony of the American Library Association of the effect on libraries if the subscription rate is raised. The Committee would have no objection to an exception that would continue the present rate for libraries and schools.

TITLE XI
GENERAL ACCOUNTING OFFICE

SALARIES AND EXPENSES

1976 appropriation.....	\$141,541,000
1977 budget estimate.....	¹ 151,418,000
House allowance.....	150,580,000
Committee recommendation.....	150,580,000

¹ Includes \$3,981,000 in H. Doc. 94-400.

The Committee recommends an appropriation of \$150,580,000 an increase of \$9,039,000 over the appropriation for 1976 and \$838,000 less than the budget estimate. The amount recommended is the same amount allowed by the House and will support a level of 5,144 staff (man) years, an increase of 250 over the current level.

The General Accounting Office is of major assistance to the Congress in evaluating the effectiveness, economy, and efficiency of Federal programs. The Comptroller General estimated savings directly attributable to GAO recommendations totalling \$502.7 million in fiscal year 1975, of which approximately \$147 million is estimated to recur annually. In fiscal year 1976 the GAO submitted 677 reports on audits or special studies to the Congress, Committees, and Members. While the estimated savings from 1976 to GAO recommendations are not yet available, the 677 reports compares the 632 issued in 1975 and the 553 for the preceding year.

As was testified by the Comptroller General, the additional staff is primarily to take care of recent legislation establishing new programs, special work provided by specific provisions in new legislation which will have an impact on the General Accounting Office workload in fiscal year 1977, and increases in externally imposed workload such as that involved in legal decisions with respect to Federal receipt and disbursement transactions, claims for collection and settlement, approval of agency accounting systems, executive direction and management services.

The Committee has approved, within the overall allowance, \$3,981,000 and 100 staff years requested by the General Accounting Office to carry out the mandates contained in the Energy Policy and Conservation Act of 1975.

(50)

TITLE XII
COST-ACCOUNTING STANDARDS BOARD

SALARIES AND EXPENSES

1976 appropriation.....	\$1,635,000
1977 budget estimate.....	1,700,000
House allowance.....	1,700,000
Committee recommendation.....	1,700,000

The Committee recommends an appropriation of \$1,700,000 and the amount as the budget estimate and House allowance.

The increase over 1976 of \$65,000 is to cover the cost of the October 1975 pay increase and related personnel benefits, as well as additional salary obligations.

(51)

BUDGETARY IMPACT OF H.R. 14238¹

[In millions of dollars]

TITLE XIII

GENERAL PROVISIONS

Section 1304. The Committee has inserted language in the bill to make permanent the limitation on the maximum rate of compensation of pages in the Senate at the rate of \$9,063. The Committee's language also provides that whenever there is an order from the President pro tempore issued under the authority of Section 4 of the Federal Pay Comparability Act of 1970, that the rate of compensation of the pages shall not be adjusted except to the multiple specified in order which is nearest to but not less than \$9,060. The Section 1304 as amended by the Committee is as follows:

SEC. 1304. Notwithstanding any other provision of law, none of the funds in this Act shall be used to pay Pages of the Senate and House of Representatives at a gross annual maximum rate of compensation in excess of that in effect on June 30, 1975. *Effective October 1, 1976, the gross annual maximum rate of compensation of Pages of the Senate shall be \$9,063, and such rate shall not be adjusted under any Order of the President pro tempore of the Senate issued under authority of section 4 of the Federal Pay Comparability Act of 1970, except to the multiple specified in any such Order which is nearest to but not less than \$9,060.*

Section 1305. As indicated earlier in this report under the discussion of the Senate Sergeant at Arms and Doorkeeper, the Committee recommends the establishment of a Private First Class for the Capitol Police whose pay is disbursed by the Secretary of the Senate and who have served satisfactorily as a member of the force for 30 months or more. The enabling language is Section 1305 of the bill and is as follows:

SEC. 1305. (a) *The Sergeant at Arms and Doorkeeper of the Senate may (1) designate as a private, first class, any private of the Capitol Police whose pay is disbursed by the Secretary of the Senate and who has served satisfactorily as a member of the Capitol Police for thirty months or more, and (2) fix the compensation of any such private, first class, at not to exceed \$13,038 per annum.*

(b) *Subsection (a) shall take effect on October 1, 1976. Any designation of a private of the Capitol Police as a private, first class, shall be made effective on the first day of a month, and no such designation may be effective before the first day of the first month which begins after the day on which such private has served satisfactorily as a member of the Capitol Police for thirty months.*

(52)

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
I. Comparison of amounts in the bill with the committee allocation to its subcommittees of amounts in the 1st concurrent resolution for 1977: Subcommittee on legislative branch.....	1,000	² 1,009	1,000	² 1,014
II. Summary by functional category of 1977 budget amounts recommended in the bill:				
400—Commerce and transportation.....		10		³ 10
500—Education, training, employment, and social services.....		109		³ 107
800—General Government.....		889		³ 887
III. Financial assistance to State and local governments for 1977 in the bill.....				
IV. Projections of outlays associated with budget authority recommended in the bill:				
1977.....				⁴ 917
1978.....				91

¹ Prepared by the Congressional Budget Office pursuant to sec. 308a, Public Law 93-344.

² At target.

³ Includes outlays from prior year budget authority.

⁴ Excludes outlays from prior year budget authority.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND BUDGET ESTIMATES FOR 1977

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational authority, 1976 ¹) (2)	Budget estimate of new (obligational) authority, 1977 ¹ (3)	Increase (+) or decrease (-) (4)
LIBRARY OF CONGRESS			
Oliver Wendell Holmes devise fund (indefinite, special fund) -----	\$44, 000	\$23, 000	-\$21, 000

¹ Amounts as estimated and shown in the January 1976 budget document. Some items are indefinite in amount, and thus are subject to later reestimation.

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill. All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational authority, 1976 ¹) (2)	Budget estimate of new (obligational) authority, 1977 ¹ (3)	Increase (+) or decrease (-) (4)
LIBRARY OF CONGRESS			
Gift and trust fund accounts, nonrevolving -----	\$4, 704, 000	\$4, 466, 000	-\$238, 000

¹ Amounts as estimated and shown in the January 1976 budget document. Some items are indefinite in amount, and thus are subject to later reestimation.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONS)
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED**

Item	1976 Appropriation	Budget estimate
TITLE I SENATE		
Senators and Expense Allowances of the Vice President and Leaders of the Senate		
Compensation and mileage of the Vice President and Senators.....	\$4,990,740	\$5,052,630
Expense allowances of the Vice President and Majority and Minority Leaders:		
Vice President.....	10,000	10,000
Majority Leader of the Senate.....	3,000	3,000
Minority Leader of the Senate.....	3,000	3,000
Subtotal, Expenses Allowances.....	16,000	16,000
Total, Senate Expense.....	5,006,740	5,068,630
Salaries, Officers and Employees		
Office of the Vice President.....	584,065	615,015
Offices of the Majority and Minority Leaders.....	239,000	251,540
Offices of the Majority and Minority Whips.....	185,440	195,260
Office of the Chaplain.....	30,200	31,800
Office of the Secretary.....	3,073,975	3,323,290
Committee employees.....	8,934,592	9,660,685
Conference committees.....	370,850	454,510
Administrative and clerical assistants to Senators....	45,668,578	48,190,355
Legislative assistance to Senators.....	3,500,000	5,500,000
Office of Sergeant at Arms and Doorkeeper.....	13,222,965	15,579,010
Offices of the secretaries for the Majority and Minority.....	296,245	311,645
Agency contributions and longevity compensation.....	4,750,000	5,500,000
Total, Salaries, Officers and Employees.....	80,855,910	89,613,110
Office of the Legislative Counsel of the Senate		
Salaries and expenses.....	606,980	629,700
Contingent Expenses of the Senate		
Senate policy committees.....	767,520	845,710
Automobiles and maintenance.....	45,000	45,000
Inquiries and investigations.....	20,672,185	21,854,485
Folding documents.....	89,825	90,905
Miscellaneous items.....	17,998,650	17,807,000
Postage stamps.....	2,585	2,715
Stationery (revolving fund).....	29,250	31,650
Total, Contingent Expenses of the Senate.....	39,605,015	40,677,465
TOTAL, SENATE.....	126,074,645	135,988,905

**TIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND
IN THE BILL FOR FISCAL YEAR 1977**

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
---	\$5,052,630	+\$61,890	---	+\$5,052,630
---	10,000	---	---	+10,000
---	3,000	---	---	+3,000
---	3,000	---	---	+3,000
---	16,000	---	---	+16,000
---	5,068,630	+\$61,890	---	+\$5,068,630
---	615,015	+30,950	---	+615,015
---	251,540	+12,540	---	+251,540
---	195,260	+9,820	---	+195,260
---	31,800	+1,600	---	+31,800
---	3,323,290	+249,315	---	+3,323,290
---	9,660,685	+726,093	---	+9,660,685
---	454,510	+83,660	---	+454,510
---	48,190,355	+2,521,777	---	+48,190,355
---	5,500,000	+2,000,000	---	+5,500,000
---	15,579,010	+2,356,045	---	+15,579,010
---	311,645	+15,400	---	+311,645
---	5,500,000	+750,000	---	+5,500,000
---	89,613,110	+8,757,200	---	+89,613,110
---	629,700	+22,720	---	+629,700
---	845,710	+78,190	---	+845,710
---	45,000	---	---	+45,000
---	21,854,485	+1,182,300	---	+21,854,485
---	90,905	+1,080	---	+90,905
---	17,807,000	-191,650	---	+17,807,000
---	2,685	+100	-\$30	+2,685
---	31,650	+2,400	---	+31,650
---	40,677,435	+1,072,420	-30	+40,677,435
---	135,988,875	+9,914,230	-30	+135,988,875

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATION)
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED**

Item	1976 Appropriation	Budget estimate
TITLE II HOUSE OF REPRESENTATIVES		
Payments to Widows and Heirs of Deceased Members of Congress		
Gratuities, deceased Members.....	5174,200	---
Compensation and Mileage for the Members		
Compensation of Members.....	21,281,320	\$21,543,800
Mileage of Members.....	210,000	210,000
Total, Compensation and Mileage.....	21,491,320	21,753,800
House Leadership Offices		
Office of the Speaker.....	455,095	460,500
Office of the Majority Floor Leader.....	287,325	292,700
Office of the Minority Floor Leader.....	287,325	292,700
Office of the Majority Whip.....	258,195	261,300
Office of the Minority Whip.....	258,195	261,300
Total, House Leadership Offices.....	1,546,135	1,568,500
Salaries, Officers and Employees		
Office of the Clerk.....	4,346,245	4,672,000
Office of the Sergeant at Arms.....	8,557,145	8,456,000
Office of the Doorkeeper.....	3,330,860	3,537,400
Office of the Postmaster.....	1,095,195	1,073,000
Office of the Chaplain.....	19,770	19,800
Office of the Parliamentarian.....	220,000	228,000
Compilation of precedents of the House of Representatives.....	243,815	255,000
Official reporters of debates.....	484,805	488,000
Official reporters to committees.....	557,964	560,800
Two printing clerks for majority and minority.....	29,486	30,000
Technical assistant, Office of the Attending Physician.....	26,500	27,000
House Democratic Steering Committee.....	353,490	357,200
House Democratic Caucus.....	68,475	69,300
House Republican Conference.....	421,965	426,500
Six minority employees.....	224,100	220,100
Total, Salaries, Officers and Employees.....	19,979,815	20,420,100
Committee Employees		
Professional and clerical employees (standing committees).....	20,766,000	21,805,000
Committee on Appropriations (Studies and Investigations)		
Salaries and expenses.....	2,281,500	2,608,000
Committee on the Budget (Studies)		
Salaries and expenses.....	354,000	329,000

**TIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND
IN THE BILL FOR FISCAL YEAR 1977—Continued**

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$89,200	\$89,200	-\$85,000	+\$89,200	---
21,543,800	21,543,800	+262,480	---	---
210,000	210,000	---	---	---
21,753,800	21,753,800	+262,480	---	---
460,500	460,500	+5,405	---	---
292,700	292,700	+5,375	---	---
292,700	292,700	+5,375	---	---
261,300	261,300	+3,105	---	---
261,300	261,300	+3,105	---	---
1,568,500	1,568,500	+22,365	---	---
4,672,000	4,672,000	+325,755	---	---
8,456,000	8,456,000	-101,145	---	---
3,537,400	3,537,400	+206,540	---	---
1,073,000	1,073,000	-22,195	---	---
19,800	19,800	+30	---	---
228,000	228,000	+8,000	---	---
255,000	255,000	+11,185	---	---
488,000	488,000	+3,195	---	---
560,800	560,800	+2,836	---	---
30,000	30,000	+514	---	---
27,000	27,000	+500	---	---
357,200	357,200	+3,710	---	---
69,300	69,300	+825	---	---
426,500	426,500	+4,535	---	---
220,100	220,100	-4,000	---	---
20,420,100	20,420,100	+440,285	---	---
21,805,000	21,805,000	+1,039,000	---	---
2,608,000	2,608,000	+326,500	---	---
329,000	329,000	-25,000	---	---

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONS)
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED**

Item	1976 Appropriation	Budget estimate
Office of the Law Revision Counsel		
Salaries and expenses.....	\$342,800	\$357,000
Office of the Legislative Counsel		
Salaries and expenses.....	1,197,300	1,293,000
Members' Clerk Hire		
Clerk hire.....	93,241,000	96,566,000
Contingent Expenses of the House		
Allowances and Expenses		
Computer and related services for Members.....	1,853,000	3,500,000
Constituent communication expenses.....	3,500,000	2,195,000
Equipment (purchase, lease, and maintenance).....	---	5,150,000
Equipment.....	2,900,000	---
Equipment maintenance.....	150,000	---
District office expenses.....	878,000	865,000
Postage stamps.....	525,155	525,900
Rental of district office space (private and Federal).....	---	6,220,000
Rental of private office space.....	2,634,000	---
Federal office space.....	3,368,000	---
Transportation for Members.....	2,135,000	2,350,000
Transportation for staff.....	823,000	900,000
Telegraph and telephone.....	6,500,000	9,383,000
District telephone expense.....	2,366,200	---
Supplies and materials.....	1,507,000	1,512,000
Furniture and furnishings.....	1,123,000	1,500,000
Reporting hearings.....	1,175,000	1,525,000
Salaries authorized by House resolutions.....	1,600,000	1,680,000
Government contributions.....	8,640,000	10,141,300
Miscellaneous items.....	1,075,560	1,082,700
Total, Allowances and Expenses.....	42,752,915	48,529,900
Stationery (Revolving Fund)		
Allowances.....	2,853,500	2,853,500
Special and Select Committees		
Salaries and expenses.....	22,001,000	23,993,000
Total, Contingent Expenses of the House.....	67,607,415	75,376,400
TOTAL, HOUSE.....	228,981,485	242,076,800

**TIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND
IN THE BILL FOR FISCAL YEAR 1977—Continued**

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$357,000	\$357,000	+\$14,200	---	---
1,293,000	1,293,000	+95,700	---	---
96,566,000	96,566,000	+3,325,000	---	---
3,500,000	3,500,000	+1,647,000	---	---
2,195,000	2,195,000	-1,305,000	---	---
5,150,000	5,150,000	+5,150,000	---	---
---	---	-2,900,000	---	---
---	---	-150,000	---	---
865,000	865,000	-13,000	---	---
133,450	133,450	-391,705	-\$392,450	---
6,220,000	6,220,000	+6,220,000	---	---
---	---	-2,634,000	---	---
---	---	-3,368,000	---	---
2,350,000	2,350,000	+215,000	---	---
900,000	900,000	+77,000	---	---
9,383,000	9,383,000	+2,883,000	---	---
---	---	-2,366,200	---	---
1,512,000	1,512,000	+5,000	---	---
1,500,000	1,500,000	+377,000	---	---
1,525,000	1,525,000	+350,000	---	---
1,680,000	1,680,000	+80,000	---	---
10,141,300	10,141,300	+1,501,300	---	---
1,082,700	1,082,700	+7,140	---	---
48,137,450	48,137,450	+5,384,535	-392,450	---
2,853,500	2,853,500	---	---	---
23,993,000	23,993,000	+1,992,000	---	---
74,983,950	74,983,950	+7,376,535	-392,450	---
241,773,550	241,773,550	+12,792,065	-303,250	---

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGA-
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED**

Item	1976 Appropriation	Budget estimate
TITLE III JOINT ITEMS		
Contingent Expenses of the Senate		
Joint Economic Committee.....	\$1,207,215	\$1,423,475
Joint Committee on Atomic Energy.....	632,000	663,600
Joint Committee on Printing.....	764,740	478,325
Joint Committee on Inaugural Ceremonies of 1977.....	825,000	---
American Indian Policy Review Commission.....	1,885,168	263,000
Total Contingent Expenses of the Senate.....	5,314,123	2,828,400
Contingent Expenses of the House		
Joint Committee on Internal Revenue Taxation.....	1,444,180	1,636,000
Joint Committee on Defense Production.....	166,065	241,000
Joint Committee on Congressional Operations (including Office of Placement and Office Management).....	654,500	661,500
Total, Contingent Expenses of the House.....	2,264,745	2,538,500
Office of the Attending Physician		
Medical supplies, equipment, expenses, and allowances.....	288,485	387,800
Capitol Police		
General expenses.....	564,820	702,000
Capitol Police Board.....	1,400,345	1,618,860
Total, Capitol Police.....	1,965,165	2,320,860
Education of Pages		
Education of congressional pages and pages of the Supreme Court.....	186,615	178,600
Official Mail Costs		
Expenses.....	62,181,000	46,904,000
Capitol Guide Service		
Salaries and expenses.....	422,500	389,100
Statements of Appropriations		
Preparation.....	13,000	13,000
TOTAL, JOINT ITEMS.....	72,635,633	55,560,260
TITLE IV OFFICE OF TECHNOLOGY ASSESSMENT		
Salaries and expenses.....	6,143,000	8,500,000
Reappropriations.....	435,000	---

**TIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND
IN THE BILL FOR FISCAL YEAR 1977—Continued**

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$1,423,475	\$1,423,475	+\$216,260	---	---
663,600	663,600	+31,600	---	---
478,325	478,325	-286,415	---	---
---	---	-825,000	---	---
263,000	263,000	-1,622,168	---	---
2,828,400	2,828,400	-2,485,723	---	---
1,636,000	1,636,000	+191,820	---	---
168,000	168,000	+1,935	-\$73,000	---
661,500	661,500	+7,000	---	---
2,465,500	2,465,500	+200,755	-73,000	---
387,800	387,800	+99,315	---	---
702,000	702,000	+137,180	---	---
1,400,400	1,618,860	+218,515	---	+\$218,460
2,102,400	2,320,860	+355,695	---	+218,460
178,600	180,200	-6,415	+1,600	+1,600
46,904,000	46,904,000	-15,277,000	---	---
389,100	389,100	-33,400	---	---
13,000	13,000	---	---	---
55,268,800	55,488,860	-17,146,773	-71,400	+220,060
6,624,000	8,000,000	+1,857,000	-500,000	+1,376,000
---	---	-435,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED

Item	1976 Appropriation	Budget estimate
Total, Office of Technology Assessment: New Budget (Obligational) Authority.....	\$6,578,000	\$8,500,000
Appropriations.....	6,143,000	8,500,000
Reappropriations.....	435,000	---
TITLE V CONGRESSIONAL BUDGET OFFICE		
Salaries and expenses.....	4,868,440	10,159,000
TITLE VI ARCHITECT OF THE CAPITOL		
Office of the Architect of the Capitol		
Salaries.....	1,629,100	1,783,500
Contingent expenses.....	321,000	120,000
Reappropriations.....	100,000	---
Total, contingent expenses.....	421,000	120,000
Total, Office of the Architect of the Capitol...	2,050,100	1,903,500
Capitol Buildings and Grounds		
Capitol buildings.....	4,696,300	5,906,000
Reappropriations.....	956,500	208,500
Total, Capitol buildings.....	5,652,800	6,114,500
Restoration of West Central Front of Capitol.....	---	---
Capitol grounds.....	1,843,700	3,232,800
Reappropriations.....	---	94,500
Total, Capitol grounds.....	1,843,700	3,327,300
Master plan for future development of the Capitol grounds and related areas.....	350,000	---
Senate office buildings.....	9,018,000	13,465,900
Reappropriation.....	225,000	120,000
Total, Senate office buildings.....	9,243,000	13,585,900
Acquisition of Property in Square 630 in the District of Columbia.....	---	35,500,000
Senate garage.....	134,300	139,500
House office buildings.....	10,252,700	14,448,000
Capitol Power Plant (operation).....	9,088,000	11,672,000

TIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977—Continued

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$6,624,000	\$8,000,000	+\$1,422,000	-\$500,000	+\$1,376,000
6,624,000	8,000,000	+1,857,000	-500,000	+1,376,000
---	---	-435,000	---	---
9,319,200	9,319,200	+4,450,760	-839,800	---
1,770,100	1,770,100	+141,000	-13,400	---
120,000	120,000	-201,000	---	---
---	---	-100,000	---	---
120,000	120,000	-301,000	---	---
1,890,100	1,890,100	-160,000	-13,400	---
5,725,900	5,853,900	+1,157,600	-52,100	+128,000
162,500	208,500	-748,000	---	+46,000
5,888,400	6,062,400	+409,600	-52,100	+174,000
---	25,000,000	+25,000,000	+25,000,000	+25,000,000
1,832,800	1,832,800	-10,900	-1,400,000	---
94,500	94,500	+94,500	---	---
1,927,300	1,927,300	+83,600	-1,400,000	---
---	---	-350,000	---	---
---	13,408,000	+4,390,000	-57,900	+13,408,000
---	120,000	-105,000	---	+120,000
---	13,528,000	+4,285,000	-57,900	+13,528,000
---	35,500,000	+35,500,000	---	+35,500,000
---	139,500	+5,200	---	+139,500
14,448,000	14,448,000	+4,195,300	---	---
11,172,000	11,672,000	+2,584,000	---	+500,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977—Continued

Item	Increase (+) or decrease (-) compared with—	
	1976 Appropriation	Budget estimate
Modifications and enlargement, Capitol Power Plant....	---	\$12,000,000
Total, Capitol buildings and grounds.....	\$36,564,500	96,787,200
Alterations and Improvements, Buildings and Grounds, to Provide Facilities for the Physically Handicapped		
Alterations and improvements.....	2,700,000	---
Library Buildings and Grounds		
Structural and mechanical care.....	2,103,000	2,863,000
Reappropriations.....	70,000	71,000
Total, structural and mechanical care.....	2,173,000	2,934,000
Library of Congress James Madison Memorial Building...	33,000,000	---
Total, Library buildings and grounds.....	35,173,000	2,934,000
Total, Architect of the Capitol:		
New budget (obligational) authority.....	76,487,600	101,624,700
Appropriations.....	75,136,100	101,130,700
Reappropriations.....	1,351,500	494,000
TITLE VII BOTANIC GARDEN		
Salaries and expenses.....	1,252,500	1,164,900
TITLE VIII LIBRARY OF CONGRESS		
Salaries and expenses.....	59,119,800	68,664,000
Copyright Office, salaries and expenses.....	6,977,500	10,426,000
National Commission on New Technological Uses of Copyrighted Works, salaries and expenses.....	337,000	564,000
Congressional Research Service, salaries and expenses.....	17,165,000	20,329,000
Distribution of catalog cards, salaries and expenses.....	11,529,000	12,263,000
Books for the general collections.....	1,695,000	1,760,000
Books for the law library.....	251,000	286,000
Books for the blind and physically handicapped, salaries and expenses.....	15,905,000	22,637,000
Collection and distribution of library materials (special foreign currency program):		
Payments in Treasury-owned foreign currencies....	1,718,500	2,680,200
U.S. dollars.....	295,600	230,000
Total, Library Materials.....	2,014,100	2,910,200

TIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977—Continued

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
---	\$12,000,000	+\$12,000,000	---	+\$12,000,000
\$33,435,700	120,277,200	+83,712,700	+\$23,490,000	+86,841,500
---	---	-2,700,000	---	---
2,241,200	2,241,200	+138,200	-621,800	---
71,000	71,000	+1,000	---	---
2,312,200	2,312,200	+139,200	-621,800	---
---	---	-33,000,000	---	---
2,312,200	2,312,200	-32,860,800	-621,800	---
37,638,000	124,479,500	+47,991,900	+22,854,800	+86,841,500
37,310,000	123,985,500	+48,849,400	+22,854,800	+86,675,500
328,000	494,000	-857,500	---	+166,000
1,164,900	1,164,900	-87,600	---	---
66,589,400	67,591,000	+8,471,200	-1,073,000	+1,001,600
8,277,300	9,408,300	+2,430,800	-1,017,700	+1,131,000
559,500	559,500	+222,500	-4,500	---
19,293,200	19,900,000	+2,735,000	-429,000	+606,800
11,993,000	11,993,000	+464,000	-270,000	---
1,760,000	1,760,000	+65,000	---	---
286,000	286,000	+35,000	---	---
20,800,800	21,729,000	+5,824,000	-908,000	+928,200
2,680,200	2,680,200	+961,700	---	---
230,000	230,000	-65,600	---	---
2,910,200	2,910,200	+896,100	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977—Continued

Item	1976 Appropriation	Budget estimate
Reappropriations.....	20,000	---
Total, Furniture and furnishings.....	4,098,000	3,108,000
Revision of Annotated Constitution, salaries and expenses.....	34,000	36,000
Total, Library of Congress:		
New Budget (obligational) Authority.....	119,125,400	142,983,200
Appropriations.....	119,105,400	142,983,200
Reappropriations.....	20,000	---
TITLE IX Copyright Royalty Commission		
Salaries and Expenses.....	---	---
TITLE X GOVERNMENT PRINTING OFFICE		
Printing and binding.....	109,294,000	93,639,000
Office of Superintendent of Documents, salaries and expenses.....	44,364,700	47,476,000
Project planning.....	210,000	---
TOTAL, GOVERNMENT PRINTING OFFICE.....	153,868,700	141,115,000
TITLE XI GENERAL ACCOUNTING OFFICE		
Salaries and expenses.....	141,541,000	151,418,000
TITLE XI COST-ACCOUNTING STANDARDS BOARD		
Salaries and expenses.....	1,635,000	1,700,000
SUMMARY		
GRAND TOTAL, NEW BUDGET (OBLIGATIONAL) AUTHORITY	933,048,403	992,290,765
Consisting of-		
1. Appropriations.....	931,241,903	991,796,765
2. Reappropriations.....	1,806,500	494,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND IN THE BILL FOR FISCAL YEAR 1977—Continued

House allowance	Committee recommendation	Increase (+) or decrease (-) compared with—		
		1976 Appropriation	Budget estimate	House allowance
\$2,909,700	\$3,087,000	-\$991,000	-\$21,000	+\$177,300
---	---	-20,000	---	---
2,909,700	3,087,000	-1,011,000	-21,000	+177,300
36,000	36,000	+2,000	---	---
135,415,100	139,260,000	+20,134,600	-3,723,200	+3,844,900
135,415,100	139,260,000	+20,154,600	-3,723,200	+3,844,900
---	---	-20,000	---	---
---	268,000	+268,000	+268,000	+268,000
93,639,000	93,639,000	-15,655,000	---	---
47,188,400	47,188,400	+2,823,700	-287,600	---
---	---	-210,000	---	---
140,827,400	140,827,400	-13,041,300	-287,600	---
150,580,000	150,580,000	+9,039,000	-838,000	---
1,700,000	1,700,000	+65,000	---	---
780,310,950	1,008,850,285	+75,801,882	+16,559,520	+228,539,335
779,982,950	1,008,356,285	+77,114,382	+16,559,520	+228,373,335
328,000	494,000	-1,312,500	---	+166,000

Ninety-fourth Congress of the United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the nineteenth day of January,
one thousand nine hundred and seventy-six*

An Act

Making appropriations for the Legislative Branch for the fiscal year ending September 30, 1977, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the Legislative Branch for the fiscal year ending September 30, 1977, and for other purposes, namely:

TITLE I

SENATE

COMPENSATION AND MILEAGE OF THE VICE PRESIDENT AND SENATORS AND EXPENSE ALLOWANCES OF THE VICE PRESIDENT AND LEADERS OF THE SENATE

COMPENSATION AND MILEAGE OF THE VICE PRESIDENT AND SENATORS

For compensation and mileage of the Vice President and Senators of the United States, \$5,052,630.

EXPENSE ALLOWANCES OF THE VICE PRESIDENT AND MAJORITY AND MINORITY LEADERS

For expense allowance of the Vice President, \$10,000; Majority Leader of the Senate, \$3,000; and Minority Leader of the Senate, \$3,000; in all, \$16,000.

SALARIES, OFFICERS AND EMPLOYEES

For compensation of officers, employees, clerks to Senators, and others as authorized by law, including agency contributions and longevity compensation as authorized, which shall be paid from this appropriation without regard to the below limitations, as follows:

OFFICE OF THE VICE PRESIDENT

For clerical assistance to the Vice President, \$615,015.

OFFICES OF THE MAJORITY AND MINORITY LEADERS

For offices of the Majority and Minority Leaders, \$251,540.

OFFICES OF THE MAJORITY AND MINORITY WHIPS

For offices of the Majority and Minority Whips, \$195,260.

OFFICE OF THE CHAPLAIN

For office of the Chaplain, \$31,800.

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OFFICE OF THE SECRETARY

For office of the Secretary, \$3,323,290, including \$151,370 required for the purpose specified and authorized by section 74b of Title 2, United States Code: *Provided*, That, effective October 1, 1976, the Secretary may appoint and fix the compensation of a Bill Clerk at not to exceed \$25,440 per annum in lieu of not to exceed \$19,080 per annum; an Assistant Bill Clerk at not to exceed \$19,080 per annum in lieu of not to exceed \$12,720 per annum; a Secretary at not to exceed \$17,172 per annum in lieu of a Receptionist at not to exceed \$17,172 per annum; a Registrar at not to exceed \$16,218 per annum in lieu of a Secretary to the Curator at not to exceed \$16,218 per annum; a Clerk at not to exceed \$10,812 per annum in lieu of an Assistant Messenger at not to exceed \$10,812 per annum; an Historian at not to exceed \$29,574 per annum; an Associate Historian at not to exceed \$18,126 per annum; a Photo Historian at not to exceed \$25,281 per annum; a Research Assistant to Historian at not to exceed \$10,335 per annum; a Secretary to Historian at not to exceed \$11,130 per annum; an Information Clerk, Digest, at not to exceed \$10,017 per annum; and a Secretary, Stationery Room, at not to exceed \$13,356 per annum: *Provided further*, That, effective October 1, 1976, the allowance for clerical assistance and readjustment of salaries in the Disbursing Office is increased by \$37,842.

COMMITTEE EMPLOYEES

For professional and clerical assistance to standing committees and the Select Committee on Small Business, \$9,660,685.

CONFERENCE COMMITTEES

For clerical assistance to the Conference of the Majority and the Conference of the Minority, at rates of compensation to be fixed by the Chairman of each such committee, \$227,255 for each such committee; in all, \$454,510.

ADMINISTRATIVE AND CLERICAL ASSISTANTS TO SENATORS

For administrative and clerical assistants to Senators, \$48,190,355.

LEGISLATIVE ASSISTANCE TO SENATORS

For legislative assistance to Senators, \$5,500,000.

OFFICE OF SERGEANT AT ARMS AND DOORKEEPER

For office of the Sergeant at Arms and Doorkeeper, \$15,579,010: *Provided*, That, effective October 1, 1976, the Sergeant at Arms and Doorkeeper may appoint and fix the compensation of an Administrative Assistant to the Sergeant at Arms and Doorkeeper at not to exceed \$36,729 per annum in lieu of not to exceed \$35,298 per annum; a Superintendent, Service Department at not to exceed \$35,457 per annum in lieu of not to exceed \$31,482 per annum; a Director, Computer Center at not to exceed \$35,457 per annum in lieu of not to exceed \$34,344 per annum; a Director, Recording Studio at not to exceed \$35,457 per annum in lieu of not to exceed \$34,662 per annum; a Telecommunications Adviser at not to exceed \$29,574 per annum in lieu of not to exceed \$27,348 per annum; a Chief Cabinetmaker at not to exceed \$22,737 per annum in lieu of not to exceed \$20,670 per annum; a Chief Janitor at not to exceed \$19,557 per annum in lieu of

not to exceed \$17,808 per annum; an Assistant Superintendent, Service Department at not to exceed \$22,578 per annum in lieu of not to exceed \$20,988 per annum; a Night Supervisor, Service Department at not to exceed \$19,875 per annum in lieu of not to exceed \$15,264 per annum; a Supervisor, Printing Section at not to exceed \$18,921 per annum in lieu of a Foreman of Duplicating Department at not to exceed \$17,808 per annum; a Supervisor, Folding Section at not to exceed \$18,921 per annum in lieu of a Chief Machine Operator at not to exceed \$15,582 per annum; a Supervisor, Addressograph Section at not to exceed \$18,921 per annum in lieu of not to exceed \$14,628 per annum; two Audio Engineers at not to exceed \$13,356 per annum each in lieu of an Audio Engineer at not to exceed \$13,356 per annum; a Micrographics Supervisor at not to exceed \$21,147 per annum; an Assistant Micrographics Supervisor at not to exceed \$16,536 per annum; a Secretary-Receptionist at not to exceed \$10,812 per annum; a Senior Folding Machine Operator at not to exceed \$12,243 per annum; a Senior Addressograph Operator at not to exceed \$12,243 per annum; twenty Laborers, Service Department at not to exceed \$9,222 per annum each in lieu of seventeen Laborers, Service Department at not to exceed \$9,222 per annum each; ten Office Systems Specialists at not to exceed \$15,582 per annum each in lieu of seven Office Systems Specialists at not to exceed \$15,582 per annum each; ten Senior Programmer Analysts at not to exceed \$25,122 per annum each in lieu of eight Senior Programmer Analysts at not to exceed \$25,122 per annum each; three Network Technicians at not to exceed \$20,352 per annum each in lieu of a Network Technician at not to exceed \$20,352 per annum; two Secretary-Typists at not to exceed \$12,402 per annum each; three Systems Supervisors at not to exceed \$29,892 per annum each in lieu of a Systems Supervisor at not to exceed \$29,892 per annum; an Operations Supervisor at not to exceed \$20,988 per annum; eight Lead Operators at not to exceed \$14,628 per annum each in lieu of six Lead Operators at not to exceed \$14,628 per annum each; two Data Conversion Operators at not to exceed \$10,017 per annum each in lieu of a Data Conversion Operator at not to exceed \$10,017 per annum; a Training Specialist at not to exceed \$20,034 per annum; five Printing Operators at not to exceed \$14,946 per annum each; three Quality Controllers at not to exceed \$14,946 per annum each; three Assistant Chief Telephone Operators at not to exceed \$13,356 per annum each and an Auditor at not to exceed \$13,356 per annum in lieu of four Assistant Chief Telephone Operators at not to exceed \$13,356 per annum each; twenty-one Telephone Operators at not to exceed \$10,494 per annum each, a Secretary at not to exceed \$10,494 per annum, four Clerks at not to exceed \$10,494 per annum in lieu of twenty-seven Telephone Operators at not to exceed \$10,494 per annum each; a Chief Barber at not to exceed \$12,084 per annum in lieu of a Foreman of Skilled Laborers at not to exceed \$12,084 per annum; a Chief Barber at not to exceed \$10,971 per annum; two Barbers at not to exceed \$11,130 per annum each in lieu of two Skilled Laborers at not to exceed \$11,130 per annum each; three Barbers at not to exceed \$9,381 per annum each; forty-eight Laborers at not to exceed \$9,222 per annum each and a Barber Shop Attendant at not to exceed \$9,222 per annum in lieu of forty-nine Laborers at not to exceed \$9,222 per annum each; a Barber Shop Attendant at not to exceed \$4,134 per annum; seven Detectives, Police Force at not to exceed \$14,946 per annum each in lieu of not to exceed \$13,992 per annum each; sixteen Technicians, Police Force at not to

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exceed \$13,992 per annum each in lieu of not to exceed \$13,038 per annum each; eight Plainclothesmen, Police Force at not to exceed \$13,992 per annum each in lieu of not to exceed \$13,038 per annum each; and six K-9 Officers, Police Force at not to exceed \$13,992 per annum each in lieu of not to exceed \$13,038 per annum each: *Provided further*, That not to exceed \$45,000 of this appropriation may be used to employ special deputies.

OFFICES OF THE SECRETARIES FOR THE MAJORITY AND MINORITY

For offices of the Secretary for the Majority and the Secretary for the Minority, \$311,645.

AGENCY CONTRIBUTIONS AND LONGEVITY COMPENSATION

For agency contributions for employee benefits and longevity compensation, as authorized by law, \$5,500,000.

OFFICE OF THE LEGISLATIVE COUNSEL OF THE SENATE

For salaries and expenses of the office of the Legislative Counsel of the Senate, \$629,700.

CONTINGENT EXPENSES OF THE SENATE

SENATE POLICY COMMITTEES

For salaries and expenses of the Majority Policy Committee and the Minority Policy Committee, \$422,855 for each such committee; in all, \$845,710.

AUTOMOBILES AND MAINTENANCE

For purchase, lease, exchange, maintenance, and operation of vehicles, one for the Vice President, one for the President pro tempore, one for the Majority Leader, one for the Minority Leader, one for the Majority Whip, one for the Minority Whip, for carrying the mails, and for official use of the offices of the Secretary and the Sergeant at Arms and Doorkeeper, \$45,000.

INQUIRIES AND INVESTIGATIONS

For expenses of inquiries and investigations ordered by the Senate, or conducted pursuant to section 134(a) of Public Law 601, Seventy-ninth Congress, as amended, including \$600,385 for the Committee on Appropriations, to be available also for the purposes mentioned in Senate Resolution Numbered 193, agreed to October 14, 1943, and Senate Resolution Numbered 140, agreed to May 14, 1975, \$21,854,485.

FOLDING DOCUMENTS

For the employment of personnel for folding speeches and pamphlets at a gross rate of not exceeding \$4.07 per hour per person \$90,905.

MISCELLANEOUS ITEMS

For miscellaneous items, \$19,098,000: *Provided*, That not to exceed \$736,000 shall be available for the lease and alteration of space for the Senate Computer Center if the Committee on Rules and Administration determines that such facility cannot be located in existing space available to the Senate or the House of Representatives.

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POSTAGE STAMPS

For postage stamps for the offices of the Secretaries for the Majority and Minority, \$420; Chaplain, \$200; and for air mail and special delivery stamps for the office of the Secretary, \$610; office of the Sergeant at Arms and Doorkeeper, \$240; and the President of the Senate, as authorized by law, \$1,215; in all, \$2,685.

STATIONERY (REVOLVING FUND)

For stationery for the President of the Senate, \$4,500, and for committees and officers of the Senate, \$27,150; in all, \$31,650.

ADMINISTRATIVE PROVISIONS

SEC. 101. (a) Effective October 1, 1976, section 105(d)(1) of the Legislative Branch Appropriation Act, 1968, as amended and modified, is amended by striking out "calendar year" each place it appears and inserting in lieu thereof "fiscal year".

(b) Subject to the provisions of section 105(d)(2) of the Legislative Branch Appropriation Act, 1968, as amended and modified, the amount of accrued surplus available to any Senator under section 105(d)(1) of such Act at the close of September 30, 1976, shall be available to that Senator during the period beginning on October 1, 1976, and ending on December 31, 1976, for the purposes of fixing the number and rates of compensation of employees in his office.

SEC. 102. Section 108(c) of the Legislative Branch Appropriation Act, 1976, is amended by inserting "(1)" after "(c)" and by adding at the end thereof the following new paragraph:

"(2) If (A) a Senator's service on a committee terminates (other than by reason of his ceasing to be a Member of the Senate) or a Senator's status on a committee as the chairman or ranking minority member of such committee or a subcommittee thereof changes, and (B) the appointment of an employee appointed under this section and designated to such committee by such Senator would (but for this paragraph) thereby terminate, such employee shall, subject to the provisions of subsection (e), be continued as an employee appointed by such Senator under this section until whichever of the following first occurs: (1) the close of the tenth day following the day on which such Senator's service on such committee terminates or his status on such committee changes or (2) the effective date on which such Senator notifies the Secretary of the Senate, in writing, that such employee is no longer to be continued as an employee appointed under this section. An employee whose appointment is continued under this paragraph shall perform such duties as the Senator who appointed him may assign."

SEC. 103. Section 5533(c)(1) of title 5, United States Code, is amended by inserting before the period at the end thereof "(\$10,540, in the case of pay disbursed by the Secretary of the Senate)".

SEC. 104. (a) The Secretary of the Senate is authorized to reimburse any bank which clears items for the United States Senate for the costs incurred therein. Such reimbursements shall be made from the contingent fund of the Senate.

(b) The Secretary of the Senate is authorized to prescribe such regulations as he deems necessary to govern the cashing of personal checks by the Disbursing Office of the Senate.

(c) Whenever an employee whose compensation is disbursed by the Secretary of the Senate becomes indebted to the Senate and such employee fails to pay such indebtedness, the Secretary of the Senate is authorized to withhold the amount of the indebtedness from any amount which is disbursed by him and which is due to, or on behalf of, such employee. Whenever an amount is withheld under this section, the appropriate account shall be credited in an amount equal to the amount so withheld.

SEC. 105. (a) Effective October 1, 1976, except as provided in subsections (b) and (c), the maximum annual compensation of a mail carrier in the Senate post office shall not exceed \$8,109.

(b) In the case of a mail carrier in the Senate post office who was serving as such a mail carrier on September 30, 1976, the maximum annual rate of compensation shall not exceed \$11,130, so long as his service as such a mail carrier remain continuous.

(c) In the case of a mail carrier in the Senate post office (other than a mail carrier whose compensation is fixed under subsection (b)) whose regularly scheduled daily tour of duty begins on or before 6 a.m., the annual rate of compensation may be increased, in the discretion of the Sergeant at Arms and Doorkeeper, by not to exceed 10 percent. If such annual rate of compensation, as so increased, is not a multiple of the figure set forth in the applicable Order of the President pro tempore of the Senate issued under authority of section 4 of the Federal Pay Comparability Act of 1970, such rate shall be adjusted to the next higher multiple of such figure.

SEC. 106. (a) There is hereby established in the Treasury of the United States a revolving fund within the contingent fund of the Senate to be known as the Senate Employees Barber Shop Revolving Fund (hereafter in this section referred to as the "revolving fund").

(b) All moneys received by the Senate employees barber shop from fees for services or from any other source shall be deposited to the credit of the revolving fund. Moneys in the revolving fund shall be available without fiscal year limitation for disbursement by the Secretary of the Senate for additional compensation of personnel of the Senate employees barber shop, as determined by the Sergeant at Arms and Doorkeeper of the Senate, and for necessary supplies for the Senate employees barber shop.

(c) On or before December 31 of each year, the Secretary of the Senate shall withdraw from the revolving fund and deposit in the Treasury of the United States as miscellaneous receipts an amount equal to the amount in the revolving fund at the close of the preceding fiscal year, reduced by the amount of outlays from the revolving fund after the close of such year attributable to obligations incurred during such year.

(d) Disbursements from the revolving fund shall be made upon vouchers signed by the Sergeant at Arms and Doorkeeper of the Senate.

(e) The Sergeant at Arms and Doorkeeper of the Senate is authorized to prescribe such regulations as may be necessary to carry out the provisions of this section.

(f) This section shall take effect on October 1, 1976.

SEC. 107. No provision of this Act or of any Act hereafter enacted which specifies a rate of compensation (including a maximum rate) for any position or employee whose compensation is disbursed by the Secretary of the Senate shall, unless otherwise specifically provided therein, be construed to affect the applicability of section 4 of the Federal Pay Comparability Act of 1970 to such rate.

SEC. 108. The second paragraph under the heading "Administrative Provisions" in the Legislative Branch Appropriation Act, 1959 (72 Stat. 442; 2 U.S.C. 65b), is amended by striking out "\$2,000" and inserting in lieu thereof "\$4,000 during any fiscal year".

SEC. 109. Section 502(b) of the Mutual Security Act of 1954 (22 U.S.C. 1754(b)) is amended—

(1) by inserting after "Joint Committee on Congressional Operations" the following: "and the Select Committee on Intelligence of the Senate"; and

(2) by adding at the end thereof the following new sentence: "In the case of the Select Committee on Intelligence of the Senate, such consolidated report may, in the discretion of the chairman of such select committee, omit such information as would identify the foreign countries in which members and employees of such select committee traveled."

SEC. 110. (a) (1) Notwithstanding any other provision of law but subject to the provisions of paragraph (2), the Committee on Government Operations is authorized, during the fiscal year ending September 30, 1977, to employ one additional professional staff member at a per annum rate not to exceed the rate provided for the four professional staff members referred to in section 105(e)(3)(A) of the Legislative Branch Appropriations Act, 1968, as amended and modified.

(2) The provisions of paragraph (1) shall cease to be effective when and if the individual who was a reemployed annuitant and was employed by such Committee at the per annum rate referred to in such paragraph on August 25, 1976, ceases to be so employed at such rate.

(b) (1) Notwithstanding any other provision of law but subject to the provisions of paragraph (2), the Committee on Commerce is authorized, during the fiscal year ending September 30, 1977, to pay one additional professional staff member at a per annum rate not to exceed the rate provided for the two professional staff members referred to in section 105(e)(3)(A) of the Legislative Branch Appropriations Act, 1968, as amended and modified.

(2) The provisions of paragraph (1) shall cease to be effective when and if any of the individuals who were paid by such Committee at the per annum rate referred to in such paragraph on August 25, 1976, cease to be paid at such rate.

SEC. 111. Amounts required to be deposited in the Treasury of the United States to the credit of the Civil Service Retirement and Disability Fund under section 8344 of title 5, United States Code, with respect to any officer or employee of the Senate, including an employee in the office of a Senator, shall be paid from the contingent fund of the Senate during the fiscal year ending September 30, 1977.

TITLE II

HOUSE OF REPRESENTATIVES

PAYMENTS TO WIDOWS AND HEIRS OF DECEASED MEMBERS OF CONGRESS

For payment to Phyllis Macdonald, widow of Torbert H. Macdonald, late a Representative from the State of Massachusetts, \$44,600. For payment to Charles and Mildred Litton, father and mother of Jerry L. Litton, late a Representative from the State of Missouri, \$44,600.

COMPENSATION AND MILEAGE FOR THE MEMBERS

COMPENSATION OF MEMBERS

For compensation of Members, as authorized by law (wherever used herein the term "Member" shall include Members of the House of Representatives, the Resident Commissioner from Puerto Rico, the Delegate from the District of Columbia, the Delegate from Guam, and the Delegate from the Virgin Islands), \$21,543,800: *Provided*, That none of the funds contained in this Act shall be used to increase salaries of Members of the House of Representatives pursuant to section 204a of Public Law 94-82 in excess of the salary rate in effect on September 30, 1976, for such position or officer. No part of the funds appropriated in this Act or any other Act shall be used to pay the salary of an individual in a position or office referred to in section 225 (f) of the Federal Salary Act of 1967, as amended (2 U.S.C. 356), including a Delegate to the House of Representatives, at a rate which exceeds the salary rate in effect on September 30, 1976, for such position or office except increases submitted by the President pursuant to section 225 of the Federal Salary Act of 1967.

MILEAGE OF MEMBERS

For mileage of Members, as authorized by law, \$210,000.

HOUSE LEADERSHIP OFFICES

For salaries and expenses, as authorized by law, \$1,568,500, including: Office of the Speaker, \$460,500 including \$10,000 for official expenses of the Speaker; Office of the Majority Floor Leader, \$292,700, including \$5,000 for official expenses of the Majority Leader; Minority Floor Leader, \$292,700, including \$5,000 for official expenses of the Minority Leader; Majority Whip, \$261,300, including not to exceed \$46,432 for the Chief Deputy Majority Whip; Minority Whip, \$261,300, including not to exceed \$46,432 for the Chief Deputy Minority Whip.

SALARIES, OFFICERS AND EMPLOYEES

For compensation and expenses of officers and employees, as authorized by law, \$20,420,100, including: Office of the Clerk, \$4,672,000; Office of the Sergeant at Arms, \$8,456,000; Office of the Doorkeeper, \$3,537,400; Office of the Postmaster, \$1,073,000; including \$18,657 for employment of substitute messengers and extra services of regular employees when required at the salary rate of not to exceed, \$10,039 per annum each; Office of the Chaplain, \$19,800; Office of the Parliamentarian, including the Parliamentarian and \$2,000 for preparing the Digest of the Rules, \$228,000; for compiling the precedents of the House of Representatives, \$255,000; Official Reporters of Debates, \$488,000; Official Reporters to Committees, \$560,800; two printing clerks, one for the majority appointed by the majority leader and one for the minority appointed by the minority leader, \$30,000 to be equally divided; a technical assistant in the Office of the Attending Physician, to be appointed by the Attending Physician subject to the approval of the Speaker, \$27,000; the House Democratic Steering Committee, \$357,200; the House Democratic Caucus, \$69,300; the House Republican Conference, \$426,500; and six minority employees, \$220,100.

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Such amounts as deemed necessary for the payment of salaries of officers and employees within this appropriation may be transferred among offices upon the approval of the Committee on Appropriations of the House of Representatives.

COMMITTEE EMPLOYEES

For professional and clerical employees of standing committees, including the Committee on Appropriations and the Committee on the Budget, \$21,805,000.

COMMITTEE ON APPROPRIATIONS (STUDIES AND INVESTIGATIONS)

For salaries and expenses, studies and examinations of executive agencies, by the Committee on Appropriations, and temporary personal services for such committee, to be expended in accordance with section 202(b) of the Legislative Reorganization Act, 1946, and to be available for reimbursement to agencies for services performed, \$2,608,000.

COMMITTEE ON THE BUDGET (STUDIES)

For salaries, expenses, and studies by the Committee on the Budget, and temporary personal services for such committee to be expended in accordance with sections 101(c), 606, 703, and 901(e), of the Congressional Budget Act of 1974, and to be available for reimbursement to agencies for services performed, \$329,000.

OFFICE OF THE LAW REVISION COUNSEL

For salaries and expenses of the Office of the Law Revision Counsel of the House, \$357,000.

OFFICE OF THE LEGISLATIVE COUNSEL

For salaries and expenses of the Office of the Legislative Counsel of the House, \$1,293,000.

MEMBERS' CLERK HIRE

For staff employed by each Member in the discharge of his official and representative duties, \$96,566,000.

CONTINGENT EXPENSES OF THE HOUSE

ALLOWANCES AND EXPENSES

For allowances and expenses as authorized by House resolution or law, \$48,137,450, including: Computer and related services for Members, \$3,500,000; constituent communication expenses, \$2,195,000; equipment (purchase, lease, and maintenance), \$5,150,000; district office expenses, \$865,000; postage stamps for official special delivery and overseas mail for the first session of the Ninety-fifth Congress to be procured and furnished by the Clerk of the House of Representatives (1) to each Representative, the Resident Commissioner of Puerto Rico, and the Delegates from the District of Columbia, Guam, and the Virgin Islands, upon request by such person, in an amount not exceeding \$290, (2) to the Speaker, the majority and minority leaders, and majority and minority whips of the House of Representatives, upon request by such person, in an amount not exceeding \$260, (3) to each standing committee of the House of Representatives, upon request of

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the chairman thereof, in an amount not exceeding \$170, and (4) to each of the following officers of the House of Representatives, upon request of such person, in an amount not exceeding \$370 for the Clerk of the House, \$270 for the Sergeant at Arms, \$230 for the Doorkeeper, \$180 for the Postmaster, and \$50 for the Chaplain, in all, \$133,450; rental of district office space, \$6,220,000; transportation for Members, \$2,350,000; transportation for staff, \$900,000; telegraph and telephone, \$9,383,000; supplies and materials, \$1,512,000; furniture and furnishings, \$1,500,000; reporting hearings for stenographic reports of hearings of committees, including special and select committees, \$1,525,000; salaries authorized by House resolutions, \$1,680,000; Government contributions to employees' life insurance fund, retirement fund, and health benefits fund, \$10,141,300; miscellaneous items including, but not limited to, purchase, exchange, hire, driving, maintenance, repair, and operation of House motor vehicles, and not to exceed \$5,000 for the purposes authorized by section 1 of House Resolution 348, approved June 29, 1961, \$1,082,700.

Such amounts as deemed necessary for the payment of allowances and expenses within this appropriation may be transferred among accounts upon approval of the Committee on Appropriations of the House of Representatives.

STATIONERY (REVOLVING FUND)

For a stationery allowance for each Member for the first session of the Ninety-fifth Congress, as authorized by law, \$2,853,500, to remain available until expended.

SPECIAL AND SELECT COMMITTEES

For salaries and expenses of special and select committees authorized by the House, \$23,993,000.

ADMINISTRATIVE PROVISION

SEC. 101. The provisions of House Resolution 698, Ninety-fourth Congress, authorizing the payment of overtime compensation to employees of the Publication Distribution Service of the House of Representatives; House Resolution 732, Ninety-fourth Congress, authorizing the voluntary withholding of State income taxes of Members of the House of Representatives and employees whose compensation is disbursed by the Clerk of the House of Representatives; House Resolution 1368, Ninety-fourth Congress, establishing a Commission on Administrative Review in the House of Representatives; and House Resolution 1372, Ninety-fourth Congress, limiting the authority of the Committee on House Administration to fix and adjust allowances, shall be the permanent law with respect thereto.

TITLE III

JOINT ITEMS

For joint committees, as follows:

CONTINGENT EXPENSES OF THE SENATE

JOINT ECONOMIC COMMITTEE

For salaries and expenses of the Joint Economic Committee \$1,423,475.

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JOINT COMMITTEE ON ATOMIC ENERGY

For salaries and expenses of the Joint Committee on Atomic Energy, \$663,600.

JOINT COMMITTEE ON PRINTING

For salaries and expenses of the Joint Committee on Printing, \$478,325.

AMERICAN INDIAN POLICY REVIEW COMMISSION

For salaries and expenses of the American Indian Policy Review Commission necessary to carry out the provisions of Public Law 93-580, \$263,000: *Provided*, That, not to exceed \$100,000 of the funds appropriated under this heading for fiscal year 1976 and for the period ending September 30, 1976, shall remain available until June 30, 1977.

CONTINGENT EXPENSES OF THE HOUSE

JOINT COMMITTEE ON INTERNAL REVENUE TAXATION

For salaries and expenses of the Joint Committee on Internal Revenue Taxation, \$1,636,000.

JOINT COMMITTEE ON DEFENSE PRODUCTION

For salaries and expenses of the Joint Committee on Defense Production, \$168,000.

JOINT COMMITTEE ON CONGRESSIONAL OPERATIONS

For salaries and expenses of the Joint Committee on Congressional Operations, including the Office of Placement and Office Management, \$661,500.

For other joint items, as follows:

OFFICE OF THE ATTENDING PHYSICIAN

For medical supplies, equipment, and contingent expenses of the emergency rooms, and for the Attending Physician and his assistants, including (1) an allowance of \$1,000 per month to the Attending Physician; (2) an allowance of \$600 per month to one senior medical officer while on duty in the Attending Physician's office; (3) an allowance of \$200 per month each to two medical officers while on duty in the Attending Physician's office; (4) an allowance of \$200 per month each to not exceed eight assistants on the basis heretofore provided for such assistance; and (5) \$262,073 for reimbursement to the Department of the Navy for expenses incurred for staff and equipment assigned to the Office of the Attending Physician, such amount shall be advanced and credited to the applicable appropriation or appropriations from which such salaries, allowances, and other expenses are payable and shall be available for all the purposes thereof, \$387,800.

CAPITOL POLICE

GENERAL EXPENSES

For purchasing and supplying uniforms; the purchase, maintenance, and repair of police motor vehicles, including two-way police radio equipment; contingent expenses, including advance payment for travel for training or other purposes, and expenses associated with

the relocation of instructor personnel to and from the Federal Law Enforcement Training Center as approved by the Chairman of the Capitol Police Board, and including \$40 per month for extra services performed for the Capitol Police Board by such member of the staff of the Sergeant at Arms of the Senate or the House as may be designated by the Chairman of the Board, \$702,000.

CAPITOL POLICE BOARD

To enable the Capitol Police Board to provide additional protection for the Capitol Buildings and Grounds, including the Senate and House Office Buildings and the Capitol Power Plant, \$1,618,860. Such sum shall be expended only for payment of salaries and other expenses of personnel detailed from the Metropolitan Police of the District of Columbia, and the Mayor of the District of Columbia is authorized and directed to make such details upon the request of the Board. Personnel so detailed shall, during the period of such detail, serve under the direction and instructions of the Board and are authorized to exercise the same authority as members of such Metropolitan Police and members of the Capitol Police and to perform such other duties as may be assigned by the Board. Reimbursement for salaries and other expenses of such detail personnel shall be made to the Government of the District of Columbia, and any sums so reimbursed shall be credited to the appropriation or appropriations from which such salaries and expenses are payable and shall be available for all the purposes thereof: *Provided*, That any person detailed under the authority of this paragraph or under similar authority in the Legislative Branch Appropriation Act, 1942, and the Second Deficiency Appropriation Act, 1940, from the Metropolitan Police of the District of Columbia shall be deemed a member of such Metropolitan Police during the period or periods of any such detail for all purposes of rank, pay, allowances, privileges, and benefits to the same extent as though such detail had not been made, and at the termination thereof any such person shall have a status with respect to rank, pay, allowances, privileges, and benefits which is not less than the status of such person in such police at the end of such detail: *Provided further*, That the Mayor of the District of Columbia is directed (1) to pay the assistant chief detailed under the authority of this paragraph and serving as Chief of the Capitol Police, the salary of assistant chief plus \$2,000 and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, (2) to pay the two deputy chiefs detailed under the authority of this paragraph and serving as assistants to the Chief of the Capitol Police the salary of deputy chief and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents, (3) to pay the inspector detailed under the authority of this paragraph the salary of inspector and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, (4) to pay the captain detailed under the authority of this paragraph the salary of captain and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, (5) to pay the captain detailed under the authority of this paragraph the salary of captain plus \$1,625 and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, (6) to pay the lieutenant detailed under the authority of this paragraph the salary of lieutenant

and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, (7) to elevate and pay the sergeant detailed under the authority of this paragraph the rank and salary of lieutenant and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, (8) to pay the three detective sergeants detailed under the authority of this paragraph the salary of detective sergeant and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents, (9) to elevate and pay the detective, grade 2, detailed under the authority of this paragraph the rank and salary of detective sergeant and such increases in basic compensation as may be subsequently provided by law so long as this position is held by the present incumbent, and (10) to pay the three sergeants of the uniform force detailed under the authority of this paragraph the salary of sergeant and such increases in basic compensation as may be subsequently provided by law so long as these positions are held by the present incumbents: *Provided further*, That \$109,230 of this amount is provided to cover the costs of a 6 percent salary increase, approved retroactive to October 1, 1975, for the purpose of reimbursing the District of Columbia government for the costs of that salary increase from October 1, 1975, through September 30, 1976.

No part of any appropriation contained in this Act shall be paid as compensation to any person appointed after June 30, 1935, as an officer or member of the Capitol Police who does not meet the standards to be prescribed for such appointees by the Capitol Police Board: *Provided*, That the Capitol Police Board is hereby authorized to detail police from the House Office, Senate Office, and Capitol Buildings for police duty on the Capitol Grounds and on the Library of Congress Grounds.

EDUCATION OF PAGES

For education of congressional pages and pages of the Supreme Court, pursuant to part 9 of title IV of the Legislative Reorganization Act, 1970, and section 243 of the Legislative Reorganization Act, 1946, \$180,200, which amount shall be advanced and credited to the applicable appropriation of the District of Columbia, and the Board of Education of the District of Columbia is hereby authorized to employ such personnel for the education of pages as may be required and to pay compensation for such services in accordance with such rates of compensation as the Board of Education may prescribe.

OFFICIAL MAIL COSTS

For expenses necessary for official mail costs pursuant to title 39, U.S.C., section 3216, \$46,904,000, to be available immediately on enactment of this Act.

The foregoing amounts under "other joint items" shall be disbursed by the Clerk of the House.

CAPITOL GUIDE SERVICE

For salaries and expenses of the Capitol Guide Service, \$389,100, to be disbursed by the Secretary of the Senate: *Provided*, That none of these funds shall be used to employ more than twenty-eight individuals.

STATEMENTS OF APPROPRIATIONS

For the preparation, under the direction of the Committees on Appropriations of the Senate and House of Representatives, of the statements for the second session of the Ninety-fourth Congress, showing appropriations made, indefinite appropriations, and contracts authorized, together with a chronological history of the regular appropriation bills as required by law, \$13,000, to be paid to the persons designated by the chairman of such committees to supervise the work.

TITLE IV

OFFICE OF TECHNOLOGY ASSESSMENT

SALARIES AND EXPENSES

For salaries and expenses necessary to carry out the provisions of the Technology Assessment Act of 1972 (Public Law 92-484), \$6,624,000.

TITLE V

CONGRESSIONAL BUDGET OFFICE

SALARIES AND EXPENSES

For salaries and expenses necessary to carry out the provisions of the Congressional Budget Act of 1974 (Public Law 93-344), \$9,319,200: *Provided*, That none of these funds shall be available for the purchase or hire of a passenger motor vehicle: *Provided further*, That none of the funds in this Act shall be available for salaries or expenses of any employee of the Congressional Budget Office in excess of 208 staff employees: *Provided further*, That the Congressional Budget Office shall have the authority to contract without regard to section 5 of title 41 of the United States Code (section 3709 of the Revised Statutes, as amended).

TITLE VI

ARCHITECT OF THE CAPITOL

OFFICE OF THE ARCHITECT OF THE CAPITOL

SALARIES

For the Architect of the Capitol; the Assistant Architect of the Capitol; the Executive Assistant; and other personal services; at rates of pay provided by law, \$1,770,100.

Appropriations under the control of the Architect of the Capitol shall be available for expenses of travel on official business not to exceed in the aggregate under all funds the sum of \$20,000.

CONTINGENT EXPENSES

To enable the Architect of the Capitol to make surveys and studies, to incur expenses authorized by the Act of December 13, 1973 (87 Stat. 704), and to meet unforeseen expenses in connection with activities under his care \$120,000.

CAPITOL BUILDINGS AND GROUNDS

CAPITOL BUILDINGS

For necessary expenditures for the Capitol Building and electrical substations of the Senate and House Office Buildings, under the jurisdiction of the Architect of the Capitol, including improvements, maintenance, repair, equipment, supplies, material, fuel, oil, waste, and appurtenances; security installations authorized by H. Con. Res. 550, Ninety-second Congress, agreed to September 19, 1972, the cost limitation of which is hereby further increased by \$800,000; furnishings and office equipment; special and protective clothing for workmen; uniforms or allowances therefor as authorized by law (5 U.S.C. 5901-5902); personal and other services; cleaning and repairing works of art and prevention and eradication of insect and other pests without regard to section 3709 of the Revised Statutes, as amended; preservation of historic drawings through use of document conservation laboratory facilities of the Library of Congress on a reimbursable basis; purchase or exchange, maintenance and operation of a passenger motor vehicle; purchase of necessary reference books and periodicals; for expenses of attendance, when specifically authorized by the Architect of the Capitol, at meetings or conventions in connection with subjects related to work under the Architect of the Capitol, \$5,853,900.

Not to exceed \$15,000 of the unobligated balance of the appropriation under this head for the fiscal year 1976 is hereby continued available until September 30, 1977.

Not to exceed \$193,500 of the unobligated balance of that part of the appropriation under this head for the fiscal year 1975, continued available until June 30, 1976, is hereby continued available until September 30, 1977.

CAPITOL GROUNDS

For care and improvement of grounds surrounding the Capitol, the Senate and House Office Buildings, and the Capitol Power Plant; personal and other services; care of trees; planting; fertilizer; repairs to pavements, walks, and roadways; waterproof wearing apparel; maintenance of signal lights; and for snow removal by hire of men and equipment or under contract without regard to section 3709 of the Revised Statutes, as amended, \$1,832,800: *Provided*, That hereafter, funds appropriated under this heading shall be available for the purchase or rental, maintenance and operation of passenger motor vehicles to provide shuttle service for Members and employees of Congress to and from the buildings in the Legislative group.

Not to exceed \$94,500 of the unobligated balance of the appropriation under this head for the fiscal year 1976 is hereby continued available until September 30, 1977.

SENATE OFFICE BUILDINGS

For maintenance, miscellaneous items and supplies, including furniture, furnishings, and equipment, and for labor and material incident thereto, and repairs thereof; for purchase of waterproof wearing apparel, and for personal and other services; for the care and operation of the Senate Office Buildings; including the subway and subway transportation systems connecting the Senate Office Buildings with the Capitol; uniforms or allowances therefor as authorized by law (5 U.S.C. 5901-5902), prevention and eradication of insect and other

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pests without regard to section 3709 of the Revised Statutes as amended; to be expended under the control and supervision of the Architect of the Capitol in all \$10,408,000, of which \$980,000 shall remain available until expended.

Not to exceed \$120,000 of the unobligated balance of the appropriation under this head for the fiscal year 1975, continued available until June 30, 1976, is hereby continued available until September 30, 1977.

SENATE GARAGE

For maintenance, repairs, alterations, personal and other services, and all other necessary expenses, \$139,500.

HOUSE OFFICE BUILDINGS

For maintenance, including equipment; waterproof wearing apparel; uniforms or allowances therefor as authorized by law (5 U.S.C. 5901-5902); prevention and eradication of insect and other pests without regard to section 3709 of the Revised Statutes, as amended; miscellaneous items; and for all necessary services, including the position of Superintendent of Garages as authorized by law, \$14,448,000, of which \$2,065,000 shall remain available until expended.

CAPITOL POWER PLANT

For lighting, heating, and power (including the purchase of electrical energy) for the Capitol, Senate and House Office Buildings, Supreme Court Building, Congressional Library Buildings, and the grounds about the same, Botanic Garden, Senate garage, and for air-conditioning refrigeration not supplied from plants in any of such buildings; for heating the Government Printing Office, Washington City Post Office, and Folger Shakespeare Library, reimbursement for which shall be made and covered into the Treasury; personal and other services, fuel, oil, materials, waterproof wearing apparel, and all other necessary expenses in connection with the maintenance and operation of the plant, \$11,172,000.

MODIFICATIONS AND ENLARGEMENT, CAPITOL POWER PLANT

For an additional amount for "Modifications and Enlargement, Capitol Power Plant", \$12,000,000, to remain available until expended, and the limit of cost authorized by Public Law 93-50 (87 Stat. 109-110) for such project is increased by such additional amount.

LIBRARY BUILDINGS AND GROUNDS

STRUCTURAL AND MECHANICAL CARE

For necessary expenditures for mechanical and structural maintenance, including improvements, equipment, supplies, waterproof wearing apparel, and personal and other services, \$2,241,200, of which \$150,000 shall remain available until expended.

Not to exceed \$71,000 of the unobligated balance of the appropriation under this head for the fiscal year 1976 is hereby continued available until September 30, 1977.

AUTOMATIC ELEVATOR OPERATORS

No part of the funds appropriated under this Act shall be used for the payment of compensation for more than forty-six elevator

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operator positions under the heading "Architect of the Capitol, Capitol Buildings"; sixteen elevator operator positions under the heading "Architect of the Capitol, Senate Office Buildings"; and twenty-eight elevator operator positions under the heading "Architect of the Capitol, House Office Buildings": *Provided*, That such provision shall not be applicable to present incumbents of elevator operator positions.

TITLE VII

BOTANIC GARDEN

SALARIES AND EXPENSES

For all necessary expenses incident to maintaining, operating, repairing, and improving the Botanic Garden and the nurseries, buildings, grounds, collections, and equipment pertaining thereto, including personal services; waterproof wearing apparel; not to exceed \$25 for emergency medical supplies; traveling expenses, including bus fares, not to exceed \$275; the prevention and eradication of insect and other pests and plant diseases by purchase of materials and procurement of personal services by contract without regard to the provisions of any other Act; purchase and exchange of motor trucks; purchase and exchange, maintenance, repair, and operation of a passenger motor vehicle; purchase of botanical books, periodicals, and books of reference, not to exceed \$100; all under the direction of the Joint Committee on the Library, \$1,164,900.

TITLE VIII

LIBRARY OF CONGRESS

SALARIES AND EXPENSES

For necessary expenses of the Library of Congress, not otherwise provided for, including development and maintenance of the Union Catalogs; custody, care, and maintenance of the Library Buildings; special clothing; cleaning, laundering, and repair of uniforms; preservation of motion pictures in the custody of the Library; for the National Program for Acquisition and Cataloging of Library material; and expenses of the Library of Congress Trust Fund Board not properly chargeable to the income of any trust fund held by the Board, \$66,978,000.

COPYRIGHT OFFICE

SALARIES AND EXPENSES

For necessary expenses of the Copyright Office, including publication of the decisions of the United States courts involving copyrights, \$9,408,300: *Provided*, That \$1,683,000 of this appropriation shall be available only upon enactment into law of S. 22 or equivalent legislation.

NATIONAL COMMISSION ON NEW TECHNOLOGICAL USES
OF COPYRIGHTED WORKS

SALARIES AND EXPENSES

For necessary expenses of the National Commission on New Technological Uses of Copyrighted Works, \$559,500.

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CONGRESSIONAL RESEARCH SERVICE

SALARIES AND EXPENSES

For necessary expenses to carry out the provisions of section 203 of the Legislative Reorganization Act of 1946, as amended by section 321 of the Legislative Reorganization Act of 1970 (2 U.S.C. 166), \$19,293,200: *Provided*, That no part of this appropriation may be used to pay any salary or expense in connection with any publication, or preparation of material therefor (except the Digest of Public General Bills), to be issued by the Library of Congress unless such publication has obtained prior approval of either the Committee on House Administration or the Senate Committee on Rules and Administration.

DISTRIBUTION OF CATALOG CARDS

SALARIES AND EXPENSES

For necessary expenses for the preparation and distribution of catalog cards and other publications of the Library, \$11,993,000.

BOOKS FOR THE GENERAL COLLECTIONS

For necessary expenses (except personal services) for acquisition of books, periodicals, and newspapers, and all other material for the increase of the Library, \$1,760,000, to remain available until expended, including \$40,000 to be available solely for the purchase, when specifically approved by the Librarian, of special and unique materials for additions to the collections.

BOOKS FOR THE LAW LIBRARY

For necessary expenses (except personal services) for acquisition of books, legal periodicals, and all other material for the increase of the law library, \$286,000, to remain available until expended.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

SALARIES AND EXPENSES

For salaries and expenses to carry out the provisions of the Act approved March 3, 1931 (2 U.S.C. 135a), as amended, \$21,729,000.

COLLECTION AND DISTRIBUTION OF LIBRARY MATERIALS

(SPECIAL FOREIGN CURRENCY PROGRAM)

For necessary expenses for carrying out the provisions of section 104(b)(5) of the Agricultural Trade Development and Assistance Act of 1954, as amended (7 U.S.C. 1704), to remain available until expended, \$2,910,200, of which \$2,680,200 shall be available only for payments in any foreign currencies owed to or owned by the United States which the Treasury Department shall determine to be excess to the normal requirements of the United States.

FURNITURE AND FURNISHINGS

For necessary expenses for the purchase and repair of furniture, furnishings, office and library equipment, \$2,942,000, of which \$1,729,000 shall be available until expended only for the purchase and

supply of furniture, book stacks, shelving, furnishings, and related costs necessary for the initial outfitting of the James Madison Memorial Library Building.

REVISION OF ANNOTATED CONSTITUTION

SALARIES AND EXPENSES

For necessary expenses to enable the Librarian to revise and extend the Annotated Constitution of the United States of America, \$36,000, to remain available until expended.

ADMINISTRATIVE PROVISIONS

SEC. 801. Appropriations in this Act available to the Library of Congress for salaries shall be available for expenses of personnel security and suitability investigations of Library employees; special and temporary services (including employees engaged by day or hour or in piecework); and services as authorized by 5 U.S.C. 3109.

SEC. 802. Not to exceed fifteen positions in the Library of Congress may be exempt from the provisions of appropriation acts concerning the employment of aliens during the current fiscal year, but the Librarian shall not make any appointment to any such position until he has ascertained that he cannot secure for such appointments a person in any of the categories specified in such provisions who possesses the special qualifications for the particular position and also otherwise meets the general requirements for employment in the Library of Congress.

SEC. 803. Funds available to the Library of Congress may be expended to reimburse the Department of State for medical services rendered to employees of the Library of Congress stationed abroad and for contracting on behalf of and hiring alien employees for the Library of Congress under compensation plans comparable to those authorized by section 444 of the Foreign Service Act of 1946, as amended (22 U.S.C. 889(a)); for purchase or hire of passenger motor vehicles; for payment of travel, storage and transportation of household goods, and transportation and per diem expenses for families en route (not to exceed twenty-four); for benefits comparable to those payable under sections 911(9), 911(11), and 941 of the Foreign Service Act of 1946, as amended (22 U.S.C. 1136(9), 1136(11), and 1156, respectively); and travel benefits comparable with those which are now or hereafter may be granted single employees of the Agency for International Development, including single Foreign Service personnel assigned to A.I.D. projects, by the Administrator of the Agency for International Development—or his designee—under the authority of section 636(b) of the Foreign Assistance Act of 1961 (Public Law 87-195, 22 U.S.C. 2396(b)); subject to such rules and regulations as may be issued by the Librarian of Congress.

SEC. 804. Payments in advance for subscriptions or other charges for bibliographical data, publications, materials in any other form, and services may be made by the Librarian of Congress whenever he determines it to be more prompt, efficient, or economical to do so in the interest of carrying out required Library programs.

SEC. 805. Appropriations in this Act available to the Library of Congress shall be available, in an amount not to exceed \$92,000, when specifically authorized by the Librarian, for expenses of attendance

at meetings concerned with the function or activity for which the appropriation is made.

SEC. 806. Funds available to the Library of Congress may be expended to provide additional parking facilities for Library of Congress employees in an area or areas in the District of Columbia outside the limits of the Library of Congress grounds, and to provide for transportation of such employees to and from such area or areas and the Library of Congress grounds without regard to the limitations imposed by 31 U.S.C. 638a(c)(2).

SEC. 807. Funds available to the Library of Congress may be expended to purchase, lease, maintain, and otherwise acquire automatic data processing equipment without regard to the provisions of 40 U.S.C. 759.

SEC. 808. The Disbursing Officer of the Library of Congress is authorized to disburse funds appropriated for the Congressional Budget Office, and the Library of Congress shall provide financial management support to the Congressional Budget Office as may be required and mutually agreed to by the Librarian of Congress and the Director of the Congressional Budget Office.

All vouchers certified for payment by duly authorized certifying officers of the Library of Congress shall be supported with a certification by an officer or employee of the Congressional Budget Office duly authorized in writing by the Director of the Congressional Budget Office to certify payments from appropriations of the Congressional Budget Office. The Congressional Budget Office certifying officers shall (1) be held responsible for the existence and correctness of the facts recited in the certificate or otherwise stated on the voucher or its supporting paper and the legality of the proposed payment under the appropriation or fund involved, (2) be held responsible and accountable for the correctness of the computations of certifications made, and (3) be held accountable for and required to make good to the United States the amount of any illegal, improper, or incorrect payment resulting from any false, inaccurate, or misleading certificate made by him, as well as for any payment prohibited by law which did not represent a legal obligation under the appropriation or fund involved: *Provided*, That the Comptroller General of the United States may, at his discretion, relieve such certifying officer or employee of liability for any payment otherwise proper whenever he finds (1) that the certification was based on official records and that such certifying officer or employee did not know, and by reasonable diligence and inquiry could not have ascertained the actual facts, or (2) that the obligation was incurred in good faith, that the payment was not contrary to any statutory provision specifically prohibiting payments of the character involved, and the United States has received value for such payment: *Provided further*, That the Comptroller General shall relieve such certifying officer or employee of liability for an overpayment for transportation services made to any common carrier covered by section 66 of title 49, whenever he finds that the overpayment occurred solely because the administrative examination made prior to payment of the transportation bill did not include a verification of transportation rates, freight classifications, or land grant deduction. (Public Law 85-53, paragraph 3, June 13, 1957, 71 Stat. 81.)

The Disbursing Officer of the Library of Congress shall not be held accountable or responsible for any illegal, improper, or incorrect payment resulting from any false, inaccurate, or misleading certificate, the responsibility for which is imposed upon a certifying officer or employee of the Congressional Budget Office.

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TITLE IX

COPYRIGHT ROYALTY COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the Copyright Royalty Commission, \$268,000, which shall be available only upon enactment into law of S. 22 or equivalent legislation.

TITLE X

GOVERNMENT PRINTING OFFICE

PRINTING AND BINDING

For authorized printing and binding for the Congress; for printing and binding for the Architect of the Capitol; expenses necessary for preparing the semimonthly and session index to the Congressional Record, as authorized by law (44 U.S.C. 902); printing, binding, and distribution of the Federal Register (including the Code of Federal Regulations) as authorized by law (44 U.S.C. 1509, 1510); and printing and binding of Government publications authorized by law to be distributed without charge to the recipient, \$93,639,000: *Provided*, That this appropriation shall not be available for printing and binding part 2 of the annual report of the Secretary of Agriculture (known as the Yearbook of Agriculture): *Provided further*, That this appropriation shall be available for the payment of obligations incurred under the appropriations for similar purposes for preceding fiscal years.

Hereafter, notwithstanding any other provisions of law, appropriations for the automatic distribution to Senators and Representatives (including Delegates to Congress and the Resident Commissioner from Puerto Rico) of copies of the United States Statutes at Large shall not be available with respect to any Senator or Representative unless such Senator or Representative specifically, in writing, requests that he receive copies of such document.

OFFICE OF SUPERINTENDENT OF DOCUMENTS

SALARIES AND EXPENSES

For necessary expenses of the Office of Superintendent of Documents, including compensation of all employees in accordance with the provisions of 44 U.S.C. 305; travel expenses (not to exceed \$88,300): *Provided*, That expenditures in connection with travel expenses of the Depository Library Council to the Public Printer shall be deemed necessary to carry out the provisions of chapter 19 of title 44, United States Code; price lists and bibliographies; repairs to buildings, elevators, and machinery; and supplying books to depository libraries; \$47,188,400: *Provided*, That \$300,000 of this appropriation shall be apportioned for use pursuant to section 3679 of the Revised Statutes, as amended (31 U.S.C. 665), with the approval of the Public Printer, only to the extent necessary to provide for expenses (excluding permanent personal services) for workload increases not anticipated in the budget estimates and which cannot be provided for by normal budgetary adjustments.

GOVERNMENT PRINTING OFFICE REVOLVING FUND

The Government Printing Office is hereby authorized to make such expenditures, within the limits of funds available and in accord with the law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out the programs and purposes set forth in the budget for the current fiscal year for the "Government Printing Office revolving fund": *Provided*, That not to exceed \$3,500 may be expended on the certification of the Public Printer in connection with special studies of governmental printing, binding, and distribution practices and procedures: *Provided further*, That during the current fiscal year the revolving fund shall be available for the hire of two passenger motor vehicles and the purchase of one passenger motor vehicle: *Provided further*, That funds available to the Government Printing Office may be expended to purchase, lease, maintain and otherwise acquire automatic data processing equipment without regard to the provisions of 40 U.S.C. 759: *Provided further*, That funds available to the Government Printing Office may be expended to maintain, repair, purchase, lease, and otherwise acquire any motor vehicle without regard to the provision of 31 U.S.C. 638a.

TITLE XI

GENERAL ACCOUNTING OFFICE

SALARIES AND EXPENSES

For necessary expenses of the General Accounting Office, including not to exceed \$5,000 to be expended on the certification of the Comptroller General of the United States in connection with special studies of governmental financial practices and procedures; services as authorized by 5 U.S.C. 3109 but at rates for individuals not to exceed the per diem rate equivalent to the rate for grade GS-18; hire of one passenger motor vehicle; advance payments in foreign countries notwithstanding section 3648, Revised Statutes, as amended (31 U.S.C. 529); benefits comparable to those payable under section 911(9), 911(11) and 942(a) of the Foreign Service Act of 1946, as amended (22 U.S.C. 1136(9), 1136(11), and 1157(a), respectively); and under regulations prescribed by the Comptroller General of the United States, rental of living quarters in foreign countries and travel benefits comparable with those which are now or hereafter may be granted single employees of the Agency for International Development, including single Foreign Service personnel assigned to A.I.D. projects, by the Administrator of the Agency for International Development—or his designee—under the authority of section 636(b) of the Foreign Assistance Act of 1961 (Public Law 87-195, 22 U.S.C. 2396(b)), \$150,580,000: *Provided*, That this appropriation and appropriations for administrative expenses of any other department or agency which is a member of the Joint Financial Management Improvement Program (JFMIP) shall be available to finance an appropriate share of JFMIP costs as determined by the JFMIP, including but not limited to the salary of the Executive Secretary and secretarial support: *Provided further*, That this appropriation and appropriations for administrative expenses of any other department or agency which is a member of the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum shall be available to finance an appropriate share of Forum costs as determined by the Forum, including necessary travel expenses of non-Federal participants. Payments hereunder to either the Forum or the JFMIP may be

credited as reimbursements to any appropriation from which costs involved are initially financed.

TITLE XII

COST-ACCOUNTING STANDARDS BOARD

SALARIES AND EXPENSES

For expenses of the Cost-Accounting Standards Board necessary to carry out the provisions of section 719 of the Defense Production Act of 1950, as amended (Public Law 91-379, approved August 15, 1970), \$1,700,000.

TITLE XIII

GENERAL PROVISIONS

SEC. 1301. No part of the funds appropriated in this Act shall be used for the maintenance or care of private vehicles, except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House of Representatives issued by the Committee on House Administration.

SEC. 1302. Whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appropriated for herein or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, or either, appropriated for or provided herein, shall be the permanent law with respect thereto: *Provided*, That the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto.

SEC. 1303. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. 1304. Notwithstanding any other provision of law, none of the funds in this Act shall be used to pay Pages of the House of Representatives at a gross annual maximum rate of compensation in excess of that in effect on June 30, 1975. Effective October 1, 1976, the gross annual maximum rate of compensation of Pages of the Senate shall be \$9,063, and such rate shall not be adjusted under any Order of the President pro tempore of the Senate issued under authority of section 4 of the Federal Pay Comparability Act of 1970, except to the multiple specified in any such Order which is nearest to but not less than \$9,060.

SEC. 1305. (a) The Sergeant at Arms and Doorkeeper of the Senate and Sergeant at Arms of the House may (1) designate as a private, first class, any private of the Capitol Police whose pay is disbursed by the Secretary of the Senate or Clerk of the House who has served satisfactorily as a member of the Capitol Police for thirty months or more, and (2) fix the compensation of any such private, first class, at not to exceed \$13,038 per annum: *Provided*, That the Sergeant at Arms of the House may fix the compensation of seven Detectives, Police Force at not to exceed \$14,946 per annum each in lieu of not to exceed \$13,992 per annum each; nineteen Technicians, Police Force at not to exceed \$13,992 per annum each in lieu of not to exceed \$13,038 per annum each; eight Plainclothesmen, Police Force at not to exceed \$13,992 per annum each in lieu of not to exceed \$13,038 per annum

each; and six K-9 Officers, Police Force at not to exceed \$13,992 per annum each in lieu of not to exceed \$13,038 per annum each.

(b) Subsection (a) shall take effect on October 1, 1976. Any designation of a private of the Capitol Police as a private, first class, shall be made effective on the first day of a month, and no such designation may be effective before the first day of the first month which begins after the day on which such private has served satisfactorily as a member of the Capitol Police for thirty months.

COST OF LIVING ADJUSTMENTS

SEC. 1306. (a) Section 8340(b) of title 5, United States Code, is amended by striking out "1 percent plus".

(b) The amendment made by subsection (a) shall apply to any increase in annuities after the date of enactment of this Act.

(c) (1) Section 8340(b) of title 5, United States Code, as amended by subsection (a), is amended to read as follows:

"(b) (1) The Commission shall—

"(A) on January 1 of each year, or within a reasonable time thereafter, determine the percent change in the price index published for December of the preceding year over the price index published for June of the preceding year, and

"(B) on July 1 of each year, or within a reasonable time thereafter, determine the percent change in the price index published for June of such year over the price index published for December of the preceding year.

"(2) If in any year the percent change determined under either paragraph (1)(A) or (1)(B) indicates a rise in the price index, then—

"(A) effective March 1 of such year, in the case of an increase under paragraph (1)(A), each annuity payable from the Fund having a commencing date not later than such March 1 shall be increased by the percent change computed under such paragraph, adjusted to the nearest 1/10 of 1 percent, or

"(B) effective September 1 of such year, in the case of an increase under paragraph (1)(B), each annuity payable from the Fund having a commencing date not later than such September 1 shall be increased by the percent change computed under such paragraph, adjusted to the nearest 1/10 of 1 percent."

(2) The amendment made by subsection (1) shall apply to any increase in annuities after the date of enactment of this Act, except that with respect to the first date after the date of enactment of this Act on which the Commission is to determine a percent change, such percent change shall be determined by computing the change in the price index published for the month immediately preceding such first date over the price index for the last month prior to the date of enactment of this Act for which the price index showed a percent rise forming the basis for a cost-of-living annuity increase under section 8340(b) of title 5, United States Code, as in effect immediately prior to the date of the enactment of this Act.

(d) (1) Section 1401a(b) of title 10, United States Code, is amended to read as follows:

"(b) (1) The Secretary of Defense shall—

"(A) on January 1 of each year, or within a reasonable time thereafter, determine the percent change in the index published for December of the preceding year over the index published for June of the preceding year; and

“(B) on July 1 of each year, or within a reasonable time thereafter, determine the percent change in the index published for June of such year over the index published for December of the previous year.

“(2) If in any year the percent change determined under either paragraph (1)(A) or (1)(B) indicates a rise in the index, then—

“(A) effective March 1 of such year, in the case of an increase under paragraph (1)(A), the retired pay and retainer pay of members and former members of the armed forces who become entitled to that pay before such March 1 shall be increased by the percent change computed under such paragraph, adjusted to the nearest 1/10 of 1 percent; and

“(B) effective September 1 of such year, in the case of an increase under paragraph (1)(B), the retired pay and retainer pay of members and former members of the armed forces who become entitled to that pay before such September 1 shall be increased by the percent change computed under such paragraph, adjusted to the nearest 1/10 of 1 percent.”

(2) The amendment made by subsection (1) shall apply to any increase in retired pay or retainer pay after the date of enactment of this Act, except that with respect to the first date after the date of enactment of this Act on which the Secretary of Defense is to determine a percent change, such percent change shall be determined by computing the change in the index published for the month immediately preceding such first date over the index for the last month preceding the date of enactment of this Act used as the basis for the most recent adjustment of retired pay and retainer pay under section 1401a(b) of title 10, United States Code, as in effect immediately prior to the date of enactment of this Act.

(e) (1) Section 882(b) of the Foreign Service Act of 1946 (22 U.S.C. 1121(b)), is amended to read as follows:

“(b) (1) The Secretary shall—

“(A) on January 1 of each year, or within a reasonable time thereafter, determine the percent change in the price index published for December of the preceding year over the price index published for June of the preceding year, and

“(B) on July 1 of each year, or within a reasonable time thereafter, determine the percent change in the price index published for June of such year over the price index published for December of the preceding year.

“(2) If in any year the percent change determined under either paragraph (1)(A) or (1)(B) indicates a rise in the price index, then—

“(A) effective March 1 of such year, in the case of an increase under paragraph (1)(A), each annuity payable from the Fund having a commencing date not later than such March 1 shall be increased by the percent change computed under such paragraph, adjusted to the nearest 1/10 of 1 percent, or

“(B) effective September 1 of such year, in the case of an increase under paragraph (1)(B), each annuity payable from the Fund having a commencing date not later than such September 1 shall be increased by the percent change computed under such paragraph adjusted to the nearest 1/10 of 1 percent.”

(2) The amendment made by subsection (1) shall apply to any increase in annuities after the date of enactment of this Act, except that with respect to the first date after the date of enactment of this Act on which the Secretary is to determine a percent change, such percent change shall be determined by computing the change in the

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price index published for the month immediately preceding such first date over the price index for the last month prior to the date of enactment of this Act for which the price index showed a percent rise forming the basis for a cost-of-living increase under section 882(b) of the Foreign Service Act of 1946 (22 U.S.C. 1121(b)), as in effect immediately prior to the date of enactment of this Act.

This Act may be cited as the "Legislative Branch Appropriation Act, 1977".

Speaker of the House of Representatives.

*Vice President of the United States and
President of the Senate.*

OCTOBER 1, 1976

Office of the White House Press Secretary

THE WHITE HOUSE

STATEMENT BY THE PRESIDENT

I am signing H.R. 14238, Appropriations for the Legislative Branch for Fiscal Year 1977, with reluctance.

Last year, the Congress enacted Public Law 94-82 which, after more than six years, allowed annual pay adjustments for all Federal employees. Before that time pay raises for officials at the top levels of the Federal Government had been frozen. As annual comparability increases came due each October, more and more Federal employees bumped up against the fixed ceiling, preventing them from receiving the annual comparability increase. Soon, many employees in the upper Civil Service grades were receiving exactly the same salary as policy-making officials.

Under these conditions, it became increasingly difficult to recruit top-flight people into the Federal Government and it became even more difficult to retain those who were already there. With salaries significantly higher in the private sector, many dedicated individuals are deterred from entering or remaining in the public service. Chief Justice Burger has spoken often -- forthrightly and eloquently -- on the identical problems which plague the Federal Judiciary.

While last year's law did not solve these problems by any means, it did give some small relief to Federal officials who had not had a pay raise since 1968, despite large increases in the cost of living.

In the bill I am signing today, Congress has not only withdrawn the small step they took last year to help alleviate the problems of Federal pay, but they have created additional chaos.

If the Congress had frozen only the pay of its members in this bill, I would sign without hesitation.

Instead, in this election year, the Congress chose not only to stop its own pay raises but those of the Judiciary and top-level Executive Branch employees as well.

Further, the Congress has created havoc in the pay levels throughout the Federal Government. The Congress wrote language in this bill which enables employees in Civil Service grades 16, 17, and 18, and some at grade 15, to be paid higher salaries than the Commissioner of Education, the Commissioner of Food and Drugs, the Commissioner of Indian Affairs, the Administrator of the Farmers Home Administration, the Director of the National Park Service, and the Archivist of the United States. Many other officials will receive lower salaries than their subordinates.

The Congress has made a bad situation worse.

I seriously considered returning this bill to the Congress without my approval.

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However, I am signing this bill because the Congress will have an opportunity to remedy the situation early next year when I present my recommendations after reviewing the proposals of the Quadrennial Commission on Executive, Legislative, and Judiciary Salaries.

I am also signing this bill because the Congress did take action on an Administration initiative of some importance -- the elimination of the so-called 1% kicker from increases provided Federal annuitants. The 1% kicker was originally intended to compensate for the delay in providing cost-of-living adjustments. However, as a result of compounding, there has been overcompensation. Since the 1% add-on was adopted, the cost of living has increased 58% while the 1% kicker adjustments have totalled 71%. Although the new cost-of-living adjustment system which this legislation establishes does not conform entirely to my recommendations, it nevertheless should maintain an appropriate balance between protecting Federal annuitants from inflation, while preserving the fiscal soundness of Federal retirement programs.

In signing this bill I express not only my chagrin but also my deep regret that so many dedicated men and women of the Judiciary and the Executive Branch will have their pay frozen by the actions of this Congress. We must all hope and expect that the next Congress will act more responsibly.

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