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[COMMITTEE PRINT]

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94<sup>TH</sup> CONGRESS } HOUSE OF REPRESENTATIVES { REPORT  
2d Session } { No. 94-~~122~~26

DEPARTMENTS OF STATE, JUSTICE, AND COMMERCE,  
THE JUDICIARY, AND RELATED AGENCIES APPROPRIATION BILL, FISCAL YEAR 1977

MAY 27, 1976.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. SLACK, from the Committee on Appropriations,  
submitted the following

REPORT

[To accompany H.R. ——]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Departments of State, Justice, and Commerce, the Judiciary, and related agencies for the fiscal year 1977.

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## SUMMARY OF ESTIMATES AND RECOMMENDATIONS

The estimates contained in the 1977 budget for the departments and agencies included in the accompanying bill have been amended by House Documents Numbered 94-396, 94-417, 94-423, and 94-441.

The total amount recommended in the accompanying bill in new budget authority for fiscal year 1977 is \$6,382,828,000, which is \$85,709,000 more than the budget estimates. The amount recommended is a decrease of \$93,907,000 from the total appropriated for the current fiscal year, including funds contained in the Second Supplemental Appropriation Bill for 1976 (H.R. 13172), as passed the House.

The increase of \$85,709,000 over the budget estimates is due primarily to the addition of \$76,562,000 for the Economic Development Administration and \$150,000,000 for direct loan programs of the Small Business Administration. There are offsetting decreases in other items, primarily the Law Enforcement Assistance Administration, with a decrease of \$107,944,000 from the budget request.

The decrease from the level of funds available during the current fiscal year is due largely to reductions in funds for the Law Enforcement Assistance Administration (-\$209,638,000) and economic development assistance programs (-\$60,000,000), and no funds for the job opportunities program (-\$374,000,000) or for ship construction subsidies (-\$195,000,000). These reductions from the current level are offset by miscellaneous increases in other accounts, the largest of which is for "Salaries and Expenses" in the Department of State (+\$105,400,000). This increase is primarily for the transfer of certain administrative costs from other departments and agencies and wage and price increases.

The following table summarizes the amounts recommended in the bill compared with the budget estimates for fiscal year 1977 and the appropriations for fiscal year 1976, including funds contained in the Second Supplemental Appropriation Bill for 1976 (H.R. 13172), as passed the House.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND  
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977**

Department or agency	New budget (obligational) authority, fiscal year 1976 (enacted to date) <sup>1</sup>	Budget estimates of new (obligational) authority, fiscal year 1977	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority fiscal year 1976	Budget estimates of new (obligational) authority, fiscal year 1977
Department of State.....	\$840, 679, 000	\$1, 049, 134, 000	\$1, 042, 134, 000	\$201, 455, 000	—\$7, 000, 000
Department of Justice.....	2, 167, 295, 000	2, 150, 378, 000	2, 081, 356, 000	—85, 939, 000	—69, 022, 000
Department of Commerce.....	1, 985, 573, 000	1, 335, 742, 000	1, 399, 202, 000	—586, 371, 000	63, 460, 000
The Judiciary.....	345, 234, 000	392, 675, 000	375, 445, 000	30, 211, 000	—17, 230, 000
Related Agencies:					
Arms Control and Disarmament Agency.....	11, 680, 000	12, 200, 000	12, 000, 000	320, 000	—200, 000
Board for International Broadcasting.....	64, 500, 000	53, 385, 000	53, 385, 000	—11, 115, 000	-----
Commission on Civil Rights.....	8, 047, 000	9, 540, 000	9, 450, 000	1, 403, 000	—90, 000
Equal Employment Opportunity Commission.....	63, 659, 000	70, 100, 000	67, 850, 000	4, 191, 000	—2, 250, 000
Federal Communications Commission.....	50, 713, 000	51, 448, 000	51, 448, 000	735, 000	-----
Federal Maritime Commission.....	8, 040, 000	8, 309, 000	8, 300, 000	260, 000	—9, 000
Federal Trade Commission.....	47, 091, 000	53, 073, 000	52, 700, 000	5, 609, 000	—373, 000
Foreign Claims Settlement Commission.....	1, 400, 000	800, 000	650, 000	—750, 000	—150, 000
International Trade Commission.....	10, 400, 000	11, 539, 000	11, 300, 000	900, 000	—239, 000
Japan—United States Friendship Commission.....	30, 000, 000	-----	-----	—30, 000, 000	-----
Legal Services Corporation.....	92, 330, 000	140, 300, 000	110, 000, 000	17, 670, 000	—30, 300, 000
Marine Mammal Commission.....	900, 000	1, 000, 000	1, 000, 000	100, 000	-----
National Commission For the Review of Federal and State Laws Relating to Wiretapping and Electronic Surveillance.....	400, 000	-----	-----	—400, 000	-----
Office of the Special Representative for Trade Negotiations.....	2, 020, 000	2, 370, 000	2, 250, 000	230, 000	—120, 000
Privacy Protection Study Commission.....	550, 000	750, 000	750, 000	200, 000	-----
Renegotiation Board.....	5, 566, 000	6, 370, 000	5, 700, 000	134, 000	—670, 000
Securities and Exchange Commission.....	49, 291, 000	53, 098, 000	53, 000, 000	3, 709, 000	—98, 000
Small Business Administration.....	417, 750, 000	631, 000, 000	781, 000, 000	363, 250, 000	150, 000, 000
United States Information Agency.....	273, 617, 000	263, 908, 000	263, 908, 000	—9, 709, 000	-----
Total.....	6, 476, 735, 000	6, 297, 119, 000	6, 382, 828, 000	—93, 907, 000	85, 709, 000

<sup>1</sup> Includes amounts in second supplemental appropriations bill (H. R. 13172) as passed the House.

## INFLATIONARY IMPACT STATEMENT

Clause 2(1)(4) of Rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of the bill or resolution would have an inflationary impact on prices and costs in the operation of the national economy. It is the considered judgment of the Committee that enactment of this bill would have little overall inflationary impact on the operation of the national economy.

The total amount recommended in the bill is \$6,382,828,000 in new budget authority. This amount is \$909,887,000 below the new budget authority targets set forth in the First Concurrent Resolution on the Budget, as allocated by the Committee pursuant to Section 302 of the Congressional Budget Act of 1974. In addition, the total amount recommended in the bill is \$93,907,000 less than the amounts provided for the departments and agencies covered by the bill for fiscal year 1976. While there are increases in many of the individual items, the amounts provided are primarily for maintaining on-going programs at current rates. The diversity of these programs should assure that the resulting outlays will be widely distributed in the economy, thereby minimizing their impact on any given section.

The total amount recommended in the bill exceeds the budget estimates by \$85,709,000. This increase, however, results primarily from the addition of funds for two agencies, the Economic Development Administration in the Department of Commerce and the Small Business Administration. Funds included in the bill for Title I—the Department of State, Title II—the Department of Justice, and Title IV—the Judiciary are all below the budget requests. In addition, the total amount recommended for all appropriation items for Title III—the Department of Commerce other than EDA and all items in Title V—related agencies other than SBA is below the budget estimates.

With respect to EDA, the Committee has recommended \$325,426,000, which is \$76,562,000 above the budget request, but is \$59,952,000 below the comparable amount provided for fiscal year 1976. The economy is emerging from its worst decline since the great depression. Although the unemployment rate is lower than the high of 8.9% in April of 1975, it still remains at an unacceptably high level of 7.5%. The funds added for EDA in this bill for job-producing public works projects, business loans and other proven economic development programs will help to maintain the balance necessary to avoid a resurgence of inflation or to halt the limited recovery.

The Committee has recommended \$150,000,000 above the budget for the direct loan programs of the Small Business Administration. These funds, which are used to make loans to small businesses, should similarly serve to create jobs and thus have a positive effect overall on the Nation's economy.

Many critics of government spending seem to suggest that practically any spending by the government is inflationary. If this were true, then the funds proposed in this or any other bill would be inflationary. However, Federal spending per se is not necessarily inflationary. It must be carefully analyzed against the economic situation in which it is occurring, the deficit and surplus condition of the

Government at the time, and the sectors of the economy on which the spending may impact. Measured against this standard, the Committee believes that the amounts in the accompanying bill, for the reasons stated above, will not have a disruptive effect on the operation of the national economy.

## COMPARISONS WITH BUDGET RESOLUTION

In accordance with Section 308(a)(1)(A) of the Congressional Budget Act of 1974 (P.L. 93-344), the following table provides comparisons between the new budget authority targets set forth in the First Concurrent Resolution on the Budget, as allocated by the Committee on Appropriations under Section 302 of the Act, and the budget authority contained in the accompanying bill:

Function	Resolution target	Committee bill	Difference
050 National defense.....	\$6,370,000	\$5,700,000	-\$670,000
150 International affairs.....	1,373,897,000	1,366,318,000	-7,579,000
300 Natural resources—environment—energy.....	885,547,000	576,471,000	-309,076,000
400 Commerce and transportation.....	1,322,810,000	1,319,434,000	-3,376,000
450 Community and regional development.....	551,242,000	467,804,000	-83,438,000
500 Education—training—employment—social services.....	375,000,000	-----	-375,000,000
750 Law enforcement and justice.....	2,774,729,000	2,644,101,000	-130,628,000
800 General government.....	3,120,000	3,000,000	-120,000
Total.....	7,292,715,000	6,382,828,000	-909,887,000

## FIVE YEAR PROJECTION OF OUTLAYS

In accordance with Section 308(a)(1)(B) of the Congressional Budget Act of 1974 (P.L. 93-344), the following table contains 5 year projections of the outlays associated with the budget authority provided in the accompanying bill:

Budget authority.....	\$6,382,828,000
Outlays:	
1977.....	4,543,734,000
1978.....	1,392,073,000
1979.....	361,730,000
1980.....	57,766,000
1981.....	27,072,000

## ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with Section 308(a)(1)(C) of the Congressional Budget Act of 1974 (P.L. 93-344), the new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments are as follows:

Fiscal year 1977 new budget authority: \$736,957,000.

Fiscal year 1977 outlays resulting therefrom: \$104,230,000.

## REPROGRAMMINGS, REORGANIZATIONS, AND RELOCATIONS

The Committee receives numerous requests during the fiscal year from the departments and agencies funded in the bill to "reprogram" funds away from the original purposes for which they were justified

and appropriated. The process of "reprogramming" as used here involves those shifts of funds within the legal confines of an appropriation account which do not change either the total amount available in the account nor any of the purposes for which the appropriation is legally available.

Approval of such reprogramming requests is often justified because of a bona fide change in actual program requirements between the time of the original justification and the time funds are to be obligated. (Some typical examples in this regard are changes in operating conditions, technological breakthroughs, natural disasters, and new legislative initiatives enacted subsequent to the authorization and appropriation of funds.) However, reprogramming requests, at times, have unfortunately been used to seek funding for the initiation of essentially new or controversial programs or policies and for the funding of appropriations requests previously rejected by the Committee or the Congress. In addition, some reprogrammings have been carried out which, although outside of either agency or Committee reporting requirements, nevertheless have the effect of committing the agency, the Committee and the Congress to new or controversial programs. Finally, a review of the hearing record in recent years will reveal a few instances in which the Committee was not informed of significant reprogrammings.

The Committee is aware of the problems inherent in long-range budget planning and does not desire to limit unnecessarily the flexibility of the departments and agencies in this bill in the timely redirection of resources necessary to good management practices. If, however, the Committee is to fulfill its responsibilities, it must be kept informed of all significant transfers of resources. Consequently, the Committee has established new reporting requirements which are designed to provide the Committee with full information concerning all significant changes without impairing the need for flexibility. This policy is as follows:

The Committee desires and expects that the Chairman of the Subcommittee on the Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies be notified in writing a minimum of 15 days prior to—

- (1) Reprogramming of funds in excess of \$250,000 or 10 per cent, whichever is less, between programs or activities. The Committee desires to be notified of reprogramming actions which are less than these amounts if such actions would have the effect of committing the agency to significant funding requirements in future years.
- (2) Increasing funds or personnel by any means for any project or activity for which funds have been denied or restricted.
- (3) Creation of new programs or substantial augmentation of existing programs.
- (4) Relocation of offices or employees.
- (5) Reorganization of offices, programs, or activities.

## SPACE AND SERVICES

The Committee has received a communication from the Office of Management and Budget explaining the request that the general provision in each appropriation act for fiscal year 1976, which limited amounts available for payment to GSA for space and services to 90 percent of the standard level user charge, be deleted from the fiscal year 1977 appropriation bills. OMB stated that the reason for this request was that GSA rental rates reflected in the 1977 budget incorporated the 10% congressional reduction effected in 1976 and provided for only a 6% increase to cover inflation.

The Committee has generally agreed to this request and has provided, in the Government-wide general provisions, that funds for rental payments to GSA be available at a rate no higher than that which an agency included in its 1977 budget request and for which an appropriation is granted. However, it has come to the Committee's attention that several agencies exceeded the OMB guideline in their 1977 budget requests for rental payments for space and services. The Committee has, therefore, reduced such requests to conform with the OMB policy in this matter, and intends that charges for space and services be limited to rates charged in 1976 plus 6% for inflation.

## TITLE I—DEPARTMENT OF STATE

The total amount recommended in the bill for the Department of State for fiscal year 1977 is \$1,042,134,000. This is a decrease of \$7,000,000 from the total amount requested and is an increase of \$201,455,000 over the fiscal year 1976 appropriation.

The increase includes \$69,867,000 for the Foreign Affairs Administrative Support (FAAS) System. This new system is based on the recognition that certain costs are fixed and essential to the Department's basic operations and such costs previously billed to other agencies and accounts under the Shared Administrative Support (SAS) System are now funded directly in the budget for the Department of State. The cost of services provided to other agencies over and above the fixed costs will continue to be borne by the agencies involved and such agencies will continue to reimburse the Department of State for such services.

### ADMINISTRATION OF FOREIGN AFFAIRS

#### SALARIES AND EXPENSES

The sum of \$537,800,000 is included in the bill to provide funds for the formulation and execution of the foreign policy of the United States, including the conduct of diplomatic and consular relations with foreign countries, diplomatic relations with international organizations, and related activities.

The amount included is a decrease of \$2,000,000 from the amount requested and is an increase of \$105,400,000 over the 1976 appropriation. The largest portion of the increase, \$66,917,000, results from the transfer of FAAS from other accounts as discussed above. The increase also covers annualization costs, within-grade salary increases, local employee wage increases and price increases.

It is the intent of the Committee that the reduction of \$2,000,000 in budget authority for "Salaries and Expenses" for the Department of State be accomplished by not replacing at least 80% of the employees in positions over GS-6 and comparable Foreign Service grades presently filled or authorized whose employment is terminated as a result of voluntary retirement or resignation, and that none of the reduction be accomplished by involuntary reduction-in-force action. This formula permits the Secretary to have latitude to refill those positions which are most needed. The amount of the reduction is estimated as the amount which will be saved under the formula and it is expected that such formula be followed even if it results in larger savings.

#### REPRESENTATION ALLOWANCES

The bill includes \$2,000,000 for representation allowances as authorized by the Foreign Service Act of 1946, as amended. This amount is the full amount requested and is \$300,000 more than the 1976 appropriation for this purpose. These funds are used to reimburse, in part, expenditures incurred by Foreign Service officers in an official capacity abroad in establishing and maintaining contacts with local government officials and prominent members of the local community.

#### ACQUISITION, OPERATION, AND MAINTENANCE OF BUILDINGS ABROAD

The bill provides a total of \$72,735,000 for the acquisition, operation and maintenance of buildings abroad. This total, which is the full amount requested, includes \$5,535,000 in the special foreign currency appropriation and \$67,200,000 in the regular dollar appropriation. The total is an increase of \$33,008,000 over the 1976 appropriation and includes \$30,000,000 to initiate construction of a building complex in Moscow consisting of office, residential and service facilities.

The objective of the Foreign Service building program is to construct or obtain, by purchase or long-term lease, appropriate and efficient office space for the Foreign Service and other agencies of the United States Government abroad, and living quarters for American staff at diplomatic and consular posts where housing problems exist.

#### EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

The Committee recommends \$2,100,000, the full amount of the budget request, to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. This appropriation, which has remained at the same level for the last six years, provides for relief and repatriation loans for American citizens abroad. Repayments of such loans are deposited into miscellaneous receipts of the Treasury. In addition, the appropriation is used to meet other emergencies in the Department of State.

#### PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

The bill includes the sum of \$8,055,000, the amount of the budget estimate, for payment to the Foreign Service Retirement and Disability Fund. Legislation liberalizing benefits or increasing salaries on which benefits are computed requires appropriation to the Fund to

finance the unfunded liability created by the legislation in 30 equal annual installments. The funds in the pending bill include \$6,355,000 for continuing installments for salary increases through 1974 and \$1,700,000 for salary increases effective in October 1975.

### INTERNATIONAL ORGANIZATIONS AND CONFERENCES

#### CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

The bill provides a total of \$274,000,000, the full amount requested, for contributions to international organizations. This amount represents our assessed contributions to 39 international organizations in which participation by the United States is authorized by treaty, convention or specific legislation. The amount does not include funds to pay our assessment to the United Nations Educational, Scientific and Cultural Organization (UNESCO), since Presidential certification regarding UNESCO policies, required by the Foreign Assistance Act of 1974, has not been made.

The following table shows the amount provided for each organization:

United Nations and specialized agencies:	
United Nations.....	\$87,185,000
International Civil Aviation Organization.....	5,790,000
World Health Organization.....	38,155,000
Food and Agriculture Organization.....	20,798,000
International Labor Organization.....	20,260,000
International Telecommunication Union.....	1,470,000
World Meteorological Organization.....	2,295,000
Intergovernmental Maritime Consultative Organization.....	259,000
Universal Postal Union.....	316,000
World Intellectual Property Organization.....	136,000
World Tourism Organization.....	113,000
International Atomic Energy Agency.....	11,343,000
Subtotal .....	<u>188,120,000</u>
Inter-American organizations:	
Inter-American Indian Institute.....	88,000
Inter-American Institute of Agricultural Sciences.....	4,758,000
Pan American Institute of Geography and History.....	195,000
Pan American Railway Congress Association.....	15,000
Pan American Health Organization.....	19,009,000
Organization of American States.....	27,005,000
Subtotal .....	<u>51,070,000</u>
Regional organizations:	
South Pacific Commission.....	713,000
North Atlantic Treaty Organization.....	13,175,000
North Atlantic Assembly.....	215,000
Southeast Asia Treaty Organization.....	467,000
Colombo Plan Council for Technical Cooperation.....	13,000
Organization for Economic Cooperation and Development.....	15,850,000
Subtotal .....	<u>30,433,000</u>

## Other international organizations:

Interparliamentary Union.....	128,000
International Bureau of the Permanent Court of Arbitration.....	3,000
International Bureau for the Publication of Customs Tariffs.....	28,000
International Bureau of Weights and Measures.....	209,000
International Hydrographic Organization.....	25,000
International Institute for the Unification of Private Law.....	24,000
Hague Conference on Private International Law.....	27,000
Maintenance of Certain Lights in the Red Sea.....	6,000
International Bureau of Exhibitions.....	17,000
Customs Cooperation Council.....	896,000
International Center for the Study of the Preservation and Restoration of Cultural Property.....	156,000
International Organization for Legal Metrology.....	19,000
International Agency for Research on Cancer.....	626,000
General Agreement on Tariffs and Trade.....	2,186,000
International Office of Epizootics.....	27,000
Subtotal .....	4,377,000
Total .....	274,000,000

CONTRIBUTIONS TO INTERNATIONAL  
PEACEKEEPING ACTIVITIES

The Committee recommends \$40,000,000 for maintaining peace-keeping forces in the Middle East. This is a reduction of \$5,000,000 from the amount requested, which was an estimate of the anticipated cost of the United States share of maintaining such forces.

Following the outbreak of hostilities in the Middle East, the United Nations Security Council set up peace-keeping forces to maintain the cease-fires and create an atmosphere in which negotiation could take place. The costs of the forces are considered expenses of the United Nations organization to be borne by all members.

## MISSIONS TO INTERNATIONAL ORGANIZATIONS

The Committee recommends \$9,350,000 to provide for the expenses of United States missions to eight international organizations and the expenses of Congressional delegations to four international parliamentary groups. The amount recommended is \$211,000 more than the current year appropriation and \$50,000 more than the budget request. The increase above the request is for the North Atlantic Assembly which will meet in the United States during fiscal year 1977.

The following table shows the amount recommended for each of the missions and parliamentary groups:

United States mission to:	
United Nations.....	\$3,085,000
International Organizations, Geneva.....	3,600,000
International Organizations, Vienna.....	849,000
International Civil Aviation Organization.....	239,000
Organization of American States.....	725,000
United Nations Educational, Scientific and Cultural Organization.....	371,000
The Food and Agriculture Organization.....	166,000
United Nations Environment Program.....	110,000
Subtotal .....	9,145,000

## United States congressional groups to:

Interparliamentary Union.....	45,000
North Atlantic Assembly.....	100,000
Canada-U.S. Interparliamentary Group.....	30,000
Mexico-U.S. Interparliamentary Group.....	30,000
Subtotal .....	205,000
Total .....	9,350,000

## INTERNATIONAL CONFERENCES AND CONTINGENCIES

The bill includes the sum of \$7,035,000 to finance United States participation in multilateral intergovernmental conferences and contributions to new or provisional international organizations. The principal expenses of participation in such conferences are travel, per diem, and support costs of United States delegations and administrative costs when the United States serves as host.

The amount included for 1977 is the full amount requested and is \$105,000 less than funds provided for similar purposes for 1976.

## INTERNATIONAL TRADE NEGOTIATIONS

The bill includes \$3,500,000 to continue participation in multilateral trade negotiations (MTN) conducted under the General Agreement on Tariffs and Trade (GATT). The amount included is \$40,000 less than the request, but is \$644,000 more than the current year appropriation. The increase includes funds for ten additional positions to be located in Washington. A total of \$15,000 is provided for representation allowances for the staff in Geneva.

## INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND  
MEXICO

A total of \$9,719,000 is recommended for the International Boundary and Water Commission. This amount, which is \$4,171,000 less than the current year appropriation and \$10,000 less than the budget request, includes \$5,800,000 for "Salaries and Expenses" and \$3,919,000 for "Construction".

The purpose of the "Salaries and Expenses" appropriation is to finance the operating costs of the United States Section, which include general administration and engineering, and the United States share of operation and maintenance of nine completed international projects along the border.

The "Construction" appropriation provides for continuation of the 1970 Boundary Treaty Projects and for completion of improvements on the Rio Grande Canalization Project.

## AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

The Committee recommends \$1,840,000, the amount of the budget estimate, for financing the United States share of expenses of the International Boundary Commission and the International Joint Commission. This amount is an increase of \$231,000 over the 1976 appro-



priation and includes \$334,200 for the International Boundary Commission and \$1,505,800 for the International Joint Commission.

The International Boundary Commission maintains boundary markers along the United States-Canadian border in accordance with existing treaties and establishes and preserves boundary vistas by periodic tree cutting and vegetation control.

The International Joint Commission conducts investigations of boundary waters for the regulation of levels and flows of water, pollution abatement and water quality control, and other related matters of mutual concern to the United States and Canada.

#### INTERNATIONAL FISHERIES COMMISSIONS

The sum of \$5,500,000 is provided in the bill to cover the United States share of expenses of nine international fisheries commissions, the International Council for the Exploration of the Sea, and the expenses of the United States Commissioners. This amount is the full amount requested and is \$740,000 more than the 1976 appropriation for this purpose.

The amount provided for each of the organizations is shown in the following table:

International Pacific Halibut Commission.....	\$399,300
International Pacific Salmon Fisheries Commission.....	839,300
Inter-American Tropical Tuna Commission.....	1,071,800
International Commission for the Northwest Atlantic Fisheries.....	17,400
International Whaling Commission.....	7,000
International North Pacific Fisheries Commission.....	59,900
Great Lakes Fishery Commission.....	3,007,700
North Pacific Fur Seal Commission.....	5,000
International Commission for the Conservation of Atlantic Tunas.....	41,500
International Council for the Exploration of the Sea.....	31,700
Expenses of the United States Commissioners.....	19,400
<b>Total .....</b>	<b>5,500,000</b>

#### EDUCATIONAL EXCHANGE

##### MUTUAL EDUCATIONAL AND CULTURAL EXCHANGE ACTIVITIES

The sum of \$58,500,000 is included in the bill for educational and cultural exchange programs carried out by the Department of State under authority of the Mutual Educational and Cultural Exchange Act of 1961. This amount is an increase of \$3,175,000 compared with the current year appropriation.

In addition to the funds provided in the accompanying bill, activities are financed from other sources, such as foreign currency reserves on hand in the binational educational foundations and commissions abroad, and contributions of foreign governments under cost-sharing arrangements. The amount estimated to be available from these other sources in fiscal year 1977 is \$4,209,142.

The primary objective of these programs is to strengthen patterns of informal communication among leadership groups and institutions of America and other societies in ways which will favorably influence the environment within which United States foreign policy is carried out.

The Committee suggests that the Department of State consider providing not to exceed \$250,000 for the planning of a program by a university in the District of Columbia that would establish an Indigenous Technical Assistance Corps for Latin America and the Near East.

#### CENTER FOR CULTURAL AND TECHNICAL INTERCHANGE BETWEEN EAST AND WEST

The bill provides \$10,000,000 for the maintenance and operation in Hawaii of the Center for Cultural and Technical Interchange Between East and West. The Center is a national educational institution now administered on behalf of the Department of State by a non-profit educational corporation chartered by the State of Hawaii. The Center promotes better relations and understanding between the United States and the nations of Asia and the Pacific through cooperative programs of research, study and training, which bring qualified persons from the countries of the area to work jointly on problems of mutual concern.

The amount provided is an increase of \$1,000,000 over the current year appropriation and is the full amount requested for fiscal year 1977.

The Committee suggests that the Department of State and the Center endeavor to increase the number of participants from Fiji and the near islands of the Pacific, such as American Samoa, Western Samoa, and the Trust Territories. The number of participants from these islands appears to be somewhat less than in prior years and the Committee feels that the Department and the Center should strive to increase the number of qualified participants from these islands.

#### TITLE II—DEPARTMENT OF JUSTICE

The total amount of budget authority recommended for the Department of Justice for fiscal year 1977 is \$2,081,356,000. This amount is \$85,939,000 less than the total provided for the current fiscal year and \$69,022,000 less than the total amount requested for the Department. The decreases are due to a reduction in funds provided for the Law Enforcement Assistance Administration.

The 1977 budget proposed a reduction of 25% in funds available for administratively uncontrollable overtime, a pay method authorized by 5 U.S.C. 5545(c)(2). The Committee feels it is appropriate to continue payment to employees who meet the criteria for such payment and has restored funds to the budgets of the United States Marshals Service, the Federal Bureau of Investigation, the Immigration and Naturalization Service, and the Drug Enforcement Administration, for that purpose.

#### GENERAL ADMINISTRATION

The bill includes \$20,100,000 for General Administration of the Department of Justice. This includes expenses of program direction and policy coordination carried out by the offices of the Attorney General, the Deputy Attorney General, Policy and Planning, Public Information, Legislative Affairs, and Management and Finance. Funds are also included for the Office of the Pardon Attorney, the Board of Immigration Appeals, and the United States Parole Commission.

The amount included is \$1,492,000 less than the appropriation for 1976 and \$187,000 less than the amount requested for 1977. The net reduction from the 1976 level reflects the termination in 1976 of the Watergate Special Prosecution Force, an increase of sixteen positions for the United States Parole Commission, and a reduction of 30 positions in the Office of Management and Finance.

The Committee strongly endorses efforts to reduce administrative costs as reflected in the proposal to reduce by 20 the number of positions in the Office of Management and Finance. The Committee feels such a reduction is in order, and that further reductions can be made in the same office. Consequently, the recommendation of \$20,100,000 for "General Administration" reflects a total reduction of 30 positions in the Office of Management and Finance, resulting in a reduction of \$187,000 from the budget estimate.

#### LEGAL ACTIVITIES

##### GENERAL LEGAL ACTIVITIES

The Committee recommends a total of \$63,565,000, the full amount requested, for expenses of the Office of the Solicitor General, the Tax Division, the Criminal Division, the Civil Division, the Land and Natural Resources Division, the Office of Legal Counsel, and the Civil Rights Division. The amount recommended for these legal divisions is \$1,456,000 more than the amount provided for the current fiscal year. The increase is primarily for non-discretionary salary and price increases, but does include program increases for two additional positions for the Office of the Solicitor General and for implementation of the Automated Caseload and Collection System (ACCSYS).

##### ANTITRUST DIVISION

The Committee recommends \$24,000,000 for salaries and expenses of the Antitrust Division. These funds are for the enforcement of anti-trust and consumer protection laws, and related statutes. The amount recommended is \$574,000 more than the budget request for 1977 and \$1,801,000 more than the appropriation for 1976. This amount will allow program increases for extraordinary litigating expenses, the implementation of the Automated Caseload and Collection System (ACCSYS), and 51 additional positions.

##### UNITED STATES ATTORNEYS AND MARSHALS

A total of \$158,850,000 is recommended for expenses of the offices of United States attorneys and United States marshals. These offices are maintained in each of the 94 judicial districts of the United States. The amount recommended is an increase of \$12,882,000 over the current level of funding and is \$1,226,000 under the budget request.

The request will provide for 200 additional positions for the U.S. attorneys as well as program increases for the Justice Retrieval and Information System (JURIS), the Automated Caseload and Collection System (ACCSYS) and increased training under the Attorney General's Advocacy Institute.

Funds are also included for 60 additional positions for the U.S. Marshals Service, to maintain court security and protect witnesses. In addition, funds are provided for regionalization of the management of the Service and for automation of prisoner movement schedules. The proposal to reduce administratively uncontrollable overtime (AUO) has not been approved.

#### FEES AND EXPENSES OF WITNESSES

The sum of \$19,177,000 is included in the bill for fees and expenses of witnesses who appear on behalf of the Government in all cases to which the United States is a party.

The amount provided, which is \$2,697,000 more than the 1976 appropriation, includes \$200,000 for compensation and expenses of land commissioners. The budget proposed deletion of language and funds under this account relating to land commissioners on the assumption that appropriate language and funds would be requested in the Judiciary budget. As presented to the Congress, the budget included no funds for land commissioners in either the Justice or the Judiciary budget. The Committee feels it is appropriate to continue providing funds for such commissioners under the "Fees and Expenses of Witnesses" account in 1977 and expects the Department of Justice and the Judiciary to resolve the matter of where and if such funding should be continued before presenting their budgets for 1978.

#### COMMUNITY RELATIONS SERVICE

The bill includes \$4,500,000 for expenses of the Community Relations Service, established by the Civil Rights Act of 1964. Under this program assistance is provided to communities in resolving disputes, disagreements and difficulties arising from discriminatory practices which disrupt peaceful relations among citizens; and, where efforts are being made to eliminate disparities between groups, to achieve compliance with the Civil Rights Act, and to reduce and prevent racial disorders.

The amount included is \$466,000 more than the funds available during the current fiscal year and \$369,000 more than the budget estimate for 1977. This increase includes funds for 33 additional employees, bringing the total number of positions to 146.

#### FEDERAL BUREAU OF INVESTIGATION

The Committee recommends \$493,977,000 for expenses of the Federal Bureau of Investigation. This is an increase of \$12,185,000 over current year funding and \$27,200,000 over the amount of the budget estimate for 1977. The amount recommended includes funds for requested non-discretionary increases and funds for 80 temporary employees to be trained as new agents to replace agents who must retire by January 1, 1978, in accordance with Public Law 93-350, the Law Enforcement and Firefighting Personnel Retirement Benefits Act of 1974.

In addition, funds are included to provide for several items proposed as reductions in the FBI budget—administratively uncon-

trollable overtime, replacement of equipment, and training of State and local law enforcement personnel. Funds are also included for within-grade pay increases, for 202 additional positions necessary for complying with the Freedom of Information Act and the Privacy Act, and for increased undercover operations.

#### IMMIGRATION AND NATURALIZATION SERVICE

For expenses necessary for administering and enforcing laws relating to immigration, naturalization, and alien registration, the Committee recommends a total of \$234,000,000, an increase of \$20,391,000 over funds available for the current fiscal year and an increase of \$12,419,000 over the budget request for fiscal year 1977.

The Committee is concerned about the growth of the workload in the Immigration and Naturalization Service and the increasing backlogs. Consequently, the Committee recommends approval of the additional 219 positions requested in the budget, the restoration of 330 positions proposed as reductions, the restoration of administratively uncontrollable overtime, and the addition of 400 more positions distributed as follows:

- 100 inspector positions for ports of entry;
- 200 investigator positions; and
- 100 adjudicator positions.

Funds and bill language are also recommended to provide 100 additional passenger vehicles for the 200 investigator positions.

With these additional positions, the Committee expects to see a reduction in workload backlogs, as well as broader and better coverage of inspections at ports of entry.

#### FEDERAL PRISON SYSTEM

The Committee recommends a total of \$302,012,000 for the Federal Prison System, an increase of \$65,139,000 over funds provided for the current fiscal year. The increase is due primarily to funding for new prison construction and for non-discretionary increases necessary for operating and maintaining the prison system.

#### SALARIES AND EXPENSES, BUREAU OF PRISONS

The sum of \$208,160,000 is provided for the administration, operation, and maintenance of Federal penal and correctional institutions. These funds are used for custody, care, and treatment of prisoners, inmate education, maintenance, and operation of institutions, medical services, narcotic addict treatment, technical assistance to State and local governments, and general administration.

The amount provided is the full amount of the budget request for 1977 and is \$15,722,000 more than the appropriation for the current fiscal year. The increase will provide funds for activation of new youth centers at Memphis, Tennessee and Bastrop, Texas; for staffing a new dormitory at La Tuna, Texas; for additional staff to implement functional unit management; for conversion of certain public health officers to civil service positions; and for non-discretionary increases, such as annualization of positions and pay increases, and cost escalation of food and utilities.

#### NATIONAL INSTITUTE OF CORRECTIONS

The Committee recommends \$4,997,000, the amount of the budget estimate, for the National Institute of Corrections. This Institute was established under title V of the Juvenile Justice and Delinquency Prevention Act of 1974, as an organization within the Federal Bureau of Prisons. The role of the Institute is to assist in upgrading corrections at all levels of government with particular emphasis on State and local needs.

The program is to be carried out primarily through contracts and grants to universities, correctional agencies and private and non-profit corporations. The Institute seeks to improve correctional practices and management through delivery of learning and skill development experiences; the testing and evaluation of correctional standards; research on new correctional programs, techniques, organizations and training; and the study of correctional policies, programs and practices from which standards will be formulated and policy guidelines will be developed.

#### BUILDINGS AND FACILITIES

The amount of \$56,980,000 is provided for planning, site acquisition, construction and improvement of facilities necessary for providing offenders with a humane environment.

The Committee was informed by the Department of Justice that inmate population now stands at a record high and that from all indicators the population is likely to continue to increase. In addition, the average sentence for inmates continues to increase. Consequently, the Committee recommends approval of funds for construction of a 500-bed facility at Otisville, New York, and a 400-bed youth facility at Talladega, Alabama.

In addition, funds are provided for planning, site acquisition and design of metropolitan correctional facilities to be located in Detroit, Michigan, and Phoenix, Arizona, as well as funds for improving existing facilities.

The total amount provided is \$2,115,000 less than the amount requested, reflecting a reestimate of the cost of the Talladega youth facility.

#### SUPPORT OF UNITED STATES PRISONERS

The bill includes \$31,875,000 for the support of United States prisoners in non-Federal institutions. These funds enable the Bureau of Prisons to contract with approximately 900 approved State and local jails to board Federal prisoners for short periods of time, such as before and during trial, during commitments and short sentences, or while awaiting transfer to Federal institutions.

These funds are also used for contracts with nearly 500 State, local, or private organizations for providing community services programs. Such programs provide professional assistance to Federal offenders as they prepare for release or as they attempt to establish themselves as citizens in the community, while still under correctional supervision.

The amount included for this item in the bill is the full amount of the budget request for 1977 and is the same as the appropriation for the current fiscal year.

## FEDERAL PRISON INDUSTRIES, INCORPORATED

The bill carries the usual language authorizing the Federal Prison Industries, Inc. to make expenditures, contracts and commitments necessary for carrying out the program set forth in the 1977 budget.

The corporation is authorized, under 18 U.S.C. 4121-4128, to establish and operate industries in Federal penal and correctional institutions and disciplinary barracks. Its purposes are to provide employment for inmates, establish vocational training for qualified inmates in connection with regular institutional and industrial activities, and operate a placement service to assist released inmates to secure jobs. Products manufactured by inmates are sold to Federal Prison System institutions and to other Government agencies. Earnings, in excess of operating requirements, are paid as dividends into the U.S. Treasury. The net earnings in fiscal year 1975 were \$2,836,000. The projections for 1976 and 1977 are \$4.3 million and \$4.4 million, respectively.

The bill carries language setting limitations of \$1,618,000 on funds which may be used for administrative expenses and \$4,829,000 on funds which may be used for vocational training expenses. Both of these amounts are the full amounts requested and are less than similar limitations in effect during 1976.

## LAW ENFORCEMENT ASSISTANCE ADMINISTRATION

The Committee bill provides \$600,000,000 for grants, contracts, loans, and other assistance authorized by Title I of the Omnibus Crime Control and Safe Streets Act of 1968, as amended, and Title II of the Juvenile Justice and Delinquency Prevention Act of 1974. This amount is \$209,638,000 less than the 1976 appropriation and \$107,944,000 less than the budget estimate for fiscal year 1977.

The Committee is opposed to discontinuing the Law Enforcement Education Program (LEEP) as proposed in the 1977 budget. Of the total amount provided in the accompanying bill, \$40,000,000 is to be made available for continuing that program.

In addition, \$40,000,000 of the total is to be made available to maintain the juvenile justice and delinquency prevention program at its current level.

## DRUG ENFORCEMENT ADMINISTRATION

The Committee recommends \$161,175,000 for expenses of the Drug Enforcement Administration, an increase of \$8,174,000 over the appropriation for the current fiscal year. The amount recommended includes funds for non-discretionary increases and for 102 additional positions.

The Committee recommendation would restore the proposed reduction in administratively uncontrollable overtime, thereby providing an increase of \$1,888,000 above the budget request.

The mission of the Drug Enforcement Administration is to enforce the controlled substances laws and to bring to the criminal justice system of the United States or any other competent jurisdiction, those organizations, and principal members of organizations involved in the growing, manufacture or distribution of controlled substances appearing in or destined for illicit traffic in the United States. In carrying

out its mission, the Drug Enforcement Administration is responsible for the development of overall Federal drug enforcement strategy, programs, planning and evaluation.

## TITLE III—DEPARTMENT OF COMMERCE

The Committee considered budget requests for the Department of Commerce for fiscal year 1977 totalling \$1,335,742,000 in new budget (obligational) authority and \$403,721,000 for liquidation of contract authority. The Committee recommends a total of \$1,399,202,000 in new budget (obligational) authority, which is an increase of \$63,460,000 over the budget estimates, but is \$586,371,000 below the total amounts provided for the Department of Commerce for fiscal year 1976. The Committee also recommends \$388,000,000 for liquidation of contractual obligations incurred in the operating subsidy program of the Maritime Administration. This amount is a reduction of \$15,721,000 from the budget estimate, but is an increase of \$72,064,000 above the amount available in fiscal year 1976.

## GENERAL ADMINISTRATION

The bill includes \$13,595,000 for "Salaries and Expenses," which provides funding for the Office of the Secretary and Assistant Secretaries, and the staff offices which assist in the formation of policy, general management and administration of the Department. This amount is \$817,000 below the budget request, but is \$397,000 above the amount available for this appropriation in fiscal year 1976. This additional sum will provide for certain mandatory increases including pay and related personnel benefit costs, higher travel and per diem rates as provided by law, and increased rental payments to the General Services Administration for space and services.

The Committee has not allowed the requested increase of 32 positions and \$815,000 for establishing secretarial representatives in the ten Federal regions. Department officials stated in testimony before the Committee that the secretarial representatives, which were initially funded out of the Secretary's reserve, would have no operational responsibility for the Department's programs, but would serve primarily in a "coordinating" and representative capacity for the Secretary. The Committee believes that the limited nature of these duties is not sufficient to justify establishment of the positions or the expenditure of additional funds. It is the intent of the Committee that the program be terminated.

## OFFICE OF ENERGY PROGRAMS

The Committee recommends the sum of \$2,162,000 for the Office of Energy Programs. This amount is the same as the budget estimate, but is an increase of \$72,000 over the amount available for the Department's energy programs in fiscal year 1976. This increase provides for certain mandatory costs including pay and related benefits, higher travel and per diem rates, rental payments to GSA, and increased postage rates and printing costs.

The Office of Energy Programs was established as a separate organization in the Office of the Secretary in September of 1975. Depart-

ment officials testified that this step was taken to enable the Department to participate more fully and effectively in the formation and implementation of energy policy and programs.

#### BUREAU OF THE CENSUS

A total of \$90,645,000 is included in the accompanying bill for the programs of the Bureau of the Census. This amount represents a reduction of \$1,062,000 from the budget estimate, but is an increase of \$15,598,000 above appropriations for the Bureau's activities in the current fiscal year. During fiscal year 1976 the Department abolished the Social and Economic Statistics Administration, established in 1972, and re-designated the Bureau of the Census and the Bureau of Economic Analysis as primary operating units within the Department.

#### SALARIES AND EXPENSES

The sum of \$43,245,000 is recommended for this appropriation item, which is a reduction of \$1,033,000 from the budget estimate, but is an increase of \$1,771,000 over the amounts provided in fiscal year 1976.

This appropriation provides for collecting, compiling, analyzing and publishing a broad range of demographic and social data. The amount provided will permit the Bureau to initiate an annual benchmark survey of wholesale inventories to improve monthly inventory estimates and begin a program for developing comparable commodity classification codes for imports, exports, and domestic production as required by the Trade Act of 1974.

#### PERIODIC CENSUSES AND PROGRAMS

The Committee has provided \$47,400,000 in the accompanying bill for the periodic censuses. This amount, which is \$13,827,000 more than the funds made available in this appropriation for the current fiscal year, will permit the Bureau of Census to continue preparatory work related to the 1980 decennial census; to continue work on the 1977 census of governments, to continue work on the 1977 economic censuses, and to continue to upgrade the census computer and automatic data processing facilities. In addition, the increase will provide funds for registration and voting rights surveys required by the 1975 amendments to the Voting Rights Act, and for the necessary preparatory work for a 1978 census of agriculture, authorized by P.L. 94-229.

#### BUREAU OF ECONOMIC ANALYSIS

The amount of \$12,300,000 is included in the bill for the Bureau of Economic Analysis, which was reestablished in fiscal year 1976 as a separate operating unit in the Department of Commerce upon the disestablishment of the Social and Economic Statistics Administration. The purpose of the Bureau is to provide a clear picture of the state of the economy through the preparation, development, and interpretation of the economic accounts of the United States. These accounts include the national income and product accounts, summarized by the gross national product (GNP); balance of payment accounts, which give details on U.S. transactions with foreign countries; and various

other business, industrial and governmental accounts which provide a quantitative view of the Nation's economic processes.

The amount recommended by the Committee for fiscal year 1977 represents a decrease of \$191,000 from the request, but is an increase of \$541,000 over funds available for this program in fiscal year 1976. This increase includes funds to revise and improve State, metropolitan area, and county estimates of personal income for the national economic accounts.

#### ECONOMIC DEVELOPMENT ADMINISTRATION

The total budget request for fiscal year 1977 for the regular, ongoing programs of the Economic Development Administration is \$248,864,000. The Committee recommends a total of \$325,426,000 for these programs, which is an increase of \$76,562,000 above the estimate, but is \$59,952,000 below the appropriations for fiscal year 1976. The Committee has not included funds in the accompanying bill for the Job Opportunities Program (Title X) since there is no budget request and no authorization for this program for fiscal year 1977.

#### ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

A total of \$300,000,000 is provided in the bill for economic development assistance as authorized by titles I, II, III, IV, and IX of the Public Works and Economic Development Act of 1965, and title II of the Trade Act of 1974. While the amount recommended is \$60,000,000 under the amount available in this appropriation for the current fiscal year, it is \$76,562,000 more than the budget request.

The Committee recommendation will provide, during fiscal year 1977, for a substantial program of public works grants and loans; industrial development loans and guarantees; planning, technical assistance and research; and economic adjustment assistance, including trade adjustment assistance authorized by the Trade Act of 1974.

The Committee notes that EDA conducts a continuing program of research and analysis under title III to assist in determining the causes of unemployment, underdevelopment and chronic depression in various areas and regions of the Nation. This program, if it is managed carefully, can play an important part in developing national, State, and local measures to deal with adverse economic conditions. In light of these potential benefits, the Committee believes that, within the total amount provided in the accompanying bill, EDA should give high priority to restoring the research program under title III to a level of \$3 million annually.

#### ADMINISTRATION OF ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

The bill includes \$25,426,000, the full amount of the budget request, for this item. This appropriation finances the salaries and related expenses of EDA personnel, the costs of supporting services provided to EDA by other Federal agencies, and other related costs associated with the administration of the economic development assistance programs.



## REGIONAL ACTION PLANNING COMMISSIONS

## REGIONAL DEVELOPMENT PROGRAMS

The Committee recommends \$42,200,000, the full amount of the budget request, for regional development programs and the administrative expenses of the seven regional commissions currently in existence, as authorized by title V of the Public Works and Economic Development Act of 1965, as amended.

The regional development program is designed as a Federal-State partnership in which State and Federal officials jointly plan and execute development measures to overcome lagging economies in multi-state regions and to deal with regional problems in transportation, energy, health, nutrition and education. The commissions have established development categories which include human resources, industrial development, natural resources, energy, agriculture, forestry, recreation and tourism, and transportation. Projects in these categories are carried out either through supplements to Federal grant-in-aid programs or through technical assistance, research, demonstration, and planning grants.

## DOMESTIC AND INTERNATIONAL BUSINESS ADMINISTRATION

## OPERATIONS AND ADMINISTRATION

The sum of \$62,280,000 is included in the accompanying bill for the various programs of business assistance and international and domestic trade development of the Domestic and International Business Administration. Although the amount is \$622,000 below the budget estimate, it is \$1,753,000 more than appropriations provided for the current fiscal year. This increase will permit DIBA to expand the data collection, analytical and reporting capabilities of the Office of Foreign Investment, and to complete a new trade center in Sao Paulo, Brazil.

The Committee has not included the additional 24 positions and \$618,000 requested for the export administration licensing and monitoring procedures, authorized by the Export Administration Amendments Act of 1974. This action is not intended in any way to impede the administration of export control procedures or delay the granting of export licenses. Nor should the Committee's action be interpreted as a lack of support for the Department's export promotion program. The Committee continues to believe in and support a vigorous national effort to promote the export of American goods, services and technology. The Committee notes, however, that 142 positions and over \$4.9 million are currently available to carry out the Department's responsibilities for the export administration program. In addition, the Committee notes that in fiscal year 1976, the Department was able to carry out the provisions of the 1974 Amendments without requiring additional resources. Finally, the Committee would observe that the export administration program in the past has not always been carried out in an efficient and expeditious manner, and urges the Department to strive to improve the management and administration of this program. For all of these reasons, the Committee believes that the level of resources provided in the bill for export administration

should be sufficient to continue to carry out the provisions of the Export Administration Amendments Act of 1974.

The budget request, as presented to the Committee, also reflects a proposal to close two established trade centers, one in Sydney, Australia, and a second at a location to be determined. The twelve U.S. trade centers currently in existence are permanent United States exhibition facilities located in selected international commercial centers overseas. A trade center staff's detailed knowledge of the market, the official image of a United States Government facility, the continued presence of a U.S. commercial representative, and concentration on specific products for which U.S. companies have a competitive advantage, can give American businessmen important advantages in those markets served by the trade centers. Consequently the Committee has not approved the closing of the two trade centers, and believes the current trade center program should be maintained and strengthened, where possible, within the total funds provided for this appropriation.

## MINORITY BUSINESS ENTERPRISE

## MINORITY BUSINESS DEVELOPMENT

A total of \$50,000,000 is provided in the bill for the Office which is designed to coordinate Federal activities to aid minority business, stimulate private support for minority enterprise, and provide financial assistance to private and public organizations which provide management and technical assistance to minority businessmen. This amount is \$13,000 below the budget request, but is \$150,000 more than the total appropriation for fiscal year 1976. This increase is provided for pay and other mandatory costs.

## UNITED STATES TRAVEL SERVICE

The accompanying bill provides a total of \$12,220,000 for necessary expenses to carry out the travel and tourism promotion programs of the U.S. Travel Service. While this amount is the same as the budget request, the Committee has designated \$1,500,000 for the domestic tourism promotion program out of the total recommended. Appropriations for the domestic tourism program were authorized by Section 2 of Public Law 94-55 of July 9, 1975, and \$1,250,000 was provided to begin this new program in fiscal year 1976. No funds were requested for the program for fiscal year 1977.

## NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

A total of \$556,311,000 is provided for the three appropriations under the National Oceanic and Atmospheric Administration. This amount is \$9,066,000 less than the budget requests, but is \$31,656,000 more than the amounts available for these items in fiscal year 1976.

## OPERATIONS, RESEARCH AND FACILITIES

The Committee recommends \$538,200,000 for carrying out the various fisheries, marine, environmental, and weather prediction and warning programs in this appropriation. Although this amount is a

reduction of \$3,708,000 from the budget estimate, it is an increase of \$32,638,000 above the amount available in this appropriation in the current fiscal year.

The Committee recommendation will provide the necessary resources for an expanded marine resources assessment program to provide data needed for international agreements and resource management; an expanded marine resources conservation program; increased computer capacity to handle environmental data; additional equipment, facilities, and services in connection with the TIROS-N, GOES and SEASAT satellites; and reimbursement to the Air Force for hurricane reconnaissance support.

The Committee has also included \$1,500,000 in the bill for surveys, mission analyses, cost analyses, and initiation of design and engineering studies for an underwater ocean laboratory. The purpose of such a laboratory would be to provide a national underwater ocean habitat for research related to living and non-living marine resources.

In addition, the Committee expects that additional resources of 3 positions and \$190,000 be made available for the aquaculture program at the Fisheries Research Laboratory in Milford, Connecticut, thus bringing the total to 15 positions and \$440,000 for this activity in fiscal year 1977.

NOAA officials testified at the hearings on this budget request that present planning calls for greatly expanding the NOAA weather radio system. These plans call for establishing over 300 NOAA weather radio stations throughout the country in the next 3 to 4 years. This radio service, operating in the VHF-FM band provides continuous broadcasts of weather forecasts, warnings and advisories direct from weather offices. While the Committee recognizes that certain technical, legal, and other requirements must be complied with, NOAA should proceed with all possible speed to build the additional facilities and implement the proposed plan.

#### COASTAL ZONE MANAGEMENT

The bill provides \$18,050,000 in new budget authority for carrying out the provisions of the Coastal Zone Management Act of 1972, as amended.

The amount recommended is \$5,358,000 below the budget request. However, a recent review of this program indicates that a projected uncommitted balance of \$4.1 million will be available at the end of fiscal year 1976 for Section 306 program management grants. The Committee believes that \$3.850,000 of this balance should be redirected to help finance the Coastal Zone Management program for fiscal year 1977. This action, together with the amount in the accompanying bill, would provide a total program level of \$21,900,000. This amount would provide resources for additional program administration grants to states and grants to purchase, develop and operate estuarine sanctuaries. If requirements for additional Section 306 program management grants develop during fiscal year 1977, supplemental budget estimates can be considered.

#### FISHERMEN'S GUARANTY FUND

The Committee has included \$61,000, the amount of the budget request, for payment to the Fishermen's Guaranty Fund.

The fund provides compensation to vessel owners and crews for financial losses that result from the seizure of United States fishing vessels by foreign governments on the high seas or on the basis of rights or claims to territorial waters not recognized by the United States. Losses payable are generally limited to the market value of fish caught before seizure and up to 50% of gross income lost as a direct result of such seizures. Capital for the fund is derived from fees paid by vessel owners, at rates established by the Secretary of Commerce, and appropriations from the general fund.

#### NATIONAL FIRE PREVENTION AND CONTROL ADMINISTRATION

##### OPERATIONS, RESEARCH, AND ADMINISTRATION

The Committee recommends \$10,178,000, the full amount of the budget request, to carry out the education and training and research and development programs of the National Fire Prevention and Control Administration. This amount represents an increase of \$1,460,000 over funds made available in this appropriation during the current fiscal year. This increase will provide for a balanced program of growth which will permit the Fire Administration to establish a reference library in support of its education program, to evaluate and improve its current fire service training curricula, and to develop a program of fire prevention training, public education, master planning and arson investigation.

##### PATENT AND TRADEMARK OFFICE

The bill provides \$86,400,000 for the necessary operating expenses of the Patent and Trademark Office. This amount is \$6,000 below the budget estimate, but is \$1,050,000 above the amounts provided to the Office during the current fiscal year.

The primary functions of the Office are to examine patent applications and grant patents when applicants are entitled to them under the law; publish patent information, record assignments of patents, maintain search files of U.S. and foreign patents and a Patent Search Center for public use; and sell copies of patents and official records to the public. Similar functions are performed relating to trademarks.

To meet these responsibilities effectively, the Office must be able to conduct meaningful examinations of applications expeditiously. Toward that end, the Office is expected to achieve an average patent pendency of 20 months in fiscal year 1976. The resources provided in the accompanying bill will permit the Office to reduce patent pendency to an average of 18.5 months during fiscal year 1977.

##### SCIENCE AND TECHNICAL RESEARCH

A total of \$68,785,000, the full budget estimate, is included in the bill for the science, research and technology programs and activities funded in the appropriation, "Scientific and Technical Research and Services." These include the National Bureau of Standards, the National Technical Information Service, and the Office of Telecommunications. The amount recommended reflects an increase of \$4,081,000 over the current year level of appropriations for these activi-

ties. This increase will provide for certain mandatory expenses as well as selected program increases related to new equipment at the National Bureau of Standards and the National Technical Information Service.

#### MARITIME ADMINISTRATION

The Committee has provided a total of \$454,700,000 in the bill for three appropriations under the Maritime Administration. This amount includes \$66,700,000 in new budget authority and \$388,000,000 for liquidation of contract authority. No budget request was submitted for the "Ship Construction" appropriation for fiscal year 1977 since unobligated balances from prior year appropriations are expected to be sufficient to finance the fiscal year 1977 ship construction subsidy program. A recent review of this program indicated that the existing balances should be more than sufficient to finance subsidy requirements for current and projected ship construction projects during fiscal year 1976, the transition period, and fiscal year 1977.

#### OPERATING-DIFFERENTIAL SUBSIDIES (LIQUIDATION OF CONTRACT AUTHORITY)

The sum of \$388,000,000 is provided in the bill for the payment of obligations incurred for operating-differential subsidies of American ship operators. This amount is \$15,721,000 less than the budget estimate, but is an increase of \$72,064,000 over the appropriation for fiscal year 1976 for this program.

Subsidies provided from this appropriation are for wage, maintenance and repair, and insurance costs of U.S. flag ships. The purpose of the subsidies to American shipping companies is to enable U.S. flag vessels to compete on a comparable operating cost basis with vessels of foreign steamship companies. The recommended reduction from the budget request for these subsidy payments reflects a reestimate of the total number of active ship days projected for fiscal year 1977.

#### RESEARCH AND DEVELOPMENT

The Committee recommends \$18,500,000 for the research and development program of the Maritime Administration. This amount is an increase of \$6,500,000 over the current year appropriation for these activities, but is a reduction of \$1,000,000 from the budget request.

The purpose of this program is to provide support for research and development of facilities and technology which will lead to reductions in the cost of building and operating the vessels of the United States merchant fleet, and hence to lessen dependence on Federal subsidies. The amount recommended in the bill will help to achieve this objective by providing additional resources for development of automated pipe fabrication and frame bending equipment, manpower productivity studies and development of advanced ship machinery systems.

#### OPERATIONS AND TRAINING

An amount of \$48,200,000 is provided for the necessary administrative expenses of the Maritime Administration and the cost of training at the U.S. Merchant Marine Academy and Federal financial support to State marine schools. This amount reflects a reduction of \$325,000

from the budget estimates, but an increase of \$2,300,000 above the amount provided for these activities in fiscal year 1976. The amount provided will allow selected program increases for maintaining the national defense reserve fleet, payments to the State marine schools for additional cadets, improvement of the administration of the subsidy and cargo preference programs, and additional automatic data processing support.

#### TITLE IV—THE JUDICIARY

The budget requests for fiscal year 1977 for the Federal Judiciary total \$392,675,000. These requests are submitted to the Congress without revision by the Office of Management and Budget, as directed by the Budget and Accounting Act of 1921, as amended.

The bill includes \$375,445,000 for the various items in this title, an increase of \$30,211,000 over the funds appropriated for fiscal year 1976 and a decrease of \$17,230,000 from the total requested. The appropriation items in this title provide funds for operation of the Federal courts, including salaries of judges, judicial officers and employees, and other expenses of the Federal Judiciary.

#### SUPREME COURT OF THE UNITED STATES

The bill provides \$8,282,000 for the Supreme Court, an increase of \$246,500 over the 1976 total, and a decrease of \$89,000 from the 1977 request. The amount provided includes \$800,000 for "Care of the Building and Grounds" and \$7,482,000 for "Salaries and Expenses", which represents a consolidation of five separate appropriation accounts—Salaries, Printing and Binding Supreme Court Reports, Miscellaneous Expenses, Automobile for the Chief Justice, and Books for the Supreme Court. The decrease of \$89,000 from the 1977 request reflects a lapse of 25 percent in funds provided for 23 new positions.

#### COURT OF CUSTOMS AND PATENT APPEALS

The sum of \$898,000, the full amount requested, is included in the bill for salaries and expenses of the Court of Customs and Patent Appeals. This amount provides an increase of \$45,000 over current year funding to enable the Court to meet mandatory costs associated with personnel.

#### CUSTOMS COURT

The bill provides \$2,705,000 for salaries and expenses of the Customs Court, the full amount requested and \$75,500 more than the funds provided for the current year. The increase is for annualization of pay increases granted in October 1975.

#### COURT OF CLAIMS

The full amount of the budget estimate, \$2,536,000, is included in the accompanying bill for salaries and expenses of the Court of Claims. This is an increase of \$82,000 over funds available to the Court for the current year and is primarily for mandatory pay increases and increased printing costs.



COURTS OF APPEALS, DISTRICT COURTS  
AND OTHER JUDICIAL SERVICES

The total amount provided in the accompanying bill for the seven appropriation items under this heading is \$268,134,000. This amount is \$11,710,000 less than the total requested, but is an increase of \$21,438,000 over funds for the current fiscal year.

A discussion follows on each of the seven items, which support directly the operation of the courts of appeals and the district courts.

SALARIES OF JUDGES

The bill includes \$29,782,000, which is \$400,000 less than the amount requested, to cover the salaries and benefits of all active circuit and district judges, all justices and judges retired or resigned in pursuance of law, and annuities for widows of Supreme Court Justices. This amount is an increase of \$1,032,000 over the current year appropriation—all of the increase due to October 1975 pay raises. The reduction of \$400,000 from the amount requested reflects a more recent estimate of the anticipated number of judges who will be in senior status in fiscal year 1977.

SALARIES OF SUPPORTING PERSONNEL

The bill includes \$132,250,000 for salaries of administrative and legal personnel necessary for assisting judges in the conduct of hearings, trials, and other judicial functions, and to staff component offices of the courts, including the Federal Probation Service.

The amount included is a reduction of \$5,895,000 from the budget request and an increase of \$12,775,000 over the appropriation for the current fiscal year. The increase will provide funds for annualization of pay increases and additional positions granted in the current fiscal year, within-grade increases, promotions for newly appointed probation officers, reclassification of clerical positions in the Probation Service, and 476 additional positions as follows:

- 18 deputy clerks for courts of appeals;
- 210 deputy clerks for district courts;
- 20 deputy clerks to administer Central Violations Bureaus;
- 126 probation officers;
- 74 clerk-stenographers for the Probation Service;
- 10 probation officer assistants;
- 3 library assistants for courts of appeals;
- 13 staff law clerks for courts of appeals; and
- 2 pool secretaries for courts of appeals.

This amount included for these additional positions reflects a lapse of 25 percent.

REPRESENTATION BY COURT-APPOINTED COUNSEL AND OPERATION OF  
DEFENDER ORGANIZATIONS

The Committee recommends \$20,686,000 for compensation and expenses of court-appointed counsel and for the operation of Federal Public Defender Organizations and Community Defender Organizations. The amount recommended is the full amount requested and is \$160,000 less than the appropriation for fiscal year 1976.

FEES OF JURORS

The bill includes \$19,350,000 for the compensation of jury commissioners and for the fees, expenses and costs of grand and petit jurors. This amount is \$650,000 less than the current year appropriation and is the same as the budget estimate.

TRAVEL AND MISCELLANEOUS EXPENSES

The sum of \$24,380,000 is contained in the accompanying bill for travel and miscellaneous expenses of judges and supporting personnel of the courts of appeals and district courts. These funds are required for attending sessions of court or transacting other official business and for equipment, lawbooks, supplies, and other expenses of operating the 11 courts of appeals and 94 district courts of the United States.

The sum allowed is \$2,170,000 less than the budget request and \$4,340,000 more than the current year appropriation. The increase includes funds for nondiscretionary increases, expenses for new personnel included in the item for "Salaries of Supporting Personnel", \$460,000 for computer assisted legal research, and other items as presented in the budget.

SALARIES AND EXPENSES OF UNITED STATES MAGISTRATES

The full amount of the budget request, \$11,862,000, is provided for compensation and expenses of United States magistrates, including secretarial and clerical assistance. This amount is \$948,000 more than the appropriation for the current fiscal year.

SALARIES AND EXPENSES OF REFEREES

The bill includes \$29,824,000 for salaries and expenses of bankruptcy referees, including compensation and benefits of clerical employees. The amount included is an increase of \$3,153,000 over the current year appropriation and a decrease of \$3,245,000 from the amended request for fiscal year 1977. The increase over the current year level is primarily for mandatory salary increases and annualization of additional positions granted in the 1976 budget. Funds are also included for three new full-time referee positions and the conversion of two part-time positions to full-time status.

The request for additional clerical positions, which was based on a projected increase in bankruptcy filings, is not recommended since the number of filings appears to be leveling off.

ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS

The bill provides \$8,320,000 for the Administrative Office of the United States Courts, a decrease of \$637,000 from the amount requested. This amount is an increase of \$889,000 over the current year appropriation and will provide for non-discretionary increases, as

well as funds requested for equipment and 35 additional positions distributed as follows:

	<i>Number of positions</i>
Bankruptcy Division -----	1
Clerks Division -----	2
Magistrates Division -----	2
Probation Division -----	2
Management Review Division -----	5
Administrative Services Division -----	10
Financial Management Division -----	9
Personnel Division -----	4

This amount provided for these additional positions reflects a lapse of 25 percent.

#### FEDERAL JUDICIAL CENTER

The bill provides \$7,650,000 for expenses of the Federal Judicial Center, which is charged with the responsibility of furthering the development and adoption of improved judicial administration in the courts of the United States. The amount provided is \$1,085,000 more than current year funding and a reduction of \$70,000 from the amount requested. The increase will allow for 6 of the additional positions requested, additional travel and transportation for training of judicial personnel, contract services, and additional funds requested for accelerated implementation of COURTRAN II (a computerized information system designed to assist courts in meeting objectives of the Speedy Trial Act of 1974).

The amount provided does not include funds for two positions requested for a proposed Division of Rules and Legislation. The Committee has reviewed the proposal for such a division and feels that functions proposed for the division are appropriately the responsibility of the Administrative Office of the U.S. Courts and should continue to be carried out by that Office.

#### SPACE AND FACILITIES

The bill provides \$71,980,000 for rental of space, tenant alterations and related services for the United States Courts of Appeals and District Courts, the Court of Customs and Patent Appeals, the Customs Court, the Court of Claims, the Administrative Office of the United States Courts, and the Federal Judicial Center. This amount, which is an increase of \$7,980,000 over the appropriation for the current year, includes increases due to inflation, additional space requirements for new personnel, security systems, and protective service.

The amount provided is a reduction of \$3,989,000 from the total requested. The reduction reflects decreases due to the disallowance of certain personnel requested, an overestimate of funds requested due to inflation, and a saving of \$360,000 from the release of certain facilities, as well as a reduction of \$640,000 to be accomplished by the release of other excess or little used courtroom space.

The Committee reiterates the concerns stated in the report accompanying the 1976 appropriation bill concerning the amount of courtroom space not utilized or underutilized. The Administrative Office of the United States Courts is urged to continue its efforts with the Gen-

eral Services Administration to dispose of such excess property. If savings in excess of the \$640,000 can be accomplished, such funds should be returned to the Treasury.

#### FURNITURE AND FURNISHINGS

The amount of \$4,940,000 is provided for furniture and furnishings for the United States courts, including the Administrative Office of the United States Courts and the Federal Judicial Center. This amount is \$735,000 less than the budget request and is \$370,000 more than the current year appropriation. The increase is associated with additional personnel recommended for the Judiciary and with the occupancy of new or remodeled facilities.

#### GENERAL PROVISIONS—THE JUDICIARY

The bill proposes several changes in general provisions for the Federal Judiciary.

For some years the appropriation bill for the Judiciary has carried a provision limiting the amount for which the reports of the United States Court of Appeals for the District of Columbia could be sold. The limitation carried for the last several years has been for not more than \$9.00 per volume. The Committee was requested to raise that amount to \$15.00 per volume or preferably to remove the provision altogether. Similar provisions carried in other appropriation bills with respect to similar publications have for the most part been removed. Consequently, the Committee feels it is appropriate to remove the provision from the Judiciary bill.

The provision now carried as Section 402 of the bill authorizes the use of appropriations in title IV of the bill for the services of experts and consultants in accordance with 5 U.S.C. 3109, which sets a ceiling on payments to such experts and consultants at the daily rate of a GS-18.

Section 403 of the bill sets a limit of \$120,000 on the amount available for the study of rules of practice and procedure. This limitation was formerly carried in the appropriation item for the Administrative Office of the United States Courts, but since it applies to the entire title, it seems more appropriate under General Provisions—the Judiciary.

#### TITLE V—RELATED AGENCIES

The Committee recommends a total of \$1,484,691,000 for the seventeen related agencies included in title V of the bill. This is \$346,737,000 more than the total provided for these agencies in the current fiscal year and \$115,501,000 more than the budget estimates for 1977 for these agencies.

The increase is due primarily to additional capital provided for the Business Loan and Investment Fund of the Small Business Administration. The recommendation for that Fund is \$616,600,000, an increase of \$337,850,000 over the 1976 amount and \$150,000,000 over the amount of the budget request.

#### ARMS CONTROL AND DISARMAMENT AGENCY

The sum of \$12,000,000 is recommended for arms control and disarmament activities. This amount is \$200,000 less than the budget re-

quest for 1977 and is \$320,000 more than the appropriation for the current fiscal year. The net increase of \$320,000 is comprised of a decrease of \$120,000 in operating costs and an increase of \$440,000 in external research, primarily in the area of nuclear safeguards.

#### BOARD FOR INTERNATIONAL BROADCASTING

The bill includes \$53,385,000 for grants to Radio Free Europe and Radio Liberty and for expenses of the Board for International Broadcasting. This amount is the full amount requested for 1977 and is \$11,115,000 less than funds appropriated for the current fiscal year. The reduction from the current appropriation is attributable to pension payments required in 1976 which will not be required in 1977.

The amount included provides \$400,000 for expenses of the Board itself and \$52,985,000 for grants to the Radios.

#### COMMISSION ON CIVIL RIGHTS

The bill provides \$9,450,000 for expenses of the Commission on Civil Rights. This amount is a reduction of \$90,000 from the request. The reduction is due primarily to an adjustment in funds for the payment to GSA for space and services.

The amount provided in the bill is an increase of \$1,403,000 over current year funding and includes funds for non-discretionary increases and for requested program increases, mainly for completion of the study on age discrimination and for an increase in the number of hearings. The amount also provides for 8 additional positions.

#### EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

The bill provides \$67,850,000 for expenses of the Equal Employment Opportunity Commission, established by title VII of the Civil Rights Act of 1964. This amount is \$2,250,000 less than the request for 1977 and is \$4,191,000 more than the appropriation for the current fiscal year. The increase is all for non-discretionary increases, primarily for annualization of pay raises and additional positions granted in 1976. Program increases requested for 14 additional positions and for an increase in payments to State and local agencies have not been allowed.

The Committee is still concerned about the backlog of cases and urges the Commission to endeavor to fill existing vacancies in order to cope with the workload.

The Committee reiterates its position that the proposed relocation of the Washington, D.C. district office to Richmond, Virginia and of the Denver, Colorado litigation center to Dallas, Texas are not warranted and that funds available to the Commission are not to be used for that purpose.

#### FEDERAL COMMUNICATIONS COMMISSION

The Committee has provided \$51,448,000, the full amount of the budget request, for the communications regulatory activities of the Federal Communications Commission for fiscal year 1977. This amount, which is an increase of \$735,000 over funds provided in fiscal year 1976, will provide an additional 19 positions, primarily for auto-

matic data processing support in connection with license processing and the Commission's regulatory policymaking activities.

With respect to citizens band (CB) radio license applications, the Committee notes that substantial progress is being made in reducing the backlog of applications. The reduction has been made possible by timely redirection of the Commission's resources and certain changes in the handling of applications.

In testimony before the Committee, Commission officials stated that the United States Supreme Court has held that the Commission may use only "value to the recipient" as a standard in setting license fees. In interpreting the Court's decision, the Commission determined that it could not consider its general budgetary costs in establishing a system of license fees, but could include only the direct cost of processing license applications. In fiscal year 1976 the recoveries from license fees, based on this standard, are estimated to be about one-third of the Commission's budget. Nevertheless, the resulting situation has been troublesome. Commission officials indicated that they have had difficulty in determining what the proper fees should be under the Supreme Court mandate, and that a great amount of litigation has ensued over the revised fee schedules.

The Committee believes that congressional guidance may be needed in the entire area of regulatory fee policy and urges the appropriate committees of the House and Senate to consider this matter. The Committee suggests that such an inquiry might include the following issues: (1) whether any fees should be charged at all; (2) what costs such license fees should be designed to cover; and (3) whether the recipients of licenses, who presumably derive great benefits therefrom, should be expected to pay for this service provided by the regulatory agencies.

#### FEDERAL MARITIME COMMISSION

The amount of \$8,300,000 is provided for salaries and expenses of the Federal Maritime Commission, whose principal mission is to regulate rates and service of domestic and foreign common carriers engaged in the United States ocean trade. The amount provided is a decrease of \$9,000 from the 1977 request and is an increase of \$260,000 over the 1976 appropriation. The increase is all for non-discretionary increases, primarily associated with mandatory pay raises.

#### FEDERAL TRADE COMMISSION

The Committee has included \$52,700,000 in the bill for the expenses of the Federal Trade Commission. Although this amount is a decrease of \$373,000 from the budget request, it is an increase of \$5,609,000 over funds made available to the Commission for the current fiscal year.

The Committee's recommendation will provide for 30 additional positions in the Maintaining Competition mission, primarily for the food and health care programs, and five additional positions for carrying out the Commission's energy efficiency disclosure activities for certain consumer products, authorized by the Energy Policy and Conservation Act of 1975. In addition, the total amount provided includes additional resources for a computerized document and data analysis system for the petroleum industry litigation and \$500,000, the full budget request, for representation of small business and public interest groups in rulemaking proceedings of the Commission.

## FOREIGN CLAIMS SETTLEMENT COMMISSION

The bill provides \$650,000 for carrying out the activities of the Foreign Claims Settlement Commission. The Commission is responsible for determining the claims of United States nationals against foreign governments for losses and injuries sustained by them, pursuant to claims programs authorized by law.

The amount provided in the bill includes funds for completion of the Micronesian Claims Program and the Hungarian Claims Program during fiscal year 1977. The amount provided is \$750,000 less than the current year appropriation and is \$150,000 less than budget request for 1977.

## INTERNATIONAL TRADE COMMISSION

For expenses of the International Trade Commission, the Committee recommends \$11,300,000, a decrease of \$239,000 from the 1977 request and an increase of \$900,000 over the 1976 appropriation. The increase is primarily for mandatory pay raises and for annualization of additional positions granted in 1976.

The Commission performs a number of functions pursuant to the Tariff Act of 1930, the Trade Expansion Act of 1962, the Trade Act of 1974, and other statutes. These laws empower the Commission to investigate and report to the President and Congress on the conditions, causes, and effects of competition between domestic and foreign industry.

## LEGAL SERVICES CORPORATION

The Committee recommends \$110,000,000 for payment to the Legal Services Corporation. This amount is \$17,670,000 more than the total appropriation for fiscal year 1976 and is \$30,300,000 less than the amount of the 1977 request submitted by the Corporation to the Congress on February 4, 1976.

Section 1005(d) of P.L. 93-355, the legislation which authorizes the Legal Services Corporation, states "Nothing in this title shall be construed as limiting the authority of the Office of Management and Budget to review and submit comments upon the Corporation's annual budget request at the time it is transmitted to the Congress." The President's budget for 1977 included \$80,000,000 for the Legal Services Corporation, while the Corporation's request to the Congress was \$140,300,000.

The Legal Services Corporation has the responsibility of providing economical and effective legal services to individuals who would be otherwise unable to afford adequate legal counsel.

## MARINE MAMMAL COMMISSION

The bill includes \$1,000,000 for expenses of the Marine Mammal Commission, which was established by the Marine Mammal Protection Act of 1972. This is the full amount requested for 1977 and is \$100,000 more than the 1976 appropriation. The increase includes funds for additional research on decreasing the killing of porpoise incidental

to the taking of yellowfin tuna and for studies of critical habitats for marine mammals.

The basic duties of the Commission are to conduct research and studies, to coordinate national marine mammal research activities, to make recommendations to responsible agencies concerning the issuance of permits for the taking of marine mammals, to review requests for waivers of the moratorium, and to assist agencies of the United States in developing international agreements for the conservation of marine mammals.

OFFICE OF THE SPECIAL REPRESENTATIVE FOR  
TRADE NEGOTIATIONS

The bill includes \$2,250,000 for expenses of the Office of the Special Representative for Trade Negotiations. Although this amount is a decrease of \$120,000 from the request, it is an increase of \$230,000 over funds available during the current fiscal year.

The Office of the Special Representative for Trade Negotiations supervises and coordinates important aspects of United States foreign trade policy in accordance with the Trade Act of 1974, and with overall international economic objectives. In particular, it administers the trade agreements program and directs United States participation in trade negotiations with other countries. It chairs the interagency trade organization and has the responsibility for administering many of the provisions of the Trade Act of 1974.

## PRIVACY PROTECTION STUDY COMMISSION

The Committee recommends \$750,000, the full amount requested, for expenses of the Privacy Protection Study Commission.

Under the Privacy Act of 1974, the Commission is required—

(1) to make a study of the data banks, automated data-processing programs, and information systems of governmental, regional, and private organizations, in order to determine the standards and procedures now in force for the protection of personal information;

(2) to recommend to the President and to the Congress the extent, if any, to which the requirements and principles of P.L. 93-579 should be applied to organizations other than agencies of the Federal Executive branch; and

(3) to report on such legislative recommendations as the Commission may determine to be necessary to protect the privacy of individuals while meeting the legitimate needs of Government and society for information.

The funds recommended in the accompanying bill, coupled with \$748,000 already appropriated and \$252,000 in the 2nd Supplemental Appropriation Bill for 1976, will enable the Commission to complete its work and file its final report by June 10, 1977, as required by the enabling legislation.

## RENEGOTIATION BOARD

The bill provides \$5,700,000 for expenses of the Renegotiation Board, which conducts renegotiation proceedings with contractors and subcontractors to determine and eliminate excessive profits on certain de-

fense and space contracts and related subcontracts. This amount is \$134,000 more than the appropriation for 1976, but is \$670,000 less than the amount of the 1977 request. Funds are included to enable the Board to meet mandatory cost increases, primarily for pay and related costs. Funds are not included for 23 additional positions requested in the budget. Since legislation affecting the operation of the Board is pending in Congress, the Committee feels that it is not appropriate to increase the number of personnel at the present time.

#### SECURITIES AND EXCHANGE COMMISSION

For expenses of the Securities and Exchange Commission, the Committee recommends \$53,000,000, a reduction of \$98,000 from the budget request.

The amount recommended is an increase of \$3,709,000 over the total available in 1976. The increase includes funds for 57 additional positions, for annualization of pay raises and positions granted in 1976, for within-grade increases, and for other non-discretionary increases.

#### SMALL BUSINESS ADMINISTRATION

The Committee recommends a total of \$781,000,000 in new budget authority for the Small Business Administration. This amount is contained in five separate appropriation items, which are discussed below. The total amount recommended is \$150,000,000 more than the budget estimate for 1977 and is \$363,250,000 more than the new budget authority provided in 1976.

#### SALARIES AND EXPENSES

For salaries and expenses of the Small Business Administration, the bill includes a direct appropriation of \$35,400,000 and the authority to transfer up to \$99,600,000 from the revolving funds. These amounts are the full amounts requested and represent increases of \$6,400,000 in the direct appropriation and \$7,750,000 in transfer authority over the 1976 level.

The increase includes funds for 95 additional positions, conversion of 162 disaster loan servicing positions from temporary to permanent, increased travel for the Service Corps of Retired Executives (SCORE), and increased technical assistance on a contractual basis, as well as non-discretionary cost increases.

#### BUSINESS LOAN AND INVESTMENT FUND

The Committee recommends the appropriation of \$616,600,000 for additional capital for the Business Loan and Investment Fund. This amount, which is \$150,000,000 more than the request, will make a total of \$1,120,300,000 available for obligation. The total consists of carry-over funds, appropriation of additional capital, sale of assets (\$150,000,000), and loan repayments.

The increase of \$150,000,000 over the budget request is to be used for direct and immediate participation loan programs carried out under this Fund. This will enable SBA to carry out a total program of \$385,000,000 for direct and immediate participation loans.

The loan levels for fiscal years 1976 and 1977 for loans funded from the Business Loan and Investment Fund, as shown in the SBA budget, are as follows:

[Amounts in millions]		
	1976	1977
7(a) business loans.....	\$1,612.5	\$2,100
Direct and immediate participation.....	112.5	100
Guaranteed.....	1,500.0	2,000
7(h) handicapped loans.....	40.0	40
Direct and immediate participation.....	10.0	10
Guaranteed.....	30.0	30
7(i) economic opportunity loans.....	109.0	129
Direct and immediate participation.....	55.0	55
Guaranteed.....	54.0	74
Development company loans.....	69.0	61
Direct and immediate participation.....	28.0	20
Guaranteed.....	41.0	41
Displaced business loans.....	26.2	32
Direct and immediate participation.....	24.2	30
Guaranteed.....	2.0	2
Investment company assistance.....	170.0	170
Direct.....	20.0	20
Guaranteed.....	150.0	150
Total business loan and investment fund.....	2,026.7	2,532
Direct and immediate participation.....	249.7	235
Guaranteed.....	1,777.0	2,297

The amounts shown for 1977 do not include the additional amount of \$150,000,000 provided for direct and immediate participation loans.

#### DISASTER LOAN FUND

The bill includes \$90,000,000, the full amount requested, for additional capital for the Disaster Loan Fund. This amount plus repayments and carryover will enable SBA to provide loan programs of \$60,000,000 for physical disasters and \$80,000,000 for non-physical disasters.

Under the non-physical disaster program loans are made to small firms which need temporary assistance in complying with certain Federal or State statutes and regulations (such as the Clean Air Act of 1970, the Occupational Safety and Health Act of 1970, etc.) or to small businesses which have suffered economic injury as a result of shortages in energy-producing materials.

#### LEASE GUARANTEES REVOLVING FUND

The bill includes \$3,000,000 in additional capital for the Lease Guarantees Revolving Fund. This amount, which is the same as the budget estimate, is for anticipated claims arising in 1977 from guarantees already made. No new commitments are planned for 1977 and the program is proposed to be terminated.



## SURETY BOND GUARANTEES REVOLVING FUND

For additional capital for surety bond guarantees, the Committee recommends the sum of \$36,000,000. This is the full amount requested and is \$26,000,000 more than the amount appropriated for 1976. This appropriation will enable SBA to place the fund on a complete obligational basis and to guarantee bonds in connection with 12,600 contracts totalling \$833 million.

## UNITED STATES INFORMATION AGENCY

A total of \$263,908,000 is provided in four separate appropriation items to carry out the activities of the United States Information Agency. This total is the full amount requested for 1977 and is \$9,709,000 less than the total amount appropriated for 1976.

## SALARIES AND EXPENSES

The bill includes \$256,925,000, the full amount requested, for expenses required for carrying out international information activities, as authorized by law. This amount consists of \$248,325,000 provided under "Salaries and Expenses" and \$8,600,000 provided under "Salaries and Expenses (Special Foreign Currency Program)". The total in these two items is \$370,000 less than the funds provided for this purpose for the current fiscal year.

## SPECIAL INTERNATIONAL EXHIBITIONS

The bill provides \$4,841,000 for special international exhibitions. This amount is \$1,346,000 less than the 1976 appropriation and is the full amount of the 1977 budget request.

These funds are used for exhibits at international fairs and other strategic locations overseas, which present demonstrations of the cultural interests, developments, and achievements of the people of the United States, and the contributions being made by the United States economic and social system toward a peaceful and more fruitful life for its own and other people throughout the world.

## ACQUISITION AND CONSTRUCTION OF RADIO FACILITIES

The sum of \$2,142,000 is recommended for acquisition and construction of radio facilities. This sum is \$7,993,000 less than the 1976 appropriation for this purpose. It is the full amount requested and will provide funds for radio propagation, for partial modernization of the Washington plant, for augmentation of power generating facilities at the Rhodes Relay Station, and for general maintenance and improvements.

## LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 11, in connection with American Sections, International Commissions:

*not to exceed \$1,500 for representation expenses, in accordance with such regulations as the President may prescribe, and official entertainment;*

On page 19, in connection with the Immigration and Naturalization Service:

*benefits in accordance with those provided under 22 U.S.C. 1136(9)-(11), under regulations prescribed by the Secretary of State;*

On page 20, in connection with the National Institute of Corrections, Federal Prison System:

*, to remain available until expended*

On page 25, in connection with General Provisions—Department of Justice:

*SEC. 207. Funds appropriated under this title shall be available for (1) expenses of primary and secondary schooling for dependents of personnel stationed outside the continental United States at costs not in excess of those authorized by the Department of Defense for the same area, when it is determined by the Attorney General that schools available in the locality are unable to provide adequately for the education of such dependents, and (2) transportation of said dependents between their places of residence and schools serving the area which they would normally attend when the Attorney General, under such regulations as he may prescribe, determines that such schools are not accessible by public means of transportation.*

On page 29, in connection with the United States Travel Service:

*, of which not less than \$1,500,000 shall be available for the domestic tourism promotion program*

On page 30, in connection with the National Oceanic and Atmospheric Administration:

*: Provided further, That of the amount herein appropriated, \$1,500,000 shall be available for studies (including surveys, mission analyses, cost analyses, and initiation of a design and engineering study) for an underwater ocean laboratory*

On page 35, in connection with the Supreme Court of the United States:

*not to exceed \$5,000 for official reception and representation expenses;*

On pages 37 and 38, in connection with Salaries of Supporting Personnel:

*post differential and allowances for employees stationed outside the continental United States and in Alaska*

On page 39, in connection with Fees of Jurors:

*, to remain available until expended*

#### CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3 of Rule XXI of the House of Representatives, the following statement is submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law. Most of the language has been provided in previous appropriation measures for the departments and agencies carried in the bill.

The bill contains appropriations for a number of items for which authorizations for fiscal year 1977 have not yet been enacted. These include most of the items for the Department of State; the Law Enforcement Assistance Administration; Economic Development Assistance Programs; portions of the amounts provided for the National Oceanic and Atmospheric Administration, the Domestic and International Business Administration, and the Office of Minority Business Enterprise; the National Fire Prevention and Control Administration; the Maritime Administration; the Arms Control and Disarmament Agency; the Board for International Broadcasting; portions of the Commission on Civil Rights, the Federal Trade Commission, and the Small Business Administration; the International Trade Commission; and the United States Information Agency. Appropriations for these items in the absence of authorizations might be construed as changing the application of existing law.

The bill provides that a number of appropriations shall remain available for obligation beyond the current fiscal year. While this is not specifically authorized for all of the items, it is deemed desirable to carry such language in order to provide for the orderly administration of such programs and the effective use of funds.

On page 2 of the bill, language is provided in the Salaries and Expenses appropriation of the Department of State authorizing the use of funds for expenses of binational arbitrations arising under international air transport agreements. Language is also provided on that page authorizing the use of funds for care and transportation of prisoners and persons declared insane. Under the same appropriation item on page 3 of the bill, language is provided to permit the purchase of right hand drive vehicles without regard to any maximum price limitation otherwise established by law.

On page 14, under Department of Justice, General Administration, language is included limiting the amount for official reception and representation expenses to \$2,500. In addition, the language authorizes miscellaneous and emergency expenses authorized or approved by the Attorney General or the Assistant Attorney General for Administration.

On page 15 of the bill, under General Legal Activities, language is provided authorizing miscellaneous and emergency expenses authorized or approved by the Attorney General or the Assistant Attorney General for Administration. In addition, not to exceed \$30,000 for

expenses of collecting evidence, to be expended under the direction of the Attorney General and accounted for solely on his certificate is provided.

On page 17 of the bill, under the Federal Bureau of Investigation, language has been included to permit the payment of certain travel expenses of employees serving abroad, thereby providing benefits similar to those authorized and provided for Foreign Service personnel.

On page 19, under Immigration and Naturalization Service, language is provided to permit the payment of certain travel expenses of employees serving abroad, thereby providing benefits similar to those authorized and provided for Foreign Service personnel.

On page 20 of the bill, under Salaries and Expenses, Bureau of Prisons, language is provided authorizing medals and other awards. This language is deemed desirable in order to encourage proficiency in the use of firearms. On page 23 of the bill, under Drug Enforcement Administration, language is provided to permit not to exceed \$70,000 to be used for meeting unforeseen emergencies of a confidential character, to be expended under the direction of the Attorney General and to be accounted for solely on his certificate. Language is also provided under this item to permit the payment of certain travel expenses of employees of the Drug Enforcement Administration serving abroad, thereby providing benefits similar to those authorized and provided for Foreign Service personnel.

On page 24 of the bill, Section 203 provides that appropriations and authorizations for the Department of Justice available for expenses of attendance at meetings shall be expended for such purposes in accordance with regulations prescribed by the Attorney General.

On page 25 of the bill, Section 206 makes appropriations for the Department of Justice available for the purchase of insurance for motor vehicles operated on official government business in foreign countries.

Also on page 25 of the bill, Section 207 permits funds appropriated to the Department of Justice to be used for educational allowances for dependent children.

On page 25, under General Administration of the Department of Commerce, language is provided limiting the amount for official entertainment to \$1,500.

On pages 27 and 28 of the bill, under Domestic and International Business Administration, language is provided for full medical coverage for dependent members of immediate families of employees stationed overseas, purchase of commercial and trade reports, employment of aliens by contract for services abroad, and a limitation of \$4,200 for official representation expenses abroad.

On page 29 of the bill, under United States Travel Service, language is carried setting a limitation of \$3,500 for representation expenses abroad.

On page 30, under National Oceanic and Atmospheric Administration, the bill provides for expenses of an authorized strength of 388 active commissioned officers.

On page 31 of the bill, under Patent and Trademark Office, language is carried permitting the use of funds for defense of suits instituted against the Commissioner of Patents and Trademarks.

On pages 32 and 33 of the bill, under Maritime Administration, a limitation of \$2,000 is provided for entertainment of officials of other countries when specifically authorized by the Maritime Administrator, as well as a limitation of \$1,500 for representation allowances. Also provided is language indicating that reimbursement may be made to this appropriation for expenses and support of activities for National Maritime Research Centers, as well as language indicating that reimbursements may be made to this appropriation, from receipts to the "Federal ship financing fund" for administrative expenses and support of that program. Language is also provided under General Provisions of the Maritime Administration restricting the use of funds in the maritime construction fund to the appropriations and limitations contained in this Act.

On page 35 of the bill, under Supreme Court of the United States, a limitation of \$5,000 is provided for official reception and representation expenses.

Also on page 35, under the account for Care of the Supreme Court Building and Grounds, language is carried permitting the use of temporary labor without reference to the Classification and Retirement Acts, as well as language permitting the use of funds for snow removal by hire of men and equipment or by contract without compliance with 41 U.S.C. 5.

On page 36, under Court of Customs and Patent Appeals, language is carried which gives the Chief Judge approving authority over travel expenses.

On pages 40 and 41, under the items for space and facilities and for furniture and furnishings for the Judiciary, language is provided making the appropriations available for transfer to GSA which shall be responsible for administering the programs in compliance with standards or guidelines prescribed by the Director of the Administrative Office of the United States Courts under the supervision and direction of the Judicial Conference of the United States.

On page 43 of the bill, under Federal Communications Commission, language is provided setting a limitation of \$1,500 for official reception and representation expenses. Also provided is language authorizing the use of funds for special counsel fees.

Also on page 43, under Federal Maritime Commission, language is provided setting the ceiling of \$1,500 for official reception and representation expenses.

On page 44 of the bill under Federal Trade Commission, a ceiling of \$1,500 is provided for official reception and representation expenses. Also provided under this heading is language designed to protect the privacy and security of data obtained in the line of business program.

On page 45 of the bill, under Foreign Claims Settlement Commission, language is provided permitting allowances and benefits similar to those provided by Title IX of the Foreign Service Act of 1946, as amended, as determined by the Commission, as well as language providing for insurance on official motor vehicles abroad and for the employment of aliens.

On page 47 of the bill, under Securities and Exchange Commission, a limitation of \$2,000 is carried for official reception and representation expenses.

On page 48 of the bill, under Small Business Administration, language is provided setting a ceiling of \$1,500 for official reception and representation expenses.

On page 52 of the bill, under the United States Information Agency, language is provided to permit the purchase of right hand drive vehicles without regard to any maximum price limitation otherwise established by law.



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR  
1976 AND THE BUDGET ESTIMATES FOR FISCAL YEAR 1977**

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Agency and item  (1)	New budget (obligational) authority, 1976  (2)	Budget estimates of new (obligational) authority, 1977  (3)	Increase or decrease  (4)
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**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY  
FEDERAL FUNDS**

**DEPARTMENT OF STATE**

Payment to Foreign Service Retirement and Disability Fund.....	\$ 30,900,000	\$ 39,800,000	\$ 8,900,000
Educational exchange permanent appropriations.....	352,000	352,000	---
International center, Washington, D.C.....	1,896,000	2,780,000	884,000
Payment to the Republic of Panama.....	2,328,000	2,328,000	---
<b>Total.....</b>	<b>35,476,000</b>	<b>45,260,000</b>	<b>9,784,000</b>

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**DEPARTMENT OF COMMERCE**

National Oceanic and Atmospheric Administration: Promote and develop fishery products and research pertaining to American fisheries.....	8,821,000 <sup>1/</sup>	6,750,000 <sup>1/</sup>	-2,071,000
Maritime Administration: Operating-differential subsidies.....	322,397,000	338,300,000	15,903,000
<b>Total.....</b>	<b>331,218,000</b>	<b>345,050,000</b>	<b>13,832,000</b>

**SMALL BUSINESS ADMINISTRATION**

Payment of participation sales insufficiencies.....	1,212,000	1,189,000	-23,000
<b>Total, FEDERAL FUNDS.....</b>	<b>367,906,000</b>	<b>391,499,000</b>	<b>23,593,000</b>

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY  
TRUST FUNDS**

**DEPARTMENT OF STATE**

Foreign Service retirement and disability fund.....	93,956,000	106,249,000	12,293,000
Miscellaneous permanent appropriations.....	647,000	647,000	---
Gifts and bequests, National Commission on Educational, Scientific, and Cultural Cooperation.....	50,000	50,000	---
Educational exchange trust funds.....	325,000	225,000	-100,000
<b>Total.....</b>	<b>94,978,000</b>	<b>107,171,000</b>	<b>12,193,000</b>

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<sup>1/</sup>Reflects correction of discrepancy in original budget estimate.

NOTE: Some items are indefinite in amount, and thus are subject to reestimation.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR  
1976 AND THE BUDGET ESTIMATES FOR FISCAL YEAR 1977**

[Becomes available automatically under earlier, or "permanent" law without further, or annual, action by the Congress. Thus, these amounts are not included in the accompanying bill.]

Agency and item  (1)	New budget (obligational) authority, 1976  (2)	Budget estimates of new (obligational) authority, 1977  (3)	Increase or decrease  (4)
<b>DEPARTMENT OF COMMERCE</b>			
General administration: Miscellaneous trust funds.....	505,000	500,000	-5,000
Bureau of the Census:			
Special studies, services, and projects.....	5,097,000	4,967,000	-130,000
Bureau of Economic Analysis:			
Special studies, services, and projects.....	64,000	64,000	---
Regional action planning commissions.....	59,529,000	25,254,000	-34,275,000
Domestic and International Business Administration:			
Miscellaneous trust funds.....	4,872,000	4,857,000	-15,000
National Oceanic and Atmospheric Administration:			
Miscellaneous trust funds.....	6,750,000	6,000,000	-750,000
Scientific and Technical Research: Information products and services.....	10,500,000	11,700,000	1,200,000
Maritime Administration: Special studies, services and projects.....	36,000	36,000	---
<b>Total.....</b>	<b>87,353,000</b>	<b>53,378,000</b>	<b>-33,975,000</b>

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**THE JUDICIARY**

Judicial survivor's annuity fund.....	2,620,000	2,775,000	155,000
Operation of the Public Defender Service for the District of Columbia.....	1,882,000	2,070,000	188,000
<b>Total.....</b>	<b>4,502,000</b>	<b>4,845,000</b>	<b>343,000</b>

**RELATED AGENCIES**

United States Information Agency: Trust funds.....	226,000	226,000	---
<b>Total, TOTAL TRUST FUNDS.....</b>	<b>187,059,000</b>	<b>165,620,000</b>	<b>-21,439,000</b>

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NOTE: Some items are indefinite in amount, and thus are subject to re-estimation.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977**

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item  (1)	New budget (obligational) authority, fiscal year 1976 <sup>1</sup>  (2)	Budget estimates of new (obligational) authority, fiscal year 1977  (3)	New budget (obligational) authority recommended in bill  (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976  (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1977  (6)
TITLE I-DEPARTMENT OF STATE					
ADMINISTRATION OF FOREIGN AFFAIRS					
Salaries and expenses.....	\$ 432,400,000	\$ 539,300,000	\$ 537,800,000	\$ 105,400,000	\$-2,000,000
Representation allowances.....	1,700,000	2,000,000	2,000,000	300,000	---
Acquisition, operation, and maintenance of buildings abroad.....	29,942,000	67,200,000	67,200,000	37,258,000	---
Acquisition, operation, and maintenance of buildings abroad (special foreign currency program).....	9,785,000	5,535,000	5,535,000	-4,250,000	---
Emergencies in the diplomatic and consular service....	2,100,000	2,100,000	2,100,000	---	---
Payment to Foreign Service retirement and disability fund.....	8,055,000	8,055,000	8,055,000	---	---
Payment to conditional gift fund, general.....	125,000	---	---	-125,000	---
<b>Total.....</b>	<b>484,107,000</b>	<b>624,690,000</b>	<b>622,690,000</b>	<b>138,583,000</b>	<b>-2,000,000</b>
INTERNATIONAL ORGANIZATIONS AND CONFERENCES					
Contributions to international organizations.....	217,853,000	274,000,000	274,000,000	56,147,000	---
Contributions for international peacekeeping activities.....	35,000,000	45,000,000	40,000,000	5,000,000	-5,000,000
Missions to international organizations.....	9,139,000	9,300,000	9,350,000	211,000	50,000
International conferences and contingencies.....	7,140,000	7,035,000	7,035,000	-105,000	---
International trade negotiations.....	2,856,000	3,540,000	3,500,000	644,000	-40,000
<b>Total.....</b>	<b>271,988,000</b>	<b>338,875,000</b>	<b>333,885,000</b>	<b>61,397,000</b>	<b>-4,990,000</b>
INTERNATIONAL COMMISSIONS					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses.....	5,525,000	5,810,000	5,800,000	275,000	-10,000
Construction.....	8,365,000	3,919,000	3,919,000	-4,446,000	---
American sections, international commissions.....	1,609,000	1,840,000	1,840,000	231,000	---
International fisheries commissions.....	4,760,000	5,500,000	5,500,000	740,000	---
<b>Total.....</b>	<b>20,259,000</b>	<b>17,069,000</b>	<b>17,059,000</b>	<b>-3,200,000</b>	<b>-10,000</b>
EDUCATIONAL EXCHANGE					
Mutual educational and cultural exchange activities... Center for cultural and technical interchange between East and West.....	55,325,000	58,500,000	58,500,000	3,175,000	---
<b>Total.....</b>	<b>64,325,000</b>	<b>68,500,000</b>	<b>68,500,000</b>	<b>4,175,000</b>	<b>---</b>
<b>Total, TITLE I.....</b>	<b>840,679,000</b>	<b>1,049,134,000</b>	<b>1,042,134,000</b>	<b>201,455,000</b>	<b>-7,000,000</b>
TITLE II-DEPARTMENT OF JUSTICE					
GENERAL ADMINISTRATION					
Salaries and expenses.....	21,592,000	20,287,000	20,100,000	-1,492,000	-187,000
LEGAL ACTIVITIES					
Salaries and expenses, general legal activities.....	62,109,000	63,565,000	63,565,000	1,456,000	---
Salaries and expenses, Antitrust Division.....	22,199,000	23,426,000	24,000,000	1,801,000	574,000
Salaries and expenses, U.S. attorneys and marshals....	145,968,000	160,076,000	158,850,000	12,882,000	-1,226,000
Fees and expenses of witnesses.....	16,480,000	19,177,000	19,177,000	2,697,000	---
Salaries and expenses, Community Relations Service....	4,034,000	4,131,000	4,500,000	466,000	369,000
<b>Total.....</b>	<b>250,790,000</b>	<b>270,375,000</b>	<b>270,092,000</b>	<b>19,302,000</b>	<b>-283,000</b>
FEDERAL BUREAU OF INVESTIGATION					
Salaries and expenses.....	481,792,000	466,777,000	493,977,000	12,185,000	27,200,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977**

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item  (1)	New budget (obligational) authority, fiscal year 1976 <sup>1</sup>  (2)	Budget estimates of new (obligational) authority, fiscal year 1977  (3)	New budget (obligational) authority recommended in bill  (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976  (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1977  (6)
<b>IMMIGRATION AND NATURALIZATION SERVICE</b>					
Salaries and expenses.....	213,609,000	221,581,000	234,000,000	20,391,000	12,419,000
<b>FEDERAL PRISON SYSTEM</b>					
Salaries and expenses, Bureau of Prisons.....	192,438,000	208,160,000	208,160,000	15,722,000	----
National Institute of Corrections.....	-----	4,997,000	4,997,000	4,997,000	----
Buildings and facilities.....	12,560,000	59,095,000	56,980,000	44,420,000	-2,115,000
Support of U.S. prisoners.....	31,875,000	31,875,000	31,875,000	-----	----
Federal Prison Industries, Incorporated: Limitation on administrative and vocational training expenses.....(	7,185,000)(	6,447,000)(	6,447,000)(	-738,000)(	-----)
<b>Total.....</b>	<b>236,873,000</b>	<b>304,127,000</b>	<b>302,012,000</b>	<b>65,139,000</b>	<b>-2,115,000</b>
<b>LAW ENFORCEMENT ASSISTANCE ADMINISTRATION</b>					
Salaries and expenses.....	809,638,000	707,944,000	600,000,000	-209,638,000	-107,944,000
<b>DRUG ENFORCEMENT ADMINISTRATION</b>					
Salaries and expenses.....	153,001,000	159,287,000	161,175,000	8,174,000	1,888,000
<b>Total, TITLE II.....</b>	<b>2,167,295,000</b>	<b>2,150,378,000</b>	<b>2,081,356,000</b>	<b>-85,939,000</b>	<b>-69,022,000</b>
<b>TITLE III-DEPARTMENT OF COMMERCE</b>					
<b>GENERAL ADMINISTRATION</b>					
Salaries and expenses.....	13,198,000	14,412,000	13,595,000	397,000	-817,000
Participation in United States expositions.....	530,000	-----	-----	-530,000	----
<b>Total.....</b>	<b>13,728,000</b>	<b>14,412,000</b>	<b>13,595,000</b>	<b>-133,000</b>	<b>-817,000</b>
<b>OFFICE OF ENERGY PROGRAMS</b>					
Salaries and expenses.....	2,090,000	2,162,000	2,162,000	72,000	----
<b>BUREAU OF THE CENSUS</b>					
Salaries and expenses.....	41,474,000	44,278,000	43,245,000	1,771,000	-1,033,000
Periodic censuses and programs.....	33,573,000	47,429,000	47,400,000	13,827,000	-29,000
<b>Total.....</b>	<b>75,047,000</b>	<b>91,707,000</b>	<b>90,645,000</b>	<b>15,598,000</b>	<b>-1,062,000</b>
<b>BUREAU OF ECONOMIC ANALYSIS</b>					
Salaries and expenses.....	11,759,000	12,491,000	12,300,000	541,000	-191,000
<b>ECONOMIC DEVELOPMENT ADMINISTRATION</b>					
Economic development assistance programs.....	360,000,000	223,438,000	300,000,000	-60,000,000	76,562,000
Administration of economic development assistance programs.....	25,378,000	25,426,000	25,426,000	48,000	----
Job opportunities program.....	374,000,000	-----	-----	-374,000,000	----
<b>Total.....</b>	<b>759,378,000</b>	<b>248,864,000</b>	<b>325,426,000</b>	<b>-433,952,000</b>	<b>76,562,000</b>
<b>REGIONAL ACTION PLANNING COMMISSIONS</b>					
Regional development programs.....	64,068,000	42,200,000	42,200,000	-21,868,000	-----

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977**

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item  (1)	New budget (obligational) authority, fiscal year 1976 <sup>1</sup>  (2)	Budget estimates of new (obligational) authority, fiscal year 1977  (3)	New budget (obligational) authority recommended in bill  (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976  (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1977  (6)
<b>DOMESTIC AND INTERNATIONAL BUSINESS ADMINISTRATION</b>					
Operations and administration.....	60,527,000	62,902,000	62,280,000	1,753,000	-622,000
<b>MINORITY BUSINESS ENTERPRISE</b>					
Minority business development.....	49,850,000	50,013,000	50,000,000	150,000	-13,000
<b>UNITED STATES TRAVEL SERVICE</b>					
Salaries and expenses.....	12,799,000	12,220,000	12,220,000	-579,000	----
<b>NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION</b>					
Operations, research, and facilities.....	505,562,000	541,908,000	538,200,000	32,638,000	-3,708,000
Coastal zone management.....	18,032,000	23,408,000	18,050,000	18,000	-5,358,000
Fishermen's Guaranty Fund.....	61,000	61,000	61,000	-----	-----
Construction.....	1,000,000	2/	-----	-1,000,000	-----
<b>Total.....</b>	<b>524,655,000</b>	<b>565,377,000</b>	<b>556,311,000</b>	<b>31,656,000</b>	<b>-9,066,000</b>
<b>NATIONAL FIRE PREVENTION AND CONTROL ADMINISTRATION</b>					
Operations, research, and administration.....	8,718,000	10,178,000	10,178,000	1,460,000	----
<b>PATENT AND TRADEMARK OFFICE</b>					
Salaries and expenses.....	85,350,000	86,406,000	86,400,000	1,050,000	-6,000
<b>SCIENCE AND TECHNICAL RESEARCH</b>					
Scientific and technical research and services.....	64,704,000	68,785,000	68,785,000	4,081,000	----
<b>MARITIME ADMINISTRATION</b>					
Ship construction.....	195,000,000	-----	-----	-195,000,000	----
Operating-differential subsidies (appropriation to liquidate contract authority).....	(315,936,000)	(403,721,000)	(388,000,000)	(72,064,000)	(-15,721,000)
Research and development.....	12,000,000	19,500,000	18,500,000	6,500,000	-1,000,000
Operations and training.....	45,900,000	48,525,000	48,200,000	2,300,000	-325,000
<b>Total.....</b>	<b>252,900,000</b>	<b>68,025,000</b>	<b>66,700,000</b>	<b>-186,200,000</b>	<b>-1,325,000</b>
<b>Total, TITLE III.....</b>	<b>1,985,573,000</b>	<b>1,335,742,000</b>	<b>1,399,202,000</b>	<b>-586,371,000</b>	<b>63,460,000</b>
<b>TITLE IV—THE JUDICIARY</b>					
<b>SUPREME COURT OF THE UNITED STATES</b>					
Salaries and expenses.....	6,581,500	7,571,000	7,482,000	900,500	-89,000
Care of the building and grounds.....	1,454,000	800,000	800,000	-654,000	----
<b>Total.....</b>	<b>8,035,500</b>	<b>8,371,000</b>	<b>8,282,000</b>	<b>246,500</b>	<b>-89,000</b>
<b>COURT OF CUSTOMS AND PATENT APPEALS</b>					
Salaries and expenses.....	853,000	898,000	898,000	45,000	----
<b>CUSTOMS COURT</b>					
Salaries and expenses.....	2,629,500	2,705,000	2,705,000	75,500	----

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977**

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				New budget (obligational) authority, fiscal year 1976  (5)	Budget estimates of new (obligational) authority, fiscal year 1977  (6)
COURT OF CLAIMS					
Salaries and expenses.....	2,454,000	2,536,000	2,536,000	82,000	-----
COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES					
Salaries of judges.....	28,750,000	30,182,000	29,782,000	1,032,000	-400,000
Salaries of supporting personnel.....	119,475,000	138,145,000	132,250,000	12,775,000	-5,895,000
Representation by court-appointed counsel and operation of defender organizations.....	20,846,000	20,686,000	20,686,000	-160,000	-----
Fees of jurors.....	20,000,000	19,350,000	19,350,000	-650,000	-----
Travel and miscellaneous expenses.....	20,040,000	26,550,000	24,380,000	4,340,000	-2,170,000
Salaries and expenses of U.S. magistrates.....	10,914,000	11,862,000	11,862,000	948,000	-----
Salaries and expenses of referees.....	26,671,000	<sup>3/</sup> 33,069,000	29,824,000	3,153,000	-3,245,000
Total.....	246,696,000	279,844,000	268,134,000	21,438,000	-11,710,000
ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS					
Salaries and expenses.....	7,431,000	8,957,000	8,320,000	889,000	-637,000
FEDERAL JUDICIAL CENTER					
Salaries and expenses.....	6,565,000	7,720,000	7,650,000	1,085,000	-70,000
SPACE AND FACILITIES, THE JUDICIARY					
Space and facilities.....	64,000,000	75,969,000	71,980,000	7,980,000	-3,989,000
EXPENSES, UNITED STATES COURT FACILITIES					
Furniture and furnishings.....	4,570,000	5,675,000	4,940,000	370,000	-735,000
BICENTENNIAL EXPENSES, THE JUDICIARY					
Bicentennial activities.....	2,000,000	-----	-----	-2,000,000	-----
Total, TITLE IV.....	345,234,000	392,675,000	375,445,000	30,211,000	-17,230,000
TITLE V-RELATED AGENCIES					
ARMS CONTROL AND DISARMAMENT AGENCY					
Arms control and disarmament activities.....	11,680,000	<sup>4/</sup> 12,200,000	12,000,000	320,000	-200,000
BOARD FOR INTERNATIONAL BROADCASTING					
Grants and expenses.....	64,500,000	53,385,000	53,385,000	-11,115,000	-----
COMMISSION ON CIVIL RIGHTS					
Salaries and expenses.....	8,047,000	9,540,000	9,450,000	1,403,000	-90,000
EQUAL EMPLOYMENT OPPORTUNITY COMMISSION					
Salaries and expenses.....	63,659,000	70,100,000	67,850,000	4,191,000	-2,250,000
FEDERAL COMMUNICATIONS COMMISSION					
Salaries and expenses.....	50,713,000	51,448,000	51,448,000	735,000	-----

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977**

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item  (1)	New budget (obligational) authority, fiscal year 1976 <sup>1</sup>  (2)	Budget estimates of new (obligational) authority, fiscal year 1977  (3)	New budget (obligational) authority recommended in bill  (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976  (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1977  (6)
FEDERAL MARITIME COMMISSION					
Salaries and expenses.....	8,040,000	8,309,000*	8,300,000	260,000	-9,000
FEDERAL TRADE COMMISSION					
Salaries and expenses.....	47,091,000	<u>5/</u> 53,073,000	52,700,000	5,609,000	-373,000
FOREIGN CLAIMS SETTLEMENT COMMISSION					
Salaries and expenses.....	1,400,000	800,000	650,000	-750,000	-150,000
INTERNATIONAL TRADE COMMISSION					
Salaries and expenses.....	10,400,000	11,539,000	11,300,000	900,000	-239,000
JAPAN-UNITED STATES FRIENDSHIP COMMISSION					
Japan-United States Friendship Commission Trust Fund	30,000,000	-----	-----	-30,000,000	-----
LEGAL SERVICES CORPORATION					
Payment to the Legal Services Corporation.....	92,330,000	<u>6/</u> 140,300,000	110,000,000	17,670,000	-30,300,000
MARINE MAMMAL COMMISSION					
Salaries and expenses.....	900,000	1,000,000	1,000,000	100,000	-----
NATIONAL COMMISSION FOR THE REVIEW OF FEDERAL AND STATE LAWS RELATING TO WIRETAPPING AND ELECTRONIC SURVEILLANCE					
Salaries and expenses.....	400,000	-----	-----	-400,000	-----
OFFICE OF THE SPECIAL REPRESENTATIVE FOR TRADE NEGOTIATIONS					
Salaries and expenses.....	2,020,000	2,370,000	2,250,000	230,000	-120,000
PRIVACY PROTECTION STUDY COMMISSION					
Salaries and expenses.....	550,000	750,000	750,000	200,000	-----
RENEGOTIATION BOARD					
Salaries and expenses.....	5,566,000	6,370,000	5,700,000	134,000	-670,000
SECURITIES AND EXCHANGE COMMISSION					
Salaries and expenses.....	49,291,000	<u>7/</u> 53,098,000	53,000,000	3,709,000	-98,000
SMALL BUSINESS ADMINISTRATION					
Salaries and expenses:					
Direct Appropriation.....	29,000,000	35,400,000	35,400,000	6,400,000	-----
Transfer from revolving funds.....(	91,850,000)(	99,600,000)(	99,600,000)(	7,750,000)(	-----
Business loan and investment fund.....	278,750,000	466,600,000	616,600,000	337,850,000	150,000,000
Disaster loan fund.....	100,000,000	90,000,000	90,000,000	-10,000,000	-----
Lease guarantees revolving fund.....	-----	3,000,000	3,000,000	3,000,000	-----
Surety bond guarantees revolving fund.....	10,000,000	36,000,000	36,000,000	26,000,000	-----
<b>Total.....</b>	<b>417,750,000</b>	<b>631,000,000</b>	<b>781,000,000</b>	<b>363,250,000</b>	<b>150,000,000</b>

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1976 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1977**

[Note—All amounts are in the form of "appropriations" unless otherwise indicated.]

Agency and item  (1)	New budget (obligational) authority, fiscal year 1976 <sup>1</sup>  (2)	Budget estimates of new (obligational) authority, fiscal year 1977  (3)	New budget (obligational) authority recommended in bill  (4)	Bill compared with—	
				New budget (obligational) authority, fiscal year 1976  (5)	Budget estimates of new (obliga- tional) authority, fiscal year 1977  (6)
UNITED STATES INFORMATION AGENCY					
Salaries and expenses.....	247,300,000	248,325,000	248,325,000	1,025,000	---
Salaries and expenses (special foreign currency program).....	9,995,000	8,600,000	8,600,000	-1,395,000	---
Special international exhibitions.....	6,187,000	4,841,000	4,841,000	-1,346,000	---
Acquisition and construction of radio facilities.....	10,135,000	2,142,000	2,142,000	-7,993,000	---
Total.....	273,617,000	263,908,000	263,908,000	-9,709,000	---
Total, TITLE V.....	1,137,954,000	1,369,190,000	1,484,691,000	346,737,000	115,501,000
Total, NB(O)A.....	6,476,735,000	6,297,119,000	6,382,828,000	-93,907,000	85,709,000
RECAPITULATION					
Total, Titles I, II, III, IV, and V New budget (obligational) authority.....	6,476,735,000	6,297,119,000	6,382,828,000	-93,907,000	85,709,000

Memoranda:

Appropriations to liquidate contract authorizations.....	315,936,000	403,721,000	388,000,000	72,064,000	-15,721,000
Total appropriations, including appropriations to liquidate contract authorizations.....	6,792,671,000	6,700,840,000	6,770,828,000	-21,843,000	69,988,000

<sup>1/</sup> Includes amounts in Second Supplemental Appropriations Bill (H.R. 13172) as passed the House.

<sup>2/</sup> Reflects proposed consolidation of this item with "Operations, research, and facilities."

<sup>3/</sup> Includes budget amendment of \$964,000 contained in H. Doc. 94-423.

<sup>4/</sup> Includes budget amendment of \$400,000 contained in H. Doc. 94-396.

<sup>5/</sup> Includes budget amendment of \$240,000 contained in H. Doc. 94-441.

<sup>6/</sup> This request was transmitted to the Speaker in a letter dated February 4, 1976 as provided for by P.L. 93-355.

<sup>7/</sup> Includes budget amendment of \$900,000 contained in H. Doc. 94-417.



# Ninety-fourth Congress of the United States of America

AT THE SECOND SESSION

*Begun and held at the City of Washington on Monday, the nineteenth day of January,  
one thousand nine hundred and seventy-six*

## An Act

Making appropriations for the Departments of State, Justice, and Commerce, the Judiciary, and related agencies for the fiscal year ending September 30, 1977, and for other purposes.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the Departments of State, Justice, and Commerce, the Judiciary, and related agencies for the fiscal year ending September 30, 1977, and for other purposes, namely:*

### TITLE I—DEPARTMENT OF STATE

#### ADMINISTRATION OF FOREIGN AFFAIRS

##### SALARIES AND EXPENSES

For necessary expenses of the Department of State, not otherwise provided for, including expenses authorized by the Foreign Service Act of 1946, as amended (22 U.S.C. 801-1158), and allowances as authorized by 5 U.S.C. 5921-5925; expenses of binational arbitrations arising under international air transport agreements; expenses necessary to meet the responsibilities and obligations of the United States in Germany (including those arising under the supreme authority assumed by the United States on June 5, 1945, and under contractual arrangements with the Federal Republic of Germany); hire of passenger motor vehicles; services as authorized by 5 U.S.C. 3109; dues for library membership in organizations which issue publications to members only, or to members at a price lower than to others; expenses authorized by section 2 of the Act of August 1, 1956 (22 U.S.C. 2669), as amended; refund of fees erroneously charged and paid for passports; radio communications; payment in advance for subscriptions to commercial information, telephone and similar services abroad; care and transportation of prisoners and persons declared insane; expenses as authorized by law (18 U.S.C. 3192), of bringing to the United States from foreign countries persons charged with crime; expenses necessary to provide maximum physical security in Government-owned and leased properties abroad; and procurement by contract or otherwise, of services, supplies, and facilities, as follows: (1) translating, (2) analysis and tabulation of technical information, and (3) preparation of special maps, globes, and geographic aids; administrative and other expenses authorized by section 637(b) of the Foreign Assistance Act of 1961, as amended (22 U.S.C. 2397(b)), and by section 305 of the Mutual Defense Assistance Control Act of 1951, as amended (22 U.S.C. 1613(d)); \$539,800,000: *Provided*, That passenger motor vehicles in possession of the Foreign Service abroad may be replaced in accordance with section 7 of the Act of August 1, 1956 (22 U.S.C. 2674), and the cost, including exchange allowance, of each such replacement shall not exceed \$6,500 in the case of the chief of mission automobile at each diplomatic mission (except that four such vehicles may be purchased at not to exceed \$9,000 each) and such amounts as may be otherwise

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provided by law for all other such vehicles, except that right hand drive vehicles may be purchased without regard to any maximum price limitation otherwise established by law: *Provided further*, That in addition, this appropriation shall be available for the purchase (not to exceed thirty-three), replacement, rehabilitation, and modification of passenger motor vehicles for protective purposes without regard to any maximum price limitations otherwise established by law.

REPRESENTATION ALLOWANCES

For representation allowances as authorized by section 901 of the Foreign Service Act of 1946, as amended (22 U.S.C. 1131), \$2,000,000.

ACQUISITION, OPERATION, AND MAINTENANCE OF BUILDINGS ABROAD

For necessary expenses of carrying into effect the Foreign Service Buildings Act, 1926, as amended (22 U.S.C. 292-300), including personal services in the United States and abroad; salaries and expenses of personnel and dependents as authorized by the Foreign Service Act of 1946, as amended (22 U.S.C. 801-1158); allowances as authorized by 5 U.S.C. 5921-5925; and services as authorized by 5 U.S.C. 3109; \$67,200,000, to remain available until expended: *Provided*, That not to exceed \$2,150,000 may be used for administrative expenses during the current fiscal year.

ACQUISITION, OPERATION, AND MAINTENANCE OF BUILDINGS ABROAD  
(SPECIAL FOREIGN CURRENCY PROGRAM)

For payments in foreign currencies which the Treasury Department determines to be excess to the normal requirements of the United States for the purposes authorized by section 4 of the Foreign Service Buildings Act of 1926, as amended (22 U.S.C. 295), to be credited to and expended under the appropriation account for "Acquisition, operation, and maintenance of buildings abroad", to remain available until expended, \$5,535,000.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

For expenses necessary to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service, to be expended pursuant to the requirement of section 291 of the Revised Statutes (31 U.S.C. 107), \$2,100,000.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

For payment to the Foreign Service Retirement and Disability Fund, as authorized by the Foreign Service Act of 1946, as amended (22 U.S.C. 1105-1106), \$8,055,000.

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

For expenses, not otherwise provided for, necessary to meet annual obligations of membership in international multilateral organizations, pursuant to treaties, conventions, or specific Acts of Congress, \$277,545,453.

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### CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

For payments, not otherwise provided for, by the United States for expenses of United Nations peacekeeping forces in the Middle East, \$40,000,000.

### MISSIONS TO INTERNATIONAL ORGANIZATIONS

For expenses necessary for permanent representation to certain international organizations in which the United States participates pursuant to treaties, conventions, or specific Acts of Congress, including expenses authorized by the pertinent Acts and conventions provided for such representation; salaries and expenses of personnel and dependents as authorized by the Foreign Service Act of 1946, as amended (22 U.S.C. 801-1158); allowances, as authorized by 5 U.S.C. 5921-5925; and expenses authorized by section 2 (a) and (e) and section 17 of the Act of August 1, 1956, as amended (22 U.S.C. 2669); \$9,350,000.

### INTERNATIONAL CONFERENCES AND CONTINGENCIES

For necessary expenses of participation by the United States, upon approval by the Secretary of State, in international activities which arise from time to time in the conduct of foreign affairs and for which specific appropriations have not been provided pursuant to treaties, conventions, or special Acts of Congress, including personal services without regard to civil service and classification laws; salaries and expenses of personnel and dependents as authorized by the Foreign Service Act of 1946, as amended (22 U.S.C. 801-1158); allowances as authorized by 5 U.S.C. 5921-5925; hire of passenger motor vehicles; contributions for the share of the United States in expenses of international organizations; and expenses authorized by section 2(a) of the Act of August 1, 1956, as amended (22 U.S.C. 2669); \$7,035,000, of which not to exceed a total of \$145,000 may be expended for representation allowances as authorized by section 901 of the Act of August 13, 1946, as amended (22 U.S.C. 1131), and for official entertainment.

### INTERNATIONAL TRADE NEGOTIATIONS

For necessary expenses of participation by the United States in international trade negotiations, including not to exceed \$15,000 for representation allowances, as authorized by section 901 of the Act of August 13, 1946, as amended (22 U.S.C. 1131), and for official entertainment, \$3,500,000: *Provided*, That this appropriation shall be available in accordance with the authority provided in the current appropriation for "International conferences and contingencies".

### INTERNATIONAL COMMISSIONS

#### INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

For expenses necessary to enable the United States to meet its obligations under the treaties of 1889, 1906, 1933, 1944, 1963, and 1970 between the United States and Mexico, and to comply with the other laws applicable to the United States Section, International Boundary

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and Water Commission, United States and Mexico, including operation and maintenance of the Rio Grande rectification, canalization, flood control, bank protection, water supply, power, irrigation, boundary demarcation, and sanitation projects; detailed plan preparation and construction (including surveys and operation and maintenance and protection during construction); Rio Grande emergency flood protection; expenditures for the purposes set forth in sections 101 through 104 of the Act of September 13, 1950 (22 U.S.C. 277d-1—277d-4); purchase of planographs and lithographs; uniforms or allowances therefor, as authorized by law (5 U.S.C. 5901-5902); and leasing of private property to remove therefrom sand, gravel, stone, and other materials, without regard to section 3709 of the Revised Statutes, as amended (41 U.S.C. 5); as follows:

SALARIES AND EXPENSES

For salaries and expenses not otherwise provided for, including examinations, preliminary surveys, and investigations, and operation and maintenance of projects or parts thereof, as enumerated above, including gaging stations, \$5,800,000: *Provided*, That expenditures for the Rio Grande bank protection project shall be subject to the provisions and conditions contained in the appropriation for said project as provided by the Act approved April 25, 1945 (59 Stat. 89).

CONSTRUCTION

For detailed plan preparation and construction of projects authorized by the convention concluded February 1, 1933, between the United States and Mexico, the Acts approved August 19, 1935, as amended (22 U.S.C. 277-277f), August 29, 1935 (49 Stat. 961), June 4, 1936 (49 Stat. 1463), June 28, 1941 (22 U.S.C. 277f), September 13, 1950 (22 U.S.C. 277d-1-9), October 10, 1966 (80 Stat. 884), October 25, 1972 (86 Stat. 1161), and the project stipulated in the treaty between the United States and Mexico signed at Washington on February 3, 1944, to remain available until expended, \$3,919,000: *Provided*, That no expenditures shall be made for the Lower Rio Grande flood control project for construction on any land, site, or easement in connection with this project except such as has been acquired by donation and the title thereto has been approved by the Attorney General of the United States: *Provided further*, That the Anzalduas diversion dam shall not be operated for irrigation or water supply purposes in the United States unless suitable arrangements have been made with the prospective water users for repayment to the Government of such portions of the cost of said dam as shall have been allocated to such purposes by the Secretary of State.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

For expenses necessary to enable the President to perform the obligations of the United States pursuant to treaties between the United States and Great Britain, in respect to Canada, signed January 11, 1909 (36 Stat. 2448), and February 24, 1925 (44 Stat. 2102); and the treaty between the United States and Canada, signed February 27, 1950; including services as authorized by 5 U.S.C. 3109; hire of passenger motor vehicles; \$1,840,000, to be disbursed under the direction of the Secretary of State and to be available also for additional expenses of the American Sections, International Commissions, as hereinafter set forth:

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International Joint Commission, United States and Canada, the salary of the Commissioners on the part of the United States who shall serve at the pleasure of the President; salaries of clerks and other employees appointed by the Commissioners on the part of the United States with the approval solely of the Secretary of State; travel expenses and compensation of witnesses in attending hearings of the Commission at such places in the United States and Canada as the Commission or the American Commissioners shall determine to be necessary; not to exceed \$1,500 for representation expenses, in accordance with such regulations as the President may prescribe, and official entertainment; and special and technical investigations in connection with matters falling within the Commission's jurisdiction: *Provided*, That transfers of funds may be made to other agencies of the Government for the performance of work for which this appropriation is made.

International Boundary Commission, United States and Canada, the completion of such remaining work as may be required under the award of the Alaskan Boundary Tribunal and the existing treaties between the United States and Great Britain; commutation of subsistence to employees while on field duty at not to exceed the authorized prevailing daily rate; hire of freight and passenger motor vehicles from temporary field employees; and payment for timber necessarily cut in keeping the boundary line clear.

#### INTERNATIONAL FISHERIES COMMISSIONS

For expenses, not otherwise provided for, necessary to enable the United States to meet its obligations in connection with participation in international fisheries commissions pursuant to treaties or conventions, and implementing Acts of Congress, \$5,500,000: *Provided*, That the United States share of such expenses may be advanced to the respective commissions.

#### EDUCATIONAL EXCHANGE

##### MUTUAL EDUCATIONAL AND CULTURAL EXCHANGE ACTIVITIES

For expenses, not otherwise provided for, necessary to enable the Secretary of State to carry out the functions of the Department of State under the provisions of the Mutual Educational and Cultural Exchange Act of 1961, as amended (22 U.S.C. 2451-2458), and the Act of August 9, 1939 (22 U.S.C. 501), including expenses authorized by the Foreign Service Act of 1946, as amended (22 U.S.C. 801-1158); expenses of the National Commission on Educational, Scientific, and Cultural Cooperation as authorized by sections 3, 5, and 6 of the Act of July 30, 1946 (22 U.S.C. 287o, 287q, 287r); hire of passenger motor vehicles; not to exceed \$12,000 for representation expenses; not to exceed \$1,500 for official entertainment within the United States; services as authorized by 5 U.S.C. 3109; and advance of funds notwithstanding section 3648 of the Revised Statutes, as amended (31 U.S.C. 529); \$58,500,000, of which not less than \$1,500,000 shall be used for payment in foreign currencies which the Treasury Department determines to be excess to the normal requirements of the United States: *Provided*, That not to exceed \$2,800,000 may be used for administrative expenses during the current fiscal year.

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CENTER FOR CULTURAL AND TECHNICAL INTERCHANGE BETWEEN  
EAST AND WEST

To enable the Secretary of State to provide for carrying out the provisions of the Center for Cultural and Technical Interchange Between East and West Act of 1960, by grant to any appropriate recipient in the State of Hawaii, \$10,000,000: *Provided*, That none of the funds appropriated herein shall be used to pay any salary, or to enter into any contract providing for the payment thereof, in excess of the highest rate authorized in the General Schedule of the Classification Act of 1949, as amended.

GENERAL PROVISIONS—DEPARTMENT OF STATE

SEC. 102. Appropriations under this title for "Salaries and expenses", "International conferences and contingencies", and "Missions to international organizations" are available for reimbursement of the General Services Administration for security guard services for protection of confidential files.

SEC. 103. None of the funds appropriated in this title shall be used (1) to pay the United States contribution to any international organization which engages in the direct or indirect promotion of the principle or doctrine of one world government or one world citizenship; (2) for the promotion, direct or indirect, of the principle or doctrine of one world government or one world citizenship.

SEC. 104. It is the sense of the Congress that any new Panama Canal treaty or agreement must protect the vital interests of the United States in the Canal Zone and in the operation, maintenance, property and defense of the Panama Canal.

SEC. 105. The Congress, taking cognizance that—

(1) the Secretary of State on June 11 submitted a multi-point proposal to the Sixth General Assembly of the Organization of American States designed to restructure the membership qualifications, the policymaking organs, and the financial assessments for the members of that body, and

(2) the United States Government has been regularly contributing approximately two-thirds of the annual OAS budget, and

(3) the bureaucratic structure of the OAS has, according to the Secretary of State, assumed a "ponderous" and "cumbersome" nature, pre-empting some of the policymaking responsibilities of the General Assembly, and

(4) the several member-states of the OAS have sought a more active role for the organization in formulating common policy positions on such hemispheric issues as recognition of the Cuban government, renegotiation of the Panama Canal Treaty, and protection of human rights in Chile, and

(5) the responsive structure and financial strength of the OAS will determine the relevance of that organization for meeting the challenges of the future,

therefore expresses the support for its proposal presented to the Organization of American States General Assembly on June 11 by Secretary of State Henry A. Kissinger and urges the General Assembly to favorably consider and adopt the United States proposal at an early date.

This title may be cited as the "Department of State Appropriation Act, 1977".

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TITLE II—DEPARTMENT OF JUSTICE

GENERAL ADMINISTRATION

SALARIES AND EXPENSES

For expenses necessary for the administration of the Department of Justice, including hire of passenger motor vehicles; not to exceed \$2,500 for official reception and representation expenses; and miscellaneous and emergency expenses authorized or approved by the Attorney General or the Assistant Attorney General for Administration; \$20,400,000. In addition to funds provided under this Act, unobligated balances from the amount appropriated for the Watergate Special Prosecution Force in 1976 shall remain available until September 30, 1977.

LEGAL ACTIVITIES

SALARIES AND EXPENSES, GENERAL LEGAL ACTIVITIES

For expenses necessary for the legal activities of the Department of Justice, not otherwise provided for, including miscellaneous and emergency expenses authorized or approved by the Attorney General or the Assistant Attorney General for Administration; not to exceed \$30,000 for expenses of collecting evidence, to be expended under the direction of the Attorney General and accounted for solely on his certificate; and advances of public moneys pursuant to law (31 U.S.C. 529); \$64,090,000: *Provided*, That not to exceed \$105,000 may be transferred to this appropriation from the "Alien Property Fund, World War II", for the general administrative expenses of alien property activities, including rent of private or Government-owned space in the District of Columbia.

SALARIES AND EXPENSES, ANTITRUST DIVISION

For expenses necessary for the enforcement of antitrust, consumer protection and kindred laws, \$24,000,000: *Provided*, That none of this appropriation shall be expended for the establishment and maintenance of permanent regional offices of the Antitrust Division.

SALARIES AND EXPENSES, UNITED STATES ATTORNEYS AND MARSHALS

For necessary expenses of the offices of the United States attorneys and marshals, including purchase of firearms and ammunition, \$160,890,000.

FEES AND EXPENSES OF WITNESSES

For expenses, mileage, and per diems of witnesses and for per diems in lieu of subsistence, as authorized by law, for payment of compensation and expenses of Commissioners appointed in condemnation cases under Rule 71A (h) of the Federal Rules of Civil Procedure, and for such compensation and expenses of expert witnesses pursuant to section 524 of title 28, United States Code, and sections 4244-48 of title 18, United States Code, including advances; \$19,177,000: *Provided*, That no part of the sum herein appropriated shall be used to pay any witness more than one attendance fee for any one calendar day: *Provided further*, That no part of the sum herein appropriated shall be used for the payment of the compensation of land commissioners at a daily rate in excess of the equivalent daily rate of compensation paid a grade 18 on the General Schedule.

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SALARIES AND EXPENSES, COMMUNITY RELATIONS SERVICE

For necessary expenses of the Community Relations Service established by title X of the Civil Rights Act of 1964 (42 U.S.C. 2000g—2000g-2), \$4,500,000.

FEDERAL BUREAU OF INVESTIGATION

SALARIES AND EXPENSES

For expenses necessary for the detection and prosecution of crimes against the United States; protection of the person of the President of the United States; acquisition, collection, classification and preservation of identification and other records and their exchange with, and for the official use of, the duly authorized officials of the Federal Government, of States, cities, and other institutions, such exchange to be subject to cancellation if dissemination is made outside the receiving departments or related agencies; and such other investigations regarding official matters under the control of the Department of Justice and the Department of State as may be directed by the Attorney General; including purchase for police-type use without regard to the general purchase price limitation for the current fiscal year (not to exceed one thousand two hundred and nineteen for replacement only) and hire of passenger motor vehicles; purchase, lease, hire, maintenance, operation and storage of aircraft; firearms and ammunition; payment of rewards; benefits in accordance with those provided under 22 U.S.C. 1136(9)–(11), under regulations prescribed by the Secretary of State; and not to exceed \$70,000 to meet unforeseen emergencies of a confidential character, to be expended under the direction of the Attorney General, and to be accounted for solely on his certificate; \$493,977,000.

None of the funds appropriated for the Federal Bureau of Investigation shall be used to pay the compensation of any civil-service employee.

IMMIGRATION AND NATURALIZATION SERVICE

SALARIES AND EXPENSES

For expenses, not otherwise provided for, necessary for the administration and enforcement of the laws relating to immigration, naturalization, and alien registration, including advance of cash to aliens for meals and lodging while en route; payment of allowances (at a rate not in excess of \$1 per day) to aliens, while held in custody under the immigration laws, for work performed; payment of rewards; not to exceed \$50,000 to meet unforeseen emergencies of a confidential character, to be expended under the direction of the Attorney General and accounted for solely on his certificate; purchase for police-type use without regard to the general purchase price limitation for the current fiscal year (not to exceed four hundred and ninety-eight, of which three hundred and seventy-two shall be for replacement only) and hire of passenger motor vehicles; lease, maintenance and operation of aircraft; firearms and ammunition, attendance at firearms matches; refunds of head tax, maintenance bills, immigration fines, and other items properly returnable, except deposits of aliens who become public charges and deposits to secure payment of fines and passage money; operation, maintenance, remodeling, and repair of buildings and the purchase of equipment incident thereto; acquisition of land as sites for



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enforcement fence and construction incident to such fence; reimbursement of the General Services Administration for security guard services for protection of confidential files; benefits in accordance with those provided under 22 U.S.C. 1136(9)–(11), under regulations prescribed by the Secretary of State; research related to immigration enforcement; \$234,000,000, of which not to exceed \$400,000 shall remain available for such research until expended: *Provided*, That of the amount herein appropriated, not to exceed \$50,000 may be used for the emergency replacement of aircraft upon certificate of the Attorney General.

FEDERAL PRISON SYSTEM

SALARIES AND EXPENSES, BUREAU OF PRISONS

For expenses necessary for the administration, operation, and maintenance of Federal penal and correctional institutions, including supervision of United States prisoners in non-Federal institutions; purchase of (not to exceed twelve for replacement only) and hire of passenger motor vehicles; compilation of statistics relating to prisoners in Federal penal and correctional institutions; assistance to State and local governments to improve their correctional systems; firearms and ammunition; medals and other awards; payment of rewards; purchase and exchange of farm products and livestock; construction of buildings at prison camps; and acquisition of land as authorized by section 4010 of title 18, United States Code; \$208,160,000: *Provided*, That there may be transferred to the Health Services Administration such amounts as may be necessary, in the discretion of the Attorney General, for direct expenditures by that Administration for medical relief for inmates of Federal penal and correctional institutions.

NATIONAL INSTITUTE OF CORRECTIONS

For carrying out the provisions of section 521 of the Juvenile Justice and Delinquency Prevention Act of 1974, establishing a "National Institute of Corrections", \$4,997,000, to remain available until expended.

BUILDINGS AND FACILITIES

For planning, acquisition of sites and construction of new facilities and constructing, remodeling, and equipping necessary buildings and facilities at existing penal and correctional institutions, including all necessary expenses incident thereto, by contract or force account, \$56,980,000, to remain available until expended: *Provided*, That labor of United States prisoners may be used for work performed under this appropriation.

SUPPORT OF UNITED STATES PRISONERS

For support of United States prisoners in non-Federal institutions, including necessary clothing and medical aid, payment of rewards, and reimbursements to St. Elizabeths Hospital for the care and treatment of United States prisoners, at per diem rates as authorized by law (24 U.S.C. 168a), \$31,875,000.

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FEDERAL PRISON INDUSTRIES, INCORPORATED

The Federal Prison Industries, Incorporated, is hereby authorized to make such expenditures, within the limits of funds and borrowing authority available, and in accord with the law, and to make such contracts and commitments, without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out the program set forth in the budget for the current fiscal year for such corporation, including purchase of not to exceed five (for replacement only) and hire of passenger motor vehicles, except as hereinafter provided:

LIMITATION ON ADMINISTRATIVE AND VOCATIONAL TRAINING EXPENSES,  
FEDERAL PRISON INDUSTRIES, INCORPORATED

Not to exceed \$1,618,000 of the funds of the corporation shall be available for its administrative expenses, and not to exceed \$4,829,000 for the expenses of vocational training of prisoners, both amounts to be available for services as authorized by 5 U.S.C. 3109, and to be computed on an accrual basis and to be determined in accordance with the corporation's prescribed accounting system in effect on July 1, 1946, and shall be exclusive of depreciation, payment of claims, expenditures which the said accounting system requires to be capitalized or charged to cost of commodities acquired or produced, including selling and shipping expenses, and expenses in connection with acquisition, construction, operation, maintenance, improvement, protection, or disposition of facilities and other property belonging to the corporation or in which it has an interest.

LAW ENFORCEMENT ASSISTANCE ADMINISTRATION

SALARIES AND EXPENSES

For grants, contracts, loans, and other assistance authorized by title I of the Omnibus Crime Control and Safe Streets Act of 1968, as amended, and title II of the Juvenile Justice and Delinquency Prevention Act of 1974, including departmental salaries and other expenses in connection therewith, \$753,000,000, to remain available until expended.

DRUG ENFORCEMENT ADMINISTRATION

SALARIES AND EXPENSES

For necessary expenses of the Drug Enforcement Administration, including hire of passenger motor vehicles; payment in advance for special tests and studies by contract; not to exceed \$70,000 to meet unforeseen emergencies of a confidential character, to be expended under the direction of the Attorney General, and to be accounted for solely on his certificate; purchase of not to exceed four hundred forty-two passenger motor vehicles (for replacement only) for police-type use without regard to the general purchase price limitation for the current fiscal year; payment of rewards; payment for publication of technical and informational material in professional and trade journals; purchase of chemicals, apparatus, and scientific equipment; payment for necessary accommodations in the District of Columbia for conferences and training activities; acquisition (purchase of one), lease, maintenance, and operation of aircraft; employment of aliens

by contract for services abroad; research related to enforcement and drug control; benefits in accordance with those provided under 22 U.S.C. 1136(9)–(11), under regulations prescribed by the Secretary of State; \$161,175,000, of which not to exceed \$4,500,000 for research shall remain available until expended.

GENERAL PROVISIONS—DEPARTMENT OF JUSTICE

SEC. 202. None of the funds appropriated by this title may be used to pay the compensation of any person hereafter employed as an attorney (except foreign counsel employed in special cases) unless such person shall be duly licensed and authorized to practice as an attorney under the laws of a State, territory, or the District of Columbia.

SEC. 203. Appropriations and authorizations made in this title which are available for expenses of attendance at meetings shall be expended for such purposes in accordance with regulations prescribed by the Attorney General.

SEC. 204. Appropriations and authorizations made in this title for salaries and expenses shall be available for services as authorized by 5 U.S.C. 3109.

SEC. 205. Appropriations for "Salaries and expenses, general administration", "Salaries and expenses, United States attorneys and marshals", "Salaries and expenses, Federal Bureau of Investigation", "Salaries and expenses, Immigration and Naturalization Service", and "Salaries and expenses, Bureau of Prisons", shall be available for uniforms and allowances therefor as authorized by law (5 U.S.C. 5901–5902).

SEC. 206. Appropriations made in this title shall be available for the purchase of insurance for motor vehicles operated on official Government business in foreign countries.

SEC. 207. Funds appropriated under this title shall be available for (1) expenses of primary and secondary schooling for dependents of personnel stationed outside the continental United States at costs not in excess of those authorized by the Department of Defense for the same area, when it is determined by the Attorney General that schools available in the locality are unable to provide adequately for the education of such dependents, and (2) transportation of said dependents between their places of residence and schools serving the area which they would normally attend when the Attorney General, under such regulations as he may prescribe, determines that such schools are not accessible by public means and transportation.

This title may be cited as the "Department of Justice Appropriation Act, 1977".

TITLE III—DEPARTMENT OF COMMERCE

GENERAL ADMINISTRATION

SALARIES AND EXPENSES

For expenses necessary for the general administration of the Department of Commerce, including not to exceed \$1,500 for official entertainment, \$13,595,000.

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OFFICE OF ENERGY PROGRAMS

SALARIES AND EXPENSES

For expenses necessary for the energy conservation activities of the Department of Commerce, \$2,162,000.

BUREAU OF THE CENSUS

SALARIES AND EXPENSES

For expenses necessary for collecting, compiling, analyzing, preparing, and publishing statistics, provided for by law, \$43,245,000.

PERIODIC CENSUSES AND PROGRAMS

For expenses necessary to prepare for taking, compiling, and publishing the censuses of business, transportation, manufactures, and mineral industries; the census of governments; the census of agriculture; the census of population and housing; and periodic surveys, as provided for by law, \$47,400,000, to remain available until expended.

BUREAU OF ECONOMIC ANALYSIS

SALARIES AND EXPENSES

For necessary expenses of the Bureau of Economic Analysis, \$12,300,000.

ECONOMIC DEVELOPMENT ADMINISTRATION

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

For economic development assistance as authorized by titles I, II, III, IV, and IX of the Public Works and Economic Development Act of 1965, as amended, and title II of the Trade Act of 1974, \$360,000,000.

ADMINISTRATION OF ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

For necessary expenses of administering the economic development assistance programs, not otherwise provided for, \$26,725,000, of which not to exceed \$300,000 may be advanced to the Small Business Administration for processing of loan applications.

REGIONAL ACTION PLANNING COMMISSIONS

REGIONAL DEVELOPMENT PROGRAMS

For expenses necessary to carry out the programs authorized by title V of the Public Works and Economic Development Act of 1965, as amended, \$63,500,000, to remain available until expended.

DOMESTIC AND INTERNATIONAL BUSINESS ADMINISTRATION

OPERATIONS AND ADMINISTRATION

For necessary expenses for domestic business activities of the Department of Commerce; necessary expenses for international business activities, including trade promotional activities abroad without regard to the provisions of law set forth in 41 U.S.C. 5 and 13, and 44

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U.S.C. 501, 3702, and 3703; full medical coverage for dependent members of immediate families of employees stationed overseas; purchase of commercial and trade reports; employment of aliens by contract for services abroad; rental of space abroad, for periods not exceeding five years, and expenses of alteration, repair, or improvement; purchase or construction of temporary demountable exhibition structures for use abroad; advance of funds under contracts abroad; payment of tort claims, in the manner authorized in the first paragraph of 28 U.S.C. 2672 when such claims arise in foreign countries; and not to exceed \$4,200 for official representation expenses abroad; necessary expenses to carry out the provisions of the Defense Production Act of 1950, as amended; and necessary expenses for carrying out the Export Administration Act of 1969, as amended and extended by the Equal Export Opportunity Act, including awards of compensation to informers under said Act and as authorized by 22 U.S.C. 401(b); \$62,912,000, to remain available until expended, of which not to exceed \$678,000 may be advanced to the United States Customs Service, Treasury Department, for enforcement of the export administration program: *Provided*, That the provisions of the first sentence of section 105(f) and all of section 108(c) of the Mutual Educational and Cultural Exchange Act of 1961 (22 U.S.C. 2455(f) and 2458(c)) shall apply in carrying out the activities concerned with international business activities.

MINORITY BUSINESS ENTERPRISE

MINORITY BUSINESS DEVELOPMENT

For necessary expenses of the Department of Commerce in fostering, promoting, and developing minority business enterprise, \$50,000,000, of which \$38,535,000 shall remain available until expended: *Provided*, That not to exceed \$11,465,000 shall be available for program development and management.

UNITED STATES TRAVEL SERVICE

SALARIES AND EXPENSES

For necessary expenses to carry out the provisions of the International Travel Act of 1961, as amended, including employment of aliens by contract for service abroad; rental of space abroad, for periods not exceeding five years, and expenses of alteration, repair, or improvement; advance of funds under contracts abroad; payment of tort claims, in the manner authorized in the first paragraph of section 2672 of title 28 of the United States Code, when such claims arise in foreign countries; and not to exceed \$3,500 for representation expenses abroad; and for necessary expenses to carry out the provisions of the Act of July 19, 1940, as amended, \$14,470,000, of which not less than \$1,500,000 shall be available for the domestic tourism promotion program.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

OPERATIONS, RESEARCH, AND FACILITIES

For expenses necessary for the National Oceanic and Atmospheric Administration, including research and development; acquisition of two rotary-winged aircraft; maintenance, operation, and hire of aircraft; expenses of an authorized strength of 388 commissioned officers

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on the active list; pay of commissioned officers retired in accordance with law and payments under the Retired Serviceman's Family Protection and the Survivors Benefit plans; construction of facilities, including initial equipment; alteration, modernization, and relocation of facilities; and acquisition of land for facilities; \$566,270,000, to remain available until expended, of which so much as may become available during the current fiscal year shall be derived from the Pribilof Islands Fund: *Provided*, That this appropriation shall be available for payment to the National Aeronautics and Space Administration for procurement, in accordance with the authority available to that Administration, of such equipment or facilities as may be necessary, for the purposes of this appropriation: *Provided further*, That of the amount herein appropriated, \$1,500,000 shall be available for studies (including surveys, mission analyses, cost analyses, and initiation of a design and engineering study) for an underwater ocean laboratory.

COASTAL ZONE MANAGEMENT

For carrying out the provisions of Public Law 92-583, as amended, \$18,050,000, to remain available until expended.

FISHERMEN'S GUARANTY FUND

For payment to the Fishermen's Guaranty Fund, established pursuant to the Act of August 12, 1968 (82 Stat. 729), \$61,000 to remain available until expended.

CONSTRUCTION

For expenses necessary for the National Oceanic and Atmospheric Administration for planning the construction of facilities and construction of an access road and security fencing, \$970,000, to remain available until expended.

NATIONAL FIRE PREVENTION AND CONTROL ADMINISTRATION

OPERATIONS, RESEARCH, AND ADMINISTRATION

For expenses necessary to carry out the provisions of the Federal Fire Prevention and Control Act of 1974, \$12,239,000, to remain available until expended.

PATENT AND TRADEMARK OFFICE

SALARIES AND EXPENSES

For necessary expenses of the Patent and Trademark Office, including defense of suits instituted against the Commissioner of Patents and Trademarks, \$86,400,000.

SCIENCE AND TECHNICAL RESEARCH

SCIENTIFIC AND TECHNICAL RESEARCH AND SERVICES

For necessary expenses of the National Bureau of Standards, including the acquisition of buildings, grounds, and other facilities; the National Technical Information Service; and the Office of Telecommunications; \$68,785,000, to remain available until expended, of which not to exceed \$2,085,000 may be transferred to the "Working Capital Fund", National Bureau of Standards, for additional capital.

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MARITIME ADMINISTRATION

OPERATING-DIFFERENTIAL SUBSIDIES (LIQUIDATION OF CONTRACT  
AUTHORITY)

For the payment of obligations incurred for operating-differential subsidies as authorized by the Merchant Marine Act, 1936, as amended, \$388,000,000, to remain available until expended.

RESEARCH AND DEVELOPMENT

For expenses necessary for research, development, fabrication, and test operation of experimental facilities and equipment; collection and dissemination of maritime technical and engineering information; studies to improve water transportation systems; \$18,500,000, to remain available until expended.

OPERATIONS AND TRAINING

For expenses necessary for carrying out the Merchant Marine Act, 1936, as amended, and the training of cadets as officers of the Merchant Marine, including not to exceed \$2,000 for entertainment of officials of other countries when specifically authorized by the Maritime Administrator; not to exceed \$1,500 for representation allowances; not to exceed \$2,500 for contingencies for the Superintendent, United States Merchant Marine Academy, to be expended in his discretion; \$48,200,000, to remain available until expended: *Provided*, That reimbursement may be made to this appropriation for expenses in support of activities for National Maritime Research Centers financed from the appropriation for "Research and development": *Provided further*, That reimbursements may be made to this appropriation from receipts to the "Federal ship financing fund" for administrative expenses in support of that program.

GENERAL PROVISIONS—MARITIME ADMINISTRATION

Notwithstanding any other provision of this Act, the Maritime Administration is authorized to furnish utilities and services and make necessary repairs in connection with any lease, contract, or occupancy involving Government property under control of the Maritime Administration and payments received by the Maritime Administration for utilities, services, and repairs so furnished or made shall be credited to the appropriation charged with the cost thereof: *Provided*, That rental payments under any such lease, contract, or occupancy on account of items other than such utilities, services, or repairs shall be covered into the Treasury as miscellaneous receipts.

No obligations shall be incurred during the current fiscal year from the construction fund established by the Merchant Marine Act, 1936, or otherwise, in excess of the appropriations and limitations contained in this Act, or in any prior appropriation Act, and all receipts which otherwise would be deposited to the credit of said fund shall be covered into the Treasury as miscellaneous receipts.

GENERAL PROVISIONS—DEPARTMENT OF COMMERCE

SEC. 302. During the current fiscal year applicable appropriations and funds available to the Department of Commerce shall be available for the activities specified in the Act of October 26, 1949 (15 U.S.C. 1514), to the extent and in the manner prescribed by said Act.

Sec. 303. During the current fiscal year appropriations to the Department of Commerce which are available for salaries and expenses shall be available for hire of passenger motor vehicles; services as authorized by 5 U.S.C. 3109; and uniforms or allowances therefor, as authorized by law (5 U.S.C. 5901-5902).

Sec. 304. No part of any appropriation contained in this title shall be used for construction of any ship in any foreign country.

This title may be cited as the "Department of Commerce Appropriation Act, 1977".

#### TITLE IV—THE JUDICIARY

##### SUPREME COURT OF THE UNITED STATES

###### SALARIES AND EXPENSES

For expenses necessary for the operation of the Supreme Court, as required by law, excluding care of the building and grounds, including purchase, or hire, driving, maintenance and operation of an automobile for the Chief Justice; not to exceed \$5,000 for official reception and representation expenses; and for miscellaneous expenses, to be expended as the Chief Justice may approve; \$7,482,000.

###### CARE OF THE BUILDING AND GROUNDS

For such expenditures as may be necessary to enable the Architect of the Capitol to carry out the duties imposed upon him by the Act approved May 7, 1934 (40 U.S.C. 13a-13b), including improvements, maintenance, repairs, equipment, supplies, materials, and appurtenances; special clothing for workmen; and personal and other services (including temporary labor without reference to the Classification and Retirement Acts, as amended), and for snow removal by hire of men and equipment or under contract without compliance with section 3709 of the Revised Statutes, as amended (41 U.S.C. 5); \$800,000.

##### COURT OF CUSTOMS AND PATENT APPEALS

###### SALARIES AND EXPENSES

For salaries of the chief judge, four associate judges, and all other officers and employees of the court, and necessary expenses of the court, including exchange of books, and traveling expenses, as may be approved by the chief judge, \$898,000.

##### CUSTOMS COURT

###### SALARIES AND EXPENSES

For salaries of the chief judge and eight judges; salaries of the officers and employees of the court; services as authorized by 5 U.S.C. 3109; and necessary expenses of the court, including exchange of books and traveling expenses, as may be approved by the court; \$2,705,000: *Provided*, That traveling expenses of judges of the Customs Court shall be paid upon written certificate of the judge.



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COURT OF CLAIMS

SALARIES AND EXPENSES

For salaries of the chief judge, six associate judges, and all other officers and employees of the court, and for other necessary expenses, including stenographic and other fees and charges necessary in the taking of testimony, and travel, \$2,536,000.

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER  
JUDICIAL SERVICES

SALARIES OF JUDGES

For salaries of circuit judges; district judges (including judges of the district courts of the Virgin Islands, the Panama Canal Zone, and Guam); justices and judges retired or resigned under title 28, United States Code, sections 371, 372, and 373; and annuities of widows of Justices of the Supreme Court of the United States in accordance with title 28, United States Code, section 375; \$29,782,000.

SALARIES OF SUPPORTING PERSONNEL

For salaries of all officials and employees of the Federal Judiciary, not otherwise specifically provided for, \$132,250,000: *Provided*, That the salaries of secretaries to circuit and district judges shall not exceed the compensation established in chapter 51 of title 5, United States Code, for General Schedule grade (GS) 5, 6, 7, 8, 9, or 10, and that the salaries of law clerks to circuit and district judges shall not exceed the compensation established in chapter 51 of title 5, United States Code, for General Schedule grade (GS) 7, 8, 9, 10, 11, or 12: *Provided further*, That (exclusive of step increases corresponding with those provided for by chapter 53 of title 5 of the United States Code, post differential and allowances for employees stationed outside the continental United States and in Alaska and of compensation paid for temporary assistance needed because of an emergency) the aggregate salaries paid to secretaries and law clerks appointed by each of the circuit and district judges shall not exceed \$63,947 and \$38,767 per annum, respectively, except in the case of the chief judge of each circuit and the chief judge of each district court having five or more district judges, in which case the aggregate salaries shall not exceed \$78,771 and \$49,813 per annum, respectively: *Provided further*, That the chief judge of each circuit may appoint a senior law clerk to the court at not more than \$31,500 per annum, without regard to the limitations referred to above.

REPRESENTATION BY COURT-APPOINTED COUNSEL AND OPERATION OF  
DEFENDER ORGANIZATIONS

For the operation of Federal Public Defender and Community Defender organizations, and the compensation and reimbursement of expenses of attorneys appointed to represent persons under the Criminal Justice Act of 1964 (18 U.S.C. 3006A, as amended by Public Law 91-447, October 14, 1970), \$20,686,000, to remain available until expended.

FEES OF JURORS

For fees, expenses, and costs of jurors; and compensation of jury commissioners; \$19,350,000, to remain available until expended.

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TRAVEL AND MISCELLANEOUS EXPENSES

For necessary travel and miscellaneous expenses, not otherwise provided for, incurred by the Judiciary, including the purchase of firearms and ammunition, \$24,380,000.

SALARIES AND EXPENSES OF UNITED STATES MAGISTRATES

For compensation and expenses of United States Magistrates, including secretarial and clerical assistance, as authorized by 28 U.S.C. 634-635, \$12,341,000.

SALARIES AND EXPENSES OF REFEREES

For salaries and expenses of referees as authorized by the Act of June 28, 1946, as amended (11 U.S.C. 68, 102), not to exceed \$30,201,000, to be derived from the Referees' salary and expense fund established in pursuance of said Act, and, to the extent of any deficiency in said fund, from any monies in the Treasury not otherwise appropriated: *Provided*, That \$660,000 shall be transferred to the appropriation for "Administrative Office of the United States Courts" for general administrative expenses of the bankruptcy system.

ADMINISTRATIVE OFFICE OF THE UNITED STATES COURTS

SALARIES AND EXPENSES

For necessary expenses of the Administrative Office of the United States Courts, including travel, advertising, and rent in the District of Columbia and elsewhere, \$8,320,000.

FEDERAL JUDICIAL CENTER

SALARIES AND EXPENSES

For necessary expenses of the Federal Judicial Center, as authorized by Public Law 90-219, \$7,650,000.

SPACE AND FACILITIES, THE JUDICIARY

SPACE AND FACILITIES

For the rental of space, tenant alterations, and related services for the United States Courts of Appeals and District Courts, the Court of Customs and Patent Appeals, the Customs Court, the Court of Claims, the Administrative Office of the United States Courts and the Federal Judicial Center, pursuant to the Public Buildings Amendments of 1972, Public Law 92-313, June 16, 1972 (86 Stat. 216), \$71,980,000, to be available for transfer to the General Services Administration which shall be responsible for administering the program in compliance with standards or guidelines prescribed by the Director of the Administrative Office of the United States Courts under the supervision and direction of the Judicial Conference of the United States.

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EXPENSES, UNITED STATES COURT FACILITIES

FURNITURE AND FURNISHINGS

For necessary expenses, not otherwise provided for, to provide furniture and furnishings for the United States Courts, including the Administrative Office of the United States Courts and the Federal Judicial Center, \$4,940,000, to be available for transfer to the General Services Administration which shall be responsible for administering the program in compliance with standards or guidelines prescribed by the Director of the Administrative Office of the United States Courts under the supervision and direction of the Judicial Conference of the United States.

GENERAL PROVISIONS—THE JUDICIARY

Sec. 402. Appropriations and authorizations made in this title which are available for salaries and expenses shall be available for services as authorized by 5 U.S.C. 3109.

Sec. 403. Not to exceed \$120,000 of the appropriations contained in this title shall be available for the study of rules of practice and procedure.

This title may be cited as the "Judiciary Appropriation Act, 1977".

TITLE V—RELATED AGENCIES

ARMS CONTROL AND DISARMAMENT AGENCY

ARMS CONTROL AND DISARMAMENT ACTIVITIES

For necessary expenses, not otherwise provided for, for arms control and disarmament activities, including not to exceed \$10,000 for official reception and representation expenses, authorized by the Act of September 26, 1961, as amended (22 U.S.C. 2551 et seq.), \$12,000,000.

BOARD FOR INTERNATIONAL BROADCASTING

GRANTS AND EXPENSES

For expenses of the Board for International Broadcasting, including grants to Radio Free Europe and Radio Liberty, \$53,385,000.

COMMISSION ON CIVIL RIGHTS

SALARIES AND EXPENSES

For expenses necessary for the Commission on Civil Rights, including hire of passenger motor vehicles, \$9,450,000.

COMMISSION ON SECURITY AND COOPERATION IN EUROPE

SALARIES AND EXPENSES

For expenses necessary for the Commission on Security and Cooperation in Europe, as authorized by Public Law 94-304, \$340,000 for the period beginning July 1, 1976, and to remain available until expended.

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EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the Equal Employment Opportunity Commission established by title VII of the Civil Rights Act of 1964, as amended, including services as authorized by 5 U.S.C. 3109; hire of passenger motor vehicles; and not to exceed \$6,000,000 for payments to State and local agencies for services to the Commission pursuant to title VII of the Civil Rights Act, as amended; \$67,850,000.

FEDERAL COMMUNICATIONS COMMISSION

SALARIES AND EXPENSES

For necessary expenses for the Federal Communications Commission, as authorized by law, including uniforms or allowances therefor, as authorized by law (5 U.S.C. 5901-5902); not to exceed \$280,000 for land and structures; not to exceed \$65,000 for improvement and care of grounds and repair to buildings; not to exceed \$1,500 for official reception and representation expenses; purchase (not to exceed six) and hire of motor vehicles; special counsel fees; and services as authorized by 5 U.S.C. 3109; \$54,696,000: *Provided*, That not to exceed \$500,000 of the foregoing amount shall remain available until September 30, 1978, for research and policy studies.

FEDERAL MARITIME COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the Federal Maritime Commission, including services as authorized by 5 U.S.C. 3109; hire of passenger motor vehicles; and uniforms or allowances therefor, as authorized by 5 U.S.C. 5901-5902; \$8,300,000: *Provided*, That not to exceed \$1,500 shall be available for official reception and representation expenses.

FEDERAL TRADE COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the Federal Trade Commission, including uniforms or allowances therefor, as authorized by 5 U.S.C. 5901-5902; services as authorized by 5 U.S.C. 3109; hire of passenger motor vehicles; and not to exceed \$1,500 for official reception and representation expenses; \$52,700,000.

No part of these funds may be used to pay the salary of any employee, including Commissioners, of the Federal Trade Commission who—

(1) makes any publication based on the line-of-business data furnished by individual firms without taking reasonable precautions to prevent disclosure of the line-of-business data furnished by any particular firm; or

(2) permits anyone other than sworn officers and employees of the Federal Trade Commission to examine the line-of-business reports from individual firms; or

(3) uses the information provided in the line-of-business program for any purpose other than statistical purposes. Such information for carrying out specific law enforcement responsibilities of the Federal Trade Commission shall be obtained under existing practices and procedures or as changed by law.

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FOREIGN CLAIMS SETTLEMENT COMMISSION

SALARIES AND EXPENSES

For expenses necessary to carry on the activities of the Foreign Claims Settlement Commission, including services as authorized by 5 U.S.C. 3109; allowances and benefits similar to those provided by title IX of the Foreign Service Act of 1946, as amended, as determined by the Commission; expenses of packing, shipping, and storing personal effects of personnel assigned abroad; rental or lease, for such periods as may be necessary, of office space and living quarters for personnel assigned abroad; maintenance, improvement, and repair of properties rented or leased abroad, and furnishing fuel, water, and utilities for such properties; insurance on official motor vehicles abroad; advances of funds abroad; advances or reimbursements to other Government agencies for use of their facilities and services in carrying out the functions of the Commission; hire of motor vehicles for field use only; and employment of aliens; \$650,000.

INTERNATIONAL TRADE COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the International Trade Commission, not to exceed \$220,000 for expenses of travel, hire of passenger motor vehicles, and services as authorized by 5 U.S.C. 3109, \$11,350,000: *Provided*, That no part of this appropriation shall be used to pay the salary of any member of the International Trade Commission who shall hereafter participate in any proceedings under sections 336, 337, and 338 of the Tariff Act of 1930, wherein he or any member of his family has any special, direct, and pecuniary interest, or in which he has acted as attorney or special representative: *Provided further*, That no part of the foregoing appropriation shall be used for making any special study, investigation, or report at the request of any other agency of the executive branch of the Government unless reimbursement is made for the cost thereof.

LEGAL SERVICES CORPORATION

PAYMENT TO THE LEGAL SERVICES CORPORATION

To enable the Department of the Treasury to make payment to the Legal Services Corporation to carry out the purposes of the Legal Services Corporation Act of 1974 (P.L. 93-355), \$125,000,000.

MARINE MAMMAL COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the Marine Mammal Commission to carry out the provisions of title II of the Act of October 21, 1972 (Public Law 92-522), establishing the Marine Mammal Commission, \$1,000,000.

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OFFICE OF THE SPECIAL REPRESENTATIVE FOR TRADE NEGOTIATIONS

SALARIES AND EXPENSES

For expenses necessary for the Office of the Special Representative for Trade Negotiations, including hire of passenger motor vehicles, and services as authorized by 5 U.S.C. 3109, \$2,250,000.

PRIVACY PROTECTION STUDY COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the Privacy Protection Study Commission pursuant to the provisions of the Privacy Act (Public Law 93-579), \$750,000.

RENEGOTIATION BOARD

SALARIES AND EXPENSES

For necessary expenses of the Renegotiation Board, including hire of passenger motor vehicles and services as authorized by 5 U.S.C. 3109, \$5,700,000.

SECURITIES AND EXCHANGE COMMISSION

SALARIES AND EXPENSES

For necessary expenses for the Securities and Exchange Commission, including services as authorized by 5 U.S.C. 3109, and not to exceed \$2,000 for official reception and representation expenses, \$53,000,000.

SMALL BUSINESS ADMINISTRATION

SALARIES AND EXPENSES

For necessary expenses, not otherwise provided for, of the Small Business Administration, including purchase of one motor vehicle for replacement only and hire of passenger motor vehicles, not to exceed \$1,500 for official reception and representation expenses, \$35,400,000, and in addition there may be transferred to this appropriation not to exceed a total of \$99,600,000 from the "Disaster loan fund", the "Business loan and investment fund", the "Lease guarantees revolving fund", the "Pollution control equipment contract guarantees revolving fund" and the "Surety bond guarantees revolving fund", in such amounts as may be necessary for administrative expenses in connection with activities respectively financed under said funds: *Provided*, That 10 per centum of the amount authorized to be transferred from these revolving funds shall be apportioned for use, pursuant to section 3679 of the Revised Statutes, as amended, only in such amounts and at such times as may be necessary to carry out the business and disaster loan, and lease guarantee, pollution control equipment contract guarantee and surety bond guarantee programs.

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DISASTER LOAN FUND

BUSINESS LOAN AND INVESTMENT FUND

LEASE GUARANTEES REVOLVING FUND

POLLUTION CONTROL EQUIPMENT CONTRACT GUARANTEES  
REVOLVING FUND

SURETY BOND GUARANTEES REVOLVING FUND

The Small Business Administration is hereby authorized to make such expenditures, within the limits of funds and borrowing authority available to the following funds, and in accord with the law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended, as may be necessary in carrying out the programs set forth in the budget for the current fiscal year for the "Disaster loan fund", the "Business loan and investment fund", the "Lease guarantees revolving fund", the "Pollution control equipment contract guarantees revolving fund" and the "Surety bond guarantees revolving fund".

BUSINESS LOAN AND INVESTMENT FUND

For additional capital for the "Business loan and investment fund", authorized by the Small Business Act, as amended, \$601,600,000, to remain available without fiscal year limitation.

DISASTER LOAN FUND

For additional capital for the "Disaster loan fund", authorized by the Small Business Act, as amended, \$90,000,000, to remain available without fiscal year limitation.

LEASE GUARANTEES REVOLVING FUND

For additional capital for the "Lease Guarantees Revolving Fund", authorized by the Small Business Investment Act, as amended, \$3,000,000, to remain available without fiscal year limitation.

POLLUTION CONTROL EQUIPMENT CONTRACT GUARANTEES  
REVOLVING FUND

For capital for the "Pollution Control Equipment Contract Guarantees Revolving Fund", authorized by the Small Business Investment Act, as amended, \$15,000,000, to remain available without fiscal year limitation.

SURETY BOND GUARANTEES REVOLVING FUND

For additional capital for the "Surety Bond Guarantees Revolving Fund", authorized by the Small Business Investment Act, as amended, \$36,000,000, to remain available without fiscal year limitation.



## UNITED STATES INFORMATION AGENCY

## SALARIES AND EXPENSES

For expenses necessary to enable the United States Information Agency, as authorized by Reorganization Plan No. 8 of 1953, the Mutual Educational and Cultural Exchange Act (22 U.S.C. 2451 et seq.), and the United States Information and Educational Exchange Act, as amended (22 U.S.C. 1431 et seq.), to carry out international information activities, including employment, without regard to the civil service and classification laws, of persons on a temporary basis (not to exceed \$20,000), and aliens within the United States; salaries, expenses, and allowances of personnel and dependents as authorized by the Foreign Service Act of 1946, as amended (22 U.S.C. 801-1158); entertainment within the United States not to exceed \$3,000; purchase for use abroad of (not to exceed 95, of which 42 are for replacement only), and hire of passenger motor vehicles; services as authorized by 5 U.S.C. 3109; advance of funds notwithstanding section 3648 of the Revised Statutes, as amended (31 U.S.C. 529); dues for library membership in organizations which issue publications to members only, or to members at a price lower than to others; purchase of uniforms for not to exceed thirteen guards; radio activities and acquisition and production of motion pictures and visual materials and purchase or rental of technical equipment and facilities therefor, narration, scriptwriting, translation, and engineering services, by contract or otherwise; and purchase of objects for presentation to foreign governments, schools, or organizations; \$248,325,000: *Provided*, That not to exceed \$260,000 may be used for representation abroad: *Provided further*, That passenger motor vehicles used abroad exclusively for the purposes of this appropriation may be exchanged or sold pursuant to section 201(c) of the Act of June 30, 1949 (40 U.S.C. 481(c)), and the exchange allowances or proceeds of such sales shall be available for replacement of an equal number of such vehicles and the cost, including the exchange allowance of each such replacement, shall not exceed such amounts as may be otherwise provided by law (except that right-hand drive vehicles may be purchased without regard to any maximum price limitation otherwise established by law): *Provided further*, That, notwithstanding the provisions of section 3679 of the Revised Statutes, as amended (31 U.S.C. 665), the United States Information Agency is authorized, in making contracts for the use of international short-wave radio stations and facilities, to agree on behalf of the United States to indemnify the owners and operators of said radio stations and facilities from such funds as may be hereafter appropriated for the purpose against loss or damage on account of injury to persons or property arising from such use of said radio stations and facilities.

## SALARIES AND EXPENSES (SPECIAL FOREIGN CURRENCY PROGRAM)

For payments in foreign currencies which the Treasury Department determines to be excess to the normal requirements of the United States, for necessary expenses of the United States Information Agency, as authorized by law, \$8,600,000, to remain available until expended.

SPECIAL INTERNATIONAL EXHIBITIONS

For expenses necessary to carry out the functions of the United States Information Agency under section 102(a)(3) of the Mutual Educational and Cultural Exchange Act of 1961 (22 U.S.C. 2451 et seq.), \$4,841,000, to remain available until expended: *Provided*, That not to exceed a total of \$6,500 may be expended for representation.

ACQUISITION AND CONSTRUCTION OF RADIO FACILITIES

For an additional amount for the purchase, rent, construction, and improvement of facilities for radio transmission and reception, purchase and installation of necessary equipment for radio transmission and reception, without regard to the provisions of the Act of June 30, 1932 (40 U.S.C. 278a), and acquisition of land and interests in land by purchase, lease, rental, or otherwise, \$2,142,000, to remain available until expended: *Provided*, That this appropriation shall be available for acquisition of land outside the continental United States without regard to section 355 of the Revised Statutes (40 U.S.C. 255) and title to any land so acquired shall be approved by the Director of the United States Information Agency.

TITLE VI—GENERAL PROVISIONS

SEC. 601. No part of any appropriation contained in this Act shall be used for publicity or propaganda purposes not authorized by the Congress.

SEC. 602. No part of any appropriation contained in this Act shall be used to administer any program which is funded in whole or in part from foreign currencies or credits for which a specific dollar appropriation therefor has not been made.

SEC. 603. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. 604. No part of the funds appropriated by this Act shall be used to pay the salary of any Federal employee who is finally convicted in any Federal, State, or local court of competent jurisdiction, of inciting, promoting, or carrying on a riot resulting in material damage to property or injury to persons, found to be in violation of Federal, State, or local laws designed to protect persons or property in the community concerned.

SEC. 605. No part of the funds appropriated under this Act shall be used to provide a loan, guarantee of a loan, a grant, the salary of, or any remuneration whatever to any individual applying for admission, attending, employed by, teaching at or doing research at an institution of higher education who has engaged in conduct on or after August 1, 1969, which involves the use of (or the assistance to others in the use of) force or the threat of force or the seizure of property under the control of an institution of higher education, to require or prevent the availability of certain curriculum, or to prevent the faculty, administrative officials or students in such institution from engaging in their duties or pursuing their studies at such institution.

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SEC. 606. None of the funds appropriated in this Act shall be made available for the collection and preparation of budgetary information which will not be available to the Committees on Appropriations of the Senate and House of Representatives.

This Act may be cited as the "Departments of State, Justice, and Commerce, the Judiciary, and Related Agencies Appropriation Act, 1977".

*Speaker of the House of Representatives.*

*Vice President of the United States and  
President of the Senate.*