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94TH CONGRESS } HOUSE OF REPRESENTATIVES } REPORT  
1st Session } } No. 94-374

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**DEPARTMENT OF THE INTERIOR AND RELATED  
AGENCIES APPROPRIATION BILL, 1976**

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**JULY 18, 1975.—Committed to the Committee of the Whole House on the State  
of the Union and ordered to be printed**

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**Mr. YATES** of Illinois, from the Committee on Appropriations,  
submitted the following

**REPORT**  
together with  
**ADDITIONAL VIEWS**

[To accompany H.R. 8773]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Department of the Interior and related agencies for the fiscal year ending June 30, 1976 and the period ending September 30, 1976. The bill provides regular annual appropriations for the Department of the Interior (except Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, Southwestern Power Administration, and Alaska Power Administration) and for other related agencies, including the U.S. Forest Service, the Energy Research and Development Administration, and the Federal Energy Administration.



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## INTRODUCTION

The late Congressman Michael Kirwan of Ohio, who was one of the most perceptive chairmen of the Appropriations Subcommittee for the Department of the Interior, called the subcommittee America's Committee because it appropriates the funds to take care of our national heritage—our national parks and forests, our wilderness areas and scenic rivers, our fish and wildlife refuges, the endangered species in our animal kingdom, in short, all the activities devoted to keeping America fresh and green for now and for the generations to come.

That concept reflects the underlying purpose of the committee's actions. We have been aware of the necessity of budgetary restraint at this time, but yet, after the decades of giving little but lip service to the task of protecting and maintaining the people's resources, the committee is initiating programs that the committee hopes and expects will remedy in measure the wrongs done in the past.

The committee has been most concerned with the complex problems of the American Indians, so many of which have been complicated by lack of funds. Particularly is this true of Indian health and Indian education. So many of the Indian hospitals and Indian schools are antiquated and obsolete and need replacement, rather than piecemeal rehabilitation. The committee was impressed with the testimony of outside witnesses, like the health aide from Alaska who portrayed graphically the loneliness of her installation and the enormous distances to be serviced where communication is achieved only by means of radio. Then, there were witnesses from the Navajo reservation who testified that their children must travel two or three hours to get to elementary schools over roads which break shock absorbers and deteriorate their vehicles. Other witnesses described hospitals which were built in the 1920's and which are so ramshackle as to lose their accreditation for treatment of patients.

The appropriations recommended by the committee, which granted the full budget request in most instances and exceeded it in some, must be acknowledged to be only preliminary steps in dealing with the problems involved.

The committee notes with favor the enactment by the Congress of the Indian Self-Determination and Education Assistance Act (PL 93-638) which recognizes the obligation of the United States to meet the desires of the Indians for self-determination and provides the legal basis by which administration of many Federal Indian programs will be transferred to Indian tribes.

The committee reviews appropriations for the Federal Energy Administration (FEA) and for the Energy Research and Development Administration (ERDA) programs in fossil fuel research and development and related research. The committee wants to express its disappointment and concern that our national effort has not moved us further along the road to freedom from dependence on other nations for oil. It will be noted that there have been reductions in the appropriations requested by FEA in areas where the testimony indicated a lagging effort. The full budget request was provided for ERDA, the only exception being the additional funds recommended for oil and gas recovery. With respect to conservation research, an activity which the committee believes to be of vital importance, testimony indicated a lack of appreciation for the task involved and no additional funds above the budget request are recommended at this time. The committee wants to point out its willingness, really its anxiousness, to provide the money for this very essential field and recalled witnesses several times in an effort to bolster their testimony.

The committee held a number of overview hearings with various agencies within its jurisdiction. It desires to note a number of conclusions, as follows:

## COMMITTEE OVERVIEW AND OBSERVATIONS

## 1. THE CONDITION AND USE OF THE NATION'S PUBLIC GRAZING LANDS

Testimony before the committee this year, along with several official studies released by the Department of the Interior leave no doubt that the millions of acres of range lands managed by the Bureau of Land Management and the Forest Service are in deplorable condition. The condition of the soil, water holding capacity, vegetation, animal life, and other ecologic indices show the impact of years of abuse followed by years of relative neglect. However, the vital signs of these important rangelands indicate that with additional investment they can be improved to a state of environmental and economic health. Such improvements will not only result in increased grazing capacity to augment the Nation's food and fiber supply, but additional benefits in erosion control and wildlife habitat as well.

The committee has added \$967,000 for the Forest Service and \$6 million for the BLM to initiate a comprehensive rangeland improvement program. This program is intended to begin a recovery which will bring the lands up to proper management standards. The benefits of improved rangeland conditions undoubtedly exceed the small costs required to initiate this rangeland improvement pro-

gram. These lands have the biologic potential to provide significantly more forage than they now can offer to ranchers. The soil fertility and stability can be restored, the water holding capability of these lands can be increased, and the wildlife values can be enhanced.

The committee has little doubt that increased feed and energy costs are going to enlarge the need for and benefits of raising more livestock on well-stocked and well-managed rangelands. Realization of this opportunity must go forward on a multiple resource use basis to provide the social, economic and ecologic benefits that are now being lost. Forward progress can begin, validations secured and determinations made to effectively improve these lands. This committee is convinced that given adequate funding levels, the Nation will derive significant returns from expenditure of these funds.

One issue of the rangeland problem has been the lack of sufficient funding for improvement programs. In addition to insufficient appropriations, the grazing fees charged for use of public lands have been significantly lower than fees charged on private lands and the fair market value on public lands. Since revenues derived from grazing fees are used in part to improve rangelands, the low fees charged on public lands in the past have contributed to the present funding problem.

In 1969, following a comprehensive interagency study, a value for Federal grazing was established in relation to private grazing lease rates. For 1969 the Federal full value was determined to be \$1.25 per animal unit month (AUM) compared to the \$3.82 then paid for private lands. Rather than raise fees immediately, the Administration decided to raise fees in ten equal steps. In the next 6 years, the scheduled fee increases were delayed three times. For example, during 1975, the private lease rate is \$5.82. The fair market value for BLM and Forest Service lands is \$1.96, and the scheduled rate for this year was \$1.74 for the Forest Service and \$1.69 for BLM. The actual Forest Service fee, however, is \$1.11, only 57 percent of fair market value. The BLM fee is \$1.00, only 51 percent of the fair market value.

The failure to secure the full value for the public forage has had a significant impact on receipts for both Federal and local government programs, as well as on funds available for range improvement. For example under the original schedule, receipts for 1975 for Forest Service were projected at \$10 million; actual receipts will be about \$6.4 million. For BLM lands the original schedule would have produced receipts of \$20.2 million; the actual will be about \$12.0 million.

The committee believes that work should go forward on improving range, soil, water, wildlife and forage conditions, and that the fees charged for the use of Federal rangelands should assist in the improvement of these resources. The committee believes it would be unfair to raise these fees precipitously in one year in view of previous deferrals. Accordingly, the committee recommends that grazing fees be raised in equal annual increments, adjusted for changes in average forage value, beginning in calendar year 1976, to attain fair market value by the calendar year 1980 grazing season. The committee recommends that for 1976 the Forest Service fee be \$1.60 and the BLM fee be

\$1.51, an action that will insure additional revenues to support the range improvement program initiated by the committee this year.

The committee believes that BLM and the Forest Service should give consideration to grading public lands for the purpose of charging fees based on the quality of grazing available. Charges for poor grazing pastures should not be as high as those for higher quality pasturage.

## 2. REFORESTATION AND OTHER FOREST PROGRAMS

The committee has provided funds in the accompanying bill to continue the ten year program begun last year to eliminate the reforestation backlog in the national forests. Last year, the Congress appropriated an additional \$15 million above the Administration budget to begin this program. Subsequently, the Administration proposed to rescind \$10 million of this amount. The committee objected and the funds were not rescinded.

The committee believes that this program, like all programs on the public lands, are an investment in the future. Federal expenditures for these purposes must be considered in a context beyond the immediate impact on the budget. Substantial returns will result from these investments in future years. The committee expects this program to proceed expeditiously and efficiently so that the goal can be accomplished.

The Forest and Rangeland Renewable Resources Planning Act of 1974 (P.L. 93-378) calls for specific consideration of National goals for our renewable resources and incorporation of these goals into the annual budget process. In support of this legislation the committee believes that timber resources should be sold and harvested in a manner designed to prevent a situation where the demand for timber resources exceeds the supply and prices reach unreasonable levels. Such an occurrence would have an impact not only on the price of new houses but would also pose an inflationary threat to the economy generally.

The committee notes specifically the need for an expanded road program, not only to provide for the timely harvesting of forest resources but also to provide for other benefits such as recreation. The operation and maintenance of Forest Service recreation areas has been severely underfunded. It again received low priority in the 1976 budget. Many campsites and recreation areas are deteriorating because of heavy use and insufficient maintenance and hundreds of recreation areas have been closed in the last four years. To assist in improving the recreation potential as well as other benefits, the accompanying bill provides for a road program for the Forest Service of \$173,538,000, an increase of \$15 million above what was proposed in the budget.

## 3. LOG EXPORTS

The Committee has renewed a limitation on the use of funds available under this Act for sales of unprocessed timber made by the Secretaries of the Interior and Agriculture of timber to be sold for export, or used as a substitute for timber exported by the purchaser. The limitation would not apply to sales made prior to the effective date of the fiscal year 1974 Interior Appropriations Act. The committee expects that the Secretaries shall include provisions in future timber sales contracts that will carry out the committee's intent.



The committee's view of the meaning of the term "substitution" is as stated in last year's report: ". . . the purchase of a greater volume of public timber by an individual purchaser than his historic pattern within a reasonable time of the sale by such purchaser of a greater volume of his private timber than has been his historic pattern". The committee also continues its request that the Secretaries shall include in future contracts a provision preventing a purchaser from selling timber to another person who would use the timber as a substitute for timber he exports.

The committee is still concerned about the export traffic in so-called cants, where such export is an effort to circumvent the embargo on the export of full logs from the Federal lands. Last year the committee recommended the manufacturing requirements of the British Columbia Regulation R as the manufacturing standards for United States exports, except for those from the State of Alaska. Regulations subsequently issued by the Department of Agriculture did not adopt that regulation.

The committee has received reports that present manufacturing regulations are complex and confusing and requests the Forest Service to reexamine them, including a further consideration of the British Columbia Regulation R, with a view to clarifying and simplifying the regulations. It suggests, further, reconsideration of the method of declaring types and species of logs surplus and a report to the committee on the results of this further examination of the problem.

#### 4. OUTER CONTINENTAL SHELF OIL AND GAS LEASING

In its report on last year's appropriation bill, the committee expressed its concern about the proposal by the Department of the Interior to expand its leasing program in calendar year 1975 for the Outer Continental Shelf to ten million acres. This compared to a program for leasing three million acres during the previous calendar year. The committee expressed its fear that such an expanded program might take the same course as the coal leasing program under which thousands of acres under lease to commercial enterprises had not been developed. The committee saw no reason for making leases in the OCS if the result was merely a turnover of government resources to private owners. Moreover it was apparent that there had not been adequate environmental safeguards, there was a question as to whether fair market value would be received in the leasing, and it was doubtful that adequate personnel and rigs were available to permit expeditious development. It appeared too, that the Department had not maintained close contact and coordination with the States.

The Department's proposed ten-million acre leasing program was never achieved. This year the Department has substituted the ten-million acre objective with a program of six sales per year to be made in "frontier areas" on the Atlantic coast, the coasts of California and Alaska. The committee still reserves judgment as to whether the defi-

ciencies in last year's program as stated above have been corrected. It is encouraged by Department assurances that environmental impact statements will be prepared for each individual sale and pledges to work closely with the coastal States.

#### 5. COAL LEASING

For the past two years, the Department of the Interior has maintained a moratorium on new coal leases on public lands, a moratorium which it has indicated it intends to lift during the next few months. It has drafted an environmental impact statement, and, in addition, the Department has issued new regulations requiring diligent development of the new leases. It also will require reclamation of surface-mined areas.

The committee expects the new leasing program to provide a fair return to the government for leasing its resources, to permit adequate public participation, to include a full environmental impact statement, and to provide that the leases be developed expeditiously. There are presently 515 coal leases containing 16.2 billion tons of recoverable coal, an amount equal to about 27 times the annual coal production for the entire country. Certainly, such leases should be brought to development as promptly as possible. If the Nation is to achieve its goal of independence from foreign energy sources, our coal resources, which we have in great abundance, must be exploited quickly, consistent with protection of the environment.

#### 6. ENERGY DATA COLLECTION SYSTEMS

The increased urgency of the energy problem has resulted in the expansion of existing programs and the creation of new ones with vastly increased demands for timely and accurate information. After going into the matter carefully, the committee is impressed that the search for energy-related data and other information has apparently resulted in overlap and duplication by a number of agencies. The Department of the Interior has for many years been the nation's principal source of energy and mineral resources information. The Federal Energy Administration is developing its own extensive data gathering and processing capability. The newly created Energy Research and Development Administration is moving to establish its own energy resources data bank. It is evident that the three closely associated and cooperating agencies are duplicating their data collecting efforts, an activity that the committee believes is also being undertaken by other agencies as well. The result, of course, is a waste of taxpayers' dollars and a severe hardship on the industries which must supply information to the government. The logical answer is to create a single national system which can serve all users.

Therefore, the committee will request its investigative staff to check the extent of overlap and duplication by the agencies listed above, and others. It is hoped that the investigation will lead to a more orderly development of energy data systems.

## 7. PERSONNEL CEILINGS

The committee received testimony by the agencies appearing before it concerning the impact of personnel ceilings on their operations, ceilings established by the Office of Management and Budget (OMB) as "end of year ceilings" for permanent positions. The testimony showed that these ceilings have forced various agencies to rely on outside contracting and temporary personnel in order to avoid the restrictions imposed by the ceiling. The committee objects to such ceilings when contracting and use of temporary personnel are less efficient and more costly than permanent positions would be simply to comply with an arbitrary ceiling imposed by OMB.

In order to obtain an independent view of the problem, the committee will request the investigative staff to review operations of those agencies where the problem appears to be most acute: the National Park Service, the Fish and Wildlife Service, the Bureau of Land Management, the Forest Service, and the Indian Health Service. If this report confirms that personnel ceilings do indeed impose an unreasonable restraint on agency operations, the committee will take appropriate action.

## 8. ANTHRACITE UTILIZATION

The committee is concerned that the Department of the Interior, the FEA, and ERDA have been given insufficient authority to forcefully address the problem of non-utilization of recoverable, low sulphur, anthracite coal residual once discarded as useless. The U.S. Bureau of Mines has estimated that many millions of tons of such material exists. The committee has reason to believe that as a source of energy this material has not received the urgent attention that it deserves.

The committee therefore directs the Department of the Interior, FEA, and ERDA to forcefully implement a process which will demonstrate the size of such supplies, their reliability, the cost of such production and any other matters which will assist in promptly utilizing this source of energy.

The committee is deeply distressed to learn that an apparent shortage of anthracite coal together with a consequent runup in price has created the anomalous situation which causes home owners to convert from coal, a plentiful resource in the United States, to oil for purposes of home heating. The committee wishes to see this situation stopped and further directs that the appropriate agencies mentioned above promptly determine whether this potential energy source can be utilized by utilities once they are assured of a stable supply at a reasonable price.

Prompt action is highly important.

## 9. RESEARCH PROGRAMS OF QUESTIONABLE VALUE

The committee has made reductions in certain grant programs. It expects all agencies funded in this bill to use the greatest diligence in reviewing grant proposals to assure that all grants have value and serve a public purpose.

## SUMMARY OF THE BILL

Item	Budget estimates, fiscal year 1976/ transition	Recommended in bill	Comparison
Title I, Department of the Interior: New budget (obligational) authority.....	\$2, 370, 513, 000	\$2, 386, 879, 000	+\$16, 366, 000
Transition period.....	668, 449, 900	669, 976, 900	+1, 527, 000
Title II, Related Agencies: New budget (obligational) authority.....	1, 661, 854, 000	1, 703, 423, 000	+41, 569, 000
Transition period.....	496, 713, 000	472, 834, 000	-23, 879, 000
Grand total, new budget (obligational) authority.....	4, 032, 367, 000	4, 090, 302, 000	+57, 935, 000
Transition period.....	1, 165, 162, 900	1, 142, 810, 900	-22, 352, 000

## TOTAL APPROPRIATIONS FOR THE DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES

In addition to the amounts in the accompanying bill, which are reflected in the table above, permanent legislation authorizes the continuation of certain Government activities without consideration by the Congress during the annual appropriations process.

Details of these activities are listed in appropriate tables appearing at the end of this report. In fiscal year 1975 these activities are estimated to total \$1,149,237,610. The estimate for fiscal year 1976 is \$809,310,038.

The following table reflects the total budget (obligational) authority contained both in this bill and in permanent appropriations for fiscal years 1975 and 1976:

## DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES TOTAL BUDGET AUTHORITY FOR FISCAL YEARS 1975-76

Item	Fiscal year 1975	Fiscal year 1976/ transition	Change
Interior and related agencies appropriation bill.....	\$3, 985, 569, 310	\$4, 090, 302, 000	+\$104, 732, 690
Transition period.....		1, 142, 810, 900	
Permanent appropriations, Federal funds.....	923, 774, 610	614, 889, 038	-308, 885, 572
Transition period.....		374, 350, 000	
Permanent appropriation, Trust funds.....	225, 463, 000	194, 421, 000	-31, 042, 000
Transition period.....		53, 256, 100	
Total, budget authority.....	5, 134, 806, 920	4, 899, 612, 038	-235, 194, 882
Transition period.....		1, 570, 417, 000	

## REVENUE GENERATED BY AGENCIES IN BILL

The following tabulation indicates total new obligational authority to date for fiscal years 1974 and 1975, and the amount recommended in the bill for fiscal year 1976. It compares receipts generated by activities in this bill on an actual basis for fiscal year 1974 and on an estimated basis for fiscal years 1975 and 1976.

Item	Fiscal year 1974	Fiscal year 1975	Fiscal year 1976
New obligational authority.....	\$2, 592, 904, 200	\$3, 985, 569, 310	\$4, 090, 302, 000
Receipts:			
Department of the Interior.....	7, 368, 252, 000	3, 405, 820, 000	8, 787, 571, 000
Forest Service.....	485, 683, 889	498, 005, 000	533, 175, 000
Total receipts.....	7, 853, 935, 889	3, 903, 825, 000	9, 320, 746, 000



EFFECT OF COMMITTEE ACTION ON PROJECTED BUDGET EXPENDITURES  
(OUTLAYS) IN FISCAL YEAR 1976

The budget estimates for bureaus and agencies funded in this bill projected new obligational authority of \$4,032,367,000 and total expenditures of \$4,181,964,000.

The committee has recommended total new budget (obligational) authority of \$4,090,302,000, an increase of \$57,935,000 above the budget estimate. Concurrent with its recommendation of an increase in new budget (obligational) authority, the committee also recommends an increase of \$16,407,000 in appropriations to liquidate contract authority.

The estimated net effect of committee action on expenditures for all bureaus and agencies funded in this bill for fiscal year 1976 will be an increase of about \$44,000,000.

SUMMARY OF INCREASES AND DECREASES

The following is a summary of the major increases and decreases in new obligational authority recommended by the committee for fiscal year 1976 and the transition period compared to the budget estimates. These increases and decreases are explained in the body of this report under the appropriate agency headings and under the section titled Committee Overview and Observations beginning on page 3 of this report.

	<i>Fiscal year</i>	<i>Transition quarter</i>
<b>Major increases:</b>		
Bureau of Land Management-----	+\$6,850,000	+\$1,712,000
Land and Water Conservation Fund-----	+9,761,000	+488,000
Fish and Wildlife Service:		
Resource management-----	+3,551,000	+351,000
Construction-----	+7,502,000	
Wetland acquisition-----	+1,000,000	
National Park Service-----	+1,897,000	-363,000
Bureau of Mines-----	+3,221,000	+805,000
Bureau of Indian Affairs:		
Operation of Indian programs-----	+5,182,000	+1,288,000
Construction-----	+2,156,000	
Guam Economic Development Fund-----	+1,000,000	
Ex gratia payment, Bikini Atoll-----	+2,270,000	
Forest Service:		
Rangeland management-----	+967,000	+241,000
Reforestation-----	+20,687,000	+5,171,000
State and private forest cooperation--	+3,372,000	+850,000
Research-----	+2,744,000	+727,000
Construction-----	+2,143,000	
Youth Conservation Corps-----	+9,600,000	-8,054,000
Energy Research and Development Administration-----	+7,994,000	+1,998,000
Indian Health Service:		
Services-----	+3,476,000	+552,000
Facilities-----	+2,300,000	
Indian Education Act-----	+15,000,000	
<b>Major decreases:</b>		
Geological survey-----	-3,194,000	-775,000
Mining Enforcement and Safety Administration-----	-3,364,000	-565,000
Bureau of Indian Affairs:		
Revolving loan fund-----	-5,000,000	
Loan guarantee and insurance-----	-10,000,000	

Major decreases—Continued		
Office of the Secretary-----	-\$6,440,000	-\$1,275,000
Office of the Solicitor-----	-871,000	-101,000
Federal Energy Administration-----	-14,047,000	-22,561,000
Smithsonian Institution-----	-5,357,000	-1,235,000
National Foundation on the Arts and the Humanities-----	-5,090,000	-1,273,000
American Revolution Bicentennial Administration-----	-1,000,000	-250,000
Other increases and decreases, net-----	-375,000	-83,000
<b>Total-----</b>	<b>+57,935,000</b>	<b>-22,352,000</b>

GSA SPACE RENTAL

The Committee has included a provision in the bill, identical to provisions in last year's bill, which limits the payment for GSA space and services to 90% of the GSA billing. The Committee recommendations for the various appropriations in the bill include reductions to implement this provision. These reductions total \$6,131,000 in the regular fiscal year and \$1,190,000 in the transition quarter.

PROGRAMS NOT INCLUDED IN THE BILL

The committee has decided not to include the following appropriations because authorizing legislation expired on June 30, 1975, or is insufficient to cover the amount requested:

Pennsylvania Avenue Development Corporation-----	\$1,256,000
John F. Kennedy Center for the Performing Arts-----	2,575,000
<b>Total-----</b>	<b>3,831,000</b>

Hearings were held on the budget estimates, but in absence of authorizing legislation for these activities in fiscal year 1976, the Committee has decided to pass over these items without prejudice.

LIMITATION ON UNIT COST OF EMPLOYEE HOUSING

The committee has established the limitation on the unit cost of employee housing (regardless of the source of financing) in the continental United States, Alaska, Hawaii, and the Territories at \$45,000. This limitation includes engineering and design costs, but excludes provision of utilities to the lot line. Any exceptions to this monetary limitation must be submitted to the Committee for its advance review and approval. Employee houses must not exceed the standards outlined by the Committee in House Conference Report No. 2049, 87th Congress, 2d Session.

INFLATIONARY IMPACT STATEMENT

Clause 2(1)(4), Rule XI of the House of Representatives requires that each committee report on a bill or resolution shall contain a statement as to whether enactment of such bill or resolution may have an inflationary impact on prices and costs in the operation of the national

economy. The committee estimates that enactment of this bill would have minimal overall inflationary impact on the national economy.

The amount proposed for appropriation in this bill totals \$4.1 billion for fiscal year 1976 and \$1.1 billion for the transition period. These amounts are \$57.9 million above the President's request for fiscal year 1976 and \$22.4 million below the President's request for the transition period. In aggregate, the bill is \$35.5 million above the President's request, a percentage increase of only .66 percent.

A significant part of the increased budget authority contained in this bill is for programs which generate revenue for the Federal Government, estimated at \$9.3 billion for fiscal year 1976. Therefore, the increased expenditures proposed in this budget, will contribute to economic recovery, rather than inflation.

## TITLE I—DEPARTMENT OF THE INTERIOR

### LAND AND WATER RESOURCES

#### BUREAU OF LAND MANAGEMENT

##### MANAGEMENT OF LANDS AND RESOURCES

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975	\$175,886,000	
Estimate, 1976	186,989,000	\$57,380,000
Recommended, 1976	193,839,000	59,092,000
Comparison:		
Appropriation, 1975	+17,953,000	
Estimate, 1976	+6,850,000	+1,712,000

The Bureau of Land Management is responsible for the conservation, management, and development of about 447 million acres of the Nation's public lands onshore and 515 million acres under 200 meters on the Outer Continental Shelf. In addition, the Bureau administers mining leasing on other Federally owned lands, or former Federal lands where minerals have been reserved in public ownership; land which totals about 819 million acres.

In addition to the minerals management responsibility mentioned above, the Bureau of Land Management administers grazing of approximately 8.5 million head of livestock and 2.5 million big game animals. Grazing receipts are estimated to be about \$14 million in 1976. The Bureau also administers the sale of over 1.2 billion board feet of timber annually. Timber receipts are estimated to be \$172.0 million in 1976. Finally, the Bureau administers an active program of soil stabilization practices on 160 million acres of public lands covering about 2,000 watersheds. Practices are designed to conserve and develop public land soil and water resources, contouring and cultivation, revegetation, protective fencing, and water development.

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriations and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Resource Management, Conservation and Protection:			
Energy and minerals management	\$74,710,000	+\$31,265,000	
Transition period	20,368,000		
Lands and realty management	32,035,000	+801,000	
Transition period	9,448,000		
Renewable resource use and protection	51,619,000	+3,763,000	+\$7,370,000
Transition period	13,751,000		+1,842,000
Planning for multiple use management	6,543,000		
Transition period	1,599,000		
Cadastral survey	14,030,000	+1,854,000	
Transition period	6,682,000		
Firefighting and rehabilitation	4,750,000	-20,600,000	
Transition period	4,750,000		
General administration	4,062,000		
Transition period	972,000		
GSA space costs	4,689,000	-531,000	-520,000
Transition period	1,172,000		-130,000
Pay cost increases	1,401,000	+1,401,000	
Transition period	350,000		
Total, management of lands and resources	193,839,000	+17,953,000	+6,850,000
Transition period	59,092,000		+1,712,000

Reference has been made earlier to the committee's recommendations for reforestation and rangeland programs. These recommendations are reflected in the following increases and decreases compared to the budget estimates:

	<i>Fiscal year</i>	<i>Transition quarter</i>
Timber management and development, outside		
Western Oregon	+\$1,370,000	+\$342,000
Range and forage management	+4,000,000	+1,000,000
Soil and water resources management	+1,000,000	+250,000
Wildlife management	+1,000,000	+250,000
GSA space	-520,000	-130,000

The Charles Sheldon Antelope Range, Nevada, the Charles M. Russell National Wildlife Refuge, Montana, and the Kofa Game Range, Arizona which have been previously administered jointly by the Bureau of Land Management and the Fish and Wildlife Service are proposed by the Interior Department to be transferred to the sole jurisdiction of the Bureau of Land Management. The committee is disturbed that this decision was taken without public input, without proper notification of the subcommittee, without adequate study by the Department, without preparation of an environmental impact statement, and without proper consideration of its impact on the national wildlife refuge system. The committee believes the departmental decision was shortsighted and questionable because the transfer would establish two agencies with responsibility for administering the national wildlife refuge system.



The committee is aware that authorizing committees are now considering legislation on this subject. The committee has decided that until the legislative intent is clear, management responsibility for these areas should be vested as before, jointly with the U.S. Fish and Wildlife Service and the BLM and the committee directs that the Secretary not transfer administrative jurisdiction over these refuges to the BLM unless and until authority for such transfer is provided by appropriate legislation.

#### CONSTRUCTION AND MAINTENANCE

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975	\$6,725,000	
Estimate, 1976	9,061,000	\$2,238,000
Recommended, 1976	9,061,000	2,238,000
Comparison:		
Appropriation, 1975	+2,336,000	
Estimate, 1976		

The committee recommends the full budget estimate of \$9,061,000 for the regular fiscal year and \$2,238,000 for the transition period. These funds provide for construction and maintenance of various facilities necessary for the proper administration of public lands under the jurisdiction of the Bureau of Land Management.

#### PUBLIC LANDS DEVELOPMENT ROADS AND TRAILS (LIQUIDATION OF CONTRACT AUTHORITY)

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975	\$4,070,000	
Estimate, 1976	4,683,000	\$1,121,000
Recommended, 1976	4,683,000	1,121,000
Comparison:		
Appropriation, 1975	+613,000	
Estimate, 1976		

The Bureau of Land Management is responsible for maintaining about 44,000 miles of roads on the 447 million acres administered by the Bureau.

This appropriation is required to liquidate obligations incurred under contract authority provided in the Federal-Aid Highway Act for development of roads and trails on public domain lands.

#### OREGON AND CALIFORNIA GRANT LANDS (INDEFINITE APPROPRIATION OF RECEIPTS)

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975	\$38,200,000	
Estimate, 1976	38,200,000	\$10,200,000
Recommended, 1976	38,200,000	10,200,000
Comparison:		
Appropriation, 1975		
Estimate, 1976		

The bill continues the indefinite appropriation of 25 percent of the gross receipts from sales of timber and other products, representing one-third of the 75 percent of revenues due the Oregon and California Grant Land counties.

It is estimated that a total of \$38,200,000 will be available during fiscal year 1976 for construction, acquisition, and operation and maintenance of access roads and improvements. The funds will also be used for forest protection and development on the revested lands and on other Federal lands in the Oregon and California land grant counties of Oregon.

The O&C lands are among the most efficiently managed in the country, and should be a model for other areas to follow. The committee fully supports the program in these counties and believes that the intensity of management of these lands should not be diminished. It has come to the attention of the committee that there have been large unobligated balances carried in this account in recent years. While it is desirable to retain some balance to offset changes in receipts from year to year, the committee does not believe that the \$17 million unobligated balance projected in the budget justification is appropriate. The committee therefore directs that the Department maintain an unobligated balance in the range of \$3-5 million in the future. This will allow for important construction and acquisition projects to proceed without being burdened by administrative delays and price escalation due to construction delays.

#### RANGE IMPROVEMENTS (INDEFINITE APPROPRIATION OF RECEIPTS)

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975	\$4,187,000	
Estimate, 1976	5,450,000	\$600,000
Recommended, 1976	5,450,000	600,000
Comparison:		
Appropriation, 1975	+1,263,000	
Estimate, 1976		

The committee recommends an indefinite appropriation of \$5,450,000 for the regular fiscal year and \$600,000 for the transition period to be derived from public lands and Bankhead-Jones Farm Tenant Act Lands grazing receipts for construction, purchase, and maintenance of range improvements.

#### RECREATION DEVELOPMENT AND OPERATION OF RECREATION FACILITIES (INDEFINITE, SPECIAL FUND)

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975	\$242,000	
Estimate, 1976	300,000	\$100,000
Recommended, 1976	300,000	100,000
Comparison:		
Appropriation, 1975	+58,000	
Estimate, 1976		

The committee recommends an appropriation of \$300,000 for the regular fiscal year, and \$100,000 for the transition period, the budget estimates. This is an appropriation of receipts from admission fees and user charges from recreation users of lands administered by the Bureau of Land Management. The funds will be used to perform corrective and preventative maintenance at recreation facilities and to construct and improve facilities in support of the BLM off-road vehicle management program.

## OFFICE OF WATER RESEARCH AND TECHNOLOGY

## SALARIES AND EXPENSES

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975.....	\$19,792,000	-----
Estimate, 1976.....	18,327,000	\$4,516,000
Recommended, 1976.....	18,905,000	4,411,000
Comparison:		
Appropriation, 1975.....	-887,000	-----
Estimate, 1976.....	+578,000	-105,000

The Office of Water Research and Technology is a new office which is comprised of the old Office of Water Resources Research and the Office of Saline Water. It has a number of important functions: to stimulate, sponsor, provide for, and supplement present programs for the conduct of research, development, demonstration, investigations, and experiments; to train scientists in the fields of water and resources which affect water; and to assist the Nation in obtaining a supply of water sufficient in quantity and quality to meet its requirements. Its work is especially important as the Nation moves to expand its energy resources. That is why the committee recommends an appropriation which exceeds the budget by \$578 thousand.

The committee recommends an appropriation of \$18,905,000 for the regular fiscal year and \$4,411,000 for the transition period, an increase of \$578,000 for the regular fiscal year and a decrease of \$105,000 for the transition period compared to the budget estimates. The net increase for the regular fiscal year consists of decreases of \$500,000 for promotion of water use efficiency, and \$22,000 for GSA space, and increases of \$400,000 for additional saline water conversion research and development at Wrightsville Beach, North Carolina and \$700,000 for additional saline water conversion research and development at Fountain Valley, California. The decrease below the budget estimate for the transition period consists of \$100,000 for research on promotion of water use efficiency and \$5,000 for GSA space. The amount provided for the saline water research program is the full amount of the authorization.

The committee strongly supports this program and has provided these additional funds to avert premature elimination of important research programs.

The amount included in the bill provides the following:

	<i>Fiscal year</i>	<i>Transition quarter</i>
Assistance to States for institutes.....	\$5,730,000	\$1,432,000
Matching grants to institutes.....	3,000,000	750,000
Additional water resources research.....	4,574,000	1,046,000
Technology development.....	2,490,000	347,000
Scientific information center.....	980,000	245,000
Administration.....	2,131,000	591,000
<b>Total</b> .....	<b>18,905,000</b>	<b>4,411,000</b>

## FISH AND WILDLIFE AND PARKS

## BUREAU OF OUTDOOR RECREATION

## SALARIES AND EXPENSES

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975.....	\$5,380,000	-----
Estimate, 1976.....	5,645,000	\$1,411,000
Recommended, 1976.....	5,912,000	1,478,000
Comparison:		
Appropriation, 1975.....	+532,000	-----
Estimate, 1976.....	+267,000	+67,000

The Bureau of Outdoor Recreation serves as the focal point in the Federal government for activities relating to outdoor recreation. In addition, a liaison is maintained with State and local governments and with the private sector with a view toward developing and executing a nationwide coordinated effort in the provision of outdoor recreation opportunities.

The Bureau also administers a program of matching grants to States for recreation planning, for acquisition of land and water areas, and for the development of such areas.

The committee recommends an appropriation of \$5,912,000 for the regular fiscal year and \$1,478,000 for the transition period, increases of \$267,000 and \$67,000 above the budget estimates, respectively. The increases above the budget consist of increases of \$300,000 and \$75,000 for the regular fiscal year and the transition period, respectively, for wild and scenic river studies which have been mandated by Congress and decreases of \$33,000 and \$8,000, respectively, for the GSA space.

## LAND AND WATER CONSERVATION FUND

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975.....	\$307,492,000	-----
Estimate, 1976.....	300,000,000	\$75,000,000
Recommended, 1976.....	309,761,000	75,488,000
Comparison:		
Appropriation, 1975.....	+2,269,000	-----
Estimate, 1976.....	+9,761,000	+488,000

The following table reflects the action recommended by the committee on the budget request:

Activity	Budget estimate, FY 1976 and the transition period	Committee bill	Change
Assistance to States.....	\$175,840,000	\$175,840,000	-----
Transition period.....	43,960,000	43,960,000	-----
<b>FEDERAL PROGRAMS</b>			
<b>NATIONAL PARK SERVICE</b>			
<b>Recently authorized areas:</b>			
Apostle Island NL, Wis.....	750,000	750,000	-----
Transition period.....	100,000	100,000	-----
Big Cypress NP, Fla.....	3,000,000	3,000,000	-----
Transition period.....	1,500,000	1,500,000	-----
Big Thicket NP, Tex.....	2,000,000	2,000,000	-----
Transition period.....	1,121,000	1,121,000	-----



Activity	Budget estimate, FY 1976 and the transition period	Committee bill	Change
<b>Recently authorized areas—Con.</b>			
Biscayne NM, Fla.	\$1,000,000	\$1,450,000	+ \$450,000
Transition period	1,779,000	1,779,000	
Boston NHP, Mass.	1,000,000	1,000,000	
Transition period	100,000	100,000	
Buffalo River, Ark.	4,158,000	4,158,000	
Cape Canaveral NS, Fla.		1,000,000	+ 1,000,000
Cape Lookout NS, N.C.	2,685,000	2,685,000	
Transition period	500,000	500,000	
Colonial NHP, Va.	2,500,000	2,500,000	
Transition period	1,000,000	1,000,000	
Cowpens NB, S.C.	461,375	461,375	
Cuyahoga Valley NRA, Ohio	500,000	3,000,000	+ 2,500,000
Transition period	500,000	2,000,000	+ 1,500,000
Delaware Water Gap NRA, Pa.	3,400,000	3,000,000	
Fort Donelson NHP, Tenn.	52,156	52,156	
Fort Necessity NB, Pa.	600,000	600,000	
Fort Union Trading Post, N. Dak.	300,000	300,000	
Golden Gate NRA, Calif.	4,000,000	9,000,000	+ 5,000,000
Gulf Islands NS, Fla.		100,000	+ 100,000
Harpers Ferry NHP, W. Va.	990,000	990,000	
Transition period	300,000	300,000	
Independence NHP, Pa.	1,592,000		- 1,592,000
Indiana Dunes NL, Ind.	3,000,000	3,000,000	
Transition period	1,000,000	1,000,000	
John Day Fossil Beds NM, Oreg.	395,000	395,000	
Knife River Indian Villages NHS, N. Dak.	595,000	595,000	
Lake Mead NRA, Nev.	2,000,000	2,000,000	
Transition period	100,000	100,000	
Martin Van Buren NHS, N. Y.	210,000	210,000	
Moore's Creek NHP, N. C.	241,000	241,000	
Morristown NHP, N. J.	563,061	563,061	
Muir Woods NM, Calif.	143,324	143,324	
Piscataway, Md.	4,900,000		- 4,900,000
Rocky Mountain NP, Colo.	1,000,000	1,000,000	
Transition period	200,000	200,000	
Point Reyes NS, Calif.	250,000	1,000,000	+ 750,000
Sleeping Bear Dunes NL, Mich.	5,000,000	4,000,000	- 1,000,000
Transition period	400,000	400,000	
Virgin Islands NP	5,000,000	5,000,000	
Transition period	500,000	500,000	
Voyageurs NP, Minn.	5,104,090	5,104,090	
Transition period	3,500,000	3,500,000	
Subtotal	56,990,006	59,298,006	+ 2,308,000
Transition period	12,600,000	14,100,000	+ 1,500,000
<b>Wild and scenic rivers:</b>			
Lower St. Croix, Wis.	1,250,000	1,250,000	
Transition period	500,000	500,000	
Upper St. Croix, Wis.	699,994	699,994	
Subtotal	1,949,994	1,949,994	
Transition period	500,000	500,000	
<b>Deficiency awards</b>	1,500,000	1,500,000	
Transition period	680,000	680,000	
<b>Inholdings</b>	15,000,000	15,000,000	
Transition period	3,500,000	3,500,000	

Activity	Budget estimate, FY 1976 and the transition period	Committee bill	Change
Relocations	\$2,000,000	\$2,000,000	
Transition period	500,000	500,000	
<b>Total, National Park Service</b>	<b>77,440,000</b>	<b>79,748,000</b>	<b>+ \$2,308,000</b>
<b>Transition period</b>	<b>17,780,000</b>	<b>19,280,000</b>	<b>+ 1,500,000</b>
<b>FOREST SERVICE</b>			
<b>National recreation areas:</b>			
Whiskeytown-Shasta Trinity NRA, Calif.	1,000,000	1,000,000	
Sawtooth NRA, Idaho	4,800,000	4,800,000	
Transition period	1,500,000	1,500,000	
Oregon Dunes NRA, Oreg.	450,000	450,000	
Transition period	200,000	200,000	
Mount Rogers NRA, Va.	1,500,000	1,500,000	
Spruce Knob-Seneca Rocks NRA, W. Va.	600,000	600,000	
<b>National trails system:</b>			
Appalachian Trail	2,200,000	2,200,000	
Pacific Crest Trail	400,000	400,000	
<b>National wild and scenic rivers:</b>			
Chattooga, N.C., S.C., Ga.	628,000	628,000	
Transition period	500,000	500,000	
Middle Fork-Clearwater, Idaho	920,000	920,000	
Transition period	200,000	200,000	
Eleven Point, Mo.	850,000	850,000	
Transition period	300,000	300,000	
Feather, Calif.	400,000	400,000	
Transition period	100,000	100,000	
Rogue, Oreg.	650,000	650,000	
Transition period	100,000	100,000	
Middle Fork-Salmon, Idaho	200,000	200,000	
Transition period	200,000	200,000	
<b>Wilderness and primitive areas</b>	<b>2,000,000</b>	<b>2,000,000</b>	
<b>Specially designated recreation areas</b>	<b>11,382,000</b>	<b>11,382,000</b>	
Transition period	4,500,000	4,500,000	
<b>Deficiency awards and inholdings</b>	<b>2,000,000</b>	<b>2,000,000</b>	
Mount Hagin Ranch, Mont.		1,000,000	+ 1,000,000
Lake Tahoe Basin, Calif.		5,000,000	+ 5,000,000
<b>Total, Forest Service</b>	<b>29,980,000</b>	<b>35,980,000</b>	<b>+ 6,000,000</b>
<b>Transition period</b>	<b>7,600,000</b>	<b>7,600,000</b>	
<b>U.S. FISH AND WILDLIFE SERVICE</b>			
<b>Special legislation:</b>			
San Francisco Bay NWR, Calif.	400,000	400,000	
Tinicum Environmental Center, Pa.	300,000	300,000	
Great Dismal Swamp NWR, N. C.		2,500,000	+ 2,500,000
Transition period	500,000	500,000	
<b>Endangered species</b>	<b>6,900,000</b>	<b>5,900,000</b>	<b>- 1,000,000</b>
Transition period	2,000,000	1,000,000	- 1,000,000
<b>Recreation additions:</b>			
National Elk NWR, Wyo.	200,000	200,000	
Mason Neck NWR, Va.	400,000	400,000	
San Bernard NWR, Tex.	300,000	300,000	
Transition period	500,000	500,000	

Activity	Budget estimate, FY 1976 and the transition period	Committee bill	Change
Recreation additions—Continued			
Desert NWR, Nev. (transition period)-----	\$100,000	\$100,000	-----
Great Swamp, N.J. (transition period)-----	400,000	400,000	-----
Santa Ana NWR, Tex. (transition period)-----	200,000	200,000	-----
Total, U.S. Fish and Wildlife Service-----	8,500,000	10,000,000	+\$1,500,000
Transition period-----	3,700,000	2,700,000	-1,000,000
<b>BUREAU OF LAND MANAGEMENT</b>			
Pacific Crest Trail, Calif-----	97,000	97,000	-----
Transition period-----	50,000	50,000	-----
Rogue River, Oreg-----	1,903,000	1,903,000	-----
Transition period-----	350,000	350,000	-----
Total, Bureau of Land Management-----	2,000,000	2,000,000	-----
Transition period-----	400,000	400,000	-----
Administrative expenses-----	5,713,000	5,713,000	-----
Transition period-----	1,428,000	1,428,000	-----
GSA space costs-----	467,000	420,000	-47,000
Transition period-----	117,000	105,000	-12,000
Pay cost increases-----	60,000	60,000	-----
Transition period-----	15,000	15,000	-----
Total, land and water conservation fund-----	300,000,000	309,761,000	+9,761,000
Transition period-----	75,000,000	75,488,000	+488,000

Reductions are recommended for land acquisition in Independence NHP, Piscataway, and Sleeping Bear Dunes NL since these items were contained in the Second Supplemental Appropriation Act, 1975. Major increases are provided for new urban recreation areas such as Golden Gate and Cuyahoga to make land purchases now and avoid higher prices later.

With respect to funds recommended for land acquisition at Point Reyes National Seashore, California, it is the intention of the Committee that high priority attention be given to action which will complete the Inverness Ridge acquisitions.

#### UNITED STATES FISH AND WILDLIFE SERVICE

##### RESOURCE MANAGEMENT

	Fiscal year	Transition quarter
Appropriation, 1975-----	\$103,798,000	-----
Estimate, 1976-----	112,433,000	\$27,038,000
Recommended, 1976-----	115,984,000	27,389,000
Comparison:		
Appropriation, 1975-----	+12,186,000	-----
Estimate, 1976-----	+3,551,000	+351,000

The Fish and Wildlife Service produces in excess of 5.4 million pounds of fish a year. The cumulative effect is estimated to support approximately 44 million fisherman-days annually. In addition the Service's wildlife refuges accommodate about 1.5 billion waterfowl-use-days, not including Alaska. These refuges also support almost 7.3 million hunting- and fishing-use-days.

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Habitat preservation-----	\$20,033,000	+\$3,571,000	-\$590,000
Transition period-----	4,515,000	-----	-184,000
Wildlife resources-----	45,482,000	+873,000	-----
Transition period-----	10,872,000	-----	-----
Fishery resources-----	25,829,000	+2,381,000	+2,085,000
Transition period-----	6,294,000	-----	+521,000
Endangered species-----	9,632,000	+4,200,000	+2,500,000
Transition period-----	1,819,000	-----	+125,000
Interpretation and recreation-----	6,238,000	-----	-----
Transition period-----	1,498,000	-----	-----
Administration-----	3,938,000	+127,000	-----
Transition period-----	1,183,000	-----	-----
GSA space costs-----	3,999,000	+201,000	-444,000
Transition period-----	1,000,000	-----	-111,000
Pay cost increases-----	833,000	+833,000	-----
Transition period-----	208,000	-----	-----
Total, resource management-----	115,984,000	+12,186,000	+3,551,000
Transition period-----	27,389,000	-----	+351,000

The net increase of \$3,551,000 above the budget estimate for the regular fiscal year consists of the following decreases under the habitat preservation program: information transfer (\$200,000), oil and gas evaluations (\$290,000), and geothermal investigations (\$100,000), which total \$590,000; and a decrease of \$444,000 for GSA space. Increases are recommended for implementation of the Indian fishing rights decision discussed below (\$2,085,000) and for implementation of the Endangered Species Act of 1973 (\$2,500,000). The total amount provided in this appropriation for work in all States affected by the Indian fishing rights decision, is \$2,775,000, which includes \$690,000 provided last year and continued in the base. The additional amount provided for endangered species work consists of \$2,000,000 for grants to States as authorized by that Act, and \$500,000 for expenses of the Fish and Wildlife Service to carry out additional duties mandated by the Act. The net increase of \$351,000 over the budget estimate for the transition period consists of decreases of \$184,000 for the habitat preservation activities identified above and \$111,000 for GSA space and increases of \$521,000 for implementation of the Indian Fishing rights decision and \$125,000 for additional work in implementing the Endangered Species Act.

It is appropriate at this point to discuss the Indian fishing rights decision in the case of *United States v. Washington*, the so-called Boldt decision. The original treaties between the U.S. Government and a number of Northwest Indian Tribes provided that the Indians could fish "in common" with the settlers. The Court, in the Boldt decision, defined the Indians rights as affording them the opportunity to catch up to 50% of the harvestable catch, authorized the Indian tribes under certain conditions to regulate Indian fishing off the reservation, required both the Tribes and the State to determine what constituted a



harvestable catch, and directed the State to make treaty-reserved rights an objective of State regulatory policy at least co-equal with conservation of fish runs for other users. Implementation of the decision on the part of the State of Washington requires a substantially greater knowledge of the fishery resource (primarily salmon and steelhead) than has been previously available including biologic information, population estimates, and catch statistics in order to establish Indian and non-Indian fishing limits.

The tribes, in order to take full advantage of the decision and in order to meet the conditions and qualifications stipulated in the Boldt decision, must develop, promulgate, monitor, enforce and coordinate tribal fishing regulations with State and Federal agencies; issue personal identification cards; establish a uniform gear identification procedure with uniform tags, etc., to identify Indian gear; monitor catches; develop on and off reservation data regarding anticipated fishing activity by gear type and species, as well as ceremonial and subsistence needs; and train tribal members in various phases of fishery management, ranging from biological technicians to administrative and clerical support. The decision obviously requires complicated, multiple governmental action in its implementation.

The committee directs that within the total funding provided in this appropriation, \$195,000 be allocated to the Tennessee National Wildlife Refuge; \$85,000 be allocated to the Cheraw National Fish Hatchery, South Carolina; and \$90,000 be allocated to the Miles City National Fish Hatchery, Montana.

The committee is disturbed by reports that funds appropriated to the Fish and Wildlife Service are not used for the programs for which they are appropriated. The committee expects that the Service will improve its accounting system, both in Washington and in the field to assure that there is adequate accounting of funds by program area and by field station. Deviations from the amounts justified to the committee and approved by Congress must be approved by the committee in conformance with the reprogramming procedures set forth in last year's report.

The Fish and Wildlife Service has proposed to continue the program initiated two years ago to transfer a number of warm water fish hatcheries to State operation. For the past two years, the committee has expressed its concern about this procedure. Specifically, the committee wants to be sure that the Federal investment in land and capital equipment in these hatcheries is maintained and that the States which assume responsibility for operating them have adequate budget resources to do a proper maintenance and management job. The committee points out that funds have been included in the 1976 budget to continue operation of the hatcheries. The committee directs that the Department secure the approval of the committee prior to any transfer of hatchery operations to State jurisdiction and prior to any reduction in hatchery output for the farm pond program.

#### CONSTRUCTION AND ANADROMOUS FISH

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975	\$14,397,000	
Estimate, 1976	6,727,000	\$1,080,000
Recommended, 1976	14,229,000	1,080,000
Comparison:		
Appropriation, 1975	-168,000	
Estimate, 1976	+7,502,000	

This appropriation finances the construction and rehabilitation of fish hatcheries and wildlife refuge facilities, and fishery and wildlife research facilities. It provides funds to carry out the provisions of the Anadromous Fish Conservation Act, to preserve, develop, and enhance anadromous fishery resources within the several States and the Great Lakes.

The net increase of \$7,502,000 above the budget estimates for the regular fiscal year recommended by the committee consists of a decrease of \$500,000 for construction of the National Fish and Wildlife Health Laboratory, West Virginia, and the following increases for needed improvements:

Critical water management facilities, Crab Orchard National Wildlife Refuge, Ill.	+ \$500,000
Recreation construction, Horicon National Wildlife Refuge, Wis.	+455,000
Hatchery construction, Makah National Fish Hatchery, Wash.	+1,332,000
Hatchery construction, Wolf Creek National Fish Hatchery, Ky.	+400,000
Canal rehabilitation, Mattamuskeet National Wildlife Refuge, N.C.	+338,000
Hatchery construction, Allegheny National Fish Hatchery, Pa.	+475,000
Laboratory construction, Northeast Fishery Research Center, Pa.	+2,500,000
Hatchery construction, White River National Fish Hatchery, Vt.	+500,000
Recreation construction, Okefenokee National Wildlife Refuge, Ga.	+80,000
Hatchery construction, San Marcos National Fish Hatchery, Tex.	+300,000
Construction of water intake structures, Greens Ferry National Fish Hatchery, Ark.	+160,000
Hatchery construction, Warm Springs National Fish Hatchery, Oreg.	+500,000
Rehabilitation work, Monte Vista National Wildlife Refuge, Colo.	+330,000
Rehabilitation work, Alamosa National Wildlife Refuge, Colo.	+132,000

The amount recommended by the committee will provide \$10,716,000 in the regular fiscal year and \$185,000 in the transition period for construction and maintenance, and \$3,513,000 in the regular fiscal year and \$875,000 in the transition period for the Anadromous Fish program.

#### MIGRATORY BIRD CONSERVATION ACCOUNT (DEFINITE, REPAYABLE ADVANCE)

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975	\$1,000,000	
Estimate, 1976		
Recommended, 1976	1,000,000	
Comparison:		
Appropriation, 1975		
Estimate, 1976	+1,000,000	

Under the provisions of the Wetlands legislation, this appropriation provides advances to the fund for acquisition of refuges. The advances are to be repaid from receipts beginning in fiscal year 1977. The Congressional intent in approving advance funding was to enable purchase of wetlands before land price escalation. Last year and the year before the Congress approved funds in this appropriation over the objection of the Administration and this year the committee is again recommending funds when none have been requested by the Administration. The committee is aware that this is the last year of the authorization for this advance fund program. It fully supports this program and urges the authorizing committees to extend the authorization.

In addition to funds provided in this appropriation, receipts from the sale of duck stamps, estimated at \$12,000,000 in fiscal year 1975 and \$12,000,000 in fiscal year 1976, will be available for acquisition of wetland areas.

## NATIONAL PARK SERVICE

## OPERATION OF THE NATIONAL PARK SYSTEM

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975-----	\$220, 138, 000	
Estimate, 1976-----	240, 121, 000	\$74, 485, 000
Recommended, 1976-----	240, 413, 000	74, 022, 000
Comparison:		
Appropriation, 1975-----	+20, 275, 000	
Estimate, 1976-----	+292, 000	-463, 000

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with--	
		1975 appropriation	Estimate, 1976 and the transition period
Park management-----	\$225, 447, 000	+\$16, 185, 000	+\$824, 000
Transition period-----	70, 169, 000		-327, 000
Forest fire suppression and rehabilitation of burned areas-----	700, 000		
Transition period-----	263, 000		
Executive direction-----	5, 575, 000		
Transition period-----	1, 394, 000		
GSA space costs-----	4, 791, 000	+190, 000	-532, 000
Transition period-----	1, 221, 000		-136, 000
Pay cost increases-----	3, 900, 000	+3, 900, 000	
Transition period-----	975, 000		
Total, operation of the national park system-----	240, 413, 000	+20, 275, 000	+292, 000
Transition period-----	74, 022, 000		-463, 000

The net increase of \$292,000 for the regular fiscal year and the net decrease of \$463,000 for the transition period consists of decreases of \$3,000,000 (and an additional decrease of \$1,000,000 in the transition period) for Bicentennial special events, and \$532,000 (and \$136,000 in the transition period) for GSA space; and the following increases:

	<i>Fiscal year</i>	<i>Transition quarter</i>
Additional 76 positions and related costs, Independence National Historical Park, Pa-----	+\$864, 000	+\$216, 000
Additional 10 positions and initial development expenses, Boston National Historical Park, Mass-----	+1, 287, 000	+59, 000
Initial operating costs, including 7 positions, Springfield Armory National Historical Site, Mass-----	+218, 000	+54, 000
Additional 35 positions and related costs, Gateway National Recreation Area, New York/New Jersey-----	+1, 113, 000	+278, 000
Additional 5 positions and related costs, Indiana Dunes National Lakeshore, Ind-----	+100, 000	+25, 000
Emergency services and master planning, Golden Gate National Recreation Area, Calif-----	+323, 000	+25, 000
Initial operating costs, including 2 positions, Knife River Indian Villages, N. Dak-----	+64, 000	+16, 000

The major increases above the budget in this appropriation relate to important areas in the National Park System which will receive heavy visitation for the Bicentennial celebration: Boston National Historical Park, Massachusetts and Independence National Historical Park, Pennsylvania. Additional funds are also recommended for the Gateway National Recreation Area, New York/New Jersey, located in one of the Nation's most populous areas. The location of Gateway NRA offers an opportunity for recreation to millions of people living along the congested Eastern seaboard. The committee supports this and other urban recreation programs administered by the National Park Service.

The committee is disturbed by the personal harm and injury that resulted from the recent "Human Kindness Day" at the Washington Monument and is anxious that such occurrences do not happen in the future. Accordingly, the committee has stricken \$125,000, the estimated costs to the National Park Service for this event, in the budget estimate for fiscal year 1976.

## PLANNING AND CONSTRUCTION

Appropriation, 1975-----	\$60, 412, 000	
Estimate, 1976-----	22, 800, 000	\$6, 000, 000
Recommended, 1976-----	26, 255, 000	7, 100, 000
Comparison:		
Appropriation, 1975-----	-34, 157, 000	
Estimate, 1976-----	+8, 455, 000	+1, 100, 000

The committee recommends the following projects in addition to those proposed in the budget estimate:

	<i>Fiscal year</i>	<i>Transition quarter</i>
Park development, Gateway National Recreation Area, New York/New Jersey-----	+\$1, 000, 000	
Initial development work, Ellis Island, N.Y-----	+1, 500, 000	
Fort reconstruction, Fort Scott, Kan-----	+175, 000	
Santa Rosa visitor facility, Gulf Islands National Seashore, Fla-----		+\$1, 000, 000
Project planning, International Peace Gardens, N. Dak-----		+100, 000
Park improvements, Pictured Rocks National Lakeshore, Mich-----	+118, 000	
Park development at the Bailly Homestead (\$76,000) and Bailly Administrative Center (\$186,000), Indiana Dunes National Lakeshore, Ind-----	+262, 000	
Park improvements, Glen Canyon National Recreation Area, Utah-----	+311, 000	
Park improvements, Arches and Canyonlands National Parks, Utah-----	+89, 000	

The major increases above the budget in this appropriation are for the Gateway National Recreation Area, discussed above, and for the initial work on rehabilitation of Ellis Island, New York. Between 1892 and 1954, Ellis Island was the major receiving station for European immigrants to the United States. Sixteen million immigrants first touched American soil on the island; to them and to their descendants, Ellis Island retains a lasting personal significance. It is appropriate in this Bicentennial period that we recognize this experience by making this landmark available to public visitation.



ROAD CONSTRUCTION  
(LIQUIDATION OF CONTRACT AUTHORITY)

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$26,026,000	-----
Estimate, 1976.....	38,820,000	\$9,400,000
Recommended, 1976.....	46,093,000	9,900,000
Comparison:		
Appropriation, 1975.....	+20,067,000	-----
Estimate, 1976.....	+7,273,000	+500,000

This appropriation provides for liquidation of obligations incurred for construction of parkways and roads and trails by the National Park Service under contract authority provided in the Federal-Aid Highway Act.

The committee recommends the following projects in addition to those proposed in the budget estimate:

	Fiscal year	Transition quarter
Pictured Rocks Lakeshore, Mich.....	+\$73,000	-----
Gulf Islands National Seashore, Fla.....	-----	+\$500,000
Natchez Trace Parkway planning and construction, Mississippi and Alabama (sec. 3-C, 3-U, 3-V, and 2-D).....	+1,500,000	-----
Baltimore-Washington Parkway, Md.....	+5,700,000	-----

The committee is aware of the deplorable and dangerous condition of the Baltimore-Washington Parkway, with potholes and other traffic hazards along its entire length. The committee has recommended an unbudgeted item of \$5.7 million for resurfacing and repair of this Parkway. The committee is conscious of the heavy use the Parkway will experience during the Bicentennial summer and therefore the accompanying bill includes a provision that the additional funds not be available between April 1, 1976, and September 30, 1976, in order to assure that there be no interruption of the heavy Bicentennial traffic.

PRESERVATION OF HISTORIC PROPERTIES

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$24,476,000	-----
Estimate, 1976.....	24,516,000	\$6,040,000
Recommended, 1976.....	24,666,000	6,040,000
Comparison:		
Appropriation, 1975.....	+190,000	-----
Estimate, 1976.....	+150,000	-----

The committee recommends an appropriation of \$24,666,000 for the regular fiscal year and \$6,040,000 for the transition period, an increase above the budget estimate for the regular fiscal year of \$150,000. The increase above the budget will provide for a study of historic buildings in urban areas. The amount provided includes the following activities:

Grants-in-aid.....	\$20,000,000
Maintenance of the National Register.....	793,000
Advisory Council on Historic Preservation Support.....	558,000
Historic Sites Survey.....	736,000
Historic American Buildings Survey.....	458,000
Historic American Engineering Record.....	242,000
Archeological Investigation and Salvage.....	1,839,000
Pay costs.....	40,000
<b>Total</b> .....	<b>24,666,000</b>

The committee directs that within the funds available for archeological investigation and salvage, \$175,000 be included for continuation of work at the Makah-Ozette diggings.

PLANNING, DEVELOPMENT AND OPERATION OF RECREATION FACILITIES  
(INDEFINITE, SPECIAL FUND)

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$11,900,000	-----
Estimate, 1976.....	18,000,000	\$5,000,000
Recommended, 1976.....	16,000,000	4,000,000
Comparison:		
Appropriation, 1975.....	+4,100,000	-----
Estimate, 1976.....	-2,000,000	-1,000,000

The committee recommends an appropriation of \$16,000,000 for the regular fiscal year and \$4,000,000 for the transition period, decreases below the budget of \$2,000,000 and \$1,000,000 respectively. Authority for this program originates from Public Law 92-347, approved July 11, 1972, whereby fees collected by the National Park Service for admission to designated units of the System and for special recreation-use facilities are earmarked for appropriation for its own use.

The committee recommendation will provide for the following activities:

	Fiscal year	Transition quarter
Enhancement of fee collection systems.....	\$4,533,000	\$1,800,000
Alternate transportation systems.....	3,285,000	2,200,000
Planning, rehabilitation, and repair of recreation facilities.....	8,182,000	-----
<b>Total</b> .....	<b>16,000,000</b>	<b>4,000,000</b>

ENERGY AND MINERALS

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$254,146,000	-----
Estimate, 1976.....	268,259,000	\$67,200,000
Recommended, 1976.....	265,065,000	66,425,000
Comparison:		
Appropriation, 1975.....	+10,919,000	-----
Estimate, 1976.....	-3,194,000	-775,000

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Alaska pipeline related investigations	\$307,000	-\$47,000	
Transition period	77,000		
Topographic surveys and mapping	43,030,000	-35,000	
Transition period	10,781,000		
Geologic and mineral resource surveys and mapping	86,407,000	+108,000	-\$2,253,000
Transition period	21,671,000		-540,000
Water resources investigations	52,215,000	+1,899,000	
Transition period	13,082,000		
Conservation of lands and minerals	43,964,000	+8,828,000	
Transition period	11,015,000		
General administration	3,269,000		
Transition period	818,000		
Facilities	9,020,000	-1,841,000	
Transition period	2,259,000		
Land information and analysis	15,953,000	+492,000	
Transition period	3,997,000		
GSA space costs	8,471,000	-941,000	-941,000
Transition period	2,118,000		-235,000
Pay cost increases	2,429,000	+2,429,000	
Transition period	607,000		
<b>Total, geological survey</b>	<b>265,065,000</b>	<b>+10,919,000</b>	<b>-3,194,000</b>
Transition period	66,425,000		-775,000

The net changes from the budget estimates consist of the following increase and decreases:

	Fiscal year	Transition quarter
Land resource surveys	-\$1,600,000	-\$400,000
Mineral resource surveys	-1,500,000	-350,000
Energy resource surveys	-1,759,000	-440,000
Offshore geologic surveys	+2,606,000	+650,000
GSA space costs	-941,000	-235,000

The committee directs that within available funds for water resources investigations, \$1,000,000 shall be available to begin an assessment of the groundwater potential of the Madison Limestone Formation, Wyoming. The Madison formation is an important source of supplemental water to be used in developing the coal resources of the Powder River Basin in Wyoming. Information about this water resource will be valuable in making future decisions about the development of that area.

The committee is aware of the serious deficiencies which have been reported in two recent studies dealing with the management of mineral leases on public and Indian lands onshore. Significant recommendations of these studies include the establishment of a comprehensive management information system, the computerization of lease operations statistics, the strengthening of the lease inspection system and staff, and the improvement in royalty accounting practices. The committee expects to be kept fully informed of actions taken to improve this situation and will entertain a request for additional funds if such funds are necessary.

The committee approves of the testimony of the Geological Survey that it intends to engage in a vigorous program for resource assessment on the Outer Continental Shelf, including stratigraphic drilling. This information will enable the Federal Government to appraise better the value of its resources.

### MINING ENFORCEMENT AND SAFETY ADMINISTRATION

#### SALARIES AND EXPENSES

	Fiscal year	Transition quarter
Appropriation, 1975	\$87,913,000	
Estimate, 1976	79,500,000	\$20,600,000
Recommended, 1976	76,136,000	20,035,000
Comparison:		
Appropriation, 1975	+8,223,000	
Estimate, 1976	-3,364,000	-565,000

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Coal mine health and safety inspections	\$39,776,000	+\$1,494,000	
Transition period	10,358,000		
Metal and nonmetal mine health and safety inspections	11,959,000	+1,784,000	
Transition period	3,281,000		
Education and training	7,058,000	+500,000	-\$1,100,000
Transition period	2,187,000		
Technical support	9,732,000	+569,000	-1,725,000
Transition period	2,338,000		-431,000
Program administration	2,015,000	+587,000	-250,000
Transition period	472,000		-62,000
GSA space costs	2,596,000	+289,000	-289,000
Transition period	649,000		-72,000
Pay cost increases	3,000,000	+3,000,000	
Transition period	750,000		
<b>Total, mining enforcement and safety administration</b>	<b>76,136,000</b>	<b>+8,223,000</b>	<b>-3,364,000</b>
Transition period	20,035,000		-565,000

The decreases below the budget are as follows:

	Fiscal year	Transition quarter
Furnishings for the training academy at Beckley, W. Va.	-\$1,100,000	
Personnel and testing facilities for coal waste disposal	-1,400,000	-\$350,000
Electrical testing lab.	-325,000	-81,000
Health and safety study	-250,000	-62,000
GSA space	-289,000	-72,000

These decreases will have no impact on the mining health and safety enforcement effort.



Testimony before the committee revealed that the training costs for mine inspectors and other personnel in the new health and safety training facility are unreasonably high. For example, it is expected to cost in excess of \$8,000 per individual for a ten week course. The committee believes that training can be accomplished for far less than this amount and directs the Department to report to the committee by December 31, 1975, on the results of efforts to reduce these costs.

The committee recommendation includes the requested \$600,000 increase for 30 new conference officers to negotiate unpaid assessed violations under the coal mine health and safety program rather than having each case enter into legal adjudication. The committee understands that these are new positions and should not be filled by removing mine inspectors from essential coal mine safety inspection programs.

## BUREAU OF MINES

## MINES AND MINERALS

	Fiscal year	Transition quarter
Appropriation, 1975	\$133,807,000	
Estimate, 1976	143,387,000	\$35,700,000
Recommended, 1976	146,608,000	36,505,000
Comparison:		
Appropriation, 1975	+12,801,000	
Estimate, 1976	+3,221,000	+805,000

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Metallurgy research	\$26,361,000	+ \$6,379,000	
Transition period	6,546,000		
Mining research	90,802,000	+2,158,000	+ \$1,500,000
Transition period	22,542,000		+375,000
Data collection and analysis	13,573,000	+1,742,000	
Transition period	3,458,000		
Engineering, evaluation, and demonstration	10,905,000	+1,215,000	+1,978,000
Transition period	2,760,000		+494,000
Program administration	1,250,000	-196,000	
Transition period	269,000		
GSA space costs	2,308,000	+94,000	-257,000
Transition period	577,000		-64,000
Pay cost increases	1,409,000	+1,409,000	
Transition period	353,000		
<b>Total, bureau of mines</b>	<b>146,608,000</b>	<b>+12,801,000</b>	<b>+3,221,000</b>
Transition period	36,505,000		+805,000

The net increases over the budget consist of increases of \$1,500,000 (and \$375,000 in the transition period) for establishment of a mining research center at Southern Illinois University, Carbondale, Illinois, \$1,978,000 (and \$494,000 in the transition period) for mined land in-

vestigations and demonstrations—anthracite area, and decreases of \$257,000 (and \$64,000 in the transition period) for GSA space.

The committee is aware of the serious dispute between the Bureau of Mines and the Mining Enforcement and Safety Administration regarding the research program for mine health and safety. Such bureaucratic feuds injure the public purpose of the agencies, handicapping the Nation's miners and wasting the public's tax funds. The committee is sympathetic to the need to make the research program more responsive to the needs of health and safety as perceived by the enforcement personnel in MESA and understands and appreciates the technological expertise which exists in the Bureau of Mines. This intolerable situation must be corrected promptly. The committee expects to be kept fully informed.

## INDIAN AFFAIRS

## BUREAU OF INDIAN AFFAIRS

## OPERATION OF INDIAN PROGRAMS

	Fiscal year	Transition quarter
Appropriation, 1975	\$485,932,000	
Estimate, 1976	537,849,000	\$173,186,000
Recommended, 1976	543,031,000	174,474,000
Comparison:		
Appropriation, 1975	+57,099,000	
Estimate, 1976	+5,182,000	+1,288,000

<sup>1</sup> Includes budget amendment of \$10,923,000 contained in H. Doc. 94-112.

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Education	\$233,874,000	+ \$7,379,000	+ \$5,500,000
Transition period	77,476,000		+1,375,000
Indian services	118,527,800	+19,824,800	+1,796,800
Transition period	42,004,000		+449,000
Tribal resources development	84,059,000	+8,499,000	-2,000,000
Transition period	24,055,000		-500,000
Trust responsibilities	21,196,200	+2,535,200	+455,200
Transition period	7,570,000		+114,000
General management and facilities operation	76,820,000	+15,030,000	
Transition period	21,165,000		
GSA space costs	5,130,000	+407,000	-570,000
Transition period	1,350,000		-150,000
Pay cost increases	3,424,000	+3,424,000	
Transition period	854,000		
<b>Total, operation of Indian programs</b>	<b>543,031,000</b>	<b>+57,099,000</b>	<b>+5,182,000</b>
Transition period	174,474,000		+1,288,000

The net increase over the budget consists of the following increases and decreases:

	Fiscal year	Transition quarter
Assistance to formerly private schools.....	+\$2,500,000	+\$625,000
Operation of the Navajo Community College....	+1,000,000	+250,000
Operation of the Intermountain Indian School..	+2,000,000	+500,000
Implementation of Indian fishing rights decision ( <i>United States v. Washington</i> ).....	+2,252,000	+563,000
Business enterprise development.....	-1,000,000	-250,000
Direct employment.....	-1,000,000	-250,000
GSA space.....	-570,000	-150,000

The additional funds provided for the implementation of the Indian fishing rights decision (the so-called Boldt decision) will make a total of \$3,507,000 available for this activity in this account. Together with the \$2,775,000 provided to the Fish and Wildlife Service, the total amount included in the bill is \$6,282,000, an increase of \$4,337,000 above the budget estimate. These funds are to be used in all States affected by the decision.

The committee received extensive testimony on the serious situation with respect to law enforcement on Indian reservations. The problem is not only one of a need for additional resources but one of coordination between the tribes, local law enforcement officials, the Bureau of Indian Affairs, and other Federal law enforcement officials. There is a \$14,305,000 increase provided in the bill for this program and the committee is concerned that these additional funds be used in the most effective and efficient manner possible. To the maximum extent possible, overlap and duplication in law enforcement should be eliminated. This means that in many instances the most effective use of law enforcement funds is by contracting directly with the tribes for their own law enforcement program rather than building up the Bureau of Indian Affairs police force. The committee understands that not all tribes have the capability to effectively and efficiently administer such a program; but some do. The committee directs that where Indian tribes demonstrate the capability to administer a law enforcement program, law enforcement funds appropriated in this bill be used on a contract basis with those tribes if they so choose.

The Bureau of Indian Affairs has proposed a new formula for distribution of Johnson-O'Malley funds under the program of assistance to public schools. The committee understands the need for a more equitable distribution of funds but is concerned about the serious dislocation which will result in some States from the implementation of this plan in a single year. The committee therefore directs the Bureau to provide that no State receive less than 75% or more than 125% of the fiscal year 1975 distribution in fiscal year 1976.

The committee believes that there are valuable services being performed by the Intermountain Indian School at Brigham City, Utah. Accordingly, the committee directs that no action be taken to transfer personnel and equipment or close the facilities without the consent of the committee. The committee further directs that the school be operated with an authorized capacity of at least 800 students, and that no less than \$4,900,000 be expended on the Intermountain Indian School by the BIA for educational programs and operation and maintenance in fiscal year 1976 unless otherwise approved by the committee. To assist the BIA, the committee has recommended increases over the budget estimates of \$2 million for fiscal year 1976 and \$500,000 for the transition period.

The committee further directs the BIA to transfer jurisdiction of all funds designated for the Intermountain Indian School to the Phoenix Area Office of the BIA and to establish an inter-tribal school board—representative of the tribes sending students to the school—which school board shall provide policy guidance to the administrators of Intermountain School. It is the intent of the committee that Intermountain Indian School provide to the Indian people the educational and other services traditionally provided by the school in the past and that no internal management decision be made by the BIA that will disrupt operation and enrollment at Intermountain School.

	CONSTRUCTION	
	Fiscal year	Transition quarter
Appropriation, 1975.....	\$64,804,000	-----
Estimate, 1976.....	61,400,000	\$13,550,000
Recommended, 1976.....	63,556,000	13,550,000
Comparison:		
Appropriation, 1975.....	-1,248,000	-----
Estimate, 1976.....	+2,156,000	-----

The committee recommends an appropriation of \$63,556,000 for the regular fiscal year and \$13,550,000 for the transition period, an increase of \$2,156,000 above the budget estimate for the regular fiscal year and no change from the budget estimate for the transition period. The increases above the budget estimate are as follows:

Phase II construction, Riverside Indian School, Oklahoma.....	\$1,156,000
Replacement of Chitimacha Day School, Charenton, La.....	1,000,000

#### ROAD CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORITY)

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$59,500,000	-----
Estimate, 1976.....	66,705,000	\$28,000,000
Recommended, 1976.....	66,705,000	28,000,000
Comparison:		
Appropriation, 1975.....	+7,205,000	-----
Estimate, 1976.....	-----	-----

The Bureau of Indian Affairs has a current inventory of 32,000 miles of roads, with 759 additional miles scheduled for construction in fiscal year 1976. Road construction is a vital element in the economic development of Indian people. Roads also provide the means by which Indian children can get to school. The Committee notes that 78% of the roads on Indian reservations are dirt roads and many of the paved roads are in deplorable condition. A recent study by the Federal Highway Administration revealed that there is a short-range need of about \$1.5 billion to bring roads up to adequate standards.

This appropriation is required to liquidate obligations incurred for Indian road construction under contract authority provided in the Federal-Aid Highway Act.

#### INDIAN LOAN GUARANTY AND INSURANCE FUND

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$20,000,000	-----
Estimate, 1976.....	20,000,000	-----
Recommended, 1976.....	10,000,000	-----
Comparison:		
Appropriation, 1975.....	-10,000,000	-----
Estimate, 1976.....	-10,000,000	-----



This program was established by the Indian Financing Act of 1974 (Public Law 93-262). Information supplied to the committee indicates that only a small portion of the funds made available in fiscal year 1975 have been obligated to date. Since this appropriation remains available until expended, the unused funds in fiscal year 1975 will be available for use in fiscal year 1976, in addition to the \$10,000,000 recommended by the committee.

#### REVOLVING FUND FOR LOANS

	Fiscal year	Transition quarter
Appropriation, 1975	\$38,000,000	
Estimate, 1976	12,000,000	
Recommended, 1976	7,000,000	
Comparison:		
Appropriation, 1975	-\$1,000,000	
Estimate, 1976	-5,000,000	

This program was established by the Indian Financing Act of 1974 (Public Law 93-262). This appropriation provides for direct loans to Indian tribes and individuals at interest rates and terms established by the Act. The committee emphasizes that it fully supports this program, as well as the other programs of the Indian Financing Act, and believes that these programs can make a large contribution to the goal of Indian self-determination.

The Indian Financing Act provided a one-time authorization for this program of \$50,000,000. There will be little repayment of loans in the first five or six years of the program. Since this is a revolving loan fund, appropriation and obligation of the full \$50,000,000 authorized for this program would leave only very small amounts for loans in future years. In addition, there has been a slow obligation rate for funds previously appropriated. The Committee believes that it would be more prudent to appropriate less in fiscal year 1976 and reserve some of the authorization for appropriation in future years. It has therefore recommended a reduction of \$5,000,000 below the budget estimate of \$12 million.

#### ALASKA NATIVE FUND

	Fiscal year	Transition quarter
Appropriation, 1975	\$70,000,000	
Estimate, 1976	70,000,000	\$40,000,000
Recommended, 1976	70,000,000	40,000,000
Comparison:		
Appropriation, 1975		
Estimate, 1976		

Section 6 of the Alaska Native Claims Settlement Act, (Public Law 92-203) provides for the establishment in the United States Treasury of an Alaska Native Fund into which \$462,500,000 shall be deposited over a period of 11 years.

After completion of an Alaskan Native roll, all money in the Alaska Native Fund, except for certain fees as provided in section 20 of the Act, are distributed among the regional corporations (organized pursuant to section 7 of the Act) for the benefit of Alaskan Natives.

The bill includes \$70,000,000 for the regular fiscal year and \$40,000,000 for the transition period, the budget estimates.

#### TRUST FUND

	Fiscal year	Transition quarter
Appropriation, 1975	\$19,500,000	
Estimate, 1976	31,200,000	\$8,298,900
Recommended, 1976	31,200,000	8,298,900
Comparison:		
Appropriation, 1975	+\$11,700,000	
Estimate, 1976		

Funds held in trust for Indian tribes under the provisions of various acts are used for expenses of tribal governments, administration of Indian tribal affairs, employment of tribal attorneys, establishment and operation of tribal enterprises, investments, and the welfare of Indians.

#### TERRITORIAL AFFAIRS

##### OFFICE OF TERRITORIAL AFFAIRS

##### ADMINISTRATION OF TERRITORIES

	Fiscal year	Transition quarter
Appropriation, 1975	\$15,350,000	
Estimate, 1976	16,000,000	\$3,800,000
Recommended, 1976	16,000,000	3,800,000
Comparison:		
Appropriation, 1975	+\$650,000	
Estimate, 1976	+1,000,000	

The Secretary of the Interior is charged with responsibility of promoting the economic and political development of those territories which are under the United States' jurisdiction and within the responsibility of the Interior Department.

In addition to certain funds available to the Virgin Islands and Guam under permanent appropriations, this bill provides \$2,000,000 for the Guam Economic Development Fund, an increase of \$1,000,000 above the budget estimate.

The \$14,000,000 included in the bill for American Samoa will provide for priority programs in education, public health, public works operations, and administrative services.

The committee is aware of the difficult financial situation in American Samoa resulting from the recent drought and the resulting reduction in cannery operations and local revenues. The committee will be sympathetic to consideration of reprogramming of funds in order to accommodate the needs of this emergency. However, the committee expects the government of American Samoa to adhere to the allocation of the appropriation that was justified to the committee until such time as a reprogramming is approved.

Within the total funds provided in the education program, the committee directs that \$341,000 be made available for college scholarships in American Samoa.

## TRUST TERRITORY OF THE PACIFIC ISLANDS

	Fiscal year	Transition quarter
Appropriation, 1975	\$69,750,000	
Estimate, 1976	81,000,000	\$15,100,000
Recommended, 1976	81,000,000	15,100,000
Comparison:		
Appropriation, 1975	+11,250,000	
Estimate, 1976		

Funds provided under this appropriation account are for the continuation of the accelerated development program in the fields of education, health, public works, and resource management of the Trust Territory of the Pacific Islands.

The total appropriation recommended in the bill for the regular fiscal year, will provide \$1,117,700 in direct appropriations for the High Commissioner, the Judiciary, and the Federal Comptroller, \$53,882,300 for grants for operations, \$25,000,000 for grants for capital improvements, and \$1,000,000 for the Economic Development Loan Fund. This allocation corresponds to the budget estimate.

The committee is disturbed and displeased at reports of mismanagement and reallocation of funds appropriated to the Trust Territory of the Pacific Islands. The committee understands the problems inherent in administering a territory which extends over such a wide area with difficult transportation problems. However, the committee expects that the funds appropriated to the Territory be used for the purpose justified unless formal reprogramming approval is secured from the committee. Furthermore, the committee expects the Government of the Trust Territory of the Pacific Islands to establish accounting mechanisms and controls so that the funds are properly allocated.

## MICRONESIAN CLAIMS FUND, TRUST TERRITORY OF THE PACIFIC ISLANDS

	Fiscal year	Transition quarter
Appropriation, 1975	\$1,400,000	
Estimate, 1976	10,000,000	\$8,600,000
Recommended, 1976	10,000,000	8,600,000
Comparison:		
Appropriation, 1975	+8,600,000	
Estimate, 1976		

Public Law 92-39 authorizes ex gratia payments to certain inhabitants of the Trust Territory of the Pacific Islands who suffered damages arising out of the hostilities of the Second World War and prior to July 1, 1951. Title II of that Act provides \$20,000,000 for Post Secure claims to personal or real property that arose prior to July 1, 1951.

The \$10,000,000 provided in this bill for the regular fiscal year and the \$8,600,000 for the transition period are the final authorized payments for the Post Secure claims.

## EX GRATIA PAYMENT, BIKINI ATOLL

	Fiscal year	Transition quarter
Appropriation, 1975		
Estimate, 1976		
Recommended, 1976	\$2,270,000	
Comparison:		
Appropriation, 1975	+2,270,000	
Estimate, 1976	+2,270,000	

Public Law 94-34, approved June 13, 1975, authorized an ex gratia payment to the people of Bikini Atoll, in the Marshall Islands, Trust Territory of the Pacific Islands.

In 1946, in the interest of international security, all the Bikini people were removed from their home atoll to provide the United States with a nuclear test site. The Bikinians were moved three times, and finally settled on Kili, an island with a land area of only one-third of a square mile.

The amount recommended by the committee is the amount projected in the 1976 budget under "proposed for separate transmittal under proposed legislation."

## SECRETARIAL OFFICES

## OFFICE OF THE SOLICITOR

## SALARIES AND EXPENSES

	Fiscal year	Transition quarter
Appropriation, 1975	\$11,082,000	
Estimate, 1976	12,014,000	\$2,727,000
Recommended, 1976	11,143,000	2,626,000
Comparison:		
Appropriation, 1975	+61,000	
Estimate, 1976	-871,000	-101,000

The Committee recommends an appropriation of \$11,143,000 for the regular fiscal year and \$2,626,000 for the transition period, decreases below the budget estimates of \$871,000 and \$101,000 respectively. The recommended reductions below the budget estimate consist of the following:

	Fiscal year	Transition quarter
Increased legal services	-\$239,000	
Word processing centers	-135,000	
Pay cost annualization	-400,000	-\$77,000
GSA space	-97,000	-24,000

## OFFICE OF THE SECRETARY

## SALARIES AND EXPENSES

	Fiscal year	Transition quarter
Appropriation, 1975	\$19,839,000	
Estimate, 1976	21,343,000	\$4,850,000
Recommended, 1976	18,514,000	4,150,000
Comparison:		
Appropriation, 1975	-1,325,000	
Estimate, 1976	-2,829,000	-700,000



The Committee recommends an appropriation of \$18,514,000 for the regular fiscal year and \$4,150,000 for the transition period, decreases below the budget estimate of \$2,829,000 and \$700,000 respectively. The committee held extensive hearings with the Office of the Secretary and reviewed not only the regular budget justifications but also additional information supplied by the Department. The committee found several instances where offices appeared to be overstaffed, duplicative of other offices, or serving no useful purpose. As a result of these hearings, the committee recommends the following decreases below the budget estimate:

	Fiscal year	Transition quarter
Secretary's immediate office	-\$100,000	-\$25,000
Under Secretary	-100,000	-25,000
International activities (abolish office)	-198,900	-45,000
Communications	-52,100	-15,000
Assistant Secretary for Program Development and Budget	-830,000	-210,000
Ocean Mining Administration (abolish office)	-85,000	-21,000
Office of Land Use Planning (abolish office)	-259,000	-70,000
Office of Indian Affairs (abolish office)	-254,800	-59,000
ADP management	-112,200	-27,000
Management consulting	-200,000	-50,000
Organization and personnel management (organization)	-130,000	-38,000
Management services	-325,000	-82,000
GSA space	-184,000	-38,000

## DEPARTMENTAL OPERATIONS

	Fiscal year	Transition quarter
Appropriation, 1975	\$10,618,000	
Estimate, 1976	14,278,000	\$2,920,000
Recommended, 1976	12,381,000	2,445,000
Comparison:		
Appropriation, 1975	+1,763,000	
Estimate, 1976	-1,897,000	-475,000

The Committee recommends an appropriation of \$12,381,000 for the regular fiscal year and \$2,445,000 for the transition period, decreases below the budget estimate of \$1,897,000 and \$475,000 respectively. The decrease below the budget estimate consists of the following:

	Fiscal year	Transition quarter
Office of Research and Development	-\$800,000	-\$200,000
Office of Minerals Policy Development	-800,000	-200,000
Office of Emergency Preparedness	-200,000	-50,000
GSA space	-97,000	-25,000

## SALARIES AND EXPENSES

## (SPECIAL FOREIGN CURRENCY PROGRAM)

	Fiscal year	Transition quarter
Appropriation, 1975	\$192,000	
Estimate, 1976	1,714,000	\$100,000
Recommended, 1976		
Comparison:		
Appropriation, 1975	-192,000	
Estimate, 1976	-1,714,000	-100,000

The committee recommends no appropriation for this account. The committee believes that in times of budgetary constraint, the programs funded by this appropriation are of relatively lower priority in comparison to other programs funded in the bill.

## TITLE II—RELATED AGENCIES

## DEPARTMENT OF AGRICULTURE—FOREST SERVICE

The Forest Service manages 187,283,128 acres of land in National Forests across the country and administers a wide variety of programs including timber production, recreation, grazing, wildlife protection, and soil and water conservation. Recreation visitation to National Forests was 193 million visitations in 1974 and is estimated to be 210 million visitations in 1976. An estimated 10,800,000,000 board feet of timber is scheduled for sale in fiscal year 1976 with an estimated 11,000,000,000 board feet harvested. This volume represents about one-fourth of the total timber and thirty percent of the softwood timber cut for industrial purposes annually, and is equivalent to the construction of about 1.0 million average sized homes. In addition to these programs, the Forest Service administers the grazing of 6.1 million head of livestock, including offspring. This provides a continued and necessary source of grazing required by 16,600 family-type ranch units. An estimated 4.1 million big game animals graze on National Forest lands.

## FOREST PROTECTION AND UTILIZATION

The bill includes under this heading a total appropriation of \$474,295,000 for the regular fiscal year and \$149,088,000 for the transition period, increases above the budget estimates of \$26,565,000 and \$6,948,000 respectively. The following is a summary of actions taken on the programs included under this appropriation:

## FOREST LAND MANAGEMENT

	Fiscal year	Transition quarter
Appropriation, 1975	\$419,362,000	
Estimate, 1976	338,297,000	\$111,388,000
Recommended, 1976	358,746,000	116,759,000
Comparison:		
Appropriation, 1975	-60,616,000	
Estimate, 1976	+20,449,000	+5,371,000

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Sales administration and management	\$99,758,000	+ \$15,046,000	+ \$4,887,000
Transition period	35,553,000		+1,221,000
Reforestation and stand improvement	60,683,000	+10,800,000	+15,800,000
Transition period	14,322,000		+3,950,000
Recreation use	49,360,000	+2,435,000	
Transition period	24,484,000		
Wildlife and fish habitat management	11,281,000	+1,051,000	-656,000
Transition period	3,054,000		-55,000
Rangeland management	18,320,000	+904,000	+500,000
Transition period	5,313,000		+125,000
Soil and water management	17,254,000	+1,125,000	+727,000
Transition period	5,278,000		+116,000
Minerals management	6,478,000	+2,902,000	-160,000
Transition period	2,041,000		-40,000
Forest fire protection	36,915,000	+1,311,000	+1,000,000
Transition period	12,489,000		+250,000
General land management activities	29,667,000	+3,421,000	-526,000
Transition period	5,876,000		-132,000
Subtotal	328,722,000	+38,995,000	+21,572,000
Amount advanced from cooperative range improvements	-700,000		
Subtotal, national forest protection and management	328,022,000	+38,995,000	+21,572,000
Transition period	108,410,000		+5,435,000
Fighting forest fires	4,275,000	-100,000,000	
Transition period	4,275,000		
Forest insect and disease control	11,249,000	-5,000,000	
Transition period	3,078,000		
Cooperative law enforcement program	3,597,000	+2,000,000	-257,000
Transition period	996,000		-64,000
GSA space costs	7,790,000	-424,000	-866,000
Transition period			
Pay cost increases	3,813,000	+3,813,000	
Transition period			
Total, forest land management	358,746,000	-60,616,000	+20,449,000
Transition period	116,759,000		+5,371,000

The net increases over the budget estimates consist of increases and decreases identified below. These increases are part of the committee's initiatives in reforestation and rangeland management described

earlier in the report. The specific increase for fuel modification in southern California reflects the committee's concern about the dangerous fire situation in that area and the need to assure that damage from fires is minimized.

	Fiscal year	Transition quarter
Timber inventory and stand management control	+\$987,000	+\$248,000
Silviculture examination	+3,900,000	+975,000
Reforestation	+5,800,000	+1,450,000
Timber stand improvement	+7,000,000	+1,750,000
Nursery operation and development	+3,000,000	+750,000
Rangeland management	+500,000	+125,000
Watershed restoration and improvement	+467,000	+116,000
Wild and scenic river studies	+260,000	
Fuel modification, Southern California forests	+1,000,000	+250,000
Wildlife and fish habitat management	-656,000	-55,000
Minerals management	-160,000	-40,000
Special use permits—nonrecreation	-526,000	-132,000
Cooperative law enforcement	-257,000	-64,000
GSA space	-866,000	

Within funds available for recreation use, the committee directs that \$295,000 for the regular fiscal year and \$74,000 for the transition quarter be available for operation of campgrounds at the Shawnee National Forest.

The U.S. Forest Service and the Department of the Interior are considering issuing oil and gas leases for 125,000 acres of the 250,000 acres in the Shawnee National Forest, Ill., on a noncompetitive, first-come first-served basis contending that these lands are not within a known geological structure, as defined under the mining laws. The testimony before the committee disclosed controversy concerning the nature and extent of resources within the Shawnee National Forest.

The committee believes that oil and gas resources within the Shawnee National Forest should be leased under a competitive leasing system because there is oil and gas production on private lands in close proximity to the forest. For that reason leasing in the Shawnee should take place on a competitive basis.

The committee has included language in the bill to prohibit expenditure of funds by the Secretaries of the Interior and Agriculture for the noncompetitive leasing of oil and gas resources on Federal lands within the Shawnee National Forest. The committee is fully aware of the important role the Shawnee and other national forest lands can play in meeting the Nation's energy and mineral crises, but the committee does not want a give-away of public resources. The prohibition on noncompetitive leasing is intended to insure a reasonable return to the public for the resources leased in the Shawnee. This same standard for protecting the public interest should be applied to other comparable areas.

#### FOREST RESEARCH

	Fiscal year	Transition quarter
Appropriation, 1975	\$77,612,000	
Estimate, 1976	79,211,000	\$21,550,000
Recommended, 1976	81,955,000	22,277,000
Comparison:		
Appropriation, 1975	+4,343,000	
Estimate, 1976	+2,744,000	+727,000

The amount recommended by the Committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:



Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Trees and timber management research	\$13,927,000	-\$287,000	
Transition period	4,254,000		
Forest watershed management research	7,368,000	-1,000,000	+\$300,000
Transition period	2,645,000		+75,000
Wildlife, range and fish habitat research	5,280,000	+160,000	+260,000
Transition period	974,000		+65,000
Forest recreation research	1,220,000		
Transition period	516,000		
Surface environment and min- ing (SEAM)	3,264,000	+1,000,000	+1,000,000
Transition period	1,886,000		+250,000
Fire and atmospheric sciences research	8,055,000		
Transition period	1,658,000		
Forests insects and disease re- search	17,584,000	+100,000	+100,000
Transition period	4,279,000		+25,000
Forest products utilization re- search	10,945,000	+731,000	+50,000
Transition period	2,832,000		+12,000
Forest engineering research	1,597,000		
Transition period	364,000		
Forest resources evaluation	6,511,000	+2,716,000	+1,200,000
Transition period	1,856,000		+300,000
Forest economics and market- ing research	3,794,000		
Transition period	1,013,000		
GSA space costs	1,490,000	+3,000	-166,000
Transition period			
Pay cost increases	920,000	+920,000	
Transition period			
Total, forest research	81,955,000	+4,343,000	+2,744,000
Transition period	22,277,000		+727,000

The committee believes forest research to be an essential activity and has recommended the following increases and decreases compared to the budget estimates:

	Fiscal year	Transition quarter
Western environmental forestry research (Eisen- hower consortium)	+\$300,000	+\$75,000
Trout habitat research, Blacksburg, Va., and Franklin, N.C.	+100,000	+25,000
Research on acute bovine pulmonary emphysema, La Grande, Oreg.	+60,000	+15,000
Shrub research, Provo, Utah	+100,000	+25,000
Surface environment and mining (SEAM)	+1,000,000	+250,000
Research on the decline of the ohia trees, Hawaii	+100,000	+25,000
Hardwood research, Madison, Wis.	+50,000	+12,000
Forest resources evaluation	+1,200,000	+300,000
GSA space	-166,000	

## STATE AND PRIVATE FORESTRY COOPERATION

	Fiscal year	Transition quarter
Appropriation, 1975	\$34,784,000	
Estimate, 1976	30,222,000	\$9,202,000
Recommended, 1976	33,594,000	10,052,000
Comparison:		
Appropriation, 1975	-1,190,000	
Estimate, 1976	+3,372,000	+850,000

This program, carried out in cooperation with the States, encourages private timber management.

The net increases above the budget estimates consist of an increase of \$2,400,000 (and \$600,000 in the transition period) for Cooperation in Forest Fire Control; an increase of \$1,000,000 for the regular fiscal year (and \$250,000 in the transition period) for cooperation in urban forestry; and a decrease of \$28,000 in the regular fiscal year for GSA space.

## CONSTRUCTION AND LAND ACQUISITION

	Fiscal year	Transition quarter
Appropriation, 1975	\$31,337,000	
Estimate, 1976	14,475,000	\$11,074,000
Recommended, 1976	16,618,000	11,074,000
Comparison:		
Appropriation, 1975	-14,719,000	
Estimate, 1976	+2,143,000	

The amount recommended by the Committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Development of recreation— public use areas	\$2,026,000	-\$2,853,000	+\$1,526,000
Transition period	505,000		
Water resource development construction	1,178,000	-1,013,000	+596,000
Transition period	505,000		
Construction for fire, adminis- tration, and other purposes	2,373,000	+658,000	
Transition period	1,512,000		
Research construction	60,000	-3,897,000	+60,000
Transition period			
Pollution abatement	8,834,000	-7,789,000	
Transition period	8,050,000		
Land acquisition, Weeks Act	1,517,000	-62,000	
Transition period	502,000		
GSA space costs	354,000	-39,000	-39,000
Transition period			
Pay cost increases	276,000	+276,000	
Transition period			
Total, construction and land acquisition	16,618,000	-14,719,000	+2,143,000
Transition period	11,074,000		

The net increase above the budget estimate will provide for the following projects:

Pinewoods Lake Project, Clark National Forest, Mo.....	+230,000
Shells Falls Overlook, Bighorn National Forest, Wyo.....	+372,000
Bear Creek Campground, Jefferson National Forest, Va.....	+500,000
Lucerne Recreation Site, Ashley National Forest, Utah.....	+334,000
Mueller Park recreation facilities, Cache National Forest, Utah.....	+90,000
Laboratory construction, Provo, Utah.....	+60,000
Recreation facilities, Turquoise Lake, Colo.....	+596,000

The committee is most concerned that \$6,865,000 in funds previously appropriated in this account were deferred in fiscal year 1975. Included in this sum was \$2,800,000 for construction of the west wing of the laboratory at Corvallis, Oregon. The committee expects these funds to be obligated early in fiscal year 1976 so that this and other important projects can proceed.

#### YOUTH CONSERVATION CORPS

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$10,392,000	-----
Estimate, 1976.....	10,400,000	\$8,054,000
Recommended, 1976.....	20,000,000	-----
Comparison:		
Appropriation, 1975.....	+9,608,000	-----
Estimate, 1976.....	+9,600,000	-\$8,054,000

<sup>1</sup> Excludes \$10,000,000 contained in the continuing resolution of 1976 (P.L. 94-41).

During these days of disturbing unemployment among the youth of our country, the committee subscribes wholeheartedly in providing valuable work experience for young people between the ages of 15 and 19, through the summer work programs supervised by the Forest Service and the Department of the Interior. The projects provide a two-fold benefit: gainful employment for our youth and improvement of our own forests and parks. The committee commends to its colleagues this valuable work-training concept.

The committee recommends an appropriation of \$20,000,000 for the regular fiscal year, an increase of \$9,600,000 above the budget estimate for the fiscal year and a decrease of \$8,054,000 below the budget estimate for the transition period. The amount recommended includes a decrease of \$2,000 in the regular fiscal year for GSA space. Testimony before the Committee revealed that no appropriation was required for the transition period. The amount recommended by the committee will provide a program for the summer of 1976 at the same level as the amount provided for the summer of 1975 in the current continuing resolution. The funds are to be equally divided between the Forest Service and the Department of the Interior.

#### FOREST ROADS AND TRAILS

##### (LIQUIDATION OF CONTRACT AUTHORITY)

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$124,578,000	-----
Estimate, 1976.....	108,225,000	-----
Recommended, 1976.....	117,850,000	-----
Comparison:		
Appropriation, 1975.....	-6,719,000	-----
Estimate, 1976.....	+9,634,000	-----

These funds are required to liquidate obligations incurred under contract authority contained in the Federal-Aid Highway Act. The net increase of \$9,634,000 over the budget estimate consists of a decrease of \$366,000 for GSA space and an increase of \$10,000,000 in the overall program level. This increase will provide for an additional contract authority program of \$15,366,000, for a total contract authority program funded by this appropriation of \$173,538,000.

Included in the total program is \$55,000 for road construction related to the Pinewoods Lake project in Missouri and \$70,000 for construction of the Sheep Creek Bridge, Ashley National Forest, Utah.

The committee re-emphasizes the concern expressed earlier in the report about the importance of roads in the overall forest program. Construction of roads not only allows for the timely and efficient harvesting of timber resources but also provides additional benefits in recreation and public use.

#### ACQUISITION OF LANDS FOR NATIONAL FORESTS, SPECIAL ACTS

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$161,000	-----
Estimate, 1976.....	161,000	-----
Recommended, 1976.....	161,000	-----
Comparison:		
Appropriation, 1975.....	-----	-----
Estimate, 1976.....	-----	-----

Congress has enacted several special laws which authorize appropriations from the receipts of specified National Forests for the purchase of lands to minimize erosion and flood damage.

#### ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$39,310	-----
Estimate, 1976.....	35,000	-----
Recommended, 1976.....	35,000	-----
Comparison:		
Appropriation, 1975.....	-4,310	-----
Estimate, 1976.....	-----	-----

The Act of December 4, 1967 (16 USC484a) stipulates that deposits made by public school districts or public school authorities to provide for cash equalization of certain land exchanges can be appropriated to acquire similar lands suitable for National Forest system purposes in the same State as the National Forest lands conveyed in the exchanges.

#### COOPERATIVE RANGE IMPROVEMENTS (SPECIAL FUND, INDEFINITE)

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$700,000	-----
Estimate, 1976.....	700,000	-----
Recommended, 1976.....	700,000	-----
Comparison:		
Appropriation, 1975.....	-----	-----
Estimate, 1976.....	-----	-----



Part of the grazing fees from the National Forests, when appropriated, are used for revegetation of depleted range lands, construction and maintenance of range improvements, rodent control, and eradication of poisonous plants and noxious weeds.

The \$700,000 estimated for this program for fiscal year 1976 is based on receipts which become available under the animal—months—permitted formula.

#### ASSISTANCE TO STATES FOR TREE PLANTING

	Fiscal year	Transition quarter
Appropriation, 1975	\$1,355,000	
Estimate, 1976	1,359,000	\$829,000
Recommended, 1976	1,359,000	829,000
Comparison:		
Appropriation, 1975	+4,000	
Estimate, 1976		

These funds are used to provide advice, technical assistance, and financial contributions under section 401 of the Agricultural Act of 1956, to carry out increased tree planting and reforestation work on non-Federal forest lands.

Grants are matched by the States, and work is conducted in accordance with the plans submitted by the States, and approved by the Secretary of Agriculture.

#### CONSTRUCTION AND OPERATION OF RECREATION FACILITIES (INDEFINITE, SPECIAL FUND)

	Fiscal year	Transition quarter
Appropriation, 1975	\$1,260,000	
Estimate, 1976	3,674,000	\$2,212,000
Recommended, 1976	3,674,000	2,212,000
Comparison:		
Appropriation, 1975	+2,414,000	
Estimate, 1976		

The Committee recommends an appropriation of \$3,674,000, the budget estimate. Authority for this program originates from Public Law 92-347, approved July 11, 1972, whereby admission fees and user charges collected by the U.S. Forest Service at certain recreation areas are made available for appropriation for recreation-related activities.

The recommendation will provide for repair of facilities at fee-designated sites and increased enforcement of laws and regulations on Forest Service lands in order to reduce vandalism.

#### ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

##### OPERATING EXPENSES, FOSSIL FUELS

	Fiscal year	Transition quarter
Appropriation, 1975	\$330,936,000	
Estimate, 1976	398,600,000	\$102,570,000
Recommended, 1976	406,594,000	104,568,000
Comparison:		
Appropriation, 1975	+75,658,000	
Estimate, 1976	+7,994,000	+1,998,000

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Coal	\$279,336,000	+ \$105,137,000	
Transition period	46,261,640		
Petroleum and natural gas	27,449,715	+ 10,223,151	+ \$4,000,000
Transition period	8,174,700		+ 1,000,000
Oil shale	8,090,000	+ 4,636,000	
Transition period	2,284,040		
Advanced energy systems research	23,170,000	+ 10,886,000	
Transition period	4,029,160		
Conservation research and development	11,240,000	+ 6,750,000	
Transition period	3,060,000		
GSA space costs	46,285	+ 5,849	- 6,000
Transition period	12,700		- 2,000
Pay cost increases	342,000	+ 342,000	
Transition period	95,760		
Selected resources	56,920,000	- 62,322,000	+ 4,000,000
Transition period	40,650,000		+ 1,000,000
Total, operating expenses, fossil fuels	406,594,000	+ 75,658,000	+ 7,994,000
Transition period	104,568,000		+ 1,998,000

The net increase above the budget estimates consists of a decrease of \$6,000 for GSA space in the regular fiscal year (and \$2,000 in the transition period) and increases of \$8,000,000 in the regular fiscal year (and \$2,000,000 in the transition period) for accelerated work in oil and gas recovery research.

The annual authorization for this program has passed the House but final Congressional action is not yet complete. Furthermore, the Federal Non-nuclear Energy Research and Development Act (PL 93-577) required a review by the Administrator of the energy research program and the development of a National program by June 30, 1975. That plan is presently being considered by the Administration and recommendations will be submitted to the Congress, including recommendations for additional funding in some areas. The committee recognizes the uncertainty which currently exists with respect to the Congressional and the Administration program for energy research, and has therefore recommended an appropriation which is fairly close to the amount proposed by the Administration in its January budget submission. The committee recognizes that there will be upward adjustments in many of these programs, but believes that it is prudent at this time to wait until there is further action by both the Congress and the Administration.

As noted later in the discussion of energy conservation programs carried out by the Federal Energy Administration, the committee appreciates very much the importance of energy conservation as a part of the solution to our total energy problem. The committee is aware of the

limited funding for energy conservation research proposed in the January budget submission for ERDA. Testimony before the committee in support of this program indicated that funds for the program were added by the Office of Management and Budget, and were not included in the original submission of ERDA to OMB. The end use energy conservation research program in particular is a new program and an important program, but the committee believes that the growth and ultimate size of the program must be consistent with prudent management and adequate program planning. The presentation by ERDA witnesses to the committee was totally inadequate. There appeared to be insufficient analysis of the anticipated objectives of the program and how those objectives were proposed to be accomplished. In addition, there appeared to be insufficient coordination between this program and other energy conservation programs in the Federal government. The committee did not feel warranted in approving substantial increases above the budget based on faith rather than fact.

The committee is aware that additional program planning and analysis has been undertaken since the hearings and that the new Administration program for energy research will propose additional funds for conservation research. The committee recommends the entire budget estimate for this program contained in the January budget and will consider additional appropriations when estimates are received from the Administration and additional hearings are held.

The committee is aware of the fine work being done in the field of magnetohydrodynamics (MHD), particularly that being done in Tennessee. The amount recommended by the committee provides for the full budget request and authorization as it has passed the House.

#### PLANT AND CAPITAL EQUIPMENT, FOSSIL FUELS

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975	\$13,260,000	
Estimate, 1976	20,425,000	\$8,200,000
Recommended, 1976	20,425,000	8,200,000
Comparison:		
Appropriation, 1975	+7,165,000	
Estimate, 1976		

The committee recommends an appropriation of \$20,425,000, the budget estimate for the regular fiscal year and \$8,200,000, the budget estimate for the transition quarter. The amount recommended includes the following projects:

	<i>Fiscal year</i>	<i>Transition quarter</i>
Clean boiler fuel demonstration plant (A-E and long-lead procurement)	\$20,000,000	\$8,000,000
Equipment—oil shale research	325,000	100,000
Equipment—petroleum and natural gas research	100,000	100,000
Total	20,425,000	8,200,000

#### SPECIAL FOREIGN CURRENCY PROGRAM

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975		
Estimate, 1976	\$6,650,000	
Recommended, 1976	6,650,000	
Comparison:		
Appropriation, 1975	+6,650,000	
Estimate, 1976		

The committee recommends an appropriation of \$6,650,000, the budget estimate. Under this program, the Energy Research and Development Administration will provide leadership to support selected coal energy research projects now underway in foreign nations that would complement current U.S. research efforts. Payments for these programs will be made in currencies of those nations in which the research projects are taking place, and which the U.S. Treasury determines to be in excess of our Nation's normal requirements.

The amount recommended by the committee will provide for research in Poland on extraction and hydrogenation of coal (\$5,350,000) and on production of clean gas for use in MHD power systems (\$1,300,000).

#### FEDERAL ENERGY ADMINISTRATION

##### SALARIES AND EXPENSES

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975	\$130,035,000	
Estimate, 1976	112,435,000	\$48,000,000
Recommended, 1976	98,388,000	25,439,000
Comparison:		
Appropriation, 1975	-31,647,000	
Estimate, 1976	-14,047,000	-22,561,000

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Executive direction and administration	\$20,865,000	-\$12,254,000	-\$7,000,000
Transition period	5,080,000		-1,750,000
Energy policy and analysis	21,751,000	+1,734,000	-1,735,000
Transition period	5,806,000		-434,000
Regulatory programs	20,986,000	-18,436,000	
Transition period	5,760,000		
Energy conservation and environment	20,000,000	+94,000	-5,035,000
Transition period	5,000,000		-15,160,000
Energy resource development	10,153,000	-1,612,000	
Transition period	2,538,000		-5,142,000
International energy affairs	1,376,000	-130,000	
Transition period	480,000		
GSA space costs	2,490,000	-1,810,000	-277,000
Transition period	675,000		-75,000
Pay cost increases	767,000	+767,000	
Transition period	100,000		
Total, Federal Energy Administration	98,388,000	-31,647,000	-14,047,000
Transition period	25,439,000		-22,561,000



The decrease below the budget estimate consists of the following:

	<i>Fiscal year</i>	<i>Transition quarter</i>
Reimbursements to States-----	-\$5,000,000	-\$1,250,000
Contracts, executive direction, and administration-----	-700,000	-175,000
Administrative overhead, executive direction, and administration-----	-1,300,000	-325,000
Energy data systems (computer costs)-----	-1,735,000	-434,000
Contracts, energy conservation, and environment-----	-5,035,000	-15,160,000
Energy resource development-----		-5,142,000
GSA space-----	-277,000	-75,000

The recommendations of the committee are substantially below both the 1975 appropriation and the budget estimates which included a phase out of the petroleum allocation program. The committee understands that the Congress will make significant changes to the Administration's energy program, including the probable extension of the petroleum allocation program. However, the exact nature of the Congressional energy program is not now clear. The committee understands that additional funds will be required as new programs are created and existing programs are changed as a result of Congressional action. The committee believes, however, that it is prudent at this time to wait until Congressional action is completed so that the exact requirements can be determined. It is virtually certain, therefore, that the total appropriation for the Federal Energy Administration will be somewhat higher before the end of the fiscal year.

Although the committee is aware of the strong support of the States for the program under which the States are reimbursed for their expenses in carrying out energy programs it wishes to point out that the authorization for this program is for reimbursements to States for their assistance to the Administrator in carrying out Federal energy programs. It is not a State grant program and there is currently no statutory authority for a State grant program. This provision was included in the Federal Energy Administration Act at a time of an earlier energy emergency. When the Federal Energy Administration allocated the \$10,000,000 provided in the current fiscal year, it made it clear to the States that "similar funds may not be available next year and the program planning should take this into account." The committee has recommended \$5,000,000 for this program in fiscal year 1976, a reduction of \$5,000,000 below the budget estimate.

The committee understands the importance of energy conservation as a part of the solution to our total energy problem. In fact, energy conservation actions are the principal short-term solution to the energy supply situation. The committee is not convinced, though, that the kinds of programs described to the committee by the witnesses for the Federal Energy Administration will result in the progress which must be made in energy conservation. Furthermore, the committee is concerned that there is, or potentially might be, overlap and duplication between the energy conservation programs of the Federal Energy Administration and the Energy Research and Development Admin-

istration. The committee has made the reductions in the energy conservation program identified above in the belief that the substantial funds remaining will provide an adequate program in this area. The committee directs FEA to report quarterly to the committee on the progress of this program and on the short and long term accomplishments in terms of the dollar and fuel savings which result. The committee is also requesting the investigative staff to conduct a study of the energy conservation programs of FEA and ERDA with a view to identifying areas of overlap and duplication. Such a study will assist the committee in determining further requirements for these agencies in energy conservation.

The committee recommendation reflects large reductions in the transition period for energy conservation and environment and for energy resource development. The budget estimates for the transition period assume Congressional action on Administration proposals for an energy storage system and for a winterization program for housing whereas the estimates for the regular fiscal year did not. The committee recommendations for these two programs for the transition period are consistent with the recommendations for the regular fiscal year.

#### FEDERAL METAL AND NONMETALLIC MINE SAFETY BOARD OF REVIEW

##### SALARIES AND EXPENSES

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975-----	\$60,000	-----
Estimate, 1976-----	60,000	\$15,000
Recommended, 1976-----	-----	-----
Comparison:		
Appropriation, 1975-----	-60,000	-----
Estimate, 1976-----	-60,000	-15,000

The Federal Metal and Nonmetallic Mine Safety Board of Review was established by Section 10 of the Federal Metal and Non-metallic Mine Safety Act (30 U.S.C. 721-740).

The Board was abolished in the Continuing Resolution and its function have now been transferred to the Secretary of the Interior.

#### DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

##### HEALTH SERVICES ADMINISTRATION

##### INDIAN HEALTH SERVICES

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975-----	\$235,672,000	-----
Estimate, 1976-----	269,541,000	\$73,028,000
Recommended, 1976-----	273,017,000	73,580,000
Comparison:		
Appropriation, 1975-----	+37,345,000	-----
Estimate, 1976-----	+3,476,000	+552,000

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Patient care:			
Hospital care-----	\$95,632,000	+\$13,050,000	-----
Transition period-----	25,697,000	-----	-----
Contract care-----	51,069,000	+5,156,000	-----
Transition period-----	14,310,000	-----	-----
Preventative Health and Ambulatory care:			
Sanitation-----	8,980,000	+351,000	+\$22,000
Transition period-----	2,347,000	-----	+19,000
Dental-----	9,612,000	+615,000	+142,000
Transition period-----	2,530,000	-----	+18,000
Public health nursing-----	4,772,000	+268,000	+14,000
Transition period-----	1,274,000	-----	+12,000
Health education-----	2,058,000	+95,000	+6,000
Transition period-----	552,000	-----	+6,000
Field medical services-----	39,444,000	+9,284,000	+2,996,000
Transition period-----	11,028,000	-----	+477,000
Ambulatory care-----	53,449,000	+5,516,000	+489,000
Transition period-----	14,405,000	-----	+85,000
Program management-----	3,303,000	+241,000	-----
Transition period-----	854,000	-----	-----
GSA space costs-----	1,736,000	-193,000	-193,000
Transition period-----	583,000	-----	-65,000
Pay cost increases-----	2,962,000	+2,962,000	-----
Transition period-----	-----	-----	-----
Total, Indian health services-----	273,017,000	+37,345,000	+3,476,000
Transition period-----	73,580,000	-----	+552,000

The net increases above the budget consist of the following increases and decreases:

	Fiscal year	Transition quarter
Seneca health program-----	+\$300,000	+\$75,000
Menominee health program-----	+200,000	+50,000
Puyallup health program-----	+849,000	+212,000
Health clinic, Miami, Okla., including 20 additional positions-----	+360,000	+90,000
Health clinic, Concho, Okla., including 29 additional positions-----	+360,000	+90,000
Urban Indian health programs-----	+1,600,000	+100,000
GSA space-----	-193,000	-65,000

The Committee notes the outstanding accomplishments of the Indian Health Service in improving the overall health of the American Indian population. Nonetheless tremendous needs still exist. Life expectancy for Indians is six years below the national average; the

infant death rate after the first month of life is twice the national average; alcoholism continues to be a serious problem. In addition, only 14 of the 51 Indian Health Service hospitals have been built since 1955 and the cost of putting these hospitals into acceptable condition, or replacing them, is between \$250 million and \$300 million. Only 25 hospitals are accredited by the Joint Commission on Hospital Accreditation; only 12 hospitals meet the fire and safety codes in the States in which they are located.

The budget estimate for the Indian Health Service for fiscal year 1976 provided an increase of \$23,672,000 over the appropriations for fiscal year 1975. The Committee has recommended the full request with the exception of the uniform ten percent reduction for GSA space. In addition, the Committee has recommended \$5,776,000 over the budget to accelerate the important programs carried out by the Service. Only stringent budgetary considerations restrained the committee from recommending additional amounts above the budget. Moreover, this entire subject is being reviewed by the appropriate authorizing committees and by the American Indian Policy Review Commission.

The program increases requested in the budget and reflected in the table above will provide an additional 372 positions.

The additional funds provided for the Puyallup health program is contingent upon the transfer by the State of Washington to the tribe of the Cushman Hospital, which will provide the facilities to carry out this program.

#### INDIAN HEALTH FACILITIES

	Fiscal year	Transition quarter
Appropriation, 1975-----	\$57,481,000	-----
Estimate, 1976-----	41,458,000	\$11,084,000
Recommended, 1976-----	43,758,000	11,084,000
Comparison:		
Appropriation, 1975-----	-13,673,000	-----
Estimate, 1976-----	+2,300,000	-----

The increase above the amount provided in the budget estimates includes the following projects:

Lummi Indian health facility, Washington-----	+\$1,000,000
Hospital planning, Ada, Okla-----	+800,000
Hospital planning, Cherokee, N.C-----	+500,000

#### OFFICE OF EDUCATION

##### INDIAN EDUCATION

	Fiscal year	Transition quarter
Appropriation, 1975-----	\$42,034,000	-----
Estimate, 1976-----	42,055,000	\$516,000
Recommended, 1976-----	57,055,000	516,000
Comparison:		
Appropriation, 1975-----	+15,021,000	-----
Estimate, 1976-----	+15,000,000	-----

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:



Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Part A—Entitlement.....	\$35,000,000	+\$10,000,000	+\$10,000,000
Transition period.....			
Part B—Special projects for Indian children.....	16,000,000	+4,000,000	+4,000,000
Transition period.....			
Part C—Special projects for Indian adults.....	4,000,000	+1,000,000	+1,000,000
Transition period.....			
Administration.....	2,055,000	+21,000	
Transition period.....	516,000		
Total, Indian education.....	57,055,000	+15,021,000	+15,000,000
Transition period.....	516,000		

The Indian Education Act provides support for the special educational needs of American Indians. Part A authorizes formula grants to local educational agencies. These grants are made for the purpose of improving the educational opportunities, educational quality, and the level of success of Indian students. Discretionary grants are awarded under parts B and C of the act to focus on the educational needs of Indian children and adults. These discretionary programs are designed to enable schools serving Indian children and the Indian community to explore a wide range of approaches for the purpose of developing appropriate, innovative, and culturally relevant programs for meeting the educational needs of Indian children and adults. It is estimated that in fiscal year 1976, the grants under part A will serve approximately 278,000 Indian students, an increase of 11,000 Indian students over fiscal year 1975. It is interesting that additional eligible Indian students are identified each year. As the number increases, additional funds are needed to provide for their educational needs. Approximately 135 grants will be awarded under part B, benefitting an estimated 90,000 Indian children. An estimated 10,000 Indian adults will receive benefits from about 35 grants under part C.

#### INDIAN CLAIMS COMMISSION

##### SALARIES AND EXPENSES

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$1,324,000	
Estimate, 1976.....	1,420,000	\$355,000
Recommended, 1976.....	1,411,000	352,000
Comparison:		
Appropriation, 1975.....	+87,000	
Estimate, 1976.....	-9,000	-3,000

The Indian Claims Commission is a temporary independent agency engaged in the adjudication of Indian claims filed under the Indian Claims Commission Act, as amended. Under existing law the Commission's existence will terminate on April 10, 1977, and any work not finished by that date will automatically be transferred to the Court of Claims.

As of March 25, 1975, 613 cases had been docketed, 437 cases had been disposed of, and 176 cases were pending.

The reduction below the budget estimate is for GSA space.

#### SMITHSONIAN INSTITUTION

##### SALARIES AND EXPENSES

	Fiscal year	Transition quarter
Appropriation, 1975.....	\$70,706,000	
Estimate, 1976.....	79,408,000	\$22,010,000
Recommended, 1976.....	77,908,000	21,634,000
Comparison:		
Appropriation, 1975.....	+7,202,000	
Estimate, 1976.....	-1,500,000	-376,000

The Smithsonian Institution is one of the great scientific and intellectual organizations in the world. Its programs and exhibits, covering a large variety of activities, attract millions of visitors every year.

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
Science.....	\$28,614,000	+\$2,094,000	-\$431,000
Transition period.....	7,809,000		-108,000
History and art.....	11,916,000	+448,000	-55,000
Transition period.....	3,328,000		-14,000
Public service.....	2,162,000	+78,000	
Transition period.....	604,000		
Museum programs.....	5,436,000	+107,000	-160,000
Transition period.....	1,361,000		-40,000
Special programs.....	5,766,000	+580,000	
Transition period.....	1,637,000		
Administrative and support activities.....	22,136,000	+2,615,000	-261,000
Transition period.....	6,367,000		-66,000
GSA space costs.....	538,000	-60,000	-60,000
Transition period.....	120,000		-15,000
Pay cost increases.....	1,340,000	+1,340,000	-533,000
Transition period.....	408,000		-133,000
Total, salaries and expenses.....	77,908,000	+7,202,000	-1,500,000
Transition period.....	21,634,000		-376,000

The committee has allowed requested increases which relate to increased operating costs of the Smithsonian museums and to the increased visitation to these museums expected during the Bicentennial. The reductions below the budget estimates are primarily for requests relating to additional support staff not specifically related to Bicentennial activities.

## MUSEUM PROGRAMS AND RELATED RESEARCH

## (SPECIAL FOREIGN CURRENCY PROGRAM)

	Fiscal year	Transition quarter
Appropriation, 1975	\$2,000,000	
Estimate, 1976	2,000,000	\$750,000
Recommended, 1976		
Comparison:		
Appropriation, 1975	-2,000,000	
Estimate, 1976	-2,000,000	-750,000

The committee recommends no appropriation for this program. The committee believes that these research projects are of lower priority relative to the other programs of the Smithsonian Institution and the other programs in this bill. In addition there is a serious question as to whether the \$1,000,000 proposed in the budget for the salvage of archeological sites on the island of Philae, Egypt, a cooperative program with UNESCO, can be legally obligated. Public Law 93-559 places severe restrictions on the use of Federal funds to support UNESCO directly or indirectly. Therefore, although the committee believes this project to be a highly worthy one, it has recommended no funds for it.

## SCIENCE INFORMATION EXCHANGE

	Fiscal year	Transition quarter
Appropriation, 1975	\$1,805,000	
Estimate, 1976	1,875,000	\$500,000
Recommended, 1976	1,500,000	406,000
Comparison:		
Appropriation, 1975	-305,000	
Estimate, 1976	-375,000	-94,000

The Science Information Exchange receives, organizes, and disseminates information about research in progress in the life, physical, and social sciences. Its mission is to assist the planning and management of research activities supported by Government and nongovernment agencies and institutions by promoting the exchange of information that concerns subject matter, distribution, level of effort, and other data pertaining to current research in the pre-publication stage.

The reduction below the budget estimates is based on the belief that the Smithsonian can increase user fees for the services provided in this program and thereby offset the decreases.

## CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

	Fiscal year	Transition quarter
Appropriation, 1975	\$9,420,000	
Estimate, 1976	9,550,000	\$1,440,000
Recommended, 1976	8,390,000	1,440,000
Comparison:		
Appropriation, 1975	-1,080,000	
Estimate, 1976	-1,160,000	

The amount recommended will provide the following:

	Fiscal year	Transition quarter
General service and parking facility	\$4,000,000	
Lower Rock Creek Valley	2,500,000	
Beaver Valley	490,000	
Graphics	100,000	
Renovation and repair	600,000	\$160,000
Front Royal Conservation Center	700,000	380,000
Central area complex		900,000
Total	8,390,000	1,440,000

The amount recommended by the committee will continue the major modernization and renovation program at the National Zoological Park. The master plan for the zoo was approved by the National Capital Planning Commission and the Fine Arts Commission in 1973 and the first appropriations to implement the plan were provided in fiscal year 1974. Total estimated cost of the modernization program is \$113 million over a ten-year period.

## RESTORATION AND RENOVATION OF BUILDINGS

	Fiscal year	Transition quarter
Appropriation, 1975	\$1,490,000	
Estimate, 1976	1,467,000	\$400,000
Recommended, 1976	1,192,000	400,000
Comparison:		
Appropriation, 1975	-298,000	
Estimate, 1976	-275,000	

The amount recommended by the Committee will provide for the following projects:

	Fiscal year	Transition quarter
Mount Hopkins Observatory, Ariz.	\$125,000	\$50,000
Fire control systems, History and Technology and Natural History	150,000	35,000
Arts and Industries Building renovation	200,000	50,000
South Yard improvements	150,000	
Library addition, History and Technology	100,000	
General repairs and improvements	467,000	265,000
Total	1,192,000	400,000

## CONSTRUCTION (APPROPRIATION TO LIQUIDATE CONTRACT AUTHORITY)

	Fiscal year	Transition quarter
Appropriation, 1975	\$7,000,000	
Estimate, 1976	3,000,000	
Recommended, 1976	2,500,000	
Comparison:		
Appropriation, 1975	-4,500,000	
Estimate, 1976	-500,000	

This appropriation provides liquidating cash requirements for contract authority previously authorized for construction of the National Air and Space Museum. Information received by the Committee from the Smithsonian Institution indicated that only \$2,500,000 is actually needed to liquidate obligations in fiscal year 1976. Construction of the museum building is nearing completion and the museum is scheduled to open to the public in July, 1976.



## NATIONAL GALLERY OF ART

## SALARIES AND EXPENSES

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975.....	\$7,015,000	
Estimate, 1976.....	7,598,000	\$1,946,000
Recommended, 1976.....	7,564,000	1,937,000
Comparison:		
Appropriation, 1975.....	+549,000	-----
Estimate, 1976.....	-34,000	-9,000

The National Gallery of Art receives, holds, and administers works of art acquired for the Nation by the Gallery's Board of Trustees; maintains and administers the Gallery building to give maximum protection to art treasures and enable this art to be exhibited regularly to the public without charge.

The Gallery has recently sponsored several exhibitions involving valuable art objects from foreign countries. To insure these exhibits the Gallery has had to purchase expensive policies or seek relief from Congress. The committee believes it would be desirable for the appropriate legislative committees to consider general legislation to obviate this need.

The reduction below the budget estimates recommended by the Committee will provide an additional 18 positions instead of an additional 21 positions as requested.

## WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

## SALARIES AND EXPENSES

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975.....	\$954,000	
Estimate, 1976.....	975,000	\$244,000
Recommended, 1976.....	962,000	238,000
Comparison:		
Appropriation, 1975.....	+8,000	-----
Estimate, 1976.....	-13,000	-6,000

The Woodrow Wilson International Center for Scholars was authorized by Public Law 90-637, approved October 24, 1968, as the Nation's official living memorial to the 28th President. It sponsors a continuous advanced scholar, international fellowship program on various social and scientific subjects of special interest in the world of today.

The reductions below the budget estimate are for scholar support (\$13,000 in the regular fiscal year and \$3,000 in the transition period) and general administration (\$3,000 in the transition period).

## NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

## SALARIES AND EXPENSES

	<i>Fiscal year</i>	<i>Transition quarter</i>
Appropriation, 1975.....	\$145,283,000	
Estimate, 1976.....	160,000,000	\$57,875,000
Recommended, 1976.....	154,910,000	56,602,000
Comparison:		
Appropriation, 1975.....	+9,627,000	-----
Estimate, 1976.....	-5,090,000	-1,273,000

The amount recommended by the committee for the regular fiscal year and the transition period, compared with the 1975 appropriation and the budget estimates by activity is as follows:

Activity	Committee bill, 1976 and the transition period	Bill compared with—	
		1975 appropriation	Estimate, 1976 and the transition period
National Endowment for the Arts:			
Grants-in-aid to groups or individuals.....	\$56,870,000	+ \$3,968,640	-\$2,500,000
Transition period.....	20,400,000	-----	-625,000
Grants-in-aid to states.....	15,130,000	+ 781,360	-----
Transition period.....	12,725,000	-----	-----
National Endowment for the Humanities:			
Grants-in-aid to groups or individuals.....	56,900,000	+ 3,150,000	-2,500,000
Transition period.....	15,700,000	-----	-625,000
State based programs.....	15,100,000	+ 1,600,000	-----
Transition period.....	5,050,000	-----	-----
Administrative expenses.....	9,888,000	- 240,000	-----
Transition period.....	2,474,000	-----	-----
GSA space costs.....	811,000	+ 156,000	-90,000
Transition period.....	202,000	-----	-23,000
Pay cost increases.....	211,000	+ 211,000	-----
Transition period.....	51,000	-----	-----
Total, salaries and expenses.....	154,910,000	+ 9,627,000	- 5,090,000
Transition period.....	56,602,000	-----	- 1,273,000

In recommending \$154,910,000 to support the programs of the National Foundation on the Arts and the Humanities, the committee takes particular cognizance of the important role the arts and humanities have in our national life.

The committee believes that the Foundation's programs and efforts have greatly contributed to an increased awareness of the values of the arts and humanities throughout the Nation. These values can be translated into tangible terms: into more jobs in a time of economic travail, into more pleasure for increasing audiences, and more participation and involvement by all segments of our society. But these values are also related to our growth as a mature Nation which recognizes the importance of its talented artists and its growing cultural heritage. The committee believes that the Endowments serve as significant catalysts to foster this growth, and especially in these times to encourage much needed private support, and to maintain a momentum of progress.

While funds can be used to bring internationally recognized talent to this country under special circumstances, the committee does feel the Endowments have a special responsibility primarily to assist American scholars, artists and institutions so that they might better serve the general public.

## MATCHING GRANTS

	Fiscal year	Transition quarter
Appropriation, 1975	\$14,000,000	
Estimate, 1976	15,000,000	\$1,000,000
Recommended, 1976	15,000,000	1,000,000
Comparison:		
Appropriation, 1975	+1,000,000	
Estimate, 1976		

Funds provided under this appropriation account are available for matching in an amount equal to the total amount of gifts, bequests, and devises of money, and other property received by each Endowment during the current and preceding fiscal years, for which equal amounts have not previously been appropriated.

The \$15,000,000 recommended by the committee in this appropriation will provide \$7,500,000 for the National Endowment for the Arts and \$7,500,000 for the National Endowment for the Humanities.

## COMMISSION OF FINE ARTS

## SALARIES AND EXPENSES

	Fiscal year	Transition quarter
Appropriation, 1975	\$178,000	
Estimate, 1976	200,000	\$45,000
Recommended, 1976	198,000	45,000
Comparison:		
Appropriation, 1975	+22,000	
Estimate, 1976	-2,000	

The Commission of Fine Arts is a permanent advisory agency created to give advice concerning aesthetic standards and matters of civic design involved in the orderly development of the City of Washington; and to furnish expert opinion on questions of art to the President, to the Congress and its committees, and to the heads of various departments and agencies of the Federal and District Governments.

The reduction of \$2,000 below the budget estimate is for GSA space.

The committee is concerned that the passage of the District of Columbia Home Rule Act will create opportunities for overlap and duplication between the District Government, the Fine Arts Commission, and the National Capital Planning Commission. The committee will request the investigative staff to conduct a study of this problem.

## NATIONAL CAPITAL PLANNING COMMISSION

## SALARIES AND EXPENSES

	Fiscal year	Transition quarter
Appropriation, 1975	\$1,777,000	
Estimate, 1976	1,895,000	\$424,000
Recommended, 1976	1,876,000	419,000
Comparison:		
Appropriation, 1975	+99,000	
Estimate, 1976	-19,000	-5,000

The reduction below the budget estimates recommended by the Committee are for GSA space.

## AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION

## SALARIES AND EXPENSES

	Fiscal year	Transition quarter
Appropriation, 1975	\$9,686,000	
Estimate, 1976	10,000,000	\$1,876,000
Recommended, 1976	9,000,000	1,626,000
Comparison:		
Appropriation, 1975	-686,000	
Estimate, 1976	-1,000,000	-250,000

The function of the Administration is to coordinate, facilitate, and aid in the scheduling of events, activities and projects of local, state, national, and international significance sponsored by both governmental and nongovernmental entities in commemoration of the American Revolution Bicentennial. The Administration has compiled a master calendar of events and projects for the Bicentennial. It has joined with States, local communities, and the private sector in recognizing official Bicentennial events and projects. It is coordinating the involvement by Federal agencies in Bicentennial projects, and it has promoted the Bicentennial celebration as a national event involving all segments of American society.

Citizens throughout the land—from villages and hamlets and towns and cities and States—have urged proper recognition of this nation's bicentennial anniversary. The committee has responded to this petitioning by recommending adequate funds for an historic commemoration. The reduction of \$1 million in the agency's request should not diminish or dull the Administration's effectiveness in providing programs which will highlight the birthday celebration in 1976.

It is anticipated that the annual number of visitors to the Nation's capital will swell next year from 20 million to 35 million. Thus, the committee is strongly recommending that the Administration take every conceivable care to assure comfort for people coming to the District of Columbia for this bicentennial remembrance.

## FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION

## SALARIES AND EXPENSES

	Fiscal year	Transition quarter
Appropriation, 1975		
Estimate, 1976		\$6,000
Recommended, 1976		6,000
Comparison:		
Appropriation, 1975		
Estimate, 1976		

The committee recommends an appropriation of \$6,000 for the transition period, the budget estimate. The Commission, in conjunction with the Department of the Interior, is authorized to prepare plans for completion of an adequate and suitable memorial to the late President Franklin D. Roosevelt, and is authorized by Public Law 92-332, June 30, 1972.



The amount recommended will be used to continue the formulation, and execution of preliminary plans in developing the approved site, supervising the preparation of working sketches, subarea plans and environmental impact assessment, and continuing the necessary administrative work incidental to completing the project.

#### LOWELL HISTORIC CANAL DISTRICT COMMISSION

##### SALARIES AND EXPENSES

	Fiscal year	Transition quarter
Appropriation, 1975	-----	-----
Estimate, 1976	-----	-----
Recommended, 1976	\$75,000	\$19,000
Comparison:		
Appropriation, 1975	+75,000	-----
Estimate, 1976	+75,000	+19,000

The Commission was established by Public Law 93-645, approved January 4, 1975. The Commission consists of nine members, four of whom are ex officio and five of whom are appointed by the Secretary of the Interior. The purpose of the Commission is to prepare a plan for the preservation, interpretation, development, and use, by public and private entities, of the historic, cultural, and architectural resources of the Lowell Historic Canal District in the city of Lowell, Massachusetts. The plan is to be completed within two years of the enactment of the act.

#### JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA

##### SALARIES AND EXPENSES

	Fiscal year	Transition quarter
Appropriation, 1975	-----	-----
Estimate, 1976	-----	-----
Recommended, 1976	\$693,000	\$120,000
Comparison:		
Appropriation, 1975	+15,000	-----
Estimate, 1976	-----	-----

The Joint Federal-State Land Use Planning Commission for Alaska was established by the Alaska Native Claims Settlement Act (P.L. 92-203). Under the Act the Federal Government will pay 50% of the Commission's expenses and the State Government will pay 50%.

##### LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 7, in connection with Salaries and Expenses, Office of Water Research and Technology:

*of which \$4,100,000 shall remain available until expended: Provided, That the unexpended balances of the appropriations for "Salaries and expenses," Office of Water Resources Research, and "Saline water conversion" shall be merged with this appropriation.*

On pages 8 and 9, in connection with Land and Water Conservation Fund, Bureau of Outdoor Recreation:

*Provided, That the total amount of income to be credited to said Fund for said period under section 2 of the Land and Water Conservation Fund Act of 1965 as amended shall be \$75,488,000.*

On page 10, in connection with Administrative Provisions, U.S. Fish and Wildlife Service:

*insurance on official motor vehicles, aircraft and boats operated by the United States Fish and Wildlife Service in Mexico and Canada*

On page 12, in connection with Road Construction (liquidation of contract authority), National Park Service:

*Provided, That the \$5,700,000 available for repair and resurfacing of the Baltimore-Washington Parkway shall not be obligated or expended during the period April 1, 1976 to September 30, 1976.*

On page 14, in connection with Administrative Provisions, National Park Service:

*and to provide insurance on official motor vehicles and aircraft operated by the National Park Service in Mexico and Canada.*

On page 22, in connection with Alaska Native Fund, Bureau of Indian Affairs:

*For transfer to the Alaska Native Fund*

On page 22, in connection with Trust Fund, Bureau of Indian Affairs:

*In addition to the tribal funds authorized to be expended by existing law, there is hereby appropriated not to exceed \$3,000,000*

On page 23, in connection with Trust Fund, Bureau of Indian Affairs:

*For "Trust fund" authorized by existing law to be expended for the period July 1, 1976, through September 30, 1976, not to exceed \$750,000*

On pages 25 and 26, in connection with Administration of Territories, Office of Territorial Affairs:

*Provided, That the said period shall be treated as a fiscal year for purposes of calculating taxes to be transferred to the Government of the Virgin Islands as authorized by law (26 U.S.C. 7652(b)) and the amount so calculated and certified shall be transferred to the Government of the Virgin Islands in fiscal year 1977: Provided further, That any unobligated or unexpended balance of the Federal contribution to the Government of the Virgin Islands made pursuant to law (26 U.S.C. 7652(b)) remaining at the end of the period July 1, 1976, through September 30, 1976, shall remain available for expenditure in fiscal year 1977.*

On page 31, in connection with General Provisions, Department of the Interior:

*SEC. 107. Appropriations made in this title shall be available for obligation in connection with contracts issued by the General Services Administration for services or rentals for periods not in excess of twelve months beginning at any time during the fiscal year.*

On page 32, in connection with Forest Land Management, Forest Service:

*Provided further, That funds appropriated for the cooperative law enforcement program and insect and disease control shall remain available until expended.*

On pages 34 and 35, in connection with Forest Roads and Trails (liquidation of contract authority), Forest Service:

*Funds available under the Act of March 4, 1913 (16 U.S.C. 501) shall be merged with and made a part of this appropriation and shall be used for expenses necessary for carrying out the provisions of title 23, United States Code, sections 203 and 205, relating to the construction and maintenance of forest development roads and trails, to remain available until expended.*

On page 40, in connection with Operating Expenses, Fossil Fuels, Energy Research and Development Administration:

*Provided further, That the amount appropriated in any other appropriation act for "Operating expenses" for the Energy Research and Development Administration for the fiscal year ending June 30, 1976, shall be merged, without limitation, with this appropriation: Provided further, That no part of the sum herein appropriated shall be used for the field testing of nuclear explosives in the recovery of oil and gas. And for the transition period: Provided, That the amount appropriated in any other appropriation act for "Operating expenses" for the Energy Research and Development Administration for the period July 1, 1976, through September 30, 1976, shall be merged, without limitation, with this appropriation.*

On page 41, in connection with Plant and Capital Equipment, Fossil Fuels, Energy Research and Development Administration:

*Provided, That the amount appropriated in any other appropriation act for "Plant and capital equipment" for the Energy Research and Development Administration for the fiscal year ending June 30, 1976, shall be merged, without limitation, with this appropriation.*

*And for the transition period: Provided, That the amount appropriated in any other appropriation act for "Plant and capital equipment" for the Energy Research and Development Administration for the period July 1, 1976, through September 30, 1976, shall be merged, without limitation, with expenditure in fiscal year 1977.*

On page 42, in connection with Special Foreign Currency Program, Energy Research and Development Administration:

*Provided, That this appropriation shall be available, in addition to other appropriations, to such office for payment in the foregoing currencies.*

On page 42, in connection with Salaries and Expenses, Federal Energy Administration:

*and not to exceed \$2,000 for official reception and representation expenses*

On page 46, in connection with Construction and Improvements, National Zoological Park, Smithsonian Institution:

*For necessary expenses of planning, construction, remodeling, and equipping of buildings and facilities at the National Zoological Park, by contract or otherwise,*

On page 47, in connection with Restoration and Renovation of Buildings, Smithsonian Institution:

*For necessary expenses of restoration and renovation of buildings owned or occupied by the Smithsonian Institution, by contract or otherwise,*

On pages 53 and 54, in connection with Title III, General Provisions:

*SEC. 303. No part of any appropriation under this Act shall be available to the Secretary of Interior or the Secretary of Agriculture for the leasing of oil, natural gas, or other mineral rights by non-competitive bidding on publicly owned lands within the boundaries of the Shawnee National Forest, Illinois: Provided, that nothing herein is intended to inhibit or otherwise affect the sale, lease or right of access to minerals owned by private individuals.*

#### CHANGES IN APPLICATION OF EXISTING LAW

Pursuant to clause 3, rule XXI of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law. In most instances these provisions have been included in prior appropriation bills.

1. The bill includes, in most instances, special one-time appropriations for all agencies for the three-month transition period from July 1, 1976 to September 30, 1976 due to the change in the beginning of fiscal year 1977 from July 1, 1976 to October 1, 1976.

2. The bill provides that certain appropriation items remain available until expended where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability. Most of these items have been carried in previous appropriation bills. This authority tends to result in savings by preventing the practice without due regard to the purpose for which the funds are used in government of committing funds at the end of the fiscal year.

3. The bill includes, in certain instances, limitations on the obligation of funds for particular functions or programs. These limitations



include restrictions on the obligation of funds for administrative expenses, travel expenses, the use of consultants, and programmatic areas within the overall jurisdiction of a particular agency.

4. The committee has included limitations for official entertainment or reception and representation expense for selected agencies in the bill.

5. Language included in the bill under the Bureau of Land Management provides that a portion of the revenues (25 percent) otherwise due to the Oregon and California Grant Land counties under permanent authority from revenues from the Oregon and California Grant Lands be used instead by the Bureau and the Forest Service for construction, operation, maintenance, and other improvements to the O&C lands. This language or similar language has been carried in annual appropriation bills since 1953.

6. Language included in the bill under the Bureau of Land Management, Administrative Provisions, provides for the protection of lands for the State of Alaska. This activity is not specifically authorized by law. The State currently does not have in-house capability to provide fire protection for selected lands patented to the State. The Bureau of Land Management provides fire protection for the State on a reimbursable basis.

7. For the Office of Water Research and Technology, language is provided to merge the unexpended balances of the appropriations for the Office of Water Resources Research and Saline Water Conversion.

8. Language is included under United States Fish and Wildlife Service, Resource Management, allowing for the maintenance of the herd of long-horned cattle on the Wichita Mountains Wildlife Refuge. Without this language the long-horned cattle would have to be removed from the refuge.

9. Language is included under United States Fish and Wildlife Service, Administrative Provisions, allowing for expenses of law enforcement activities; for insurance on motor vehicles, aircraft, and boats operated in Mexico and Canada; and for other activities of the Service which allow for a more efficient operation and management of the programs administered by the Fish and Wildlife Service.

10. Language is included under National Park Service, Operation of the National Park Service, to allow special road maintenance service to trucking permittees on a reimbursable basis. This provision has been included in the annual appropriation bill since 1954.

11. Language is included under National Park Service, Planning and Construction, to allow for construction of buildings which exceed \$3,000. This language is also included in the planning, development and operation of recreation facilities account.

12. Language is included under National Park Service, Administrative Provisions, to allow for the transportation of children in nearby communities to and from any unit of the National Park system; for emergency law enforcement situations; and to provide for insurance on motor vehicles and aircraft operated in Mexico and Canada.

13. Language is provided under Geological Survey, Administrative Provisions, for the reimbursement of the GSA for security guard services and for contracting for topographic maps and geophysical or other surveys.

14. Language is included under Mining Enforcement and Safety Administration, Salaries and Expenses, disallowing the use of funds to

pay any public relations firm for promotional campaigns among coal miners.

15. Language is included under Mining Enforcement and Safety Administration, Administrative Provisions, to allow for purchase and bestowal of certificates and trophies in connection with mine rescue and first-aid work and for the costs of mine rescue and survival operations in the event of major mine disasters.

16. Language is included under Bureau of Mines, Mines and Minerals, which places a limitation on the use of funds for the field testing of nuclear explosives in the recovery of oil and gas.

17. Language is included under Bureau of Mines, Administrative Provisions, to allow the sale of metal or mineral products manufactured in pilot plant projects.

18. Language is included under Bureau of Indian Affairs, Construction, to allow transfer of funds to the Bureau of Reclamation for the construction of the Navajo Irrigation Project.

19. Certain transfers are permitted under General Provisions, Department of the Interior, to meet unforeseen emergencies. These provisions have been carried in previous appropriation bills.

20. Language is included under General Provisions, Department of the Interior, to allow for obligations in connection with contracts issued by GSA for services or rentals for periods not in excess of twelve months beginning at any time during the fiscal year.

21. Language is included under Forest Service, Forest Land Management, to allow for the emergency rehabilitation of burned-over lands. This language is also contained in the Bureau of Land Management, Management of Lands, and Resources account.

22. Language is included under Forest Service, Youth Conservation Corps, to allow joint administration between the Departments of Interior and Agriculture of the Youth Conservation Corps program.

23. Language is included under Forest Service, Administrative Provisions, limiting the amount of funds available for expenses incident to donations and exchanges of land.

24. Language is included under Forest Service, Administrative Provisions, limiting the availability of funds to change the boundaries or abolish any region or to move or close any regional office.

25. For the Energy Research and Development Administration language is provided to merge the funds provided in the bill with funds provided for this Agency in other appropriation bills because two appropriations subcommittees have jurisdiction over various ERDA programs. In addition language is provided which places a limitation on the field testing of nuclear explosives for the recovery of oil and gas.

26. Language is included under National Foundation on the Arts and the Humanities, Salaries and Expenses, limiting the amount available for program development and evaluation to 3 percent of the funds appropriated to the Foundation.

27. Title III—General Provisions contains language carried in previous appropriation bills, which places limitations on the use of funds in the bill for the export of unprocessed timber from the United States unless it is determined that the timber is surplus to domestic needs. In addition, language included in the bill limits the use of funds for the leasing of oil, natural gas, or other mineral rights by non-competitive leasing within the boundaries of the Shawnee National Forest.

## ADDITIONAL VIEWS OF HON. ROBERT B. DUNCAN

Membership on this Subcommittee has put me in the unusual and somewhat uncomfortable position of advocating increases of a substantial magnitude in the budget, rather than cuts in the budget as is my wont. I am as anxious as any to bring the budget into balance as fast as the economic situation will permit.

I offer no apologies, however, for the amount by which this particular Subcommittee has exceeded the budget. I apologize, rather, because we have not appropriated more; because we have not adequately faced up to the need.

Most budgets coming before the Committee and the Congress deal for the most part with appropriating sums for operating expenses for the next year. Interior, Public Works and Agriculture have some of that, it's true, but much of the substantial expenditures in these budgets are capital items. They are appropriations for capital items which add to the productive capacity of the country and which are investments calculated to return the appropriated sums many times over to the Treasury.

This Subcommittee is on the cutting edge of our national policies towards the great natural resource agencies of the country, the Forest Service and the Department of the Interior, including the Bureau of Land Management, the Fish and Wildlife Service, the National Park Service, and others. It does no good for the authorizing committees to originate and the Congress to pass legislation establishing policies which will insure the reforestation of our cut-over acreage, the rehabilitation of our range lands, our water resources, the enhancement of our wildlife, the establishment of great recreational areas, unless this Subcommittee and the Congress are willing to make the capital investments necessary to translate those beautiful, philosophical expressions into new young growing trees, productive grasslands, clear and abundant water, and accessible, usable recreational areas.

### FOREST LANDS

Last year the Congress passed the Humphrey-Rarick Bill which directed the gathering of the knowledge—the inventory of resources, the estimates of supply and demand, the long-range planning and budgeting—and set a goal of the year 2000 when all the restoration should be brought current and intensive, multiple use, sustained yield, environmentally sound management policies should be installed and operating. This will take substantial capital investment. This budget takes some steps in that direction. But in my judgment they are too few and too faltering.

For years we have been warned of an approaching shortage of timber. Last year in "The Outlook for Timber in the U.S.," the Forest Service warns us again that allowable harvests will drop unless management is intensified. Periodically these shortages surface in unseemly arguments over log exports and in the mass assault on the



Capitol by the home builders in May of 1973, when housing starts were at 2.3 million per year and lumber was in short supply and prices very high. Today housing starts are creeping above the one million mark. The Congress is trying to help the housing industry—to fill the need and to get people to work. We must simultaneously provide the materials for the houses or further high prices, inflation and unemployment are in store for us. This budget falls short of meeting that need. It finances a smaller cut than last year by 1.7 billion board feet.

The Committee is to be congratulated for keeping the reforestation program on its 10-year schedule by adding funds for this purpose. And I am pleased that the Committee restored \$10 million of the \$17.6 million cut the Administration made in road construction funds for the Forest Service. But an increase, not a decrease was needed for roads, surveys, etc. Three billion board feet of timber is wasted each year in our forests—it rots because we are unable to reach it and harvest it. Trying to harvest our timber with roads built out of timber sales contracts is wasteful, inefficient and burdensome, and even ruinous to the small timber man.

Several million private, non-industrial owners hold 59 percent of the timberlands of the United States. Many States and local units of government hold timberland. There is a great potential for increased production here. The funds for cooperative forest management were budgeted \$4.5 million below last year. The Committee restored \$3.372 million of these funds. At least \$2 million more should be invested here.

While we periodically argue over log exports, the increasing burden imposed on our foreign exchange by petroleum imports makes it all the more vital that we maximize all our renewable resources, food and timber, for example, rather than alienating trading partners, subjecting ourselves to periodic trade deficits, engaging in unseemly fights between stevedores and mill-workers over jobs, creating shortages, high prices and unemployment in the housing industry. Our forests have the capacity to produce for both the domestic and a reasonable export market, while at the same time we can increase the areas available for wilderness and other recreational uses.

#### RANGE LANDS

The Bureau of Land Management has submitted a very comprehensive report on the range lands with their recommendations for improvements. A one-time investment of \$328.6 million, with annual costs of \$33 million, will produce annual benefits of \$124 million for the nation; a pretty good investment for anyone. It will double the number of animal units our range can sustain, converting the forage unpalatable to humans to nourishing red meat, freeing up more arable land for the production of cereal grains for human consumption, increasing the forage available to wildlife, preventing erosion of our land, siltation and pollution of our streams. It is to the Committee's credit that we have increased the budget by \$6 million for a start on this program; \$16 million was needed.

#### RECREATION

Lest anyone think my interest lies only with production, let me say that for years I have been urging the industrial users of the national forests and the livestock producers who use the range land, to join hands with the environmental and recreation groups, to prove that recreation and industry can live side by side. It seems to me to be self-evident that to the extent that we can increase the production of those areas of most commercial value, the pressures on the marginal areas are reduced and more rather than less of our public lands can be used for wilderness and recreation.

This year I was pleased that the American Forestry Association joined with conservation groups in a joint request for forestry appropriations. For too long these groups have fought each other to the detriment of the objectives of both. Each is entitled to, and will have, an important voice in how the public lands of this country are managed. Their cooperation augers well for the future of our renewable resources.

With the increasing demand for recreation, we permit the Forest Service and other agencies to close or permit deterioration in those portions of the public lands dedicated to recreation. This bill increases funds for recreation over last year's budget but falls short of the need by \$5 million to \$10 million.

#### SUMMARY

Today we debate the energy crisis, the warnings of which were evident to some a decade and a half ago. Today we spend huge sums trying to repair our neglect of years past. There are ample warnings of an approaching crisis in timber and wood fiber. We may already be too late to avert it. We certainly can delay no longer. Numberless reports indicate this. It seems incredible to one from the West who knows that the trees can be replanted, that the land can be made to produce again and again, that those who use the products we produce cannot see this as well as those of us who produce it.

Next year I shall again urge that we differentiate in our budgets between operating expenses and capital investments; that we devise means to amortize these through their useful life rather than being faced with the entire cost of the capital project in a single year and being forced to compete in the same budget for funds for payroll, pencils, paper and other consumables.

As disappointed as I am that more was not done, I am grateful that we did as much as we did. It is a great Committee with a great chairman who, though from the East, has a great deal of empathy for these problems.

ROBERT B. DUNCAN.



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and Item  (1)	New budget (obligational) <sup>1</sup> authority, 1975  (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>2</sup>  (3)	Increase (+) or decrease (-)  (4)
	Department of the Interior—Indefinite: <sup>3</sup>			
518	Payments to State and local governments: Payments to States (proceeds of sales) Transition period	\$431, 000	\$1, 457, 000 2, 016, 000	+\$1, 026, 000
518	Payments to States from grazing receipts, public lands Transition period	1, 495, 000	1, 588, 000 1, 654, 000	+93, 000
518	Coos Bay Wagon Road grant lands, payments to Coos Bay and Douglas Counties, Oreg., in lieu of taxes Transition period	675, 000	675, 000	
518	Oregon and California grant lands, payment to counties Transition period	57, 789, 000	76, 250, 000 76, 250, 000	+18, 461, 000
518	Mineral leasing, payment to States Transition period	100, 383, 000	115, 200, 000 71, 180, 000	+14, 817, 000
518	Payment to counties, national grasslands, Bureau of Land Management Transition period	275, 000	338, 000	+63, 000
545	Payment to counties under national wildlife refuge Fund Transition period	2, 500, 000	2, 600, 000 980, 000	+100, 000
552	Educational expenses, children of employees, Yellowstone National Park Transition period	265, 000	275, 000 55, 000	+10, 000
552	Payments to State of Wyoming, in lieu of taxes on lands in Grand Teton National Park, National Park Service Transition period	25, 000	25, 000	
578	Mineral income revenues, Bureau of Indian Affairs (Alaska) Transition period	2, 000, 000	2, 000, 000 1, 000, 000	
578	Claim and treaty obligations, Bureau of Indian Affairs Transition period	280, 000	200, 000 200, 000	-80, 000
578	Acquisition of lands and loans to Indians in Oklahoma, Act of June 26, 1936 Transition period	10, 000		-10, 000
585	Office of Comptroller for Guam Transition period	625, 000	600, 000 185, 000	-25, 000
585	Internal Revenue collections for Virgin Islands, Territorial Affairs Transition period	18, 500, 000	19, 500, 000 4, 875, 000	+1, 000, 000
	Subtotal Transition period	185, 253, 000	220, 708, 000 158, 395, 000	+35, 455, 000

See footnotes at end of table, p. 79.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD—Continued**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS—Continued**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item  (1)	New budget (obligational) <sup>1</sup> authority, 1975  (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>2</sup>  (3)	Increase (+) or decrease (-)  (4)
	<b>Department of the Interior—Indefinite: <sup>3</sup>—Continued</b>			
	<b>Receipts applied to operations:</b>			
518	Leasing of grazing lands..... Transition period.....	\$2, 000	\$2, 000	-----
518	Expenses, Public Land Administration Act..... Transition period.....	2, 000, 000	2, 000, 000 500, 000	-----
544	Migratory bird conservation fund..... Transition period.....	12, 000, 000	12, 000, 000 800, 000	-----
545	Management of national wildlife refuges and enforcement activities..... Transition period.....	900, 000	600, 000 150, 000	-\$300, 000
545	Expenses, incident to sale of refuge products..... Transition period.....	700, 000	1, 000, 000 250, 000	+300, 000
545	Proceeds from sales, water resources development projects..... Transition period.....	15, 000	15, 000	-----
578	Operations and maintenance revenue, Indian irrigation systems..... Transition period.....	6, 500, 000	5, 816, 000 1, 600, 000	-684, 000
578	Power revenues, Indian irrigation projects..... Transition period.....	5, 500, 000	6, 850, 000 1, 200, 000	+1, 350, 000
589	Litter prevention and cleanup..... Transition period.....	25, 000	25, 000 5, 000	-----
	Subtotal..... Transition period.....	27, 642, 000	28, 308, 000 4, 505, 000	+666, 000
	<b>Mixed receipts:</b>			
	<b>Federal aid in fish restoration management:</b>			
545	Payments to States..... Transition period.....	16, 776, 442	17, 187, 750 4, 500, 000	+411, 308
545	Applied to operations..... Transition period.....	1, 412, 250	1, 412, 250 300, 000	-----
	<b>Federal aid in wildlife restoration:</b>			
545	Payments to States..... Transition period.....	52, 826, 672	53, 672, 000 13, 000, 000	+845, 328
545	Applied to operations..... Transition period.....	4, 028, 000	4, 028, 000 900, 000	-----
	Subtotal..... Transition period.....	75, 043, 364	76, 300, 000 18, 700, 000	+1, 256, 636

See footnotes at end of table, p. 79.

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD—Continued**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS—Continued**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and Item (1)	New budget (obligational) <sup>1</sup> authority, 1975 (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>2</sup> (3)	Increase (+) or decrease (-) (4)
	<b>Department of the Interior—Indefinite: <sup>2</sup>—Continued</b>			
	<b>Contract authority:</b>			
514	Public lands development roads and trails..... Transition period.....	\$10,000,000		-\$10,000,000
539	Land and water conservation, Bureau of Outdoor Recreation..... Transition period.....	30,000,000	\$30,000,000	
549	Road construction, National Park Service..... Transition period.....	105,000,000		-105,000,000
561	Helium fund, Bureau of Mines..... Transition period.....	47,500,000	47,500,000	
577	Road construction, Bureau of Indian Affairs..... Transition period.....	100,000,000		-100,000,000

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	Subtotal..... Transition period.....	292,500,000	77,500,000	-215,000,000
	<b>Total, Department of the Interior..... Transition period.....</b>	<b>580,438,364</b>	<b>402,816,000 181,600,000</b>	<b>-177,622,364</b>
893	<b>American Revolution Bicentennial Administration:</b> Commemorative activities fund (indefinite)..... Transition period.....	5,500,000	11,900,000 2,300,000	+6,400,000
211	<b>Department of Agriculture—Forest Service—Definite:</b> Forest roads and trails (contract authority)..... Transition period.....	140,000,000		-140,000,000
	<b>Payments to States and local governments (indefinite):</b>			
215	Payments to States, national forests fund (25 percent fund)..... Transition period.....	119,482,282	117,862,000 129,000,000	-1,620,282
215	Payment to Minnesota (Cook, Lake, and St. Louis Counties)..... Transition period.....	259,038	259,038 259,000	
215	Payments to counties, national grasslands..... Transition period.....	586,000	586,000 310,000	
215	Payments to school funds, Arizona and New Mexico..... Transition period.....	190,862	191,000 191,000	+138
	Subtotal..... Transition period.....	260,518,182	118,898,038 129,760,000	-141,620,144

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See footnotes at end of table, p. 79.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD—Continued

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS—Continued

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) <sup>1</sup> authority, 1975 (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>2</sup> (3)	Increase (+) or decrease (-) (4)
215	Department of Agriculture—Forest Service—Definite—Con. Receipts applied to operations: Expenses, brush disposal (indefinite)----- Transition period-----	\$30,000,000	\$33,000,000 9,000,000	+ \$3,000,000
215	Roads and trails for States (10 percent fund) (indefinite)----- Transition period-----	47,003,064	47,975,000 51,600,000	+971,936
215	Licensee programs (Smokey Bear—Woodsy Owl) (indefinite)----- Transition period-----	265,000	250,000 75,000	-15,000
215	Restoration of forest lands and improvements (indefinite)----- Transition period-----	50,000	50,000 15,000	
	Subtotal----- Transition period-----	77,318,064	81,275,000 60,690,000	+3,956,936
	Total, Department of Agriculture—Forest Service----- Transition period-----	337,836,246	200,173,038 190,450,000	-137,663,208
	Total, permanent new budget (obligational) authority, Federal funds----- Transition period-----	923,774,610	614,889,038 374,350,000	-308,885,572

<sup>1</sup> Some amounts are estimated and therefore subject to change.

<sup>2</sup> Public Law 93-344 changed the fiscal year to Oct. 1 to Sept. 30 and establishes the transition period as July 1, 1976 to Sept. 30, 1976.

<sup>3</sup> Exclusive of Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, Southwestern Power Administration, and Alaska Power Administration (which will be considered in connection with the Public Works for Water and Power Development and Energy Research Appropriation Bill).



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and Item (1)	New budget (obligational) <sup>1</sup> authority, 1975 (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>1</sup> (3)	Increase (+) or decrease (-) (4)
519	Department of the Interior—Indefinite: <sup>2</sup> Deposits by individuals for surveying public lands Transition period	\$159,000	\$159,000 50,000	
519	Administration and protection of grazing districts Transition period	490,000	490,000 150,000	
519	Trustee funds, Alaska townsites, Bureau of Land Management Transition period	1,000	1,000	
546	Contributed funds, Fish and Wildlife Service Transition period	1,663,000	2,063,000 520,000	+\$400,000
553	Donations, National Park Service Transition period	2,897,000	2,997,000 749,000	+100,000
553	Birthplace of Abraham Lincoln, preservation of, National Park Service Transition period	3,000	3,000 1,000	
553	Advance from D.C. Government Transition period	100,000		-100,000
559	Contributed funds, Mining Enforcement and Safety Administration Transition period	139,000		-139,000
563	Contributed funds, Bureau of Mines Transition period	485,000	485,000 120,000	
582	Indian moneys, proceeds of labor, agencies, schools, etc. Transition period	5,200,000	5,200,000 1,600,000	
582	Funds contributed for Indian projects Transition period	400,000	400,000 100,000	
582	Bequest of George C. Edgeter, relief of indigent Indians Transition period	2,200	2,200 1,100	
582	Miscellaneous trust funds of Indian tribes <sup>3</sup> Transition period	113,497,800	82,397,800 29,950,000	-31,100,000

See footnotes at end of table, p. 83.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD—Continued**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS—Continued**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item  (1)	New budget (obligational) <sup>1</sup> authority, 1975  (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>1</sup>  (3)	Increase (+) or decrease (-)  (4)
538	Department of the Interior—Indefinite: <sup>2</sup> —Continued Cooperation with foreign agencies, Office of Water Research and Technology Transition period.....	-\$7,000		+\$7,000
538	Office of Water Research and Technology (appropriation to liquidate contract authority) Transition period.....	(7,000)		(-7,000)
	Total, Department of the Interior Transition period.....	125,030,000	\$94,198,000 33,341,100	-30,832,000
218	Department of Agriculture—Forest Service, cooperative work (indefinite) Transition period.....	68,600,000	72,900,000 16,000,000	+4,300,000
761	Other agencies—Indefinite: Contributed funds, Energy Research and Development Administration Transition period.....	315,000	315,000 80,000	
761	Cosponsor funds, Energy Research and Development Administration Transition period.....	13,000,000	10,000,000 2,500,000	-3,000,000
912	National Foundation on the Arts and the Humanities: Gifts and donations Transition period.....	16,753,000	15,000,000 1,000,000	-1,753,000
949	Smithsonian Institution: Canal Zone biological area fund Transition period.....	45,000	50,000 15,000	+5,000
951	Joint Federal-State Land Use Planning Commission for Alaska: Cooperative funds Transition period.....	537,000	708,000 120,000	+171,000
415	Contributions, Indian health facilities Transition period.....	1,183,000	1,250,000 200,000	+67,000
	Total, other agencies Transition period.....	100,433,000	100,223,000 19,915,000	-210,000
	Grand total, permanent new budget (obligational) authority, trust funds Transition period.....	225,463,000	194,421,000 53,256,100	-31,042,000

<sup>1</sup> Public Law 93-344 changed the fiscal year to Oct. 1 to Sept. 30 and establishes the transition period as July 1, 1976 to September 30, 1976.

<sup>2</sup> Exclusive of Benneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, Southwestern Power Administration, and Alaska Power Administration (which will be considered in connection with the Public Works for Water and Power Development and Energy Research Appropriation Bill).

<sup>3</sup> Annual appropriation required.

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ESTIMATES AND RECOMMENDATIONS IN THE BUDGET FOR 1976 AND THE TRANSITION PERIOD  
CONVEYED BY THE BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD**

Agency and item  (1)	New budget (obligational) authority appropriated, 1975 (enacted to date)  (2)	Budget estimates of new (obligational) authority 1976 and the transition period <sup>1</sup>  (3)	New budget (obligational) authority recommended in bill  (4)	Bill compared with	
				New budget (obligational) authority, 1975  (5)	Budget estimates of new (obligational) authority, 1976 and the transition period  (6)
<b>TITLE I—DEPARTMENT OF THE INTERIOR</b>					
<b>LAND AND WATER RESOURCES</b>					
<b>BUREAU OF LAND MANAGEMENT</b>					
Management of lands and resources..... Transition period.....	<sup>2</sup> \$175, 886, 000	\$186, 989, 000 57, 380, 000	\$193, 839, 000 59, 092, 000	+\$17, 953, 000	+\$6, 850, 000 +1, 712, 000
Construction and maintenance..... Transition period.....	6, 725, 000	9, 061, 000 2, 238, 000	9, 061, 000 2, 238, 000	+2, 336, 000	
Public lands development roads and trails (appropriation to liquidate contract authority)..... Transition period.....	(4, 070, 000) (-----)	(4, 683, 000) (1, 121, 000)	(4, 683, 000) (1, 121, 000)	(+613, 000) (-----)	(-----) (-----)
Oregon and California grant lands (indefinite, appropriation of receipts)..... Transition period.....	38, 200, 000	38, 200, 000 10, 200, 000	38, 200, 000 10, 200, 000		
Range improvements (indefinite, appropriation of receipts)..... Transition period.....	4, 187, 000	5, 450, 000 600, 000	5, 450, 000 600, 000	+1, 263, 000	
Recreation development and operation of recreation facilities (indefinite, special fund)..... Transition period.....	242, 000	300, 000 100, 000	300, 000 100, 000	+58, 000	
<b>Total, Bureau of Land Management..... Transition period.....</b>	<b>225, 240, 000</b>	<b>240, 000, 000</b> <b>70, 518, 000</b>	<b>246, 850, 000</b> <b>72, 230, 000</b>	<b>+21, 610, 000</b>	<b>+6, 850, 000</b> <b>+1, 712, 000</b>
<b>OFFICE OF WATER RESEARCH AND TECHNOLOGY</b>					
Salaries and expenses..... Transition period.....	19, 792, 000	<sup>3</sup> 18, 327, 000 4, 516, 000	18, 905, 000 4, 411, 000	-887, 000	+578, 000 -105, 000
<b>Total, Land and Water Resources..... Transition period.....</b>	<b>245, 032, 000</b>	<b>258, 327, 000</b> <b>75, 034, 000</b>	<b>265, 755, 000</b> <b>76, 641, 000</b>	<b>+20, 723, 000</b>	<b>+7, 428, 000</b> <b>+1, 607, 000</b>
<b>FISH AND WILDLIFE AND PARKS</b>					
<b>BUREAU OF OUTDOOR RECREATION</b>					
Salaries and expenses..... Transition period.....	5, 380, 000	5, 645, 000 1, 411, 000	5, 912, 000 1, 478, 000	+532, 000	+267, 000 +67, 000
<b>LAND AND WATER CONSERVATION FUND</b>					
Appropriation of receipts (indefinite)..... Transition period.....	307, 492, 000	300, 000, 000 75, 000, 000	309, 761, 000 75, 488, 000	+2, 269, 000	+9, 761, 000 +488, 000
<b>UNITED STATES FISH AND WILDLIFE SERVICE</b>					
Resource management..... Transition period.....	103, 798, 000	112, 433, 000 27, 038, 000	115, 984, 000 27, 389, 000	+12, 186, 000	+3, 551, 000 +351, 000
Construction and anadromous fish..... Transition period.....	14, 397, 000	6, 727, 000 1, 060, 000	14, 229, 000 1, 060, 000	-168, 000	+7, 502, 000
Migratory bird conservation account (definite, repayable advance)..... Transition period.....	1, 000, 000		1, 000, 000		+1, 000, 000
<b>Total, United States Fish and Wildlife Service..... Transition period.....</b>	<b>119, 195, 000</b>	<b>119, 160, 000</b> <b>28, 098, 000</b>	<b>131, 213, 000</b> <b>28, 449, 000</b>	<b>+12, 018, 000</b>	<b>+12, 053, 000</b> <b>+351, 000</b>

See footnotes at end of table, p. 103.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued

Agency and item  (1)	New budget (obligational) authority appropriated, 1975 (enacted to date)  (2)	Budget estimates of new (obligational) authority, 1976 and the transition period <sup>1</sup>  (3)	New budget (obligational) authority recommended in bill  (4)	Bill compared with	
				New budget (obligational) authority, 1975  (5)	Budget estimates of new (obligational) authority, 1976 and the transition period  (6)
<b>TITLE I—DEPARTMENT OF THE INTERIOR—Continued</b>					
<b>FISH AND WILDLIFE AND PARKS—Continued</b>					
<b>NATIONAL PARK SERVICE</b>					
Operation of the national park system..... Transition period.....	\$220, 138, 000	\$240, 121, 000 74, 485, 000	\$240, 413, 000 74, 022, 000	+ \$20, 275, 000	+ \$292, 000 - 463, 000
Planning and construction..... Transition period.....	60, 412, 000	22, 800, 000 6, 000, 000	26, 255, 000 7, 100, 000	- 34, 157, 000	+ 3, 455, 000 + 1, 100, 000
Road construction (appropriation to liquidate contract authority)..... Transition period.....	(26, 026, 000)	(38, 820, 000) (9, 400, 000)	(46, 093, 000) (9, 900, 000)	(+ 20, 067, 000)	(+ 7, 273, 000) (+ 500, 000)
Preservation of historic properties..... Transition period.....	24, 476, 000	24, 516, 000 6, 040, 000	24, 666, 000 6, 040, 000	+ 190, 000	+ 150, 000

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Planning, development and operation of recreation facilities (indefinite, special fund)..... Transition period.....	11, 900, 000	18, 000, 000 5, 000, 000	16, 000, 000 4, 000, 000	+ 4, 100, 000	- 2, 000, 000 - 1, 000, 000
<b>Total, National Park Service..... Transition period.....</b>	<b>316, 926, 000</b>	<b>305, 437, 000</b> <b>91, 525, 000</b>	<b>307, 334, 000</b> <b>91, 162, 000</b>	<b>- 9, 592, 000</b>	<b>+ 1, 897, 000</b> <b>- 363, 000</b>
<b>Total, Fish and Wildlife and Parks..... Transition period.....</b>	<b>748, 993, 000</b>	<b>730, 242, 000</b> <b>196, 034, 000</b>	<b>754, 220, 000</b> <b>196, 577, 000</b>	<b>+ 5, 227, 000</b>	<b>+ 23, 978, 000</b> <b>+ 543, 000</b>
<b>ENERGY AND MINERALS</b>					
<b>GEOLOGICAL SURVEY</b>					
Surveys, investigations, and research..... Transition period.....	254, 146, 000	268, 259, 000 67, 200, 000	265, 065, 000 66, 425, 000	+ 10, 919, 000	- 3, 194, 000 - 775, 000
<b>MINING ENFORCEMENT AND SAFETY ADMINISTRATION</b>					
Salaries and expenses..... Transition period.....	67, 913, 000	79, 500, 000 20, 600, 000	76, 136, 000 20, 035, 000	+ 8, 223, 000	- 3, 364, 000 - 565, 000
<b>BUREAU OF MINES</b>					
Mines and minerals..... Transition period.....	133, 807, 000	143, 387, 000 35, 700, 000	146, 608, 000 36, 505, 000	+ 12, 801, 000	+ 3, 221, 000 + 805, 000
<b>Total, Energy and Minerals..... Transition period.....</b>	<b>455, 866, 000</b>	<b>491, 146, 000</b> <b>123, 500, 000</b>	<b>487, 809, 000</b> <b>122, 965, 000</b>	<b>+ 31, 943, 000</b>	<b>- 3, 337, 000</b> <b>- 535, 000</b>

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See footnotes at end of table, p. 103.



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued**

Agency and item  (1)	New budget (obligational) authority appropriated, 1975 (enacted to date)  (2)	Budget estimates of new (obligational) authority 1976 and the transition period <sup>1</sup>  (3)	New budget (obligational) authority recommended in bill  (4)	Bill compared with	
				New budget (obligational) authority, 1975  (5)	Budget estimates of new (obligational) authority, 1976 and the transition period  (6)
<b>TITLE I—DEPARTMENT OF THE INTERIOR—Continued</b>					
<b>INDIAN AFFAIRS</b>					
<b>BUREAU OF INDIAN AFFAIRS</b>					
Operation of Indian programs.....	\$485,932,000	*\$537,849,000	\$543,031,000	+\$57,099,000	+\$5,182,000
Transition period.....		173,186,000	174,474,000		+1,288,000
Construction.....	64,804,000	61,400,000	63,556,000	-1,248,000	+2,156,000
Transition period.....		13,550,000	13,550,000		
Road construction (appropriation to liquidate contract authority).....	(59,500,000)	(66,705,000)	(66,705,000)	(+7,205,000)	(-----)
Transition period.....	(-----)	(28,000,000)	(28,000,000)	(-----)	(-----)
Indian loan guaranty and insurance fund.....	20,000,000	20,000,000	10,000,000	-10,000,000	-10,000,000
Transition period.....					

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Revolving fund for loans.....	38,000,000	12,000,000	7,000,000	-31,000,000	-5,000,000
Transition period.....					
Alaska native fund.....	70,000,000	70,000,000	70,000,000		
Transition period.....		40,000,000	40,000,000		
Trust funds (definite).....	3,000,000	3,000,000	3,000,000		
Transition period.....		750,000	750,000		
Trust funds (indefinite).....	19,500,000	31,200,000	31,200,000	+11,700,000	
Transition period.....		8,298,900	8,298,900		
Total, Bureau of Indian Affairs.....	701,236,000	735,449,000	727,787,000	+26,551,000	-7,662,000
Transition period.....		235,784,900	237,072,900		+1,288,000
<b>TERRITORIAL AFFAIRS</b>					
<b>OFFICE OF TERRITORIAL AFFAIRS</b>					
Administration of territories.....	15,350,000	15,000,000	16,000,000	+650,000	+1,000,000
Transition period.....		3,800,000	3,800,000		
Payments to the U.S. Virgin Islands and Puerto Rico (indefinite).....	4,452,000			-4,452,000	
Transition period.....					
Permanent appropriation (special fund).....	(625,000)	(600,000)	(600,000)	(-25,000)	(-----)
Transition period.....	(-----)	(185,000)	(185,000)	(-----)	(-----)
Transferred from other accounts (special fund).....	(875,000)	(975,000)	(975,000)	(+100,000)	(-----)
Transition period.....	(-----)	(253,000)	(253,000)	(-----)	(-----)
Trust Territory of the Pacific Islands.....	69,750,000	81,000,000	81,000,000	+11,250,000	
Transition period.....		15,100,000	15,100,000		

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See footnotes at end of table, p. 103.

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued

Agency and item (1)	New budget (obligational) authority appropriated, 1975 (enacted to date) (2)	Budget estimates of new (obligational) authority 1976 and the transition period <sup>1</sup> (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with	
				New budget (obligational) authority, 1975 (5)	Budget estimates of new (obligational) authority, 1976 and the transition period (6)
<b>TITLE I—DEPARTMENT OF THE INTERIOR—Continued</b>					
<b>TERRITORIAL AFFAIRS—Continued</b>					
<b>OFFICE OF TERRITORIAL AFFAIRS—continued</b>					
Micronesian claims fund, Trust Territory of the Pacific Islands.....	\$1, 400, 000	\$10, 000, 000	\$10, 000, 000	+ \$8, 600, 000	-----
Transition period.....	-----	8, 600, 000	8, 600, 000	-----	-----
Ex gratia payment, Bikini Atoll.....	-----	-----	2, 270, 000	+ 2, 270, 000	+ \$2, 270, 000
Transition period.....	-----	-----	-----	-----	-----
Total, Office of Territorial Affairs.....	90, 952, 000	106, 000, 000	109, 270, 000	+ 18, 318, 000	+ 3, 270, 000
Transition period.....	-----	27, 500, 000	27, 500, 000	-----	-----
<b>SECRETARIAL OFFICES</b>					
<b>OFFICE OF THE SOLICITOR</b>					
Salaries and expenses.....	11, 082, 000	12, 014, 000	11, 143, 000	+ 61, 000	- 871, 000
Transition period.....	-----	2, 727, 000	2, 626, 000	-----	- 101, 000

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OFFICE OF THE SECRETARY					
Salaries and expenses.....	19, 839, 000	21, 343, 000	18, 514, 000	- 1, 325, 000	- 2, 829, 000
Transition period.....	-----	4, 850, 000	4, 150, 000	-----	- 700, 000
Departmental operations.....	10, 618, 000	14, 278, 000	12, 381, 000	+ 1, 763, 000	- 1, 897, 000
Transition period.....	-----	2, 920, 000	2, 445, 000	-----	- 475, 000
Salaries and expenses (special foreign currency program).....	192, 000	1, 714, 000	-----	- 192, 000	- 1, 714, 000
Transition period.....	-----	100, 000	-----	-----	- 100, 000
Total, Office of the Secretary.....	30, 649, 000	37, 335, 000	30, 895, 000	+ 246, 000	- 6, 440, 000
Transition period.....	-----	7, 870, 000	6, 595, 000	-----	- 1, 275, 000
Total, Secretarial Offices.....	41, 731, 000	49, 349, 000	42, 038, 000	+ 307, 000	- 7, 311, 000
Transition period.....	-----	10, 597, 000	9, 221, 000	-----	- 1, 376, 000
Total, new budget (obligational) authority, Department of the Interior.....	2, 283, 810, 000	2, 370, 513, 000	2, 386, 879, 000	+ 103, 069, 000	+ 16, 366, 000
Transition period.....	-----	668, 449, 900	669, 976, 900	-----	+ 1, 527, 000
Consisting of—					
Appropriations.....	2, 283, 810, 000	2, 370, 513, 000	2, 386, 879, 000	+ 103, 069, 000	+ 16, 366, 000
Transition period.....	-----	668, 449, 900	669, 976, 900	-----	+ 1, 527, 000
Definite appropriations.....	(1, 897, 837, 000)	(1, 977, 363, 000)	(1, 985, 968, 000)	(+ 88, 131, 000)	(+ 8, 605, 000)
Transition period.....	-----	(569, 251, 000)	(571, 290, 000)	-----	(+ 2, 039, 000)
Indefinite appropriations.....	(385, 973, 000)	(393, 150, 000)	(400, 911, 000)	(+ 14, 938, 000)	(+ 7, 761, 000)
Transition period.....	-----	(99, 198, 900)	(98, 686, 900)	-----	(- 512, 000)
Memoranda—					
Appropriations to liquidate contract authority.....	(89, 596, 000)	(110, 208, 000)	(117, 481, 000)	(+ 27, 885, 000)	(+ 7, 273, 000)
Transition period.....	-----	(38, 521, 000)	(39, 021, 000)	-----	(+ 500, 000)
Total, new budget (obligational) authority and appropriations to liquidate contract authority.....	(2, 373, 406, 000)	(2, 480, 721, 000)	(2, 504, 360, 000)	(+ 130, 954, 000)	(+ 23, 639, 000)
Transition period.....	-----	(706, 970, 900)	(708, 997, 900)	-----	(+ 2, 027, 000)

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See footnotes at end of table, p. 103.



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued**

Agency and Item  (1)	New budget (obligational) authority appropriated, 1975 (enacted to date)  (2)	Budget estimates of new (obligational) authority 1976 and the transition period <sup>1</sup>  (3)	New budget (obligational) authority recommended in bill  (4)	Bill compared with	
				New budget (obligational) authority, 1975  (5)	Budget estimates of new (obligational) authority, 1976 and the transition period  (6)
<b>TITLE II—RELATED AGENCIES</b>					
<b>DEPARTMENT OF AGRICULTURE</b>					
<b>FOREST SERVICE</b>					
<b>Forest protection and utilization:</b>					
Forest land management.....	\$419,362,000	\$338,297,000	\$358,746,000	-\$60,616,000	+\$20,449,000
Transition period.....		111,388,000	116,759,000		+5,371,000
Forest research.....	77,612,000	79,211,000	81,955,000	+4,343,000	+2,744,000
Transition period.....		21,550,000	22,277,000		+727,000
State and private forestry cooperation.....	34,784,000	30,222,000	33,594,000	-1,190,000	+3,372,000
Transition period.....		9,202,000	10,052,000		+850,000
<b>Total, Forest Protection and Utilization.....</b>	<b>531,758,000</b>	<b>447,730,000</b>	<b>474,295,000</b>	<b>-57,463,000</b>	<b>+26,565,000</b>
Transition period.....		142,140,000	149,088,000		+6,948,000

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Construction and land acquisition.....	31,337,000	14,475,000	16,618,000	-14,719,000	+2,143,000
Transition period.....		11,074,000	11,074,000		
Youth conservation corps.....	10,392,000	10,400,000	20,000,000	+9,608,000	+9,600,000
Transition period.....		8,054,000			-8,054,000
Forest roads and trails (appropriation to liquidate contract authority).....	(124,578,000)	(108,225,000)	(117,859,000)	(-6,719,000)	(+9,634,000)
Transition period.....					
Acquisition of lands for national forests: Special acts (special fund, indefinite).....	161,000	161,000	161,000		
Transition period.....					
Acquisition of lands to complete land exchanges.....	39,310	35,000	35,000	-4,310	
Transition period.....					
Acquisition of lands, Klamath Indians.....	49,000,000			-49,000,000	
Transition period.....					
Cooperative range improvements (special fund, indefinite).....	700,000	700,000	700,000		
Transition period.....					
Assistance to States for tree planting.....	1,355,000	1,359,000	1,359,000	+4,000	
Transition period.....		829,000	829,000		
Construction and operation of recreation facilities (indefinite, special fund).....	1,260,000	3,674,000	3,674,000	+2,414,000	
Transition period.....		2,212,000	2,212,000		
<b>Total, Forest Service.....</b>	<b>626,002,310</b>	<b>478,534,000</b>	<b>516,842,000</b>	<b>-109,160,310</b>	<b>+38,308,000</b>
Transition period.....		164,309,000	163,203,000		-1,106,000

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See footnotes at end of table, p. 103.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued

Agency and item (1)	New budget (obligational) authority appropriated, 1975 (enacted to date) (2)	Budget estimates of new (obligational) authority 1976 and the transition period <sup>1</sup> (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with	
				New budget (obligational) authority, 1975 (5)	Budget estimates of new (obligational) authority, 1976 and the transition period (6)
<b>TITLE II—RELATED AGENCIES—Con.</b>					
<b>ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION</b>					
Operating expenses, fossil fuels.....	<sup>10</sup> \$330,936,000	\$398,600,000	\$406,594,000	+\$75,658,000	+\$7,994,000
Transition period.....		102,570,000	104,568,000		+1,998,000
Plant and capital equipment, fossil fuels.....	<sup>11</sup> 13,260,000	20,425,000	20,425,000	+7,165,000	
Transition period.....		8,200,000	8,200,000		
Special foreign currency program.....		6,650,000	6,650,000	+6,650,000	
Transition period.....					
<b>Total, Energy Research and Development Administration.....</b>	<b>344,196,000</b>	<b>425,675,000</b>	<b>433,669,000</b>	<b>+89,473,000</b>	<b>+7,994,000</b>
Transition period.....		110,770,000	112,768,000		+1,998,000

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<b>FEDERAL ENERGY ADMINISTRATION</b>					
Salaries and expenses.....	<sup>12</sup> 130,035,000	112,435,000	98,388,000	-31,647,000	-14,047,000
Transition period.....		48,000,000	25,439,000		-22,561,000
<b>FEDERAL METAL AND NONMETALLIC MINE SAFETY BOARD OF REVIEW</b>					
Salaries and expenses.....	60,000	60,000		-60,000	-60,000
Transition period.....		15,000			-15,000
<b>DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE</b>					
<b>HEALTH SERVICES ADMINISTRATION</b>					
Indian health services.....	235,672,000	269,541,000	273,017,000	+37,345,000	+3,476,000
Transition period.....		73,028,000	73,580,000		+552,000
Indian health facilities.....	57,431,000	41,458,000	43,758,000	-13,673,000	+2,300,000
Transition period.....		11,084,000	11,084,000		
<b>Total, Indian Health.....</b>	<b>293,103,000</b>	<b>310,999,000</b>	<b>316,775,000</b>	<b>+23,672,000</b>	<b>+5,776,000</b>
Transition period.....		84,112,000	84,664,000		+552,000
<b>OFFICE OF EDUCATION</b>					
Indian education.....	42,034,000	42,055,000	57,055,000	+15,021,000	+15,000,000
Transition period.....		516,000	516,000		
<b>INDIAN CLAIMS COMMISSION</b>					
Salaries and expenses.....	1,324,000	1,420,000	1,411,000	+87,000	-9,000
Transition period.....		355,000	352,000		-3,000

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See footnotes at end of table, p. 103.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued

Agency and item (1)	New budget (obligational) authority appropriated, 1975 (enacted to date) (2)	Budget estimates of new (obligational) authority 1976 and the transition period <sup>1</sup> (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with	
				New budget (obligational) authority, 1975 (5)	Budget estimates of new (obligational) authority, 1976 and the transition period (6)
<b>TITLE II—RELATED AGENCIES—Con.</b>					
SMITHSONIAN INSTITUTION					
Salaries and expenses.....	\$70,706,000	\$79,408,000	\$77,908,000	+\$7,202,000	-\$1,500,000
Transition period.....		22,010,000	21,634,000		-376,000
Museum programs and related research (special foreign currency program).....	2,000,000	2,000,000		-2,000,000	-2,000,000
Transition period.....		750,000			-750,000

Science information exchange.....	1,805,000	1,875,000	1,500,000	-305,000	-375,000
Transition period.....		500,000	406,000		-94,000
Construction and improvements, National Zoological Park.....	9,420,000	9,550,000	8,390,000	-1,030,000	-1,160,000
Transition period.....		1,440,000	1,440,000		
Restoration and renovation of buildings.....	1,490,000	1,467,000	1,192,000	-298,000	-275,000
Transition period.....		400,000	400,000		
Construction (appropriation to liquidate contract authority).....	(7,000,000)	(3,000,000)	(2,500,000)	(-4,500,000)	(-500,000)
Transition period.....					
Salaries and expenses, National Gallery of Art.....	7,015,000	7,598,000	7,564,000	+549,000	-34,000
Transition period.....		1,946,000	1,937,000		-9,000
Salaries and expenses, Woodrow Wilson International Center for Scholars.....	954,000	975,000	962,000	+8,000	-13,000
Transition period.....		244,000	238,000		-6,000
<b>Total, Smithsonian Institution.....</b>	<b>93,390,000</b>	<b>102,873,000</b>	<b>97,516,000</b>	<b>+4,126,000</b>	<b>-5,357,000</b>
Transition period.....		27,290,000	26,055,000		-1,235,000

See footnotes at end of table, p. 103.



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued**

Agency and item  (1)	New budget (obligational) authority appropriated, 1975 (enacted to date)  (2)	Budget estimates of new (obligational) authority 1976 and the transition period <sup>1</sup>  (3)	New budget (obligational) authority recommended in bill  (4)	Bill compared with	
				New budget (obligational) authority, 1975  (5)	Budget estimates of new (obligational) authority, 1976 and the transition period  (6)
<b>TITLE II—RELATED AGENCIES—Con.</b>					
<b>NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES</b>					
<b>SALARIES AND EXPENSES</b>					
Endowment for the arts.....	\$67, 250, 000	\$74, 500, 000	\$72, 000, 000	+ \$4, 750, 000	-\$2, 500, 000
Transition period.....		33, 750, 000	33, 125, 000		- 625, 000
Endowment for the humanities.....	67, 250, 000	74, 500, 000	72, 000, 000	+ 4, 750, 000	-2, 500, 000
Transition period.....		21, 375, 000	20, 750, 000		- 625, 000
Administrative expenses.....	10, 783, 000	11, 000, 000	10, 910, 000	+ 127, 000	- 90, 000
Transition period.....		2, 750, 000	2, 727, 000		- 23, 000
<b>Total, salaries and expenses.....</b>	<b>145, 283, 000</b>	<b>160, 000, 000</b>	<b>154, 910, 000</b>	<b>+ 9, 627, 000</b>	<b>- 5, 090, 000</b>
Transition period.....		57, 875, 000	56, 602, 000		- 1, 273, 000

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<b>MATCHING GRANTS</b>					
Endowment for the arts (indefinite).....	7, 500, 000	7, 500, 000	7, 500, 000		
Transition period.....		500, 000	500, 000		
Endowment for the humanities (indefinite).....	6, 500, 000	7, 500, 000	7, 500, 000	+ 1, 000, 000	
Transition period.....		500, 000	500, 000		
<b>Total, matching grants.....</b>	<b>14, 000, 000</b>	<b>15, 000, 000</b>	<b>15, 000, 000</b>	<b>+ 1, 000, 000</b>	
Transition period.....		1, 000, 000	1, 000, 000		
<b>Total, National Foundation on the Arts and the Humanities.....</b>	<b>159, 283, 000</b>	<b>175, 000, 000</b>	<b>169, 910, 000</b>	<b>+ 10, 627, 000</b>	<b>- 5, 090, 000</b>
Transition period.....		58, 875, 000	57, 602, 000		- 1, 273, 000
<b>COMMISSION OF FINE ARTS</b>					
Salaries and expenses.....	176, 000	200, 000	198, 000	+ 22, 000	- 2, 000
Transition period.....		45, 000	45, 000		
<b>NATIONAL CAPITAL PLANNING COMMISSION</b>					
Salaries and expenses.....	1, 777, 000	1, 895, 000	1, 876, 000	+ 99, 000	- 19, 000
Transition period.....		424, 000	419, 000		- 5, 000
<b>AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION</b>					
Salaries and expenses.....	9, 686, 000	10, 000, 000	9, 000, 000	- 686, 000	- 1, 000, 000
Transition period.....		1, 876, 000	1, 626, 000		- 250, 000
<b>FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION</b>					
Salaries and expenses.....					
Transition period.....		6, 000	6, 000		

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See footnotes at end of table, p. 103.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued**

Agency and item .  (1)	New budget (obligational) authority appropriated, 1975 (enacted to date)  (2)	Budget estimates of new (obligational) authority 1976 and the transition period <sup>1</sup>  (3)	New budget (obligational) authority recommended in bill  (4)	Bill compared with	
				New budget (obligational) authority, 1975  (5)	Budget estimates of new (obligational) authority, 1976 and the transition period  (6)
<b>TITLE II—RELATED AGENCIES—Con.</b>					
<b>LOWELL HISTORIC CANAL DISTRICT COMMISSION</b>					
Salaries and expenses.....			\$75,000	+\$75,000	+\$75,000
Transition period.....			19,000		+19,000
<b>JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA</b>					
Salaries and expenses.....	\$693,000	\$708,000	708,000	+15,000	.....
Transition period.....		120,000	120,000		

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Total, new budget (obligational) authority, Related Agencies.....	1,701,759,310	1,661,854,000	1,703,423,000	+1,663,690	+41,569,000
Transition period.....		496,713,000	472,834,000		-23,879,000
Consisting of—					
Appropriations.....	1,701,759,310	1,661,854,000	1,703,423,000	+1,663,690	+41,569,000
Transition period.....		496,713,000	472,834,000		-23,879,000
Definite appropriations.....	(1,685,638,310)	(1,642,319,000)	(1,683,888,000)	(-1,750,310)	(+41,569,000)
Transition period.....		(493,501,000)	(469,622,000)		(-23,879,000)
Indefinite appropriations.....	(16,121,000)	(19,535,000)	(19,535,000)	(+3,414,000)	.....
Transition period.....		(3,212,000)	(3,212,000)		
Memoranda—					
Appropriations to liquidate contract authority.....	(131,578,000)	(111,225,000)	(120,359,000)	(-11,219,000)	(+9,134,000)
Transition period.....					
Total, new budget (obligational) authority and appropriations to liquidate contract authority.....	(1,833,337,310)	(1,773,079,000)	(1,823,782,000)	(-9,555,310)	(+50,703,000)
Transition period.....		(496,713,000)	(472,834,000)		(-23,879,000)

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See footnotes at end of table, p. 103.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued

Agency and item (1)	New budget (obligational) authority appropriated, 1975 (enacted to date) (2)	Budget estimates of new (obligational) authority 1976 and the transition period <sup>1</sup> (3)	New budget (obligational) authority recommended in bill (4)	Bill compared with	
				New budget (obligational) authority, 1975 (5)	Budget estimates of new (obligational) authority, 1976 and the transition period (6)
<b>RECAPITULATION</b>					
Total, new budget (obligational) authority, all titles	\$3, 985, 569, 310	\$4, 032, 367, 000	\$4, 090, 302, 000	+\$104, 732, 690	+\$57, 935, 000
Transition period		1, 165, 162, 900	1, 142, 810, 900		-22, 352, 000
Consisting of—					
Appropriations	3, 985, 569, 310	4, 032, 367, 000	4, 090, 302, 000	+104, 732, 690	+57, 935, 000
Transition period		1, 165, 162, 900	1, 142, 810, 900		-22, 352, 000

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Definite appropriations	(3, 583, 475, 310)	(3, 619, 682, 000)	(3, 669, 856, 000)	(+86, 380, 690)	(+50, 174, 000)
Transition period		(1, 062, 752, 000)	(1, 040, 912, 000)		(-21, 840, 000)
Indefinite appropriations	(402, 094, 000)	(412, 685, 000)	(420, 446, 000)	(+18, 352, 000)	(+7, 761, 000)
Transition period		(102, 410, 900)	(101, 898, 900)		(-512, 000)
Memoranda—					
Appropriations to liquidate contract authority	(221, 174, 000)	(221, 433, 000)	(237, 840, 000)	(+16, 666, 000)	(+16, 407, 000)
Transition period		(38, 521, 000)	(39, 021, 000)		(+500, 000)
Grand total, new budget (obligational) authority and appropriations to liquidate contract authority	(4, 206, 743, 310)	(4, 253, 800, 000)	(4, 328, 142, 000)	(+121, 398, 690)	(+74, 342, 000)
Transition period		(1, 203, 683, 900)	(1, 181, 831, 900)		(-74, 342, 000)

<sup>1</sup> Public Law 93-344 changed the fiscal year to Oct. 1 to Sept. 30 and establishes the transition period as July 1, 1976 to September 30, 1976.

<sup>2</sup> Includes \$12,400,000 transferred from the Office of Coal Research, "Salaries and expenses," fiscal year 1975.

<sup>3</sup> In fiscal year 1976 the Office of Water Resources Research and Saline Water Conversion were combined to form the Office of Water Research and Technology.

<sup>4</sup> Includes \$2,600,000 transferred from the Office of Coal Research, "Salaries and expenses," fiscal year 1975.

<sup>5</sup> Excludes \$87,198,000 in 1975 for activities transferred to "Operating expenses, fossil fuels," Energy Research and Development Administration, pursuant to Public Law 93-438.

<sup>6</sup> Includes budget amendment of \$10,923,000 contained in H. Doc. 94-112.

<sup>7</sup> Excludes \$1,285,000 in 1975 for activities transferred to "Salaries and expenses," Federal Energy Administration.

<sup>8</sup> Excludes \$85,000 in 1975 for activities transferred to "Salaries and expenses," Federal Energy Administration.

<sup>9</sup> Excludes \$10,000,000 contained in the continuing resolution of 1976 (P.L. 94-41).

<sup>10</sup> Includes \$226,737,000 transferred from the Office of Coal Research, "Salaries and expenses," and \$86,298,000 transferred from Bureau of Mines, "Mines and minerals," fiscal year 1975.

<sup>11</sup> Includes \$13,000,000 transferred from the Office of Coal Research, "Salaries and expenses," fiscal year 1975.

<sup>12</sup> Includes \$69,590,000 transferred from Fuel Allocation, Oil and Gas Programs, "Salaries and expenses"; \$26,875,000 from Office of the Secretary, "Energy conservation and analysis"; \$19,000,000 from Federal Energy Office, "Salaries and expenses"; \$1,285,000 from Office of the Solicitor, "Salaries and expenses"; and \$85,000 from Office of the Secretary "Salaries and expenses."

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## DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATION BILL, 1976

NOVEMBER 19, (legislative day NOVEMBER 18), 1975.—Ordered to be printed

Mr. ROBERT C. BYRD, from the Committee on Appropriations, submitted the following

### REPORT

[To accompany H.R. 8773]

The Committee on Appropriations, to which was referred the bill (H.R. 8773) making appropriations for the Department of the Interior and related agencies for the fiscal year ending June 30, 1975, and the period ending September 30, 1976, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended:

#### FISCAL YEAR 1976

Amount of bill as passed by House.....	\$4, 339, 802, 000
Amount of increase by Senate.....	187, 796, 000
Total of bill as reported by Senate.....	4, 527, 598, 000
Estimates considered by House.....	4, 253, 800, 000
Estimates considered by Senate.....	4, 528, 591, 000
The bill as reported to the Senate:	
Under the budget estimate, 1976.....	- 993, 000
Over appropriations, 1975.....	321, 982, 690

#### TRANSITION PERIOD

Amount of bill as passed by House.....	1, 182, 593, 900
Amount of increase by Senate.....	33, 398, 000
Total of bill as reported by Senate.....	1, 215, 991, 900
Estimates considered by House.....	1, 203, 683, 900
Estimates considered by Senate.....	1, 226, 368, 900
The bill as reported to the Senate: Under the budget	
estimate, transition period.....	- 10, 377, 000



## SUMMARY OF BILL

For this bill, estimates totaling \$4,528,591,000, which include new obligational authority and amounts necessary to liquidate contract authorization, were considered by the Committee for the programs and activities of the agencies and bureaus of the Department of the Interior—except the Alaska Power Administration; the Southeastern Power Administration; the Southwestern Power Administration; and Bonneville Power Administration; and the Bureau of Reclamation and the following related agencies:

Forest Service (Department of Agriculture).  
 Energy Research and Development Administration.  
 Federal Energy Administration.  
 Federal Metal and Nonmetallic Mine Safety Board of Review.  
 Indian Health Service, Health Services Administration, and Indian Education Act, Office of Education (Department of Health, Education, and Welfare).  
 Indian Claims Commission.  
 Navajo and Hopi Relocation Commission.  
 Smithsonian Institution.  
 National Gallery of Art.  
 Woodrow Wilson International Center for Scholars.  
 National Foundation on the Arts and the Humanities.  
 Commission of Fine Arts.  
 National Capital Planning Commission.  
 American Revolution Bicentennial Administration.  
 Franklin Delano Roosevelt Memorial Commission.  
 Lowell Historic Canal District Commission.  
 Joint Federal-State Land Use Planning Commission for Alaska.  
 Pennsylvania Avenue Development Corporation.

The Committee recommends appropriations totaling \$4,527,598,000 (\$3,887,769,000 for definite appropriations, \$416,571,000 for indefinite appropriations of receipts, and \$223,258,000 to liquidate contract authorizations) for the programs and activities of these agencies. The sum recommended by the Committee is a decrease of \$993,000 under the budget estimates considered, an increase of \$187,796,000 over the sums included in the House bill, and an increase of \$321,982,690 in the appropriations for fiscal year 1975.

For the budget transition period, July 1–September 30, 1975, the Committee recommends a total of \$1,215,991,900, consisting of \$1,175,870,900 in new budget authority and \$40,121,000 in appropriations to liquidate contract authority. This is a \$10,377,000 reduction in the budget estimates and an increase of \$33,398,000 in the House allowance.

The Committee anticipates that its recommendations will cause no significant change in outlays estimated in the budget requests.

## DEVELOPMENT OF COMMITTEE RECOMMENDATIONS

The Committee conducted extensive hearings on all phases of the budget estimates, including \$289.6 million in budget amendments not considered by the House. In addition to the Departmental and agency witnesses who appeared in support of their budget requests, the Committee took testimony from many Members of Congress and from

more than 350 public witnesses. Because of delays in authorizing legislation and budget transmittals the Committee's hearings were not completed until mid-October.

As a result of testimony, correspondence and other requests from 85 percent of the Senators, the Committee considered more than 275 separate proposed amendments requesting budget increases of nearly \$1 billion. Requests from outside witnesses involved another \$2 billion in spending over and above the budget estimates. Each proposal was carefully considered and analyzed by the Committee in the context of overall spending constraints imposed under the Congressional budget reform process. High priority proposals were adopted whenever possible.

## BUDGET PRIORITIES

Energy was again a dominant factor in the budget considerations involved in funding programs covered by the bill. Often the demands for energy management, research, development and demonstration conflicted with those of closely related natural resource programs critical to the preservation and protection of the environment. The needs of Indian people and the cultural and scientific requirements of other programs funded in the bill demanded full consideration as well. The Committee's recommendations strive for a constructive balance, again keeping to equally important spending constraints.

## ENERGY OVERLAPS

Two new agencies appear in the bill this year, the Federal Energy Administration and the Energy Research and Development Administration. Only ERDA's fossil fuel, conservation and related activities are included, with the balance funded in the Public Works Appropriations Bill. It was with some concern that the Committee uncovered apparent duplication and overlapping in many areas of energy research and development, not only between the two agencies mentioned above but among them and the Interior Department and others. This program redundancy seems most apparent in the conservation, data and analysis and resource development. The agencies involved should make every effort to coordinate their programs and eliminate duplication. The Committee intends to exercise more stringent measures in the future if effective coordination cannot be clearly demonstrated.

## PERSONNEL INCREASES

In several instances, particularly in the programs of the National Park Service and the Fish and Wildlife Service, the Committee has funded program increases designed to correct glaring deficiencies in the budget requests. Where such program expansions require additional personnel it is the specific intent of the Committee that these needs be accommodated with the filling of authorized permanent positions without regard to personnel ceilings imposed by the Office of Management and Budget. Most particularly, the Committee does not intend the filling of vacancies in one agency to be at the expense of another simply to keep within an overall Departmental ceiling. To carry out this directive, the Committee will expect necessary adjust-

ments in personnel ceilings. If this directive is not accomplished the Committee is prepared to recommend suitable provisions in a future appropriation bill to see that it is.

#### TIMING OF BILL

As discussed earlier, late authorizations and budget transmittals have caused unusual delays in the handling of this appropriations bill. Several key authorizations were still incomplete at the time the bill was readied for final consideration. Because of the delay in this appropriation, nearly half the fiscal year will have elapsed. For this reason the Committee has reduced some budgeted program increases and costs of requested new personnel to adjust to the half-year lapse. New personnel cost reductions are identified in each appropriation account, and most program cutbacks are similarly defined when the lapse is the main factor.

#### GENERAL PROVISIONS

A reduction carried throughout the bill is for GSA space costs, in agreement with the House. The reduction amounts to 10 percent and is tied to a 90 percent limitation carried in the General Provisions. This is identical to a provision carried last year.

The Committee has again included language, also in agreement with the House, limiting the export of logs except for grades and species determined to be excess to domestic needs.

To avoid unnecessary bookwork and possible program fragmentation, the Committee has recommended a provision making Fiscal Year 1976 funds available through the July 1-September 30 budget transition period. This is the period carried in all appropriations bills this year to facilitate the shift to a new fiscal year that will begin in the future on October 1.

#### REVENUES

Programs funded under the appropriations bill for the Department of the Interior and related agencies produce nearly twice what they cost in terms of revenues. Income from offshore oil and gas leasing, timber sales, grazing fees, land use, recreation, wildlife and miscellaneous collections are estimated to total \$7.3 billion in fiscal year 1976. This is some \$2 billion below original estimates, mainly because of delays in the Outer Continental Shelf leasing schedule. The bulk of the receipts, more than \$6 billion, is from OCS leasing. Of the total estimated revenue, \$6.7 billion is from the Interior Department and some \$500,000 from the Forest Service.

## TITLE I—DEPARTMENT OF THE INTERIOR LAND AND WATER RESOURCES

### BUREAU OF LAND MANAGEMENT

#### MANAGEMENT OF LANDS AND RESOURCES

Appropriation, 1975.....	\$175, 886, 000
Budget estimate, 1976.....	186, 989, 000
House allowance.....	193, 839, 000
Committee recommendation.....	188, 832, 000
* * * * *	
Transition period estimate.....	57, 380, 000
House allowance.....	59, 092, 000
Committee recommendation.....	58, 042, 000

The Committee recommends an appropriation of \$188,832,000, an increase of \$1,843,000 in the budget request and a decrease of \$5,007,000 in the House allowance. Changes in the budget estimates are detailed in the following table:

Coal leasing.....	-\$400, 000
Offshore energy management.....	-8, 200, 000
Range and forage management.....	+4, 000, 000
Timber management and development outside western Oregon.....	+1, 370, 000
Soil and water resource management.....	+1, 000, 000
Wildlife management.....	+1, 000, 000
Planning for multiple use management.....	+300, 000
Cadastral Survey.....	-200, 000
General administration.....	-300, 000
GSA space costs.....	-520, 000
New personnel costs.....	-1, 207, 000

The decrease in coal leasing, about half the requested program increase, reflects delays in the adoption of a national coal policy that has restrained new leases on federal lands. Reductions in the offshore oil and gas program are directed to the \$13.9 million request for monitoring studies because of slippage in the Bureau's Outer Continental Shelf leasing schedule. The Committee recommendation provides a total of \$54,564,000 for offshore energy management, an increase of \$23,900,000 over fiscal 1975 funding.

The Committee has concurred in House increases totaling \$7,370,000 to expand the Bureau's renewable resource use and protection activity. The increase for range management stems from findings of a review of public domain range conditions conducted last year at the Committee's request. The higher level of funding is essential to correct deteriorating conditions, and the Committee expects future budget estimates to reflect this need.



Within the range management increase, the Committee directs that \$128,000 be used for a pilot program of noxious weed control as authorized by P.L. 90-583.

The recommended increase for planning and multiple use management is for completion and printing of Alaska regional resource profiles in cooperation with the Joint Federal-State Land Use Planning Commission for Alaska.

The Committee also concurs in the House committee's direction that the Sheldon Antelope and Kofa Game Ranges and the Russell National Wildlife Refuge remain under the joint jurisdiction of the Bureau and the Fish and Wildlife Service pending a Congressional policy determination on the Department's proposal to shift them to sole management by the Bureau.

The Committee recommends an appropriation of \$58,042,000 for the transition period, an increase of \$662,000 in the budget estimate and a decrease of \$1,050,000 in the House allowance.

#### CONSTRUCTION AND MAINTENANCE

Appropriation, 1975	\$6,725,000
Budget estimate, 1976	9,061,000
House allowance	9,061,000
Committee recommendation	9,361,000
* * * * *	
Transition period estimate	2,238,000
House allowance	2,238,000
Committee recommendation	2,238,000

The Committee recommends an appropriation of \$9,361,000, a \$300,000 increase in the budget estimate and House allowance. This recommendation includes an increase of \$850,000 for survey and design of a district office complex, Fairbanks, Alaska, and decrease of \$400,000 in recreation maintenance and \$150,000 in equipment costs.

No change is recommended in the budget request and House allowance of \$2,238,000 for the transition quarter.

#### PUBLIC LANDS DEVELOPMENT ROADS TRAILS

##### (Liquidation of Contract Authority)

Appropriation, 1975	\$4,070,000
Budget estimate, 1976	4,683,000
House allowance	4,683,000
Committee recommendation	3,183,000
* * * * *	
Transition period estimate	1,121,000
House allowance	1,121,000
Committee recommendation	1,121,000

The Committee recommends an appropriation of \$3,183,000 to liquidate contract obligations authorized under the Federal-Aid Highway Act. The reduction of \$1,500,000 in the budget estimate and House allowance results from an unexpended cash carryover from fiscal 1975.

#### OREGON AND CALIFORNIA GRANT LANDS

##### (Indefinite Appropriation of Receipts)

Appropriation, 1975	\$38,200,000
Budget estimate, 1976	38,200,000
House allowance	38,200,000
Committee recommendation	38,200,000
* * * * *	
Transition period estimate	10,200,000
House allowance	10,200,000
Committee recommendation	10,200,000

The Committee recommends an appropriation of \$38,200,000, the same as the budget request and House allowance, based on a portion of the estimated gross receipts from timber activities on the revested Oregon and California grant lands.

The Committee also concurs in the House Committee directive that the unobligated balance in this program should be held to a range of \$3-5 million. Additionally, the Committee directs that the Bureau of Land Management utilize \$4.5 million of the additional funds anticipated to be available in fiscal year 1976 under this policy to acquire an appropriate site and construct needed new administrative facilities in Medford, Oregon.

#### RANGE IMPROVEMENTS

##### (Indefinite Appropriation of Receipts)

Appropriation, 1975	\$4,187,000
Budget estimate, 1976	5,450,000
House allowance	5,450,000
Committee recommendation	5,450,000
* * * * *	
Transition period estimate	600,000
House allowance	600,000
Committee recommendation	600,000

The Committee recommends an appropriation of \$5,450,000 for fiscal year 1976 and \$600,000 for the transition period, the same as the budget estimate and the House allowance.

#### RECREATION DEVELOPMENT AND OPERATION OF RECREATION FACILITIES

##### (Indefinite, Special Fund)

Appropriation, 1975	\$242,000
Budget estimate, 1976	300,000
House allowance	300,000
Committee recommendation	300,000
* * * * *	
Transition period estimate	100,000
House allowance	100,000
Committee recommendation	100,000

The Committee recommends an appropriation of \$300,000 for fiscal year 1976 and \$100,000 for the transition period, the same as the budget estimate and the House allowance.

## OFFICE OF WATER RESEARCH AND TECHNOLOGY

## SALARIES AND EXPENSES

Appropriation, 1975.....	\$19,792,000
Budget estimate, 1976.....	18,327,000
House allowance.....	18,905,000
Committee recommendation.....	17,715,000
* * * * *	
Transition period estimate.....	4,516,000
House allowance.....	4,411,000
Committee recommendation.....	4,411,000

The Committee recommends an appropriation of \$17,715,000, reducing the budget estimate by \$612,000 and the House allowance by \$1,190,000. The decrease in the budget estimate is made up of the following program reductions: Promotion of water use efficiency, \$225,000; Encouraging Indian self-determination, \$65,000; technology assessment and research transfer, \$300,000; GSA space costs, \$22,000.

Recommendations of the Committee are detailed by activity in the following table:

Assistance to states for institutes.....	\$5,730,000
Matching grants to institutes.....	3,000,000
Additional water resources research.....	4,784,000
Technology development.....	1,090,000
Scientific information center.....	980,000
Administration.....	2,131,000

For the transition quarter, the Committee recommends an appropriation of \$4,411,000, the same as the House allowance and \$105,000 below the budget estimate.

The Committee understands that present plans of the OWRT are to close the Roswell, New Mexico, brackish water test facility. However, it is the Committee's belief that this existing facility can play a continuing and important role in this technology development and directs that the Roswell plant be kept operational beyond fiscal year 1976 and be staffed at its authorized level.

## FISH AND WILDLIFE AND PARKS

## BUREAU OF OUTDOOR RECREATION

## SALARIES AND EXPENSES

Appropriation, 1975.....	\$5,380,000
Budget estimate, 1976.....	5,645,000
House allowance.....	5,912,000
Committee recommendation.....	5,562,000
* * * * *	
Transition period estimate.....	1,411,000
House allowance.....	1,478,000
Committee recommendation.....	1,411,000

The Committee recommends an appropriation of \$5,562,000, a reduction of \$83,000 in the budget estimate and \$350,000 below the House allowance.

The Committee concurs in the House increase of \$300,000 for new Wild and Scenic Rivers studies and has offset this with the following decreases: Technical assistance, \$350,000; GSA space costs, \$33,000.

The reduction in technical assistance applies to the \$634,000 request for a new program of aid to private and commercial recreation interests. The Committee directs that the balance of funding for this program be utilized in other ongoing technical assistance programs.

For the transition quarter, the Committee has recommended an appropriation of \$1,411,000, the same as the budget estimate and \$67,000 below the House allowance.

## LAND AND WATER CONSERVATION FUND

Appropriation, 1975.....	\$307,492,000
Budget estimate, 1976.....	300,000,000
House allowance.....	309,761,000
Committee recommendation.....	307,886,000
* * * * *	
Transition period estimate.....	75,000,000
House allowance.....	75,488,000
Committee recommendation.....	76,488,000

The Committee recommends an appropriation of \$307,886,000, an increase of \$7,886,000 in the budget estimate and \$1,875,000 below the House allowance. Allocation of the Committee recommendation is displayed in the following table:

Activity	Budget estimate, fiscal year 1976 and the transition period	House allowance	Committee recommendation
Assistance to States.....	\$175,840,000	\$175,840,000	\$175,840,000
Transition period.....	43,960,000	43,960,000	43,960,000
<b>FEDERAL PROGRAMS</b>			
<b>NATIONAL PARKS SERVICE</b>			
Recently authorized areas:			
Apostle Island NL, Wis.....	750,000	750,000	750,000
Transition period.....	100,000	100,000	100,000
Big Cypress NP, Fla.....	3,000,000	3,000,000	8,000,000
Transition period.....	1,500,000	1,500,000	1,500,000
Big Thicket NP, Tex.....	2,000,000	2,000,000	2,000,000
Transition period.....	1,121,000	1,121,000	1,121,000
Biscayne NM, Fla.....	1,000,000	1,450,000	1,000,000
Transition period.....	1,779,000	1,779,000	1,779,000
Boston NHP, Mass.....	1,000,000	1,000,000	1,000,000
Transition period.....	100,000	100,000	100,000
Buffalo River, Ark.....	4,158,000	4,158,000	4,158,000
Cape Canaveral NS, Fla.....	1,000,000	1,000,000	1,000,000
Cape Lookout NS, N.C.....	2,685,000	2,685,000	2,685,000
Transition period.....	500,000	500,000	500,000
Colonial NHP, Va.....	2,500,000	2,500,000	2,500,000
Transition period.....	1,000,000	1,000,000	1,000,000
Cowpens NB, S.C.....	461,375	461,375	461,375
Cuyahoga Valley NRA, Ohio.....	500,000	3,000,000	3,000,000
Transition period.....	500,000	2,000,000	2,000,000
Delaware Water Gap NRA, Pa.....	3,000,000	3,000,000	900,000
Fort Donelson NHP, Tenn.....	52,156	52,156	52,156
Fort Necessity NB, Pa.....	600,000	600,000	600,000
Fort Union Trading Post, N. Dak.....	300,000	300,000	300,000
Golden Gate NRA, Calif.....	4,000,000	9,000,000	4,000,000
Gulf Islands NS, Fla.....	100,000	100,000	100,000
Harpers Ferry NHP, W. Va.....	990,000	990,000	990,000
Transition period.....	300,000	300,000	300,000
Independence NHP, Pa.....	1,592,000		
Indiana Dunes NL, Ind.....	3,000,000	3,000,000	3,000,000
Transition period.....	1,000,000	1,000,000	1,000,000
John Day Fossil Beds NM, Oreg.....	395,000	395,000	395,000
Knife River Indian Villages NHS, N. Dak.....	595,000	595,000	595,000
Lake Mead NRA, Nev.....	2,000,000	2,000,000	2,000,000
Transition period.....	100,000	100,000	100,000
Martin Van Buren NHS, N.Y.....	210,000	210,000	210,000
Moores Creek NHP, N.C.....	241,000	241,000	241,000



Activity	Budget estimate, fiscal year 1976 and the transition period	House allowance	Committee recommendation
<b>FEDERAL PROGRAMS</b>			
<b>NATIONAL PARKS SERVICE—Continued</b>			
<b>Recently authorized areas—Continued</b>			
Morristown NHP, N.J.	563,061	563,061	563,061
Muir Woods NM, Calif.	143,324	143,324	143,324
Piscataway, Md.	4,900,000		
Rocky Mountain NP, Colo.	1,000,000	1,000,000	1,000,000
Transition period	200,000	200,000	200,000
Point Reyes NS, Calif.	250,000	1,000,000	1,000,000
Sleeping Bear Dunes NL, Mich.	5,000,000	4,000,000	4,000,000
Transition period	400,000	400,000	400,000
Virgin Islands NP	5,000,000	5,000,000	5,000,000
Transition period	500,000	500,000	500,000
Voyageurs NP, Minn.	5,104,090	5,104,090	5,104,090
Transition period	3,500,000	3,500,000	3,500,000
<b>Subtotal</b>	<b>56,990,006</b>	<b>59,298,006</b>	<b>56,748,006</b>
Transition period	12,600,000	14,100,000	14,100,000
<b>Wild and scenic rivers:</b>			
Lower St. Croix, Wis.	1,250,000	1,250,000	1,250,000
Transition period	500,000	500,000	500,000
Upper St. Croix, Wis.	699,994	699,994	699,994
<b>Subtotal</b>	<b>1,949,994</b>	<b>1,949,994</b>	<b>1,949,994</b>
Transition period	500,000	500,000	500,000
<b>Deficiency awards</b>	<b>1,500,000</b>	<b>1,500,000</b>	<b>1,500,000</b>
Transition period	680,000	680,000	680,000
<b>Inholdings</b>	<b>15,000,000</b>	<b>15,000,000</b>	<b>15,000,000</b>
Transition period	3,500,000	3,500,000	3,500,000
<b>Relocations</b>	<b>2,000,000</b>	<b>2,000,000</b>	<b>2,000,000</b>
Transition period	500,000	500,000	500,000
<b>Total, National Park Service</b>	<b>77,440,000</b>	<b>79,748,000</b>	<b>77,198,000</b>
Transition period	17,780,000	19,280,000	19,280,000
<b>FOREST SERVICE</b>			
<b>National recreation areas:</b>			
Whiskeytown-Shasta Trinity NRA, Calif.	1,000,000	1,000,000	1,000,000
Sawtooth NRA, Idaho	4,800,000	4,800,000	4,800,000
Transition period	1,500,000	1,500,000	1,500,000
Oregon Dunes NRA, Oreg.	450,000	450,000	450,000
Transition period	200,000	200,000	200,000
Mount Rogers NRA, Va.	1,500,000	1,500,000	1,500,000
Spruce Knob-Seneca Rocks NRA, W. Va.	600,000	600,000	600,000
<b>National trails system:</b>			
Appalachian Trail	2,200,000	2,200,000	2,200,000
Pacific Crest Trail	400,000	400,000	400,000
<b>National wild and scenic rivers:</b>			
Chattooga, N.C., S.C., Ga.	628,000	628,000	628,000
Transition period	500,000	500,000	500,000
Middle Fork-Clearwater, Idaho	920,000	920,000	920,000
Transition period	200,000	200,000	200,000
Eleven Point, Mo.	850,000	850,000	850,000
Transition period	300,000	300,000	300,000
Feather, Calif.	400,000	400,000	400,000
Transition period	100,000	100,000	100,000
Roque, Oreg.	650,000	650,000	650,000
Transition period	100,000	100,000	100,000
Middle Fork-Salmon, Idaho	200,000	200,000	200,000
Transition period	200,000	200,000	200,000
<b>Wilderness and primitive areas</b>	<b>2,000,000</b>	<b>2,000,000</b>	<b>2,000,000</b>
<b>Specially designated recreation areas</b>	<b>11,382,000</b>	<b>11,382,000</b>	<b>11,382,000</b>
Transition period	4,500,000	4,500,000	4,500,000
<b>Deficiency awards and inholdings</b>	<b>2,000,000</b>	<b>2,000,000</b>	<b>4,000,000</b>
Mount Hagin Ranch, Mont.		1,000,000	1,000,000
Lake Tahoe Basin, Calif.		5,000,000	5,000,000
<b>Total, Forest Service</b>	<b>29,980,000</b>	<b>35,980,000</b>	<b>37,980,000</b>
Transition period	7,600,000	7,600,000	7,600,000

Activity	Budget estimate, fiscal year 1976 and the transition period	House allowance	Committee recommendation
<b>U.S. FISH AND WILDLIFE SERVICE</b>			
<b>Special legislation:</b>			
San Francisco Bay NWR, Calif.	400,000	400,000	400,000
Tinicum Environmental Center, Pa.	300,000	300,000	300,000
Great Dismal Swamp NWR, N.C.		2,500,000	
Transition period	500,000	500,000	500,000
<b>Endangered species</b>	<b>6,900,000</b>	<b>5,900,000</b>	<b>6,900,000</b>
Transition period	2,000,000	1,000,000	2,000,000
<b>Recreation additions:</b>			
National Elk NWR, Wyo.	200,000	200,000	200,000
Mason Neck NWR, Va.	400,000	400,000	400,000
Petit Manan NWR, Maine			175,000
San Bernard NWR, Tex.	300,000	300,000	300,000
Transition period	500,000	500,000	500,000
Desert NWR, Nev. (transition period)	100,000	100,000	100,000
Great Swamp, N.J. (transition period)	400,000	400,000	400,000
Santa Ana NWR, Tex. (transition period)	200,000	200,000	200,000
<b>Total, U.S. Fish and Wildlife Service</b>	<b>8,500,000</b>	<b>10,000,000</b>	<b>8,675,000</b>
Transition period	3,700,000	2,700,000	3,700,000
<b>BUREAU OF LAND MANAGEMENT</b>			
Pacific Crest Trail, Calif.	97,000	97,000	97,000
Transition period	50,000	50,000	50,000
Rogue River, Oreg.	1,903,000	1,903,000	1,903,000
Transition period	350,000	350,000	350,000
<b>Total, Bureau of Land Management</b>	<b>2,000,000</b>	<b>2,000,000</b>	<b>2,000,000</b>
Transition period	400,000	400,000	400,000
<b>Administrative expenses</b>	<b>5,713,000</b>	<b>5,713,000</b>	<b>5,713,000</b>
Transition period	1,428,000	1,428,000	1,428,000
<b>GSA space costs</b>	<b>467,000</b>	<b>420,000</b>	<b>420,000</b>
Transition period	117,000	105,000	105,000
<b>Pay cost increases</b>	<b>60,000</b>	<b>60,000</b>	<b>60,000</b>
Transition period	15,000	15,000	15,000
<b>Total, land and water conservation fund</b>	<b>300,000,000</b>	<b>309,761,000</b>	<b>307,886,000</b>
Transition period	75,000,000	75,488,000	76,488,000

The Committee is aware of recent negotiations by the Park Service to purchase most of the remaining private inholdings in Voyageurs National Park, Minnesota, in a single transaction. Indications are that the total of \$8.6 million allocated to Voyageurs in fiscal 1976 and the transition period will not be sufficient to complete this high priority purchase, and the Committee will extend sympathetic consideration to a supplemental request as soon as details and justification of the acquisition price are available.

Under the Park Service operating account elsewhere in the bill the Committee has provided additional funds to employ more permanent personnel. It is expected that a portion of the funds will be utilized to strengthen the Service's land acquisition program, which is badly undermanned in a period of heavy program expansion.

The Committee reaffirms the limitations placed on Forest Service land acquisition in the Spruce Knob-Seneca Rocks National Recreation Area, West Virginia, as stated in the Committee's FY 1975 report, Senate Report 93-1069.



## U.S. FISH AND WILDLIFE SERVICE

## RESOURCE MANAGEMENT

Appropriation, 1975	\$103,798,000
Budget estimate, 1976	112,433,000
House allowance	115,984,000
Committee recommendation	117,787,000
* * * * *	
Transition period estimate	27,038,000
House allowance	27,389,000
Committee recommendation	28,639,000

The Committee recommends an appropriation of \$117,787,000, increasing the budget estimate by \$5,354,000 and the House allowance by \$1,803,000. Changes in the budget estimate, consisting of increases of \$6,976,000 and reductions of \$1,622,000, are detailed by activity in the following table:

Habitat preservation	\$-190,000
Wildlife resources	+2,500,000
Fishery resources	+2,076,000
Endangered species	+2,000,000
GSA space costs	-444,000
New personnel costs	-588,000

The allowance of \$20,433,000 for habitat preservation includes an increase of \$400,000 for continuing Lake Champlain studies on the environmental impact of proposed Canadian dam construction on the Richelieu River, and decreases of \$200,000 for information transfer, \$290,000 for oil and gas evaluations and \$100,000 for geothermal development studies.

An increase of \$2,500,000 is recommended for wildlife resources, providing a total of \$47,982,000, based on evidence developed at the Committee's budget hearings of seriously deteriorating wildlife refuge conditions. Budget constraints imposed on the Service have aggravated this situation, and it is the specific intent of the Committee that this additional funding be utilized for high priority needs throughout the refuge system. An increase of \$1,250,000 has also been recommended for the transition quarter, and the Committee expects this increased operating level to be reflected in the FY 1977 budget estimates.

Included within the wildlife resources increase are additions of \$26,000 for the Muscatatuk National Wildlife Refuge, Indiana, and \$100,000 for the Kenai National Moose Range, Alaska.

Increases recommended for fishery resources are \$1,985,000 for implementing the Indian fishing rights ruling (Boldt decision) in the State of Washington, and the following amounts for national fish hatcheries: \$41,000, Miles City, Montana; \$15,000, Mammoth Springs, Arkansas; \$35,000, Natchitoches, Louisiana. In the latter two locations, funds are provided specifically for reopening hatchery aquariums.

The Committee recommends an appropriation of \$28,639,000 for the transition quarter, an increase of \$1,601,000 in the budget request and \$1,250,000 over the House.

The Committee shares the concern expressed by the House Committee over the policy of the Department to transfer hatchery facilities to State management. Committee approval shall be secured in advance

before any move is made to phase out or transfer any hatchery. It is the Committee's belief that a clear declaration of Congressional intent is needed before this policy of piecemeal hatchery transfers is pursued further.

Recently the Committee rejected a request from the Department to reprogram \$570,000 in animal damage control funds to expand its coyote control program in the West. Should the Service desire to utilize a portion of the recommended wildlife resources increase for this purpose, a proposal should be submitted to the Committee for advance approval.

The Fish and Wildlife Service recently notified the Committee of plans to establish a new network of area offices within the five established regions. The initial expense was estimated at \$634,000. Although this reorganization was characterized as more efficient and flexible, the Committee is concerned over the possibility of creating more administrative overhead at the possible expense of field operations. Accordingly, the Committee directs the Service not to implement this proposal until the Committee has had an opportunity to make a judgment of the merits of the plan.

## CONSTRUCTION AND ANADROMOUS FISH

Appropriation, 1975	\$14,397,000
Budget estimate, 1976	6,727,000
House allowance	14,229,000
Committee recommendation	14,981,000
* * * * *	
Transition period estimate	1,060,000
House allowance	1,060,000
Committee recommendation	1,060,000

The Committee recommends an appropriation of \$14,981,000, an increase of \$8,254,000 in the budget estimate and \$752,000 over the House allowance. The recommendation restores the \$500,000 budget request deleted by the House for construction of the National Fish and Wildlife Health Laboratory, Leetown, West Virginia, and adds \$3,500,000 to complete the facility. Other recommended increases are listed below:

Horicon NWR, Washington	\$455,000
Makah NFH, Washington	1,032,000
Wolf Creek NFH, Kentucky	400,000
Allegheny NFH, Pennsylvania	475,000
Okefenokee NWR, Georgia	800,000
Greers Ferry NFH, Arkansas	160,000
Warm Springs NFH, Oregon	500,000
Muscatatuk NWR, Indiana	258,000
Bowden, Leetown and White Sulphur Springs hatchery developments, West Virginia	874,000

The Committee's recommendations provide a total of \$11,768,000 for construction and \$3,513,000 for the anadromous fish program in fiscal 1976. For the transition period, the Committee recommends an appropriation of \$1,060,000, the same as the budget estimate and House allowance.

## MIGRATORY BIRD CONSERVATION ACCOUNT

## (Definite, Repayable Advance)

Appropriation, 1975	\$1,000,000
Budget estimate, 1976	
House allowance	10,000,000
Committee recommendation	7,500,000

Transition period estimate	
House allowance	
Committee recommendation	

The Committee recommends an appropriation of \$7,500,000, \$2.5 million less than the House allowance, for an advance appropriation to accelerate wetlands acquisition under authority of the Wetlands Loan Act. An estimated \$12,000,000 in receipts from duck stamp sales will also be available for purchasing migratory waterfowl habitat. The recommended increase is expected to finance the acquisition of 45,000 acres on national wildlife refuges and waterfowl production areas.

## NATIONAL PARK SERVICE

## OPERATION OF THE NATIONAL PARK SYSTEM

Appropriation, 1975	\$220,138,000
Budget estimate, 1976	240,121,000
House allowance	240,413,000
Committee recommendation	245,595,000

Transition period estimate	74,485,000
House allowance	74,022,000
Committee recommendation	75,968,000

The Committee recommends an appropriation of \$245,595,000. This increases the budget estimate by \$5,474,000 and the House allowance by \$5,182,000. Changes in the budget estimate consist of increases of \$6,833,000 and reduction of \$1,359,000 as detailed below:

Increases in permanent positions	+\$3,350,000
Human Kindness Day	-125,000
Additional 76 positions and related costs, Independence NHP, Pa.	+864,000
Additional 10 positions and initial development costs, Boston NHP, Mass	+1,267,000
Additional 35 positions and related costs, Gateway NRA, New York/New Jersey	+1,113,000
Additional 5 positions and related costs, Indiana Dunes NL, Indiana	+100,000
Additional 2 positions and related costs, Knife River Indian Villages, N.D.	+64,000
Additional 3 positions and related costs, Cuyahoga NRA, Ohio	+75,000
Executive direction	-175,000
Travel	-300,000
New personnel costs	-227,000
GSA space costs	-532,000

As discussed earlier, it is the Committees' intent that funds provided for new positions be used specifically for that purpose without

detriment to any other agency in the Department as a result of ceilings on permanent positions. It is anticipated the additional funding included in the Committee's recommendations should provide for an estimated increase of 395 positions throughout the Park Service. Further, the Committee will expect future budget estimates to include sufficient funds and personnel to operate new areas created by the Congress without undermining operations in existing park units.

The deteriorating quality of operations, maintenance and public service in the National Park System is the result of unprecedented expansion as well as budget constraints. It is the Committee's hope Congress will move carefully in the future before creating new areas, particularly those that involve high acquisition and operating costs.

The Committee has concurred in the House deletion of funds to support the "Human Kindness Day" activity on the Washington, D.C., Mall and directs the Park Service to refrain from staging this activity or any like it in the future.

The \$75,968,000 appropriation for the transition quarter increases the budget estimate by \$1,483,000 and the House allowance by \$1,946,000, reflecting FY 1976 program changes.

## PLANNING AND CONSTRUCTION

Appropriation, 1975	\$60,412,000
Budget estimate, 1976	22,800,000
House allowance	26,255,000
Committee recommendation	28,494,000

Transition period estimate	6,000,000
House allowance	7,100,000
Committee recommendation	7,125,000

The Committee recommends an appropriation of \$26,494,000, increasing the budget estimate by \$3,694,000 and the House allowance by \$239,000. This recommendation includes reductions of \$1,000,000 in advance and master planning, \$380,000 in new area and land use studies, and \$500,000 in cooperative programs; and the following increases:

Park developments, Gateway NRA	+\$1,000,000
Park development, Indiana Dunes NL	+262,000
Restoration of historic buildings, Harpers Ferry NHP, West Virginia	+1,050,000
George Rogers Clark NHP repairs, Indiana	+225,000
Planning and historic studies, Boston NHP	+290,000
Acceleration of Alaska land selection studies	+550,000
Nedora visitor center, Roosevelt NHP, North Dakota	+572,000
Restoration of Abner Cloud House, C&O Canal NHP	+150,000
Advance operating funds, Roosevelt Campobello International Park Commission	+200,000
Planning and environmental studies, Canaveral NS, Florida	+75,000
Completion of Lyndon Baines Johnson Memorial Grove, Washington, D.C.	+1,000,000
Renovation of Sewall-Belmont House NHS, Washington, D.C.	+200,000

The planning reduction results from an excessive Fiscal 1975 unobligated carryover that included unused planning funds.



## ROAD CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORITY)

Appropriation, 1975	\$26,026,000
Budget estimate, 1976	38,820,000
House allowance	46,093,000
Committee recommendation	38,011,000
* * * * *	
Transition period estimate	9,400,000
House allowance	9,900,000
Committee recommendation	11,000,000

The Committee recommends an appropriation of \$38,011,000 to liquidate contract obligations, a reduction of \$809,000 in the budget estimate and \$8,082,000 in the House allowance. Because of a large balance of unexpended appropriations carried forward from fiscal 1975, the Committee has recommended an \$8,831,000 reduction in the estimate for the base construction program. In addition, the following increases are recommended to cover the cash liquidation needs of new projects in fiscal 1976:

Natchez Trace Parkway, sections 3-C, 3-U, 3-V, and 2-D Mississippi and Alabama	+\$1,000,000
Reconstruction of Golden Gate Viaduct, Yellowstone NP, Wyoming	+1,311,000
Reconstruction of Baltimore-Washington Parkway	+5,700,000
Nedora visitor center, Roosevelt NHP, North Dakota	+11,000

The amount provided for Natchez Trace Parkway is the estimated need for the balance of the fiscal year to fund an obligation program of \$9,160,000 for planning and construction of sections 3-C, 3-U, 3-V, and 2-D. Within available funds, the Committee directs that \$300,000 shall be utilized for planning of the Grandfather Mountain section of the Blue Ridge Parkway.

The recommended appropriation of \$11,000,000 for the transition quarter includes additions of \$500,000 for Gulf Islands National Seashore, Florida; \$500,000 for Gateway NRA, New York/New Jersey; and \$600,000 for Natchez Trace Parkway. This is an increase of \$1,600,000 in the budget estimate and \$1,100,000 in the House allowance.

## PRESERVATION OF HISTORIC PROPERTIES

Appropriation, 1975	\$24,476,000
Budget estimate, 1976	24,516,000
House allowance	24,666,000
Committee recommendation	24,516,000
* * * * *	
Transition period estimate	6,040,000
House allowance	6,040,000
Committee recommendation	6,040,000

The Committee recommends an appropriation of \$24,516,000, the same as the budget estimate and \$150,000 below the House allowance. This appropriation is detailed by activity below:

Grants-in-aid	\$20,000,000
Maintenance of the National Register	793,000
Advisory Council on Historic Preservation Support	558,000
Historic Sites Survey	586,000
Historic American Buildings Survey	458,000
Historic American Engineering Record	242,000
Archeological Investigation and Salvage	1,839,000
Pay costs	40,000

## PLANNING, DEVELOPMENT AND OPERATION OF RECREATION FACILITIES

(Indefinite, Special Fund)

Appropriation, 1975	\$11,900,000
Budget estimate, 1976	14,000,000
House allowance	16,000,000
Committee recommendation	14,000,000
* * * * *	
Transition period estimate	5,000,000
House allowance	4,000,000
Committee recommendation	5,000,000

<sup>1</sup> Includes — \$4,000,000 in S. Doc. 94-98, not considered by House.

The Committee recommends an appropriation of \$14,000,000, the same as the amended budget request and \$2,000,000 below the House allowance. The original estimate for this account, based on anticipated recreation fee collections, was revised downward on the basis of actual experience in the current fiscal year. Allocation of the committee's recommendation is displayed below:

Enhancement of fee collection systems	\$5,033,000
Alternate transportation system	3,785,000
Planning, rehabilitation and repair of recreation facilities	5,182,000

The Committee has restored the \$5,000,000 budget estimate for the transition quarter, which is the period of most intense activity in this program.

## JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

Appropriation, 1975	\$2,500,000
Budget estimate, 1976	2,575,000
House allowance	2,575,000
Committee recommendation	2,500,000
* * * * *	
Transition period estimate	741,000
House allowance	741,000
Committee recommendation	741,000

The Committee recommends an appropriation of \$2,500,000, a reduction of \$75,000 below the budget estimate and House allowance. This amount will provide for the operation and maintenance of the Kennedy Center functions not directly involved in the performing arts.

## ENERGY AND MINERALS

## GEOLOGICAL SURVEY

## SURVEY, INVESTIGATIONS, AND RESEARCH

Appropriation, 1975	\$254,146,000
Budget estimates, 1976	268,259,000
House allowance	285,065,000
Committee recommendation	268,544,000
* * * * *	
Transition period estimate	67,200,000
House allowance	66,425,000
Committee recommendation	67,695,000



The Committee recommends an appropriation of \$268,544,000, increasing the budget estimate by \$285,000 and the House allowance by \$3,479,000. The change in the budget estimate consists of reductions totaling \$5,515,000 and the following increases:

*Mineral resource surveys.*—\$1,800,000 mineral appraisals in Alaska and other areas under consideration for inclusion in federal park, forest and wildlife areas.

*Critical national water problems.*—\$2,000,000 for a coal hydrology study of the Madison limestone formation whose groundwater potential is critical to plans for energy development in the Upper Great Plains region.

*Earth Resource Observation Systems (EROS).*—\$2,000,000 for expansion of data capability and related equipment at the Sioux Falls data center, South Dakota. This center is the largest distributor of information provided by NASA's LANDSAT program. This additional data capability is essential to the effective application of this system to the nation's resource and environmental problems.

Reductions recommended by the Committee are detailed in the following table:

Topographic surveys and mapping	-----	-\$300,000
Land resource surveys	-----	-600,000
Mineral resource surveys	-----	-750,000
Energy resource surveys	-----	-250,000
OCS lands conservation	-----	-1,000,000
Federal and Indian lands conservation	-----	-100,000
Administration	-----	-100,000
Land information and analysis—geography	-----	-200,000
GSA pay costs	-----	-941,000
New personnel costs	-----	-1,265,000

The decrease in OCS lands, consisting of \$700,000 in geophysical purchases and \$300,000 for regulation of OCS operations, stems from slippage in the Department's offshore oil and gas leasing schedule.

#### MINING ENFORCEMENT AND SAFETY ADMINISTRATION

##### SALARIES AND EXPENSES

Appropriation, 1975	-----	\$67,913,000
Budget estimate, 1976	-----	79,500,000
House allowance	-----	76,136,000
Committee recommendation	-----	82,698,000

Transition period estimate	-----	20,600,000
House allowance	-----	20,035,000
Committee recommendation	-----	20,736,000

The Committee recommends an appropriation of \$82,698,000, increasing the budget estimate by \$3,198,000 and the House allowance by \$6,562,000. Included in this recommendation is the restoration of \$2,825,000 deleted by the House and additions totaling \$4,230,000. The Committee has concurred in reductions of \$250,000 in program administration and \$289,000 for GSA space costs. A reduction of \$493,000 in new personnel costs is also recommended.

*Education and training.*—In addition to restoring the \$1,100,000 House reduction for equipping the Beckley Mine Health and Safety

Academy, the Committee recommends an increase of \$2,200,000 for completion of academy construction.

The Committee has included a \$200,000 increase for first-year operating expenses of a mine health and safety training center to be established in Kentucky and \$100,000 in the transition quarter to continue its operation. Although Kentucky is a leading coal producing state and has experienced a tragic number of mining fatalities, no nearby training facility has been available. This funding is provided specifically to correct that shortcoming. Additionally, the Committee recommends the upgrading of the MESA subdistrict office in Madisonville to full district status as another measure to strengthen health and safety programs in Kentucky.

*Technical support.*—The Committee has restored House reductions of \$325,000 for an electrical testing laboratory and \$1,400,000 for coal waste disposal facilities and operations, and has included additions of \$1,230,000 for a mining equipment safety laboratory and \$600,000 for an illumination laboratory, both in West Virginia.

The Committee's recommendations are summarized by activity in the table below:

Coal mine inspections	-----	\$39,776,000
Metal and nonmetal mine inspections	-----	11,959,000
Education and training	-----	10,558,000
Technical support	-----	13,287,000
Program administration	-----	1,198,000
Pay costs	-----	3,000,000
Employee Compensation	-----	817,000
GSA space costs	-----	2,596,000
New personnel costs	-----	-493,000

The Committee is aware of discussions involving the possible transfers of MESA to the Department of Labor. It is the Committee's conviction that this important mine health and safety program should remain in the Department of the Interior in close association with other mining and mine safety programs where it can be most effectively administered.

The Committee's recommendation of \$20,736,000 for the transition period, increasing the budget estimate by \$136,000 and the House allowance by \$701,000, reflects the program changes discussed above.

#### BUREAU OF MINES

##### SALARIES AND EXPENSES

Appropriation, 1975	-----	\$133,807,000
Budget estimate, 1976	-----	158,387,000
House allowance	-----	146,608,000
Committee recommendation	-----	157,584,000

Transition period estimate	-----	\$39,450,000
House allowance	-----	36,505,000
Committee recommendation	-----	39,186,000

<sup>1</sup> Includes \$15,000,000 in S. Doc. 94-114, not considered by House.

<sup>2</sup> Includes \$3,750,000 in S. Doc. 94-114, not considered by House.

The Committee recommends an appropriation of \$157,584,000, a reduction of \$803,000 in the budget estimate as amended and an increase of \$10,976,000 in the House allowance.

Recommended allocations by activity, excluding GSA space and personnel adjustments, are shown on the following table:

Metallurgy research	\$25,761,000
Mining research	104,302,000
Data collection and analysis	13,273,000
Engineering, evaluation and demonstration	9,602,000
Program administration	1,250,000

The full budget amendment of \$15,000,000 for advancing coal mining technology, which was not available in time for House consideration, has been approved. This provides total funding of more than \$59 million for this important work in fiscal 1976, which is in line with the broad program plans and goals originally adopted by the Bureau. The Committee recognizes that development of coal mining technology, particularly underground, is virtually at a standstill. If the nation's vast coal resources are to be utilized to meet national energy needs, mining technology must be advanced at the greatest possible rate.

The Committee's recommended appropriation level is comprised of reductions totaling \$3,178,000 and increases amounting to \$2,375,000. Of the increases, \$1,500,000 is for continuing the subsidence control demonstration project at Rock Springs, Wyoming, and \$875,000 is to maintain an intensified mineral appraisal program for lands subject to Federal withdrawal in Alaska and other areas. Within the Rock Springs project funding, the Committee directs that emphasis be placed on Area 13, a heavily populated residential and business area where the subsidence potential is most serious.

Recommended reductions are detailed below:

Metallurgy research	-\$600,000
Data collection and analysis	-300,000
Mined land investigations and demonstrations, anthracite area	-800,000
Wilderness investigations	-500,000
Other engineering programs	-400,000
GSA space costs	-257,000
New personnel costs	-321,000

The Committee has included language in the bill making metallurgy and mining energy research funding available until expended, as provided in fiscal 1975 appropriations.

Transition quarter appropriations are recommended at \$39,186,000, reducing the budget estimate by \$264,000 and increasing the House allowance by \$2,681,000.

## INDIAN AFFAIRS

### BUREAU OF INDIAN AFFAIRS

#### OPERATION OF INDIAN PROGRAMS

Appropriation, 1975	\$485,932,000
Budget estimate, 1976	544,249,000
House allowance	543,031,000
Committee recommendation	539,765,000
* * * * *	
Transition period estimate	173,186,000
House allowance	174,474,000
Committee recommendation	173,246,000

<sup>1</sup> Includes \$6,400,000 in S. Doc. 94-98 not considered by House.

The Committee recommends an appropriation of \$539,765,000, reducing the budget estimate by \$4,484,000 and the House allowance by \$3,266,000. This recommendation consists of \$11,170,000 in reductions and \$6,686,000 in increases and is distributed by activity in the following table:

Education	\$232,940,000
Indian services	116,901,000
Tribal resources development	79,859,000
Trust responsibilities	20,541,000
General management and facilities operation	75,320,000
Navajo-Hopi settlement program	6,000,000
Pay costs	3,424,000
GSA space costs	5,130,000
Travel	-350,000

*Education.*—Increases in this activity include \$487,000 for school operation, \$3,000,000 for assistance to public schools, and \$1,279,000 for career development, as detailed below:

Ojibwa School, Belcourt, North Dakota	\$262,000
St. Francis School, South Dakota	100,000
St. Stephens School, Wyoming	125,000
"Hold harmless" public school assistance	3,000,000
Navajo Community College, New Mexico	1,000,000
Masters in public health program	133,000
Lakota Higher Education Center, South Dakota	146,000

The Committee has included language in the bill authorizing the distribution of additional Johnson-O'Malley program assistance to public schools so that no state will lose funding under a recently revised allocation formula.

*Indian services.*—A total of \$1,696,000 for Washington State tribes has been added for expanded services in connection with the Indian treaty fishing rights ruling (Boldt decision) of the Federal District Court. An additional \$24,000 in assistance to the Trenton Indian Service Area, North Dakota, has also been approved. Within available funds, the Committee directs that \$50,000 shall be available for improvement of law enforcement services for the Miccosukee Tribe, Florida.

*Tribal resources development.*—\$200,000 has been added for expanded operations of the Pyramid Lake Reservation fish hatchery, Nevada.

*Trust responsibilities.*—Within available funds, the Committee directs that \$186,000 be utilized for fish and game enforcement assistance to the Leech Lake Band of Chippewa Indians, Minnesota.

Program reductions, based in part in anticipated slippage resulting from the timing of this appropriation, are detailed below:

Adult vocational education	-\$200,000
Aid to tribal government	-200,000
Social services	-350,000
Law enforcement	-1,000,000
Business enterprise development	-2,000,000
Direct employment	-1,000,000
Forestry and agriculture	-400,000
Indian action teams	-3,000,000
Indian rights protection	-200,000
Management and administration	-100,000
Facilities management	-400,000
Indian contract support	-1,000,000
Navajo-Hopi settlement program	-400,000
Travel	-350,000
GSA space	-570,000



For the transition period, the Committee recommends an appropriation of \$173,246,000. This increases the budget estimate by \$60,000 and reduces the House allowance by \$1,228,000.

A matter of great concern to the Committee is the deteriorated housing conditions and the inadequacy of law enforcement in the Shoalwater Bay tribal community, Washington. The BIA is directed to take immediate action to correct these serious problems and to request supplemental funding if needed.

The increasing expense of BIA boarding school operations is another matter that requires immediate attention. The cost per pupil in fiscal 1976 is expected to range from a low of \$4,705 to a high of \$11,524. The Committee directs the Bureau to report to the Congress within six months on methods of reducing costs in this area. Included in the report should be an evaluation of the feasibility of closing a portion of the physical plant in schools which are not operating at capacity. A justification of the student-teacher ratio, which is less than half the national average, should be included as well.

The Committee has approved an increase of \$13.7 million for law enforcement activities in fiscal 1976 with the intent that this expanded program be operated in accordance with the Indian Self-Determination Act in every possible instance. Funds should go directly to tribes that are ready, willing and able to administer their law enforcement programs. Functions of Indian police agencies and those of the BIA often overlap and cause unnecessary friction. The Committee directs that funding shall be made available directly to Indian tribes and not administered by the area office in their behalf.

It has come to the Committee's attention that the BIA's allocation of personnel within the agency's current ceiling has resulted in shortages of classroom teachers and insufficient personnel to administer new responsibilities under the Indian Financing Act and Indian Self-Determination Act. These shortcomings should be corrected immediately.

The Committee was disturbed at the failure of the Department to request additional funding for the implementation of Indian Self-Determination Act responsibilities. Delaying funds will only disrupt this program and evidence bad faith to the Indian people. The Committee will expect an early supplemental appropriation request to meet these needs.

#### CONSTRUCTION

Appropriation, 1975	\$64,804,000
Budget estimate, 1976	61,400,000
House allowance	68,556,000
Committee recommendation	86,534,000
* * * * *	
Transition period estimate	13,550,000
House allowance	13,550,000
Committee recommendation	13,550,000

The Committee recommends an appropriation of \$86,534,000, increasing the budget estimate by \$25,134,000 and the House allowance by \$22,978,000. Construction projects recommended by the Committee are listed below:

Replacement of Chitimacha Day School, Louisiana	\$1,000,000
Assistance to Indian public schools (P.L. 93-638)	15,930,000
Ramah Navajo School, phase II, New Mexico	6,000,000
Repair fire damages, Lakota Higher Education Center, South Dakota	56,000
Fish hatchery facilities, Pyramid Lake, Nevada	2,148,000

The funds for public school construction grants will provide education facilities for Indian children in New Mexico, Arizona and Montana under priorities established by the Office of Education, Department of Health, Education, and Welfare.

The Committee understands planning was just recently completed on a replacement facility for the Chemawa Indian School, Oregon. Because of the present school's badly deteriorated condition, the Committee will expect the Bureau to include necessary funds to construct the new facility in its next regular budget estimates.

The recommended appropriation of \$13,550,000 for the transition quarter is the same as the budget estimated and House allowance.

#### ROAD CONSTRUCTION

##### (Liquidation of Contract Authority)

Appropriation, 1975	\$59,500,000
Budget estimate, 1976	66,705,000
House allowance	66,705,000
Committee recommendation	66,705,000
* * * * *	
Transition period estimate	28,000,000
House allowance	28,000,000
Committee recommendation	28,000,000

The Committee recommends appropriations of \$66,705,000 for fiscal year 1976 and \$28,000,000 for the transition quarter, the same as the budget estimate and House allowance.

#### INDIAN LOAN GUARANTY AND INSURANCE FUND

Appropriation, 1975	\$20,000,000
Budget estimate 1976	20,000,000
House allowance	10,000,000
Committee recommendation	15,000,000
* * * * *	
Transition period estimate	
House allowance	
Committee recommendation	

The Committee recommends an appropriation of \$15,000,000, which is \$5,000,000 below the budget estimate and \$5,000,000 above the House allowance. While it is true there is a large unobligated balance in this fund from fiscal 1975, Public Law 93-262 authorized only three years in which to bring the fund up to the \$60 million ceiling. Restoration of a portion of the House reduction is recommended with the expressed hope that in the future more reliance will be placed on guaranteed loans and less on grants and direct loans. Reductions in the following account and in the grant program in the BIA's operating account have been recommended on that basis.

#### REVOLVING FUND FOR LOANS

Appropriation, 1975	\$38,000,000
Budget estimate, 1976	12,000,000
House allowance	7,000,000
Committee recommendation	3,000,000
* * * * *	
Transition period estimate	
House allowance	
Committee recommendation	



The Committee recommends an appropriation of \$3,000,000, reducing the budget request by \$9,000,000 and the House allowance by \$4,000,000. Because of slow obligations under this direct loan portion of the Indian Financing Act, the Committee agrees with the House that it would be prudent to reserve funding a larger portion of this authorization in future years. The total appropriation recommended for all phases of the Indian Financing Act is the same as the House allowance overall.

## ALASKA NATIVE FUND

Appropriation, 1975.....	\$70,000,000
Budget estimate, 1976.....	70,000,000
House allowance.....	70,000,000
Committee recommendation.....	70,000,000
* * * * *	
Transition period estimate.....	40,000,000
House allowance.....	40,000,000
Committee recommendation.....	40,000,000

The Committee recommends an appropriation of \$70,000,000 for fiscal 1976 and \$40,000,000 for the transition quarter, the same as the budget estimate and House allowance, for the annual deposit to the Alaska Native Fund as provided by P.L. 92-203, the Alaska Native Claims Settlement Act.

## TRUST FUND

Appropriation, 1975.....	\$19,500,000
Budget estimate, 1976.....	31,200,000
House allowance.....	31,200,000
Committee recommendation.....	31,200,000
* * * * *	
Transition period estimate.....	8,298,900
House allowance.....	8,298,900
Committee recommendation.....	8,298,900

The Committee recommends an appropriation of \$31,200,000 for fiscal year 1976 and \$8,298,900 for the transition period, the same as the budget estimate and the House allowance.

## TERRITORIAL AFFAIRS

## OFFICE OF TERRITORIAL AFFAIRS

## ADMINISTRATION OF TERRITORIES

Appropriation, 1975.....	\$15,350,000
Budget estimate, 1976.....	15,000,000
House allowance.....	16,000,000
Committee recommendation.....	22,000,000
* * * * *	
Transition period estimate.....	3,800,000
House allowance.....	3,800,000
Committee recommendation.....	3,800,000

The Committee recommends an appropriation of \$22,000,000, increasing the budget estimate by \$7,000,000 and the House allowance by \$6,000,000. For fiscal year 1975, in the wake of a severe drought in American Samoa, the Committee provided emergency operating assistance of \$900,000 to help offset some of the economic hardships.

The recommended increase for fiscal year 1976 is to supplement American Samoa's capital improvements program, which has been supported in the past entirely by local revenues. The economic impact of the drought has sharply reduced these revenues and undercut the Samoan government's ability to finance needed projects.

The Committee believes the \$1,000,000 requested for the Guam Economic Development Fund to be sufficient in view of the current obligation rate and has disallowed the \$1,000,000 increase approved by the House.

No change is recommended in the \$3,800,000 budget request and House allowance for the transition quarter.

The Committee concurs in the House Committee directive that \$341,000 be available for college scholarships in American Samoa, the total to derived from both Federal and local funds.

## TRUST TERRITORY OF THE PACIFIC ISLANDS

Appropriation, 1975.....	\$69,750,000
Budget estimate, 1976.....	81,000,000
House allowance.....	81,000,000
Committee recommendation.....	77,196,000
* * * * *	
Transition period estimate.....	15,100,000
House allowance.....	15,100,000
Committee recommendation.....	15,100,000

The Committee recommends an appropriation of \$77,196,000, a reduction of \$3,804,000 in the budget estimate and House allowance. Recommended changes are listed below:

Direct appropriations (Office of High Commissioner).....	-\$4,000
Operations grants:	
Administration.....	-100,000
Public works.....	-200,000
Capital improvements grants:	
General 30 percent reduction.....	-7,500,000
Two inter-island ships.....	+4,000,000

The request for capital improvements grants totaled \$25,000,000 and represented an increase of more than \$10 million over fiscal 1975. The \$7,500,000 reduction is to be applied to the lower 30 percent priority group of projects submitted during the Committee's budget hearings. Any change in allocation of capital improvements funds shall be submitted in writing to the Committee for advance approval.

The two inter-island ships funded under the Committee's recommendations replace those deleted from the second supplemental appropriations bill and will make a total of four new vessels available to the trust territory islands.

The recommended appropriation of \$15,100,000 for the transition quarter is the same as the budget request and House allowance.

A considerable portion of the Committee's budget hearings was devoted to reports of misuse and mismanagement of trust territory funds brought out in a Senate Interior Committee staff report. The Committee is not entirely satisfied that these problems have been cleared up, and this was a factor in the restraints applied to construction increases.

To clarify its position, the Committee wishes to stress that any substantial shift in funds from the programs approved in this appropriation shall be submitted in advance for approval of the House and Senate Committees on Appropriations. The remote location of the trust territory will not be accepted as an excuse for any deviation from this policy.

MICRONESIAN CLAIMS FUND, TRUST TERRITORY OF THE PACIFIC ISLANDS

Appropriation, 1975	\$1,400,000
Budget estimate, 1976	10,000,000
House allowance	10,000,000
Committee recommendation	10,000,000
* * * * *	
Transition period estimate	8,600,000
House allowance	8,600,000
Committee recommendation	8,600,000

The Committee recommends an appropriation of \$10,000,000 for fiscal year 1976 and \$8,600,000 for the transition quarter, the same as the budget estimate and House allowance. These funds represent the final post secure payments authorized by Public Law 92-39 for damages suffered by residents of the Trust Territory of the Pacific Islands stemming from World War II hostilities.

EX GRATIA PAYMENT, BIKINI ATOLL

Appropriation, 1975	
Budget estimate, 1976	\$3,000,000
House allowance	2,270,000
Committee recommendation	3,000,000
* * * * *	
Transition period estimate	
House allowance	
Committee recommendation	

<sup>1</sup> Includes \$3,000,000 in S. Doc. 94-90, not considered by House.

The Committee recommends an appropriation of \$3,000,000, the same as the budget estimate and an increase of \$730,000 in the House allowance. At the time the House acted a budget amendment requesting the full authorized appropriation had not yet been transmitted.

Public Law 94-34 authorized *ex-gratia* payments to Bikini residents as compensation for hardships suffered as a result of United States use of the atoll for nuclear weapons testing in 1946. This compensation is similar to that extended to residents of Enewetak.

SECRETARIAL OFFICES

OFFICE OF THE SOLICITOR

SALARIES AND EXPENSES

Appropriation, 1975	\$11,082,000
Budget estimate, 1976	12,014,000
House allowance	11,143,000
Committee recommendation	11,382,000
* * * * *	
Transition period estimate	2,727,000
House allowance	2,626,000
Committee recommendation	2,703,000

The Committee recommends an appropriation of \$11,382,000, reducing the budget estimate by \$632,000 and increasing the House allowance by \$239,000. This recommendation restores the House reduction in legal services and concurs in decreases of \$135,000 for word processing equipment, \$400,000 in pay costs and \$97,000 in GSA space costs.

The Committee has recommended an appropriation of \$2,703,000 for the transition period.

OFFICE OF THE SECRETARY

SALARIES AND EXPENSES

Appropriation, 1975	\$19,839,000
Budget estimate, 1976	21,848,000
House allowance	18,599,000
Committee recommendation	19,732,000
* * * * *	
Transition period estimate	4,850,000
House allowance	4,171,000
Committee recommendation	4,408,000

The Committee recommends an appropriation of \$19,732,000, which is \$1,611,000 below the budget estimate and \$1,133,000 above the House allowance. While agreeing with House Committee findings of overstaffing and duplication, the Committee has developed several adjustments to House reductions in response to the Department's appeal. The Senate changes, as compared to the House, as reflected in the table below:

	House allowance	Committee recommendation
Secretary's immediate office	-\$100,000	
Under Secretary	-100,000	
International activities	-196,900	-\$46,900
Communications	-52,100	-52,100
Equal opportunity		-182,000
Assistant Secretary for Program Development and Budget	-830,000	-500,000
Office of Land Use Planning	-259,000	-109,000
Office of Indian Affairs (abolish office)	-254,800	-254,800
Administrative management	-767,200	-250,200
GSA space	-184,000	-184,000
New personnel costs		-32,000

The recommendation of \$4,408,000 for the transition period reflects the fiscal 1976 adjustments and is \$442,000 below the budget request and \$237,000 above the House allowance.

The Committee is concerned with the possible duplication of effort in the area of ocean mining between the National Oceanic and Atmospheric Administration in the Department of Commerce and the Ocean Mining Administration in the Department of the Interior. The Committee directs that the Secretaries of the respective agencies carry out the responsibilities assigned to them pursuant to Reorganization Plan No. 4 of July 9, 1970, which were effective prior to the establishment of the Ocean Mining Administration.



## DEPARTMENTAL OPERATIONS

Appropriation, 1975.....	\$10,618,000
Budget estimate, 1976.....	14,278,000
House allowance.....	12,381,000
Committee recommendation.....	12,278,000

Transition period estimate.....	2,920,000
House allowance.....	2,445,000
Committee recommendation.....	2,515,000

The Committee recommends an appropriation of \$12,278,000, a reduction of \$2,000,000 in the budget estimate and \$103,000 below the House allowance. Again in response to the Departmental appeal, several adjustments in House decreases are recommended. These changes together with other reductions are detailed below by activity:

	House allowance	Committee recommendation
Office of Research and Development.....	-\$800,000	-\$800,000
Office of Minerals Policy Development.....	-\$800,000	-\$400,000
Office of Emergency Preparedness.....	-\$200,000	-\$200,000
Outer Continental Shelf.....		-\$150,000
GSA space.....	-\$97,000	-\$97,000
New personnel costs.....		-\$353,000

## SALARIES AND EXPENSES

## (Special Foreign Currency Fund)

Appropriation, 1975.....	\$192,000
Budget estimate, 1976.....	1,714,000
House allowance.....	
Committee recommendation.....	1,494,000

Transition period estimate.....	100,000
House allowance.....	
Committee recommendation.....	75,000

The Committee recommends an appropriation of \$1,494,000, which reduces the budget estimate by \$220,000. There was no House allowance. This recommendation restores the amount requested in the budget to continue coal and related research in Poland, cooperative programs with the Geological Survey and Bureau of Mines. The Committee considers this research important to related work under the Energy Research and Development Administration as well to ongoing domestic energy research in the same field. The \$75,000 recommended for the transition period will continue the Polish research.

## GENERAL PROVISIONS

The Committee has again included language in the bill giving advance authorization to the Secretary for emergency fire rehabilitation costs. Full review of these expenditures will be continued, and the Department shall request the approval of the House and Senate Appropriations Committees whenever such rehabilitation costs for any bureau exceed \$1,000,000 in any one fiscal year. Such requests shall be considered approved when, after 10 days, neither Committee raises any objections.

Also included in the bill is language placing the Department on the same footing as the Department of Agriculture in the compensation of temporary personnel hired for emergency situations such as firefighting.

## TITLE II—RELATED AGENCIES

## DEPARTMENT OF AGRICULTURE—FOREST SERVICE

## FOREST PROTECTION AND UTILIZATION

## FOREST LAND MANAGEMENT

Appropriation, 1975.....	\$419,362,000
Budget estimate, 1976.....	338,297,000
House allowance.....	358,746,000
Committee recommendation.....	363,012,000

Transition period estimate.....	111,388,000
House allowance.....	116,759,000
Committee recommendation.....	118,388,000

The Committee recommends an appropriation of \$363,012,000, increasing the budget estimate by \$24,715,000 and the House allowance by \$4,266,000. The amount recommended is comprised of increases totaling \$29,167,000 and reductions of \$4,452,000 and is displayed by activity in the following table, excluding new personnel cost reductions:

Sales administration and management.....	\$96,771,000
Reforestation and stand improvement.....	60,683,000
Recreation use.....	50,360,000
Wildlife and fish habitat management.....	10,943,000
Rangeland management.....	17,770,000
Soil and water management.....	17,254,000
Minerals management.....	6,478,000
Forest fire protection.....	35,915,000
General land management activities.....	29,767,000
Fighting forest fires.....	4,275,000
Forest insect and disease control.....	19,339,000
Cooperative law enforcement.....	3,854,000
Pay costs.....	3,813,000
GSA space costs.....	7,790,000

Major program increases reflect the Committee's continuing concern over the adequacy of timber management, reforestation and timber stand improvement. Specific changes are listed below by function:

Silviculture examination.....	+\$2,900,000
Timber sale administration.....	-\$1,000,000
Reforestation.....	+5,800,000
Timber stand improvement.....	+7,000,000
Nursery operations.....	+3,000,000
Recreation use.....	+1,000,000
Rangeland management.....	+650,000
Soil and water management.....	+727,000
Minerals management.....	-\$160,000
General land management activities.....	-\$426,000
Forest insect and disease control, contingency fund.....	+\$8,000,000
GSA space costs.....	-\$866,000
New personnel costs.....	-\$2,000,000

These allocations provide for the restoration of \$656,000 in wildlife and fish habitat management and \$257,000 in cooperative law en-



forcement deleted by the House. The Committee believes these ongoing programs are important and should not be curtailed.

The \$650,000 increase provided for range management is to establish an accelerated range development and validation program in the Malheur National Forest, Oregon. Additional sums for this program are also recommended under Forest Research and under State and Private Forestry.

Within the increase provided for recreation use, the following amounts are applied to specific programs: \$85,000 for site development and construction planning, Oregon Dunes NRA; \$200,000 for site improvements at existing recreation units of the Monongahela National Forest, West Virginia; \$300,000 for expanded avalanche control. The funds provided for avalanche control shall be used for operations and do not include research monies.

Within available funds, the Forest Service is directed to begin immediately a comprehensive investigation of the Manti Canyon landslide in the Manti-LaSai National Forest, Utah, with the goal of initiating measures to protect threatened roadways and watersheds.

The amount recommended for general land management activities includes a reduction of \$526,000 in agreement with the House and an increase of \$100,000 for an accelerated boundary survey program, Monongahela National Forest, West Virginia.

Within available funds, the Committee recommends the initiation of land-use studies of essentially roadless areas in the Little Missouri River National Grasslands, Montana.

The additional contingency funding recommended by the Committee for insect and disease control will make a total of \$10,000,000 available for this program. This more realistic contingency amount will obviate the need for most supplemental appropriation requests and enable the Forest Service to move more quickly and effectively in the control of pest and disease outbreaks.

The above recommendations are also reflected in a transition quarter allowance of \$118,388,000. This increases the budget estimate by \$7,000,000 and the House allowance by \$1,629,000.

In agreement with the House, the Committee has again included language in the bill preventing the changing of regional or national forest boundaries and related changes without the prior consent of the Senate and House Committees on Appropriations and Agriculture.

This year, to avoid difficulties in the fiscal year transition period, the Committee has recommended language in the Roads and Trails account and in the administrative provisions of the Forest Service to clarify authority for certain expenditures in that quarter.

#### FOREST RESEARCH

Appropriation, 1975	\$77,612,000
Budget estimate, 1976	79,211,000
House allowance	81,955,000
Committee recommendation	82,005,000
* * * * *	
Transition period estimate	21,550,000
House allowance	22,277,000
Committee recommendation	21,550,000

The Committee recommends an appropriation of \$82,005,000, an increase of \$2,794,000 in the budget request and \$50,000 in the House allowance. Recommended changes involve increases of \$6,260,000 and reductions of \$3,466,000.

The Committee processed 31 separate proposed amendments requesting budget additions of nearly \$16 million for this account and included those with the highest priority. But the Committee has found it increasingly difficult to accommodate these Congressional requests and maintain a reasonable control over spending increases and meet its responsibilities under the Budget Reform Act. Accordingly, the Committee has found it necessary to balance increases with a \$3 million reduction in the base budget request.

Program increases recommended by the Committee are listed below:

Intensive Management Practices Assessment Center (IMPAC), Gainesville, Fla.	+ \$400,000
Forest management research, Idaho Batholith	+ 300,000
Bovine pulmonary emphysema, La Grande, Ore.	+ 60,000
Establish range validation area, Malheur National Forest, Ore.	+ 300,000
Coastal Loblolly pine culture, South Carolina	+ 150,000
Loblolly pine ecosystem, North Carolina	+ 150,000
Southern pine seed insect control, Georgia and Florida	+ 300,000
Forest resources inventories	+ 2,000,000
Eisenhower Consortium	+ 300,000
Recreation research, Durham, N.H.	+ 200,000
Spruce Budworm control, Maine	+ 450,000
Southern hardwoods, Stoneville, Miss.	+ 100,000
Timber, watershed, range and wildlife habitat, Alaska	+ 650,000
Accelerated hardwood research, Morgantown, W. Va.	+ 650,000
Ohia Lehua forest decline, Hawaii	+ 250,000

The \$650,000 recommended for Alaska research shall be allocated as follows: timber management, \$200,000; Watershed management, \$100,000; wildlife, range and fish habitat management, \$350,000. Within available funds, the Committee directs that \$50,000 be utilized for wildlife range and fish habitat management research in Wyoming.

A transition period appropriation of \$21,550,000 is recommended, the same as the budget estimate and \$727,000 below the House allowance.

#### STATE AND PRIVATE FORESTRY COOPERATION

Appropriation, 1975	\$34,784,000
Budget estimate, 1976	30,222,000
House allowance	33,594,000
Committee recommendation	32,994,000
* * * * *	
Transition period estimate	9,202,000
House allowance	10,052,000
Committee recommendation	9,802,000

The Committee recommends an appropriation of \$32,994,000, an increase of \$2,772,000 in the budget estimate and a \$600,000 reduction in the House allowance. This recommendation, consisting of \$2,850,000 in additions and \$78,000 in decreases, is detailed below:

Cooperation in forest fire control	\$22,538,000
Cooperation in forest tree planting	336,000
Cooperation in forest management and processing	5,551,000
General forestry assistance	4,323,000
Pay costs	48,000
GSA space costs	248,000
New personnel costs	-50,000

The Committee has recommended a \$2,400,000 increase for cooperation in forest fire control and an additional \$450,000 for general forestry assistance, to establish a range validation area in Malheur National Forest, Oregon.

The recommendation for the transition period, \$9,802,000, is an increase of \$600,000 in the budget estimate and a \$250,000 reduction in the House allowance.

#### CONSTRUCTION AND LAND ACQUISITION

Appropriation, 1975	\$31,337,000
Budget estimate, 1976	14,475,000
House allowance	16,618,000
Committee recommendation	17,607,000
* * * * *	
Transition period estimate	11,074,000
House allowance	11,074,000
Committee recommendation	11,074,000

The Committee recommends an appropriation of \$17,607,000, increasing the budget estimate by \$3,132,000 and the House allowance by \$989,000. This includes a reduction of \$39,000 in GSA space costs. Additional projects and amounts recommended by the Committee are listed below:

Shell Falls Wayside, Bighorn National Forest, Wyo	+ \$372,000
Phase I, forestry sciences laboratory, Charleston, S.C.	+ 900,000
Facilities and transportation, Blanchard Springs Caverns, Ark	+ 471,000
Warehouse facility, Laramie, Wyo	+ 75,000
Recreation facilities, Lake Buffalo, W. Va	+ 31,000
Laboratory-office wing, Morgantown, W. Va	+ 700,000
Visitor center completion, Spruce Knob-Seneca Rocks NRA, W. Va	+ 522,000
Fire laboratory, Missoula, Mont	+ 100,000

The \$11,074,000 appropriation recommended for the transition period agreed with the budget request and House allowance.

#### YOUTH CONSERVATION CORPS

Appropriation, 1975	\$10,392,000
Budget estimate, 1976	10,400,000
House allowance	20,000,000
Committee recommendation	30,000,000
* * * * *	
Transition period estimate	8,054,000
House allowance	
Committee recommendation	10,000,000

The Committee recommends an appropriation of \$30,000,000, increasing the budget estimate by \$19,600,000 and the House allowance by \$10,000,000. Together with \$10,000,000 provided earlier in the fiscal year 1976 continuing resolution and an estimated fiscal year 1975 carryover of \$7,000,000, the Committee recommendation will provide a total program of \$47,000,000. This approximately quadruples the FY 1975 program and represents the maximum amount the Committee considers can be effectively obligated by the Forest Service and Interior Department. The Committee has concurred in the \$2,000 House reduction for GSA space costs.

The \$10,000,000 recommended for the transition period is an increase of \$1,946,000 in the budget estimate. There was no House allowance for this period.

#### FOREST ROADS AND TRAILS

##### (Liquidation of Contract Authority)

Appropriation, 1975	\$124,578,000
Budget estimate, 1976	108,225,000
House allowance	117,859,000
Committee recommendation	112,859,000

* * * * *	
Transition period estimate	
House allowance	
Committee recommendation	

The Committee recommends an appropriation of \$112,859,000, an increase of \$4,634,000 in the budget request and a \$5,000,000 reduction in the House allowance.

The House approved an appropriation increase of \$10,000,000 to fund an expanded obligation program of \$15,366,000 for roads and trails. The Committee fully concurs in this increase. The \$5,000,000 reduction does not indicate a program reduction but merely an overall adjustment resulting from unexpended fiscal 1975 appropriations of \$21,000,000 carried forward.

Included in the recommended increase are additions of \$291,000 for Blanchard Springs Caverns, Arkansas, and \$647,000 for needed work in the Spruce Knob-Seneca Rocks NRA, Smoke Hole recreation complex and Summit Lake recreation area, Monongahela National Forest, West Virginia.

No appropriations recommended for the transition period, as recommended in the budget estimates.

#### ACQUISITION OF LANDS FOR NATIONAL FORESTS, SPECIAL ACTS

Appropriation, 1975	\$161,000
Budget estimate, 1976	161,000
House allowance	161,000
Committee recommendation	161,000

* * * * *	
Transition period estimate	
House allowance	
Committee recommendation	

The Committee recommends an appropriation of \$161,000, the same as the budget estimate and the House allowance.

#### ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

Appropriation, 1975	\$39,310
Budget estimate, 1976	35,000
House allowance	35,000
Committee recommendation	35,000

* * * * *	
Transition period estimate	
House allowance	
Committee recommendation	

The Committee recommends an appropriation of \$35,000, the same as the budget estimate and the House allowance.



## COOPERATIVE RANGE IMPROVEMENTS

(Special Fund, Indefinite)

Appropriation, 1975	\$700,000
Budget estimate, 1976	700,000
House allowance	700,000
Committee recommendation	700,000

Transition period estimate	
House allowance	
Committee recommendation	

The Committee recommends an appropriation of \$700,000, the same as the budget estimate and the House allowance.

## ASSISTANCE TO STATES FOR TREE PLANTING

Appropriation, 1975	\$1,359,000
Budget estimate, 1976	1,359,000
House allowance	1,359,000
Committee recommendation	1,359,000

Transition period estimate	829,000
House allowance	829,000
Committee recommendation	829,000

The Committee recommends an appropriation of \$1,359,000 for fiscal year 1976 and \$829,000 for the transition period, the same as the budget estimate and the House allowance, for matching assistance to states for tree planting and reforestation on non-Federal lands.

## CONSTRUCTION AND OPERATION OF RECREATION FACILITIES

(Indefinite, Special Fund)

Appropriation, 1975	\$1,260,000
Budget estimate, 1976	3,674,000
House allowance	3,674,000
Committee recommendation	3,674,000

Transition period estimate	2,212,000
House allowance	2,212,000
Committee recommendation	2,212,000

The Committee recommends an appropriation of \$3,674,000 for fiscal year 1976 and \$2,212,000 for the transition period, the same as the budget estimate and the House allowance.

## ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

## OPERATING EXPENSES

Appropriation, 1975	\$330,936,000
Budget estimate, 1976	463,400,000
House allowance	406,594,000
Committee recommendation	454,850,000

Transition period estimate	\$117,460,000
House allowance	104,568,000
Committee recommendation	114,656,000

<sup>1</sup> Includes \$64,800,000 in S. Doc. 94-84, not considered by House.

<sup>2</sup> Includes \$14,890,000 in S. Doc. 94-84, not considered by House.

The Committee recommends an appropriation of \$454,850,000, reducing the budget estimate by \$8,550,000 and increasing the House allowance by \$48,256,000. This recommendation is based on an amended budget request that contained \$64,800,000 not considered by the House. Recommended changes are comprised of program increases totaling \$36,456,000 and a reduction of \$45,000,000 and are distributed by activity in the following table:

Fossil Energy Development:	
Coal	\$288,805,000
Petroleum and natural gas	46,728,000
Oil shale	14,985,000
Subtotal	350,518,000
Advanced energy systems	59,700,000

Conservation research and development:	
Advanced automotive power systems	12,540,000
End use conservation	18,100,000
Improved conversion efficiency	6,800,000
Urban waste conversion	7,200,000

Subtotal	44,640,000
GSA space costs	-6,000

Total, fossil fuels and related activities 454,850,000

*Coal program:* The recommended \$45,000,000 reduction has been applied to ERDA's coal program under Fossil Energy Development. It reflects the Committee's concern over the excessive unobligated balance—more than \$100 million—carried forward from FY 1975. The inability to obligate in an effective and timely manner nearly half the 1975 appropriation for coal research casts serious doubt on the wisdom of providing still another major funding increase. The recommended appropriation of \$288,805,000 for coal research and development operating expenses, however, still represents an increase of \$14,466,000 over last year and, when combined with unobligated 1975 funds, makes a total of nearly \$390,000,000 available for obligation in fiscal 1976.

ERDA is directed to draw up a proposed allocation of the coal program reduction in detail and submit it to the Committee for approval.

*Petroleum and natural gas:* The Committee has recommended a \$10,000,000 increase in the oil and gas extraction program for an accelerated effort to develop the natural gas potential of Devonian shale. This expanded research on eastern shales should include activities relating both to extraction technology and basin or resource evaluation. The technology development will involve several contracts to demonstrate promising techniques for improving gas production from shale wells. Technology improvement research will also be an important part of this activity. This should include but not be limited to collecting and analyzing data from the field tests to optimize the stimulation designs for the basin or various parts of the basin. A very important part of the desired data set for technology development is certain stratigraphic information on the shales themselves. This activity would include gathering needed data from archives or from new sources.

In general ERDA should take advantage of existing data as well as data being generated. To a limited extent, this activity could require drilling stratigraphic wells or add-on coring and logging programs



that industry does not have planned. These activities would involve industries, Universities, Federal, State and local governments active in the Appalachian Basin region. The ERDA enhanced oil recovery program should lead to at least one major commercial demonstration of the use of CO<sub>2</sub> for tertiary oil recovery. Pursuant to this goal several pilot projects should be undertaken to assess both technical and economic feasibility. At least one pilot project would involve injecting CO<sub>2</sub> to miscibly bank and displace oil toward adjacent producing wells. To a large extent the use of CO<sub>2</sub> for oil recovery is limited by the lack of low cost sources of CO<sub>2</sub> available in the near vicinity of appropriate oil fields. This program should include research, development and demonstration of sources of CO<sub>2</sub> where its use for oil recovery has been deemed feasible. This activity could involve resource studies as well as design and demonstration.

The oil and gas extraction program involved in drilling, exploration and OCS technology should include research, development and cost-shared demonstration projects to advance the technology of exploring for, evaluating, drilling and producing new sources of oil and gas. This takes in improved methods, materials and equipment such as bits, drilling fluids and well control devices; means for remote detection and control of downhole parameters; directional drilling; optimized drilling and production systems for greater efficiency; and operations in the deep ocean and arctic and in high pressure, high temperature and toxic/corrosive formations. This work will be carried out through a combination of ERDA research centers, academic institutions and private industry, working to achieve increased oil and gas production at lower cost.

*Oil Shale:* The Committee recommends \$13,720,000 for *in situ* processing and \$1,265,000 for composition and characterization. The total of \$14,985,000 for oil shale research and development is the same as the revised budget estimate and \$6,000,000 over the House allowance. It represents a \$10,261,000 increase over 1975 funding.

*Advanced energy systems:* Increases totaling \$16,456,000 have been recommended for this activity, providing a program total of \$59,700,000. This includes \$40,000,000 for magneto-hydrodynamics (MHD), \$5,600,000 for fuel cells and \$14,100,000 for supporting activities. The advanced energy systems total is an increase of \$34,656,000 over the House allowance and \$40,505,000 over 1975.

Section 107 of Public Law 93-404 appropriated funds, among other purposes, for the design and planning work on an MHD engineering test facility in Montana with the intent of the Appropriations Committee (as expressed in House of Representatives Report No. 93-1123) to also provide additional research on MHD techniques and applications at the Montana College of Mineral Science and Technology and other elements of the Montana University System. This current work is being carried out by the Montana Energy and MHD Research and Development Institute, Inc., a non-profit organization incorporated to undertake MHD research and development in Montana. As presently constituted, the Institute is governed by a Board of Directors whose membership consists of official representatives of the Montana University System and others selected from various segments of the public. It is the Committee's intent that the funds previously appro-

priated for the MHD engineering test facility and supporting MHD research in Montana, and the increased funds now being appropriated for the continuation of this MHD research will be available on an expanded basis for work at the Montana Energy and MHD Research and Development Institute, Inc. and the College of Mineral Science and Technology and other elements of the Montana University System through the Institute.

The University of Tennessee is a recognized leader in the development of MHD technology, and the Committee supports continued funding of the program being conducted by the university's space institute.

Included in the Committee's recommendation for MHD is \$500,000 for research at Mississippi State University, utilizing the facilities of the high temperature gasdynamic laboratory recently transferred to the university from the Army Missile Command.

*Conservation research and development:* The Committee recommends a \$44,640,000 appropriation for this activity, a \$10,000,000 increase in the budget estimate and \$30,200,000 over the House allowance. The recommended increase is comprised of \$2,800,000 under improved conversion efficiency for wood waste conversion, Albany, Oregon, and \$7,200,000 to initiate a program of assistance for urban waste conversion projects. Included in the latter increase is \$500,000 for development of pyrolysis processes, Seattle, Washington.

The Committee does not feel ERDA's present method of presenting and justifying its budget estimates is adequate for effective control and tracking of appropriations by the Congress. Accordingly, the Committee has recommended limitations on transfer authority and will require more detailed program information and reporting in the future.

Although relatively small at the beginning of this decade, the fossil fuel and related research program now exceeds \$400 million. Yet testimony from ERDA officials produced conflicting estimates on obligations, casual references to 30 percent cost overruns that were not documented and talk of "built-in contingency funds," "project flexibility," and "changing priorities." The Committee realizes that funding estimates for large research and development programs, particularly those involving new and uncertain technologies, cannot be based on precise figures and must have a degree of flexibility. At the same time, it has become clear that substantial shifts in obligations have occurred without Committee notification and approval.

Beginning with fiscal year 1976 the Committee will require funding detail below the sub-program level with estimates identified by technology. Whenever these amounts, as approved in the appropriation process, need to be adjusted by funding shifts exceeding 10 percent the Committee shall be notified in writing and such adjustments shall be considered approved if no objection is raised within 15 days. However, no program shall be reduced by more than 10 percent by such adjustments without notification. Additionally, the Committee directs that no funds shall be utilized for any non-nuclear program not presented for Congressional appropriations approval without following the notification process described above.

The Committee also directs that no funds be utilized for any non-Federal facility, the estimated cost of which exceeds \$250,000, until presented to the Committee for approval.

Of course any reprogramming between activities will be subject to the reprogramming procedures spelled out in the House and Senate reports on fiscal 1975 appropriations for the Department of the Interior and related agencies (H. Doc. 93-1209, S. Doc. 93-1069).

#### PLANT AND CAPITAL EQUIPMENT

Appropriation, 1975.....	\$13,260,000
Budget estimate, 1976.....	<sup>1</sup> 21,025,000
House allowance.....	20,425,000
Committee recommendation.....	21,025,000
* * * * *	
Transition period estimate.....	<sup>2</sup> 8,240,000
House allowance.....	8,200,000
Committee recommendation.....	8,240,000

<sup>1</sup> Includes \$600,000 in S. Doc. 94-84, not considered by House.

<sup>2</sup> Includes \$40,000 in S. Doc. 94-84, not considered by House.

The Committee recommends appropriations of \$21,025,000 for fiscal 1976 and \$8,240,000 for the transition quarter, the same as the budget estimates and increases of \$600,000 and \$40,000 respectively in the House allowances.

The Committee's recommendation is detailed below:

Clean boiler fuel demonstration plant (A-E and long-lead procurement).....	\$20,000,000
Equipment, oil shale research.....	325,000
Equipment, petroleum and natural gas research.....	100,000
Equipment, conservation research.....	600,000

#### SPECIAL FOREIGN CURRENCY PROGRAM

Appropriation, 1975.....	\$6,650,000
Budget estimate, 1976.....	6,650,000
House allowance.....	6,650,000
Committee recommendation.....	6,650,000
* * * * *	
Transition period estimate.....	
House allowance.....	
Committee recommendation.....	

The Committee recommends an appropriation of \$6,650,000, the same as the budget estimate and House allowance. Of the total, \$5,350,000 is for coal extraction and hydrogenation in Poland and \$1,300,000 for MHD-related research.

#### FEDERAL ENERGY ADMINISTRATION

##### SALARIES AND EXPENSES

Appropriation, 1975.....	\$130,035,000
Budget estimate, 1976.....	<sup>1</sup> 260,095,000
House allowance.....	98,388,000
Committee recommendation.....	158,245,000
* * * * *	
Transition period estimate.....	<sup>2</sup> 50,825,000
House allowance.....	25,439,000
Committee recommendation.....	27,000,000

<sup>1</sup> Includes \$147,660,000 in S. Doc. 94-113, not considered by House.

<sup>2</sup> Includes \$2,825,000 in S. Doc. 94-113, not considered by House.

The Committee recommends an appropriation of \$158,245,000, a reduction of \$101,850,000 in the amended budget estimate and an increase of \$59,857,000 in the House allowance. Despite the extent of the budget reduction, the recommended allowance still provides the FEA an increase of more than \$28,000,000 over fiscal year 1975.

The budget request considered by the Committee more than doubled the original estimates of \$112,435,000 considered by the House. Of the increases recommended in an October budget amendment, a portion was for expenses connected with Congressional extension of the petroleum allocation and pricing controls. The vast bulk of the increase, however, was for conservation activities—up from some \$27 million to more than \$141.6 million—and mainly in proposed contracts. Of this, \$55 million was proposed for a program of "weatherization" grants to low-income homeowners. This program has not yet been authorized under FEA, and the Committee disallowed the request in its entirety. This reduction in no way infers Committee disapproval of a weatherization program under FEA, if authorized.

The balance of the Committee reductions was developed after full hearings and careful analysis. These decreases are selected ones and based on eliminating possible duplication of other Federal agency programs and maintaining an obligation level that can be effectively administered.

Recommended allowances and reductions are listed below by activity:

	Allowance	Reduction
Executive direction and administration.....	\$31,615,000	\$5,880,000
Energy policy and analysis.....	23,596,000	2,000,000
Regulatory programs.....	29,513,000	1,779,000
Conservation and environment.....	51,731,000	89,900,000
Energy resource development.....	14,662,000	760,000
International energy affairs.....	1,585,000	
GSA space.....	4,776,000	531,000
Pay opp.....	767,000	

Reductions in executive direction and administration include \$5,000,000 for state reimbursements in agreement with the House, \$1,000,000 in personnel expenses and \$880,000 in contracts.

The \$2,000,000 reduction in policy and analysis is directed chiefly at the request for \$16,000,000 in contracts.

Under regulatory programs, the Committee has disallowed a \$1,779,000 request for contingency planning.

The Committee recognizes that budget estimates submitted by the FEA did not provide support for fuel allocation and price controls beyond November 15, 1975. Funding to cover extensions of this program will have to be met through reprogrammings, which should be submitted in advance for Committee approval.

The full amount requested for the FEA's enforcement and compliance efforts under fuel allocation, some \$24 million, has been approved. The Committee expects the FEA to make every effort to strengthen this program and correct the shortcomings pointed up in a recent General Accounting Office study.



Decreases recommended under conservation and environment, in addition to the weatherization program, include \$20 million for paid media advertisements, and some \$12 million in proposed "follow-up seminars," among others.

The Committee found contract proposals totaling \$7,150,000 under the energy resources development activity to be ill-defined and duplicative and recommends a \$1,260,000 reduction. Against this, the Committee has included a \$500,000 increase to finance a study to assess the feasibility, cost, and environmental aspects of alternative petroleum sources and transportation systems for the Northern Tier States (Washington, Montana, North Dakota, Minnesota, Michigan, and Wisconsin) and to recommend steps the Federal government can take to assure uninterrupted oil delivery to these states. The study, to be completed by June 30, 1976, is to be conducted by FEA in cooperation with the Departments of Interior and Transportation, EPA, NOAA and the states concerned. The need for this study arises from Canada's decision to phase out oil exports to the Northern Tier States.

The Committee has included language in the bill assuring consumer representation in the planning and implementation of utility rate restructuring studies.

The \$27,000,000 appropriation recommended for the transition quarter is a \$23,825,000 reduction in the budget estimate and an increase of \$1,561,000 in the House allowance.

#### FEDERAL METAL AND NONMETALLIC MINE SAFETY BOARD OF REVIEW

##### SALARIES AND EXPENSES

Appropriation, 1975	\$60,000
Budget estimate, 1976	60,000
House allowance	
Committee recommendation	
* * * * *	
Transition period estimate	15,000
House allowance	
Committee recommendation	

The Committee recommends no appropriation for this appeal board which was abolished in the Continuing Resolution for fiscal 1976.

#### DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

##### HEALTH SERVICES ADMINISTRATION

##### INDIAN HEALTH SERVICES

Appropriation, 1975	\$235,672,000
Budget estimate, 1976	269,541,000
House allowance	273,017,000
Committee recommendation	272,662,000
* * * * *	
Transition period estimate	73,028,000
House allowance	73,580,000
Committee recommendation	74,197,000

The Committee recommends an appropriation of \$272,662,000, an increase of \$3,121,000 in the budget estimate and a reduction of \$355,000 in the House allowance. The recommended amount involves

reductions of \$193,000 for GSA space costs and \$968,000 in new personnel costs, and the following additions:

Seneca health program, New York	+\$300,000
Menominee health services, Wisconsin	+200,000
Puyallup health program, Washington	+849,000
Urban health program, Omaha, Nebr.	+40,000
Checkerboard area health system, New Mexico	+750,000
Additional medical and dental care needs, Alaska	+600,000
Expand medical and dental services, Blackfeet Indian Tribe, Montana	+72,000
Additional community health aides, Alaska	+255,000
Umatilla health clinic, Oregon	+271,000
Wewoka health clinic, Oklahoma	+400,000
Seattle Indian Health Board, Wash.	+500,000
Tulsa Health Services, Okla.	+45,000

Additional funds provided for the Puyallup health program are to establish an outpatient medical-dental clinic on the Cushman Hospital grounds. They are contingent upon the availability of a suitable building to house the clinic.

The transition quarter appropriation of \$74,197,000 recommended by the Committee increases the budget estimate by \$1,169,000 and the House allowance by \$617,000.

##### INDIAN HEALTH FACILITIES

Appropriation, 1975	\$57,431,000
Budget estimate, 1976	41,458,000
House allowance	43,758,000
Committee recommendation	56,466,000
* * * * *	
Transition period estimate	11,084,000
House allowance	11,084,000
Committee recommendation	11,084,000

The Committee recommends an appropriation of \$56,466,000, increasing the budget estimate by \$15,088,000 and the House allowance by \$12,708,000.

A major portion of the recommended budget increase is an amount of \$12,400,000 for the phased construction of the following Indian hospitals: Acoma-Laguna-Canoncito, New Mexico, \$2,900,000; Santa Fe, New Mexico, \$4,600,000; Bethel, Alaska, \$1,500,000; Harlem, Montana, \$1,600,000; Ada, Oklahoma, \$800,000; and Lummi health facility, Washington, \$1,000,000. The Committee rejects the Department's long-standing policy of requiring the full appropriation for hospital construction before initiating work. This has tended to foster a one-project-at-a-time policy that has created an unacceptable backlog of medical facility needs. It is the Committee's intent that phased construction be initiated immediately on these facilities on the basis of phased appropriations. Continued funding needs will be addressed in future year appropriations.

Additionally, the Committee has recommended the following projects and amounts for other needed facilities:

Staff housing and equipment, Rocky Boys Community Health Center, Montana	+\$434,000
Staff housing, Iame Deer Clinic, Montana	+724,000
Health facility, Red Lake Indian Reservation	+450,000
Menominee health facilities, Menominee Indian Reservation	+1,000,000

The amount recommended for the Menominee Reservation shall be available under authority of Public Law 93-638.

The recommended appropriation of \$11,084,000 for the transition period is the same as the budget estimate and House allowance.

The Committee concurs in the high priority that has been assigned to construction of a health clinic at the Chemawa Indian School, Oregon, and will expect the next regular budget submission to include sufficient funds to begin this project.

#### OFFICE OF EDUCATION

##### INDIAN EDUCATION

Appropriation, 1975	42,034,000
Budget estimate, 1976	42,055,000
House allowance	57,055,000
Committee recommendation	57,055,000
* * * * *	
Transition period estimate	516,000
House allowance	516,000
Committee recommendation	516,000

The Committee recommends an appropriation of \$57,055,000, the same as the House allowance and \$15,000,000 above the budget estimate.

Although in agreement with the House total, the Committee has recommended a reallocation of the additional funding to provide \$2,000,000 each for graduate fellowships and teacher training, newly authorized under Part C by P.L. 93-380. The fellowship allowance alone is expected to provide 200 individual grants for studies in law, forestry, medicine, agriculture and related fields. To accommodate these two new programs, the Committee recommends the following allocations:

	Recommendation	Increase
Part A—Entitlement	\$31,000,000	+\$6,000,000
Part B—Special projects for children	16,000,000	+4,000,000
Part C—Special projects for adults	8,000,000	+5,000,000
Administration	2,055,000	

#### INDIAN CLAIMS COMMISSION

##### SALARIES AND EXPENSES

Appropriation, 1975	\$1,324,000
Budget estimate, 1976	1,420,000
House allowance	1,411,000
Committee recommendation	1,411,000
* * * * *	
Transition period estimate	355,000
House allowance	352,000
Committee recommendation	352,000

The Committee recommends an appropriation of \$1,411,000, the same as the House allowance. The \$9,000 reduction in the budget estimate is for GSA space costs. This commission is scheduled for termination in April of 1977.

#### NAVAJO AND HOPI RELOCATION COMMISSION

##### SALARIES AND EXPENSES

Appropriation, 1975	
Budget estimate, 1976	<sup>1</sup> \$37,500,000
House allowance	Not considered
Committee recommendation	16,500,000
* * * * *	
Transition period estimate	<sup>1</sup> 125,000
House allowance	Not considered
Committee recommendation	125,000

<sup>1</sup> Amounts included in S. Doc. 94-98, not considered by House.

The Committee recommends an appropriation of \$16,500,000, a reduction of \$21,000,000 in the budget estimate. This proposal was not transmitted in time to be considered by the House.

This commission was established by Public Law 93-531, which provides for final settlement of conflicting rights and interests of Hopi and Navajo tribes in a joint use area first established by Executive Order in 1882. The Commission is to prepare and submit to the Congress within two years a plan for relocating Indian families in accordance with a U.S. district court boundary determination. In the interim the commission is to proceed with voluntary relocations.

The bulk of this budget request, \$31,500,000, was for the purchase of property improvements and payment of estimated relocation expenses of Navajo and Hopi families. Only a fraction of that amount is expected to be obligated in fiscal year 1976, and the Committee believes \$10,500,000 should be more than sufficient to meet these expenses in that period. The full request for \$500,000 in commission operating expenses and \$5,500,000 in relocation incentive payments has been approved. Elsewhere in this bill, under the Bureau of Indian Affairs, \$6,000,000 is also recommended for livestock reduction, boundary surveys, fencing and related costs associated with this program.

The transition period allowance of \$125,000 is the same as the budget estimate.

#### SMITHSONIAN INSTITUTION

##### SALARIES AND EXPENSES

Appropriation, 1975	\$70,706,000
Budget estimate, 1976	79,408,000
House allowance	77,908,000
Committee recommendation	77,752,000
* * * * *	
Transition period estimate	22,010,000
House allowance	21,634,000
Committee recommendation	21,712,000

The Committee recommends an appropriation of \$77,752,000, reducing the budget request by \$1,656,000 and the House allowance by \$156,000. Recommended changes are displayed below by activity:

	Allowance	Reduction
Science	\$28,487,000	\$558,000
History and art	11,846,000	125,000
Public service	2,127,000	35,000
Museum programs	5,486,000	110,000
Special programs	5,766,000	
Administrative and support activities	22,029,000	368,000
GSA space costs	538,000	60,000
New personnel costs	-400,000	400,000
Pay costs	1,873,000	



None of the recommended decreases should affect the Smithsonian's capability for meeting increased demands of the Bicentennial season.

The \$21,712,000 appropriation recommended for the transition quarter is a reduction of \$298,000 in the budget estimate and an increase of \$78,000 in the House allowance.

#### MUSEUM PROGRAMS AND RELATED RESEARCH

##### (Special foreign currency program)

Appropriation, 1975	\$2,000,000
Budget estimate, 1976	2,000,000
House allowance	
Committee recommendation	500,000
* * * * *	
Transition period estimate	750,000
House allowance	
Committee recommendation	

The Committee recommends an appropriation of \$500,000, reducing the budget estimate by \$1,500,000 and restoring a portion of House deletion. The amount provided will fund continuing research activities and permit a period for orderly phaseout of the program should future appropriations be denied. No allowance is made for the transition period, in agreement with the House.

#### SCIENCE INFORMATION EXCHANGE

Appropriation, 1975	\$1,805,000
Budget estimate, 1976	1,875,000
House allowance	1,500,000
Committee recommendation	1,875,000
* * * * *	
Transition period estimate	500,000
House allowance	406,000
Committee recommendation	500,000

The Committee recommends appropriations of \$1,875,000 for fiscal year 1976 and \$500,000 for the transition quarter, restoring to the budget request the House reductions of \$375,000 and \$94,000 respectively. The Committee agrees with the House that user fees should contribute increased support to this program but believes a reduction in the request for Federal support would have a reverse impact. It is noted the user support has increased in recent years at a greater rate than Federal funding.

#### CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

Appropriation, 1975	\$9,420,000
Budget estimate, 1976	9,550,000
House allowance	8,390,000
Committee recommendation	8,390,000
* * * * *	
Transition period estimate	1,440,000
House allowance	1,440,000
Committee recommendation	1,440,000

The Committee recommends an appropriation of \$8,390,000 for fiscal year 1976 and \$1,440,000 for the transition quarter, the same as the House allowance. The recommended amount is a reduction of \$1,160,000 in the budget estimate for fiscal year 1976.

#### RESTORATION AND RENOVATION OF BUILDINGS

Appropriation, 1975	\$1,480,000
Budget estimate, 1976	1,467,000
House allowance	1,192,000
Committee recommendation	1,192,000
* * * * *	
Transition period estimate	400,000
House allowance	400,000
Committee recommendation	400,000

The Committee recommends appropriations of \$1,192,000 for fiscal year 1976 and \$400,000 for the transition period, in agreement with the House allowances. This involves a reduction of \$275,000 in the budget estimate for fiscal year 1976.

#### CONSTRUCTION (APPROPRIATION TO LIQUIDATE CONTRACT AUTHORITY)

Appropriation, 1975	\$7,000,000
Budget estimate, 1976	3,000,000
House allowance	2,500,000
Committee recommendation	2,500,000
* * * * *	
Transition period estimate	
House allowance	
Committee recommendation	

The Committee recommends an appropriation of \$2,500,000 to liquidate contract obligations involved in construction of the National Air and Space Museum. The reduction of \$500,000 in the budget estimate reflects changes in estimated cash needs for the fiscal year.

#### NATIONAL GALLERY OF ART

##### SALARIES AND EXPENSES

Appropriation, 1975	\$7,015,000
Budget estimate, 1976	7,598,000
House allowance	7,564,000
Committee recommendation	7,431,000
* * * * *	
Transition period estimate	1,946,000
House allowance	1,937,000
Committee recommendation	1,904,000

The Committee recommends an appropriation of \$7,431,000, reducing the budget request by \$167,000 and the House allowance by \$133,000. The recommendation for personnel increases of \$120,300 provides for 11 of the requested 21 new positions, a reduction of \$116,000. The balance of the reduction, \$51,000, is for new personnel costs. The reduction of \$42,000 in the transition period budget request relates to the above recommendations.

## WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS

## SALARIES AND EXPENSES

Appropriation, 1975.....	\$954,000
Budget estimate, 1976.....	975,000
House allowance.....	962,000
Committee recommendation.....	962,000
* * * * *	*
Transition period estimate.....	244,000
House allowance.....	238,000
Committee recommendation.....	238,000

The Committee recommends an appropriation of \$962,000, the same as the House allowance and \$13,000 below the budget estimate. The recommended appropriation of \$238,000 for the transition period, in agreement with the House, is \$6,000 below the request.

## NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

## SALARIES AND EXPENSES

Appropriation, 1975.....	\$145,283,000
Budget estimate, 1976.....	160,000,000
House allowance.....	154,910,000
Committee recommendation.....	159,910,000
* * * * *	*
Transition period estimate.....	57,875,000
House allowance.....	56,602,000
Committee recommendation.....	57,227,000

The Committee recommends an appropriation of \$159,910,000, a reduction of \$90,000 in the budget estimate and an increase of \$5,000,000 in the House allowance. This recommendation includes the restoration of a \$2,500,000 House reduction in the National Endowment for the Arts request and the addition of \$2,500,000 to the Arts total. The Committee has concurred in a GSA space cost reduction of \$90,000.

These changes are displayed below by activity:

National Endowment for the Arts.....	\$77,000,000
National Endowment for the Humanities.....	72,000,000
Administrative expenses.....	10,910,000
Pay costs.....	211,000

The Committee experienced some difficulty in tracking the actual administrative costs of the two endowments because of fragmentation in the budget justifications. It is expected that these costs will fully and clearly be displayed in future budget requests.

For the transition quarter, the Committee recommends appropriations of \$33,750,000 for the Arts, \$20,750,000 for the Humanities and \$2,727,000 for administrative expenses. These total \$57,227,000, a reduction of \$648,000 in the budget estimate and a \$625,000 increase in the House allowance.

Over the past eight years the National Endowment for the Arts has steadily increased its support for the activities of the American Film Institute. This support has grown from an initial \$118,400 in fiscal 1968 to a projected total of \$2,199,239 in fiscal 1976. The Institute has shown a continuing failure to match this support on a dollar for dollar basis. The Committee does not believe the taxpayer should be expected to continue to pay for the activities of the Institute at an ever increas-

ing level. A healthy film industry together with an interested public should be able to provide sufficient support for the Institute in the years ahead to enable it to operate on a self-sustaining basis. Accordingly, the Committee directs the Arts Endowment to reduce the general grant to the Institute by 10 per cent below the fiscal 1975 level of \$1,100,000 and to require the Institute to match these funds on a dollar for dollar basis. The Committee intends this cutback to be a first step in placing the operations of the Institute on a self-sustaining basis in view of the substantial support available from the private sector.

The Committee is concerned that Washington, D.C., has been without a major professional and resident ballet company since the demise of the National Ballet Company in 1974. Yet, considerable ballet talent is being developed in the Washington area as demonstrated in the summer festival at the Washington Cathedral performed by a group of young artists known as the Washington Ballet. This talent deserves encouragement, and the Arts Endowment should make a special effort to assist in the revitalization of the ballet as a cultural asset for the Nation's capital.

In passing the National Foundation on the Arts and Humanities Act of 1965, the Congress intended that the two granting Endowments provided by the Act support the study and presentation of folk culture. The National Endowment for the Arts established its formal Folk Arts program only as recently as 1975. The National Endowment for the Humanities, although granting some funds over the years to folkloric study, has not yet seen fit to add trained folklorists to its staff or to initiate a formal folklore program. In short, the Committee finds the Endowments' support for American folk life has been woefully inadequate.

The Committee believes the endowments should see the Bicentennial year as an opportunity to expand dramatically their commitment to the simple beauty and natural expression of tens of millions of citizens to whom the avenues of high culture are not open. The mandate which stands behind the National Foundation for the Arts and Humanities is a charge that the culture of *all* Americans is intrinsically worthy of support.

Congress expects the administrators of arts and humanities policy to act responsibly and imaginatively in the area of folk culture. The two endowments, in particular, should expand and improve their programs in support of American folk culture.

## MATCHING GRANTS

Appropriation, 1975.....	\$14,000,000
Budget estimate, 1976.....	15,000,000
House allowance.....	15,000,000
Committee recommendation.....	15,000,000
* * * * *	*
Transition period estimate.....	1,000,000
House allowance.....	1,000,000
Committee recommendation.....	1,000,000

The Committee recommends an appropriation of \$15,000,000, the same as the budget estimate and House allowance. The funds are shared equally by each endowment for matching private donations.



## COMMISSION OF FINE ARTS

## SALARIES AND EXPENSES

Appropriation, 1975	\$176,000
Budget estimate, 1976	200,000
House allowance	198,000
Committee recommendation	198,000
* * * * *	
Transition period estimate	45,000
House allowance	45,000
Committee recommendation	45,000

The Committee recommends an appropriation of \$198,000, the same as the House allowance. The \$2,000 reduction in the budget estimate applies to GSA space costs. No change is recommended in the \$45,000 transition quarter request.

## NATIONAL CAPITAL PLANNING COMMISSION

## SALARIES AND EXPENSES

Appropriation, 1975	\$1,777,000
Budget estimate, 1976	1,895,000
House allowance	1,876,000
Committee recommendation	1,871,000
* * * * *	
Transition period estimate	424,000
House allowance	419,000
Committee recommendation	419,000

The Committee recommends an appropriation of \$1,871,000, a reduction of \$24,000 in the budget estimate and \$5,000 below the House allowance. The Committee concurs in the House decrease of \$19,000 for GSA space costs and has also deleted \$3,000 requested for executive development and \$2,000 for travel. The \$5,000 reduction in the transition quarter request agrees with the House allowance.

## AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION

## SALARIES AND EXPENSES

Appropriation, 1975	\$9,686,000
Budget estimate, 1976	10,000,000
House allowance	9,000,000
Committee recommendation	9,962,000
* * * * *	
Transition period estimate	1,876,000
House allowance	1,626,000
Committee recommendation	1,861,000

The Committee recommends an appropriation of \$9,962,000, reducing the budget estimate by \$38,000 (GSA space costs) and increasing the House allowance by \$962,000. As the Nation moves into its bicentennial year, the Committee believes it important to provide the full resources requested by the Administration for programs in support of commemorative activities. There have been past difficulties within the Administration—formerly organized as a commission—but the Committee does not feel budget restraints at this late date will serve any useful purpose. It is expected the Administration will make every

effort in 1976 to assert leadership and guidance for the bicentennial and effectively fulfill the role for which it was created. Future appropriations will provide for the phase out of this agency.

## FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION

## SALARIES AND EXPENSES

Appropriation, 1975	
Budget estimate, 1976	
House allowance	
Committee recommendation	
* * * * *	
Transition period estimate	\$6,000
House allowance	6,000
Committee recommendation	6,000

The Committee recommends an appropriation of \$6,000 for the transition period, the same as the budget estimate and the House allowance.

## LOWELL HISTORIC CANAL DISTRICT COMMISSION

## SALARIES AND EXPENSES

Appropriation, 1975	
Budget estimate, 1976	
House allowance	\$75,000
Committee recommendation	120,000
* * * * *	
Transition period estimate	
House allowance	19,000
Committee recommendation	30,000

The Committee recommends an appropriation of \$120,000, increasing the House allowance by \$45,000. There was no budget estimate. Increases recommended by the Committee will be in line with the Commission's authorization, contained in P.L. 93-645. This should enable this new organization to complete a preliminary study by April of 1976 in the development of a plan for preserving and making available to the public the historic lands, waterways and structures of Lowell, Massachusetts. The \$30,000 recommendation for the transition quarter, \$11,000 over the House allowance, supports that goal.

## JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA

## SALARIES AND EXPENSES

Appropriation, 1975	\$693,000
Budget estimate, 1976	708,000
House allowance	708,000
Committee recommendation	764,000
* * * * *	
Transition period estimate	120,000
House allowance	120,000
Committee recommendation	120,000

The Committee recommends an appropriation of \$764,000, increasing the budget estimate and House allowance by \$56,000. By law, the State of Alaska and the Federal government share expenses of the commission equally. Subsequent to the submission of budget estimates

for this activity the Alaska Legislature approved \$763,900 in State support, and the recommended appropriation matches this increase. No change is recommended in the budget and House amounts of \$120,000 for the transition period.

#### PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

##### SALARIES AND EXPENSES

Appropriation, 1975.....	\$824,000
Budget estimate, 1976.....	1,256,000
House allowance.....	Not considered
Committee recommendation.....	916,000
* * * * *	
Transition period estimate.....	314,000
House allowance.....	Not considered
Committee recommendation.....	218,000

The Committee recommends an appropriation of \$916,000, reducing the budget estimate by \$340,000. In the absence of authorizing legislation, the House did not consider this request.

Although the authorization for fiscal 1976 has not yet been enacted, the Committee has recommended a base appropriation to continue the Corporation's activities at essentially the same level as fiscal year 1975. Full consideration will be extended to any request for authorized increases in a later supplemental appropriation bill.

#### COMPLIANCE WITH PARAGRAPH 8, RULE XVI, STANDING RULES OF THE SENATE

The following amendments recommended by the Committee, not made to carry out the provision of an existing law, are brought to the attention of the Senate in accordance with Rule XVI:

Under "Mining Enforcement and Safety Administration: Salaries and Expenses" on Page 17, line 17—

*, of which not to exceed \$2,800,000 shall remain available until expended for the construction of facilities*

Under "Bureau of Indian Affairs: Operation of Indian Programs" on Page 20, line 22—

*: Provided, That the amount made available to each State from sums appropriated for fiscal year 1976 for assistance to public schools shall not be less than the amount made available for comparable purposes for fiscal year 1975*

Under "Construction" on Page 21, line 18—

*: Provided further, That not to exceed \$2,148,000 shall be available to assist the Pyramid Lake Paiute Tribe of Indians in the construction of facilities for the restoration of the Pyramid Lake fishery pursuant to the Washoe Act (43 U.S.C. 614): Provided further, That not to exceed \$6,000,000 shall be available for assistance to the Ramah Navajo School Board, Incorporated, New Mexico, for the construction of school facilities*

Under "General Provisions, Department of the Interior" on Page 57, line 12

*Sec. 108. Notwithstanding any other provision of law, persons have heretofore and may hereafter be employed or otherwise contracted with the Secretary of the Interior to perform work occasioned by emergencies such as fire, flood, storm, or any other unavoidable cause and may be compensated at regular rates of pay without regard to Sundays, Federal holidays, and the regular workweek.*

Under "Pennsylvania Avenue Development Corporation: Salaries and Expenses" on Page 57, line 6

*For necessary expenses, as authorized by section 17 of Public Law 92-578 as amended, \$916,000. For "Salaries and expenses for the period July 1, 1976, through September 30, 1976, \$218,000.*



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and Item (1)	New budget (obligational) <sup>1</sup> authority, 1975 (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>2</sup> (3)	Increase (+) or decrease (-) (4)
	Department of the Interior—Indefinite: <sup>3</sup>			
518	Payments to State and local governments: Payments to States (proceeds of sales)..... Transition period.....	\$431, 000	\$1, 457, 000 2, 016, 000	+\$1, 026, 000
518	Payments to States from grazing receipts, public lands..... Transition period.....	1, 495, 000	1, 588, 000 1, 654, 000	+93, 000
518	Coos Bay Wagon Road grant lands, payments to Coos Bay and Douglas Counties, Oreg., in lieu of taxes..... Transition period.....	675, 000	675, 000	
518	Oregon and California grant lands, payment to counties..... Transition period.....	57, 789, 000	76, 250, 000 76, 250, 000	+18, 461, 000
518	Mineral leasing, payment to States..... Transition period.....	100, 383, 000	115, 200, 000 71, 180, 000	+14, 817, 000
518	Payment to counties, national grasslands, Bureau of Land Management..... Transition period.....	275, 000	338, 000	+63, 000
545	Payment to counties under national wildlife refuge Fund..... Transition period.....	2, 500, 000	2, 600, 000 980, 000	+100, 000
552	Educational expenses, children of employees, Yellowstone National Park..... Transition period.....	265, 000	275, 000 55, 000	+10, 000
552	Payments to State of Wyoming, in lieu of taxes on lands in Grand Teton National Park, National Park Service..... Transition period.....	25, 000	25, 000	
578	Mineral income revenues, Bureau of Indian Affairs (Alaska)..... Transition period.....	2, 000, 000	2, 000, 000 1, 000, 000	
578	Claim and treaty obligations, Bureau of Indian Affairs..... Transition period.....	280, 000	200, 000 200, 000	-80, 000
578	Acquisition of lands and loans to Indians in Oklahoma, Act of June 26, 1936..... Transition period.....	10, 000		-10, 000
585	Office of Comptroller for Guam..... Transition period.....	625, 000	600, 000 185, 000	-25, 000
585	Internal Revenue collections for Virgin Islands, Territorial Affairs..... Transition period.....	18, 500, 000	19, 500, 000 4, 875, 000	+1, 000, 000
	<b>Subtotal.....</b> Transition period.....	<b>185, 253, 000</b>	<b>220, 708, 000</b> <b>158, 395, 000</b>	<b>+35, 455, 000</b>

See footnotes at end of table.

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD—Continued**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS—Continued**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item  (1)	New budget (obligational) <sup>1</sup> authority, 1975  (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>2</sup>  (3)	Increase (+) or decrease (-)  (4)
	<b>Department of the Interior—Indefinite: <sup>3</sup>—Continued</b>			
	<b>Receipts applied to operations:</b>			
518	Leasing of grazing lands..... Transition period.....	\$2, 000	\$2, 000	
518	Expenses, Public Land Administration Act..... Transition period.....	2, 000, 000	2, 000, 000 500, 000	
544	Migratory bird conservation fund..... Transition period.....	12, 000, 000	12, 000, 000 800, 000	
545	Management of national wildlife refuges and enforcement activities..... Transition period.....	900, 000	600, 000 150, 000	-\$300, 000
545	Expenses, incident to sale of refuge products..... Transition period.....	700, 000	1, 000, 000 250, 000	+300, 000

545	Proceeds from sales, water resources development projects..... Transition period.....	15, 000	15, 000	
578	Operations and maintenance revenue, Indian irrigation systems..... Transition period.....	6, 500, 000	5, 816, 000 1, 600, 000	-684, 000
578	Power revenues, Indian irrigation projects..... Transition period.....	5, 500, 000	6, 850, 000 1, 200, 000	+1, 350, 000
589	Litter prevention and cleanup..... Transition period.....	25, 000	25, 000 5, 000	
	Subtotal..... Transition period.....	27, 642, 000	28, 308, 000 4, 505, 000	+666, 000
	<b>Mixed receipts:</b>			
	<b>Federal aid in fish restoration management:</b>			
545	Payments to States..... Transition period.....	16, 776, 442	17, 187, 750 4, 500, 000	+411, 308
545	Applied to operations..... Transition period.....	1, 412, 250	1, 412, 250 300, 000	
	<b>Federal aid in wildlife restoration:</b>			
545	Payments to States..... Transition period.....	52, 826, 672	53, 672, 000 13, 000, 000	+845, 328
545	Applied to operations..... Transition period.....	4, 028, 000	4, 028, 000 900, 000	
	Subtotal..... Transition period.....	75, 043, 364	76, 300, 000 18, 700, 000	+1, 256, 636

See footnotes at end of table.



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD—Continued**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS—Continued**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item  (1)	New budget (obligational) <sup>1</sup> authority, 1975  (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>2</sup>  (3)	Increase (+) or decrease (-)  (4)
	Department of the Interior—Indefinite: <sup>3</sup> —Continued			
	Contract authority:			
514	Public lands development roads and trails..... Transition period.....	\$10,000,000		-\$10,000,000
539	Land and water conservation, Bureau of Outdoor Recreation..... Transition period.....	30,000,000	\$30,000,000	
549	Road construction, National Park Service..... Transition period.....	105,000,000		-105,000,000
561	Helium fund, Bureau of Mines..... Transition period.....	47,500,000	47,500,000	
577	Road construction, Bureau of Indian Affairs..... Transition period.....	100,000,000		-100,000,000

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	Subtotal..... Transition period.....	292,500,000	77,500,000	-215,000,000
	Total, Department of the Interior..... Transition period.....	580,438,364	402,816,000 181,600,000	-177,622,364
893	American Revolution Bicentennial Administration: Commemorative activities fund (indefinite)..... Transition period.....	5,500,000	11,900,000 2,300,000	+6,400,000
211	Department of Agriculture—Forest Service—Definite: Forest roads and trails (contract authority)..... Transition period.....	140,000,000		-140,000,000
	Payments to States and local governments (indefinite):			
215	Payments to States, national forests fund (25 percent fund)..... Transition period.....	119,482,282	117,862,000 129,000,000	-1,620,282
215	Payment to Minnesota (Cook, Lake, and St. Louis Counties)..... Transition period.....	259,038	259,038 259,000	
215	Payments to counties, national grasslands..... Transition period.....	586,000	586,000 310,000	
215	Payments to school funds, Arizona and New Mexico..... Transition period.....	190,862	191,000 191,000	+138
	Subtotal..... Transition period.....	260,518,182	118,898,038 129,760,000	-141,620,144

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See footnotes at end of table.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD—Continued

PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—FEDERAL FUNDS—Continued

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) <sup>1</sup> authority, 1975 (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>2</sup> (3)	Increase (+) or decrease (-) (4)
215	Department of Agriculture—Forest Service—Definite—Con. Receipts applied to operations: Expenses, brush disposal (indefinite)..... Transition period.....	\$30,000,000	\$33,000,000 9,000,000	+ \$3,000,000
215	Roads and trails for States (10 percent fund) (indefinite)..... Transition period.....	47,003,064	47,975,000 51,600,000	+ 971,936
215	Licensee programs (Smokey Bear—Woodsy Owl) (indefinite)..... Transition period.....	265,000	250,000 75,000	- 15,000
215	Restoration of forest lands and improvements (indefinite)..... Transition period.....	50,000	50,000 15,000	
	Subtotal..... Transition period.....	77,318,064	81,275,000 60,690,000	+ 3,956,936
	Total, Department of Agriculture—Forest Service..... Transition period.....	337,836,246	200,173,038 190,450,000	- 137,663,208
	Total, permanent new budget (obligational) authority, Federal funds..... Transition period.....	923,774,610	614,889,038 374,350,000	- 308,885,572

<sup>1</sup> Some amounts are estimated and therefore subject to change.

<sup>2</sup> Public Law 92-344 changed the fiscal year to Oct. 1 to Sept. 30 and establishes the transition period as July 1, 1976 to Sept. 30, 1978.

<sup>3</sup> Exclusive of Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, Southwestern Power Administration, and Alaska Power Administration (which will be considered in connection with the Public Works for Water and Power Development and Energy Research Appropriation Bill).



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and item (1)	New budget (obligational) <sup>1</sup> authority, 1975 (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>1</sup> (3)	Increase (+) or decrease (-) (4)
	<b>Department of the Interior—Indefinite: <sup>2</sup></b>			
519	Deposits by individuals for surveying public lands.....	\$159,000	\$159,000	
	Transition period.....		50,000	
519	Administration and protection of grazing districts.....	490,000	490,000	
	Transition period.....		150,000	
519	Trustee funds, Alaska townsites, Bureau of Land Management.....	1,000	1,000	
	Transition period.....			
546	Contributed funds, Fish and Wildlife Service.....	1,663,000	2,063,000	+\$400,000
	Transition period.....		\$20,000	
553	Donations, National Park Service.....	2,897,000	2,997,000	+100,000
	Transition period.....		749,000	
553	Birthplace of Abraham Lincoln, preservation of, National Park Service.....	3,000	3,000	
	Transition period.....		1,000	
553	Advance from D.C. Government.....	100,000		-100,000
	Transition period.....			
559	Contributed funds, Mining Enforcement and Safety Administration.....	139,000		-139,000
	Transition period.....			
563	Contributed funds, Bureau of Mines.....	485,000	485,000	
	Transition period.....		120,000	
582	Indian moneys, proceeds of labor, agencies, schools, etc....	5,200,000	5,200,000	
	Transition period.....		1,600,000	
582	Funds contributed for Indian projects.....	400,000	400,000	
	Transition period.....		100,000	
582	Bequest of George C. Edgeter, relief of indigent Indians....	2,200	2,200	
	Transition period.....		1,100	
582	Miscellaneous trust funds of Indian tribes <sup>3</sup> .....	113,497,800	82,397,800	-31,100,000
	Transition period.....		29,950,000	

See footnotes at end of table.

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND THE BUDGET ESTIMATES FOR 1976 AND THE TRANSITION PERIOD—Continued**

**PERMANENT NEW BUDGET (OBLIGATIONAL) AUTHORITY—TRUST FUNDS—Continued**

[Becomes available automatically under earlier, or "permanent" law without further, or annual action by the Congress. Thus, these amounts are not included in the accompanying bill]

Budget Appendix Page No.	Agency and Item (1)	New budget (obligational) <sup>1</sup> authority, 1975 (2)	Estimates of new (obligational) authority, 1976 and the transition period <sup>1</sup> (3)	Increase (+) or decrease (-) (4)
538	Department of the Interior—Indefinite: <sup>2</sup> —Continued Cooperation with foreign agencies, Office of Water Research and Technology..... Transition period.....	-\$7,000		+\$7,000
538	Office of Water Research and Technology (appropriation to liquidate contract authority)..... Transition period.....	(7,000)		(-7,000)
	Total, Department of the Interior..... Transition period.....	125,030,000	\$94,198,000 33,341,100	-30,832,000
218	Department of Agriculture—Forest Service, cooperative work (indefinite)..... Transition period.....	68,600,000	72,900,000 16,000,000	+4,300,000

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761	Other agencies—Indefinite: Contributed funds, Energy Research and Development Administration..... Transition period.....	315,000	315,000 80,000	
761	Cosponsor funds, Energy Research and Development Administration..... Transition period.....	13,000,000	10,000,000 2,500,000	-3,000,000
912	National Foundation on the Arts and the Humanities: Gifts and donations..... Transition period.....	16,753,000	15,000,000 1,000,000	-1,753,000
949	Smithsonian Institution: Canal Zone biological area fund..... Transition period.....	45,000	50,000 15,000	+5,000
951	Joint Federal-State Land Use Planning Commission for Alaska: Cooperative funds..... Transition period.....	537,000	708,000 120,000	+171,000
415	Contributions, Indian health facilities..... Transition period.....	1,183,000	1,250,000 200,000	+67,000
	Total, other agencies..... Transition period.....	100,433,000	100,223,000 19,915,000	-210,000
	Grand total, permanent new budget (obligational) authority, trust funds..... Transition period.....	225,463,000	194,421,000 53,256,100	-31,042,000

<sup>1</sup> Public Law 93-344 changed the fiscal year to Oct. 1 to Sept. 30 and establishes the transition period as July 1, 1976 to September 30, 1976.  
<sup>2</sup> Exclusive of Bonneville Power Administration, Bureau of Reclamation, Southeastern Power Administration, Southwestern Power Administration, and Alaska Power Ad-

ministration (which will be considered in connection with the Public Works for Water and Power Development and Energy Research Appropriation Bill).  
<sup>3</sup> Annual appropriation required.

XND WROGLES RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD  
CONVEYING EVIDENCE OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1976 AND THE TRANSITION PERIOD



**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item  (1)	New budget (obligational) authority appropriated, 1975  (2)	Budget estimates of new (obligational) authority, 1976 <sup>1</sup> and the transition period  (3)	Recommended in the House bill  (4)	Recommended by Senate committee  (5)	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority 1975  (6)	Budget estimates of new (obligational) authority 1976 and the transition period  (7)	House bill  (8)
<b>TITLE I—DEPARTMENT OF THE INTERIOR</b>							
<b>LAND AND WATER RESOURCES</b>							
<b>BUREAU OF LAND MANAGEMENT</b>							
Management of lands and resources.....	175,886,000	186,989,000	193,839,000	188,832,000	12,046,000	1,843,000	-5,007,000
Transition period.....		57,380,000	59,092,000	58,042,000		662,000	-1,050,000
Construction and maintenance.....	6,725,000	9,061,000	9,061,000	9,361,000	2,636,000	300,000	300,000
Transition period.....		2,238,000	2,238,000	2,238,000			
Public lands development roads and trails (appropriation to liquidate contract authority).....	(4,070,000)	(4,683,000)	(4,683,000)	(3,183,000)	(-887,000)	(-1,500,000)	(-1,500,000)
Transition period.....		(1,121,000)	(1,121,000)	(1,121,000)			
Oregon and California grant lands (indefinite, appropriation of receipts).....	38,200,000	38,200,000	38,200,000	38,200,000			
Transition period.....		10,200,000	10,200,000	10,200,000			
Range improvements (indefinite, appropriation of receipts).....	4,187,000	5,450,000	5,450,000	5,450,000	1,263,000		
Transition period.....		600,000	600,000	600,000			
Recreation development and operation of recreation facilities (indefinite, special fund).....	242,000	300,000	300,000	300,000	58,000		
Transition period.....		100,000	100,000	100,000			
<b>Total, Bureau of Land Management.....</b>	<b>225,240,000</b>	<b>240,000,000</b>	<b>246,850,000</b>	<b>242,143,000</b>	<b>16,908,000</b>	<b>2,143,000</b>	<b>-4,707,000</b>
Transition period.....		70,518,000	72,230,000	71,180,000		662,000	-1,050,000

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<b>OFFICE OF WATER RESEARCH AND TECHNOLOGY</b>							
Salaries and expenses.....	19,792,000	18,327,000	18,905,000	17,715,000	-2,077,000	-612,000	-1,190,000
Transition period.....		4,516,000	4,411,000	4,411,000		-105,000	
<b>Total, Land and Water Resources.....</b>	<b>245,032,000</b>	<b>258,327,000</b>	<b>265,755,000</b>	<b>259,858,000</b>	<b>14,826,000</b>	<b>1,531,000</b>	<b>-5,897,000</b>
Transition period.....		75,084,000	76,641,000	75,591,000		557,000	-1,050,000
<b>FISH AND WILDLIFE AND PARKS</b>							
<b>BUREAU OF OUTDOOR RECREATION</b>							
Salaries and expenses.....	5,380,000	5,645,000	5,912,000	5,562,000	182,000	-83,000	-350,000
Transition period.....		1,411,000	1,478,000	1,411,000			-67,000
<b>LAND AND WATER CONSERVATION FUND</b>							
Appropriation of receipts (indefinite).....	307,492,000	300,000,000	309,761,000	307,886,000	394,000	7,886,000	-1,875,000
Transition period.....		75,000,000	75,488,000	76,488,000		1,488,000	1,000,000
<b>U.S. FISH AND WILDLIFE SERVICE</b>							
Resource management.....	108,798,000	112,433,000	115,984,000	117,787,000	13,989,000	5,354,000	1,808,000
Transition period.....		27,088,000	27,389,000	28,689,000		1,601,000	1,250,000
Construction and anadromous fish.....	14,397,000	6,727,000	14,229,000	14,961,000	584,000	8,254,000	752,000
Transition period.....		1,060,000	1,060,000	1,060,000			
Migratory bird conservation account (definite, repayable advance).....	1,000,000		10,000,000	7,500,000	6,500,000	7,500,000	-2,500,000
Transition period.....							
<b>Total, U.S. Fish and Wildlife Service.....</b>	<b>119,195,000</b>	<b>119,160,000</b>	<b>140,213,000</b>	<b>140,268,000</b>	<b>21,073,000</b>	<b>21,108,000</b>	<b>55,000</b>
Transition period.....		28,098,000	28,449,000	29,699,000		1,601,000	1,250,000
<b>NATIONAL PARK SERVICE</b>							
Operation of the national park system.....	220,138,000	240,121,000	240,418,000	245,595,000	25,457,000	5,474,000	5,182,000
Transition period.....		74,485,000	74,022,000	76,968,000		1,483,000	1,946,000
Planning and construction.....	60,412,000	22,800,000	26,255,000	26,494,000	-33,918,000	3,694,000	239,000
Transition period.....		6,000,000	7,100,000	7,125,000		1,125,000	25,000
Road construction (appropriation to liquidate contract authority).....	(26,026,000)	(38,820,000)	(46,093,000)	(38,011,000)	(11,985,000)	(-809,000)	(-8,082,000)
Transition period.....		(9,400,000)	(9,900,000)	(11,000,000)		(1,600,000)	(1,100,000)
Preservation of historic properties.....	24,476,000	24,516,000	24,666,000	24,516,000	40,000		-150,000
Transition period.....		6,040,000	6,040,000	6,040,000			

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and Item  (1)	New budget (obligational) authority appropriated, 1975  (2)	Budget estimates of new (obligational) authority, 1976 <sup>1</sup> and the transition period  (3)	Recommended in the House bill  (4)	Recommended by Senate committee  (5)	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority 1975  (6)	Budget estimates of new (obligational) authority 1976 and the transition period  (7)	House bill  (8)
<b>TITLE I—DEPARTMENT OF THE INTERIOR—Con.</b>							
<b>FISH AND WILDLIFE AND PARKS—Con.</b>							
<b>NATIONAL PARK SERVICE—Con.</b>							
Planning, development and operation of recreation facilities (indefinite, special fund).....	11,900,000	14,000,000	16,000,000	14,000,000	2,100,000		-2,000,000
Transition period.....		5,000,000	4,000,000	5,000,000			1,000,000
John F. Kennedy center for the performing arts.....	2,500,000	2,575,000	2,575,000	2,500,000		-75,000	-75,000
Transition period.....		741,000	741,000	741,000			
National Park Service.....	319,426,000	304,012,000	309,909,000	313,105,000	-6,321,000	9,093,000	3,196,000
Transition period.....		92,266,000	91,903,000	94,874,000		2,608,000	2,971,000
<b>Total, Fish and Wildlife and Parks.....</b>	<b>751,493,000</b>	<b>728,817,000</b>	<b>765,795,000</b>	<b>766,821,000</b>	<b>15,328,000</b>	<b>38,004,000</b>	<b>1,026,000</b>
Transition period.....		196,775,000	197,318,000	202,472,000		5,697,000	5,154,000
<b>ENERGY AND MINERALS</b>							
<b>GEOLOGICAL SURVEY</b>							
Surveys, investigations, and research.....	254,146,000	268,259,000	265,065,000	268,544,000	14,398,000	285,000	3,479,000
Transition period.....		67,200,000	66,425,000	67,695,000		495,000	1,270,000

<b>MINING ENFORCEMENT AND SAFETY ADMINISTRATION</b>							
Salaries and expenses.....	67,913,000	79,500,000	76,136,000	82,698,000	14,785,000	3,198,000	6,562,000
Transition period.....		20,600,000	20,035,000	20,736,000		136,000	701,000
<b>BUREAU OF MINES</b>							
Mines and minerals.....	133,807,000	158,387,000	146,608,000	157,584,000	23,777,000	-803,000	10,976,000
Transition period.....		39,450,000	36,505,000	39,186,000		-264,000	2,681,000
<b>Total, Energy and Minerals.....</b>	<b>455,866,000</b>	<b>506,146,000</b>	<b>487,809,000</b>	<b>508,826,000</b>	<b>52,960,000</b>	<b>2,680,000</b>	<b>21,017,000</b>
Transition period.....		127,250,000	122,965,000	127,617,000		367,000	4,652,000
<b>INDIAN AFFAIRS</b>							
<b>BUREAU OF INDIAN AFFAIRS</b>							
Operation of Indian Programs.....	485,932,000	544,249,000	543,081,000	539,765,000	53,833,000	-4,484,000	-3,266,000
Transition period.....		173,186,000	174,474,000	173,246,000		60,000	-1,228,000
Construction.....	64,804,000	61,400,000	63,556,000	66,534,000	21,730,000	25,134,000	22,978,000
Transition period.....		13,550,000	13,550,000	13,550,000			
Road construction (appropriation to liquidate contract authority).....	(59,500,000)	(66,705,000)	(66,705,000)	(66,705,000)	(7,205,000)	(.....)	(.....)
Transition period.....		(28,000,000)	(28,000,000)	(28,000,000)		(.....)	(.....)
Indian loan guaranty and insurance fund.....	20,000,000	20,000,000	10,000,000	15,000,000	-5,000,000	-5,000,000	5,000,000
Transition period.....							
Revolving fund for loans.....	38,000,000	12,000,000	7,000,000	3,000,000	-35,000,000	-9,000,000	-4,000,000
Transition period.....							
Alaska native fund.....	70,000,000	70,000,000	70,000,000	70,000,000			
Transition period.....		40,000,000	40,000,000	40,000,000			
Trust funds (definite).....	3,000,000	3,000,000	3,000,000	3,000,000			
Transition period.....		750,000	750,000	750,000			
Trust funds (indefinite).....	19,500,000	31,200,000	31,200,000	31,200,000	11,700,000		
Transition period.....		8,298,900	8,298,900	8,298,900			
<b>Total, Bureau of Indian Affairs.....</b>	<b>701,236,000</b>	<b>741,849,000</b>	<b>727,787,000</b>	<b>748,499,000</b>	<b>47,263,000</b>	<b>6,650,000</b>	<b>20,712,000</b>
Transition period.....		235,784,900	237,072,900	235,844,900		60,000	-1,228,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item  (1)	New budget (obligational) authority appropriated, 1975  (2)	Budget estimates of new (obligational) authority, 1976 and the transition period  (3)	Recommended in the House bill  (4)	Recommended by Senate committee  (5)	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority 1975  (6)	Budget estimates of new (obligational) authority 1976 and the transition period  (7)	House bill  (8)
<b>TITLE I—DEPARTMENT OF THE INTERIOR—Con.</b>							
<b>TERRITORIAL AFFAIRS</b>							
<b>OFFICE OF TERRITORIAL AFFAIRS</b>							
Administration of territories.....	15,350,000	15,000,000	16,000,000	22,000,000	6,650,000	7,000,000	6,000,000
Transition period.....		3,800,000	3,800,000	3,800,000			
Permanent appropriation (special fund).....	(625,000)	(600,000)	(600,000)	(600,000)	(-25,000)	(.....)	(.....)
Transition period.....	(.....)	(185,000)	(185,000)	(185,000)	(.....)	(.....)	(.....)
Transferred from other accounts (special fund).....	(875,000)	(975,000)	(975,000)	(975,000)	(100,000)	(.....)	(.....)
Transition period.....	(.....)	(253,000)	(253,000)	(253,000)	(.....)	(.....)	(.....)
Trust Territory of the Pacific Islands.....	69,750,000	81,000,000	81,000,000	77,196,000	7,446,000	-3,804,000	-3,804,000
Transition period.....		15,100,000	15,100,000	15,100,000			
Micronesian claims fund, Trust Territory of the Pacific Islands..	1,400,000	10,000,000	10,000,000	10,000,000	8,600,000		
Transition period.....		8,600,000	8,600,000	8,600,000			
Ex gratia payment, Bikini.....		3,000,000	2,270,000	3,000,000	3,000,000		730,000
Transition period.....							
<b>Total, Office of Territorial Affairs.....</b>	<b>86,500,000</b>	<b>109,000,000</b>	<b>109,270,000</b>	<b>112,196,000</b>	<b>25,696,000</b>	<b>3,196,000</b>	<b>2,926,000</b>
Transition period.....		27,500,000	27,500,000	27,500,000			
<b>SECRETARIAL OFFICES</b>							
<b>OFFICE OF THE SOLICITOR</b>							
Salaries and expenses.....	11,082,000	12,014,000	11,143,000	11,382,000	300,000	-632,000	289,000
Transition period.....		2,727,000	2,626,000	2,703,000		-24,000	77,000
<b>OFFICE OF THE SECRETARY</b>							
Salaries and expenses.....	19,839,000	21,343,000	18,599,000	19,732,000	-107,000	-1,611,000	1,133,000
Transition period.....		4,850,000	4,171,000	4,408,000		-442,000	237,000
Departmental operations.....	10,618,000	14,278,000	12,381,000	12,278,000	1,660,000	-2,000,000	-108,000
Transition period.....		2,920,000	2,445,000	2,515,000		-405,000	70,000
Salaries and expenses (special foreign currency program).....	192,000	1,714,000		1,494,000	1,302,000	-220,000	1,494,000
Transition period.....		100,000		75,000		-25,000	75,000
<b>Total Office of the Secretary.....</b>	<b>30,649,000</b>	<b>37,335,000</b>	<b>30,980,000</b>	<b>33,504,000</b>	<b>2,855,000</b>	<b>-3,831,000</b>	<b>2,524,000</b>
Transition period.....		7,870,000	6,616,000	6,998,000		-872,000	282,000
<b>Total, Secretarial Offices.....</b>	<b>41,731,000</b>	<b>49,349,000</b>	<b>42,123,000</b>	<b>44,886,000</b>	<b>3,155,000</b>	<b>-4,463,000</b>	<b>2,768,000</b>
Transition period.....		10,597,000	9,242,000	9,701,000		-896,000	459,000
<b>Total, new budget (obligational) authority, Department of the Interior.....</b>	<b>2,281,858,000</b>	<b>2,398,488,000</b>	<b>2,398,539,000</b>	<b>2,441,086,000</b>	<b>159,228,000</b>	<b>47,598,000</b>	<b>42,547,000</b>
Transition period.....		672,940,900	670,738,900	678,725,900		5,785,000	7,987,000
Consisting of—							
Appropriations.....	2,281,858,000	2,398,488,000	2,398,539,000	2,441,086,000	159,228,000	+47,598,000	42,547,000
Transition period.....		672,940,900	670,738,900	678,725,900		5,785,000	7,987,000
Definite appropriations.....	(1,895,885,000)	(2,004,338,000)	1,997,628,000	(2,044,050,000)	(+148,165,000)	(-39,712,000)	(+46,422,000)
Transition period.....		(578,742,000)	(572,052,000)	(578,527,000)		(+4,785,000)	(-6,475,000)
Indefinite appropriations.....	(885,973,000)	(389,150,000)	(400,911,000)	(397,024,000)	(+11,083,000)	(+7,886,000)	(-3,875,000)
Transition period.....		(99,198,900)	(98,686,900)	(100,198,900)		(+1,000,000)	(1,512,000)
Memoranda—							
Appropriations to liquidate contract authority.....	(89,596,000)	(110,208,000)	(117,481,000)	(107,899,000)	(+18,303,000)	(-2,309,000)	(-9,852,000)
Transition period.....		(38,521,000)	(39,021,000)	(40,121,000)		(+1,600,000)	(-1,100,000)
<b>Total, new budget (obligational) authority and appropriations to liquidate contract authority.....</b>	<b>(2,371,454,000)</b>	<b>(2,508,696,000)</b>	<b>(2,516,020,000)</b>	<b>(2,548,985,000)</b>	<b>(+177,531,000)</b>	<b>(+45,289,000)</b>	<b>(+32,965,000)</b>
Transition period.....		(711,461,900)	(709,759,900)	(718,846,900)		(+7,385,000)	(-9,087,000)

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority appropriated, 1975 (2)	Budget estimates of new (obligational) authority, 1976 and the transition period (3)	Recommended in the House bill (4)	Recommended by Senate committee (5)	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority 1975 (6)	Budget estimates of new (obligational) authority 1976 and the transition period (7)	House bill (8)
<b>TITLE II—RELATED AGENCIES</b>							
<b>DEPARTMENT OF AGRICULTURE</b>							
<b>FOREST SERVICE</b>							
<b>Forest protection and utilization:</b>							
Forest land management.....	419,362,000	333,297,000	358,746,000	363,012,000	-56,350,000	24,715,000	4,286,000
Transition period.....		111,388,000	116,759,000	118,388,000		7,000,000	1,629,000
Forest research.....	77,612,000	79,211,000	81,955,000	82,035,000	4,393,000	2,794,000	50,000
Transition period.....		21,550,000	22,277,000	21,550,000			-727,000
State and private forestry cooperation.....	34,784,000	30,222,000	33,594,000	32,994,000	-1,790,000	2,772,000	-600,000
Transition period.....		9,202,000	13,052,000	9,802,000		600,000	-250,000
Total Forest Protection and Utilization.....	531,758,000	447,730,000	474,295,000	478,011,000	-53,747,000	30,281,000	3,716,000
Transition period.....		142,140,000	149,088,000	149,740,000		7,600,000	652,000
Construction and land acquisition.....	31,337,000	14,475,000	16,618,000	17,607,000	-13,730,000	3,132,000	989,000
Transition period.....		11,074,000	11,074,000	11,074,000			
Youth conservation corps.....	10,392,000	10,400,000	20,000,000	30,000,000	19,608,000	19,600,000	10,000,000
Transition period.....		8,054,000		10,000,000		1,946,000	10,000,000
Forest roads and trails (appropriation to liquidate contract authority).....	(124,578,000)	(108,225,000)	(117,859,000)	(112,859,000)	(-11,719,000)	(4,634,000)	(-5,000,000)
Transition period.....							

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Acquisition of lands for national forests:							
Special acts (special fund, indefinite).....	161,000	161,000	161,000	161,000			
Transition period.....							
Acquisition of lands to complete land exchanges.....	39,310	35,000	35,000	35,000	-4,310		
Transition period.....							
Acquisition of lands, Klamath Indians.....	49,000,000				-49,000,000		
Transition period.....							
Cooperative range improvements (special fund, indefinite).....	700,000	700,000	700,000	700,000			
Transition period.....							
Assistance to States for tree planting.....	1,355,000	1,359,000	1,359,000	1,359,000	4,000		
Transition period.....		829,000	829,000	829,000			
Construction and operation of recreation facilities (indefinite, special fund).....	1,260,000	3,674,000	3,674,000	3,674,000	2,414,000		
Transition period.....		2,212,000	2,212,000	2,212,000			
Total Forest Service.....	626,002,310	478,534,000	516,842,000	531,547,000	-94,455,310	53,013,000	14,705,000
Transition period.....		164,309,000	163,208,000	173,855,000		9,546,000	10,652,000
<b>ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION</b>							
Operating expenses, fossil fuels.....	330,936,000	463,400,000	406,594,000	454,850,000	123,914,000	-8,550,000	48,256,000
Transition period.....		117,460,000	104,568,000	114,656,000		-2,804,000	10,088,000
Plant and capital equipment, fossil fuels.....	13,260,000	21,025,000	20,425,000	21,025,000	7,765,000		600,000
Transition period.....		8,240,000	8,200,000	8,240,000			40,000
Special foreign currency program, fossil fuels.....		6,650,000	6,650,000	6,650,000	6,650,000		
Transition period.....							
Total Energy Research and Development Administration.....	344,196,000	491,075,000	433,669,000	482,525,000	138,329,000	-8,550,000	48,856,000
Transition period.....		125,700,000	112,768,000	122,896,000		-2,804,000	10,128,000
<b>FEDERAL ENERGY ADMINISTRATION</b>							
Salaries and expenses.....	130,085,000	260,095,000	98,388,000	158,245,000	28,210,000	-101,850,000	59,857,000
Transition period.....		50,825,000	25,439,000	27,000,000		-23,825,000	1,561,000
<b>FEDERAL METAL AND NONMETALLIC MINE SAFETY BOARD OF REVIEW</b>							
Salaries and expenses.....	80,000	60,000			-60,000	-60,000	
Transition period.....		15,000				-15,000	

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item (1)	New budget (obligational) authority appropriated, 1975 (2)	Budget estimates of new (obligational) authority, 1976 <sup>1</sup> and the transition period (3)	Recommended in the House bill (4)	Recommended by Senate committee (5)	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority 1975 (6)	Budget estimates of new (obligational) authority 1976 and the transition period (7)	House bill (8)
<b>TITLE II—RELATED AGENCIES—Con.</b>							
<b>DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE</b>							
<b>HEALTH SERVICES ADMINISTRATION</b>							
Indian health services.....	235,672,000	269,541,000	273,017,000	272,662,000	36,990,000	3,121,000	-355,000
Transition period.....		73,028,000	73,580,000	74,197,000		1,169,000	617,000
Indian health facilities.....	57,431,000	41,458,000	43,758,000	56,466,000	-965,000	15,008,000	12,708,000
Transition period.....		11,084,000	11,084,000	11,084,000			
Total, Indian Health.....	293,103,000	316,999,000	316,775,000	329,128,000	36,025,000	17,670,000	12,353,000
Transition period.....		84,112,000	84,664,000	85,281,000		1,169,000	617,000
<b>OFFICE OF EDUCATION</b>							
Indian education.....	42,034,000	42,055,000	57,055,000	57,055,000	15,021,000	15,000,000	
Transition period.....		516,000	516,000	516,000			

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<b>INDIAN CLAIMS COMMISSION</b>							
Salaries and expenses.....	1,324,000	1,420,000	1,411,000	1,411,000	87,000	-9,000	
Transition period.....		355,000	352,000	352,000		-3,000	
<b>NAVAJO AND HOPI RELOCATION COMMISSION</b>							
Salaries and expenses.....		37,500,000		16,500,000	16,500,000	-21,000,000	16,500,000
Transition period.....		125,000		125,000			125,000
<b>SMITHSONIAN INSTITUTION</b>							
Salaries and expenses.....	70,706,000	79,408,000	77,908,000	77,752,000	7,046,000	-1,656,000	-158,000
Transition period.....		22,010,000	21,634,000	21,712,000		-298,000	78,000
Museum programs and related research (special foreign currency program).....	2,000,000	2,000,000		500,000	-1,500,000	-1,500,000	500,000
Transition period.....		750,000				-750,000	
Science information exchange.....	1,805,000	1,875,000	1,500,000	1,875,000	70,000		875,000
Transition period.....		500,000	406,000	500,000			94,000
Construction and improvements, National Zoological Park.....	9,420,000	9,550,000	8,390,000	8,390,000	-1,030,000	-1,160,000	
Transition period.....		1,440,000	1,440,000	1,440,000			
Restoration and renovation of buildings.....	1,490,000	1,467,000	1,192,000	1,192,000	-298,000	-275,000	
Transition period.....		400,000	400,000	400,000			
Construction (appropriation to liquidate contract authority).....	(7,000,000)	(3,000,000)	(2,500,000)	(2,500,000)	(-4,500,000)	(-500,000)	
Transition period.....							
Salaries and expenses, National Gallery of Art.....	7,015,000	7,598,000	7,564,000	7,431,000	416,000	-167,000	-133,000
Transition period.....		1,946,000	1,937,000	1,904,000		-42,000	-33,000
Salaries and expenses, Woodrow Wilson International Center for Scholars.....	954,000	975,000	962,000	962,000	8,000	-13,000	
Transition period.....		244,000	238,000	238,000		-6,000	
Total Smithsonian Institution.....	98,390,000	102,878,000	97,516,000	98,102,000	4,712,000	-4,771,000	586,000
Transition period.....		27,290,000	26,055,000	26,194,000		-1,096,000	139,000

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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued**

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item  (1)	New budget (obligational) authority appropriated, 1975  (2)	Budget estimates of new (obligational) authority, 1976 and the transition period  (3)	Recommended in the House bill  (4)	Recommended by Senate committee  (5)	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority 1975  (6)	Budget estimates of new (obligational) authority 1976 and the transition period  (7)	House bill  (8)
<b>TITLE II—RELATED AGENCIES—Continued</b>							
<b>NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES</b>							
<b>SALARIES AND EXPENSES</b>							
Endowment for the arts Transition period	67,250,000	74,500,000 88,750,000	72,000,000 33,125,000	77,000,000 33,750,000	9,750,000	2,500,000	5,000,000 625,000
Endowment for the humanities Transition period	67,250,000	74,500,000 21,875,000	72,000,000 20,750,000	72,000,000 20,750,000	4,750,000	-2,500,000 -625,000	
Administrative expenses Transition period	10,783,000	11,000,000 2,750,000	10,910,000 2,727,000	10,910,000 2,727,000	127,000	-90,000 -28,000	
Total, salaries and expenses Transition period	145,283,000	160,000,000 57,875,000	154,910,000 56,602,000	159,910,000 57,227,000	14,627,000	-90,000 -648,000	5,000,000 625,000
<b>MATCHING GRANTS</b>							
Endowment for the arts (indefinite) Transition period	7,500,000	7,500,000 500,000	7,500,000 500,000	7,500,000 500,000			
Endowment for the humanities (indefinite) Transition period	6,500,000	7,500,000 500,000	7,500,000 500,000	7,500,000 500,000	1,000,000		
Total, matching grants Transition period	14,000,000	15,000,000 1,000,000	15,000,000 1,000,000	15,000,000 1,000,000	1,000,000		
<b>Total, National Foundation on the Arts and the Humanities</b>							
Transition period	159,283,000	175,000,000 58,875,000	169,910,000 57,602,000	174,910,000 58,227,000	15,627,000	-90,000 -648,000	5,000,000 625,000
<b>COMMISSION OF FINE ARTS</b>							
Salaries and expenses Transition period	176,000	200,000 45,000	198,000 45,000	198,000 45,000	22,000	-2,000	
<b>NATIONAL CAPITAL PLANNING COMMISSION</b>							
Salaries and expenses Transition period	1,777,000	1,895,000 424,000	1,876,000 419,000	1,871,000 419,000	94,000	-24,000 -5,000	-5,000
<b>AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION</b>							
Salaries and expenses Transition period	9,686,000	10,000,000 1,876,000	9,000,000 1,626,000	9,962,000 1,861,000	276,000	-88,000 -15,000	962,000 235,000
<b>FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION</b>							
Salaries and expenses Transition period		6,000	6,000	6,000			
<b>LOWELL HISTORIC CANAL DISTRICT COMMISSION</b>							
Salaries and expenses Transition period			75,000 19,000	120,000 30,000	120,000	120,000 30,000	45,000 11,000
<b>JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA</b>							
Salaries and expenses Transition period	693,000	708,000 120,000	708,000 120,000	764,000 120,000	71,000	58,000	56,000
<b>PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION</b>							
Salaries and expenses Transition period	824,000	1,256,000 314,000		916,000 218,000	916,000	-340,000 -96,000	916,000 218,000
Total, new budget (obligational) authority, Related Agencies Transition period	1,702,583,310	1,918,670,000 514,907,000	1,703,423,000 472,834,000	1,868,254,000 497,145,000	160,670,690	-50,416,000 -17,762,000	159,831,000 24,311,000

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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1975 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1976 AND THE TRANSITION PERIOD—Continued

[NOTE.—All amounts are in the form of "appropriations" unless otherwise indicated]

Agency and item  (1)	New budget (obligational) authority appropriated, 1975  (2)	Budget estimates of new (obligational) authority, 1976 <sup>1</sup> and the transition period  (3)	Recommended in the House bill  (4)	Recommended by Senate committee  (5)	Increase (+) or decrease (-), Senate bill compared with—		
					New budget (obligational) authority 1975  (6)	Budget estimates of new (obligational) authority 1976 and the transition period  (7)	House bill  (8)
Consisting of—							
Appropriations.....	1,702,583,310	1,913,670,000	1,708,428,000	1,863,254,000	+160,670,690	-50,416,000	+159,831,000
Transition period.....		514,907,000	472,884,000	497,145,000		-17,762,000	+24,311,000
Definite appropriations.....	(1,686,462,310)	(1,894,135,000)	(1,683,888,000)	(1,843,719,000)	(+157,256,690)	(-50,416,000)	(+159,831,000)
Transition period.....		(511,695,000)	(469,622,000)	(498,938,000)		(-476,171)	(+24,311,000)
Indefinite appropriations.....	(16,121,000)	(19,535,000)	(19,535,000)	(19,535,000)	(+3,414,000)		
Transition period.....		(3,212,000)	(3,212,000)	(3,212,000)			
Memoranda—							
Appropriations to liquidate contract authority.....	(131,578,000)	(111,225,000)	(120,359,000)	(115,359,000)	(-16,219,000)	(-4,134,000)	(-5,000,000)
Transition period.....							
Total, new budget (obligational) authority and appropriations to liquidate contract authority.....	(1,834,161,310)	(2,024,895,000)	(1,828,762,000)	(1,978,613,000)	(+144,451,690)	(-46,282,000)	(+154,831,000)
Transition period.....		(514,907,000)	(472,884,000)	(497,145,000)		(-17,762,000)	(+24,311,000)

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RECAPITULATION

Total, new budget (obligational) authority, all titles.....	\$3,984,441,310	\$4,307,158,000	\$4,101,962,000	\$4,304,340,000	\$319,898,690	-\$2,818,000	\$202,378,000
Transition period.....		1,187,847,900	1,143,572,900	1,175,870,900		-11,977,000	82,298,000
Consisting of—							
Appropriations.....	3,984,441,310	4,307,158,000	4,101,962,000	4,304,340,060	319,898,690	2,818,000	202,378,000
Transition period.....		1,187,847,900	1,143,572,900	1,175,870,900		-11,977,000	82,298,000
Definite appropriations.....	(3,582,847,310)	(3,898,473,000)	(3,618,516,000)	(3,887,769,000)	(+305,421,690)	(-10,704,000)	(+269,253,000)
Transition period.....		(1,085,437,000)	(1,040,912,000)	(1,072,480,000)		(-12,977,000)	(+31,548,000)
Indefinite appropriations.....	(402,094,000)	(408,685,000)	(420,446,000)	(416,571,000)	(+14,477,000)	(+7,886,000)	(-3,875,000)
Transition period.....		(102,410,900)	(101,898,900)	(103,410,900)		(+1,000,000)	(+1,512,000)
Memoranda—							
Appropriations to liquidate contract authority.....	(221,174,000)	(221,433,000)	(237,840,000)	(223,258,000)	(+2,084,000)	(+1,825,000)	(-14,582,000)
Transition period.....		(32,521,000)	(39,021,000)	(40,121,000)		(+1,600,000)	(+1,100,000)
Grand total, new budget (obligational) authority and appropriations to liquidate contract authority.....	(4,205,615,310)	(4,528,591,000)	(4,339,802,000)	(4,527,568,000)	(+321,982,690)	(-993,000)	(+187,796,000)
Transition period.....		(1,226,368,900)	(1,182,568,900)	(1,215,961,900)		(-10,877,000)	(+38,398,000)

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MAKING APPROPRIATIONS FOR DEPARTMENT OF INTERIOR AND RELATED AGENCIES, FISCAL YEAR 1976

DECEMBER 9, 1975.—Ordered to be printed

Mr. YATES, from the committee of conference,  
submitted the following

CONFERENCE REPORT

[To accompany H.R. 8773]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 8773) "making appropriations for the Department of Interior and related agencies for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for the other purposes," having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 24, 27, 28, 29, 49, 74, 88, 89, 97, 108, and 109.

That the House recede from its disagreement to the amendments of the Senate numbered 4, 17, 19, 22, 26, 30, 31, 42, 45, 51, 52, 53, 63, 65, 67, 69, 75, 80, 81, 93, 94, 101, 104, 105, and 106, and agree to the same.

Amendment numbered 1:

That the House recede from its disagreement to the amendment of the Senate numbered 1, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$189,582,000*; and the Senate agree to the same.

Amendment numbered 2:

That the House recede from its disagreement to the amendment of the Senate numbered 2, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *\$58,192,000*; and the Senate agree to the same.

## Amendment numbered 5:

That the House recede from its disagreement to the amendment of the Senate number 5, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$18,180,000; and the Senate agree to the same.

## Amendment numbered 6:

That the House recede from its disagreement to the amendment of the Senate numbered 6, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$5,737,000; and the Senate agree to the same.

## Amendment numbered 7:

That the House recede from its disagreement to the amendment of the Senate numbered 7, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,444,000; and the Senate agree to the same.

## Amendment numbered 8:

That the House recede from its disagreement to the amendment of the Senate numbered 8, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$308,086,000 and the Senate agree to the same.

## Amendment numbered 9:

That the House recede from its disagreement to the amendment of the Senate numbered 9, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$77,648,000; and the Senate agree to the same.

## Amendment numbered 10:

That the House recede from its disagreement to the amendment of the Senate numbered 10, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$36,980,000; and the Senate agree to the same.

## Amendment numbered 11:

That the House recede from its disagreement to the amendment of the Senate numbered 11, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$9,425,000; and the Senate agree to the same.

## Amendment numbered 12:

That the House recede from its disagreement to the amendment of the Senate numbered 12, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$75,988,000; and the Senate agree to the same.

## Amendment numbered 13:

That the House recede from its disagreement to the amendment of the Senate numbered 13, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$3,200,000; and the Senate agree to the same.

## Amendment numbered 14:

That the House recede from its disagreement to the amendment of the Senate numbered 14, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$75,988,000; and the Senate agree to the same.

## Amendment numbered 15:

That the House recede from its disagreement to the amendment of the Senate numbered 15, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$117,746,000; and the Senate agree to the same.

## Amendment numbered 20:

That the House recede from its disagreement to the amendment of the Senate numbered 20, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$243,588,000; and the Senate agree to the same.

## Amendment numbered 21:

That the House recede from its disagreement to the amendment of the Senate numbered 21, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$75,772,000; and the Senate agree to the same.

## Amendment numbered 25:

That the House recede from its disagreement to the amendment of the Senate numbered 25, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$40,115,000; and the Senate agree to the same.

## Amendment numbered 32:

That the House recede from its disagreement to the amendment of the Senate numbered 32, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$267,247,000; and the Senate agree to the same.

## Amendment numbered 33:

That the House recede from its disagreement to the amendment of the Senate numbered 33, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$67,400,000; and the Senate agree to the same.





## Amendment numbered 71:

That the House recede from its disagreement to the amendment of the Senate numbered 71, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$25,000,000; and the Senate agree to the same.

## Amendment numbered 72:

That the House recede from its disagreement to the amendment of the Senate numbered 72, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$12,500,000; and the Senate agree to the same.

## Amendment numbered 73:

That the House recede from its disagreement to the amendment of the Senate numbered 73, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$12,500,000; and the Senate agree to the same.

## Amendment numbered 78:

That the House recede from its disagreement to the amendment of the Senate numbered 78, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$426,994,000; and the Senate agree to the same.

## Amendment numbered 79:

That the House recede from its disagreement to the amendment of the Senate numbered 79, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$108,956,000; and the Senate agree to the same.

## Amendment numbered 82:

That the House recede from its disagreement to the amendment of the Senate numbered 82, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$142,992,000; and the Senate agree to the same.

## Amendment numbered 86:

That the House recede from its disagreement to the amendment of the Senate numbered 86, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$73,780,000; and the Senate agree to the same.

## Amendment numbered 87:

That the House recede from its disagreement to the amendment of the Senate numbered 87, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$55,366,000; and the Senate agree to the same.

## Amendment numbered 90:

That the House recede from its disagreement to the amendment of the Senate numbered 90, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert:

*NAVAJO AND HOPI RELOCATION COMMISSION*

*For necessary expenses of the Navajo and Hopi Relocation Commission as authorized by law (Public Law 93-531, section 25(a)(1), 25(a)(4), and 25(a)(5)), \$12,700,000, to remain available until expended: Provided, That \$1,800,000 shall be available for payments pursuant to section 14(b) of Public Law 93-531: Provided further, That \$10,500,000 shall be available for payments pursuant to section 15 of Public Law 93-531: Provided further, That \$400,000 shall be available for the operating expenses of the Commission.*

*For operating expenses of the Navajo and Hopi Relocation Commission for the period July 1, 1976, through September 30, 1976, \$100,000, to remain available until expended.*

And the Senate agree to the same.

## Amendment numbered 91:

That the House recede from its disagreement to the amendment of the Senate numbered 91, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$77,832,000; and the Senate agree to the same.

## Amendment numbered 96:

That the House recede from its disagreement to the amendment of the Senate numbered 96, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$7,531,000; and the Senate agree to the same.

## Amendment numbered 98:

That the House recede from its disagreement to the amendment of the Senate numbered 98, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$157,410,000; and the Senate agree to the same.

## Amendment numbered 99:

That the House recede from its disagreement to the amendment of the Senate numbered 99, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$74,500,000; and the Senate agree to the same.

## Amendment numbered 100:

That the House recede from its disagreement to the amendment of the Senate numbered 100, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$33,437,000; and the Senate agree to the same.



**Amendment numbered 102:**

That the House recede from its disagreement to the amendment of the Senate numbered 102, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$9,462,000; and the Senate agree to the same.

**Amendment numbered 103:**

That the House recede from its disagreement to the amendment of the Senate numbered 103, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,743,000; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 3, 16, 18, 23, 35, 43, 47, 48, 50, 58, 60, 61, 62, 64, 70, 76, 77, 83, 84, 85, 92, 95, and 107.

SIDNEY R. YATES,  
GUNN MCKAY,  
CLARENCE D. LONG,  
FRANK E. EVANS,  
JOHN P. MURTHA,  
ROBERT DUNCAN,  
GEORGE MAHON,  
JOSEPH M. McDADE,  
RALPH S. REGULA,  
ELFORD A. CEDERBERG,

*Managers on the Part of the House.*

ROBERT C. BYRD,  
JOHN L. McCLELLAN,  
JOSEPH M. MONTOKA,  
LAWTON CHILES,  
MIKE MANSFIELD,  
TED STEVENS,  
MILTON R. YOUNG,  
MARK O. HATFIELD,

*Managers on the Part of the Senate.*

**JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE**

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 8773), making appropriations for the Department of the Interior and Related Agencies for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

**TITLE I—DEPARTMENT OF THE INTERIOR**

**BUREAU OF LAND MANAGEMENT**

**Amendment No. 1:** Appropriates \$189,582,000 for management of lands and resources instead of \$193,839,000 as proposed by the House and \$188,832,000 as proposed by the Senate. The net decrease below the amount proposed by the House includes an addition of \$300,000 for completion and printing of Alaska regional resource profiles; and reductions of \$1,207,000 for new personnel costs; \$3,200,000 for offshore energy management; and \$150,000 for general administration.

The managers on the part of the House and the Senate are in agreement that \$128,000 of the additional funds provided for range management shall be used for a pilot program of noxious weed control in Wyoming under the authority of Public Law 90-583.

The managers have agreed on reductions below the House bill for new personnel costs in several instances throughout the bill. These reductions account for a half-year lapse resulting from the late enactment of the bill. These reductions are for costs only and are not to be construed as personnel reductions. Costs of the new personnel for fiscal year 1976 should be annualized in the agencies' budget requests for fiscal year 1977.

**Amendment No. 2:** Appropriates \$58,192,000 for management of lands and resources, for the transition period, instead of \$59,092,000 as proposed by the House and \$58,042,000 as proposed by the Senate. The decrease below the amount proposed by the House includes a reduction of \$900,000 for offshore energy management.

**Amendment No. 3:** Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$8,911,000 for construction and maintenance instead of \$9,061,000 as proposed by the House and \$9,361,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the



House to the amendment of the Senate. The decrease of \$150,000 below the amount proposed by the House is for equipment.

Amendment No. 4: Appropriates \$3,183,000 for public lands development roads and trails (liquidation of contract authority) as proposed by the Senate instead of \$4,683,000 as proposed by the House.

#### OFFICE OF WATER RESEARCH AND TECHNOLOGY

Amendment No. 5: Appropriates \$18,180,000 for salaries and expenses instead of \$18,905,000 as proposed by the House and \$17,715,000 as proposed by the Senate. The net decrease below the amount proposed by the House includes an addition of \$275,000 for promotion of water use efficiency; and reductions of \$300,000 for technology assessment and research transfer, and \$700,000 for saline water research and development, Fountain Valley, Calif. The managers are in agreement that the fiscal year 1977 funding levels for the saline conversion facility at Roswell, N.M. will be considered in the context of the fiscal year 1977 budget.

#### BUREAU OF OUTDOOR RECREATION

Amendment No. 6: Appropriates \$5,737,000 for salaries and expenses instead of \$5,912,000 as proposed by the House and \$5,562,000 as proposed by the Senate. The decrease below the amount proposed by the House includes a reduction of \$175,000 for technical assistance. The managers are in agreement that the funds provided for technical assistance shall provide for a continuation of this ongoing program but agree that they should not be used to assist private recreational interests in profitmaking enterprises.

Amendment No. 7: Appropriates \$1,444,000 for salaries and expenses for the transition period, instead of \$1,478,000 as proposed by the House and \$1,411,000 as proposed by the Senate. The decrease below the amount proposed by the House includes a reduction of \$34,000 for technical assistance.

Amendment No. 8: Appropriates \$308,086,000 for the Land and Water Conservation Fund instead of \$309,761,000 as proposed by the House and \$307,886,000 as proposed by the Senate.

Amendment No. 9: Appropriates \$77,648,000 of Land and Water Conservation funds for the National Park Service instead of \$79,748,000 as proposed by the House and \$77,198,000 as proposed by the Senate. The net decrease below the amount proposed by the House includes an addition of \$2,500,000 for Big Cypress NP, Fla.; and reductions of \$2,100,000 for Delaware Water Gap NRA, Pa.; and \$2,500,000 for Golden Gate NRA, Calif.

Amendment No. 10: Appropriates \$36,980,000 of Land and Water Conservation funds for the Forest Service instead of \$35,980,000 as proposed by the House and \$37,980,000 as proposed by the Senate. The increase above the amount proposed by the House includes an addition of \$1,000,000 for deficiency awards and inholdings.

Amendment No. 11: Appropriates \$9,425,000 of Land and Water Conservation funds for the United States Fish and Wildlife Service instead of \$10,000,000 as proposed by the House and \$8,675,000 as proposed by the Senate. The net increase above the amount proposed by the House includes a reduction of \$1,250,000 for the Great Dismal

Swamp NWR, N.C. and additions of \$500,000 for endangered species, and \$175,000 for Petit Manan NWR, Maine.

Amendment No. 12: Appropriates \$75,988,000 for the Land and Water Conservation Fund, for the transition period, instead of \$75,488,000 as proposed by the House and \$76,488,000 as proposed by the Senate.

Amendment No. 13: Appropriates \$3,200,000 of Land and Water Conservation funds for the United States Fish and Wildlife Service, for the transition period, instead of \$2,700,000 as proposed by the House and \$3,700,000 as proposed by the Senate. The increase above the amount proposed by the House includes an addition of \$500,000 for endangered species.

Amendment No. 14: Provides that \$75,988,000 shall be credited to the Land and Water Conservation Fund under Section 2 of the Land and Water Conservation Fund Act of 1965, for the transition period, instead of \$75,488,000 as proposed by the House and \$76,488,000 as proposed by the Senate.

The managers are aware of the great savings realized by the advance acquisition of lands by private nonprofit interests in cooperation with the National Park Service, Forest Service and the Fish and Wildlife Service. However, the managers caution the agencies that they should not overcommit themselves to land acquisition projects for which funds may not be forthcoming. The managers believe decision on funding land purchases should be made by the Congress.

The managers agree that, in addition to the \$1,000,000 provided in the bill, sufficient moneys be made available for the acquisition by the Forest Service of the Mt. Haggin Ranch property. A reprogramming proposed to accomplish this purpose should be submitted to the House and Senate Appropriations Committees for approval, and the Committees will extend sympathetic consideration to a subsequent budget request to replace any reprogrammed funds.

#### U.S. FISH AND WILDLIFE SERVICE

Amendment No. 15: Appropriates \$117,746,000 for resource management instead of \$115,984,000 as proposed by the House and \$117,787,000 as proposed by the Senate. The net increase above the amount proposed by the House includes additions of \$400,000 for continuing Lake Champlain studies on impact of Canadian dam construction; \$2,500,000 for wildlife resources, including \$26,000 for Muscatatuk NWR, Ind. and \$100,000 for the Kenai National Moose Range, Alaska; \$50,000 for reopening aquariums at Mammoth Springs, Ark., and Natchitoches, La.; and reductions of \$100,000 for the Boldt decision; \$500,000 for endangered species (operating funds); and \$588,000 for new personnel costs. The managers are in agreement that within available funds, \$41,000 be provided for hatchery operations at Miles City, Mont.

Amendment No. 16: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provide that \$2,000,000 for endangered species shall remain available until expended.

Amendment No. 17: Appropriates \$28,639,000 for resource management, for the transition period, as proposed by the Senate instead of \$27,389,000 as proposed by the House.

Amendment No. 18: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which provides \$17,706,000 for construction and anadromous fish instead of \$14,229,000 as proposed by the House and \$14,981,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate. The net increase above the amount proposed by the House includes additions of \$4,000,000 for the Fish and Wildlife Health Laboratory, Leetown, W. Va., and \$246,000 for Bowden National Fish Hatchery, W. Va.; and reductions of \$169,000 for canal rehabilitation, Mattamuskeet NWR, N.C.; \$200,000 for hatchery construction, White River NFH, Vt.; \$100,000 for hatchery construction, San Marcos NFH, Texas, and \$300,000 for hatchery construction, Makah National Fish Hatchery, Wash.

Amendment No. 19: Appropriates \$7,500,000 for migratory bird conservation account as proposed by the Senate instead of \$10,000,000 as proposed by the House.

#### NATIONAL PARK SERVICE

Amendment No. 20: Appropriates \$243,588,000 for operation of the national park system instead of \$240,413,000 as proposed by the House and \$245,595,000 as proposed by the Senate. The net increase above the amount proposed by the House includes additions of \$2,000,000 for bicentennial special events; \$2,000,000 to fill authorized positions (395) and increase level of park management; and \$75,000 for an additional three positions and related costs, Cuyahoga NRA, Ohio; and reductions of \$198,000 for master planning, Golden Gate NRA, Calif.; \$175,000 for executive direction; \$300,000 for travel; and \$227,000 for new personnel costs. The managers are in agreement that the additional funds provided for new permanent positions are based on the half-year lapse resulting from the timing of the bill. The managers expect the full costs of the new positions to be annualized in the fiscal year 1977 budget request of the Park Service.

The managers are in agreement that the funds provided for special bicentennial events shall be used for events in park areas across the country.

The managers are in agreement that the National Park Service shall submit a reprogramming request to provide \$500,000 for operation of Ellis Island, N.Y.

Amendment No. 21: Appropriates \$75,772,000 for operation of the national park system, for the transition period, instead of \$74,022,000 as proposed by the House and \$75,968,000 as proposed by the Senate. The net increase above the amount proposed by the House includes additions of \$750,000 for bicentennial special events; \$1,000,000 to fill authorized positions and increase level of park management; \$25,000 for additional positions and related costs, Cuyahoga NRA, Ohio; and a reduction of \$25,000 for master planning, Golden Gate NRA, Calif.

Amendment No. 22: Provides \$396,000 for the Roosevelt Campobello International Park Commission as proposed by the Senate instead of \$196,000 as proposed by the House.

Amendment No. 23: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$27,215,000 for planning and construction instead of \$26,255,000 as proposed by the House and \$26,494,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The increase above the amount proposed by the House includes additions of \$525,000 for restoration of historic buildings, Harpers Ferry NHP, W. Va.; \$225,000 for repairs at George Rogers Clark NHP, Ind.; \$290,000 for planning and historic studies at Boston NHP, Mass.; \$100,000 for planning, Nedora Visitors Center, Roosevelt NHP, N.D.; \$200,000 for operating funds, Roosevelt Campobello International Park Commission; \$1,000,000 for Lady Bird Johnson Park development, Virginia/Washington, D.C.; \$150,000 for restoration of the Abner Cloud House, C&O NHP, Maryland; \$100,000 for renovation of the Sewall-Belmont House, Washington, D.C.; and reductions of \$380,000 for new area and land use studies; \$500,000 for initial development work, Ellis Island, N.Y.; \$500,000 for advance and master planning; and \$250,000 for cooperative programs. The managers are in agreement that within available funds \$75,000, and \$25,000 in the transition period be used for planning and environmental studies, Canaveral NS, Fla.

Amendment No. 24: Appropriates \$7,100,000 for planning and construction for the transition period, as proposed by the House instead of \$7,125,000 as proposed by the Senate.

Amendment No. 25: Appropriates \$40,115,000 for road construction (liquidation of contract authority) instead of \$46,093,000 as proposed by the House and \$38,011,000 as proposed by the Senate. The net decrease below the amount proposed by the House includes additions of \$1,311,000 for reconstruction of Golden Gate Viaduct, Yellowstone NP, Wyo.; and \$11,000 for Nedora Visitor Center, Roosevelt NHP, N.D.; and a general reduction of \$7,300,000 due to carry over from fiscal year 1975 funds.

Amendment No. 26: Deletes language which provided that the funds for repair and resurfacing of the Baltimore Washington Parkway shall not be obligated or expended during the period April 1, 1976 to September 30, 1976, as proposed by the Senate.

Amendment No. 27: Appropriates \$9,900,000 for road construction (liquidation of contract authority) for the transition period as proposed by the House instead of \$11,000,000 as proposed by the Senate.

Within the total funds provided for roads and trails, the managers are in agreement that up to \$369,000 is to be used for initiating planning and design of Section 1-D, Natchez Trace Parkway, Tennessee.

The managers are in agreement that the Interior Department, together with the Department of Transportation, consult with the Appalachian Regional Commission, affected states and appropriate local governments to resolve their differences with respect to the proposed construction and relocation of Route 25E through Cumberland Gap National Historical Park, Kentucky and Tennessee. Agreement on the next steps to be taken and action to implement that agreement is expected. Further, the Interior Department should complete master



planning for the park, including environmental assessments and public participation. A report on findings and action should be forthcoming within six months.

**Amendment No. 28:** Appropriates \$24,666,000 for preservation of historic properties as proposed by the House instead of \$24,516,000 as proposed by the Senate.

**Amendment No. 29:** Appropriates \$2,575,000 for John F. Kennedy Center for the Performing Arts as proposed by the House instead of \$2,500,000 as proposed by the Senate.

**Amendment No. 30:** Appropriates \$14,000,000 for planning, development and operation of recreation facilities as proposed by the Senate instead of \$16,000,000 as proposed by the House.

**Amendment No. 31:** Appropriates \$5,000,000 for planning, development and operation of recreation facilities, for the transition period, as proposed by the Senate instead of \$4,000,000 as proposed by the House.

#### GEOLOGICAL SURVEY

**Amendment No. 32:** Appropriates \$267,247,000 for surveys, investigations, and research instead of \$265,065,000 as proposed by the House and \$268,544,000 as proposed by the Senate. The net increase above the amount proposed by the House includes additions of \$1,000,000 for mineral resource surveys in Alaska and other areas considered for inclusion in national parks, forests, and wilderness; \$2,000,000 for the Madison limestone formation (Wyo.) hydrology study; \$2,000,000 for expansion of EROS data capability and related equipment, Sioux Falls, S.D.; \$750,000 for energy resource surveys; and reductions of \$300,000 for topographic surveys and mapping; \$1,303,000 for offshore geologic surveys; \$500,000 for regulation of OCS oil and gas operations; \$100,000 for administration; \$100,000 for land information and analysis-geography; and \$1,265,000 for new personnel costs.

**Amendment No. 33:** Appropriates \$67,400,000 for surveys, investigations, and research, for the transition period, instead of \$66,425,000 as proposed by the House and \$67,695,000 as proposed by the Senate. The net increase above the amount proposed by the House includes additions of \$580,000 for the Madison limestone formation (Wyo.) hydrology study; \$500,000 for expansion of EROS data capability and related equipment at Sioux Falls, S.D.; and \$220,000 for energy resource surveys; and a reduction of \$325,000 for offshore geologic surveys.

#### MINING ENFORCEMENT AND SAFETY ADMINISTRATION

**Amendment No. 34:** Appropriates \$79,473,000 for salaries and expenses instead of \$76,136,000 as proposed by the House and \$82,698,000 as proposed by the Senate. The net increase above the amount proposed by the House includes additions of \$1,100,000 for furnishings for the Health and Safety Academy, Beckley, W. Va.; \$1,500,000 for completion of the Health and Safety Academy, Beckley, W. Va.; and \$1,230,000 for mining equipment and safety laboratory, W. Va.; and a reduction of \$493,000 for new personnel costs.

**Amendment No. 35:** Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and con-

cur in the amendment of the Senate with an amendment which provides that \$1,500,000 shall remain available until expended for construction of facilities instead of \$2,800,000 as proposed by the Senate. The managers on the part of the Senate will offer a motion to recede and concur in the amendment of the House to the amendment of the Senate.

**Amendment No. 36:** Appropriates \$20,205,000 for salaries and expenses for the transition period, instead of \$20,035,000 as proposed by the House and \$20,736,000 as proposed by the Senate. The increase above the amount proposed by the House includes an addition of \$170,000 for mining equipment and safety laboratory, W. Va.

The managers believe very strongly that the mine health and safety program of the Mining Enforcement and Safety Administration should remain in the Department of the Interior. The managers are convinced that mine health and safety enforcement programs have been and should continue to be most effectively administered in coordination with other established mining safety programs now in the Department.

#### BUREAU OF MINES

**Amendment No. 37:** Appropriates \$157,387,000 for salaries and expenses instead of \$146,608,000 as proposed by the House and \$157,584,000 as proposed by the Senate. The net increase above the amount proposed by the House includes additions of \$10,000,000 for advancing coal mining technology; \$1,500,000 for subsidence control demonstration project, Rock Springs, Wyo.; and \$500,000 for intensified mineral appraisal program for Federal lands subject to withdrawal in Alaska and other areas; and reductions of \$300,000 for metallurgy research; \$150,000 for data collection and analysis; \$250,000 for wilderness investigations; \$200,000 for other engineering programs; and \$321,000 for new personnel costs.

**Amendment No. 38:** Provides that \$96,610,000 shall remain available until expended instead of \$28,544,000 as proposed by the House and \$101,610,000 as proposed by the Senate.

**Amendment No. 39:** Appropriates \$39,005,000 for salaries and expenses, for the transition period, instead of \$36,505,000 as proposed by the House and \$39,186,000 as proposed by the Senate. The increase above the amount proposed by the House includes \$2,500,000 for advancing coal mining technology.

**Amendment No. 40:** Provides that \$22,600,000 shall remain available until expended instead of \$7,085,000 as proposed by the House and \$23,850,000 as proposed by the Senate.

#### BUREAU OF INDIAN AFFAIRS

**Amendment No. 41:** Appropriates \$542,918,000 for operation of Indian programs instead of \$543,031,000 as proposed by the House and \$539,765,000 as proposed by the Senate. The net increase above the amount proposed by the House includes additions of \$3,000,000 for public school assistance (Johnson-O'Malley); \$133,000 for master in public health programs; \$30,000 for Lakota Higher Education Center, S.D.; \$24,000 for assistance to the Trenton Indian service area, N.D.; and \$2,100,000 for the Navajo/Hopi settlement program, including



\$100,000 for legal fees; and reductions of \$1,000,000 for assistance to formerly private schools; \$100,000 for the Boldt decision implementation (Indian fishing rights); \$100,000 for aid to tribal governments; \$350,000 for social services; \$500,000 for law enforcement; \$500,000 for business enterprise development, \$200,00 for forestry and agriculture; \$1,500,000 for Indian action teams; \$100,000 for management and administration; \$200,000 for facilities management; \$500,000 for Indian contract support; and \$350,000 for travel. The managers are in agreement that the funds provided for assistance to formerly private schools shall include assistance for the Ojibwa School, N.D.; St. Francis School, S.D.; St. Stephens School, Wyo.; and other schools as determined by the Department.

The managers on the part of the House and the Senate are in agreement that the additional funds provided to offset reduced public school assistance allocations under the revised Johnson-O'Malley distribution formula shall be limited to fiscal year 1976. This "hold harmless" provision is intended to facilitate the transition to the new distribution formula, and the managers stress that it should not be considered an ongoing provision.

The managers on the part of the House and the Senate are in agreement that \$50,000 for law enforcement for the Miccosukee Tribe, Florida, and \$100,000 for fish and game enforcement assistance to the Leech Lake Band of Chippewa Indians, Minnesota, shall be provided within available funds.

Amendment No. 42: Provides language that \$30,952,000 shall remain available until September 30, 1977, for assistance to public schools as proposed by the Senate.

Amendment No. 43: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides language that the sum appropriated for fiscal year 1976 for assistance to public schools shall not be less than the amount made available for fiscal year 1975, as proposed by the Senate.

Amendment No. 44: Appropriates \$174,167,000 for operation of Indian programs, for the transition period, instead of \$174,474,000 as proposed by the House and \$173,246,000 as proposed by the Senate. The decrease below the amount proposed by the House includes reductions of \$225,000 for assistance to formerly private schools; \$25,000 for the Boldt decision implementation (Indian fishing rights); and \$57,000 for law enforcement.

Amendment No. 45: Provides language that \$7,300,000 shall remain available until September 30, 1977, for assistance to public schools as proposed by the Senate.

Amendment No. 46: Appropriates \$73,922,000 for construction instead of \$63,556,000 as proposed by the House and \$86,534,000 as proposed by the Senate. The increase above the amount proposed by the House includes additions of \$7,881,000 for assistance to Indian public schools as follows: Parker School District No. 27, \$2,023,000; Heart Butte School District, Mont., \$2,307,000; Alchesay School District, Arizona, \$3,551,000; and increases of \$2,229,000 for phase II construction, Ramah Navajo School, N.M.; \$56,000 for repair fire damage, Lakota Higher Education Center, S.D.; and \$200,000 for fish hatchery facilities, Pyramid Lake, Nevada.

Amendment No. 47: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing that \$200,000 shall be available to assist the Pyramid Lake Paiute Tribe in construction of fish hatchery facilities instead of \$2,148,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 48: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing that \$2,229,000 shall be available to the Ramah Navajo School Board, Inc., for the construction of facilities instead of \$6,000,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 49: Appropriates \$10,000,000 for Indian loan guaranty and insurance fund as proposed by the House instead of \$15,000,000 as proposed by the Senate.

Amendment No. 50: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating \$3,000,000 for the revolving fund for loans to remain available until expended as proposed by the Senate instead of \$7,000,000 as proposed by the House.

#### TERRITORIAL AFFAIRS

Amendment No. 51: Appropriates \$22,000,000 for administration of territories as proposed by the Senate instead of \$16,000,000 as proposed by the House.

Amendment No. 52: Appropriates \$77,196,000 for Trust Territory of the Pacific Islands as proposed by the Senate instead of \$81,000,000 as proposed by the House.

Amendment No. 53: Appropriates \$3,000,000 for ex gratia payment, Bikini Atoll as proposed by the Senate instead of \$2,270,000 as proposed by the House.

#### OFFICE OF THE SOLICITOR

Amendment No. 54: Appropriates \$11,263,000 for salaries and expenses instead of \$11,143,000 as proposed by the House and \$11,382,000 as proposed by the Senate. The increase above the amount proposed by the House includes an addition of \$120,000 for legal services.

Amendment No. 55: Appropriates \$2,665,000 for salaries and expenses, for the transition period, instead of \$2,626,000 as proposed by the House and \$2,703,000 as proposed by the Senate. The increase above the amount proposed by the House includes an addition of \$39,000 for pay cost annualization.

#### OFFICE OF THE SECRETARY

Amendment No. 56: Appropriates \$18,734,000 for salaries and expenses instead of \$18,599,000 as proposed by the House and \$19,732,000 as proposed by the Senate. The net increase above the amount proposed

by the House includes an addition of \$258,000 for administrative management; and reductions of \$91,000 for equal opportunity and \$32,000 for new personnel costs.

**Amendment No. 57:** Appropriates \$4,203,000 for salaries and expenses, for the transition period, instead of \$4,171,000 as proposed by the House and \$4,408,000 as proposed by the Senate. The increase above the amount proposed by the House includes an addition of \$32,000 for administrative management.

**Amendment No. 58:** Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$12,153,000 for departmental operations instead of \$12,381,000 as proposed by the House and \$12,278,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate. The net decrease below the amount proposed by the House includes an addition of \$200,000 for the Office of Minerals Policy Development; and reductions of \$75,000 for the Outer Continental Shelf Office and \$353,000 for new personnel costs.

**Amendment No. 59:** Appropriates \$2,480,000 for departmental operations, for the transition period, instead of \$2,445,000 as proposed by the House and \$2,515,000 as proposed by the Senate. The net increase above the amount proposed by the House includes an increase of \$50,000 for the Office of Minerals Policy Development and a reduction of \$15,000 for the Outer Continental Shelf Office.

**Amendment No. 60:** Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate providing \$1,494,000 for fiscal year 1976 and \$75,000 for the transition period, for salaries and expenses (special foreign currency program).

**Amendment No. 61:** Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate for compensation of temporary personnel hired for emergency situations such as firefighting.

## TITLE II—RELATED AGENCIES

### FOREST SERVICE

**Amendment No. 62:** Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$365,821.00 for forest land management instead of \$358,746,000 as proposed by the House and \$363,012,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate. The net increase above the amount proposed by the House includes reductions of \$500,000 for timber sales administration and \$2,000,000 for new personnel costs; and additions of \$257,000 for cooperative law enforcement; \$750,000 for recreation use, which includes \$85,000 for Oregon Dunes, Ore., and \$300,000 for avalanche control; \$328,000 for wildlife and fish habitat management; \$150,000 for rangeland management, providing a total program of \$650,000 for range development and validation in Oregon; and \$8,090,000 for forest insect and disease control contingency fund.

The managers on the part of the House and Senate are in agreement that the funds provided for avalanche control are to be used for procurement of existing ordinance and rehabilitation of obsolete weapons.

The managers on the part of the House and Senate direct the Forest Service to provide the Senate and House Appropriations Committees with a comprehensive report on the recreation use of the national forests, which outlines the funding requirements to meet current and projected uses. The managers are concerned about the need to close or eliminate campground facilities due to budgetary constraints.

**Amendment No. 63:** Provides \$10,000,000 for insect and disease control as proposed by the Senate instead of \$1,910,000 as proposed by the House.

The managers understand the responsible role the Forest Service plays in prevention, survey and control of forest insect and disease outbreaks on all forest lands, regardless of ownership. The managers believe that recent legislation has improved the ability to program funds and better plan the control of insects and diseases. The Federal cost share should, in no event, exceed 50 percent. In addition, the managers direct the Forest Service to study alternative cost sharing arrangements where private and State lands are involved, with the intent of reducing the Federal share below 50 percent on State and private lands. The managers believe the Federal funds should be viewed as a catalyst to increase the contribution of the nonfederal sector in the control of forest insects and diseases. The managers direct the Forest Service to report to the House and Senate Appropriations Committees within 30 days on this problem.

**Amendment No. 64:** Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$80,355,000 for forest research instead of \$81,955,000 as proposed by the House and \$82,005,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate. The net decrease below the amount proposed by the House includes additions of \$100,000 for Ohio Lehua forest decline, Hawaii; \$300,000 for intensive management practices center, Gainesville, Fla.; \$150,000 for coastal loblolly pine culture, S.C.; \$150,000 for southern pine insect control, Ga. and Fla.; \$300,000 to establish range validation area, Malheur NF, Ore.; \$200,000 for recreation research, Durham, N.H.; \$450,000 for spruce budworm control, Maine; \$550,000 for Alaska research as follows: timber management (\$125,000), watershed management research (\$75,000), wildlife range and fish habitat management (\$350,000), and reductions of \$3,000,000 in the base research program \$500,000 for Surface Environment and Mining (SEAM), and \$300,000 for new personnel costs.

**Amendment No. 65:** Appropriates \$32,994,000 for State and private forestry cooperation as proposed by the Senate instead of \$33,594,000 as proposed by the House.

**Amendment No. 66:** Appropriates \$117,000,000 for forest land management, for the transition period, instead of \$116,759,000 as proposed by the House and \$118,388,000 as proposed by the Senate. The increase above the amount proposed by the House includes additions of \$64,000 for cooperative law enforcement; \$150,000 for recreation use; and \$27,000 for wildlife and fish habitat management.



Amendment No. 67: Provides \$1,060,000 for cooperative law enforcement as proposed by the Senate instead of \$996,000 as proposed by the House.

Amendment No. 68: Appropriates \$21,737,000 for forest research, for the transition period, instead of \$22,277,000 as proposed by the House and \$21,550,000 as proposed by the Senate. The decrease below the amount proposed by the House includes reductions of \$415,000 in the base research program and \$125,000 for Surface Environment and Mining (SEAM).

Amendment No. 69: Appropriates \$9,802,000 for state and private forestry cooperation, for the transition period, as proposed by the Senate instead of \$10,052,000 as proposed by the House.

Amendment No. 70: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$18,134,000 for construction and land acquisition instead of \$16,618,000 as proposed by the House and \$17,607,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate. The net increase above the amount proposed by the House includes reductions of \$230,000 for Pinewoods Lake project, Clark NF, Mo., and \$500,000 for Bear Creek Campground, Jefferson NF, Va.; and additions of \$900,000 for phase I laboratory construction, Charleston, S.C.; \$471,000 for facilities and transportation, Blanchard Springs, Ark.; \$75,000 for warehouse facility, Laramie, Wyo.; \$700,000 for laboratory office wing, Morgantown, W. Va., and \$100,000 for fire laboratory, Missoula, Mont.

Amendment No. 71: Appropriates \$25,000,000 for youth conservation corps instead of \$20,000,000 as proposed by the House and \$30,000, as proposed by the Senate.

Amendment No. 72: Provides that \$12,500,000 shall be available to the Secretary of the Interior for the youth conservation program instead of \$10,000,000 as proposed by the House and \$15,000,000 as proposed by the Senate.

Amendment No. 73: Provides that \$12,500,000 shall be available to the Secretary of Agriculture for the youth conservation program instead of \$10,000,000 as proposed by the House and \$15,000,000 as proposed by the Senate.

Amendment No. 74: Deletes language proposed by the Senate providing \$10,000,000 for the youth conservation corps for the transition period.

Amendment No. 75: Appropriates \$112,857,000 for forest roads and trails (liquidation of contract authority) as proposed by the Senate instead of \$117,859,000 as proposed by the House.

The managers on the part of the House and the Senate are in agreement that included in the amount provided are additions of \$291,000 for Blanchards Springs Caverns, Arkansas, and \$587,000 for the Smoke Hole recreation complex and Summit Lake recreation area, Mononghalea National Forest, West Virginia.

Amendment No. 76: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate that clarifies availability of funds for forest roads and trails (liquidation of contract authority) for the transition period.

Amendment No. 77: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate that clarifies procedures for calculating payments to states during the transition period.

#### ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

Amendment No. 78: Appropriates \$426,994,000 for operating expenses, fossil fuels, instead of \$406,594,000 as proposed by the House and \$454,850,000 as proposed by the Senate. The net increase over the amount provided by the House includes reductions of \$34,600,000 for coal research and \$6,000 for GSA space; and increases of \$8,506,000 for oil and gas extraction, including work in the Devonian shale area; \$6,000,000 for oil shale research; \$16,000,000 for magnetohydrodynamics (MHD); \$2,500,000 for fuel cell research; \$1,600,000 for supporting activities; \$3,100,000 for advanced automotive systems; \$10,000,000 for end use conservation research; \$1,800,000 for wood waste conversion, Albany, Oregon; \$4,000,000 for improved conversion efficiency; and \$1,500,000 for assistance for urban waste conversion projects.

The managers agree that the Energy Research and Development Administration (ERDA) may develop a national exemplar for non-profit institutions for an atmospheric fluidized coal bed combustion heating-cooling centralized system. This non-profit institutional exemplar may receive a federal grant toward the total project costs of a somewhat higher percentage than that given to commercial experimental projects, may demonstrate how the 5000 higher education institutions and the 7000 hospitals throughout the country can change as soon as possible to an acceptable coal burning energy source as an answer to the crisis of shortage of gas and oil supplies.

Within the total funds provide for urban waste conversion, the conferees are in agreement that consideration should be given to work being done on the gasification of agriculture residues at Kansas State University.

Amendment No. 79: Appropriates \$108,956,000 for operating expenses, fossil fuels, for the transition period, instead of \$104,568,000 as proposed by the House and \$114,656,000 as proposed by the Senate. The net increase over the amount provided by the House includes reductions of \$8,400,000 for coal research and \$2,000 for GSA space; and increases of \$5,500,000 for magnetohydrodynamics; \$500,000 for fuel cell research; \$650,000 for supporting activities; \$890,000 for advanced automotive systems; \$3,000,000 for end use energy conservation research; \$300,000 for wood waste conversion research, Albany, Oregon; \$1,200,000 for improved conversion efficiency; and \$750,000 for assistance for urban waste conversion projects.

Amendment No. 80: Appropriates \$21,025,000 for plant and capital equipment, fossil fuels, as proposed by the Senate, instead of \$20,425,000 as proposed by the House.

Amendment No. 81: Appropriates \$8,240,000 for plant and capital equipment, fossil fuels, for the transition period, as proposed by the Senate, instead of \$8,200,000 as proposed by the House.

#### FEDERAL ENERGY ADMINISTRATION

Amendment No. 82: Appropriates \$142,992,000 for salaries and expenses instead of \$98,388,000 as proposed by the House and \$158,-



245,000 as proposed by the Senate. The increase above the amount proposed by the House includes additions of \$6,000,000 for executive direction and administration; \$922,000 for energy policy and analysis; \$8,000,000 for regulatory programs; \$26,730,000 for conservation and environment; \$1,600,000 for energy resource development; 209,000 for international energy affairs; and \$1,143,000 for GSA space costs.

The managers on the part of the House and the Senate are disturbed at establishment of a nuclear energy office to act as a "government advocate for public acceptance" of nuclear power. The managers believe that the current debate over the acceptance of nuclear power should not be clouded by the insertion of a government advocate. This decision should be made by the people affected with a minimum of government interference. Therefore, the managers have not approved the funds requested in the budget amendment for the Nuclear Energy Office and direct that the office be abolished. The managers believe the existing resources within FEA are sufficient to assist the Administrator in developing nuclear energy policies.

The managers direct attention to language in the House report on this bill concerning the importance of energy conservation activities and direct FEA to report to the House and Senate Committees on Appropriations as specified in that report.

Amendment No. 83: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which provides that no funds shall be used for utility rate restructuring studies without provision for direct consumer representation in the planning and implementing of such studies.

Amendment No. 84: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$25,283,000 for salaries and expenses, for the transition period, instead of \$25,439,000 as proposed by the House and \$27,000,000 as proposed by the Senate. The managers on the part of the Senate will offer a motion to recede and concur in the amendment of the House to the amendment of the Senate. The net decrease below the amount proposed by the House includes additions of \$1,000,000 for executive direction and administration; \$40,000 for regulatory programs; \$2,000,000 for conservation and environment; \$325,000 for GSA space costs; and decreases of \$2,806,000 for energy policy and analysis; \$500,000 for energy resource development; and \$215,000 for international energy activities.

#### INDIAN HEALTH SERVICE

Amendment No. 85: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment providing \$274,835,000 for Indian health services instead of \$273,017,000 as proposed by the House and \$272,662,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate. The net increase above the amount proposed by the House includes a reduction of \$360,000 for health clinic, Concho, Okla; and additions of \$750,000 for checkerboard area health system, N.M.; \$430,000 for addi-

tional medical care needs, Alaska; \$72,000 for expanded medical and dental services, Blackfoot Tribe, Mont.; \$255,000 for additional community aids, Alaska; \$271,000 for Umatilla health clinic, Ore.; \$400,000 for Wewoka health clinic, Okla.

The managers are in agreement that the \$1,600,000 provided for urban Indian health shall include support for programs at Omaha, Nebraska; Seattle, Washington; and Wichita, Kansas.

The managers direct that none of the additional funds provided for urban Indian health shall be used to initiate new programs of direct health care delivery but shall be applied to the support of services designed to assist urban Indians to obtain health care to which they are entitled under existing government programs.

Amendment No. 86: Appropriates \$73,780,000 for Indian health services for the transition period, instead of \$73,580,000 as proposed by the House and \$74,197,000 as proposed by the Senate. The increase above the amount proposed by the House is for program increases provided for this account in fiscal year 1976.

Amendment No. 87: Appropriates \$55,366,000 for Indian health facilities instead of \$43,758,000 as proposed by the House and \$56,466,000 as proposed by the Senate. The increase above the amount proposed by the House includes increases of \$434,000 for staff housing and equipment, Rocky Boy Community Health Center, Mont.; \$724,000 for staff housing, Lame Deer Clinic, Mont.; \$450,000 for the Red Lake Indian Reservation health facility, Minn.; \$1,000,000 for Menominee health facilities, Wis.; and phased construction of the following Indian hospitals: Acoma-Laguna-Canoncito, N.M., \$2,900,000; Santa Fe, N.M., \$4,600,000; Bethel, Alaska, \$1,500,000.

#### INDIAN EDUCATION

Amendment No. 88: Appropriates \$35,000,000 for Part A as proposed by the House instead of \$31,000,000 as proposed by the Senate.

Amendment No. 89: Appropriates \$4,000,000 for Part C as proposed by the House instead of \$8,000,000 as proposed by the Senate.

#### NAVAJO AND HOPI RELOCATION COMMISSION

Amendment No. 90: Appropriates \$12,700,000 for Navajo and Hopi Relocation Commission for fiscal year 1976 and \$100,000 for the transition period instead of \$16,500,000 for fiscal year 1976 and \$125,000 for the transition period as proposed by the Senate. The amount provided consists of \$1,800,000 for relocation incentive payments, \$10,500,000 for purchase of property and payment of relocation expenses, and \$400,000 for operating expenses.

#### SMITHSONIAN INSTITUTION

Amendment No. 91: Appropriates \$77,832,000 for salaries and expenses instead of \$77,908,000 as proposed by the House and \$77,752,000 as proposed by the Senate. The net decrease below the amount proposed by the House includes additions of \$450,000 for pav costs; \$75,000 for the National Museum of Natural History; \$22,000 for the Tropical Research Institute; \$25,000 for the Smithsonian Institution Libraries; and reductions of \$134,000 for the Astrophysical Observa-

tory; \$26,000 for the Chesapeake Bay Center; \$35,000 for the Museum of History and Technology; \$28,000 for the Office of Equal Opportunity; \$25,000 for the Office of Protective Services; and \$400,000 for new personnel costs.

Amendment No. 92: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment, providing \$21,740,000 for salaries and expenses for the transition period, instead of \$21,634,000 as proposed by the House and \$21,712,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate. The net increase above the amount proposed by the House includes an increase of \$133,000 for pay costs; and reductions of \$15,000 for the Astrophysical Observatory; \$6,000 for the Office of Equal Opportunity; and \$6,000 for the Office of Protective Services.

Amendment No. 93: Appropriates \$1,875,000 for science information exchange as proposed by the Senate instead of \$1,500,000 as proposed by the House.

Amendment No. 94: Appropriates \$500,000 for science information exchange for the transition period, as proposed by the Senate instead of \$406,000 as proposed by the House.

Amendment No. 95: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate providing \$500,000 for museum programs and related research (special foreign currency program).

#### NATIONAL GALLERY OF ART

Amendment No. 96: Appropriates \$7,531,000 for salaries and expenses instead of \$7,564,000 as proposed by the House and \$7,431,000 as proposed by the Senate. The decrease of \$33,000 below the amount proposed by the House applies to new positions.

Amendment No. 97: Appropriates \$1,937,000 for salaries and expenses, transition period, as proposed by the House instead of \$1,904,000 as proposed by the Senate.

#### NATIONAL FOUNDATION ON ARTS AND THE HUMANITIES

Amendment No. 98: Appropriates \$157,410,000 for salaries and expenses instead of \$154,910,000 as proposed by the House and \$159,910,000 as proposed by the Senate.

Amendment No. 99: Provides \$74,500,000 for the National Endowment for the Arts instead of \$72,000,000 as proposed by the House and \$77,000,000 as proposed by the Senate.

The managers on the part of the House and Senate concur in part in the language included in the Senate report with respect to the National Endowment for the Arts' support of the American Film Institute with the following modification: The managers direct the Endowment to provide no more than the grant amount awarded in fiscal year 1975 and require the institute to match the grant funds on a dollar-for-dollar basis. The managers expect the institute to lessen its reliance on the Endowment funds in the future and move toward a greater reliance on funding from the private sector.

Amendment No. 100: Appropriates \$33,437,000 for salaries and expenses, transition period, instead of \$33,125,000 as proposed by the House and \$33,750,000 as proposed by the Senate.

#### NATIONAL CAPITAL PLANNING COMMISSION

Amendment No. 101: Appropriates \$1,871,000 for salaries and expenses as proposed by the Senate instead of \$1,876,000 as proposed by the House.

#### AMERICAN REVOLUTION BICENTENNIAL COMMISSION

Amendment No. 102: Appropriates \$9,462,000 for salaries and expenses instead of \$9,000,000 as proposed by the House and \$9,962,000 as proposed by the Senate. The net increase above the amount proposed by the House includes a reduction of \$38,000 for GSA space and an increase of \$500,000 for the base program.

Amendment No. 103: Appropriates \$1,743,000 for salaries and expenses, for the transition period, instead of \$1,626,000 as proposed by the House and \$1,861,000 as proposed by the Senate.

#### LOWELL HISTORIC CANAL DISTRICT COMMISSION

Amendment No. 104: Appropriates \$120,000 for salaries and expenses as proposed by the Senate instead of \$75,000 as proposed by the House.

Amendment No. 105: Appropriates \$30,000 for the transition period as proposed by the Senate instead of \$19,000 as proposed by the House.

#### JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA

Amendment No. 106: Appropriates \$764,000 for salaries and expenses as proposed by the Senate instead of \$708,000 as proposed by the House.

#### PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

Amendment No. 107: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which appropriated \$824,000 for salaries and expenses for fiscal year 1976 instead of \$916,000 as proposed by the Senate and appropriates \$218,000 for the transition period as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

#### TITLE III—GENERAL PROVISIONS

Amendment No. 108. Restores language proposed by the House and stricken by the Senate which provides as follows:

No part of any appropriation under this Act shall be available to the Secretary of Interior or the Secretary of Agriculture for the leasing of oil, natural gas, or other mineral rights by noncompetitive bidding on publicly owned lands within the boundaries of the Shawnee National Forest, Illinois: *Provided*, That nothing herein is intended to inhibit or otherwise affect the sale, lease or right of access to minerals owned by private individuals.

Amendment No. 109: Technical amendment restoring section number proposed by the House.



## CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1976 and the transition period recommended by the committee of conference, with comparisons to the fiscal year 1975 amounts, the 1976 budget estimates, and the House and Senate bills for 1976 follows:

New budget (obligational) authority, fiscal year 1975.....	\$3, 988, 893, 310
Budget estimates of new (obligational) authority (as amended), fiscal year 1976.....	<sup>1</sup> 4, 307, 158, 000
Transition period .....	1, 187, 847, 900
House bill, fiscal year 1976.....	4, 101, 962, 000
Transition period .....	1, 143, 572, 900
Senate bill, fiscal year 1976.....	4, 304, 340, 000
Transition period .....	1, 175, 870, 900
Conference agreement .....	4, 234, 631, 000
Transition period .....	1, 155, 538, 900
Conference agreement compared with:	
New budget (obligational) authority, fiscal year 1975.....	+245, 727, 690
Budget estimates of new (obligational) authority (as amended), fiscal year 1976.....	-72, 537, 000
Transition period .....	-32, 309, 000
House bill, fiscal year 1976.....	+132, 659, 000
Transition period .....	+11, 966, 000
Senate bill, fiscal year 1976.....	-69, 719, 000
Transition period .....	-20, 332, 000
<sup>1</sup> Includes the following amounts not considered by the House:	
Pennsylvania Avenue Development Corporation.....	\$1, 256, 000
National Park Service (Budget Amendment).....	-4, 000, 000
Bureau of Mines (Budget Amendment).....	15, 000, 000
Bureau of Indian Affairs (Budget Amendment).....	6, 400, 000
Ex Gratia Payment, Bikini Atoll (Budget Amendment).....	3, 000, 000
ERDA (Budget Amendment).....	65, 400, 000
FEA (Budget Amendment).....	147, 660, 000
Navajo/Hopi Relocation Commission (Budget Amendment).....	37, 500, 000
<b>Total .....</b>	<b>272, 218, 000</b>

SIDNEY R. YATES,  
GUNN MCKAY,  
CLARENCE D. LONG,  
FRANK E. EVANS,  
JOHN P. MURTHA,  
ROBERT DUNCAN,  
GEORGE MAHON,  
JOSEPH M. McDADE,  
RALPH S. REGULA,  
ELFORD A. CEDERBERG,

*Managers on the Part of the House.*

ROBERT C. BYRD,  
JOHN L. McCLELLAN,  
JOSEPH M. MONTROYA,  
LAWTON CHILES,  
MIKE MANSFIELD,  
TED STEVENS,  
MILTON R. YOUNG,  
MARK O. HATFIELD,

*Managers on the Part of the Senate.*



# Ninety-fourth Congress of the United States of America

## AT THE FIRST SESSION

*Begun and held at the City of Washington on Tuesday, the fourteenth day of January, one thousand nine hundred and seventy-five*

### An Act

Making appropriations for the Department of the Interior and related agencies for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the Department of the Interior and related agencies for the fiscal year ending June 30, 1976, and the period ending September 30, 1976, and for other purposes, namely:*

#### TITLE I—DEPARTMENT OF THE INTERIOR LAND AND WATER RESOURCES

##### BUREAU OF LAND MANAGEMENT

###### MANAGEMENT OF LANDS AND RESOURCES

For expenses necessary for protection, use, improvement, development, disposal, cadastral surveying, classification, and performance of other functions, as authorized by law, in the management of lands and their resources under the jurisdiction of the Bureau of Land Management, \$189,582,000.

For "Management of lands and resources" for the period July 1, 1976, through September 30, 1976, \$58,192,000.

###### CONSTRUCTION AND MAINTENANCE

For acquisition, construction and maintenance of buildings, appurtenant facilities, and other improvements, and maintenance of access roads, \$8,911,000, to remain available until expended.

For "Construction and maintenance" for the period July 1, 1976, through September 30, 1976, to remain available until expended, \$2,238,000.

###### PUBLIC LANDS DEVELOPMENT ROADS AND TRAILS (LIQUIDATION OF CONTRACT AUTHORITY)

For liquidation of obligations incurred pursuant to authority contained in title 23, United States Code, section 203, \$3,183,000, to remain available until expended.

For "Public lands development roads and trails (liquidation of contract authority)" for the period July 1, 1976, through September 30, 1976, to remain available until expended, \$1,121,000.

###### OREGON AND CALIFORNIA GRANT LANDS

For expenses necessary for management, protection, and development of resources and for construction, operation, and maintenance of access roads, reforestation, and other improvements on the revested Oregon and California Railroad grant lands, on other Federal lands



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in the Oregon and California land-grant counties of Oregon, and on adjacent rights-of-way; and acquisition of rights-of-way and of existing connecting roads on or adjacent to such lands; an amount equivalent to 25 per centum of the aggregate of all receipts during the current fiscal year from the revested Oregon and California Railroad grant lands, to remain available until expended: *Provided*, That the amount appropriated herein for the purposes of this appropriation on lands administered by the Forest Service shall be transferred to the Forest Service, Department of Agriculture: *Provided further*, That the amount appropriated herein for road construction on lands other than those administered by the Forest Service shall be transferred to the Federal Highway Administration, Department of Transportation: *Provided further*, That the amount appropriated herein is hereby made a reimbursable charge against the Oregon and California land grant fund and shall be reimbursed to the general fund in the Treasury in accordance with the provisions of the second paragraph of subsection (b) of title II of the Act of August 28, 1937 (50 Stat. 876).

For "Oregon and California grant lands", an amount equivalent to 25 per centum of the aggregate of all receipts during the period July 1, 1976, through September 30, 1976, to remain available until expended.

RANGE IMPROVEMENTS

For construction, purchase, and maintenance of range improvements pursuant to the provisions of sections 3 and 10 of the Act of June 28, 1934, as amended (43 U.S.C. 315), sums equal to the aggregate of all moneys received, during the current fiscal year, as range improvements fees under section 3 of said Act, 25 per centum of all moneys received, during the current fiscal year, under section 15 of said Act, and the amount designated for range improvements from grazing fees from Bankhead-Jones lands transferred to the Department of the Interior pursuant to law, to remain available until expended.

For "Range improvements" sums equal to the aggregate of all moneys received during the period July 1, 1976, through September 30, 1976, to remain available until expended.

RECREATION DEVELOPMENT AND OPERATION OF RECREATION FACILITIES

For construction, operation, and maintenance of outdoor recreation facilities, including collection of special recreation use fees, to remain available until expended, \$300,000, to be derived from the special receipt accounts established by section 1(b) of the Act of July 15, 1968 (82 Stat. 354), and section 4(e) of the Act of July 11, 1972 (86 Stat. 461): *Provided*, That not more than 40 per centum of the amount credited pursuant to section 4(e) of the Act of July 11, 1972, shall be available for the enhancement of the fee collection system established by section 4 of such Act, including the promotion and enforcement thereof.

For "Recreation development and operation of recreation facilities" for the period July 1, 1976, through September 30, 1976, \$100,000, to remain available until expended.

ADMINISTRATIVE PROVISIONS

Appropriations for the Bureau of Land Management shall be available for purchase, erection, and dismantlement of temporary structures; and alteration and maintenance of necessary buildings and appurtenant facilities to which the United States has title: *Provided*,

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That of appropriations herein made for the Bureau of Land Management expenditures in connection with the revested Oregon and California Railroad and reconveyed Coos Bay Wagon Road grant lands (other than expenditures made under the appropriation "Oregon and California grant lands") shall be reimbursed to the general fund of the Treasury from the 25 per centum referred to in subsection (c), title II, of the Act approved August 28, 1937 (50 Stat. 876), of the special fund designated the "Oregon and California land grant fund" and section 4 of the Act approved May 24, 1939 (53 Stat. 754), of the special fund designated the "Coos Bay Wagon Road grant fund": *Provided further*, That appropriations herein made may be expended on a reimbursable basis for (1) surveys of lands other than those under the jurisdiction of the Bureau of Land Management and (2) protection of lands for the State of Alaska: *Provided further*, That notwithstanding any other provisions of law, payments to States made in the period July 1, 1976, through September 30, 1976, under the Mineral Leasing Act of 1920 (30 U.S.C. 191, 30 U.S.C. 285), will be based on receipts collected during the period January 1, 1976, through June 30, 1976: *Provided further*, That notwithstanding any other provisions of law, Bureau of Land Management payments to States and counties made in the period July 1, 1976, through September 30, 1976, under statutes other than the Mineral Leasing Act of 1920, will be based on receipts collected during the period July 1, 1975, through June 30, 1976.

OFFICE OF WATER RESEARCH AND TECHNOLOGY

SALARIES AND EXPENSES

For expenses necessary in carrying out the provisions of the Water Resources Research Act of 1964, as amended (42 U.S.C. 1961-1961c-7), \$18,180,000, of which \$4,100,000 shall remain available until expended: *Provided*, That the unexpended balances of the appropriations for "Salaries and expenses," Office of Water Resources Research, and "Saline water conversion" shall be merged with this appropriation. For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$4,411,000.

FISH AND WILDLIFE AND PARKS

BUREAU OF OUTDOOR RECREATION

SALARIES AND EXPENSES

For necessary expenses of the Bureau of Outdoor Recreation, not otherwise provided for, \$5,737,000. For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$1,444,000.

LAND AND WATER CONSERVATION FUND

For expenses necessary to carry out the provisions of the Land and Water Conservation Fund Act of 1965 as amended (16 U.S.C. 4601-4-11 as supplemented by Public Law 93-303), including \$6,193,000 for administrative expenses of the Bureau of Outdoor Recreation during the current fiscal year, and acquisition of land or waters, or interest therein, in accordance with the statutory authority applicable to the State or Federal agency concerned, to be derived from the Land and Water Conservation Fund, established by section 2 of said Act as amended, to remain available until expended, not to



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exceed \$308,086,000, of which (1) not to exceed \$175,840,000 shall be available for payments to the States in accordance with section 6(c) of said Act; (2) not to exceed \$77,648,000 shall be available to the National Park Service; (3) not to exceed \$36,980,000 shall be available to the Forest Service; (4) not to exceed \$9,425,000 shall be available to the United States Fish and Wildlife Service; and (5) not to exceed \$2,000,000 shall be available to the Bureau of Land Management.

For "Land and Water Conservation Fund" for the period July 1, 1976, through September 30, 1976, not to exceed \$75,988,000, to be derived from said Fund, to remain available until expended, in not to exceed the following amounts: \$1,548,000 for administrative expenses of the Bureau of Outdoor Recreation during said period; \$43,960,000 for payments to the States; \$19,280,000 to the National Park Service; \$7,600,000 to the Forest Service; \$3,200,000 to the United States Fish and Wildlife Service; and \$400,000 to the Bureau of Land Management: *Provided*, That the total amount of income to be credited to said Fund for said period under section 2 of the Land and Water Conservation Fund Act of 1965 as amended shall be \$75,988,000.

UNITED STATES FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

For expenses necessary for scientific and economic studies, conservation, management, investigations, protection, and utilization of sport fishery and wildlife resources, except whales, seals, and sea lions, and for the performance of other authorized functions related to such resources; and maintenance of the herd of long-horned cattle on the Wichita Mountains Wildlife Refuge, \$117,746,000, of which not to exceed \$2,000,000 shall remain available until expended.

For "Resource management" for the period July 1, 1976, through September 30, 1976, \$28,639,000.

CONSTRUCTION AND ANADROMOUS FISH

For construction and acquisition of buildings and other facilities required in the conservation, management, investigations, protection, and utilization of sport fishery and wildlife resources, and the acquisition of lands and interests therein; and for expenses necessary to carry out the Anadromous Fish Conservation Act (16 U.S.C. 757a-757f); \$17,706,000, to remain available until expended.

For "Construction and anadromous fish" for the period July 1, 1976, through September 30, 1976, \$1,060,000, to remain available until expended.

MIGRATORY BIRD CONSERVATION ACCOUNT

For an advance to the migratory bird conservation account, as authorized by the Act of October 4, 1971, as amended (16 U.S.C. 715k-3, 5; 81 Stat. 612), \$7,500,000, to remain available until expended.

ADMINISTRATIVE PROVISIONS

Appropriations and funds available to the United States Fish and Wildlife Service shall be available for purchase of not to exceed one hundred and four passenger motor vehicles, of which ninety-four are for replacement only (including sixty for police-type use); not to exceed \$50,000 for payment, in the discretion of the Secretary, for information or evidence concerning violations of laws administered by

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the United States Fish and Wildlife Service; miscellaneous and emergency expenses of enforcement activities, authorized or approved by the Secretary and to be accounted for solely on his certificate, not to exceed \$40,000; publication and distribution of bulletins as authorized by law (7 U.S.C. 417); insurance on official motor vehicles, aircraft and boats operated by the United States Fish and Wildlife Service in Mexico and Canada; repair of damage to public roads within and adjacent to reservation areas caused by operations of the United States Fish and Wildlife Service; options for the purchase of land at not to exceed \$1 for each option; facilities incident to such public recreational uses on conservation areas as are not inconsistent with their primary purpose, and the maintenance and improvement of aquaria, buildings and other facilities under the jurisdiction of the United States Fish and Wildlife Service and to which the United States has title, and which are utilized pursuant to law in connection with management and investigation of fish and wildlife resources.

### NATIONAL PARK SERVICE

#### OPERATION OF THE NATIONAL PARK SYSTEM

For expenses necessary for the management, operation, and maintenance of areas and facilities administered by the National Park Service (including special road maintenance service to trucking permittees on a reimbursable basis), \$243,588,000.

For "Operation of the national park system" for the period July 1, 1976, through September 30, 1976, \$75,772,000.

#### PLANNING AND CONSTRUCTION

For construction, improvements, repair or replacement of physical facilities, without regard to the Act of August 24, 1912, as amended (16 U.S.C. 451); the acquisition of water rights; expenses necessary for investigations and studies to determine suitability of areas to be included in the National Park System, the designation of wilderness areas, and the management of water resources; the preparation of plans for existing and proposed park and recreation areas; provisions of technical assistance to other Federal agencies, and to States and private institutions in the planning, development, and operation of landmarks, parks, and recreation areas; and for financial or other assistance in planning, development, or operation of areas as authorized by law or pursuant to agreements with other Federal agencies, States, or private institutions, including not to exceed \$396,000 for the Roosevelt Campobello International Park Commission, \$27,215,000, to remain available until expended.

For "Planning and construction" for the period July 1, 1976, through September 30, 1976, \$7,100,000, to remain available until expended.

#### ROAD CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORITY)

For liquidation of obligations incurred pursuant to authority contained in title 23, United States Code, section 203, \$40,115,000, to remain available until expended.

For "Road construction (liquidation of contract authority)" for the period July 1, 1976, through September 30, 1976, \$9,900,000, to remain available until expended.



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### PRESERVATION OF HISTORIC PROPERTIES

For expenses necessary in carrying out a program for the preservation of additional historic properties throughout the Nation, as authorized by law (16 U.S.C. 461-467, 470), and investigations, studies, and salvage of archeological values, \$24,666,000, to remain available until expended.

For "Preservation of historic properties" for the period July 1, 1976, through September 30, 1976, \$6,040,000, to remain available until expended.

### JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

For expenses necessary for operating and maintaining the nonperforming arts functions of the John F. Kennedy Center for the Performing Arts, \$2,575,000.

For "John F. Kennedy Center for the Performing Arts" for the period July 1, 1976, through September 30, 1976, \$741,000.

### PLANNING, DEVELOPMENT AND OPERATION OF RECREATION FACILITIES

For construction, operation, and maintenance of outdoor recreation facilities, without regard to the Act of August 24, 1912, as amended (16 U.S.C. 451); including collection of special recreation use fees, to remain available until expended, \$14,000,000, to be derived from the special receipt accounts established by section 1(b) of the Act of July 15, 1968, (82 Stat. 354), and section 4(e) of the Act of July 11, 1972 (86 Stat. 461): *Provided*, That not more than 40 per centum of the amount credited pursuant to section 4(e) of the Act of July 11, 1972, shall be available for the enhancement of the fee collection system established by section 4 of such Act, including the promotion and enforcement thereof.

For "Planning, development and operation of recreation facilities" for the period July 1, 1976, through September 30, 1976, \$5,000,000, to remain available until expended.

### ADMINISTRATIVE PROVISIONS

Appropriations for the National Park Service shall be available for the purchase of not to exceed three hundred eighty-three passenger motor vehicles, of which two hundred sixty-three shall be for replacement only, including not to exceed two hundred twenty-four for police-type use; purchase of one aircraft (for replacement only); and to provide, notwithstanding any other provision of law, at a cost not exceeding \$100,000, transportation for children in nearby communities to and from any unit of the National Park System used in connection with organized recreation and interpretive programs of the National Park Service: *Provided*, That any funds available to the National Park Service may be used, with the approval of the Secretary, to maintain law and order in emergency and other unforeseen law enforcement situations in the National Park System; and to provide insurance on official motor vehicles and aircraft operated by the National Park Service in Mexico and Canada.

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ENERGY AND MINERALS

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

For expenses necessary for the Geological Survey to perform surveys, investigations, and research covering topography, geology, and the mineral and water resources of the United States, its Territories and possessions, and other areas as authorized by law (72 Stat. 837 and 76 Stat. 427); classify lands as to mineral character and water and power resources; give engineering supervision to power permits and Federal Power Commission licenses; enforce departmental regulations applicable to oil, gas, and other mining leases, permits, licenses, and operating contracts; control the interstate shipment of contraband oil as required by law (15 U.S.C. 715); administer the minerals exploration program (30 U.S.C. 641); and publish and disseminate data relative to the foregoing activities; \$267,247,000, of which \$26,954,000 shall be available only for cooperation with States or municipalities for water resources investigations: *Provided*, That no part of this appropriation shall be used to pay more than one-half the cost of any topographic mapping or water resources investigations carried on in cooperation with any State or municipality.

For "Surveys, investigations, and research" for the period July 1, 1976, through September 30, 1976: \$67,400,000, of which \$6,740,000 shall be available only for cooperation with States or municipalities for water resources investigations: *Provided*, That no part of this appropriation shall be used to pay more than one-half of the cost of any topographic mapping or water resources investigations carried on with any State or municipality.

ADMINISTRATIVE PROVISIONS

The amount appropriated for the Geological Survey shall be available for purchase of not to exceed thirty-one passenger motor vehicles, for replacement only; reimbursement to the General Services Administration for security guard services, contracting for the furnishing of topographic maps and for the making of geophysical or other specialized surveys when it is administratively determined that such procedures are in the public interest; construction and maintenance of necessary buildings and appurtenant facilities; acquisition of lands for observation wells; expenses of the U.S. National Committee on Geology; and payment of compensation and expenses of persons on the rolls of the Geological Survey appointed, as authorized by law, to represent the United States in the negotiation and administration of interstate compacts.

MINING ENFORCEMENT AND SAFETY ADMINISTRATION

SALARIES AND EXPENSES

For expenses necessary to promote health and safety in mines and in the minerals industry through development, promulgation and enforcement of regulations, including mine inspections, technical support, and education and training as authorized by law, \$79,473,000, of which not to exceed \$1,500,000 shall remain available until expended for the construction of facilities: *Provided*, That no part of the funds



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appropriated by this Act shall be used to pay any public relations firm for any promotional campaigns among coal miners.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$20,205,000.

ADMINISTRATIVE PROVISIONS

Appropriations and funds available to the Mining Enforcement and Safety Administration may be expended for purchase and bestowal of certificates and trophies in connection with mine rescue and first-aid work: *Provided*, That the Secretary is authorized to accept lands, buildings, equipment, and other contributions from public and private sources and to prosecute projects in cooperation with other agencies, Federal, State, or private: *Provided further*, That the Mining Enforcement and Safety Administration is authorized to promote health and safety education and training in the mining community through cooperative programs with States, industry, and safety associations: *Provided further*, That any funds available to the Department may be used, with the approval of the Secretary, to provide for the costs of mine rescue and survival operations in the event of major mine disasters.

BUREAU OF MINES

MINES AND MINERALS

For expenses necessary for conducting inquiries, technological investigations and research concerning the extraction, processing, use and disposal of mineral substances without objectionable social and environmental costs; to foster and encourage private enterprise in the development of mineral resources and the prevention of waste in the mining, minerals, metal and mineral reclamation industries; to inquire into the economic conditions affecting those industries; to promote health and safety in mines and the mineral industry through research; and for other related purposes as authorized by law; \$157,387,000, of which \$96,610,000 shall remain available until expended: *Provided*, That no part of the sum herein appropriated shall be used for the field testing of nuclear explosives in the recovery of oil and gas.

For "Mines and minerals" for the period July 1, 1976, through September 30, 1976, \$39,005,000, of which \$22,600,000 shall remain available until expended.

ADMINISTRATIVE PROVISIONS

The Secretary is authorized to accept lands, buildings, equipment, and other contributions from public and private sources and to prosecute projects in cooperation with other agencies, Federal, State, or private: *Provided*, That the Bureau of Mines is authorized during the current fiscal year, to sell directly or through any Government agency, including corporations, any metal or mineral product that may be manufactured in pilot plants operated by the Bureau of Mines, and the proceeds of such sales shall be covered into the Treasury as miscellaneous receipts.

INDIAN AFFAIRS

BUREAU OF INDIAN AFFAIRS

OPERATION OF INDIAN PROGRAMS

For expenses necessary to provide education and welfare services for Indians, either directly or in cooperation with States and other organizations, including payment (in advance or from date of admission), of care, tuition, assistance, and other expenses of Indians in boarding homes, institutions, or schools; grants and other assistance to needy Indians; maintenance of law and order, and payment of rewards for information or evidence concerning violations of law on Indian reservations lands, or treaty fishing rights tribal use areas; management, development, improvement, and protection of resources and appurtenant facilities under the jurisdiction of the Bureau of Indian Affairs, including payment of irrigation assessments and charges; acquisition of water rights; advances for Indian industrial and business enterprises; operation of Indian arts and crafts shops and museums; development of Indian arts and crafts, as authorized by law; and for the general administration of the Bureau of Indian Affairs, including such expenses in field offices, \$542,918,000, of which not to exceed \$30,952,000 for assistance to public schools shall remain available for obligation until September 30, 1977: *Provided*, That the amount made available to each State from sums appropriated for fiscal year 1976 for assistance to public schools shall not be less than the amount made available for comparable purposes for fiscal year 1975.

For "Operation of Indian programs" for the period July 1, 1976, through September 30, 1976, \$174,167,000, of which not to exceed \$7,300,000 for assistance to public schools shall remain available for obligation until September 30, 1977.

CONSTRUCTION

For construction, major repair and improvement of irrigation and power systems, buildings, utilities, and other facilities; acquisition of lands and interests in lands; preparation of lands for farming; and architectural and engineering services by contract, \$73,922,000, to remain available until expended: *Provided*, That such amounts as may be available for the construction of the Navajo Indian Irrigation Project may be transferred to the Bureau of Reclamation: *Provided further*, That not to exceed \$200,000 shall be available to assist the Pyramid Lake Paiute Tribe of Indians in the construction of facilities for the restoration of the Pyramid Lake fishery pursuant to the Washoe Act (43 U.S.C. 614): *Provided further*, That not to exceed \$2,229,000 shall be available for assistance to the Ramah Navajo School Board, Incorporated, New Mexico, for the construction of school facilities.

For "Construction" for the period July 1, 1976, through September 30, 1976, \$13,550,000, to remain available until expended.

ROAD CONSTRUCTION (LIQUIDATION OF CONTRACT AUTHORITY)

For liquidation of obligations incurred pursuant to authority contained in title 23, United States Code, section 203, as amended by Federal-Aid Highway Amendments of 1974, \$66,705,000, to remain available until expended.



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For "Road construction (liquidation of contract authority)" for the period July 1, 1976, through September 30, 1976, \$28,000,000, to remain available until expended.

INDIAN LOAN GUARANTY AND INSURANCE FUND

For payment to the loan guaranty and insurance fund as authorized by the Indian Financing Act of 1974, Public Law 93-262, title III, section 302, to carry out the provisions of sections 217 and 301 of the above Act to (a) provide capital for a loan guaranty and insurance fund, (b) pay interest subsidy on guaranteed loans, and (c) pay administrative expenses, \$10,000,000, to remain available until expended: *Provided*, That for the purpose of entering into contracts pursuant to title V, section 502 of the above Act, the Secretary is authorized to use not to exceed 5 per centum of any funds appropriated for any fiscal year pursuant to title III, section 302 of the above Act.

REVOLVING FUND FOR LOANS

For payment to the revolving fund for loans, for loans as authorized by the Indian Financing Act of 1974, Public Law 93-262, title I, section 101, \$3,000,000, to remain available until expended.

MISCELLANEOUS APPROPRIATIONS

ALASKA NATIVE FUND

For transfer to the Alaska Native Fund to provide for settlement of certain land claims by Natives and Native groups of Alaska, and for other purposes, based on aboriginal land claims, as authorized by the Act of December 18, 1971 (Public Law 92-203), \$70,000,000.

For "Alaska Native Fund" for the period July 1, 1976, through September 30, 1976, \$40,000,000.

TRUST FUND

In addition to the tribal funds authorized to be expended by existing law, there is hereby appropriated not to exceed \$3,000,000 from tribal funds not otherwise available for expenditure for the benefit of Indians and Indian tribes, including pay and travel expenses of employees; care, tuition, and other assistance to Indian children attending public and private schools (which may be paid in advance or from date of admission); purchase of land and improvements on land, title to which shall be taken in the name of the United States in trust for the tribe for which purchased; lease of lands and water rights; compensation and expenses of attorneys and other persons employed by Indian tribes under approved contracts; pay, travel, and other expenses of tribal officers, councils, and committees thereof, or other tribal organizations, including mileage for use of privately owned automobiles and per diem in lieu of subsistence at rates established administratively but not to exceed those applicable to civilian employees of the Government; relief of Indians, without regard to section 7 of the Act of May 27, 1930 (46 Stat. 391) including cash grants: *Provided*, That in addition to the amount appropriated herein, tribal funds may be advanced to Indian tribes during the current fiscal year for such purposes as may be designated by the governing body of the particular tribe involved and approved by the Secretary.

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For "Trust fund" authorized by existing law to be expended for the period July 1, 1976, through September 30, 1976, not to exceed \$750,000: *Provided*, That in addition to the amount appropriated herein, tribal funds may be advanced to Indian tribes during this period for such purposes as may be designated by the governing body of the particular tribe involved and approved by the Secretary.

### ADMINISTRATIVE PROVISIONS

Appropriations for the Bureau of Indian Affairs (except the revolving fund for loans) shall be available for expenses of exhibits; purchase of not to exceed one hundred thirty-eight passenger carrying motor vehicles of which one hundred seven shall be for replacement only, which may be used for the transportation of Indians; advance payments for service (including services which may extend beyond the current fiscal year) under contracts executed pursuant to the Act of June 4, 1936 (25 U.S.C. 452), the Act of August 3, 1956 (25 U.S.C. 309), and legislation terminating Federal supervision over certain Indian tribes; and expenses required by continuing or permanent treaty provisions.

### TERRITORIAL AFFAIRS

#### OFFICE OF TERRITORIAL AFFAIRS

##### ADMINISTRATION OF TERRITORIES

For expenses necessary for the administration of Territories under the jurisdiction of the Department of the Interior, including expenses of the Office of the Governor of American Samoa, as authorized by law (48 U.S.C. 1661(c)); compensation and mileage of members of the legislature in American Samoa as authorized by law (48 U.S.C. 1661(c)); compensation and expenses of the judiciary in American Samoa, as authorized by law (48 U.S.C. 1661(c)); grants to American Samoa, in addition to current local revenues, for support of governmental functions; grants to Guam, as authorized by law (48 U.S.C. 1428-1428e); and personal services, household equipment and furnishings, and utilities necessary in the operation of the house of the Governor of American Samoa; \$22,000,000, together with \$975,000 for expenses of the office of the Government Comptroller for the Virgin Islands to be derived from "Internal Revenue Collections for Virgin Islands", as authorized by law (48 U.S.C. 1599(a)) and \$600,000 for expenses of the office of the Government Comptroller for Guam to be derived from duties and taxes which would otherwise be covered into the Treasury of Guam, as authorized by law (48 U.S.C. 1422d(a)), to remain available until expended: *Provided*, That the Territorial and local government herein provided for are authorized to make purchases through the General Services Administration: *Provided further*, That appropriations available for the administration of Territories may be expended for the purchase, charter, maintenance, and operation of surface vessels for official purposes and for commercial transportation purposes found by the Secretary to be necessary.

For "Administration of territories" for the period July 1, 1976, through September 30, 1976, \$3,800,000, to remain available until expended, together with \$253,000 for expenses of the office of the Government Comptroller for the Virgin Islands and \$185,000 for expenses of the office of the Government Comptroller for Guam: *Pro-*



*vided*, That the said period shall be treated as a fiscal year for purposes of calculating taxes to be transferred to the Government of the Virgin Islands as authorized by law (26 U.S.C. 7652(b)) and the amount so calculated and certified shall be transferred to the Government of the Virgin Islands in fiscal year 1977: *Provided further*, That any unobligated or unexpended balance of the Federal contribution to the Government of the Virgin Islands made pursuant to law (26 U.S.C. 7652(b)) remaining at the end of the period July 1, 1976, through September 30, 1976, shall remain available for expenditure in fiscal year 1977.

TRUST TERRITORY OF THE PACIFIC ISLANDS

For expenses necessary for the Department of the Interior in administration of the Trust Territory of the Pacific Islands pursuant to the Trusteeship Agreement approved by joint resolution of July 18, 1947, (61 Stat. 397), and the Act of June 30, 1954 (68 Stat. 330), as amended (84 Stat. 1559), including the expenses of the High Commissioner of the Trust Territory of the Pacific Islands; compensation and expenses of the Judiciary of the Trust Territory of the Pacific Islands; grants to the Trust Territory of the Pacific Islands in addition to local revenues, for support of governmental functions, and payment to the Trust Territory Economic Development Loan Fund pursuant to Public Law 92-257; \$77,196,000, to remain available until expended: *Provided*, That all financial transactions of the Trust Territory, including such transactions of all agencies or instrumentalities established or utilized by such Trust Territory, shall be audited by the General Accounting Office in accordance with the provisions of the Budget and Accounting Act, 1921 (42 Stat. 23), as amended, and the Accounting and Auditing Act of 1950 (64 Stat. 834): *Provided further*, That the government of the Trust Territory of the Pacific Islands is authorized to make purchases through the General Services Administration: *Provided further*, That appropriations available for the administration of the Trust Territory of the Pacific Islands may be expended for the purchase, charter, maintenance, and operation of surface vessels for official purposes and for commercial transportation purposes found by the Secretary to be necessary in carrying out the provisions of article 6(2) of the Trusteeship Agreement approved by Congress.

For "Trust Territory of the Pacific Islands" for the period July 1, 1976, through September 30, 1976, \$15,100,000, to remain available until expended.

MICRONESIAN CLAIMS FUND, TRUST TERRITORY OF THE PACIFIC ISLANDS

For payment to the Micronesian Claims Fund for settlement of claims of Micronesian inhabitants of the Trust Territory of the Pacific Islands as may be determined by the Micronesian Claims Commission pursuant to the provisions of Title II of Public Law 92-39, \$10,000,000, to remain available until expended.

For "Micronesian Claims Fund" for the period July 1, 1976, through September 30, 1976, \$8,600,000, to remain available until expended.

EX GRATIA PAYMENT, BIKINI ATOLL

As authorized by Public Law 94-34, \$3,000,000 for an ex gratia payment to the people of Bikini Atoll in the Marshall Islands of the Trust Territory of the Pacific Islands.

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SECRETARIAL OFFICES

OFFICE OF THE SOLICITOR

SALARIES AND EXPENSES

For necessary expenses of the Office of the Solicitor, \$11,263,000.  
For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$2,665,000.

OFFICE OF THE SECRETARY

SALARIES AND EXPENSES

For necessary expenses of the Office of the Secretary of the Interior, including not to exceed \$2,000 for official reception and representation expenses, \$18,734,000.  
For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$4,203,000.

DEPARTMENTAL OPERATIONS

For necessary expenses for certain operations that provide departmentwide services, \$12,153,000.  
For "Departmental operations" for the period July 1, 1976, through September 30, 1976, \$2,480,000.

SALARIES AND EXPENSES (SPECIAL FOREIGN CURRENCY PROGRAM)

For payment in foreign currencies which the Treasury Department shall determine to be excess to the normal requirements of the United States, for necessary expenses of the Office of the Secretary, as authorized by law, \$1,494,000, to remain available until expended: *Provided*, That this appropriation shall be available, in addition to other appropriations, to such office for payments in the foregoing currencies (7 U.S.C. 1704).

For "Salaries and Expenses (Special Foreign Currency Program)" for the period July 1, 1976, through September 30, 1976, \$75,000, to remain available until expended.

GENERAL PROVISIONS, DEPARTMENT OF THE INTERIOR

SEC. 101. Appropriations made in this title shall be available for expenditure or transfer (within each bureau or office), with the approval of the Secretary, for the emergency reconstruction, replacement, or repair of aircraft, buildings, utilities, or other facilities or equipment damaged or destroyed by fire, flood, storm, or other unavoidable causes: *Provided*, That no funds shall be made available under this authority until funds specifically made available to the Department of the Interior for emergencies shall have been exhausted.

SEC. 102. The Secretary may authorize the expenditure or transfer of any appropriation in this title, in addition to the amounts included in the budget programs of the several agencies, for the suppression or emergency prevention of forest or range fires on or threatening lands under jurisdiction of the Department of the Interior and for the emergency rehabilitation of burned-over lands under its jurisdiction: *Provided*, That appropriations made in this title for fire suppression purposes shall be available for the payment of obligations incurred during the preceding fiscal year, and for reimbursement to other Federal agencies for destruction of vehicles, aircraft, or other equipment



in connection with their use for fire suppression purposes, such reimbursement to be credited to appropriations currently available at the time of receipt thereof.

SEC. 103. Appropriations made in this title shall be available for operation of warehouses, garages, shops, and similar facilities, wherever consolidation of activities will contribute to efficiency or economy, and said appropriations shall be reimbursed for services rendered to any other activity in the same manner as authorized by the Act of June 30, 1932 (31 U.S.C. 686): *Provided*, That reimbursements for costs of supplies, materials and equipment, and for services rendered may be credited to the appropriation current at the time such reimbursements are received.

SEC. 104. Appropriations made to the Department of the Interior in this title or in the Public Works for Water and Power Development and Energy Research Appropriation Act, 1976, shall be available for services as authorized by 5 U.S.C. 3109, when authorized by the Secretary, in total amount not to exceed \$300,000; hire, maintenance, and operation of aircraft; hire of passenger motor vehicles; purchase of reprints; payment for telephone service in private residences in the field, when authorized under regulations approved by the Secretary; and the payment of dues, when authorized by the Secretary, for library membership in societies or associations which issue publications to members only or at a price to members lower than to subscribers who are not members.

SEC. 105. Appropriations available to the Department of the Interior for salaries and expenses shall be available for uniforms or allowances therefor, as authorized by law (5 U.S.C. 5901-5902 and D.C. Code 4-204).

SEC. 106. In addition to the aircraft specifically authorized under this Act there is hereby authorized for acquisition five aircraft for replacement only, two of which shall be from surplus. Such acquisitions shall be integral to the provision of centralized aircraft services in Alaska.

SEC. 107. Appropriations made in this title shall be available for obligation in connection with contracts issued by the General Services Administration for services or rentals for periods not in excess of twelve months beginning at any time during the fiscal year.

SEC. 108. Notwithstanding any other provision of law, persons have heretofore and may hereafter be employed or otherwise contracted with by the Secretary of the Interior to perform work occasioned by emergencies such as fire, flood, storm, or any other unavoidable cause and may be compensated at regular rates of pay without regard to Sundays, Federal holidays, and the regular workweek.

## TITLE II—RELATED AGENCIES

### DEPARTMENT OF AGRICULTURE

#### FOREST SERVICE

##### FOREST PROTECTION AND UTILIZATION

For expenses necessary for forest protection and utilization, as follows:

Forest land management: For necessary expenses of the Forest Service, not otherwise provided for, including the administration, improvement, development, and management of lands, waters, or

interests therein, under Forest Service administration, fighting and preventing forest fires on or threatening such lands and emergency rehabilitation and for liquidation of obligations incurred in the preceding fiscal year for such purposes, control of white pine blister rust and other forest diseases and insects on Federal and non-Federal lands, implementation of forest advanced logging and conservation systems including necessary research and development related thereto, \$365,821,000 of which \$4,275,000 for fighting and preventing forest fires and for the emergency rehabilitation of burned-over lands under its jurisdiction and \$10,000,000 for insect and disease control shall be apportioned for use, pursuant to section 3679 of the Revised Statutes, as amended, to the extent necessary under the then existing conditions: *Provided*, That funds appropriated for "Cooperative range improvements", pursuant to section 12 of the Act of April 24, 1950 (16 U.S.C. 580h), may be advanced to this appropriation: *Provided further*, That funds appropriated for the cooperative law enforcement program and insect and disease control shall remain available until expended.

Forest research: For forest research at forest and range experiment stations, the Forest Products Laboratory, or elsewhere, as authorized by law, \$80,355,000.

State and private forestry cooperation: For cooperation with States in forest-fire prevention and suppression, in forest tree planting on non-Federal public and private lands, and in forest management and processing, and for advising timberland owners, associations, wood-using industries, and others in the application of forest management principles and processing of forest products, as authorized by law, \$32,994,000.

For "Forest protection and utilization" for the period July 1, 1976, through September 30, 1976, as follows: "Forest land management", \$117,000,000, of which \$1,060,000 for cooperative law enforcement shall remain available until expended; "Forest research", \$21,737,000; and "State and private forestry cooperation", \$9,802,000.

#### CONSTRUCTION AND LAND ACQUISITION

For construction and acquisition of buildings and other facilities required in the conservation, management, investigation, protection and utilization of national forest resources, point discharge monitoring and evaluation, and non-point discharge surveillance monitoring and evaluation, and the acquisition of lands and interests therein necessary to these objectives, \$18,134,000, to remain available until expended: *Provided*, That not more than \$1,525,000 of this appropriation may be used for acquisition of land under the Act of March 1, 1911, as amended (16 U.S.C. 513-519).

For "Construction and land acquisition" for the period July 1, 1976, through September 30, 1976, \$11,074,000, to remain available until expended.

#### YOUTH CONSERVATION CORPS

For expenses necessary to carry out the provisions of the Act of August 13, 1970, as amended by Public Law 93-408, \$25,000,000, to remain available until the end of the fiscal year following the fiscal year for which appropriated: *Provided*, That \$12,500,000 shall be available to the Secretary of the Interior and \$12,500,000 shall be available to the Secretary of Agriculture.



## H. R. 8773—16

### FOREST ROADS AND TRAILS (LIQUIDATION OF CONTRACT AUTHORITY)

For expenses necessary for carrying out the provisions of title 23, United States Code, sections 203 and 205, relating to the construction and maintenance of forest development roads and trails, \$112,857,000, to remain available until expended, for liquidation of obligations incurred pursuant to authority contained in title 23, United States Code, section 203: *Provided*, That funds available under the Act of March 4, 1913 (16 U.S.C. 501) shall be merged with and made a part of this appropriation.

Funds available under the Act of March 4, 1913 (16 U.S.C. 501) during the period July 1, 1976, through September 30, 1976, shall be merged with and made a part of this appropriation and shall be used for expenses necessary for carrying out the provisions of title 23, United States Code, sections 203 and 205, relating to the construction and maintenance of forest development roads and trails, to remain available until expended.

### ACQUISITION OF LANDS FOR NATIONAL FORESTS

#### SPECIAL ACTS

For acquisition of land to facilitate the control of soil erosion and flood damage originating within the exterior boundaries of the following national forests, in accordance with the provisions of the following Acts, authorizing annual appropriations of forest receipts for such purposes, and in not to exceed the following amounts from such receipts, Cache National Forest, Utah, Act of May 11, 1938 (52 Stat. 347), as amended, \$20,000; Uinta and Wasatch National Forests, Utah, Act of August 26, 1935 (49 Stat. 866), as amended, \$30,000; Toiyabe National Forest, Nevada, Act of June 25, 1938 (52 Stat. 1205), as amended, \$10,000; Angeles National Forest, California, Act of June 11, 1940 (54 Stat. 299), \$20,000; San Bernardino and Cleveland National Forests, California, Act of June 15, 1938 (52 Stat. 699), as amended, \$81,000; in all, \$161,000: *Provided*, That no part of this appropriation shall be used for acquisition of any land which is not within the boundaries of the national forests and/or for the acquisition of any land without the approval of the local government concerned.

#### ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

For acquisition of lands in accordance with the Act of December 4, 1967 (16 U.S.C. 484a), to remain available until expended, \$35,000, to be derived from deposits by public school authorities under said Act.

#### COOPERATIVE RANGE IMPROVEMENTS

For artificial revegetation, construction, and maintenance of range improvements, control of rodents, and eradication of poisonous and noxious plants on national forests in accordance with section 12 of the Act of April 24, 1950 (16 U.S.C. 580h), to be derived from grazing fees as authorized by said section, \$700,000, to remain available until expended.

## H. R. 8773—17

### ASSISTANCE TO STATES FOR TREE PLANTING

For expenses necessary to carry out section 401 of the Agricultural Act of 1956, approved May 28, 1956 (16 U.S.C. 568e), \$1,359,000, to remain available until expended.

For "Assistance to States for tree planting" for the period July 1, 1976, through September 30, 1976, \$829,000, to remain available until expended.

### CONSTRUCTION AND OPERATION OF RECREATION FACILITIES

For construction, operation, and maintenance of outdoor recreation facilities, including collection of special recreation use fees, to remain available until expended, \$3,674,000, to be derived from the special receipt accounts established by section 1(b) of the Act of July 15, 1968 (82 Stat. 354), and section 4(e) of the Act of July 11, 1972 (86 Stat. 461): *Provided*, That not more than 40 per centum of the amount credited pursuant to section 4(e) of the Act of July 11, 1972, shall be available for the enhancement of the fee collection system established by section 4 of such Act, including the promotion and enforcement thereof.

For "Construction and operation of recreation facilities" for the period July 1, 1976, through September 30, 1976, \$2,212,000, to remain available until expended.

### ADMINISTRATIVE PROVISIONS, FOREST SERVICE

Appropriations to the Forest Service for the current fiscal year and for the period July 1, 1976, through September 30, 1976, shall be available for: (a) purchase of not to exceed two hundred eighty-one passenger motor vehicles of which two hundred twenty-five shall be for replacement only, and hire of such vehicles; operation and maintenance of aircraft and the purchase of not to exceed four for replacement only; (b) employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), and not to exceed \$100,000 for fiscal year 1976, and \$100,000 for the period July 1, 1976, through September 30, 1976, for employment under 5 U.S.C. 3109; (c) uniforms, or allowances therefor, as authorized by law (5 U.S.C. 5901-5902); (d) purchase, erection, and alteration of buildings and other public improvements (7 U.S.C. 2250); (e) expenses of the National Forest Reservation Commission as authorized by section 14 of the Act of March 1, 1911 (16 U.S.C. 514); (f) acquisition of land and interests therein for sites for administrative and not to exceed \$75,000 for fiscal year 1976, and \$75,000 for the period July 1, 1976, through September 30, 1976, for research purposes, pursuant to the Act of August 3, 1956 (7 U.S.C. 428a); (g) expenses incident to acquisition by donation or exchange of land, waters, or interests in land or waters, pursuant to the Act of August 3, 1956 (7 U.S.C. 428a): *Provided*, That such appropriation shall not be available for expenses incident to donations and exchanges which can be made pursuant to authorities other than the Act of August 3, 1956 (7 U.S.C. 428a); and (h) not to exceed \$100,000 for fiscal year 1976, and \$100,000 for the period July 1, 1976, through September 30, 1976, for expenses pursuant to the Volunteers in the National Forest Act of 1972 (16 U.S.C. 558a, 558d, 558a note).

Funds appropriated under this Act shall not be used for acquisition of forest lands under the provisions of the Act approved March 1,



1911, as amended (16 U.S.C. 513-519, 521), where such land is not within the boundaries of an established national forest or purchase unit.

None of the funds made available under this Act shall be obligated or expended to change the boundaries of any region, to abolish any region, to move or close any regional office for research, State and private forestry, and National Forest System administration of the Forest Service, Department of Agriculture, without the consent of the House and Senate Committees on Appropriations and the Committee on Agriculture and Forestry in the U.S. Senate and the Committee on Agriculture in the U.S. House of Representatives.

The period July 1, 1976, through September 30, 1976, inclusive, shall be treated as a fiscal year for the purpose of computing and making payments provided under provisions of the Acts of May 23, 1908, as amended, March 1, 1911, as amended (16 U.S.C. 500); March 4, 1913, as amended (16 U.S.C. 501); June 20, 1910 (36 Stat. 562, 573); and June 22, 1948, as amended (16 U.S.C. 577c-577h), except the percent used shall be one-quarter of the three-fourths of 1 percent specified in this Act and the period July 1 through September 30, 1976, shall not be counted as a year in computing the ten-year interval between determination of the fair appraised value of the National Forest lands involved.

#### ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

##### OPERATING EXPENSES, FOSSIL FUELS

For necessary operating expenses of the Administration in carrying out the purposes of the Energy Reorganization Act of 1974; hire, maintenance, and operation of aircraft; publication and dissemination of atomic and other energy information; purchase, repair, and cleaning of uniforms; reimbursement of the General Services Administration for security guard services; hire of passenger motor vehicles; \$426,994,000 and any moneys (except sums received from the Strategic and Critical Materials Stockpiling Act, as amended, and fees received for tests or investigations under the Act of May 16, 1910, as amended (50 U.S.C. 98h; 30 U.S.C. 7)) received by the Energy Research and Development Administration notwithstanding the provisions of section 3617 of the Revised Statutes (31 U.S.C. 484), to remain available until expended: *Provided*, That from this appropriation transfers of sums may be made to other agencies of the Government for the performance of the work for which this appropriation is made: *Provided further*, That the amount appropriated in any other appropriation act for "Operating expenses" for the Energy Research and Development Administration for the fiscal year ending June 30, 1976, shall be merged, without limitation, with this appropriation: *Provided further*, That no part of the sum herein appropriated shall be used for the field testing of nuclear explosives in the recovery of oil and gas.

For "Operating expenses, fossil fuels" for the period July 1, 1976, through September 30, 1976, \$108,956,000, to remain available until expended: *Provided*, That the amount appropriated in any other appropriation act for "Operating expenses" for the Energy Research and Development Administration for the period July 1, 1976, through September 30, 1976, shall be merged, without limitation, with this appropriation.

## PLANT AND CAPITAL EQUIPMENT, FOSSIL FUELS

For expenses of the Administration, as authorized by law, in connection with the purchase and construction of plant and the acquisition of capital equipment and other expenses incidental thereto necessary in carrying out the purposes of the Energy Reorganization Act of 1974, including the acquisition or condemnation of any real property or any facility or for plant or facility acquisition, construction, or expansion; \$21,025,000, to remain available until expended: *Provided*, That the amount appropriated in any other appropriation act for "Plant and capital equipment" for the Energy Research and Development Administration for the fiscal year ending June 30, 1976, shall be merged, without limitation, with this appropriation.

For "Plant and capital equipment, fossil fuels" for the period July 1, 1976, through September 30, 1976, \$8,240,000, to remain available until expended: *Provided*, That the amount appropriated in any other appropriation act for "Plant and capital equipment" for the Energy Research and Development Administration for the period July 1, 1976, through September 30, 1976, shall be merged, without limitation, with this appropriation.

## SPECIAL FOREIGN CURRENCY PROGRAM

For payments in foreign currencies which the Treasury Department shall determine to be excess to the normal requirements of the United States, for necessary expenses of the Energy Research and Development Administration, as authorized by law, \$6,650,000, to remain available until expended: *Provided*, That this appropriation shall be available, in addition to other appropriations, to such office for payment in the foregoing currencies.

## FEDERAL ENERGY ADMINISTRATION

## SALARIES AND EXPENSES

For necessary expenses of the Federal Energy Administration established by Public Law 93-275, dated May 7, 1974, including hire of passenger motor vehicles, and services as authorized by 5 U.S.C. 3109, but at rates for individuals not to exceed the per diem equivalent of the rate for grade GS-18; and not to exceed \$2,000 for official reception and representation expenses; \$142,992,000, of which \$5,000,000, to remain available until expended, shall be available for reimbursement of State and local public agencies as authorized by Public Law 93-275, section 7(d): *Provided*, That advances or repayments or transfers from the appropriation may be made to any department or agency for expenses of carrying out such activities: *Provided further*, That no part of this appropriation shall be available for utility rate restructuring studies unless such studies provide for direct consumer representation in the planning and implementation of such studies.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, including hire of passenger motor vehicles, and services as authorized by 5 U.S.C. 3109, but at rates for individuals not to exceed the per diem equivalent of the rate for grade GS-18: \$25,283,000.



DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

HEALTH SERVICES ADMINISTRATION

INDIAN HEALTH SERVICES

For expenses, not otherwise provided for, necessary to carry out the Act of August 5, 1954 (68 Stat. 674), and titles III and V of the Public Health Service Act, including hire of passenger motor vehicles and aircraft; purchase of reprints; payments for telephone service in private residences in the field, when authorized under regulations approved by the Secretary, \$274,835,000.

For "Indian health services" for the period July 1, 1976, through September 30, 1976, \$73,780,000: *Provided*, That funds contained herein may be used for hire of passenger motor vehicles and aircraft, purchase of reprints, and payment for telephone service in private residences in the field, when authorized under regulations approved by the Secretary.

INDIAN HEALTH FACILITIES

For construction, major repair, improvement, and equipment of health and related auxiliary facilities, including quarters for personnel; preparation of plans, specifications, and drawings; acquisition of sites; purchase and erection of portable buildings; purchase of trailers; and provision of domestic and community sanitation facilities for Indians, as authorized by section 7 of the Act of August 5, 1954 (42 U.S.C. 2004a), \$55,366,000, to remain available until expended.

For "Indian health facilities" for the period July 1, 1976, through September 30, 1976, \$11,084,000, for acquisition of sites and portable structures, construction (including quarters for personnel) and equipment of facilities, to remain available until expended.

ADMINISTRATIVE PROVISIONS, HEALTH SERVICES ADMINISTRATION

SEC. 1001. Appropriations contained in this Act, available for salaries and expenses, shall be available for services as authorized by 5 U.S.C. 3109 but at rates not to exceed the per diem equivalent to the rate for GS-18.

SEC. 1002. Appropriations contained in this Act, available for salaries and expenses, shall be available for uniforms or allowances therefor as authorized by law (5 U.S.C. 5901-5902).

SEC. 1003. Appropriations contained in this Act, available for salaries and expenses, shall be available for expenses of attendance at meetings which are concerned with the functions or activities for which the appropriation is made or which will contribute to improved conduct, supervision, or management of those functions or activities.

OFFICE OF EDUCATION

INDIAN EDUCATION

For carrying out, to the extent not otherwise provided, part A (\$35,000,000), part B (\$16,000,000), and part C (\$4,000,000) of the Indian Education Act, and the General Education Provisions Act, \$57,055,000.

For "Indian education" for the period July 1, 1976, through September 30, 1976, \$516,000.

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INDIAN CLAIMS COMMISSION

SALARIES AND EXPENSES

For expenses necessary to carry out the purposes of the Act of August 13, 1946 (25 U.S.C. 70), as amended (86 Stat. 115), creating an Indian Claims Commission, \$1,411,000, of which not to exceed \$14,000 shall be available for expenses of travel.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$352,000.

NAVAJO AND HOPI RELOCATION COMMISSION

For necessary expenses of the Navajo and Hopi Relocation Commission as authorized by law (Public Law 93-531, section 25(a)(1), 25(a)(4), and 25(a)(5)), \$12,700,000, to remain available until expended: *Provided*, That \$1,800,000 shall be available for payments pursuant to section 14(b) of Public Law 93-531: *Provided further*, That \$10,500,000 shall be available for payments pursuant to section 15 of Public Law 93-531: *Provided further*, That \$400,000 shall be available for the operating expenses of the Commission.

For operating expenses of the Navajo and Hopi Relocation Commission for the period July 1, 1976, through September 30, 1976, \$100,000, to remain available until expended.

SMITHSONIAN INSTITUTION

SALARIES AND EXPENSES

For necessary expenses of the Smithsonian Institution, including research in the fields of art, science, and history; development, preservation, and documentation of the National Collections; presentation of public exhibits and performances; collection, preparation, dissemination, and exchange of information and publications; conduct of education, training, and museum assistance programs; maintenance, alteration, operation, and protection of buildings, facilities, and approaches; not to exceed \$100,000 for services as authorized by 5 U.S.C. 3109; purchase or rental of two passenger motor vehicles; purchase, rental, repair, and cleaning of uniforms for employees; \$77,832,000: *Provided*, That funds appropriated herein are available for advance payments to independent contractors performing research services or participating in official Smithsonian presentations.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$21,740,000.

SCIENCE INFORMATION EXCHANGE

For necessary expenses of the Science Information Exchange, \$1,875,000.

For "Science information exchange" for the period July 1, 1976, through September 30, 1976, \$500,000.

MUSEUM PROGRAMS AND RELATED RESEARCH (SPECIAL FOREIGN CURRENCY PROGRAM)

For payments in foreign currencies which the Treasury Department shall determine to be excess to the normal requirements of the United States, for necessary expenses for carrying out museum programs,



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scientific and cultural research, and related educational activities, as authorized by law, \$500,000, to remain available until expended and to be available only to United States institutions: *Provided*, That this appropriation shall be available, in addition to other appropriations to the Smithsonian Institution, for payments in the foregoing currencies.

CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

For necessary expenses of planning, construction, remodeling, and equipping of buildings and facilities at the National Zoological Park, by contract or otherwise, \$8,390,000, to remain available until expended.

For "Construction and improvements, National Zoological Park" for the period July 1, 1976, through September 30, 1976, \$1,440,000.

RESTORATION AND RENOVATION OF BUILDINGS

For necessary expenses of restoration and renovation of buildings owned or occupied by the Smithsonian Institution, by contract or otherwise, as authorized by section 2 of the Act of August 22, 1949 (63 Stat. 623), including not to exceed \$10,000 for services as authorized by 5 U.S.C. 3109, \$1,192,000, to remain available until expended.

For "Restoration and renovation of buildings" for the period July 1, 1976, through September 30, 1976, \$400,000.

CONSTRUCTION (APPROPRIATION TO LIQUIDATE CONTRACT AUTHORITY)

For construction and equipment of a building for a National Air and Space Museum, including not to exceed \$100,000 for services as authorized by 5 U.S.C. 3109, \$2,500,000, to remain available until expended, for liquidation of obligations incurred under the contract authorization granted in the Department of the Interior and Related Agencies Appropriation Act, 1973.

SALARIES AND EXPENSES, NATIONAL GALLERY OF ART

For the upkeep and operations of the National Gallery of Art, the protection and care of the works of art therein, and administrative expenses incident thereto, as authorized by the Act of March 24, 1937 (50 Stat. 51), as amended by the public resolution of April 13, 1939 (Public Resolution 9, Seventy-sixth Congress), including services as authorized by 5 U.S.C. 3109; payment in advance when authorized by the treasurer of the Gallery for membership in library, museum, and art associations or societies whose publications or services are available to members only, or to members at a price lower than to the general public; purchase, repair, and cleaning of uniforms for guards and elevator operators, and uniforms, or allowances thereof, for other employees as authorized by law (5 U.S.C. 5901-5902); purchase, or rental of devices and services for protecting buildings and contents thereof, and maintenance, alteration, improvement, and repair of buildings, approaches, and grounds; and not to exceed \$70,000 for restoration and repair of works of art for the National Gallery of Art by contracts made, without advertising, with individuals, firms, or organizations at such rates or prices and under such terms and conditions as the Gallery may deem proper, \$7,531,000.

For "Salaries and expenses, National Gallery of Art" for the period July 1, 1976, through September 30, 1976, \$1,937,000.

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SALARIES AND EXPENSES, WOODROW WILSON INTERNATIONAL CENTER  
FOR SCHOLARS

For expenses necessary in carrying out the provisions of the Woodrow Wilson Memorial Act of 1968 (82 Stat. 1356), including hire of passenger vehicles and services as authorized by 5 U.S.C. 3109, \$962,000.

For "Salaries and expenses, Woodrow Wilson International Center for Scholars" for the period July 1, 1976, through September 30, 1976, \$238,000.

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES

SALARIES AND EXPENSES

For necessary expenses to carry out the National Foundation on the Arts and the Humanities Act of 1965, as amended, \$157,410,000, of which \$74,500,000 shall be available until expended to the National Endowment for the Arts for the support of projects and productions in the arts through assistance to groups and individuals pursuant to section 5(c) of the Act, of which not less than 20 percent shall be available until expended to the National Endowment for the Arts for assistance pursuant to section 5(g) of the Act; \$72,000,000 shall be available until expended to the National Endowment for the Humanities for support of activities in the humanities pursuant to section 7(c) of the Act; and \$10,910,000 shall be available for administering the provisions of the Act: *Provided*, That not to exceed 3 per centum of the funds appropriated to the National Endowment for the Arts for the purposes of sections 5(c) and 5(g) and not to exceed 3 per centum of the funds appropriated to the National Endowment for the Humanities for the purposes of section 7(c) shall be available for program development and evaluation.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976; for the purpose of carrying out section 5(c) \$33,437,000; 7(c) \$20,750,000; Administration \$2,727,000.

MATCHING GRANTS

To carry out the provisions of section 10(a)(2) of the National Foundation on the Arts and the Humanities Act of 1965, as amended, \$15,000,000, to remain available until expended: *Provided*, That this appropriation shall be available for obligation only in such amounts as may be equal to the total amounts of gifts, bequests, and devises of money, and other property accepted by the Chairman of each Endowment under the provisions of section 10(a)(2) during the current and preceding fiscal years, for which equal amounts have not previously been appropriated.

For "Matching grants" for the period July 1, 1976, through September 30, 1976, for the purpose of carrying out section 10(a)(2), \$1,000,000.

COMMISSION OF FINE ARTS

SALARIES AND EXPENSES

For expenses made necessary by the Act establishing a Commission of Fine Arts (40 U.S.C. 104), \$198,000.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$45,000.



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NATIONAL CAPITAL PLANNING COMMISSION

SALARIES AND EXPENSES

For necessary expenses, as authorized by the National Capital Planning Act of 1952 (40 U.S.C. 71-71i), including services as authorized by 5 U.S.C. 3109; and uniforms or allowances therefor, as authorized by law (5 U.S.C. 5901-5902), \$1,871,000.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$419,000.

AMERICAN REVOLUTION BICENTENNIAL ADMINISTRATION

SALARIES AND EXPENSES

For expenses to carry out the provisions of the Act of December 11, 1973 (Public Law 93-179), \$9,462,000, of which not to exceed \$1,375,000 shall be for grants-in-aid as authorized by section 9(a)(1) of the Act.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$1,743,000.

FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the Franklin Delano Roosevelt Memorial Commission, established by the Act of August 11, 1955 (69 Stat. 694), as amended by Public Law 92-332 (86 Stat. 401), for the period July 1, 1976, through September 30, 1976, \$6,000, to remain available until expended.

LOWELL HISTORIC CANAL DISTRICT COMMISSION

SALARIES AND EXPENSES

For necessary expenses of the Lowell Historic Canal District Commission, authorized by Public Law 93-645, \$120,000.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$30,000.

JOINT FEDERAL-STATE LAND USE PLANNING COMMISSION FOR ALASKA

SALARIES AND EXPENSES

For necessary expenses of the Joint Federal-State Land Use Planning Commission for Alaska, established by the Act of December 18, 1971 (Public Law 92-203), \$764,000: *Provided*, That this appropriation shall not be available to pay more than one-half of the expenses of the Commission.

For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$120,000.

PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

SALARIES AND EXPENSES

For necessary expenses, as authorized by section 17 of Public Law 92-578 as amended, \$824,000.

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For "Salaries and expenses" for the period July 1, 1976, through September 30, 1976, \$218,000.

TITLE III—GENERAL PROVISIONS

SEC. 301. No part of any appropriation under this Act shall be available to the Secretaries of the Interior and Agriculture for use for any sale hereafter made of unprocessed timber from Federal lands west of the 100th meridian in the contiguous 48 States which will be exported from the United States, or which will be used as a substitute for timber from private lands which is exported by the purchaser: *Provided*, That this limitation shall not apply to specific quantities of grades and species of timber which said Secretaries determine are surplus to domestic lumber and plywood manufacturing needs.

SEC. 302. No part of any appropriation contained in this Act shall be available for paying to the Administrator of the General Services Administration in excess of 90 per centum of the standard level user charge established pursuant to section 210(j) of the Federal Property and Administrative Services Act of 1949, as amended, for space and services.

SEC. 303. No part of any appropriation under this Act shall be available to the Secretary of Interior or the Secretary of Agriculture for the leasing of oil, natural gas, or other mineral rights by non-competitive bidding on publicly owned lands within the boundaries of the Shawnee National Forest, Illinois: *Provided*, That nothing herein is intended to inhibit or otherwise affect the sale, lease or right of access to minerals owned by private individuals.

SEC. 304. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein, except as provided in section 204 of the Supplemental Appropriation Act, 1975 (Public Law 93-554).

This Act may be cited as the "Department of the Interior and Related Agencies Appropriation Act, 1976, and the period ending September 30, 1976."

*Speaker of the House of Representatives.*

*Vice President of the United States and  
President of the Senate.*



December 12, 1975

Dear Mr. Director:

The following bills were received at the White House on December 12th:

- ✓ H.R. 2724
- ✓ H.R. 8773 ✓
- ✓ H.R. 9883 ✓
- ✓ H.R. 9924 ✓
- H.R. 11027 ✓
- ✓ S. 55 ✓
- ✓ S. 447 ✓
- ✓ S. 605 ✓
- ✓ S. 1653 ✓

Please let the President have reports and recommendations as to the approval of these bills as soon as possible.

Sincerely,

Robert D. Linder  
Chief Executive Clerk

The Honorable James T. Lynn  
Director  
Office of Management and Budget  
Washington, D. C.