## The original documents are located in Box 5, folder "Intelligence - Colby Report" of the Richard B. Cheney Files at the Gerald R. Ford Presidential Library.

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#### NATIONAL ARCHIVES AND RECORDS SERVICE

#### WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)

| FORM OF            | CORRESPONDENTS OR TITLE   | DATE                                      | RESTRICTION                |  |
|--------------------|---|---|----------------------------|--|
| DOCUMENT           |   |   |                            |  |
| Memo               | Donald Runsfeld to Henry Kissinger (1 p.) Jopened 8/4/98 KR   | -12/24/74                                 | *                          |  |
| Meno               | Copy of item 1 (1 p.)   | 12/24/74                                  | -                          |  |
| . Memo             | Henry Kissinger to the President (5 pp.) portions exampted  | 12/25/74 -                                | 1/28/15 13 4<br>again 6/20 |  |
| Mono               | Deputy Director for Plans to Chief, CI Staff (2 pp.) /or  | 8/15/67                                   | - A 6/8/8/14               |  |
| Cable P            | ortions exampled 6/8/29 EBH; 7/20/11 dal<br>CIA Headquarters to CIA Addressees Abroad (4 pp.)<br>reducted 7/20/11 (dae)   | 11/3/67                                   | *                          |  |
| Report             | Program Objectives - Special Operations Group, Counter<br>Intelligence Staff (2 pp.) portions becompted 4/8/89  | 6/1/72<br>168H; proprios ex-s<br>7/11 dae | mpted 1/97 let.            |  |
| . Report           | Frogram Interagency Relationships - Special Operations<br>Group, Counter Intelligence Staff 3 pp.)<br>redacted 7/20/11 (dat)  | 6/1/72<br>prhins exe<br>197               | upled to 68                |  |
| . Report           | Operational Program - Special Operations Group, portions<br>Counter Intelligence Staff (3 pp.)  | 6/1/72<br>KBH redact                      | ed Thi(dal)                |  |
| . Memo             | re [ ]CHAOS (2 pp.) opened 6/8/89 1CBH  | Undated                                   | 4                          |  |
| 0. Cable           | 6/2/59  | 23/5/74<br>184; 7/11 dal                  | *                          |  |
| 1. Memo            | re Audio Surveillance (1 D.) portions exempted 6/8/89 KBH   | Undated                                   | 1 ut 1/97                  |  |
| 2. Memo            | re Project [cryptonym] (1 p.) portions exempted 6/8/89 10<br>7/11 dal   | Undated                                   | •                          |  |
| 3. Memo            | Extraided at a copy of item 9 (2 pp.)   | Undated                                   | 1-17 .00                   |  |
| 4 <u>e Meno</u>    | re Projects [cryptonym, cryptonym, cryptonym] (1 p.)  | Undated                                   | A { 516                    |  |
| 5. Memo            | re Project [cryptonym] and Project [cryptonym] (1 p.)   | Undated                                   |                            |  |
| 6. Memo            | re Project [cryptonym] re retiring Director of BNDD<br>(1 p.) portions scampled 6/8/89 KBH  | Undated                                   | *                          |  |
| 7. Memo            | re Project [cryptonym] re developing private sources<br>among CIA employees (1 p.)  | Undated                                   | A 0P6/8                    |  |
| 8. Meme            | re Project [cryptonym] re surveillance of foreign<br>individuals temporarily in the U.S. (1 p.) portions  | Undated<br>exempted 6                     | 18/89 KB4                  |  |
| 9. Memo            | re Projects [cryptonym, cryptonym, cryptonym] re<br>surveillance against employees (1 p.) portions frimp<br>6/8/89 to<br>7/11 dal   | Undated<br>eg/<br>3/4                     | A                          |  |
| FILE LOCATION      | Cheney Files  |   |                            |  |
|                    | General Subject File<br>Intelligence - Colby Report (Box 5)   |   |                            |  |
| RESTRICTION CO     | DES   |   |                            |  |
| (B) Closed by stat | cutive Order 12356 governing access to national security information. WHM, 5/30/8<br>tute or by the agency which originated the document.<br>ordance with restrictions contained in the donor's deed of gift. | 5   |                            |  |

GENERAL SERVICES ADMINISTRATION

GSA FORM 7122 (REV. 5-82)

Memorandum to the Record:

Sanitized versions of many of the documents closed in this folder are avaiable for research in a CIA press release version of the Colby report located in the folder "Intelligence - Colby Report" in box 13 of the staff files of Vermon Loen and Charles Leppert.

William Mc hill

Ford Library 5/30/85

STATEMENT BY RON NESSEN - CIA - Colby Report

The President has read the Colby Report. He will be reviewing the report with staff members over the next few days.

The President will discuss the report with CIA Director William Colby and others upon his return to Washington and will make an announcement on the subject within the next 10 days.

That's all I have for you at this time. I don't expect anything further until the announcement.



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FROM: DONALD RUMSFELD TO: HENRY RISSINGER

INFO:

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RELEASED BY:

ASSIFICATION

DTG: 2403072 DEC 74

SPECIAL INSTRUCTIONS:

Determined to be an administrative marking Cancelled per E.O. 12356, Sec. 1.3 and Archivist's memo of March 16, 1983

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#### SEGRET SENSITIVE

| To:<br>From: | X | Henry A. Kissinger, Assistant to the President, National<br>Security Council, The White House<br>Donald Rumsfeld, Assistant to the President, Vail, Colorado |
|--------------|---|--|
| Subject:     |   | Kissinger/Rumsfeld telephone conversation, 7:30 a.m.,<br>December 23, 1974, on CIA matter  |

1. I relayed your comments of this morning to the President. He agrees, and this cable confirms his request to you, in your NSC capacity, requesting a written report from the CIA, and other involved parties as appropriate, on this matter. He expects the report to be available within 48 hours.

2. In view of the obvious questions that can be raised about a report on this matter being prepared by the agency involved, the President feels it might be appropriate to turn the report over to the President's Foreign Intelligence Advisory Board for their prompt study and review. He would appreciate having your views on this by December 24.

3. Also, please communicate to the appropriate NSC staff people that, except in very unusual situations, our work here would be assisted if communications through the SitCenter that require Presidential attention and/or decision, such as the memo to me of December 23 on this subject, be shown to Dick Cheney prior to dispatch, if during working hours, and that they be directed to Rumsfeld at this end, rather than to multiple addressees. This will avoid premature action on matters the President has not yet addressed.

4. Thanks again. My best to you and Nancy. Hope you are able to get some rest over the holiday. Warm regards.

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By <u>KR</u> NARS date <u>8/4/88</u>

Copy to: Richard Cheney, The White House

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ASSIFICATION

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FROM: DOWALD RUMSFELD TO: HENRY RISSINGER

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By KR NARS date \$14 88



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#### FLASH

**Martin**ten and

#### SECRET - SENSITIVE

To:Henry A. Kissinger, Assistant to the President, National<br/>Security Council, The White HouseFrom:Donald Rumsfeld, Assistant to the President, Vail, Colorado

Subject: Kissinger/Rumsfellinger, one conversation, 7:30 a.m., December 23, 1974 nn CIA matter

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Copy to: Richard Cheney, The White House

Cancelled per E.O. 12356, Sec. 1.3 and Archivist's memo of March 16, 1983 KR NARS date 8v

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#### MEMORANDUM

THE WHITE HOUSE

WASHINGTON

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December 25, 1974

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MEMORANDUM FOR THE PRESIDENT

FROM:

Henry A. Kissinger

SUBJECT:

Colby Report

Attached is Bill Colby's report arising from the Seymour Hersh article in last Sunday's <u>New York Times</u>. In summary, Colby reports:

1. A program to identify possible foreign links with American dissident elements was established within the CIA's Office of Counterintelligence in August, 1967. The program's purpose was to determine whether US dissidents were receiving support from outside the United States.

2. Later in 1967 the CIA's activity was integrated into an interagency program aimed at identifying possible foreign links with American dissidents.

3. In 1967 and 1968 the CIA produced several assessments of world youth movements. One of these assessments included a section analyzing the American scene in terms of attitudes without going into personalities.

4. In December 1970 an Interagency Evaluation Committee was established under the coordination of John Dean. Robert Mardian chaired the Committee, which included representatives of the CIA, FBI, DOD, State, Treasury, and NSA. As a part of IEC's activities, the CIA continued its counterintelligence interest in possible foreign links with American dissidents.

5. Some CIA employees unconnected with the program misinterpreted this CIA activity as being

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focussed on American dissidents. While this was not in fact the case, some improper actions were taken:

- 2 -

The Agency recruited or placed people in American dissident circles in order to establish their credentials for later operations abroad. These individuals reported on the activities of the American dissidents with whom they came in contact. While information derived from this activity was reported to the FBI, CIA files on named individuals were also established.

In the course of the program, counterintelligence files were developed by the CIA on American citizens. Approximately twothirds of these resulted from CIA reporting as described above, or stemmed from specific requests from the FBI for information on the activities of Americans abroad. The remaining one-third consisted of FBI reports on American communists.

6. In 1972 the Agency issued a memorandum to senior CIA officials describing the dissident program and emphasizing that CIA's responsibilities lie outside the U.S. and that coverage of the activities of dissidents within the U.S. rests with the FBI.

7. In 1973 the Director requested all employees to report any indication of activity they believed might be outside CIA's charter. In replying to this request, some employees mentioned the counterintelligence program. As a result, in August 1973 the Director issued instructions reemphasizing that the focus of the CIA counterintelligence program was to be on foreign organizations and individuals linked to American dissidents, and only incidentally on the American contacts involved.

SECRET/SENSITIVE



8. In March 1974 the Director terminated the counterintelligence program.

- 3 -

9. Colby reports that the CIA holds files on 14 past and present members of Congress. These files were opened prior to their election to office and were established either in the process of clearing them for work with the Agency or because the Agency was interested in them for foreign intelligence purposes. So far as Colby knows there has never been any surveillance by the CIA of any members of Congress.

10. Colby says that a number of questionable CIA activities aimed at protecting intelligence sources and methods from unauthorized disclosure may have been erroneously associated by Hersh with the counterintelligence program. Examples include:

> Unauthorized entry of the premises of three individuals to determine whether they had classified documents, and, in one case, to recover classified documents (1966, 1970, 1971). Two of these incidents involved breaking and entering.

Telephone taps on two newspaper reporters (1963) and physical surveillance of five reporters (1971 and 1972) to determine the sources of classified information published by them.

Physical surveillance of three ex-employees of the CIA who were suspected of unauthorized possession of classified documents (1969, 1971, 1972).

Use of agents to monitor dissident groups considered to be potential threats to Agency

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- 4 -

personnel in the Washington area. CIA field officers also collected information on similar dissident groups around the country (1967-1971).

A list of persons considered to pose a security vulnerability was collected over a number of years prior to 1973. This practice was terminated and the file destroyed in 1973.

Surveillance of a CIA source in the U.S. in connection with a reported plot to assassinate or kidnap Vice President Agnew and the Director of Central Intelligence. The

covered several surveillance American citizen contacts in the U.S.

JW

11. Additional improper CIA activities which Hersh may know about, although they have no connection with the counterintelligence program, include:

> The maintenance of records on individuals exchanging correspondence with communist countries. This program included the unau thorized opening of first class mail. The program began in 1953, was fully coordinated with the FBI, and was approved by three Postmasters General and one Attorney General. It was terminated in 1973.

The CIA obtained names and addresses of persons telephoning a communist country.

People were recruited or placed in dissident groups in the U.S. to establish their bona fides so that they could later collect foreign intelligence overseas. Information they

SECRET/SENSITIVE

- 5 -

gained while working within U.S. dissident groups was passed to the FBI.

12. Colby reports that he has discussed his responsibilities with respect to evidence of possible illegal activities with Acting Attorney General Silberman. Colby has undertaken to review the questionable activities, including those noted in his letter to you, to determine whether they should be brought to Silberman's attention for legal action. He promises to keep you advised of his dealings with the Acting Attorney General.

13. Finally, Colby assures you that the Agency is not now conducting activities similar to those alleged in the <u>New York Times</u>, and that your directive that no improper activity be conducted by the CIA will be followed.

#### Comment

Colby has indicated that there are other activities "in the history of the Agency," which though unconnected with the <u>New York</u> <u>Times</u> article, are also open to question. I have discussed these activities with him, and must tell you that some few of them clearly were illegal, while others -- though not technically illegal -- raise profound moral questions. A number, while neither illegal nor morally unsound, demonstrated very poor judgment. We should discuss this in detail upon your return.

The decision before you now is how to proceed with the Colby report. Should the Blue Ribbon Panel you intend to appoint be asked to investigate the allegations made by the <u>New York Times</u> and the factual material contained in the Colby report, or should it be instructed to review the entire range of CIA operations? My own view -- and strong recommendation -- is that we take this in steps, focusing the Blue Ribbon Panel (which ought to be named early in the new year), in the first instance, on the Colby report. Once that work is completed and a report has been submitted, you can decide whether the Commission should be asked to expand its activities.

#### SECRET/SENSITIVE



AN MAIL CiA - The Colly Report -12/27/74 Background - NY. Termes Story - 12/22/24 -CiA engaged in domestic intelligence Wester Lite articities, contrary to dito charter, Prover storm illigal entry, compiled a Sata bank on U.S. citizens, Exterine comprised to them? . it. ol. Wirm types and papers to determine W.H. involvement Relate will take Helder place whi the content of intergate, the Elloburg care, the Auston Plan, the Certim to date HAK - recommender Presidential directive that CIA submit a writter report alli US hours 48 hours Pres. - report mined 12/20, parts of it may be made public. Dode 1) assestion valikity of change that (if has visited its charter &/or engagedin crisinal artivity. 2) Enne proper presidential porture; avoid bing toring by controvery. 3) Colopt adepate rafeguarde at CIA.

4.) Protect Cit from over much reaction by Congress which could inhibit this alility to perform their primary function. Strategy- Optims I. Endone Coldy Report - web to limit the controversy - and any congressional investigation. Make the uport public and pronounce the matter cland. TI. Stay Neutral on the Colly Report turn it over to the Cong. and out the to investigate - Try to stay above the for what total hands off attitude. pinontigate - recommend, rafequands. Take the lead in finding out the facts and chaning up the CiA. Make it clean any seems ounder purous administrations, but anext executive responsibility for the current & future Cogumb Option #1 - Eulone Colly Report - that and to the matter

but sets on reveral shaky assumption a) That Congress the Nation will aupt much a report as valid and consider the matter cland. 6) That the report is in fait valid If Conques still invists on investigation, (which if believe they will) two things may happen. First, the Congress will have the initiative in investigating and recommending changes. There will be no presidential initiative, no leadership. Sund, The President will have pland this is a defining posture and will be experially oulnorable if there are in fait any flame in the Colly Report. Then the changes will fave not only an fle CIA but also on the Presidents' repus on inality to sum the secutive branch, and his mispland confidence in Colley & HAK. Optim # 2 Remin metal on the Colby Kepnt - perhaps releasing it and letting it stand on its own manity. Such a potime avoids the problem of having to that will andrew the Colby report of therefore the problem of having to defend it. Sorveres, This is boundly a do nothing

porture - it is likely to harts give ingetus to tage down to for Conquirinal investigation . This which could in turn lead to renow have to the CIA, changes that the free is weak & refues to take the initiative, and to a resions legislate encount on executive power" Optim # 3 Take Cution by having the execution branch take the the lead in The investigation and by anyting the responsibility for making centain the CIA is addring to its charter. Such a course might include the following styps -1) Kelean all or part of the life Colly Report. 2) Establish a spinal patter group or commission ( public, private, or mixed) to review the report, look into the allystan, refeguardo. 3.) ask the Justice Dept. To work with the Commission to betermine whether or not action should be take to initiate an investigation of possible criminal violations unh no "1000 My aty, ste.

I pupe Option # 3 for the following reasons 1) It avoils the problem of having to endowe and therefore defaul the Colly Report. 2) It offers the best propert of minimizing or impossible attacks. 3) It offens the best property heading Congressional efforts to so further encont of the gentive branch. 4.) It clearly demonstrates presidented leadenship and a willingous to anyt the responsibility for putting our 5 It Afens the best apportunity for convincing the nation that goit does have integrity, that our institution are round, that the administration is capable of graning. A. FORD LIGHT

Citt- totby fation to 12/27/14 All como Pres. wants us to lock at Holland - Clark -Jonnes ambarrados - Scandemaria Wants a conversitive for HUD Election Commission - Save Walk check up Hartman on Holmt Taylor - will Mortow Cook take it on Wayne Hayes assurance Cal Sur. - follow you for Cole meno of 12/24 on personnel costs Pres. wants 1 hr. + pod a Monton, Schleiniger, Hibert - Pet 4 - carly Jam. Trade Bill Signing - 3-4 1m on /3/15 Cynd to me Alhons - Jon. 3 - or after -net up the Englishinger. Thank your letter to Scotts for putting us up -COTAR 36

24 December 1974

The President The White House Washington, D. C.

Dear Mr. President:

The attached report is unclassified but I believe you will find it to be comprehensive and in sufficient detail. It is accompanied by several classified annexes and I am, of course, at your service to provide any further detail you might desire. Although unclassified, I will maintain control of this report pending your decision on its possible release.

This report covers matters related to the <u>New York Times</u> article. There are certain other matters in the history of the Agency which are subject to question. Obviously I am fully prepared to brief you on these at your convenience, as I have already briefed the Chairmen of the Armed Services Committees.

Respectfully,

Colby Director



#### CENTRAL INTELLIGENCE AGENCY WASHINGTON, D.C. 20505

December 24, 1974

The President The White House Washington, D.C. 20500

Dear Mr. President:

This report is in response to your request for my comments on <u>The New York</u> <u>Times</u> article of December 22nd alleging CIA involvement in a "massive" domestic intelligence effort. While CIA has made certain errors, it is not accurate to characterize it as having engaged in "massive domestic intelligence activity."

The National Security Act of 1947 states that CIA shall have no "police, subpoena, law-enforcement powers, or internal security functions." The Agency's functions thus relate solely to foreign intelligence. Included in this responsibility is foreign counterintelligence, as stated in National Security Council Intelligence Directive No. 5. This provides that CIA shall, inter alia, conduct clandestine counterintelligence outside the United States and its possessions. Under this charge, CIA for many years has maintained liaison with the intelligence and security services of other nations and has conducted independent counterintelligence activities abroad. Whenever such matters relate to the internal security of the United States, information derived from such operations is Npassed to the Federal Bureau of Investigation and other Departments or Agencies of the Government when appropriate. In addition, CIA has responded to requests from the Federal Bureau of Investigation, and on occasion other Departments, for counterintelligence work abroad.

In 1967, when concern grew in the United States Government over domestic dissidence, questions were raised as to whether there might be stimulation or support of such activity from outside the United States. As a result, the Director of Central Intelligence on 15 August established within the CIA counterintelligence office a program to identify possible foreign links with American dissident elements (Annex A). Later that same year, this became a part of an interagency program (Annex B). In November 1967, the Agency produced a study, <u>International Connections of US Peace Groups</u>, in response to a request by the President. In late 1967 or early 1968 the Assistant to the President for National Security Affairs requested an assessment of possible foreign links with American dissident student groups (SDS). In mid-1968 the Agency produced an assessment of youth movements throughout the world, including a section analyzing the American scene to complete the picture. This study concluded that: "There is no convincing evidence of control, manipulation, sponsorship, or significant financial support of student dissidents by any international Communist authority."

In September 1969 the Director reviewed the counterintelligence program and stated that he believed it to be proper, "while strictly observing the statutory and <u>de facto</u> proscriptions on Agency domestic involvements" (Annex C).

In 1970, in the so-called Huston Plan, the Directors of the FBI, DIA, NSA, and CIA signed a report to the President recommending an integrated approach to the coverage of domestic unrest. While not explicit in the Plan, CIA's role would have been to contribute foreign intelligence and counterintelligence. The Huston Plan itself was not implemented but was followed by the establishment on 3 December 1970 of the Interagency Evaluation Committee which was coordinated by the Counsel to the President, Mr. John Dean. This committee was chaired by a Department of Justice officer, Mr. Robert Mardian, and in--who cluded representatives from CIA, FBI, DOD, State, Treasury, Pursuant to this Government-wide effort, CIA conand NSA. tinued its counterintelligence interest in possible foreign links with American dissidents. A full description of the CIA project, prepared on 1 June 1972, is attached (Annex D).

Because of CIA's effort during these years, some CIA employees, not directly involved in the program, misinterpreted it as being more focused on American dissidents than on their possible connections with foreign governments. In addition, however, there were individual cases in which actions were taken which overstepped proper bounds. For example, the Agency recruited or inserted individuals into American dissident circles to establish their credentials for operations abroad against those foreign elements which might be supporting, encouraging, or directing dissidence in the United States. In the course of their preparatory work or on completion of a phase of their mission abroad, these individuals reported on the activities of the American dissidents with whom they came in contact. Significant information thereby derived was reported to the FBI, but in the process CIA files were established on the individuals named.

In 1972, with the approval of the Director, the Executive Director issued an internal memorandum to senior CIA officials describing the program in order to clarify its scope and to invite reports of any departures from its policy:

"To carry out its responsibilities for counterintelligence, CIA is interested in the activities of foreign nations or intelligence services aimed at the U.S. To the extent that these activities lie outside the U.S., including activities aimed at the U.S. utilizing U.S. citizens or others, they fall within CIA's responsibilities. Responsibility for coverage of the activities within the U.S. lies with the FBI, as an internal security function. CIA's responsibility and authority are limited to the foreign intelligence aspect of the problem, and any action of a law enforcement or internal security nature lies with the FBI or local police forces." (Annex E)

On 9 May 1973, the Director issued a bulletin to all employees requesting them to report any indication of any activity they believed might be outside CIA's charter (Annex F). Responses from some employees referred to the counterintelligence program. As a result, on 29 August 1973 the Director issued specific direction to the managers of the program reemphasizing that the focus of the program was to be clearly on the foreign organizations and individuals involved in links with American dissidents and only incidentally on the American contacts involved (Annex G).

In March 1974 the Director terminated the program and issued specific guidance that any collection of counterintelligence information on Americans would only take place abroad and would be initiated only in response to requests from the FBI or in coordination with it; furthermore, any such information obtained as a by-product of foreign intelligence activities would be reported to the FBI (Annex H).

In the course of this program, files were developed on American citizens. The total index of these Americans amounts to 9,944 counterintelligence files. Approximately two-thirds of these consisted of the by-product coverage of the activities outlined above or stemmed from specific requests from the FBI for information on the activities of Americans abroad. Onethird consisted of FBI reports on American Communists. We have for the past several months been in the process of eliminating material not justified by CIA's counterintelligence responsibilities, and about 1,000 such files have been removed from the active index but not destroyed.

Aside from our Congressional liaison working records, we hold files on fourteen past and present Members of Congress. These were opened prior to their election to office and were caused either by the process of clearing them for work with the Agency or because we were interested in them for foreign intelligence purposes. There is no, and to my knowledge never has been any, surveillance--technical or otherwise--of any Members of Congress.

The New York Times articles makes a number of specific allegations of improper activity domestically by CIA and relates these to the above program. In the 1973 compilation by the Agency of all activities which might be questionable, a number of items were raised which were not related to that The Agency's action in most of these cases was program. founded upon the section of the National Security Act of 1947 which provides that the Director of Central Intelligence is responsible for protecting intelligence sources and methods from unauthorized disclosure. Over the many years in which CIA has been operating, some actions have been taken which were improper extensions of the charge contained in this language. Apparently The New York Times reporter learned of what el some of these items and erroneously associated them with the above program. Examples include:

a. Unauthorized entry of the premises of three individuals, a defector and two former employees, to determine whether they had classified documents, and in one case to recover them (in 1966, 1970 and 1971). Two of these incidents involved breaking and entering.

b. Electronic surveillance (telephone tap) of two newspaper reporters (1963) and physical surveillance of five reporters (in 1971 and 1972) to determine the sources of classified information published by them. Similar physical surveillance of three ex-employees of the CIA who were suspected of unauthorized possession of classified documents (1969, 1971, and 1972).



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c. Development of paid informants among construction workers at the time of construction of the Agency building (1960-1961) to protect against the placement of electronic taps therein.

d. During the period 1967-1971, agents were also developed to monitor dissident groups in the Washington area considered to be potential threats to Agency personnel and installations, and Agency security field officers in the US also collected information on similar dissident groups, to advise the Agency of potential threats to its personnel and installations.

e. A list of individuals suspected of particular offenses considered to pose a security vulnerability was collected over a number of years prior to 1973. This practice was terminated and the file destroyed in 1973.

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f. From May-September 1971 a long-time CIA source was under surveillance in the US in connection with a reported plot to assassinate or kidnap Vice President Agnew and the DCI. The individual covered was a Latin American revolutionary, but the surveillance expanded to cover several American citizen contacts in New York and Detroit.

A final category of questionable activity identified during the 1973 survey was related to the Agency's mission to collect foreign intelligence. In some cases the Agency exceeded proper bounds or its activities were subject to misconstruction as being aimed at purposes outside its charter. The following examples, for instance, may be related to the charges made in <u>The New York Times</u> article, although they have no connection with the program first discussed above:

a. Records were made of the identities and addresses of individuals exchanging correspondence between the United States and certain communist countries, as an aid to determining possible leads to potential operations. This program included the surreptitious opening of certain first-class mail to extract positive intelligence or data valuable for the development of foreign intelligence operations against the communist country. This program was initiated in 1953, and from its inception was fully coordinated with the FBI, which received much of its product. The operation was approved by three Postmasters General and one Attorney General. The program was terminated in 1973.

b. We obtained names and addresses of persons telephoning a communist country so that we could follow up for possible operational leads. c. Individuals were recruited or inserted into dissident groups in the US to establish their credentials to collect foreign intelligence overseas. By-product information reflecting planned violence or similar activity was passed to the FBI.

The items listed above are those questionable activities relating to matters covered in <u>The New York Times</u> article. Obviously, I am prepared to brief you fully on such matters, as I did the Chairmen of the Congressional Armed Services Committees.

Following our identification of all these matters in 1973, I issued detailed and specific instructions dealing with each activity. Some were terminated; others were continued but only as fully authorized by our statute and in accordance with law (Annex I).

<u>The New York Times</u> article also statues that I am considering the possibility of asking the Attorney General to institute legal action against some of those who had been involved in these activities. I have conferred with the Acting Attorney General, Mr. Silberman, as to my responsibilities with respect to evidence relating to possible illegal activities by Agency personnel. On December 21st I agreed with him that I would review the questionable activities noted in this letter and others to determine whether these should be brought to his attention for legal review. I will certainly keep you advised of any such action.

As I stated to you on the telephone, Mr. President, you have my full assurance that the Agency is not conducting activities comparable to those alleged in <u>The New York Times</u> article. Even in the past, I believe the Agency essentially conformed to its mission of foreign intelligence. There were occasions over the years in which improper actions were taken as noted above, but I believe these were few, were quite exceptional to the thrust of the Agency's activities, and have been fully terminated. Agency personnel are instructed each year to advise me of any activity they consider questionable, and I am resolved to follow your directive that no improper activity be conducted by this Agency.

Respectfully,

W. E. Colby Director



SEP 1969

ANNE\* C

DECLASSIFIED CIA press release, 8 July 1975 NARS Date 5

MEMORANDUM FOR: Deputy Director for Plans Deputy Director for Intelligence Deputy Director for Support Deputy Director for Science and Technology

1. I recently have reviewed the Agency's efforts to monitor those international activities of radicals and black militants which may affect the national security. I believe that we have the proper approach in discharging this sensitive responsibility, while strictly observing the statutory and de facto proscriptions on Agency domestic involvements.

2. My understanding is that OCI carries this responsibility in the Intelligence Directorate, and that arrangements have been made in each geographic division to ensure continuing coverage of pertinent activities and systematic compilation of useful information. Mr. Corscadden's reassignment removes from the scene an experienced and knowledgeable analyst of these matters, and it is my hope that a suitable replacement will be found and developed.

3. I appreciate that there are several components in the Clandestine Service with a legitimate operational interest in the radical milieux. At the same time, it should be understood that Mr. Ober's Special Operations Group of CI Staff has the principal operational responsibility for coordinating and developing operations to collect information on aspects of activities abroad which have a direct bearing on U.S. radical and black militant movements. I expect that area divisions and senior staffs will be fully cooperative in this effort, both in exploiting existing sources and in developing new ones, and that Mr. Ober will have the necessary access to such sources and operational assets.

4. It is most important to ensure that Mr. Ober's Group has a small coterie of knowledgeable, effective officers. He needs two kinds of people: skilled analysts who can produce written material coherently and quickly, and experienced operations officers, ideally with a demonstrated ability to work in this sensitive area. If the right people are scarce and already ensconced in other activities, a select few nonetheless ought to be broken away for assignment to CI Staff.

5. A formidable obstacle to Mr. Ober at present is the backlog of undigested raw information at his disposal. In addition to assigning skilled analysts to deal with the flow of information, there is an obvious need for introducing expanded, sophisticated computer support. I understand that the Office of Computer Services possesses on-line capabilities and other facilities which not only would provide vastly improved information storage and retrieval but also affords the possibility of a data link with certain other elements of the security community. I would urge the earliest utilization of this capability. A rational combination of able officers and computers ought also to foster the twin virtues of holding Mr. Ober's TO to an acceptable level and minimizing the number of individuals with access to sensitive intelligence and operational information.

6. It is also important to ensure that a cooperative and supportive relationship exists between the Office of Security and Mr. Ober's Group. I expect that information collected by the Office of Security as part of its normal security mission, but which has a bearing on the targets of the Group, will be provided to the Group. Office of Security checks with other domestic repositories of information, involving targets of interest to the Group, should be closely coordinated with it.

**Richard Helms** Director





ATT D

1 JUN 1972

## BRIEFING PAPERS

## SPECIAL OPERATIONS GROUP, COUNTER INTELLIGENCE STAFF

- I. Program Objectives
- II. Program Interagency Relationships
- III. Operational Program
  - IV. Program Manpower Resource Requirements

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| CIA                     | mess release 8 July 1975   |
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15 August 1967

## MEMORANDUM FOR: Chief, CI Staff

SUBJECT:

### Overseas Coverage of Subversive Student and Related Activities

1. Further to our discussion with the Director this morning, please take the steps necessary to accomplish the following:

a. Designation of the officers in the CI Staff who will be the responsible focal points and coordinators of operational activity in this matter. (Harry Rositzke and Dick Ober appear to be excellent candidates, as you suggested.)

**b.** The exclusive briefing of specific division chiefs and certain selected officers in each division, on the aims and objectives of this intelligence collection program with definite domestic counterintelligence aspects.

c. The establishment of some sort of system by Dick Ober (or whatever officer you select) for the orderly coordination of the operations to be conducted, with the responsibility for the actual conduct of the operations vested in the specific area divisions.

d. The identification of a limited dissemination procedure which will afford these activities high operational security while at the same time getting the information to the appropriate departments and agencies which have the responsibility domestically.

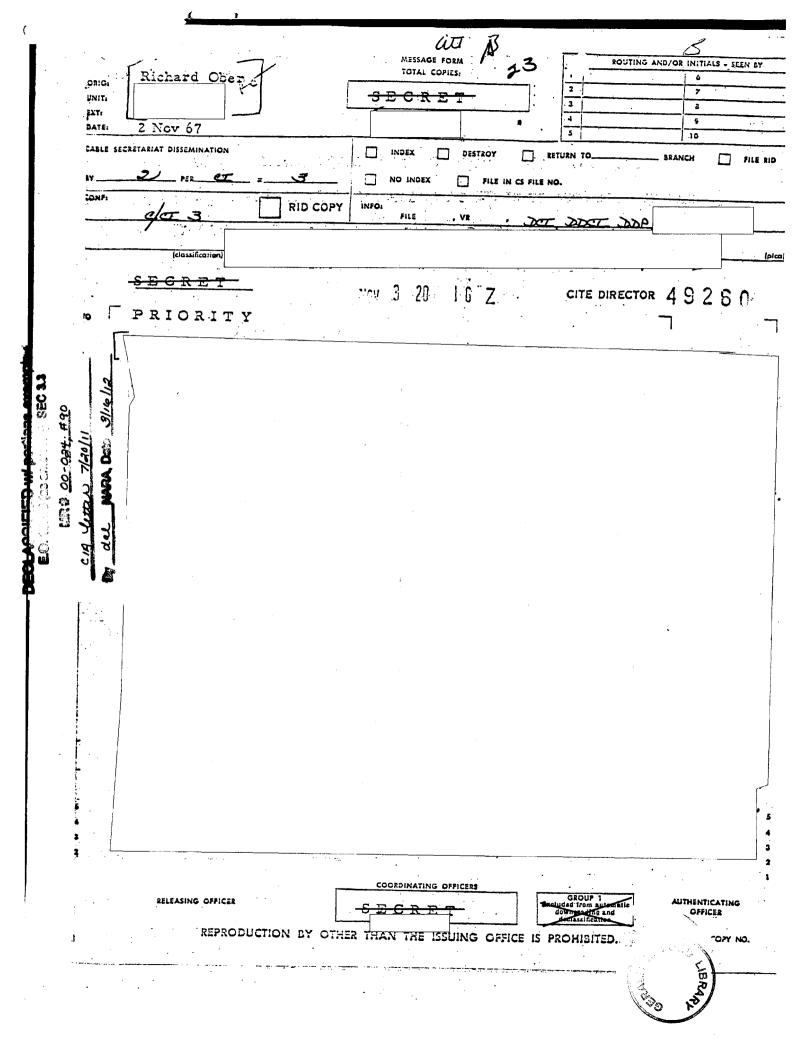
e. The establishment of a periodic reporting system, preferably monthly, to gauge progress in the enterprise.

2. The officer you select for the operational end of this will have a few leads to start with. He should confer with Mr Meyer for a couple of leads and with follow-up on some ideas that he has. Your suggestion of this morning, that some of our liaisons may be helpful in this, certainly should be pursued energetically but carefully. Ober, or whoever you select, should feel free to seek the assistance of the FI Staff as he requires this to run down leads or otherwise do his job. It

may be well to assign a cryptonym to the effort, so that cable traffic can be suitably handled on a limited basis.

3. I should appreciate some sort of interim report by 31.August on the steps we have taken to get into position to move on this program.

cc: ADD/P C/FI Thomas H. Karamessines Deputy Director for Plans



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OR OTHER ANTI-AMERICAN AND FOREIGN ELEMENTS ABROAD. SUCH CONNECTIONS MIGHT RANGE FROM CASUAL CONTACTS BASED MERELY ON MUTUAL INTEREST TO CLOSELY CONTROLLED CHANNELS FOR PARTY DIRECTIVES.

2. INFORMATION COLLECTED BY OTHER AGENCIES IS BEING TAPPE HERE IN ADDITION TO OUR OWN FILES. TO SUPPLEMENT THIS DATA. PARTICULARLY ON RECENT ACTIVITY RELATED TO 15-21 OCT DEMON-STRATIONS. WE NEED CURRENT CHECK ON STATION HOLDINGS.

ADDRESSEES ARE REQUESTED TO CANVASS INFO ON FILE OR OTHERWISE READILY AVAILABLE, AND CABLE SUMMARY OF FINDINGS PLUS ANY COMMENTS STATIONS BELIEVE RELEVANT. COVERAGE SHOULD BE LIMITED TO EVIDENCE OF CONTACTS BETWEEN ELEMENTS OF US

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1 JUN 1972

#### Program Objectives Special Operations Group, Counter Intelligence Staff

The Special Operations Group is responsible for managing and implementing the Agency program for collection and dissemination of information on the countersubversive aspect of counterintelligence. This responsibility includes:

A. <u>Collection</u>: Clandestine collection abroad of information on foreign (Soviet, Chinese Communist, Cuban, North Korean, North Vietnamese, the Communist Front of South Vietnam,

efforts to support/encourage/exploit domestic extremism and dissidence in the United States. These efforts include funding, training, propaganda, provision of safe haven, provision of alias documentation, etc. The collection emphasis is on foreign involvement, whether directly or by indirect third national leftist groups or individuals. Principal concern is for coverage of foreign involvement in the extremist antiwar movement, extremist student/ youth/faculty groups, black extremism, Chicano extremism, Puerto Rican extremism, deserter/evader support and inducement, and international aspects of domestic underground media. Examples of organizations of interest with respect to possible foreign involvement therein include

B. <u>Dissemination</u>: Information on the above subject, collected by all elements of this Agency, including the Clandestine Service, the Office of Communications, the Foreign Broadcast Information Service, and the Domestic Contact Service, is disseminated as obtained



via special reports series. The bulk of the disseminations are to the Federal Bureau of Investigation but disseminations are also made to other agencies, including the White House as appropriate.

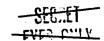
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Data Base Maintenance: Since all cable and C. dispatch correspondence in relation to the program is compartmented for reasons of operational security and sensitivity, and is not processed by either the Cable Secretariat or the Information Services Division (ISD) of the Clandestine Service, a complex, highly sophis-ticated system is utilized for the control and retrieval of this information. (An additional reason for the need for such a system is the receipt of a large volume of reporting from the Federal Bureau of Investigation which requires detailed retrieval capability for pertinent names cited, and which would not otherwise be retrievable under existing ISD procedures.) The control and retrieval system has an on-line remote query and remote input capability and is linked to an IBM 360/67 computer of the Office of Computer Services. Hardware involved includes nine IBM 2260 Cathode Ray Tube Terminals, five IBM 2741 Typewriter Terminals, one Data 100 Offline Printer, and one Data 100 Card Reader.

D. <u>Production</u>: In addition to disseminating pertinent information as collected, the Agency is responsible for preparation and provision of special reports, studies, and estimates on the sub-paragraph A above subject, in response to requirements levied upon it by other elements of the Government. To maximize compartmentation, such special studies, reports, or estimates are prepared by the Special Operations Group, rather than the DDI, utilizing either all information available to the Agency or all information available to the Government, depending upon the nature and scope of the particular requirement.



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#### Program Interagency Relationships Special Operations Group, Counter Intelligence Staff

Implementation of the Agency's program for collection and dissemination of information on foreign exploitation of domestic dissidence and extremism involves a complex series of interagency relationships. These fall into the following categories: operational; dissemination of information; and provision of special studies, reports, and estimates.

A. <u>Operational</u>: Despite the disruption of liaison between the Agency and the Federal Bureau of Investigation in the Spring of 1970, the FBI has cooperated operationally with the Special Operations Group along three lines:

1. Exploitation of FBI Sources Abroad: Most common (about 18 cases since January 1971) has been participation by the Special Operations Group in the briefing and debriefing of FBI New Left and racial extremist sources who travel abroad as part of their undercover activities. Some such travel (five cases, not included in the preceding figure) has even been arranged to meet Special Operations Group needs. Travel has included visits to

a major international antiwar conference

2. <u>Provision of Sources By the FBI</u>: In a few cases, either in response to a specific request for a specific type of source for long-term use abroad by the Agency, or because an FBI informant who has done a good job for the FBI and who wants to work abroad has asked for it, the FBI has made available FBI sources in this country for turnover to the Agency and use abroad. There are, three such sources now active abroad under Agency control and direction. 3. <u>Provision of Informant Leads To the FBI</u>: As a converse of sub-paragraph 2 above, the Agency on occasion has provided the FBI with leads on possible informants in the United States on extremist and dissident activity. Such leads arise from efforts to spot and recruit assets suitable for dispatch abroad against targets of this program.

Dissemination of Information: Pertinent inforв. mation is disseminated as collected in response to general standing requirements of the Federal Bureau of Investigation, the Secret Service, and the Immigration and Naturalization Service. Most of this information goes only to the FBI. Roughly 20 to 25 percent of that is responsive to specific FBI requirements. The Special Operations Group evaluates its disseminated product by regularly checking with the FBI on its adequacy and relevance. Counterintelligence of exceptional importance is disseminated over the signature of the Director of CIA and is sent, as appropriate, to the White House, the Secretary of State, the Attorney General, and the Director, Federal Bureau of Investigation. The principal White House addressee is the Counsel to the President who has special cognizance over domestic affairs; when appropriate, the information is also sent to the Assistant to the President for National Security Affairs.

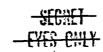
C. <u>Provision of Special Studies, Reports, and</u> <u>Estimates</u>: In the earlier phase of the program, special studies and estimates were requested by and prepared for the President, his Counsel, and/or the Attorney General. Since mid-1970 such special reports and estimates have been prepared for a highly sensitive interagency committee physically located within the Department of Justice and working on behalf of the White House. This is the Intelligence Evaluation Committee, composed of representatives of the Federal Bureau of Investigation, the Department of Justice, theySecret Service (on behalf of the Treasury Department), the Department of Defense, the National Security Agency, and the Central Intelligence

2

Agency. The primary function of the Committee is the evaluation of domestic intelligence for agreedon national estimates, and the levying of collection requirements related thereto. The CIA contributions are limited to the foreign aspects. The Chief of the Special Operations Group serves as the representative for the Agency on the Intelligence Evaluation Committee Staff, and as the alternate to the Agency representative in the Committee (who is the Chief, Counter Intelligence Staff).

Special Problem: There is no written agree-NOTE: ment governing the activities of FBI Legal Attaches abroad in dealing with foreign liaison services on collection of information on foreign exploitation of domestic U.S. dissidence and extremism. The DCI has enunciated a policy that the Agency is the action instrumentality of the U.S. Government in this field with foreign liaison services. In actual practice, the FBI levies pertinent requirements directly upon its own Legal Attaches and may or may not come to the Agency for assistance. An informal, usually followed, agreement has been reached, under which the Agency handles FBI requirements in this field (a) in countries where there is no Legal Attache, and (b) in situations in which several countries are involved (including countries in which there is a Legal Attache). Unilateral collection effort is requested of the Agency, however, whether or not there is a Legal Attache.







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Operational Program Special Operations Group, Counter Intelligence Staff

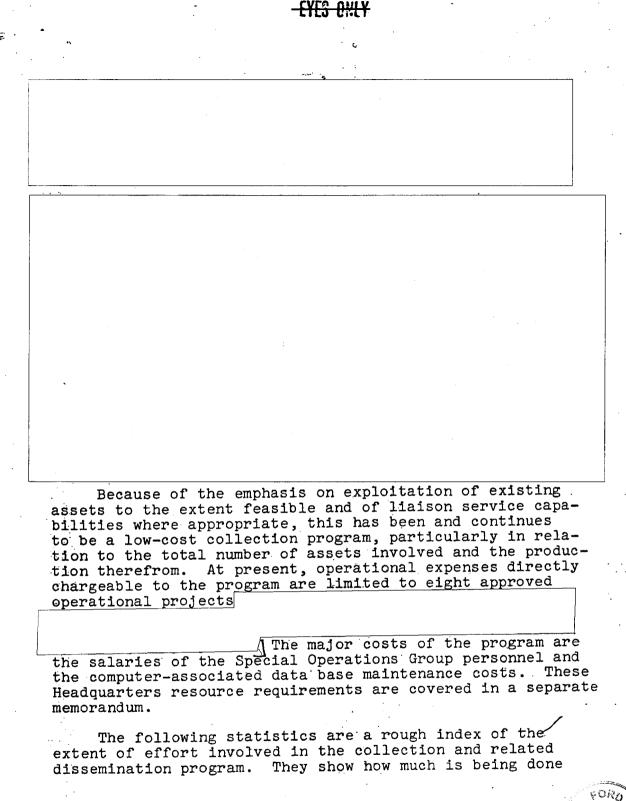
To accomplish its objectives, the Special Operations Group seeks to achieve the maximum feasible utilization of existing resources of the Clandestine Services. Few assets have been recruited and are being run exclusively for this program. Instead, emphasis has been placed on the exploitation of new and old Agency assets who have a by-product capability or a concurrent capability for provision of information responsive to the program's requirements. This involves close continuing liaison with briefed officers in all area divisions and the Soviet Bloc Division; and provision of custom-tailored collection requirements and operational guidance. Where special targets exist, a few agent assets have been specially recruited and deployed against them.

The actual number of assets utilized at any one time varies as new ones arise and old ones are lost.

. The assets are dispersed \_\_\_\_\_\_\_ roughly as follows: \_\_\_\_\_\_\_\_ Targetting of these assets includes the following groupings (from a variety of access/vantage points): \_\_\_\_\_\_\_

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1 JUN 1972



with a relatively small resource input. The statistics apply to cables and dispatches sent or received through special handling channels for the exclusive action of the Special Operations Group; to the dissemination prepared and distributed by the Group; and to the number of FBI reports received by the Group for operational support and data base maintenance purposes.

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| Dispatches In<br>Dispatches Out                          | 1016<br>347  | 1033<br>315  | 355<br>99              |
| Disseminations<br>(Regular)                              | 746          | 711          | 307                    |
| Disseminations<br>(Special memos,<br>studies, estimates) | 14           | 37           | 24                     |
| Incoming FBI Reports                                     | 10,486       | 10,110       | 3,043                  |





1 JUN 1972

### Program Manpower Resource Requirements Special Operations Group, Counter Intelligence Staff

The program of the Special Operations Group originated in instructions of the Deputy Director for Plans on 15 August 1967, based on instructions to him by the Director, Central Intelligence Agency. These instructions were to establish a program for collection and dissemination of information on foreign involvement in domestic extremism and dissidence; and to maintain an adequate supporting data base, including full control of pertinent related information received from the Federal Bureau of Investigation. The program started with one officer and one IA, building strength gradually as personnel could be obtained.

The first formal strength authorization was provided in mid-1969 when a total of 36 positions was authorized with the understanding that, if this should prove insufficient, additional personnel would be authorized. (The Chief of the Special Operations Group estimated that a force of about 60 would be required as a minimum to fully implement the required program.)

To facilitate a rapid qualitative buildup of the program, a memorandum was sent in September 1969 by the DCI to each of the Agency Directorates requesting full support to the program; i.e., especially by the Office of Security and Office of Communications in the Support Directorate; by the Foreign Broadcast Information Service and the Domestic Contact Service in the Intelligence Directorate; by the Office of Computer Services in the Scientific and Technical Directorate; and by all pertinent elements in the Plans Directorate. As part of the buildup of the Special Operations Group, several key personnel assignments were made in mid and late 1969; i.e., three branch chiefs and a deputy chief.

By mid-1970 the authorized strength of 36 had been achieved and was inadequate for the workload, despite the use of a very large amount of overtime.

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As a result, the question of overall strength was reviewed and a decision made in late Spring of 1971 that an additional 18 positions would be authorized for the Special Operations Group for fiscal year 1972. Due to the lack of an effective directed assignment system, the Group has been unable to date to build up to its authorized strength (and still is short of the space needed to accommodate that strength).

As of 2 June 1972, the Group has an on-board strength of 42, with two additional officers scheduled to report by early July. Four Group officers, however, are scheduled for transfer out by mid-July. The Group thus needs not only to complete its buildup to authorized strength by filling existing vacancies, but also to obtain replacements for officers still in the Group whose tours with the Group either are already over or are close to their end. The early satisfication of these personnel requirements is essential to bring a halt to the physical drain on the health of the Group's officers trying to keep up with the enormous continuing volume of work. The Group has been staffed to date primarily by junior officers who are bright and hard-working but who require relatively close supervision because of lack of prior experience. The management span of the senior officers is thus larger than desirable; additional middle grade, experienced officers are required. Replacement of officers at or near the end of their tour of duty is also required to maintain a concept of rotationtour-staffing which has proven the only effective means of attracting qualified, experienced personnel or bright, ambitious, young personnel.

In fulfillment of a requirement set forth when a 54 strength Group was authorized, a formal Table of Organization has been recently approved. The Group is organized around two worldwide operational branches, each of which is concerned with the collection and dissemination of information on foreign involvement in certain specific aspects of the domestic U.S. scene. These branches are supported by a special operational unit and by sections concerned with the control of correspondence and the maintenance of a retrievable data base. In addition, the Office of Computer Services provides five full man years and two partial man years of programming and system design







support for the computer systems under development for and utilized by the Group. Without such computer support, it would be impossible to run this program with the relatively small number of people authorized and with the short time deadlines required to provide effective requirements and guidance for field operations, and to respond effectively to special studies and estimates requirements levied upon the Agency.



21 APR 1972

### MEMORANDUM FOR:

Deputy Director for Intelligence Deputy Director for Plans Deputy Director for Support Deputy Director for Science and Technology Heads of Independent Offices

(For Distribution to Office/Division Chlef Level Only)

SUBJECT

CIA Activities in the United States

1. From time to time some of our employees express concern over various allegations or rumors of CIA activities in the United States. The attached memorandum is designed to clarify this subject so that supervisors can authoritatively reply to any employees indicating such concern. It is a statement of the facts of the situation. If incidents or activities are reported which appear to conflict with this statement, they should be reported to appropriate senior authority for resolution (or correction if unauthorized activities might have occurred).

2. Because of the possible sensitivity of this description of the Agency's methodology, this memorandum is not being given the usual broad circulation of the "FYI -- Allegations and Answers" series. Office and Division Chiefs are urged, however, to use it to inform Branch Chiefs so that its points can be readily available to supervisors to react to expressions of employee concern.

7s7 W. E. Colby

U. E. Colby Executive Director-Comptroller

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### ALLEGATION:

In a variety of ways it has been alleged that CIA is working within the United States, with particular attention to extremist groups.

#### FACTS:

Section 102 of the National Security Act of 1947, subparagraph
D3, states, "The Agency shall have no police, subpoena, law-enforcement powers, or internal security functions."

In his speech to the American Society of Newspaper Editors on 14 April 1971, the Director stated:

"I can assure you that except for the normal responsibilities for protecting the physical security of our own personnel, our facilities, and our classified information, we do not have any such powers and functions; we have never sought any; we do not exercise any. In short, we do not target on American citizens."

In the Director's "State of the Agency" speech to employees on 17 September 1971, he said:

"I gave a talk to the American Society of Newspaper Editors last winter, as you know, and I did it for only one purpose. That was to try and put in the record a few of these denials that we've all wanted to see put in the public record for some time. And you can rely on those denials. They're true, and you can use that as any text that you may need to demonstrate that we're not in the drug traffic, and that we're not trying to do espionage on American citizens in the United States, and we're not tapping telephone lines, and that we're not doing a lot of other things which we're accused of doing. One of the things that tends to perpetuate some of these silly ideas are jokes that are made about them, particularly about domestic espionage. Although the jokes have no basis in fact they nevertheless give us a name which we don't deserve. I don't say that that makes all that much difference, but it does make some difference, and this tends to spill over, so I would like to suggest that if you have it in your hearts to do so that you speak up when the occasion arises and try and set the facts straight."

2. From time to time some employees have been concerned that Agency activities might conflict with these statements. They can be assured that Agency activities do not. For clarification, some activities which may have been subject to misunderstanding are listed as follows:

a. <u>Domestic Contacts.</u> The Domestic Contact Service establishes discreet but overt relationships with American private citizens, commercial, academic and other organizations and resident aliens for the purposes of collecting on a voluntary basis foreign intelligence information or soliciting their cooperation in assisting the Agency to perform its mission overseas. Records of the individuals and organizations cooperating with the Agency are maintained as a necessary practical element of this process.

b. <u>Security Investigations</u>. Security investigations are conducted on prospective employees, contractors, and consultants, and on security problems which arise. These investigations involve a wide range of investigative procedures, including neighborhood inquiries, checks with other Government agencies, review of credit reports, and interviews with former employers and business associates. This is essential to assure that our personnel possess a high degree of personal integrity, sense of responsibility, and competence and to protect classified information and sensitive intelligence sources and methods. The resulting files are held separately by the Office of Security and are not merged with other Agency files.

c. Foreign Resources. On some occasions, foreign citizens of interest to CIA are connected and recruited in America for work abroad. The purpose of this activity is entirely restricted to the Agency's foreign operations.

d. <u>Recruitment</u>. CIA recruiters maintain a wide variety of contacts within the United States, assisting individuals interested in employment with CIA to learn more about it and to join its employee force.

e. <u>Contracting</u>. In the course of CIA business and operations, a number of contracts for procurement, research, or analysis are made with a variety of U.S. companies and individuals. This in no way constitutes operations in the U.S. but rather secures the assistance of these groups in carrying out the CIA mission against foreign targets. f. Operations. The 1967 Katzenbach Committee report was approved by the Director in March 1967 and is binding on any of our relations with American organizations today. It specifically prohibits covert financial assistance or support, direct or indirect, to any U.S. educational or private voluntary organization. Any relationship or operation the Agency has with an American organization must be and is within these guidelines.

g. <u>Details or Loans</u>. On rare occasions, details of technically qualified CIA personnel, technical advice, or loans of CIA equipment have been made available to other U.S. agencies at their request to assist them to carry out their responsibilities. An example is the skymarshal program, in which some CIA personnal were temporarily detailed to the FAA in order to assist in a rapid initiation of that program. Such personnel and equipment are under the operational control of the receiving agency. Assistance of this nature in no way constitutes an assumption of responsibility or authority by CIA for the program.

h. <u>Counterintelligence and Drugs</u>. To carry out its responsibilities for counterintelligence, CIA is interested in the activities of foreign nations or intelligence services aimed at the U.S. To the extent that these activities lie outside the U.S., including activities aimed at the U.S. utilizing U.S. citizens or others, they fall within CIA's responsibilities. Responsibility for coverage of the activities within the U.S. lies with the FBI, as an internal security function. CIA's responsibility and authority are limited to the foreign intelligence aspect of the problem, and any action of a law enforcement or internal security nature lies with the FBI or local police forces. (CIA's assistance to the U.S. Government program against narcotics and drugs is handled in the same fashion.)

i. Operational Support. To support CIA operations, arrangements are made with various U.S. business or other entities to provide cover or other support for CIA personnel or activities abroad. This can include proprietaries formed or controlled by CIA. While these may exist within the U.S., their purpose is to conduct or support operations abroad.

j. <u>Defectors</u>. As provided by law, GIN occasionally resettles in the U.S. defectors and other foreign individuals of operational interest. This resettlement may involve a new identity, relocation, employment, etc. Although this activity takes place in this country, its purpose is the support of operations abroad. ADMINISTRATIVE - INTERNAL USE .ALY



CENTRAL INTELLIGENCE AGENCY WASHINGTON, D.C. 20303

OFFICE OF THE DIRECTOR

9 May 1973

### MEMORANDUM FOR ALL CIA EMPLOYEES

1. Recent press reports outline in detail certain alleged CIA activities with respect to Mr. Howard Hunt and other parties. The presently known facts behind these stories are those stated in the attached draft of a statement I will be making to the Senate Committee on Appropriations on 9 May. As can be seen, the Agency provided limited assistance in response to a request by senior officials. The Agency has cooperated with and made available to the appropriate law enforcement bodies information about these activities and will continue to do so.

2. All CIA employees should understand my attitude on this type of issue. I shall do everything in my power to confine CIA activities to those which fall within a strict interpretation of its legislative charter. I take this position because I am determined that the law shall be respected and because this is the best way to foster the legitimate and necessary contributions we in CIA can make to the national security of the United States.

3. I am taking several actions to implement this objective:

- I have ordered all the senior operating officials of this Agency to report to me immediately on any activities now going on, or that have gone on in the past, which might be construed to be outside the legislative charter of this Agency.
- I hereby direct every person presently employed by CIA to report to me on any such activities of which he has knowledge. I invite all ex-employees to do the same. Anyone who has such information should call my secretary (extension 6363) and say that he wishes to talk to me about "activities outside CIA's charter."

ADMINISTRATIVE - INTERNAL USE ONLY

4. To ensure that Agency activities are proper in the future, I hereby promulgate the following standing order for all CIA employees:

> Any CIA employee who believes that he has received instructions which in any way appear inconsistent with the CIA legislative charter shall inform the Director of Central Intelligence immediately.

mo, R. Dehls

James R. Schlesinger Director

### ADMINISTRATIVE - INTERNAL USE ONLY

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29 AUG 1973

MEMORANDUM FOR: Deputy Director for Science and Technology Deputy Director for Intelligence Deputy Director for Management and Services Deputy Director for Operations

INFO

: Inspector General

SUBJECT

: Questionable Activities

1. As an aspect of the allegations of improper CIA activity in connection with the Watergate and associated matters, the Inspector Ceneral was directed to assemble all information available in the Agency on any such activities. Certain specific matters were provided to him, and the Director by memorandum of 9 May 1973 directed all employees to report any activities, current or past, "which might be construed to be outside the legislative charter of this Agency." This information was assembled and consolidated by the Inspector General in a memorandum of 21 May 1973 and certain individual memoranda thereafter supplementing it. This material was used in a detailed, page-by-page review of all such information with Senator Symington and Congressman Nedzi, as Chairmen of the Senate and the House Armed Services Intelligence Subcorrittees, respectively. In addition, I undertook very specific commitments in my confirmation hearings to ensure that the Agency will remain within its legislative charter. I am arranging for the published transcripts of those hearings to be circulated throughout the Agency for compliance, and at that time will reaffirm the specific direction made by Dr. Schlesinger in his memorandum of 9 May 1973. This will also be incorporated into appropriate regulations.

2. With respect to the specific questionable activities which were reported as a result of the search made throughout the Agency, however, I believe it essential to take specific action in order that these not seem to be condoned or overlooked. I have therefore developed specific instructions on each reported activity. These are included in the attachments to this memorandum, and have the force of specific direction to you to pass on to appropriate subordinates the instructions outlined. Separate packages of such instructions are being developed for each Directorate in order to respect the sensitivity of some of the activities discussed, including those which are deemed quite appropriate within CIA's charter.

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Similarly, each activity is placed on a separate page so that the Deputy Director concerned may most easily forward it to the office or offices directly concerned without distributing it more broadly.

3. In the event that these instructions raise substantial difficulties of implementation or compliance, I would appreciate your raising such cases with me directly, with whatever recommendations you may have for modification to carry out the spirit of the action undertaken here but to avoid undue disruption of legitimate activities. In the absence of such notice, I will expect full compliance with the instructions outlined herein.

4. Each addressee Deputy Director is instructed to recommend to the DDM&S modification or addition to Agency regulations of appropriate language to reflect the direction included in this memorandom and attachments addressed to him. DDM&S will be responsible for consolidating such recommendations and making an overall report to the Director through the IG, coordinating with General Counsel.

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SIGNED

W. E. Colby

Attachments



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DECLASSIFIED E.O. 12356, Sec. 3.4 C/A Lfr. 10/3/188 MR 88-13 # 30 By KBH NARA, Date 4/26/89

### MEMORANDUM

SUBJECT: MHCHAOS

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MHCHAOS is restricted to the collection abroad of information on foreign activities related to domestic matters. CIA will focus clearly on the foreign organizations and individuals involved and only incidentally on their American contacts. As a consequence, CIA will not take on the primary responsibility for following Americans abroad, although CIA can accept a request by the FEI to be passed to an appropriate liaison service in a foreign country for the surveillance of such an American and the transmission of the results back to the FBI. It must be plainly demonstrated in each such transmission that the CIA is merely a channel of communication between the FBI and the appropriate foreign service and is not to be directly engaged in the surveillance or other action against the American involved.

With respect to Americans abroad who become suspect for security or counterintelligence reasons, any official U.S. personnel will be reported to their parent agency's security authorities, CIA will merely serve as a transmission belt for the information concerned. Specific CIA operations will not be mounted against such individuals, but they will be reported when their identities come as an incidental result of other CIA foreign intelligence or counterintelligence operations. With respect to private American citizens abroad, any such information arising will be reported to the FBI. CIA involvement thereafter will be restricted to following intelligence or counterintelligence aspects of the case and transmitting any FBI requests for assistance from foreign security or intelligence services on the matter, in the fashion outlined above.

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FOREIGN ORGANIZATIONS AND INDIVIDUALS INVOLVED AND ONLY INCIDENTALLY ON THEIR AMERICAN CONTACTS. IN DOING THIS, Following will APPLY:

A. WHENEVER INFORMATION IS UNCOVERED AS A BY-PRODUCT RESULT OF CIA FOREIGN-TARGETED INTELLIGENCE OR COUNTERINTELLIGENCE OPERATIONS ABROAD WHICH MAKES AMERICANS A GROAD SUSPECT FOR SECURITY OR COUNTERINTELLIGENCE REASONS, THE INFORMATION WILL BE REPORTED BY CIA IN THE FOLLOWING MENNER.

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ABROAD, SUCH INFORMATION WILL BE REPORTED TO THEIR PARENT AGENCY'S SECURITY AUTHORITIES, AND TO THE FBE IF APPROPRIATE.

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IN BOTH SUCH CASES, UNDER THIS SUB-PARAGRAPH, SPECI-FIC CIA OPERATIONS WILL NOT BE MOUNTED AGAINST SUCH INDI-VIDUALS; CIA RESPONSIBILITIES THEREAFTER WILL BE RESTRICTED

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TO REPORTING ANY FURTHER INTELLIGENCE OR COUNTERINTELLI-GENCE ASPECTS OF THE SPECIFIC CASE WHICH COME TO CIA AT-TENTION AS A BY-PRODUCT OF ITS CONTINUING FOREIGN-TARGETED OPERATIONAL ACTIVITY. IF THE FBI, ON THE BASIS OF THE RECEIPT OF THE CIA INFORMATION, HOWEVER, SPECIFICALLY RE-QUESTS FURTHER INFORMATION ON TERRORIST OR COUNTERINTELLI-GENCE MATTERS RELATING TO THE PRIVATE AMERICAN CITIZENS INVOLVED IN THE SPECIFIC CASE, CIA WILL RESPOND AC-CORDING TO THE GUIDANCE IN SUB-PARAGRAPH B BELOW. IN PER-FORMING THESE FUNCTIONS CIA WILL BE DISCHARGING ITS RESPONSIBILITIES FOR PRIMARY FOREIGN COUNTERINTELLIGENCE COLLECTION ABROAD, PARTICULARLY AS ASSIGNED IT UNDER PARA-GRAPHS 1B AND 3B OF NSCID 5.

B. CIA MAY RESPOND TO WRITTEN REQUESTS BY THE FBI SFOR CLANDESTINE COLLECTION ABROAD BY CIA OF INFORMATION BON FOREIGN TERRORIST OR COUNTERINTELLIGENCE MATTERS IN-EVOLVING PRIVATE AMERICAN CITIZENS. SUCH COLLECTION AC-BTIVITY MAY INVOLVE BOTH LIAISON SERVICES AND UNILATERAL

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### RESTRICTED HANDLING

OPERATIONS. IN THE CASE OF LIAISON SERVICES, WHENEVER FEASIBLE IT SHOULD BE PLAINLY DEMONSTRATED IN THE TRANS-MISSION OF THE REQUEST TO SUCH LIAISON SERVICES THAT CIA IS ACTING AS A CHANNEL OF COMMUNICATION BETWEEN THE FBI AND THE APPROPRIATE FOREIGN SERVICE. ANY UNILATERAL OP-ERATIONAL ACTIVITY WILL REQUIRE SPECIFIC PRIOR APPROVAL and the DCI will be advised thereof. OF THE DDO. A PERTINENT INFORMATION OBTAINED WILL BE PRO-VIDED BY CIA TO THE FBI.

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# -FYF3 Mily

29 AUG 1973

MEMORANDUM FOR: Deputy Director for Science and Technology Deputy Director for Intelligence Deputy Director for Management and Services Deputy Director for Operations

INFO

Inspector General :

SUBJECT

Questionable Activities

1. As an aspect of the allegations of improper CIA activity in connection with the Watergate and associated matters, the Inspector General was directed to assemble all information available in the Agency on any such activities. Certain specific matters were provided to him, and the Director by memorandum of 9 May 1973 directed all employees to report any activities, current or past, "which might be construed to be outside the legislative charter of this Agency." This information was assembled and consolidated by the inspector General in a memorandum of 21 May 1973 and certain individual memoranda thereafter supplementing it. This material was used in a detailed, page-by-page review of all such information with Senator Symington and Congressman Nedzi, as Chairmen of the Senate and the House Armed Services Intelligence Subcommittees, respectively. In addition, I undertook very specific commitments in my confirmation hearings to ensure that the Agency will remain within its legislative charter. I am arranging for the published transcripts of those hearings to be circulated throughout the Agency for compliance, and at that time will reaffirm the specific direction made by Dr. Schlesinger in his memorandum of 9 May 1973. This will also be incorporated into appropriate regulations.

2. With respect to the specific questionable activities which were reported as a result of the search made throughout the Agency, however, I believe it essential to take specific action in order that these not seem to be condoned or overlooked. I have therefore developed specific instructions on each reported activity. These are included in the attachments to this memorandum, and have the force of specific direction to you to pass on to appropriate subordinates the instructions outlined. Separate packages of such a instructions are being developed for each Directorate in order to respect the sensitivity of some of the activities discussed, includ+ ing those which are deemed quite appropriate within CIA's charter.

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Similarly, each activity is placed on a separate page so that the Deputy Director concerned may most easily forward it to the office or offices directly concerned without distributing it more broadly.

3. In the event that these instructions raise substantial difficulties of implementation or compliance, I would appreciate your raising such cases with me directly, with whatever recommendations you may have for modification to carry out the spirit of the action undertaken here but to avoid undue disruption of legitimate activities. In the absence of such notice, I will expect full compliance with the instructions outlined herein.

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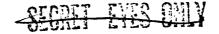
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SIGNED

W. E. Colby

Attachments





### MEMORANDUM

SUBJECT: Care in Relation to Significant Domestic Events

All Deputy Directors will exhibit particular sensitivity to the possible coincidence of CIA training, testing, or support activities and significant domestic, political or other events to which they could be wrongly related by the unwitting observer. This refers particularly to political conventions, the activities of dissident groups, etc., in which cases CIA activities should be deactivated, moved away, or suspended temporarily.

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### MEMORANDUM

SUBJECT: Audio Surveillance

CIA audio surveillance is appropriate only against foreign targets within the U.S. CIA will not operate audio equipment or otherwise actively assist other agencies in such operations against domestic targets. Equipment may be made available in such cases

if:

1. There is full disclosure of the operation and there is no legal inhibition against it when carried out by the other agency.

2. No CIA participation is involved.

DECLASSIFIED E.O. 12958 Sec. 3.6 MR 94-157. #38, CIA 14. 10/30/96 118/97 By Ut NARA, Date

MEMORANDUM SUBJECT:

[EA Division's]Project is approved as a necessary support to foreign intelligence operations. Care will be taken that, during the training and development period of such agents in the United States, they will not be operated by CIA against domestic targets. To the extent that incidental knowledge is gained of such matters, it may be passed to the FBI on the approval of the Deputy Director for Operations.

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10/3188 ML 88-13 #31 By KBH NARA, Date 4/26/80

#### MEMORANDUM

#### SUBJECT: MHCHAOS

MHCHAOS is restricted to the collection abroad of information on foreign activities related to domestic matters. CIA will focus clearly on the foreign organizations and individuals involved and only incidentally on their American contacts. As a consequence, CIA will not take on the primary responsibility for following Americans abroad, although CIA can accept a request by the FBI to be passed to an appropriate liaison service in a foreign country for the surveillance of such an American and the transmission of the results back to the FBI. It must be plainly demonstrated in each such transmission that the CIA is merely a channel of communication between the FBI and the appropriate foreign service and is not to be directly engaged in the surveillance or other action against the American involved.

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identities come as an incidental result of other CIA foreign intelligence or counterintelligence operations. With respect to private American citizens abroad, any such information arising will be reported to the FBI. CIA involvement thereafter will be restricted to following intelligence or counterintelligence aspects of the case and transmitting any FBI requests for assistance from foreign security or intelligence services on the matter, in the fashion outlined above.

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### MEMORANDUM

SUBJECT: Restrictions on Files of American Citizens

The Office of Security or the Chief, CI Operations will not maintain files of American citizens other than those developed as an incidental aspect of foreign intelligence or counterintelligence matters or as employee, applicant, contact, etc. The arrest records formerly received from the Washington, D.C., and certain other areas have been destroyed and will not be reconstituted.

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### DECLASSIFIED E.O. 12356, Sec. 3.4 CIA HT. 10/31/8\* MC 88-13, # 42 By KBH\_NARA, Date 4/26/89

MEMORANDUM

SUBJECT: Project SRPOINTER and Project MKSOURDOUGH

Projects SRPOINTER and MKSOURDOUGH are terminated. It is appropriate under certain circumstances to record the mail addresses of senders and receivers, but no such lists should be developed as a watch list on American citizens, such as, for example, the list of doctors who studied abroad.



F-IIIS ONLY

### MEMORANDUM

SUBJECT: Testing of Equipment in U.S.

Testing of intelligence and espionage-peculiar equipment may be undertaken in the United States, but care will be taken that no recordings are made of U.S. citizens or otherwise conducted on unwitting subjects in the United States. If it is essential to test equipment on an American communications system or other establishment, this may be done provided that no recordings of the material are retained or examined by any element other than the original test engineers.



DECLASSIFIED - E.O. 12356, Sec. 3.4 With PORTIONS EXEMPTED E.O. 12356, Sec. 1.3 (a) (4)

MR 88-13, #43, CIA Itr 10/31/88

By KOH, NARA, Date 5/16/89

MEMORANDUM

SUBJECT: Project ....

Per our discussion with the retiring Director of BNDD, Project ..... will be phased out. CIA will not develop operations to penetrate another Government agency, even with the approval of its leadership.

-LES GHLY

ELES GILLY

DECLASSIFIED E.O. 12356, Sec. 3.4 <u>CIA 14. 10/31/88 MC 88-13 # 44</u> By <u>KOH</u> NARA, Date <u>4/26/89</u>

MEMORANDUM -

SUBJECT: Project MERRIMAC

It is appropriate for the Office of Security to develop private sources among CIA employees. It is not appropriate for CIA to penetrate domestic groups external to CIA, even for the purpose of locating threats to the Agency. Notice of such threats should be reported to the appropriate law enforcement bodies and CIA will cooperate with them in any action required which does not involve direct CIA participation in covert clandestine operations against U.S. citizens in the United States.

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DECLASSIFIED CIA Itr. 10/31/88 MR 88-13 # 41 By KOH NARA Date 4/26/89

#### MEMORANDUM

SUBJECT: Project MOCKINGBIRD, Project CELOTEX I and CELOTEX II

No surveillance, telephone tap, surreptitious entry or other action will be taken by Agency personnel in the United States against United States citizens not connected with CIA, under the claimed authority of "protection of intelligence sources and methods." This provision of the law lays a charge and duty on the Director and the Agency to act so as to protect intelligence sources and methods. It does not give it authority to take action with respect to other American citizens. If a threat or exposure of intelligence sources and methods occurs, the Agency can appropriately assemble its information on the topic and conduct such steps within its organization as may be appropriate. With respect to outsiders, the appropriate lawful authorities must be approached for assistance on the matter, e.g., the FBI or local police.

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SUBJECT: Influencing Human Behavior

Any experiment or use of drugs or other techniques for influencing human behavior will be undertaken only with the Director's specific approval and in no case on unwitting American citizens.

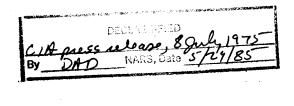
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SUBJECT: Postal Service

The assistance provided the Office of the Chief Postal Inspector by OTS seems appropriate, provided it is essentially defensive in orientation and would not assist penetration of the mail.



SEG.11-1123

11.

SUBJECT: OEL Speech-Processing Assistance

Speech-processing assistance by OEL should be limited to assistance in the technique developed for speech processing and should not involve the processing of the tapes themselves by CIA or with CIA participation.

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SUBJECT: Restrictions on Operational Lists on Americans

The accumulation of operational leads to Americans with access to significant foreign targets must be conducted in a fashion which clearly avoids the charge that black lists of any sort are being accumulated by CIA. If such listings cannot be made by CIA in a non-misunderstandable manner, arrangements should be made for the service to be performed by the FBI or other service which can legitimately do this function. This particularly refers to matters such as mail watches, overseas telephone call watch lists, doctors who studied abroad, etc.

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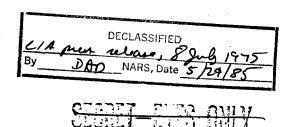


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MEMORANDUM

SUBJECT: U.S. Citizens Involved in Narcotics Abroad

NARCOG is directed to review its passage of information with respect to U.S. citizens involved in narcotics trafficking abroad. To the extent these reports reflect intelligence incidentally acquired on U.S. citizens in the course of operations against foreign intelligence targets in the narcotics field, these reports may be continued, but no operations are authorized to be launched aimed at individual U.S. citizens as a target in themselves. Assistance can be provided for DEA operations abroad in the narcotics field, even in provision of intelligence-related equipment, so long as it is clear that the operation belongs to the DEA and is not a joint activity by CIA and DEA against U.S. citizens.





SUBJECT: Foreign Connections with Organized Crime in the U.S.

The SEC request for assistance with respect to information on any foreign connection with organized crime in the U.S. should focus on foreign targets and not on U.S. citizens. To the extent that information on the latter appears to be acquired incidentally to the foreign coverage, it may be passed to the appropriate agency.

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MEMORANDUM

SUBJECT: DCS Assessment of U.S. Citizens

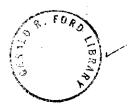
DCS assessment of the suitability and willingness of U.S. citizens to cooperate with CIA in its foreign intelligence mission is an appropriate action.

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SUBJECT: DCS Interest in Foreign Students and Foreign National Physicians

DCS collection of information on foreign students studying in the U.S. and on foreign national physicians trained abroad but practicing in the U.S. may continue. DCS may also continue to accept information on possible foreign involvement in U.S. dissident groups and narcotic trade, when sources refuse to deal directly with the FBI or DEA.

DECLASSIFIED CIA mer release, 8



SUBJECT: The Intelligence Evaluation Committee

The Intelligence Evaluation Committee has been disbanded. In the future, CIA participation in interagency domestic intelligence discussions will be restricted to the provision of foreign intelligence which might bear upon the matters being considered. CIA will not participate in recommendations or actions with respect to domestic affairs.

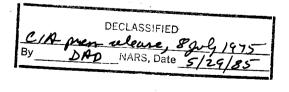
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## MEMORANDUM

SUBJECT: Reporting on Dissident Groups

Reference to U.S. dissident groups can appear only in the most incidental form in CIA publications, and no study in depth will be developed of such groups, such as occurred in OCI publications in 1967 and 1968. However, it is appropriate to focus on significant foreign intelligence such as black radicalism, even when such subjects have substantial impact on domestic situations.





DECLASSIFIED - E.O. 12356, Sec. 3.4 With PORTIONS EXEMPTED E.O. 12356, Sec. 1.3 (a) (4)

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MEMORANDUM .

<u>MA 88-13, #45, CIA Hr. 10/31/88</u> By BH NARA, Date <u>5/16/89</u>

SUBJECT: Project

In the course of foreign intelligence or counterintelligence operations, it may on occasion be appropriate to conduct surveillance of foreign individuals temporarily within the United States. Any such surveillance will be conducted in coordination with the FBI. Such surveillance by CIA will also be limited to the foreign personnel and will not be extended to include surveillance of American contacts or associates.

SUBJECT: Projects

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No surveillance, telephone tap, or surreptitious entry will be conducted against employees or ex-employees of the Agency outside Agency property. In the event that threats to intelligence sources and methods appear from Agency employees or ex-employees, the appropriate authorities will be advised, and the Agency will cooperate with the appropriate authorities in the investigation of possible violation of law.

DECLA E.O. MR# <u>00-024</u>; #97 <u>CIA Utr 7/20/11</u> <u>CIA Utr 7/20/11</u> <u>CIA Utr 7/20/11</u>